Cross-domain NER is a practical yet challenging problem since the data scarcity in the real-world scenario. A common practice is first to learn a NER model in a rich-resource general domain and then adapt the model to specific domains. Due to the mismatch problem between entity types across domains, the wide knowledge in the general domain can not effectively transfer to the target domain NER model. To this end, we model the label relationship as a probability distribution and construct label graphs in both source and target label spaces. To enhance the contextual representation with label structures, we fuse the label graph into the word embedding output by BERT. By representing label relationships as graphs, we formulate cross-domain NER as a graph matching problem. Furthermore, the proposed method has good applicability with pre-training methods and is potentially capable of other cross-domain prediction tasks. Empirical results on four datasets show that our method outperforms a series of transfer learning, multi-task learning, and few-shot learning methods.

1 Introduction

Named entity recognition (NER) is a crucial component in many language understanding tasks (Shaalan, 2014; Nadeau and Sekine, 2007) and is often applied in various domains. Due to the data scarcity in the real-world scenario, obtaining adequate domain-specific data is usually expensive and time-consuming. Hence, cross-domain NER, which is capable of adapting NER models to specific domains with limited data, has been drawing increasing attention in recent years.

However, one of the primary challenges of cross-domain NER is the mismatch between source and target domain labels (Yang and Katiyar, 2020). For example, the label sets between ATIS (Hakkani-Tür et al., 2016) and CoNLL 2003 are non-overlapping.

To address this issue, some approaches utilize multi-task learning (Jia and Zhang, 2020; Wang et al., 2020) for transferring knowledge across domains. However, these methods require full training on both source and target domain data when adapting to each new domain. Since the source domain dataset is usually much larger than the target domain dataset, the multi-task learning methods are inefficient when adapting to low-resource domains.

Recently, as Pre-trained Language Models (PLMs) such as BERT (Devlin et al., 2019) have shown remarkable success in NER, transfer-learning-based methods also show effectiveness for cross-domain NER. A typical approach is to first train a NER model initialized with PLM on rich-resource domain (e.g., CoNLL 2003 (Sang and Meulder, 2003)), and then fine-tune the entire model with a new task-specific linear classifier (pre-train fine-tune) (Lee et al., 2018; Rodríguez et al., 2018). Despite its simplicity, this approach provides strong results on several benchmarks (Huang et al., 2020), and we serve it as the baseline in our research.
Inspired by the idea in You et al. (2020), where labels across domains are connected by probability distributions, we propose a novel approach, **Label Structure Transfer for cross-domain NER (LSTNER)** to address the label mismatch problem. By modeling the label relationships as *label graphs*, we transfer the label structure from the source model (i.e., the NER model trained on source domain) to the target model (i.e., fine-tuned model). We are the first to capture label graph structures for cross-domain NER to our best knowledge. In this study, we focus on enhancing cross-domain ability based on *pretrain-finetune* training paradigm, with only target domain labeled data for domain adaptation. Therefore, pre-training (Liu et al., 2021) and self-training (Huang et al., 2020) based methods, which leverage massive unlabeled data, are not considered.

To explicitly capture the connections between two domains labels, we construct a *label graph* by probability distributions of target labels estimated by the source NER model. In the *label graph*, graph nodes refer to target labels, and edges refer to the relationships between labels. We represent each node as the probability distribution and add an edge between two nodes if the labels have similar distributions. By representing label relationships as *label graphs* in both source and target label spaces, the label knowledge can be transferred via graph matching. We introduce Gromov-Wasserstein distance (GWD) for aligning two *label graphs* because of its capability of capturing edge similarity.

We show an example in Fig 1 to demonstrate how graph matching works. In the example, "ACL" is a "Conference" named entity in the target domain. When label sets between source and target domains match perfectly, the source NER model naturally predicts "Conference" with the highest probability. Then, the target model straightforward learns this property from the source domain. When two label sets are mismatching, the source NER model may predict "ACL" as an "Organization" since the label "Organization" is seen in the source domain. By score distributions of "ICCL" and "David" in the source domain, we can model their relationships with "ACL" as graph structures. Then, the target model learns label structures via graph matching and predicts "ACL" as "Conference" correctly. In this way, the label relationships can be learned even when two domain label sets are different.

