RNA therapies can manipulate gene expression or produce therapeutic proteins, making these drugs suitable for pathologies with established genetic targets, including infectious diseases, cancers, immune diseases and Mendelian disorders (including neurological disorders). Moreover, the ability to sequence hundreds of thousands of genomes, analyse gene expression at the single-cell level, and manipulate genes with programmable nucleases is driving the discovery of new targets for gene therapies. Yet the ability to manipulate these targets, especially non-coding DNA and the 85% of the genome that might be undruggable using small molecules, is lessened without the capacity to deliver therapeutic RNA to diseased cells. In this Review, therapeutic RNA refers to antisense oligonucleotides (ASOs), such as gapmers, which contain DNA nucleotides flanked by RNA, small interfering RNAs (siRNAs), or large RNAs, such as messenger RNA (mRNA) (Fig. 1). These RNA therapies act by targeting RNA or proteins, by encoding missing or defective proteins, or by mediating DNA or RNA editing. Irrespective of their therapeutic mechanism of action, the large size of some therapeutic RNAs, such as mRNAs, their anionic charge, and their susceptibility to RNases present in both the bloodstream and tissues make it difficult for therapeutic RNA to enter cells efficiently and function on its own.

To overcome the barriers to safe and effective RNA delivery, scientists have developed both viral-vector-based and non-viral delivery systems that protect the RNA from degradation, maximize delivery to on-target cells and minimize exposure to off-target cells. Viral gene therapies have generated successful clinical readouts, but the effectiveness of these approaches can be limited by pre-existing immunity, viral-induced immunogenicity, unwanted genomic integration, payload size constraints, the inability to re-dose, complications involved in upscaling, and expensive vector production. Although scientists are overcoming some of these limitations, they have fuelled the search for alternative drug delivery vehicles. Concurrent advances in the development of synthetic materials that encapsulate RNA, such as polymers, lipids and lipid nanoparticles (LNPs), have invigorated research into non-viral-based delivery systems, leading to US Food and Drug Administration (FDA) approval of subcutaneously administered N-acetylgalactosamine (GalNAc)–siRNA conjugates that target hepatocytes, intravenously administered LNP-based siRNA drugs that target hepatocytes, and emergency use authorization (EUA) and FDA approval for intramuscularly administered LNP-based mRNA COVID vaccines. These approvals suggest that improved delivery to non-liver tissues (also known as extrahepatic tissues) as well as local delivery to the central nervous system, eye and ear could result in new drugs. Nanoparticle-based drug delivery systems may also be useful for non-viral DNA delivery, which has been reviewed elsewhere.

Here, we detail the expanding number of therapeutic RNA payloads and highlight how the downstream biochemical mechanism of action influences delivery. After reviewing the chemistries commonly used in drug delivery systems as well as the approaches to targeting specific cells, we describe the series of experiments used to characterize nanoparticles in preclinical studies (hereafter referred to as the nanoparticle discovery pipeline) and identify opportunities to improve the efficiency of this pipeline. Finally, we describe the advantages, disadvantages and hallmarks of existing FDA-approved and EUA-approved RNA delivery systems.
Therapeutic RNA payloads

RNA drugs are often classified by the biochemical mechanism of action used to manipulate genes or gene expression [Fig. 1]. When designing drug delivery vehicles, it is important to consider how these mechanisms of action influence the requirements for clinically relevant drug delivery. Oligonucleotide drugs, such as ASOs and siRNAs, that utilize enzymes endogenous to eukaryotic cells, such as RNase H1 or the RNA-induced silencing complex (RISC), respectively, facilitate delivery by not requiring the delivery of large enzymes. Important improvements have been made in recent years in terms of the delivery of small molecules and macromolecules, but most therapeutic oligonucleotides must still be maintained at high concentrations over time in order to manipulate the target gene. For example, givosiran is administered subcutaneously at 2.5 mg/kg monthly, and lumasiran is administered subcutaneously at 3.0 mg/kg monthly for 3 months, then 3 mg/kg once every 3 months. More promising, however, is inclisiran, which is administered as a 284 mg dose given subcutaneously as a single injection on day 1, day 90 and every 6 months thereafter. With additional improvements to delivery or siRNA design, it may become feasible to inject patients annually, which could coincide with a yearly checkup. By contrast, DNA nucleases, including many clustered regularly interspaced short palindromic repeat (CRISPR)-based systems, can cause long-term effects in cells even if the construct is only expressed transiently. MicroRNAs (miRNAs) recruit RISC to complementary mRNA sequences, thereby facilitating targeted RNA interference. As a result, miRNA mimics, which are designed to increase native miRNA activity, and anti-miRNAs or antago-miRNAs, which inhibit miRNA activity, have been studied in animal models and used in clinical trials. One phase I clinical trial investigated the use of MRX34, which uses liposomes to deliver a double-stranded miRNA-34a mimic, for the treatment of advanced solid tumours. In a phase II clinical trial, the anti-miRNA-122 miravirsen, which binds...
Antisense oligonucleotides. ASOs are a second class of RNA therapeutics, and are oligonucleotides with a molecular weight of 6–9 kDa [REF. 40]. ASOs have the same manufacturing advantages as siRNA and have been approved by the FDA to treat familial hypercholesterolemia 41, hATTR amyloidosis with polyneuropathy 42, specific subtypes of Duchenne muscular dystrophy 43,44, and infantile-onset spinal muscular atrophy 45. ASOs can act through three mechanisms of action (Fig. 1a). First, similar to siRNAs, ASOs bind mRNA via Watson–Crick base pairing, but unlike siRNAs, the ASO–RNA heteroduplex recruits RNase H1 rather than RISC. RNase H1-dependent ASOs are also known as gapmers and lead to cleavage of the target RNA 46. Second, ASOs can also interfere with splicing machinery by interacting with pre-mRNA, thereby promoting alternative splicing 46 and increasing target protein expression 47. Thus, unlike siRNA, which silences target genes, ASOs can be used to increase protein activity in diseases including Duchenne muscular dystrophy and spinal muscular atrophy. However, these two mechanisms require nuclear delivery so that the ASO–RNA heteroduplexes recruit RNase H1 rather than RISC. RNase H1-dependent ASOs are also known as gapmers and lead to cleavage of the target RNA 46. However, these two mechanisms require nuclear delivery so that the ASO–RNA heteroduplex recruits RNase H1 rather than RISC. RNase H1-dependent ASOs are also known as gapmers and lead to cleavage of the target RNA 46.

