Understanding walkable areas: applicability and analysis of a walkability index in a Brazilian city

Áreas caminháveis: aplicação e análise de um índice de caminhabilidade em uma cidade brasileira

Monica Cristina Nishikawa Motomura
Larissa Casaril da Fontoura
Milena Kanashiro

Abstract

Considering the growing of chronic non-communicable diseases worldwide, many studies have pointed out the role of the built environment as a support for walking. These studies are being applied in metropolitan and county regions or in specific areas of larger cities of developed countries. Nevertheless, there is no evidence of the application of the walkability index in an entire Brazilian city. The main objective of this study is to understand walkable areas in a Brazilian medium sized city such as Cambé - PR, based on the walkability variables defined by Frank et al. (2010). The index systematizes four built environment variables: net residential density, retail floor area ratio, intersection density and land use mix. The results show that higher walkability areas are located in downtown and in three areas in the outskirts of Cambé, which were formerly designed to attend social housing projects. The transformations of land use mix and the urban layout characteristics of these areas improved the walkability level. This paper contributes to enlighten the characteristics of walkable areas and highlights a different outcome when considering a city of a developing country such as Brazil.

Keywords: Built Environment. Walkability index. Walkable areas.

Resumo

Considerando o aumento das taxas de doenças crônicas não transmissíveis em todo o mundo, muitos estudos têm apontado o papel do ambiente construído como suporte para o caminhar. Tais pesquisas têm sido desenvolvidas em regiões metropolitanas ou em áreas específicas de cidades de países desenvolvidos. No entanto, não há evidências da aplicação do índice de caminhabilidade em toda uma cidade brasileira. O principal objetivo deste estudo é entender as áreas caminháveis em uma cidade brasileira de porte médio, como Cambé - PR, com base nas variáveis de caminhabilidade definidas por Frank et al. (2010). O índice sistematiza quatro variáveis do ambiente construído: densidade residencial, densidade da taxa de ocupação comercial, densidade de intersecções e uso do solo misto. Os resultados demonstraram áreas de maior caminhabilidade no centro da cidade e em três regiões periféricas de Cambé, locais de antigas áreas de habitação de interesse social. As transformações em relação ao uso do solo misto e as características da malha urbana foram variáveis preponderantes para um maior nível de caminhabilidade nessas áreas. Este trabalho contribui para a discussão das características de áreas caminháveis e mostra resultados diferentes, considerando a aplicação do índice em uma cidade brasileira.

Palavras-chave: Ambiente construído. Índice de caminhabilidade. Áreas caminháveis.
Introduction

Currently, studies have pointed out that our cities play an important role to support healthier lifestyles (Sallis; Bauman; Pratt, 1998; Hummel et al., 2002; Ding; Gbelie, 2012). This approach emerges considering the increase of physical inactivity rates worldwide (Brownson et al., 2009; Ng; Popkin, 2012). Researches show that non-communicable diseases (NCDs) such as cardiovascular diseases, hypertension, diabetes (type 2) and some types of cancers, are preventable through regular physical activity, which has also been related to improved well-being (Berke et al., 2007). NCDs were the causes of 74% of death in 2014 (World, 2014), and this scenario is repeated mainly in low-income population.

One of the strategies to evaluate the built environment for supporting a more active daily life is the so-called walkability index, that has been applied worldwide. Its application is based on using reduction tools such as the factor analysis, which is a statistical process that examines the built environment’s components to define a smaller set of basic common dimensions. Many walkability indexes have been applied (Frank et al., 2006; Owen et al., 2007; Sallis et al., 2009; Olf; Koohsari, 2011; Reis et al., 2013; Caufenberg et al., 2016). However, the index systematized by Frank et al. (2006), and sharpened in 2010, concerning four variables of the built environment (land use mix, street connectivity, net residential density and retail floor area ratio) is the most widespread and applied one. According to Frank et al. (2010), this index can contribute to survey design purposes and enlighten travel choice and physical activity.