Furthermore, we enhance the contextual representation by fusing the constructed *label graph* into the word embedding by Graph Convolutional Network (GCN), where an auxiliary task is introduced for better extracting label-specific components for each entity type.

We performed extensive experiments on eight different domains in both rich- and low-resource settings. Empirical results show that our method outperforms a series of competitive baselines.

## 2 Related Work

### Cross-domain NER

Cross-domain NER has received increasing research attention. There is a line of research based on multi-task learning (Yang et al., 2017). Some approaches proposed adding auxiliary tasks Liu et al. (2020a); Wang et al. (2020), while some approaches proposed new model architecture (Jia et al., 2019; Jia and Zhang, 2020) for improving target domain NER model by jointly training on both source and target domain data. Jia and Zhang (2020) presented a multi-cell compositional LSTM (Multi-Cell LSTM) structure where modeled each entity type as a separate cell state, and it reaches the state-of-the-art (SOTA) performance for cross-domain NER. These methods require training on massive source domain data when adapting to each domain and thus inefficient.

Another line of research is based on transfer learning. Except from the *pretrain-finetune* paradigm, some approaches proposed adding adaptation layers Lin and Lu (2018) or adapter modules Houlsby et al. (2019) to the backbone network. Compared with them, our method constructs *label graphs* dynamically and performs label semantic fusion via attention mechanism, and thus has fewer parameters for training. Besides, our method is built on word contextual embedding by PLM. Therefore, our model can combine with various backbone networks and thus has better applicability.

### Few-shot NER

Few-shot NER aims at recognizing new categories in a highly low-resource scenario (Feng et al., 2018), which also shows good cross-domain ability. Tong et al. (2021) induced different undefined classes from the "Others" class (Zheng et al., 2022) to alleviate the overfitting problem. Yang and Katiyar (2020) proposed NNShot and StructShot based on the nearest neighbor classifier, and StructShot further applies the Viterbi algorithm when decoding. The few-shot
learning methods focus on building models that can generalize from very few examples. Unlike these methods, our approach aims to enhance domain adaptation ability in both low-resource and rich-resource scenarios.

3 Methodology

3.1 Problem Formulation

We focus on only one source and one target domain in this study. Given a NER model $f_0$ pre-trained on a source dataset $D_s = \{(x_s^i, y_s^i)\}_{i=1}^{m_s}$, we aims to fine-tune $f_0$ by a target dataset $D_t = \{(x_t^i, y_t^i)\}_{i=1}^{m_t}$. Following You et al. (2020), we assume that only $D_t$ and $f_0$ are available when fine-tuning since $D_s$ is often large-scale.

Because the source label set $\mathcal{Y}_s$ and target label set $\mathcal{Y}_t$ may be mismatching, $f_0$ can not be applied to target data directly. A common practice is to split $f_0$ into two parts: a backbone network for learning general representation and task-specific layers for mapping representation to label space. We adopt BERT as our backbone model and Fully-Connected (FC) layer as the task-specific layer throughout our research. We show a demonstration of our model in Fig. 2.

3.2 Label Graph Construction

In this part, we construct source graph and target graph with the probabilistic outputs of source and target NER models respectively.

Typically, the target labels are fine-grained and domain-specific, while the source labels are coarse-grained and more general. Similar to the idea of You et al. (2020), we map each target label as a probability distribution of the source labels. A straightforward method for obtaining this mapping (i.e. conditional distribution) $p(y_s|y_t = y)$ is to average the predictions of the source model over all samples for each target entity type. Formally, we have

$$p(y_s|y_t = y) \approx \frac{1}{|D_t|} \sum_{(x_t, y_t) \in D_t} f_0^{\ast}(x_t)$$

where $y_s/y_t$ denotes source/target label, $T$ denotes the temperature parameter for smoothing the probability distribution and $|D_t|$ is the number of target domain training samples\(^1\) with ground-truth label $y$. The pre-trained model $f_0$ is regarded as a probabilistic model for approximating the probability distribution $p(y_s|x_t)$ over source labels $\mathcal{Y}_s$.

