A Review of Barriers and Enablers to Diagnosis and Management of Persons with Dementia in Primary Care

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ABSTRACT

Background

With the rise in the prevalence of dementia disorders and the growing critical impact of dementia on health-care resources, the provision of dementia care has increasingly come under scrutiny, with primary care physicians (PCP) being at the centre of such attention.

Purpose

To critically examine barriers and enablers to timely diagnosis and optimal management of community living persons with dementia (PWD) in primary care.

Methods

An interpretive scoping review was used to synthesize and analyze an extensive body of heterogeneous Western literature published over the past decade.

Results

The current primary care systems in many Western countries, including Canada, face many challenges in providing responsive, comprehensive, safe, and cost-effective dementia care. This paper has identified a multitude of highly inter-related obstacles to optimal primary dementia care, including challenges related to: a) the complex biomedical, psychosocial, and ethical nature of the condition; b) the gaps in knowledge, skills, attitudes, and resources of PWD/caregivers and their primary care providers; and c) the broader systemic and structural barriers negatively affecting the context of dementia care.

Conclusions

Further progress will require a coordinated campaign and significantly increased levels of commitment and effort, which should be ideally orchestrated by national dementia strategies focusing on the barriers and enablers identified in this paper.

Key words: dementia, primary care, health-care utilization, diagnosis and management, intervention studies

INTRODUCTION

Dementia has become a growing public health concern in Canada and worldwide. Currently, about half a million Canadians have dementia, with an estimated 100,000 new cases per year and projections of a two-and-a-half-fold increase in the prevalence of dementia over the next 40 years.1 Given that dementia is one of the most disabling chronic diseases, the human, societal and economic costs of this growing epidemic are far reaching.1-3 Canadian and international studies have consistently shown: a) significantly higher burden of chronic diseases; b) two to five times higher rates of health service utilization across the spectrum (including the use of home care, emergency departments, acute care and alternate level of care [ALC] hospital services, and long-term care [LTC] institutions); and c) more negative clinical outcomes among persons with dementia (PWD) compared to older adults without dementia.1-6 Two recent Canadian reports by the Institute for Clinical Evaluative Sciences and the Canadian Institute of Health Information clearly indicate that dementia is the key diagnosis related to ALC use, and it is the primary cause of LTC placement among older Canadians.2,3

In recent years, there has been growing global commitment to a more proactive approach to the primary care of PWD, with primary care physicians (PCP) being at
the centre of such attention. Experts have repeatedly recognized the key role of PCP in the provision of timely diagnosis, ongoing responsive treatment, comprehensive care management, and support to PWD/caregivers. The overall goal of this paper is to identify the barriers and enablers to providing optimal primary dementia care to community living PWD/caregivers during the initial dementia diagnosis and management phase. To this end, the more specific objective is to critically examine Canadian and Western literature on the knowledge, attitudes, perspectives, and practices of PCP with regard to the diagnosis and early management of PWD in early to moderate stages of disease. It is beyond the scope of this paper to systematically review the extensive body of research on the drug treatments for dementia disorders.

**METHODS**

An interpretative scoping review methodology based on the framework developed by Arksey and O’Malley(19) and the more recent work of Davis and colleagues(20) was used to guide the review process. This is a novel methodology to systematically examine, synthesize, and analyze an extensive body of heterogeneous literature. The comprehensive nature of a scoping review provides a mechanism to thoroughly, systematically, and methodically map all forms of the existing evidence (including a wide range of primary research and non-research sources). The interpretive approach ensures in-depth coverage and critical analysis of the findings in order to inform future research, policy, and practice. A librarian with expertise in geriatric topics conducted the electronic searches of six databases: MEDLINE, EMBASE, PsycINFO, AgeLine, CINAHL, and Cochrane Database of Systematic Reviews. The literature search was limited to English language manuscripts published between January 2000 and December 2011.

