Compliance with NPIs and possible deleterious effects on mitigation of an epidemic outbreak

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Abstract

The first attempt to control and mitigate an epidemic outbreak caused by a previously unknown virus occurs primarily via non-pharmaceutical interventions (NPIs). In case of the SARS-CoV-2 virus, which since the early days of 2020 caused the COVID-19 pandemic, NPIs aimed at reducing transmission enabling contacts between individuals. The effectiveness of contact reduction measures directly correlates with the number of individuals adhering to such measures. Here, we illustrate by means of a very simple compartmental model how partial noncompliance with NPIs can prevent these from stopping the spread of an epidemic.

Keywords: non-pharmaceutical intervention, epidemic model, compliance, reproduction number, COVID-19.

1 Introduction

Faced with an epidemic outbreak caused by a previously unknown virus, effective medication or vaccines are usually not available. Mitigation therefore tends to primarily rely on non-pharmaceutical interventions (NPIs). This was no different in case of the SARS-CoV-2 virus, which causes the COVID-19 pandemic. Most countries applied NPIs aimed at reducing contacts between infectious and susceptible individuals. Such measures range from social distancing or school closure to most severe lockdown periods. Reducing most contacts between individuals, NPIs necessarily reduce epidemiologically relevant contacts, or effective contacts, viz., those between infectious and susceptible individuals during which the virus is successfully transmitted.

Obviously, the effectiveness of contact reduction measures directly correlates with the number of individuals actually adhering to the measures. Is it better to have stricter measures followed by a small fraction of the population or almost universally adopted moderate measures? There is an obvious trade-off. Stricter measures are more effective in reducing contacts between compliant individuals but are also less likely to be realistically applicable to many people. Here, we illustrate by means of a very simple mathematical model how partial noncompliance with NPIs can prevent them from stopping the spread of an epidemic. Though the working example is the COVID-19 epidemic, specifically in Germany in late summer/early fall of 2020, the model is generally valid and flexible to be applied to other infectious diseases.
2 Methods

The core of the model used in this note extends the known \( S-E-I-R \) (susceptibles–exposed–infected–recovered) model for disease dynamics \([4]\). The ordinary differential equations (ODEs) approach that we use assumes that the population is homogeneous and well-mixed within a region. Individuals are classified according to their status with respect to the virus spread in the community. Susceptible individuals \((S)\) can be infected. The time between exposure to the virus (becoming infected) and symptom onset, commonly known as “exposed phase” or incubation period is divided in three stages \((E_j, j = 1, \ldots, 3)\), the last being presymptomatic and contagious.

Infections might be reported \((I)\) or remain undetected \((U)\). The compartment \(I\) also accounts for severe infections, which might lead to death, the assumption being that all severe cases will be detected. Deceased \((D)\) and recovered \((R)\) individuals are removed from the chain of transmission, assuming long lasting immunity upon recovery. Susceptible individuals can be infected via contacts with presymptomatic (transmission rate \(\beta_E\)), undetected (transmission rate \(\beta_U\)), or detected (\(\beta_I\)) infectious individuals. We assume that presymptomatic and undetected infectious persons, lacking knowledge about being infectious, do not restrict their contacts to others, and therefore have higher transmission rates than detected infected individuals \((\beta_E, \beta_U > \beta_I)\) who are expected to quarantine or isolate themselves at least to some degree. Further we include behavioral heterogeneity in the population. We assume that while everyone adheres to moderate restrictions being in place throughout the period under consideration, a certain fraction of the population might not comply with stricter measures as these are applied. Hence, we split the population into two groups, called compliant (subscript \(c\)) and noncompliant (subscript \(n\)), respectively. As a simplifying assumption we take the compliant group to perfectly adhere to prescribed contact reductions while the noncompliant group maintains its contact level, regardless of imposed measures, be it because they do not accept the measures or because they are not able to implement them.

An overview of the model variables is given in Table\([4]\). The dynamics of the model shown in Figure\([1]\) is given by the following system of differential equations:

\[
\begin{align*}
\dot{S}_m &= -\lambda_m(t)S_m \\
\dot{E}_{1,m} &= \lambda_m(t)S_m - \gamma_E E_{1,m} \\
\dot{E}_{i,m} &= \gamma_E E_{i-1,m} - \gamma_E E_{i,m}, \quad i \in \{2, 3\} \\
\dot{U}_m &= (1 - \tau_m) \gamma_E E_{3,m} - (\gamma_U + \eta_m)U_m \\
\dot{I}_m &= \tau_m \gamma_E E_{3,m} + \eta_m U_m - \gamma_I I_m \\
\dot{R}_m &= (1 - \delta) \gamma_I I_m + \gamma_U U_m \\
\dot{D}_m &= \delta \gamma_I I_m,
\end{align*}
\]

for \(m, k \in \{c, n\}\), and with

\[
\lambda_m = \sum_{k=c,n} (\beta_{km,E} E_{3,k} + \beta_{km,U} U_k + \beta_{km,I} I_k).
\]

