Bellman Eluder Dimension: New Rich Classes of RL Problems, and Sample-Efficient Algorithms

Chi Jin * Qinghua Liu † Sobhan Miryoosefi ‡

February 1, 2021; Revised: June 12, 2021

Abstract

Finding the minimal structural assumptions that empower sample-efficient learning is one of the most important research directions in Reinforcement Learning (RL). This paper advances our understanding of this fundamental question by introducing a new complexity measure—Bellman Eluder (BE) dimension. We show that the family of RL problems of low BE dimension is remarkably rich, which subsumes a vast majority of existing tractable RL problems including but not limited to tabular MDPs, linear MDPs, reactive POMDPs, low Bellman rank problems as well as low Eluder dimension problems. This paper further designs a new optimization-based algorithm—GOLF, and reanalyzes a hypothesis elimination-based algorithm—OLIVE (proposed in Jiang et al., 2017). We prove that both algorithms learn the near-optimal policies of low BE dimension problems in a number of samples that is polynomial in all relevant parameters, but independent of the size of state-action space. Our regret and sample complexity results match or improve the best existing results for several well-known subclasses of low BE dimension problems.

Contents

1 Introduction 3
   1.1 Related works ......................................................... 4

2 Preliminaries 6
   2.1 Function approximation ............................................. 7
   2.2 Eluder dimension ................................................... 7

3 Bellman Eluder Dimension 8
   3.1 Relations with known tractable classes of RL problems ............ 9

4 Algorithm GOLF 10
   4.1 Theoretical guarantees ............................................. 11
   4.2 Key ideas in proving Theorem 15 ................................... 12

*Princeton University. Email: chij@princeton.edu
†Princeton University. Email: qinghual@princeton.edu
‡Princeton University. Email: miryoosefi@cs.princeton.edu
1 Introduction

Modern Reinforcement Learning (RL) commonly engages practical problems with an enormous number of states, where function approximation must be deployed to approximate the true value function using functions from a prespecified function class. Function approximation, especially based on deep neural networks, lies at the heart of the recent practical successes of RL in domains such as Atari (Mnih et al., 2013), Go (Silver et al., 2016), robotics (Kober et al., 2013), and dialogue systems (Li et al., 2016).

Despite its empirical success, RL with function approximation raises a new series of theoretical challenges when comparing to the classic tabular RL: (1) generalization, to generalize knowledge from the visited states to the unvisited states due to the enormous state space. (2) limited expressiveness, to handle the complicated issues where true value functions or intermediate steps computed in the algorithm can be functions outside the prespecified function class. (3) exploration, to address the tradeoff between exploration and exploitation when above challenges are present.

Consequently, most existing theoretical results on efficient RL with function approximation rely on relatively strong structural assumptions. For instance, many require that the MDP admits a linear approximation (Wang et al., 2019; Jin et al., 2020; Zanette et al., 2020a), or that the model is precisely Linear Quadratic Regulator (LQR) (Anderson and Moore, 2007; Fazel et al., 2018; Dean et al., 2019). Most of these structural assumptions rarely hold in practical applications. This naturally leads to one of the most fundamental questions in RL.

What are the minimal structural assumptions that empower sample-efficient RL?

We advance our understanding of this grand question via the following two steps: (1) identify a rich class of RL problems (with weak structural assumptions) that cover many practical applications of interests; (2) design sample-efficient algorithms that provably learn any RL problem in this class.

The attempts to find weak or minimal structural assumptions that allow statistical learning can be traced in supervised learning where VC dimension (Vapnik, 2013) or Rademacher complexity (Bartlett and Mendelson, 2002) is proposed, or in online learning where Littlestone dimension (Littlestone, 1988) or sequential Rademacher complexity (Rakhlin et al., 2010) is developed.

In the area of reinforcement learning, there are two intriguing lines of recent works that have made significant progress in this direction. To begin with, Jiang et al. (2017) introduces a generic complexity notion—Bellman rank, which can be proved small for many RL problems including linear MDPs (Jin et al., 2020), reactive POMDPs (Krishnamurthy et al., 2016), etc. Jiang et al. (2017) further propose an hypothesis elimination-based algorithm—OLIVE for sample-efficient learning of problems with low Bellman rank. On the other hand, recent work by Wang et al. (2020) considers general function approximation with low Eluder dimension (Russo and Van Roy, 2013), and designs a UCB-style algorithm with regret guarantee. Noticeably, generalized linear MDPs (Wang et al., 2019) and kernel MDPs (see Appendix B) are subclasses of low Eluder dimension problems, but not low Bellman rank.

In this paper, we make the following three contributions.

• We introduce a new complexity measure for RL—Bellman Eluder (BE) dimension. We prove that the family of RL problems of low BE dimension is remarkably rich, which subsumes both low Bellman rank problems and low Eluder dimension problems—two arguably most generic tractable function classes so far in the literature (see Figure 1). The family of low BE dimension further includes new

---

1The family of low Bellman rank problems and low Bellman Eluder dimension problems include both Q-type and V-type variants. Please refer to Section 3.1 and Appendix A for more details.
problems such as kernel reactive POMDPs (see Appendix B) which were not known to be sample-efficiently learnable.

- We design a new optimization-based algorithm—GOLF, which provably learns near-optimal policies of low BE dimension problems in a number of samples that is polynomial in all relevant parameters, but independent of the size of state-action space. Our regret or sample complexity guarantees match Zanette et al. (2020a) which is minimax optimal when specified to the linear setting. Our rates further improve upon Jiang et al. (2017); Wang et al. (2020) in low Bellman rank and low Eluder dimension settings, respectively.

- We reanalyze the hypothesis elimination based algorithm—OLIVE proposed in Jiang et al. (2017). We show it can also learn RL problems with low BE dimension sample-efficiently, under slightly weaker assumptions but with worse sample complexity comparing to GOLF.

1.1 Related works

This section reviews prior theoretical works on RL, under Markov Decision Process (MDP) models.

We remark that there has been a long line of research on function approximation in the batch RL setting (see, e.g., Szepesvári and Munos, 2005; Munos and Szepesvári, 2008; Chen and Jiang, 2019; Xie and Jiang, 2020). In this setting, agents are provided with exploratory data or simulator, so that they do not need to explicitly address the challenge of exploration. In this paper, we do not make such assumption, and attack the exploration problem directly. In the following we focus exclusively on the RL results in the general setting where exploration is required.

**Tabular RL.** Tabular RL concerns MDPs with a small number of states and actions, which has been thoroughly studied in recent years (see, e.g., Brafman and Tennenholtz, 2002; Jaksch et al., 2010; Dann and Brunskill, 2015; Agrawal and Jia, 2017; Azar et al., 2017; Zanette and Brunskill, 2019; Jin et al., 2018; Zhang et al., 2020). In the episodic setting with non-stationary dynamics, the best regret bound $\tilde{O}(\sqrt{HT^2|S||A|})$ is achieved by both model-based (Azar et al., 2017) and model-free (Zhang et al., 2020) algorithms. Moreover, the bound is proved to be minimax-optimal (Jin et al., 2018; Domingues et al., 2021). This minimax bound suggests that when the state-action space is enormous, RL is information-theoretically hard without further structural assumptions.
**RL with linear function approximation.** A recent line of work studies RL with linear function approximation (see, e.g., Jin et al., 2020; Wang et al., 2019; Cai et al., 2019; Zanette et al., 2020a,b; Agarwal et al., 2020; Neu and Pike-Burke, 2020; Sun et al., 2019) These papers assume certain completeness conditions, as well as the optimal value function can be well approximated by linear functions. Under one formulation of linear approximation, the minimax regret bound $\tilde{O}(d\sqrt{T})$ is achieved by algorithm ELEANOR (Zanette et al., 2020a), where $d$ is the ambient dimension of the feature space.

**RL with general function approximation.** Beyond the linear setting, there is a flurry line of research studying RL with general function approximation (see, e.g., Osband and Van Roy, 2014; Jiang et al., 2017; Sun et al., 2019; Dong et al., 2020; Wang et al., 2020; Yang et al., 2020; Foster et al., 2020). Among them, Jiang et al. (2017) and Wang et al. (2020) are the closest to our work.

Jiang et al. (2017) propose a complexity measure named Bellman rank and design an algorithm OLIVE with PAC guarantees for problems with low Bellman rank. We note that low Bellman rank is a special case of low BE dimension. When specialized to the low Bellman rank setting, our result for OLIVE exactly matches the guarantee in Jiang et al. (2017). Our result for GOLF requires an additional completeness assumption, but provides sharper sample complexity guarantee.

Wang et al. (2020) propose a UCB-type algorithm with a regret guarantee under the assumption that the function class has a low eluder dimension. Again, we will show that low Eluder dimension is a special case of low BE dimension. Comparing to Wang et al. (2020), our algorithm GOLF works under a weaker completeness assumption, with a better regret guarantee.

**Relation to bilinear classes** Concurrent to this work, Du et al. (2021) propose a new general tractable class of RL problems—bilinear class with low effective dimension (also known as low critical information gain in Du et al. (2021)). We comment on the similarities and differences between two works as follows.

In terms of algorithms, both Algorithm 2 in this paper and the algorithm proposed in Du et al. (2021) are based on OLIVE originally proposed in Jiang et al. (2017). The two algorithms share similar guarantees in terms of assumptions and complexity results. More importantly, our work further develops a new type of algorithm for general function approximation—GOLF, a natural and clean algorithm which can be viewed as an optimistic version of classical algorithm—Fitted Q-Iteration (Szepesvári, 2010). GOLF gives much sharper sample complexity guarantees compared to Du et al. (2021) for various settings, and is minimax-optimal when applied to the linear setting (Zanette et al., 2020a).

In terms of richness of new classes identified, it depends on (a) what structure of MDP the complexity measures are applied to, and (b) what complexity measures are used. For (a), BE dimension applies to the Bellman error, while the bilinear class allows general surrogate losses of the Bellman error. For (b), this paper uses Eluder dimension while Du et al. (2021) uses effective dimension. It can be shown that low effective dimension always implies low Eluder dimension (see Appendix B.2). In short, Du et al. (2021) is more general in (a), while our work is more general in (b). As a result, neither work fully captures the other.

In particular, our BE framework covers a majority of the examples identified in Du et al. (2021) including low occupancy complexity, linear $Q^*/V^*$, $Q^*$ state aggregation, feature selection/FLAMBE. Nevertheless, our work can not address examples with model-based function approximation (e.g., low witness rank Sun et al. (2019)) while Du et al. (2021) can. On the other hand, Du et al. (2021) can not address the class of RL problems with low Eluder dimension (Wang et al., 2020) while our work can. Moreover, for several classes of RL problems that both works cover, our complexity measure is sharper. For example, in the setting of function approximation with generalized linear functions, the BE dimension is $\tilde{O}(d)$ where $d$ is the ambient dimension of the feature vectors, while the effective dimension under the generalized bilinear framework of Du et al. (2021) is at least $\tilde{\Omega}(d^2)$.
2 Preliminaries

We consider episodic Markov Decision Process (MDP), denoted by $\mathcal{M} = (\mathcal{S}, \mathcal{A}, H, \mathbb{P}, r)$, where $\mathcal{S}$ is the state space, $\mathcal{A}$ is the action space, $H$ is the number of steps in each episode, $\mathbb{P} = \{\mathbb{P}_h\}_{h \in [H]}$ is the collection of transition measures with $\mathbb{P}_h(s' \mid s, a)$ equal to the probability of transitioning to $s'$ after taking action $a$ at state $s$ at the $h$th step, and $r = \{r_h\}_{h \in [H]}$ is the collection of reward functions with $r_h(s, a)$ equal to the deterministic reward received after taking action $a$ at state $s$ at the $h$th step. Throughout this paper, we assume reward is non-negative, and $\sum_{h=1}^{H} r_h(s_h, a_h) \leq 1$ for all possible sequence $(s_1, a_1, \ldots, s_H, a_H)$.

In each episode, the agent starts at a fixed initial state $s_1$. Then, at each step $h \in [H]$, the agent observes its current state $s_h$, takes action $a_h$, receives reward $r_h(s_h, a_h)$, and causes the environment to transit to $s_{h+1} \sim \mathbb{P}_h(\cdot \mid s_h, a_h)$. Without loss of generality, we assume there is a terminating state $s_{\text{end}}$ which the environment will always transit to at step $H + 1$, and the episode terminates when $s_{\text{end}}$ is reached.

**Policy and value functions** A (deterministic) policy $\pi$ is a collection of $H$ functions $\{\pi_h : \mathcal{S} \to \mathcal{A}\}_{h=1}^{H}$. We denote $V^\pi_h : \mathcal{S} \to \mathbb{R}$ as the value function at step $h$ for policy $\pi$, so that $V^\pi_h(s)$ gives the expected sum of the remaining rewards received under policy $\pi$, starting from $s_h = s$, till the end of the episode. In symbol,

$$V^\pi_h(s) := \mathbb{E}_\pi \left[ \sum_{h'=h}^{H} r_h'(s_{h'}, a_{h'}) \mid s_h = s \right].$$

Similarly, we denote $Q^\pi_h : \mathcal{S} \times \mathcal{A} \to \mathbb{R}$ as the $Q$-value function at step $h$ for policy $\pi$, where

$$Q^\pi_h(s, a) := \mathbb{E}_\pi \left[ \sum_{h'=h}^{H} r_h'(s_{h'}, a_{h'}) \mid s_h = s, a_h = a \right].$$

There exists an optimal policy $\pi^*$, which gives the optimal value function for all states (Puterman, 2014), in the sense, $V^\pi^*_h(s) = \sup_\pi V^\pi_h(s)$ for all $h \in [H]$ and $s \in \mathcal{S}$. For notational simplicity, we abbreviate $V^\pi^*$ as $V^*$. We similarly define the optimal $Q$-value function as $Q^*$. Recall that $Q^*$ satisfies the Bellman optimality equation:

$$Q^*_h(s, a) = (\mathcal{T}_h Q^*_{h+1})(s, a) := r_h(s, a) + \mathbb{E}_{s' \sim \mathbb{P}_h(s, a)} \max_{a' \in \mathcal{A}} Q^*_{h+1}(s', a').$$

(1)

for all $(s, a, h) \in \mathcal{S} \times \mathcal{A} \times [H]$. We also call $\mathcal{T}_h$ the Bellman operator at step $h$.

**$\epsilon$-optimality and regret** We say a policy $\pi$ is $\epsilon$-optimal if $V^\pi_1(s_1) \geq V^*_1(s_1) - \epsilon$. Suppose an agent interacts with the environment for $K$ episodes. Denote by $\pi^k$ the policy the agent follows in episode $k \in [K]$. The (accumulative) regret is defined as

$$\text{Reg}(K) := \sum_{k=1}^{K} [V^*_1(s_1) - V^\pi_k(s_1)].$$

The objective of reinforcement learning is to find an $\epsilon$-optimal policy within a small number of interactions or to achieve sublinear regret.

---

2We study deterministic reward for notational simplicity. Our results readily generalize to random rewards.
2.1 Function approximation

In this paper, we consider reinforcement learning with value function approximation. Formally, the learner is given a function class $F = F_1 \times \cdots \times F_H$, where $F_h \subseteq (S \times A \to [0, 1])$ offers a set of candidate functions to approximate $Q_h^\star$—the optimal $Q$-value function at step $h$. Since no reward is collected in the $(H + 1)$th steps, we always set $f_{H+1} = 0$.

Reinforcement learning with function approximation in general is extremely challenging without further assumptions (see, e.g., hardness results in Krishnamurthy et al. (2016); Weisz et al. (2020)). Below, we present two assumptions about function approximation that are commonly adopted in the literature.

**Assumption 1** (Realizability). $Q_h^\star \in F_h$ for all $h \in [H]$.

Realizability requires the function class is well-specified, i.e., function class $F$ in fact contains the optimal $Q$-value function $Q^\star$ with no approximation error.

**Assumption 2** (Completeness). $\mathcal{T}_h F_{h+1} \subseteq F_h$ for all $h \in [H]$.

Note $\mathcal{T}_h F_{h+1}$ is defined as $\{\mathcal{T}_h f_{h+1} : f_{h+1} \in F_{h+1}\}$. Completeness requires the function class $F$ to be closed under the Bellman operator.

When function class $F$ has finite elements, we can use its cardinality $|F|$ to measure the “size” of function class $F$. When addressing function classes with infinite elements, we need a notion similar to cardinality. We use the standard $\epsilon$-covering number.

**Definition 3** ($\epsilon$-covering number). The $\epsilon$-covering number of a set $V$ under metric $\rho$, denoted as $\mathcal{N}(V, \epsilon, \rho)$, is the minimum integer $n$ such that there exists a subset $V_0 \subset V$ with $|V_0| = n$, and for any $x \in V$, there exists $y \in V_0$ such that $\rho(x, y) \leq \epsilon$.

We refer readers to standard textbooks (see, e.g., Wainwright, 2019) for further properties of covering number. In this paper, we will always apply the covering number on function class $F = F_1 \times \cdots \times F_H$, and use metric $\rho(f, g) = \max_h \|f_h - g_h\|_\infty$. For notational simplicity, we omit the metric dependence and denote the covering number as $\mathcal{N}_F(\epsilon)$.

2.2 Eluder dimension

One class of functions highly related to this paper is the function class of low Eluder dimension (Russo and Van Roy, 2013).

**Definition 4** ($\epsilon$-independence between points). Let $\mathcal{G}$ be a function class defined on $X$, and $z, x_1, x_2, \ldots, x_n \in X$. We say $z$ is $\epsilon$-independent of $\{x_1, x_2, \ldots, x_n\}$ with respect to $\mathcal{G}$ if there exist $g_1, g_2 \in \mathcal{G}$ such that $\sqrt{\sum_{i=1}^n (g_1(x_i) - g_2(x_i))^2} \leq \epsilon$, but $g_1(z) - g_2(z) > \epsilon$.

Intuitively, $z$ is independent of $\{x_1, x_2, \ldots, x_n\}$ means if that there exist two “certifying” functions $g_1$ and $g_2$, so that their function values are similar at all points $\{x_i\}_{i=1}^n$, but the values are rather different at $z$. This independence relation naturally induces the following complexity measure.

**Definition 5** (Eluder dimension). Let $\mathcal{G}$ be a function class defined on $X$. The Eluder dimension $\dim_{\epsilon}\mathcal{G}(\epsilon)$ is the length of the longest sequence $\{x_1, \ldots, x_n\} \subset X$ such that there exists $\epsilon' \geq \epsilon$ where $x_i$ is $\epsilon'$-independent of $\{x_1, \ldots, x_{i-1}\}$ for all $i \in [n]$.

Recall that a vector space has dimension $d$ if and only if $d$ is the length of the longest sequence of elements $\{x_1, \ldots, x_d\}$ such that $x_i$ is linearly independent of $\{x_1, \ldots, x_{i-1}\}$ for all $i \in [n]$. Eluder dimension generalizes the linear independence relation in standard vector space to capture both nonlinear independence and approximate independence, and thus is more general.
3 Bellman Eluder Dimension

In this section, we introduce our new complexity measure—Bellman Eluder (BE) dimension. As one of its most important properties, we will show that the family of problems with low BE dimension contains the two existing most general tractable problem classes in RL—problems with low Bellman rank, and problems with low Eluder dimension (see Figure 1).

We start by developing a new distributional version of the original Eluder dimension proposed by Russo and Van Roy (2013) (see Section 2.2 for more details).

**Definition 6** ($\epsilon$-independence between distributions). Let $G$ be a function class defined on $X$, and $\nu$, $\mu_1, \ldots, \mu_n$ be probability measures over $X$. We say $\nu$ is $\epsilon$-independent of $\{\mu_1, \mu_2, \ldots, \mu_n\}$ with respect to $G$ if there exists $g \in G$ such that $\sqrt{\sum_{i=1}^{n} (\mathbb{E}_{\mu_i}[g])^2} \leq \epsilon$, but $|\mathbb{E}_{\nu}[g]| > \epsilon$.

**Definition 7** (Distributional Eluder (DE) dimension). Let $G$ be a function class defined on $X$, and $\Pi$ be a family of probability measures over $X$. The distributional Eluder dimension $\dim_{DE}(G, \Pi, \epsilon)$ is the length of the longest sequence $\{\rho_1, \ldots, \rho_n\} \subset \Pi$ such that there exists $\epsilon' \geq \epsilon$ where $\rho_i$ is $\epsilon'$-independent of $\{\rho_1, \ldots, \rho_{i-1}\}$ for all $i \in [n]$.

