PERCEIVED WORK ENVIRONMENT AND JOB SATISFACTION AMONG PUBLIC ADMINISTRATION EMPLOYEES

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Abstract:
This study examines the effects of the perceived work environment on public employee feelings of job satisfaction. Moreover, the paper will investigate the relationship between personal and job characteristics and job satisfaction. The data was collected from a sample of 169 employees working in one local government municipality in Macedonia. The results show that organizational climate and its components significantly predict job satisfaction among public administration employees. The results highlight that employee age acts as the most powerful predictor of job satisfaction. The analysis of the perceived work environment suggests that recognition is a significant predictor of job satisfaction among public administration employees, followed by opportunities for professional advancement and work itself. The significance of this research lies in its contribution to the knowledge and understanding of determinants that could improve job satisfaction among public administration employees in developing economies.

Key words:
work environment, public administration employees, job satisfaction, personal characteristics, job characteristics.

INTRODUCTION

Job satisfaction has intrigued the academic community for more than five decades. By 1976, Locke registered 3,350 articles that covered the issue of job satisfaction, while three decades later, Ghawazzi (2008) estimated that this number increased to more than 12,000 articles. Researchers highlight that the popularity of this topic is primarily triggered by its multidisciplinary nature and multidimensional structure, targeting a variety of professions, industries and disciplines. (Ferdousi, 2012; Chien, 2013). In addition, various researchers suggest that it influences behaviour (Bollwing, 2010), membership-related behaviour (Wright & Davis, 2003), loyalty and tendency of employees to leave the organization (Tsai & Huang, 2008; Rutherford et al., 2009; Savić et al., 2014), as well as the employee well-being (George & Jones, 2008). Job satisfaction can be considered an important factor of work motivation, employee retention and performance, thus reducing the turnover and litigation rate (Kim, 2002).

The importance of job satisfaction in managing public administration employees has been a popular area of research in the developed economies based on the belief that the motivation of public administration employees directly affects the quality and content of public outputs (Perry & Wise, 1990; Kim, 2002; Bullens & Broeck, 2007). Research in this field ranged from the analysis of the relationship between job satisfaction and personal characteristics (Reiner & Zhao, 1999; Bright, 2005; Dehart-Davis et al., 2007), work preferences (Bright, 2005), effectiveness of public-sector diversity management programs (Nigro & Kellyough, 2003), impact of perceptions (Scott & Pandey, 2005), tendency for charitable giving (Houston, 2006), volunteering (Reed & Selbee, 2001) and socio-economic status (Goss, 1999). Since

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the Theory of Public Service Motivation suggests that public administration employees are motivated by the commitment to the common good (Houston, 2006), researchers have investigated the importance of intrinsic vs. extrinsic rewards for this group of employees. The results suggest that public administration employees pay less attention to extrinsic motivators such as higher pay, and more to service to society and the importance of meaningful work (Jurkiewitz et al., 2004; Houston, 2006). Recognition, discrimination and external relations were the best explanatory variables for job satisfaction (Johnsrud & Rosser, 1999). All of the above mentioned studies have been conducted in developed economies. However, public administration employees in developed economies work under more favorable conditions compared to their colleagues from developing economies. While the first work in an established system, have more opportunities for professional growth, and a wider scope for exploring one’s talent etc., the latter are faced with numerous constrains (Ferdousi, 2012). The purpose of this research is to contribute to decreasing the existing research gap in understanding the determinants of job satisfaction among public administration employees in developing economies.

**METHODOLOGY**

**Research objectives and research model**

Research is modeled on the previous research done in the field (Kim, 2002; Smerek & Peterson, 2007). It is constructed around the following research objectives:

1. to investigate the influence of personal and job characteristics on job satisfaction,
2. to assess the most significant predictors of job satisfaction.

The conceptual model of this research is illustrated in Figure 1. The dependent variable is job satisfaction and is considered an outcome of the work environment. Job satisfaction was measured based on the three items:

1. the extent to which the current job compares to the ideal job;
2. the extent to which it meets your initial expectations;
3. the overall satisfaction with your job.