The force of infection, \(\lambda_m\), is determined by the specific transmission rates

\[
\beta_{km,X} = \beta_0 \mu_X a_k s_m
\]

between the infectious compartment \(X \in \{E_3,k, I_k, U_k \mid k \in \{n,c\}\}\), and the susceptible class \(S_m, m \in \{c, n\}\). Here \(\beta_0\) a basic transmissibility rate specific to the virus, \(a_k\) is the specific infectiousness of population \(k\) (determined by their social behavior, in particular compliance with restriction rules), \(s_m\) the specific susceptibility of the susceptibles \(S_m\) (determined by their behavior), \(\mu_X\) the specific weight of infectiousness for stage \(X\) of the infection. It is yet unclear which amount of secondary cases of COVID-19 result from presymptomatic transmission, with estimates ranging from
Figure 1: Model structure for the transmission dynamics of an infectious disease with contact restrictions and partial compliance. Solid arrows indicate transition from one compartment to another, red/blue arrows indicate new infections by virus transmission due to contact with infectious individuals. Upon infection, susceptible ($S$) individuals enter the exposed phase ($E$), divided into three consecutively passed stages, $E_1$, $E_2$, $E_3$, but represented as a single stage for better clarity. After symptom onset, infections may be detected ($I$) or remain undetected ($U$). Severe cases potentially leading to death are assumed to be always detected. Infected individuals who recovered ($R$) or deceased ($D$) upon infections, are removed from the chain of transmission. All individuals who are relevant to the disease transmission dynamics are classified as compliant ($S_c, E_c, U_c, I_c$) or noncompliant ($S_n, E_n, U_n, I_n$), depending on their behavior response to imposed contact restrictions.

Table 1: Model variables

| Notation | Description |
|----------|-------------|
| $S_{c/n}$ | compliant/noncompliant susceptible individuals |
| $E_{1,c/n}$ | compliant/noncompliant exposed individuals in stage $i = 1, 2$ (not yet infectious) |
| $E_{3,c/n}$ | compliant/noncompliant exposed individuals in stage 3 (already infectious) |
| $U_{c/n}$ | compliant/noncompliant undetected infectious individuals |
| $R$ | recovered individuals |
| $D$ | deceased individuals |

6.4% [19] to 46% [10], or even above 50% [11]. Here we assume that $\beta_E = 1.5\beta_U$, accounting for a presymptomatic infectious phase of 1-2 days. Disease progression through the different infectious stages is given by the rates $\gamma_X$, that is, $1/\gamma_X$ is the average duration of the stage $X$. The incubation time $3/\gamma_E$ is split equally among the three compartments $E_j$. Detection may occur with probability $\tau_m$ by the end of the incubation period. Later detection, when individuals are already in compartment $U_m$, may depend on the compliant/noncompliant status, $m$, of the infectious person and occurs with rate $\eta_m$. Detected individuals might die with probability $\delta$.

For the simulations shown below we set the total population $N$ to approximately 83 million, roughly Germany’s population.

The basic reproduction number $R_0$ for the pre-intervention phase

As in the pre-intervention phase both the compliant and the noncompliant group are assumed to behave the same, for easiness of notation we omit the compliant/noncompliant index in the following computation. To employ the next generation matrix (NGM) approach for calculation of the basic reproduction number $R_0$ [7], we split the compartments into infected ($x = (E_1, E_2, E_3, U, I)^T$) and
non-infected \((y = (S, R, D)^T)\) and write system (1) as
\[
\begin{align*}
x' &= F(x, y) - V(x, y) \\
y' &= g(x, y)
\end{align*}
\]
where \(F\) captures the inflow of new individuals into \(x\) from the non-infected compartments,
\[
F(x, y) = (\lambda S, 0, 0, 0)^T,
\]
while \(V\) collects the progression within the infected compartments as well as the outflow (recovery, deaths). Linearizing the equation for \(x\) about the disease free equilibrium (DFE) \(\bar{x} = 0, \bar{y} = (N, 0, 0)\), we obtain
\[
x' \approx Fx - Vx
\]
where
\[
V = \begin{pmatrix}
\gamma_E & 0 & 0 & 0 \\
\gamma_E & 0 & 0 & 0 \\
0 & \gamma_E & 0 & 0 \\
0 & 0 & -\tau \gamma_E & \gamma_U + \eta \\
0 & 0 & -\tau \gamma_E & -\eta \gamma_I
\end{pmatrix}, \quad \text{and} \quad F = \begin{pmatrix}
0 & 0 & \frac{\beta_E}{N} & \frac{\beta_U}{N} & \frac{\beta_I}{N} \\
0 & 0 & 0 & 0 \\
0 & 0 & 0 & 0 \\
0 & 0 & 0 & 0
\end{pmatrix},
\]
are the Jacobians of \(F\) and \(V\), respectively, evaluated at the DFE. For the DFE to be locally asymptotically stable, all eigenvalues of \(F - V\) must lie in the left half plane, or equivalently, the dominant eigenvalue of \(FV^{-1}\) must be smaller than 1. The dominant eigenvalue being the first entry of \(FV^{-1}\), corresponds indeed to the basic reproduction number \(R_0\) [7]. Short computation leads to
\[
R_0 = R_I + R_U + R_E,
\]
with
\[
R_I = \frac{\beta_I(\eta + \gamma_U)\tau + \eta(1 - \tau)}{(\eta + \gamma_U)\gamma_I} = \frac{\beta_I(\eta + \tau \gamma_U)}{(\eta + \gamma_U)\gamma_I}, \quad R_U = \frac{\beta_U(1 - \tau)}{\eta + \gamma_U}, \quad R_E = \frac{\beta_E}{\gamma_E}.
\]
Let us now go back to the distinction into compliant and noncompliant groups. We shall assume that strict control measures are introduced in a very early phase of the outbreak (when we are very close to the DFE) and denote by \(\rho\) the fraction of individuals that comply with the measures. That is we introduce one infectious individual in an entirely susceptible population split into compliant, \(S_c(0) = \rho N\), and noncompliant, \(S_n(0) = (1 - \rho)N\), group. Compliance corresponds to a reduction of effective contacts to a fraction \(r \in [0, 1]\) of the original value. With these notations the initial controlled reproduction number would be
\[
R_c = (1 - (1 - r)\rho)R_0.
\]
The straightforward but somewhat lengthy derivation is given in the appendix. In Fig. 6b we show the ratio between \(R_c\) and \(R_0\) in dependence of \(\rho\) and \(r\). The trivial limit cases are (i) \(r = 0\) and \(\rho = 1\), that is full compliance and reduction to zero contacts, yielding \(R_c = 0\), and (ii) \(r = 1\), that is no intervention, or \(\rho = 0\), no compliance, yielding \(R_c = R_0\).

