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Perceptions and practices of COVID-19 protective measures among the general public of North India

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A B S T R A C T

Background: India has a high COVID-19 burden. The Indian government responded to the pandemic by mandating its population to adhere to certain Protective Measures (PMs). Compliance to these PMs depends on their acceptability and adaptability among the general public.

Aims: To explore the perceptions and practices of COVID-19 related PMs among the general public of North India.

Methods: Qualitative study in four administrative districts (Lucknow, Etawah, Patna and Darbhanga) of North India. Two urban and two rural districts were purposefully selected. Audio in-depth interviews (IDIs) were conducted with healthy caregivers of children (2–59 months). Data was managed using Atlast Ti and analyzed using conventional content analysis.

Results: From July–Sep 2020, 60 IDIs were conducted; 36.6% (22/60) were females and 26.6% (16/60) had below primary education. Respondents concurred that most people in their society flouted the recommended PMs. The reasons for poor/non-compliance with PMs were: perceived poor susceptibility to illness, perceived less severity of COVID-19 and low perceived benefits of complying with the PMs. Respondents opined that COVID-19 is less prevalent in rural areas and among the educated population. Most respondents were aware of the recommended PMs and opined that these must be followed, however subjective norms, social norms and behavioral intentions negatively impacted compliance.

Conclusions: Since there was poor community perception of susceptibility to COVID-19 as well as poor perceived severity, the community did not understand the benefits of adhering to the recommended PMs. Therefore, future health communication strategies must take these into account to increase the possibility of success.

1. Introduction

Coronavirus disease 2019 (COVID-19), caused by severe acute respiratory syndrome coronavirus 2, has spread rapidly across the globe, leading the World Health Organization to declare it as a pandemic.1 The outbreak has resulted in 113.47 million confirmed cases and 2.52 million deaths globally till February 2, 021.2 COVID-19 transmits rapidly through human-to-human transmission either by direct contact or via droplets.3 In order to reduce the risk of transmission and secondary infections, it is imperative that measures be taken to limit human-to-human transmission, prevent events that amplify such transmissions and promote WHO- recommended infection control interventions.4 Till the time vaccines are widely accepted, non-pharmacological protective measures (PMs) for COVID-19 is the most important intervention strategy to contain the spread of this disease.5

India was one of the worst-hit Covid-19 affected countries in the world with total COVID-19 positive cases crossing 11.09 million and mortality over 157,051 till February 2021.6 The Government of India (GoI) responded to the pandemic by mandating their population to adhere to certain generic PMs. These PMs are either ‘preventive’ behaviors like keeping social distancing, washing hands frequently and thoroughly, following respiratory etiquettes, not spitting in public and mandatorily wearing face covers/face-masks when in public or ‘avoindant’ behaviors like avoiding crowded places, avoiding using public transport and following quarantine rules.7–9

Since COVID-19 pandemic requires large-scale behavior change, it is imperative to provide social and behavioral evidence that helps to...
manage and mitigate this pandemic. The current study was therefore
designed to explore the perceptions and practices related to compliance
to COVID-19 related PMs among the general public of North India. The
study was conducted from July–September 2020; at the time when the
GoI had begun easing restrictions and there were government guide-
lines for the same. In this phase of unlocking, the compliance of general
public towards COVID-19 related PMs depended more on willingness
and understanding of the people to follow it.

1.1. Theoretical model

Our study uses the Health Belief Model (HBM) as a theoretical
basis.11–13 Four key constructs of HBM were used: perceived suscepti-
bility, perceived severity, perceived benefits and perceived barriers.
‘Perceived susceptibility’, suggests that the more an individual perceives
the risk of getting infected with a disease, the more likely s/he will
change behavior to minimize the risk.11 ‘Perceived severity’ includes
evaluation of the serious consequences of getting infected, based on
his/her own knowledge or belief.11 ‘Perceived benefits’ suggests that the
individuals evaluate the value and usefulness of adopting new behaviors
in regard to minimizing the risk of an illness. The fourth dimension,
‘perceived barrier’, proposes that individuals evaluate the challenges or
barriers they might face when they adopt a new behavior to prevent any
illness.11 Our study postulates that individuals follow or not follow the
recommended PMs for COVID-19 on the basis of beliefs related to the
above four constructs.

