Association of opioid use disorder with healthcare utilization and cost in a public health system

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Abstract

Aim: To quantify the healthcare costs associated with opioid use disorder among members in a public healthcare system and compare them with healthcare costs in the general population.

Design: Retrospective cohort study.

Setting: Inpatient and outpatient care settings of Israel’s largest public healthcare provider (that covers 4.7 million members).

Participants: Participants included 1173 members who had a diagnosis of opioid use disorder in the years between 2013 and 2018. Each patient was matched with 10 controls based on age and sex.

Measurements: The main outcome was monthly healthcare costs.

Findings: The mean monthly healthcare cost of members with opioid use disorder was $1102 compared with $211 among controls (5.2-fold difference; 95% CI, 4.6–6.0). After excluding members with heroin related diagnoses before the index date (to focus on prescription opioids), this healthcare cost ratio did not substantially change (4.6-fold; 95% CI, 3.9–5.4). Members with opioid use disorder under the age of 65 years had a cost difference of 6.1-fold (95% CI, 5.2–7.1), whereas those 65 years and older experienced cost difference of 3.4-fold (95% CI, 2.6–4.5), compared with controls. The category with the highest cost for members with opioid use disorder was inpatient services, which was 8.7-fold (95% CI, 7.2–10.4) greater than among controls.

Conclusions: Healthcare costs among individuals with opioid use disorder in Israel’s public health system are substantially higher than among controls, at least partially attributable to prescription opioid use disorder. Differences are greater among individuals under 65 years.

KEYWORDS
Ambulatory care, analgesics, healthcare cost, healthcare utilization, opioid, opioid-related disorders

INTRODUCTION

In recent decades, the United States (US) has experienced a phenomenon of over-prescribing opioid medications, leading to a surge in both opioid use disorder and overdose [1, 2]. Opioid use disorder is associated with health-related harm, such as respiratory depression, digestive problems and death [3]. Opioid use disorder is also related to other health hazards, including needle sharing for intravenous drug use and risky sexual practices, increasing the risk for hepatitis C and human immunodeficiency virus (HIV) [4].

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The increase in opioid prescriptions in the United States has also been associated with increased utilization of health care services. The annual cost of the population identified with opioid abuse in the United States has been found to be eight times higher than that of the general population, with 12 times more inpatient visits [5–8]. Nevertheless, data pertaining to healthcare costs attributed to opioid use disorders in countries with a public healthcare system are lacking [9]. Although previous studies on healthcare costs associated with opioid use exist, these were largely conducted before the opioid epidemic and focus on costs associated with heroin use or drug use in general at a time when heroin was a leading drug of abuse [10–12]. The rise in opioid use disorders that stem from prescription opioids and fentanyl suggests a need for more recent studies that also examine opioid use disorder among non-heroin users [13].

In recent years, an alarming increase in opioid prescriptions and the associated use disorder has occurred in other countries in the Organization for Economic Cooperation and Development (OECD). The largest opioid prescription increase in the OECD between 2011 and 2016 occurred in Israel, with a 125% increase; the second highest increase was in the United Kingdom. The Israeli increase in opioid consumption occurred mainly with oxycodone and fentanyl, which are highly addictive [14] and are predominantly prescribed to non-elderly patients who do not suffer from malignancy, characteristics that have been found to increase the risk of developing opioid abuse [15]. There have been specific reports of increasing opioid use disorder in Israel, the United Kingdom and other countries with public healthcare systems; yet, the health care burden of opioid abuse in these countries has been studied to a lesser extent than in the United States [16, 17].

The current study examined differences in healthcare costs between individuals with opioid use disorders and matched controls between the years 2014 and 2018. The goal was to quantify the overall cost difference, as well as the cost difference among specific sub-groups, to determine the healthcare costs associated with opioid use disorder.

METHODS

Study setting and population

The study was based on the data of Clalit Health Services (CHS), Israel’s largest integrated payer/provider healthcare organization, with 4.7 million patients (53% of the population). All clinical and administrative data on CHS patients is saved in an electronic health record database; prescribing and dispensing information is included, along with diagnoses and services received in both outpatient and inpatient settings.

