An Assessment and Spatial Modelling of Agricultural Land Abandonment in Spain (2015–2030)

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Abstract: This article presents a study based on the outputs from the LUISA Territorial modelling platform (Joint Research Centre of the European Commission) focused on regional and local future projections of land abandonment between 2015 and 2030. Spain is taken as representative of one of the countries highly affected by agricultural land abandonment in the European Union. The most relevant factors driving land abandonment (biophysical, agroeconomics, farm structure and demographic) are described and mapped. Results from the analysis reveal that the Galicia region, northern Spain (Asturias, Cantabria, Gipuzkoa, Bizkaia), north-eastern Spain (Aragon region), central Pyrenees/Ebro basin (Huesca, Navarra, Lleida) and south-eastern Spain (Murcia, Almería, Alicante, Málaga) are expected to undergo important abandonment processes. The study also concludes that land abandonment within mountainous, high nature value farmland and Natura 2000 areas is lower compared to the outside area without conservation and protection measures.

Keywords: agricultural land abandonment; land-use modelling; Spain; risk map; policy layers; LUISA platform

1. Introduction

Agricultural land abandonment is the largest land-use change process in Europe. The causes have been changing over time in the most developed European countries. While in the 19th century, the industrialization process and the end of World War II were the main causes of land abandonment [1], nowadays, EU agricultural policies, market pressures, depopulation, rapid urbanization or environmental factors have highly contributed to exacerbating the process [2]. In particular, land abandonment in European mountains and remote areas has been widely analysed [3–8] owing mainly to the depopulation of some areas (“rural exodus”), low incomes and productivity of farm activities because of new opportunities off-farm and unfavourable natural constraints. However, the land abandonment problem is widely spread beyond mountainous and marginal areas, and the situation varies from place to place due to economic, social and demographic situations, natural and environmental conditions, historical and regional context and local preferences [9,10].

A broad number of studies [2,6,11–15] identify a set of drivers that are commonly referred to as the following categories: (1) The environmental factors that constrain agricultural production (soil quality, slope, elevation, fertility, soil depth, seasonal climate, etc.); (2) the socioeconomic situation that expresses the lack of (farm) economic and demographic viability and stability (farm size, supply of labour, age of farmers, productivity levels, policy schemes, low land market mobility, farm investment and industrialisation, trades, etc.); (3) the regional context that measures the level of accessibility (to infrastructure, services and market), distance variables (to major settlements,
to forest patches, to remote areas), EU agricultural policy instruments, rapid urbanization processes, population distribution and rural-urban migration; and (4) the mismanagement of soil and water resources leading to land degradation, soil erosion, overexploitation of groundwater resources causing water scarcity and salinization of croplands.

Land abandonment affects millions of hectares in Europe with its associated implications [16]. The combination of various mentioned factors produces very diverse impacts that alter biogeochemical and hydrological cycles, soil properties, an increase of forest fires, erosion, landslides, landscape transformation as well as affects socio-economic aspects [17–20]. However, revegetation is one of the positive options once land abandonment occurs and, if it naturally evolves, moves from herbaceous plants and shrubs to young forest. A successful recovery entails an improvement in soil properties and nutrients, land stabilization, among others, with the inherent increase of organic matter content [21]. Beyond the environmental impacts, abandonment affects not only the abandoned area itself but also its local population and the whole society in terms of production of goods (e.g., foods, feed, fibre and biomass production) as well as other services provided by the multifunctionality of the agricultural land [22,23]. In this context, food security can be one of the major challenges for the future of the EU, aiming at keeping its agricultural production potential and considering the implications on important aspects of the rural economy [13]. For many regions in Europe, the agricultural sector still plays a significant economic role [24] and its eventual decline due to massive abandonment, among other factors, might cause a loss of jobs in the agricultural and related sectors, out-migration of young people and a decline in the management of agroecosystems [17,23]. The decrease in agricultural land influences agricultural outputs and management practices. Changes in management practices such as agricultural intensification and specialization lead to high productivity in more fertile areas, while producing marginalisation and abandonment in others [25]. Many farming regions, especially in central and eastern parts of Europe, have been also affected by economic and political transformation (collapse of the former URSS, Common Agricultural Policy (CAP) subsidies system or market globalization), the loss of export markets, the reduction in domestic support, the transition to free-market economies, etc. causing the reduction of agricultural viability, stability and profitability triggering massive land abandonment processes [22,25,26].

In particular, Spain is one of the countries in which more studies have been conducted to measure and assess the impacts of land abandonment. Despite the scope of many of these studies being on a local scale, they reflect the evolution of Spanish agriculture and the correlation with the climate, soil and terrain conditions [27,28]. However, many changes occurred during the last century in the agricultural production system of Spain, dealing with the real problem of land abandonment and its negative environmental, biological, hydrological, geomorphological, socioeconomic and cultural consequences [2]. Hydraulic infrastructure began to be an important policy after the 1960s in order to increase productivity, diversification and intensification of cropland, especially in the semi-arid area of Spain resulting in many cases in overexploitation of water resources [11]. After the implementation of the Common Agricultural Policy (CAP) in 1986 and its posterior reform in 1992, Spain underwent an inflexion point where the agricultural outputs declined, and the loss of utilised agricultural area (UAA) constantly increased [27]. The CAP started to subsidize some crops to the detriment of others, producing a reallocation of agricultural systems from the humid north to the semi-arid regions [11]. This situation led to the need of building new terrace structures in marginal and steep-slopes in order to host the expansion of vineyards and other orchard trees at the expense of forest, cereals fields and fodder crops [29]. The CAP has also influenced other aspects with the application of the set-aside policy that potentially increases the risk of erosion and abandonment leaving the land uncultivated. Besides, by the 1980s, technological and industrial developments, demographic dynamics with important depopulation rates (especially in the most mountainous and rural areas) and the influence of international markets (demand and price) had an impact on the agricultural Spanish system.