In order to address research objectives, the model outlines the role of personal and job characteristics (age, tenure, supervisory role and gender) and investigates how each of these characteristics affects job satisfaction. In addition, the model incorporates eleven work environment factors and analyses their impact on job satisfaction.

**Research approach and sample**

In order to test the conceptual model of research and research objectives, a survey was administered among 169 employees working in local municipalities in the city of Skopje during the period September-November, 2014. The research utilized a convenient sampling method that is considered appropriate for the exploratory studies underlying further research (Coolican, 2004). The distribution of survey questionnaires was done in person by a member of the research team. The respondents were asked to fill in the questionnaires and return them in a pick-up box. The survey was anonymous and no marks were printed on the questionnaires that could identify the respondents. Table 1 presents the demographic profile of the surveyed population.

**Instrument**

In order to better understand various aspects of workspace environment and job satisfaction among public administration employees in the Republic of Macedonia, a questionnaire modeled on the previous research by Smerek and Peterson (2007) and Kim (2000) was used in this study. The questionnaire contained a total of 43 questions covering the area of job satisfaction, advancement and growth, responsibility, autonomy, work perception, mission and core values of an organization, supervisor...
and colleague relationships, salary satisfaction, good feelings about the organization, work/life balance, training and development. All questions from the questionnaire were measured on a 5-point Likert type scale ranging from 1-strongly disagree to 5-strongly agree. Besides these questions, a section from the questionnaire collected the following personal and job characteristics of the participants: age, gender, supervisory role and tenure.

| Gender | No | Percentage |
|--------|----|------------|
| Male   | 50 | 29.6       |
| Female | 119| 70.4       |

| Age       | No | Percentage |
|-----------|----|------------|
| under 30  | 27 | 16.0       |
| 30-39 years old | 80 | 47.3       |
| 40-49 years old | 29 | 17.2       |
| 50-59 years old | 27 | 16.0       |
| 60 years old and above | 6  | 3.6        |

| Education                          | No | Percentage |
|------------------------------------|----|------------|
| Primary school                     | 1  | .6         |
| High school                        | 16 | 9.5        |
| College                            | 4  | 2.4        |
| University                         | 131| 77.5       |
| Master’s degree                    | 17 | 10.1       |

| Tenure                              | No | Percentage |
|-------------------------------------|----|------------|
| less than 1 year                    | 6  | 3.6        |
| 1-5 years                           | 60 | 35.5       |
| 5-10 years                          | 77 | 45.6       |
| more than 10 years                  | 26 | 15.4       |

| Supervisory role                   | No | Percentage |
|------------------------------------|----|------------|
| Supervisory role                   | 23 | 13.6       |
| Non-supervisory role               | 146| 86.4       |

Table 1. Demographic profile of participants

ANALYSIS OF DATA

Upon collecting research data, a principal component factor analysis (PCA) with direct oblimin rotation on job satisfaction and perceived work environment was performed in order to examine the factor structure of the data. The calculated KMO value was 0.831, which was considered adequate for the factor analysis. The results indicate that the correlation matrix was adequate and that PCA can be performed. The items that did not clearly load into a single factor or did not have a minimal value of 0.7, were excluded from the analysis. A total of 43 questions from the original 75, converged in eleven factors. Table 2 presents the reliability of results for each of the extracted factors.

In order to test research objectives, the following new variables were constructed: job satisfaction measured by three items; recognition measured by three items; work itself measured by four items; opportunities for promotion measured by three items; professional development opportunities measured by five items; responsibility measured by four items; good feelings measured by three items; clarity of mission measured by three items; relationship with co-workers measured by five items; effective supervision measured by six items; salary measured by two items and presence of core values measured by two items.

RESULTS

In order to address the first research objective, a t-test analysis was conducted to analyze the relationship of gender and supervisory role on job satisfaction (Table 3). The results from the t-test of gender with the perceived work environment indicate that overall females reported higher satisfaction levels with their workplace compared to males. Females were more satisfied with nine out of eleven workplace factors. It is interesting to note that women were less satisfied compared to their male colleagues with their opportunities for promotion. The greatest gender discrepancy was found in two items: effective supervision and core values, where females had much higher scores compared to their male colleagues. The analysis found significant statistical gender difference for four items: clarity of mission, relationship with co-workers, effective supervision and presence of core values.

