Effects of the Main Ecological Restoration Projects on Grassland Carbon Sequestration in Ningxia on the Loess Plateau

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The temperate steppe experienced degradation and desertification as a result of long-term heavy grazing and excessive reclamation. Some major ecological projects, such as the Grain for Green Program (GGP) and Grazing Exclosure (GE), have been implemented to promote ecological restoration in grassland ecosystems. With the goal of carbon neutrality, the effects of the GGP and GE on grassland carbon sequestration need to be further explored. Based on soil data from the second soil survey in the 1980s, a ﬁeld survey in 2021, and the land-use/land-cover datasets of 2000–2018, we characterized the changes in soil C stock following grazing exclosure, analyzed the effect of GGP on land-use changes and soil C accumulation, and then estimated the overall grassland carbon sequestration in Ningxia on the Loess Plateau of China. From 2000 to 2018, GE increased the grassland SOCD from 49.60 Mg ha−1 to 90.71 Mg ha−1, and the C stock increased by 65.55 T g. Under the inﬂuence of the GGP, 347.62 km2 of cultivated land was converted into grasslands, increasing the grassland soil carbon sequestration by 1.31 T g. Subsequently, the grassland organic carbon storage increased by 66.86 T g, which accounted for approximately 4.26% of the grassland organic carbon storage in the Loess Plateau of China. In the southern Loess hilly area, which experienced high precipitation and low temperatures, grasslands increased by 95.55 km2; the average organic carbon density increased 46.95 Mg ha−1 due to a rate of increase of 2.61 Mg ha−1 yr−1; and the corresponding values for those in the middle arid zone were 36.25 Mg ha−1 and 2.01 Mg ha−1 yr−1, with grasslands decreasing by 147.41 km2. The follow-up policies of the GGP and GE should be implemented and improved according to local conditions to improve the carbon sink and ecological services in grassland ecosystems.

Keywords: carbon sequestration, grain for green program, grazing exclosure, grasslands, Loess Plateau

INTRODUCTION

Grasslands, which cover approximately 30% of the land surface of the world, play an important role in the global biogeochemical cycle and energy exchange (Conant et al., 2001; Hu et al., 2016; Li et al., 2019). Soil organic carbon (SOC) is the largest terrestrial organic carbon pool in the terrestrial biosphere (Scharlemann et al., 2014). Grasslands store 10%–30% of the SOC globally and have been
reported to sequester carbon in the soil at a rate of 0.5 Pg yr\(^{-1}\), which accounts for approximately a quarter of the potential C sequestration in soils globally (Follett and Reed, 2010; Qiu et al., 2013). In China, grasslands are widely distributed, covering an area of approximately 4.0 × 10\(^7\) km\(^2\), and account for approximately 41% of China's total land area (Wang et al., 2019). The total amount of SOC stored in the grasslands in China is 24.03 ± 2.52 Pg, accounting for 37% of the total SOC in China (Tang et al., 2018). For decades, dry climate and fragile ecological conditions, along with long-term heavy grazing and excessive reclamation, have led to severe grassland degradation and desertification, subsequently affecting the sustainable development of China (Ding, 2003).

