Assessing the Impact of Cyanuric Acid on Bather’s Risk of Gastrointestinal Illness at Swimming Pools

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Abstract: Current regulatory codes for swimming pool disinfection separately regulate free chlorine (FC) and cyanuric acid (CYA). It is well-known that CYA affects disinfection rates by reversibly binding to FC in aqueous solutions. However, limits for these regulated parameters have neither systematically accounted for this chemistry nor been based on the risk of gastrointestinal illness. This study was intended to determine the minimum concentration of FC relative to CYA based on the risk of gastrointestinal illness from normal fecal sloughing of selected pathogens and to find a simple regulatory rule for jointly managing FC and CYA for consistent disinfection. Literature data on CYA’s effect on microbial inactivation rates were reanalyzed based on the equilibria governing hypochlorous acid (HOCl) concentration. A model was developed that considers the rates of pathogen introduction into pool water, disinfection, turbulent diffusive transport, and pathogen uptake by swimmers to calculate the associated risk of illness. Model results were compared to U.S. Environmental Protection Agency (EPA) untreated recreational water acceptable gastrointestinal illness risk. For Cryptosporidium, correlation between log inactivation and Chick–Watson Ct was far better when C refers to HOCl concentration than to FC (r = −0.96 vs. −0.06). The HOCl concentration had a small variation (± 1.8%) at a constant CYA/FC ratio for typical FC and CYA ranges in swimming pools. In 27 U.S. states, the allowed FC and CYA results in HOCl concentrations spanning more than a factor of 500. Using conservative values for a high bather load pool with 2 mg/L FC and 90 mg/L CYA, the model predicted a 0.071 annual probability of infection for Giardia, exceeding the EPA regulatory 0.036 limit for untreated recreational waters. FC and CYA concentrations in swimming pools should be jointly regulated as a ratio. We recommend a maximum CYA/FC ratio of 20.

Keywords: chlorine; cyanuric acid; disinfection; recreational water; risk assessment

1. Introduction

Swimming pools are a form of communal bathing where multiple people share the same body of water. To prevent disease transmission, pool water must be disinfected to inactivate microbial pathogens. The most common disinfectant used in public pools is chlorine. Chlorine is capable of
inactivating a broad range of bacteria, viruses, and protozoa and is capable of maintaining a residual disinfectant. However, chlorine is susceptible to degradation by solar ultraviolet (UV) radiation. Cyanuric acid (CYA) is used in outdoor pools to bind chlorine and to protect it from UV degradation. The association of chlorine with CYA is governed by reversible reactions, such that as unbound chlorine is used, more is released. As a result of these equilibria, CYA functions as a free chlorine buffer. However, binding of chlorine to CYA reduces the concentration of the most biocidal form of chlorine, hypochlorous acid (HOCl), and increases the time required to inactivate microbial pathogens.

The maximum recommended concentration of CYA to be used in pools has been debated for decades because it is difficult to determine at what point the reduction in HOCl activity becomes an unacceptable public health risk. Numerous studies have demonstrated increased inactivation times of enteric pathogens with chlorine in the presence of CYA, but none have quantified the corresponding increased risk of acute gastrointestinal illness (AGI) to swimmers. The central goal of this paper is to assess the impact of CYA application in chlorinated swimming pools on swimmer AGI risk.

This paper includes a review of the literature for each of the model components, including the chemical equilibria that govern the concentration of HOCl and the effects of CYA on microbial inactivation rates (independent of the type of chlorinating product). A model is presented which calculates the steady-state concentration of pathogens in pool water under various conditions and estimates the risk of AGI to swimmers. Since one input parameter is the CYA concentration, the model can provide guidance on its application in swimming pools. As such, this model may be used to inform public health policies for swimming pool management in such codes as the Model Aquatic Health Code [1].

2. Methods

The logic of the overall risk model is presented in Figure 1, with a more detailed diagram in the Supplementary Materials (Section S1). As a conservative measure, HOCl was assumed to be the only form of free chlorine to express antimicrobial activity. Components of the model were developed to allow estimation of the pathogen introduction rate and the concentration of HOCl in solution. The Chick–Watson model was used to simulate disinfection kinetics. These components were linked to a transport model to allow estimation of steady-state concentrations of model pathogens in pool water. In turn, the pathogen concentration was linked to an estimate of the ingestion rate and a disease dose-response model to allow estimation of the risk of infection for the microbial pathogens that were included in the simulations. Presented below are details of the components used to develop risk estimates. Justifications for the selection of E. coli O157:H7, Giardia, and Cryptosporidium as model pathogens are also presented.

The overall model consists of several components linked in sequence. The model operates as follows:

- Infected bathers shed pathogens at a specific shedding rate.

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**Figure 1.** Input variables (rectangles) and calculated results (ovals) for each component of the steady-state turbulent diffusion model of pathogen risk.
• Pathogens in the water are inactivated by the active disinfectant (HOCl) and have natural die-off.
• Pathogens are mixed/dispersed via turbulent diffusion from the infected bathers to other bathers.
• Bathers ingest surviving pathogens and are infected according to a dose-response model.

2.1. Cyanurate Chemistry

O’Brien et al. [2] described the reaction of CYA with chlorine in detail, specifically covering stepwise deprotonation and chlorination of CYA. There are three acidic protons that can be removed from the cyanurate ring in aqueous solution, though the pKₐ values for the second and third protons (~11.4 and ~13.5, respectively) indicate that the di-negative and tri-negative ions constitute negligible fractions of the total cyanurate composition at normal pool water pH (7.2–7.8). Each deprotonation is characterized by a corresponding equilibrium constant:

$$H_3Cy \rightleftharpoons H^+ + H_2Cy^- K_{H_3Cy,a} = \frac{[H^+] \times [H_2Cy^-]}{[H_3Cy]}$$

(1)

where \(H_3Cy\) represents the fully protonated, unchlorinated CYA (\(C_3H_3N_3O_3\)) and \(Cy\) represents the \(C_3N_3O_3\) portion of the molecule. Similarly, each hydrolysis/chlorination reaction pair is characterized by a hydrolysis equilibrium:

$$H_2O + H_2ClCy \rightleftharpoons H_3Cy + HOCl K_{H_2ClCy,h} = \frac{[HOCl] \times [H_3Cy]}{[H_2ClCy]}$$

(2)

where the symbol for the equilibrium constants in both cases above uses a shorthand subscript to represent the cyanurate species on the left side of the equilibrium, followed by a for acid deprotonation reaction or h for hydrolysis of a chlorinated form. The concentrations of HOCl, OCl⁻, and each of the possible cyanurate species can be calculated using the six independent deprotonation equilibrium constants and three independent hydrolysis/chlorination equilibrium constants, the HOCl dissociation constant (pKₐ ≈ 7.5), plus the pH, the total cyanurate concentration, and the measured Free Chlorine (FC) concentration. At a pH above 6.5 and chloride concentrations less than 10,000 mg/L, the concentration of dissolved molecular chlorine, Cl₂, will be insignificant and can be ignored. O’Brien et al. [2] reported the best available estimates of the cyanurate equilibrium constants at 25 °C, and these estimates are used in this paper. Recently, Wahman [3] and Wahman and Alexander [4] have reported the temperature dependence of the three equilibrium constants (\(K_6\), \(K_{7a}\), and \(K_{9a}\)) which are most relevant at swimming pool pH.

Swimming pool operators use test kits that measure what is referred to as FC [5]. The measured free chlorine is the sum of the concentrations of HOCl, OCl⁻, Cl₂, and the various chlorinated cyanurates [2]. Since the HOCl concentration will generally not be known initially but rather only a measured FC concentration will be known, calculating the concentrations of the individual species is less direct, requiring an initial guess of HOCl concentration and iterative correction to find a value that simultaneously satisfies the nine cyanurate-related equilibrium equations mentioned above, the HOCl dissociation equilibrium equation, a mass balance equation for the cyanurate species, and a mass balance equation for chlorine. Details on calculating the HOCl concentration are included in the Supplementary Materials (Section S2) along with ionic strength correction (Section S3) and temperature compensation (Section S4).