Given that the assumption for homogeneity of variance was not fulfilled, we proceeded with performing the Mann-Whitney U-test of supervisory role with perceived work environment and job satisfaction. The results indicate that employees with supervisory role were more satisfied with four out of eleven workplace factors (recognition, opportunities for promotion, good feelings about the organization and effective supervision). In addition, they showed higher level of job satisfaction compared to the employees with non-supervisory roles. The greatest discrepancy was found in recognition, where employees with supervisory role had much higher scores compared to their colleagues. The analysis found significant statistical difference for two items: recognition and effective supervision.
Job satisfaction ($\alpha=0.812$)

1. Imagine your ideal job. How well does your current position compare to the ideal job? 0.745
2. In general, how satisfied are you with your job? 0.598
3. Consider all the expectations you had when you started your current job. Does your current job meet those expectations? 0.874

Recognition ($\alpha=0.758$)

4. My contributions are valued by the members of my unit/department 0.722
5. I am satisfied with the received recognition or praise for doing good work 0.71
6. In my unit/department, you always get appropriate recognition when you have done something extraordinary 0.798

Work itself ($\alpha=0.847$)

7. I enjoy my job 0.81
8. My job is interesting 0.752
9. My job gives me a sense of accomplishment 0.745
10. The work I do is very important for my unit/department and the Organization as a whole 0.881

Opportunities for promotion ($\alpha=0.821$)

11. Opportunities for promotion within the Organization 0.812
12. I know what is requested from me in order to get promoted within the Organization 0.795
13. Information about job vacancies within the Organization is readily available 0.753

Professional Advancement Opportunities ($\alpha=0.798$)

14. My unit/department offers the appropriate training or education that I need to prosper in my job 0.884
15. I have received the necessary training to do my job well 0.783
16. I have already had the opportunity at work to learn and grow 0.723
17. There is someone at work who encourages my development 0.721
18. My supervisor points out the training or education that I need to grow in my job 0.721

Responsibility ($\alpha=0.837$)

19. I have control over how I do my work 0.826
20. My opinion counts at work 0.81
21. The physical environment allows me to do my job 0.801
22. I possess necessary resources, tools or equipment to do my job 0.784

Good Feelings about Organization ($\alpha=0.868$)

23. I feel a strong sense of belonging to the Organization 0.845
24. I have a strong commitment to the Organization 0.82
25. I am proud to work for the Organization 0.702

Clarity of Mission ($\alpha=0.922$)

26. I understand how my work supports the mission of my unit/department and the Organization as a whole and it is at complete service to the citizens. 0.901
27. I know what is expected of me at work. 0.821
28. The goals of my unit/department and the Organization as a whole are clear to me 0.712

Relationship with co-workers ($\alpha=0.748$)

29. I respect my co-workers and I trust them 0.714
30. I am consistently treated with respect by my co-workers 0.71
31. I can count on my co-workers to help me out when needed 0.755
32. My co-workers and I work as a team 0.74
33. My unit/department collaborates effectively with other units/departments within the Organization 0.74

Effective Supervisor ($\alpha=0.792$)

34. My supervisor effectively communicates with the co-workers 0.725
35. My supervisor is an effective decision-maker for the Organization 0.711
36. My supervisor is approachable and easy to talk to 0.706
37. My supervisor gives me constructive feedback on my performance 0.783
38. My supervisor considers my ideas and remarks 0.723
39. My supervisor deals effectively with poor performance 0.711

Salary ($\alpha=0.784$)

40. I am satisfied and fairly paid for what I do 0.745
41. My salary/pay rate is a significant factor in my decision to stay at the Organization 0.715

Presence of Core Values ($\alpha=0.881$)

