The English Patient: Evaluating Local Lockdowns Using Real-Time COVID-19 & Consumption Data

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October 20, 2020

Abstract
We find UK “local lockdowns” of cities and small regions, focused on limiting how many people a household can interact with and in what settings, are effective in turning the tide on rising positive COVID-19 cases. Yet, by focusing on household mixing within the home, these local lockdowns have not inflicted the large declines in consumption accompanying the March 2020 national lockdown, which limited all social contact. Our study harnesses a new source of real-time, transaction-level consumption data that we show to be highly correlated with official statistics. The effectiveness of local lockdowns are evaluated applying a difference-in-difference approach which exploits nearby localities not subject to local lockdowns as comparison groups. Our findings indicate that policymakers may be able to contain virus outbreaks without killing local economies. However, the ultimate effectiveness of local lockdowns is expected to be highly dependent on co-ordination between regions and an effective system of testing.

JEL Classification: D14, E21, E61, E65, G51, H12, H75
Keywords: Consumption, Coronavirus, COVID-19, Household Finance, Local Lockdowns, Credit Cards

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The views expressed are the authors and do not necessarily reflect the views of Fable Data Limited. We thank Fable Data Limited for sharing these data for research. Thanks to Constantine Yannelis, Chad Syverson, Kilian Huber, Pietro Veronesi, Scott Nelson, Pascal Noel, Peter Ganong, Jack Light and Chicago Booth Finance Student Brownbag audience for their feedback. We are grateful to Suraj Gohil, Zina Papageorgiou and Sairam Kunath at Fable Data Limited and Lindsey Melynk and Rich Cortez at Chicago Booth for their help facilitating this research. This work is supported by the UK Economic and Social Research Council (ESRC) under grant number ES/V004867/1 ‘Real-time evaluation of the effects of Covid-19 and policy responses on consumer and small business finances’.
1 Introduction

How can COVID-19 cases be contained without causing damage to the economy? This question dominates the thinking of policymakers, who face a seemingly uncomfortable trade-off between limiting virus transmission in the economy via reducing social contact, and maintaining economic activity which relies on social contact for the production and consumption of goods and services.

The first wave of COVID-19 in early 2020 saw most nations adopt stringent restrictions on social contact in almost all settings in order to contain the spread of the virus. These restrictions severely hindered the means of production and consumption in the economy, leading to large drops in output. However, recent improvements in testing and tracing leading to identification of clusters of cases in high-infection areas have facilitated a more targeted, localized approach to applying restrictions to social contact, known as “local lockdowns”. This approach to limiting the spread of COVID-19 was identified early-on in the pandemic as a beneficial strategy.\(^1\) In some countries – such as in the UK – governments have legal powers to implement such local measures, but this has been a source of political tension between local and national authorities.\(^2\) The centralized UK approach offers a particularly interesting contrast to the US, where the policy response has limited national co-ordination – and none in regards to lockdowns.

In this paper, we are the first academics to use a new source of real-time and highly granular European consumption data. We combine these with data on coronavirus cases to analyse the impact of local lockdowns on both COVID-19 cases and local consumption. Using a difference-in-difference methodology, we estimate the impact of local lockdowns imposed in the late summer of 2020 on a number of UK cities, examining the effects on both containment of cases and consumer spending.

\(^1\)See https://medium.com/@tomaspueyo/coronavirus-the-hammer-and-the-dance-be9337092b56

\(^2\)The legal power of the government in the UK to impose local restrictions contrasts with other nations, such as the US and Spain, where such measures can only be implemented by local governments. Nonetheless, both approaches have resulted in local resistance to such measures due to concerns of the adverse effects on local economies – with a standoff between local and national governments over locking down Madrid, anti-lockdown protests in London, Van Morrison releasing protest songs over the Northern Ireland local lockdown and some mayors and local governments demanding responsibilities powers and associated funding be delegated to them.
Our study makes two main contributions. First, we introduce a new source of real-time, transaction-level consumption data – Fable Data – that can be used for economic research and to inform policymaking. These data contain transaction-by-transaction spending data, updated daily, for large representative samples of UK bank accounts and credit cards, with individual-level identifiers and geocode identifiers. We show these data are a highly correlated, leading indicator of official Bank of England statistics – data that are only available in aggregated form and with many months lag – in contrast to Fable Data which are available in real-time and disaggregated (correlation coefficient of 0.91 January 2018 - June 2020). These data are applicable to a broad variety of questions in the analysis of individual consumption behavior. They present a new opportunity for researchers to measure consumption in arguably more reliable ways than using data from consumption surveys, which has become less reliable in recent decades and has prompted a variety of initiatives aimed at improving the measurement of consumption (see Browning et al., 2014; Landais and Spinnewijn, 2020). These data show the UK’s economic recovery in spending April to August 2020 had stalled in September and October varies across regions and urban geographies.