ASO chemical modification can influence the mechanism of action, as well as the target sequence binding affinity. Gapmers have a general chimeric structure of regions of five nucleotides of RNA-like residues flanking a central 10-nucleotide DNA region 48. The gapmer can improve hybridization and nuclease resistance, while still retaining RNase H1 activation. As described above, other modifications, such as locked nucleic acid oligonucleotides, can be used instead of the 2′-modified design, but although these modifications can improve potency, they can also increase toxicity 49,50. The ASOs that involve steric blocking are RNase H1-independent and are entirely made of RNA bases, and not DNA. Notably, ASOs often have a full phosphorothioate backbone, which can facilitate their transport into the nucleus 52,53.

Chemically modified oligonucleotides with an antisense target binding motif have been designed with an engineered hairpin domain that recruits the endogenous RNA-editing enzyme adenosine deaminase acting on RNA (ADAR) 44,55 (Fig. 1a). These ADAR-oligonucleotides, which have a molecular weight of approximately 10–35 kDa and can be manufactured with site-specific chemical modifications, use their single-stranded RNA domain to bind a target mRNA via Watson–Crick base pairing. The other domain recruits ADAR to the RNA, where ADAR converts adenosines to inosines; the inosines are subsequently read as guanosine by the endogenous translational machinery, leading to A to I to G RNA editing. A to I to G editing can occur on mature mRNA, suggesting that cytoplasmic delivery of ADAR-oligonucleotides can be sufficient to achieve an effect. Thus, ADAR-oligonucleotides represent an emerging class of oligonucleotides for treating genetic disease 45.
mRNA. Another type of RNA therapeutic is mRNA, which can encode proteins that have therapeutic activity. Because of their size, mRNAs are in vitro transcribed and cannot currently be made with site-specific chemical modifications using solid-state synthesis (Fig. 1b). mRNA can be used to replace protein, using replacement therapies \(^2\); to reduce protein levels, using Cas9 cutting approaches \(^3\); or to repair protein mutations at the DNA level, using base editing \(^4\). In 2021, researchers reported the successful use of LNPs encapsulating Streptococcus pyogenes Cas9 (CRISPR-associated endonuclease Cas9) mRNA and a CRISPR guide RNA in six patients with hATTR amyloidosis with polynuropathy; a single 0.3 mg/kg dose resulted in a mean reduction from baseline of blood transthyretin (TTR) levels of 87% at 28 days post-dose \(^5\). The gene product TTR is responsible for transporting vitamin A and thyroxine throughout the body, and mutations in this gene cause hATTR \(^6\). This milestone for a new therapeutic modality comes alongside the remarkable success of the now FDA-approved \(^7\), mRNA-based vaccine against SARS-CoV2 (Box 1) \(^8,9\). Other clinical examples of mRNA-mediated protein replacement include efforts to treat cystic fibrosis as well as ornithine transcarbamylase deficiency. Translate Bio is continuing its trial of mRNA-mediated protein replacement for cystic fibrosis, despite not showing much improved lung function in patients with cystic fibrosis \(^10\), and discontinuing its trial for ornithine transcarbamylase deficiency, owing to an undesirable pharmacokinetic and safety profile \(^11\). Similarly, Arcturus Therapeutics have received regulatory approval to initiate a phase II clinical trial of an mRNA therapeutic to treat ornithine transcarbamylase deficiency \(^12\). In addition to gene replacement, transient expression of myelin oligodendrocyte glycoprotein has led to immunological tolerance and subsequent treatment of experimental autoimmune encephalomyelitis in mice \(^13\). The antithesis of this tolerance mechanism is mRNA-mediated expression of an antigen to generate long-lasting immunity against the antigen, the so-called mRNA vaccines. Fundamental mRNA vaccine research \(^14\) focused on viruses such as Zika \(^15\), HIV \(^16\) and influenza \(^17\), or diseases such as melanoma \(^18\).

Intramuscular injections of human carinoembryonic antigen mRNA have been used to induce antigen-specific immune responses in mice as far back as 1995 \((\text{Ref} \text{.)})\). Since then, strides have been made and multiple therapeutic cancer vaccines are currently undergoing clinical trials. BNT111 from BioNTech’s FixVac platform targets a fixed combination of four mRNA-encoded melanoma-associated antigens (NY-ESO-1, MAGEA3, tyrosinase and TPTE). Phase I trials of BNT111 in patients with advanced melanoma showed partial responses and shrinkage of metastases after eight vaccinations given via intravenous injections \(^19\). Aside from vaccination, mRNA can be used to deliver co-stimulatory immune checkpoint molecules, such as OX40L for the treatment of solid tumours \(^20\). mRNA-2416 from Moderna was injected intratumorally every 2 weeks for up to 12 doses and was shown to be tolerable with increased OX40L protein expression and elevated pro-inflammatory activity and PD-L1 levels in patients with locally advanced, recurrent or metastatic solid malignancy or lymphoma \(^21\).

mRNA can also transiently express zinc finger nucleases, transcription activator-like nucleases, or nucleases derived from CRISPR–Cas systems \(^22\). Nucleases that are designed to manipulate DNA are particularly well suited for mRNA-based therapeutics, which produce protein for hours to days \(^23\) instead of weeks, as would be the case with DNA-based therapeutics; a short-lived DNA nuclease can create a long-lived gene editing event \(^24\). A clinical trial of an adeno-associated viral vector-based SaCas9 has been initiated \(^25\), but two arguments suggest that mRNA-based or protein-based transient Cas expression might be preferable in cases when the enzyme is an active DNA nuclease. First, long-term expression of an active DNA nuclease might lead to increased editing events in off-target loci \(^26\). Second, adeno-associated viral vector-based Cas9 delivery has been reported to lead to vector integration following DNA double-stranded breaks \(^27\).

