‘Dependency among Kautilya’s Three Major Ideas: Upaya, Sadgunya, and Prakrti’

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Résumé:
La dépendance parmi les trois idées majeures de Kautilya : Upaya, Sadgunya et Prakrti. Dans cette étude, je vais développer trois valeurs différentes pour Prakrti. Le statut du Prakrti sera respectivement évalué par ‘0’ pour ‘stable’ et ‘-1’ en ‘déclin’ et ‘1’ en position ‘avancée’. Ensuite, je déterminerai les autres positions d’Upaya et de Sadgunya sous l’angle de Prakrti.

Abstract: In this current study, I will develop three different values for 7 Prakrti. The status of the Prakrti will be valued by ‘0’ for ‘stable’ and ‘-1’ is ‘decline’ and ‘1’ is ‘advancement’ position respectively. Then I will determine the other positions of Upaya and Sadgunya by evaluating those values from Prakrti.

Kautilya’s Arthasastra is the foundational work of political realism in international relations theory and achievements are on a plane with Machiavelli. Even though, Max Weber’s repeated reference to Arthasastra and Hans J. Morgenthau’s own statement that his theory of political realism is also based on Indian philosophy, Kautilya has remained on the sidelines of the Western discourse of international political science (Liebig 2014, 1). However, this Arthasastra is a theoretical and normative work and comprises of clusters of ideas mostly on statecraft and international relations.

In this current study, I will try to explain the exclusive three concepts from Arthasastra. They are Upaya, Sadgunya, and Prakrti. However, it is better to mention here is that Upaya is not the original concept by Kautilya. It was borrowed from the ancient epics Mahabharata and the Ramayana (Hillebrandt 1923, 150). In addition, I will try to find the dependency of these three concepts of (Upaya, Sadgunya, and Prakrti). In addition, I will try to develop a ‘measuring scale’ to measure the ratio of dependency of these three major components of statecraft. In addition, I will go further to find if there is any change in any sub-concepts affects the whole idea of these three concepts and will try to relate to the event from the 1962 Indo-China War.

In this current study, I will develop three different values for 7 Prakrti. The status of the Prakrti will be valued by ‘0’ for ‘stable’ and ‘-1’ is ‘decline’ and ‘1’ is ‘advancement’ position respectively. Then I will determine the other positions of Upaya and Sadgunya by evaluating those values from Prakrti.
Hypothesis and Research Question

The hypothesis of my study is, change in any one of the three concepts (Prakrti, Sadgunya, and Upaya) will affect the other two.

My research questions for my study will be-

Does change in any of these three will impact on other remaining two?

To answer the research question, I will try to find the relevant examples from the present-day world politics and statecraft. As the Arthasastra is value, time, and context-free (Boesche 2003) hence the example from any corner of the world will not affect the result of the test of my hypothesis since the methodology for that experiment is given by Kautilya and his works are time and context-free (Kangle 1972; Modelski 1964, 550).

In addition, the study is mostly secondary literature survey. I have tried to find the literature evidence from different books and articles. Furthermore, this study is qualitative research work. Another argument is the 1962 Indo-China war was a miscalculation of ‘co-relation of forces’ from the Indian point of view. The realist might argue that due to the self-help security system India went to war, however, the idealist would say war, is not an option for peaceful co-existence. In this case, I will try to find the position of the Indian leaders according to the Kautilyan view.

Kautilya

We know that Kautilya or Chanakya was a Brahmin and he served as Chief Minister of Chandragupta (321-296 B.C.) (Modelski 1964, 559). He is the man (Kautilya) who was responsible for the education and later policy guidance of Chandragupta. Some other early texts show that Kautilya set Chandragupta on the throne. However, his name is also associated with the famous book on statecraft from ancient Hindu.
World ‘Arthasastra’. The Indologists have been debating about the authorship of the book (Kane 1930-46). The book is itself from 300 B.C. old and has no established proof that Kautilya is not the author of it (Liebig 2014).