2. Methods

2.1. Study design and setting

This was a qualitative study conducted in four administrative dis-
tricts (Lucknow, Etawah, Patna and Darbhanga) in two states of North
India. Lucknow and Patna are predominantly urban while Darbhanga
and Etawah are rural.14,15 Literacy of the population in Lucknow
(77.3%) and Etawah (78.4%) is slightly higher while that of Patna
(70.7%) and Darbhanga (68.3%) is lower than the national average of
73%.14,15 All four study districts also had COVID-19 confirmed active
cases at the time of conduction of the study.4

2.2. Study participants

Participants in this study were healthy caregivers whose children
(2–59 months) were enrolled for pneumonia in 2019 in a tertiary care
hospital as part of ongoing study. Selection of tertiary care hospitals
was purposive, based on high patient load. Caregivers of children in eligible
age-group were approached for participation.

Inclusion criteria for selecting prospective respondents was (i) child
enrolled in selected hospital for pneumonia but presently discharged (ii)
availability of telephone/mobile with the caregiver and (iii) consent to
participate in the study. Both male and female respondents were
selected. Respondents were also purposefully selected from two educa-
tion groups (i) Below Primary Education Group: Respondents with ≤5
years of schooling and (ii) Above Primary Education Group: Respondents
with >5 years of schooling. This ensured variability and heterogeneity
in the sample. In our study, respondents were from two different Indian
states with different dialects. Hence, those respondents who had diffi-
culty in understanding our dialect were excluded. All participants pro-
vided informed consent prior to participation in the study. Interviews
were audio-recorded after obtaining permission.

2.3. Data collection and interviewing

Researchers used telephonic in-depth interviews (IDI) to collect
qualitative data. Since the study was conducted during the COVID-19
pandemic, instead of face-to-face IDIs, ‘socially distant’ measure of

2.4. Data management and analysis

In this study, we followed step-wise framework analysis.18 The steps
were (i) transcribing audio-recorded IDIs and research diaries (ii)
familiarizing with interviews (iii) coding using AtlasTi software version
8.0 (iv) developing a working analytical frame-work (v) applying that
analytical framework (vi) charting the data into framework matrix and
finally (vii) interpretation of qualitative data.17 Data analysis was done
by the two lead researchers (TR and SA) who were not involved in data
collection. The themes and their interpretations were later shared with
four co-researchers (RK, MP, GS, VKV) who were directly involved in
data collection to ensure that these were culturally-appropriate and
represented the perceptions and behavior of the respondents. Conven-
tional content analysis, in which categories are derived from data at the
time of data analysis, was used.19,20 COREQ Checklist is being used to
report this qualitative research.21 All audio-recorded IDIs were anon-
ymized, given a unique identification number and were accessible only to
the study investigators.

The standard terminology used in this manuscript to represent the
frequency of responses against each code is as follows: All or almost all:
90–100%; Most: 60–89%; Some: 30–59% and Few: ≤29%.

3. Results

From July–September 2020, 60 eligible participants completed the
IDIs, of which 36.7% (22/60) were females. Socio-demographic char-
acteristics of the respondents is given in Table 1.

3.1. Impact of COVID-19

Almost all the respondents perceived that COVID-19 has impacted
them either economically, socially or personally. Most respondents
opined that they faced financial losses due to the pandemic. Certain
types of businesses/shops like medical store, private hospital, clinics and
grocery store were perceived to be facing fewer financial hardships
compared to others (Table 2, Narrative 1 and 2).

At the personal level, most respondents felt that education of their
children were compromised because of the pandemic as they do not
have the electrical gadgets (mobile/computer/laptops) or the internet connectivity. Few expressed that health-care for routine illnesses were being ignored due to fear/anxiety of visiting hospitals/clinics due to the pandemic. Few respondents shared loss of quality time with family due to posting in health/law/defense sector. This created mental stress and caused loss of quality time with the family (Table 2, Narrative 3).

At the social level, people felt that they were not able to meet their relatives and friends in social gatherings as frequently as they used to do in pre-COVID times. They added that restrictions on social gatherings/large family functions caused mental stress and added to their financial woes caused by cancellation of pre-planned social events (Table 2, Narrative 4).