3 Results

The simulations that we show below are not calibrated on any specific time series but parametrized in a way to approximately reproduce the COVID-19 dynamics in different phases of the pandemic. We start the simulations with initial low incidence under moderate control measures, such that the resulting reproduction number is slightly larger than one. For a certain initial period, both the compliant and the noncompliant group behave the same, that is, the two subpopulations have the same transmission rates \((\beta_{km,J} = \beta_{lp,J}, \text{ for all } k, l, m, p \in \{c, n\}, J \in \{E, U, I\})\). After this initial
phase we assume that transmission rates, hence the effective reproduction number, $R_t$, slightly increase over time. In the context of COVID-19, this setting might mimic the transition from the controlled situation in the summer 2020 to the fall 2020 in Germany and other European countries. We suppose that stricter intervention measures aiming at the reduction of the reproduction number are introduced when a daily incidence of $\approx 20,000$ cases is reached. As an effect of the control measures, contacts in the population should significantly decrease and, if the whole population was behaving in compliance with the prescribed measures, contact rates would be reduced to a certain fraction $r < 1$ of their value before intervention. Upon the introduction of stricter control measures the compliant and noncompliant groups start behaving differently: noncompliants maintain their behavior (activity and susceptibility). In other words, if the whole population was noncompliant, the reproduction number $R_t$ would remain the same as before intervention. By a slight abuse of notation we shall denote by $R_0$ the reproduction number before the modeled intervention though in the case of COVID-19 this was already affected by some control measures. Here we set $R_0 \approx 1.5$, approximately the value estimated for COVID-19 in late summer/early fall 2020 in Germany [18]. This value is significantly smaller than the uncontrolled reproduction number of SARS-CoV-2, mostly estimated above 2 [20, 14].

### 3.1 Scenarios for different contact reduction and compliance levels

In the following we show different scenarios for the dynamics of the outbreak under the variation of two major unknown factors:

1. **Reduction of contacts.** We assume that in accordance with control measures contacts would be reduced by a factor 75%, 50%, or 20% of the level previous interventions. This would lead, in case of perfect compliance, to a reduction to 25%, 50%, or 80% of the reproduction number $R_0$ before interventions, corresponding to $r = 0.25, 0.5, \text{ or } 0.8$, respectively.

2. **Compliant fraction of the population.** We vary the fraction $\rho \in [0, 1]$ of the population complying with restriction measures. We assume that the differentiation into compliant/noncompliant individuals occurs only once, namely at the time of intervention, and that individuals do not switch to the opposite behavior (noncompliant/compliant) for the entire course of the simulations.

We fix the relative infectiousness parameters ($\mu_X, X \in \{E, U, I\}$) in the definition of $\beta_{km,X}$ in a way that 30% to 40% of new infections are caused by individuals in stage $E_3$, and such that detected cases, $I$, do barely contribute to the spread of the disease:

$$R_U \gtrapprox R_E \gg R_I.$$

This relation is based on (i) reported data for COVID-19 asserting that almost half the infections are transmitted from pre- or asymptomatic infectious individuals [13, 15] and (ii) the assumption that detected cases are well isolated and significantly reduce their contacts.

For the following scenarios we furthermore consider two possible assumptions for the time of detection. We show as next the **late detection setting**, with $\tau = 0.1$ (corresponding to 10% of cases detected by symptom onset), $\eta = 0.6\gamma_U (\approx 38\% \text{ of } U \text{ detected})$. This leads to approximately 45% detection at low prevalence, and we further assume that the detection rate decreases for large prevalence of (undetected) cases due to finite testing capacity, e.g.,

$$\eta = \bar{\eta}\frac{K}{U_c + U_n + \alpha E_{3,c} + \alpha E_{3,n} + K}$$

for some constant $K$ and a maximal detection rate $\bar{\eta}$. This resembles the effect of limited testing capacity. As long as the total number of undetected infectious individuals is small as compared to $K$, the correction factor is close to one, but as the prevalence approaches the order of $K$, an increasing proportion of infections goes undetected. We remark that this nonlinearity does not affect the
calculation of $R_0$ or $R_c$ but may well affect the reproduction number $R_t$ far away from the disease free equilibrium. This makes intuitive sense: Since detected infectious individuals are assumed to (self-) isolate and produce few secondary infections after being detected, any reduction in detection rates will accelerate the spread of the epidemic while at the same time making reported case numbers appear smaller. A motivation for the precise shape of the correction factor is given in the appendix.

An early detection setting, with $\tau = 0.3$ (corresponding to 30% of cases detected by symptom onset), $\eta = 0.25U$ (corresponding to 20% of $U$ detected), yielding a comparable total detection ratio, was also considered, but simulations are shown or discussed only when differences with the late detection setting are significant.

Scenario 1: $R_c = 0.25R_0$ at full compliance.

The first scenario considered is a prescribed contact reduction that would lead to a control reproduction number $R_c$ being at 25% of $R_0$. Assuming an initial $R_0 \approx 1.5$, this would lead to $R_c \approx 0.375$. The results are shown in Fig. 2. We observe that at full compliance (100% of the population, $\rho = 1$), the incidence would indeed quickly decrease. For lower levels of compliance, the decrease is expectedly slower. However, if only half the population adheres to the measures (50% compliance), this contact reduction is only sufficient to stall the rising incidence. This happens because the effective reproduction number $R_t$, resulting from transmission rates of compliant and noncompliant populations under the implemented control measured, approaches values close to 1 about two weeks after intervention. Fig. 2(a) evidences that the 50% noncompliant individuals make up way more than 50% of the cases. At even lower compliance, the measures may help to slow down the increase but are no longer sufficient to stop it.

