ABSTRACT
We compare the dynamical masses of dwarf galaxies in the Local Group (LG) to the predicted masses of halos in the ELVIS suite of ΛCDM simulations, a sample of 48 Galaxy-size hosts, 24 of which are in paired configuration similar to the LG. We enumerate unaccounted-for dense halos ($V_{\text{max}} \gtrsim 25 \text{ km s}^{-1}$) in these volumes that at some point in their histories were massive enough to have formed stars in the presence of an ionizing background ($V_{\text{peak}} > 30 \text{ km s}^{-1}$). Within 300 kpc of the Milky Way, the number of unaccounted-for massive halos ranges from 2 – 25 over our full sample. Moreover, this “too big to fail” count grows as we extend our comparison to the outer regions of the Local Group: within 1.2 Mpc of either giant we find that there are 12–40 unaccounted-for massive halos. This count excludes volumes within 300 kpc of both the MW and M31, and thus should be largely unaffected by any baryonically-induced environmental processes. According to abundance matching – specifically abundance matching that reproduces the Local Group stellar mass function – all of these missing massive systems should have been quite bright, with $M_\star > 10^6 M_\odot$. Finally, we use the predicted density structure of outer LG dark matter halos together with observed dwarf galaxy masses to derive an $M_\star - V_{\text{max}}$ relation for LG galaxies that are outside the virial regions of either giant. We find that there is no obvious trend in the relation over three orders of magnitude in stellar mass (a “common mass” relation), from $M_\star \sim 10^8 - 10^5 M_\odot$, in drastic conflict with the tight relation expected for halos that are unaffected by reionization. Solutions to the too big to fail problem that rely on ram pressure stripping, tidal effects, or statistical flukes appear less likely in the face of these results.

Key words: dark matter – cosmology: theory – galaxies: haloes – Local Group

1 INTRODUCTION
Numerical simulations of structure formation have emerged as a standard technique for making and testing predictions of the ΛCDM model of hierarchical galaxy formation (Davis et al. 1985; Frenk et al. 1988; Warren et al. 1992; Gelb & Bertschinger 1994; Cen et al. 1994; Hernquist et al. 1996; Gross et al. 1998; Jenkins et al. 2001; Wambsganss et al. 2004; Springel et al. 2005; Boylan-Kolchin et al. 2009; Klypin et al. 2011). These studies have been remarkably successful at reproducing the large-scale properties of the Universe, but disagreements have periodically emerged on smaller scales. The smallest dwarf galaxies (stellar mass $M_\star \lesssim 10^5 M_\odot$) can be detected and studied best locally, and thus many of these small-scale problems have been identified by comparing observations of Milky Way (MW) satellites with subhalos of simulated MW-size hosts. For example, the “missing satellites problem” (Kauffmann et al. 1993; Klypin et al. 1999; Moore et al. 1999; Bullock 2010), points out that although dark matter (DM)-only simulations predicted a wealth of collapsed substructure around the MW, only $\sim 10$ bright satellite galaxies are known. Though the known count of MW satellites has more than doubled in the past ten years, all of these new satellites have been of fairly low mass (e.g. Willman et al. 2005; Belokurov et al. 2006; 2007). Moreover, even allowing for these new detections in the overall count, one must still assume that only a small percentage of subhalos are populated by luminous galaxies in order to explain the discrepancy. It is typical to assume that the brightest “classical” dwarf spheroidal (dSph) galaxies are hosted by the largest subhalos typical of MW-size hosts ($V_{\text{max}} \sim 30 \text{ km s}^{-1}$).
The idea that the most luminous galaxies reside in the most massive halos is reinforced by the success of the abundance matching (AM) technique, which accurately reproduces clustering statistics and luminosity functions for $M_* > 10^9 M_\odot$ galaxies (Kravtsov et al. 2004; Vale & Ostriker 2004; Conroy et al. 2009; Behroozi et al. 2013; Moster et al. 2013). Specifically, AM provides an $M_* \sim M_{\text{halo}}$ relation by matching DM halo mass functions from cosmological simulations with stellar mass functions from large-volume surveys, implicitly assuming that the most luminous galaxies reside in the largest dark matter halos. If one extrapolates AM to the dwarf scale, the resultant satellite stellar mass functions agree well with those of the MW and M31 satellites for $M_* \gtrsim 10^7 M_\odot$ (Koposov et al. 2009; Busha et al. 2010; Kravtsov 2010; Lunnan et al. 2012; Boylan-Kolchin et al. 2012; Brook et al. 2013; Garrison-Kimmel et al. 2014). Below $M_* \sim 10^7 M_\odot$, the abundance of galaxies may become strongly suppressed than expected in power-law AM extrapolations because the smallest subhalos ($V_{\text{peak}} < 30 \, \text{km s}^{-1}$) may not have formed stars because of reionization (Bullock et al. 2000; Somerville 2002; Sawala et al. 2014). As discussed in Garrison-Kimmel et al. (2014), surveys like LSST will test this possibility.

With the advent of the zoom-in technique (Katz & White 1993; Onorbe et al. 2014), which focuses the majority of the computational power of a cosmological simulation on a small high-resolution region, simulations can now test whether these largest subhalos are indeed compatible with the luminous MW dSphs, as AM predicts.

Boylan-Kolchin et al. (2011, 2012) used the zoom-in simulations of the Aquarius Suite (Springel et al. 2008), which includes six ultra-high resolution MW-size hosts, to compare the internal kinematics of the massive subhalos of MW hosts to the brightest MW satellites (those with $M_* > 10^9 M_\odot$). They discovered that measurements of the stellar velocity dispersions, $\sigma$, indicate systematically lower central mass estimations than simulations predict for large subhalos — that is, the MW dSphs are systematically less dense than the subhalos expected to host them, a problem that has been dubbed "Too Big to Fail" (TBTF). While possibly related to the missing satellites problem, in that the largest subhalos may not have been found, TBTF is a distinct problem related to the internal structure of subhalos, rather than strictly their abundances. However, it could be alleviated by the discovery of several new high-density dwarf satellites.

TBTF may also be tied to the shapes of the inner density profiles of dwarf halos. Collisionless simulations predict cuspy central regions, whereas measurements by Walker & Penarrubia (2011), Jardel & Gebhardt (2012), Agnello & Evans (2012), and Amorisco et al. (2013a) indicate cored matter distributions in the larger dSphs (Fornax and Sculptor), similar to the cusp-core problem in slightly more massive low surface brightness galaxies (Flores & Primack 1994; Moore et al. 1994; Kuzio de Naray et al. 2008; Trachternach et al. 2008; de Blok 2010; Kuzio de Naray & Kaufmann 2011). The slope of the central density profiles are still under debate, however — Breddels & Helmi (2013) found that it is unlikely that Fornax, Sculptor, Carina, and Sextans are hosted by cored dark matter halos. The TBTF problem is independent of the inner slope, however, as it is phrased in terms of the integrated mass within the half-light radii of dwarfs, quantities that are much more robustly determined observationally than density profile slopes.