Second, we advance understanding of the economic costs of mitigation strategies to contain the second wave of COVID-19. This use-case is economically important and policy-relevant to the time of writing, as policymakers around the world are grappling with how to both contain second or third waves of virus outbreaks and also to keep economic recoveries going. Local lockdowns are also a source of tensions between national and local governments and thus our research may help to inform such disputes. The UK local lockdowns we study apply to cities or small regions. They restrict how many individuals people can mix with, in what settings (e.g. restaurants) and under what requirements (e.g. outside, wearing masks). A key policy design was trying to enable people to keep consuming in COVID-19 secure settings while limiting their interactions in less secure settings (e.g. households visiting each others’ homes). We show that UK local lockdowns to contain virus outbreaks – covering one in four people by September 2020 –
typically turn the tide on rising COVID-19 cases.\(^3\) They do so without the large declines in consumer credit card spending that we observed accompanying the first virus wave and national lockdown in early 2020. We reach this conclusion using a difference-in-difference design that compares the evolution of daily consumption in an area subject to a local lockdown compared to a similar, nearby locality not subject to such restrictions. Our difference-in-difference approach is designed to be interpreted as descriptive not causal.\(^4\) These data show – both for treatment and control localities – large drops in consumption when the March 2020 first virus wave and national lockdown occurred. We conclude there are little, if any, declines in spending from the local lockdowns. Estimates for the time-path of cases, in contrast, show that while COVID-19 cases typically continue to rise following the onset of a local lockdown (as measures take time to have effect) they then start to stabilize: indicating the local lockdowns had some short-term success.

While our evidence indicates some initial successes from local lockdowns, in late September and October 2020 the UK (along with many European countries) experienced a rapid, nationwide rise in COVID-19 cases (the cause of which is not yet clear). This has led to more restrictive local measures being introduced in mid-October including shutting down local businesses and active discussions on a return to another national lockdown. Whether this new range of more restrictive national and local measures being imposed and considered result in changes to consumption more like the first national lockdown or the local lockdowns we study here will have profoundly different implications for the UK economy’s prospects and other countries facing similar secondary virus waves.

Our study contributes to a burgeoning literature understanding the economic effects of COVID-19. A variety of early studies showed how the onset of COVID-19 dramatically changed consumption behavior. The first study to do so was Baker et al. (2020) using US fintech data and following this Opportunity Insights (Chetty et al., 2020a,b) produced

\(^3\)https://www.bbc.com/news/uk-england-52934822

\(^4\)We typically observe common pre-trends between control and treatment groups, however, we do observe noticeable increases in the number of positive COVID-19 cases for the treatment groups just before and after local lockdowns. The nature of local lockdowns explain this behavior – a key component is to increase testing capacity and thus the number of positive cases will be expected to rise. However, some areas subject to local lockdowns had rises that appear too large and sharp to be driven by differential testing and in such cases the control localities are less suitable counterfactuals.
a dashboard using multiple data sources to track regional US consumption behavior alongside other economic indicators. Beyond the US similar exercises have been carried out to understand household consumption in the early stages of the pandemic – showing remarkably consistent results (Andersen et al., 2020; Bounie et al., 2020; Bourquin et al., 2020; Campos-Vazquez and Esquivel, 2020; Carvalho et al., 2020; Chen et al., 2020; Chronopoulos et al., 2020; Horvath et al., 2020; Surico et al., 2020; Watanabe et al., 2020). Analysis of JP Morgan Chase data (Cox et al., 2020; Farrell et al., 2020) has described in detail how household balance sheets have changed as a result of the COVID-19 recession and how households have responded to fiscal stimulus. A variety of studies have examined the effects of the first set of lockdowns on economic behavior and evaluating the degree to which there are trade-offs between policy interventions attempting to contain the virus and economic damage (Aum et al., 2020; Beach et al., 2020; Barro et al., 2020; Coibion et al., 2020; Correia et al., 2020; Cui et al., 2020; Dave et al., 2020; Friedson et al., 2020; Hacioglu et al., 2020; Glover et al., 2020; Goolsbee et al., 2020; Goolsbee and Syverson, 2020; Guerrieri et al., 2020; Hall et al., 2020; Lilley et al., 2020; Miles et al., 2020; Jones et al., 2020; Toxvaerd, 2020; Wang, 2020).

2 Data

2.1 Consumption Data

We combine data on cases of COVID-19 identified by the UK’s testing framework with consumption data provided by Fable Data Limited. Fable data record hundreds of millions of transactions on consumer and SME spending across Europe from 2016 onwards. Fable’s transaction data are anonymized and available in real-time: our research access is with a one working day lag. Fable sources data from a variety of banks and credit card companies: accounts cover both spending on credit cards and inflows and outflows

5https://tracktherecovery.org
6Daily COVID-19 case data by Local Authority District is available at https://coronavirus.data.gov.uk/. More information on Fable Data is available at www.fabledata.com.
7Commercial sensitivities mean we do not disclose the exact number of accounts and transactions available in the data.
on current (checking) accounts. Data is at the account-level and hence we can follow spending behavior on an individual account over time. Fable data is similar to recently-available data sets from financial aggregators and service providers, but does not have some of the limitations of other datasets and uses anonymised customer data.

For each spending transaction we observe a standard classification merchant category code for the spending type. Fable also produces its own categorizations of spending, utilizing the more granular information it has available from transaction strings. These data also differentiate between online and store-based transactions.

For each UK account we observe the postcode sector of the cardholder’s address. In the UK, postcode sectors are very granular geographies: There are over 11,000 postcode sectors in the UK with each sector containing approximately 3,000 addresses. Where a transaction can be linked to a particular store, the full address of that store is available. Where a transaction is of a listed firm, Fable tags merchants to their parent groups and stock market tickers.