The re-vegetation of degraded lands is one of the main global strategies for soil erosion control and ecosystem restoration (Deng et al., 2014a). The Grain for Green Program (GGP) (also called the Sloping Land Conversion Program), which was initiated in 1999, is one of the largest ecological restoration projects undertaken by the Chinese government (Wang et al., 2007; Liu et al., 2008). The project aims to reduce soil erosion and increase vegetation cover to improve the ecological conditions in the Loess Plateau; the process includes the restoration of cultivated land to forestland and grassland, unused land afforestation, grass planting (Song et al., 2014), and ecological conservation (planting trees/grass and protecting them from human activities to prohibit destruction) (State Forestry Administration, 2013). The GGP has promoted the conversion of degraded lands (Fu et al., 2011; Deng et al., 2012) and has significantly increased carbon sequestration in China (Persson et al., 2013; Deng et al., 2017a). The Grazing Exclosure Policy (also called the Returning Grazing Land to Grassland Project) is another important ecological protection measure following the GGP. It is widely regarded as one of the strategies to restore overgrazed grassland vegetation and promote ecosystem C storage through self-healing (Hu et al., 2016). Most studies have shown that plant C storage can be promoted after removing grazing pressure due to the increase in plant productivity and litter accumulation (Wang et al., 2014; Smith et al., 2015). Moreover, many studies have reported that the increase in the quantity of organic matter input has led to an increase in soil carbon content after grazing exclosure (Pei et al., 2008). The natural grassland area in northwest China accounts for 74.8% of the national natural grassland area (Sun, 2003), which is an important ecological safety barrier and livestock production base. Research on grassland SOC in northwest China mainly focuses on the Qinghai–Tibet Plateau, Inner Mongolia, Xinjiang, Shaanxi, and Gansu Provinces (Wang et al., 2010; Tian et al., 2016; Zhu et al., 2016; Luo et al., 2019; Dai et al., 2021; Tai et al., 2021; Li et al., 2021), with studies of the Ningxia grassland including 11 counties (Figure 1). The study area has a temperate steppes climate zone, and grasslands are one of the main vegetation types. Typical steppes are distributed over the southern Loess hilly area (mainly including Yuanzhou District, Pengyang, Xiji, Jingyuan, and Longde), where the main vegetation types are Stipa bungeana, Artemisia gmelinii, and Stipa grandis. Desert steppe areas are mainly in the mid-arid zone (including Haiyuan, Hongshibu, Shapotou, Zhongning, Yanchi, and Tongxin), dominated by Stipa breviflora and Salsola passerina Bunge.

**MATERIALS AND METHODS**

**Study Area**

The study area is on the northwest edge of the Chinese Loess Plateau, located in the middle and southern parts of the Ningxia Hui Autonomous Region (35°14′–39°23′, N104°17′–107°39′ E), including 11 counties (Figure 1). The study area has a temperate steppes climate zone, and grasslands are one of the main vegetation types. Typical steppes are distributed over the southern Loess hilly area (mainly including Yuanzhou District, Pengyang, Xiji, Jingyuan, and Longde), where the main vegetation types are *Stipa bungeana*, *Artemisia gmelinii*, and *Stipa grandis*. Desert steppe areas are mainly in the mid-arid zone (including Haiyuan, Hongshibu, Shapotou, Zhongning, Yanchi, and Tongxin), dominated by *Stipa breviflora* and *Salsola passerina* Bunge.

**Data Sources**

In July–August 2021, we sampled soils at 48 sites with grazing exclosures in 11 counties of Ningxia Province. At each site, three 20 m × 20 m sampling subplots were located along a random sampling transect at 20-m intervals, and the soil was sampled to a depth of 100 cm. Within each subplot, five soil cores were collected at fixed-depth intervals of 0–10, 10–20, 20–40, 40–60, and 60–100 cm using a 7-cm-diameter corer in the center and four corners of each subplot, and the five cores from each interval were then combined. After each soil sample was air-dried and sieved through a 2-mm mesh, the organic carbon content (SOC) was determined using the Walkley–Black wet oxidation method. Samples for estimating bulk density were collected for each interval using stainless steel cutting rings with a volume of 100 cm\(^3\) and then dried at 105°C to constant weight, and the soil bulk density was calculated as the soil dry mass divided by the volume.

The land-use data from 1990, 2000, and 2018 were obtained from the Resource and Environmental Science and Data Center of the Institute of Geographical Sciences and Natural Resources Research,
Chinese Academy of Sciences (http://www.resdc.cn/), with a spatial resolution of 30 m. According to the Land Use/Cover Standard of the Chinese Academy of Sciences (Zhang et al., 2011), land-use types are classified into cultivated land, forestland, grassland, water, built-up land, and unused land with reference to the actual situation of the study area.