Definition 6 and Definition 7 generalize Definition 4 and Definition 5 to their distributional versions, by inspecting the expected values of functions instead of the function values at points, and by restricting the candidate distributions to a certain family $\Pi$. The main advantage of this generalization is exactly in the statistical setting, where estimating the expected values of functions with respect to a certain distribution family can be easier than estimating function values at each point (which is the case for RL in large state spaces).

It is clear that the standard Eluder dimension is a special case of the distributional Eluder dimension, because if we choose $\Pi = \{\delta_x(\cdot) \mid x \in X\}$ where $\delta_x(\cdot)$ is the dirac measure centered at $x$, then $\dim_{DE}(G, \epsilon) = \dim_{DE}(G - G, \Pi, \epsilon)$ where $G - G = \{g_1 - g_2 : g_1, g_2 \in G\}$.

Now we are ready to introduce the key notion in this paper—Bellman Eluder dimension.

**Definition 8** (Bellman Eluder (BE) dimension). Let $(I - T_h)F := \{f_h - T_h f_{h+1} : f \in F\}$ be the set of Bellman residuals induced by $F$ at step $h$, and $\Pi = \{\Pi_h\}_{h=1}^{H}$ be a collection of $H$ probability measure families over $S \times A$. The $\epsilon$-Bellman Eluder of $F$ with respect to $\Pi$ is defined as

$$\dim_{BE}(F, \Pi, \epsilon) := \max_{h \in [H]} \dim_{DE}((I - T_h)F, \Pi_h, \epsilon).$$

**Remark 9** (Q-type v.s. V-type). Definition 8 is based on the Bellman residuals functions that take a state-action pair as input, thus referred to as Q-type BE dimension. Alternatively, one can define V-type BE dimension using a different set of Bellman residual functions that depend on states only (see Appendix A). We focus on Q-type in the main paper, and present the results for V-type in Appendix A. Both variants are important, and they include different sets of examples (see Appendix A, B).

In short, Bellman Eluder dimension is simply the distributional Eluder dimension on the function class of Bellman residuals, maximizing over all steps. In addition to function class $F$ and error $\epsilon$, Bellman Eluder dimension also depends on the choice of distribution family $\Pi$. For the purpose of this paper, we focus on the following two specific choices.

1. $D_F := \{D_{F,h}\}_{h \in [H]}$, where $D_{F,h}$ denotes the collection of all probability measures over $S \times A$ at the $h$th step, which can be generated by executing the greedy policy $\pi_f$ induced by any $f \in F$, i.e., $\pi_{f,h}(\cdot) = \arg \max_{a \in A} f_h(\cdot, a)$ for all $h \in [H]$. 

2. \( D_\Delta := \{D_{\Delta, h}\}_{h \in [H]}, \) where \( D_{\Delta, h} = \{\delta_{(s, a)}(\cdot) | s \in S, a \in A\}, \) i.e., the collections of probability measures that put measure 1 on a single state-action pair.

We say a RL problem has low BE dimension if \( \min_{\Pi \in \{D_F, D_{\Delta}\}} \dim_{BE}(\mathcal{F}, \Pi, \epsilon) \) is small.

### 3.1 Relations with known tractable classes of RL problems

Known tractable problem classes in RL include but not limited to tabular MDPs, linear MDPs (Jin et al., 2020), linear quadratic regulators (Anderson and Moore, 2007), generalized linear MDPs (Wang et al., 2019), kernel MDPs (Appendix B), reactive POMDPs (Krishnamurthy et al., 2016), reactive PSRs (Singh et al., 2012; Jiang et al., 2017). There are two existing generic tractable problem classes that jointly contain all the examples mentioned above: the set of RL problems with low Bellman rank, and the set of RL problems with low Eluder dimension. However, for these two generic sets, one does not contain the other.

In this section, we will show that our new class of RL problems with low BE dimension in fact contains both low Bellman rank problems and low Eluder dimension problems (see Figure 1). That is, our new problem class covers almost all existing tractable RL problems, and to our best knowledge, is the most generic tractable function class so far.

**Relation with low Bellman rank** The seminal paper by Jiang et al. (2017) proposes the complexity measure—Bellman rank, and shows that a majority of RL examples mentioned above have low Bellman rank. They also propose a hypothesis elimination based algorithm—OLIVE, that learns any low Bellman rank problem within polynomial samples. Formally,

**Definition 10** (Bellman rank). The Bellman rank is the minimum integer \( d \) so that there exists \( \phi_h : \mathcal{F} \to \mathbb{R}^d \) and \( \psi_h : \mathcal{F} \to \mathbb{R}^d \) for each \( h \in [H] \), such that for any \( f, f' \in \mathcal{F} \), the average Bellman error:

\[
\mathcal{E}(f, \pi_f, h) := \mathbb{E}_{\pi_f}[(f_h - \mathcal{T}_h f_{h+1})(s_h, a_h)] = \langle \phi_h(f), \psi_h(f') \rangle,
\]

where \( \|\phi_h(f)\|_2 \cdot \|\psi_h(f')\|_2 \leq \zeta \), and \( \zeta \) is the normalization parameter.

We remark that similar to Bellman Eluder dimension, Bellman rank also has two variants—Q-type (Definition 10) and V-type (see Appendix A). Recall that we use \( \pi_f \) to denote the greedy policy induced by value function \( f \). Intuitively, a problem with Bellman rank says its average Bellman error can be decomposed as the inner product of two \( d \)-dimensional vectors, where one vector depends on the roll-in policy \( \pi_f \), while the other vector depends on the value function \( f \). At a high level, it claims that the average Bellman error has a linear inner product structure.

**Proposition 11** (low Bellman rank \( \subset \) low BE dimension). If an MDP with function class \( \mathcal{F} \) has Bellman rank \( d \) with normalization parameter \( \zeta \), then

\[
\dim_{BE}(\mathcal{F}, \mathcal{D}_{\mathcal{F}}, \epsilon) \leq O(1 + d \log(1 + \zeta/\epsilon)).
\]

Proposition 11 claims that problems with low Bellman rank also have low BE dimension, with a small multiplicative factor that is only logarithmic in \( \zeta \) and \( \epsilon^{-1} \).
Algorithm 1 GOLF($\mathcal{F}, \mathcal{G}, K, \beta$) — Global Optimism based on Local Fitting

1: **Initialize**: $D_1, \ldots, D_H \leftarrow \emptyset$, $\mathcal{B}^0 \leftarrow \mathcal{F}$.
2: **for** episode $k$ from 1 to $K$ **do**
3: **Choose policy** $\pi^k = \pi^{f_k}$, where $f^k = \arg \max_{f \in \mathcal{B}^{k-1}} f(s_1, \pi_f(s_1))$.
4: **Collect** a trajectory $(s_1, a_1, r_1, \ldots, s_H, a_H, r_H, s_{H+1})$ by following $\pi^k$.
5: **Augment** $D_h = D_h \cup \{(s_h, a_h, r_h, s_{h+1})\}$ for all $h \in [H]$.
6: **Update**
   
   \[
   \mathcal{B}^k = \left\{ f \in \mathcal{F} : \mathcal{L}_{D_h}(f_{h}, f_{h+1}) \leq \inf_{g \in \mathcal{G}_h} \mathcal{L}_{D_h}(g, f_{h+1}) + \beta \text{ for all } h \in [H] \right\},
   \]

   where \[
   \mathcal{L}_{D_h}(\xi_{h}, \zeta_{h+1}) = \sum_{(s,a,r,s') \in D_h} \left[ \xi_{h}(s,a) - r - \max_{a' \in A} \zeta_{h+1}(s', a') \right]^2.
   \]

7: **Output** $\pi^{out}$ sampled uniformly at random from $\{\pi^k\}_{k=1}^K$.

**Relation with low Eluder dimension**  Wang et al. (2020) study the setting where the function class $\mathcal{F}$ has low Eluder dimension, which includes generalized linear functions. They prove that, when the completeness assumption is satisfied,\(^3\) low Eluder dimension problems can be efficiently learned in polynomial samples.

**Proposition 12** (low Eluder dimension $\subset$ low BE dimension). *Assume $\mathcal{F}$ satisfies completeness (Assumption 2). Then for all $\epsilon > 0$,\(^3\)

\[
\dim_{\text{BE}}(\mathcal{F}, D_{\Delta}, \epsilon) \leq \max_{h \in [H]} \dim_{\text{E}}(\mathcal{F}_h, \epsilon).
\]

Proposition 12 asserts that problems with low Eluder dimension also have low BE dimension, which is a natural consequence of completeness and the fact that Eluder dimension is a special case of distributional Eluder dimension.

Finally, we show that the set of low BE dimension problems is strictly larger than the union of low Eluder dimension problems and low Bellman rank problems.

**Proposition 13** (low BE dimension $\not\subset$ low Eluder dimension $\cup$ low Bellman rank). *For any $m \in \mathbb{N}^+$, there exists an MDP and a function class $\mathcal{F}$ so that for all $\epsilon \in (0, 1]$, we have \[
\dim_{\text{BE}}(\mathcal{F}, D_{\Delta}, \epsilon) = \dim_{\text{BE}}(\mathcal{F}, D_{\Delta}, \epsilon) \leq 5, \text{ but } \min\{\min_{h \in [H]} \dim_{\text{E}}(\mathcal{F}_h, \epsilon) \text{ Bellman rank}\} \geq m.
\]

In particular, the family of low BE dimension includes new examples such as kernel reactive POMDPs (Appendix B), which can not be addressed by the framework of either Bellman rank or Eluder dimension.

### 4 Algorithm GOLF

Section 3 defines a new class of RL problems with low BE dimension, and shows that the new class is rich, containing almost all the existing known tractable RL problems so far. In this section, we propose a new simple optimization-based algorithm—Global Optimism based on Local Fitting (GOLF). We prove that, low BE dimension problems are indeed tractable, i.e., GOLF can find near-optimal policies for these problems within a polynomial number of samples.

\(^3\)Wang et al. (2020) assume for any function $g$ (not necessarily in $\mathcal{F}$), $\mathcal{T} g \in \mathcal{F}$, which is stronger than the completeness assumption presented in this paper (Assumption 2).
At a high level, GOLF can be viewed as an optimistic version of the classic algorithm—Fitted Q-Iteration (FQI) (Szepesvári, 2010). GOLF generalizes the ELEANOR algorithm (Zanette et al., 2020a) from the special linear setting to the general setting with arbitrary function classes.

The pseudocode of GOLF is given in Algorithm 1. GOLF initializes datasets \( \{D_h\}_{h=1}^H \) to be empty sets, and confidence set \( B^0 \) to be \( \mathcal{F} \). Then, in each episode, GOLF performs two main steps:

- **Line 3 (Optimistic planning):** compute the most optimistic value function \( f^k \) from the confidence set \( B^{k-1} \) constructed in the last episode, and choose \( \pi^k \) to be its greedy policy.
- **Line 4-6 (Execute the policy and update the confidence set):** execute policy \( \pi^k \) for one episode, collect data, and update the confidence set using the new data.

At the heart of GOLF is the way we construct the confidence set \( B^k \). For each \( h \in [H] \), GOLF maintains a local regression constraint using the collected transition data \( D_h \) at this step

\[
\mathcal{L}_{D_h}(f_h, f_{h+1}) \leq \inf_{g \in \mathcal{G}_h} \mathcal{L}_{D_h}(g, f_{h+1}) + \beta, \tag{3}
\]

where \( \beta \) is a confidence parameter, and \( \mathcal{L}_{D_h} \) is the squared loss defined in (2), which can be viewed as a proxy to the squared Bellman error at step \( h \). We remark that FQI algorithm (Szepesvári, 2010) simply updates \( f_h \leftarrow \arg\min_{\phi \in \mathcal{F}_h} \mathcal{L}_{D_h}(\phi, f_{h+1}) \). Our constraint (3) can be viewed as a relaxed version of this update, which allows \( f_h \) to be not only the minimizer of the loss \( \mathcal{L}_{D_h}(\cdot, f_{h+1}) \), but also any function whose loss is only slightly larger than the optimal loss over the auxiliary function class \( \mathcal{G}_h \).

We remark that in general, the optimization problem in Line 3 of GOLF can not be solved computationally efficiently.

### 4.1 Theoretical guarantees

In this subsection, we present the theoretical guarantees for GOLF, which hold under Assumption 1 (realizability) and the following generalized completeness assumption introduced in Antos et al. (2008); Chen and Jiang (2019). Let \( \mathcal{G} = \mathcal{G}_1 \times \cdots \times \mathcal{G}_H \) be an auxiliary function class provided to the learner where each \( \mathcal{G}_h \subseteq (S \times A \rightarrow [0, 1]) \). Generalized completeness requires the auxiliary function class \( \mathcal{G} \) to be rich enough so that applying Bellman operator to any function in the primary function class \( \mathcal{F} \) will end up in \( \mathcal{G} \).

**Assumption 14** (Generalized completeness). \( \mathcal{T}_h \mathcal{F}_{h+1} \subseteq \mathcal{G}_h \) for all \( h \in [H] \).

If we choose \( \mathcal{G} = \mathcal{F} \), then Assumption 14 is equivalent to the standard completeness assumption (Assumption 2). Now, we are ready to present the main theorem for GOLF.

**Theorem 15** (Regret of GOLF). Under Assumption 1, 14, there exists an absolute constant \( c \) such that for any \( \delta \in (0, 1) \), \( K \in \mathbb{N} \), if we choose parameter \( \beta = c \log [N_{\mathcal{F}, \mathcal{G}}(1/K) \cdot KH/\delta] \) in GOLF, then with probability at least \( 1 - \delta \), for all \( k \in [K] \), we have

\[
\text{Reg}(k) = \sum_{t=1}^{k} \left[ V^*_1(s_1) - V^*_\pi^t(s_1) \right] \leq O(H \sqrt{dk\beta}),
\]

where \( d = \min_{\Pi \in \{D_\Delta, D_F\}} \dim_{BE}(\mathcal{F}, \Pi, 1/\sqrt{K}) \) is the BE dimension.
Theorem 15 asserts that, under the realizability and completeness assumptions, the general class of RL problems with low BE dimension is indeed tractable: there exists an algorithm (GOLF) that can achieve \( \sqrt{K} \) regret, whose multiplicative factor depends only polynomially on the horizon of MDP \( H \), the BE dimension \( d \), and the log covering number of the two function classes. Most importantly, the regret is independent of the number of the states, which is crucial for dealing with practical RL problems with function approximation, where the state spaces are typically exponentially large.

We remark that when function class \( \mathcal{F} \cup \mathcal{G} \) has finite number of elements, its covering number is upper bounded by its cardinality \( |\mathcal{F} \cup \mathcal{G}| \). For a wide range of function classes in practice, the log \( \epsilon' \)-covering number has only logarithmic dependence on \( \epsilon' \). Informally, we denote the log covering number as \( \log N_{\mathcal{F} \cup \mathcal{G}} \) and omit its \( \epsilon' \) dependency for clean presentation. Theorem 15 claims that the regret scales as \( \tilde{O}(H \sqrt{dK \log N_{\mathcal{F} \cup \mathcal{G}}}) \), where \( \tilde{O}(\cdot) \) omits absolute constants and logarithmic terms.\(^4\)

By the standard online-to-batch argument, we also derive the sample complexity of GOLF.

**Corollary 16** (Sample Complexity of GOLF). Under Assumption 1, 2, there exists an absolute constant \( c \) such that for any \( \epsilon \in (0,1] \), if we choose \( \beta = c \log [N_{\mathcal{F} \cup \mathcal{G}}(\epsilon^2/(dH^2)) \cdot HK] \) in GOLF, then the output policy \( \pi_{\text{out}} \) is \( \mathcal{O}(\epsilon) \)-optimal with probability at least \( 1/2 \), if

\[
K \geq \Omega \left( \frac{H^2d}{\epsilon^2} \cdot \log \left[ N_{\mathcal{F} \cup \mathcal{G}} \left( \frac{\epsilon^2}{H^2d} \right) \cdot \frac{Hd}{\epsilon} \right] \right),
\]

where \( d = \min_{\mathcal{D}_\Delta, \mathcal{D}_F} \text{dim}_{BE}(\mathcal{F}, \Pi, \epsilon/H) \) is the BE dimension.

Corollary 16 claims that \( \tilde{O}(H^2d \log(N_{\mathcal{F} \cup \mathcal{G}})/\epsilon^2) \) samples are enough for GOLF to learn a near-optimal policy of any low BE dimension problem. Our sample complexity scales linear in both the BE dimension \( d \), and the log covering number \( \log(N_{\mathcal{F} \cup \mathcal{G}}) \).

To showcase the sharpness of our results, we compare them to the previous results when restricted to the corresponding settings. (1) For linear function class with ambient dimension \( d_{\text{lin}} \), we have BE dimension \( d = \tilde{O}(d_{\text{lin}}) \) and \( \log(N_{\mathcal{F} \cup \mathcal{G}}) = \tilde{O}(d_{\text{lin}}) \). Our regret bound becomes \( \tilde{O}(Hd_{\text{lin}} \sqrt{K}) \) which matches the best known result (Zanette et al., 2020a) up to logarithmic factors; (2) For function class with low Eluder dimension (Wang et al., 2020), our results hold under weaker completeness assumptions. Our regret scales with \( \sqrt{d_E} \) in terms of dependency on Eluder dimension \( d_E \), which improves the linear \( d_E \) scaling in the regret of Wang et al. (2020); (3) Finally, for low Bellman rank problems, our sample complexity scales linearly with Bellman rank, which improves upon the quadratic dependence in Jiang et al. (2017). We remark that all results mentioned above assume (approximate) realizability. All except Jiang et al. (2017) assume (approximate) completeness.

### 4.2 Key ideas in proving Theorem 15

In this subsection, we present a brief proof sketch for the regret bound of GOLF. We defer all the details to Appendix D. For simplicity, we only discuss the case of choosing \( \mathcal{D}_\mathcal{F} \) as the distribution family \( \Pi \) in the definition of Bellman Eluder dimension (Definition 8). The proof for using \( \mathcal{D}_\Delta \) as the distribution family follows from similar arguments.

Our proof strategy consists of three main steps.

\(^4\)We will not omit \( \log N_{\mathcal{F} \cup \mathcal{G}} \) in \( \tilde{O}(\cdot) \) notation since for many function classes, \( \log N_{\mathcal{F} \cup \mathcal{G}} \) is not small. For instance, for a \( d \)-dimensional linear function class, \( \log N_{\mathcal{F} \cup \mathcal{G}} = \mathcal{O}(d) \).
In this section, we analyze algorithm OLIVE following three main components: policy $\pi$, DE dimension. Choose and Van Roy (2013). Intuitively, Lemma 17 can be viewed as an analogue of the pigeon-hole principle for regret. This optimism allows the following upper bound on regret

$$\text{Reg}(K) \leq \sum_{k=1}^{K} \left( \max_a f^k_1(s_1, a) - V^\pi_k(s_1) \right) = \sum_{h=1}^{H} \sum_{k=1}^{K} \mathbb{E}_\pi \left[ (f^k_h - T_{F_{h+1}}^{k})(s_h, a_h) \right],$$

(4)

where the right equality follows from the standard policy loss decomposition (see, e.g., Lemma 1 in Jiang et al. (2017)), and $\mathbb{E}_\pi$ denotes the expectation taken over sequence $(s_1, a_1, \ldots, s_H, a_H)$ when executing policy $\pi$.

Step 2: Utilize the sharpness of our confidence set. Recall that our construction of the confidence set in Line 6 of GOLF forces $f^k$ computed in episode $k$ to have a small loss $L_{D_h}$, which is a proxy for empirical squared Bellman error under data $D_h$. Since data $D_h$ in episode $k$ are collected by executing each $\pi^i$ for one episode for all $i < k$, by standard martingale concentration arguments and the completeness assumption, we can show that with high probability (Lemma 39 in Appendix D.1)

$$\sum_{i=1}^{k-1} \mathbb{E}_\pi \left[ (f^k_h - T_{F_{h+1}}^{k})(s_h, a_h) \right]^2 \leq O(\beta), \text{ for all } (k, h) \in [K] \times [H].$$

(5)

Step 3: Establish relations between (4) and (5). So far, we want to upper-bound (4), while we know (5). We note that the RHS of (4) is very similar to the LHS of (5), except that the latter is the squared Bellman error, and the expectation is taken under previous policy $\pi^i$ for $i < k$. To establish the connection between these two, it turns out that we need the Bellman Eluder dimension to be small. Concretely, we have the following lemma.