There have been a number of suggestions proposed for resolving TBTF. Some authors have pointed out that self-interactions in the dark matter naturally lead to $0.5 – 1$ kpc cores in dwarf subhalos (Vogelsberger et al. 2012; Rocha et al. 2013; Elbert et al. in prep), though there are indications that the self-interaction cross section must be velocity dependent to satisfy other constraints (Zavala et al. 2013). Others have investigated whether TBTF may be a result of the underlying cosmology of the Aquarius simulations, where TBTF was first identified, such as the adopted values of $\sigma_8$ and $n_s$ (Polisensky & Ricotti 2014) or the assumed coldness of the dark matter (Anderhalden et al. 2013; Lovell et al. 2013 and references therein). Others have argued that TBTF is a result of the mass of the targeted halos, pointing to simulations that indicate that smaller hosts, $M_* \sim 8 \times 10^{11} M_\odot$, do not typically contain these large, dense subhalos (Di Cintio et al. 2011; Wang et al. 2012; Vera-Ciro et al. 2013). It may also be that a fraction of the MW-size halos in the Universe do not host these dense subhalos (Tollerud & Zentner 2012), though the statistical study of Rodriguez-Puebla et al. (2013) found that the TBTF problem is typical of MW-size hosts.

Many authors have also noted that TBTF was first identified in collisionless simulations, which do not account for baryonic forces, and that it is therefore possible that these missing physics, such as supernova feedback, ram pressure stripping, and tidal interactions, may account for the discrepancy (e.g. Pontzen & Governato 2012; Zolotov et al. 2012; Arraki et al. 2013; Brooks & Zolotov 2012; Del Popolo et al. 2012; Brooks et al. 2013; Gritschneder & Lin 2013; Amorisco et al. 2013b; Del Popolo et al. 2014). Although energetic arguments indicate that the former is unlikely in most cases (Penarrubia et al. 2012; Garrison-Kimmel et al. 2013), there is ample evidence that dwarfs are strongly affected by their environment — for example, there are only two galaxies within 300 kpc of the MW with detected gas (the Magellanic Clouds); conversely, there are only two known gas-free dwarf galaxies within ~1 Mpc of the MW (Cetus and Tucana; Greveich & Putman 2009; McConnachie 2012).

Thus far, work on TBTF has focused largely on the subhalos and dSph satellites of the MW, while Tollerud et al. (2014) have shown the same issue is seen around M31. To eliminate the uncertain effects introduced by environment, however, one should study galaxies beyond the virial radii of the MW and M31, where ram pressure and tidal stripping are minimal. Isolated dwarf galaxies in the Local Field (a term we will use to refer to the region within 1.2 Mpc of either the MW or M31, but more than 300 kpc from both) do not appear to be denser than the MW dSphs (Kirby et al. 2014), but predictions for halo properties in the Local Field have thus far been sparse.

In this paper, we examine both satellite and field dwarf halos around the hosts of the Exploring the Local Volume in Simulations (ELVIS) Suite (Garrison-Kimmel et al. 2014 hereafter GK14), a set of zoom-in simulations focused on LG-like environments that resolve ~3 Mpc regions without contamination from low resolution particles, for the TBTF problem. Specifically, we count the number of “massive failures” — large halos ($V_{\text{peak}} > 30 \, \text{km s}^{-1}$) that do not have luminous counterparts — both within 300 kpc of the 48 MW-
size hosts and in the fields surrounding the LG analogs. Because the ELVIS Suite adopts cosmological parameters from the WMAP-7 results (σ8 = 0.801, Ωm = 0.266, ΩΛ = 0.734, ns = 0.963, and h = 0.71; Larson et al. 2011), which includes a significantly lower value of σ8 than the WMAP-1 parameter set adopted for the Aquarius simulations, we will also test whether an updated cosmology alleviates the problem. As we show below, however, we predict that there are many such unaccounted-for dense halos throughout the Local Volume. If these halos preferentially host low-luminosity or low-surface brightness galaxies, then future surveys may detect them.

This paper is organized as follows. In §2 we briefly describe the simulations and analysis pipeline used in this work. In §3 we present empirical scaling relations between the structural parameters of subhalos and field halos and explicitly compare the properties of small halos near isolated hosts with those in paired environments. §4 presents the counts of massive failures around each host both within 300 kpc of each host (§4.1) and in the field surrounding the Local Group analogs (§4.2.1), as well as a discussion of incompleteness (§4.2.2). We conclude with an analysis of the relationship between M∗ and Vmax for the known dwarfs in the Local Field in §4.3. Our results are summarized in §5.

2 SIMULATIONS: THE ELVIS SUITE

The simulations used in this work, the ELVIS Suite, are described in detail in GK14. The large scale properties of the LG analogs and the individual properties of the paired and isolated halos (along with their identifying names) are given in that work. Here we briefly summarize the simulations and the analysis pipeline used in this paper.

The suite is comprised of 36 collisionless simulations, half of which are focused on a pair of dark matter halos whose masses, relative kinematics, and environments are similar to the dark matter halos that host the MW and Andromeda (M31) galaxies. The remaining twenty-four simulations are focused on isolated halos that are mass-matched to those in the pairs. Because the mass estimates for the MW and M31 agree within errors (van der Marel et al. 2012 Boylan-Kolchin et al. 2013), both hosts in each paired simulation may separately be considered as an MW analog; the ELVIS Suite therefore contains a total of 48 MW-size systems. The distribution of virial mass Mvir of the ELVIS Suite hosts nearly evenly samples the mass range between 10^{12} M⊙ and 2.85 × 10^{12} M⊙. All halos in the suite were simulated with a z = 0 Plummer equivalent force softening of 141 pc in the high resolution region, which contains particles with a mass m_p = 1.89 × 10^9 M⊙. Additionally, three of the isolated hosts were re-simulated with a factor of 2^4 more particles (m_p = 2.4 × 10^9 M⊙) in the high-resolution region and a corresponding z = 0 softening length of 70 pc. We use these runs to demonstrate the convergence of subhalo structural parameters in Appendix A.

Bound substructures are identified with Rockstar, a six-dimensional friend-of-friends halo finder (Behroozi et al. 2013a). For this analysis, the relevant properties are Vmax, the maximum of the circular velocity profile, and Rmax, the radius at which the circular velocity peaks. We additionally select halos that are expected to have formed stars based upon Vpeak, which is defined as Vmax of the main branch of the halo’s merger tree, built with Consistent Trees (Behroozi et al. 2013b), at the timestep when the halo reaches its maximal mass (see GK14 for more details).

Each run in the ELVIS Suite was initialized with a large high-resolution region to specifically enable study beyond the virial radius of the giant halos without contamination due to low resolution (high mass) particles. Specifically, only four (Thelma & Louise, Sonny & Cher, Hall & Oates, and Siegfried & Roy) of the twelve LG realizations contain such contaminating particles within 1.2 Mpc of either halo center. In those cases, moreover, the contamination is minimal: within 1.2 Mpc of either halo center, the contamination by mass is only 0.06%, 0.01%, 0.007%, and 0.0008%, respectively. In addition, the nearest low resolution particles in these four systems are quite distant: 0.8 Mpc, 0.97 Mpc, 1.01 Mpc, and 1.09 Mpc. Catalogs of halos in the fields around the ELVIS hosts are therefore complete and nearly entirely free of contamination at much larger distances than previous high-resolution simulations (the well known CLUES project, Gottloeber et al. 2010 and recent work by Sawala et al. 2014 are notable exceptions).

The goal of this work is to compare predicted halo densities to those of LG dwarfs at scales comparable to their observed half-light radii (≈ 200 – 1000 pc). Because our fiducial set of simulations lacks the resolution required make direct predictions at scales below ≈ 1000 pc, we instead use the well-converged structural parameters (Vmax and Rmax) together with several reasonable choices for analytic profiles in order to extrapolate to the scales of observed dwarfs.