Frank et al. (2010) index defines four variables:

(a) Net Residential Density (the ratio of residential units to the land area established for residential use);
(b) Retail Floor Area Ratio (the retail building floor area footprint divided by the retail land floor area footprint);
(c) Intersection Density (related to the connectivity of the street network, considering the ratio of the number of true intersections in the area); and
(d) Land Use Mix (related to the diversity of the land use types in a block group classified in: residential, retail (excluding “big boxes”), entertainment (including restaurants), office and institutional (including schools and community institutions).

The walkability index is calculated by the following formula: [(2 x z-score intersection density) + (z-score net residential density) + (z-score retail floor area ratio) + (z-score land use mix)], and all variables are normalized by the “z score” (Frank et al., 2010).

Walkability indexes were applied in cities of developed countries: in metropolitan regions in Australia (Mayne et al., 2013) and in county regions in the United States (Frank et al., 2010). In Latin America, walkability indexes were applied in larger cities such as Curitiba - Brazil (Reis et al., 2013), considering only selected census tracts of the city, and in Bogotá, Cervero et al. (2009) considered walkability index variables to examine walking in the neighborhood scale. Therefore, these indexes and studies are being applied to analyze walkability in major areas (metropolitan or county regions) or selected city sectors (neighborhoods or census tracts) but no evidence of the application of the walkability index in an entire Brazilian city was found.
Therefore, the main objective of this study is to understand walkable areas in a Brazilian medium-sized city. The application of the walkability index developed by Frank et al. (2010) in a whole Brazilian city can enlighten if the walkability index is suitable for our built environment characteristics along with the data collection process. The majority of Brazilian cities are smaller and present an average between 5 to 100 thousand inhabitants (INSTITUTO..., 2015). Considering that the smaller the city, the higher the rates of walking for travel purposes (ASSOCIAÇÃO..., 2018), walkability researches are significant to be applied in Brazil, especially where non-motorized transportation is more intense.

According to Frank et al. (2010), understanding walkability can lead to a greater understanding in the health field and in the sphere of impacts of transport investments and decisions over land use involving the built environment and quality of life. Environmental studies related to walking are necessary in low-income and middle-income countries (BAUMAN et al., 2012) in order to mitigate physical inactivity caused by the increase of motorized transport use, urbanization and passive leisure activities. These issues give an opportunity to investigate the built environment associated with walking to reduce sedentary behaviors (REIS et al., 2013).

This contribution could enable us to comprehend the multiple urban arrangement components aiming at achieving active mobility and to contribute to understand the characteristics of the built environment for supporting physical activity in Brazilian cities.

Methodology

The methodological strategy adopted was the Case Study, and according to Yin (2001) this approach can be used when it is necessary to deal with contextual issues that are required to understand a phenomenon of study. This strategy is applicable to answer “why” and “how” questionings (YIN, 2001) and, for this study, it was necessary to comprehend why some areas present higher walkability and how walkability variables can contribute to this outcome. Firstly, a single case study for collecting and analyzing empirical evidence of walkability index variables in Cambé is presented, and secondly, multiple cases studies in order to compare the most walkable areas in Cambé for descriptive and explanatory outcomes.

The case study considered is the city of Cambé, located in the North of Paraná State. It has 494,692 km² and had an estimated population of 103,822 in 2015 (INSTITUTO..., 2015). Its economy is focused on soy agriculture and the town has a significant industrial complex including mostly agribusiness and chemical industries.

The first data collection approach is the geographical boundaries for systematizing the walkability surface variables. Frank et al. (2010) and many others indexes applied the walkability index based on census tracts. This strategy facilitates further correlations between walkability and sociodemographic issues, e.g. income, schooling, gender, age.

For the construction of the walkability index, firstly a map of the census tracts was organized according to the Brazilian Institute of Geography...
and Statistics (IBGE), which are the basis for setting up the index (Figure 2).

Considering the census tracts in Cambé - PR, digital maps were made on AutoCAD 2015 and on ArcGIS 10.4 Free Version, and Excel 2013 was used for setting the data. According to the index variables, some criteria of data collection were defined in order to systematize the variables to format the walkability index for Cambé (Table 1). Each variable was mapped - intersection density, land use mix, residential density and retail floor area ratio - for the calculation of the walkability index (Figure 3).