The objective of this paper, therefore, is to present an assessment of future territorial patterns and the main drivers of land abandonment based on the outputs from the LUISA Territorial modelling
platform under the 2017 Reference Scenario. The emphasis is to statistically and spatially analyse the extent and the location of agricultural land abandonment by 2030 at the national, regional and local levels in Spain. By agricultural land abandonment, we refer to land that was previously used for crop or pasture but has no more farming functions, which basically means a total cessation of agricultural activities. This article takes on board the most important novelties that were integrated in the spatial-explicit framework aiming at modelling future agricultural abandonment, in particular: (1) the dynamic character through the simulation period (2015–2030), (2) the spatial resolution of the abandonment and the EU risk map (100 m grid cell) and (3) future projections of the agricultural land abandonment while competing with other land uses (urban, industry, forest, etc.).

2. Materials and Methods

LUISA modelling platform is used as the main tool to project likely areas of future agricultural abandonment, due to its ability to simulate spatial patterns and trends of different land functions. In particular, the more relevant components and factors driving land abandonment in the current modelling exercise are briefly described in this section. A complementary evaluation of abandonment land on areas with natural or other specific constraints (Natura 2000 payments to agriculture and agri-environment measures of the Pillar II of the CAP to prevent land abandonment) is also conducted.

2.1. An Introduction of LUISA Territorial Modelling Platform

LUISA is a pan-European modelling platform that provides alternative scenarios of territorial development in order to understand the impacts of certain EU policies in an integrated and spatially-explicit framework. It also intrinsically takes on boards existing European policies and legislation e.g., Common Agricultural Policy, Renewable energies, Trans-European Transport Network, EU Biodiversity strategies or protection of Natura 2000 areas.

LUISA coherently links specialised macro-economic, demographic and geospatial models with other thematic spatial/statics databases in order to simulate the local allocation of land functions. Sectoral claims are allocated over the land according to their specific and historical location, land suitability, restrictions of spatial policies, transition rules, conversion costs, neighbourhood effects, etc. Future land projections, in hectares of land, are derived from a set of external models that govern the starting stage of the simulation. Demographic projections are based on EUROPOP 2013 [30] for the period 2015–2060 at the national level. CAPRI model [31] provides future agricultural land demands. Economic projections (GDP and GVA) are derived from the GEM-E3 [32] and RHOMOLO [33] models, while energy projections depend on the JRC-EU-TIMES model [34]. Future forest land demands are computed based on afforestation or deforestation rates at the national level according to UNFCCC (United Nations Framework Convention on Climate Change) reports [35].

LUISA model spatially relies on CORINE land cover (CLC2012) datasets owing to its complete and consistent information on land use/cover across Europe. However, due to the spatial and thematic limitations of the CLC2012 dataset, a more enriched version called LUISA Base map 2012 is used in the base year of the simulation, 2012, for projecting the land use/function spatial classes onwards [36,37]. Land-use classes from the LUISA base map are grouped, for modelling purposes, in a smaller number of relevant categories in the last Reference scenario 2017 (see next section).

The main direct outputs of LUISA are simulated land use/cover maps, accessibility and population distribution with a spatial resolution of 100 m, a temporal resolution of 5 years (from 2015 to 2050) and covering the EU28. These outputs are modelled using discrete land-use modelling methods that assume that various land uses compete with each other for the best locations. A discrete choice model assigns probabilities for the different alternatives according to the utility of those alternatives in relation to the total utility of all alternatives [38]. The followed approach optimizes the overall utility of the land-use distribution, given the amount of available land in a region and the regional land demands as
A logit-type model is applied, in a spatially-explicit manner, where the probability of choosing among mutually exclusive land-based activities is computed as shown in Equation (1):

\[ P_{r,i} = \frac{e^{\beta U_{r,i}}}{\sum_{k=1}^{n} e^{\beta U_{r,k}}} \]  

where \( P_{r,i} \) is the probability of alternative \( i \) being chosen in gridcell \( r \), \( U_{r,i} \) is the utility of alternative \( i \) in gridcell \( r \) (i.e., the NPV of that activity in that particular location), \( U_{r,k} \) is the utility of alternative \( k \), \( n \) is a finite number of mutually exclusive alternatives for land-based activities and \( \beta \) is a parameter to adjust the model sensitivity (typically 1 as default value).

The utility of the modelled land use/function is defined economically through their net present value (NPV) at a specific location [40]. Land-based activities require investments with a long-term time horizon and, in a spatially-explicit way, is formulated as Equation (2) shows:

\[ NPV_r = -I + \sum_{t=y}^{n} \frac{R_{r,t} - C_t}{(1+d)^{t-y}} \]

where \( I \) are the initial investment costs (e.g., land clearing/demolition costs, building costs, acquiring agricultural machinery), \( R_{r,t} \) are the annual gross revenues for raster cell \( r \) in year \( t \) (in €/ha, obtained from e.g., rental income, revenues from selling crops, subsidies), \( C_t \) are annual costs (in €/ha, e.g., maintenance costs, field operations in agriculture), \( n \) is the investment time-horizon (in years) and \( d \) is the discount rate. Gross revenues (\( R_{r,t} \)) are highly dependent on local specific conditions such as climate, landscape or accessibility. Therefore, local suitability, or more precisely the percentage of maximum revenue to be obtained at a specific raster cell is estimated through country-specific binomial logistic regression analyses (more information on data and the applied method can be found in [35,36]).

2.2. Modelling Agricultural Land Abandonment in LUISA Platform

Agricultural land abandonment is one of the classes simulated in the LUISA model that can be classified in three different categories: abandoned arable land, abandoned permanent crops and abandoned livestock grazing. In terms of modelling, abandonment is a phenomenon that depends on the results of the land-use utility optimization process integrating endogenously a set of components. Firstly, the model needs to be feed by the agricultural land demands projected up to 2030 derived from the 2016 CAPRI baseline regional projections while, at the same time, competition among other land use/function (urban, industry, forest, etc.) is produced (Section 2.2.1). Secondly, abandonment expectations for the three mentioned categories of abandoned agricultural are dynamically quantified into ranges of shares of abandoned land (maximum and minimum values) per each member state according to the past trends observed in CLC between 2000 and 2012. Thirdly, a dynamic composite indicator map assesses the potential risk of farmland abandonment by the spatial integration of biophysical, agroeconomic, demographic and geographic driving factors (Sections 2.2.2–2.2.4). This aggregation of factor sets is implemented by using a weighted linear addition method, where biophysical factors are assigned the highest weights (0.4) while agroeconomic and demographic factors are slightly lower (0.3, respectively) summing up 1 all together. This follows the assumption that abandonment processes are most likely
triggered initially in low-yield remote mountainous regions, and in regions with unfavourable soil and climate conditions for agriculture.