For this study we focus on transactions denominated in British pounds sterling on UK-based credit card accounts held by consumers. The median and mean transaction values are £15 and £39 respectively.

Transaction-level spending data is highly volatile – even with such large volumes of transactions – and we observe strong movements at high frequency due to seasonality and day of week effects. We therefore follow an approach to smooth the transaction volumes over time as used by Opportunity Insights on similar US data (Chetty et al., 2020b,a): aggregating spending by day at the level of geography of interest, taking a seven day moving average and dividing by the previous year’s value. Finally, we normalize the series setting an index to 1 using the mean value 8 - 28 January 2020. We also construct

8In cases where one individual has multiple accounts, we cannot link multiple accounts in the data to the individual but can aggregate to a geographic region.
9Baker (2018) provides validation and application of US financial aggregator data. Financial aggregator data for the UK is widely shared for research purposes by MoneyDashBoard, UK-based a fintech (Chronopoulos et al., 2020; Bourquin et al., 2020; Surico et al., 2020). Bourquin et al. (2020) analyse the characteristics of MoneyDashBoard users.
10We drop 113 individual credit card transactions over £50k as such outliers are unlikely to be consumer transactions and may distort results for very small geographic regions.
11For 29 February 2020 we divide by an average of 28 February and 1 March 2019.
daily series using a 14 and 28 day moving averages in a analogous fashion.

2.2 Comparison with Official Statistics

Fable data have many useful features, such as timeliness (it is available the next working day whereas official statistics are typically available only with a lag of several months), geographic granularity (being available at a lower level than official statistics) and, transaction-level (enabling more flexible analysis than aggregated official statistics). These data can therefore potentially be use to construct leading indicators for policymakers and enable researchers to answer a broader set of research questions than was previously possible using prior data sources.

However, while these features are potentially valuable, their usefulness depends in part on how this data series relates to comprehensive, official data. To explore this, Figure A1, Panel A compares the time series of Fable Data UK annual changes in monthly credit card spending to the Bank of England series and shows they are highly correlated: correlations 0.91 (January 2018 to July 2020), 0.90 (January 2019 to July 2020) and 0.98 (January 2020 to July 2020). Bank of England data is only published in aggregated form monthly and with a lag (e.g. July’s data was published at the start of September).

Figure A1, Panel B shows Fable data measures for 7, 14, 28 day moving averages – which can be calculated daily in real-time – compared to the monthly series (which requires waiting until month end). These daily moving averages show the sharp drop in consumption in March 2020 far earlier than the monthly series. We thus conclude that we can use these data as a reliable real-time predictor of official data and as a reasonable proxy for measuring credit card spending.

On aggregate we observe the sharp fall in UK credit card spending near the time of the spike in Covid-19 cases and national lockdown announcement on 23 March 2020 and then a fairly steady recovery May - August. Components of the national lockdown were ended in June and July but we do not observe rapid boost after these was lifted – indicating spending may have been suppressed by fear of the virus during this early phase of the pandemic. In September and October 2020, we observe these data to show
that the recovery in spending since April 2020 has stalled and has started to decline.

2.3 Geographic Variation in Consumer Spending

To understand the potential of these data further, and the heterogeneous impacts of the COVID-19 crisis, we disaggregate the national series by urban geographies. Figure A2 disaggregates by eight urban-rural categories created by the UK national statistics agency – the Office for National Statistics (ONS).\textsuperscript{12} The figures illustrate that recovery has been fastest and strongest in ‘business, education and heritage centres’ – such areas are popular domestic tourist destinations and thus this is in line with consumers substituting foreign for domestic holidays. Recovery was less strong in ‘countryside living’ - predominately rural areas but still noticeably stronger than other, more urban areas. For more urban areas, London has had a steady recovery whereas ‘affluent England’, ‘services & industrial legacy’, and ‘urban settlements’ are showing weaker recoveries.

Figure A3 shows patterns in consumption over time by geographic regions. Scotland had a strong recovery whereas Yorkshire and the Humber is the region where recovery has been weakest. Most other regions show a remarkably similar pattern which is interesting given these regions are markedly different in many other dimensions (e.g. income, industry). Across regions we observe a tick down in spending in September and October 2020 indicating the UK economy as a whole is slowing down – this coincides with a national (and European) rise in COVID-19 cases as the summer holidays ended with schools and universities resuming.

3 Local Lockdowns

We use public data released by the UK government which details the areas affected by local lockdowns, including the dates of introduction and cessation of lockdown measures. Each week Public Health England publishes a COVID-19 Surveillance Report that includes

\textsuperscript{12}For maps, methodologies and a detailed description of each categories see: https://www.ons.gov.uk/methodology/geography/geographicalproducts/areaclassifications/2011areaclassifications
'The Watchlist' showing the incidence (and trend) of COVID-19 in local government areas (lower tier local authorities), whether household mixing is prohibited and lists areas on the watchlist. Scotland, Northern Ireland and Wales have comparable data that we gather.

Areas are added to the Watchlist considering a variety of metrics using professional judgment of UK public health officials according to the UK Government’s COVID-19 Contain Framework. Areas on the Watchlist fit into one of three categories:

- **Concern Areas** - Local area is taking targeted actions to reduce COVID-19’s prevalence (e.g. additional testing in care homes and increased community engagement with high risk groups).

