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Women's knowledge of their state's abortion regulations. A national survey

Jonas J. Swartz a,b,⇑, Carly Rowe b, Jessica E. Morse b, Amy G. Bryant b, Gretchen S. Stuart b

a Division of Women's Community and Population Health, Department of OB/GYN, Duke University Medical Center, Durham, NC, United States
b University of North Carolina School of Medicine, Division of Family Planning, Dept of OB/GYN, Chapel Hill, NC, United States

ABSTRACT

Objectives: States vary significantly in their regulation of abortion. Misinformation about abortion is pervasive and propagated by state-mandated scripts that contain abortion myths. We sought to investigate women's knowledge of abortion laws in their state. Our secondary objective was to describe women's ability to discern myths about abortion from facts about abortion.

Study design: This was a cross-sectional study of English- and Spanish-speaking women aged 18–49 in the United States. We enrolled members of the GfK KnowledgePanel, a probability-based, nationally-representative online sample. Our primary outcome was the proportion of correct answers to 12 questions about laws regulating abortion in a respondent's state. We asked five questions about common abortion myths. We used descriptive statistics to characterize performance on these measures and bivariate and multivariate modeling to identify risk factors for poor knowledge of state abortion laws.

Results: Of 2223 women contacted, 1057 (48%) completed the survey. The mean proportion of correct answers to 12 law questions was 18% (95% CI 17–20%). For three of five assessed myths, women endorsed myths about abortion over facts. Those who believe abortion should be illegal (aOR 2.18, CI 1.40–3.37), and those living in states with neutral or hostile state policies toward abortion (neutral aOR 1.99, CI 1.34–2.97; hostile aOR 1.6, CI 1.07–2.36) were at increased odds of poor law knowledge.

Conclusions: Women had low levels of knowledge about state abortion laws and commonly endorse abortion myths. Women's knowledge of their state's abortion laws was associated with personal views about abortion and their state policy environment.

Implications: Supporters of reproductive rights can use these results to show policy makers that their constituents are unlikely to know about laws being passed that may profoundly affect them. These findings underscore the potential benefit in correcting widely-held, medically-inaccurate beliefs about abortion so opinions about laws can be based on fact.

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1. Introduction

Abortion is extremely safe and effective and high quality care is hindered rather than enhanced by state-level barriers [1]. Yet since 2011, states have enacted over 480 laws regulating abortion and restricting access to services including abortion bans in 12 states in 2019 [2,3]. As of May 2020, 11 states had attempted to restrict abortion during the COVID-19 pandemic [4].

While no outright abortion ban is currently in effect in any state, abortion access is widely variable based on legislation in each state [5,6]. Fifty-eight percent of reproductive-aged women live in states with policy hostile toward abortion [6]. Women who live in those states face hurdles such as 24–72 hour waiting periods prior to obtaining care, mandatory ultrasound viewing requirements, lack of access to telehealth for abortion, long distances to providers and stringent limits on gestational age [6,7]. The interplay of frequent new legislation and legal challenges to those proposed restrictions may make it difficult for women to know whether they have access to abortion.

Additionally, some state laws propagate misinformation about abortion through state-mandated counseling scripts that contain...
2. Materials and methods

We conducted a cross-sectional study, using a survey of a nationally-representative sample of reproductive-aged women who were members of GfK KnowledgePanel. This study received approval from the University of North Carolina Institutional Review Board (#18-2140).

2.1. Recruitment

GfK Knowledge Panel is a probability-based online panel that has been used for studies on health, including abortion and reproductive health [10,15,16]. GfK includes a statistically valid sampling method covering 97% of households in the United States. Prior to contacting respondents, GfK weights the pool of active members using geodemographic benchmarks from the most recent supplement of the U.S. Census Bureau’s Current Population Survey.

Women aged 18–49 who spoke English or Spanish were eligible to participate. Eligible women were invited to complete the survey by GfK originated email sent to them in their preferred language. Two pilot tests of the survey were done in January 2019 and February 2019. GfK administered the final survey to KnowledgePanel members for seven days in March 2019. Women who did not respond within three days were sent email reminders on days three and six after the original request for participation. The completion of each survey and each survey item were voluntary. Surveys that were incomplete were excluded from the final analysis. An incomplete survey was defined a-priori to be when greater than 50% of the questions were excluded or skipped.