The selection of the main factors for modelling the risk map of agricultural land abandonment are based on recent scientific literature [6,10,12–16] adapted by the authors for the purpose of this study. Biophysical conditions, agriculture’s socio-economic factors, farm structure characteristics, areas with low population density and remoteness are considered the main features. Table 1 briefly describes each factor and includes the data source (more information can be found in [41]). In the LUISA model, the geographic projection European Terrestrial Reference System 89, Lambert Azimuthal Equal Area projection (ETRS89 LAEA) is commonly used. National and regional boundaries correspond to the version NUTS 2013 layer of administrative or statistical available from the Geographic Information System of the Commission (GISCO) [48]. Some spatial data are aggregated to administrative units for better visual and numerical interpretation.

Table 1. Description of the components and factors for modelling agricultural land abandonment.

| Factor                        | Description                                                                                                                                                                                                 | Source                                                                 |
|-------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------|
| **Land use/cover maps**       | Primary outputs of the simulation whose land-use classes refer to: residential, industry, agricultural systems, agricultural land abandonment, forest and naturally vegetated areas. Spatial and temporal resolution: 100 m; from 2012 to 2030. | LUISA platform [49,50]                                               |
| **Biophysical**               |                                                                                                                                                                                                            |                                                                      |
| Length of growing period      | Number of days when the average daily temperature is above a certain temperature threshold.                                                                                                              | [51]                                                               |
| Soil Organic matter          | Topsoil (0–30 cm) organic matter content.                                                                                                                                                                  | [52,53]                                                             |
| Soil texture                  | Soil texture with less than 18% clay, more than 65% sand, or which have stones, boulders or rock at the surface are considered not favourable for crop growth.                                                     | [54]                                                               |
| Root depth                    | To ensure maximum root development due to the presence of specifics horizon that cannot be penetrated by the roots.                                                                                         | [54]                                                               |
| Soil pH                       | Spatial layer of topsoil pH which represents the pH given for the dominant soil; extreme values are considered not favourable for crop growth.                                                               | [53,55]                                                             |
| Salinity and sodicity         | Medium or high salinity concentration areas are proposed as unfavourable agricultural conditions. Soil sodicity is a land characteristic for which the proportion of absorbed sodium in the soil clay fraction is too high for plants to perform or survive. | [54]                                                               |
| Precipitation                 | Total mean annual precipitation calculated as the sum of the mean monthly precipitation.                                                                                                                    | [55]                                                               |
| Soil drainage                 | It refers to the maintenance of the gaseous phase in soil pores by the removal of water. Imperfect, poor and very poorly drained soils are considered not favourable for crop growth.                             | [54]                                                               |
| Slope                         | Flat areas or with a slope <8% are the most appropriated for crop growth. Slopes in excess of 16% will provide difficulty for harvesting machinery.                                                             | [56]                                                               |
| **Agroeconomic and farm structure** |                                                                                                                                                                                                       |                                                                      |
| Age of farmers                | The number of farmers > 65-year-old over the total number of farmers. It is assumed that abandonment is more likely to occur when the farmer is close to the retirement age. NUTS3 level. | Data: Holders above 65_ef_r_farm2007.xls [57]                         |
| Farmer qualification          | Share of farmers with practical experience with regard to the total number of trained farmers. Farmer with high qualification invest more in human capital, etc., thus preventing farmland abandonment. NUTS0 level. | Data: Total_ef_mptrainman.xls, Practicalexperience_ef_mptrainman.xls [57] |
Table 1. Cont.

| Variable                     | Description                                                                                                                                                                                                                                                                                                                                                           | Data: Size and type_ef_r_farm-3.xls [57]                                                                 |
|------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------|
| Farm size                    | Share of farms (UAA) under 50% of the average size region (NUTS3 level). In this way, large farms compared to small (fragmented) farms are usually more competitive and viable from an economic point of view.                                                                TECTION                                                                                             | [57]                                                                                                     |
| Rent paid                    | Rent paid is used as a proxy of the strength or weakness of the land market. It is assuming that high rental prices lead to high demand for agricultural land and therefore, a low risk of abandonment. Units: Euro.                                                                                                                                                                                                 | [58]                                                                                                     |
| Rented UAA                   | Share of the rented UAA over the total UAA. It is assumed that the lower the rented UAA, the higher the abandonment risk. Units: ha                                                                                                                                                                                                                                         | [58]                                                                                                     |
| Farm income                  | This variable is used as a proxy of economic performance compared to the gross domestic product (GDP) per capita. National GDP is a proxy of national income. It is assumed that the lower the income, the higher the abandonment risk. Units: Euro.                                                                                                                                                                                                                              | Data: nama_gdp_c.xls                                                                                      | [57,58]                                                                                                  |
| Farm investment              | This variable can be interpreted as a proxy of improving (new machinery, new technics) and continuing farm activities, hence reducing the risk of abandonment. Units: Euro.                                                                                                                                                                                                                                                   | [58]                                                                                                     |
| Farm scheme (subsidies)      | The indicator is computed by using the variable “Farm subsidies” normalized by the UAA sample area. It is assumed that the lower the subsidies, the higher the abandonment risk. Units: Euro.                                                                                                                                                                                                                                         | [58]                                                                                                     |