2.2. Effect of Cyanurate on Disinfection Kinetics

Laboratory studies of the effect of CYA on chlorine disinfection rates have been conducted with various microorganisms, including bacteria [6–8], protozoa [9,10], viruses [11,12], algae [13], and amoeba [14]. Various reports on the effects of CYA have also been published from field
studies [15–17]. The literature generally shows that CYA reduces the rate of microbial inactivation because CYA reversibly binds chlorine and reduces the aqueous concentration of HOCl.

It has been established as far back as the 1940s [18] that HOCl is a much more potent biocide than OCl\(^{-}\) so most of the biocidal activity of chlorine is due to HOCl. For the purposes of this model, it was assumed that HOCl is the only active biocide in chlorinated pool water containing CYA. This assumption was tested by evaluation of inactivation data for a number of microorganisms with particular focus on *Streptococcus faecalis* [6–8] and *Cryptosporidium* [9]. Additional information on disinfection kinetics is provided in Supplementary Materials S5.

2.3. Pathogen Selection

Microbiological agents causing illness in treated recreational water have been well-documented [19–23]. Surveillance reports issued by the Centers for Disease Control and Prevention (CDC) on treated recreational water have reported the same outbreak agents over the past 10 years: the non-enteric pathogens *Pseudomonas aeruginosa* and *Legionella pneumophila* and the enteric pathogens *Cryptosporidium, Giardia, E. coli, Shigella*, and Norovirus. This study aimed to simulate the risk of infection from enteric pathogens associated with normal fecal sloughing (addressed by so-called “routine disinfection”) not accidental fecal releases (AFRs). The three pathogens selected for this study were *E. coli* O157:H7, *Giardia*, and *Cryptosporidium*.

*E. coli* O157:H7 was chosen because it has caused outbreaks in treated recreational water and is associated with elevated morbidity and mortality rates among children [19,24–26]. Twenty-one of 4826 (0.435%) laboratory-confirmed *E. coli* O157:H7 cases in the U.S. were associated with treated recreational water from 2010 to 2011 [19,25,26]. Two and a half percent of AGI outbreaks in treated recreational water venues were associated with *E. coli* from 2003 to 2012 [19]. The *E. coli* O157:H7 infection incidence at venues with free chlorine >1.0 mg/L is unknown. The severity of symptoms and likelihood of dying from an *E. coli* O157:H7 infection are greater than the severity of symptoms and probability of death from giardiasis and cryptosporidiosis. Disability Adjusted Life Years (DALYs) are used to measure and compare the burden of different diseases and to account for both the morbidity and mortality associated with a disease or infection [27]. The DALYs for *E. coli* O157:H7 infection, cryptosporidiosis, and giardiasis are 6.5, 0.3, and 0.2 per 100 infections, respectively [28]. Thus, *E. coli* O157:H7 has a greater burden on human health. This should be kept in mind when comparing the risks of infection between these microorganisms.

*Giardia* was selected because it is the most resistant pathogen to chlorine among the CDC’s chlorine-susceptible pathogens and has been found in treated recreational water [21,29,30]. Twenty-one of 31,981 (0.066%) reported giardiasis cases were linked to treated recreational water from 2011 to 2012 [19,31]. Three and a half percent of AGI outbreaks associated with treated recreational water were caused by *Giardia* from 2003 to 2012 [19].

*Cryptosporidium* was selected because it is responsible for the majority of AGI outbreaks in treated recreational water venues [32].

*Giardia* and *Cryptosporidium* are obligate parasites incapable of reproducing in treated recreational water environments. *E. coli* can replicate in some environments [33], but without data indicating that *E. coli* reproduces in treated recreational water environments, this study assumed that no replication occurs. Pool users are the likely source of contamination when *Giardia, Cryptosporidium, and E. coli O157:H7* are present in treated recreational water. Only enteric pathogens introduced by bathers were considered for this study.

In healthy individuals, symptoms of AGI last for a short period of time and manifest as acute diarrhea [34]. Individuals with acute diarrhea sometimes resume normal activities, like swimming, after symptoms end despite continued shedding of enteric pathogens. The duration and rate of shedding can be variable. For modeling purposes in this study, a constant concentration of pathogen shedding by infected individuals was assumed and self-reinfection was excluded as a model variable.
2.4. Steady-State Model of Pathogen Risk

Assessment of the risk of infection in swimming pools has typically been based on average pathogen concentrations using a homogeneous isotropic well-mixed assumption [35–38] but has not used position-dependent mixing models such as turbulent diffusion. Computational fluid dynamics (CFD) has been used for swimming pool design and chemical mixing analysis [39,40], but CFD results are specific to a pool’s unique design, whereas this paper focuses on the effect of CYA on the risk of infection. To address this issue, a steady-state turbulent diffusion model was developed to provide estimates of the concentration of target microbial pathogens in suspension in pool water in a hypothetical pool with non-distinct dimensions (i.e., a rectangular box). Introduction of target microbial pathogens was assumed to be attributable to regular continuous sloughing of pathogens from infected bathers. The model is not appropriate for AFRs. The model is made available in the Supplementary Materials as a Microsoft Excel workbook with adjustable parameters. Details of each component of the model are described below.

2.4.1. Simulation of Bather Shedding Pathogens

Pathogen shedding was simulated as a continual point release of fecal matter from one or more infected bathers into the water. The pathogens in the fecal matter were assumed to be planktonic upon release (not clumped and not in biofilm). Pathogens were assumed to fail to reproduce in pool water after their release. Representative concentrations in fecal matter were taken from studies for *Escherichia coli* O157 of 28 children (ages 7 months to 9 years) [41], for *Giardia* of 15 infected children [42], and for *Cryptosporidium parvum* of 29 challenged healthy adult volunteers [43]. The values are shown in Table 1.

| Pathogen (Units) | Low  | Mean  | High  |
|------------------|------|-------|-------|
| *Escherichia coli* O157 (CFU/g) | $1.0 \times 10^6$ | $2.0 \times 10^7$ | $4.0 \times 10^8$ |
| *Giardia* (cysts/g) | $3.8 \times 10^4$ | $4.1 \times 10^5$ | $1.3 \times 10^6$ |
| *Cryptosporidium parvum* (oocysts/g) | $2.6 \times 10^2$ | $4.5 \times 10^3$ | $8.1 \times 10^4$ |

*The low and high concentrations are from 7 long-term shedders (asymptomatic at end of period); the mean is from the geometric mean. The average is from formed stools in each group of 5 low, 5 mixed (used as the mean), and 5 high excretors. The lowest, geometric mean, and highest concentrations are from 7 asymptomatic but infected individuals; assumes one 123.6 gram stool per person [44].

The fecal matter shedding rate was estimated by dividing the number of *E. coli* per bather during 30-second showers [45] before swimming from 25 adults at an indoor pool [46] by the concentration of *E. coli* from Table 1. The maximum box plot value in Keuten et al.’s Figure 10 [46] was divided by the high concentration, the median was divided by the geometric mean concentration, and the lowest quartile was divided by the low concentration. This assumed that most of the variation is due to differences in bacterial concentration in fecal matter among individuals, with the rest coming from variations in the rate of fecal matter release. An alternative estimate is available in the model using 15-min shower graywater data for the quantity of fecal coliforms divided by their concentration [47]. These rates are shown in Table 2.

| Model Source | Age Group | Low  | Mean  | High  |
|--------------|-----------|------|-------|-------|
| [46]         | All a     | 0.04 | 0.70  | 3.5   |
| [47]         | Children b| 0.67 | 21.1 c| 667   |
| [47]         | Adult     | 0.0067 | 0.21 c| 6.67  |

*Values for 25 adults aged 20–84 in indoor pool C. Similar results were seen in the referenced study for the only child (10 years old) in outdoor pool D. Families with small children 18 months to 9 years of age. Geometric mean of the low and high rates.
The pathogen concentration in fecal matter was multiplied by the fecal shedding rate to obtain a pathogen shedding rate (infective unit/bather/min) for infected bathers. During a swimming or bathing event, the pathogen shedding rate has been observed to be time-dependent, based on the measured release of enterococci as an indicator for fecal matter over four 15-min intervals in a swimming pool [48]. To address this behavior, an average release rate over the period of bather exposure was calculated using the following formula:

\[
\text{AverageRate} = \text{InitialRate} \left(1 - e^{-kt}\right),
\]

where \( t \) is time in minutes and \( k \) is the rate constant for decline in min\(^{-1}\). Elmir’s data [48] were fit to an exponentially declining release rate model to obtain a \( k \) value of 0.0309 min\(^{-1}\). The derivation of the formula is given in the Supplementary Materials S6. This rate of decline corresponds to halving the rate every 20 min.