![Figure 2: Scenario 1: $R_c = 0.25R_0$. The upper left panel in (a) shows the incidence before the intervention. For different compliant fractions ($\rho$) of the total population we show (a) the evolution in time of daily cases reported among compliant (blue) and noncompliant (red) individuals, and (b) the currently known active cases ($I_c + I_n$, continuous curves) and susceptible individuals ($S_c + S_n$, dashed curves). The vertical dashed line shows the time of intervention. The effect of contact reduction is not immediately evident since new infections are not detected until several days later.](image)

In Fig. 2b, the red curve ($\rho = 0$) indicates the course of the epidemic with no compliance at all with the NPIs introduced in week 13. This corresponds to a situation without any new intervention measures, and five weeks after the (non-)intervention, already some 25% of the population would have been infected (cf. the dashed curve for the susceptible population). The number of detected cases does not rise as quickly as the the loss of susceptibles would suggest. This is due to the limited test capacity, cf. [5], and the decreasing detection ratio as the prevalence becomes too large.

Scenario 2: $R_c = 0.5R_0$ at full compliance.

The second scenario, shown in Fig. 3] assumes that at 100% compliance, the transmission rates and hence the control reproduction number would be cut in half, leading to $R_c \approx 0.75$ at $R_0 = 1.5$. Still,
at perfect compliance, the incidence would start falling several days after the intervention but now even 70% compliance would not be sufficient to prevent the case numbers from rising.

Figure 3: **Scenario 2:** $R_c = 0.5R_0$. The upper left panel in (a) shows the incidence before the intervention. For different compliant fractions ($\rho$) of the total population we show (a) the evolution in time of daily cases reported among compliant (blue) and noncompliant (red) individuals, and (b) the currently known active cases ($I_c + I_n$, continuous curves) and susceptible individuals ($S_c + S_n$, dashed curves). The vertical dashed line shows the time of intervention. The effect of contact reduction is not immediately evident since new infections are not detected until several days later.

**Scenario 3:** $R_c = 0.8R_0$ at full compliance.
The implementation of moderate measures, reducing the transmission rate among compliant individuals by only 20%, leads to a reproduction number of $R_c \approx 1.2$ at perfect compliance. As shown in Fig. 4, this is not sufficient to stop the increasing case numbers even if the whole population would adhere to the measures. The effect is due to the limited efficacy of the control measures (reducing the reproduction number from 1.5 to at best 1.2), rather than to the level of compliance.

Figure 4: **Scenario 3:** $R_c = 0.8R_0$. The upper left panel in (a) shows the incidence before the intervention. For different compliant fractions ($\rho$) of the total population we show (a) the evolution in time of daily cases reported among compliant (blue) and noncompliant (red) individuals, and (b) the currently known active cases ($I_c + I_n$, continuous curves) and susceptible individuals ($S_c + S_n$, dashed curves). The vertical dashed line shows the time of intervention. The limited effect of contact reduction is not stopping the increase in daily new cases and there is no qualitative difference between full compliance ($\rho = 1$) and full noncompliance ($\rho = 0$).

**Scenario 2’:** $R_c = 0.5R_0$ at full compliance, with early detection
The assumptions on the reproduction numbers are the same as in Scenario 2, but here we consider the case of earlier detection ($\tau = 0.3$, $\eta = 0.25\gamma_U$). Qualitatively, the results shown in Fig. 5 are the
same as in Scenario 2 (cf. Fig 3), that is, for compliance levels below 50% the daily new cases keep increasing. Due to early case detection, however, the incidence of detected cases follows more closely the time course of "actual" new daily infections \((\gamma_E(E_{c}+E_{u}))\). A consequence of this effect is that for 50% compliance, for which \(R_t\) is rather close to 1, after an initial drop the incidence increases again after a few days. The initial brief drop reflects transiently falling new infections. In case of late detection (cf. Fig 2a, compliance 50%) this effect is smoothed out and not visible in the daily incidence time series.

![Figure 5: Scenario 2: \(R_c = 0.5R_0\). If infections are detected in an early stage, the case incidence follows closely the true incidence of new infections. The upper left panel in (a) shows the incidence before the intervention. For different compliant fractions (\(\rho\)) of the total population we show (a) the evolution in time of daily cases reported among compliant (blue) and noncompliant (red) individuals, and (b) the currently known active cases \((I_c + I_n)\), continuous curves) and susceptible individuals \((S_c + S_n,\) dashed curves). The vertical dashed line shows the time of intervention. Notice (panel (a)) the drop in incident cases at 50% compliance, followed by a slow increase. Due to the shorter detection delay, the number of active detected cases drops (in case of high compliance) faster than in the corresponding settings in Fig. 3a.](image)

### 3.2 Reduction levels necessary to either significantly reduce incidence or afford stagnation

So far, we have seen how the incidence of new detected cases progresses at different compliance levels if a given reduction of effective contacts among compliant individuals is prescribed. Let us now take a different point of view. For a given compliance level we ask how strong the reduction in transmission among compliant individuals needs to be in order to

(i) reduce the incidence to 25% or 50% of the value at intervention time within 5 weeks after intervention, or

(ii) reach permanent stagnation of incidence, meaning that after 3 weeks post intervention the incidence shall not increase anymore beyond a small tolerance.

