Land Use Impacts on Particulate Matter Levels in Seoul, South Korea: Comparing High and Low Seasons

Hyungkyoo Kim

Department of Urban Design and Planning, Hongik University, 94 Wausan-ro, Mapo-gu, Seoul 04066, Korea; hkkim@hongik.ac.kr; Tel: +82-2-320-1635

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Abstract: Seoul, a city in South Korea, experiences high particulate matter (PM) levels well above the recommended standards suggested by the World Health Organization. As concerns about public health and everyday lives are being raised, this study investigates the effects of land use on PM levels in Seoul. Specifically, it attempts to identify which land use types increase or decrease PM levels and compare the effects between high and low seasons using two sets of land use classifications: one coarser and the other finer. A series of partial least regression models identifies that industrial land use increases the PM levels in all cases. It is also reported that residential and commercial land uses associated with lower density increase these levels. Other uses, such as green spaces and road, show mixed or unclear effects. The findings of this study may inform planners and policymakers about how they can refine future land use planning and development practice in cities that face similar challenges.

Keywords: land use; particulate matter; Seoul; partial least-squares regression

1. Introduction

Today, ambient air pollution, often recognized by the concentration of particulate matter (PM), carbon dioxide, sulfur oxides, nitrogen oxides, carbon monoxide, and ozone, is one of the most serious risks to human health in many cities and regions. The World Health Organization (WHO) reported that exposure to PM, among many other air pollutants, is estimated to be responsible for 4.2 million premature deaths worldwide per year [1]. Previous studies identified that exposure to a concentration of PM of 10 micrometers or less in diameter (PM10) and PM of 2.5 micrometers (PM2.5) may cause serious cardiovascular and respiratory diseases [2–5], skin diseases [6], and many types of cancer [7–12]. They also report that it has particularly adverse impacts on children [13,14], the elderly [15,16], and pregnant women [17,18].

There have long been natural sources of PM, such as volcano eruptions, wildfires, and decomposition of organic substances. However, anthropogenic sources located in cities, including automobiles, production facilities, thermal power plants, and buildings, as well as indoor cooking, heating, smoking, and even air fresheners or cleaning supplies, have become more influential producers of PM and are threatening the health and the everyday lives of citizens [19,20]. Cities around the world that undergo rapid economic development often confront high PM levels as a key societal challenge. They are usually heavily dependent upon fossil-fuel-based manufacturing industries, energy sources, and transportation systems. These cities also generally lack policies for restricting PM emissions. They are sometimes hesitant to implement policies that may burden local business. These policies include local land use planning that has been utilized as a key facilitator of economic development rather than a measure that protects citizens’ health by establishing
development caps on PM-related land uses, providing more green amenities or separating and protecting residential land use from others. For these reasons, major transitions in land use planning in cities are required [1,21,22].

Building on what has been discussed thus far, this study looks into Seoul, South Korea, a city in which many citizens are suffering from high levels of PM in the recent years and explores how land use affects PM10 and PM2.5 levels. It recognizes the wide variance found in Seoul’s PM levels and analyzes whether the effects vary between high seasons, when the PM levels are higher because of the large influx coming from outside the country in addition to local contributions, and low seasons, when the levels are mostly affected by only local sources. The outcome of this study may help us to understand the unidentified relationship between land use and PM levels in Seoul. It may also inform local land use planning and practice as an adaptation measure so as to provide a more livable urban environment and promote public health.

2. Literature Review

Previous research has extensively focused on developing land use regression models to make precise forecasting of air pollution levels over a specific territory or region possible. Studies show that specific land use types make significant contributions of increasing or decreasing PM levels in diverse contexts. The foremost concern is the impacts of industrial land use, which usually accommodate the key sources of air pollution in cities, such as manufacturing facilities, power plants, or large-scale infrastructure [23–28]. A number of studies have identified similar impacts of commercial land use on increasing PM levels [29,30]. The vibrancy and the vitality generated by the concentration of people and goods accommodated on commercial lands often results in higher levels of PM. Some studies have reported that residential land use [24,31] or larger population sizes [26] also intensify the concentration of PM. Others have found that the overall building density may also raise the levels [25,32].