**Lemma 17.** Given a function class $\Phi$ defined on $\mathcal{X}$ with $|\phi(x)| \leq 1$ for all $(\phi, x) \in \Phi \times \mathcal{X}$, and a family of probability measures $\Pi$ over $\mathcal{X}$. Suppose sequence $\{\phi_k\}_{k=1}^{K} \subset \Phi$ and $\{\mu_k\}_{k=1}^{K} \subset \Pi$ satisfy that for all $k \in [K], \sum_{i=1}^{k-1} (\mathbb{E}_{\mu_i}[\phi_k])^2 \leq \beta$. Then for all $k \in [K], \sum_{i=1}^{k} \mathbb{E}_{\mu_i}[\phi_k] \leq O(\sqrt{\dim_{DE}(\Phi, \Pi, 1/k)}).$

Lemma 17 is a simplification of Lemma 41 in Appendix D, which is a modification of Lemma 2 in Russo and Van Roy (2013). Intuitively, Lemma 17 can be viewed as an analogue of the pigeon-hole principle for DE dimension. Choose $\Phi$ to be the function class of Bellman residuals, and $\mu_k$ to be the distribution under policy $\pi^k$, we finish the proof.

## 5 Algorithm OLIVE

In this section, we analyze algorithm OLIVE proposed in Jiang et al. (2017), which is based on hypothesis elimination. We prove that, despite OLIVE was originally designed for solving low Bellman rank problems, it naturally learns RL problems with low BE dimension as well.

The main advantage of OLIVE comparing to GOLF is that OLIVE does not require the completeness assumption. In return, OLIVE has several disadvantages including worse sample complexity, and no sublinear regret.

The pseudocode of OLIVE is presented in Algorithm 2, where in each phase the algorithm contains the following three main components:
Theoretical guarantees

Under Assumption 1, there exists absolute constant $c$ such that if we choose

$$
\zeta_{\text{act}} = \frac{2\epsilon}{H}, \quad \zeta_{\text{elim}} = \frac{\epsilon}{2H\sqrt{d}}, \quad n_{\text{act}} = \frac{H^2\epsilon t}{e^2}, \quad \text{and} \quad n_{\text{elim}} = \frac{H^2d \log(N_{\mathcal{F}}(\zeta_{\text{elim}}/8)) \cdot \epsilon}{e^2}
$$

where $d = \dim_{\text{BE}}(\mathcal{F}, \mathcal{D}_F, \epsilon / H)$ and $t = c \log(Hd / \delta)$. Then with probability at least $1 - \delta$, Algorithm 2 will output an $O(\epsilon)$-optimal policy using at most $O(H^3d^2 \log[N_{\mathcal{F}}(\zeta_{\text{elim}}/8)] \cdot t / \epsilon^2)$ episodes.

Theorem 18 claims that OLIVE learns an $\epsilon$-optimal policy of an MDP with BE dimension $d$ within $\tilde{O}(H^3d^2 \log(N_{\mathcal{F}}(\epsilon^2))$ episodes. When specialized to low Bellman rank problems, our sample complexity has the same quadratic dependence on Bellman rank $d$ as in Jiang et al. (2017).

Comparing to GOLF, the major advantage of OLIVE is that OLIVE does not require completeness assumption (Assumption 2) to work. Nevertheless, OLIVE only learns the RL problems that have low BE.
Besides, because the elimination procedure is activated at step \( t \). Therefore, the optimistic planning (Line 3) guarantees \( \max_a f_k^m(s_1, a) \geq V_{1}^*(s_1) \). If the Bellman error summation is small (Line 6) i.e., \( \sum_{h=1}^{H} \mathcal{E}(f^k, \pi^k, h) \leq H \zeta_{\text{act}} \), then by simple policy loss decomposition (e.g., Lemma 1 in Jiang et al. (2017)) and the optimism of \( f^k, \pi^k \) is \( H \zeta_{\text{act}} \)-optimal. Otherwise, the elimination procedure is activated at some step \( t \) satisfying \( \mathcal{E}(f^k, \pi^k, t) \geq \zeta_{\text{act}} \) and all \( f \) with \( \mathcal{E}(f, \pi^k, t) \geq \zeta_{\text{act}} \) get eliminated. The key observation here is:

If the elimination procedure is activated at step \( h \) in phase \( k_1 < \ldots < k_m \), then the roll-in distribution of \( \pi^{k_1}, \ldots, \pi^{k_m} \) at step \( h \) is a \( \zeta_{\text{act}} \)-independent sequence with respect to the class of Bellman residuals \( (I - T_h)F \) at step \( h \). Therefore, we should have \( m \leq d \).

For the sake of contradiction, assume \( m \geq d+1 \). Let us prove \( \pi^{k_1}, \ldots, \pi^{k_d+1} \) is a \( \zeta_{\text{act}} \)-independent sequence. Firstly, for any \( j \in [d+1] \), since \( f^k \) is not eliminated in phase \( k_1, \ldots, k_{j-1} \), we have

\[
\sqrt{\sum_{i=1}^{j-1} (\mathcal{E}(f^{k_i}, \pi^{k_i}, h))^2} \leq \sqrt{d} \times \zeta_{\text{elim}} \leq \zeta_{\text{act}}.
\]

Besides, because the elimination procedure is activated at step \( h \) in phase \( k_j \), we have \( \mathcal{E}(f^{k_j}, \pi^{k_j}, h) \geq \zeta_{\text{act}} \). By Definition 6, we obtain that the roll-in distribution of \( \pi^{k_j} \) at step \( h \) is \( \zeta_{\text{act}} \)-independent of those of \( \pi^{k_1}, \ldots, \pi^{k_{j-1}} \) for \( j \in [d+1] \), which contradicts the definition \( d = \dim_{\text{BE}}(F, D_F, \zeta_{\text{act}}) \). As a result, the elimination procedure can happen at most \( d \) times for each \( h \in [H] \), which means the algorithm should terminate within \( dH + 1 \) phases and output an \( H \zeta_{\text{act}} \)-optimal policy.

### 6 Conclusion

In this paper, we propose a new complexity measure—Bellman Eluder (BE) dimension for reinforcement learning with function approximation. Our new complexity measure identifies a new rich class of RL problems that subsumes a majority of existing tractable problem classes in RL. We design a new optimization-based algorithm—GOLF, and provide a new analysis for algorithm OLIVE. Both algorithms show that the new rich class of RL problems we identified in fact can be learned within a polynomial number of samples. We hope our results shed light on the future research in finding the minimal structural assumptions that allow sample-efficient reinforcement learning.
References

Nan Jiang, Akshay Krishnamurthy, Alekh Agarwal, John Langford, and Robert E Schapire. Contextual decision processes with low bellman rank are pac-learnable. In International Conference on Machine Learning, pages 1704–1713. PMLR, 2017.

Volodymyr Mnih, Koray Kavukcuoglu, David Silver, Alex Graves, Ioannis Antonoglou, Daan Wierstra, and Martin Riedmiller. Playing atari with deep reinforcement learning. arXiv preprint arXiv:1312.5602, 2013.

David Silver, Aja Huang, Chris J Maddison, Arthur Guez, Laurent Sifre, George Van Den Driessche, Julian Schrittwieser, Ioannis Antonoglou, Veda Panneershelvam, Marc Lanctot, et al. Mastering the game of go with deep neural networks and tree search. nature, 529(7587):484–489, 2016.

Jens Kober, J Andrew Bagnell, and Jan Peters. Reinforcement learning in robotics: A survey. The International Journal of Robotics Research, 32(11):1238–1274, 2013.

Jiwei Li, Will Monroe, Alan Ritter, Michel Galley, Jianfeng Gao, and Dan Jurafsky. Deep reinforcement learning for dialogue generation. arXiv preprint arXiv:1606.01541, 2016.

Yining Wang, Ruosong Wang, Simon S Du, and Akshay Krishnamurthy. Optimism in reinforcement learning with generalized linear function approximation. arXiv preprint arXiv:1912.04136, 2019.

Chi Jin, Zhuoran Yang, Zhaoran Wang, and Michael I Jordan. Provably efficient reinforcement learning with linear function approximation. In Conference on Learning Theory, pages 2137–2143, 2020.

Andrea Zanette, Alessandro Lazaric, Mykel Kochenderfer, and Emma Brunskill. Learning near optimal policies with low inherent bellman error. arXiv preprint arXiv:2003.00153, 2020a.

Brian DO Anderson and John B Moore. Optimal control: linear quadratic methods. Courier Corporation, 2007.

Maryam Fazel, Rong Ge, Sham Kakade, and Mehran Mesbahi. Global convergence of policy gradient methods for the linear quadratic regulator. In International Conference on Machine Learning, pages 1467–1476. PMLR, 2018.

Sarah Dean, Horia Mania, Nikolai Matni, Benjamin Recht, and Stephen Tu. On the sample complexity of the linear quadratic regulator. Foundations of Computational Mathematics, pages 1–47, 2019.

Vladimir Vapnik. The nature of statistical learning theory. Springer science & business media, 2013.

Peter L Bartlett and Shahar Mendelson. Rademacher and gaussian complexities: Risk bounds and structural results. Journal of Machine Learning Research, 3(Nov):463–482, 2002.

Nick Littlestone. Learning quickly when irrelevant attributes abound: A new linear-threshold algorithm. Machine learning, 2(4):285–318, 1988.

Alexander Rakhlin, Karthik Sridharan, and Ambuj Tewari. Online learning: Random averages, combinatorial parameters, and learnability. 2010.
Akshay Krishnamurthy, Alekh Agarwal, and John Langford. Pac reinforcement learning with rich observations. *arXiv preprint arXiv:1602.02722*, 2016.

Ruosong Wang, Ruslan Salakhutdinov, and Lin F Yang. Provably efficient reinforcement learning with general value function approximation. *arXiv preprint arXiv:2005.10804*, 2020.

Daniel Russo and Benjamin Van Roy. Eluder dimension and the sample complexity of optimistic exploration. In *Advances in Neural Information Processing Systems*, pages 2256–2264, 2013.

Csaba Szepesvári and Rémi Munos. Finite time bounds for sampling based fitted value iteration. In *Proceedings of the 22nd international conference on Machine learning*, pages 880–887, 2005.

Rémi Munos and Csaba Szepesvári. Finite-time bounds for fitted value iteration. *Journal of Machine Learning Research*, 9(May):815–857, 2008.

Jinglin Chen and Nan Jiang. Information-theoretic considerations in batch reinforcement learning. *arXiv preprint arXiv:1905.00360*, 2019.

Tengyang Xie and Nan Jiang. Batch value-function approximation with only realizability. *arXiv preprint arXiv:2008.04990*, 2020.

Ronen I Brafman and Moshe Tennenholtz. R-max-a general polynomial time algorithm for near-optimal reinforcement learning. *Journal of Machine Learning Research*, 3(Oct):213–231, 2002.

Thomas Jaksch, Ronald Ortner, and Peter Auer. Near-optimal regret bounds for reinforcement learning. *Journal of Machine Learning Research*, 11(4), 2010.

Christoph Dann and Emma Brunskill. Sample complexity of episodic fixed-horizon reinforcement learning. In *Advances in Neural Information Processing Systems*, pages 2818–2826, 2015.

Shipra Agrawal and Randy Jia. Optimistic posterior sampling for reinforcement learning: worst-case regret bounds. In *Advances in Neural Information Processing Systems*, pages 1184–1194, 2017.

Mohammad Gheslaghi Azar, Ian Osband, and Rémi Munos. Minimax regret bounds for reinforcement learning. *arXiv preprint arXiv:1703.05449*, 2017.

Andrea Zanette and Emma Brunskill. Tighter problem-dependent regret bounds in reinforcement learning without domain knowledge using value function bounds. *arXiv preprint arXiv:1901.00210*, 2019.

Chi Jin, Zeyuan Allen-Zhu, Sebastien Bubeck, and Michael I Jordan. Is q-learning provably efficient? In *Advances in Neural Information Processing Systems*, pages 4863–4873, 2018.

Zihan Zhang, Yuan Zhou, and Xiangyang Ji. Almost optimal model-free reinforcement learning via reference-advantage decomposition. *arXiv preprint arXiv:2004.10019*, 2020.

Omar Darwiche Domingues, Pierre Ménard, Emilie Kaufmann, and Michal Valko. Episodic reinforcement learning in finite mdps: Minimax lower bounds revisited. In *Algorithmic Learning Theory*, pages 578–598. PMLR, 2021.

Qi Cai, Zhuoran Yang, Chi Jin, and Zhaoran Wang. Provably efficient exploration in policy optimization. *arXiv preprint arXiv:1912.05830*, 2019.
Andrea Zanette, Alessandro Lazaric, Mykel J Kochenderfer, and Emma Brunskill. Provably efficient reward-agnostic navigation with linear value iteration. Advances in Neural Information Processing Systems, 33, 2020b.

Alekh Agarwal, Sham Kakade, Akshay Krishnamurthy, and Wen Sun. Flambe: Structural complexity and representation learning of low rank mdps. Advances in Neural Information Processing Systems, 33, 2020.

Gergely Neu and Ciara Pike-Burke. A unifying view of optimism in episodic reinforcement learning. Advances in Neural Information Processing Systems, 33, 2020.

Wen Sun, Nan Jiang, Akshay Krishnamurthy, Alekh Agarwal, and John Langford. Model-based rl in contextual decision processes: Pac bounds and exponential improvements over model-free approaches. In Conference on Learning Theory, pages 2898–2933, 2019.

Ian Osband and Benjamin Van Roy. Model-based reinforcement learning and the eluder dimension. In Advances in Neural Information Processing Systems, pages 1466–1474, 2014.

Kefan Dong, Jian Peng, Yining Wang, and Yuan Zhou. Root-n-regret for learning in markov decision processes with function approximation and low bellman rank. In Conference on Learning Theory, pages 1554–1557. PMLR, 2020.

Zhuoran Yang, Chi Jin, Zhaoran Wang, Mengdi Wang, and Michael I Jordan. Bridging exploration and general function approximation in reinforcement learning: Provably efficient kernel and neural value iterations. arXiv preprint arXiv:2011.04622, 2020.

Dylan J Foster, Alexander Rakhlin, David Simchi-Levi, and Yunzong Xu. Instance-dependent complexity of contextual bandits and reinforcement learning: A disagreement-based perspective. arXiv preprint arXiv:2010.03104, 2020.

Simon S Du, Sham M Kakade, Jason D Lee, Shachar Lovett, Gaurav Mahajan, Wen Sun, and Ruosong Wang. Bilinear classes: A structural framework for provable generalization in rl. arXiv preprint arXiv:2103.10897, 2021.

Csaba Szepesvári. Algorithms for reinforcement learning. Synthesis lectures on artificial intelligence and machine learning, 4(1):1–103, 2010.

Martin L Puterman. Markov decision processes: discrete stochastic dynamic programming. John Wiley & Sons, 2014.

Gellert Weisz, Philip Amortila, and Csaba Szepesvári. Exponential lower bounds for planning in mdps with linearly-realizable optimal action-value functions. arXiv preprint arXiv:2010.01374, 2020.

Martin J Wainwright. High-dimensional statistics: A non-asymptotic viewpoint, volume 48. Cambridge University Press, 2019.

Satinder Singh, Michael James, and Matthew Rudary. Predictive state representations: A new theory for modeling dynamical systems. arXiv preprint arXiv:1207.4167, 2012.

András Antos, Csaba Szepesvári, and Rémi Munos. Learning near-optimal policies with bellman-residual minimization based fitted policy iteration and a single sample path. Machine Learning, 71(1):89–129, 2008.
Christoph Dann, Nan Jiang, Akshay Krishnamurthy, Alekh Agarwal, John Langford, and Robert E Schapire. On oracle-efficient pac rl with rich observations. In *Advances in neural information processing systems*, pages 1422–1432, 2018.

Alekh Agarwal, Daniel Hsu, Satyen Kale, John Langford, Lihong Li, and Robert Schapire. Taming the monster: A fast and simple algorithm for contextual bandits. In *International Conference on Machine Learning*, pages 1638–1646, 2014.
A V-type BE Dimension and Algorithms

The definition of Bellman rank, mentioned in Definition 10 and Proposition 11, is slightly different from the original definition in Jiang et al. (2017). We denote the former by Q-type and the latter (the original definition) by V-type. In this section we introduce V-type BE Dimension as well as V-type variants of GOLF and OLIVE. We show that similar results also hold for the V-type variants.

Definition 19 (V-type Bellman rank). The V-type Bellman rank is the minimum integer $d$ so that there exists $\phi_h : \mathcal{F} \to \mathbb{R}^d$ and $\psi_h : \mathcal{F} \to \mathbb{R}^d$ for each $h \in [H]$, such that for any $f, f' \in \mathcal{F}$, the average V-type Bellman error

$$E_V(f, \pi f', h) := E\left[ (f_h - T_h f_{h+1})(s_h, a_h) \mid s_h \sim \pi f', a_h \sim \pi f \right] = \langle \phi_h(f), \psi_h(f') \rangle,$$

where $\|\phi_h(f)\|_2 \cdot \|\psi_h(f')\|_2 \leq \zeta$, and $\zeta$ is the normalization parameter.

The only difference between these two definitions is how we sample $a_h$. In the Q-type definition we have $a_h \sim \pi f'$ (the roll-in policy), however in the V-type definition we have $a_h \sim \pi f$ (the greedy policy of the function evaluated in the Bellman error) instead. It is worth mentioning that the Q-type and V-type bellman error coincide whenever $f = f'$; namely, $E(f, \pi f, h) = E_V(f, \pi f, h)$ for all $f \in \mathcal{F}$.

We can similarly define the V-type variant of BE Dimension. At a high level, V-type BE dimension $\text{dim}_{VBE}(\mathcal{F}, \Pi, \epsilon)$ measures the complexity of finding a function in $\mathcal{F}$ such that its expected Bellman error under any state distribution in $\Pi$ is smaller than $\epsilon$.

Definition 20 (V-type BE dimension). Let $(I - T_h)\mathcal{V}_F \subseteq (\mathcal{S} \to \mathbb{R})$ be the state-wise Bellman residual class of $\mathcal{F}$ at step $h$ which is defined as

$$(I - T_h)\mathcal{V}_F := \{ s \mapsto (f_h - T_h f_{h+1})(s, \pi f_h(s)) : f \in \mathcal{F} \}.$$

Let $\Pi = \{ \Pi_h \}_{h=1}^H$ be a collection of $H$ probability measure families over $\mathcal{S}$. The V-type $\epsilon$-BE dimension of $\mathcal{F}$ with respect to $\Pi$ is defined as

$$\text{dim}_{VBE}(\mathcal{F}, \Pi, \epsilon) := \max_{h \in [H]} \text{dim}_{DE}((I - T_h)\mathcal{V}_F, \Pi_h, \epsilon).$$

Relation with low V-type Bellman rank With slight abuse of notation, denote by $\mathcal{D}_{\mathcal{F}, h}$ the collection of all probability measures over $\mathcal{S}$ at the $h^{th}$ step, which can be generated by rolling in with a greedy policy $\pi_f$ with $f \in \mathcal{F}$. Similar to Proposition 11, the following proposition claims that the V-type BE dimension of $\mathcal{F}$ with respect to $\mathcal{D}_{\mathcal{F}} := \{ \mathcal{D}_{\mathcal{F}, h} \}_{h \in [H]}$ is always upper bounded by its V-type Bellman rank up to some logarithmic factor.