Study design

This retrospective cohort study compared the healthcare costs of patients with opioid use disorder and their matched controls between 1 January 2014 and 31 December 2018. The study population included individuals 18 years and older who had continuous membership in CHS for at least 12 months before the index date (to ensure sufficient data in the electronic medical record). Patients with opioid use disorder were identified based on International Classification of Diseases, Ninth and Tenth Revision (ICD-9 and ICD-10) diagnosis codes (opioid abuse, 305.5 and F11.1; opioid dependence, 304.0, 304.7 and F11.2; Table S1) or diagnosis text denoting an opioid use disorder, as recorded in CHS’s inpatient and outpatient databases by the treating physician. The index date was set as the date of the first opioid use disorder diagnosis during the study period (1 January 2014 to 31 December 2018).

Each patient with an opioid use disorder was individually matched to 10 other persons without an existing opioid use disorder diagnosis. The amount of 10 controls per patient was chosen to ensure that each patient with opioid use disorder has the same number of controls and that they are not matched to other patients. Patients were matched based on age and sex. The index date for the control was set according to their matched patient’s index date.

The outcome of interest was healthcare costs as incurred by CHS. Costs were examined overall and by categories of service, including inpatient care, emergency room care, prescription drug purchasing, outpatient care, laboratory testing and imaging.

Costs were evaluated as a monthly rate. Each patient contributed time-under-observation 12 months following each opioid use diagnosis. Overlapping periods, which occurred if a patient was diagnosed several times within 12 months, led to a continuous time-under-observation. Patients who died during the follow-up period (within 12 months of a diagnosis) contributed time until their death. Controls contributed the same amount of time as their matched patients. Because patients diagnosed in the year preceding the study period could still contribute time-under-observation to the study, data were extracted between 1 January 2013 and 31 December 2018. If a patient was diagnosed with opioid use disorder between 1 January 2013 and 31 December 2013, the index date for the healthcare cost calculation would start on 1 January 2014 and continue until a year has passed from the diagnosis date.

Data on each patient and their matched controls included sociodemographic information, clinical characteristics and comorbidities; sociodemographic and comorbidity data were collected current to the index date. Clinical characteristics were defined as the last values recorded before the index date.

Statistical analysis

Patients were described in regards to socioeconomic status (SES) (low, medium, high), based on their address and the SES definition of the Israeli Central Bureau of Statistics, which accounts for income, housing, employment [18], religion (Jewish or non-Jewish), country of birth (Israel or outside Israel) and periphery residence (southern and northern districts). Patients were also described in regards to Body mass index (BMI), smoking status, Charlson Comorbidity Index and disease history (chronic pulmonary disease, ischemic heart disease, anxiety, depression, opioid use disorder, opioid overdose, heroin overdose,
HIV, hepatitis C, mental health disease, cancer and diabetes). BMI and smoking data were missing for <2% of participants, and for those variables, the denominator included patients with non-missing data. History of opioid use was defined as prescription dispensations that occurred before the diagnosis of opioid use disorder. Characteristics were compared using the Wilcoxon signed-rank test for continuous variables and the χ² test for discrete variables (P < 0.05).

We examined the ratio between the mean healthcare cost of members with opioid use disorder divided by that of the controls, which was translated from the local currency, New Israeli shekel (NIS), to US dollar (at a ratio of 1 NIS = USD 0.31). The costs were averaged over months of exposure. The CI of this healthcare cost ratio was calculated using the percentile bootstrap method with 10,000 iterations.

As a sensitivity analysis and to focus particularly on populations with prescription opioid use disorder (by excluding heroin use), the ratio was also examined separately among members without HIV, hepatitis C and heroin poisoning before the index date (as an indicator of probable heroin use). The analysis was also stratified by sex and age (18–64 years vs 65 years and older). Specific analyses pertaining to different healthcare costs included inpatient costs, emergency room visits, outpatient services, prescription drug purchases, laboratory tests and imaging. Finally, we analysed the most common diagnoses, for which healthcare services were provided. The analysis was performed using the R statistical package. The primary research question and the analysis plan were not pre-registered on a publicly available platform and the results should be considered exploratory under this journal’s guidelines. This study was approved by the CHS institutional review board.

