Did the Timing of State Mandated Lockdown Affect the Spread of COVID-19 Infection? A County-level Ecological Study in the United States

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Objectives: Previous pandemics have demonstrated that several demographic, geographic, and socioeconomic factors may play a role in increased infection risk. During this current coronavirus disease 2019 (COVID-19) pandemic, our aim was to examine the association of timing of lockdown at the county level and aforementioned risk factors with daily case rate (DCR) in the United States.

Methods: A cross-sectional study using publicly available data was performed including Americans with COVID-19 infection as of May 24, 2020. The United States counties with >100 000 population and >50 cases per 100 000 people were included. The independent variable was the days required from the declaration of lockdown to reach the target case rate (50/100 000 cases) while the dependent (outcome) variable was the DCR per 100 000 on the day of statistical calculation (May 24, 2020) after adjusting for multiple confounding socio-demographic, geographic, and health-related factors. Each independent factor was correlated with outcome variables and assessed for collinearity with each other. Subsequently, all factors with significant association to the outcome variable were included in multiple linear regression models using stepwise method. Models with best $R^2$ value from the multiple regression were chosen.

Results: The timing of mandated lockdown order had the most significant association on the DCR per 100 000 after adjusting for multiple socio-demographic, geographic and health-related factors. Additional factors with significant association with increased DCR include rate of uninsured and unemployment.

Conclusions: The timing of lockdown order was significantly associated with the spread of COVID-19 at the county level in the United States.

Key words: COVID-19, Demography, Epidemiology, Pandemics, Quarantine, Socioeconomic factors

INTRODUCTION

The novel coronavirus disease 2019 (COVID-19) was initially discovered in Wuhan, China in December 2019, and has since spread around the globe [1]. The first patient with COVID-19 in the United States was diagnosed on January 20, 2020 [2]. Since then, the infection has progressed into a worldwide pandemic, with the United States having the greatest number of cases and deaths in the world as of May 24, 2020 [3]. There is currently significant global interest in understanding how the infection is spreading, how to contain the spread of the infection, and developing a vaccine against the virus.

Many nations had opted to secure their borders and implement social distancing measures to mitigate the spread of the virus. While state mandated social distancing measures, which will henceforth be called as the lockdown measures, in the
Unites States were in effect in most states, the degree of implementation varied between states and even counties. Most states allowed their residents to leave their homes to get groceries, to exercise outdoors, and to get medical care, while closing non-essential services and mandating social distancing while allowing people associated with essential services to continue working [4]. Several states never formally implemented any social distancing, and at the time of the data analysis of this study, many had already started relaxing these measures. There has been a lot of debate about the timing and necessity of state mandated lockdown orders as the economy of the states and the country have slowed down due to these steps. At the time of the preparation of this manuscript, there was significant skepticism regarding withdrawal of state mandated lockdown orders.

Social determinants of health may lead to healthcare disparities [5], and have been observed to be associated with an increased risk of infection during prior viral respiratory pandemics [6]. Socioeconomic status, racial/ethnic minority status, household composition, and environmental factors, were found to be significantly associated with COVID-19 incidence, severity, and mortality [7,8]. A similar study conducted in Northern Italy during the same period found that specific socioeconomic factors (unemployment and public transportation usage) and the proportion of private healthcare facilities played an important role in the spread of the infection [9]. Another European study found that total population, poverty, and income are the primary factors regulating death from COVID-19 in the European region [10].

An understanding of these factors may aid the medical and scientific communities in identifying populations at greater risk for acquiring COVID-19. Therefore, our aim was to determine the association between the timing of lockdown at the county-level and the spread of COVID-19 after adjusting for the effects of covariates such as demographic profile, geographic, socioeconomic, and other known risk factors of COVID-19.