Proposition 21 (low V-type Bellman rank $\subset$ low V-type BE dimension). If an MDP with function class $\mathcal{F}$ has V-type Bellman rank $d$ with normalization parameter $\zeta$, then

$$\text{dim}_{VBE}(\mathcal{F}, \mathcal{D}_{\mathcal{F}}, \epsilon) \leq O(1 + d \log(1 + \zeta/\epsilon)).$$

The proof of Proposition 21 is almost the same as that of Proposition 11 in Appendix C.1. We omit it here since the only modification is to replace Q-type Bellman rank with its V-type variant wherever it is used.
Algorithm 3 V-type GOLF ($\mathcal{F}, K, \beta$)

1: **Initialize**: $\mathcal{D}_1, \ldots, \mathcal{D}_H \leftarrow \emptyset$, $\mathcal{B}^0 \leftarrow \mathcal{F}$.
2: **for** epoch $k$ from 1 to $K$ **do**
3: Choose policy $\pi^k = \pi_{f^k}$, where $f^k = \arg\max_{f \in \mathcal{B}^{k-1}} f(s_1, \pi_f(s_1))$.
4: **for** step $h$ from 1 to $H$ **do**
5: Collect a tuple $(s_h, a_h, r_h, s_{h+1})$ by executing $\pi^k$ at step 1, $\ldots, h-1$ and taking action uniformly at random at step $h$.
6: Augment $\mathcal{D}_h = \mathcal{D}_h \cup \{(s_h, a_h, r_h, s_{h+1})\}$ for all $h \in [H]$.
7: Update $\mathcal{B}^k = \left\{ f \in \mathcal{F} : \mathcal{L}_{\mathcal{D}_h}(f_h, f_{h+1}) \leq \inf_{g \in \mathcal{G}_h} \mathcal{L}_{\mathcal{D}_h}(g, f_{h+1}) + \beta \text{ for all } h \in [H] \right\}$, where $\mathcal{L}_{\mathcal{D}_h}(\xi_h, \zeta_{h+1}) = \sum_{(s,a,r,s') \in \mathcal{D}_h} [\xi_h(s,a) - r - \max_{a' \in A} \zeta_{h+1}(s',a')]^2$.
8: **Output** $\pi^{\text{out}}$ sampled uniformly at random from $\{\pi^k\}_{k=1}^K$.

A.1 Algorithm V-type GOLF

In this section we describe the V-type variant of GOLF. The pseudocode is provided in Algorithm 3. Its only difference from the Q-type analogue is in Line 5: for each $h \in [H]$, we roll in with policy $\pi^k$ to sample $s_h$, and then instead of continuing following $\pi^k$ we take random action at step $h$.

Now we present the theoretical guarantee for Algorithm 3. Its proof is almost the same as that of Corollary 16 and can be found in appendix F.2.

**Theorem 22** (V-type GOLF). Under Assumption 1, 14, there exists an absolute constant $c$ such that for any given $\epsilon > 0$, if we choose $\beta = c \log [KH\mathcal{N}_{\mathcal{F} \cup \mathcal{G}}(\epsilon^2/(d|A|H^2))]$, then with probability at least 0.99, $\pi^{\text{out}}$ is $O(\epsilon)$-optimal, if

$$K \geq \Omega \left( \frac{H^2d|A|}{\epsilon^2} \cdot \log \left[ \mathcal{N}_{\mathcal{F} \cup \mathcal{G}} \left( \frac{\epsilon^2}{H^2d|A|} \right) \cdot \frac{Hd|A|}{\epsilon} \right] \right),$$

where $d = \min_{\Pi \in \{\mathcal{D}_\Delta, \mathcal{D}_\mathcal{F}\}} \text{dim}_{\text{VBE}}(\mathcal{F}, \Pi, \epsilon/H)$.

Compared with Theorem 23 (V-type OLIVE), Theorem 22 (V-type GOLF) has the following two advantages.

- The sample complexity in Theorem 22 depends linearly on the V-type BE-dimension while the dependence in Theorem 23 is quadratic.
- Theorem 22 applies to RL problems of finite V-type BE dimension with respect to either $\mathcal{D}_\mathcal{F}$ or $\mathcal{D}_\Delta$. In comparison, Theorem 23 provides no guarantee for the $\mathcal{D}_\Delta$ case.

Finally, we comment that for the low Q-type BE dimension family, we provide both regret and sample complexity guarantees while for the low V-type counterpart, we only derive sample complexity result due to the need of taking actions uniformly at random in Algorithm 4 and Algorithm 3. Dong et al. (2020) propose an algorithm that can achieve $\sqrt{T}$-regret for problems of low V-type Bellman rank. It is an interesting open problem to study whether similar techniques can be adapted to the low V-type BE dimension setting so that we can also obtain $\sqrt{T}$-regret.
Algorithm 4 V-type OLIVE \((\mathcal{F}, \zeta_{\text{act}}, \zeta_{\text{elim}}, n_{\text{act}}, n_{\text{elim}})\)

1: Initialize: \(B^0 \leftarrow \mathcal{F}, D_h \leftarrow \emptyset\) for all \(h, k\).
2: for phase \(k = 1, 2, \ldots\) do
3: \hspace{1em} Choose policy \(\pi^k = \pi f^k\), where \(f^k = \arg\max_{f \in B^{k-1}} f(s_1, \pi f(s_1))\).
4: \hspace{1em} Execute \(\pi^k\) for \(n_{\text{act}}\) episodes and refresh \(D_h\) to include the fresh \((s_h, a_h, r_h, s_{h+1})\) tuples.
5: \hspace{1em} Estimate \(\hat{\mathcal{E}}_{\mathcal{V}}(f^k, \pi^k, h)\) for all \(h \in [H]\), where
\[
\hat{\mathcal{E}}_{\mathcal{V}}(f^k, \pi^k, h) = \frac{1}{|D_h|} \sum_{(s, a, r, s')} \left[ f^k_h(s, a) - r - \max_{a' \in A} f^k_{h+1}(s', a') \right].
\]
6: if \(\sum_{h=1}^{H} |\hat{\mathcal{E}}_{\mathcal{V}}(f^k, \pi^k, h)| > H \zeta_{\text{act}}\) then
7: \hspace{1em} Terminate and output \(\pi^k\).
8: Pick any \(t \in [H]\) for which \(\hat{\mathcal{E}}_{\mathcal{V}}(f^k, \pi^k, t) > \zeta_{\text{elim}}\).
9: Collect \(n_{\text{elim}}\) episodes by executing \(\pi^k\) for step 1, \ldots, \(t - 1\) and picking action uniform at random for step \(t\). Refresh \(D_h\) to include the fresh \((s_h, a_h, r_h, s_{h+1})\) tuples.
10: Estimate \(\hat{\mathcal{E}}_{\mathcal{V}}(f, \pi^k, t)\) for all \(f \in \mathcal{F}\), where
\[
\hat{\mathcal{E}}_{\mathcal{V}}(f, \pi^k, t) = \frac{1}{|D_h|} \sum_{(s, a, r, s')} \frac{1[a = \pi f(s)]}{|A|} \left[ f_h(s, a) - r - \max_{a' \in A} f_{h+1}(s', a') \right].
\]
11: Update \(B^k = \left\{ f \in B^{k-1} : |\hat{\mathcal{E}}_{\mathcal{V}}(f, \pi^k, t)| \leq \zeta_{\text{elim}} \right\}\).

A.2 Algorithm V-type OLIVE

In this section, we describe the original OLIVE (i.e., V-type OLIVE) proposed by Jiang et al. (2017), and its theoretical guarantee in terms of V-type BE dimension.

The pseudocode is provided in Algorithm 4. Its only difference from Algorithm 2 is Line 9-10: note that V-type Bellman rank needs the action at step \(t\) to be greedy with respect to the function \(f\) instead of being picked by the roll-in policy \(\pi^k\), so we choose action \(a_t\) uniformly at random and use the importance-weighted estimator to estimate the Bellman error for each \(f\).

We have the following similar theoretical guarantee for Algorithm 4. Its proof is almost the same as that of Theorem 18 and can be found in Appendix F.1.

**Theorem 23** (V-type OLIVE). Assume realizability (Assumption 1) holds and \(\mathcal{F}\) is finite. There exists absolute constant \(c\) such that if we choose
\[
\zeta_{\text{act}} = \frac{2c}{H}, \quad \zeta_{\text{elim}} = \frac{\epsilon}{2H\sqrt{d}}, \quad n_{\text{act}} = \frac{H^2 \epsilon}{\epsilon^2}, \quad \text{and} \quad n_{\text{elim}} = \frac{H^2 d |\mathcal{A}| \log(|\mathcal{F}|) \cdot \epsilon}{\epsilon^2}
\]
where \(d = \text{dim}_{\text{BE}}(\mathcal{F}, D_{\mathcal{F}}, \epsilon / H)\) and \(\epsilon = c \log[H d |\mathcal{A}| / \delta \epsilon]\), then with probability at least \(1 - \delta\), Algorithm 4 will output an \(O(\epsilon)\)-optimal policy using at most \(O(H^3 d^2 |\mathcal{A}| \log(|\mathcal{F}|) \cdot \epsilon / \epsilon^2)\) episodes.

For problems with Bellman rank \(d\) and finite function class \(\mathcal{F}\), Theorem 23 together with Proposition 21 guarantees \(\hat{O}(H^3 d^2 |\mathcal{A}| \log(|\mathcal{F}|) / \epsilon^2)\) samples suffice for finding an \(\epsilon\)-optimal policy, which matches the result in Jiang et al. (2017). For function class \(\mathcal{F}\) of infinite cardinality but with finite covering number, we can first compute an \(O(\zeta_{\text{elim}})\)-cover of \(\mathcal{F}\), which we denote as \(\mathcal{Z}_p\), and then run Algorithm 4 on \(\mathcal{Z}_p\). By following almost the same arguments in the proof of Theorem 23 (the only difference is to replace \(Q^*\) by its proxy...
in $\mathcal{Z}_{\rho}$), we can show Algorithm 4 will output an $O(\epsilon)$-optimal policy using at most $\tilde{\Omega}(H^3d^2 |A| \log(N)/\epsilon^2)$ episodes where $N = N_{\mathcal{F}}(O(\zeta_{\text{elim}}))$.

### A.3 Discussions on Q-type versus V-type

In this paper, we have introduced two complementary definitions of Bellman rank: Q-type Bellman rank and V-type Bellman rank. And we prove they are upper bounds for Q-type and V-type BE dimension, respectively. Here, we want to emphasize that both Q-type and V-type Bellman rank have their own advantages. Specifically, the Q-type version has the following strengths.

1. There are natural RL problems whose Q-type Bellman rank is small, while their V-type Bellman rank is very large, e.g., the linear function approximation setting studied in in Zanette et al. (2020a).

2. All the existing sample complexity results for the V-type cases scale linearly with respect to the number of actions, while those for the Q-type cases are independent of the number of actions. Therefore, for control problems such as Linear Quadratic Regulator (LQR), which has both small Q-type and V-type Bellman rank but infinite number of actions, the notion of Q-type is more suitable.

On the other hand, there are problems that naturally induce low V-type Bellman rank but have large Q-type Bellman rank, e.g., reactive POMDPs.

### B Examples

In this section, we introduce examples with low BE dimension. We will start with linear models and their variants, then introduce kernel MDPs, and finally present kernel reactive POMDPs which have low BE dimension, but possibly large Bellman rank and large Eluder dimension. All the proofs for this section are deferred to Appendix G.

#### B.1 Linear models and their variants

In this subsection, we review problems with linear structure in ascending order of generality. We start with the definition of linear MDPs (e.g., Jin et al., 2020).

**Definition 24 (Linear MDPs).** We say an MDP is linear of dimension $d$ if for each $h \in [H]$, there exists feature mappings $\phi_h : S \times A \to \mathbb{R}^d$, and $d$ unknown signed measures $\psi_h = (\psi_{h,1}, \ldots, \psi_{h,d})$ over $S$, and an unknown vector $\theta_h \in \mathbb{R}^d$, such that $P_h(s' | s, a) = \phi_h(s, a) \psi_h(\cdot)$ and $r_h(s, a) = \phi_h(s, a)^\top \theta_h$ for all $(s, a) \in S \times A$.

We remark that existing works (e.g., Jin et al., 2020) usually assume $\phi$ is known to the learner. Next, we review a more general setting—the linear completeness setting (e.g., Zanette et al., 2020a).

**Definition 25 (Linear completeness setting).** We say an MDP is in the linear completeness setting of dimension $d$, if there exists a feature mapping $\phi_h : S \times A \to \mathbb{R}^d$, such that for the linear function class $\mathcal{F}_h = \{\phi_h(\cdot)^\top \theta | \theta \in \mathbb{R}^d\}$, both Assumption 1 and 2 are satisfied.

We make three comments here. Firstly, we note that linear MDPs automatically satisfy both linear realizability and linear completeness assumptions, therefore are special cases of the linear completeness setting with the same ambient dimension. Secondly, only assuming linear realizability but without completeness
is insufficient for sample-efficient learning (see exponential lower bounds in Weisz et al. (2020)). Finally, as mentioned in Appendix A.3, though MDPs in the linear completeness setting have low Q-type Bellman rank, their V-type Bellman rank can be arbitrarily large.

Finally, we review the generalized linear completeness setting (Wang et al., 2019), which generalizes the linear completeness setting by adding nonlinearity.

**Definition 26 (Generalized linear completeness setting).** We say an MDP is in the generalized linear completeness setting of dimension \(d\), if there exists a feature mapping \(\phi_h : \mathcal{S} \times \mathcal{A} \to \mathbb{R}^d\), and a link function \(\sigma\), such that for the generalized linear function class \(\mathcal{F}_h = \{\sigma(\phi_h(\cdot)^\top \theta) \mid \theta \in \mathbb{R}^d\}\), both Assumption 1 and 2 are satisfied, and the link function is strictly monotone, i.e., there exist \(0 < c_1 < c_2 < \infty\) such that \(\sigma'(x) \in [c_1, c_2]\) for all \(x\).

One can directly verify by definition that when we choose link function \(\sigma(x) = x\) in the generalized linear completeness setting, it will reduce to the standard linear version. Besides, it is known (Russo and Van Roy, 2013) the generalized linear completeness setting is a special case of low Eluder dimension, thus belonging to the low BE dimension family. Finally, we comment that despite the linear completeness setting belongs to the low Bellman rank family, the generalized version does not because of the possible nonlinearity of the link function.

### B.2 Effective dimension and kernel MDPs

In this subsection, we introduce the notion of effective dimension. With this notion, we prove a useful proposition that any linear kernel function class with low effective dimension also has low Eluder dimension. This proposition directly implies that kernel MDPs are special cases of low Eluder dimension, which are also special cases of low BE dimension.

**Effective dimension** We start with the definition of effective dimension for a set, which is also known as critical information gain in Du et al. (2021).

**Definition 27** (\(\epsilon\)-effective dimension of a set). The \(\epsilon\)-effective dimension of a set \(\mathcal{X}\) is the minimum integer \(d_{\text{eff}}(\mathcal{X}, \epsilon) = n\) such that

\[
\sup_{x_1, \ldots, x_n \in \mathcal{X}} \frac{1}{n} \log \det \left( I + \frac{1}{\epsilon^2} \sum_{i=1}^n x_i x_i^\top \right) \leq e^{-1}. \tag{6}
\]

Based on this definition, we can also define the effective dimension of a function class.

**Definition 28** (\(\epsilon\)-effective dimension of a function class). Given a function class \(\mathcal{F}\) defined on \(\mathcal{X}\), its \(\epsilon\)-effective dimension \(d_{\text{eff}}(\mathcal{F}, \epsilon) = n\) is the minimum integer \(n\) such that there exists a separable Hilbert space \(\mathcal{H}\) and a mapping \(\phi : \mathcal{X} \to \mathcal{H}\) so that

- for every \(f \in \mathcal{F}\) there exists \(\theta_f \in B_\mathcal{H}(1)\) satisfying \(f(x) = \langle \theta_f, \phi(x) \rangle_\mathcal{H}\) for all \(x \in \mathcal{X}\),
- \(d_{\text{eff}}(\phi(\mathcal{X}), \epsilon) = n\) where \(\phi(\mathcal{X}) = \{\phi(x) : x \in \mathcal{X}\}\).

The following proposition shows that the Eluder dimension of any function class is always upper bounded by its effective dimension.
Proposition 29 (low effective dimension ⊂ low Eluder dimension). For any function class $F$ and domain $X$, we have

$$\dim_{E}(F, \epsilon) \leq \dim_{\text{eff}}(F, \epsilon/2).$$

On the other hand, we remark that effective dimension requires the existence of a benign linear structure in certain Hilbert spaces. In contrast, Eluder dimension does not require such conditions. Therefore, the function class of low Eluder dimension is more general than the function class of low effective dimension.

Kernel MDPs  Now, we are ready to define kernel MDPs and prove it is a subclass of low Eluder dimension.

Definition 30 (Kernel MDPs). In a kernel MDP of effective dimension $d(\epsilon)$, for each step $h \in [H]$, there exist feature mappings $\phi_h : S \times A \rightarrow \mathcal{H}$ and $\psi_h : S \rightarrow \mathcal{H}$ where $\mathcal{H}$ is a separable Hilbert space, so that the transition measure can be represented as the inner product of features, i.e., $P_h(s' | s, a) = \langle \phi_h(s, a), \psi_h(s') \rangle_{\mathcal{H}}$. Besides, the reward function is linear in $\phi$, i.e., $r_h(s, a) = \langle \phi_h(s, a), \theta^r_h \rangle_{H}$ for some $\theta^r_h \in \mathcal{H}$. Here, $\phi$ is known to the learner while $\psi$ and $\theta^r$ are unknown. Moreover, a kernel MDP satisfies the following regularization conditions: for all $h$

1. $\|\theta^r_h\|_{\mathcal{H}} \leq 1$ and $\|\phi_h(s, a)\|_{\mathcal{H}} \leq 1$ for all $s, a$.
2. $\|\sum_{s \in S} V(s) \psi_h(s)\|_{\mathcal{H}} \leq 1$ for any function $V : S \rightarrow [0, 1]$.
3. $\dim_{\text{eff}}(\mathcal{X}_h, \epsilon) \leq d(\epsilon)$ for all $h$ and $\epsilon$, where $\mathcal{X}_h = \{\phi_h(s, a) : (s, a) \in S \times A\}$.

In order to learn kernel MDPs, we need to construct a proper function class $F$. Formally, for each $h \in [H]$, we choose $F_h = \{\phi_h(\cdot, \cdot)^T \theta : \theta \in B_{\mathcal{H}}(H + 1 - h)\}$. One can easily verify $F$ satisfies both realizability and completeness by following the same arguments as in linear MDPs (Jin et al., 2020). In order to apply GOLF or OLIVE, we also need to show it has low BE dimension and bounded log-covering number. Below, we prove in sequence that $F$ has low Eluder dimension and low log-covering number. Therefore, kernel MDPs fall into our low BE dimension framework.

Proposition 31 (kernel MDPs ⊂ low Eluder dimension). Let $M$ be a kernel MDP of effective dimension $d(\epsilon)$, then

$$\dim_{E}(F, \epsilon) \leq d(\epsilon/2H).$$

Proposition 31 follows directly from Proposition 29 by rescaling the parameters. Utilizing Proposition 31, we can further prove the log-covering number of $F$ is also upper bounded by the effective dimension of the kernel MDP up to some logarithmic factor.

Proposition 32 (bounded covering number). Let $M$ be a kernel MDP of effective dimension $d(\epsilon)$, then

$$\log N_{F}(\epsilon) \leq O\left(Hd(\epsilon) \cdot \log(1 + d(\epsilon)H/\epsilon)\right).$$

B.3 Effective Bellman rank and kernel reactive POMDPs

To begin with, we introduce the definition of effective Bellman rank and prove that it is always an upper bound for BE dimension. We will see effective Bellman rank serves as a useful tool for controlling the BE dimension of the example discussed in this section—kernel reactive POMDPs.
**Q-type effective Bellman rank** We start with Q-type $\epsilon$-effective Bellman rank which is simply the $\epsilon$-effective dimension of a special feature set.

**Definition 33 (Q-type $\epsilon$-effective Bellman rank).** The Q-type $\epsilon$-effective Bellman rank is the minimum integer $d$ so that

- There exists $\phi_h: \mathcal{F} \to \mathcal{H}$ and $\psi_h: \mathcal{F} \to \mathcal{H}$ for each $h \in [H]$ where $\mathcal{H}$ is a separable Hilbert space, such that for any $f, f' \in \mathcal{F}$, the average Bellman error

$$\mathcal{E}(f, \pi, f', h) := \mathbb{E}_{\pi, f'}[(f_h - T_h f_{h+1})(s_h, a_h)] = \langle \phi_h(f), \psi_h(f') \rangle_{\mathcal{H}}$$

where $\|\phi_h(f)\|_{\mathcal{H}} \leq \zeta$, and $\zeta$ is the normalization parameter.