2.2. Measures

We designed a 41-item survey for our study (Fig. 1 and Appendix 1). We included items about abortion laws (12), about common abortion myths (5), personal views on abortion (1), self-reported pregnancy and abortion history (3), and health literacy (6) [21].

2.3. Abortion knowledge

The 12 items written to collect data about abortion law knowledge were adapted from survey questions used in prior studies [11,12]. The items were designed to specifically ask how abortion laws might affect the general public. We did not include survey questions about laws that targeted abortion providers or facility requirements. Respondents were asked whether or not they thought particular laws were in place in their state. For instance, a respondent from Nebraska would be asked, “In Nebraska, is there a law that married women have to have their husband’s consent before an abortion?”. Possible answers included “yes,” “no,” and “not sure.” Respondents were encouraged to select “don’t know/not sure” instead of guessing. We asked one question about Medicaid funding of abortion and did not differentiate between use of state or federal funds. Funding of abortion through state Medicaid programs uses state rather than federal funds. We used Guttmacher Institute [17] and NARAL ProChoice America [18] to determine enacted state-specific abortion regulatory statutes. In the event of discrepancies between the two sources, we searched for state statutes based on data available in February 2019 (Appendix 2).

2.4. Abortion myths

The five items in the survey about common abortion myths have been used and reported in other published literature [8]. For each item we provided a statement of the common myth and a statement of the matching fact. We asked respondents to choose which of the two statements was closer to the truth. Respondents were encouraged to select “don’t know/not sure” instead of guessing.

2.5. Personal views on abortion and pregnancy history

We included one item to measure women’s personal views on abortion [10,19]. We asked the question: “Which of the following statements about the issue of abortion comes closest to your own view?” Response options were: “I believe having an abortion is morally acceptable and should be legal;” “I am personally against abortion for myself, but I don’t believe government should prevent a woman from making that decision for herself;” “I believe having an abortion is morally wrong and should be illegal.”

We asked women whether they had been pregnant and among those with a pregnancy history, whether they ever had an abortion. We also asked whether they had accompanied someone else to obtain an abortion.

2.6. Health literacy

Health literacy is a measure of literacy, numeracy and comprehension that conveys an individual’s ability to understand information and make decisions related to their health. As they may have greater difficulty understanding medical information and more communication barriers [20], women with low health literacy may be especially susceptible to frequently changing legislation and state-supplied misinformation about abortion. We collected data on health literacy to determine if there would be an association between health literacy and knowledge of abortion laws. We used the Newest Vital Sign, a validated, rapid health literacy assessment available in English and Spanish [21]. We used this assessment to stratify respondents into three categories based on tool-specific guidance [21]. “Low health literacy,” “Possible low health literacy,” and “Adequate health literacy.”

2.7. Demographics

Demographic characteristics of each GfK KnowledgePanel were provided for each survey respondent. These included age, education, race/ethnicity, number of people living in the household, marital status, rural or urban residence, state region, state of residence, employment status, political affiliation, religious affiliation and preferred language. We used data on number of family members living in the household and income to stratify respondents using the 2019
State abortion laws:  
*We asked participants questions about...*
- Abortion in the second trimester for healthy women
- Abortion in the second trimester in the setting of rape, incest or maternal health threat
- State-mandated counseling scripts
- Parental consent for minors
- Ultrasound prior to abortion
- Spousal consent for married women
- Sex-selective abortion
- Abortion in the setting of Trisomy 21
- State-mandated waiting periods
- Medicaid funding for abortion

Abortion myths:  
*We asked participants if they believed medical facts or myths about abortions in five domains.*
- Safety
- Mental health effects
- Breast cancer
- Regret
- Infertility

| Personal views about and experience with abortion:  
*We asked participants about their views on abortion.* |
|-----------------------------------------------|
| 1. Morally acceptable and should be legal |
| 2. Personally against but should be legal. |
| 3. Morally wrong and should be illegal. |

| Experience with pregnancy and abortion  
*We asked about pregnancy and abortion history.* |
|-----------------------------------------------|
| 1. Have you been pregnant? |
| 2. Have you had an abortion? |
| 3. Have you accompanied someone to an abortion? |

**Fig. 1.** Knowledge of state abortion laws survey elements. A complete version of this survey is available in the Supplementary materials.