To this end, we performed simulations for 201 compliance levels (0% through 100% in steps of 0.5 percentage points) and screened for the reduction levels sufficient to achieve either of the goals (i) or (ii). Results are shown in Fig. 6. Since we start with a reproduction number \(R_0\) (pre-intervention) of about 1.5, hence rising incidence, it is not surprising that for low compliance even the complete elimination of contacts among compliant individuals \((\beta_{cc} \approx 0)\) is not sufficient to achieve either one of the above goals. The population of susceptible noncompliant individuals is still sufficiently large and a significant reduction in the daily incidence is not feasible. At compliance levels close to 40% a very strong reduction in transmission among compliant individuals \((\beta_{cc} \approx 0)\) allows to stall the rising incidence. In order to achieve the desired 50% reduction in daily cases, as stated in point (i),
a compliance level of nearly 50% or more is necessary. Reducing the incidence to 25% within the same time requires even higher compliance levels. Conversely, even at full compliance, the contact reductions need to be sufficiently large in order to achieve stagnating or falling incidence. This is in agreement with what was already shown in Fig. 4, where a reduction of effective contacts by 20% was not sufficient to keep the incidence from rising further. Here, we see that reduction of effective contacts by a factor 0.4 to 0.6 of the pre-intervention level is required to either reach stagnation or significant reduction of daily incidence. Qualitatively, the same conclusions are also obvious from consulting the reproduction numbers shown for comparison in Fig. 6b.

Simulated curves for the evolution of daily incidence in time corresponding to the limit cases (stagnation or reduction to a fixed percentage of pre-intervention value just being achieved) in Fig. 6a are shown in the appendix, Fig. A1a.

![Simulated reduction-compliance curves](image)

(a) Simulated reduction-compliance curves

![Control reproduction number](image)

(b) $\frac{R_c}{R_0}$ according to (4), with $R_0 = 1.5$.

Figure 6: (a) Required reduction of transmission among compliant individuals in order to achieve stagnation (blue) or a desired reduction within five weeks to 25% (red) or 50% (black) of case incidence compared to the value at the time of intervention. (b) Ratio between the control reproduction number, $R_c$, and the pre-intervention reproduction number, $R_0$, according to (4). Notice that reaching $R_c = 1$ from $R_0 = 1.5$ implies a ratio of 2/3 and that the corresponding level set (dashed line) is indeed very similar to the curve of required reductions for achieving stagnating incidence in (a). This level set being shifted to the left reflects the fact that the simulations do not operate at the DFE.

### 4 Conclusion and discussion

In order to illustrate possible effects of less than perfect compliance with non-pharmaceutical interventions (NPIs) on their effectiveness in curbing the spread of infectious diseases, we modeled and simulated a situation mimicking the status of the COVID-19 epidemic in Germany in the fall of 2020. The model captures both (i) reduced susceptibility of individuals adhering to the proposed NPIs (an effect similar to protection which could be achieved via vaccination) and (ii) reduced transmission from compliant individuals (acting similar to quarantine or treatment, cf. chapter 9 in [15]). The simulations show that in implementing NPIs to rapidly reduce daily cases, a concurrence of a sufficient level of compliance ($\rho$) in the population and a significant reduction, $r$, of effective contacts among compliant individuals is required. For example, let the pre-intervention reproduction number be about 1.5, and let both the effective infectiousness, $a_c$, and the susceptibility, $s_c$, of half the population (compliance level $\rho = 0.5$) be reduced by about 30% each. This leads to a 51% reduction of transmission among compliant individuals, cf. (3), $r = 0.49$, which is by far not enough to stop the rise in new cases, as can be seen in the upper right panel in Fig. 3a. Only if the measures are sufficiently effective in reducing transmission and a large proportion of the population implements
such measures, a stagnation or even reduction of case numbers can be achieved in a reasonably short time (in the above simulations: 5 weeks).

Moreover, if infections are detected and reported rather quickly (Scenario 2′, Fig. 5), reduced transmission among compliant individuals can lead to a brief reduction in newly reported cases before these start rising again (cf. Fig. 5 compliance 50% or 70%). If reported cases are used as a daily proxy for evaluating the effectiveness of control measures, such a short-time decline could be misleading.

The system (1) for transmission dynamics used for the above simulations was developed as a simplification of our previous models for COVID-19 in Germany [2, 3]. For the sake of simplicity we decided not to include age groups, stages of infection, hospitalizations or cases requiring intensive care, nor considered any reduction of contact rates due to self-control of individuals to high incidence values [6, 9]. Further we assume that individuals are either compliant or noncompliant for the whole duration of control measures, and that there is no behavioral switching between the two groups. The model could be extended to include such a switch, as was done in the past by other authors [16, 8].

We should note that all the simulations discussed above presume that most of the population is still susceptible at the time of intervention. This leads to the effective reproduction number \( R_t \) being only slightly smaller than the basic reproduction number \( R_0 \) (before intervention) or the control reproduction number \( R_c \) (after intervention). This is one reason why the theoretical threshold curve shown in Fig. 6b is rather close to those found in Fig. 6a showing the required reduction of transmission among compliant individuals for given compliance levels. Clearly, the smaller the susceptible fraction of the population is at the beginning, the faster the relative change in the number of susceptibles over time and the more pronounced will the effect of depleting the pool of susceptibles be.