**FIGURE 1** | Administrative region of Ningxia and the distribution of sampling points in the study area.
The SOC data of grasslands and sloping farmlands before the GGP and GE were chiefly obtained from the data collation of the Second National Soil Census “Ningxia Soil Species” and “Ningxia Soil.” Since the data do not include soil bulk density, the corresponding data were obtained from relevant literature (Su, 2006; Hua et al., 2009; Yu et al., 2019a). The grassland dataset includes 35 typical profile points, and the cultivated land dataset includes 27 typical profile points. Meteorological data were obtained from the China Meteorological Data Network (http://data.cma.cn/) and the Ningxia Meteorological Bureau. The population data were extracted from the Ningxia Statistical Yearbook (2001–2021).

Methods
The SOC density was calculated for the 0–100 cm depth using the following recommended equation (FAO, 2017; FAO, 2019):

\[ \text{SOCD} = 0.1 \cdot BD \cdot SOC \cdot D (1 - CP) \]

where SOCD is the soil C stock (Mg ha\(^{-1}\)), BD is the soil bulk density (g cm\(^{-3}\), SOC is the soil organic carbon content (g kg\(^{-1}\)), D is the soil thickness (cm), and CP is the gravel content (g g\(^{-1}\) soil). If gravel was not found in the soil sample, then the term 1–CP was omitted.

The formula used for calculating the C stocks is as follows:

\[ \text{C_STOCK} = \text{SOCD} \cdot S \]

where S is the distribution area of the grassland and SOCD is the soil organic carbon density.

The land-use changes are operated in ArcGIS 10.2 (ESRI Inc. California, United States). The data were calculated and analyzed using the SPSS software program, ver. 22.0 (SPSS Inc. Chicago, United States), and the column chart and linear fit were performed with Origin 2021b (OriginLab, Corp. Northampton, MA, United States).

RESULTS
Effects of GE on the Grassland Organic Carbon Pool
The implementation of GE increased the grassland SOCD, which was higher than that in the free-grazing grasslands (Figure 2). Before the grazing enclosure, the variation range of grassland SOCD was 30.00–79.99 Mg ha\(^{-1}\). After GE, the SOCD varied from 57.73 to 131.26 Mg ha\(^{-1}\) among counties. In terms of regional distribution, grassland SOC densities in the Jingyuan, Longde, and Pengyang regions around the Liupan Mountains were higher than those in other regions, and grassland SOCD gradually decreased from the Liupan Mountains in the south to the middle arid zone. Due to the long-term extensive cultivation in the historical period, the organic carbon densities of the sloping farmland were relatively low, with a variation range of 32.03–73.73 Mg ha\(^{-1}\).

The range of increase in grassland SOCD caused by long-term GE was 24.90–58.16 Mg ha\(^{-1}\), with an average value of 44.11 Mg ha\(^{-1}\) (Table 1). From 2000 to 2018, the grassland area was maintained at 1.72 × 10\(^4\) km\(^2\) (Figure 3 and Table 1), and the grassland carbon storage increased by 65.55 T g through GE. Haiyuan County and Tongxin County had larger carbon sequestration than other counties due to the large area of GE and greater increase in grassland SOCD. Although Yanchi and Shapotou had a large grassland area, the increase in SOCD was less, resulting in a small SOC stock. Longde and Jingyuan, located near the Liupan Mountains, reported a large increase in the SOCD, however, due to
the large proportions of forestland and the small grassland areas, the total carbon storage of the grasslands was lesser.