- $d = \max_{h \in [H]} d_{eff}(\mathcal{X}_h(\psi, \mathcal{F}), \epsilon/\zeta)$ where $\mathcal{X}_h(\psi, \mathcal{F}) = \{\psi_h(f_h) : f_h \in \mathcal{F}_h\}$.

One can easily verify that when $\mathcal{H}$ is a finite-dimensional Euclidean space, the $\epsilon$-effective Bellman rank is always upper bounded by the original Bellman rank up to a logarithmic factor in $\zeta$ and $\epsilon^{-1}$. Moreover, the effective Bellman rank can be much smaller than the original Bellman rank if the induced feature set $\{\mathcal{X}_h(\psi, \mathcal{F})\}_{h \in [H]}$ approximately lies in a low-dimensional linear subspace. Therefore, effective Bellman rank can be viewed as a strict generalization of the original version.

**Proposition 34 (low Q-type effective Bellman rank $\subset$ low Q-type BE dimension).** Suppose function class $\mathcal{F}$ has Q-type $\epsilon$-effective Bellman rank $d$, then

$$\dim_{BE}(\mathcal{F}, \mathcal{D}, \epsilon) \leq d.$$  

Proposition 34 claims that problems with low Q-type effective Bellman rank also have low Q-type BE dimension.

**V-type effective Bellman rank** We can similarly define the V-type variant of effective Bellman rank, and prove it is always an upper bound for V-type BE dimension.

**Definition 35 (V-type $\epsilon$-effective Bellman rank).** The V-type $\epsilon$-effective Bellman rank is the minimum integer $d$ so that

- There exists $\phi_h: \mathcal{F} \to \mathcal{H}$ and $\psi_h: \mathcal{F} \to \mathcal{H}$ for each $h \in [H]$ where $\mathcal{H}$ is a separable Hilbert space, such that for any $f, f' \in \mathcal{F}$, the average Bellman error

$$\mathcal{E}_V(f, \pi, f', h) := \mathbb{E}[(f_h - T_h f_{h+1})(s_h, a_h) \mid s_h \sim \pi, a_h \sim \pi] = \langle \phi_h(f), \psi_h(f') \rangle_{\mathcal{H}}$$

where $\|\phi_h(f)\|_{\mathcal{H}} \leq \zeta$, and $\zeta$ is the normalization parameter.

- $d = \max_{h \in [H]} d_{eff}(\mathcal{X}_h(\psi, \mathcal{F}), \epsilon/\zeta)$ where $\mathcal{X}_h(\psi, \mathcal{F}) = \{\psi_h(f_h) : f_h \in \mathcal{F}_h\}$.

**Proposition 36 (low V-type effective Bellman rank $\subset$ low V-type BE dimension).** Suppose function class $\mathcal{F}$ has V-type $\epsilon$-effective Bellman rank $d$, then

$$\dim_{VBE}(\mathcal{F}, \mathcal{D}, \epsilon) \leq d.$$  

The proof of Proposition 36 is almost the same as that of Proposition 34. We omit it since the only modification is to replace Q-type effective Bellman rank with its V-type variant wherever it is used.

We want to briefly comment that the majority of examples introduced in Du et al. (2021) have low effective Bellman rank. For example, low occupancy complexity, linear $Q^*/V^*$, linear Bellman complete and $Q^*$ state aggregation have low Q-type effective Bellman rank. And the feature selection problem has low V-type Bellman rank.
Kernel reactive POMDPs We start with the definition of POMDPs. A POMDP is defined by a tuple $(S, A, O, T, \mathbb{O}, r, H)$ where $S$ denotes the set of hidden states, $A$ denotes the set of actions, $O$ denotes the set of observations, $T$ denotes the transition measure, $\mathbb{O}$ denotes the emission measure, $r = \{r_h\}_{h=1}^H$ denotes the collections of reward functions, and $H$ denotes the length of each episode. At the beginning of each episode, the agent always starts from a fixed initial state. At each step $h \in [H]$, after reaching $s_h$, the agent will observe $o_h \sim \mathbb{O}_h(\cdot | s_h)$. Then the agent picks action $a_h$, receives $r_h(o_h, a_h)$ and transits to $s_{h+1} \sim T_h(\cdot | s_h, a_h)$. In POMDPs, the agent can never directly observe the states $s_1:H$. It can only observe $o_1:H$ and $r_1:H$. Now we are ready to formally define kernel reactive POMDPs.

Definition 37 (Kernel reactive POMDPs). A kernel reactive POMDP is a POMDP that additionally satisfies the following two conditions

- For each $h \in [H]$, there exist mappings $\phi_h : S \times A \rightarrow \mathcal{H}$ and $\psi_h : S \rightarrow \mathcal{H}$ where $\mathcal{H}$ is a separable Hilbert space, such that $T_h(s' | s, a) = \langle \phi_h(s, a), \psi_h(s') \rangle_{\mathcal{H}}$ for all $s', a, s$. Moreover, for any function $V : S \rightarrow [0, 1]$, $\| \sum_{s' \in S} V(s') \psi_h(s') \|_{\mathcal{H}} \leq 1$.

- (Reactiveness) The optimal action-value function $Q^*$ only depends on the current observation and action, i.e., for each $h \in [H]$, there exists function $f^*_h : O \times A \rightarrow [0, 1]$ such that for all $\tau_h = [o_1, a_1, r_1, \ldots, o_h]$ and $a_h$

$$Q^*_h(\tau_h, a_h) = f^*_h(o_h, a_h).$$

The following proposition shows that when a kernel reactive POMDP has low effective dimension, it also has low V-type BE dimension.

Proposition 38 (kernel reactive POMDPs ⊂ low V-type BE dimension). Any kernel reactive POMDP and function class $F \subseteq (O \times A \rightarrow [0, 1])$ satisfy

$$\dim_{\text{VBE}}(F, D_F, \epsilon) \leq \max_{h \in [H]} d_{\text{eff}}(\mathcal{X}_h, \epsilon/2),$$

where $\mathcal{X}_h = \{E_{\pi_f}[\phi_h(s_h, a_h)] : f \in F\}$.

We comment that when $\mathcal{H}$ approximately aligns with a low-dimensional linear subspace, the V-type effective Bellman rank in Proposition 38 will also be low. However, the Eluder dimension of $F$ can be arbitrarily large because we basically pose no structural assumption on $F$. Besides, its V/Q-type original Bellman rank can also be arbitrarily large, because $\mathcal{H}$ may be infinite-dimensional and the observation set $O$ may be exponentially large. If we additionally assume $F$ satisfies realizability ($f^* \in F$), then we can apply V-type OLIVE and obtain polynomial sample-complexity guarantee.

C Proofs for BE Dimension

In this section, we provide formal proofs for the results stated in Section 3.

C.1 Proof of Proposition 11

The proof is basically the same as that of Example 3 in Russo and Van Roy (2013) with minor modification.
Proof. Without loss of generality, assume $\max\{\|\phi_h(f)\|_2, \|\psi_h(f)\|_2\} \leq \sqrt{\zeta}$, otherwise we can satisfy this assumption by rescaling the feature mappings. Assume there exists $h \in [H]$ such that $\dim_{DE}((I - T_h)F, D_{\mathcal{F}, h}, \epsilon) \geq m$. Let $\mu_1, \ldots, \mu_m \in D_{\mathcal{F}, h}$ be an $\epsilon$-independent sequence with respect to $(I - T_h)F$. By Definition 6, there exists $f^1, \ldots, f^m$ such that for all $i \in [m], \sqrt{\sum_{t=1}^{i-1} \langle \langle \phi_h(f^t), \psi_h(f^t) \rangle \rangle} \leq \epsilon$ and $\sup_{\mu} \|f^i_h - T_h f^i_{h+1}\| > \epsilon$. Since $\mu_1, \ldots, \mu_n \in D_{\mathcal{F}, h}$, there exist $g^1, \ldots, g^n \in \mathcal{F}$ so that $\mu_i$ is generated by executing $\pi_{g^i}$ for all $i \in [n]$.

By the definition of Bellman rank, this is equivalent to: for all $i \in [m], \sqrt{\sum_{t=1}^{i-1} \langle \langle \phi_h(f^t), \psi_h(f^t) \rangle \rangle} \leq \epsilon$ and $\langle \langle \phi_h(f^i), \psi_h(f^i) \rangle \rangle > \epsilon$.

For notational simplicity, define $x_i = \phi_h(g^i), z_i = \psi_h(f^i)$ and $V_i = \sum_{t=1}^{i-1} z_i z_i^\top + \frac{\epsilon^2}{\zeta} \cdot I$. The previous argument directly implies: for all $i \in [m], \|x_i\|_{V_i} \leq \sqrt{2\epsilon}$ and $\|x_i\|_{V_i} \cdot \|z_i\|_{V_i^{-1}} > \epsilon$. Therefore, we have $\|z_i\|_{V_i^{-1}} \geq \frac{1}{\sqrt{2}\zeta}$.

By the matrix determinant lemma,

$$\det[V_m] = \det[V_{m-1}](1 + \|z_m\|_{V_{m-1}}^2) \geq \frac{3}{2} \det[V_{m-1}] \geq \ldots \geq \det[(\frac{\epsilon^2}{\zeta})^{m-1}] = (\frac{\epsilon^2}{\zeta})^{\frac{3}{2}} (\frac{3}{2})^{m-1}.$$ 

On the other hand,

$$\det[V_m] \leq (\frac{\epsilon^2}{\zeta})^{m-1} \leq \frac{\epsilon^2}{\zeta} + \frac{\epsilon^2}{d}.$$ 

Therefore, we obtain

$$\left(\frac{3}{2}\right)^{m-1} \leq (\frac{\epsilon^2}{\zeta} + 1)^{d}.$$ 

Take logarithm on both sides,

$$m \leq 4 \left[1 + d \log\left(\frac{\epsilon^2}{\zeta} + 1\right)\right],$$

which, by simple calculation, implies

$$m \leq O \left(1 + d \log\left(\frac{\epsilon^2}{\zeta^2} + 1\right)\right).$$

\hfill \Box

C.2 Proof of Proposition 12

Proof. Assume $\delta_1, \ldots, \delta_m$ is an $\epsilon$-independent sequence of distributions with respect to $(I - T_h)\mathcal{F}$, where $\delta_z \in D_\Delta$. By Definition 6, there exists functions $f^1, \ldots, f^m \in \mathcal{F}$ such that for all $i \in [m], \|\langle f^i_h - T_h f^i_{h+1} \rangle\| > \epsilon$ and $\sup_{\mu} \|f^i_h - T_h f^i_{h+1}\| \leq \epsilon$. Define $g^i_h = T_h f^i_{h+1}$. Note that $g^i_h \in \mathcal{F}_h$ because $T_h \mathcal{F}_{h+1} \subset \mathcal{F}_h$. Therefore, we have for all $i \in [m], \|\langle f^i_h - g^i_h \rangle\| > \epsilon$ and $\sup_{\mu} \|f^i_h - g^i_h\| \leq \epsilon$ with $f^i_h, g^i_h \in \mathcal{F}_h$. By Definition 4 and 5, this implies $\dim_{DE}(\mathcal{F}_h, \epsilon) \geq m$, which completes the proof. \hfill \Box

C.3 Proof of Proposition 13

Proof. For any $m \in \mathbb{N}^+$, denote by $e_1, \ldots, e_m$ the basis vectors in $\mathbb{R}^m$, and consider the following linear bandits ($|\mathcal{S}| = H = 1$) problem.

- The action set $\mathcal{A} = \{a_i = (1; e_i) \in \mathbb{R}^{m+1} : i \in [m]\}$. 

28
• The function set $\mathcal{F}_1 = \{f_\theta(a) = a^T \theta_i : \theta_i = (1; e_i), i \in [m]\}$.

• The reward function is always zero, i.e., $r \equiv 0$.

**Eluder dimension** For any $\epsilon \in (0, 1]$, $a_1, \ldots, a_{m-1}$ is an $\epsilon$-independent sequence of points because: (a) for any $t \in [m-1]$, $\sum_{i=1}^{t-1}(f_\theta(a_t) - f_\theta(a_{t+1})) = 0$; (b) for any $t \in [m-1]$, $f_\theta(a_t) - f_\theta(a_{t+1}) = 1 \geq \epsilon$. Therefore, $\min_{h \in [H]} \dim_{\mathcal{E}}(\mathcal{F}_h, \epsilon) = \dim_{\mathcal{E}}(\mathcal{F}_1, \epsilon) \geq m - 1$.

**Bellman rank** It is direct to see the Bellman residual matrix is $\mathcal{E} := \Theta^T \Theta \in \mathbb{R}^{m \times m}$ with rank $m$, where $\Theta = [\theta_1, \theta_2, \ldots, \theta_m]$. As a result, the Bellman rank is at least $m$.

**BE dimension** First, note in this setting $(I - T_t) \mathcal{F}$ is simply $\mathcal{F}_1$ (because $\mathcal{F}_2 = \{0\}$ and $r \equiv 0$), and $\mathcal{D}_\mathcal{F}$ coincides with $\mathcal{D}_\Delta$, so it suffices to show $\dim_{\mathcal{D}_\mathcal{E}}(\mathcal{F}_1, \mathcal{D}_\Delta, \epsilon) \leq 5$.

Assume $\dim_{\mathcal{D}_\mathcal{E}}(\mathcal{F}_1, \mathcal{D}_\Delta, \epsilon) = k$. Then there exist $q_1, \ldots, q_k \in \mathcal{A}$ and $w_1, \ldots, w_k \in \mathcal{A}$ such that for all $t \in [k]$, $\sqrt{\sum_{i=1}^{t-1}((q_t, w_i)^2)} \leq \epsilon$ and $|\langle q_t, w_t \rangle| > \epsilon$. By simple calculation, we have $q_i^T w_j \in [1, 2]$ for all $i, j \in [k]$. Therefore, if $\epsilon > 2$, then $k = 0$ because $|\langle q_t, w_t \rangle| \leq 2$; if $\epsilon \leq 2$, then $k \leq 5$ because $\sqrt{k-1} \leq \sqrt{\sum_{i=1}^{k-1}((q_k, w_i)^2)} \leq \epsilon$.

## D Proofs for GOLF

In this section, we provide formal proofs for the results stated in Section 4.

### D.1 Proof of Theorem 15

We start the proof with the following two lemmas. The first lemma shows that with high probability any function in the confidence set has low Bellman-error over the collected datasets $\mathcal{D}_1, \ldots, \mathcal{D}_H$ as well as the distributions from which $\mathcal{D}_1, \ldots, \mathcal{D}_H$ are sampled.

**Lemma 39.** Let $\rho > 0$ be an arbitrary fixed number. If we choose $\beta = c(\log[K H N_{\mathcal{F}, \mathcal{G}}(\rho)/\delta] + K \rho)$ with some large absolute constant $c$ in Algorithm 1, then with probability at least $1 - \delta$, for all $(k, h) \in [K] \times [H]$, we have

(a) $\sum_{i=1}^{k-1} \mathbb{E}[f_h^k(s_h, a_h) - (T f_{h+1}^k)(s_h, a_h)]^2 | s_h, a_h \sim \pi] \leq O(\beta)$.

(b) $\sum_{i=1}^{k-1} (f_h^i(s_h^i, a_h^i) - (T f_{h+1}^k)(s_h^i, a_h^i))^2 \leq O(\beta)$,

where $(s_h^1, a_h^1, \ldots, s_H^i, a_H^i)$ denotes the trajectory sampled by following $\pi^i$ in the $i$th episode.

The second lemma guarantees that the optimal value function is inside the confidence with high probability. As a result, the selected value function $f_h^k$ in each iteration shall be an upper bound of $Q^*$ with high probability.

**Lemma 40.** Under the same condition of Lemma 39, with probability at least $1 - \delta$, we have $Q^* \in B^k$ for all $k \in [K]$.

The proof of Lemma 39 and 40 relies on standard martingale concentration (e.g. Freedman’s inequality) and can be found in Appendix D.3.
Step 1. Bounding the regret by Bellman error  
By Lemma 40, we can upper bound the cumulative regret by the summation of Bellman error with probability at least $1 - \delta$:

$$
\sum_{k=1}^{K} \left( V_1^*(s_1) - V_1^{\pi_k}(s_1) \right) \leq \frac{\rho}{K} \sqrt{\frac{\log C}{\delta}} \sum_{k=1}^{K} \sum_{h=1}^{H} \mathcal{E}(f^k, \pi^k, h),
$$

(7)

where $(i)$ follows from standard policy loss decomposition (e.g. Lemma 1 in Jiang et al. (2017)).

Step 2. Bounding cumulative Bellman error using DE dimension  
Next, we focus on a fixed step $h$ and bound the cumulative Bellman error $\sum_{k=1}^{K} \mathcal{E}(f^k, \pi^k, h)$ using Lemma 39. To proceed, we need the following lemma to control the accumulating rate of Bellman error.

**Lemma 41.** Given a function class $\Phi$ defined on $\mathcal{X}$ with $|\phi(x)| \leq C$ for all $(g, x) \in \Phi \times \mathcal{X}$, and a family of probability measures $\Pi$ over $\mathcal{X}$. Suppose sequence $\{\phi_k\}_{k=1}^{K} \subset \Phi$ and $\{\mu_k\}_{k=1}^{K} \subset \Pi$ satisfy that for all $k \in [K]$, $\sum_{t=1}^{k-1} (\mathbb{E}_{\mu_t}[\phi_k])^2 \leq \beta$. Then for all $k \in [K]$ and $\omega > 0$,

$$
\sum_{t=1}^{k} \mathbb{E}_{\mu_t}[\phi_t] \leq O \left( \sqrt{\text{dim}_{\text{DE}}(\Phi, \Pi, \omega)\beta k} + \min\{k, \text{dim}_{\text{DE}}(\Phi, \Pi, \omega)\} C + k\omega \right).
$$

Lemma 41 is a simple modification of Lemma 2 in Russo and Van Roy (2013) and its proof can be found in Appendix D.4. We provide two ways to apply Lemma 41, which can produce regret bounds in term of two different complexity measures. If we invoke Lemma 39 (a) and Lemma 41 with

$$
\begin{aligned}
\rho &= \frac{1}{K}, \quad \omega = \sqrt{\frac{1}{K}}, \quad C = 1, \\
\mathcal{X} &= \mathcal{S} \times \mathcal{A}, \quad \Phi = (I - \mathcal{T}_h)\mathcal{F}, \quad \Pi = \mathcal{D}_{\mathcal{F},h}, \\
\phi_k &= f_h^k - \mathcal{T}_h f^{k}_{h+1} \quad \text{and} \quad \mu_k = \mathbb{P}^{\pi_k}(s_h = \cdot, a_h = \cdot),
\end{aligned}
$$

we obtain

$$
\sum_{t=1}^{k} \mathcal{E}(f^t, \pi^t, h) \leq O \left( k \cdot \text{dim}_{\text{BE}}(\mathcal{F}, \mathcal{D}_{\mathcal{F}}, \sqrt{1/K}) \log[KHN_{\mathcal{F},\mathcal{G}}(1/K)/\delta] \right).
$$

(8)

We can also invoke Lemma 39 (b) and Lemma 41 with

$$
\begin{aligned}
\rho &= \frac{1}{K}, \quad \omega = \sqrt{\frac{1}{K}}, \quad C = 1, \\
\mathcal{X} &= \mathcal{S} \times \mathcal{A}, \quad \Phi = (I - \mathcal{T}_h)\mathcal{F}, \quad \text{and} \quad \Pi = \mathcal{D}_{\Delta,h}, \\
\phi_k &= f_h^k - \mathcal{T}_h f^{k}_{h+1} \quad \text{and} \quad \mu_k = 1\{s_h = s^k_h, a_h = a^k_h\},
\end{aligned}
$$

and obtain

$$
\sum_{t=1}^{k} \mathcal{E}(f^t, \pi^t, h) \leq \sum_{t=1}^{k} (f^t_h - \mathcal{T}_h f^{t}_{h+1})(s^t_h, a^t_h) + O\left( \sqrt{k \log(k)} \right)
$$

$$
\leq O \left( k \cdot \text{dim}_{\text{BE}}(\mathcal{F}, \mathcal{D}_{\Delta}, \sqrt{1/K}) \log[KHN_{\mathcal{F},\mathcal{G}}(1/K)/\delta] \right),
$$

(9)

where the first inequality follows from standard martingale concentration.