Demographic and regional context

| Variable                    | Description                                                                                                                                                                                                                                                                                                                                                           | LUISA population density map based on EUROPOP2013 [30]                                                                 |
|-----------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------|
| Low population density      | Population density below 50 inhabitants/km² is considered very low populated areas. The modelling mechanism counts for each cell the allocated residents within a surrounding kernel with an area of (approximately) 1 km²; then, it is possible to identify the cells with less than 50 inhabitants inside the surrounding kernel.                                                                                       | [13,14,59]                                                                                              |
| Remote areas                | Remote areas are represented as a dynamic map of travelling time to the nearest town. Thus, remote areas are identified as those that are further than 60 min away from towns.                                                                                                                                                                                                 | [13,14,59]                                                                                              |

2.2.1. Land-Use Map Projections: Agricultural Land and Land-Use Competition

Land-use maps are one of the primary outputs after the simulation (Figure 1) where 19 classes are modelled, and 5 classes remain static. Agricultural land is represented by production systems, namely: arable land, mixed-crop livestock, grazing livestock, permanent crops (vineyards, olives trees and fruit trees), rice and bioenergy crops. Agricultural land demand projections are derived from CAPRI agroeconomic model using the CAPRI 2016 Baseline projections up to 2030. CAPRI is a partial equilibrium model that simulates market dynamics of agricultural commodities for impact assessment of the Common Agricultural Policy [31].

The projected land requirements, at regional (NUTS1/NUTS2) level for all member states on land area, are used as an input in the LUISA platform. Figure 2 depicts the shares and the percentage of changes in the total agricultural land through the simulation period (2015–2030) at NUTS3 level, showing the regions where there is expected agricultural losses. Thus, projections of land abandonment will rely on the growth or decline of agricultural land trends, competition among land uses for the same piece of land and the potential risk of abandonment.
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Figure 1. Classification of the modelled land use/cover classes in LUISA as to residential, industrial, agriculture, abandonment, forest and natural areas.

![Figure 1](image1.png)

Figure 2. (a) Shares of UAA with regard to the total regional land surface in 2015; (b) Percentage of change of UAA with regard to the total regional land surface between 2015 and 2030.
2.2.2. Biophysical Limitations for Generic Agricultural activities

Soil, terrain and climate conditions are included as biophysical determinants to reflect natural land suitability. The main purpose is to identify the areas highly affected by severely limiting natural constraints for generic agricultural activity. Those areas, therefore, will be considered as prone to undergo an agricultural abandonment process. According to data availability and spatial coverage, 11 factors were selected based on recent literature [6,10,12,14,60] and the directive 75/268/ECC [61,62]. In particular, length of the growing period, organic matter, soil drainage, precipitation, soil pH, root depth, soil texture, slope, salinity and sodicity are included in the analysis. Figure 3 shows a composite indicator where one or more of those factors are spatially overlapped, thus, producing negative synergies that exacerbate the potential abandonment.

![Figure 3. The concurrence of biophysical factors for determining land suitability for generic agricultural activity.](image)

2.2.3. Agroeconomics and Farm Structural Factors

Agricultural economy and farm structure information are used to reflect the stability, viability and performance for preventing farmland abandonment at the regional level. This information is mainly gathered from the Farm Accountancy Data Network (FADN) and DG EUROSTAT- Farm Structure Survey (FSS). In particular, three variables are gathered from the FSS: age of farmers, farmer qualification and farm size; and five variables are derived from FADN: rent paid, rented utilised agricultural area (UAA), farm income, farm investment and farm scheme (subsidies). Table 1 explains the assumption for preventing agricultural abandonment for each variable as well as the spatial and temporal resolution. All these variables are considered static throughout the simulation period, averaged over the period 2005–2010 after a harmonization process. This process consisted mainly in filling gaps and matching NUTS3 regions between FSS and FADN due to version discrepancies. Normalization process was applied to make comparable the results among regions and summing up all the variables in a final number associated to each NUTS3. The final goal consists of combining and using both data sources together in a complete and consistent manner. Figure 4 shows the individual maps for each factor at NUTS3 level in Spain.
Figure 4. Individual maps of agroeconomic and farm structure factors in Spain.
2.2.4. Demographic and Geographic Regional Factors

Two major drivers are involved in this group, namely: areas with very low population density (below 50 inhabitants/km²) and remoteness (identify as those that are further than 60 min driving away from the nearest town/city) [13,14,59]. Cities are considered settlements with a population size greater than 50,000 inhabitants, while for towns correspond between 5000 and 50,000 inhabitants. Both classes share the same population density threshold of 1500 inhabitants per km² which is considered to be high population density areas. The assumption is that those areas are considered more vulnerable and abandonment is more likely to occur since infrastructures and services are scarce, disperse and inefficient. Remote areas are also prone to be abandoned due to the lack of good accessibility, produced by a poor transport network which impacts negatively on competitiveness and regional development. These two maps (Figure 5) are dynamic throughout the simulation period since they rely on population projections that are changing over time and location. In Spain, practically the whole territory is characterised by very-low population density with the exception of major urban centres and towns.

![Figure 5. (a) Population density areas; (b) Remote areas computed endogenously within LUISA.](image)

2.3. Agricultural Land Abandonment on Mountainous and Natural Areas

Spain is one of the largest and most biogeographically diverse countries in Europe with an important variety of climatic conditions, together with a rich biodiversity and complex landscape however, at the same time, facing up natural constraints. In this sense, three policy-relevant layers are analysed: totally mountain areas, high nature value farming areas [63] and Natura 2000 sites [64]. In particular, mountain areas have been spatially identified using the less-favoured areas (LFA) classification map, corresponding to the class named “Totally mountain/hill areas” from the Spatial Dataset 2000–2006 based on GISCO Communes (Version 2.4). The assumption of expecting lower abandonment on less-favoured areas, as a consequence of assigning farm payments for maintaining agricultural traditional practices and to promote the conservation of natural habitats and of wild fauna and flora in protected natural areas, is tested. Consequently, a spatial analysis is carried out at a pixel level in order to estimate the area affected by abandonment within each policy-layer in comparison with areas without protection measures. Later on, results are presented as an aggregation at the province level (NUTS3) to keep consistency with the rest of the analysis and for mapping purposes.
3. Results

3.1. Potential Risk Map of Agricultural Land Abandonment in Spain

In 2030, roughly 23 million ha of agricultural land are projected to be under different potential risk of land abandonment (Figure 6). The very large majority of that land will, nevertheless, be under low and very low (more than 3/4 of all) risk of abandonment. However, the remaining 1/4, is estimated to be under high (11%) and moderate (10%) risk of land abandonment, with a residual percentage of about 0.2% of agricultural land under very high potential risk. Therefore, in absolute figures, these last three categories all together sum up more than 5 million ha, being in severe risk of abandonment by 2030.