Federal Poverty Level (FPL). We coded households as <100%, 100–199% and greater than or equal to 200% of FPL. We condensed religious affiliation to six categories: no religion, Catholic, Christian (e.g. Protestant, Evangelical, Jehovah's Witness, Mormon, Greek Orthodox, etc.), Jewish, Muslim, and other non-Christian (e.g. Hindu, Buddhist, etc.). We also condensed political affiliation to three categories from seven: Republican, Independent and Democrat.

At the conclusion of the survey, we offered evidence-based information on each of the included abortion myths and a link to a website where women could find a fact sheet of abortion laws in their state. We aimed to dispel myths encountered during the survey and answer questions that could have been raised through participation.

2.8. Analysis

Our primary outcome was the “knowledge sum score”. The lowest possible score was zero, when a respondent got none of the 12 knowledge questions correct. The highest possible score was a 12, when a respondent got all 12 questions correct. The score is the proportion of laws that respondents could correctly identify for their state. For each of the 12 knowledge questions, the answer was scored zero for an incorrect response or not sure, and one for a correct answer. All respondents had the same potential maximum score based on the laws in their state.

Our secondary outcome was a score based on women’s ability to correctly discern common myths about abortion from true statements. This score was a sum of true statements about abortion that respondents could identify. For example, respondents had to choose which of the following statements is closer to the truth: “Abortion is safer than childbirth,” or “Childbirth is safer than abortion.” In that example, the respondent would receive one point for the correct statement that “abortion is safer than childbirth” [22]. She would receive zero points for the myth statement “Childbirth is safer than abortion” or “Don’t know/Not sure.” We created a sum score for the five items. We performed a one-proportion Wald tests to test whether respondents were more likely to get answers correct or incorrect.
3. Results

The survey was electronically sent to 2223 women; 1057 completed the survey and 14 were excluded for skipping more than 50% of questions for a response rate of 47%. After weighting, the analytic sample included 1041 women (Fig. 2).

One thousand one hundred sixty-six women invited to participate declined. Those women were demographically similar with the exception of a larger proportion being low income and a larger proportion having lower levels of education. Only 81 panelists (4% of those invited) opened the survey and did not complete it.

Women from all states and the District of Columbia, except Hawaii, responded. Respondents were young (Table 1), well-educated and few came from households living below 100% of FPL. Women were diverse racially and ethnically. The majority had been pregnant in the past (617/1032; 59%), and a notably small minority reported a history of abortion (107/1032; 10%). The majority of respondents completed the survey in English.

Most women believed that the government should not make abortion illegal (570/1041; 73%). (Table 1) The majority of the sample identified with the Democratic party. A plurality (428/1041; 41%) lived in states hostile toward abortion, whereas (367/1041; 35%) lived in middle ground states, and a minority (245/1041; 24%) lived in states supportive of abortion rights. A larger proportion of our sample were health literate than would have been anticipated in the general population [23].

3.1. Knowledge of state regulations

Women correctly answered 18% of questions (2/12 questions; 95% CI 17–19) about abortion regulations in their state, which was our primary outcome. We found the majority of women had limited knowledge of abortion laws. More than one third of respondents (380/1041, 36%; CI 33–40) did not answer any of the 12 questions correctly about abortion regulations in their state. Only two respondents (0.2%; CI 0–1) answered all 12 questions correctly. The most frequent answer for all the 12 questions about state abortion regulations was “Don’t know/Not sure” (range 41–83%). We focused on answers to each of the 12 knowledge questions (Fig. 3).

