Disability-Friendly Public Means Through the Public Services Regulation: Realizing a Disability Friendly in Bandar Lampung City

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Abstract—Disabled people must have equal opportunities in their efforts to develop themselves. The rights of people with disabilities are still considered a social problem, where new policies are social security, social assistance, and the improvement of social welfare. The right of people with disabilities to access public services is provided and facilitated by providing and facilitating access to public services. The right to public services should also be provided for people with disabilities. People with disabilities have the right to use public services without discrimination. Public service regulations must protect and fulfill the constitutional rights of persons with disabilities in obtaining public services. The state's obligation to respect, protect, and fulfill the rights of persons with disabilities is regulated in Article 42 of Law no. 39 1999 on human rights. Likewise, what must be done in the city of Bandar Lampung through the Public Service Regulations? The legal issues of this study identify and provide an affirmative form of government policy in realizing the principle of "The State of Law for Welfare" equal rights for persons with disabilities to obtain accessibility through public service regulations in the city of Bandar Lampung. Research Methodology Dogmatic legal research is conducted through a literature study that examines primarily primary legal materials in the form of legislation, conventions, or other legal documents, as well as research results, assessment results, and other references. This study aims to provide services and protection to people with disabilities. This protection can also be interpreted as an acknowledgment that discrimination based on disability is a violation of the dignity and values inherent in every person. In addition, the protection of persons with disabilities can also be interpreted as an effort to create an accessible environment and public facilities for equal opportunities for persons with disabilities to live independently and in society.

Keywords— Policy, Affirmative, Difabel

I. INTRODUCTION

The rights of people with disabilities are guaranteed in the constitution [1], especially in Chapter XA on Human Rights [2]. As an explicit right in the United States, action must be taken to fulfill these rights [3]. Following the mandate of the Constitution when it comes to human rights [4]. If it is included in the constitution, there will be two possibilities. The first is when the government does not realize these rights and the second is when the government realizes these rights [5]. The best way for the government to realize the constitutional rights of persons with disabilities is to provide good accessibility [6].

However, the fact is that the rights of persons with disabilities as constitutional rights are often ignored. The existence of people with disabilities is often eroded by the flow of normality. People with disabilities experience various forms of discrimination. This is evidenced by the lack of fulfillment of facilities [7] and access [8] of support for persons with disabilities in public places [9], soft or hard refusal when applying for jobs, refusal in the field of education such as there are still many schools and colleges that rejecting prospective students and students with disabilities because they are not able to accept the lessons given [10]. The perspective of the approach of persons with disabilities is often charity-based, not human rights-based. This causes various problems for persons with disabilities [11]. This perspective has given rise to government policy products that make it impossible for people with disabilities to exist. People with disabilities often live in limitations, obstacles, difficulties, and the denial of the rights of people with disabilities. This condition makes people with disabilities an essential part of society, as a whole. Discrimination is allowed when the principle of equality is violated [12]. People with disabilities should be seen as people who have equal rights and opportunities to live prosperous and
independent life [13]. The Bandar Lampung City Government should be involved in people's welfare efforts such as directly providing various forms of basic services [14] such as education [15] and other public services. But back to the reality, that there are so many obstacles, difficulties, restrictions, reductions, and even elimination of rights for persons with disabilities in fulfilling their rights. The right to education is a very important right for the continuation of other rights [16].

According to data from the Central Statistics Agency for the city of Bandar Lampung from 2014 to 2017, there were 23,345 people with disabilities, and especially for the city of Bandar Lampung itself, there were 1,150 people with disabilities. With the importance of equal rights between persons with disabilities and non-disabled persons and a large number of disabled people in Lampung Province, in 2013 the Governor of Lampung issued Lampung Provincial Regulation Number 10 of 2013 concerning Services and Fulfillment of the Rights of Persons with Disabilities.

The enactment of this Regional Regulation will realize independence and welfare for persons with disabilities by giving respect and equality of position, rights, obligations, and participation for persons with disabilities in all aspects of life and livelihood [17] and providing services to persons with disabilities in the fields of education, employment, social, see Article 3 paragraph 1 of the Regulation of the Minister of National Education Number 70 of 2009 concerning Inclusive Education for Students who Have Abnormalities and Have Potential Intelligence and/or special talents.

The lack of awareness of public services in Bandar Lampung city shows that the presence of regulations at the regional level that regulates the protection of people with disabilities has not made the Bandar Lampung City area a disability-friendly city. In 2009, the Ministry of National Education issued the Regulation of the Minister of National Education Number 70 of 2009 concerning Inclusive Education for Students with Disabilities and Potential Intelligence and/or special talents. Regulations at the regional level that regulate the protection of persons with disabilities have not made the city of Bandar Lampung a disability-friendly city.