Search terms included: “Primary care”, or “primary health care”, or physician*, or primary care physician*, or family doctor*, or family physician*, or “family medicine”, or “general practice”, or general practitioner* AND “Dementia*” or “Alzheimer’s Disease”, or “cognition”, or “cognitive disorders” AND “physician’s role”, or “diagnosis”, or “detect”, or “attitude”, or “health attitudes”, or attitude*, or “knowledge”, or “knowledge level”, or experience*, or “support”, or need*, or “unmet needs”, or barrier*, or communication barrier*, or “collaboration”, or “consultation”, or referral*, or patient referral*, or practice*, or belief*, or perception* (see Figure 1 for more details). For a more thorough description of the methods, see the Regional Geriatric Program of Eastern Ontario’s report titled “A Scoping Interpretive Review of Literature on Perspectives and Practices of Primary Care Physicians Vis-à-vis Diagnosis and Management of Community Living Older Persons with Dementia” available at http://www.cgjonline.ca/cgj/templates/images/RGPEOFullReport.pdf.

**RESULTS**

Best Practice Recommendations & Evidence of Actual Practice

Over the past decade, there has been a proliferation of dementia consensus position papers and clinical practice guidelines (CPG). Despite the variations in the systems of care, there seems to be substantial consistency in the core recommendations of most Western contemporary CPG indicating that primary care of PWD should begin with a recognition of early signs and symptoms of dementia, followed by a thorough multidimensional evaluation, sensitive diagnosis disclosure, collaborative care planning, and ongoing monitoring and management of evolving needs of PWD/caregivers. The guidelines seem to differ in their position about the need for a specialist consultation for “typical” cases of dementia, with some of the international position papers favouring a confirmation of the diagnosis by a specialist. This differs from the position of the Third Canadian Consensus Conference on the Diagnosis and Treatment of Dementia (CCCD) held in March 2006, which proposed that the typical presentations of the most common types of dementia can be accurately diagnosed by PCP, even in the early stages of the disease. While acknowledging the challenges in primary care, CCCD maintains that the diagnosis can be made by PCP through clinical evaluation, brief cognitive testing, basic laboratory tests, and structural imaging, as appropriate. However, international research has consistently shown a lack of concordance between the best practice recommendations and the actual performance of many PCP in all dimensions of dementia diagnosis and management. There is general consensus that dementia, especially in early stages, remains under-detected, under-diagnosed, under-disclosed, and under-treated/managed. Evidence shows that dementia diagnosis mostly occurs in moderate to advanced stages of the disease, and it is not
always adequately disclosed to the PWD/caregiver, and/or followed by a timely, responsive, and comprehensive therapeutic approach.\(^{10,13,27,29,32-39}\)

Several studies, including a recent meta-analysis, have shown that dementia disorders, in mild to moderate stages of the disease, are on average diagnosed in about \(50\%\) of cases.\(^{7,17,24,29,30,33,34,40}\) Delays in the diagnostic evaluation may occur even when a suspicion of dementia is raised by family and/or by positive cognitive screening results.\(^{41,42}\) The results of a few recent large scale and multinational Canadian, European, and Australian surveys confirm major difficulties experienced by both the physicians and the public in recognizing and responding to early dementia symptoms, and significant delays in both seeking help and the provision of a dementia diagnosis.\(^{27,43-46}\) According to these surveys, from the initial presentation of symptoms, the confirmation of a dementia diagnosis takes several months to years. The first delay occurs during the time between family recognition of symptoms and consultation with a physician. Across studies, caregivers typically wait one to two years before bringing the symptoms to the attention of a physician. The vast majority consult a PCP first, although, in most cases, the diagnosis is ultimately provided by a specialist. From the time PWD/caregivers first seek help to the confirmation of the diagnosis there is another long period of delay (of about 20 months, according to the European surveys).\(^{27,43}\)