2.4.2. Simulation of Subject Pathogen Inactivation and Natural Die-Off

Inactivation of subject pathogens by HOCl was simulated using the Chick–Watson disinfection model with a coefficient of dilution (\( n \)) of 1 with the addition of a die-off rate shown in Equation (4). In part, this was done to keep the pathogen mixing/dispersion model solvable in closed form and linear with respect to superposition. The model does not account for chlorine demand; therefore, the HOCl concentration was assumed to remain constant and spatially uniform throughout the pool.

\[
\frac{dP}{dt} = -(\alpha C + d)P,
\]

where \( P \) is the concentration of infective units (i.e., pathogens), \( t \) is time (typically in minutes), \( \alpha \) is the inactivation rate constant, \( C \) is the concentration of active disinfectant (typically in mg/L, implicitly with an exponent “\( n \)” of 1). The inactivation rate constant \( \alpha \) for \( Escherichia coli \) O157:H7 was \( 1.36 \times 10^2 \) (mg/L)\(^{-1}\) min\(^{-1}\) for normal strains [49], for \( Giardia \) was 2.78 \( \times \) 10\(^{-1}\) (mg/L)\(^{-1}\) min\(^{-1}\) from the U.S. EPA \( Giardia \) table with “\( C \)” from “\( Ct \)” based on HOCl [50], and for \( Cryptosporidium parvum \) was 9.25 \( \times \) 10\(^{-4}\) (mg/L)\(^{-1}\) min\(^{-1}\) [51]. The die-off rate constant \( d \) for \( Escherichia coli \) O157:H7 was 4.09 \( \times \) 10\(^{-4}\) min\(^{-1}\) and for \( Giardia \) was 4.64 \( \times \) 10\(^{-5}\) min\(^{-1}\) [52], where the source paper’s Table 4 for water in artificial wetland was converted from log\(_{10}\) reduction per day to ln reduction per minute. The die-off rate constant \( d \) for \( Cryptosporidium parvum \) was 4.75 \( \times \) 10\(^{-5}\) [53], using river water from source paper’s Table 1 converted from per day to per minute and adjusted from 4 °C to 25 °C using the source paper’s “\( \lambda \)” with the paper’s Equation (4). For some pathogens, the references on disinfection data included information on FC, pH, and, if present, CYA concentrations such that the HOCl concentration could be calculated. For other pathogens, only the product of concentration and time (\( Ct \)) values were provided and the HOCl concentration was estimated. \( Ct \) values from the literature were normalized to 25 °C and to be relative to the HOCl concentration instead of FC. When CYA was not present, the HOCl concentration was calculated from the pH; otherwise, when HOCl was explicitly calculated, only a temperature adjustment was made. Details are presented in the Supplementary Materials S7 for adjustment of \( Ct \) from EPA tables and in the Supplementary Materials S8 for temperature compensation.

The Inactivation Rate constant, \( \alpha \), was calculated as follows from the Chick–Watson equation (with die-off), recognizing that Log Reduction (\( \text{LogRed} \)) = \(-\text{log}_{10}(P/P_0)\).

\[
\alpha = -\frac{\ln(P/P_0) + d \times t}{Ct} = \ln(10)\frac{\text{LogRed}}{Ct} - \frac{d}{C}\]

Under the CDC Model Aquatic Health Code (MAHC), all increased risk aquatic venues must include a secondary disinfection system in addition to the primary halogen disinfectant [1]. The model can account for secondary disinfections as specified by the MAHC (e.g., ozone or ultraviolet) or filtration of
pathogens, but the results in this paper do not include these effects. More information is available in the Supplementary Materials S9.

2.4.3. Simulation of Pathogen Mixing/Dispersion

Pathogen mixing/dispersion was simulated using a turbulent (eddy) diffusivity model with an advective-diffusion equation that included a term for first-order decay. The governing equation is given by

\[ \frac{\partial P}{\partial t} + U_x \frac{\partial P}{\partial x} = D_x \frac{\partial^2 P}{\partial x^2} + D_y \frac{\partial^2 P}{\partial y^2} + D_z \frac{\partial^2 P}{\partial z^2} - (\alpha C + d)P \]  \hspace{1cm} (6)

for homogenous, anisotropic turbulence, where the constant first-order decay rate, \( \alpha \), in the original equation was replaced with \( \alpha C + d \) from the disinfection model. There is also an option within the model to include a steady velocity \( U_x \) in one direction, for example, to simulate one swimmer swimming behind another or bathers in a unidirectional flow [54].

Since the model was developed to assess risk from continual sloughing of pathogens from infected bathers and not from an AFR, a steady-state solution to the advective reacting diffusion of Equation (6) for a continuous point source was used to calculate the pathogen concentration at any location away from the source [54]:

\[ \tau = \frac{(x-x_0)^2}{D_x} + \frac{(y-y_0)^2}{D_y} + \frac{(z-z_0)^2}{D_z}. \]  \hspace{1cm} (7)

\[ P(x, y, z) = \frac{m e^{-(x-x_0)U_x}}{4\pi\sqrt{\tau(\frac{U_x^2}{4\tau} + \alpha C + d)}} \left( \frac{1}{\sqrt{4\pi(\tau D_yD_z)}} \right). \]  \hspace{1cm} (8)

Equations (7) and (8) were adapted to be in a form that is computationally stable in situations of high advective velocity. \( \tau \) is a kind of diffusion time (min); \( m \) is the rate of pathogen injection (infective units/min, IU/min); \( (x_0, y_0, z_0) \) is the position of pathogen release from the infected bather (cm); \( (x, y, z) \) is the position of the ingesting bather (cm); \( U_x \) is the advective velocity (Euler mean current) in one direction (cm/min); \( D_x \), \( D_y \), and \( D_z \) are the turbulent (eddy) diffusivity constants in each direction (i.e., anisotropic) (cm²/min); \( \alpha \) is the inactivation rate constant (mg/L⁻¹ min⁻¹); \( C \) is the concentration of disinfectant (mg/L); \( d \) is the die-off rate constant (min⁻¹); and the result \( P(x, y, z) \) is the concentration of pathogen as a function of position (IU/cm³ or IU/mL).

In a swimming pool, multiple infected bathers may be present. The diffusion model took advantage of the linearity of Equation (6) to sum the pathogen concentration contributions from all infected bathers. These bathers were placed on an equidistant grid of infinite extent spaced according to the product of bather load with the percent of infected bathers. To improve accuracy from a limited computational grid size of 21 × 21 infected bathers, a geometric series projection was used. The derivation is described in the Supplementary Materials S10.

The following values were used in the model for the default prevalence of infected bathers, expressed as a percentage, for each pathogen. The prevalence for Shiga toxin-producing *Escherichia coli* (STEC) (0.0935%) was based on incidence studies in the WHO AMR A subregion [55]. This value was based on annual incidence not prevalence, so it is overestimated. The prevalence for *Giardia* (4.4%) was based on 293 formed stool samples in U.S. swimming pools [29]. For *Cryptosporidium*, the prevalence (0.4%) was based on a study of the fecal specimens of 1093 asymptomatic individuals in Australia [56]. Additional information is provided in the Supplementary Materials S11.

Three types of risk are calculated with the model: (1) the per-visit risk for ingestors swimming next to shedders, (2) the average per-visit risk (averaged over the entire pool population), and (3) the annual risk. The per-visit risk is a worst-case scenario because it does not predict the risk for everyone in the pool, just for the ingestors closest to the shedders. Furthermore, the model assumes that the ingester stays near an infected bather for the duration of the visit. The average per-visit risk describes
the risk for the entire pool population. The annual risk was calculated from the average-per-visit risk. Unless stated otherwise, the results presented will be for the worst-case scenario of per-visit risk.