For context, we present the proportion of respondents who lived in a state with the regulations we assessed, as well as knowledge of those regulations (Fig. 3). The question with the greatest number of correct answers (480/1041; 46%; CI 43–49) was about a theoretical gestational age limit of 15 weeks in the setting of rape, incest or threat to maternal health (Fig. 3 and Table 2). Although it was legal in every state, only 28% of respondents (288/1041; 28%; CI 25–31) were certain abortion at 15 weeks would be legal regardless of the indication. Likewise, only 24% (249/1040; CI 21–27) of women were aware that spousal consent was not required before an abortion. This is currently not an enacted statute in any state. Women also infrequently knew about laws regulating scripts or counseling prior to abortion, ultrasound requirements, legality of sex-selective abortion, state-mandated waiting periods or about Medicaid coverage of abortion.

3.2. Factors associated with knowledge of state abortion laws

A number of factors were associated with a score of zero on knowledge of state abortion laws. Spanish-speakers (OR 1.9, CI 1.10–3.26), women living in a state with policy neutral or hostile toward abortion as compared to supportive of abortion (neutral OR 1.67, CI 1.14–2.45, hostile OR 1.54, CI 1.06–2.23), and those believing abortion should be illegal (OR 1.74, CI 1.2–2.52) were at increased odds of having no knowledge of their state abortion laws. In contrast, a personal history of pregnancy (OR 0.73, CI 0.55–0.97) and personal experience with abortion (OR 0.52, CI 0.35–0.78) were associated with lower odds of a score of zero.

In multivariate logistic regression, Spanish-speaking women (aOR 2.21, CI 1.20–4.07), those with personal opposition to abortion who think it should be legal (aOR 1.48, CI 1.03–2.13), those who think abortion should be illegal (aOR 2.18, CI 1.40–3.37), and those living in states with neutral or hostile state policies toward abortion (neutral aOR 1.99, CI 1.34–2.97; hostile aOR 1.6, CI 1.07–2.36) were at increased odds of a zero knowledge score. (Table 3) A personal history of pregnancy (aOR 0.56, CI 0.41–0.78) was associated with decreased odds of a zero knowledge score.
Fig. 3. Women’s knowledge of state abortion restrictions and the proportion of women living in states with those restrictions in place. In the left column, women’s knowledge of abortion laws enacted in their state are depicted. On the right, the pie charts show the percentage of women in our sample who had the assessed law in place in their state. In one case (Trisomy 21), <1% of the sample did have the law in place, and it rounded to 0%. At the time of the survey (March 2019), recent legislative efforts to ban abortion before 15 weeks in some states had not been passed.

Fig. 4. Women’s ability to discern myths about abortion from facts. Women were asked which was more likely to be true between an accurate statement (shown on the right) and common abortion myth (shown on the left).
Table 1
Sociodemographic and reproductive characteristics of women aged 18–49 participating in a U.S. survey on knowledge of abortion laws and myths in 2019, n = 1041.