![Figure 6. Aggregation of agricultural abandonment by risk categories in Spain.](image)

Spain has one of the most diverse and varied climates in Europe due mainly to its geographical location, its continental mass and the numerous mountain ranges from the north to the south. These biophysical characteristics along with other socio-economic and regional aspects are combined to produce a potential risk of agricultural land abandonment at the grid level for Spain and, later on, aggregated per provinces (Figure 7). Clearly, these two pictures confirm that the risk of land abandonment is not only limited to mountainous areas but also to other vulnerable regions. In the semi-arid south-eastern part of Spain (Murcia, Almería, Granada, Málaga, south of Alicante and Albacete) biophysical factors are the leading group where several of those concur at the same time (Figure 3). In particular, high salinity concentration, low annual precipitation (from 250 to 500 mm), fragile and poor soils (heavy clay and coarse texture) prone to degradation and drought, linked to the proximity of the Baetic mountain range dominates south-east Spain [54]. A low population density in the rural mountain area (partially remote) together with an accelerated urbanization and anthropogenic processes in valleys characterises this area (Figure 5). In the north-west Iberian peninsula (mainly the Galicia region) different circumstances leave high rates of abandonment and a risky situation owing to its hilly topography, its peripheral position, predominance small-scale family farms, ownership fragmentation, difficult mechanisation, wildfires risk, intensification of farming and its declaration as a less-favoured area (Directive 75/268/ECC). Important natural constraints to agriculture due to its orography (mainly the Macizo Galaico) along with unfavourable socioeconomic and farm structure factors are also important causes for the increased agricultural abandonment risk in many areas of A Coruña, Lugo and Ourense. Special attention needs to be paid in areas where the presence of moderate, high and very high risk is very pronounced linked to variables such as slope, low soil depth and some patches of poor drainage. Galicia is quite mountainous, which might contribute to isolating rural areas, hampering communications (most notably in the inland) and characterising those areas as remote and lowly populated. Considerable abandonment risk situation is also identified in the Central Ebro Depression partially covering Zaragoza, Huesca, North of Teruel, la Rioja and Navarra. Climatic conditions shift progressively from those influenced by the Atlantic Ocean in the west toward Mediterranean conditions in the east, becoming semi-arid Mediterranean (with drought summer periods) in the central Ebro basin, oceanic in the western Ebro basin and in the Pyrenean parts of the Ebro. Microclimates are
diverse in this zone defining a broad range in temperature (milder temperatures in the west, with more extreme in the central part) and mean annual precipitation (with 600 mm on average but ranging from 300 mm in the Central Ebro to more than 1500 mm at high altitudes). The orographic and climatic conditions along with low socioeconomic viability and stability, while is considered as remote and low population density area clearly favours processes of abandonment.

Figure 7. Map of the potential risk of agricultural land abandonment in 2030 in the EU28. (a) Grid level (100 m resolution); (b) Province level (NUTS 3)

3.2. Evolution of the Land Abandonment in Spain at Regional Scale, 2015–2030

In Spain, the total agricultural land abandonment is projected to reach roughly 1.1 million ha which will account for approximately 5% of the total agricultural land (23 million ha) in 2030. This abandonment share is well above the EU average forecast (3%) and, actually, Spain is the member state undergoing the worst land abandonment situation [41].

However, looking at a more detailed scale, Spanish regions are not equally affected by land abandonment. Figure 8 presents the relative (as share of total UAA) agricultural land abandonment in 2030 sorted by provinces. Galicia region, in particular, A Coruña, Lugo and Ourense, are likely to face the greatest absolute and relative agricultural land abandonment, being the only three regions in Spain under threat to abandon more than 30% of the UAA. In terms of absolute figures, we must include to this leading group Zaragoza, Granada, Teruel, Almería, Murcia, Valencia, Huesca and Albacete with the largest agricultural land abandonment areas in Spain (above the Spanish average of 30 Kha), and altogether responsible for 50% of abandonment. Moreover, most of those regions (except Zaragoza and Albacete) are not the ones with the large regional agricultural productive land that, actually, can exacerbate the situation. Conversely, in the last part of the ranking, we can find Baleares islands, Sevilla, Huelva and Girona, while in relative terms, many regions in Castilla-La Mancha and Castilla y León are foreseen to be less affected by abandonment (below 5%).

For a better interpretation and visualization, Figure 9 presents the map of projected abandoned agricultural land in 2030 per province. Based on the highest abandonment expectations, it is possible to distinguish two clear clusters in Spain: north-western and north, and south-eastern Spain. It confirms that Galicia is expected to face the biggest challenges in Spain, especially where Lugo will be affected the most, with almost 80 thousand ha of abandoned land, followed by A Coruña and Ourense. Other regions in south-eastern Spain, which are likely to face significant land abandonment, are Valencia, Albacete, Murcia, Almería and Granada. The last cluster corresponds to a complete region, namely Aragón (Huesca, Zaragoza and Teruel). In northern Spain, due mainly to the mountainous ranges, substantial agricultural abandonment is projected for Asturias, Cantabria, Gipuzkoa and Bizkaia (in relative terms).
It is also worth noting that regions in central Spain (except Ávila and Madrid) are expected to undergo less abandonment, where the trend is not spread to the regions of the surrounding (outer) belt.

![SHARE OF AGRICULTURAL LAND ABANDONMENT OVER THE TOTAL UAA, 2030](chart)

**Figure 8.** Agricultural land abandonment (shares) per province (NUTS3) in Spain in 2030.

![Agricultural land abandonment with regard to the total agricultural land aggregated at NUTS3 region level (provinces) in 2030.](map)

**Figure 9.** Agricultural land abandonment with regard to the total agricultural land aggregated at NUTS3 region level (provinces) in 2030. (a) Total hectares; (b) Shares.