**Arthasastra**

This book named ‘Arthasastra’ is the combination of two Sanskrit words. If we divide the ‘Arthasastara’ into two parts there is ‘Artha’ and ‘Sastra’. Now let’s translate those words. ‘Artha’ means ‘object’ or ‘thing’. On the other hand, in this context, the proper translation will be ‘Statecraft’ or ‘Politics’. Likewise, ‘Sastra’ means ‘Text Book’ or ‘Hand Book’ (Gautam, One Hundred Years of Kautilya’s Arthashastra 2013 p.24). Hence, if I try to make a literary meaning of Kautilya’s ‘Arthasastra’ it would be ‘Handbook of Statecraft’ or ‘Textbook of Politics’ (Kinzinger 2015, 4-5).

The Arthashastra is a collection of 15 books, called ‘adhikarans’ and each book consists of chapters that comprise verses, these are called ‘sutras’ (Shamasastry 1915). The book is composed of different concepts of statecraft. Before describing the major concepts by Kautilya I would like to give the readers an overview of the 15 books of the Arthasastra. In the following, a brief summary of those books is given (Shamasastry 1915; Gautam 2013, 24-25).

The first book in Kautilya’s Arthashastra describes the challenges for the ruler. To be specific, the ruler (the King) must face the challenges of his education, the way to appoint officials, his ministers, the diplomats, and his administrators. Likewise, the state departments and their tasks are at the center of the investigation, and focus is on the tax policy are the things discussed in the second book. The third book discusses justice and law, in addition, Kautilya confirms ‘caste system’ is the center of the society.

The fourth book is the extension of the third book and continues the discussion on the legal system and penal law. On the other hand, how to recruit, educate and use spies is the major concern of the fifth book. In addition, it describes the system of agents and spies. In the sixth book, Kautilya describes the two major concepts—Rajamandala (circle of kings) and Saptanga (elements of state). In addition, book seven describes the Kautilya’s account of six foreign policy measures Sadgunya (choice of foreign policy).

When the prakrti (saptanga) are in danger or do not develop positively what measures should be taken, are described in book eight. Simultaneously, book nine describes how to plan the invasion of another state and which preparation should be done before starting a military operation. All aspects of military intervention and how to deal with the army are discussed in the tenth book. Actually, this tenth book is connected with book nine. In book eleven Kautilya shows that how the state can through the use of intelligence service, destroy inner enemies and sabotage an adverbial group in his country.

How the ruler can gain control over the weaker states through the help of the secret service and diplomacy are described in book twelve. On book thirteen, Kautilya made a guideline of how to conquer the enemy’s capital without being cruel to the
population and without destroying the city. Some occult measures and magical practices as psychological warfare are discussed in book fourteen. And finally, the book fifteen is a glossary and where Kautilya explained the terms he used in Arthashastra.

Another interesting thing about Kautilya’s Arthashastra is when he starts writing; he starts with stating that most of the things he will lay down in the following have already been said. It determines that there was more political thinker before him. However, nobody didn’t write the thing in an elaborate way he did. He is the one who sums up everything and brings the conclusion before anyone else did.

However, he points out that none of them had been able to draw a conclusion that he has made and that he has written down in the Arthashastra (Boesche 2002, 8).

Major Concepts by Kautilya
Now I will give a short introduction of major concepts given by Kautilya in his Arthashastra. Let’s start with the ‘matsya-nyaya’. And it means the ‘law of the fishes’ which corresponds in western terminology to ‘law of the jungle’, ‘might is right’ or ‘anarchy’. Having ‘selfish’ disposition, humankind gets constantly in conflicts of interests with each other. If they are left their own, these conflicts are resolved by the stronger party enforcing its will against the resistance of the weaker one. For Kautilya, this is the natural state of human existence (Liebig 2014, 4). To manage the conflicts Kautilya submits kind of ‘contract theory’. Since people have suffered from the condition of matsya-nyaya – fearing for their life and property then they want a ruler with supreme executive power and armed with ‘rod’ (force) and punishment. With the establishment of a supreme ruler the ‘might makes right’ is monopolized by the state. With this monopolized power state can punish who would illegally use force (murder, assault, or robbery, etc.) within its territory. The thing is, for in the absence of a magistrate, the strong will swallow the weak; but under his protection, the weak resist the strong. If the state were incapacitated matsya-nyaya would return (Shamasastry 1915, 13).

There is another major concept Saptanga (elements of state) from which the state is made of (Gautam 2013, 33). They are- swamin or the ruler; amatya or the administration and the ministers; janapada or the population or rural population; durga is the capital city and the fortress; kosa is the treasury; danda is the executive power of the state and armed forces; mitra is the foreign allies. These are the seven prakrti or the saptanga theory and the order of these prakrti have logically set.