EFFECTS OF LAND-USE CHANGES INDUCED BY THE GGP ON GRASSLAND ORGANIC CARBON POOLS

Grasslands and cultivated land were the main land-use types in the study area (Figure 4). The grassland area was the largest, with an average of $1.87 \times 10^4$ km$^2$, followed by the cultivated land area, which accounted for 49.88% and 35.47% of the total land area, respectively. From 2000 to 2018, the grasslands, cultivated land, and unused land areas decreased, while the built-up land, forestland, and water areas increased. The change trends of the southern and middle arid zones were different. In the southern Loess hilly area, the grassland and forestland areas increased by 95.55 and 30.56 km$^2$, respectively, while the cultivated land area decreased by 222.12 km$^2$. In contrast, the middle arid zone observed a stark increase (414.33 km$^2$) in the forestland area, while the grassland and cultivated land areas decreased by 147.41 and 697.50 km$^2$, respectively.

According to the land-use transition matrix between grasslands and other land types (Table 2), in the southern Loess hilly area, 95.55 km$^2$ of cultivated land was completely

| TABLE 1 | Carbon storage variation caused by grazing exclosure. |
|----------------------------------------------------------|
| Area of grazing exclosure (km$^2$) | Change in SOCD (Mg ha$^{-1}$) | Sequestered carbon from GE (T g) |
|-----------------------------------|-----------------------------|---------------------------------|
| Yuanzhou                          | 1,169.44                    | 27.42                           | 3.21                            |
| Pengyang                          | 1,205.71                    | 47.75                           | 5.76                            |
| Xij                               | 1,229.09                    | 55.38                           | 6.81                            |
| Longde                            | 355.39                      | 52.95                           | 1.88                            |
| Jingtuan                          | 460.26                      | 51.27                           | 2.36                            |
| Haiyan                            | 2,346.60                    | 49.50                           | 11.62                           |
| Yanzi                             | 2,993.28                    | 26.06                           | 7.80                            |
| Tongxin                           | 1,773.75                    | 58.16                           | 10.32                           |
| Shapotou                          | 2,609.10                    | 28.51                           | 7.44                            |
| Zhongning                         | 1,761.22                    | 24.90                           | 4.38                            |
| Hongshu                           | 1,309.80                    | 30.40                           | 3.98                            |
| Total                             | 17,213.66                   | 65.55                           |                                 |

FIGURE 3 | Distribution of the grasslands maintained and their conversion with other land-use types from 2000 to 2018.
converted to grasslands. In the middle arid zone, 216.03 and 107.89 km² of cultivated land were converted to grasslands in Yanchi and Haiyuan, respectively, but the grassland area decreased by 399.48 km² in Zhongning, Hongsibu, Shapotou, and Tongxin. In fact, in the 1990s, before the GGP was implemented, the occupation and degradation rates of grasslands were even more alarming. From 1990 to 2000, the grassland area decreased by 1,379.00 km² (Figure 4), accounting for 9% of the grassland area of the middle arid zone. Therefore, in the middle arid zone, the GGP is an effective measure to avoid excessive, rapid, and large-scale occupation of grasslands.

By 2018, a total of 347.62 km² of cultivated land had been converted to grasslands in the Pengyang, Guyuan, Xiji, jingyuan, Longde, Haiyuan, and Yanchi counties, which has led to an increase of 1.31 T g carbon sequestration in the grasslands in Tongxin, Shapotou, Zhongning, and Hongsibu. Due to drought and population pressure, grassland degradation was severe. From 2000 to 2018, the grassland area decreased by 399.48 km², and the cumulative loss of potential carbon storage was 1.41. The decrease in grasslands in some areas objectively reduced the ecological effect of the GGP, resulting in a loss in SOC.

**DISCUSSION**

**The Effect of Grazing Exclosure on Soil C Stock**

Overall, large-scale grazing exclosure significantly increased the grassland carbon stock in the temperate steppe (Figure 2), indicating that GE is an effective measure to restore grassland ecosystems. Our results are consistent with those of other studies on grasslands on global (Conant et al., 2001) and regional scales (Hu et al., 2016; Xiong et al., 2016). The implementation of GE increased grassland SOC from 49.60 Mg ha⁻¹ to 90.71 Mg ha⁻¹, which was higher than the average SOC of Chinese grasslands (84.6 Mg ha⁻¹) (Xu et al., 2018). According to Zhang et al. (2016), the average carbon storage of the grasslands in China’s Loess Plateau was 1.57 Pg C. The grassland organic carbon storage in the study area increased by 65.55 T g after GE, which accounted for approximately 4.17% of the grassland organic carbon storage in the Loess Plateau.