RESULTS

Opioid dependence was diagnosed at least once in 126 members in 2013 and started to increase after 2015, reaching 271 members by 2019. Opioid abuse was diagnosed in 78 members in 2013 and 168 members by 2019 (Figure 1).

Our final study population included 1173 patients. Patients diagnosed with opioid use disorder were matched to 11,730 controls by sex and age. The majority of the participants were male (74.3%) and had a median age of 51 years (Table 1).

When compared with controls, those with opioid use disorder were approximately four times more likely to have a history of mental health disease, to be underweight (BMI below 20 kg/m²) and three times more likely to smoke. They were also 15 times more likely to have HIV and 30 times more likely to have hepatitis C (Table 2).

The mean monthly healthcare cost for members with opioid use disorder was $11102 compared to $211 among controls, a 5.2-fold difference (95% CI, 4.6–6.0) (Table 3). After excluding members with HIV, hepatitis C, or heroin overdose before the index date, the monthly healthcare cost of members with opioid use disorder was $979, compared to $124 among controls, a difference of 4.6-fold (95% CI, 3.9–5.4).

For individuals ages 18–64 years (non-elderly adults), the monthly healthcare cost among those with opioid use disorder was $1049, whereas among controls it was $173, a difference of 6.1-fold (95% CI, 5.2–7.1). For those ages 65 years and older (elderly), the monthly healthcare cost in members with opioid use disorder was $1369, and in controls it was $399, a difference of 3.4-fold (95% CI, 2.6–4.5).

Among men, the monthly healthcare cost in members with opioid use disorder was $1414, compared to $193 among controls, a difference of 5.6-fold (95% CI, 4.7–6.5). Among women, the monthly healthcare cost for those with opioid use disorder was $1181 per month, compared to $261 among controls, a difference of 4.5-fold (95% CI, 3.5–5.8).

Among those with high SES, the monthly healthcare cost in members with opioid use disorder was $1414, which was higher than controls by 5.6-fold (95% CI, 3.7–8.5). Individuals with opioid use disorder in the medium and lower SES groups had lower absolute healthcare costs compared to the high SES group, but had a similar ratio of costs compared to the controls in the same SES group (Figure 2).

The medical service that was associated with the highest cost among those with opioid use disorder was inpatient services, which accounted for an average of $742 a month and was higher than controls by 8.7-fold (95% CI, 7.2–10.4). The medical service with the second highest cost among those with opioid use disorder was prescription drug dispensing, which accounted for a monthly average of $218, which was higher than controls by 3.3-fold (95% CI, 2.6–4.1) (Figure 3).

After excluding cases with HIV, hepatitis C, or heroin use before the index date, most healthcare costs in members with opioid use disorder were derived from inpatient services ($429/month), which were 7-fold (95% CI, 5.7–8.7) higher than among controls.
Regarding inpatient services, the sub-category with the highest costs was urgent hospitalizations, which accounted for $580 a month among those with opioid use disorder and was 17.4-fold (95% CI, 14.1–21.6) higher than controls. Elective hospitalizations accounted for $153 a month among those with opioid use disorder, 3-fold (95% CI, 2.1–4.4) higher than among controls.
The most common inpatient diagnosis for members with opioid use disorder included non-dependent abuse of drugs and drug dependence (Figure 4).