Boundary conditions were applied to account for the pool floor and water surface by adding planes of (reflected) image sources repeated through higher-order image planes until the relative error was $1 \times 10^{-10}$ or when 100 iterations were reached. Details of the image source calculations are described in the Supplementary Materials S12. If the geometric series ratio or relative error from image sources exceeded certain thresholds, either of which can occur at levels of high diffusivity, then the solution for a well-mixed model equivalent to infinite diffusivity was used. This steady-state well-mixed solution, Equation (9), was derived by equating the pathogen shedding rate to the net disinfection rate (including die-off) for a fixed water volume ($V$) associated with each infected bather.

$$ P = \frac{m/V}{aC + d} \tag{9} $$

The thresholds and equation derivation are described in the Supplementary Materials S13.

### 2.4.4. Simulation of Dose-Response Infection Risk

Upper-limit infection risk estimates from waterborne pathogen exposure can be produced using proxy-pathogens found previously in a water source [57]. Single-hit infection probability models combine dose-response data from feeding studies with pathogen dose estimates from exposure data. Single-hit models use point-estimates (mean, maximum, etc.) to characterize upper-limit risk. Risk estimates were developed assuming a single exposure and exposure over one year to E. coli O157:H7, Giardia, and Cryptosporidium in swimming pool water with a range of cyanuric acid and free chlorine concentrations for children (5–18 years) and adults (>18 years).

To quantify the risk of infection, maximum-likelihood estimators from dose-response models for E. coli O157:H7, Giardia duodenalis, and Cryptosporidium parvum were applied. The following equation was used to calculate the pathogen dose:

$$ N = I \times D \times P, \tag{10} $$

where $P$ is the concentration of pathogen, $I$ is the pool water ingestion rate (mL/h), $D$ is swim duration (h), and $N$ is per-visit dose (IU). The model parameters for calculating pathogen dose used an ingestion rate of 24.2 mL/h for children and 6.3 mL/h for adults, a swim duration of 1.9 h for children and 1.2 h for adults, and an annual frequency of 72.9 visits/year for children and 77.8 visits/year for adults [38].

One of the most widely used single-hit models to estimate infection probability in Quantitative Microbial Risk Assessment is the exponential model shown in Equation (11) [57,58]:

$$ \Pi_v = 1 - \exp(-k_v \times N), \tag{11} $$

which was used to estimate the per-visit risk of infection ($\Pi_v$). Maximum-likelihood estimators in the exponential model are $k_v$ and $N$, where $k_v$ describes the dose-response curve [59]. Equation (12) was applied to estimate the annual risk of infection ($\Pi_A$):

$$ \Pi_A = 1 - (1 - \Pi_v)^F, \tag{12} $$

where $F$ represents the annual frequency of pool visits (visits/year) but used the average per-visit risk as described in Supplementary Materials S14.

Pathogens have unique $k_v$ parameters that are estimated by fitting dose-response data to appropriate models that best describe the data sets. The recommended best-fit models for E. coli O157:H7, Giardia, and Cryptosporidium are exponential, with $k_v$ parameters of $2.18 \times 10^{-4}$ [60], $1.99 \times 10^{-2}$ [61], and $5.72 \times 10^{-2}$ [62], respectively.
2.4.5. Model Limitations

The disinfection model’s accuracy is limited by the assumption that the pathogens are planktonic and not clumped or in biofilm. Microbial clusters from biofilms can be more resistant to disinfection by HOCl than their planktonic forms [63]. Furthermore, clusters of cells that remain intact may be ingested by another bather, resulting in a higher dose and therefore increasing the risk of infection, or may not be ingested at all. The net effect is that pathogen clustering may introduce uncertainty or scatter in the results.

The disinfection model also assumed HOCl to be the sole disinfectant and ignored the small contribution to disinfection from hypochlorite ion, OCl\(^{-}\). Also, in pools with bathers, chlorine can combine with ammonia from sweat and urine to form monochloramine and other chloramines. Modeling the contribution of monochloramine to disinfection is described in Supplementary Materials S15.

The turbulent diffusion model depended on a scale separation to create the advective reactive diffusion equation that assumes the time and length scales of the turbulent velocity fluctuations are much smaller than the scales of the mean velocity field. The Fickian assumption of a constant diffusivity tensor was not realistic in areas of high turbulence, where the diffusion coefficients are strongly flow-dependent. Furthermore, the diffusion equation was derived by setting all but the diagonal components of the diffusivity tensor to zero as a homogeneity assumption. The intent was to examine the effect of CYA on risks of infection by using a model which gave a reasonable simulation of mixing in a swimming pool without attempting to model the complex fluid dynamics or geometry of a given swimming pool. Therefore, the model does not accurately simulate areas of higher turbulence, such as near a return inlet. The model conservatively assumes continual sloughing 24 h/day, 7 days/week at a constant bather load, thus not accounting for partial diurnal recovery from overnight disinfection.

Because the risk of infection is calculated from the steady-state concentration of pathogens with bathers at fixed distances, it neither accounts for the instantaneous exposure that can occur when a swimmer approaches an infected bather nor calculates the risk for patrons of a splash pad or other water feature.

3. Results

3.1. Cyanurate Chemistry

Unless otherwise specified, the results that follow are at 25 °C, with a Total Dissolved Solids concentration (TDS) of 1000 mg/L (an ionic strength of approximately 0.025 M) and a pH of 7.5.

3.1.1. HOCl vs. CYA and pH

Figure 2a illustrates the impact of CYA on HOCl concentration for various concentrations of FC. The initial addition of CYA causes a steep drop in HOCl concentration for any given “free” chlorine concentration because most of the “free” chlorine becomes bound to isocyanurate. Continued CYA addition yields further reduction of the HOCl concentration but to a diminishing degree. As shown in Figure 2b, as the CYA concentration increases, the fraction of available chlorine present as HOCl decreases, but this effect depends on the pH. The curves flatten at CYA concentrations above approximately 10 mg/L in the pH 7-8 range. Whereas the HOCl concentration drops by 53% from pH 7.5 to 8.0 with no CYA present, it only drops by 15% with 30 mg/L CYA.
Figure 2. (a) Impact of cyanuric acid (CYA) on HOCl concentration for various concentrations of free chlorine (FC): The curves were calculated using a pH of 7.5. Ionic strength was not taken into account, as it would have little impact on the shapes of the curves. (b) Impact of pH on HOCl concentration for various concentrations of CYA: The curves were calculated using 1.0 mg/L of FC.

3.1.2. HOCl vs. CYA/FC Ratio

As illustrated in Table 3, the HOCl concentration is nearly constant (±1.8%) with varying FC and CYA concentrations as long as the CYA/FC ratio is constant.

Table 3. HOCl at constant CYA/FC ratio.

| CYA (mg/L) | FC (mg/L Cl₂) | HOCl (mg/L Cl₂) |
|------------|---------------|-----------------|
| 20         | 1.0           | 0.01962         |
| 30         | 1.5           | 0.01991         |
| 40         | 2.0           | 0.02006         |
| 50         | 2.5           | 0.02015         |
| 60         | 3.0           | 0.02021         |
| 70         | 3.5           | 0.02025         |
| 80         | 4.0           | 0.02029         |
| 90         | 4.5           | 0.02031         |

3.1.3. HOCl Range in Regulatory Code

Nearly all current U.S. state swimming pool codes as well as the MAHC separately limit FC and CYA. As a result, in 27 states and the MAHC, the range of allowed HOCl concentration spans more than a factor of 500. A detailed table of FC, CYA, and calculated HOCl for swimming pool codes is presented in the Supplementary Materials S16.

3.2. Effect of Cyanurate on Disinfection Kinetics

Figure 3 illustrates the dependence of inactivation on HOCl rather than FC using three studies examining *Streptococcus faecalis* [6,8,64]. Note the Ct scale difference between these graphs. The data presented in Figure 3 indicate a weak dependence of bacterial inactivation on FC concentration. The same data, based on calculated values of HOCl, present less scatter, indicating a stronger dependence of bacterial inactivation on HOCl.