The Minister of National Education Article 3 paragraph 1 No. 70 issued a regulation in 2009 concerning the education of students with disabilities and potential intelligence and/or special talents. The city of Bandar Lampung is not aware of its public services, which suggests that there are no regulations at the regional level that regulate the protection of people with disabilities.

Based on the explanation that has been described above, several problems will be discussed further:

- First, how is the affirmative form of government policy in realizing the principle of equal rights for people with disabilities to obtain access through the regulation of public services in Bandar Lampung?
- Second, how to fulfill the rights of persons with disabilities in Bandar Lampung with the model of “The State of Law for Welfare” as a Public Service for persons with disabilities.

This study uses a normative legal research method which is carried out with a literature study that examines primary legal materials and research results in the form of legislation, conventions, or other legal documents, as well as study results and other references.

II. DISCUSSION RESULTS

A. Affirmative Form Government policy in realizing the principle of equal rights for people with disabilities to obtain accessibility through regulation of public services in Bandar Lampung

TABLE I. NEGLECTED CONSTITUTIONAL RIGHTS OF PERSONS WITH DISABILITIES [18].

| Rights Setting Type | Rights Setting Type | Das Sein on the Implementation of Norms |
|---------------------|---------------------|----------------------------------------|
| Ha Education word   | Article 28 Letters H and I of the 1945 Constitution Law no. 20/2003 on the National Education System Law no. 23/2002 concerning Child Protection jo. Law no. 35/2014 concerning Amendments to Law no. 23/2002 Law no. 8/2016 concerning Persons with Disabilities Law no. 39/1999 on Human Rights | Article 28 Letters H and I of the 1945 Constitution Law no. 20/2003 on the National Education System Law no. 23/2002 concerning Child Protection jo. Law no. 35/2014 concerning Amendments to Law no. 23/2002 Law no. 8/2016 concerning Persons with Disabilities Law no. 39/1999 on Human Rights |
| Right to Health     | Article 34 paragraphs (2) and (3) of the 1945 Constitution Law no. 36/2009 on Health | Persons with disabilities are still considered/equated with sick people. Denial and reduction of health services for... |
| Law no. 8/2016 concerning Persons with Disabilities | Persons with Disabilities. Lack of care for health workers |
| --- | --- |
| Law no. 39/1999 on Human Rights | |

Rights to Public Facilities, Buildings, and Transportation

| Law no. 22/2009 on LLAJ | Law no. 22/2009 on LLAJ |
| --- | --- |
| Law no. 28/2002 on Buildings | Law no. 28/2002 on Buildings |
| Law no. 39/1999 on Human Rights | Law no. 39/1999 on Human Rights |
| Law no. 8/2016 concerning Persons with Disabilities | Law no. 8/2016 concerning Persons with Disabilities |

| Article 28D paragraph (2) of the 1945 Constitution Law no. 13/2003 on Employment Law no. 39/1999 on Human Rights Law no. 8/2016 concerning Persons with Disabilities | Discrimination in terms of recruitment, assessment, and career path of workers with disabilities. Entrepreneurs are not oriented towards persons with disabilities, because they are considered uneconomical. The understanding of entrepreneurs and government officials regarding the 1% quota as an obligation is very minimal. |

| Right to Work | Right to Information and Communication |
| --- | --- |
| Article 28F of the 1945 Constitution Law no. 14/2008 on Public Information Disclosure | The limited information can be accessed by the deaf and blind at various public service facilities such as airports, stations, hospitals, places of worship, etc. There has been no attention from the government, Cq Menkominfo, in providing/facilitating the use of sign language and braille in public dialogue forums, for example, presidential debates in elections. |

| Law no. 22/2009 on LLAJ | Law no. 28/2002 on Buildings |
| --- | --- |
| Law no. 39/1999 on Human Rights | Law no. 8/2016 concerning Persons with Disabilities |

| Right to a Decent Standard of Living and Social Protection | Right to Political Participation |
| --- | --- |
| Article 27 paragraph (2) and Article 28H paragraph (1) of the 1945 Constitution Law no. 11/2009 on Social Welfare Law no. 40/2009 on Social Security System Law no. 39/1999 on Human Rights Law no. 8/2016 concerning Persons with Disabilities | Article 28H paragraph (2) and Article 28H paragraph (2) of the 1945 Constitution Law no. 8/2016 concerning Amendments to Law No. 1/2015 concerning Perppu No. 1/2014 concerning the Election of Governors, Regents, and Mayors to become Law jo. Law no. 10/2016 Law no. 10/2008 concerning General Election jo. Law no. 42.2008 concerning Presidential and Vice-Presidential Elections Law no. 12/2005 on Ratification of the Convention on Civil and Political Rights |