Table 1
Socio-demographic characteristics of the respondents (n = 60) from the four participating districts.

| District         | Lucknow   | Etawah   | Patna   | Darbhanga | Total   |
|------------------|-----------|----------|---------|-----------|---------|
|                  | n = 15    | n = 15   | n = 15  | n = 15    | N = 60  |
| **Socio-demographic characteristics** |           |          |         |           |         |
| Age (Years)      |           |          |         |           |         |
| 21–30            | 9         | 5        | 9       | 8         | 31      |
| 31–40            | 4         | 9        | 5       | 4         | 22      |
| 41–50            | 2         | 1        | 0       | 2         | 5       |
| 51–60            | 0         | 0        | 1       | 1         | 2       |
| Gender           |           |          |         |           |         |
| Female           | 7         | 6        | 3       | 6         | 22      |
| Male             | 8         | 9        | 12      | 9         | 38      |
| Respondents Education |       |          |         |           |         |
| Below Primary    | 2         | 2        | 4       | 8         | 16      |
| Above Primary    | 13        | 13       | 11      | 7         | 44      |
| Occupation Female Respondents (n = 22) | | | | | |
| Home maker       | 5         | 5        | 3       | 6         | 19      |
| Salaried Job     | 2         | 1        | 0       | 0         | 3       |
| Occupation of the male respondents (n = 38) | | | | | |
| Unemployed       | 0         | 0        | 3       | 0         | 3       |
| Salaried Job     | 2         | 2        | 6       | 3         | 13      |
| Daily wage laborer | 2     | 1        | 1       | 0         | 4       |
| Farming          | 0         | 3        | 0       | 4         | 7       |
| Business         | 4         | 3        | 2       | 2         | 11      |
| Place of residence |         |          |         |           |         |
| Rural            | 4         | 12       | 7       | 15        | 38      |
| Urban            | 11        | 3        | 8       | 0         | 22      |
| Family Type      |           |          |         |           |         |
| Joint            | 10        | 13       | 12      | 9         | 44      |
| Nuclear          | 5         | 2        | 3       | 6         | 16      |
| House type       |           |          |         |           |         |
| Mud              | 2         | 0        | 2       | 1         | 5       |
| Bricks           | 12        | 7        | 11      | 8         | 38      |
| Combined         | 1         | 8        | 2       | 6         | 17      |

Table 2
Narratives from in-depth interviews.

Impact of COVID-19

Narrative 1
“I suffered huge losses because of corona. I took loan of Rupees 5000 for my fox-nuts farming but the entire crop got wasted due to corona and its restrictions. The harvested crop could not be sent for selling outside my district due to lockdown restrictions and it perished completely, causing huge losses” (Male, below primary educated, Darbhanga)

Narrative 2
“We have not suffered that much due to corona as others in my society. My husband has a medical store that was opened even during lockdown” (female, above primary educated, Lucknow)

Narrative 3
“Because of corona, we do not visit hospitals even for routine illnesses. My father has diabetes but we avoid hospitals these days as these places are more dangerous than even normal markets” (male, above primary educated, Etawah)

Narrative 4
“Because of corona, we are not able to meet our relatives. My cousin’s marriage was scheduled in June this year (2020) but even that got cancelled. The money for booking of marriage hall was not returned causing financial loss. Now, the marriage has been postponed indefinitely for next year” (male, above primary educated, Etawah)

Self-reported rationale for poor compliance of PMs

Narrative 5
“People who are educated exercise safety. Those who are uneducated do not follow. People have no fear of this disease. It is deeply engrained in their mind that I will not get corona” (Female, above primary educated, Darbhanga)

Narrative 6
“The biggest problem in our country is poverty and illiteracy. Sixty percent people are illiterate. These people lack awareness about the disease” (Male, above primary educated, Etawah)

Narrative 7
“I do not know anybody who had corona. Those who have cough-cold and do not take precautions, they are probably spreading the disease” (Male, above primary educated, Darbhanga)

Narrative 8
“There are certain people who have learnt to live with this disease. They think nothing will happen to them. People have stopped fearing corona” (Male, above primary educated, Darbhanga)

Narrative 9
“People think they are safe. Nothing will happen to them, even if it happens to others” (female, below primary educated, Patna)

Narrative 10
“Those people who are not wearing mask must be thinking that they will face whatever (negative) befalls them. Moreover, some solution for this disease is bound to come up with time” (Female, above primary educated, Lucknow)