Canadian and international research point to the high rates of referrals of suspected cases of dementia from PCP to medical specialists.\(^{23,27,43-45,47,48}\) These referrals are not always preceded by adequate diagnostic investigations and/or deemed appropriate by the specialists.\(^{21,23,48-50}\) Even when dementia is detected and documented in medical charts, PCP seem to withhold the diagnosis in a significant number of cases, and they may fail to follow up with the PWD/caregivers.\(^{35,36,51-53}\) A review paper summarizing studies published prior to 2002 estimated that about \(50\%\) of physicians routinely withheld a dementia diagnosis.\(^{51}\) More recent studies report relatively higher rates of disclosure (at least to family caregivers), which is an indication of changes in practice in recent years.\(^{23,26,35,38,39,52,54,55}\) Furthermore, there is evidence suggesting that the manner and content of the diagnosis disclosure may be incongruent with the CPG recommendations and/or the expectations of PWD/caregivers.\(^{35-39,47,53}\) Several review papers and surveys/qualitative studies of family caregivers reveal some level of dissatisfaction with the manner of disclosure, the transference of critical information, post-diagnosis guidance, and follow-up psychosocial support provided by PCP.\(^{35-39,47}\) The caregivers’ feedback is validated by other studies revealing many shortcomings during the medical encounters (i.e., inadequate discussion of treatment and management options, including guidance on symptom management, safety, and legal issues, and caregiver stress), and the lack of targeted interventions, such as referrals to support services.\(^{23,26,27,48,56}\) For a detailed presentation of the evidence on the practices of PCP, see the Regional Geriatric Program of Eastern Ontario’s report titled “A Scoping Interpretive Review of Literature on Perspectives and Practices of Primary Care Physicians Vis-à-vis Diagnosis and Management of Community Living Older Persons with Dementia” available at http://www.cgonline.ca/cgj/templates/images/RGPEOFullReport.pdf.

**Barriers to Best Practice**

A multitude of highly inter-related obstacles to optimal primary dementia care has been identified in the literature, including challenges related to: a) the complex biomedical, psychosocial, and ethical nature of dementia disorders; b) the gaps in knowledge, skills, attitudes and resources of PWD/caregivers and their PCP; and perhaps most importantly, c) the broader systemic and structural barriers negatively affecting the context of dementia care. For the purposes of this paper we will mainly focus on physician-related barriers. For a comprehensive discussion of other barriers, see the Regional Geriatric Program of Eastern Ontario’s report titled “A Scoping Interpretive Review of Literature on Perspectives and Practices of Primary Care Physicians Vis-à-vis Diagnosis and Management of Community Living Older Persons with Dementia” available at http://www.cgonline.ca/cgj/templates/images/RGPEOFullReport.pdf.

There is evidence that many PCP have difficulty recognizing the early symptoms of dementia and/or tend to overlook their importance.\(^{17,25,27,34,57,58}\) For instance, many PCP express low confidence in making a diagnosis of dementia particularly in the early stages of the disease,\(^{34,55,57-62}\) feel that their training has been insufficient to prepare them for this task,\(^{25,63-65}\) and express a strong desire for a specialist consultation.\(^{25,56,58,62,66,67}\) There is evidence that many PCP view the diagnosis and management of dementia disorders as being more complex than other chronic conditions, both biologically and psychosocially.\(^{68,69}\) Across studies, between one-third to three-quarters of PCP question their ability to address various aspects of dementia diagnosis, such as recognizing the significance of early symptoms, identifying dementia sub-types, and making an accurate diagnosis.\(^{43,54,55,59,61,67,70}\)

Moreover, there is evidence that many PCP have great difficulty managing the broader quality of life and psychosocial needs of PWD/caregivers after a dementia diagnosis is made.\(^{10,23,25,26,37,39,48,55,56,71,72,73,74,75}\) Some PCP express greater confidence in their diagnostic competence compared to their communication and management skills, especially with regard to the support needs of PWD/caregivers.\(^{47,67,71}\) In a number of Canadian and international studies, many PCP readily admit that they are insufficiently informed about the available support services for PWD/caregivers.\(^{47,56,67,75-79}\) This has been identified as a major obstacle to a more comprehensive approach to primary dementia care.\(^{56,80,81}\) CPG can be a useful tool in enhancing
the knowledge and confidence of PCP in the diagnosis and management of PWD. However, many PCP remain unaware of the existing CPG, are unfamiliar with the specific content, and question the credibility, applicability, and feasibility of the recommendations.

A growing body of research shows that the diagnostic and management practices of PCP may be profoundly influenced by their underlying beliefs and attitudes. Much of the literature reviewed shines a spotlight on some PCPs’ negative perceptions and attitudes that continue to threaten their commitment to early diagnosis and optimal management of PWD. Some of these are the perception of lack of real therapeutic benefits of early diagnosis, concerns about the potential harmful effects due to the stigma of dementia, giving low priority to dementia symptoms compared to physical health problems, and believing that the care of PWD could strain the already stretched medical system. These perspectives have been criticized as being protectionist, paternalistic, and nihilistic, and as reflecting a narrow paradigm that is largely constrained by the traditional bio-medical definitions of “treatment” and ignoring a host of therapeutic supportive interventions that may benefit PWD/caregivers.