The Swamin or the ruler is the head of the state and he must be educated according to the Arthashastra. Moreover, Kautilya makes it clear that he is the first servant of the state and should take control over amatya or the administration and must secure their loyalty and effectiveness. The well-being of the janapada or the population or rural population working in the agricultural field must be ensured by the amatya so that they can make much profit and through this, they can pay taxes.

The durga is the capital city and the fortress, which is the heart of the empire, and here the king, the royal household, and administration are situated. The fifth-
factor kosa is the treasury is also located here. With the efficiency of the ministers, the capital city has to be secured. Without that, the capital wouldn’t exist and another king would capture kosa. To prevent this the swamin needs danda is the executive and its job is to protect all other prakrti in the case of attack. These are mainly concerned about the domestic policy of a state (Ray 2015, 42-43). The last factor is mitra the foreign allies and deals with the foreign relations of the state.

The first two prakrti are concerning the personnel of the state whereas the other four are more complex and cannot be easily replaced as the first two. In addition, the first six prakrti are concerned about domestic things of a state but the last one is about the foreign policy. All the prakrti are having an inter-dependency relation. The main task of the ruler is to secure the functioning all factors of the state. And when the ruler wants to prepare for the war he should make the factors even more prosperous. Kautilya mentioned that if all of the factors are not completely intact it is not possible to go into the military offensive to expand the territory. In addition, it is even dangerous for the state so that another ruler can attack. Kautilya’s clear instruction to the ruler is that the optimization of the seven state factors must be ‘raison d’état’. He himself didn’t mention the word ‘raison d’état’ but if we define the word as ‘the unconditional imperative of the state’s self-preservation’ the idea was there in the Arthasastra (Liebig 2014, 11).

Another major concept by Kautilya in his book Arthashastra is Sadgunya. As already mentioned, it deals with foreign policy. Hence, Shadgunya is the 6 measures of foreign policy. They are – samdhi (peace); vigraha (war); asana (neutrality); yana (diplomatic pressure); samshraya (cooperation); and dvaidhibhava (diplomatic double-game). These are the measures of foreign policy. One ruler can choose any foreign policy measure by testing or compare the seven prakrti of the state.

If we go back to the prakrti we will see that mitra is an ally in foreign policy. Mitra can be the ruler of another state but also some opposing forces in a foreign, hostile state, which try to overthrow the current ruler of this state, and for this, the swamin supports them as mitra. Since the aim of the ruler is to reach the supremacy of the Indian Sub-continent the ruler has to choose which form of foreign policy will he choose by testing his seven state factors? For instance, if the swamin’s state factors are better functioning and more intact than that of the rival state the swamin can make use of war and he can easily win the war or he can also make a treaty with other states in which the surrounding of this state will be confirmed. As already mentioned seven prakrti are the main determinant factors, among which six measures of foreign policy will be taken by the swamin. Kautilya also mentioned ‘war’ is the last option especially the open war. Kautilya encourages the ruler to better use spies and agents in order to weaken the enemy’s state. The spies and diplomatic agents are highly important for the concept of Sadgunya because through their activity the ruler gets the information about the other state.

Upaya is not the original concept by Kautilya. The existence of this concept can be found in ancient Hindu sacred books Ramayana and Mahabharata as mentioned earlier (Liebig 2014, 6). There are four mainstream upaya in total. The four
upaya is an instruction on how to get one’s will even against the resistance of others (Gautam, One Hundred Years of Kautilya’s Arthashastra 2013). The first upaya is saman and it means kindness or amicability. It also includes compliments, flatteries, nicely spoken words to get one’s will. In the case of state saman also includes treaties that are temporary and can be broken anytime. Likewise, it doesn’t require any financial resources. The next one is dana means gift. By gift, Kautilya means every kind of gifts including granting of lands or even corruption. This one requires some material resources. Bheda means discord and breeding the seed of discord between two different actors and push one’s will through. There is a clear instruction for the king how to use bheda to end protest or move against the king. The last upaya is danda means punishment. Unlike the other three danda can turn into violence. It can be silent punishment by using criminal law or in the case of foreign policy it can be war with another state. The application of these four upaya can take place in internal policy as well as foreign policy. Kautilya also mentions there is the hierarchy of upaya and the king has to use cost-benefit analysis but not listen to one’s instincts while using it. Moreover, the king has the obligation to use the other three upaya before using danda. And only if when he doesn’t reach his goal then he can use danda (Boesche 2002, 56).