On the other hand, interest in the effects of green and blue amenities on reducing PM levels is growing. Researchers argue that larger amounts of vegetation [29] and parks [33] negatively affect the levels. Some suggest the need for adopting diverse types of green infrastructure, such as green roofs, to strengthen mitigation capacities [9,34]. Another study showed that rivers are associated with lower levels of PM [24].

Besides land use, previous research showed that transportation-related sources operate as key contributors that reinforce the PM concentration in cities. Multiple studies argue that larger volumes of traffic on local roads significantly increase PM levels [24,25,35–37]. The total lengths of highways and arterials, roads that usually carry large volumes of vehicular traffic, as well as distances to or from them, are also of significant concern [23,27,38,39]. Other studies have identified street density [40] and major transportation infrastructure, such as airports [11] and seaports [41].

A review of empirical studies coming from a range of contexts identified critical challenges. It is evident that there are a few common factors across contexts regarding how certain land use types increase or decrease local PM levels. However, it is also noteworthy that the impacts of land use on local PM levels may considerably differ by cities and regions, as discussed by several precedents [42,43]. The magnitude of each land use effect may vary, and an impactful land use type in a city may not be so useful in others. This suggests the strong need for an empirical investigation of interactions between local land use and PM levels so as to generate place-based solutions that can be applied to real-world practice and policies.

3. Case Context

As the capital city of South Korea, Seoul (37°34′N 126°58′E) accommodates around 10 million residents on 605 square kilometers of land. PM10 and PM2.5 levels in the city are high. They have frequently surpassed levels suggested by the guidelines presented by WHO in recent years, as illustrated by Figure 1. The city’s PM10 levels were higher than 50 micrograms per cubic meter, the WHO’s guideline for the daily mean, for 105 days in 2015, 144 days in 2016, and 107 days in 2017. Similarly, the PM2.5 levels exceeded 25 micrograms per cubic meter, another daily guideline of the
WHO’s, for 124 days in 2015, 169 days in 2016, and 142 days in 2017. Also, Seoul’s overall PM levels were remarkably higher than those of major cities of the Organisation for Economic Co-operation and Development nations. The annual mean PM_{10} level of Seoul was 48 micrograms per cubic meter in 2016, while that of Paris was 28, that of London was 23, that of Hong Kong was 34, and that of Melbourne was 19. Likewise, the annual mean PM_{2.5} level for Seoul was 26 micrograms per cubic meter in 2018, while that of Paris was 16, that of London was 12, that of Hong Kong was 23, and that of Melbourne was 8 [44].

Figure 1. (a) Daily mean levels of particulate matter of 10 micrometers or less in diameter (PM_{10}) in Seoul from 2015 to 2017 compared with the World Health Organization’s (WHO’s) guidelines on annual and daily means; (b) daily mean levels of PM of 2.5 micrometers or less in diameter (PM_{2.5}) in Seoul from 2015 to 2017, compared with the WHO’s guidelines on annual and daily means. Data source: Seoul Atmospheric Environment Information (http://cleanair.seoul.go.kr/).

Table 1 presents the PM_{10} and the PM_{2.5} concentrations contributed by each sector of Seoul from 2016. The largest contribution was made by fugitive dust, which refers to small particles directly suspended from heavy construction operations or unpaved roads in both cases. This was followed by non-road and road transportation sources and combustion from a range of sectors. Up to 75 percent of Seoul’s PM_{2.5} concentration was generated by chemical reactions of SOx, NOx, ammonia, and non-methane volatile organic compounds [45].
Table 1. Sector contributions to Seoul’s PM$_{10}$ and PM$_{2.5}$ concentrations in 2016.