Gas enzymes are also amenable to three types of biochemistry-driven improvements that expand their possible therapeutic potential \(^28\). In the first type of improvement, Cas enzymes can be rationally designed \(^29\) or evolved \(^30\) to target DNA next to different protospace-adjacent motif sites. A second type of improvement is that Cas enzymes evolved to make double-stranded cuts in target DNA can be mutated in one or two inactive nuclease domains, leading to ‘nickases’ or ‘dead’ Cas (dCas9) enzymes, respectively. A third type of improvement is that Cas enzymes can be appended with domains that lead to transcriptional activation \(^31\), epigenome editing \(^32\), base editing \(^33\), changes to mitochondrial DNA \(^34\), reverse transcriptase-mediated gene insertion \(^35\), and transposition \(^36\). Notably, these changes can also be made to Cas12a enzymes \(^37\), which can require a shorter guide RNA and lead to staggered double-stranded cuts.

Complementing these DNA nucleases are RNA nucleases that bind and cleave RNA \(^38\) or, alternatively, can be engineered with an ADAR domain to enable RNA

### Box 1 | mRNA vaccines against SARS-CoV-2

Intramuscular injections of lipid nanoparticles (LNPs) carrying mRNA encoding full-length, stabilized SARS-CoV-2 spike proteins reduce infection, morbidity and spread caused by COVID-19 \((\text{Ref} \text{.)})\). Both of the COVID-19 mRNA vaccines, created by Moderna and Acluravis/BioNTech/Pfizer, are groundbreaking for three reasons. First, they were developed in months rather than the years that is typical for drug development \(^39\). Second, the vaccines were tremendously effective, reducing viral load in patients infected after vaccination \(^40\), reducing infection by as much as 95% in clinical trials \(^41,42\), and substantially reducing disease under real-world conditions \(^43\). The mechanisms responsible for this efficacy require further study, but intramuscular administration can result in LNPs transfecting high numbers of immune cells, including antigen-presenting cells \(^44\). Once antigen-presenting cells transfected by LNPs produce the SARS-CoV-2 spike protein, the antigen is degraded and presented in complex with major histocompatibility complex (MHC) class I or class II, thereby activating T cell subsets \(^45\) and promoting B cell-mediated humoral immunity \(^46\). Third, evidence suggests that mRNA vaccines protect against emerging SARS-CoV-2 variants, including those with viral spike protein mutations \(^47\). Given that the LNP remains the same, it has been estimated that mRNA-based vaccines encoding a novel variant could be produced in as little as 6 weeks \(^48\). This ability to respond to an emerging SARS-CoV-2 variant without the need to massively re-engineer the LNP–mRNA formulation, manufacturing or distribution procedures is critical, especially as evidence of COVID vaccine breakthrough infections appears \(^49\), and, more generally, as the frequency with which zoonotic viruses infect humans increases \(^50\).
base editing\textsuperscript{81-84} (Fig. 1c). Compared with DNA-editing nucleases, non-viral-mediated delivery of an RNA nuclease facilitates transient, shorter-lived changes in gene expression\textsuperscript{85}. Thus, whereas DNA nucleases may be well suited for chronic diseases, RNA nucleases may be more useful for short-term diseases, such as transient inflammation, or diseases driven by RNA pathogens such as coronaviruses\textsuperscript{86,87}. Delivering CRISPR therapeutics is challenging because both the Cas protein and the single-guide RNA (sgRNA) must be present at sufficient concentrations to form intracellular ribonucleoproteins. In preclinical studies, this two-payload problem has been solved by concurrently delivering mRNA and sgRNA in nanoparticles\textsuperscript{77,96-104}, by constitutively expressing sgRNA via adenovirus-associated virus (AAV) before injecting LNPs loaded with Cas9 mRNA\textsuperscript{105}, or by injecting pre-complexed RNP\textsuperscript{106-108}. An alternative solution is to reduce the size of the Cas enzyme, which might make it easier to package alongside the sgRNA in the same delivery system. Several compact nucleases have been reported, including a Cas12j (termed Cas\(\phi\))\textsuperscript{109}, Cas12f\textsuperscript{109,110}, Cas13\textsuperscript{111} and Cas13c\textsuperscript{112}.

### Synthetic vehicles for RNA delivery

Although different RNA payloads can have different biochemical mechanisms of action, all of them must avoid clearance by off-target organs, must access the correct tissue, must interact with the desired cell type in a complex tissue microenvironment, must be taken up by endocytosis, and must exit the endosome, without eliciting a deleterious immune response\textsuperscript{113}. Although small oligonucleotide RNA therapeutics, including ASOs, siRNAs and ADAR-oligonucleotides, can be modified using stable chemistries and delivered using conjugates, mRNA-based and DNA-based therapeutics require a vehicle for entry into a cell. To facilitate this process, scientists have developed several RNA delivery systems using a range of materials, including polymers and LNPs.

### Lipids and lipid-based nanoparticles

LNPs are a key class of drug delivery system that includes nanoparticles approved by the FDA for liver siRNA delivery\textsuperscript{19} and for mRNA vaccine delivery\textsuperscript{17,18}. On the basis of the size of the hydrophilic head group relative to the size of the hydrophobic tail or tails\textsuperscript{14}, lipids form distinct structures including micelles, liposomes and LNPs (Fig. 2a). FDA-approved LNPs contain variations of four basic components: a cationic or ionizable lipid, cholesterol, a helper lipid, and a poly(ethylene glycol) (PEG)-lipid (Fig. 2b,c). Scientists have investigated the structure of lipid-based delivery systems complexed with nucleic acid\textsuperscript{115,116} and demonstrated that lipid structure alters how LNPs interact with cells\textsuperscript{117}. Given that lipid structure influences delivery and that lipids can be easily synthesized using chemistry including Michael addition-based, epoxide-based and alcohol-based reactions, scientists have created libraries of dozens to thousands of chemically distinct lipid delivery systems\textsuperscript{118,119}. Many of these efforts focused on improving siRNA delivery to hepatocytes in mice\textsuperscript{20}. This work, along with a more rational approach to lipid design\textsuperscript{118}, reduced the dose required for robust in vivo hepatocyte gene silencing in mice from approximately 1.0 mg/kg (REF.\textsuperscript{121}) to 0.002 mg/kg (REF.\textsuperscript{122}). Key lipids that delivered siRNA in non-human primates included C12-200, which was synthesized using epoxide-amine chemistry\textsuperscript{123}; cKK-E12, a peptide-like lipid compound\textsuperscript{124}; DLin-KC2-DMA, an ionizable lipid identified using rational design\textsuperscript{125}; and DLin-MC3-DMA\textsuperscript{126}, which was used in patisiran to treat hATTR\textsuperscript{19} (Fig. 2c,d).