- **Enhanced Support Areas** - More detailed plan agreed with the national team and with additional resources being provided to support the local team to control COVID-19 (e.g. epidemiological expertise, additional mobile testing capacity).

- **Intervention Areas** ('Local Lockdowns') - Divergence from the measures in place in the rest of England because of the significance of COVID-19’s spread, with a detailed action plan in place, and local resources augmented with a national support to control COVID-19.

For this research we focus on local lockdowns. By September 2020, approximately one in four people in the UK were subject to a local lockdown. A key feature of such lockdowns is imposing restrictions on household mixing (e.g. preventing a tea party in someone’s house) but permitting visits to more COVID-19 secure settings (e.g. having tea outdoor at a restaurant with strict hygiene and social distancing standards) in order to encourage consumers to keep spending while also trying to contain the virus. Across

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13 www.gov.uk/government/publications/national-covid-19-surveillance-reports
14 https://coronavirus.data.gov.uk/about-data#cases-by-lower-super-output-area-lsoa,
www.opendata.nhs.scot/dataset/covid-19-in-scotland/resource/e8454cf0-1152-4bcb-b9da-
4343f625ddef, www.health-ni.gov.uk/publications/daily-dashboard-updates-covid-19-
september-2020.gov.wales/testing-data-coronavirus-covid-19-13-september-2020
15 www.gov.uk/government/publications/containing-and-managing-local-coronavirus-covid-
19-outbreaks/covid-19-contain-framework-a-guide-for-local-decision-makers
the local lockdowns there was variation in the how much household mixing was restricted (e.g. in Caerphilly residents were not supposed to leave nor new people come in).\textsuperscript{16}

There were also nationwide (including in areas subject to local lockdowns) government financial incentives to encourage consumers to spend for much of the period of time we study. The most notable of these were cuts to sales taxes (Value Added Tax, VAT) on food, accommodation and attractions from 20\% to 5\% from July 2020 until January 2021 and ‘Eat Out to Help Out’ scheme offering a 50\% discount (up to £10 per person on food and non-alcoholic drink) for eating out mondays, tuesdays and wednesdays during August 2020.

4 Methodology

We use a difference-in-difference methodology to estimate the relationship between local lockdowns and daily consumption. Our estimates provide a description of the evolution of COVID-19 cases and consumer spending pre- and post-lockdown on lockdown affected cities and comparison areas. We do not interpret our estimates as showing causal relationships - our comparison cities are not perfect counterfactuals for the evolution of COVID-19 cases or consumer spending in the absence of a lockdown.

Table A1 lists the timing of local lockdown announcements, the local authorities affected and the control group localities to compare against. Where there are multiple localities in the same area subject to a lockdown announcement on the same day we aggregate data (e.g. South and North Lankarkshire to Lanarkshire). For some areas subject to local lockdowns (e.g. Belfast) no suitable control group city exists. We display descriptive results for thirteen pairs of treatment and control localities – but primarily focus on the Manchester lockdown as that has a large sample, Liverpool offers a good control and the case is particularly informative for considering a potential London lockdown.\textsuperscript{17}

\textsuperscript{16}https://www.bbc.com/news/uk-england-52934822
\textsuperscript{17}Other areas studied that were subject to local lockdowns are: Aberdeen, Birmingham, Bolton, Caerphilly, Glasgow, Greater Glasgow, Lanarkshire, Leeds, Leicester, Newcastle, Preston and Wolverhampton.
We first describe the time series for spending in these regions. A standard differences-in-differences approach uses a parsimonious regression estimation approach, such as that presented in (Equation 1). The outcome of interest $Y_{g,t}$ is offline credit card spending measured as changes in an index of yearly changes in 7 day moving average of spending. The unit of observation is a day ($t$) for each local authority group ($g$) either subject to the local lockdown or the control group to compare it to.

$$Y_{g,t} = \alpha + \beta \text{Treat}_g + \delta_t \text{Treat}_g \ast \text{After}_t + \gamma_t + \varepsilon_{g,t}$$ (1)

To explain our methodology we draw upon the example of Manchester. Manchester is the treated group ($\text{Treat}_g = 1$) subject to the local lockdown and we use a ‘similar area’ (one of comparable size and in the same part of the country) – Liverpool – as a control group ($\text{Treat}_g = 0$). $\text{After}_t$ is an indicator equal to one if the time period is after the local lockdown announcement. ($\text{Treat}_g \ast \text{After}_t$) is the interaction of the above two terms: it is an indicator equal to one if the time period is after the local lockdown announcement and the area is in the treated group. The difference-in-difference estimation approach allows for these areas to have different time-invariant relationships with consumption ($\alpha$ for Liverpool and $\alpha + \beta$ for Manchester) and $\gamma_t$ is a series of daily dummies (with $t = -1$ omitted) to control for any common time-varying factors (e.g. national changes in COVID-19 cases, economic policies). $\delta_t$ provides an estimate for the relationship between local lockdown and consumption.