### 3.3. Agricultural Land Abandonment in Natural and Mountainous Areas

As was mentioned in Section 2.3, totally mountain areas, high nature value farming areas and Natura 2000 sites are individually and spatially analysed in this section (Figure 10). In 2030, of all abandonment in Spain (roughly 1.1 million ha), almost half (505 Kha) will most likely occur in totally mountainous areas due to natural handicaps and difficult mechanisation, among other factors, which make those areas less competitive. Lugo, Ourense, Teruel, Granada and Almería are expected to undergo the highest abandonment extent (more than 25 Kha) due to the presence of important mountain ranges (Macizo Galaico, Iberian and Baetic mountain systems). In Spain, approximately 18 million ha are widely covered by HNV areas associated with low-intensity farming that integrates tradition livestock and orchards (olive, almonds, etc.) while keeping high levels of biodiversity and environmentally valuable habitats. Similar to what happened in mountainous areas, almost 45% of the projected abandonment (490 Kha) is located inside HNV farmland areas. Lugo is the only region with more than 25 Kha of abandonment within those areas, followed by Zaragoza, Granada, Asturias, Teruel, Ourense, Valencia, Almería, Huesca and Ávila belonging to the previous category (from 15 to 25 Kha). More conservative and protective vision seems to have the central (with the exception of Madrid and Ávila) and southwest
of Spain, as well as Catalonia with regard to the EU Nature 2000 sites. In Spain, the Natura 2000 network is broadly distributed across the territory, accounting for almost 30% (roughly 15 million ha). Abandonment inside Natura 2000 sites accounts for 152 Kha which represents about 14% of the total land abandonment. Granada, Valencia, Almería and Teruel are the provinces where agricultural land abandonment is taking place the most (greater than 7 Kha) corresponding to the highest category. This means that the conservation, maintenance and protection goals to support biodiversity within those areas are substantially effective compared to the abandonment outside.

Figure 10. Agricultural abandonment on mountainous, high nature value and Natura 2000 areas per province (NUTS3 level) in 2030.

3.4. Agricultural Land Abandonment at Local Scale (Spain)

The modelling exercise allows us to analyse agriculture land abandonment at the local scale in Spain (Figure 11). Four zones are selected to exemplify areas affected by abandonment with different economic, environmental and regional contexts. In particular, Murcia, Toledo, Zaragoza and Lugo provinces (Figure 12) were chosen as representative zones of the eastern Mediterranean, the Central System, the Ebro Depression and the Galicia region, respectively, in which agricultural land abandonment is expected to be particularly prominent.

Figure 11. Agricultural land abandonment (black polygons) over the UAA at the grid level in 2030.
In the area located in the north-western part of Murcia city (Figure 12a), fruit trees are the dominant agricultural land. Permanent crop abandonment, thus, is the most common agricultural land affected by abandonment. However, arable land is also abandoned close to the urban centres (the cities of Cieza, Archen, Calasparra and Murcia) which might be related to urbanization processes (reserve of land around main cities). The selected area (in particular the western part) is also considered as a remote area. Besides, the area is classified as in danger of land-use abandonment and partially mountain areas according to the eligibility for less-favoured areas (LFA) due to natural constraints. The Murcia region is also characterized by high salinity concentration areas with the addition of low annual precipitation (dry area).

In the northern part of Toledo city (Figure 12b), agricultural land abandonment is mainly from arable land and patches of permanent crops, especially vineyards. This area is placed in the category of in danger of abandonment (as the risk map reflects), surrounded by mountain ranges, Sierra de Guadarrama (Sistema central) in the north and Montes de Toledo in the south, which characterises this area as moderately remote. Besides, there is an accumulation of at least three biophysical factors (slope higher than the range 15–30%, heavy clay texture and annual precipitation below 400 mm) which increase the risk abandonment. Furthermore, agriculture stability and viability for preventing
farmland abandonment are considered very low only with moderate-income values at the regional level, likely influenced by the proximity to Madrid.

Figure 12c is located in the border between Zaragoza and Huesca provinces, close to Zaragoza city. It is an area with important geographic and topographic elements, such as the Ebro river catchment and the Sierra de Guara (Aragonese Pyrenees) on the northern side with a semi-arid Mediterranean climate. In the plain area predominates arable land, and land abandonment is mainly from this production system, especially within the dense forest and nature vegetated areas. Though it is also placed in a remote area surrounded by forest and steep terrain (near mountains), agroeconomic (including irrigation infrastructures) and favourable biophysical variables compensate for a massive abandonment. Natural constraints in this area can be considered modest and are related to some patches of salinity concentration, low root depth and low precipitation from the southern part of Zaragoza city.

The last zone (Figure 12d) covers the Lugo plateau surrounded by the Miño river, as well as a set of mountain ranges in the eastern part (Serras Orientais, Serra de Meira and Serra dos Ancares) and the Macizo Galaico in the west that defines the regional orography. The landscape intersperses highly diverse agricultural land together with leafy and abundant forest and naturally vegetated areas, mainly due to its humid oceanic climate. This geographical diversity entails the combination of different risk categories (low–moderate–high) of abandonment, being considered as an area totally in danger of abandonment. Moreover, there is an accumulation of biophysical factors spread in some places (slope higher than 15–30%, low soil depth) which might increase locally the risk of abandonment. A low stability and viability for preventing farmland abandonment, according to the economic and structure farm variables, characterises this province.