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Appendix A. Calculation of the control reproduction number

For the calculation of the basic reproduction number $R_0$ we apply the next generation matrix (NGM) approach from [7]. The population can be split into not infected compartments, $y = (S_c, S_n, R, D)^T$, and infected compartments $x = (E_{1,c}, E_{1,n}, E_{2,c}, E_{2,n}, E_{3,c}, E_{3,n}, U_c, U_n, I_c, I_n)^T$. The disease free equilibrium is

$$y = (\rho N, (1 - \rho) N, 0, 0)^T, \quad x = 0$$
where $\rho$ denotes the compliance level, i.e., the fraction of the population that is compliant. By the NGM approach we construct the $10 \times 10$ matrices

$$
F = \beta_0 \begin{pmatrix}
0 & 0 & 0 & \mu_E a_s c \rho & \mu_E a_n s c \rho & a_c s c \rho & a_n s c \rho & \mu I a_c s c \rho & \mu I a_n s c \rho \\
0 & 0 & 0 & \mu_E a_s n c \rho & \mu_E a_n s n c \rho & a_c s n c \rho & a_n s n c \rho & \mu I a_c s n c \rho & \mu I a_n s n c \rho \\
0 & 0 & 0 & 0 & 0 & 0 & 0 & 0 & 0 \\
0 & 0 & 0 & 0 & 0 & 0 & 0 & 0 & 0 \\
0 & 0 & 0 & 0 & 0 & 0 & 0 & 0 & 0 \\
0 & 0 & 0 & 0 & 0 & 0 & 0 & 0 & 0 \\
0 & 0 & 0 & 0 & 0 & 0 & 0 & 0 & 0 \\
0 & 0 & 0 & 0 & 0 & 0 & 0 & 0 & 0
\end{pmatrix},
$$

where we wrote the transmission rates as $\beta_{mk,X} = \mu_X a_m s_k$, and

$$
V = \begin{pmatrix}
\gamma_E & 0 & 0 & 0 & 0 & 0 & 0 & 0 & 0 \\
0 & \gamma_E & 0 & 0 & 0 & 0 & 0 & 0 & 0 \\
-\gamma_E & 0 & \gamma_E & 0 & 0 & 0 & 0 & 0 & 0 \\
0 & -\gamma_E & 0 & \gamma_E & 0 & 0 & 0 & 0 & 0 \\
0 & 0 & -\gamma_E & 0 & \gamma_E & 0 & 0 & 0 & 0 \\
0 & 0 & 0 & -\gamma_E & 0 & \gamma_E & 0 & 0 & 0 \\
0 & 0 & 0 & 0 & -1 - \tau_n \gamma_E & 0 & \gamma U + \eta_c & 0 & 0 \\
0 & 0 & 0 & 0 & 0 & \gamma U + \eta_c & 0 & \gamma U + \eta_n & 0 \\
0 & 0 & 0 & 0 & 0 & 0 & \eta_c & 0 & \eta_I \\
0 & 0 & 0 & 0 & 0 & 0 & 0 & \eta_I & 1
\end{pmatrix}.
$$

In what follows, we assume $\tau_c = \tau_n =: \tau$ and $\eta_c = \eta_n =: \eta$, meaning that the chance of detection is independent of the behavior.

Then, the inverse of $V$ is

$$
V^{-1} = \begin{pmatrix}
\frac{1}{\gamma_E} & 0 & 0 & 0 & 0 & 0 & 0 & 0 & 0 \\
0 & \frac{1}{\gamma_E} & 0 & 0 & 0 & 0 & 0 & 0 & 0 \\
0 & 0 & \frac{1}{\gamma_E} & 0 & 0 & 0 & 0 & 0 & 0 \\
0 & 0 & 0 & \frac{1}{\gamma_E} & 0 & 0 & 0 & 0 & 0 \\
0 & 0 & 0 & 0 & \frac{1}{\gamma_E} & 0 & 0 & 0 & 0 \\
0 & 0 & 0 & 0 & 0 & \frac{1}{\gamma_E} & 0 & 0 & 0 \\
0 & 0 & 0 & 0 & 0 & 0 & \frac{1}{\gamma U + \eta} & 0 & 0 \\
0 & 0 & 0 & 0 & 0 & 0 & 0 & \frac{1}{\gamma U + \eta} & 0 \\
0 & 0 & 0 & 0 & 0 & 0 & 0 & 0 & \frac{1}{\gamma U + \eta} \\
0 & 0 & 0 & 0 & 0 & 0 & 0 & 0 & \frac{1}{\gamma U + \eta}
\end{pmatrix}.
$$

\footnote{This assumption may be motivated as follows. Although it may be expected that individuals who deliberately ignore the proposed contact reduction measures will be less likely to have themselves tested upon minor suspicions of being infected, the opposite may be true for those who cannot easily reduce their contacts due to their profession (e.g., medical doctors or caregivers). Individuals in this category could be tested periodically, making detection of asymptomatic or pauci-symptomatic infections more likely.}
The next generation matrix is hence

\[
FV^{-1} = \beta_0 \begin{pmatrix}
\mu_1 \left( \frac{\tau U + \eta}{\gamma U + \eta} \right) a_c s_c \rho + \frac{1 - \tau}{\gamma U + \eta} + \frac{\mu E}{\gamma E} & a_c s_c (1 - \rho) \\
0 & a_n s_n (1 - \rho) \\
\vdots & \vdots \\
0 & 0 \\
\end{pmatrix} \begin{pmatrix}
a_c s_c \rho & a_n s_n (1 - \rho) \\
a_c s_n (1 - \rho) & a_n s_c \rho \\
\vdots & \vdots \\
0 & 0 \\
\end{pmatrix}.
\]

That the common factor is \( R_0 \) can be noted by recalling that \( \beta X = \mu X \beta_0 \) as in the pre-intervention setting. Since we are interested in the dominant eigenvalue of this matrix and all but the first two rows are filled with zeros, we only need to calculate the eigenvalues of the upper 2 \times 2 minor

\[
\begin{pmatrix}
a_c s_c \rho & a_n s_n (1 - \rho) \\
a_c s_n (1 - \rho) & a_n s_c \rho \\
\end{pmatrix}.
\]

This leads to

\[
R_c = R_0(a_c s_c \rho + a_n s_n (1 - \rho)),
\]

which is remarkably independent of the detection parameters, meaning that the threshold for achieving \( R_c = 1 \) given any \( R_0 > 1 \) should be the same for early and late detection, respectively. The ratio between \( R_c \) and \( R_0 \) in dependence of the level of compliance \( \rho \) and the fraction \( r = a_c s_c \) to which transmission rates among compliant individuals are reduced after intervention is shown in Fig. 6b.