The Pearson correlation coefficients for the *Streptococcus faecalis* data in Figure 3 show that the log reduction correlates better with Ct based on HOCl than with Ct based on free chlorine (−0.75 and −0.74 versus −0.38 and −0.56 for Andersen [6] and Golaszewski and Seux [8], respectively) (−1.0 would be a perfect decreasing linear correlation). Likewise, for the single log-reduction dataset from Fitzgerald and Dervartanian [7], the coefficient of variation is lower (better) with Ct based on HOCl (0.25) than with Ct based on free chlorine (0.46).
Figure 3. Relationship between log reduction, ln(P/P₀), and Ct for *Streptococcus faecalis*, where C represents the concentration of (a) free chlorine or (b) hypochlorous acid: The HOCl concentrations were calculated using values for free chlorine, pH, CYA, and temperature from the source data references.

The proposition that the primary biocide in chlorine solutions with CYA is HOCl is further supported by the *Cryptosporidium* data from Murphy [9] (see Figure 4). The ln(P/P₀) were adjusted for die-off. See the Supplementary Materials S17.

Figure 4. Relationship between log reduction ln(P/P₀) and Ct for *Cryptosporidium parvum*, where C represents the concentration of (a) free chlorine or (b) hypochlorous acid: The HOCl concentrations were calculated using values for free chlorine, pH, CYA, and temperature from Murphy [9].

With the Murphy data, it is clear that HOCl, with a correlation coefficient of −0.96, correlates very well with inactivation of *Cryptosporidium*, while FC, with a correlation coefficient of −0.061, does not. Further supporting data may be found in the Supplementary Materials S18.

3.3. Steady-State Model of Pathogen Risk

3.3.1. Model Accuracy

The calculation of the HOCl concentration from water chemistry parameters was based on well-known equilibrium chemistry. The equilibrium constants from O’Brien [65] were adjusted to 0 M ionic strength, and the reported standard deviations were converted to ± 95% confidence intervals. The dominant equations at pool pH were the hydrolysis of HClCy⁻ to H₂Cy⁻, which has a pKₐ of 5.62 ± 0.035, along with the acid dissociation of H₂Cy to H₂Cy⁻, which has a pKₐ of 6.94 ± 0.013, and the hydrolysis of Cl₂Cy⁻ to HClCy⁻, which has a pKₐ of 4.51 ± 0.058. With 3 mg/L FC and 30 mg/L CYA at pH 7.5, 25 ºC, and 1000 mg/L TDS, the calculated HOCl was 0.0430 (95% CI 0.0395, 0.0467).
3.3.2. Model Sensitivity

A sensitivity analysis was performed to evaluate the effect of each parameter in the model on the calculated probability of infection. For all parameters, except for the exposure frequency, the probability of infection was calculated for a single swimming event for each of the three pathogens. For the exposure frequency parameter, the sensitivity analysis compared the annual probability of infection. Tables 4 and 5 provide the selected, minimum, and maximum values used in the sensitivity analysis. These selected values were used for all subsequent results unless stated otherwise. The choice of these values is discussed in Supplementary Materials S19.

Table 4. Selected, minimum, and maximum values used in the sensitivity analysis for all three pathogens.

| Parameter (Units) | Selected | Min  | Max  |
|-------------------|----------|------|------|
| FC (mg/L)         | 2        | 1    | 10   |
| CYA (mg/L)        | 90       | 0    | 100  |
| pH                | 7.5      | 7.2  | 7.8  |
| Temp (°C)         | 25       | 20   | 40   |
| TDS (mg/L)        | 1000     | 500  | 5000 |
| Sec. disinfect. per pass (%/pass) | 99.9 | 90 | 99.9 |
| Sec. disinfect. turnover time (min) | 0  | 30  | 360  |
| Water replacement rate (L/bather) | 0  | 0  | 30  |
| Diffusivity xy plane (cm²/min) | 500 | 100 | 5000 |
| Diffusivity z vertical % of xy (%) | 100 | 20 | 100 |
| Velocity in x direction (cm/min) | 0 | 0 | 10,000 |
| Depth of pool (cm) | 91.44 | 30.48 | 250 |
| Distance between bathers (cm) | 118.05 | 80 | 240 |
| Ingestion to source plane (cm) | 45.72 | 0 | 90 |
| x distance to source (cm) | 45.72 | 30 | 90 |
| Ingestion rate (ml/hr) | 24.2 | 6.3 | 50 |
| Exposure time (hrs/visit) | 1.9 | 1.2 | 5 |
| Exposure frequency (visits/year) | 72.9 | 72.6 | 120 |
| Fecal introduction rate (g/bather/min) | 0.0007 | 0.00004 | 0.666667 |

Table 5. Selected, minimum, and maximum values used in the sensitivity analysis for E. coli, Giardia, and Cryptosporidium a.

| Parameter (Units) | Pathogen | Selected | Min  | Max  |
|-------------------|----------|----------|------|------|
| % infected (%)    | E. coli  | 0.0935   | 0    | 10   |
|                   | Giardia  | 4.4      | 0    | 10   |
|                   | Cryptosporidium | 0.4 | 0 | 10 |
| Inactivation Rate α (ppm min) | E. coli | 1.36 × 10⁶ | 1.41 × 10⁷ | 4.76 × 10⁹ |
|                   | Giardia  | 2.78 × 10⁻¹ | 1.31 × 10⁻¹ | 5.56 × 10⁻¹ |
|                   | Cryptosporidium | 9.25 × 10⁻⁴ | 4.62 × 10⁻⁴ | 1.85 × 10⁻³ |
| Die-off Rate Constant, (min) | E. coli | 4.09 × 10⁻⁴ | 0 | 8.19 × 10⁻⁴ |
|                   | Giardia  | 4.64 × 10⁻⁵ | 0 | 9.27 × 10⁻⁵ |
|                   | Cryptosporidium | 4.75 × 10⁻⁵ | 0 | 2.56 × 10⁻⁴ |
| Dose response (Infective unit) | E. coli [60] | 2.18 × 10⁻⁴ | 1.20 × 10⁻⁴ | 5.99 × 10⁻⁴ |
|                   | Giardia [61] | 1.99 × 10⁻² | 1.26 × 10⁻² | 2.92 × 10⁻² |
|                   | Cryptosporidium [62] | 5.72 × 10⁻² | 2.46 × 10⁻² | 2.65 |

a For pathogen fecal concentrations, see Table 1.

The large range of reported pathogen concentrations in fecal matter and the large range of the fecal shedding rates led to corresponding large ranges in their product, as shown in Table 6. Uncertainty in the pathogen shedding rate may represent the greatest source of error in the model results.
Table 6. Initial pathogen shedding rate.

| Pathogen                        | Units (Units) | Low       | Mean      | High      |
|---------------------------------|---------------|-----------|-----------|-----------|
| Escherichia coli O157           | (CFU/bather/min) | $4.0 \times 10^1$ | $1.4 \times 10^4$ | $1.4 \times 10^6$ |
| Giardia                         | (cysts/bather/min) | $2.5 \times 10^0$ | $2.3 \times 10^2$ | $4.2 \times 10^3$ |
| Cryptosporidium parvum          | (oocysts/bather/min) | $1.0 \times 10^{-2}$ | $3.2 \times 10^0$ | $2.8 \times 10^2$ |

Figure 5 shows the sensitivity analysis of each of the model parameters and shows the log of the maximum probability divided by the minimum probability for each parameter. In addition to showing the importance of the input parameter choice, the sensitivity analysis also allows prioritization of actions that can be taken to minimize risk. It is clear that keeping ill swimmers and fecal material out of the pool are a priority. For water treatment, CYA and FC concentrations must be controlled.

Figure 5. Sensitivity analysis: The sensitivity is shown by the log of the maximum probability divided by the minimum probability for each parameter.