**METHODS**

This cross-sectional ecological study was conducted from publicly available county-level data. No individual patient protected health information was utilized. A list of all the United States counties and county-equivalent entities was obtained from the United States Census Bureau, with each county identified by its unique Federal Information Processing System (FIPS) code [11]. For each variable, the FIPS code was matched to ensure all variables are obtained for the same census designed area. The estimated 2019 population of each county was used, as extrapolated by the United States Census Bureau using its own 2010 data [11]. Data on the COVID-19 cases were obtained from various sources as mentioned below. All confirmed cases starting from the first case until May 24, 2020 were included in the study, the cut-off date for the data analysis in this study. The cut-off date was chosen because states had started withdrawing the lockdowns after this date. The inclusion criteria were then applied to generate the sample.

**Inclusion Criteria**

1. The United States counties with greater than 100 000 population;
2. The United States counties with confirmed cases of at least 50 per 100 000 people.

**The independent variable**

The number of days to reach the target daily case rate (DCR; the day of confirmed cases at 50/100 000 in that county) from the day of official announcement of lockdown order.

**Other covariates**

Total population, population density, percentages of unemployment, poverty, population greater than 65 years, education level below high school level, female sex, African-American, Hispanic, rural, poor health, smoking, obesity, number of people per primary care physician (PCP), received influenza vaccine, social association, housing problem, diabetes mellitus, food insecurity, and uninsured.

**Dependent variable (outcome)**

DCR per 100 000: The rate of daily increase in cases recorded from the first case to the 50/100 000 cases. Calculation was performed by dividing 50 (numerator) by the number of days (denominator) in that county from the first recorded case to the day of 50/100 000 cases. An average rate of increase of cases per day in the county from the first detected case until the endpoint (50/100 000) showed the magnitude of spread of the virus in the community.

**Definitions and Sources**

The daily number of cases of COVID-19 was obtained from USA Facts [12]. Population density was computed by dividing the population of each county by the number of square miles...
per county [13]. Data for high school education, unemployment, and poverty were obtained from the Economic Research Service of the US Department of Agriculture as of 2018 [14]. For education, individuals of age 25 or older who had not obtained a high school diploma were included. The threshold for poverty was defined per United States Census Bureau, based on family size and income. All remaining data for the following variables were obtained from the county health rankings website [15]. Adults are defined as individuals greater than or equal to 20 years of age. Demographic data collected at the county-level included percentage of females, African Americans, and Hispanics as of 2018. Health-related variables examined included percentage of adults currently smoking tobacco (2017), percentage of adults with obesity defined as body mass index greater than or equal to 30 kg/m² (2016), PCP ratio was defined as the number of people served by one PCP (2017), percentage of Medicare enrollees who received the seasonal influenza vaccine (2017), percentage of adults with the diagnosis of diabetes mellitus (2016), and percentage of uninsured adults age 20 to 64 (2017). Further socioeconomic variables examined included percent rural population (2010), rate of social associations (2017), percentage of households with housing problem (2016), and percentage of people with food insecurity (2017). The rate of social associations was measured by the number of social membership associations per 10 000 people. Housing problem was measured by presence of overcrowding, high housing costs, and lack of kitchen or plumbing facilities. Food insecurity was measured by the percentage of population that indicated a lack of adequate access to food.

The date of lockdown order for each county was obtained from Institute of Health Matrix and Evaluation website (http://www.healthdata.org/) and was measured by the number of days from the state mandated lockdown order to the day of confirmed cases at 50/100 000 in that county, henceforth called as “days from lockdown order” [16].

### Statistical Analysis

Linear regression was used to evaluate the association between the independent and the dependent variables. The independent variables were tested for normality. Analysis was carried out in two stages.

In the first stage, each independent factor (demographic or risk factor) was examined for correlation with the outcome variable using Spearman’s rho or Pearson’s method, depending on whether the data were non-normal or normally distributed respectively (Table 1). The independent factors were also assessed for collinearity with each other. If the coefficient of correlation was +0.5 or greater, one or more of the collinear factors were excluded from the analysis in stage two.