In different regions, the accumulation rate of SOC may vary considerably with climate, soil, and human management (Wang et al., 2017; Chang et al., 2011). The accumulation rate of grassland organic carbon in the southern Loess hilly area was higher than that in the middle arid zone after GE. The average SOC increased by 46.95 Mg ha⁻¹ in the southern Loess hilly area after GE, with an increased rate of 2.61 Mg ha⁻¹ yr⁻¹; the values for the middle arid zone were 36.25 Mg ha⁻¹ and 2.01 Mg ha⁻¹ yr⁻¹. Deng, (2017b) estimated a mean rate of soil C stock change of 1.30 Mg ha⁻¹ yr⁻¹ at 0–100 cm soil depths in China’s grasslands, and Qiu et al. (2013) reported an accumulation of 1.68–4.40 Mg ha⁻¹ yr⁻¹ at 0–80 cm soil depths in GE grasslands compared to grazing grasslands on the Loess Plateau, China. Therefore, the increasing rate of grassland organic carbon accumulation in the study area was greater than that in China and at the intermediate level of the Loess Plateau of China. There are

**FIGURE 4 |** Stacked column chart showing the area of land-use types in 1990, 2000, and 2008 from left to right.
three possible reasons for the high rate of soil sequestration in the southern Loess hilly area. First, low temperatures in the southern region could restrain microbial activity and reduce the decomposition of SOM, which would contribute to C accumulation in the soil (Schimel et al., 1994). Second, precipitation and humidity are relatively higher in the southern Loess hilly area than in the middle arid zone (Figures 5, 6), which may enhance the soil carbon stock after grazing exclosure (Hu et al., 2016). Third, precipitation and humidity have consistently increased more in the past 20 years in the southern Loess hilly area, which leads to increases in organic matter inputs from aboveground biomass, litter biomass, and root biomass due to the removal of
grazing pressure and increased water supply and thus is beneficial to soil C accumulation (Xiong et al., 2016).

**The Effect of the GGP on Land-Use Changes and Soil C Accumulation**

Land-use change has a major impact on the global carbon cycle by altering soil C accumulation rates and turnover, soil erosion, and vegetation biomass (Post and Kwon, 2000; Fang et al., 2001; Li et al., 2012). A systematic evaluation of the effects of LUCC on SOC storage could enable us to better manage soil carbon pools in arid inland regions (Li et al., 2022). From 2000 to 2018, under the influence of the GGP, 347.62 km² of cultivated land was converted into grasslands, increasing grassland soil carbon sequestration by 1.31. This result suggested that land cover changes induced by the GGP potentially led to carbon sequestration in the steppe. However, on the other hand, a stark reduction of 399.48 km² grasslands was observed in Zhongning, Shapotou, Hongsibao, and Tongxin, and there are three possible reasons for the decrease in grasslands. First, the population of the four counties increased by 19.71%, 19.07%, 44.21%, and 3.63% during 2005–2019. The ecological capacity of the arid area was low, but the increasing population brought greater challenges to ecological construction. Second, driven by economic benefits, a large-scale industrial park construction was carried out, and grasslands were reclaimed by grow wolfberry and selenium sand melon. Third, shrubs and trees were planted on grasslands to increase the forest coverage rate, resulting in a substantial shrinkage of the grassland area. Hence, the GGP policy should be integrated with the population policy and economic reforms to be appropriately effective (Feng et al., 2005). In fact, grasslands decreased by 147.41 km² from 2000–2018 in the middle arid zone and 10.69% of 1,379.00 km² reduced during 1990–2000; therefore, the GGP is an effective measure to avoid excessive, rapid, and large-scale occupation of the grasslands in the arid region.