Next, we build source graph $G_s(\mathcal{V}_s, \mathcal{E}_s)$ where nodes refer to target labels and edges refer to semantic similarity between nodes. As illustrated in Fig 1, two labels with similar semantic meanings (i.e., "Conference" and "Organization") have the similar probability distribution. Based on this feature, we represent the graph node with label $y$ as

$$\tilde{v}_s^y = \left[ \begin{array}{c} p(y_1^{(1)}|y_t = y), \ldots, p(y_k^{(1)}|y_t = y) \\ \vdots \\ p(y_1^{(t)}|y_t = y), \ldots, p(y_k^{(t)}|y_t = y) \end{array} \right]$$

where $\tilde{v}_s^y \in \mathbb{R}^{|\mathcal{Y}_s|}$ is the node representation and $|\mathcal{Y}_s|$ is the number of source labels. To eliminate the influence of scales of different dimensions, we normalize the graph nodes by dividing the average distance of node pairs, and $l2$ distance is used as the distance metric. Then, the graph node representation for label $y$ is calculated as

$$v_s^y = \frac{\tilde{v}_s^y + |\mathcal{Y}_s|^2}{\sum_{y_1, y_2 \in \mathcal{Y}_s} l2(\tilde{v}_s^{y_1}, \tilde{v}_s^{y_2})}$$

where $v_s^y \in \mathcal{R}^{|\mathcal{Y}_s|}$ is the normalized node representation, $|\mathcal{Y}_t|$ is the number of target labels and $l2$ is the distance function. Then, we add edge between two nodes if and only if their distance is smaller than a threshold $\delta$.

$$e_s^{y_1, y_2} = \begin{cases} l2(v_s^{y_1}, v_s^{y_2}), & \text{if } l2(v_s^{y_1}, v_s^{y_2}) < \delta; \\ \infty, & \text{else.} \end{cases}$$

In a similar way as source graph, we construct target graph $G_t(\mathcal{V}_t, \mathcal{E}_t)$ by the fine-tuned model $f$ where probability distribution $p(y_t|x)$ over target labels $\mathcal{Y}_t$ are estimated. In target graph, nodes refer to target labels, and edges refer to semantic similarity measured in target label space.

3.3 Label Semantics Fusion

Commonly in NER, the ground-truth label of a named entity is related to the context (e.g., label "Researcher" can be inferred by label "Conference" as the example shown in Fig 1). In this part, we fused the learned graph structure into the word contextual embedding output by BERT to model the sentence’s semantic label relationships.

Given a sentence $X = [x_1, \ldots, x_n]$, with ground-truth label sequence $Y$, the contextual representation $h_j \in \mathbb{R}^{d_h}$ for each token can be obtained by backbone network. Then, we randomly

\(^1\)The training sample refers to one token and its ground-truth label
Figure 2: A demonstration of the proposed model. First, the label graph from source label space is incorporated into the contextual representation by GCN. Then, the target model transfers graph structures from the source model via graph matching. Finally, the target model makes correct predictions with the learned label structures.

initialize the label representation $c_i \in \mathbb{R}^{d_c}$ before fine-tuning. The label representation represents the semantic meanings for each entity type, and it is learned during fine-tuning. For the sentence $X$, we apply a label-guided attention mechanism to extract the label-specific components as follow:

$$q_j = h_j W_p + b_p,$$

$$\alpha_{ij} = \frac{\exp(q_j c_i^T)}{\sum_j \exp(q_j c_i^T)},$$

$$u_i = \sum_j \alpha_{ij} q_j,$$

where $q_j \in \mathbb{R}^{d_p}$ is the label-related embedding for the $j$-th token in the sentence, $W_p \in \mathbb{R}^{d_h \times d_p}$ and $b_p \in \mathbb{R}^{d_p}$ are the weight and bias for projection respectively. $u_i \in \mathbb{R}^{d_p}$ denotes the label-specific component for the $i$-th label in $Y_t$ and $\alpha_{ij}$ indicates how informative the $j$-th token to the $i$-th label. For each sentence, label-specific components modeling its semantic relevance to each entity type.