Rmax and Vmax together uniquely define a Navarro-Frenk-White (NFW: Navarro et al. 1996) profile:

\[
\rho(r) = \rho_0 \left( \frac{2.1626 r}{R_{\text{max}}} \right)^{-1} \left( 1 + \frac{2.1626 r}{R_{\text{max}}} \right)^{-2},
\]

where \(\rho_0\) is defined such that the mass within \(R_{\text{v}}\) is equal to \(M_v\). For a given shape parameter \(\alpha\), one may also calculate a unique Einasto profile (Einasto 1965) based upon \(R_{\text{max}}\) and \(V_{\text{max}}\), though the scalings between the characteristic radius \(r_{-2}\) and \(R_{\text{max}}\) and between \(r_{-2}\) and \(V_{\text{max}}\) depend upon the shape parameter:

\[
\rho(r) = \rho_{-2} \exp \left( -\frac{2}{\alpha} \left( 1 + \frac{r}{R_{\text{max}}} \right)^{\alpha} \right),
\]

where \(r_{-2} = R_{\text{max}}/A(\alpha)\). Appendix B defines \(A(\alpha)\) and explicitly compares the NFW and Einasto profiles.

As mentioned above, in addition to the forty-eight halos simulated at the fiducial resolution, the ELVIS Suite also contains high-resolution re-simulations of three of the isolated hosts. We use these halos to ensure the convergence of \(V_{\text{max}}\) and \(R_{\text{max}}\) (see Appendix A) and find that a power law fit to the \(R_{\text{max}} \sim V_{\text{max}}\) relationship,

\[
R_{\text{max}} = A \left( \frac{V_{\text{max}}}{10 \text{ km s}^{-1}} \right)^{1.47},
\]

describes both populations well. For \(V_{\text{max}} > 15 \text{ km s}^{-1}\) and \(R_{\text{max}} > 0.5 \text{ kpc}\), the normalizations, \(A\), differ by less than 3%.
As stated above, the parameters \( R_{\text{max}} \) and \( V_{\text{max}} \), plus an assumed functional form for the density profile, fully define the circular velocity curve of a halo. The relationship between these parameters is therefore fundamental to the TBTF problem. In this section, we present fits to \( R_{\text{max}} \) as a function of \( V_{\text{max}} \) and compare the paired and isolated samples to search for biases in the structure of dwarf halos related to the environments of their hosts.

### 3 \( R_{\text{max}} \sim V_{\text{max}} \) RELATIONSHIPS

As stated above, the parameters \( R_{\text{max}} \) and \( V_{\text{max}} \), plus an assumed functional form for the density profile, fully define the circular velocity curve of a halo. The relationship between these parameters is therefore fundamental to the TBTF problem. In this section, we present fits to \( R_{\text{max}} \) as a function of \( V_{\text{max}} \) and compare the paired and isolated samples to search for biases in the structure of dwarf halos related to the environments of their hosts.

#### 3.1 Subhalo scaling relations within 300 kpc

Though the ELVIS Suite contains 48 MW-size halos, only those in the paired sample are truly comparable to the MW. However, [GK14] showed that subhalo counts at fixed mass are identical between the two samples (when controlling for the host mass); we therefore begin by comparing the structural properties of subhalos of isolated and paired hosts to determine if the samples may be combined when counting massive failures within 300 kpc of the hosts.

Figure 1 plots the relationship between \( R_{\text{max}} \) and \( V_{\text{max}} \) for all subhalos within 300 kpc of the ELVIS hosts. Subhalos of the isolated hosts are plotted as black circles; those near isolated hosts are indicated by magenta squares. The thick green line plots the fit to all the halos and the dotted green lines encompass 68% of the points; the fits to these relations and the isolated and paired populations separately are given in Table 1. As the two datasets follow nearly identical relations and have consistent mass functions within the virial radii [GK13], we will combine the samples for better statistics when counting discrepant halos within 300 kpc of the hosts.

Because the subhalo properties in the paired and isolated system agree, we find no evidence that the results of [Boylan-Kolchin et al. 2011, 2012] are affected by their study of isolated hosts. However, at the typical size of a TBTF halo \( (V_{\text{max}} \sim 30 - 50 \text{ km s}^{-1}) \), the median \( R_{\text{max}} \) of a subhalo in the ELVIS systems is 25% - 30% larger than those in the Aquarius simulations, consistent with the offset in \( \sigma_8 \) [Zentner & Bullock 2003; Polisensky & Ricotti 2014]. This allows each dwarf to live in more massive hosts, and will lead to fewer discrepant halos. We will discuss this further in Section 4.1.

#### 3.2 Halo scaling relations in the Local Field

[GK14] showed that there are systematic differences between the environments surrounding isolated and paired halos, but did not compare the internal structure of halos in each environment. We therefore search for biases in the Local Field (LF) related to the larger-scale environments by compar-

| Sample  | \( A_{\text{fit}} \) | \( A_{\pm 68\%} \) | \( A_{\pm 68\%} \) |
|---------|---------------------|-------------------|-------------------|
| Isolated| 0.747               | 1.09              | 0.521             |
| Paired  | 0.704               | 1.00              | 0.499             |
| Combined| 0.725               | 1.06              | 0.511             |

Table 1. Fit results for the \( R_{\text{max}} \) vs. \( V_{\text{max}} \) relationship defined in Equation 3. Listed are the normalizations resulting from fitting the data (Column 1) and from fitting the 68% scatter about that relation in bins of 100 points (Columns 2 and 3), separately for subhalos \( r < 300 \text{ kpc} \) of the isolated and paired hosts, and when combining the datasets (the green lines in Figure 1).
Table 2. The normalizations for the $R_{\text{max}}-V_{\text{max}}$ relationship (Equation 3) in the Local Field as well as fits to the envelope that contains 68% of the halos, as in Table 1. For the paired systems, the Local Field is defined as the region within 1.2 Mpc of either host, but excluding all subhalos within 300 kpc of both hosts; the isolated “Local Fields” include all halos within 1.2 Mpc of the main host only, again excluding all subhalos within 300 kpc.

| Sample   | $A_{\text{fit}}$ | $A_{\pm 68\%}$ | $A_{-68\%}$ |
|----------|------------------|-----------------|-------------|
| Isolated | 1.016            | 1.443           | 0.723       |
| Paired   | 0.994            | 1.437           | 0.709       |
| Combined | 1.005            | 1.448           | 0.719       |

Figure 2. Identical to Figure 1 but plotting the relationship between $R_{\text{max}}$ and $V_{\text{max}}$ of halos that reside in the Local Field – the region within 1.2 Mpc of either host, but more than 300 kpc from both giants. The cyan line plots a power-law fit to all the halos with a log slope held equal to that in Equation 3; the normalization for all the data and for the individual datasets, along with fits to the scatter (dashed lines) are given in Table 2. The green line plots the fit within 300 kpc, where halos are systematically denser at fixed $V_{\text{max}}$ due to tidal stripping.

