Investing in the health workforce: fiscal space analysis of twenty countries in East and Southern Africa, 2021 - 2026

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SUPPLEMENTARY MATERIAL

Macroeconomic indicators

In the ESA region, GDP growth rates averaged 3% in the baseline period of 2019 (Figures S1 & 2) and the average GDP value was approximately US$ 36 billion (Table S2). GDP growth rates are associated with increased government revenues through tax collection. Revenue collection in ESA, is around 19% of GDP based on tax revenue (as Percent of GDP) (Figure 2). Low- and lower-middle-income countries in the ESA region tended to collect less revenue, with for example Ethiopia, Madagascar, Uganda, Zimbabwe respectively collecting 7.5%, 10%, 11.7% and 11.6% of GDP. In contrast, upper-middle-income and high-income countries are collecting an average of 25.82%. For example, between 2016 and 2018, 20.5%, 18.9%, 30.5%, 32.6%, 26.6% of GDP were collected as taxes in Botswana, Mauritius, Namibia, Seychelles, and South Africa respectively.

Government expenditure on health

Domestic Government Health Expenditure (GGHE-D) (37%) and Private expenditures (35%) on average comprised the largest share of total healthcare spending. Government spending on health in ESA countries describes the level to which health is prioritised within governments’ public expenditure. Government budget allocations can be associated with the level of government revenue and expenditure levels. GGHE-D averaged 2% of GDP (range: 1 – 5%) in 2016-2018. Total healthcare spending in ESA countries averaged 6 Percent of the GDP values.
Current expenditure on health as a percentage of government expenditure was on average 8% (ranging from 2% in Eritrea and South Sudan to 14% in Madagascar). None of the countries have been able to meet the 15% Abuja target of general government expenditure in 2016-2018 with South Africa reaching close to 14% (W. H. WHO, 2016). Most of the countries in this region are still significantly falling short of this target (See Table 1). Apart from Botswana, most of the countries have kept a constant level of funding in relation to GGHE. The trends of the average CHE and GGHE as a Percentage of the GDP are shown in Out of pocket (as Percent of expenditure on health) averaged 24%.

Table S1: Current health expenditure as a proportion of GDP, 2011 - 2018

| Country Name | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | Average (Baseline) |
|--------------|------|------|------|------|------|------|------|------|------------------|
| Botswana     | 5.78 | 6.14 | 6.22 | 5.60 | 5.73 | 5.56 | 6.13 | 5.85 | 5.85             |
| Comoros      | 5.44 | 4.67 | 4.60 | 4.56 | 4.74 | 4.70 | 4.65 | 4.59 | 4.65             |
| Eswatini     | 8.47 | 7.82 | 7.46 | 7.26 | 7.03 | 6.78 | 6.91 | 6.54 | 6.74             |
| Eritrea      | 5.21 | 3.78 | 4.99 | 4.05 | 4.46 | 3.54 | 3.76 | 4.09 | 3.80             |
| Ethiopia     | 4.47 | 4.54 | 4.08 | 4.03 | 3.82 | 3.66 | 3.50 | 3.30 | 3.49             |
| Lesotho      | 8.80 | 8.58 | 9.01 | 8.65 | 8.49 | 8.01 | 8.95 | 9.28 | 8.75             |
| Mauritius    | 4.51 | 4.28 | 4.68 | 5.49 | 5.70 | 5.71 | 5.72 | 5.83 | 5.75             |
| Malawi       | 7.49 | 8.48 | 11.58| 9.71 | 9.33 | 9.69 | 9.64 | 9.33 | 9.56             |
| Madagascar   | 5.19 | 4.41 | 4.23 | 5.08 | 5.72 | 6.02 | 5.51 | 4.79 | 5.44             |
| Namibia      | 9.83 | 9.26 | 8.67 | 8.17 | 9.71 | 8.86 | 8.29 | 7.95 | 8.37             |
| Rwanda       | 8.22 | 8.36 | 6.97 | 7.17 | 6.86 | 7.14 | 6.93 | 7.54 | 7.21             |
| Seychelles   | 4.80 | 5.73 | 4.51 | 4.74 | 4.59 | 5.18 | 4.99 | 5.11 | 5.09             |
| South Africa | 7.50 | 7.75 | 7.72 | 7.93 | 8.20 | 8.10 | 8.11 | 8.25 | 8.15             |
| South Sudan  | N/A  | N/A  | N/A  | N/A  | N/A  | N/A  | N/A  | 8.37 | 6.40             |
| Tanzania     | 5.06 | 5.02 | 4.65 | 4.01 | 3.65 | 3.96 | 3.64 | 3.63 | 3.74             |
| Uganda       | 8.92 | 7.87 | 7.25 | 6.97 | 6.79 | 6.55 | 6.49 | 6.53 | 6.52             |
| Zimbabwe     | 8.08 | 6.92 | 7.11 | 8.13 | 7.45 | 7.65 | 5.85 | 4.73 | 6.08             |
| Zambia       | 3.46 | 3.93 | 4.69 | 3.83 | 4.44 | 4.48 | 4.40 | 4.93 | 4.60             |
| Mozambique   | 5.40 | 5.62 | 6.50 | 6.58 | 7.24 | 7.85 | 8.14 | 8.17 | 8.05             |
| Kenya        | 5.81 | 5.61 | 5.32 | 5.46 | 5.22 | 5.14 | 4.84 | 5.17 | 5.05             |
| ESA Average  | 6.43 | 6.25 | 6.34 | 6.18 | 6.27 | 6.24 | 6.24 | 6.10 | 6.21             |
### TABLE S2: Financing Data for 20 ESA countries (averages of 2016 – 2018)