42. Organization fosters values that are clear and understandable to all employees (e.g. coming to work on time, code of ethics, etc.) 0.921
43. The fulfillment of my duties and obligations is of great importance for the Organization as a whole 0.77

Table 2. PCA of perceived work environment and job satisfaction
The results of the performed correlation of age and tenure with the eleven workplace factors and job satisfaction are presented in Table 4. The age of employees has a significant positive correlation with effective supervision, recognition and job satisfaction. This means that job satisfaction, effective supervision and recognition increase along with the employee age. On the other hand, the longer the tenure of employees in the organization, the less satisfied they are with the opportunities for professional advancement, good feelings about the organization and presence of core values.

Research results indicate that employees with tenure over 10 years had the highest level of job satisfaction and were more satisfied with five out of eleven workplace factors (recognition, salary, relationship with coworkers, responsibility) (Table 5). This group of employees had the same level of satisfaction with the work itself as the employees who were employed in the company for less than a year. It is interesting to note that the employees who were employed in the company for less than one year at the time of the survey, showed the highest level of satisfaction with the following items compared to their colleagues: opportunities for advancement, good feelings about organization, opportunities for growth, mission and presence of core value. The Kruskal-Wallis analysis found significant statistical difference for two items: mission and presence of core value.

In order to address the second research objective, a multiple regression model was designed to evaluate the relative impact of the eleven work environment factors controlling personal and job characteristics.

| Variable       | Gender | Mean | Std. Deviation | Sig. | Supervisory role | Mean | Std. Deviation | Mann Whitney U test Sig. |
|----------------|--------|------|----------------|------|------------------|------|----------------|--------------------------|
| JS             | male   | 2.98 | 0.89           |      | Supervisor       | 3.39 | 0.68           | 0.068                    |
|                | female | 3.17 | 0.70           |      | Non-supervisor   | 3.09 | 0.82           |                          |
|                | male   | 3.15 | 0.79           |      | Supervisor       | 3.57 | 0.72           | .012*                    |
|                | female | 3.25 | 0.81           |      | Non-supervisor   | 3.09 | 0.77           |                          |
| recognition    | male   | 3.81 | 0.49           |      | Supervisor       | 3.84 | 0.59           | 0.803                    |
|                | female | 3.87 | 0.51           |      | Non-supervisor   | 3.86 | 0.47           |                          |
| work itself    | male   | 3.31 | 0.71           |      | Supervisor       | 3.22 | 0.68           | 0.122                    |
|                | female | 3.46 | 0.64           |      | Non-supervisor   | 3.41 | 0.62           |                          |
| advancement    | male   | 3.20 | 0.58           |      | Supervisor       | 3.26 | 0.62           | 0.203                    |
|                | female | 3.08 | 0.68           |      | Non-supervisor   | 3.06 | 0.64           |                          |
| growth         | male   | 3.60 | 0.60           |      | Supervisor       | 3.49 | 0.57           | 0.053                    |
|                | female | 3.69 | 0.56           |      | Non-supervisor   | 3.68 | 0.59           |                          |
| responsibility | male   | 3.80 | 0.77           |      | Supervisor       | 3.87 | 0.63           | 0.641                    |
|                | female | 3.85 | 0.52           |      | Non-supervisor   | 3.79 | 0.58           |                          |
| good feelings  | male   | 3.83 | 0.62           | *    | Supervisor       | 3.90 | 0.42           | 0.190                    |
|                | female | 4.06 | 0.41           |      | Non-supervisor   | 4.01 | 0.46           |                          |
| mission        | male   | 3.63 | 0.64           | *    | Supervisor       | 3.57 | 0.60           | 0.176                    |
|                | female | 3.84 | 0.53           |      | Non-supervisor   | 3.85 | 0.54           |                          |
| coworkers      | male   | 3.41 | 0.69           | *    | Supervisor       | 3.70 | 0.67           | 0.109                    |
|                | female | 3.67 | 0.67           |      | Non-supervisor   | 3.49 | 0.65           |                          |
| supervisor     | male   | 2.87 | 0.62           |      | Supervisor       | 2.78 | 0.62           | 0.327                    |
|                | female | 2.94 | 0.76           |      | Non-supervisor   | 2.88 | 0.71           |                          |
| salary         | male   | 3.63 | 0.77           | *    | Supervisor       | 3.63 | 0.48           | 0.048*                   |
|                | female | 3.89 | 0.52           |      | Non-supervisor   | 3.84 | 0.62           |                          |