And then, by replacing the node representation of source graph from probability distribution $v_s$ to label-specific component $u$, we obtain the graph representation of label-specific components. Next, we utilize GCN (Kipf and Welling, 2017) to enhance the representations of each label-specific component by propagating messages between neighboring nodes.

$$u' = GCN(u)$$

$u' \in \mathbb{R}^{d_p}$ denotes the aggregated node representation of the label-specific component and GCN denotes the graph convolution operations where details are omitted for simplicity. As shown in Fig. 2, label structure from source graph is fused into label-specific components by GCN.

Last, we utilize the token-guided attention mechanism to fuse the aggregated label-specific component into the contextual representation for each word:

$$\beta_{ji} = \frac{\exp(q_j u_i^T)}{\sum_i \exp(q_j u_i^T)},$$

$$h'_j = h_j + \left( \sum_i \beta_{ji} u'_i \right) W_p' + b_p'.$$

$h'_j \in \mathbb{R}^{d_h}$ is the label-fused embedding for the $j$-th token and $W'_p \in \mathbb{R}^{d_h \times d_p}, b'_p \in \mathbb{R}^{d_h}$ are the weight and bias for projection respectively. In Eq. 7, we map the weighted sum of $u'$ into the same space of $h_j$ and add them together to allow information fusion. Followed by the task-specific FC layer, the classification loss for NER tasks can be calculated:

$$L_{cls} = CE(FC(h'), Y)$$

where $CE$ denotes the Cross-Entropy loss.
Besides, we introduce an auxiliary task to ensure the label-specific components focus on correct entity types. Concretely, the model predicts what entity types appear in the sentence, which is a multilabel classification task. The loss for the auxiliary task is calculated as

\[ L_{aux} = BCE(FC_{aux}(Cat([h'_1, \ldots, h'_{na}])), Y') \]  

where \( BCE \) is the Binary-Cross-Entropy loss, \( FC_{aux} \) is the FC layer for auxiliary task. \( Cat \) is the concatenation operation for last dimension and \( Y' \) is the ground-truth label for the sentence. Different from \( L_{cls} \), \( L_{aux} \) encourages model to extract correct label-specific components for each sentence.

### 3.4 Graph Structure Matching

Since source graph \( G_s \) is constructed by the pre-trained LM \( f_0 \), it naturally contain priori knowledge from rich-resource domain. In this part, we utilize the label graphs built in different label spaces for graph matching to exploit the semantic relations among labels from source graph.

Gromov-Wasserstein distance (GWD) is proposed for distributional metric matching by Peyré et al. (2016). Since its capability of capturing edge similarity between graphs, GWD has been applied to graph matching (Vayer et al., 2019; Chowdhury and Mémoli, 2019) and domain alignment (Chen et al., 2020). Naturally, we can adopt GWD for matching the edges (relationships) between two label graphs.

Following Alvarez-Melis and Jaakkola (2018); Chen et al. (2020), we convert each graph to a discrete distribution with uniform mass on each node. Let \( \mu, \nu \) denote two discrete distributions corresponding to \( G_s, G_t \) respectively. Then, we define the GWD between \( \mu \) and \( \nu \) as:

\[
D_{gw}(\mu, \nu) = \inf_{\gamma \in \Pi(\mu, \nu)} \mathbb{E}_{(v_s, v_t) \sim \gamma, (v'_s, v'_t) \sim \gamma} [L(v_s, v_t, v'_s, v'_t)] \\
= \min_{T \in \Pi(u, v)} \sum_{i, i', j, j'} T_{ij} T_{i'j'} L(v'_s, v'_t, v'_s, v'_t),
\]