Results

A map of the walkability index in Cambé was systematized and it demonstrated the distribution of walkability classifications among the census tracts. Considering the scale of the town, the tertile classification was adopted. The walkability index map demonstrates three classes of walkability and the tertile distribution comprises 28 (twenty-eight) census tracts for each class: the main two edges (higher and lower walkability) and the transition between them (medium walkability) (Figure 4).

Analyzing the walkability index map of Cambé, a concentric structure can be observed: areas with higher walkability are followed by areas of medium and, finally, by lower walkability areas. Thus, census tracts with lower walkability rates are located in the peripheral areas, which present a more recent urbanization process and are mainly for lower density residential areas (e.g. census tract 80) or are characterized by industrial use (census tracts 10, 13, 22, 59, 74 and 75).

These areas are characterized as urban voids without continuity of the urban layout. On the other hand, most of the higher walkability areas are situated within census tracts’ clusters in the downtown area (census tracts 2 and 3) and in three areas in the outskirts of the city. These spatial characteristics, in the first approach, seem to be closely related to the process of the urban development of Cambé, which should be understood before examining walkable areas.

Figure 2 - Census tracts of Cambé - PR considered for the study

![Walkability Index - Census Tracts](image)

Source: IBGE (INSTITUTO..., 2010).
### Table 1 - Criteria adopted for each variable of the walkability index

| VARIABLE               | CRITERIA FOR THE CONSTRUCTION OF THE WALKABILITY INDEX                                                                                                                                                                                                 |
|------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| a. Intersection density| The types of intersections were collected in a digital map and those with 3 or more legs were selected. Intersections between two census tracts were included in both. The number of intersections was divided by the area of the census tract (acres). |
| b. Land use mix        | The land use of Cambé was divided into 5 categories: residential, commercial, entertainment (including restaurants, bar, cafeterias, gym, leisure, country houses), service (including offices, clinics, small industries and factories) and institutional (including all townhall facilities, schools, institutions). Only the street level (ground floor) was considered as this level is associated with walking (SUNG et al., 2015) and urban vitality (JACOBS, 2011). Google Street View was adopted to determine all the land uses. In Brazilian cities, there is a significant presence of mixed lots (different land uses in the same lot), which is usually characterized by residential use with another one. The mixed lots were mapped in Cambé, considering two basic typologies: separated or in the same building. By using Google Earth and Google Street View the distinction between them was based on the following conditions: 1) if the uses were located in detached buildings, it was possible to determine the area of each land use; 2) if the uses were inside the same building, the lot was divided in equal parts depending on the arrangement (horizontal or vertical). |
| d. Net residential density| Number of residences divided by the area of the census tract (acres). Google Street View was adopted to determine the residential use.                                                                                                                                                   |
| c. Retail floor area ratio| In all the commercial areas or lots, in order to set the proportion, the built area and the determinant commercial use area were calculated. Google Street View was adopted to determine the commercial use.                                                                                                                  |

**Figure 3 - Base maps for the calculation of the walkability index**

![Figure 3 - Base maps for the calculation of the walkability index](image-url)

*Source: Cambé Townhall (2015), Instituto Brasileiro de Geografia e Estatística (2010) and Google Maps (2016).*
Walkability index outcomes and the historical process in Cambé - PR

Cambé can be considered a new town, since it was implemented in 1932 as part of the CTNP (Companhia de Terras Norte do Paraná), a subsidiary of Paraná Plantations Ltd Company, established in London, England. The CTNP was responsible for the colonization process of the Northern Paraná region, where 63 cities were planned in a network of hierarchical urban centers, connected with a system of roads and railways (YAMAKI, 2003). The railway was a fundamental element for the colonization process since its construction and was the element that attracted the creation and implementation of new cities in the North of Paraná. In addition, it was also the structuring element which determined where cities would be situated, marking the landscape (REGO, 2009). The rural land subdivisions provided by the CTNP were based on small rural lots (YAMAKI, 2003; REGO, 2009), which surrounded the urban centers aiming the interests of the small producer, who at that time, cultivated mainly coffee (REGO, 2009).