Conversely, there are authors who portray a more benevolent and positive view of PCPs’ decision-making processes. They propose that the diagnostic logic of PCP may differ from the medical specialists and/or CPG, reflecting a more holistic, individualized, and complex problem-solving process that is often influenced by non-medical factors (including moral/ethical considerations, the patient/family wishes and unique circumstances, as well as the physician’s own values and past experiences). Thus, when dealing with older patients with multiple coexisting conditions, PCP and their patients/family may have to give a relatively lower priority to the diagnosis and management of dementia symptoms compared to other potentially more immediately pressing and troublesome conditions.

Many of the difficulties in detecting and managing dementia in primary care settings are rooted in broader health system challenges. The realities of primary care can indeed constrain the ability of PCP to provide quality care to PWD/caregivers. For instance, insufficient time, which many PCP identify as being the single most important barrier to optimal dementia care, is closely linked to the inadequate payment models adopted in most health-care systems in Western nations. Reimbursement structures that inaccurately reflect the time required to effectively respond to the needs of older persons in general, and those with dementia in particular, prevent PCP from committing adequate time to the care of these complex patients. The reactive, time-limited care systems that reward brief medical encounters present significant barriers to timely dementia diagnosis and optimal management. As discussed earlier, many PCP are willing to share the risks and responsibilities of dementia diagnosis and the on-going care of their patients with other care providers. However, there is a growing recognition that the current state of affairs, in which practice is skewed towards brief office-based assessments with referral to specialists for diagnosis and early management, and blanket referrals to community organizations that may or may not be appropriate and that are not linked in time or place to the primary care practices, is not effective and/or sustainable.

**Enablers of Optimal Primary Dementia Care**

In recent years, there has been a growing recognition of the support needs of PCP in order to adequately respond to the multifaceted and often complex care needs of PWD/caregivers. This awareness has led to an increased international interest in the development and evaluation of more integrated models of community-based dementia care, with the PCP being at the centre of such initiatives. A wide spectrum of approaches and intervention designs has been implemented in various international experimental studies. Overall, it appears that the more comprehensive and coordinated care management approaches that provide intensive dementia specific services in primary care produce the most promising results. The common features of these more intensive interventions are that they incorporate a combination of the following key strategies: a) the use of multidisciplinary teams of clinicians with relevant expertise (as opposed to the traditional models of primary medical care in which PCP take the full responsibility for patient care); b) on-going care management, typically coordinated by a nurse working closely with the PWD/caregiver, attending PCP, and other care providers; c) the provision of formal dementia training for PCP (and other clinic staff), including access to an advanced practice geriatric nurse and/or a medical specialist for educational detailing and consultation; d) the use of standard tools, protocols, and guidelines to ensure active case finding and consistent care processes; e) access to various types of information technology resources (e.g., electronic patient records, medical record prompts, decision support tools, and Internet-based care management systems); f) the provision of education and support for PWD/caregivers in collaboration with community agencies, such as local Alzheimer Societies; and finally, g) regular patient follow-ups to monitor care processes and outcomes.

A recent innovation in this field is the creation of interdisciplinary memory clinics within primary care settings. The emerging evidence from a Canadian and two British studies point to the potential benefits of these programs in building capacity within primary care, while improving the efficacy of the use of specialist expertise. More research is needed to evaluate cost-effectiveness, feasibility and long-term sustainability of these innovations, and to test their replicability in various Canadian primary care practices.