To better understand the local lockdowns we modify Equation 1 to estimate a dynamic specification creating weekly dummies ($\text{After}_{W,g}$) for the weeks preceding ($W \in \{-3, -2, -1, 0\}$) and following ($W \in \{1, 2, 3, 4\}$) the lockdown announcement where the omitted weekly dummy ($W = 0$) is the seven days preceding the local lockdown announcement ($t = -7$ to $t = -1$) and we use data up to four weeks pre- and post-lockdown (where available). We focus on a short time window given the volatile period we study the control groups are likely to become less suitable comparisons over time. We estimate this using an OLS regression weighting observations by their 2019 resident population and cluster standard
errors by region.\textsuperscript{18}

\[ Y_{g,t} = \alpha + \beta \text{Treat}_g + \sum_{W \neq 0} \delta_k (\text{Treat}_g \ast \text{After}_{W,g,t}) + \gamma_t + \varepsilon_{g,t} \tag{2} \]

We regard our estimation approach as providing informative, descriptive real-time evidence to inform policymakers. For these to be interpreted as causal effects for the effect of local lockdown on local spending would require a ‘common trends’ assumption that, for example, in the absence the Manchester local lockdown, consumption in Manchester would have followed the common trend to that in Liverpool.\textsuperscript{19} Such an assumption is unlikely to hold in these data - particularly over longer time horizons there may be spillovers between areas and other government measures being introduced - hence we interpret our short-term results as helpful descriptive evidence which might strongly suggest a causal relationship, due to what is known more generally about virus transmission and the efficacy of social distancing measures.

5 Results

5.1 COVID-19 Cases

We first examine the effects of local lockdowns on COVID-19 cases. The descriptive results are displayed in Figure 1. Vertical dotted lines display the timing of the national lockdown in March 2020 (affecting both treatment and control groups) and the local lockdown (day 0) that only affects the (yellow) treatment areas not the (black) control localities.

There are clear pre-lockdown differences in case data between lockdown areas and comparison areas, with lockdowns being introduced following a sharp increase in the case rate in each of the city graphs shown.\textsuperscript{20}

\textsuperscript{18}Resident population estimates are from Office for National Statistics (ONS).
\textsuperscript{19}See Goodman-Bacon and Marcus (2020) for a fuller discussion of difference-in-differences to estimate causal effects in COVID-19.
\textsuperscript{20}The higher pre-lockdown case rate in lockdown areas may partially reflect a policy choice by health authorities whereby more tests are purposefully carried out in areas the government is considering introducing local lockdown restrictions. This is consistent with what we observe in COVID-19 positive
We observe cases continue to rise after the lockdown announcement – as would be expected given the disease's incubation period – but typically find that following the lockdown announcement the rise in cases ceases, case numbers peak and then level-off or decline. This therefore indicates that local lockdowns can be effective at containing COVID-19 outbreaks.

We estimate the relationship between local lockdowns and the evolution of cases using a difference-in-difference regression model. While our estimates should be interpreted as descriptive, we limit the sample for lockdown cases for which the pre-lockdown data indicates that the comparison geography appears to be a relatively suitable control for the treatment locality.\textsuperscript{21} This leads us to drop Bolton and Leicester as there were far sharper rises in COVID-19 incidences before the lockdown than for their control groups. We also drop Aberdeen and Caerphilly as we have a relatively small number of transactions for these areas. Thus we have a remaining sample of six local lockdowns to study: Manchester, Birmingham, Glasgow, Greater Glasgow, Newcastle and Preston.

The dynamic regression results in Table 1 quantifies the relationship between local lockdowns and COVID-19 cases. In each case, the coefficient on the local lockdown dummy the first week post-lockdown is positive, and in most cases remains positive after two weeks, consistent with local lockdowns being imposed as cases rise towards a spike. The coefficients at subsequent time horizons fall, in the case of Manchester becoming negative in period one month after the imposition of the local lockdown.

\subsection{5.2 Consumption}

Figure 2 summarizes credit card spending for the Manchester local lockdown compared to the Liverpool control group. Each panel displays different spending measures (using 7 day moving averages): A. all credit card spending, B. offline credit card spending C. food and beverage credit card spending D. credit card spending in large store chains. Our cases as a percent of tests, however, such data are only available weekly and at a higher level of geographic region (upper rather than lower tier local authority) that does not align to areas subject to local lockdowns.

\textsuperscript{21}Roth (2018) highlights the limitations of relying on common pre-trends tests as evidence for common trends assumption for estimates to be interpreted as causal.
findings are consistent across these measures. A broader set of treatment and control
groups pairs are displayed for the same credit card spending measures in Figures A6
(offline) and Annex Figures A5 (all), 3 (food and beverage) and A7 (large store chains,
14 day moving average) - due to smaller sample sizes in some of these areas the series are
more volatile but show consistent results.

We highlight three features from these data. First, the treatment and control regions
have similarly-timed and sized declines in spending in March 2020. Second, the treatment
and control regions typically have similar trends in consumption in the lead up to the local
lockdown being announced. Third, in contrast to the large spending declines observed
for the national lockdowns, we observe comparatively small, if any, spending declines
following the local lockdowns.

This descriptive analysis therefore indicates that local lockdowns are not having the
large negative effect on consumption that the first wave of the virus and national lockdown
did. Our dynamic regression results (Table 2) also show this, however, we caveat it as
in some weeks, in some lockdowns spending is lower. For example in Manchester, it is
no more so than the difference observed pre-lockdown and certainly nowhere near the
spending declines accompanying the March 2020 national shutdown.