LNPs have also delivered mRNA to the liver in mice, in non-human primates and in humans. In some cases, LNPs utilized lipids previously developed for siRNA delivery. For example, in mice, LNPs formulated with cKK-E12\textsuperscript{124,125}, C12-200\textsuperscript{26}, and DLin-MC3-DMA\textsuperscript{127} delivered mRNA to the liver. Newer lipids, such as LP01\textsuperscript{11} (Intellia Therapeutics), Lipid H\textsuperscript{120} (Moderna), and FTTS\textsuperscript{123} (Ohio State and Beam Therapeutics), have also delivered mRNA to the mouse liver. Recently, two LNPs formulated with an unreported cationic or ionizable lipid, PEG-lipid, cholesterol and 1,2-distearoyl-sn-glycero-3-phosphocholine (DSPC) delivered mRNA encoding a base-editing Cas9 and sgRNA targeting PCSK9 to the liver in non-human primates\textsuperscript{96,98}. A single LNP administration led to months of sustained PCSK9 silencing. Moreover, long-term PCSK9 silencing mediated by antibodies\textsuperscript{128} or siRNA\textsuperscript{128} has shown beneficial effects in cardiovascular disease in humans. Separately, Beam Therapeutics reported that LNP-mediated delivery of base editors led to sustained effects in the liver of non-human primates\textsuperscript{129}. In addition to these preclinical studies, Intellia has released data in patients dosed with its NTLA-2001, used to inactivate the TTR gene. Inactivation of TTR has also previously been validated in humans; siRNA or ASOs targeting TTR slowed the progression of hATTR amyloidosis with polyneuropathy\textsuperscript{86,87}.

In addition to the RNA payload, the Alnylam, Moderna and Pfizer/BioNTech/Acuitas LNPs comprise four components: the cationic or ionizable lipids DLin-MC3-DMA (Alnylam), SM-102 (Moderna), or ALC-0315 (Pfizer/BioNTech/Acuitas), cholesterol, the PEG-lipids PEG-2000-C-DMG (Alnylam), PEG-2000-DMG (Moderna), or ALC-0159 (Pfizer/BioNTech/Acuitas), and DSPC (Fig. 2b–d). Although most preclinical studies have evaluated how the structure of the cationic or ionizable lipid influences delivery, the other three components can also affect delivery\textsuperscript{111,112}. For example, by changing the cholesterol, PEG-lipid or ‘helper’ lipid, an LNP that delivered siRNA to pulmonary and cardiovascular endothelial cells in mice\textsuperscript{130} and non-human primates\textsuperscript{131} was retrograded to deliver siRNA\textsuperscript{38}, sgRNA\textsuperscript{138} or mRNA\textsuperscript{99} to bone marrow, hepatic and splenic endothelial cells after intravenous administration as well as lung epithelial cells after nebulization\textsuperscript{132}. In additional examples, changing the PEG-lipid structure or its molar percentage altered LNP pharmacokinetics and liver siRNA delivery\textsuperscript{133} in mice and affected delivery within the eye\textsuperscript{133}. Both the PEG and lipid components of the PEG-lipid affect how it interacts with the LNP and cells: the lipid ‘anchors’ the PEG-lipid into the LNP, while the hydrophilic PEG interacts with water in the blood, thereby creating an aqueous barrier similar to other PEGylated nanomedicines\textsuperscript{134}. Likewise, although most
LNPs have been formulated with unmodified cholesterols, LNP delivery in cell cultures and in mice has been shown to be improved by use of oxidized cholesterols\textsuperscript{124}, esterified cholesterols\textsuperscript{136}, or cholesterol analogues such as phytosterols\textsuperscript{116}. Although the mechanism behind cholesterol-mediated improvements in delivery remains unknown, incorporating modified cholesterol into LNPs can change their structure\textsuperscript{141}.

Fig. 2 | FDA-approved lipid-based structures contain some variation of the four basic components: cholesterol, a helper lipid, a PEG-lipid, and a cationic or ionizable lipid. a | Lipid-based structures can include micelles, which consist of a lipid monolayer, or liposomes, which consist of a bilayer. Lipid nanoparticles are composed of multiple lipid layers as well as microdomains of lipid and nucleic acid. b,c | In addition to the RNA payload, LNPs often consist of cholesterol, a helper lipid, a PEG-lipid (all shown in part b), and a cationic or ionizable lipid (part c). Despite the variety of chemical structures and lipid lengths, all the lipids in part c contain amine groups, which become positively charged at lower pH; this charge binds the anionic backbone of the RNA, providing a driving force for the formation of a stable LNP. d | The molar ratios of the four components making up the FDA-approved Acuitas/BioNTech/Pfizer COVID vaccine and patisiran, which delivers siRNA to the liver.
Researchers have demonstrated that replacing DSPC with other lipids can promote LNP delivery to the spleen or lungs\(^{28,142}\). Similarly, by adding another lipid to the LNP, thereby changing the LNP from a four-component system to a five-component system, LNPs were targeted to the lung and spleen in a process termed selective organ targeting\(^{29}\). Finally, both Intellia\(^{143}\) and Beam Therapeutics\(^{143}\) have shared information that LNPs can be made to deliver mRNA to haematopoietic stem and progenitor cells in mice, with the hope of developing in vivo haematopoietic stem cell-targeting therapies.

### Polymers and polymer-based nanoparticles

Many non-viral RNA delivery systems also utilize polymers and polymeric nanoparticles\(^{144}\). Chemicals can vary polymer traits including charge, degradability and molecular weight, all of which influence how polymers deliver RNA into cells\(^{145,146}\). One frequently used polymer is poly(lactic-co-glycolic acid) (PLGA). PLGA drug delivery systems have been approved by the FDA for the delivery of small-molecule drugs but not for the delivery of nucleic acids\(^{28}\). At neutral pH, PLGA does not have the positive charge required to complex the anionic RNA phosphodiester backbone. Thus, to utilize PLGA as an RNA delivery system, scientists have added cationic chemical groups such as chitosan to deliver siRNA in mice\(^{145}\).