where \( \Pi(\mu, \nu) \) denotes all the joint distributions \( \gamma(v_s, v_t) \) with marginals \( \mu(v_s) \) and \( \nu(v_t) \). \( \Pi(u, v) \) represents the space of all valid transport plan, where the weight vector \( u = \{u_i\}_{i=1}^n \), \( v = \{v_i\}_{i=1}^m \) is the \( n \)- and \( m \)-dimensional simplex for distribution \( \mu, \nu \). The matrix \( T \) is the transport plan, where \( T_{ij} \) represents the amount of mass shifted from \( u_i \) to \( v_j \). \( L(\cdot) \) is the cost function evaluating the intra-graph structural similarity between two pairs of nodes \( (v'_s, v'_t) \) and \( (v'_t, v'_t) \), and it is defined as follow in the proposed method:

\[
L(v'_s, v'_t, v'_s, v'_t) = |l2(v'_s, v'_s) - l2(v'_t, v'_t)|
\]

By projecting the edges into nodes, the learned transport plan \( T \) helps align the edges in different graphs (van Lint and Wilson, 1992). Then, label relationships (edges) can be learned from source graph to target graph by minimizing \( D_{gw} \) with Sinkhorn algorithm (Cuturi, 2013; Peyré et al., 2019). In Fig. 2, the fine-tuned model learns the structure between labels (i.e., “Conference”, “Organization” and “Researcher”), and makes correct predictions with the learned label relationships. When fine-tuning, target graph evolves dynamically through the update of the parameters of NER model \( f \), while source graph and the source model \( f_0 \) are frozen.

### 3.5 Total Learning Objective

Finally, the total loss can be formulated as

\[
L = L_{cls} + \lambda_1 L_{aux} + \lambda_2 D_{gw},
\]

where the loss of auxiliary task and GWD are weighted by \( \lambda_1 \) and \( \lambda_2 \) respectively.

### 4 Experiments

#### 4.1 Experimental Settings

**Datasets.** We take five public publicly available datasets for experiments, including CoNLL 2003 (Sang and Meuder, 2003), CrossNER (Liu et al., 2021), ATIS (Hakkani-Tür et al., 2016), MIT Restaurant (Liu et al., 2013a) and MIT Movie (Liu et al., 2013b). Table 1 presents detailed statistics of these datasets.

**Baseline models.** We first consider three approaches built on bi-directional LSTM structure (Hochreiter and Schmidhuber, 1997), including traditional NER system BiLSTM-CRF (Lample et al., 2016) together with two improved methods Coach (Liu et al., 2020b) and Multi-Cell LSTM (Jia and Zhang, 2020).

We also compare several BERT-based NER systems. BERT-tagger (Devlin et al., 2019) is the BERT-based baseline model which fine-tunes the BERT model with a label classifier (i.e., pretrain-finetune). NNShot and StructShot (Yang and Katiyar, 2020) are two metric-based few-shot learning approaches for NER. Different from the above
Table 1: Statistics on the 5 public datasets in our experiments

| Domain          | #Train | #Test | #Entity Type |
|-----------------|--------|-------|--------------|
| CoNLL 2003      | 15.0k  | 3.7k  | 4            |
| MIT Movie       | 7.5k   | 1.0k  | 12           |
| MIT Restaurant  | 7.5k   | 1.0k  | 8            |
| ATIS            | 893    |       |             |
| CrossNER        | 5.0k   | 12    |             |

| Datasets | News   | Movie Reviews | Restaurant Reviews | Dialogue | Politics | Natural Science | Music | Literature | Artificial Intelligence |
|----------|--------|---------------|--------------------|----------|----------|-----------------|-------|------------|------------------------|
| CoNLL 2003 | 200    | 200           | 100                | 100      | 200      | 651             | 543   | 456        | 431                    |
| MIT Movie  | 15.0k  | 6.51          | 5.43               | 4.56     | 4.31     | 5.08            | 5.84  | 5.94       | 4.31                   |
| MIT Restaurant | 7.5k   | 7.5k          | 7.5k               | 7.5k     | 7.5k     | 7.5k            | 7.5k  | 7.5k       | 7.5k                   |
| ATIS       | 893    |               |                    |          |          |                 |       |            |                         |
| CrossNER   | 5.0k   |               |                    |          |          |                 |       |            |                         |