6 Conclusions

We introduce a new real-time source of consumption data that we demonstrate is a highly
correlated, leading indicator of official statistics and that also available at transaction
level. We use these data to reveal the disparate impacts of the COVID-19 pandemic on
UK urban and regional geographies.

Our analysis studies how consumer spending responds to UK local lockdowns using
a difference-in-difference approach, comparing nearby cities or small areas. In contrast
to the large spending declines observed in March 2020, we do not find large spending
debounces in response to these local lockdowns. Instead we find little (if any) decline in
local spending. Using the same difference-in-difference methodology we find that these
local lockdowns typically appear to turn the tide on rising COVID-19 positive cases.

We thus conclude that it appears possible for policymakers to use such local lockdowns restricting household mixing to contain COVID-19 outbreaks without killing local economies. However, we caveat this by noting that the effectiveness of such measures to mitigate the virus itself are expected to be highly dependent on an effective system of testing to isolate which regions to lockdown and contain infected individuals. It is also expected to depend upon co-ordination across regions by governments to ensure outbreaks in one area are contained and do not spillover into other areas.

While our evidence indicates some initial successes from local lockdowns, the UK (along with many European countries) experienced a rapid, nationwide rise in COVID-19 cases in late September and October following the end of the summer holidays, reopening of schools and universities (though the cause of the wave’s sudden rise is not yet clear) indicating that its system of nationwide containment is not isolating cases early enough to be effective.

At the time of writing a rapid, nationwide COVID-19 outbreak has resulted in government imposing a new, more restrictive system of local lockdowns that includes forced business closures and there is public debate over imposing a potential circuit-breaker national lockdown. Whether this new range of more restrictive national and local measures being imposed or considered result in changes to consumption more like the first national lockdown or the local lockdowns we study here will have profoundly different implications for the UK economy’s prospects and other countries facing similar secondary virus waves.
Figure 1: COVID-19 Cases in Lockdown Cities vs Comparison Cities

Notes: 7 day moving averages. Data from Public Health England, Public Health Wales and Public Health Scotland.
Figure 2: Credit Card Spending in Manchester and Liverpool

A. Overall

B. Offline

C. Food and beverage

D. Large store chains

Notes: Credit card spending measures use a 7 day moving average de-seasoned by taking ratio of the 7 day moving average a year prior. The series is then indexed to its moving average 8 - 28 January 2020. Panels A, B, C assign based on account-holder location. Panel D assigns based on large retail store chain location.
Figure 3: Credit Card Spending in Lockdown Cities vs Comparison Cities

A. Aberdeen  
B. Birmingham  
C. Bolton  

D. Caerphilly  
E. Glasgow  
F. Greater Glasgow  

G. Lanarkshire  
H. Leicester  
I. Preston  

J. Leeds  
K. Newcastle  
L. Wolverhampton  

Notes: Offline credit card spending is a 7 day moving average de-seasoned by taking ratio of the 7 day moving average a year prior. The series is then indexed to its moving average 8 - 28 January 2020.
Table 1: Dynamic Difference-in-Difference Estimate on COVID-19 cases per 100,000 residents (7 day moving average)

|                | Manchester | Preston | Glasgow G. Glasgow | Birmingham | Newcastle |
|----------------|------------|---------|---------------------|------------|-----------|
| Treat*After.3  | -2.015***  | -4.104*** | -1.171***          | -2.874***  | -4.129*** | -4.246*** |
|                | (0.141)    | (0.434)  | (0.254)            | (0.350)    | (0.656)   | (0.343)   |
| Treat*After.2  | -1.475***  | -3.866*** | -0.927***          | -2.868***  | -4.836*** | -5.190*** |
|                | (0.117)    | (0.429)  | (0.245)            | (0.348)    | (0.636)   | (0.340)   |
| Treat*After.1  | -0.850***  | -2.566*** | -0.866***          | -2.434***  | -3.795*** | -2.130**  |
|                | (0.156)    | (0.646)  | (0.247)            | (0.381)    | (0.640)   | (0.629)   |
| Treat*After    | 0.393**    | 0.343    | 3.439***           | 1.194**    | 0.560     | 5.053***  |
|                | (0.119)    | (0.521)  | (0.596)            | (0.359)    | (0.652)   | (1.078)   |
| Treat*After.2  | 1.102***   | -1.054*  | 4.251***           | -0.470     | 4.867***  | 7.663***  |
|                | (0.163)    | (0.507)  | (0.262)            | (0.419)    | (1.179)   | (0.572)   |
| Treat*After.3  | 0.710**    | -1.023*  | 4.345***           | 1.530***   | -7.994    | 4.856***  |
|                | (0.261)    | (0.497)  | (0.455)            | (0.406)    | (6.084)   | (0.415)   |
| Treat*After.4  | -0.496***  | -0.442   | 11.720***          | 0.777      | -87.443***| -13.297   |
|                | (0.134)    | (0.604)  | (1.092)            | (0.431)    | (13.297)  |           |