Narrative 11
“Everybody is aware of the disease, the only thing is that they are careless, they are not paying heed to it. They know that if 100 people fall ill with it, 95 will recover and only 5 will die due to it. Thus, they do not fear it” (Male, above primary educated, Lucknow)

Narrative 12
“The only point is that many people do not understand that it is a serious disease. They think this disease is merely a rumor or a social hype. Even when they get sick, they try to hide the disease, thinking they have to stay at home for 14 days or the government will come and seal their house. The disease is spreading more because people are hiding the disease, although getting tested is always good” (Male, below primary educated, Etawah)

Narrative 13
“People do not follow rules; it depends on how they think about the disease. Personally, I believe that safety must be exercised at all levels. When people have fever, they do not get tested for the fear of being discriminated. Such people also do not follow social distancing to hide it” (Female, below primary educated, Patna)

Narrative 14
“It (COVID-19) is spreading more rapidly in cities. This disease is not that much (prevalent) in villages. In the cities, people are not being cautious, therefore it is spreading rapidly” (female, below primary educated, Lucknow)

Narrative 15
“There is a common belief that this disease is an illusion spread by a neighboring country. Thus it has less impact on us” (female, below primary educated, Darbhanga)

Narrative 16
“Everything was ok till the government was strict. Now the system has left us. There is no strictness, that the people are also overlooking precautions, although most people know that social distancing must be maintained, but still do not follow it” (male, above primary educated, Lucknow)

Rationale for not complying/poorly complying to wear face-masks

Narrative 17
(continued on next page)
3.2. Self-reported rationale for poor compliance of PMs

Respondents were asked their perceptions related to rapid spread of COVID-19 in society. Few respondents from Darbhanga, Lucknow and Patna district completely denied the presence of COVID-19 in his/her society. They opined that “corona was widely prevalent in their neighbourhood locality few months back but is not there presently”. These respondents probably used denial of COVID-19 as a coping mechanism to rationalize the severity of the situation.

Respondents who concurred that COVID-19 was widely prevalent in society gave a wide range of reasons for poor/non-compliance to PMs. Most termed such attitude of the society as “carelessness towards the disease”. Very few respondents opined that COVID-19 is spreading rapidly as people are not following the government prescribed recommendation of home isolation and moving in an unrestricted manner.

In our study, education was perceived to be directly associated with greater compliance of PMs. Few respondents perceived that COVID-19 is more common among less-educated compared to more-educated population. In their opinion, higher education was directly linked to improved compliance towards COVID-19 PMs (Table 2, Narrative 5 and 6).

Perceived severity of disease played a key role in shaping attitudes and practices related to adherence of PMs. These people believed that COVID-19 often had less severe outcome and is thus less fatal. Some respondents perceived that COVID-19 is just a “mismanged cold; for which treatment was not taken timely, thus making it turn severe”. Often people base their judgments of an activity not only on what they think about it but also on how they feel about it. The lack of direct experience with the disease also attenuated this belief and made them underestimate the risk due to it. Many perceived that since nobody in their immediate relation or social contact had fallen sick due to this disease, their susceptibility to get the disease is less (Table 2, Narrative 7).

Some respondents perceived themselves to be less susceptible to COVID-19 compared to others. They believed that all others excluding them were at the personal risk of contracting the disease. The findings reflect ‘optimistic bias’ (a type of cognitive bias) among the respondents that bad things are less likely to befall on themselves than others and can undermine the individuals’ motivation to take precautions (Table 2, Narratives 8, 9 and 10). Respondents further believed that “even if they somehow get the disease, they will recover soon” as the recovery rate from COVID-19 in India is higher compared to other countries (Table 2, Narrative 11).

Social stigma associated with the disease caused many to hide the contagion and spread it rapidly. Respondents shared that many people in society “hide” the disease due to fear of discrimination that was common for COVID-19 positive patients. They shared that once a person is identified as COVID-19 positive, there are prominent restrictions like ambulance for taking the patient, barricading outside the patients’ house to restrict family movement, and home isolation for 14 days. All these amplify the stigma and caused many to hide the disease and not take timely treatment, contributing it to spread further (Table 2, Narratives 12 and 13).