Table 2: Cross domain results on eight different domains in low-resource setting. † indicates both source and target labeled samples are used when training.

| Domain          | K=20   | K=50   |
|-----------------|--------|--------|
| LST-NER (Ours)  | 67.62  | 77.82  |
| BiLSTM-CRF      | 67.16  | 77.49  |
| BiLSTM-CRF-joint† | 68.31  | 78.13  |
| Coach †         | 67.62  | 77.82  |
| Multi-Cell LSTM † | 69.41  | 78.67  |
| BERT-tagger     | 67.49  | 78.67  |
| BERT-tagger-joint† | 67.14  | 77.07  |
| NNShot          | 60.39  | 72.33  |
| StructShot      | 22.63  | 53.34  |

| Domain          | Mov. | Res. | Dia. |
|-----------------|------|------|------|
| LST-NER w/o Dgw+Laux+gg     | 67.29 | 76.26 | 95.04 |
| LST-NER w/o Laux     | 67.29 | 76.26 | 95.04 |
| LST-NER w/o Dgw     | 67.49 | 76.67 | 95.12 |
| templateNER       | 54.63 | 69.94 | 64.92 |

Table 3: Cross domain results on three different domains in rich-resource setting. † indicates both source and target labeled samples are used when training.

| Domain          | Mov. | Res. | Dia. |
|-----------------|------|------|------|
| templateNER     | 54.63 | 69.94 | 64.92 |
| LST-NER w/o Dgw+Laux+gg     | 67.29 | 76.26 | 95.04 |
| LST-NER w/o Laux     | 67.29 | 76.26 | 95.04 |
| LST-NER w/o Dgw     | 67.49 | 76.67 | 95.12 |
| LST-NER (Ours)    | 70.25 | 78.74 | 95.41 |

 approaches, TemplateNER (Cui et al., 2021) is a template-based prompt method through a generative pre-trained LM. BART (Lewis et al., 2020), and it also shows effectiveness in few-shot NER.

In the experiments, we don’t include approaches requiring extra unlabeled data for comparison, such as noisy supervised pre-training, self-training (Huang et al., 2020) and domain-adaptive pre-training (Liu et al., 2021).

Implementation Details. Throughout the experiments, we use BERT-based model (Devlin et al., 2019) as our backbone model. The models were implemented in Pytorch (Paszke et al., 2019) on top of the BERT Huggingface implementation (Wolf et al., 2019), and training was performed on two GeForce RTX 2080 Ti GPU.

The hyperparameters in our model are set as follows: temperature parameter \( T = 4 \); dimensional parameters \( d_h = d_p = 768 \); edge threshold \( \delta = 1.5 \); weight parameters \( \lambda_1 = 0.1, \lambda_2 = 0.01 \).

Evaluation. For evaluation, we use the standard evaluation metrics for NER (i.e., micro averaged F1 score) and report the average results of five independent runs. Besides, we use BIO tagging schema for evaluation.

In the low-resource setting, we construct the target domain training set by sampling \( K \) entities for each entity types following existing studies in few-shot NER (Yang and Katiyar, 2020; Cui et al., 2021). Different from sentence-level few-shot tasks, in NER, simply sampling \( K \) sentences for each entity type will result in far more entities of frequent types than those of less frequent types (Yang and Katiyar, 2020). Therefore, we apply greedy sampling strategy (Yang and Katiyar, 2020) to construct a few-shot training set. Due to the randomness of few-shot sampling, we will release all sampled data along with the codes for reproducibility.