**TABLE 3** Cost per month of case and control by subgroup and category

| Category                        | Opioid use disorder cost ($)/month | Control cost ($)/month |
|---------------------------------|------------------------------------|------------------------|
| Total                           | 1101.65                            | 210.86                 |
| Subgroup                        |                                    |                        |
| Hepatitis-C/HIV/heroin, yes     | 1371.39                            | 675.94                 |
| Hepatitis-C/HIV/heroin, no      | 979.30                             | 206.28                 |
| Age, <65 y                      | 1369.14                            | 399.10                 |
| Age, 65+ y                      | 1048.91                            | 172.61                 |
| Sex, female                     | 1181.46                            | 260.97                 |
| Sex, male                       | 1073.50                            | 193.18                 |
| Periphery, no                   | 1171.06                            | 208.34                 |
| Periphery, yes                  | 1032.15                            | 223.04                 |
| Socioeconomic status, low       | 983.68                             | 176.28                 |
| Socioeconomic status, medium    | 1120.14                            | 217.72                 |
| Socioeconomic status, high      | 1414.24                            | 251.80                 |
| Category                        |                                    |                        |
| Ambulatory                      | 65.02                              | 32.94                  |
| Drugs                           | 218.06                             | 63.03                  |
| Emergency room                  | 25.36                              | 3.51                   |
| Imaging                         | 15.89                              | 8.94                   |
| Inpatient                       | 742.27                             | 81.80                  |
| Labs                            | 30.85                              | 18.05                  |
| Other                           | 4.21                               | 2.58                   |

HIV = human immunodeficiency virus.

**FIGURE 2** Ratio of healthcare cost among patients with opioid use disorder compared with controls. The Y axis indicates the inclusion criteria for the analysis and the X axis indicates the healthcare cost of members with opioid use disorder divided by the cost in controls. The circle indicates the ratio and the error bars indicate the 95% CI. HIV = human immunodeficiency virus; SES = socioeconomic status

**FIGURE 3** Healthcare cost by service type among members with opioid use disorder compared to controls. The Y axis indicates mean monthly cost per member and the X axis indicates the healthcare cost category. Red indicates cases with opioid use disorder and blue indicates controls. Error bars indicate the 95% CIs and asterisks denote a category where the cost in the opioid use disorder groups was found to be significantly higher compared to the controls. ER = emergency room

**FIGURE 4** Most common inpatient diagnoses among individuals with opioid use disorder. The Y axis indicates inpatient diagnosis and the X axis indicates the proportion of diagnosis in members with opioid use disorder

**DISCUSSION**

This study compared healthcare costs among individuals with opioid use disorder and their matched controls within a public health system. Our findings indicate a 5-fold difference in healthcare costs associated with opioid use disorder, mostly attributed to inpatient services.

Many of the costs associated with opioid use disorder were attributed to prescription opioids. In line with previous data from the United States, the relative healthcare cost difference in members with opioid use disorder was larger among individuals younger than 65.
years compared to those 65 or older. This most likely stems from healthcare costs being higher among older members regardless of concurrent opioid use disorder [8, 19]. Previous research has indicated that preventing opioid use disorder at a younger age leads to larger savings in healthcare and societal costs [7].

The large healthcare and societal costs arising from the current increase in prevalence of opioid use disorders in the United States have led to an increase in research on opioid use disorder and the associated costs in the US healthcare system, which is mostly private. Although there are several indications showing an increase in prevalence of opioid use outside the United States, including in countries with public healthcare systems, data regarding the cost associated with opioid use disorder in these countries is lacking [9]. Our findings may help such public healthcare systems in estimating the expected increase in healthcare costs because of opioid use disorder and in allocating resources to prevent and treat this disorder.

The most common healthcare service that was used by individuals with opioid use disorder was inpatient services, which was nine times higher than in controls. The second highest service among those with opioid use disorder was emergency room services (7-fold), which has also been shown as a major source of healthcare costs among those with opioid use disorders in the US [20]. The most common inpatient and emergency room diagnosis for those with opioid use disorders was drug abuse. Another common diagnosis was respiratory symptoms, which could relate in part to the respiratory depression that can be caused by opioids [3]. Costs related to inpatient services have been less often cited in connection with opioid use disorder than opioid prescriptions. Healthcare services and policy makers should account for these differences in costs when considering investments in prevention and treatment of opioid use disorder.