Polymers that contain amine groups that can become cationic, such as polyethylenimine (PEI) and poly(l-lysine) (PLL), can complex with RNA via electrostatic interactions and deliver it into cells\(^{147,148}\). However, unmodified PEI and PLL are not always well tolerated\(^{149}\), and PEI transfection capability and toxicity increase with molecular weight\(^{145}\). Thus, PEI and PLL have been chemically modified to improve in vivo efficacy and tolerability. For example, nanoparticles made with PEG-grafted PEI have been used to deliver mRNA to immune cells in the lungs\(^{149}\), and cyclodextrin-PEI conjugates have been used to deliver an mRNA vaccine in vivo\(^{145}\). Similarly, iron oxide nanoparticles were surface-modified with PLL to deliver genes to the central nervous system in mice\(^{151}\).

Another cationic polymer class is the poly(beta-amino ester) (PBAEs), which are synthesized by conjugating amine monomers to diacrylates. These polymers, which were designed to have improved biodegradation and cytotoxicity relative to PEI and PLL\(^{152}\), contain cationic amines as well as biodegradable ester bonds\(^{152}\). Early research used Michael addition chemistry to synthesize hundreds of chemically distinct PBAEs and then evaluated how these nanoparticles delivered DNA\(^{153,154}\) and RNA in cell culture\(^{155}\). These PBAE ‘libraries’ enabled researchers to study how PBAE chemical structure influences drug delivery, thereby generating design rules for subsequent PBAEs\(^{156,157}\). Initial design rules suggested that effective polymers were almost always hydrophobic, had monoalcohol or dialcohol side groups, and had linear bis (secondary) amines\(^{158}\). A follow-up study using these design criteria showed that top polymers were all formed from amino alcohols and were similar chemically, only differing by one carbon\(^{159}\). More generally, these studies established the feasibility of high-throughput chemical synthesis followed by high-throughput drug delivery studies, which has been applied to other nanoparticle chemical classes, including LNPs\(^{156}\). PBAEs have been used for the delivery of DNA vectors to pulmonary cells after nebulization\(^{152}\), the delivery of mRNA intranasally\(^{157}\), and the delivery of siRNA to a human orthotopic glioblastoma tumour model in mice\(^{158}\). More recently, researchers have also used PBAE-based polymers to deliver Cas13a mRNA and to guide RNA to the respiratory tract of mice and hamsters via nebulization for the treatment of SARS-CoV-2 (REF.\(^{159}\)).

Researchers have also synthesized lipid–polymer hybrids and found that adding lipids to PBAEs improved serum stability and delivery\(^{146,151}\). An additional polymer class used for RNA delivery is dendrimers, which consist of a defined number of branched monomers emanating from a central core molecule (FIG. 3b).
Dendrimers synthesized with cationic groups, such as poly(amido amine) (PAMAM) or PLL, can form complexes and deliver RNA into cells. Dendrimers have delivered RNA to the central nervous system, acted as intramuscular vaccines against the Ebola and H1N1 viruses, and delivered siRNA to hepatic endothelial cells. Dendrimer structure has also been modified to protect nucleic acids from enzymatic degradation and to enhance endosomal escape.

**Active versus passive tissue targeting**

**Passive tissue targeting**

Passive tissue targeting involves nanoparticles entering the body without specific targeting ligands. For example, the serum lipoprotein ApoE binds to LNPs, leading to delivery via low-density lipoprotein receptor (LDLR) expressed on hepatocytes. This process is termed 'passive targeting' or 'endogenous targeting'. As a sphere becomes smaller, its surface area to volume ratio increases; as a result, nanoparticles have large surface areas and when a nanoparticle comes into contact with a biological milieu, many biomolecules can coat its surface. By covering the nanoparticle surface, these coronas (proteins that bind to the nanoparticle) can be used as delivery vehicles to target specific cells.

**Active targeting**

Active targeting employs a ligand directly conjugated to a nucleic acid, an antibody directly conjugated to a nucleic acid, or a ligand or antibody conjugated to a nanoparticle to target a receptor expressed on the cell. For example, a GalNAc conjugated in the laboratory can bind to the asialoglycoprotein receptor (ASGPR) on hepatocytes, leading to receptor-mediated endocytosis. Antisense drugs can also be delivered using this approach.

**Drug delivery vehicles**

Drug delivery vehicles can use two mechanisms of action to reach their target cell type: passive or endogenous targeting, which leads to adsorption of serum biomolecules onto the outside of the lipid nanoparticle (LNP) in the bloodstream, or active targeting, which employs a ligand directly conjugated to a nucleic acid, an antibody directly conjugated to a nucleic acid, or a ligand or antibody conjugated to a nanoparticle to target a receptor expressed on the cell.

**Fig. 4** Drug delivery vehicles can use two mechanisms of action to reach their target cell type. a–d | Delivery vehicles can reach desired cells using passive or endogenous targeting (part a), which leads to adsorption of serum biomolecules onto the outside of the lipid nanoparticle (LNP) in the bloodstream. For example, the serum lipoprotein ApoE binds to LNPs, leading to delivery via low-density lipoprotein receptor (LDLR) expressed on hepatocytes. Active targeting employs a ligand directly conjugated to a nucleic acid (part b), an antibody directly conjugated to a nucleic acid (part c) or a ligand or antibody conjugated to a nanoparticle to target a receptor expressed on the cell (part d). ASGPR, asialoglycoprotein receptor; GalNAc, N-acetylgalactosamine. ApoE, apolipoprotein E.
nanoparticle surface) change the chemical and biological molecules at the surface of the nanoparticle, thereby altering how the nanoparticle interacts with immune cells and on-target tissues. In one clinical example, apolipoprotein E (ApoE) adsorption was required for ionizable, not cationic, lipids to deliver siRNA to hepatocytes. Researchers have found LNPs that can be trafficked via an albumin-dependent mechanism as well as LNPs with variable dependence on low-density lipoprotein (LDL), very low-density lipoprotein (VLDL) and caveolin-1 receptors. In addition to the effect that the protein corona can have on LNP tropism, LNP size can also contribute to passive tissue targeting. In one example, nanoparticle size influenced the potency of siRNA-based LNPs in vivo. In another example, nanoparticle size governed the frequency with which an LNP was cleared by immune cells in the lymph node. Similarly, several groups have demonstrated that LNP charge can affect delivery. In one example, scientists developed a lipoplex that delivered mRNA to the spleen by altering its charge. Similar systems have delivered therapeutic mRNA in different animal models and. Likewise, by adding a cationic lipid to the LNP, scientists retargeted an LNP with liver tropism to the lung. These splenic and pulmonary delivery datasets were subsequently observed using LNPs that facilitated mRNA delivery and Cas9-mediated gene editing.