| Persons with disabilities do not receive comprehensive data on social security recipients. The Ministry of Health has not made people with disabilities an issue that must be addressed early on. The Economic Empowerment Program disbursed by the Coordinating Minister for People's Welfare and the Ministry of Cooperatives and SMEs does not | Discrimination in data collection as voters There is no media interpreter for the deaf There is no check tool yet There are still many Prop/District/City KPU officers, PPK.PPS who do not understand the importance of access elections for Persons with Disabilities. There is no legal sanction from election supervisors to election organizers regarding the unavailability of access to election facilities and infrastructure |
In the following, the author will present a study of the implementation of laws and regulations that negate the constitutional rights of persons with disabilities in tabular form [19].

Convention On The Rights Of Persons With Disabilities (Convention on the Rights of Persons with Disabilities). Orientation of legal arrangements for the protection of persons with disabilities is carried out with the aims and objectives:

- protect, promote and ensure the equality of fundamental rights and freedoms for persons with disabilities, as well as respect for the dignity of persons with disabilities as an inseparable part.
- have respect for their mental and physical integrity on an equal basis with others. This includes the right to social protection and services in the context of independence.
- increase awareness of the whole community about persons with disabilities in maintaining respect for the rights and dignity of persons with disabilities.
- fight against stereotypes, prejudices, and harmful practices of persons with disabilities in all areas of life.
- promote acceptance of the rights of people with disabilities.
- promote positive perceptions and increase social awareness of persons with disabilities.
- increase the recognition of skills, qualities, and abilities of people with disabilities, and their contribution to the workplace and the labor market.
- ensure people with disabilities have equal access to the physical environment, transportation, information, and communication, including information and communication technology and systems, as well as other facilities and services open or available to the public, including the elimination of barriers to buildings, roads, transportation facilities, and other indoor and outdoor facilities, including schools, housing, medical facilities, and workplaces.
- promote physical, cognitive, and psychological recovery and social rehabilitation and reintegration of persons with disabilities.
- to ensure that persons with disabilities are not excluded from the general education system on grounds of disability.
- provide persons with disabilities the same quality and standard of services that others receive.
- prohibit discrimination based on disability in all forms of employment, including conditions of recruitment, acceptance, and employment, an extension of employment, career development, and safe and healthy working conditions, an extension of employment, career development, and safe and healthy working conditions.

The protection of persons with disabilities must contain the following substances: The principles and objectives of the protection of persons with disabilities are based on faith and devotion to God Almighty, benefits, kinship, fairness and equity, balance, harmony, and harmony in life, law, independence, science and technology. Duties and authorities of local governments, namely setting policies; establish criteria, standards, procedures, and requirements, provide awards, develop and strengthen cooperation with various parties, conduct campaigns, and socialization in the context of protecting persons with disabilities.

The rights and obligations of persons with disabilities in all aspects of life. Equality of opportunity for all persons with disabilities in all aspects of life and livelihood as well as recognition and respect of others for it. Equality of opportunity covers the fields of Education, Job Opportunities, Social Life, and Health Services. Accessibility regulates the availability of accessibility for persons with disabilities in the utilization and use of public facilities and infrastructure as well as the environment and public transportation facilities. Rehabilitation regulates the resettlement and development of physical, mental, and social abilities of persons with disabilities which includes medical rehabilitation, educational rehabilitation, training rehabilitation, and social rehabilitation. Social assistance for persons with disabilities is directed at meeting basic living needs, developing businesses in the context of independence, and facilitating business opportunities for persons with disabilities. Maintenance of Social Welfare Levels by providing protection and services so that persons with disabilities can obtain a reasonable standard of living.

Useful and useful information for interests in all aspects of life and livelihood. This includes the obligation for persons with disabilities who walk or cycle to use special signs. The role of the community in the context of participating in utilizing capabilities to realize independence and welfare for persons with disabilities.