In the second stage, all the factors that were significantly associated (level of significance at < 0.05) with each of the outcome variables and had a coefficient of correlation at least ±0.1 or above were included in multiple linear regression models using stepwise method (Table 2). Models with best $R^2$ value from the multiple regression were chosen for the outcome variable for interpretation. Effect size was reported as standardized coefficients beta with a 95% confidence interval for comparison and a $p$-value.

### Table 1. Demographic characteristics and risk factors for coronavirus disease 2019 in United States counties

| Demographic characteristics and risk factors | Median or percentage (interquartile range) | DCR per 100 000* |
|---------------------------------------------|------------------------------------------|------------------|
| Population (total)                          | 232 751 (150 610-489 201)                | -0.02            |
| Population density (per square mile)        | 393.1 (227.5-832.6)                      | 0.14*            |
| Unemployment (%)                            | 3.8 (3.2-4.4)                            | 0.12*            |
| Poverty (%)                                 | 12.3 (9.0-15.7)                          | -0.02            |
| Above 65 y (%)                              | 15.7 (13.5-17.8)                         | 0.05             |
| Education below high school (%)             | 6.6 (5.0-8.3)                            | 0.01             |
| Female (%)                                  | 50.8 (50.3-51.5)                         | 0.20*            |
| African American (%)                        | 7.9 (3.4-17.2)                           | 0.19*            |
| Hispanic (%)                                | 8.5 (5.0-17.2)                           | -0.15*           |
| Rural (%)                                   | 14.5 (5.6-27.4)                          | 0.04             |
| Poor health (%)                             | 16.1 (13.8-18.4)                         | 0.01             |
| Smoking (%)                                 | 15.7 (13.7-18.0)                         | 0.08*            |
| Obesity (%)                                 | 30.6 (27.0-33.7)                         | 0.04             |
| No. of people per primary care physician    | 1409.5 (1090.2-1870.5)                   | 0.01             |
| Flu vaccinated (%)                           | 49.0 (45.0-52.0)                         | 0.07             |
| Social association (per 10 000 population)  | 9.3 (7.4-11.3)                           | 0.07             |
| Housing problem (%)                         | 15.4 (13.4-18.2)                         | 0.05             |
| Diabetes mellitus (%)                       | 10.4 (8.6-11.9)                          | 0.05             |
| Food insecurity (%)                         | 12.1 (9.8-14.3)                          | -0.08            |
| Uninsured (%)                               | 10.2 (7.2-14.9)                          | -0.17*           |
| Days from lockdown order to the day of 50/100 000 cases | 12 (5-23)                  | -0.73*           |

DCR, daily case rate.

*Coefficient of correlation showing the strength of association for each risk factor with the outcome variable DCR on the study target date (May 24, 2020; $n=569$).

*p<0.05.
Table 2. Multivariable regression models of the association between demographic characteristics and risk factors with the outcome variable

| Demographic characteristics and risk factors | DCR per 100 000 | R² | p-value | Standardized coefficients β (95% CI) |
|---------------------------------------------|-----------------|----|---------|-------------------------------------|
| Days from lockdown orders to 50/100 000 cases| 0.60            | <0.001 | -0.70 | (-0.05, -0.04)                      |
| Uninsured                                  | <0.001          | -0.18 | (-0.04, -0.02) |
| Unemployment                               | <0.001          | 0.12  | (0.05, 0.16)   |

DCR, daily case rate; CI, confidence interval.

DISCUSSION

In this study, we demonstrated that the timing of state mandated lockdown orders had a significant association with the spread of COVID-19 after adjusting for multiple socio-demographic, geographic and health-related factors. A proclamation of this order in the counties that implemented it even a day earlier would have reduced the DCR by 0.04. For the state mandated lockdown order, placing of the order a day earlier would have decreased the DCR by 0.04 cases. For each 1% increase in uninsured population, the DCR was predicted to decrease by 0.03 cases, and for each 1% increase in unemployment, 0.1 cases.