Active targeting. RNA can also be ferried into on-target cells using ‘active targeting’. In this strategy, a ligand that binds a specific biomolecule is added to the delivery system. The most clinically validated examples are GalNAc–siRNA and GalNAc–ASO conjugates, which have led to the FDA-approved drugs givosiran and lumasiran, as well as the EMA-approved drug inclisiran. GalNAc is a carbohydrate-derived trivalent ligand that binds the asialoglycoprotein receptor (ASGPR). ASGPR is an ideal receptor for active targeting: it is highly expressed on target cells (in this case hepatocytes), not expressed on other cell types, leads to rapid endocytosis upon GalNAc binding, and is rapidly recycled to the cell surface following endocytosis. GalNAc also exhibits several traits that make it an ideal targeting ligand. First, it has a molecular weight of <2 kDa, which is many times less than the molecular weight of the ASO or siRNA it delivers. This low molecular weight ensures that most of the drug being administered is siRNA and not GalNAc. Second, improvements can be made to its chemical structure to enhance silencing in vivo, and its interactions with serum proteins are well understood; in addition, site-specific modifications made to the ribose and phosphate moieties have reduced nuclease-mediated siRNA degradation as well as off-target mRNA binding. The combination of this ideal receptor and optimized ligand has resulted in subcutaneous delivery of siRNA and ASO at doses far below those that cause toxicity in large-animal models.

Small ligands have also been developed for extrahepatic delivery. Specifically, by measuring the biodistribution and delivery mediated by a library of different siRNA–lipid conjugates, researchers found that hydrophobic conjugates accumulated in the liver, whereas less hydrophobic conjugates accumulated in the kidneys. In the same study, the authors found that when compared with cholesterol (a well-studied hepatic conjugate), both dichloroacetic acid alone and dichloroacetic acid with a phosphocholine polar head group improved siRNA delivery to extrahepatic tissues such as the lung and heart and, to a lesser degree, improved siRNA delivery to skeletal muscle and fat. In a follow-up study, researchers identified two lipid transport pathways that could be guiding delivery: hydrophobic siRNA conjugates tended to spontaneously associate with LDL, an association known to improve trafficking to the liver, whereas less-hydrophobic conjugates bound to high-density lipoprotein (HDL), part of the reverse cholesterol transport pathway. A 2021 study reported that cholesterol-functionalized DNA–RNA heteroduplexes were capable of crossing the blood–brain barrier in mice and rats after systemic administration. Once again, the chemical structure of the lipid and conjugate was critical for cell targeting, gene silencing and pharmacokinetics. RNA aptamers, which are RNAs that fold into defined three-dimensional structures, have also emerged as ligands for specific cell-targeted delivery of RNAi-based therapeutics. In one example, researchers conjugated an siRNA-targeting STAT3, a key regulator of glioblastoma, to the receptor tyrosine kinase anti-PDGFRα RNA aptamer. This delivery system inhibited the expression of target genes and showed strong reduction of cell viability in vitro.

A distinct targeting mechanism requires the use of antibody fragments or antibodies to target cell types. For example, siRNA and ASO have also been delivered to extrahepatic tissues using antibody–siRNA conjugates. In one example, an anti-CD71 antibody fragment delivered siRNA to the heart and skeletal muscle, leading to extended on-target gene silencing. Data using either anti-CD71 fragments or monoclonal antibodies have demonstrated long-term muscle silencing in preclinical models, including 12 weeks of silencing in non-human primates after a single administration. As a result, Avidity Biosciences initiated a phase I/I clinical trial delivering siRNA against myotonic dystrophy protein kinase to treat myotonic dystrophy type I in 2021.

Although ASOs and siRNAs are small enough to be delivered using a small conjugate or antibody, mRNAs are too large. For this reason, mRNA has been formulated inside nanoparticles that are decorated with antibodies. Researchers have developed a cell-targeting platform known as Anchored Secondary scFv Enabling Targeting (ASSET) that used monoclonal antibody-coated LNPs to deliver siRNA or mRNA. This system relies on a membrane-anchored lipoprotein within the LNP that binds to an antibody’s fragment (Fc) domain; switching out the variable region enables specific targeting to different cell subsets. ASSET was used to facilitate LNP binding to extrahepatic cell types for the purpose of treating inflammatory bowel disease. These approaches can also be targeted to receptors in specific conformations, as demonstrated by recent data using ASSET to deliver LNPs to a specific, high-affinity
conformation of α4β7 [REF. 201]. Finally, LNPs covalently conjugated to an antibody that binds to plasmalemma vesicle-associated protein have been used to target lung cells by facilitating specific caveolin-mediated endocytosis202, and LNPs conjugated to mannose have been used to immunize mice against H1N1203.

The pathway to clinical RNA delivery

Independently of their chemical structure or targeting mechanism, nanoparticle-based RNA delivery systems are selected for clinical trials using a series of preclinical experiments here termed ‘the nanoparticle discovery pipeline’. This pipeline often starts with initial high-throughput studies in cell culture. Based on these in vitro delivery data, which are used to optimize nanoparticle traits, a small number of nanoparticles is selected for mouse studies before a smaller number is tested in rats and, finally, an even smaller number in non-human primates (FIG. 5a). If the nanoparticle has a sufficiently safe toxicity profile in non-human primates, the delivery system can then be considered for subsequent clinical trials.

High-throughput nanoparticle discovery pipeline.