| Sector                          | PM$_{10}$ Amount (kg) | PM$_{10}$ Share | PM$_{2.5}$ Amount (kg) | PM$_{2.5}$ Share |
|--------------------------------|-----------------------|-----------------|------------------------|------------------|
| Combustion from energy industries | 6444                  | 0.08%           | 6444                   | 0.26%            |
| Combustion from non-industry sources | 204,908              | 2.39%           | 157,084                | 6.22%            |
| Combustion from manufacturing | 944                   | 0.01%           | 718                    | 0.03%            |
| Road transportation sources    | 575,899               | 6.72%           | 529,827                | 20.99%           |
| Non-road transportation sources | 671,650              | 7.84%           | 617,917                | 24.48%           |
| Waste treatment                | 14,558                | 0.17%           | 11,587                 | 0.46%            |
| Natural sources                | 39,416                | 0.46%           | 35,474                 | 1.41%            |
| Fugitive dust                  | 6,946,046             | 81.05%          | 1,064,636              | 42.19%           |
| Combustion of biomass          | 110,610               | 1.29%           | 100,029                | 3.96%            |
| **Total**                      | **8,570,475**         | **100%**        | **2,523,716**          | **100%**         |

Source: National Center for Fine Dust Information (https://airemiss.nier.go.kr/).

Another observation about Seoul’s PM levels is the large fluctuations in annual trends. As Figure 1 exhibits, in several months in each year, higher PM$_{10}$ and PM$_{2.5}$ levels are yielded than in others. Specifically, these trends make the six-month period from December to May the high season, at least for the three years observed. Meteorological conditions in this season, including the prevailing westerly winds and the atmospheric inversion events, often trap large chunks of air pollutants, most of which generate from heating in Seoul. Notably, the highest PM$_{10}$ level recorded in the three-year period was 569 micrograms per cubic meter on 23 February 2015, although this is not presented in Figure 1 so as not to dwarf the other readings. The local PM$_{10}$ concentration was significantly amplified by Asian dust that arises from the inner parts of the Asian continent and visits Seoul in Spring every year. The highest reading for PM$_{2.5}$ was 95 micrograms per cubic meter, which was observed on 30 December 2017. Local scientists reported that a few neighboring countries contribute up to 82% of the particulate matter concentration in Seoul in the high season and around 30% in the low season [45]. Critics argue that such temporal variabilities increase the difficulty, the uncertainty, and the inconsisteny in understanding the PM trends and developing context-based solutions [46].

Seoul’s attempt to combat the high PM levels is unfolding in multiple directions. Many of its policies target transportation, which is known to generate up to 52 percent of local PM production [47]; such policies include restricting high-emission vehicles from entering the city center, enforcing vehicle emissions control, promoting early retirement of old vehicles, and subsidizing purchases of low-emission vehicles. Other policies include monitoring business establishments and construction sites with high emission levels, expanding the local PM monitoring system, fostering public participation at all levels, and building cooperation with other municipal governments nationally and internationally [48]. Despite the wide range of efforts by Seoul’s local government and community, it is difficult to overlook the fact that the vast majority of existing attempts tend to focus on mitigation, which heavily relies on technologies to cut down PM generation at sources, while land use effects in the city, as have been empirically identified by existing studies coming from many contexts, have rarely been studied.

4. Methods

4.1. Data and Variables

To make comparisons between high and low seasons, the response—or dependent—variables of this study included the mean PM$_{10}$ and PM$_{2.5}$ levels for all seasons, the high season, and the low season, as shown in Figure 2. This study used PM$_{10}$ and PM$_{2.5}$ level data, collected for three years between January 2015 and December 2017, that came from Seoul’s citywide air quality monitoring network, which is one of the densest in the world. Today, the network is composed of 50 monitoring stations—25 district stations, 15 road-side stations, and 10 ambient air stations—and is operated by the Seoul Metropolitan Government. Each station sits on publicly owned land and is programmed to
automatically collect and record SO$_2$, NO$_2$, CO, O$_3$, PM$_{10}$, and PM$_{2.5}$ levels at the near-ground level at every hour, and it shares its readings online for public use. Data from the 25 district monitoring stations, as presented in Figure 3, are used, because these stations are evenly spread out across the city. They are all installed on roofs of public buildings, such as community centers and district offices, which are usually three to six stories high, to minimize interference from the direct surroundings and to make maintenance efficient. Those from roadside stations, located on major arterial routes of Seoul, were not included in the investigation, since they are excessively affected by the large adjacent traffic volume and may fail to reveal land use impacts. Data on PM$_{10}$ and PM$_{2.5}$ levels were averaged into three groups: all seasons as a reference, high season (December to May), and low season (June to November).