Note: *p<0.05; **p<0.01; ***p<0.001
OLS regression as specified in Equation 2 with fixed effects for areas and days. Areas are weighted by their 2019 resident population. Standard errors clustered at area level. Each column is for different area subject to local lockdown (with its nearby control area). Daily data for 4 weeks pre and post local lockdown (3 weeks post for Newcastle). Outcome is 7 day moving average of COVID cases per 100,000 residents in area from Public Health England and Scotland. Omitted category is week (days -7 to -1) preceeding lockdown.
Table 2: Dynamic Difference-in-Difference Estimate on Offline credit card spending (7 day moving average)

|                  | Dependent variable: | Manchester | Preston | Glasgow | G. Glasgow | Birmingham | Newcastle |
|------------------|----------------------|------------|---------|---------|------------|------------|-----------|
| Treat*After_3    |                      | -0.031***  | 0.092***| -0.062  | -0.023     | 0.024      | 0.089***  |
|                  |                      | (0.008)    | (0.025) | (0.032) | (0.043)    | (0.017)    | (0.018)   |
| Treat*After_2    |                      | -0.015     | 0.020   | 0.072   | -0.052     | 0.009      | 0.053***  |
|                  |                      | (0.009)    | (0.018) | (0.042) | (0.044)    | (0.017)    | (0.013)   |
| Treat*After_1    |                      | 0.003      | -0.090***| 0.023 | -0.048     | 0.012      | -0.005    |
|                  |                      | (0.007)    | (0.023) | (0.043) | (0.064)    | (0.014)    | (0.016)   |
| Treat*After_1    |                      | -0.049***  | -0.005  | 0.145***| 0.076      | -0.019     | -0.025*   |
|                  |                      | (0.010)    | (0.017) | (0.026) | (0.049)    | (0.022)    | (0.009)   |
| Treat*After_2    |                      | -0.018     | 0.146***| 0.032   | 0.038      | -0.059*    | 0.008     |
|                  |                      | (0.011)    | (0.031) | (0.027) | (0.046)    | (0.028)    | (0.020)   |
| Treat*After_3    |                      | -0.028***  | 0.056   | 0.154***| -0.073     | 0.060*     | 0.064***  |
|                  |                      | (0.007)    | (0.029) | (0.029) | (0.045)    | (0.029)    | (0.013)   |
| Treat*After_4    |                      | -0.054***  | -0.090* | 0.111***| -0.107     | 0.034*     |           |
|                  |                      | (0.011)    | (0.034) | (0.026) | (0.055)    | (0.015)    |           |

Note: *p<0.05; **p<0.01; ***p<0.001
OLS regression as specified in Equation 2 with fixed effects for areas and days. Areas are weighted by their 2019 resident population. Standard errors clustered at area level. Each column is for different area subject to local lockdown (with its nearby control area). Daily data for 4 weeks pre and post local lockdown (3 weeks post for Newcastle). Outcome is Fable Data daily series index for 7 day moving average of offline consumer credit card spending. Outcome is de-seasoned by taking ratio of 7 day moving average a year prior and indexed (=1)to its moving average 8-28 January 2020. Omitted category is week (days -7 to -1) preceding lockdown.
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## Annex

### Table A1: Local lockdown announcement dates, areas & controls

| Announcement Date | Local Lockdown | Control |
|-------------------|----------------|---------|
| 29/6              | Leicester      | Coventry |
|                   | Oadby and Wigston |        |
| 30/7              | Manchester     | Liverpool |
|                   | Bury, Oldham, Rochdale, Salford, Salford, Stockport, Tameside, Trafford, Blackburn with Darwen, Bradford, Calderdale, Rossendale, Pendle, Hyndburn, Burnley | Liverpool, Halton, Knowsley, St. Helens, Selton, Wirral |
| 5/8               | Leicester      | Dundee   |
|                   | Oadby and Wigston | Dundee City |
| 7/8               | Preston        | Sheffield|
|                   | Preston        | Sheffield|
| 1/9               | Glasgow        | Edinburgh |
|                   | Glasgow City, East Renfrewshire, West Dunbartonshire | Edinburgh City, West Lothian |
| 7/9               | Greater Glasgow (T) | Greater Glasgow (C) |
|                   | Renfrewshire, East Dunbartonshire | Iverclyde, North Ayrshire |
| 7/9               | Caerphilly     | Merthyr Tydfil |
|                   | Caerphilly     | Merthyr Tydfil |
| 5/9               | Bolton         | Wigan    |
|                   | Bolton         | Wigan    |
| 11/9              | Birmingham     | Nottingham |
|                   | Birmingham, Sandwell, Solihull | Nottingham |
| 11/9              | Lanarkshire (T) | Lanarkshire (C) |
|                   | South Lanarkshire, North Lanarkshire | Stirling, Falkirk, Scottish Borders, Midlothian, East Lothian |
| 11/9              | Belfast        | Belfast  |
| 16/9              | Rhondda Cynon Taf | Rhondda Cynon Taf |
| 17/9              | Newcastle      | Middlesbrough |
|                   | Newcastle upon Tyne, Gateshead, Sunderland, Northumberland, South Tyneside, North Tyneside, County Durham | Middlesbrough, Redcar and Cleveland, Stockton-on-Tees, Darlington |
| 18/9              | Liverpool      | Stoke-on-Trent |
|                   | Liverpool, Halton, Knowsley, St. Helens, Selton, Wirral | Stoke-on-Trent |
| 18/9              | Wolverhampton  |          |
|                   | Wolverhampton  |          |
| 18/9              | Lancashire     |          |
|                   | Chorley, Flyde, Lancaster, Ribble Valley South Ribble, West Lancashire, Wyre |          |
| 18/9              | Warrington     |          |
| 18/9              | Oadby and Wigston |          |
| 21/9              | South Wales (1) |          |
|                   | Blaenau Gwent, Bridgend, Merthyr Tydfil, Newport |          |
| 21/9              | Northern Ireland | Rest of Northern Ireland (Belfast already in lockdown) |
| 25/9              | Blackpool      |          |
| 25/9              | Leeds          | Wakefield |
|                   | Leeds          | Wakefield |
| 25/9              | Stockport      |          |
| 25/9              | Wigan          |          |
| 25/9              | Welsh Cities   |          |
|                   | Cardiff, Swansea |          |
| 27/9              | South Wales (2) |          |
|                   | Neath Port Talbot, Torfaen, Vale of Glamorgan |          |
| 29/9              | North Wales    |          |
|                   | Conwy, Denbighshire, Flintshire, Wrexham |          |