4. Discussion and Conclusion

LUISA, as a spatial-explicit model conceived to contribute to territorial impact assessment and analysis of EU trends and policies, can help to understand to what extent, in time and space, agricultural land abandonment will affect in different regions in Spain. However, the LUISA model, as any other model simplifying the complex process in reality, entails limitations and uncertainties in the design and system (i.e., thematic, spatial and temporal resolution, data availability, geographical coverage, assumptions, scientific-based methods, etc.). One of the most important limitations in this study is the fact that the model configuration is implemented for the whole EU rather than for a particular Member State. This, specifically, means that using better spatial data, higher resolutions, country-specific assumptions/rules based on previous studies, regional/local statistics and so on, outcomes might considerably improve. However, this is not the main role of LUISA that serves to a more ambitious purpose in terms of thematic indicators (population, employment, industry, built-up areas, access to services, transportation, accessibility, etc.), coverage, new methods and techniques, impact assessment analysis, decision-making policy support and so on. It is worth mentioning, as another limitation cause, the selected driving factors (Table 1 and Figure 4) to build the EU risk map from European data sources. It is evident that the lack of higher resolution for some spatial layers (for instance, length growing period) and the low accuracy and spatial variability of some others (salinity, precipitation or sodicity factors) influence the quality of the final results. Besides this, a data harmonization process is necessarily applied to make consistent the inputs related to the agroeconomic and farm structural factors due mainly to missing regional data or discrepancies between NUTS3 versions [57,58]. Thus, even though LUISA results provide actual figures, the herein presented quantitative assessment needs to be cautiously interpreted owing to all mentioned aspects. However, as described below, LUISA spatially captures and identifies, in a faithful manner, the hotspot areas affected by agricultural abandonment at the local and regional scale.

During the last decade, different works and assessments have been considered as a benchmark from a European perspective [6,7,10,12,16,64–68], though their methods, assumptions, nature of the work and results are considerably different. They have helped to explain and estimate to what extent land abandonment affects regions in terms of magnitude, location (spatial and temporal), but also,
which are the driving forces and impacts. Many authors [13–17] demonstrated and highlighted the effects of agroecological, socioeconomic and farm structure variables in determining abandonment patterns which are fully in line with the set of driving factors used in the presented analysis. Recent studies also propose a broader list taking into account other variables like distance to the nearest forest, distance to farms, land consolidation, isolated agricultural plots within forest, proximity to markets, road density, landscape structure or irrigation maps among others [8,14,20]. Many of the mentioned works rely on spatially-explicit logistic regressions to assess the determinants of agricultural abandonment because they are relatively easy to understand and formulate [69]. Soil type, topography (elevation and slope) and rural population change were the most important variables explaining land abandonment in western Ukraine while infrastructure density, land-use intensity and distance were low significant contrarily to the initial hypothesis [25]. On the contrary, accessibility (distance to roads and to villages) was found an important driver of abandonment in the case of western European countries, age index and slope [67].

From European data sources, we firstly analyse and compare in this section the observed local abandoned rates from [6] (Appendix A) and the ones modelled from LUISA (Figure 11), especially the south-eastern part of Spain, Galicia, Pyrenees and the most inner and central part. Spain gathers the major number of case study areas mainly due to the large distribution of mountain ranges, from the north to the south, within the Iberian Peninsula. The spatially coinciding NUTS3 regions overlapping those observed abandonment hotspots are found in Cantabria, Asturias, Gipuzkoa, Madrid, Ávila, Salamanca, Lleida, Rioja, Zaragoza, Málaga, Granada and Almería. Thus, fifty-eight municipalities (Appendix B) captured by LUISA were analysed at the local level, in which abandonment shares ranging from 30% to 84%, with the highest affected areas by abandonment in Lleida (El Pont de Suert, 84%), north of Madrid (Navarredonda, San Mames and Puentes viejas, 80%) and Zaragoza (Borja and Ainzon, 80% and 81%, respectively). Secondly, based on remote-sensing observations, [15] predicted the likelihood of abandoned areas at the pan-European scale (European Union, Russia and Ukraine) using machine learning techniques based on a 5 km grid cell (pixel). Particularly, in the Iberian Peninsula, these predictions are not completely coincident with national studies carried out by many authors [2,6,8,20,70,71] and also with LUISA outputs. North-western Spain (Galicia), south-eastern Spain (Murcia region) and northern Portugal are highly affected by abandonment; however, those regions were not captured by the predictions from that study.

After analysing and comparing local studies to LUISA outputs (Figures 9 and 11), this confirms that the biggest challenges in Spain are expected to take place, especially in its north-western part, where Lugo province will be affected the most by land abandonment in Galicia region. We reviewed the theoretical and qualitative work of [27,28] centred on concepts, drivers and consequences of the abandonment of agriculture with a focus on Galicia. A more quantitative approach can be seen in [8,27] using different statistical and cartographic data sources between 1956 and 2004, analysing the district of Terra Cha in Lugo Province. Variables such as slope and distance to farms were significantly correlated with high rates of abandonment while recovery for cultivation was related to accessibility, shape, slope and distance. The later article is contextualised on the IRENA Agri-Environmental Indicators (European Commission) where the indicator of “Risk of Farmland Abandonment” is calculated at the municipality level in Galicia. A response variable referred to as “abandoned.uaa” can be compared with what LUISA simulates. Particularly, a strong correlation can be seen between abandonment and slope, population density and travel time. In terms of location and extent in this study, we can find municipalities with abandonment shares over the total UAA ranging from 29.6–73%, similarly to the LUISA model, especially in the central and south-eastern part of Lugo and Ourense (bordering on Asturias, Leon and Zamora regions). Another cluster of regions can be found in the inner part of Pontevedra limiting to the north of Ourense, while abandonment declines when approaches the coastline (Atlantic coast).

Other regions in the western Mediterranean basin, which are likely to face significant land abandonment, are located in Murcia, Málaga, Almería, Valencia and Alicante. [2] showed the prediction
of a land abandonment map in Murcia using random forest techniques where the higher potential of abandonment appears in the northeast of the province (Yecla, Jumilla, Albanilla, Calasparra, Cieza, Fortuna, Albarán, etc.). LUISA also captures these hotspots ranging from 7% up to 20% of abandonment over the total UAA in the municipalities leading the ranking by 2030 if this trend continues over time. Guadalentin basin (southwest of Murcia limiting with Andalusia) is identified as an abandonment hotspot area by other authors [72,73] and also by the modelled LUISA results. The main difference compared to these studies is found in the Huerta y Campo de Murcia region (south-east of Murcia) where LUISA project less abandonment. Local studies in Valencia region (east Spain), Málaga and Almería regions (south-east Spain) has been carried out as representative Mediterranean areas prone to land abandonment, emphasizing the environmental impacts (soil erosion, increase in organic matter, infiltration capacity, vegetation recovery, etc.) when the phenomenon occurs [18,19,21,29]. The last Spanish regions with high potential of future abandonment according to LUISA are placed mainly in the Central Pyrenees, northern part of the Iberian Range and the inner side of the Ebro basin (Huesca, Navarra, La Rioja, Zaragoza and Teruel) whilst less pronounced in the Catalan Prelitoral (Lleida, Barcelona and Tarragona). During the last decades, many studies were focused on these areas at plot, catchment, local or regional scale, mainly dealing with the hydrological, geomorphological or land-use change effects of land abandonment rather than, in most cases, the abandonment of agricultural use per se [20,29,74–79].