Plugging either equation (8) or (9) back into equation (7) completes the proof.
D.2 Proof of Corollary 16

Step 1. Bounding the regret by Bellman error  
By Lemma 40, we can upper bound the cumulative regret by the summation of Bellman error with probability at least $1 - \delta$:

$$
\sum_{k=1}^{K} \left( V^*(s_1) - V^\pi_k(s_1) \right) \leq \sum_{k=1}^{K} \left( \max_a f^k_1(s_1, a) - V^\pi_k(s_1) \right) \overset{(i)}{=} \sum_{k=1}^{K} \sum_{h=1}^{H} \mathcal{E}(f^k, \pi^k, h),
$$

where $(i)$ follows from standard policy loss decomposition (e.g. Lemma 1 in Jiang et al. (2017)).

Step 2. Bounding cumulative Bellman error using DE dimension  
Next, we focus on a fixed step $h$ and bound the cumulative Bellman error $\sum_{k=1}^{K} \mathcal{E}(f^k, \pi^k, h)$ using Lemma 39.

If we invoke Lemma 39 (a) with

$$
\rho = \frac{\epsilon^2}{H^2 \cdot \dim_{BE}(\mathcal{F}, \mathcal{D}, \epsilon/H)},
$$

and Lemma 41 with

$$
\begin{aligned}
&\omega = \frac{\epsilon}{H}, \ C = 1, \\
&\mathcal{X} = S \times \mathcal{A}, \ \Phi = (I - T_h)\mathcal{F}, \ \Pi = \mathcal{D}_{\mathcal{F}, h}, \\
&\phi^k = f^k_h - T_h f^k_{h+1} \text{ and } \mu^k = \mathbb{P}^\pi(s_h = , a_h = ),
\end{aligned}
$$

we obtain with probability at least $1 - 10^{-3}$,

$$
\frac{1}{K} \sum_{k=1}^{K} \mathcal{E}(f^k, \pi^k, h) \leq O \left( \sqrt{\dim_{BE}(\mathcal{F}, \mathcal{D}, \epsilon/H)} \left[ \frac{\log [KHN_{\mathcal{F},\mathcal{G}}(\rho)]}{K} + \rho \right] + \frac{\epsilon}{H} \right)
$$

$$
\leq O \left( \frac{\epsilon}{H} + \sqrt{\frac{d \log[KHN_{\mathcal{F},\mathcal{G}}(\rho)]}{K}} \right),
$$

where the second inequality follows from the choice of $\rho$ and $d := \dim_{BE}(\mathcal{F}, \mathcal{D}, \epsilon/H)$. Now we need to choose $K$ such that

$$
\sqrt{\frac{d \log[KHN_{\mathcal{F},\mathcal{G}}(\rho)]}{K}} \leq \frac{\epsilon}{H}.
$$

(12)

By simple calculation, one can verify it suffices to choose

$$
K = \frac{H^2 d \log(HdN_{\mathcal{F},\mathcal{G}}(\rho)/\epsilon)}{\epsilon^2}.
$$

(13)

Plugging equation (11) back into equation (10) completes the proof. We can similarly prove the bound in terms of the BE dimension with respect to $\mathcal{D}_\Delta$.

D.3 Proofs of concentration lemmas

To begin with, recall the Freedman’s inequality that controls the sum of martingale difference by the sum of their predicted variance.

31
Lemma 42 (Freedman’s inequality (e.g., Agarwal et al., 2014)). Let \((Z_t)_{t \leq T}\) be a real-valued martingale difference sequence adapted to filtration \(\mathcal{F}_t\), and let \(\mathbb{E}_t[\cdot] = \mathbb{E}[\cdot | \mathcal{F}_t]\). If \(|Z_t| \leq R\) almost surely, then for any \(\eta \in (0, \frac{1}{R})\) it holds that with probability at least \(1 - \delta\),

\[
\sum_{t=1}^{T} Z_t \leq O \left( \eta \sum_{t=1}^{T} \mathbb{E}_{t-1}[Z_t^2] + \frac{\log(\delta^{-1})}{\eta} \right).
\]

D.3.1 Proof of Lemma 39

Proof. We prove inequality (b) first.

Consider a fixed \((k, h, f)\) tuple. Let

\[
X_t(h, f) := (f_h(s^t_h, a^t_h) - r^t_h - f_{h+1}(s^t_{h+1}, \pi_f(s^t_{h+1})))^2 - ((T f_{h+1})(s^t_h, a^t_h) - r^t_h - f_{h+1}(s^t_{h+1}, \pi_f(s^t_{h+1})))^2
\]

and \(\mathcal{F}_{t,h}\) be the filtration induced by \(\{s^i_h, a^i_h, r^i_h, \ldots, s^i_H, f_{i+1}, \pi_f(s^i_{H+1})\}_{i=1}^{t} \cup \{s^t_h, a^t_h, r^t_h, \ldots, s^t_H, a^t_H\}\). We have

\[
\mathbb{E}[X_t(h, f) | \mathcal{F}_{t,h}] = [(f_h - T f_{h+1})(s^t_h, a^t_h)]^2
\]

and

\[
\text{Var}[X_t(h, f) | \mathcal{F}_{t,h}] \leq \mathbb{E}[(X_t(h, f))^2 | \mathcal{F}_{t,h}] \leq 36[(f_h - T f_{h+1})(s^t_h, a^t_h)]^2 = 36\mathbb{E}[X_t(h, f) | \mathcal{F}_{t,h}].
\]

By Freedman’s inequality, we have, with probability at least \(1 - \delta\),

\[
\left| \sum_{t=1}^{k} X_t(h, f) - \sum_{t=1}^{k} \mathbb{E}[X_t(h, f) | \mathcal{F}_{t,h}] \right| \leq O \left( \sqrt{\log(1/\delta) \sum_{t=1}^{k} \mathbb{E}[X_t | \mathcal{F}_{t,h}] + \log(1/\delta)} \right).
\]

Let \(Z_\rho\) be a \(\rho\)-cover of \(\mathcal{F}\). Now taking a union bound for all \((k, h, \phi) \in [K] \times [H] \times Z_\rho\), we obtain that with probability at least \(1 - \delta\), for all \((k, h, \phi) \in [K] \times [H] \times Z_\rho\)

\[
\left| \sum_{t=1}^{k} X_t(h, \phi) - \sum_{t=1}^{k} [(\phi_h - T \phi_{h+1})(s^t_h, a^t_h)]^2 \right| \leq O \left( \sqrt{\sum_{t=1}^{k} [(\phi_h - T \phi_{h+1})(s^t_h, a^t_h)]^2 + \tau} \right), \tag{14}
\]

where \(\tau = \log(H K | Z_\rho| / \delta)\). From now on, we will do all the analysis conditioning on this event being true.

Consider an arbitrary \((h, k) \in [H] \times [K]\) pair. By the definition of \(\mathcal{B}_k^{\phi}\) and Assumption 14

\[
\sum_{t=1}^{k-1} X_t(h, f^k) = \sum_{t=1}^{k-1} [(f^k_h(s^t_h, a^t_h) - r^t_h - f^k_{h+1}(s^t_{h+1}, \pi^k_f(s^t_{h+1})))^2
\]

\[
- \sum_{t=1}^{k-1} ((T f^k_{h+1})(s^t_h, a^t_h) - r^t_h - f^k_{h+1}(s^t_{h+1}, \pi^k_f(s^t_{h+1})))^2
\]

\[
\leq \sum_{t=1}^{k-1} [(f^k_h(s^t_h, a^t_h) - r^t_h - f^k_{h+1}(s^t_{h+1}, \pi^k_f(s^t_{h+1})))^2
\]

\[
- \inf_{g \in \mathcal{G}} \sum_{t=1}^{k-1} [g_h(s^t_h, a^t_h) - r^t_h - f^k_{h+1}(s^t_{h+1}, \pi^k_f(s^t_{h+1})))^2 \leq \beta.
\]
Define \( \phi^k = \arg\min_{\phi \in \mathcal{Z}_\rho} \max_{h \in [H]} \| f_h^k - \phi_h^k \|_\infty \). By the definition of \( \mathcal{Z}_\rho \), we have

\[
\left| \sum_{t=1}^{k-1} X_t(h, f^k) - \sum_{t=1}^{k-1} X_t(h, \phi^k) \right| \leq O(k\rho).
\]

Therefore,

\[
\sum_{t=1}^{k-1} X_t(h, \phi^k) \leq O(k\rho) + \beta. \tag{15}
\]

Recall inequality (14) implies

\[
\left| \sum_{t=1}^{k-1} X_t(h, \phi^k) - \sum_{t=1}^{k-1} |(\phi_h^k - \mathcal{T} \phi_{h+1}^k)(s_h^t, a_h^t)|^2 \right| \leq O\left( \sqrt{\sum_{t=1}^{k-1} |(\phi_h^k - \mathcal{T} \phi_{h+1}^k)(s_h^t, a_h^t)|^2 + t} \right). \tag{16}
\]

Putting (15) and (16) together, we obtain

\[
\sum_{t=1}^{k-1} |(\phi_h^k - \mathcal{T} \phi_{h+1}^k)(s_h^t, a_h^t)|^2 \leq O(t + k\rho + \beta).
\]

Because \( \phi^k \) is an \( \rho \)-approximation to \( f^k \), we conclude

\[
\sum_{t=1}^{k-1} |(f_h^k - \mathcal{T} f_{h+1}^k)(s_h^t, a_h^t)|^2 \leq O(t + k\rho + \beta).
\]

Therefore, we prove inequality (b) in Lemma 39.

To prove inequality (a), we only need to redefine \( \mathcal{F}_{t,h} \) to be the filtration induced by \( \{s_1^t, a_1^t, r_1^t, \ldots, s_{H}^{t-1} \} \) and then repeat the arguments above verbatim. \( \square \)

### D.3.2 Proof of Lemma 40

**Proof.** Let \( \mathcal{V}_\rho \) be a \( \rho \)-cover of \( \mathcal{G} \).

Consider an arbitrary fixed tuple \((k, h, g) \in [K] \times [H] \times \mathcal{G}\). Let

\[
W_t(h, g) := (g_h(s_h^t, a_h^t) - r_h^t - Q_{h+1}^*(s_{h+1}^t, \pi Q^*(s_{h+1}^t)))^2 - (Q_h^*(s_{h}^t, a_{h}^t) - r_h^t - Q_{h+1}^*(s_{h+1}^t, \pi Q^*(s_{h+1}^t)))^2
\]

and \( \mathcal{F}_{t,h} \) be the filtration induced by \( \{s_1^t, a_1^t, r_1^t, \ldots, s_{H}^{t-1} \} \). We have

\[
\mathbb{E}[W_t(h, g) \mid \mathcal{F}_{t,h}] = [(g_h - Q_h^*)(s_h^t, a_h^t)]^2
\]

and

\[
\text{Var}[W_t(h, g) \mid \mathcal{F}_{t,h}] \leq \mathbb{E}[(W_t(h, g))^2 \mid \mathcal{F}_{t,h}] \leq 36((g_h - Q_h^*)(s_h^t, a_h^t))^2 = 36\mathbb{E}[W_t(h, g) \mid \mathcal{F}_{t,h}]^2.
\]

By Freedman’s inequality, with probability at least \( 1 - \delta \),

\[
\left| \sum_{t=1}^{k} W_t(h, g) - \sum_{t=1}^{k} [(g_h - Q_h^*)(s_h^t, a_h^t)]^2 \right| \leq O\left( \sqrt{\log(1/\delta) \sum_{t=1}^{k} [(g_h - Q_h^*)(s_h^t, a_h^t)]^2 + \log(1/\delta)} \right).
\]

33
By taking a union bound over \([K] \times [H] \times V_\rho\) and the non-negativity of \(\sum_{t=1}^{k} [(q_h - Q^*_h)(s^t_h, a^t_h)]^2\), we obtain that with probability at least \(1 - \delta\), for all \((k, h, \psi) \in [K] \times [H] \times V_\rho\)

\[- \sum_{t=1}^{k} W_t(h, \psi) \leq O(\epsilon),\]

where \(\epsilon = \log(HK|V_\rho|/\delta)\). This directly implies for all \((k, h, g) \in [K] \times [H] \times G\)

\[
\sum_{t=1}^{k-1} [(Q^*_h(s^t_h, a^t_h) - r^t_h - Q^*_{h+1}(s^t_{h+1}, \pi Q^*(s^t_{h+1})))^2 \\
\leq \sum_{t=1}^{k-1} (q_h(s^t_h, a^t_h) - r^t_h - Q^*_{h+1}(s^t_{h+1}, \pi Q^*(s^t_{h+1})))^2 + O(\epsilon + k \rho).
\]

Finally, by recalling the definition of \(B^k\), we conclude that with probability at least \(1 - \delta\), \(Q^* \in B^k\) for all \(k \in [K]\). \(\square\)

### D.4 Proof of Lemma 41

The proof in this subsection basically follows the same arguments as in Appendix C of Russo and Van Roy (2013). We firstly prove the following proposition which bounds the number of times \(|E_{\mu_t}[\phi_t]|\) can exceed a certain threshold.

**Proposition 43.** Given a function class \(\Phi\) defined on \(\mathcal{X}\), and a family of probability measures \(\Pi\) over \(\mathcal{X}\). Suppose sequence \(\{\phi_k\}_{k=1}^K \subset \Phi\) and \(\{\mu_k\}_{k=1}^K \subset \Pi\) satisfy that for all \(k \in [K]\), \(\sum_{t=1}^{k-1} (E_{\mu_t}[\phi_k])^2 \leq \beta\). Then for all \(k \in [K]\),

\[
\sum_{t=1}^{k} 1\{|E_{\mu_t}[\phi_k]| > \epsilon\} \leq (\beta \epsilon^2 + 1) \dim_{DE}(\Phi, \Pi, \epsilon).
\]

**Proof of Proposition 43.** We first show that if for some \(k\) we have \(|E_{\mu_k}[\phi_k]| > \epsilon\), then \(\mu_k\) is \(\epsilon\)-dependent on at most \(\beta/\epsilon^2\) disjoint subsequences in \(\{\mu_1, \ldots, \mu_{k-1}\}\). By definition of DE dimension, if \(|E_{\mu_k}[\phi_k]| > \epsilon\) and \(\mu_k\) is \(\epsilon\)-dependent on a subsequence \(\{\nu_1, \ldots, \nu_L\}\) of \(\{\mu_1, \ldots, \mu_{k-1}\}\), then we should have \(\sum_{t=1}^{L} (E_{\nu_t}[\phi_k])^2 \geq \epsilon^2\). It implies that if \(\mu_k\) is \(\epsilon\)-dependent on \(L\) disjoint subsequences in \(\{\mu_1, \ldots, \mu_{k-1}\}\), we have

\[
\beta \geq \sum_{t=1}^{k-1} (E_{\mu_t}[\phi_k])^2 \geq L \epsilon^2
\]

resulting in \(L \leq \beta/\epsilon^2\).

Now we want to show that for any sequence \(\{\nu_1, \ldots, \nu_\kappa\} \subset \Pi\), there exists \(j \in [\kappa]\) such that \(\nu_j\) is \(\epsilon\)-dependent on at least \(L = \lfloor(\kappa - 1)/\dim_{DE}(\Phi, \Pi, \epsilon)\rfloor\) disjoint subsequences in \(\{\nu_1, \ldots, \nu_{j-1}\}\). We argue by the following mental procedure: we start with singleton sequences \(B_1 = \{\nu_1\}, \ldots, B_L = \{\nu_L\}\) and \(j = L + 1\). For each \(j\), if \(\nu_j\) is \(\epsilon\)-dependent on \(B_1, \ldots, B_L\) we already achieved our goal so we stop; otherwise, we pick an \(i \in [L]\) such that \(\nu_{ij}\) is \(\epsilon\)-independent of \(B_i\) and update \(B_i = B_i \cup \{\nu_j\}\). Then we increment \(j\) by 1 and continue this process. By the definition of DE dimension, the size of each \(B_1, \ldots, B_L\) cannot get bigger than \(\dim_{DE}(\Phi, \Pi, \epsilon)\) at any point in this process. Therefore, the process stops before or on \(j = L \dim_{DE}(\Phi, \Pi, \epsilon) + 1 \leq \kappa\).
Fix $k \in [K]$ and let $\{\nu_1, \ldots, \nu_k\}$ be a subsequence of $\{\mu_1, \ldots, \mu_k\}$, consisting of elements for which $|E_{\mu_k}(\phi_t)| > \epsilon$. Using the first claim, we know that each $\nu_j$ is $\epsilon$-dependent on at most $\beta/\epsilon^2$ disjoint subsequences of $\{\nu_1, \ldots, \nu_{j-1}\}$. Using the second claim, we know there exists $j \in [k]$ such that $\nu_j$ is $\epsilon$-dependent on at least $(\kappa/\dim_{DE}(\Phi, \Pi, \epsilon)) - 1$ disjoint subsequences of $\{\nu_1, \ldots, \nu_{j-1}\}$. Therefore, we have $\kappa/\dim_{DE}(\Phi, \Pi, \epsilon) - 1 \leq \beta/\epsilon^2$ which results in

$$\kappa \leq (\frac{\beta}{\epsilon^2} + 1) \dim_{DE}(\Phi, \Pi, \epsilon)$$

and completes the proof.

Proof of Lemma 41. Fix $k \in [K]$; let $d = \dim_{DE}(\Phi, \Pi, \omega)$. Sort the sequence $\{|E_{\phi_{1,\ldots,\phi_{k}}}|, \ldots, |E_{\phi_{k}}(\phi_{k})|\}$ in a decreasing order and denote it by $\{e_1, \ldots, e_k\}$ ($e_1 \geq e_2 \geq \cdots \geq e_k$).

$$\sum_{t=1}^{k} |E_{\mu_t}(\phi_t)| = \sum_{t=1}^{k} e_t = \sum_{t=1}^{k} e_t 1\{e_t \leq \omega\} + \sum_{t=1}^{k} e_t 1\{e_t > \omega\} \leq k\omega + \sum_{t=1}^{k} e_t 1\{e_t > \omega\}.$$  

For $t \in [k]$, we want to prove that if $e_t > \omega$, then we have $e_t \leq \min\{\sqrt{\frac{d\beta}{t-d}}, C\}$. Assume $t \in [k]$ satisfies $e_t > \omega$. Then there exists $\alpha$ such that $e_t > \alpha \geq \omega$. By Proposition 43, we have

$$t \leq \sum_{i=1}^{k} 1\{e_i > \alpha\} \leq \left(\frac{\beta}{\alpha^2} + 1\right) \dim_{DE}(\Phi, \Pi, \alpha) \leq \left(\frac{\beta}{\alpha^2} + 1\right) \dim_{DE}(\Phi, \Pi, \omega),$$

which implies $\alpha \leq \sqrt{\frac{d\beta}{t-d}}$. Besides, recall $e_t \leq C$, so we have $e_t \leq \min\{\sqrt{\frac{d\beta}{t-d}}, C\}$.

Finally, we have

$$\sum_{t=1}^{k} e_t 1\{e_t > \omega\} \leq \min\{d, k\} C + \sum_{t=d+1}^{k} \sqrt{\frac{d\beta}{t-d}} \leq \min\{d, k\} C + \sqrt{d\beta} \int_{0}^{k} \frac{1}{\sqrt{t}} dt \leq \min\{d, k\} C + 2\sqrt{d\beta k},$$

which completes the proof.

E Proofs for OLIVE

In this section, we provide the formal proof for the results stated in Appendix 5.

E.1 Full proof of Theorem 18

Proof of Theorem 18. By standard concentration arguments (Hoeffding’s inequality plus union bound argument), with probability at least $1 - \delta$, the following events hold for the first $dH + 1$ phases (please refer to Appendix E.2 for the proof):

1. If the elimination procedure is activated at the $h^{th}$ step in the $k^{th}$ phase, then $\mathcal{E}(f^k, \pi^k, h) > \zeta_{act}/2$ and all $f \in \mathcal{F}$ satisfying $|\mathcal{E}(f, \pi^k, h)| \geq 2\zeta_{elim}$ get eliminated.

2. If the elimination procedure is not activated in the $k^{th}$ phase, then, $\sum_{h=1}^{H} \mathcal{E}(f^k, \pi^k, h) < 2H\zeta_{act} = 4\epsilon$. 35
3. $Q^*$ is not eliminated.