The initial core of Cambé is composed of a semi-circle in the south side of the railway. Because of the urban migration, two new urban cores emerged in addition to the existing central core. Those new areas were developed both during the same period and far from the initial core, and were not only developed for the industry, but also for providing social housing. This resulted in a scattered structure that emphasizes the Brazilian urban segregation of the lower social class (Figure 5).

The original core is the downtown area where there is a prevalence of retail and services, and therefore constitutes the main economical exchange place. Until the 1950s, the growth of Cambé occurred around the original core, with the incremental growth of new areas. After the 1960s, scattered development started to appear along highway BR-369, which served as a connector axis after the establishment of the other two cores of social housing projects: Industrial and Bandeirantes (Figure 6). The Industrial Core was created to attend the housing demand of the working-class and resulted in small sized lots arrangements, which, according to Brazilian regulations, strengthened the formation of dense districts. On the other hand, the Bandeirantes Core, once was situated far from downtown and closer to the city of Londrina, presented an economical dependency with the latter (SILVEIRA, 1989). The three main urban cores play an important role in Cambé, each one with its specific spatial characteristics related to the historical process. According to the morphogenetic
concept, distinct fragments of cities represent different temporarities and identities, resulting in a diverse arrangement of spaces (KRAFTA, 2014).

The analyses of the walkability index map show that census tracts’ clusters with higher walkability are typically concentrated in these three cores (original, industrial and Bandeirantes). Another small cluster was formed by three adjacent higher walkability census tracts – 25, 33 e 82 - that are situated along the access to Cambé from PR-445 highway. Physical barriers, such as the railway, the highways and the valleys divide Cambé, and have therefore, strengthened the formation of the clusters (Figure 7).

Figure 5 - Urban cores in Cambé - PR

Source: Silveira (1989).

Figure 6 - Cambé - PR urbangrowth

Source: Cambé (2008) apud CAMBÉ, 2012.

CAMBÉ. Secretaria Municipal de Administração. Plano Diretor de Cambé. Cambé, 2008.
Higher walkability clusters in Cambé - PR

A detailed analysis of each high walkability cluster pointed out their spatial arrangements considering the four variables of the index. The Original Core cluster (downtown) is outlined by census tracts 2 and 3 (Figure 8). It can be verified that land use mix and the density of street intersections prevail, confirming that both of them contribute to a higher walkability. The central area of Cambé presents different types of use, including residential use. This mix of uses enhances accessibility as Saelens; Sallis; Frank (2003) pointed out in their study. However, the greatest land use mix includes mainly retail, service and institutional uses that take place along the two main roads: Inglaterra and Brasil Avenues. Even though the former area is characterized by large block format (square shape with 80m x 150 m), there is a continuity of the urban tissue, increasing the intersection density, and also a higher residential density.

The other three clusters in the outskirts of the city are located in areas that historically were settled for social housing projects: Industrial, Bandeirantes and Ana Rosa cores (Figure 9). The pattern for social housing projects in Brazil is usually characterized by a grid with rectangular blocks without retail areas. This typology is a strategy to respond to the housing shortage, by providing a higher number of houses within a smaller lot. Therefore, because they present an orthogonal grid, usually 50m x 100m, these areas are well connected with a higher intersection density and are more compact.

In the case of Industrial and Bandeirantes cores, due to the distance from the city center and to be segregated by the highway and railway, these areas with a higher residential density gradually improved their retail areas. Within this phenomenon it is feasible to observe where the main streets provide access to the residential areas and they show a concentration of retail and services uses, unfolding in a linear mixed-use pattern. Although, there is still a prevalence of residential use, the clusters are well supplied by many types of land use. In areas with higher residential density, services arise for attending the demand and, according to Beaujeu–Garnier (1997), retail business have the tendency to be implemented in the most central area in order to take full advantage of the communication networks.

Figure 7 - Clusters defined by higher walkability census tracts in Cambé

![Figure 7 - Clusters defined by higher walkability census tracts in Cambé](image_url)

**WALKABILITY INDEX**
**HIGHER WALKABILITY CENTRALITIES (CORES)**

**Source**: Cambé Townhall (2015) and IBGE (INSTITUTO..., 2010).
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Figure 8 - Original core cluster: land use mix and street intersections

Source: Cambé Townhall (2015), IBGE (INSTITUTO..., 2010) and Google Maps (2016).