Notice that this approach allows calculating the control reproduction number for the case that non-compliant individuals slightly change their behavior but to a lesser degree than compliant individuals (\( a_c < a_n < 1 \) and/or \( s_c < s_n < 1 \)). Having assumed, however, that noncompliant individuals keep their pre-intervention behavior, we require that \( a_n s_n = 1 \). Moreover, since we assumed the reproduction number to be reduced by a factor \( r < 1 \) if the compliance were 100% (meaning \( \rho = 1 \)), we also require \( r = a_c s_c \).

The simple formula for the control reproduction number (which would be equal to \( R_t \) if we started at the DFE with a completely susceptible population) is therefore as given in (4),

\[
R_c = (r \rho + 1 - \rho) R_0 = (1 - (1 - r) \rho) R_0.
\]

The controlled reproduction number can be hence obtained reducing \( R_0 \) is reduced by a fraction \((1 - r) \rho\). The latter corresponds to the practical efficacy of control measures, being the product of the fraction effective contacts to be reduced by the measures and the compliance level.

If we drop the assumption on homogeneous detection (that is we allow \( \tau_c \neq \tau_n \) and \( \eta_c \neq \eta_n \)), then the next generation matrix is calculated in a completely similar fashion:

\[
FV^{-1} = \begin{pmatrix}
= A_c a_c s_c \rho & A_n a_n s_c \rho \\
0 & A_n a_n s_c (1 - \rho) \\
\vdots & \vdots \\
0 & 0 \\
\end{pmatrix},
\]

\( ^2 \text{More precisely, we assume the reduction of transmission to result from (i) infectious compliant individuals spreading the infection to a lesser degree, encoded in } a_c < 1, \text{ and (ii) susceptible infectious individuals being more cautious, hence less susceptible, encoded by } s_c < 1. \text{ Both effects compound to reduced transmission between susceptible individuals by a factor } r = a_c s_c.\)
with the abbreviation

\[ A_m = \mu I (\tau_m \gamma_U + \eta_m) \left( \frac{1}{\gamma_U + \eta_m} + \frac{\mu E}{\gamma_E} \right), \quad m \in \{c, n\}. \]

The eigenvalues are again 0 and

\[ R_c = \beta_0 (A_c a_c s_c \rho - A_n a_n s_n (1 - \rho)). \]

Assuming again the behavior of the noncompliant population to be unaffected by the intervention, we obtain \( \beta_0 A_n = R_0 \) and \( a_n s_n = 1 \), leading to

\[ R_c = \left( \frac{A_c}{A_n} r \rho - (1 - \rho) \right) R_0. \]

The ratio \( \frac{A_c}{A_n} \) depends on the particular values of the parameters involved, but the important message is that \( R_c \) does not depend on whether the reduction in transmission is mediated by infectious individuals being cautious to not spread the virus or by susceptible individuals being cautious not to catch the virus. This will clearly be different once we are sufficiently far into the epidemic, i.e., sufficiently far away from the DFE. Since it should be expected that noncompliant individuals make up a larger share of the infectious population than their share in the total population is, while compliant individuals will more likely remain susceptible, the reduction \( a_c \) in spreading activity will play a less significant role compared to the reduction \( s_c \) in susceptibility.

### Appendix B. Derivation of the correction factor of detection rates

To motivate the shape of the correction factor for the detection rate, \( \eta \), given in (5) we consider a minimal model for an infectious disease with underascertainment. To this end, we track Susceptible, Undetected infectious, Detected Infectious, and Recovered/removed individuals. Moreover, we consider the population of available Tests\(^3\). These are supplied at a given rate \( \sigma_+ \) and are depleted by being applied to individuals who are tested. Clearly, not all tested individuals are infectious, hence tests are governed by the following quasi reactions:

\[ \emptyset \xrightarrow{\sigma_+} T, \quad T + S \xrightarrow{\sigma_S} S, \quad T + U \xrightarrow{\sigma_U} I, \quad T + I \xrightarrow{\sigma_I} I, \quad T + R \xrightarrow{\sigma_R} R, \]

the first reaction describing the constant supply and the other reactions describing the pairing of a test with an individual (the individual being tested). The test results allows only undetected individuals to change their state (from \( U \) to \( I \)), whereas leaves all other compartments unchanged. The resulting system of equations reads

\[
\begin{align*}
\dot{T} &= \sigma_+ - (\sigma_S S + \sigma_U U + \sigma_I I + \sigma_R R) T \\
\dot{S} &= - (\beta_U U + \beta_I I) S \\
\dot{U} &= (\beta_U U + \beta_I I) S - \gamma_U U - \sigma_U U T \\
\dot{I} &= \sigma_U U T - \gamma_I I \\
\dot{R} &= \gamma_U U + \gamma_I I.
\end{align*}
\]

It now makes sense to choose \( \sigma_+ \) and the \( \sigma_X \) sufficiently large to ensure that \( T \) is small. This reflects the fact that testing capacity cannot be stored since the limiting factor is laboratory time. Increasing testing capacity would result in larger \( \sigma_+ \) and would allow for larger \( \sigma_X \), that is, a higher coverage, but should not result in large residual values of \( T \).

