Article title: Designed to Fail? Revisiting Uganda’s Maternal Health Policies to Understand Policy Design Issues Underpinning Missed Targets for Reduction of Maternal Mortality Ratio (MMR): 2000-2015

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Supplementary file 1.

Table S1: National maternal health policy documents reviewed

| No | Document description                                                                 | Type                               | Year/lifespan            |
|----|---------------------------------------------------------------------------------------|------------------------------------|--------------------------|
| 1. | GoU, (1999), Health sub district policy; Roll out of CEmOC within 5KM radius of the population | Health sector policy               | 1999- to date            |
| 2. | MoH, (1999), National Health Policy - Essential antenatal and Obstetric care         | Health sector policy               | 1999-2009                |
| 3. | MoFPED, (2000), Uganda's Poverty Eradication Action Plan; Reduction of maternal death as an essential strategy of poverty reduction | Overall national policy framework  | 2000 - 2004              |
| 4. | MoH, (2000), Health Sector Strategic Plan 2000/01 – 2004/05; maternal health as an essential element of comprehensive and integrated reproductive health | Health sector strategic plan       | 2000 - 2005              |
| No. | Document Description                                                                 | Type                          | Year/ lifespan      |
|-----|--------------------------------------------------------------------------------------|-------------------------------|---------------------|
| 5.  | MoH, (2001), The National Policy Guidelines and Service Standards for Reproductive Health Services; Quality integrated reproductive health service | Programme guidelines         | 2001 - 2004         |
| 6.  | MoH, (2004), National Adolescent Health Policy for Uganda; introduction of post abortion care and adolescent friendly services | Programme Policy             | 2004               |
| 7.  | MoFPED, (2004), Uganda's Poverty Eradication Action Plan; Increasing access to functional CEmOC | Overall national policy framework | 2004 - 2008        |
| 8.  | MoH, (2006), The National Policy Guidelines and Service Standards for Sexual and Reproductive Health and Rights 2006; TBA as skilled providers, Provision of BEmOC at HC II, maternal and perinatal mortality auditing | Programme guidelines         | 2006               |
| 9.  | MoH, (2005), Health Sector Strategic Plan II 2005/06 – 2009/2010; Universal delivery of the Uganda National Minimum Health Care Package, Selective provision of delivery services at HC II, Maternal death reviews | Health sector strategic plan  | 2006 - 2010        |
| 10. | MoH, (2007), Roadmap for Accelerating the Reduction of Maternal and Neonatal Mortality and Morbidity in Uganda; Holistic approach to delivery of maternal health services (using the three delay model) | Programme Strategy            | 2007 - 2015        |
| 11. | MoH, (2010), The second national health policy; Universal Access to EmOC and MH services | Health sector policy          | 2010 - to date      |
| 12. | NPA, 2010), National Development Plan (2010/11 - 2014/15); Health systems and quality of care for maternal health | Overall national policy framework | 2010 - 2015        |
| 13. | MoH, (2010), Health Sector Strategic & Investment Plan 2010/11 – 2014/15; Universal Coverage of maternal and other services, Institutionalise delivery at HC II | Health sector strategic plan  | 2010 - 2015        |
| No | Document description | Type | Year/lifespan |
|----|----------------------|------|---------------|
| 14 | MoH, (2011), The National Adolescent Health-Strategy; Comprehensive Adolescent friendly SRH | Programme Strategy | 2011-2015 |
| 15 | Ministerial directive on Maternal death review (Admin.45/273/01 dated 10th May 2011); Confidential inquiry and criminal prosecution | Ministerial directive | 2011 to date |
| 16 | MoH, (2013), Reproductive Maternal, New-born and Child Health Sharpened Plan for Uganda; High impact lifesaving interventions for women | Programme Strategy | 2013 - 2017 |

Table S2. National maternal health programme performance reports reviewed

| No | Document description | Type | Year/lifespan |
|----|----------------------|------|---------------|
| 1  | Annual Health Sector Performance Report Financial Year 2000/2001 | Health sector programme report | 2001 |
| 2  | Uganda Bureau of Statistics (UBOS) and ORC Macro.2001. Uganda Demographic and Health Survey 2000-2001. Calverton, Maryland, USA: UBOS and ORC Macro. | National survey report | 2001 |
| 3  | Annual Health Sector Performance Report 2003/2004 | Health sector programme report | 2004 |
| 4  | Annual Health Sector Performance Report 2004/2005 | Health sector programme report | 2005 |
| 5  | Uganda Bureau of Statistics (UBOS) and Macro International Inc. 2007. Uganda Demographic and Health | National survey report | 2007 |
| No | Document description                                                                 | Type                      | Year/lifespan |
|----|---------------------------------------------------------------------------------------|---------------------------|---------------|
| 4  | Survey 2006. Calverton, Maryland, USA: UBOS and Macro International Inc.               |                           |               |
| 6  | Annual Health Sector Performance Report 2006/2007                                       | Health sector programme report | 2007          |
| 7  | Uganda National Service delivery report 2008                                            | National survey report     | 2008          |
| 8  | Annual Health Sector Performance Report 2008/2009                                       | Health sector programme report | 2009          |
| 9  | Annual Health Sector Performance Report 2009/2010                                       | Health sector programme report | 2010          |
| 10 | Annual Health Sector Performance Report 2010/2011                                       | Health sector programme report | 2011          |
| 11 | Maternal & Perinatal Death Reviews - report Uganda: 2009-2011                          | Health sector programme report | 2011          |
| 12 | Annual Health Sector Performance Report 2011/2012                                       | Health sector programme report | 2012          |
| 13 | Uganda Bureau of Statistics (UBOS) and ICF International Inc. 2012. Uganda Demographic and Health Survey 2011. Kampala, Uganda: UBOS and Calverton, Maryland: ICF International Inc. | National survey report     | 2012          |
| 14 | Annual Health Sector Performance Report 2012/2013                                       | Health sector report       | 2013          |
| No  | Document description                                      | Type                        | Year/lifespan |
|-----|-----------------------------------------------------------|-----------------------------|---------------|
| 15. | Maternal and Perinatal Death Review Uganda 2012/13       | Health sector report        | 2013          |
| 16. | Annual Health Sector Performance Report 2013/2014        | Health sector programme report | 2014          |
| 17. | Health centre IV/Hospital census                         | National Census report      | 2014          |
| 18. | Annual Health Sector Performance Report 2014/2015        | Health sector programme report | 2015          |
| 19. | Maternal and Perinatal Death Review report - Uganda 2013/14 | Health sector programme report | 2015          |
| 20. | Uganda National Service delivery report 2015             | National survey report      | 2015          |
| 21. | Uganda Bureau of Statistics (UBOS) and ICF. 2018, Uganda Demographic and Health Survey 2016. Kampala, Uganda and Rockville, Maryland, USA: UBOS and ICF. | National survey report | 2018          |