The lack of a homogeneous and continuous database or inventory of agricultural abandonment makes difficult further studies on this topic. As mentioned, most of the studies are local or regional, therefore, difficulty can be used for a straightforward comparison due to the usage of different territorial boundaries or the temporal component. The spatial data and statics currently used are not accurate enough for assessing farmland abandonment. Estimations based on remote sensing diverge from case studies due to the difficulties in land cover interpretation to distinguish between abandoned farmland and grazing area [80]. In Spain, some studies have used the SIOSE map for comparison and calibration of different model results [2,73]. Concerning statistical data [8,10] stated that this complex and local phenomenon should be studied at a finer scale (LAU2, municipality level) rather than the usual NUTS3 level approach.

Agricultural land abandonment has been occurring over time and its expansion seems to continue happening not necessarily only in mountain and marginal areas but also in vulnerable regions. Spatial patterns of abandonment projected by the LUISA model have reflected a good spatial coincidence with the most affected areas observed in Spain which demonstrates that it can be a useful tool for case studies. LUISA, in the case of Spain, identifies a first group of regions located in the western Mediterranean belt (Valencia, Alicante, Murcia and Almería), Galicia region (Lugo, Ourense, Pontevedra and A Coruña), Central Pyrenees/Ebro Depression/North Iberian Range (Navarra, La Rioja, Huesca, Zaragoza, Teruel and Barcelona) where agricultural land abandonment is expected to be particularly prominent and, a second group in the Cantabrian mountains (Asturias and Cantabria) and the Central System (Madrid and Ávila). In summary, these findings indicate that agricultural abandonment is not equally spread across the country, ranging from less than 0.4% to more than 44% at the regional level (province) with an average greater than 10%. Spain is expected to undergo an abandonment process that will reach roughly 5% (1.1 million ha) of the total agricultural land by 2030. Special attention must be paid to mountainous and natural protected areas (HNV farmland and Natura 2000 network) which cover an important proportion of its national area. Although LUISA does not integrate a specific artefact to directly prevent land abandonment within those policy-related layers, the results suggest that abandonment has a lower impact on them compared to outside places, likely due to the conservation measures to, among other purposes, prevent abandonment. The predicted abandonment in HNV and Natura 2000 areas to lead to a loss in farmland biodiversity and more intensive forms of agriculture.

Current work is focused on a validation exercise of the European risk map of agricultural land abandonment by means of regressions models. From a technical point of view, future work will improve the resolution (spatial and temporarily) of the main drivers and, in particular, remoteness areas
(origin points) and the integration of irrigation maps. As we discussed in this article, agricultural land abandonment has a direct and indirect impact on the rural population and economy. An assessment of different socioeconomic and demographic factors in rural areas will take into account depopulation, ageing population, economic performance in the primary sector (employment, among other factors) and an attractiveness index in rural areas.

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**Appendix A**

Abandonment observed hotspots numbered from 12 to 23 and from 31 to 35 [6] are located across the Cantabrian Mountain, Central System, Sistema Baetic, Iberian Range, Central Pyrenees and Catalan Prelitoral.

![Farmland abandonment areas in Spain.](image)

**Figure A1.** Farmland abandonment areas in Spain.

**Appendix B**

**Table A1.** Abandonment shares comparison between the observed and the modelled abandonment.

| NUTS3 Region, Abandonment Share | Abandonment Areas from [6] and Shares | Municipalities (LAU2) in LUISA and Shares |
|---------------------------------|---------------------------------------|------------------------------------------|
| Asturias (ES120), 15%           | Abandonment areas numbered as 12, 13 and 22 with shares between 40% and 80% | Abandonment areas correspond to the municipalities of: Allande, Teverga, Aller, Camaleño, Polaciones, Valdeolea and San Roque de Riomiera ranging from 38% to 53% shares |
| Madrid (ES300), 9%              | Abandonment areas numbered as 14 and 15 with shares between 75% and 89% | Abandonment areas correspond to the municipalities of: Puentes Viejas, Navarradonda y San Mames, Lozoyuela, Manzanares el Real, San Ildefonso, Narrillos del Alamo, Orihuela, Medinilla, La Carrera and Piedrahita ranging from 42% to 81% shares |
| Lleida (ES513), 4.5%            | Abandonment areas numbered as 18 and 21 with shares between 40% and 71% | Abandonment areas correspond to the municipalities of: Torre de Cabdella, Sort, Les Valls d’Aguilar, Prullans, La Vansa i Fornols, El Pont de Suert, Valderrobres, Monroyo, Castellote and Villarluengo ranging from 31% to 85% shares |
| Rioja (ES230), 17.5%            | Abandonment areas numbered as 19 and 20 with shares between 42% and 99% | Abandonment areas correspond to the municipalities of: San Asensio, Cenicero, Sotés, Haro, Tarazona, Borja, Ainzón, Fuendejalón and Morata de Jalón ranging from 33% to 81% shares |
| Malaga (ES617), 10%             | Abandonment area numbered as 16 and 23 with shares between 36% and 70% | Abandonment areas correspond to the municipalities of: Villaluenga del Rosario, Ronda, Alpujarra de la Sierra, Nevada, Alhendón, Torvizón, Fitiana, Fondón, Felix, Lubrín, Macael, Oria and Chirivel ranging from 43% to 74% shares |
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