To meet the learning needs of PCP, various educational interventions have been developed and tested with variable success. Consistent with other continuing medical education
(CME),(101) in dementia training, traditional passive strategies (e.g., lecture style educational meetings, guidelines and other printed materials, and passive media), especially if used alone, have generally proved to be less effective compared to the combined intervention strategies utilizing more interactive approaches (e.g., audit and feedback, small group interactive scenario—discussion workshops, educational outreach visits, and decision support systems).(102-104) The use of case studies in dementia education has received renewed attention.(25,65,105) Using interactive approaches, case studies have been successfully used in multidisciplinary working groups, attracting large numbers of PCP and other clinicians in Europe.(25,65,72) This approach is also consistent with the problem-based and solution-focused dementia training that was proposed by a number of PCP in a recent Canadian study.(56)

Among other dementia knowledge transfer approaches that have received some research interest is the on-site outreach academic detailing (by other physicians and/or interdisciplinary clinicians).(83,102,106-108) The goal is to provide more contextualized dementia training to PCP, facilitate the adaptation of guidelines, and/or promote the use of local resources. The positive outcomes reported so far include: a) increased referral to local community agencies; b) self-reported positive effects on knowledge, confidence, skills, and motivation to work with PWD; and c) improved adherence to guidelines. The main barriers were perceived time constraints and the reluctance of some PCP to receive education from non-physician clinicians.(106)

Furthermore, a variety of computer-based learning methods (e.g., computer-assisted learning packages, computer decision-support systems, and computer-based audit and feedback tools) have been developed and tested.(109-113) Such products have the advantages of low cost and adaptability for individual learning and practice styles, thus making them potentially attractive alternatives to the traditional medical training.(109) However, emerging international research on their feasibility and effectiveness for dementia training in various primary care settings reveals continued pragmatic challenges (e.g., lack of access, time and skills in using them) and only modest results so far. Clearly, more research and development is required to elucidate the best approaches to improve dementia care within the realities of the current and future primary care practices. For a more detailed discussion of various intervention studies, see the Regional Geriatric Program of Eastern Ontario’s report titled “A Scoping Interpretive Review of Literature on Perspectives and Practices of Primary Care Physicians Vis-à-vis Diagnosis and Management of Community Living Older Persons with Dementia” available at http://www.cgjonline.ca/cgj/templates/images/RGPEOFullReport.pdf.

DISCUSSION

With the projected rise in the prevalence of dementia disorders, the provision of dementia care has increasingly come under scrutiny, with primary care physicians (PCP) being at the centre of international attention. The evidence reviewed in this paper suggests that the current primary care systems in many Western countries, including Canada, face many challenges in providing responsive, comprehensive, safe, and cost-effective dementia care. Despite a general consensus on what more or less constitutes an ideal primary care practice in dementia, there continues to be wide variability in the actual day-to-day realities of physicians’ practices. Primary care has been identified as the Achilles’ heel of dementia services, with experts repeatedly calling for systematic approaches to strengthen it.(7,9,10,13,100)

To date, most Canadian and international efforts to improve primary dementia care have been isolated and limited in scope, typically addressing only a subset of barriers, and often with only modest intensity and very limited coordination.(1,7,9,10,14) Many experts in Western countries have reached the conclusion that the myriad of efforts that are required at multiple levels in order to achieve sustained and meaningful improvements should be ideally orchestrated by national dementia strategies.(1,114-117) In recent years, many Western governments have made dementia a national priority, and have developed national frameworks for action on dementia in order to provide an overarching vision and structure to inform systematic and consistent policy, planning, service delivery, and research initiatives.(114-117) At present, there is no national strategy for dementia in Canada. In the following section, we use the three core elements of the existing Western national dementia frameworks to summarize some of the key findings of this review.

Timely Diagnosis and Quality Dementia Care

The evidence reviewed suggests that this is currently more an exception than a rule in many parts of Canada and other Western nations. Research has consistently shown that dementia diagnosis typically occurs in moderate to later stages of the disease, often made at a time of a breakdown or crisis (likely leading to emergency department use, hospitalization with ALC designation, and premature institutionalization), which could have been potentially prevented if proper diagnosis and interventions had been in place earlier in the progression of the dementia.

While controversies about the specific roles and responsibilities of primary and specialist care providers for the diagnosis and management of dementia continue, there is a general consensus that PCP alone cannot adequately meet the multidimensional needs of PWD/caregivers. Primary care, as the front line and the hub of care, not only needs to more effectively integrate the primary and secondary medical care, but also the broader health and social care systems in order to provide high-quality dementia care.(7,8,118) This review reaffirms the importance of instilling a culture of multidisciplinary and multi-agency collaboration in order to improve the detection and management of dementia in
primary care. Promoting a more active management role in primary care would require the use of more adequate reimbursement systems that would make it more realistic for PCP to take the time needed to effectively assess, monitor, and manage dementia and other co-morbidities among their frail older patients.