4 MASSIVE FAILURES IN THE ELVIS SUITE

4.1 Counting massive failures within 300 kpc

Qualitatively, we are concerned with counting halos that are massive enough that they should have formed stars, but that have no obvious luminous counterparts in the Local Universe. We select halos with $V_{\text{peak}} > 30$ km s$^{-1}$ as “massive enough” because halos larger than 30 km/s should be able to retain substantial gas in the presence of an ionizing background and therefore, in principle, should form stars (Babul & Rees 1992, Efstathiou 1992, Thoul & Weinberg 1996; Gnedin 2000; Okamoto et al. 2008) ; however, we must also carefully define the criteria to be a “luminous counterpart” of a galaxy in our sample. In what follows, we describe two ways of counting subhalos that have no obvious luminous counterparts.

As in Boylan-Kolchin et al. (2011), our observational sample is comprised of the satellites within 300 kpc of the MW with $M_\ast > 2 \times 10^5 M_\odot$, excluding the Sagittarius dwarf and the Magellanic Clouds. Sagittarius is currently undergoing an interaction with the MW disk and is therefore likely not in equilibrium; the dwarf irregular Magellanic Clouds are removed from the sample because satellites as large as the Magellanic Clouds are rare around MW-size hosts (Boylan-Kolchin et al. 2010, Busha et al. 2011, Tollerud et al. 2011), and therefore do not have corresponding subhalos in many of the ELVIS systems. Our observational sample is thus likewise comprised of nine galaxies with $L > 10^7 L_\odot$: the classical dSphs and Canes Venatici (CVnI).

We now turn to the problem of assigning galaxies to subhalos, and identifying subhalos without luminous counterparts. The original formulation of TBTF counted unidentified subhalos as objects with circular velocity profiles that were at least $2\sigma$ above the observed circular velocity of each dwarf at its half-light radius $(V_{1/2} = V_{\text{circ}}(r = r_{1/2}))$. These subhalos clearly lack observational counterparts. We will adopt a similar counting procedure, but instead use $1\sigma$ errors to define over-dense outliers. Specifically, we will refer to subhalos with $V_{\text{peak}} > 30$ km s$^{-1}$ that are more than $1\sigma$ denser (at $r_{1/2}$) than any of the MW dwarfs as "strong massive failures".

This "strong massive failure" formulation, which mirrors that originally used in Boylan-Kolchin et al. (2011, 2012), is particularly conservative. By counting only subhalos that are denser than all of the MW dwarfs, it ignores the potentially large number of subhalos that are consis-
tent with hosting only the densest observed dwarfs. Most MW-size hosts contain several subhalos that can only host either Draco or Ursa Minor, but nothing else. Since clearly only one halo can actually host Draco, this way of counting under-estimates the magnitude of the problem. Moreover, the “strong massive failure” definition is highly dependent on a single object, the densest MW dSph (Draco). If Draco did not exist, the strong massive failure count would be much larger. Similarly, if Draco were twice as dense, the strong massive failure count would approach zero. Ideally, we would like to find a measure that is less sensitive to the properties of a single object.

With these issues in mind, we introduce a second way of counting unidentified massive subhalos, which we refer to as the “massive failure” count. These are halos that were massive at infall (with $V_{\text{peak}} > 30 \text{ km s}^{-1}$) and that have no observational counterpart after each dense satellite is assigned to a single subhalo. Specifically, we find all halos that are at least as dense as Draco and Ursa Minor (in practice this demands that today halos have $V_{\text{max}} \gtrsim 25 \text{ km s}^{-1}$). We then examine the subset that are consistent with either Ursa Minor or Draco and remove the most massive possible counterpart to those galaxies. The remaining set allows us to enumerate unaccounted-for, yet massive, halos. We will discuss the impact of selecting Draco and Ursa Minor for this process below.

To summarize, we will count two classes of discrepant halos in the ELVIS Suite. Strong massive failures are too dense to host any of the bright MW dSphs, with circular velocities at $r_{1/2}$ that are above the $1\sigma$ constraints for all the dwarfs in the sample. Massive failures include all strong massive failures plus all massive halos that have densities consistent with the high density dwarfs (Draco and Ursa Minor) but that can’t be associated with them without allowing a single galaxy to be hosted by multiple halos. For typical profiles, subhalos with $V_{\text{max}} \lesssim 25 - 30 \text{ km s}^{-1}$ can host a low density dwarf, and thus are never selected as a massive failure; the massive failures are therefore generally subhalos that started out dense ($V_{\text{peak}} > 30 \text{ km s}^{-1}$) and remain dense ($V_{\text{max}} \gtrsim 25 \text{ km s}^{-1}$) at $z = 0$.

Figure 3 provides an illustration of these definitions. Shown are rotation curves of all $V_{\text{peak}} > 30 \text{ km s}^{-1}$ halos identified within 300 kpc of an $M_C = 1.3 \times 10^{12} M_\odot$ halo (Douglas, a paired host in the ELVIS sample). The solid black lines and solid cyan lines plot massive failures; the latter are strong massive failures because they are denser than every dwarf. The dotted curves indicate subhalos that had $V_{\text{peak}} > 30 \text{ km s}^{-1}$ but that are not massive failures – the magenta dotted lines are those selected to host Draco and Ursa Minor, and the grey dotted lines plot systems that have been stripped enough to host the lower density galaxies at $z = 0$. The curves correspond to Einasto profiles with $\alpha = 0.18$, normalized using the measured $R_{\text{max}}$ and $V_{\text{max}}$ values for each identified system. The dashed grey line indicates the lone Magellanic Cloud analog in Douglas, defined as subhalos with present day $V_{\text{max}} > 60 \text{ km s}^{-1}$ (Stanimirović et al. [2004], which is eliminated from our analysis. Our cut is again less conservative than that in Boylan-Kolchin et al. [2011]: the criterion used by those authors would eliminate approximately one additional subhalo per host, on average (i.e. they would measure one fewer strong massive failure per host).

The data points in Figure 3 indicate measurements of $V_{1/2}$ at $r_{1/2}$ for the MW dSphs in our sample (taken from Wolf et al. [2010] who used data from Walker et al. [2009] along with data from Minoz et al. [2005], Koch et al. [2007], Simon & Geha [2007] and Mateo et al. [2008]). The points are sized by the log of the stellar mass of each galaxy. Plotted in black are the low density MW dSph galaxies. The magenta-
points indicate the high density dSphs, Draco and Ursa Minor, which may only be associated with a single subhalo in each host (indicated by the dotted magenta lines) when counting massive failures. If the data points for Draco or Ursa Minor were 10 km s$^{-1}$ higher, the strong massive failures (cyan lines) would vanish but the number of massive failures (cyan and black lines) would remain unchanged.

Figure 4 summarizes the results of counting massive failures in the complete set of forty-eight hosts, where each line corresponds to a different assumed density profile shape. Black lines show results for our fiducial choice, an $\alpha = 0.18$ Einasto profile; also shown are the implied distributions for NFW profiles (magenta), an underdense Einasto (cyan; $\alpha = 0.28$), and an overdense Einasto (dark yellow, $\alpha = 0.15$). The left panel indicates the cumulative distribution of massive failures and the right plots the same for strong massive failures. These results are similar to the expectations of Purcell & Zentner (2012), who estimated the prevalence of strong massive failures in Milky-Way size hosts using a semi-analytic formalism, though in detail we have found slightly higher fractions of systems with strong massive failures.