The low sensitivity to pH is due to the high selected value chosen for cyanuric acid (90 ppm). As shown in Figure 2b, the HOCl concentration shows little variation between pH 7.2 and 7.8 when more than 10 ppm of CYA is present. Without CYA, variations in pH can have a significant effect where the Log (max probability/min probability) is 5.01 for *Escherichia coli* O157, 0.11 for *Giardia*, and 0.10 for *Cryptosporidium parvum*. For *Escherichia coli*, pH is the second most influential parameter behind CYA. By comparison, with 90 ppm CYA, the Log (max probability/min probability) is 0.19 for *Escherichia coli* O157, 0.03 for *Giardia*, and 0.01 for *Cryptosporidium parvum*.

As seen in this analysis, *Cryptosporidium* is the only organism for which the natural die-off rate and water replacement rate have a significant influence. This is expected due to the high Ct values for *Cryptosporidium* and has implications for pool operation and remediation practices.

3.3.3. Effect of Diffusivity on Risk

Water velocity, diffusivity, and ingestion to source plane variations have a large effect on the probability of *E. coli* infection. *E. coli* is killed rapidly with chlorine, so more rapid transport from the source to the point of ingestion represents a significant increase in the probability of infection. However, as shown in Figure 6, at high diffusivity (>500 cm²/min), the probability of infection decreases due to the organism being diluted rapidly to low concentrations. At low diffusivity, transport from the source to the ingester is slow enough to allow inactivation of the organism before ingestion.
The larger the Ct value, the less these parameters influence the result. The model has an option to allow the diffusivity to vary to obtain the highest probability of infection. Using all the selected values, the maximum probability of infection for *E. coli* (0.001088%) occurs at a diffusivity of 1,377 cm²/min. For *Giardia* and *Cryptosporidium*, the maximum probability of infection occurs at very low diffusivity values (<100 cm²/min).

![Figure 6. Sensitivity of probability of infection from *E. coli* to diffusivity at various ratios of CYA/FC.](image)

### 3.3.4. Probability of Infection Risk vs. CYA/FC Ratio

Table 3 demonstrates that the HOCl concentration is nearly constant with a constant CYA/FC ratio, even when CYA and FC vary individually, except for very low CYA/FC ratios. If all other input parameters are held constant so that the calculated risk of infection depends only on the HOCl concentration, then the risk of infection from any particular organism will also be nearly constant for a given CYA/FC ratio, even when CYA and FC vary individually. Therefore, a graph of infection risk versus the CYA/FC ratio should give nearly the same curve for all values of FC and CYA, except at very low CYA/FC ratios.

Figure 7 illustrates the effect of the CYA/FC ratio on the annual probability of infection, which is the major focus of this paper, for the three pathogens of interest. These results were based on the selected values listed in Tables 4 and 5, except that CYA was varied to provide a range of CYA/FC ratios. In Figure 7, FC was held at 2 mg/L.

For all three pathogens, the infection risk increases as the CYA/FC ratio increases and the slopes of the curves decrease as the CYA/FC ratio increases. The curve for *E. coli* O157:H7 has the steepest slope at all CYA/FC ratios, showing that *E. coli* O157:H7 is more sensitive to the concentration of HOCl than the other two pathogens. In contrast, *Cryptosporidium* has the smallest slope of all CYA/FC ratios, showing that *Cryptosporidium* is the least sensitive to the HOCl concentration.
Figure 7. Annual probability of infection with *Giardia*, *E. coli O157:H7*, or *Cryptosporidium parvum* as a function of CYA/FC: For calculation purposes, FC was 2 mg/L for all points except CYA/FC = ∞, for which FC was set at zero. The U.S. EPA limits for drinking water (10^{-4}, U.S. EPA [66]) and beaches (36/1,000, U.S. EPA [67]) are included for reference.

The data points in Figure 7 where CYA/FC = ∞ represent the annual risk where no free chlorine is present. The horizontal line in Figure 7 at 36/1000 is the acceptable per-season infection risk set by the U.S. EPA for untreated recreational waters, such as beaches [67]. The line at 1/10,000 is the acceptable infection risk set by the U.S. EPA for drinking water [66].

Table 7 shows the probability of infection (1.0 = 100%) among children in terms of per-visit risk and annual risk. The FC concentration of 0 has a risk limited by the balance of natural die-off with the shedding rate.

| Pathogen/Per-Visit Risk a | FC    | CYA/FC Ratio | FC, no CYA |
|--------------------------|-------|--------------|------------|
|                          | 0 mg/L| 90/2 = 45    | 40/2 = 20  | 20/2 = 10 | 10/2 = 5 | 2 mg/L |
| *Escherichia coli O157*  | 4.5 x 10^{-4} | 8.3 x 10^{-6} | 1.6 x 10^{-7} | 1.8 x 10^{-7} | 6.5 x 10^{-9} | 6.7 x 10^{-19} |
| *Giardia*                | 5.2 x 10^{-2} | 1.3 x 10^{-3} | 7.2 x 10^{-4} | 4.7 x 10^{-4} | 3.3 x 10^{-4} | 9.7 x 10^{-5} |
| *Cryptosporidium parvum*| 1.6 x 10^{-4} | 1.4 x 10^{-4} | 1.2 x 10^{-4} | 1.0 x 10^{-4} | 7.2 x 10^{-5} | 2.5 x 10^{-5} |
| Pathogen/Annual Risk b   | 0 mg/L| 90/2 = 45    | 40/2 = 20  | 20/2 = 10 | 10/2 = 5 | 2 mg/L |
| *Escherichia coli O157*  | 5.0 x 10^{-3} | 1.3 x 10^{-6} | 2.4 x 10^{-7} | 2.7 x 10^{-8} | 9.5 x 10^{-10} | < 10^{-19} |
| *Giardia*                | 9.8 x 10^{-1} | 7.1 x 10^{-2} | 3.1 x 10^{-2} | 1.5 x 10^{-2} | 6.6 x 10^{-3} | 5.2 x 10^{-4} |
| *Cryptosporidium parvum*| 1.0 x 10^{-2} | 9.0 x 10^{-3} | 7.7 x 10^{-3} | 6.0 x 10^{-3} | 3.9 x 10^{-3} | 5.6 x 10^{-4} |

a Risk with ingester near shedder. b Risk averaged over varying distance from shedder to ingester.
3.3.5. Model Validation

The measurement of total coliform, Giardia, and Cryptosporidium concentrations in 60 water samples taken from the central area of 35 swimming pools in Beijing, China, during evening peak swimmer numbers allowed a comparison of the model predictions to field measurements. Note that oocysts/cysts were enumerated without regard to infectivity. FC was 0.6 ± 0.3 mg/L and the pH was 7.2 ± 0.2 [68]. The model used the mean values of FC and pH as input, and CYA was assumed to be zero. A comparison of the concentration measurements with the model is shown in Table 8.

Table 8. Model comparison to swimming pools.

| Microorganism | Units          | Swimming Pools [68] | Model a | Model b | Model c | Model d |
|---------------|----------------|---------------------|---------|---------|---------|---------|
|               | % pos. | Mean ± SD | Near Bather b | In-Between c | Well-Mixed |        |
| Total coliforms | MPN/L   | 36.7 | 2.7 ± 5.7 | 1.3 × 10^{-8} | 1.6 × 10^{-12} | 0.057 |
| Giardia       | cysts/10L| 15.0  | 0.27 ± 0.71 | 1.9 | 0.023 | 0.28 |
| Cryptosporidium | oocysts/10L | 16.7 | 0.30 ± 0.79 | 0.14 | 0.058 | 0.067 |

a Model used the mean FC of 0.6 and pH of 7.2 from Xiao [68]. b Ingestors (sampling) next to shedders. c In the middle of the grid, at an x and y distance of 59.03 cm (1.94 feet) between shedding bathers for total coliforms (E. coli in model), at 281.39 cm (9.2 feet) for Giardia and at 933.27 cm (30.6 feet) for Cryptosporidium. d Model for total coliforms used 100% bathers infected since all bathers are shedding coliforms. e Very sensitive to diffusivity (0.0026 MPN/L at 5000 cm²/min) and distance (0.30 MPN/L at 15 cm at shedding depth).