4.2 Cross-Domain Experiments

Cross-Domain Settings. Following Huang et al. (2020); Liu et al. (2021), we use CoNLL 2003 as the source domain datasets and evaluate the cross-
domain performance on other datasets with different domains. The MIT Movie, MIT Restaurant, and ATIS are three NER benchmark datasets. However, these three datasets lack domain-specialized entity types or do not focus on a specific domain (e.g., "Opinion", "Relationship", etc), leading to a less effective cross-domain evaluation (Liu et al., 2021). Thus, we additionally use CrossNER datasets (with five different domains) for the experiments. For each domain in CrossNER, it contains domain-specialized entity types as well as the four entity types in CoNLL 2003. Since the target domain contains far more entity types than the source domain, there is a mismatch between different domain label sets. Considering the statistics of the datasets, we perform experiments on movie reviews, restaurant reviews, and dialogue domains for the rich-resource setting (we use all samples for training) and all eight domains for the low-resource setting ($K = 20, 50$). If an entity has a smaller number of samples than the fixed number to sample $K$, we use all of them for training.

**Training Details.** Based on the two baseline methods BiLSTM-CRF and BERT-tagger, we jointly train on both source and target domain samples to obtain two more baselines (i.e., BiLSTM-CRF-joint and BERT-tagger-joint, respectively) for better comparison. Following Liu et al. (2021), we up-sample target domain samples for balancing two domain data. When training BiLSTM-CRF and Coach, we use word-level embedding from Pennington et al. (2014) and char-level embedding from Hashimoto et al. (2017) as input. For Multi-Cell LSTM, BERT representation, as well as word-level and char-level embedding, are utilized.

Apart from the approaches based on multi-task learning (i.e., BiLSTM-CRF-joint, Coach, Multi-Cell LSTM, and BERT-tagger-joint), we train the NER model on CoNLL 2003 for ten epochs before adapting to the target domain. For NNShot and StructShot, we further perform fine-tuning in the target domain since we find that they only yield better results than fine-tuning when only very few data are available (Huang et al., 2020). We summarize the results of cross-domain evaluation as well as the ablation study in Table 2 and 3, where methods are grouped together based on the backbone model (BiLSTM, BERT, BART from top to down respectively).

**Result Analysis.** Results show that our model consistently outperforms all the compared models in both low- and rich-resource settings. Our method shows significant improvements in the rich-resource setting on the baseline BERT-tagger (2.76% on Movie Review; 2.03% on Restaurant Review; 0.29% on Dialogue). Even though the multi-task-learning-based methods (e.g., Multi-Cell LSTM) are trained on more data and show competitive results, the proposed method has superior performance with only target domain data.

Results also suggest that jointly training pre-trained LM (e.g., BERT) on both domains data may not have better performance on target domain compared with pretrain-finetune paradigm. We think that the reason may be the semantic discrepancy of the same label from two domains. Different from them, the proposed method captures both similarity and discrepancy between source and target labels through probability distributions. Therefore, our model benefits from the broad knowledge from the source NER model and alleviates the requirement to target domain data.

**Ablation Study.** We consider three settings in the ablation study, the final loss without (1) loss of auxiliary task $L_{aux}$, (2) GWD for graph matching $D_{gw}$, and (3) both of them. One should note that the model trained in case (3) is not the same as BERT-tagger, which has label semantic fusion layers.

The results suggest that both the graph matching mechanism and label semantic fusion are beneficial for learning a better NER model. When training only with classification loss, the model shows tiny improvement on fine-tuning. Combined with learned graph structure (i.e., source graph), the label semantic fusion part becomes more effective when auxiliary task is added. Moreover, the model trained with graph matching consistently yields better results, indicating that transferring the graph structure of labels is critical and beneficial for cross-domain NER.