The problem is revealed as more serious when we enumerate all unaccounted-for massive halos, however. None of the ELVIS hosts are without massive failures: the least probable MW analogs host $\sim 3$ dense subhalos without bright counterparts – more than twice the number of known dense satellites. Unless the spatial distribution of dense satellites is highly anisotropic such that their on-the-sky density drastically increases behind the plane of the disk, it is unlikely that this disagreement can be reconciled via incompleteness arguments. However, one explanation of the observed lack of bright satellites between 100 – 400 kpc of the MW (Yniguez et al. 2013) is that there are as many as $\sim 10$ missing MW satellites with $L > 10^3 L_{\odot}$ – TBTF may be explained if the majority of these missing galaxies are as dense or denser than Draco, though there is no a priori reason to believe this to be the case.

The choice of Draco and Ursa Minor as our high-density dwarfs is based on the observation that they are the only two systems that demand to be hosted by $V_{\text{max}} > 20$ km s$^{-1}$ halos to high significance. Nevertheless, it is useful to investigate how our massive failure count would change if we altered this choice. The number of massive failures shrinks if only Draco or only Ursa Minor is selected to be uniquely
hosted (the medians vary between 5−11 for Draco only and 6−11 for Ursa Minor only), but adding more dSphs to this list identifies only a few more subhalos as massive failures: including the three additional galaxies with $V_{1/2} > 15$ km s$^{-1}$ (Fornax, Leo I, and Sculptor) raises the median per host to only 11−13. That is, there are ~10 subhalos per host as dense or denser than Draco and Ursa Minor, but there are only $\lesssim 4$ additional subhalos with central densities similar to Fornax, Leo I, and Sculptor that have reached $V_{\text{peak}} \geq 30$ km s$^{-1}$.

Our results are consistent with the expectation that lowering $\sigma_8$ helps to alleviate TBTF. The distribution of the number of strong massive failures in the Aquarius hosts is plotted as the dotted magenta line in Figure 4. As in Boylan-Kolchin et al. (2012), NFW profiles have been assumed in the inner region of the halos. Though the sample size is much smaller (6 instead of 48), there are significantly more massive failures in the WMAP-1 cosmology than result from the updated WMAP-7 values, in agreement with Lovell et al. (2013) and Polisensky & Ricotti (2014). Note, however, that the $\sigma_8$ we have adopted (based on WMAP-7) is somewhat lower than the favored value from the first-year Planck results (Planck Collaboration et al. 2013), and even so the number of massive failures remains high.

We have also checked for correlations with host mass, and find a weak positive correlation, as expected from the scaling of the subhalo mass function. The scatter about the trend is very large, but an extrapolation of the fit suggests that the MW mass must be below $\sim 7 \times 10^{11} M_\odot$ to eliminate the massive failures (see also Boylan-Kolchin et al. 2012; Wang et al. 2012; Purcell & Zentner 2012), which is in conflict with large-scale dynamical mass estimates of the MW (van der Marel et al. 2012; Boylan-Kolchin et al. 2013 and references therein).

### 4.2 Massive failures in the Local Field

#### 4.2.1 Counting discrepant field halos

Now we extend our count of expected massive halos to the Local Field (LF) – a volume defined to be within 1.2 Mpc of either giant host, but excluding 300 kpc spherical regions around each in order to avoid satellites (and thus the potential for large tidal influences). Figure 5 is analogous to Figure 3 in that it compares halos within the LF of the ELVIS pair Zeus & Hera to observed galaxies within the same volume around the MW and M31. In our analysis, we showed that the Zeus & Hera pair provides a good match to the observed stellar mass function in the Local Group when abundance matching is applied (see Figure 9 of Collins et al. 2013). The open light blue data points plot constraints on $V_{1/2}$ at $r_{1/2}$ for the ten dark matter-dominated galaxies in the LF with measured line-of-sight stellar velocity dispersions, $\sigma_*$, again with sizes proportional to the log of their stellar masses.

There are four known galaxies that meet the distance cuts but that we exclude from our analysis: NGC 6822, Sagittarius dIrr, Andromeda XVI, and Phoenix. Of these four, all but NGC 6822 lack definitive mass measurements. The galaxy NGC 6822 is baryon dominated and we exclude it because determining its dark matter mass is difficult and because its host halo is likely to have undergone adiabatic contraction. There have been no attempts to measure the stellar velocity dispersion of the Sagittarius dIrr galaxy. Letarte et al. (2009) established an upper limit of $V_{1/2} < 17.3$ km s$^{-1}$ at $r_{1/2} = 0.18$ kpc for Andromeda XVI, similar to the measurement for Leo T in $V_{\text{peak}}$ space. In a conference proceeding, Zaggia et al. (2011) published $(V_{1/2}, r_{1/2}) \approx (14$ km s$^{-1}, 0.6$ kpc) for Phoenix, placing it between Aquarius and Cetus in Figure 5 and therefore among the lower density dwarfs. Therefore, our massive failure counts may be high by 3 (before accounting for incompleteness, which we discuss further in §4.2.2).

For the seven galaxies that are purely dispersion supported, we calculate $V_{1/2}$ from $\sigma_*$ via the Wolf et al. (2010) formula. Velocity dispersions for the two Andromeda dwarfs with constraints on $\sigma_*$ that meet the distance cuts are from Collins et al. (2013). Measurements for the field dwarfs are from Kirby et al. (2014) where available; the constraints on Leo T and Tucana are from Simon & Geha (2007) and Fraternali et al. (2009), respectively. Three of the field dwarfs – WLM, Pegasus, and Tucana – also display evidence of rotation support, and are therefore not well described by the Wolf et al. (2010) methodology. We use the result from Leaman et al. (2012) for WLM, who calculated the mass within $r_{1/2}$ with a detailed dynamical model. For the latter two, we follow Weiner et al. (2006) in replacing $\sigma_*^2 + \frac{1}{2}(v \sin i)^2$ when calculating $V_{1/2}$, where $v \sin i$ is the projected rotation velocity (see also §5.2 of Kirby et al. 2014).

The lines in Figure 5 plot the extrapolated rotation curves of the resolved dwarf halos with $V_{\text{peak}} > 30$ km s$^{-1}$ around Zeus & Hera, again assuming an Einasto profile with $\alpha = 0.18$. That the lower-right section of the plot is empty is typical of the ELVIS fields – only ~10-25% of the field halos that meet the “massive” cut ($V_{\text{peak}} > 30$ km s$^{-1}$) have been sufficiently stripped to have $V_{\text{max}} < 25$ km s$^{-1}$. Blue dotted lines indicate individual halos that are consistent with observed dwarfs; we do not count these systems as massive failures. The black lines in Figure 5 indicates the massive failures in the Local Field. Due strictly to the published mass for Tucana, which is above every halo in the sample for $\alpha = 0.18$, there are no strong massive failures in the LF s around the ELVIS hosts. However, the systematic over-abundance of large halos remains; though Tucana eliminates any strong massive failures in the LF, the median number of halos per field that are consistent only with Tucana, i.e. the number of halos that would be identified as strong massive failures if Tucana did not exist, is 7.5, again assuming $\alpha = 0.18$. We will further show below that, if abundance matching holds at these masses, most of these galaxies should be bright ($M_i > 10^9 M_\odot$). Moreover, the lack of environmental stripping at larger radii leaves the vast majority of these objects with $V_{\text{max}} > 30$ km s$^{-1}$ today.

The distribution of the number of massive failures in the Local Field is plotted in Figure 6. The number of halos that are naively expected to host luminous galaxies

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4 See §4.2.2 for a summary of the origin of the $M_*$ estimates.