A potential limitation of our study concerns the proportion of members with a diagnosis code for opioid use disorder: we expected a higher number of individuals to be diagnosed with opioid use disorder, based on previous studies that have estimated its prevalence in Israel and globally [21, 22]. The relatively low rate is also unexpected considering recent police reports of widespread opioid abuse in Israel, and the recent finding of increased opioid consumption within CHS [15, 23]. Similar difficulties in identifying opioid use disorder and probable under-reporting has been shown in other countries as well [24]. The probable under-diagnosis of opioid use disorder in the Israeli healthcare services records could be attributed to treatment being under the direct clinical and financial care of the Israeli Ministry of Health and not through the healthcare organizations. Another possible factor for the low rates is the relatively low awareness regarding prescription opioid abuse among physicians in Israel, which reflects the role of improving physician education on these matters [25]. Nevertheless, although the rates of opioid use disorder were most likely under-reported in this study, the comparison of healthcare costs was made possible by comparing those with a positive diagnosis as ‘true positive’ and those without it as ‘true negative’ (the matched controls). Because most of the population does not have opioid use disorder and our sample used 10 controls for each case, the effect of false negatives is unlikely to have a drastic influence on our findings.

To match each patient with 10 non-repeating controls on every criterion, we matched based on age and sex and examined other factors with sub-analyses, such as with socioeconomic status. This matching approach was also meant to avoid factors that could be influenced by a developing opioid use disorder that was not yet diagnosed, such as socioeconomic status, which could be reduced by a developing opioid use disorder.

The diagnosis of opioid use disorder in its early stage of development is complicated, and some physicians may be hesitant to give an official diagnosis with an ICD code, particularly in a public healthcare system. Our study also searched for keywords in the physicians’ diagnosis description included in the electronic registry, but it is likely that our current study detected less of these early opioid use disorders compared to the later stages that often cost more to the healthcare system. Future studies could detect more early cases based on algorithms that analyse physicians’ notes together with prescriptions and diagnoses that suggest an opioid use disorder. Identifying opioid use disorder early could help estimate their cost to the healthcare system and predict its change over time, as well as help direct earlier treatment. Improving opioid use disorder identification could also help improve the analysis of opioid use disorders costs by reducing the risk of selecting a control with undiagnosed opioid use disorder. This risk is especially high in patients with factors that change when developing an opioid use disorder, such as socioeconomic status, and so reducing this risk would increase the ability to use such factors in matching and in regression models.

Another limitation of the study is that the root illness that was driving the initial use of opioids may in some cases be associated, by itself, with long-term increased healthcare utilization that cannot be easily separated from the increase attributable to opioid use disorders. For example, those suffering from chronic back pain and seeking prescription opioids would likely have legitimate healthcare needs and costs even if they do not develop an opioid use disorder [26]. This confounding limits our ability to infer a clear causal association between opioid use disorder (in contrast to opioid use per se) and added healthcare utilization costs.

To conclude, our findings suggest that public healthcare systems incur substantial costs as a result of opioid use disorders, findings that are in line with previous results shown in privatized healthcare systems, such as in the United States. It is prudent that public healthcare systems improve their identification of members with opioid use disorder, by raising awareness among clinicians and including systemic alerts to decrease unwarranted prescription of these medications. Early intervention and referral to specialized treatment should be implemented in public healthcare systems. In addition to clear health benefits, such efforts to better prevent, identify and treat opioid use disorder could contribute to substantially lowering extensive healthcare costs in this population.

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The study was approved by Institutional Review Board of Clalit Health Services and was exempt from requiring informed consent.

The manuscript’s guarantor (S.L.) affirms that the manuscript is an honest, accurate and transparent account of the evaluation being
reported; that no important aspects of the evaluation have been omitted; and that any discrepancies from the evaluation as originally planned (and, if relevant, registered) have been explained.

DECLARATION OF INTERESTS
All authors have completed the ICMJE disclosure form and declare no competing interests.

AUTHOR CONTRIBUTIONS
O.M., N.B., R.B. and S.L. designed the study. Data were acquired and analysed by O.M. N.B., R.B. and S.L. contributed to the analysis. O.M. wrote the manuscript and N.B., R.B. and S.L. evaluated and edited the manuscript. All authors contributed to and approved the final report. S.L is the study guarantor.

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SUPPORTING INFORMATION
Additional supporting information may be found in the online version of the article at the publisher’s website.

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