There is another concept by Kautilya in his Arthasastra, Rajmandala and it means ‘circle of kings’ and people connect it with the statement, ‘every neighboring state is an enemy and the enemy’s enemy is a friend’. However, this system is much more complex than it appears. Actually, Rajmandala is a system of concentric circles in which the vijigishu (the conqueror or the ruler) and his territory lie at the center. His (King) direct neighbors surround him and they are regarded as ari (enemy) because they all share at least one border with the vijigishu’s state. Those states defined as ari are surrounded by other states which are called mitra (ally, friend) and those are more friendly with the vijigishu because they don’t share a border with him so at the moment there is no reason for the dispute. At the moment, the vijigishu has conquered one of the neighboring states the situation changes because a former mitra turn into ari.

There are two other kinds of states. One is madhyama (Middle Ruler), which is not directly related to the vijigishu’s foreign policy. However, this state shares a border with vijigishu and ari but they have a neutral position. On the other hand, another powerful state is not directly involved in the circumstance because they are part of the circles but not physically attached to the circle because they are too far away.

From the vijigishu’s point of view, they are regarded as bystanders, these are theudasina. It is absolutely not useful to take the Rajamandala- system as a static concept because for Kautilya the relations between states were regarded to be in constant flux and these relations, might they be friendly or hostile, only have a temporarily limited quality and they are completely fluid (Gautam 2013, 54-56).

From the above discussion, it is now evident that every concept by Kautilya in his Arthasastra is dependent on each other. In this current paper will not discuss all
the concepts by Kautilya rather the major three (Upaya, Sadgunya, and Prakrti) according to my hypothesis, change in any one of these concepts will affect the other two.

**The Three Major Concepts and Their Inter-Dependency**

From the above discussion, it is now evident that there is dependency among the concepts by Kautilya in his Arthasastra. As already mentioned, in this current paper I will focus on three major concepts by Kautilya and in this section of the paper, I will try to analyze the details of the three major concepts (Upaya, Sadgunya, and Prakrti) and find their dependency in different aspects.

What makes a state stronger, more stable? According to Kautilya the comprehensive framework of prakrti make the stronger and more stable (Buzan 1991, Kangle 1972). There are seven prakrti and on the basis of the prakrti the state can be considered as strong or these prakrti can provide the base for expansion and progress. Thus, weaknesses in any one of it might impact on the functionality of state or even make it a failure state (Liebig 2014, 8).

From the figure, we can see the seven prakrti and their hieratical order of prakrti and that starts with swamin leadership and ends with mitra (alliance) (More 2015, 14-15). Kautilya also mentioned that the progress of the prakrti leads to the ‘king’s duty’ or ‘rajdharma’ rakshana (protection), palana (welfare) and yogakshema (rule of law) (ibid). Based on the theory of social contract if the king obeys his duty and that gives him the legitimacy to rule the state legally.

“In Kautilya’s basic view of power as the capacity to use force as the means to enforce one’s will against the resistance of others – be it within a state or against another state – there is an evident homology with Max Weber, Plessner, and Morgenthau” (Liebig 2014, 9). In addition, this power is exclusive to the state’s capacity to use force. And this state power is the aggregate result of the seven state
factors. In addition, the state is not only determined by the one factor but also the other six power factors. The powerful state is determined by the given status and the developmental trend of all seven prakrti.

Moreover, Kautilya assigns relative weight to the seven state factors. For example, a good ruler can bring the other six consecutive factors into a good condition on the other hand; a bad ruler will do the worst. The ranking of the prakrti is logical, substantive hierarchy and generative principle. The first state factor swamin (ruler) is the generative condition of the state factor amatya (institutions) and without a ruler; there will be no institutions. Ruler and institutions constitute the institutional framework for the janapada (rural people) living and working therein (Liebig 2014).