Given the critical role of medical specialists and specialized interdisciplinary teams, it is paramount to improve access to, and efficient use of, these services (especially for the more complicated cases). At the same time, it is important to explore innovative ways of using specialist resources through: a) mentorship and experiential training opportunities for PCP; b) the development of protocols, guidelines, and other forms of decision support tools specifically designed for this setting (including the use of electronic and web-based technologies); and c) cost-effective specialist–primary care shared care approaches. In particular, the development and testing of new models of memory clinics within primary care settings, with on-site access to a designated specialist and a case manager, deserves further attention.

Finally, it is important that each community undertakes a careful review of its own local resources in order to identify the missing links in the web of services, and to develop clear shared care protocols and referral pathways to maximize communication, service coordination, and the use of local resources. Active dissemination of this information, including the use of electronic prompts in medical records and patient self-management tools, could be useful in enhancing the utilization of these resources in primary care.

Professional and Public Education

This is a key intervention to positively affect both help seeking and help provision behaviours. To date, much of the educational efforts to enhance the practices PCP have focused on improving their formal knowledge of the disease pathophysiology and pharmacology. Educational interventions should have a broader scope to address the gaps in knowledge, skills, attitudes, and behaviours simultaneously. The term “knowledge” should be used more broadly to include pattern recognition, conceptual framework, and therapeutic solutions. The evidence suggests that the low awareness of the early indicators of dementia and the delayed response of some PCP may be at least partly due to: a) their limited framework and understanding of the illness experience; b) problematic attitudes associated with therapeutic nihilism, stigma, and ageism; and c) deficits in their communication, disclosure, and management skills. Thus, medical education about dementia should evolve in form and content from its largely disease-focused emphasis towards a broader view of dementia as a complex, progressive, and chronic condition that is responsive to timely, individualized, and comprehensive treatment and management plans. This would require a paradigm shift, acquisition of new and diverse skill sets, and structural changes to support PCP in their practice.

Health Services Research and Program Development

The growing recognition of the magnitude and the impact of dementia disorders and the critical role of PCP have led to an unprecedented research interest in this topic over the past decade. This interpretive scoping review provides a comprehensive repository of published Canadian and international literature. The knowledge gained so far helps identify the gaps in our understanding of the existing problems, and the need for a more systematic examination of the potential solutions. In particular, there is a need for substantially increased investments in Canadian health services research on primary dementia care to capture our unique geographic, cultural, policy, and practice challenges and opportunities.

CONCLUSION

Future research can contribute to a better understanding of the experiences of Canadian PCP and their perspectives on their learning and support needs to provide quality dementia care. Related topics of interest include a more thorough examination of: a) the public and professional expectations of
the roles and responsibilities of PCP, as well as those of PWD/caregivers during their triadic encounters (e.g., the impact of various communication, interaction, and decision-making approaches on the processes and outcomes of dementia care); b) various dimensions of competence required by PCP; c) effective training strategies and educational tools/resources to support PCP in their practice; d) the feasibility and long-term cost-effectiveness of new and more integrated models of dementia care; e) the interface between primary and specialist/specialized dementia care services and the ways in which communication, coordination, information, and resource sharing can be maximized; and finally, f) incentives and barriers to PCP participation in the multidisciplinary/interagency dementia care service delivery systems. These research priorities call for more interdisciplinary, pluralistic, and collaborative investigations in order to provide a more accurate, in-depth, and comprehensive view of primary dementia care practices.

Finally, in addition to the need for more research to generate new knowledge, there is a pressing need to effectively transfer the knowledge gained, and to translate the evidence into concrete practice and policy interventions. We sincerely hope that this review is a modest step in informing future constructive debates and decisive actions, ideally as part of a national dementia strategy in Canada. Without serious movement on the recommendations listed above, dementia will remain the main diagnosis escalating the ALC crisis and LTC bed shortage in Canada.

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CONFLICT OF INTEREST DISCLOSURES

The authors declare that no conflicts of interest exist.

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