| Characteristic                             | Score of 0 on knowledge of state abortion laws<sup>3</sup> | Score of 1 or greater on knowledge of state abortion laws |
|--------------------------------------------|------------------------------------------------------------|----------------------------------------------------------|
|                                            | n (%)                                                      | n (%)                                                    |
| Age                                        |                                                            |                                                          |
| 18–29                                      | 139 (37)                                                   | 258 (39)                                                 |
| 30–39                                      | 121 (32)                                                   | 208 (31)                                                 |
| 40–49                                      | 120 (32)                                                   | 196 (30)                                                 |
| Education                                  |                                                            |                                                          |
| Less than high school                      | 35 (9)                                                     | 59 (9)                                                   |
| High school graduate                       | 88 (23)                                                    | 152 (23)                                                 |
| Some college                               | 124 (33)                                                   | 206 (31)                                                 |
| Bachelor's degree or higher                | 133 (35)                                                   | 245 (37)                                                 |
| Poverty status                             |                                                            |                                                          |
| <100%                                      | 34 (9)                                                     | 63 (10)                                                  |
| 100–199%                                   | 43 (11)                                                    | 66 (10)                                                  |
| ≥200                                       | 303 (80)                                                   | 532 (80)                                                 |
| Race                                       |                                                            |                                                          |
| Non-Hispanic white, single race            | 209 (55)                                                   | 373 (56)                                                 |
| Non-Hispanic black, single race            | 51 (13)                                                    | 88 (13)                                                  |
| Non-Hispanic other or multiple race        | 30 (8)                                                     | 59 (9)                                                   |
| Hispanic                                   | 82 (22)                                                    | 130 (20)                                                 |
| 2+ Races, Non-Hispanic                     | 7 (2)                                                      | 12 (2)                                                   |
| Marital status                             |                                                            |                                                          |
| Married                                    | 196 (52)                                                   | 344 (52)                                                 |
| Divorced/widowed/Separated                 | 27 (7)                                                     | 55 (8)                                                   |
| Never married, living alone                | 112 (29)                                                   | 197 (30)                                                 |
| Living with partner                        | 44 (12)                                                    | 66 (10)                                                  |
| Reproductive and abortion history          |                                                            |                                                          |
| Has been pregnant                          | 207 (54)                                                   | 410 (62)                                                 |
| Has had an abortion                        | 27 (13)                                                    | 81 (20)                                                  |
| Has accompanied someone else to have an abortion | 19 (5)                                               | 59 (9)                                                   |
| Survey language                            |                                                            |                                                          |
| English                                    | 344 (91)                                                   | 628 (95)                                                 |
| Spanish                                    | 36 (9)                                                     | 34 (5)                                                   |
| Residence region                           |                                                            |                                                          |
| Northeast                                  | 60 (16)                                                    | 118 (18)                                                 |
| Midwest                                    | 81 (21)                                                    | 130 (20)                                                 |
| South                                      | 147 (39)                                                   | 252 (38)                                                 |
| West                                       | 93 (24)                                                    | 161 (25)                                                 |
| Urban vs Rural                             |                                                            |                                                          |
| Urban                                      | 54 (14)                                                    | 71 (11)                                                  |
| Rural                                      | 326 (86)                                                   | 591 (89)                                                 |
| Personal views on abortion                 |                                                            |                                                          |
| Abortion is morally acceptable and should be legal | 95 (4)                                                  | 222 (33)                                                 |
| Personally against abortion, but government should not prevent a woman from making that decision | 165 (43)                                                 | 288 (44)                                                 |
| Abortion is morally wrong and should be illegal | 106 (28)                                                 | 141 (22)                                                 |
| Refused                                    | 14 (4)                                                     | 11 (2)                                                   |
| Residence state and its associated abortion climate<sup>1</sup> |                                                            |                                                          |
| Hostile toward abortion                     | 163 (41)                                                   | 266 (40)                                                 |
| Middle-Ground                              | 147 (39)                                                   | 220 (33)                                                 |
| Supportive                                 | 70 (18)                                                    | 176 (27)                                                 |
| Religious affiliation                      |                                                            |                                                          |
| No religion                                | 113 (30)                                                   | 175 (26)                                                 |
| Catholic                                   | 84 (22)                                                    | 152 (23)                                                 |
| Christian                                  | 164 (44)                                                   | 277 (42)                                                 |
| Jewish                                     | 8 (2)                                                      | 16 (2)                                                   |
| Muslim                                     | 2 (1)                                                      | 9 (1)                                                    |
| Other non-Christian                        | 6 (2)                                                      | 31 (5)                                                   |
| Party affiliation                          |                                                            |                                                          |
| Republican                                 | 134 (35)                                                   | 228 (34)                                                 |
| Undecided/Independent                      | 31 (8)                                                     | 29 (4)                                                   |
| Democrat                                   | 215 (57)                                                   | 405 (61)                                                 |
| Health Literacy<sup>2</sup>                |                                                            |                                                          |
| Low health literacy                        | 27 (7)                                                     | 50 (8)                                                   |
| Potentially low health literacy             | 53 (14)                                                    | 96 (15)                                                  |
| Adequate health literacy                   | 299 (79)                                                   | 515 (78)                                                 |

<sup>1</sup> State abortion policy climate is based on grading by the Guttmacher institute. We condensed the Guttmacher five category grading system to three categories [6].