**Limitations and Implications**

Although we tried to select representative sample plots to estimate the SOC sequestration potential under grazing enclosure with relative precision, there were still some uncertainties. First, a bottom-up method was used to estimate the regional grassland carbon storage from the measured values of the sample sites, and the estimation accuracy was affected by the number of observed sample points (Lu et al., 2009.; Chang et al., 2011). In the future, the use of more site studies and longer time series measurements may reduce uncertainty. Second, in the Second National Soil Census, most soil profiles lack bulk density data, and the reference bulk density data in the literature were used to replace the missing data, which may have a certain impact on the estimation accuracy of organic carbon density. In addition, Conant and Paustian (2002) demonstrated a positive relationship between potential carbon sequestration and mean annual precipitation (MAP) on a global scale. (Likewise, Yang et al. 2008) concluded that soil organic carbon density increased significantly with the increase in annual precipitation in alpine grasslands. The precipitation in the study area has increased in the past 20 years (Figure 5), which has a certain impact on the soil’s organic carbon content. In this study, we did not quantitatively calculate the impact of climate change on soil organic carbon. Therefore, the impact of the GGP on grassland organic carbon storage may be amplified.

The results showed that grazing exclosures have a positive soil C sequestration effect and are an important alternative to ecological restoration. Qiu et al. (2013) found that species diversity and C storage might decrease during the late stage of succession because of litter-layer accumulation, light and water resource competition, and accelerated decomposition rates. Therefore, further long-term fixed-point research is necessary to evaluate the long-term impact of grazing exclosure on grassland restoration. The remote-sensing techniques shown in this study can effectively monitor the effect of GGP on grassland C stock induced by land-cover changes. The grasslands increased by 95.55 km² in the southern Loess hilly region due to the GGP, while forestland increased by 414.33 km² and grasslands decreased by 147.41 km² in the middle arid zone. This drastic contrast needs to be considered. In arid and semi-arid regions, water is the limiting factor for vegetation restoration. One of the major concerns of the GGP was its potential impact on water resources. According to Wang et al. (2011), compared with grasslands, forest vegetation is more likely to form a thicker dry layer due to its strong water consumption capacity, Chang et al. (2011) and Deng et al. (2014b) reported that grasslands have higher carbon sequestration rates than shrubs or forests in the Loess Plateau region. Cao et al. (2020) reported that abandoned lands afford greater soil organic carbon storage than afforested lands in arid and semi-arid lands of the Loess Plateau. In the middle arid zone with an average rainfall of 200 mm, it is difficult for trees to survive without irrigation. Hence, planting a large number of trees is not conducive to ecological restoration and C accumulation. The follow-up policy of the GGP should be implemented and regulated according to local conditions.

**CONCLUSION**

Our research shows that the temperate steppe exhibited high carbon sequestration potential. Grassland degradation could be well-controlled, and ecological service functions such as carbon storage can be restored through ecological engineering, such as GGP and GE. Grazing exclosure increased grassland organic carbon density and soil carbon storage. GGP can effectively curb grassland occupation and promote the optimization of land-use patterns in the study area. However, the land-use conversion from cultivated land and grassland to forestland, which leads to grassland decrease and is not conducive to ecological restoration and C
accumulation, especially in the middle arid zone of the study area, should be exercised with extreme caution. The follow-up policies of the GGP and GE should be implemented and improved according to local conditions. The study can provide a theoretical basis for the carbon sink management of grassland ecosystems and degraded grassland ecological restoration.

DATA AVAILABILITY STATEMENT

The original contributions presented in the study are included in the article/Supplementary Material; further inquiries can be directed to the corresponding author.

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AUTHOR CONTRIBUTIONS

JD: conceptualization, writing, editing, and supervision. WM: conceptualization, methodology, validation, and critically reviewed the manuscript, as did QW. AL and KH: software, formal analysis, and data collection. XW and HX: data collection and supervision. All authors have read and agreed on the final contents of the manuscript. The authors read and approved the final manuscript.

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