Figure 9 - Outskirts clusters: land use mix and street intersections

Source: Cambé Townhall (2015), IBGE (INSTITUTO..., 2010) and Google Maps (2016).
Conclusion

The important challenge that this research undertook was the application of a walkability index in an entire city such as Cambé - PR. Firstly, during the data collection process, it was necessary to define conditions to calculate the land use mix, which was not pointed out for others countries. In Brazilian cities, there is a significant presence of different land uses in the same lot, considering two basic typologies: isolated or in the same building. This characteristic could have affected the data collection if the conditions were not well established.

Secondly, applying the walkability index in Cambé in the whole city showed some different walkability outcomes in comparison with the walkability indexes that were applied before. The results from the spatial analysis point out that the walkability index variables are distributed according to the conformation of physical barriers such as highways and railroad and that isolated areas might become new centralities with higher land use mix and higher intersection density. The sedimentation of these new centralities showed the relation between walkable census tracts and former urban sectors of Cambé, and these areas transformed previous residential lots in retail, improving the accessibility to daily needs.

The former social housing projects and the downtown areas in Cambé were considered walkable areas. Although, they are areas characterized by greater land use mix, where the propensity for walking for transportation is greater (FRANK et al., 2012), it is necessary to point out a limitation of the land use mix definition for the index, which is the entropy calculation. The entropy formula measures how variable is the land use mix numerically and only considers the proportion between different uses. For example, if there are 30% of residential use and 70% of retail use, the numerical result will be the same if considered 70% of residential use and 30% of retail use. This calculation does not take into account the importance, interactions or even configuration between land uses (HESS; MOUDON; LOGSDON, 2001; MANAUGH; KREIDER, 2013).

The analysis of the walkability index applied worldwide used the census tracts as the geographical scale. Although these areas may be homogeneous considering socioeconomic issues, they are heterogeneous when considering others environmental characteristics. In Brazil, according to IBGE, census tract is established as a...
contiguous area, concerning administrative unit and parameters for data collection (Figure10). The heterogeneity of the urban tissue in census tracts was observed and this could affect negatively the use of reduction tools to measure the built environment characteristics for the walkability index. Therefore, there is a challenge to establish homogeneous spatial patterns that better aggregate the walkability variables.

There is a significant amount of literature from all over the world discussing the relationships between urban form and travel characteristics, showing that the urban form can influence travel patterns and its environmental impacts (STEAD; MARSHALL, 2001). However, it is necessary to consider more discussions about how the variables of the walkability index (FRANK et al., 2010) can influence human behavior. The urban form and its qualitative approach can give supportive insights about how cities can contribute to positive human behaviors outcomes, including walking as a strategy to promote physical activity in daily life of people.

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Monica Cristina Nishikawa Motomura
Departamento de Arquitetura e Urbanismo | Centro Universitário Filadélfia | Av. Juscelino Kubitschek, 1626 | Londrina - PR - Brasil | CEP 86020-000 | Tel.: (43) 3375-7447 | E-mail: monicamotomura@gmail.com

Larissa Casaril da Fontoura
Departamento de Arquitetura e Urbanismo | Universidade Estadual de Londrina | Rodovia Celso Garcia Cid, PR 445 Km 380 | Caixa Postal 10.011 | Londrina - PR - Brasil | CEP 86057-970 | Tel.: (43) 3371-4535 | E-mail: larissadafontoura@gmail.com

Milena Kanashiro
Departamento de Arquitetura e Urbanismo | Universidade Estadual de Londrina | E-mail: milena@uel.br

Revista Ambiente Construído
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Av. Osvaldo Aranha, 99 - 3º andar, Centro
Porto Alegre - RS - Brasil
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Telefon: +55 (51) 3308-4084
Fax: +55 (51) 3308-4054
www.seer.ufrgs.br/ambienteconstruido
E-mail: ambienteconstruido@ufrgs.br

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