5 The field around Scylla & Charybdis contains two halos with circular velocities that marginally exceed that of Tucana at $r_{1/2}$ if $\alpha = 0.15$, but they agree within 1$\sigma$. 

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Unlike the situation within 300 kpc, the missing halos are not blue points again plot constraints on the MW satellites and blue lines plot massive failures in the LF. The black and light as black lines are massive failures within 300 kpc; the light combines Figure 3 with a plot equivalent to Figure 5. Plotted only those within 300 kpc of its M31 analog, Lincoln); i.e. it throughout the Local Group, Figure 7 plots the rotation curves (α = 0.18) for all resolved field halos in the LF around Zeus & Hera with $V_{\text{peak}} > 30$ km s$^{-1}$ (extrapolated from measured $V_{\text{peak}}$ and $R_{\text{max}}$ values in the simulation). Massive failures (unaccounted-for satellite halos that became large enough to from stars) are plotted as black lines; halos that are hosting one of the field dwarfs are indicated by light blue dotted lines. As in Figure 3 halos with $V_{\text{peak}} < 30$ km s$^{-1}$ are not plotted – there are 254 such resolved halos in the Local Field around Zeus & Hera. The light blue points indicate the kinematic constraints on the galaxies in the LF; their sizes are again proportional to the log of the stellar mass of each galaxy. Many of the massive failures are denser than all the known field dwarfs except for Tucana.

(V$_{\text{peak}} > 30$ km s$^{-1}$) exceeds the number of known dwarfs by a factor $\gtrsim 2$ in every case – no system has fewer than thirteen massive failures, even for $\alpha = 0.28$. Importantly, the exact number is insensitive to the assumed profile, with the minimum count of massive failures varying only by $\pm 3$ among the pairs studied here. In a relative sense, the LF massive failure counts are even more robust than the counts within 300 kpc. The minimum number of massive failures in the LF varies from 12 - 15 (depending on assumed profile shape) and the median number varies from 16 - 18.

Of course, the count given in Figure 6 ignores massive failures within the virial radii of either M31 or the MW. In order to give a more complete picture of TBTF problem throughout the Local Group, Figure 7 plots the rotation curves of all the massive failures near Douglas (excluding only those within 300 kpc of its M31 analog, Lincoln); i.e. it combines Figure 3 with a plot equivalent to Figure 5. Plotted as black lines are massive failures within 300 kpc; the light blue lines plot massive failures in the LF. The black and light blue points again plot constraints on the MW satellites and galaxies in the LF, respectively. Halos selected to host those galaxies are not plotted. We have not included a comparison of the full Local Group including M31 satellites because, as explained above, M31 contains several baryon-dominated satellites, making the accounting more complicated. A more in-depth analysis of the M31 system is given in Tollerud et al. 2014.

Figure 8 provides an overview of the TBTF problem in the LG. As before, we combined the results of Figures 4 and 6 adding together the counts within 300 kpc and the Local Field for each MW analog, excluding the 300 kpc volume around the M31 analog. The distribution is therefore based on twenty virial volumes combined with ten LF analogs; none of these combinations contain fewer than thirteen massive failures. We find typically $\sim 26 - 34$ massive failures in the Local Volume, even excluding halos and galaxies within 300 kpc of M31. We find no trend between the number of massive failures within 300 kpc of a host and the number within the LF surrounding it.

Tides from disk interactions and ram pressure stripping are baryonic process that have been invoked to lower the density of massive failure halos beyond what is predicted in dissipationless simulations (Zolotov et al. 2012; Arraki et al. 2013; Brooks & Zolotov 2012; Brooks et al. 2013). However, in the Local Field, particularly more than $\sim 500$ kpc from...
the outer edge of the LF, but no galaxies brighter than
sity profiles via supernovae feedback may be lurking unseen
field, calling into question proposed environmental mech-
cana, which shows evidence of having interacted with the
fected by tidal and ram pressure stripping. Moreover, Tu-
the nearest giant where the backsplash fraction is below 50%
GK14), central halo densities should remain largely unaf-
fected by tidal and ram pressure stripping. Moreover, Tu-
cana, which shows evidence of having interacted with the
the MW (Teyssier et al. 2012), is the most dense galaxy in the
field, calling into question proposed environmental mech-
isms. Galaxies large enough to have affected their density
profiles via supernovae feedback may be lurking unseen
on the outer edge of the LF, but no galaxies brighter than
10^7 L_⊙ have been discovered in the LF within the past fifty-
five years (Pegasus dIr; Holmberg 1958).

4.2.2 Missing galaxies in the Local Field?

In this Section, we present the stellar masses of those halos
identified as massive failures around Douglas, both within 300 kpc (black lines) and in the Local Field surrounding it (light blue lines), along with constraints on the dwarf galaxies in each region (black squares denote MW satellites and open light blue squares indicate field galaxies – sizes are again proportional to M_α); i.e. combining Figure 3 with a plot equivalent to Figure 4. Explicitly excluded are halos with V_{peak} < 30 km s^{-1}; also not plotted are the halos selected to host a galaxy.

The exact number of massive failures depends on the specific den-
sity profile, but the conclusion that there are many missing large,
dense halos in the Local Field is robust: each system has at least
14 massive failures, with a median between ~ 26 – 34.

While a simple extrapolation of abundance matching
creates a stellar mass function that agrees well with galaxy
counts, it does so by matching galaxies with halos that are
too dense to reproduce the observed kinematics of those same
galaxies (see also Boylan-Kolchin et al. 2012). Specifically,
it is difficult to match both the observed luminosity func-
tion and the observed densities of galaxies at the same time.
The magnitude of the problem is demonstrated explicitly in
Figure 10, which plots the stellar mass function of only the
halos identified as massive failures (i.e. the stellar masses

Stellar masses are from Woo et al. (2008) where
available and are otherwise taken from the data cataloged
in McConnachie (2012), assuming M_*/L = 2. We empha-
size that the adopted AM relation does well in reproduc-
ing the observed stellar mass function above stellar masses
M_* = 4 \times 10^8 M_⊙. The shaded region below this point draws
attention to the region where the known census of galax-
ies lies below that predicted. Above this mass, however, the
galaxy count around Zeus & Hera, the pair plotted in Fig-
ure 3, and highlighted in magenta in Figure 9, nearly matches
that observed in the LF.