| Country     | GDP Growth (%) | GDP Values (billion US$) | CHE%GGE | OOP%CHE | DPVTCHE | GGHED%CHE | GGHED%GGE | GGHED as % GDP | GGE%GDP | CHE%GDP | Tax% GDP | Exp% GDP |
|-------------|----------------|-------------------------|---------|---------|---------|-----------|-----------|----------------|---------|---------|----------|----------|
| Botswana    | 3.9            | 17.5                    | 13      | 3       | 20      | 73        | 13        | 4              | 18.3    | 6       | 20.5     | 32.8     |
| Comoros     | 3.8            | 1.1                     | 3       | 74      | 76      | 12        | 3         | 1              | 10.5    | 5       | 19.3     | 13.2     |
| Eritrea     | 3.5            | 2.0                     | 2       | 52      | 52      | 18        | 2         | 1              | 0.0     | 4       | 33.7     | 16.0     |
| Eswatini    | 1.8            | 4.3                     | 8       | 11      | 25      | 42        | 8         | 3              | 23.3    | 7       | 35.0     | 27.9     |
| Ethiopia    | 8.6            | 80.4                    | 5       | 35      | 45      | 24        | 5         | 1              | 10.4    | 3       | 7.5      | 16.8     |
| Kenya       | 5.7            | 82.8                    | 8       | 24      | 42      | 43        | 8         | 2              | 13.0    | 5       | 15.7     | 26.2     |
| Lesotho     | -0.6           | 2.3                     | 11      | 17      | 17      | 62        | 11        | 5              | 39.5    | 9       | 31.1     | 41.1     |
| Madagascar  | 3.7            | 13.4                    | 14      | 25      | 30      | 43        | 14        | 2              | 14.9    | 5       | 10.8     | 14.4     |
| Malawi      | 3.2            | 6.6                     | 10      | 11      | 18      | 29        | 10        | 3              | 14.2    | 10      | 16.9     | 28.4     |
| Mauritius   | 3.8            | 13.4                    | 10      | 49      | 56      | 43        | 10        | 2              | 15.3    | 6       | 18.9     | 26.9     |
| Mozambique  | 3.6            | 13.7                    | 6       | 10      | 16      | 22        | 6         | 2              | 23.6    | 8       | 22.7     | 30.5     |
| Namibia     | 0.0            | 12.5                    | 11      | 8       | 47      | 46        | 11        | 4              | 26.2    | 8       | 30.5     | 38.4     |
| Rwanda      | 6.2            | 9.4                     | 9       | 11      | 29      | 32        | 9         | 2              | 15.2    | 7       | 14.2     | 26.3     |
| Seychelles  | 3.6            | 1.5                     | 10      | 24      | 26      | 72        | 10        | 4              | 21.7    | 5       | 32.6     | 37.1     |
| South Africa| 0.9            | 341.3                   | 13      | 8       | 44      | 54        | 13        | 4              | 21.0    | 8       | 26.6     | 33.4     |
| South Sudan | -7.1           | 341.3                   | 13      | 8       | 44      | 54        | 13        | 4              | 21.0    | 8       | 26.6     | 33.4     |
| Uganda      | 6.9            | 55.1                    | 5       | 39      | 41      | 15        | 5         | 1              | 8.2     | 7       | 11.7     | 16.6     |
| Tanzania    | 4.5            | 33.2                    | 9       | 23      | 24      | 42        | 9         | 2              | 21.8    | 4       | 17.3     | 16.5     |
| Zambia      | 3.8            | 24.1                    | 7       | 11      | 18      | 39        | 7         | 2              | 15.0    | 5       | 15.5     | 26.9     |
| Zimbabwe    | 3.0            | 20.6                    | 8       | 24      | 50      | 27        | 8         | 2              | 8.8     | 6       | 11.6     | 19.7     |
**Health workforce expenditure as a percentage of general government health expenditure**