Figure 2. Explanatory, control, and response variables used in this study.
As for the explanatory—or independent—variables, parcel-level zoning information as of 2017, in the form of geographic information systems (GIS) data, was acquired from the National Geographic Information Institute (NGII), a national agency responsible for regularly updating and sharing South Korea’s nationwide spatial information. Land use types were regrouped into two generalizable classifications. The first classified Seoul’s land use into five types in a relatively broad way: residential (RE), commercial (CO), industrial (IN), green spaces (GR), and road (RO). This classification follows a highly common approach taken by a number of land use regression studies in environmental science fields. The second established a finer classification by incorporating the local zoning ordinances that consider density and further subdivide several land use types from the first classification. Eight types were identified under this classification: high-density residential (RH), medium-density residential (RM), low-density residential (RL), central commercial (CC), neighborhood commercial (CN), industrial (IN), green spaces (GR), and road (RO).

For the investigation, this study focused on the land use conditions in the one kilometer surrounding each district monitoring station. This one-kilometer buffer zone follows a number of studies that investigated the land use effects on air pollution outcomes [26,49,50]. The buffer also reflects planning practice in Seoul, where a planning neighborhood, a basic unit for local land use planning, usually covers a similar amount of land. Figure 4 shows an example of the Mapo district monitoring station and its surrounding land use conditions based on the two land use classifications.
Figure 4. Surrounding land use conditions for the Mapo district monitoring station based on (a) the first classification with five land use types and (b) the second classification with eight types. The station is located at the center of each circle. The inner and the outer circles indicate 0.5 kilometers and one kilometer from the station, respectively.

Following findings of previous studies [46,51–53], several meteorological conditions, such as temperature, wind speed, and precipitation, were included as control variables. Relevant data for each of the 25 districts were acquired from the Korea Meteorological Administration, a public agency responsible for collecting and sharing meteorological information for all cities and regions in South Korea. Table 2 summarizes the descriptive statistics of response, explanatory, and control variables used in this study.
Table 2. Summary statistics for the 25 district monitoring stations and their surrounding land use conditions.