Field observations of total coliform concentrations were compared against model results for E. coli, assuming 100% prevalence. The well-mixed model, where instant distribution of organisms occurs, produced microorganism concentrations similar to that measured in swimming pools. However, when diffusion of the organisms is taken into account, the values are much lower. Because coliforms are killed with chlorine more readily than Giardia and Cryptosporidium, the effects of diffusivity are much greater.

The model results for Giardia gave a range of pathogen concentrations of 0.023 to 1.9 cysts/10L, depending on the distance from the infected bather. This range contains the mean from the swimming pools of 0.27 cysts/10L.

However, the model results for Cryptosporidium were lower than found in the Chinese study. The well-mixed concentration of 0.067 oocysts/10 L was lower than, but within a factor of 5 of, the mean from the swimming pools of 0.30. The model would match the swimming pools’ mean if the percent of infected bathers with Cryptosporidium in Beijing, China was 1.79% rather than the 0.4% used in the model for the U.S.

4. Discussion

4.1. Previous Studies

Previous per-visit infection risk estimates for Cryptosporidium [38] are 0.5 to 14 times higher than estimates in this study depending on the CYA/FC level. This may be because the Suppes study used Cryptosporidium concentrations from Schets [36] to estimate infection probability. In the Schets study, Cryptosporidium oocysts/volume was determined by sampling filter backwash water and “the learner pool was probably contaminated” with Cryptosporidium prior to sampling. Since filtration concentrates pool water contaminants, backwash water would have more Cryptosporidium oocysts than the same volume of swimming pool water.

4.2. Use of CYA/FC Ratio

The HOCl concentration is a more accurate predictor of disinfection rate, but pool operators and regulators are generally not prepared to calculate HOCl concentration from pH, FC, and CYA concentrations. A surrogate for HOCl is to specify an upper limit to the CYA/FC ratio instead of specifying independent limits for FC and CYA when CYA is present. The model indicates that
reductions in infection risk are possible by reducing the allowed CYA/FC ratio. However, the reductions in infection risk need to be balanced with the practical operation of public pools. Restricting the ratio to too low a value will effectively eliminate the use of chlorinated isocyanurates from public pools and result in greater chlorine consumption. Furthermore, if the ratio is too low, operators may have difficulty maintaining a chlorine residual.

The current MAHC (3rd Edition) allows up to 90 mg/L CYA with as low as 2 mg/L FC in normal risk aquatic venues, resulting in a de facto ratio of 45:1 CYA:FC. Swimmers using pools with a CYA/FC ratio of 45 are approximately two and five times as likely to become infected with Giardia and E. coli O157:H7, respectively, as swimmers using pools with a CYA/FC ratio of 20 (Table 7). The annual infection risk for E. coli O157:H7 with a CYA/FC ratio of 45 is already very low (<0.001%), so the 5-fold difference in infection risk between ratios of 45 and 20 is an insignificant absolute reduction in infection risk. Although the absolute risk is low for E. coli O157:H7, if a swimmer were to become infected with any of the three pathogens analyzed in this study, E. coli O157:H7 presents the most danger. E. coli O157:H7 has a greater ability to cause chronic sequelae and mortality compared to Giardia and Cryptosporidium. The burden of disease (DALY) for E. coli O157:H7 is about 25 times that of Giardia and Cryptosporidium. The higher burden of an E. coli O157:H7 infection on human health, therefore, should be considered when interpreting the low absolute risk. If a single swimmer becomes infected with E. coli O157:H7 from swimming in a pool, they could die or be disabled for the remainder of their life.

4.3. Risk Assessment

Given the sources of model error described in the Results section, it was not possible to develop a model that provides accurate estimates of absolute risk. However, the modeling approach used herein is believed to provide meaningful estimates of relative risk.

The 98% risk of Giardia infection, 1% risk of Cryptosporidium infection, and 0.5% risk of E. coli O157:H7 infection in the absence of chlorine emphasize the importance of maintaining a chlorine residual. The high rate of Giardia infection is not realistic but results from the assumptions used in this model: concentration of Giardia in feces, percent of population infected with Giardia, every visit to a pool with no chlorine and constant 24 h/day 7 day/week high bather load, and no filtration of cysts.

The effective risk for E. coli (4.5 × 10⁻⁴) is significantly reduced by even small amounts of chlorine. Note that an infection may not result in symptoms, as there are asymptomatic carriers. Cryptosporidium is only mildly chlorine susceptible. But its risk is generally lower than Giardia due to the significantly lower Cryptosporidium pathogen fecal concentration and percent infected values used in this model. There are limited data available that provide pathogen concentrations in feces, and even with the limited data available, the sensitivity analysis shows the differences in risk due to the shedding rate uncertainty are larger than the differences in risk between Giardia and Cryptosporidium. The discrepancy between risk calculations in this study and cryptosporidiosis outbreak statistics may be due to the limited data available for model calculations or due to any number of factors that are outside the scope of this model, such as the effect of AFRs on outbreak statistics (Supplementary Materials S20), outbreak reporting bias, and pathogen removal by means other than chlorine disinfection.

4.4. Setting a Standard

The goal of this work was to provide a sound scientific basis for recommending a limit on the concentration of CYA in public swimming pools. Meeting this objective was difficult because no guidelines for acceptable risk exist for treated recreational water. We, thus, based our recommendation for a CYA/FC ratio in swimming pools on CYA/FC ratios calculated by analyzing several risk and pool operations scenarios. The remainder of this section outlines those scenarios and describes how each was considered in the determination of a CYA/FC standard for swimming pools.

The CYA/FC ratio of 45:1 was considered a starting point because this ratio corresponds to the highest CYA and lowest FC concentrations suggested in the current version of the MAHC. However, arguments for maintaining the current MAHC 45:1 ratio are based on the absence of documented cases
where this or higher ratios have resulted in a demonstrated health hazard, such as the inability to adequately control pathogen concentrations in pool water. CYA is rarely measured during an outbreak, so there are no published data to confirm or deny that CYA has been a contributing factor in outbreaks or that lower ratios would prevent future outbreaks.

The maximum concentration of CYA recommended by the MAHC and maximum concentration of FC required by the U.S. EPA were considered in establishing a CYA/FC ratio. The FC concentration should be increased as the CYA concentration increases. Thus, as the CYA concentration nears the current MAHC limit of 90 mg/L, the FC concentration should also increase to the maximum allowed, which is 4 mg/L according to the U.S. EPA. This would result in a CYA/FC ratio of 22.5 (90/4). Based on this argument, 22.5 would be consistent with these limits. However, a ratio of 22.5 would be more difficult to administer than a rounded value. Furthermore, this argument is not based on the model risk calculations but rather is a logical argument based on current limits from EPA and the MAHC.

The lowest amount of CYA needed to achieve chlorine stability was considered. Arguments for the prohibition of CYA in indoor pools and using as little CYA as possible in outdoors pools assume that it is prudent to reduce risk wherever practical. It is certainly practical to add as little CYA as needed to obtain the desired amount of chlorine stability with unstabilized sanitizers such as sodium hypochlorite or calcium hypochlorite. A CYA/FC ratio of 5–10 provides most of the stabilization with diminishing returns in additional stabilization at higher CYA/FC ratios [69]. The benefits of any incremental increase in stability should be balanced against reduced efficacy with additional CYA.

Since monochloramine is known to be a less effective (slower) disinfectant than free chlorine, the free chlorine efficacy should be maintained in pool water at least equivalent to that of monochloramine. Based on the Ct values for free chlorine and monochloramine for Giardia at pool conditions (Appendix E in U.S. EPA [70]), a limiting CYA/FC ratio of 15 would ensure the inactivation time for Giardia in a stabilized pool is at least equivalent to 1 mg/L monochloramine (Supplementary Materials S21). However, monochloramine and free chlorine have very different relative efficacies for different microorganisms, even for closely related strains. Rose [71,72] and O’Connell [73] compared the efficacy of monochloramine and free chlorine for several different bacteria. Based on their Cts at 25 °C for a 3-log reduction of twelve species/strains of bacteria, the median CYA/FC ratio that provides equivalent efficacy to monochloramine for bacteria is 99. Based on EPA’s Ct tables [70] for 3-log reduction of viruses by free chlorine or monochloramine at 25 °C, the CYA/FC ratio that provides equivalent efficacy to monochloramine for viruses is 253. The ratio for Giardia of 15 represents the ratio for the highest risk organism as seen in these model calculations and will provide better protection against bacteria and viruses.