Respondents opined that COVID-19 is spreading dis-proportionally across rural-urban landscape. Some respondents from Patna and Lucknow were of the opinion that the disease is spreading rapidly in urban areas compared to rural. The reasons cited by them were high population density (people/land area) in urban, more intra district mobility of urban population and presence of urban slums. Respondents from rural sites (Etawah and Darbhanga) also believed that high crowding (people/interior space area) in urban areas also amplified the risk (Table 2, Narrative 14).

Respondents felt strongly that the government is exercising laxity in implementation of COVID-19 PMs. Few respondents from Darbhanga and Etawah were of the opinion that COVID-19 has “political motive” and “it is a measure by the government to distract its citizens from more pressing questions like inflation, poverty, unemployment”. Few respondents were of the opinion that the disease was a “foreign virus” and is originally from a neighboring country and thus “weak here” and consequently less severe for us (Table 2, Narratives 15 and 16).

3.3. Rationale for not complying/poorly complying to wear face-masks

Respondents were asked reasons for non-compliance/poor-compliance to wearing face-masks. Respondents cited personal discomfort like “difficulty in breathing”; “insufficient oxygen intake”, “feeling hot”, “sweating” and “having rashes” etc. For flouting the recommendation. Few were shared beliefs like “more carbon-dioxide intake than oxygen intake, thus health risks” on wearing face-mask.
Social pressure seemed to play a major role in making the society compliant towards wearing face-masks. Some respondents from Darbhanga and Etawah opined that wearing mask made them feel “socially strange” when rest of the society were not wearing it. They also feared facing discrimination, mockery and being rebuked if they went against the social norm of not wearing face-mask, widely prevalent in their society (Table 2, Narratives 17 and 18).

Some respondents believed that by following this PM will not reduce their susceptibility to or severity of illness and that this act of wearing face-mask needs to be followed only if somebody in the family was COVID-19 positive. These respondents concurred that “only the sick wear masks”. Respondents also perceived their risk to catch COVID-19 was higher when someone in their family has already been diagnosed with this disease (Table 2, Narrative 22 and 23).

The GoI imposed certain penalties for not wearing face-masks. However, many respondents opined that there has been a gradual administrative laxity in the implementation of PMs as the pandemic progressed overtime and this has instigated many in the society to violate wearing face-masks at public places. Risk of getting rebuked also discouraged many respondents not to “interfere when others were not wearing it.” They opined that in such situations, strict implementation measures by the government may be useful (Table 2, Narratives 24 and 25).

3.4. Rationale for non-complying/poorly complying with social distancing (SD)

Respondents were asked their views on whether SD was being followed in their society. All respondents unanimously reported that SD was not being followed as per the government recommendation, in most public areas. The reason most commonly cited by majority of respondents was laxity on part of government to implement SD with a low compliance being noticed in their society (Table 2, Narratives 24 and 25).

In our study, there were multiple reasons for non-compliance to PMs in our population. First, the perception of risk towards COVID-19 was low in our population. Most people did not consider COVID-19 as a ‘threat’, citing reasons like low mortality, high recovery rate or absence of negative consequence due to COVID-19 in immediate family/relatives neighbour. A systematic review found that perceived susceptibility to and perceived severity of diseases are important predictors of compliant behavior. There is also evidence that an increased trust in government authorities is also positively associated with compliance. In our study, the respondents informed that administrative authorities themselves do not follow the recommended PMs. This provided cue to them to not adhere to the same as well.

The health-related behavior of our population can be explained by the behavioral constructs of the Health Belief Model. In our study, rural respondents perceived themselves to be less susceptible to COVID-19 as the disease was more prevalent among “the educated” or “the urban”. This belief adversely impacted their intent to follow PMs for COVID-19. In addition to low perceived susceptibility, many respondents believed the disease to be less serious in nature, owing to high recovery rate or low fatality rate. This belief further lowered their ‘perceived severity’ of illness. Our respondents were unclear of the fact if they followed the recommended PMs, it would reduce the susceptibility or severity of COVID-19 or lead to other positive outcomes (perceived benefits) for them. The negative attributes related to following a particular social action (perceived barriers) were weighed highly by our respondents. Some of these negative attributes were personal discomfort of using face mask, inconvenience in following social distancing and feeling “socially strange” adding to social pressures of not following “because others were not doing it”. In our study, social norms shaped collective behavior for complying/not complying to PMs. Many respondents shaped their thoughts because of ‘empirical expectations’ (what other people do) and also due to ‘normative expectations’ (what other people think we should do). Also, they considered complying with PMs as only a government-enforced measure and could not understand that it was for their own self-good.