| Variables                      | Summary statistics |
|--------------------------------|--------------------|
|                               | Min. | Max. | Mean. |
| All seasons                   |      |      |      |
| Mean PM$_{10}$ level (µg/m$^3$) | 40.8 | 50.9 | 45.7 |
| Mean PM$_{2.5}$ level (µg/m$^3$) | 23.1 | 27.5 | 24.7 |
| High season $^a$              |      |      |      |
| Mean PM$_{10}$ level (µg/m$^3$) | 48.3 | 61.6 | 55.7 |
| Mean PM$_{2.5}$ level (µg/m$^3$) | 26.2 | 31.9 | 28.3 |
| Low season $^b$               |      |      |      |
| Mean PM$_{10}$ level (µg/m$^3$) | 31.7 | 40.8 | 35.8 |
| Mean PM$_{2.5}$ level (µg/m$^3$) | 19.1 | 23.9 | 21.1 |
| Residential (RE) (%)          | 4.2  | 75.1 | 45.8 |
| Commercial (CO) (%)           | 0.0  | 46.4 | 6.3  |
| Industrial (IN) (%)           | 0.0  | 48.2 | 3.5  |
| Green spaces (GR) (%)         | 0.0  | 55.6 | 9.1  |
| Road (RO) (%)                 | 21.0 | 49.9 | 35.3 |
| High-density residential (RH) (%) | 3.7  | 42.3 | 17.8 |
| Medium-density residential (RM) (%) | 0.0  | 38.8 | 20.6 |
| Low-density residential (RL) (%) | 0.0  | 35.6 | 6.5  |
| Central commercial (CC) (%)   | 0.0  | 46.4 | 6.1  |
| Neighborhood commercial (CN) (%) | 0.0  | 1.6  | 0.1  |
| Industrial (IN) (%)           | 0.0  | 48.2 | 3.5  |
| Green spaces (GR) (%)         | 0.0  | 55.6 | 9.1  |
| Road (RO) (%)                 | 21.0 | 49.9 | 35.3 |
| Mean temperature (MT) (°C)    | 12.0 | 14.4 | 13.6 |
| Mean wind speed (MW) (m/s)    | 0.8  | 2.6  | 1.7  |
| Mean precipitation (MP) (mm)  | 64.3 | 102.3| 80.4 |
| High season $^a$              |      |      |      |
| Mean temperature (MT) (°C)    | 4.8  | 7.7  | 6.8  |
| Mean wind speed (MW) (m/s)    | 0.9  | 2.7  | 1.8  |
| Mean precipitation (MP) (mm)  | 30.3 | 43.5 | 37.8 |
| Low season $^b$               |      |      |      |
| Mean temperature (MT) (°C)    | 18.8 | 21.1 | 20.3 |
| Mean wind speed (MW) (m/s)    | 0.8  | 2.4  | 1.6  |
| Mean precipitation (MP) (mm)  | 98.3 | 161.1| 123.0|

Notes: a. High season: December to May and b. low season: June to November.

4.2. Analysis

While a number of studies have applied multiple linear regression models to estimate PM levels with land use conditions [40,54,55], some critics suggest that multicollinearity is frequently observed among land use variables [26,56]. Another favored option is to use spatial regression models when the response variables are spatially autocorrelated by calculating correlation coefficients such as Moran’s I [57–59]. However, an initial observation of the response variables used in this study did not identify any existence of spatial autocorrelation. For this reason, this study adopted partial least-squares (PLS) regression as an alternative. This is a robust multivariate regression method that successfully estimates response variables by extracting a set of orthogonal latent variables with the best estimating power from the explanatory variables [60]. It is also known to be well suited to sample sizes that are not large enough compared to the number of explanatory variables [61]. This method is frequently used in studies in environmental science fields that use explanatory variables that yield significant levels of multicollinearity [62–64] and is increasingly being applied in land use studies [56,65–68]. PLS regression models generate the variable importance for projection (VIP) for each explanatory variable as a measure, which presents the contribution of each factor to the response variable. Explanatory variables with VIP values higher than 1.0 are considered to have a high
influence on the response variable, and those with VIP values between 0.8 and 1.0 present a moderate influence [69].

To enhance the accuracy of estimation outcomes and minimize any skewness, all variables were log-transformed before being applied to PLS regression models. As for the land use variables, in particular, a value of 1 was added to each variable prior to its transformation to avoid log-transforming zeros.

5. Results

5.1. Land Use Classification I

Table 3 shows the PLS regression estimation results for PM$_{10}$ levels based on land use classification I for all seasons, the high season, and the low season. In all three cases, residential land use lowered the levels, while industrial land use had significant positive contributions. Commercial land uses and roads presented no significant impacts. The overall explanatory power of the model for the low season as well as the coefficient of industrial land use was larger than that for the high season. The significantly negative impacts of green spaces were found only found in the low season.