Health disparities between the counties in the United States has been in existence for long and have been previously well studied [20,21]. Socioeconomic factors such as sex, race, age, income, and insurance have been shown to be associated with the incidence and spread of COVID-19 [22]. Counties with low
population in the United States may not have the adequate health infrastructure to manage complicated COVID-19 patients, leading to movement of these patients to adjoining counties with better facilities. Patients from smaller counties may be referred to larger health centers in adjacent counties with larger population causing sampling bias in the analysis. Furthermore, individuals with appropriate health insurance coverage may seek out referral centers in adjacent counties with better health facilities. We included counties with a population of >100 000 population and a minimum case rate of 50/100 000 in order to reduce these biases.

In this study, we considered several covariates that may act as confounders and affect the relationship between timing of the lockdown and DCR. Higher population density has been shown to result in faster spread of the virus as well as higher mortality [23,24]. Higher rates of unemployment and poverty has also been shown to be associated with increased infection rates as they lead to increased eviction rate causing overcrowding doubling up, transiency, healthcare access limitations, and a reduced ability to comply with strategies to prevent infection (e.g., social distancing, self-quarantine, and hygiene practices) [25]. Another study done in the United States showed that counties with higher total population, more diverse demographics, higher education, and income level are at a higher risk of COVID-19 infection [26]. When considering the demographics, Hispanic and African-American have a higher severity of infection, hospitalization, and mortality [27,28]. Because these races have a more severe disease, they may also have proportionally higher DCR. Similarly, males have a higher rate of affliction and severity of COVID-19 infection [29,30]. Smoking, obesity, and diabetes mellitus are health-related risk factors that have been shown to have adverse effect on infection and mortality related to COVID-19 [31,32]. Data shows that about 33% of the counties in the United States are more susceptible to COVID-19 not only due to older and health-compromised individuals, but also due to poor access to care such as low number of physicians [33]. In this study, the ratio of the number of people to one physician and percentage of Medicare enrollees who received the seasonal influenza vaccine has been used as surrogates for healthcare access which may influence the diagnosis and spread of the virus in the community. The rate of social membership associations per 10 000 people was considered as a covariate as it may serve as a surrogate for social gatherings in the county which may lead to accelerated spread of the virus. Residential segregation, lack of insurance, and housing problems have been shown to be related to a higher infection rate and poor outcome related to COVID-19 infections at the county level [34]. In this study, the rate of uninsured and unemployment had a significant association with the DCR after adjusting for many other variables.

A number of covariates were considered, after adjusting for which days from lockdown order (coefficient of correlation -0.73, standardized beta of -0.70) was found to be significantly and inversely associated with the DCR. The differential effects of the timing of intervention in terms of social distancing, to prevent the spread of the virus, has already been established by Pei et al. [35]. The higher number of uninsured patients had a significant negative correlation with DCR, which can be explained by the differential accessibility of uninsured population to testing. Uninsured people are more likely to experience poverty and have transportation issues, therefore they may not be able to reach the few and far COVID-19 testing sites [36].

At the level of the community and the country, studies have shown that lockdowns are effective in reducing transmission, hospitalization, and death [37-39], while others have not found significant benefits preventing the spread of infection from very restrictive lockdowns [40]. This study has found a significant negative association (decreasing trend) of earlier stay-at-home or lockdown with the DCR which is a surrogate for the spread of the virus in the community at the county level.

The major limitation of the study is that cases of COVID-19 in the counties cannot be directly linked to the subjects with the demographic, socioeconomic or geographic factor. This study only compares the population characteristics of the counties with the outcomes within the same and other counties. In addition, we considered about 20% of the most populated counties of the United States, which may lead to a bias resulting from the factors associated with less populated counties. Different rates of testing and reporting data in different counties have also been not accounted for in this study. Population movement due to referrals from satellite hospitals to large health centers may lead to statistical bias. Furthermore, this study did not consider other variables in the population such as compliance with quarantine rules, hand washing practices, and masking rates, which are other confounders.

**CONFLICT OF INTEREST**

The authors have no conflicts of interest associated with the material presented in this paper.
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AUTHOR CONTRIBUTIONS

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