Although the nanoparticle discovery pipeline has identified nanoparticles that deliver RNA to immune cells after intramuscular administration21,22 and hepatocytes after systemic administration19, opportunities do exist to improve the efficiency of the pipeline. For example, chemists can synthesize thousands of nanoparticles, but running a multi-thousand-mouse experiment is infeasible. As a result, nanoparticles are first evaluated in cell culture, even though delivery in cell culture can poorly predict delivery in vivo204. To address this problem, DNA barcoding assays to test thousands of nanoparticles in vivo have been developed205–208. In these assays, LNP-1 is formulated to carry DNA barcode 1 and a nucleic acid (such as siRNA or mRNA), whereas LNP-N is formulated to carry DNA barcode N and the same nucleic acid. After pooling the LNPs

![Diagram](https://example.com/diagram)

| Nanoparticles tested | Cell lines | Mice | Rats | NHPs | Humans |
|---------------------|------------|------|------|------|--------|
| Thousands of nanoparticles | Delivery relationship: poor | Tolerability tends to decrease in rats; otherwise unknown. | Efficacy and tolerability tend to decrease in NHPs; otherwise unknown. |

| Tissue | % of bw | Mice | % of bw | Rats | % of bw | NHPs | % of bw | Humans | % of bw |
|--------|---------|------|---------|------|---------|------|---------|--------|---------|
| Brain  | 2.1     | 0.9  | 1.4     | 1.9  |
| Heart  | 0.6     | 0.4  | 0.4     | 0.4  |
| Lung   | 0.7     | 0.5  | 0.6     | 1.0  |
| Liver  | 4.5     | 3.0  | 2.2     | 2.0  |
| Spleen | 0.4     | 0.2  | 0.1     | 0.2  |
| Kidney | 1.4     | 0.8  | 0.4     | 0.3  |

Fig. 5 | The preclinical nanoparticle discovery pipeline. a | Thousands of nanoparticles are often synthesized and tested in vitro before a few nanoparticles are evaluated in mice. However, in vitro delivery can be a poor predictor of in vivo delivery. A smaller number of nanoparticles are then often tested in rats or non-human primates (NHPs). Given that NHPs are the best preclinical models for human delivery, one key opportunity to improve the efficiency of this pipeline is to understand which small-animal model is most predictive of NHP efficacy and tolerability; this species-to-species drug delivery relationship is understudied. b | Tissue weight as a percentage of total animal body weight (bw) in female animals. Relative organ size varies across species, which may alter nanoparticle on-target and off-target delivery.
together and administering them to mice, cells in which functional RNA delivery occurs — such as mRNA-mediated protein production — or siRNA-mediated gene silencing — are isolated and all N barcodes are quantified. This approach has been used to deliver RNA to non-hepatocytes without targeting ligands. A second way to improve the nanoparticle discovery pipeline is to understand which small animals best predict delivery in a non-human primate. Species variability can derive from physiological differences in basal metabolic rates, which can affect nanoparticle delivery, or differences in serum lipids, which can affect the colloidal stability, biodistribution, cellular interactions, toxicity and clearance of the resulting nanoparticle coronas. Additional species variability probably derives from the mass of a given tissue, relative to the total animal weight, which is not conserved. For example, mouse and rat livers are larger, normalized to overall body mass, than those of non-human primates and humans. To address some of these concerns, researchers have developed species-agnostic nanoparticle delivery screening (SANDS). Using SANDS, the authors tested how dozens of LNPs delivered mRNA to normal mice, mice with primatized livers, and mice with humanized livers. After quantifying the correlation between delivery in murine, non-human primate and human cells in vivo, and observing species-dependent delivery, the authors used RNA sequencing to identify genes that might differentiate delivery across species. This approach might enable scientists to compare how many chemically distinct nanoparticles deliver drugs across different species.

**Hallmarks of clinically relevant delivery systems.** As the nanoparticle pipeline continues to improve, next-generation delivery vehicles might benefit from recapitulating traits shared among current clinical RNA delivery vehicles. For example, as part of its clinical trials, detailed pharmacokinetic and clearance studies of patisiran in humans have been published. In addition to describing sustained gene silencing over several months, these studies demonstrated that patisiran had consistent mean serum concentration and dynamics over 18 months with studies demonstrated that patisiran had consistent mean serum concentration and dynamics over 18 months, which is not conserved. These differences may increase the effective off-target liver delivery in mice and rats, relative to non-human primates and humans. To address some of these concerns, researchers have developed species-agnostic nanoparticle delivery screening (SANDS). Using SANDS, the authors tested how dozens of LNPs delivered mRNA to normal mice, mice with primatized livers, and mice with humanized livers. After quantifying the correlation between delivery in murine, non-human primate and human cells in vivo, and observing species-dependent delivery, the authors used RNA sequencing to identify genes that might differentiate delivery across species. This approach might enable scientists to compare how many chemically distinct nanoparticles deliver drugs across different species.

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First, clinical delivery systems tend to be synthesized using scalable chemistry that is often biodegradable. For example, adding ester bonds, which can degrade in water, to ionizable lipids improved LNP safety; the Moderna, Acuitas and Alnylam lipids used in humans contain esters. Second, the drug delivery system should be chemically simple enough to be manufactured at human scale; for example, in a hypothetical clinical trial injecting 100 kg patients with 6 mg/kg lipid and 0.3 mg/kg RNA (that is, a lipid:RNA mass ratio of 20:1), assuming lipid loss during the synthesis and formulation process, nearly 1 g of lipid would need to be synthesized per injection. GalNAc conjugates can be synthesized and, separately, conjugated to siRNAs or ASOs at human scale (that is, with large-batch manufacturing capability that is compliant with Current Good Manufacturing Practice). We note that clinically approved LNPs have so far included four lipid components and have not included targeting ligands. Determining the advantages and disadvantages of adding targeting ligands in clinical nanoparticles will be important. Third, the drug delivery system must have an acceptable ratio of on-target to off-target delivery. On-target and off-target delivery should be measured both as biodistribution (that is, where does the delivery system go?) and as function (that is, where does the payload affect cell function?). As over 95% of RNA can be retained in endosomes, biodistribution is necessary, but not sufficient, for functional cytoplasmic RNA delivery. Research has also shown that small copy numbers of siRNAs are sufficient for gene knockdown in vitro, implying that siRNA acts in a catalytic manner. Fourth, the dose required for RNA efficacy must be substantially lower than the dose at which toxicity occurs. Ideally, this finding is observed in non-human primates, as mice have historically not been rigorous models of RNA toxicity, for yet-to-be-determined reasons. Fifth, the activity of the drug should be consistent across many batches, even after shipping. To this end, scientists are developing methods of stabilizing mRNA drugs; a CureVac mRNA platform was active after lyophilization and storage at 40 °C for up to 6 months and room temperature for 3 years. However, for LNP-encapsulated mRNA, lyophilization might decrease stability by promoting lipid crystallization,
unless cryoprotectants such as sucrose are used\textsuperscript{238}. For example, by adding 10% sucrose, lipid nanoparticles complexed with RNA can be lyophilized and stored at room temperature for ≥8 months\textsuperscript{239}. Sixth, in most clinical settings, re-dosing the RNA drug without losing efficacy or safety will be necessary to maintain the biological effect or ‘dose to effect’. siRNA drugs have been safely re-dosed in patients when doses have been given 3 weeks apart\textsuperscript{115}. mRNA vaccines have been safely dosed twice, with doses either 3 weeks or 4 weeks apart\textsuperscript{212, 213}. Re-dosing mRNA weekly has been reported to reduce its efficacy in mice\textsuperscript{216}, with this effect being driven by a subset of B lymphocytes.