Therefore, if we can show OLIVE terminates within $dH + 1$ phases, then with high probability the output policy is $4\epsilon$-optimal by the optimism of $f^k$ and simple policy loss decomposition (e.g. Lemma 1 in Jiang et al. (2017)):

$$\left(V^*_1(s_1) - V^*_2(s_1)\right) \leq \max_a f^k(s_1, a) - V^*_1(s_1) = \sum_{h=1}^H \mathcal{E}(f^k, \pi^k, h) \leq 4\epsilon. \tag{17}$$

In order to prove that OLIVE terminates within $dH + 1$ phases, it suffices to show that for each $h \in [H]$, we can activate the elimination procedure at the $h^{th}$ step for at most $d$ times.

For the sake of contradiction, assume that OLIVE does not terminate in $dH + 1$ phases. Within these $dH + 1$ phases, there exists some $h \in [H]$ for which the activation process has been activated for at least $d + 1$ times. Denote by $k_1 < \cdots < k_{d+1} \leq dH + 1$ the indices of the phases where the elimination is activated at the $h^{th}$ step. By the high-probability events, for all $i < j \leq d + 1$, we have $|\mathcal{E}(f^{k_i}, \pi^{k_i}, h)| < 2\zeta_{\text{elim}}$ and for all $l \leq d + 1$, we have $\sqrt{\sum_{i=1}^{l-1} (\mathcal{E}(f^{k_i}, \pi^{k_i}, h))^2} < \sqrt{d} \times 2\zeta_{\text{elim}} = \epsilon/H$ and $\mathcal{E}(f^{k_i}, \pi^{k_i}, h) > \zeta_{\text{act}}/2 = \epsilon/H$. Therefore, the roll-in distribution of $\pi^{k_1}, \ldots, \pi^{k_{d+1}}$ at step $h$ is an $\epsilon/H$-independent sequence of length $d + 1$, which contradicts with the definition of BE dimension. So OLIVE should terminate within $dH + 1$ phases.

In sum, with probability at least $1 - \delta$, Algorithm 2 will terminate and output a $4\epsilon$-optimal policy using at most

$$(dH + 1)(n_{\text{act}} + n_{\text{elim}}) \leq \frac{3cH^3d^2 \log(\mathcal{N}(\mathcal{F}, \zeta_{\text{elim}}/8)) \cdot \tau}{\epsilon^2}$$

episodes.

\[ \blacksquare \]

### E.2 Concentration arguments for Theorem 18

Recall in Algorithm 2 we choose

$$\zeta_{\text{act}} = \frac{2\epsilon}{H}, \quad \zeta_{\text{elim}} = \frac{\epsilon}{2H\sqrt{d}}, \quad n_{\text{act}} = \frac{cH^2\tau}{\epsilon^2}, \quad n_{\text{elim}} = \frac{cH^2d\log(\mathcal{N}(\mathcal{F}, \zeta_{\text{elim}}/8)) \cdot \tau}{\epsilon^2},$$

where $d = \max_{h \in [H]} \dim_{\text{BE}}(\mathcal{F}, D_{\mathcal{F}, h}, \epsilon/H)$, $\tau = \log[Hd/\delta\epsilon]$ and $c$ is a large absolute constant. Our goal is to prove with probability at least $1 - \delta$, the following events hold for the first $dH + 1$ phases

1. If the elimination procedure is activated at the $h^{th}$ step in the $k^{th}$ phase, then $\mathcal{E}(f^k, \pi^k, h) > \zeta_{\text{act}}/2$ and all $f \in \mathcal{F}$ satisfying $|\mathcal{E}(f, \pi^k, h)| \geq 2\zeta_{\text{elim}}$ get eliminated.

2. If the elimination procedure is not activated in the $k^{th}$ phase, then $\sum_{h=1}^H \mathcal{E}(f^k, \pi^k, h) < 2H\zeta_{\text{act}} = 4\epsilon$.

3. $Q^*$ is not eliminated.

We begin with the activation procedure.
Concentration in the activation procedure Consider a fixed \((k, h) \in [dH + 1] \times [H]\) pair. By Azuma-Hoeffding's inequality, with probability at least \(1 - \frac{\delta}{8H(dH + 1)}\), we have

\[
|\hat{E}(f^k, \pi^k, h) - E(f^k, \pi^k, h)| \leq \mathcal{O}\left(\sqrt{\frac{t}{n_{\text{act}}}}\right) \leq \frac{\epsilon}{2H} \leq \zeta_{\text{act}}/4,
\]

where the second inequality follows from \(n_{\text{act}} = C' H^2\) with \(C\) being chosen large enough.

Take a union bound for all \((k, h) \in [dH + 1] \times [H]\), we have with probability at least \(1 - \delta/4\), the following holds for all \((k, h) \in [dH + 1] \times [H]\)

\[
|\hat{E}(f^k, \pi^k, h) - E(f^k, \pi^k, h)| \leq \zeta_{\text{act}}/4.
\]

By Algorithm 2, if the elimination procedure is not activated in the \(k\)th phase, we have \(\sum_{h=1}^{H} \hat{E}(f^k, \pi^k, h) \leq H\zeta_{\text{act}}\). Combine it with the concentration argument we just proved,

\[
\sum_{h=1}^{H} E(f^k, \pi^k, h) \leq \sum_{h=1}^{H} \hat{E}(f^k, \pi^k, h) + \frac{H\zeta_{\text{act}}}{4} < \frac{5H\zeta_{\text{act}}}{4}.
\]

On the other hand, if the elimination procedure is activated at the \(h\)th step in the \(k\)th phase, then \(\hat{E}(f^k, \pi^k, h) > \zeta_{\text{act}}\). Again combine it with the concentration argument we just proved,

\[
E(f^k, \pi^k, h) \geq \hat{E}(f^k, \pi^k, h) - \frac{\zeta_{\text{act}}}{4} > 3\zeta_{\text{act}}/4.
\]

Concentration in the elimination procedure Now, let us turn to the elimination procedure. First, let \(Z\) be an \(\zeta_{\text{elim}}/8\)-cover of \(F\) with cardinality \(\mathcal{N}(F, \zeta_{\text{elim}}/8)\). With a little abuse of notation, for every \(f \in F\), define \(\hat{f} = \arg\min_{g \in Z} \max_{h \in [H]} \| f_h - g_h \|_{\infty}\). By applying Azuma-Hoeffding’s inequality to all \((k, g) \in [dH + 1] \times Z\) and taking a union bound, we have with probability at least \(1 - \delta/4\), the following holds for all \((k, g) \in [dH + 1] \times Z\)

\[
|\hat{E}(g, \pi^k, h_k) - E(g, \pi^k, h_k)| \leq \zeta_{\text{elim}}/4.
\]

Recall that Algorithm 2 eliminates all \(f\) satisfying \(|\hat{E}(f, \pi^k, h_k)| > \zeta_{\text{elim}}\) when the elimination procedure is activated at the \(h_k\)th step in the \(k\)th phase. Therefore, if \(|E(f, \pi^k, h_k)| \geq 2\zeta_{\text{elim}}\), \(f\) will be eliminated because

\[
|\hat{E}(f, \pi^k, h_k)| \geq |\hat{E}(\hat{f}, \pi^k, h_k)| - 2 \times \frac{\zeta_{\text{elim}}}{8} \\
\geq |E(\hat{f}, \pi^k, h_k)| - \frac{\zeta_{\text{elim}}}{2} \\
\geq |E(f, \pi^k, h_k)| - \frac{\zeta_{\text{elim}}}{2} - 2 \times \frac{\zeta_{\text{elim}}}{8} > \zeta_{\text{elim}}.
\]

Finally, note that \(E(Q^*, \pi, h) \equiv 0\) for any \(\pi\) and \(h\). As a result, it will never be eliminated within the first \(dH + 1\) phases because we can similarly prove

\[
|\hat{E}(Q^*, \pi^k, h_k)| \leq |E(Q^*, \pi^k, h_k)| + \frac{3\zeta_{\text{elim}}}{4} < \zeta_{\text{elim}}.
\]

Wrapping up: take a union bound for the activation and elimination procedure, and conclude that the three events, listed at the beginning of this section, hold for the the first \(dH + 1\) phases with probability at least \(1 - \delta/2\).
F Proofs for V-type Variants

In this section, we provide formal proofs for the results stated in Section A.

F.1 Proof of Theorem 23

The proof is similar to that in Appendix E.

Proof of Theorem 23. By standard concentration arguments (Hoeffding’s inequality, Bernstein’s inequality, and union bound argument), with probability at least $1 - \delta$, the following events hold for the first $dH + 1$ phases (please refer to Appendix F.1.1 for the proof)

1. If the elimination procedure is activated at the $h^{th}$ step in the $k^{th}$ phase, then $\mathcal{E}_V(f^k, \pi^k, h) > \zeta_{act}/2$ and all $f \in \mathcal{F}$ satisfying $|\mathcal{E}_V(f, \pi^k, h)| \geq 2\zeta_{elim}$ get eliminated.

2. If the elimination procedure is not activated in the $k^{th}$ phase, then, $\sum_{h=1}^{H} \mathcal{E}_V(f^k, \pi^k, h) < 2H\zeta_{act} = 4\epsilon$.

3. $Q^*$ is not eliminated.

Therefore, if we can show OLIVE terminates within $dH + 1$ phases, then with high probability the output policy is $4\epsilon$-optimal by the optimism of $f^k$ and simple policy loss decomposition (e.g., Lemma 1 in Jiang et al. (2017)):

$$\left( V_1^*(s_1) - V_1^{\pi^k}(s_1) \right) \leq \max_a f^k(s_1, a) - V^{\pi^k}(s_1) = \sum_{h=1}^{H} \mathcal{E}_V(f^k, \pi^k, h) \leq 4\epsilon. \quad (18)$$

In order to prove that OLIVE terminates within $dH + 1$ phases, it suffices to show that for each $h \in [H]$, we can activate the elimination procedure at the $h^{th}$ step for at most $d$ times.

For the sake of contradiction, assume that OLIVE does not terminate in $dH + 1$ phases. Within these $dH + 1$ phases, there exists some $h \in [H]$ for which the activation process has been activated for at least $d + 1$ times. Denote by $k_1 < \cdots < k_{d+1} \leq dH + 1$ the indices of the phases where the elimination is activated at the $h^{th}$ step. By the high-probability events, for all $i < j \leq d + 1$, we have $|\mathcal{E}_V(f^{k_j}, \pi^{k_i}, h)| < 2\zeta_{elim}$ and for all $l \leq d + 1$, we have $\mathcal{E}_V(f^{k_l}, \pi^{k_l}, h) > \zeta_{act}/2$. This means for all $l \leq d + 1$, we have both $\sqrt{\sum_{i=1}^{l-1} (\mathcal{E}_V(f^{k_i}, \pi^{k_i}, h))^2} < \sqrt{d} \times 2\zeta_{elim} = \epsilon/H$ and $\mathcal{E}_V(f^{k_l}, \pi^{k_l}, h) > \zeta_{act}/2 = \epsilon/H$. Therefore, the roll-in distribution of $\pi^{k_1}, \ldots, \pi^{k_{d+1}}$ at step $h$ is an $\epsilon/H$-independent sequence of length $d + 1$ with respect to $(I - T_h)V_{\mathcal{F}}$, which contradicts with the definition of BE dimension. So OLIVE should terminate within $dH + 1$ phases.

In sum, with probability at least $1 - \delta$, Algorithm 2 will terminate and output a $4\epsilon$-optimal policy using at most

$$(dH + 1)(n_{act} + n_{elim}) \leq \frac{3cH^3d^2|A| \log(|\mathcal{F}|) \cdot t}{\epsilon^2}$$

episodes. \qed
F.1.1 Concentration arguments for Theorem 23

Recall in Algorithm 4 we choose

\[ \zeta_{\text{act}} = \frac{2\epsilon}{H}, \quad \zeta_{\text{elim}} = \frac{\epsilon}{2H\sqrt{d}}, \quad n_{\text{act}} = \frac{cH^2\epsilon}{\epsilon^2}, \quad \text{and} \quad n_{\text{elim}} = \frac{c|A|H^2d\log(N(F, \zeta_{\text{elim}}/8))}{\epsilon^2}, \]

where \( d = \max_{h \in [H]} \dim_{\text{VBE}}(F, D_{\mathcal{F}, h}, \epsilon/H), \) \( \epsilon = \log[Hd/\delta]\) and \( c \) is a large absolute constant. Our goal is to prove with probability at least \( 1 - \delta \), the following events hold for the first \( dH + 1 \) phases

1. If the elimination procedure is activated at the \( h^{\text{th}} \) step in the \( k^{\text{th}} \) phase, then \( \mathcal{E}_V(f_k, \pi_k, h) > \zeta_{\text{act}}/2 \) and all \( f \in \mathcal{F} \) satisfying \( |\mathcal{E}_V(f, \pi_k, h)| \geq 2\zeta_{\text{elim}} \) get eliminated.

2. If the elimination procedure is not activated in the \( k^{\text{th}} \) phase, then, \( \sum_{h=1}^{H} \mathcal{E}_V(f_k, \pi_k, h) < 2H\zeta_{\text{act}} = 4\epsilon \).

3. \( Q^* \) is not eliminated.

We begin with the activation procedure.

**Concentration in the activation procedure** Consider a fixed \((k, h) \in [dH + 1] \times [H] \) pair. By Azuma-Hoefdding’s inequality, with probability at least \( 1 - \frac{b}{\sqrt{(dH+1)^2}} \), we have

\[ |\tilde{\mathcal{E}}_V(f_k, \pi_k, h) - \mathcal{E}_V(f_k, \pi_k, h)| \leq O\left( \sqrt{\frac{t}{n_{\text{act}}}} \right) \leq \frac{\epsilon}{2H} \leq \zeta_{\text{act}}/4, \]

where the second inequality follows from \( n_{\text{act}} = C\frac{H^2\epsilon}{\epsilon^2} \) with \( C \) being chosen large enough.

Take a union bound for all \((k, h) \in [dH + 1] \times [H] \), we have with probability at least \( 1 - \delta/4 \), the following holds for all \((k, h) \in [dH + 1] \times [H] \)

\[ |\tilde{\mathcal{E}}_V(f_k, \pi_k, h) - \mathcal{E}_V(f_k, \pi_k, h)| \leq \zeta_{\text{act}}/4. \]

By Algorithm 4, if the elimination procedure is not activated in the \( k^{\text{th}} \) phase, we have

\[ \sum_{h=1}^{H} \tilde{\mathcal{E}}_V(f_k, \pi_k, h) \leq H\zeta_{\text{act}}. \]

Combine it with the concentration argument we just proved,

\[ \sum_{h=1}^{H} \mathcal{E}_V(f_k, \pi_k, h) \leq \sum_{h=1}^{H} \tilde{\mathcal{E}}_V(f_k, \pi_k, h) + \frac{H\zeta_{\text{act}}}{4} \leq \frac{5H\zeta_{\text{act}}}{4}. \]

On the other hand, if the elimination procedure is activated at the \( h^{\text{th}} \) step in the \( k^{\text{th}} \) phase, then \( \tilde{\mathcal{E}}_V(f_k, \pi_k, h) > \zeta_{\text{act}} \). Again combine it with the concentration argument we just proved,

\[ \mathcal{E}_V(f_k, \pi_k, h) \geq \tilde{\mathcal{E}}_V(f_k, \pi_k, h) - \frac{\zeta_{\text{act}}}{4} > \frac{3\zeta_{\text{act}}}{4}. \]

**Concentration in the elimination procedure** Now, let us turn to the elimination procedure. We start by bounding the the second moment of

\[ \frac{1}{1/|A|} \left( f_h(s_h, a_h) - r_h - \max_{a' \in A} f_{h+1}(s_{h+1}, a') \right) \]
for all $f \in \mathcal{F}$. Let $y(s_h, a_h, r_h, s_{h+1}) = f_h(s_h, a_h) - r_h - \max_{a' \in A} f_{h+1}(s_{h+1}, a') \in [-2, 1]$, then we have
\[
\mathbb{E}[(|A|1[\pi_f(s_h) = a_h]y(s_h, a_h, r_h, s_{h+1}))^2 | s_h \sim \pi^k, a_h \sim \text{Uniform}(A)] \\
\leq 4|A|^2\mathbb{E}[1[\pi_f(s_h) = a_h] | s_h \sim \pi^k, a_h \sim \text{Uniform}(A)] = 4|A|.
\]

For a fixed $(k, f) \in [dH + 1] \times \mathcal{F}$, by applying Azuma-Bernstein’s inequality, with probability at least $1 - \delta/8(dH + 1)\mathbb{E}[|\mathcal{F}|]$, we have
\[
|\hat{\mathcal{E}}_V(f, \pi^k, h_k) - \mathcal{E}_V(f, \pi^k, h_k)| \leq \mathcal{O}\left(\sqrt{\frac{|A|\ell'}{n_{\text{elim}}} + \frac{|A|\ell'}{n_{\text{elim}}}}\right) \leq \mathcal{O}\left(\sqrt{\frac{|A|\ell'}{n_{\text{elim}}}\right} \leq \frac{\zeta_{\text{elim}}}{2},
\]
where $\ell' = \log[8(dH + 1)\mathbb{E}[|\mathcal{F}|]/\delta]$, and the third inequality follows from $n_{\text{elim}} = C|A|i/\zeta_{\text{elim}}^2$ with $C$ being chosen large enough.

Taking a union bound over $[dH + 1] \times \mathcal{F}$, we have with probability at least $1 - \delta/4$, the following holds for all $(k, f) \in [dH + 1] \times \mathcal{F}$
\[
|\hat{\mathcal{E}}_V(f, \pi^k, h_k) - \mathcal{E}_V(f, \pi^k, h_k)| \leq \frac{\zeta_{\text{elim}}}{2}.
\]

Recall that Algorithm 4 eliminates all $f$ satisfying $|\hat{\mathcal{E}}_V(f, \pi^k, h_k)| > \zeta_{\text{elim}}$ when the elimination procedure is activated at the $h_k$th step in the $k$th phase. Therefore, if $|\mathcal{E}_V(f, \pi^k, h_k)| \geq 2\zeta_{\text{elim}}$, $f$ will be eliminated because
\[
|\hat{\mathcal{E}}_V(f, \pi^k, h_k)| \geq |\mathcal{E}_V(f, \pi^k, h_k)| - \frac{\zeta_{\text{elim}}}{2} > \zeta_{\text{elim}}.
\]

Finally, note that $\mathcal{E}_V(Q^*, \pi, h) \equiv 0$ for any $\pi$ and $h$. As a result, it will never be eliminated within the first $dH + 1$ phases because we can similarly prove
\[
|\hat{\mathcal{E}}_V(Q^*, \pi^k, h_k)| \leq |\mathcal{E}_V(Q^*, \pi^k, h_k)| + \frac{\zeta_{\text{elim}}}{2} < \zeta_{\text{elim}}.
\]

**Wrapping up:** take a union bound for the activation and elimination procedure, and conclude that the three events, listed at the beginning of this section, hold for the the first $dH + 1$ phases with probability at least $1 - \delta/2$.

### F.2 Proof of Theorem 22

The proof is basically the same as that of Theorem 15 in Appendix D.

To begin with, we have the following lemma (akin to Lemma 39 and 40) showing that with high probability: (i) any function in the confidence set has low Bellman-error over the collected Datasets $\mathcal{D}_1, \ldots, \mathcal{D}_H$ as well as the distributions from which $\mathcal{D}_1, \ldots, \mathcal{D}_H$ are sampled; (ii) the optimal value function is inside the confidence set. Its proof is almost identical to that of Lemma 39 and 40 which can be found in Appendix D.3.

**Lemma 44** (Akin to Lemma 39 and 40). Let $\rho > 0$ be an arbitrary fixed number. If we choose $\beta = c(\log[KHN_{\mathcal{F},\mathcal{G}}(\rho)]/\delta + K\rho)$ with some large absolute constant $c$ in Algorithm 3, then with probability at least $1 - \delta$, for all $(k, h) \in [K] \times [H]$, we have
\[
(a) \sum_{i=1}^{k-1} \mathbb{E}[|f_h^i(s_h, a_h) - (T_f_h^k)(s_h, a_h)|^2 | s_h \sim \pi^i, a_h \sim \text{Uniform}(A)] \leq \mathcal{O}(\beta),
\]
(b) \( \frac{1}{|A|} \sum_{i=1}^{k-1} \sum_{a \in A} (f_h^k(s_h^i, a) - (T f_{h+1}^k)(s_h^i, a))^2 \leq O(\beta), \)

(c) \( Q^* \in \mathcal{B}^k, \)

where \( s_h^i \) denotes the state at step \( h \) collected according to Line 5 in Algorithm 3 following \( \pi^i \).