Providing incentives to business entities that have made efforts to protect persons with disabilities and awarding parties who have contributed to the implementation of the protection of persons with disabilities. Empowerment of persons with disabilities includes the provision of courses and training. The partnership between the local government and the community, legal entities, and or business entities in the implementation of the protection of persons with disabilities with certain principles.
B. **Fulfillment of the rights of persons with disabilities in Bandar Lampung with the model of “The State of Law for Welfare” as a Public Service for persons with disabilities.**

The theory of the welfare state law is a combination of the concepts of the rule of law and the welfare state [20]. The main focus of the welfare state law is to increase welfare by giving an active role to the state to organize welfare (bestuurzorg), public services, and public order and security to make the welfare state more prosperous. The welfare of certain groups (bonum coetuum specularum) or individuals (bonum privatum) [21]. Jimly Asshiddiqie argues that the idea of a welfare state is the influence of the socialist ideology that developed in the 19th century, which was popular at that time as a symbol of resistance to the capitalist-liberalist colonialists. From a legal point of view,

“Law is nothing but the very life of mind kind in organized groups and the condition which make possible peaceful co-existence of masses of individuals and social groups and the corporation for other ends than more existence and propagation” [22].

According to Wilhelm Lunstedt, to achieve Social Welfare, the first thing to know about what drives people who live at a certain level of civilization is to achieve their goals. In Lunsted’s opinion, most humans desire to live and develop it properly.

Looking at the views of people in the field of social welfare [23], it can be concluded that the field of social welfare includes a general spirit to do business with its arguments and the existence of security guarantees, so that it can be proven that legal order must be based on values and beliefs that are not absolute formulas but take into account the changing interests of the people in the changing times, circumstances, and changes in the nation’s beliefs [24].

We all realize that so far, society and the government do not care about the rights of persons with disabilities. For example, concerning the right to life. Many still stigmatize ‘curse’ or ‘catastrophe’ for those who are physically or mentally disadvantaged. Not infrequently, this kind of view comes from close family [25]. This is an example of not caring about the ‘privileges’ possessed by persons with disabilities.

People with disabilities also often have an unpleasant fate [26]. Either ostracized, sent to an orphanage, or worst of all, shackled. Even if they still live with their families, their rights, such as inheritance, are sometimes taken away by other family members under the pretext that “they can’t take care of it.”

The state has a clear obligation to ensure effective legal protection for all persons, including those with disabilities [27]. To replace discriminatory social norms, the state needs to ensure that existing laws are applied, all provisions are complied with, and are understood by all people and state apparatus. And last but not least, persons with disabilities are informed about their right to protection from discrimination, and how to exercise that right. The principle of “reasonable accommodation” states that necessary and appropriate adaptations need to be made so that people with disabilities can enjoy their rights just like the rest of society. Putting them in a separate system would not be appropriate to achieve equality.

The exclusion of people with disabilities makes them vulnerable to violence, neglect, and abuse. Some forms of violence are quite specific to children with disabilities. One example of this is using electric shocks or drugs to alter behavior. Women with disabilities in many countries are subject to forced sterilization or abortion [28].

In the understanding of the welfare state law, the rights of persons with disabilities as constitutional rights are prioritized destinations [29]. In this welfare state law, I will describe the following through Brian Z Tamanaha’s theory in tabular form.

### TABLE II. THE THICKEST SUBSTANTIVE VERSION [30]

| No | Form                   | Information                                                                 |
|----|------------------------|------------------------------------------------------------------------------|
| 1  | Formal Legality        | Looking at the views of people in the field of social welfare, it can be concluded that the field of social welfare includes a general spirit to do business with its arguments and the existence of security guarantees, so that it can be proven that legal order must be based on values and beliefs that are not absolute formulas but take into account the changing interests of the people in the changing times, circumstances, and changes in the nation’s beliefs. |
| 2  | Democracy and legality | A democratic government in which laws are certain and fair. As a procedural mode of legitimacy, democracy also contains limitations similar to formal legality so that it can also lead to bad practices of authoritarian power. |
| 3  | Individual Rights      | The existence of contracts, property rights, and personal autonomy.          |
| 4  | Social Welfare         | The equality that is fundamental and essential ensures the welfare and the maintenance of someone in the community. |

In the new thinking about democracy, one of the important points is that democracy must give space to the existence of marginal groups in society to be able to articulate their existence in the system and structure of society. Included in the so-called marginal groups are persons with disabilities [31]. The government’s important role in changing perceptions is to provide accessibility for various basic interests [32].

The main factor driving the development of the welfare system is the desire of the ruling authorities to
promote national solidarity. The welfare system is constructed as part of a more general state development process [33]. The role of cooperation between all parties needs to be carried out in realizing the welfare system. Welfare is of course for people with disabilities who need special attention for their life needs. Without complaining about the role of the government, which incidentally is always blamed for its lack of perceived role in the welfare of its people, it is the government's weakness that should be a gap for other communities to support performance and perfect the work of the government [34] in jointly advancing a country that prospers its citizens. The community should protect and respect the existence of persons with disabilities wherever they are, especially in the academic community which is a place for seeding the nation's intellectual cadres [35]. The role of campuses in supporting the fulfillment of the rights of people with disabilities is a forum that needs to be taken into account as an effort to realize the tri dharma of higher education in the field of community service.