*<p<0.05

Table 3. T-test of gender and supervisory role with perceived work environment
DISCUSSION

The regression model analyses eleven work environment factors controlling personal and job characteristics. The results indicate that the age of employees is the most powerful predictor of job satisfaction. This was in line with the previous research done in the field. For instance, the study by Herzberg et al. (1957) was one of the first to suggest that there was a U-shaped relationship between age and job satisfaction. Latter studies have confirmed these findings (Janson & Martin, 1982; Kacmar & Ferris, 1989; Clark, Oswald & Warr, 1996). The explanation for such a relationship is that job satisfaction initially declines until workers approach early 30s since this is a period when they have the most alternative employment options. Afterwards, job satisfaction linearly increases until an individual approaches the end of his/her working life. This research also investigates how tenure influences job satisfaction and the perception of the workplace environment. Research results indicate that employees with tenure over 10 years had the highest level of overall job satisfaction and were more satisfied with five out of eleven workplace factors. Similar findings were reached by Sarker et al. (2005) who found there is a significant correlation between tenure and the overall level of job satisfaction. However, the research notes that age acts as a significant modifier on the effects of tenure on satisfaction.

As regards the workplace environment, research results indicate that the most powerful predictor of job satisfaction is recognition, followed by work itself.
| Item                        | Mean | Std. Deviation | Sig. |
|-----------------------------|------|----------------|------|
| **JS**                      |      |                |      |
| less than 1 year            | 2.89 | 0.69           |      |
| 1-5 years                   | 3.14 | 0.64           |      |
| 5-10 years                  | 3.06 | 0.81           |      |
| more than 10 years          | 3.26 | 0.92           |      |
| Total                       | 3.11 | 0.77           |      |
| **recognition**             |      |                |      |
| less than 1 year            | 2.89 | 1.00           |      |
| 1-5 years                   | 3.18 | 0.81           |      |
| 5-10 years                  | 3.20 | 0.83           |      |
| more than 10 years          | 3.49 | 0.59           |      |
| Total                       | 3.22 | 0.80           |      |
| **workitself**              |      |                |      |
| less than 1 year            | 3.88 | 0.72           |      |
| 1-5 years                   | 3.79 | 0.40           |      |
| 5-10 years                  | 3.89 | 0.58           |      |
| more than 10 years          | 3.88 | 0.43           |      |
| Total                       | 3.85 | 0.50           |      |
| **advancement**             |      |                |      |
| less than 1 year            | 3.72 | 0.44           |      |
| 1-5 years                   | 3.57 | 0.56           |      |
| 5-10 years                  | 3.33 | 0.71           |      |
| more than 10 years          | 3.23 | 0.71           |      |
| Total                       | 3.41 | 0.66           |      |
| **growth**                  |      |                |      |
| less than 1 year            | 2.73 | 0.59           |      |
| 1-5 years                   | 3.13 | 0.67           |      |
| 5-10 years                  | 3.10 | 0.66           |      |
| more than 10 years          | 3.23 | 0.64           |      |
| Total                       | 3.11 | 0.66           |      |
| **responsibility**          |      |                |      |
| less than 1 year            | 3.46 | 0.43           |      |
| 1-5 years                   | 3.69 | 0.60           |      |
| 5-10 years                  | 3.64 | 0.61           |      |
| more than 10 years          | 3.73 | 0.43           |      |
| Total                       | 3.67 | 0.57           |      |
| **goodfeelings**            |      |                |      |
| less than 1 year            | 4.11 | 0.62           |      |
| 1-5 years                   | 3.95 | 0.54           |      |
| 5-10 years                  | 3.77 | 0.65           |      |
| more than 10 years          | 3.69 | 0.59           |      |
| Total                       | 3.84 | 0.61           |      |
| **mission**                 |      |                |      |
| less than 1 year            | 4.28 | 0.33           |      |
| 1-5 years                   | 4.08 | 0.52           |      |
| 5-10 years                  | 3.90 | 0.50           |      |
| more than 10 years          | 4.00 | 0.35           |      |
| Total                       | 3.99 | 0.49           |      |
| **coworkers**               |      |                |      |
| less than 1 year            | 3.33 | 0.37           |      |
| 1-5 years                   | 3.82 | 0.62           |      |
| 5-10 years                  | 3.73 | 0.61           |      |
| more than 10 years          | 3.88 | 0.20           |      |
| Total                       | 3.77 | 0.57           |      |
| **supervisor**              |      |                |      |
| less than 1 year            | 3.33 | 0.38           |      |
| 1-5 years                   | 3.56 | 0.70           |      |
| 5-10 years                  | 3.56 | 0.73           |      |
| more than 10 years          | 3.85 | 0.38           |      |
| Total                       | 3.60 | 0.68           |      |
| **salary**                  |      |                |      |
| less than 1 year            | 2.92 | 0.20           |      |
| 1-5 years                   | 2.92 | 0.20           |      |
| 5-10 years                  | 2.84 | 0.64           |      |
| more than 10 years          | 3.06 | 0.75           |      |
| Total                       | 2.92 | 0.72           |      |
| **values**                  |      |                |      |
| less than 1 year            | 4.25 | 0.27           |      |
| 1-5 years                   | 3.97 | 0.62           |      |
| 5-10 years                  | 3.64 | 0.66           |      |
| more than 10 years          | 3.90 | 0.32           |      |
| Total                       | 3.82 | 0.61           |      |