**Proof of Lemma 44.** To prove inequality (a), we only need to redefine the filtration \( \hat{\mathcal{F}}_{i,h} \) in Appendix D.3.1 to be the filtration induced by \( \{s_1^i, a_1^i, r_1^i, \ldots, s_H^i\}_{i=1}^{t-1} \) and repeat the arguments there verbatim.

To prove inequality (b), we only need to redefine the filtration \( \hat{\mathcal{F}}_{i,h} \) in Appendix D.3.1 to be the filtration induced by \( \{s_1^i, a_1^i, r_1^i, \ldots, s_H^i\}_{i=1}^{t-1} \cup \{s_1^i, a_1^i, r_1^i, \ldots, s_H^i\} \) and repeat the arguments there verbatim.

The proof of (c) is the same as that of Lemma 40 in Appendix D.3.2.

**Step 1. Bounding the regret by Bellman error**  By Lemma 44 (c), we can upper bound the cumulative regret by the summation of Bellman error with probability at least 1 \( - \delta \):

\[
\sum_{k=1}^{K} \left( V_1^* (s_1) - V_1^{\pi^k} (s_1) \right) \leq \sum_{k=1}^{K} \left( \max_a f^k_1 (s_1, a) - V_1^{\pi^k} (s_1) \right) \leq \sum_{k=1}^{K} \sum_{h=1}^{H} \mathbb{E}_V (f^k, \pi^k, h),
\]

where (i) follows from standard policy loss decomposition (e.g. Lemma 1 in Jiang et al. (2017)).

**Step 2. Bounding cumulative Bellman error using DE dimension**  Next, we focus on a fixed step \( h \) and bound the cumulative Bellman error \( \sum_{k=1}^{K} \mathbb{E}_V (f^k, \pi^k, h) \) using Lemma 44.

Invoking Lemma 44 (a) with

\[
\rho = \frac{\epsilon^2}{H^2 \cdot \text{dim}_{\text{VBE}}(\mathcal{F}, \mathcal{D}_\mathcal{F}, \epsilon/H) \cdot |A|}
\]

implies that with probability at least 1 \( - \delta \), for all \( (k, h) \in [K] \times [H] \), we have

\[
\sum_{i=1}^{k-1} \mathbb{E} \left[ \left( f_h^k(s_h, \pi_h^k(s_h)) - (T f_{h+1}^k)(s_h, \pi_h^k(s_h)) \right)^2 \mid s_h \sim \pi^i \right] \leq O(|A|\beta).
\]

Further invoking Lemma 41 with

\[
\begin{cases}
\omega = \frac{\epsilon}{H} \cdot C = 1, \\
\mathcal{X} = \mathcal{S}, \Phi = (I - T_h)V_{\mathcal{F}}, \Pi = \mathcal{D}_{\mathcal{F},h}, \\
\phi_k(s) := (f_h^k - T_h f_{h+1}^k)(s, \pi_h^k(s)) \text{ and } \mu_k = \mathbb{P}^{\pi^k}(s_h = \cdot),
\end{cases}
\]

we obtain

\[
\frac{1}{K} \sum_{t=1}^{K} \mathbb{E}_V (f^t, \pi^t, h) \leq O \left( \sqrt{\frac{\text{dim}_{\text{VBE}}(\mathcal{F}, \mathcal{D}_\mathcal{F}, \epsilon/H) |A| \log[KH|\mathcal{F}\cup\mathcal{G}]/\beta]}{K} + \frac{\epsilon}{H} \right).
\]

Plugging in the choice of \( K \) completes the proof.

Similarly, for \( \mathcal{D}_\Delta \), we can invoke Lemma 44 (b) with

\[
\rho = \frac{\epsilon^2}{H^2 \cdot \text{dim}_{\text{VBE}}(\mathcal{F}, \mathcal{D}_\Delta, \epsilon/H) \cdot |A|},
\]

41
and Lemma 41 with
\[
\begin{align*}
\omega &= \frac{\epsilon}{H}, \quad C = 1, \\
\mathcal{X} &= \mathcal{S}, \quad \Phi = (I - T_h)V_F, \quad \Pi = D_{\Delta_h}, \\
\phi_k(s) := (f^h_k - T_h f^k_{h+1})(s, \pi f^k_h(s)) \text{ and } \mu_k = 1 \{ \cdot = s^k_h \},
\end{align*}
\]
and obtain
\[
\frac{1}{K} \sum_{t=1}^{K} \mathbb{E}_V (f^t, \pi^t, h) \leq \frac{1}{K} \sum_{t=1}^{K} (f^t_h - T_h f^t_{h+1})(s^t_h, \pi f^t_h(s^t_h)) + O\left(\sqrt{\frac{\log K}{K}}\right) \leq O\left(\sqrt{\dim_{\text{VBE}}(F, D_{\Delta \epsilon/H}) |A| \log \left[\frac{KH N_{F \cup G}(\rho)}{\delta}\right]} + \frac{\epsilon}{H} + \sqrt{\frac{\log K}{K}}\right),
\]
where the first inequality follows from standard martingale concentration.

Plugging in the choice of $K$ completes the proof.

\section{Proofs for Examples}

\subsection{Proof of Proposition 29}

\textit{Proof.} Suppose $F$ has finite $\epsilon$-effective dimension and denote the corresponding mapping by $\phi$. Then we can rewrite $F$ in the form of $F = \{ f_\theta(\cdot) = \langle \phi(\cdot), \theta \rangle_{\mathcal{H}} \mid \theta \in \Theta \}$, where $\Theta \subset B_H(1)$.

Suppose there exists an $\epsilon'$-independent sequence $x'_1, \ldots, x'_n \in \mathcal{X}$ with respect to $F$ where $\epsilon' \geq \epsilon$. By the definition of independent sequence, this is equivalent to the existence of $\theta_1, \ldots, \theta_n \in (\Theta - \Theta)$ and $x_1, \ldots, x_n \in \phi(\mathcal{X})$ such that
\[
\begin{align*}
&\sum_{i=1}^{t-1} (x_i^T \theta_i)^2 \leq \epsilon'^2, \quad t \in [n] \\
&|x_t^T \theta_t| \geq \epsilon', \quad t \in [n].
\end{align*}
\]
Define $\Sigma_t = \sum_{i=1}^{t-1} x_i x_i^T + \epsilon'^2/4 \cdot I$. We have
\[
\|\theta_t\|_{\Sigma_t} \leq \sqrt{2} \epsilon' \quad \implies \quad \epsilon' \leq |x_t^T \theta_t| \leq \|\theta_t\|_{\Sigma_t} \cdot \|x_t\|_{\Sigma_t^{-1}} \leq \sqrt{2} \epsilon' \|x_t\|_{\Sigma_t^{-1}}, \quad t \in [n].
\]
As a result, we should have $\|x_t\|_{\Sigma_t^{-1}}^2 \geq 1/2$ for all $t \in [n]$. Now we can apply the standard log-determinant argument,
\[
\sum_{t=1}^{n} \log(1 + \|x_t\|_{\Sigma_t^{-1}}^2) = \log \left(\frac{\det(\Sigma_{n+1})}{\det(\Sigma_1)}\right) = \log \det \left(I + \frac{4}{\epsilon'^2} \sum_{i=1}^{n} x_i x_i^T\right),
\]
which implies
\[
0.5 \leq \min_{t \in [n]} \|x_t\|_{\Sigma_t^{-1}}^2 \leq \exp\left(\frac{1}{n} \log \det \left(I + \frac{4}{\epsilon'^2} \sum_{i=1}^{n} x_i x_i^T\right)\right) - 1.
\]
Choose $n = d_{\text{eff}}(\mathcal{F}, \epsilon/2)$ that is the minimum positive integer satisfying

$$
\sup_{x_1, \ldots, x_n \in \phi(x)} \frac{1}{n} \log \det \left( 1 + \frac{4}{\epsilon^2} \sum_{i=1}^{n} x_i x_i^\top \right) \leq e^{-1}.
$$

(23)

This leads to a contradiction because $\epsilon' \geq \epsilon$ and $0.5 > e^{\epsilon'} - 1$. So we must have

$$\dim_{E}(\mathcal{F}, \epsilon) \leq d_{\text{eff}}(\mathcal{F}, \epsilon/2).$$



G.2 Proof of Proposition 32

Proof. Consider fixed $\epsilon \in \mathbb{R}^+$ and $h \in [H]$, and denote $n = \dim_{E}(\mathcal{F}, \epsilon)$. Then by the definition of Eluder dimension, there must exist $x_1, \ldots, x_n \in \mathcal{X}_h$ where $\mathcal{X}_h = \{ \phi_h(s, a) : (s, a) \in \mathcal{S} \times \mathcal{A} \}$ so that for any $\theta, \theta' \in B_H(H + 1 - h)$, if $\sum_{i=1}^{n} (\langle x_i, \theta - \theta' \rangle_H)^2 \leq \epsilon^2, \text{ then } |\langle z, \theta - \theta' \rangle_H| \leq \epsilon$ for any $z \in \mathcal{X}_h$. In other words, $x_1, \ldots, x_n$ is one of the longest independent subsequences. Therefore, in order to cover $\mathcal{F}_h$, we only need cover the projection of $B_H(H + 1 - h)$ onto the linear subspace spanned by $x_1, \ldots, x_n$, which is at most $n$ dimensional.

By standard $\epsilon$-net argument, there exists $C \subset B_H(H + 1 - h)$ such that: (a) $\log |C| \leq O(n \cdot \log(1 + nH/\epsilon))$, (b) for any $\theta \in B_H(H + 1 - h)$, there exists $\hat{\theta} \in C$ satisfying $\sum_{i=1}^{n} (\langle x_i, \theta - \hat{\theta} \rangle_H)^2 \leq \epsilon^2$. By the property of $x_1, \ldots, x_n$, $\{ \phi_h(\cdot, \cdot)^\top | \hat{\theta} \in C \}$ is an $\epsilon$-cover of $\mathcal{F}_h$. Since $\mathcal{F} = \mathcal{F}_1 \times \cdots \times \mathcal{F}_H$, we obtain $\log \mathcal{N}_\mathcal{F}(\epsilon) \leq O(Hn \cdot \log(1 + nH/\epsilon))$. Finally, by Proposition 31, $n \leq d(\epsilon)$, which concludes the proof.

G.3 Proof of Proposition 34

Proof. Assume there exists $h \in [H]$ such that $\dim_{DE}((I - T_h)\mathcal{F}, \mathcal{D}_{\mathcal{F}, h}, \epsilon) \geq m$. Let $\mu_1, \ldots, \mu_n \in \mathcal{D}_{\mathcal{F}, h}$ be an $\epsilon$-independent sequence with respect to $(I - T_h)\mathcal{F}$. By Definition 6, there exist $f_1, \ldots, f_n$ such that for all $t \in [n], \sqrt{\sum_{i=1}^{t-1} (\mathbb{E}_{\mu_i} [f_{h} - T_h f_{h+1}])^2} \leq \epsilon$ and $|\mathbb{E}_{\mu_t} [f_{h} - T_h f_{h+1}]| > \epsilon$. Since $\mu_1, \ldots, \mu_n \in \mathcal{D}_{\mathcal{F}, h}$, there exist $g_1, \ldots, g_n \in \mathcal{F}$ so that $\mu_t$ is generated by executing $\pi_{g_t}$ for all $i \in [n]$. By the definition of effective Bellman rank, this is equivalent to: $\sqrt{\sum_{i=1}^{t-1} (\phi_h(f^i), \psi_h(g^i))^2} \leq \epsilon$ and $|\langle \phi_h(f^i), \psi_h(g^i) \rangle| > \epsilon$ for all $t \in [n]$. For notational simplicity, define $x_i = \psi_h(g^i)$ and $\theta_i = \phi_h(f^i)$. Then

$$
\begin{cases}
\sum_{i=1}^{t-1} (x_i^\top \theta_i)^2 \leq \epsilon^2, & t \in [n] \\
|x_i^\top \theta_i| \geq \epsilon, & t \in [n].
\end{cases}
$$

(24)

The remaining arguments follow the same as in the proof of Proposition 29 except that we replace $\epsilon$ by $\epsilon/\zeta$.
G.4 Proof of Proposition 38

Proof. Note that the case \( h = 1 \) is trivial because each episode always starts from a fixed initial state independent of the policy. For any policy \( \pi \), function \( f \in \mathcal{F} \), and step \( h \geq 2 \)

\[
\mathcal{E}_V(f, \pi, h) = \mathbb{E}[f_h(o_h, a_h) - r_h(o_h, a_h) - f_{h+1}(o_{h+1}, a_{h+1}) \mid s_h \sim \pi, a_{h:h+1} \sim \pi f] \\
= \mathbb{E}[f_h(o_h, a_h) - r_h(o_h, a_h) - f_{h+1}(o_{h+1}, a_{h+1}) \mid (s_{h-1}, a_{h-1}) \sim \pi, a_{h:h+1} \sim \pi f] \\
= \sum_{s,a \in \mathcal{S}} \sum_{s' \in \mathcal{S}} \mathbb{P}(s_{h-1} = s, a_{h-1} = a) \cdot \langle \phi_{h-1}(s, a), \psi_{h-1}(s') \rangle_H \cdot \mathcal{V}(s'),
\]

where

\[
\mathcal{V}(s') = \mathbb{E}[f_h(o_h, a_h) - r_h(o_h, a_h) - f_{h+1}(o_{h+1}, a_{h+1}) \mid s_h = s', a_{h:h+1} \sim \pi f].
\]

As a result, we obtain

\[
\mathbb{E}[f_h(o_h, a_h) - r_h(o_h, a_h) - f_{h+1}(o_{h+1}, a_{h+1}) \mid s_h \sim \pi, a_{h:h+1} \sim \pi f] \\
= \left\langle \mathbb{E}_\pi[\phi_{h-1}(s_{h-1}, a_{h-1})] \cdot \sum_{s' \in \mathcal{S}} \psi_{h-1}(s') \mathcal{V}(s') \right\rangle_H.
\]

Notice that the left hand side of the inner product only depends on \( \pi \) while the right hand side only depends on \( f \). Moreover, by the definition of kernel reactive POMDPs, the RHS has norm at most 2. Therefore, we conclude the proof by revoking Proposition 36 with \( \zeta = 2 \).

\[
\mathbb{H}
\]

H Discussions on \( \mathcal{D}_F \) versus \( \mathcal{D}_\Delta \) in BE Dimension

In this paper, we have mainly focused on the BE dimension induced by two special distribution families: (a) \( \mathcal{D}_F \) — the roll-in distributions produced by executing the greedy policies induced by the functions in \( \mathcal{F} \), (b) \( \mathcal{D}_\Delta \) — the collection of all Dirac distributions. And we prove that both low \( \text{dim}_{\text{BE}}(\mathcal{F}, \mathcal{D}_F, \epsilon) \) and low \( \text{dim}_{\text{BE}}(\mathcal{F}, \mathcal{D}_\Delta, \epsilon) \) can imply sample-efficient learning. As a result, it is natural to ask what is the relation between \( \text{dim}_{\text{BE}}(\mathcal{F}, \mathcal{D}_F, \epsilon) \) and \( \text{dim}_{\text{BE}}(\mathcal{F}, \mathcal{D}_\Delta, \epsilon) \)? Is it possible that one of them is always no larger than the other so that we only need to use the smaller one? We answer this question with the following proposition, showing that either of them can be arbitrarily larger than the other.

**Proposition 45.** There exists absolute constant \( c \) such that for any \( m \in \mathbb{N}^+ \),

(a) there exist an MDP and a function class \( \mathcal{F} \) satisfying for all \( \epsilon \in (0, 1/2] \), \( \text{dim}_{\text{BE}}(\mathcal{F}, \mathcal{D}_F, \epsilon) \leq c \) while \( \text{dim}_{\text{BE}}(\mathcal{F}, \mathcal{D}_\Delta, \epsilon) \geq m \).

(b) there exist an MDP and a function class \( \mathcal{F} \) satisfying for all \( \epsilon \in (0, 1/2] \), \( \text{dim}_{\text{BE}}(\mathcal{F}, \mathcal{D}_\Delta, \epsilon) \leq c \) while \( \text{dim}_{\text{BE}}(\mathcal{F}, \mathcal{D}_F, \epsilon) \geq m \).

**Proof.** We prove (a) first. Consider the following contextual bandits problem \( (H = 1) \).

- There are \( m \) states \( s_1, \ldots, s_m \) but the agent always starts at \( s_1 \). This means the agent can never visit other states because each episode contains only one step \( (H = 1) \).
- There are two actions \( a_1 \) and \( a_2 \). The reward function is zero for any state-action pair.
- The function class \( \mathcal{F}_1 = \{ f_i(s, a) = 1(s = s_i) + 1(a = a_1) : i \in [m] \} \).
First of all, note in this setting $\mathcal{D}_\Delta$ is the collection of all Dirac distributions over $S \times A$, $\mathcal{D}_{F,1}$ is a singleton containing only $\delta_{(s_1,a_1)}$, and $(I - T_1)\mathcal{F}$ is simply $\mathcal{F}_1$ because $H = 1$ and $r \equiv 0$. Since $\mathcal{D}_{F,1}$ has cardinality one, it follows directly from definition that $\dim_{BE}(\mathcal{F}, \mathcal{D}_\Delta, \epsilon)$ is at most 1. Moreover, it is easy to verify that $(s_1, a_2), (s_2, a_2), \ldots, (s_m, a_m)$ is a 1-independent sequence with respect to $\mathcal{F}$ because we have $f_i(s_j, a_2) = 1(i = j)$ for all $i, j \in [m]$. As a result, we have $\dim_{BE}(\mathcal{F}, \mathcal{D}_\Delta, \epsilon) \geq m$ for all $\epsilon \in (0, 1]$. 

Now we come to the proof of (b). Consider the following contextual bandits problem ($H = 1$).

- There are 2 states $s_1$ and $s_2$. In each episode, the agent starts at $s_1$ or $s_2$ uniformly at random.
- There are $m$ actions $a_1, \ldots, a_m$. The reward function is zero for any state-action pair.
- The function class $\mathcal{F}_1 = \{ f_i(s, a) = (2 \cdot 1(s = s_1) - 1) + 0.5 \cdot 1(a = a_i) : i \in [m] \}$.

First of all, note in this setting $(I - T_1)\mathcal{F}$ is simply $\mathcal{F}_1$ and the roll-in distribution induced by the greedy policy of $f_i$ is the uniform distribution over $(s_1, a_1)$ and $(s_2, a_1)$, which we denote as $\mu_i$. It is easy to verify that $\mu_1, \ldots, \mu_m$ is a 0.5-independent sequence with respect to $\mathcal{F}$ because $E_{(s,a) \sim \mu_i}[f_j(s,a)] = 0.5 \cdot 1(i = j)$. Therefore, for all $\epsilon \in (0, 0.5]$, $\dim_{BE}(\mathcal{F}, \mathcal{D}_\Delta, \epsilon) \geq m$.

Next, we upper bound $\dim_{BE}(\mathcal{F}, \mathcal{D}_\Delta, \epsilon)$ which is equivalent to $\dim_{DE}(\mathcal{F}_1, \mathcal{D}_\Delta, \epsilon)$ in this problem. Assume $\dim_{DE}(\mathcal{F}_1, \mathcal{D}_\Delta, \epsilon) = k$. Then there exist $g_1, \ldots, g_k \in \mathcal{F}_1$ and $w_1, \ldots, w_k \in S \times A$ such that for all $i \in [k]$, $\sqrt{\sum_{t=1}^{i-1} (g_i(w_t))^2} \leq \epsilon$ and $|g_i(w_i)| > \epsilon$. Note that we have $|f(s,a)| \in [0.5, 1.5]$ for all $(s,a,f) \in S \times A \times \mathcal{F}_1$. Therefore, if $\epsilon > 1.5$, then $k = 0$; if $\epsilon \leq 1.5$, then $k \leq 10$ because $0.5 \sqrt{k-1} \leq \sqrt{\sum_{t=1}^{k-1} (g_k(w_t))^2} \leq \epsilon \leq 1.5$.  

$\square$