\(^3\)More precisely: \( T \) corresponds to the capacity for administering and evaluating tests
This motivates the idea of viewing the test population as a fast variable, setting it to a quasi steady state
\[ \dot{T} \approx 0 \implies T \approx \frac{\sigma_+}{\sigma_S S + \sigma_U U + \sigma_I I + \sigma_R R}, \]
and writing the only relevant testing term as
\[ \sigma_U U T \approx \frac{\sigma_+}{\sigma_S S + \sigma_U U + \sigma_I I + \sigma_R R} U = \frac{\sigma_+}{\sigma_U K} \frac{K}{K + U} U, \]
where we put
\[ K = \frac{\sigma_S}{\sigma_U} S + \frac{\sigma_I}{\sigma_U} I + \frac{\sigma_R}{\sigma_U} R. \]

With the notation
\[ \bar{\eta} := \frac{\sigma_+}{\sigma_U K} \]
we recover an analogue of relation (5). There are several assumptions at play in this discussion. First, we assume that \( \sigma_U \) is significantly larger than \( \sigma_S, \sigma_I, \) and \( \sigma_R \), meaning that for any given individual the chance of being tested is much larger if this individual is indeed infected. This chance may be influenced by the individual showing symptoms or having been in close contact to a confirmed case. Otherwise, at low incidence, an unrealistically high number of tests would be required to reach a meaningful detection ratio. For the sake of the argument, we may even assume \( \sigma_I = 0 \) since an already detected individual need not be detected again. We also assume the term \( K \) to be approximately constant. This is true if either the susceptible population is much larger than all other populations and \( \sigma_S \) is not much smaller than \( \sigma_R \), or the rates \( \sigma_S \) and \( \sigma_R \) are approximately the same and \( S + R \gg I \). Both cases are plausible: If the detection ratio is high, most cases are detected and there are few recovered individuals who were not detected. Given the official COVID-19 data for Germany in the fall of 2020 [17], this would mean the large majority of the population is still susceptible. If on the other hand, the detection ratio is low, there may be many recovered individuals who were never detected, but from the point of view of a test, these individuals are in no way different from susceptibles, and it should be expected that \( \sigma_S \approx \sigma_R \).

In fact, simulating the above system (results not shown here) for \( \sigma_S = \sigma_I = \sigma_R \) and, say, \( \sigma_U = 20 \sigma_S \), reveals that for most parameters, there is barely a difference between this system and the slow system
\[
\begin{align*}
\dot{S} &= - (\beta_U U + \beta_I I) S \\
\dot{U} &= (\beta_U U + \beta_I I) S - \gamma_U U - \eta U \\
\dot{I} &= \eta U - \gamma_I I \\
\dot{R} &= \gamma_U U + \gamma_I I,
\end{align*}
\]
with
\[ \eta = \bar{\eta} \frac{K}{K + U}. \]
and \( K \) assumed to be constant. In contrast, the same system with constant \( \eta = \bar{\eta} \) shows significantly higher reported case numbers as soon as the prevalence increases. Moreover, if \( \beta_I \) is significantly smaller than \( \beta_U \) (as one would expect if detected cases are quarantined) the model with constant \( \eta \) predicts a slower progression of the disease than both the model with test population and the one with \( U \)-dependent detection rate.

Appendix C. Daily incidence in limit cases (cf. Fig. 6)

In Fig. 6a, we show the reductions of transmission required to achieve the goals of

(i) reducing within five weeks the incidence to 25% or 50% of the value at intervention, or
(ii) preventing the incidence from significantly rising at any time within weeks 2 through 5 after intervention,

introduced in subsection 3.1. Here we show the actual course of the incidence if contacts are reduced by these exact threshold levels. The corresponding curves are shown in Fig. A1 for selected prescribed compliance levels and under the assumptions of both late and early detection.

As already obvious from Fig. 6a for late detection (the curves for early detection being very similar), neither goal (i) or (ii) can be achieved at 30% compliance, and even without any transmission from or to compliant individuals (dashed curves, upper left panels in Fig. A1(a)-(b)) the incidence will rise after possibly briefly falling. At 40% compliance, stagnating incidence levels can be achieved but transmission among compliant individuals must be very small (blue curves, upper right panels in Fig. A1(a)-(b)). As compliance rises to 50%, a reduction of the incidence to half the value at intervention is possible within five weeks, and finally, if at least 60% of the population adhere to the contact reductions, either goal can be achieved, though clearly at different contact reductions. For compliance levels higher than 60% the incidence curves achieved by the threshold transmission reductions do not change significantly. This means that there is no big difference in the outcome upon very high compliance with moderately effective reduction measures, and moderate compliance with very strong reductions in transmission.

![Figure A1: Daily incidence for threshold cases in Fig. 6a. For different compliance levels (indicated as percentage on the top of each panel), the incidence over time is shown for the critical reductions according to Fig. 6a. When a certain goal cannot be attained (denoted by “n.a.”) at the given compliance level, the incidence is shown for the case that no transmission occurs within the compliant population ($\beta_{cc} = 0$). The values $r_1$ and $r_2$ indicate the reduction of the transmission rate among compliant individuals required for lowering the incidence to 25% or 50%, respectively, of the value at the time of intervention, whereas $s$ is the reduction factor required for stagnation.](image-url)
Another effect, already alluded to in the discussion of scenario 2', becomes apparent from Fig. A1. In the case of late detection, the threshold contact reduction that is just sufficient to keep the incidence from rising further leads to the incidence to stop rising and leveling out close to the maximum value which is reached when the full effect of the intervention starts showing in the reported case numbers. Quite differently, for the case of early detection, the same threshold value leads to a significant decline in newly detected cases before a plateau well below the maximum incidence is reached. This can potentially lead to a deceptive situation where the rapidly falling incidence may make the contact reductions to appear way more effective than they are and consequently reduce the sense of urgency among the population. If this in turn leads to a lower level of compliance, the incidence instead of falling further or stabilizing at a level slightly below the maximum may pick up steam and start rising again.