*p<0.05

Table 5. Kruskal Wallis test of tenure and perceived work environment and job satisfaction
and the opportunity for professional advancement. This is also in line with the previous research by McI
nis (1999) and Smerek and Peterson (2007) who found that work itself is the most significant predictor of job satisfaction among administration workers. The results of the multiple regression analysis suggest that workplace environment has a much higher influence on job satisfaction compared to personal and job characteristics. Taking into account that the perception of workplace environment can be modified, managers of public administration employees should pay more attention to providing promotion and professional advancement opportunities, allowing for more work autonomy, as well as providing a system of recognition for well performing employees.

CONCLUSIONS

Given the fact that the perception of workplace environment can be modified, managers of public administration employees should pay more attention to providing promotion and professional advancement opportunities, allowing for more work autonomy, as well as providing a system of recognition for well performing employees.

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PERCEPCIJA RADNOG OKRUŽENJA I ZADOVOLJSTVA POSLOM
MEĐU ZAPOSLENIMAMA U DRŽAVNOJ UPRAVI

Rezime:
Ovaj rad ispituje uticaj radnog okruženja na osećanje zadovoljstva poslom među zaposlenima u državnoj upravi. U njemu se analizira odnos između ličnih karakteristika i karakteristika posla i zadovoljstva poslom. Podaci su prikupljeni na uzorku koji obuhvata 169 zaposlenih u jednoj jedinici lokalne samouprave u Makedoniji. Rezultati istraživanja pokazuju da organizaciona klima i njene komponente mogu u velikoj meri predvideti stepen zadovoljstva poslom među zaposlenima u državnom sektoru. Analiza radnog okruženja ukazuje na to da je priznanje najbolji pokazatelj zadovoljstva poslom među zaposlenima u državnoj upravi, kao i postojanje mogućnosti za profesionalni napredak i unapređenje. Značaj ovog istraživanja ogleda se u njegovom doprinosu širenju znanja i boljem razumevanju determinanti koje mogu pozitivno uticati na zadovoljstvo poslom među zaposlenima u državnoj upravi u zemljama u razvoju.

Ključne reči:
radno okruženje, zaposleni u državnoj upravi, zadovoljstvo poslom, lične karakteristike, karakteristike posla.

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