In addition, the first three state factors are the prerequisite of the state factor durga (fortress), residence and capital. And in the capital, there is the next state factor kosa (treasury) so that it is safe and also to ensure the flow the tax revenue. A well stocked treasury is important for financing danda (armed forces). And these six prakrti are important for successfully conducting the mitra (foreign policy and alliance). Now it is evident all the prakrti are logically and practically interdependent (Liebig 2014, 9).

To get an objective assessment of seven state factors Kautilya proposes census system. Evaluating and estimating his own power and foreign states the king will take the decision. In this system geographically and demographically big state might find that they have small military and small treasury (More 2015, 13). On the other hand, a territorially and the demographically small state can become a powerful state. If the state factors leadership and institutions are of excellent quality will expand the economy in the rural people and the city thus increasing tax revenue allowing armed forces to be upgraded and conducting a wise foreign policy (Liebig 2014, 9).
The saptanga theory (seven prakrti) provides an assessment of one’s own resources and capabilities in one side and the capabilities of others on the other side. The target is to estimate the situation and at the bottom is the correlation of forces between states. The main idea is to eliminate non-reflective, impulsive and arbitrary action in foreign policy (Liebig 2014). And via saptanga theory, Kautilya establishes substantive and objective criteria for assessing the correlation of forces between the states and this assessment will determine which foreign policy measures the ruler should choose.

Kautilya offers six basic approaches in foreign policy the sadgunya theory. And the indirect basis of this theory is seven prakrti. Depending on the objective assessment of the correlation of forces the following are the strategies in foreign affairs for the ruler (Liebig 2014, 8-10)

- samdhi (peace) - the rival state is stronger and will remain so in the foreseeable future
- vigraha (war) - the rival state is vastly inferior in power
- asana (neutrality) - the correlation of forces is balanced
- yana (war preparation, coercive diplomacy) - one’s own power is rising vis-à-vis the rival state
- samsraya (alliance building) - the rival state’s power is rising faster than one’s own
- dvaidhibhava ((diplomatic double game) - the constellation among rivals and allies is very fluid

As Kautilya mentions, these six measures are the action strategies in foreign policy because of the different situations in the country. That means, due to the dependence and the status of the seven prakrti the king will decide which foreign policy should be taken. In addition, the saptanga theory provides the benchmark for the correlations of forces between the rival states and this correlation of forces is the determinant of which foreign policy measure should be chosen. Kautilya says, using the seven prakrti and six methods of foreign policy the ruler should seek to progress from decline to stable condition and from stable condition to advancement position.
According to Boesche sadgunya are the ‘Pendulum theory of history’ in which the country passes through three phases and they are—decline, stability, and advancement (Boesche 2002, 56).

Kautilya says when the country is in decline make peace; when prospering make war; if equal in power remain neutral; depilated in power seek shelter with the help of dual policy and when blessed with excellence prepare for war (Kangle 1972, More 2015, 17). Kautilya also mentions that mistakes by the king and natural calamities can put the kingdom advancement and stability position to decline the position. And while making policies for the state he attributes ‘divine’ intervention for good fortune and misfortune.

Kautilya also mentioned four basic conflict resolution methods (Adityakiran 2015). There are also three advanced conflict resolutions methods described in Arthashastra. However, as already mentioned these methods are not originally from Kautilya but they are derived from methods and practices found in many other texts. Hence, exploring the saptanga and shadgunya combined with a suitable upaya, vijigishu can ensure that he achieves his national goal of yogakshema, lokasangraha and becoming a chakravartin ruler (Adityakiran 2015, 32-35).

So what are these upaya and how those works according to Kautilya. Since the political world is divided conflicted and anarchical and in this state of affairs the ruler has to act politically (Liebig 2014). In addition, politics is the issue of enforcing one’s own will upon another or others. In order to use one’s own will against resistance, there are four methods of political behavior. They are called four upaya— (Liebig 2014, 4)

32-35.

In the case of pacifying the military, people in the countryside or citizens in the city and in villages they can use danda, bheda, and maya upaya. However, as already mentioned these methods are not originally from Kautilya but they are derived from methods and practices found in many other texts. Hence, exploring the saptanga and shadgunya combined with a suitable upaya, vijigishu can ensure that he achieves his national goal of yogakshema, lokasangraha and becoming a chakravartin ruler (Adityakiran 2015, 32-35).