| Domain | Poli. | Sci. | Mus. | Lat. | AI | Aver. |
|--------|------|-----|------|-----|----|------|
| BERT-tagger | 68.71 | 64.94 | 68.30 | 63.63 | 58.88 | 64.89 |
| DAPT† | 72.05 | 68.78 | 75.71 | 69.04 | 62.56 | 69.63 |
| BiLSTM-CRF-joint | 70.56 | 66.42 | 70.52 | 66.96 | 58.28 | 66.55 |
| Multi-Cell LSTM-joint | 71.45 | 67.68 | 74.19 | 68.63 | 61.64 | 68.72 |
| LST-NER (Ours) | 70.68 | 66.83 | 72.08 | 67.12 | 60.32 | 67.36 |
| LST-NER+DAPT† | 72.25 | 70.07 | 76.83 | 70.76 | 63.28 | 70.84 |

Table 4: Comparison of different methods combined with DAPT. In each domain, we use all samples for training. † indicates the results are from Liu et al. (2021).
4.3 Additional Experiments

**Combined with Domain-Adaptive Pre-Training.** Liu et al. (2021) proposed to use integrate the entity- and task-level unlabeled corpus and span-level masking strategy in Domain-Adaptive Pre-Training (DAPT) for the NER domain adaptation. We conduct experiments to combine DAPT with ours model and Multi-Cell LSTM, respectively. The results are shown in Table 4.

By pre-training on a massive domain-related corpus, our method further improves the F1-score by 3.48% on average. Compared with Multi-Cell LSTM, our method benefits from rich knowledge learned by pre-train LM directly and shows better performance when combined with DAPT. Therefore, we believe that our method can be incorporated with self-training and noisy supervised pre-training methods to achieve superior results.

**Performance with Different Amounts of Data.**

We evaluate the performance of our model with different amounts of target domain labeled data on the "Restaurant Reviews" domain and make comparisons with two baselines BERT-tagger and StructShot. We use the same few-shot sampling strategy as in the low-resource setting. From results in Fig 3, we find that even when in a highly low-resource scenario ($K = 5, 10$), the proposed model shows competitive performance with the few-shot NER model StructShot. When more data are available, our model consistently outperforms both BERT-tagger and StructShot. In contrast, StructShot becomes ineffective when data are relatively sufficient ($K>50$). We think the reason may be that StructShot is based on nearest neighbor learning, which is susceptible to noisy data. The results indicate that our method enhances domain adaptation capability in a more general scenario compared with few-shot NER methods.

**Hyperparameter Discussion.** We explore the impact of edge threshold $\delta$, temperature parameter $T$ and weight parameter $\lambda_1, \lambda_2$ on the performance. We show the result in Fig. 4 and Fig. 5. Temperature $T$ controls the smoothness of the score distribution. The edge threshold $\delta$ controls the number of edges for matching. We find that $T$ and $\delta$ have a relatively small influence on the f1 score when $T > 3$ and $\delta > 1.0$, suggesting the stability of our model. In the experiments, we choose the best value as the default setting (i.e., $T = 4$, $\delta = 1.5$, $\lambda_1 = 0.1$ and $\lambda_2 = 0.01$).

**Case Study.** In the example shown in Fig. 6, the model constructs source graph with all target data where all target labels are contained. The transport plan demonstrates how label structures (edges) are learned via graph matching from all target entity types to the named entity in the sentence. Compared with BERT-tagger and Multi-Cell LSTM, our method correctly predicts "Rui Hu" as "Researcher" and "SBIR" as "Task".

5 Conclusion

This paper proposes a novel and lightweight transfer learning approach for cross-domain NER. Our proposed method learns graph structure via matching label graphs from source to target domain. Through extensive experiments, we demonstrated the effectiveness of our approach, reporting better results over a series of transfer learning, multi-task
learning, few-shot learning methods. In conclusion, our approach is general, which can be combined with domain-adaptive pre-training and potentially applied to other cross-domain prediction tasks. Besides, there are some limitations of our approach. For example, when the target domain entity types are fine-grained and largely different from the source domain entity types (e.g., in ATIS dataset), our approach shows limited improvement on the pretrain-finetune paradigm. To this end, future directions include investigations on employing multi-task learning for modeling the semantic discrepancy of labels across domains and fusing hierarchical label relationships into the label graphs.

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