Infection probabilities from this study were compared to the annual risk of infection for drinking water (1/10,000) and per-season risk for untreated recreational water (36/1000) acceptable to the EPA to estimate a CYA/FC ratio that corresponded to infection probabilities acceptable to the public (i.e., “acceptable risk”). It is not reasonable that swimming pools be required to obtain an annual infection risk of 1/10,000, since swimming is a voluntary activity and drinking water is not. There is no guidance in the MAHC on acceptable microbial quality in swimming pool water, although maximum acceptable microbial concentrations are provided in the WHO Guidelines for pools [74]. Swimmer exposures in treated and untreated recreational water (pool visit frequency, swim duration, and water ingestion) are more aligned than drinking water exposures. Therefore, the U.S. EPA acceptable risk of 36/1000 for untreated recreational waters is the best available comparator for establishing a CYA/FC risk-based standard for swimming pools. It is worth noting that U.S. EPA based untreated recreational water acceptable risk on indicator organisms (E. coli and Enterococci) and NGI (National Epidemiological and Environmental Assessment of Recreational Water-GI Illness) rather than a specific etiological agent or gastrointestinal illness like giardiasis. If the U.S. EPA study [67] were replicated in swimming pools, E. coli, Enterococci, and fecal coliforms would likely be below detection limits in pools with acceptable FC levels. Therefore, a different set of pathogens (such as Giardia) should be used to define risk-based water treatment standards for treated swimming pools.
Establishing a risk-based CYA/FC standard based on the *Giardia* curve (Figure 7) reflects a worst-case risk scenario since the probability of infection is higher for *Giardia* than for *Cryptosporidium* or *E. coli* O157:H7. The *Giardia* curve is, thus, the most appropriate for establishing a risk-based CYA/FC standard. In Figure 7, the untreated recreational water acceptable risk (36/1,000) line crosses the *Giardia* curve at a CYA/FC ratio of 22, suggesting a ratio of 22 is a reasonable CYA/FC standard in swimming pools. Although the sensitivity analysis showed the *Giardia* curve can shift up or down for different values of each input parameter, resulting in the curve crossing the untreated recreational water acceptable risk line at different CYA/FC ratios, the curve is based on the selected input parameters and represents conservative operating conditions for a public pool. A CYA/FC ratio of 22 could be considered as a standard in swimming pools despite the uncertainty associated with using point-estimates (maximum, minimum, mean, etc.) in the risk model.

If the maximum CYA/FC ratio in the MAHC would be reduced, the arguments above provide several possible values for the recommended CYA/FC ratio, namely, 5–10, 15, 22, and 22.5. The value chosen should be a round number for convenience of use by pool operators and public health officials. A maximum CYA/FC ratio of 20 is recommended as a compromise between the various suggested values and provides a modest reduction in infection risk from the currently allowed value of 45 without imposing major changes in pool operations.

Using a ratio is slightly more complicated than a simple limit on CYA but makes more sense for risk reduction. Using a round value of 20 makes implementation of a ratio easy; thus, if FC is 1 mg/L, CYA should not exceed 20 mg/L, and if FC is 2 mg/L, CYA should not exceed 40 mg/L, etc. (Table 9).

### Table 9. Required minimum free chlorine for given cyanuric acid concentration.

| CYA (ppm) | Min. FC (ppm) |
|-----------|---------------|
| 20        | 1.0           |
| 30        | 1.5           |
| 40        | 2.0           |
| 50        | 2.5           |
| 60        | 3.0           |
| 70        | 3.5           |
| 80        | 4.0           |
| 90        | 4.5           |

The results in Table 7 indicate that lowering the maximum allowed CYA/FC ratio from 45 to 20 would reduce the annual probability of *Giardia* infection by about a factor of two and *E. coli* infection by about a factor of five. The U.S. EPA criteria for beaches are based on an annual illness rate of $3.6 \times 10^{-2}$, which has a history of acceptance by the public. With a ratio of 20:1, the U.S. EPA criteria are met for the three pathogens included in this study.

Regulations with low FC < 1.0 mg/L, such as Deutsches Institut für Normung (DIN)19643 used in Germany and some other countries in Europe, do not use any stabilized chlorine sources or any added cyanuric acid; 19643-1 with a low of 0.3 FC with no CYA and a pH up to 7.5 has the same HOCl concentration (HOCl ~0.15 mg/L) as a pool with a CYA/FC ~3.9 and so is well within our recommendation of CYA/FC ≤ 20 (HOCl ≥ 0.02 mg/L) when CYA is present. If there are countries using 0.3 to 1.0 mg/L with CYA, then they should consider raising their required minimum FC based on the CYA level.

### 5. Conclusions

The risk-based model described herein supports the standard practice of swimming pool chlorination for protection of public health. The use of CYA with free chlorine in outdoor pools results in the formation of CYA-FC complexes. This provides protection of free chlorine from the effects of solar UV exposure but also alters the forms of +1-valent chlorine that are available for disinfection. Available data indicate that HOCl is the dominant disinfectant in swimming pool applications. The modeling
results from this investigation indicate that the ratio of CYA/FC can be used as an inverse proxy for the concentration of the active biocidal agent (HOCl); the CFA/FC ratio can also be measured easily by pool personnel using available analytical methods.

The MAHC currently allows a CYA/FC ratio up to 45. While there are no outbreaks where documentation has shown a link to cyanuric acid use, reductions in infection risk can be achieved by reducing the allowed CYA/FC ratio. A maximum CYA/FC ratio of 20 is recommended because this simple value provides a modest reduction in infection risk from the currently allowed value of 45 without imposing major changes in pool operation and is based on consideration of CYA/FC ratios associated with relevant risk and pool operation scenarios.

Future investigations of this topic should include information pertaining to water quality that will aid in the calculation of free chlorine speciation in water, including FC concentration, pH, temperature, and CYA/FC ratio. HOCl concentration, based on equilibrium calculations, should be reported in all such studies. Additional information is also needed regarding rates of fecal sloughing and acceptable risk of infection at public swimming pools. In addition, simulations based on more comprehensive descriptions of mixing behavior in pools, accidental fecal release, and adverse effects of high HOCl concentration may be warranted.

**Supplementary Materials:** The following are available online at http://www.mdpi.com/2073-4441/11/6/1314/s1, Supplementary Materials to Assessing Impact CYA.pdf, Steady-State Pathogen Dose-Response Model.xlsm, Computing HOCl.pdf, Literature calculations HOCl vs kill time.xlsm, Crypto Raw Data from CDC_122116 with calcs.xlsm, ElmirFit.xlsx, Monochloramine comparison.xlsx.

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**Conflicts of Interest:** This paper was produced by a committee formed by the U.S. Centers for Disease Control and Prevention (CDC) Council for the Model Aquatic Health Code (CMAHC) with the intent of settling a controversial issue in the swimming pool industry with cyanuric acid by putting together a team of experts of various backgrounds and employment. In order to give a balanced approach, there were people recruited from companies that produce sanitizers based on and not based on cyanuric acid. Specific potential conflicts for each author are identified below. Richard Falk—Chief Guru at WaterGuru, Inc. WaterGuru is not a manufacturer of chemicals but intends to use calcium hypochlorite as a chlorine source in a measuring and dosing system for residential swimming pools. Ernest Blatchley III—no actual or potential competing financial interests. Thomas Kuechler—currently retired, but was a Technical Service Specialist employed by Occidental Chemical Corporation which is a manufacturer of chlorinated isocyanurate (CYA-containing) chlorine chemicals. Stanley Pickens—owner of Swim-Chem Consulting Services, LLC after retiring in 2016 from Axilll Corporation, a manufacturer of calcium hypochlorite and other chlorine-based chemicals. Laura Suppes—no actual or potential competing financial interests.

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