There are other three advance methods and they are—upeksha, maya, and aindrajala. Kautilya recommended different upaya for different situations and places. In the case of pacifying the military, people in the countryside and villages they can use danda, bheda, and maya upaya. In the case of neighboring prince or forest chiefs bheda, danda, and aindrajala upaya are effective. However, as already mentioned these methods are not originally from Kautilya but they are derived from methods and practices found in many other texts. Hence, exploring the saptanga and shadgunya combined with a suitable upaya, vijigishu can ensure that he achieves his national goal of yogakshema, lokasangraha and becoming a chakravartin ruler (Adityakiran 2015, 32-35).
recommended methods. Now we can see that depending on the condition of the prakrti by Kautilya the ruler should choose which kind of upaya should be used. In addition, in the case of foreign policy measures the ruler should decide which upaya he will use for which strategy of foreign policy.

Measurement Scale for Showing the Dependency among Three Concepts

From the above discussion, it is now demonstrated that the three major concepts of Kautilya are interconnected and they have substantial interdependency. At this point, we will formulate a general measurement scale for showing the dependency among the three concepts. Boesche mentioned that the state always passes through three phases: decline, stability, and advancement (Boesche 2002, 56). Keeping that in mind, if I start with seven prakrti by Kautilya. For instance- if the janapada (rural population) is satisfied that means this state factor is in a ‘stable’ position and I will measure this position with ‘0’. However, if they are dissatisfied then I have to consider this state factor is in ‘decline’ position and will measure this position with ‘-1’. On the other hand, if this state factor (rural population) is happy with the king then I can consider this state factor is in ‘advancement’ position and I have to measure this position with ‘1’. And for measuring the status of the state factor, Kautilya has mentioned different methods including secret agency, survey, census, and much more. Now we can apply this method with every prakrti or state factors.

And according to the theory of saptanga, sadgunnya and correlations of forces the position and status of the prakrti or state factors are the determinants of the six foreign policy measures. For example- if all the prakrti is in decline position according to the measurement scale the state power will be in ‘-7’ and the ruler should make peace. However, if all the prakrti are in advance position and according to the measurement scale, the state power will be ‘7’ and the king will be able to make war. However, if all the prakrti change their position and are in a stable position the state power will be ‘0’ according to the scale and the ruler will have to neutral according to the sadgunnya. On the other hand, if three prakrti are in advance position (3), two are in decline position (-2) and one is in the stable position (0) and that will make the state power total of ‘2’ and the ruler has to prepare for war. Likewise, if the four prakrti are in decline position (-4), one is in advance (1) and two are stable (0) and that will make a total state power of ‘-3’ and the king has to seek for protection. In addition, there can be the different combination of state factors among decline, advance and stable but we have to look the number of the total and based on the number we will be able to decide which kind of foreign policy measure the ruler should choose.

Furthermore, according to the understanding of Max Weber’s ‘political struggle’ or ‘power’ is the issue of enforcing one’s own will upon other or others (Liebig 2014, 6). In order to enforce one’s will against resistance, Kautilya sees four – no more and no less – basic methods of political behavior – the four upaya. And with the help of the scale, we will be able to determine, in which condition the ruler should use which upaya. For example- if all the state factors are in decline position and that means the total state power is ‘-7’ then the ruler should use saman (friendliness or cooperation) as upaya to rule or solve the existing problem inside or outside of the state. On the other
hand, if all the state factors are in advance position and that means the total state power is ‘7’ and the ruler can use danda (use of force) as upaya to rule or solve the existing problem, and conflict resolution accordingly. Likewise, if five state factors are changed in advance position (5), and one is in decline (-1) and one is in stable position then that make the state power a total of ‘4’ and the ruler can use bheda (divide and rule) as upaya to solve the move against him or to rule. It means that the change in prakrti has affected the decision of the king on upaya. On the other hand, if the state power is ‘-2’ then the rulers have to use dana (gift, ingratiation) to reach the goal. From the above discussion, it is now evident that the change in any subcomponent of the three major concepts will affect the others. The following table will show the tabular representation of dependency on the three important concepts by Kautilya.