We begin by plotting the predicted stellar mass func-
tions implied by our favored AM extrapolation from GK14
along with the observed stellar mass function of galaxies
that meet the same radial cuts in the LG (in blue) in Fig-
ure 9. Cumulative fraction

\begin{align*}
\text{Cumulative fraction} & = \int P(M) \, dM \\
& = 1 - \int P(M) \, dM \\
& = 1 - \int P(M) \, dM
\end{align*}

\[ N_{\text{massive failures}} \]

\[ r_{\text{either}} < 1.2 \text{ Mpc}, r_{\text{M31}} > 300 \text{ kpc} \]

\[ \alpha = 0.15 \]

\[ \alpha = 0.18 \]

\[ \alpha = 0.28 \]

\[ \text{NFW} \]

\[ \text{Field galaxies} \]

\[ \text{Subhalos} \]

\[ \text{MW satellites} \]

\[ \text{Field galaxies} \]

\[ 0.1, 0.3, 0.5, 0.7, 1 \]

\[ 15, 20, 25, 30, 35, 40 \]

\[ V_{\text{peak}} \, (\text{km s}^{-1}) \]

\[ r \, (\text{kpc}) \]

\[ 0, 5, 10, 15, 20, 25, 30, 35, 40 \]

\[ 0, 0.2, 0.4, 0.6, 0.8, 1 \]

\[ N_{\text{massive failures}} \]

\[ 0, 5, 10, 15, 20, 25, 30, 35, 40 \]

\[ 0, 0.2, 0.4, 0.6, 0.8, 1 \]

\[ \text{Cumulative fraction} \]

\[ N_{\text{massive failures}} \]

\[ 0, 5, 10, 15, 20, 25, 30, 35, 40 \]

\[ 0, 0.2, 0.4, 0.6, 0.8, 1 \]

\[ \text{Cumulative fraction} \]

\[ N_{\text{massive failures}} \]

\[ 0, 5, 10, 15, 20, 25, 30, 35, 40 \]

\[ 0, 0.2, 0.4, 0.6, 0.8, 1 \]

\[ \text{Cumulative fraction} \]

\[ N_{\text{massive failures}} \]

\[ 0, 5, 10, 15, 20, 25, 30, 35, 40 \]

\[ 0, 0.2, 0.4, 0.6, 0.8, 1 \]

\[ \text{Cumulative fraction} \]

\[ N_{\text{massive failures}} \]
associated with the black lines in Figure 5, specifically with $V_{\text{los}}$ that remain dense today ($V_{\text{max}} \gtrsim 25 \text{ km s}^{-1}$) and that are unaccounted for by any known galaxy. The takeaway point from Figure 10 is this: the TBTF halos should naively be hosting fairly bright galaxies, many of which should be more massive than $M_* \approx 5 \times 10^6 M_\odot$.

As we show in the next section, based on the densities measured, the stellar mass of a galaxy does not seem to scale at all with the maximum circular velocity of the dark matter halo that it resides in. In the absence of baryonic processes that strongly affect halo densities, it is hard to understand how the relation could be as stochastic as it appears to be.

### 4.3 The $V_{\text{max}}$-M$_*$ relation in the Local Field

As the previous sections showed, it is likely that either there are roughly 15 dense galaxies living in high $V_{\text{max}}$ halos in the Local Field that have yet to be discovered, or that the densities of $M_* \sim 10^6 - 5 \times 10^6 M_\odot$ field galaxies are much less dense than expected from straightforward ΛCDM predictions.

When selecting hosts for each galaxy, the candidate halos were sorted by $M_{\text{halo}}$—that is, the halos plotted in Figure 9 are selected to have the smallest possible stellar masses. Nonetheless, the high mass end is largely unchanged from Figure 9, clearly showing that many of the massive failures are among the highest mass halos in the field and would naively be expected to host bright galaxies.

In this subsection, we make this point explicitly by working out the inferred relationship between galaxy stellar mass and dark matter halo mass under the assumption that LF halos are unaffected by baryonic processes, and then compare that relationship to that expected from AM in the same volume.

Our approach is demonstrated in Figure 11 where the shaded bands show typical rotation curves for halos of various $V_{\text{max}}$ values. The width of the bands correspond to the $\sigma$ scatter $R_{\text{max}}$ at fixed $V_{\text{max}}$ given in Equation 3 and Table 3 assuming Einasto profiles with $\alpha = 0.18$. The points correspond to dwarfs and are identical to those in Figure 5 with sizes that are again proportional to their stellar masses. Note that the least luminous dwarf (Leo T) appears to reside in a fairly massive ($V_{\text{max}} \approx 30 \text{ km s}^{-1}$) halo, while the galaxy IC1613, which is $\sim 1000$ times more luminous, appears to reside in a halo that is less massive ($V_{\text{max}} \approx 20 \text{ km s}^{-1}$). Given the large errors in Leo T’s mass, the inferred halo sizes could be equal, but if there is any positive correlation between halo $V_{\text{max}}$ and stellar mass, it must be extremely weak.

How does the implied relation compare to that expected from abundance matching? In Figure 12 we quantify the inferred relation, using the observational errors on dwarf masses together with the scatter in $R_{\text{max}}$ at fixed $V_{\text{max}}$ measured for LF halos in the ELVIS suite. Specifically, we plot the inferred $V_{\text{max}}$ for each LF galaxy as a function of $M_*$, as open light blue points. Error bars are $1\sigma$. Due to its small half-light radius, Leo T may be hosted by any...
halo with \( V_{\text{max}} \gtrsim 14 \, \text{km s}^{-1} \) at the 1σ level, though the median relation predicts that it is hosted by a halo with \( V_{\text{max}} = 29 \, \text{km s}^{-1} \). The upward arrows indicate the lower limits for Tucana and NGC 6822. Assuming the median relation between \( R_{\text{max}} \) and \( V_{\text{max}} \), Tucana is incompatible with an Einasto profile with \( \alpha = 0.18 \) for all values of \( V_{\text{max}} \), though it may be hosted by a halo that is only a 1σ outlier. NGC 6822, as mentioned above, is dominated by baryonic mass within \( r_{1/2} \) and is therefore unlikely to follow either an Einasto or NFW profile.

The circles in Figure 12 indicate theoretical expectations from the AM relation in Garrison-Kimmel et al. 2013, the same relation that produces the observationally-consistent stellar mass function shown in Figure 9. The magenta circles highlight those halos around Zeus & Hera – the same halos that have a stellar mass function that meets the Local Group well in Figure 9.

Assuming that galaxies in the Local Field have density profiles of the kind predicted in our dissipationless simulations, any relation between \( V_{\text{max}} \) and \( M_\star \) for galaxies in the LF must be very weak (also see Strigari et al. 2008 and Boylan-Kolchin et al. 2012 who found similar results for MW satellites). This may suggest that the scaling between halo mass and stellar mass breaks down for small \( M_\star \lesssim 10^8 M_\odot \), but if the underlying relation followed something close to \( M_\star \sim V_{\text{max}}^\alpha \) over the mass range shown (and with a scatter similar to that shown in the data plotted) then this would drastically over-predict the number of \( M_\star \sim 10^{9.5} M_\odot \) galaxies in the Local Group.

Another option is that the shape of the density profiles of the halos hosting LF galaxies vary strongly from system to system. Because these galaxies exist in the field, tidal interactions and ram pressure stripping will not strongly affect their dark matter halos. Moreover, unless these galaxies formed with top-heavy initial mass functions or live in much smaller halos than abundance matching suggests, the energy available from supernovae is likely below that required to alter their density profiles significantly (Penarrubia et al. 2012; Garrison-Kimmel et al. 2013).

We caution that the error bars in Figure 12 account only for the observational errors on \( V_{1/2} \) and for the scatter in the \( R_{\text{max}} \sim V_{\text{max}} \) relationship; that is, we are requiring that all galaxies reside in halos with identical density profile shapes. Additionally, we impose no sampling prior based on the predicted number of halos of a given \( V_{\text{max}} \), which would serve to shrink the error bars in Figure 12 and systematically push some of the inferred \( V_{\text{max}} \) values lower (Martinez 2013). A more detailed analysis should be performed, but we leave that effort for future work.