The estimated results for PM$_{2.5}$ are presented in Table 4. Industrial land use was found to yield significantly positive impacts, not only in the high season but also in the low season, and green spaces showed significant negative impacts only in the low season. Other land uses showed insignificant or mixed influences. Again, the explanatory power of the model and the coefficient of industrial land use were bigger for the low season. This suggests that there is relatively larger unclarity in the high season.

| Table 3. Estimation of PM$_{10}$ levels based on land use classification I using partial least-squares (PLS) regression models. |
|---|---|---|---|---|---|
| | All Seasons | High Season | Low Season |
| | Coeff. | VIP | Coeff. | VIP | Coeff. | VIP |
| Land use types | | | | | | |
| RE | -0.024 $^*$ | 1.843 | -0.030 $^*$ | 1.999 | -0.022 $^*$ | 1.434 |
| CO | 0.000 | 0.051 | -0.001 | 0.090 | 0.000 | 0.038 |
| IN | 0.012 $^*$ | 1.627 | 0.010 $^*$ | 1.202 | 0.017 $^*$ | 1.943 |
| GR | -0.004 | 0.692 | -0.002 | 0.337 | -0.008 $^*$ | 1.333 |
| RO | 0.005 | 0.139 | 0.004 | 0.090 | 0.005 | 0.120 |
| Meteorological conditions | | | | | | |
| MT | 0.152 $^*$ | 1.009 | 0.070 $^*$ | 0.902 | 0.171 | 0.606 |
| MW | -0.020 | 0.632 | -0.036 | 0.951 | -0.013 | 0.338 |
| MP | 0.018 | 0.196 | 0.107 $^*$ | 0.846 | -0.061 | 0.623 |
| $R^2$ | 0.277 | 0.259 | 0.305 |

$^*$ Variable importance for projection (VIP) > 0.8; $^*$ VIP > 1.0. Notes: a. 1 is added to the original value before log-transformation; b. log-transformed data.

Table 4. Estimation of PM$_{1.5}$ levels based on land use classification I using PLS regression models.

| | All Seasons | High Season | Low Season |
| | Coeff. | VIP | Coeff. | VIP | Coeff. | VIP |
| Land use types | | | | | | |
| RE | -0.002 | 0.119 | -0.003 | 0.257 | 0.000 | 0.313 |
| CO | 0.006 | 0.616 | 0.003 | 0.406 | 0.010 | 0.784 |
| IN | 0.008 $^*$ | 0.893 | 0.004 | 0.617 | 0.012 $^*$ | 1.084 |
| GR | -0.005 | 0.768 | -0.003 | 0.606 | -0.009 $^*$ | 0.935 |
| RO | -0.023 | 0.564 | -0.029 | 0.705 | -0.017 | 0.318 |
| Meteorological conditions | | | | | | |
| MT | 0.081 | 0.475 | 0.041 | 0.671 | 0.169 | 0.466 |
| MW | -0.074 $^*$ | 2.097 | -0.072 $^*$ | 2.376 | -0.089 $^*$ | 1.867 |
| MP | -0.116 $^*$ | 1.131 | -0.032 | 0.323 | -0.155 $^*$ | 1.238 |
| $R^2$ | 0.418 | 0.243 | 0.481 |

$^*$ VIP > 0.8; $^*$ VIP > 1.0. Notes: a. 1 is added to the original value before log-transformation; b. log-transformed data.
5.2. Land Use Classification II

Table 5, using the finer land use classification II, summarizes the estimated results for PM$_{10}$ levels. Similar to the previous findings for the other classification, industrial land use was found to significantly increase the levels, while the three residential land uses were shown to decrease them in all three seasons. Among the three residential use types, those with higher density levels were associated with larger negative impacts. The table also identifies that neighborhood commercial land use exhibits a significant positive influence on PM$_{10}$ levels, while central commercial land use does not. One possible interpretation could be that high-rise buildings separated from each other on residential or commercial land with higher density levels may facilitate better ventilation, thereby hampering the concentration of fine particles compared with that in low-rise buildings on lands with lower density levels. Again, green spaces were shown to have significant negative impacts only in the low season, and the explanatory power of the model for the low season was larger than that for the high season.