**Table 1 Measurement Scale of Kautily’s Three Major Concepts**

| Prakrti     | Decline | Stability | Advancement | Sadguna | Upaya          |
|-------------|---------|-----------|-------------|---------|----------------|
| Leadership  | -1      | 0         | 1           | Peace   | -7 Friendliness |
| Institutions| -1      | 0         | 1           | Seeking Protection | -3 Gift |
| The People  | -1      | 0         | 1           | Neutral | 0 Divide and Rule |
| Fortification| -1     | 0         | 1           | Preparing for War | 2 Use of Force |
| Treasury    | -1      | 0         | 1           | Dual Policy | 5 |
| Military    | -1      | 0         | 1           | War     | 7 |
| Alliances   | -1      | 0         | 1           |         |                |

**Reference From 1962 Indo-China War**

“India’s China War” was, specifically, the major military clash of 1962 on the Indian-Tibetan border (Maxwell 1970). At this point in the paper, I will try to evaluate the decision of going to war from the Indian side considering the state factors by Kautilya and measuring them with the measurement scale from this paper.

Let’s take the example as the first prakrti swamin (leadership) and during that time Prime Minister Jawaharlal Nehru (political realism) in the first place believed in peaceful coexistence and then changed policy to defending the border (Apri 2004, Mathai 2013, 120). According to his ‘Discovery of India’, it is now evident that he knew about Kautilya. He (Nehru) was not totally wrong about his prediction since he believed in peaceful coexistence. He thought that China would not attack India. In this case, according to the measurement scale, the leadership is in advancement position (1). Being the elected leaders since 1947 as Prime Minister Nehru has substantive control over the second state factor amatya (institutions, ministers).

However, others warned him from the cabinet about China policy not only by Vallabhbhai Patel but also very pro-China advisors like Krishna Menon. In this case, if we consider the status of this status of state factor it was in decline (0). The third state
factor, *janapada* (the rural people) were criticizing Nehru for giving into China and that led to ‘Forward Policy’. In addition, there was a change in public mode and within parliament about China. Considering the facts the *janapada* was also in decline (-1).

*Durga* (fortress) is the national infrastructure and it is evident that after liberation in 1947 there was a nationwide riot in India and the national infrastructure was in a condition of decline (-1) until the war took place. On the other hand, *kosha* (treasury) of India was not protected enough and in 1962, the *per capita* income of India was 90.00 USD. By comparing the fact it is evident that the *kosha* was in decline status (-1) too. In addition, *danda* (military, secret service) is another important factor for the 1962 Indo-China War. India’s intention was to derive China out from the Indian-claimed territory. However, during that time the literature suggests that Nehru was indifferent about military development. In addition, for secret and intelligent information India had to depend on the USSR and USA secret services (IDSA 2012, 1). Furthermore, India didn’t use its Air Force during the war. Now it is clearly depicted that the *danda prakrti* was in decline (-1) for India during that time before going to war. Last but not least, *mitra* (alliances) of India was busy with other events. In 1962 at the very same time the big world powers and so-called friends of India was busy with ‘Cuban Missile Crisis’. In addition, Nehru perceived that Russia and the USA would come forward against China’s attack on India. In addition, due to the cold war, the world powers were also divided into two blocks and India followed the neutral law and formed the Non-Alliance Movement (NAM). Considering all these facts now it is evident that the *mitra* was also in decline (-1).

Now if we consider the measuring scale, we will find the total of ‘-4’. And according to the scale, with this state power during India should have used *asana* (neutral) or *samshraya* (seeking protection) as the foreign policy measure. And for solving the problems including national and international interest India should have used *sama* (friendliness, cooperation) or *dana* (gift, ingratiating) according to measurement scale. What could be the real steps that can be another issue of discussion.

**Conclusion**

The book *Arthasastra* by *Kautilya* is a rulebook for the rulers. And it is time and context-free but there are arguments about it. However, from the above discussion, it is evident that the three major concepts by him are significantly interlinked and interdependent. In addition, considering the status of the *prakrti* any political analysts can suggest which kind of foreign policy measure should be used for foreign relations and which kind of method should be used for mitigating problems/ events and conflict resolutions in national or international sphere. And the measurement scale is another attempt to show the positive and negative correlations of forces and determining the *sadgunhya* and *saptanga*. And finally using the measurement scale I have tried to analyze the event of ‘1962 India-China War’ and have suggested what should have done instead of going to war according to *Kautilya* and the ‘measurement scale’ of three major concepts.
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