5 CONCLUSIONS

In this paper, we have analyzed the structural properties of the small halos in the ELVIS Suite – both those within the virialized volumes of the two giant halos and those in the
fields surrounding them. Our results indicate that the Too Big to Fail problem, the discrepancy in central masses between the large subhalos of simulated MWs and the dSphs surrounding the MW, is an issue not only within 300 kpc, where environmental physics may be able to resolve the disagreement, but also in the Local Field, where such effects should be small. Specifically, we find that

- For NFW-like density profiles, nearly all of the ELVIS hosts contain at least one “strong massive failure” – satellite halos that are too dense to host any of the classical dSphs. The median number of strong massive failures per host is highly dependent on the assumed density profile, varying between 2 and 10, and would change dramatically if a dwarf much denser than Draco is discovered.
- The number of “massive failures,” $V_{\text{peak}} > 30 \text{ km s}^{-1}$ halos that remain dense at $z = 0$ and cannot be accounted for with the known census of dSphs, is much less dependent on the assumed profile. All of the ELVIS hosts contain at least one massive failure for the profiles considered in the work, with a median varying between 8.5 and 13. Unlike the count of strong massive failures, a newly discovered high-density dwarf would only alter these numbers by one.
- Though there are typically no strong massive failures in the Local Field (i.e. more than 300 kpc from both giants in the LG), the overall discrepancy between known galaxies that appear to live in dense (typically high mass) halos and the number of these halos predicted is even stronger. Most simulated LFs contain $\gtrsim 15$ more of these dense halos than can be accounted for observationally.
- If the discrepancy is to be resolved by discovering new galaxies, and if the stellar mass of a galaxy scales in a reasonable way with $V_{\text{max}}$, then the abundance matching technique predicts that there should be $\sim 2 - 10$ undiscovered galaxies with $M_{*} > 10^{7} M_{\odot}$ within the LF, though there have been none found since 1958. However, perhaps more puzzlingly, the stellar masses of the known field galaxies do not appear to correlate with the apparent $V_{\text{max}}$ of their host halos, as estimated from $V_{\text{1/2}}$, suggesting either that the density profiles of the dwarfs vary strongly or that the scaling of $M_{*}$ with $V_{\text{max}}$ breaks down at low luminosities.

The results presented in this work do not necessarily indicate the need to move beyond the standard ΛCDM model with collisionless dark matter. They can largely be viewed as predictions for results from future surveys, such as LSST and DES. However, if these missing dense galaxies are not discovered as we probe the nearby Universe to an increasing depth, these large dark matter halos must somehow be explained.

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APPENDIX A: NUMERICAL CONVERGENCE

Three of the isolated hosts in the ELVIS Suite were re-simulated with eight times better mass resolution than the fiducial runs ($m_p = 2.35 \times 10^6 M_\odot$) and with a $z = 0$ softening length of 70 pc for the high resolution particles. Although the individual halo properties vary slightly between these HiRes simulations and the fiducial analogs, as expected from O˜ norbe et al. (2014), we use those simulations here to determine the limits of our full sample. In Figure 13, we plot the relationship between $R_{\text{max}}$ and $V_{\text{max}}$ for subhalos within 310 kpc of these three hosts. We use 310 kpc to include a large subhalo that, owing to phase differences between the resolutions, is beyond 300 kpc at the standard resolution. Subhalos from the HiRes simulations are shown as cyan points and those from the standard resolution runs are plotted in black; the symbol types indicate the three host halos.

Fits to both of these populations, including only halos with $V_{\text{max}} > 15 \text{ km s}^{-1}$ and $R_{\text{max}} > 0.5 \text{ kpc}$, are also plotted in Figure 13. The power law given by Equation 3 fits both populations well, with a difference in the normalizations of less than 3%, indicating that our results are robust to resolution errors. We have also checked that our results do not depend on the specific halo finder by repeating this analysis with halo catalogs produced by Amiga Halo Finder (Knollmann & Knebe 2009), which locates spherical overdensities in the three-dimensional matter distribution – the normalizations differ by 5% at most. Rockstar also appears to misidentify $R_{\text{max}}$ for a single small halo in the high resolution run; this halo, however, is not used in the full analysis and does not strongly bias the fit.

APPENDIX B: DENSITY PROFILES

Rather than individually fit profiles to each subhalo (an inaccurate approach, due to the insufficient resolution at low radii and relatively small differences in the profiles near $R_{\text{max}}$), we perform our analysis using three Einasto profiles ($\alpha = 0.15, 0.18,$ and 0.28). As shown in Springel et al. (2008), an Einasto profile with $\alpha$ fixed at 0.18 is a better fit to most subhalos than a standard NFW profile – we therefore focus our efforts on this profile. Though a comprehensive analysis of the distribution of best-fit shape parameters of ultra-high resolution subhalos and field dwarfs does not exist in the literature, $\alpha = 0.15$ and 0.28 are the extreme values plotted in Springel et al. (2008) and we therefore consider those shape parameters as an estimate of appropriate scatter.

For a given $\alpha$, the circular velocity may be expressed as a function of $R_{\text{max}}$ and $V_{\text{max}}$, parameters which are ro-
Figure 14. Circular velocities profiles, normalized by $R_{\text{max}}$ and $V_{\text{max}}$ for the three shape parameters considered above: $\alpha = 0.15$ (dark yellow), $\alpha = 0.18$ (black), and $\alpha = 0.28$ (cyan), along with that of an NFW profile (magenta). Smaller shape parameters result in denser halos, and therefore more massive failures.

\[ \frac{V_{\text{circ}}}{V_{\text{max}}} = \frac{4\pi/\alpha}{A(\alpha)B(\alpha)} \exp\left( \frac{2 - \log(8) + 3\log(\alpha)}{\alpha} \right) \times \gamma\left( \frac{3}{\alpha}, \frac{2}{\alpha} \left( \frac{A(\alpha)r}{R_{\text{max}}} \right)^{\alpha} \right) \frac{R_{\text{max}}}{r} \] (4)

where $\gamma(x,y)$ is the lower incomplete gamma function. $A(\alpha)$ and $B(\alpha)$ relate $V_{\text{max}}$ and $R_{\text{max}}$ to $r_{-2}$ and $\rho_{-2}$, the radius at which the log slope of the density profile is $-2$ and the density at that radius, via

\[ R_{\text{max}} = A(\alpha)r_{-2} \]
\[ V_{\text{max}}^2 = B(\alpha)\rho_{-2}r_{-2}^2 \] (5)

By finding the maximum of Equation 4, one can show that $A(\alpha)$ is given by the root of

\[ e^{-2x^{\alpha}/\alpha} \frac{x^{\alpha-3}}{\alpha} x^{-1/\alpha} \gamma\left( \frac{3}{\alpha}, \frac{2x^{\alpha}}{\alpha} \right) = 0 \] (6)

where $x = r/r_{-2}$. $B(\alpha)$ may then be obtained by directly calculating $V_{\text{circ}}(r)$ at $R_{\text{max}}$. For $0 < \alpha < 1$, $A(\alpha)$ and $B(\alpha)$ are well fit by two-power functions:

\[ A(\alpha) = 1.715\alpha^{-0.00183}(\alpha + 0.0817)^{-0.179488} \]
\[ B(\alpha) = 9.529\alpha^{-0.00635}(\alpha + 0.3036)^{-0.206886} \] (7)

In Figure 14, we compare the resultant circular velocity curves for these three shape parameters, along with that of an NFW profile. Smaller values of $\alpha$ result in more mass near the center of halos and therefore lead to more unaccounted-for objects and massive failures in the simulations.