Table 5. Estimation of PM$_{10}$ levels based on land use classification II using PLS regression models.

|                     | All seasons | High season | Low season |
|---------------------|-------------|-------------|------------|
|                     | Coeff.      | VIP         | Coeff.     | VIP         | Coeff.      | VIP         |
| Land use types a    |             |             |            |             |             |             |
| RH                  | -0.014 ††   | 1.054       | -0.014 †   | 0.975       | -0.013 †    | 0.884       |
| RM                  | -0.014 ††   | 1.615       | -0.017 ††  | 1.853       | -0.013 ††   | 1.324       |
| RL                  | -0.010 ††   | 1.539       | -0.011 ††  | 1.530       | -0.011 ††   | 1.443       |
| CC                  | -0.001      | 0.162       | -0.002     | 0.194       | -0.001      | 0.122       |
| CN                  | 0.028 ††    | 1.015       | 0.029 †    | 0.933       | 0.028 †     | 0.872       |
| IN                  | 0.010 ††    | 1.488       | 0.008 ††   | 1.102       | 0.014 ††    | 1.885       |
| GR                  | -0.003      | 0.639       | -0.002     | 0.315       | -0.007 ††   | 1.106       |
| RO                  | 0.004       | 0.126       | 0.003      | 0.084       | 0.004       | 0.111       |
| Meteorological      |             |             |            |             |             |             |
| conditions b        |             |             |            |             |             |             |
| MT                  | 0.118 †     | 0.923       | 0.053 †    | 0.827       | 0.140       | 0.588       |
| MW                  | -0.015      | 0.579       | -0.027 †   | 0.872       | -0.010      | 0.328       |
| MP                  | 0.014       | 0.179       | 0.080      | 0.776       | -0.050      | 0.605       |
| $R^2$               | 0.354       | 0.318       | 0.364      |

$^†$ VIP > 0.8; $^{††}$ VIP > 1.0. Notes: a. 1 is added to the original value before log-transformation; b. log-transformed data.

Table 6 presents the estimation results for PM$_{2.5}$. Industrial land use remains a significant positive influencer in all three seasons. Among the three residential land use types, only the high-density residential land was shown to have significant negative impacts in all three seasons. Commercial land uses and green spaces presented mixed results. Again, the explanatory power and the coefficients of industrial and high-density residential land use in the low season were larger than others, making the estimation more efficient.
Land on one of statistically significant land use types, such as residential and industrial land uses, and PM provide more precise results and classification II is capable of unveiling critical influencers in any conditions. neighborhoods from a number of often separate providing ventilation so as to lower the PM levels around them and. This the most influential. Neighborhood commercial land use found to levels, PM land use found to show differences on PM levels, especially for land use planning purposes, the varying impacts of the lan.

The PLS regression estimation results trigger further discussion. First, each land use type was found to present differing effects on PM levels with varying levels of significance. Data on industrial land use followed existing knowledge, showing relatively clear impacts on raising both PM\(_{10}\) and PM\(_{2.5}\) levels in most cases. Residential land use in general was found to significantly decrease PM\(_{10}\) levels, and land with higher density levels among the three residential land uses was identified as the most influential. Neighborhood commercial land use showed some significant positive effects. This can be interpreted as being due to high-rise residential or commercial buildings inducing winds around them and setbacks between the buildings, which are wide enough to carry the winds, providing ventilation so as to lower the PM levels. On the other hand, low-rise buildings, which are often separated from each other by shorter distances, hinder ventilation. Somewhat different from findings from a number of previous studies, green spaces significantly reduce PM levels only in the low season, suggesting their limited role in the high season. Also different from general judgement, road failed to demonstrate any significant impacts in all cases.

Second, seasonal differences were evident. Whether predicting PM\(_{10}\) or PM\(_{2.5}\) levels, regression models for the low season presented larger explanatory power, as consistently indicated by the \(R^2\) values, and the number of significant predictors identified among the land use variables was greater in any case. This suggests that, during the low season, when the exogenous influences from neighboring countries are minimal, more effective estimation of PM levels based on local land use conditions is possible.