Country-level data on the share of HWF expenditure as a proportion of government health expenditure was not publicly available for eight (40%) of the countries: Comoros, Eritrea, Eswatini, Madagascar, Mauritius, Mozambique, South Sudan, Tanzania. For these countries, we interpolated with the global averages for countries within their income group (Lauer et al., 2017). When those without country-level data were excluded, the health workforce expenditure as a share of the GGHE in the ESA region was an average of 43% but ranges from 19% in Lesotho to 62% in Zambia. However, when all countries, including those we interpolated from global averages are included, the average is 47% of the health expenditure spent on the health workforce. About 75% (n = 9) of the countries with country-level data spent at least 30% of their current health expenditure on the health workforce. Only three countries spent less than 30% of their health expenditure on the health workforce. See Table S3 for details.

**Table S3: Health workforce expenditure as a percentage of general government health expenditure (GGHE).**

| Country             | Estimated GGHE allocated to HWF (%) | Latest Year | Source                                                                 |
|---------------------|-------------------------------------|-------------|------------------------------------------------------------------------|
| Botswana            | 46                                  | 2019        | Unicef health budget brief 2019                                        |
| Comoros             | 90                                  | 2015        | Unicef Public Expenditure Review 2015 Lauer et al (2018) - average for countries in similar income level |
| Eritrea             | 45                                  | 2013 - 2015 | Lauer et al (2018) - average for countries in similar income level |
| Eswatini            | 39                                  | 2018        | Unicef health budget brief 2018                                        |
| Ethiopia            | 45                                  | 2019        | Ethiopia HLMA, 2020                                                    |
| Kenya               | 41                                  | 2014        | Kenya Productivity paper, 2019                                         |
| Lesotho             | 21                                  | 2017        | Lesotho HLMA report, 2021                                              |
| Madagascar          | 84                                  | 2013        | Public expenditure review Education and Health, 2014                   |
| Malawi              | 51                                  | 2020        | Public expenditure review                                              |
| Mauritius           | 57                                  | 2022        | MOF, Mauritius                                                         |
| Mozambique          | 58                                  | 2014        | https://dash.harvard.edu/handle/1/37945643                              |
| Namibia             | 29                                  | 2019        | Public expenditure review                                              |
| Rwanda              | 28                                  | 2015        | Rwanda HLMA report, 2019                                               |
| Seychelles          | 54                                  | 2014        | Public expenditure review                                              |
| South Africa        | 61                                  | 2017        | Public expenditure review                                              |
| South Sudan         | 38                                  | 2014        | UNDP South Sudan August, 2014                                          |
| Uganda              | 41                                  | 2018        | Public expenditure review                                              |
| United Republic of  | Tanzania                           | 43          | Public expenditure review                                              |
| Zambia              | 62                                  | 2018        | Public expenditure review                                              |
| Zimbabwe            | 35                                  | 2020        | Zimbabwe's HLMA (2021)                                                 |