Consistent with our study findings, inappropriate use of face mask during this pandemic has been reported by another study as well. We also report that SD was not much followed PMs at certain locations and in certain situations. Other literature also reports that adherence to SD faces strong practical, motivational and social barriers. Besides, it adds to considerable costs on people and society that are borne disproportionately by people who are already disadvantaged. Moreover, SD measures may be challenging to sustain due to financial pressures on family and lack of trust in government. These social and cultural paradigms must be kept in focus when recommending PMs and our study provides critical evidence in this context.

It has long been established by behavioral scientists that general public is more motivated to comply with and adapt PMs, if they understand the necessity and rationale behind the recommended actions. In a novel pandemic situation like COVID-19, lack of clear communication may lead to uncertainty and panic among the citizens. Therefore, our aim must be to design communications that do not ‘persuade’ people to a particular decision, instead make them understand what is known and let them decide on the basis of that evidence. In addition, it is also important to be clear about motivations, present data fully and clearly, and share sources. Moreover, ‘one size fits all’ approach may not contribute to effective containment of this pandemic. Our study reports rural-urban and educated-uneducated divide in compliance to PMs; which is consistent with findings of another knowledge, attitude
and behavior survey on COVID-19 related PMs. To bridge this divide, customized plans tailored to local community’s needs are urgently required.

4.1. Study limitations

One of the limitations of the study was conducting voice-only/audio telephonic IDIs. In this ongoing COVID-19 pandemic, video interviewing is more preferred than voice-only or in-person interviewing probably because video-interviewing is almost like in-person interviewing and it is easier to catch the non-verbal cues. However, our study was conducted in resource-constrained settings of India. In these states, use of smart-phones is not widely prevalent and only few respondents had a smart-phone to support video-conferencing with an active internet data-pack. Therefore, researchers had to resort to audio-interviewing instead of video-interviewing. Moreover, it has been reported that the difference of in-person over telephone interviewing is not substantial in terms of interview length, subjective interviewer ratings and substantive coding. Another limitation of our study is conduction in only four districts of North India. Our findings are thus unlikely to represent the entire country. However, these districts have common socio-cultural characteristics with other districts of North India. These make our findings relevant to other parts of North India as well.

5. Conclusion

As we continue to face unprecedented times, an understanding of perceptions and behaviours of the general public will inform the development of risk communication interventions. These are pertinent not only to control the spread of COVID-19 infection but also mitigate the harm done by it. Our study found poor community compliance to COVID-19 response. To improve adherence to recommended behaviors, the community must be involved and effectively engaged through early discussions and negotiations in devising appropriate health promotion and risk communication strategies. Accurate and well-developed culturally-sensitive health communication can facilitate how societies handle uncertainty and fear associated with the pandemic and promote and accomplish adherence to the necessary behavior change. It can also encourage informed decision-making and promote positive behavior change which is much required for this pandemic.

Data availability

The corresponding author has full control of all primary raw data (in Hindi) and the data may be made available on request.

Funding

This research received no specific grant from any funding agency in the public, commercial, or not-for-profit sectors.

CRediT authorship contribution statement

Tuhina Rastogi: Conceptualization, Data curation, Formal analysis, Investigation, Methodology, Project administration, Supervision, Visualization, Writing – original draft, Writing – review & editing. Shally Awasthi: Conceptualization, Formal analysis, Methodology, Supervision, Validation, Writing – original draft, Writing – review & editing. Ranjan Khare: Investigation, Data curation, Formal analysis. Mahesh Prasad: Investigation, Data curation, Formal analysis. Gulshan Sami: Investigation, Data curation, Formal analysis. Vijay Kumar Verma: Investigation, Data curation, Formal analysis.

Declaration of competing interest

The authors declare that they have no competing interests.

Acknowledgements

Authors are highly grateful to the participants for their time and valuable contribution in this research. We are also acknowledging the conducive environment provided by the administration of King George’s Medical University, Lucknow that facilitated implementation of this study in pandemic times.

Appendix A. Supplementary data

Supplementary data to this article can be found online at https://doi.org/10.1016/j.cegh.2021.100927.

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