<sup>2</sup> Health literacy was assessed using the Newest Vital Sign [22], a validated health literacy assessment.

<sup>3</sup> Knowledge of state abortion laws was measured using a 12-item assessment querying whether individual abortion laws were enacted in the woman’s state of residence. Table 2 provides additional detail. Correct answers received one point. A score of zero means the respondent had no correct answers.
3.3. Abortion myths

Women correctly identified only 23% (CI 22–25%) of true statements about abortion. Almost half of respondents (468/1041; 45%; CI 42–48%) answered zero questions correctly when asked to differentiate myths from facts about abortion. For four of the five statements about abortion, the most frequent answer was “don’t know/not sure” (Fig. 4 and Table A1). On three of the five statements, respondents were more likely to endorse myths than true statements. Respondents incorrectly reported that abortion causes depression and anxiety (incorrect 50% CI 47–53%, correct 5% CI 7–11%, p < 0.001) [1,24] and that most women who have had abortions experience regret (incorrect 36% CI 33–39%, correct 13% CI 11–16%, p < 0.001) [25]. Women were also likely to incorrectly believe that childbirth is safer than abortion (37% CI 34–40%, correct 15% CI 13–17%, p < 0.001) [22].

4. Discussion

In this nationally-representative assessment of reproductive-aged women’s knowledge of their state abortion laws, we found that few women had accurate impressions of the safety of abortion and related laws. Previous regional studies have presented similar findings [10,14]. Surprisingly, we did not find poverty, low levels of education, or low health literacy to be associated with knowledge of state abortion laws. We also found that women were more likely than not to endorse abortion myths.
Our finding that women have low levels of knowledge about abortion laws is similar to other studies. We found consistently low knowledge across the US. Factors such as personal ideology about abortion and state of residence may shape knowledge about state abortion laws. Personal ideology has previously been noted to be associated with support for abortion laws [9,19] and the belief that those restrictions enhance safety [19]. Respondents’ moral views on abortion were similar to prior studies [10,19,26]. We found personal and state of residence hostility toward abortion to be correlated with low knowledge of abortion laws. This observation suggests an additional barrier to abortion care—inaccurate knowledge of abortion laws—in environments hostile toward abortion.

We corroborated prior studies demonstrating frequent endorsement of abortion myths [8]. When considering women’s understanding about the safety of abortion and impact on health, inaccurate anti-abortion messaging and poor sexual health knowledge appears to outweigh abundant and compelling contrary evidence [1,22,24,25,27–31]. We found respondents to be highly misinformed on abortion safety, consistent with prior studies [8–10,19]. While the risk of death from childbirth is 14 times that of death from abortion [22], respondents in our study were more likely to view childbirth as safer than abortion. Further, they were likely to believe abortion has adverse psychological consequences, which has been disproven in the short and long term [1,24,25,31].

Some limitations should be considered. Only 10% of respondents reported a history of abortion, which is lower than contemporary lifetime incidence estimates in the US of just under 25% [32]. This may indicate either that this sample is not typical of the US population or social-desirability bias in responses. The response rate was somewhat lower than for other GfK studies. KnowledgePanel members are not informed about the content of the survey when they decide whether or not to follow the initial email link. Given the high participation rate among those who opened the survey, we suspect high social-desirability bias regarding self-reporting abortion. Few women in our study had low health literacy, which is expected from KnowledgePanel members who are regular survey respondents. Nationally, 36% of adults have basic or below basic health literacy [23]. Results may not be generalizable to less health literate populations.

Our findings should serve as a call to action to all clinicians to ensure their patients have accurate knowledge about their reproductive rights [2,33,34]. Knowledge about abortion laws is lowest in the areas most likely to introduce laws severely limiting abortion access. Reproductive rights advocates may need to provide significant educational context about new laws to rally opposition even though the majority of the public supports legal access to abortion [26].

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Appendix A. Supplementary data

Supplementary data to this article can be found online at https://doi.org/10.1016/j.contraception.2020.08.001.

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