Third, the two land use classifications used in the analysis for estimating PM\(_{10}\) and PM\(_{2.5}\) levels showed clear differences. While there are significant common predictors between the two, such as industrial land use, classification II is capable of unveiling critical influencers, such as high-density residential land. Especially for land use planning purposes, the finer second classification may provide more precise results and more efficient predictions for Seoul.

Fourth, another observed difference between the two land use classifications in estimating PM\(_{10}\) and PM\(_{2.5}\) levels is the varying impacts of the land use types. With land use classification I, the impact of statistically significant land use types, such as residential and industrial land uses, is generally larger for PM\(_{2.5}\) than for PM\(_{10}\). However, with land use classification II, it is difficult to say which is larger in general. The impact of high-density residential land use on PM\(_{10}\) is generally smaller than that on PM\(_{2.5}\), and the impact of industrial land use on PM\(_{10}\) is slightly larger than that on PM\(_{2.5}\). Data on other land uses yielded mixed results. These data suggested that the coarser classification I may
exaggerate differences in the land use impacts, while the impacts identified with the finer classification II may be more precise.

Fifth, wind speeds, although not markedly explained previously, were found to considerably lower PM$_{10}$ levels in some cases and PM$_{2.5}$ levels in all cases, while the impacts of temperature and humidity were relatively limited. Land use planning and development practice that promoted higher wind speeds may play critical roles. Additionally, this could be a solution that could be applied to all land use types.

Lastly, the regression models reflect Seoul’s planning and development practice, which allows and fosters a high level of diversity in actual use and building types within each land use zone [70–72]. For example, the incorporation of housing units and retail shops on industrial land is allowed to shorten commuting distances and vitalize employment centers after work. The resulting $R^2$ values are relatively smaller than those presented by several other studies that looked into similar issues in other contexts. However, the values are, in fact, similar to or larger than those obtained by local researchers in many other land use regression studies based in Seoul [56,73,74].

7. Implications and Concluding Remarks

In conclusion, this study highlights the critical impacts of land use on PM levels in Seoul, South Korea. It identified that industrial land use increases the levels of PM, while high-density residential use decreases them in general. Impacts of other uses remain limited or mixed. Additionally, the impacts differ by season as well as by the specific land use types used for analysis.

Findings suggest several policy implications that can be applied to Seoul’s land use planning and development practice and may inform Seoul Plan 2040 (https://www.2040seoulplan.com/), a new comprehensive plan of the city that is currently being drafted. First, there is a stronger need to control industrial land use. As its contribution was clearly identified, stronger mitigation strategies, such as promoting ventilation or separating industrial land use from other uses, may be enforced. Second, while high-rise towers on high-density residential lands show outstanding performance in terms of lowering PM levels than others, residential uses with lower density levels should receive more attention. Their usual setting, which is characterized by dense arrays of buildings, often traps air flow and requires major improvement. Third, the limited performance of green spaces in lowering PM levels proposes new tasks. This suggests that the current green spaces in Seoul may not be capable of lowering PM levels and that plants with higher purification capabilities could be used, but low temperatures in the high PM season may restrain their performance. Lastly, it is evident that there are seasonal differences in Seoul’s PM that are affected by local land use conditions. The tailoring of policies and plans for each season is necessary.

This study has several shortcomings. The sample size may not have been large enough to produce generalizable findings. Traffic volume information was not considered when estimating PM levels due to the absence of reliable data. The regression models used did not incorporate other influences, such as the topography and the socio-economic conditions of Seoul.

However, this study makes key contributions to literature and practice. It is one of the few studies to empirically examine the relationship between land use and PM levels in Seoul, a city that experiences high concentrations of air pollutants and that requires urgent solutions. Place-based guidance and implications specifically for Seoul’s local land use planning practice have been generated. This study suggests that further exploration of new relationships at various levels should be made, and the authors hope to provide lessons to other cities that may face similar challenges in the near future.

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