Mahmud Pasya from (Indonesian Association of Persons with Disabilities), submitted a willingness to assist campuses in conditioning campus dynamics with special shelters or special disability study centers, as student laboratories to access information and create an inclusive campus [35]. We must recognize that not all people with disabilities are reached by government services. Not all local governments can use APBD funds to support government activities for people with disability. The government and local governments are expected to expand the reach of social utility programs, including The Social Welfare Program for the Severely Disabled (ASPDB) and the Family Empowerment Program for the Severely Disabled [36]. If we understand carefully that individual rights which the writer interprets as constitutional rights of disability, there is a correlation with “Social Welfare” or the state of welfare law [36]. Welfare which is the main priority in the understanding of the welfare state law places "social interest" as "substantial central" and should not be reduced to "marginal residual". In the context of recognizing the constitutional rights of people with disabilities, this is justified by the understanding of the welfare state law [37]. The meaning of the notion of the welfare state will be seen and welfare guarantees will be realized by good regulation of public services [38].

In "The Modest Objectivist View of Human Rights," the claim that human rights become constitutional rights is made. It is more specifically called the right to demand. When these rights are embodied in every legal event, it will help everyone obtain a decent life more easily [39]. As the author has detailed, in table 1 it can be seen that at the level of implementing the rules regarding the rights of persons with disabilities, there are still many rights of persons with disabilities as constitutional rights which are still neglected [40]. Concerning the provision of public services following Article 4 letters c, g, and j of Law No. 25 of 2009 on public services that the implementation of public services is based on equality, non-discriminatory and provides special facilities and treatments for vulnerable groups [41]. The mainstreaming of these provisions has not been fulfilled properly. Human rights are often like scribbles without meaning because they are not universal. If we turn to the universalist perspective, that human rights should be treated as "human beings" [42]. A perspective that focuses on human rights gives birth to government policy products that are not charity-based. This paradigm shift will be illustrated in the diagram below [43]. Indeed, if we refer to the perspective of totalitarianism that human rights must be considered as “humans” [42].

Fig. 1. Transition to the Constitutional Rights of Persons with Disabilities

The shift from “charity-based” to constitutional rights-based will result in an affirmative government policy towards the protection of the constitutional rights of people with disabilities [44]. By carrying out these
transitional actions, the paper will briefly describe several things that can be an instrument to protect the constitutional rights of persons with disabilities in tabular form.

| No. | An instrument for the Protection of Constitutional Rights Persons with Disabilities |
|-----|----------------------------------------------------------------------------------|
| 1   | Policies related to the affirmation that children with disabilities have the same rights as non-disabled children to attend public/regular schools (both in the form of regulations and non-regulation) |
| 2   | The need for strict supervision of the right to education for persons with disabilities |
| 3   | Early orientation program for health accessibility for persons with disabilities |
| 4   | The need to change the perspective that "disability" is not synonymous with "sickness" |
| 5   | The need to improve public facilities with various procurements for the needs of persons with disabilities |
| 6   | Divergence of the realization of the 1% quota obligation of agencies in the world of work for persons with disabilities |

According to the author, if the instruments contained in the table are realized, everyone’s constitutional rights will be fulfilled. If the rights of persons with disabilities are fulfilled, then it is certain that equal rights for persons with disabilities will be realized.

III. CONCLUSION

Article 1 point 1 of Law no. 8 of 2016 concerning persons with disabilities, a person with disabilities is any person who, in the long term, experiences physical, intellectual, mental, and/or sensory limitations that interact with the environment, may experience obstacles and difficulties for full and effective participation others citizens on an equal basis. Article 3 letters a and b of the provision state that the implementation and fulfillment of the rights of persons with disabilities are aimed at realizing full and equal respect, promotion, protection, and fulfillment of human rights and basic freedoms for persons with disabilities and guaranteeing efforts to respect, promote, protect and fulfill rights as inherent dignity of persons with disabilities.

The protection and fulfillment of the rights of persons with disabilities as constitutional rights remain a dilemma. At the heart of this problem is the fact that both politicians’ and societal outlooks continue to be based on "philanthropy" rather than "human rights-based" or "constitutional rights": In a society that is polarized towards normalcy, the existence of persons with disabilities is eliminated due to the creation of government policy products that are not pro to the constitutional rights of persons with disabilities. Due to problems like these, it is necessary to change the paradigm for both policymakers and the public that the connotation of "disability" is not synonymous with the connotation of "sick".

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