**FDA-approved and EMA-approved RNA therapeutics.** Although the criteria constituting hallmarks of approved delivery vehicles make clinically relevant delivery challenging, the number of successful RNA drugs is increasing. A leading example is the GalNAc–siRNA conjugates, which have demonstrated efficacy and safety in patients. Like the mRNA-LNP vaccines, GalNAc–siRNA conjugates can easily be redesigned to treat different diseases, since only the siRNA sequence needs to change. As a result, the GalNAc–siRNA conjugates givosiran, which treats acute intermittent hepatic porphyria, and lumisiran, which treats primary hyperoxaluria type 1, have been approved by the FDA. Inclisiran, a subcutaneous therapeutic used to treat hypercholesterolaemia or mixed dyslipidaemia by inhibiting hepatic synthesis of proprotein convertase subtilisin–kexin type 9 (PCSK9)\textsuperscript{117}, has been approved by the EMA, but not by the FDA (which delayed approval owing to issues at a manufacturing plant). The GalNAc–siRNA conjugates fitusiran and vutrisiran have also been used to generate promising clinical data. Fitusiran is used to treat haemophilia A or B\textsuperscript{213} by targeting antithrombin mRNA in the liver\textsuperscript{81}. Vutrisiran (see above) is used to treat hATTR amyloidosis with polyneuropathy in adults, and generated positive top-line results in a phase III study\textsuperscript{240}. Arrowhead, Silence Therapeutics and Dicerna are also utilizing GalNAc–siRNA conjugates in ongoing phase I/II trials for the treatment of hepatitis B, hereditary haemochromatosis, and primary hyperoxaluria, among other diseases\textsuperscript{242}, and Ionis Pharmaceuticals is using GalNAc to deliver ASOs\textsuperscript{243}.

For all of these drugs, long-term gene silencing mediates the effect of GalNAc conjugates. For Vutrisiran, the results of phase II trials suggest that a 3-week dosing regimen may be adequate for patients with hATTR amyloidosis, with patients who were not treated every 4 weeks having similar efficacy to those who were dosed every 3 weeks\textsuperscript{19}. Re-dosing can be safely done with the same response being seen in patients who were not treated every 4 weeks\textsuperscript{19}. Re-dosing mRNA weekly has been reported to reduce its efficacy in mice\textsuperscript{216}, with this effect being driven by a subset of B lymphocytes.

**Conclusions**

In the past decade, preclinical and clinical data have hinted at the potential for RNA therapies to treat disease. However, to fully reach their potential, several advances are needed. One advance will be to understand how RNA payloads interact with delivery vehicles and how these interactions affect targeting and tolerability. For example, emerging evidence suggests that nanoparticle tropism can change with RNA payload\textsuperscript{96}. This effect may be caused by changes in the nanoparticle and therefore the biomolecules with which it interacts in the body. Alternatively, payload-dependent tropism may be affected by cell state\textsuperscript{234}, since a cell that is optimized for the production of exogenous mRNA might not be optimized for siRNA-based mRNA silencing. Similarly, although LNP interactions with ApoE are known to drive liver delivery\textsuperscript{278}, a need remains to identify trafficking mechanisms that promote delivery to extrahaemopoietic tissues; it is feasible that disease-specific trafficking could be exploited to enhance extrahaemopoietic delivery. One potential approach is to use naturally occurring systems such as PEG10, which package mRNA in human cells\textsuperscript{245} or extracellular vesicles, which are outside the scope of this manuscript and have been reviewed elsewhere\textsuperscript{246}.

Another related advance is the need to understand how chemical modifications made to the RNA payload influence RNA stability, avoidance of intracellular off-target effects, such as binding based on partial complementarity\textsuperscript{127}, or activation of the innate immune system\textsuperscript{238}. For example, CureVac recently reported that its mRNA vaccine, which utilizes unmodified mRNA, did not provide robust protection against COVID-19\textsuperscript{128}. Unmodified mRNA programmes led by Translate Bio have also been ineffective when nebulized to treat cystic fibrosis\textsuperscript{129} or systemically administered to treat ornithine transcarbamylase deficiency\textsuperscript{130}. These findings, alongside evidence that chemical modification patterns boost siRNA and ASO efficacy\textsuperscript{230} and that the untranslated regions of mRNA can be engineered for improved\textsuperscript{246} or cell-type-specific activity\textsuperscript{247}, suggest that mRNA payloads can be improved in future therapies. Finally, we need an improved understanding of how efficacy and tolerability in smaller animal models (such as mice and rats) predict efficacy and tolerability in non-human primates and humans. Given the major ethical issues with testing many potential drug delivery systems in non-human primates, one key advance would be the identification of smaller animal models that are maximally predictive of delivery in non-human primates\textsuperscript{253}. In cancer biology, researchers identified genetically engineered mice that more accurately recreated clinical outcomes from human trials carried out in parallel\textsuperscript{241}. If we are thereby able to expand our understanding of how the RNA drug, drug delivery system and body all interact with one another, patients will benefit from effective next-generation gene therapies.

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