Notes: Lower tier local authorities listed. This does not include areas below the local authority level (e.g. Blaby, Charnwood, Carmarthenshire) where parts were locked down. ‘Control’ lists lower tier local authorities chosen as control groups: blank where not used for analysis because region is small and/or no suitable control area exists. Bolton announced and immediately introduced requirements on 5/9 but a full local lockdown was subsequently announced on 8/9.
Figure A1: UK Credit Card Spending 2018 - 2020

A. Fable & Bank of England Monthly Data, 2018 - 2020

B. Fable Daily Data, 2020
(7, 14, 28 day moving averages and monthly)

Notes: Bank of England monthly data is derived from LPMVZQH (monthly gross credit card lending to individuals). Fable Data monthly series is indexed to January 2020. Fable Data 7,14,28 day moving averages are the daily moving average de-seasoned by taking ratio of the moving average a year prior. Each daily series is then indexed to its moving average 8 - 28 January 2020.
Figure A2: Credit card spending by urban-rural classifications (January - September 2020)

A. Affluent England  
B. Business, Education & Heritage Sectors  
C. Countryside Living  
D. Ethnically Diverse Metropolitan Living  
E. London Cosmopolitan  
F. Services & Industrial Legacy  
G. Towns & Country Living  
H. Urban Settlements  

Notes: Credit card spending is 14 day moving average de-seasoned by taking ratio of the 14 day moving average a year prior. The series is then indexed to its moving average 8 - 28 January 2020. Urban areas presented are the UK official statistics agency the Office for National Statistics (ONS) Super Groups where areas are classified based on the 2011 census. A UK map of these areas can be found in Annex Figure 1 and further details can be found at: https://www.ons.gov.uk/methodology/geography/geographicalproducts/areaclassifications/2011areaclassifications
Figure A3: Credit card spending by geographic regions (January - September 2020)

A. East Midlands  B. East England  C. London

D. North East  E. North West  F. Northern Ireland

G. Scotland  H. South East  I. South West

J. Wales  K. West Midlands  L. Yorkshire & The Humber

Notes: Credit card spending is 14 day moving average de-seasoned by taking ratio of the 14 day moving average a year prior. The series is then indexed to its moving average 8 - 28 January 2020. A UK map of these areas can be found in Annex Figure 1.
Figure A4: UK Political Geography

A. Urban-rural areas (Super Groups)  

B. Geographic regions

Source: Office for National Statistics (ONS)
Figure A5: Overall credit card spending in areas subject to local lockdown (yellow) compared to control areas not locked down (black), 7 day moving average

A. Aberdeen  B. Birmingham  C. Bolton
D. Caerphilly  E. Glasgow  F. Greater Glasgow
G. Lanarkshire  H. Leicester  I. Preston
J. Leeds  K. Newcastle  L. Wolverhampton

Notes: Overall credit card spending is a 7 day moving average de-seasoned by taking ratio of the 7 day moving average a year prior. The series is then indexed to its moving average 8 - 28 January 2020.
Figure A6: Food and beverage credit card spending in areas subject to local lockdown (yellow) compared to control areas not locked down (black)

A. Aberdeen  B. Birmingham  C. Bolton  
D. Caerphilly  E. Glasgow  F. Greater Glasgow  
G. Lanarkshire  H. Leicester  I. Preston  
J. Leeds  K. Newcastle  L. Wolverhampton

Notes: Food and beverage categorization is based on Fable Data categorization using merchant category codes and transaction labels. Credit card spending is a 7 day moving average de-seasoned by taking ratio of the 7 day moving average a year prior. The series is then indexed to its moving average 8 - 28 January 2020.
Figure A7: Credit card spending in large store chains areas subject to local lockdown (yellow) compared to control areas not locked down (black), 14 day moving average.

A. Aberdeen  B. Birmingham  C. Bolton
D. Caerphilly  E. Glasgow  F. Greater Glasgow
G. Lanarkshire  H. Leicester  I. Preston
J. Leeds  K. Newcastle  L. Wolverhampton

Notes: Store spending based on transactions tagged to large retail store chain locations. Credit card spending is a 14 day moving average de-seasoned by taking ratio of the 14 day moving average a year prior. The series is then indexed to its moving average 8 - 28 January 2020.