Building Performance Evaluation of a New Hospital Building in the UK: Balancing Indoor Environmental Quality and Energy Performance

Nishesh Jain 1*, Esfand Burman 1, Samuel Stamp 1, Clive Shrubsole 1, Roderic Bunn 3, Tin Oberman 1, Edward Barrett 1, Francesco Aletta 1, Jian Kang 1, Peter Raynham 1, Dejan Mumovic 1 and Mike Davies 1

Abstract: Hospitals are controlled yet complex ecosystems which provide a therapeutic environment that promotes healing, wellbeing and work efficiency for patients and staff. As these buildings accommodate the sick and vulnerable, occupant wellbeing and good indoor environmental quality (IEQ) that deals with indoor air quality (IAQ), thermal comfort, lighting, acoustics and energy use is paramount. As the specialist nature of hospital function demands highly controlled indoor environments, this makes them energy intensive buildings due to the complex and varying specifications for their functions and operations. This paper reports on a holistic building performance evaluation covering aspects of indoor air quality, thermal comfort, lighting, acoustics, and energy use. It investigates the performance issues and inter-relationships between IEQ and energy in a new building on a hospital campus in the city of Bristol, United Kingdom. The empirical evidence collated from this case study and the feedback received from the hospital staff help identify the endemic issues and constraints related to hospital buildings, such as the need for robust ventilation strategies in hospitals in urban areas that mitigate the effect of indoor and outdoor air pollution and ensuring the use of planned new low-carbon technologies. Whilst the existing guidelines for building design provide useful instructions for the protection of hospital buildings against ingress of particulate matter from outdoors, more advanced filtration strategies may be required to enact chemical reactions required to control the concentration levels of pollutants such as nitrogen dioxide and benzene. Further lessons for improved performance in operation and maintenance of hospitals are highlighted. These include ensuring that the increasingly available metering and monitoring data in new buildings, through building management systems, is used for efficient and optimal building operations for better IEQ and energy management. Overall, the study highlights the need for an integrated and holistic approach to building performance to ensure that healthy environments are provided while energy efficiency targets are met.

Keywords: building performance evaluation; indoor environmental quality (IEQ); indoor air quality (IAQ); energy performance; hospitals

1. Introduction

Indoor environmental quality (IEQ) has a direct impact on occupants’ health and wellbeing [1]. This becomes even more important in hospitals, which are complex
buildings that are often occupied 24 hours a day and 7 days a week (24/7), where most occupants are vulnerable and have specialist medical needs. Therefore, the strict IEQ control in hospitals especially focuses on ensuring that all aspects of IEQ, indoor air quality (IAQ) and thermal comfort, along with lighting and acoustics, are within acceptable standards. Owing to the critical function of hospitals, the primary focus for building managers is to ensure reliable running of building and building services and the compliance with the strict health and safety and other clinical requirements [2]. Consequently, energy use intensity in hospitals is one of the highest among non-domestic buildings [3]. Yet, unlike critical issues of thermal comfort and IAQ, the academic research regarding the energy use in hospitals and data for major hospital end uses, such as cooling, heating, lighting, and plug loads, is sparse [4]. This paper reports the findings of the building performance evaluation for IEQ and energy performance of a newly built ward complex in a hospital campus in Bristol, UK.

The aim of this paper is to assess how the case study building is performing against the industry standards and design intents. The paper further identifies the root causes of underperformance in IEQ and energy based on empirical data, and feedback received from the hospital staff through a building user survey. Finally, the findings are also linked to the endemic issues and constraints within the construction industry and key lessons for improved performance in the design and operation of hospital buildings are highlighted.

1.1. IAQ and Other Related IEQ Parameters

The relationship between occupant well-being, comfort and productivity and IEQ in various building types is well established and documented [5–7]. However, the underperformance for IEQ parameters such as temperature, relative humidity (RH), air quality (pollutants), noise and lighting is widely reported across various building types [8–11]. As people spend 90% of their time indoors, having good IEQ is particularly important. For example, from a health perspective, long-term exposure to polluted air can cause chronic conditions such as cardiovascular and respiratory diseases [12].

Pollutants commonly found indoors in urban areas include CO$_2$, nitrogen oxides (NOX), O$_3$, particulate matter (PM), CO, volatile organic compounds (VOCs), radon, environmental tobacco smoke (ETS), bio-effluents and biological contaminants [13]. Exposure to these can be attributed to both indoor and outdoor sources. Indoor sources include human generated CO$_2$ and bio-effluents, chemicals used in building materials, furniture, and other items and everyday practices such as heating, catering, cleaning and building repair. Managing of these sources require good ventilation practices and care in material selection and cleaning practices. Outdoor pollution sources include road traffic, industrial processes and combustion emissions (especially in urban areas). Amongst all pollutants, NO$_2$—primarily driven by outdoor sources, and PMs (PM2.5 and PM10)—driven by both indoor and outdoor sources, are both considered to be major components of air pollution and are linked to adverse health risks [12]. NO$_2$ and PM levels are reported as key problem areas with respect to ambient air quality, leading to severe health impacts on the population in the UK [14,15] and also specifically in Bristol [16] where the case study building is located.

Short-term exposure to PM and NO$_2$, particularly at high concentrations, causes respiratory irritation, breathing difficulties and cough. Prolonged exposure shows associations of PM and NO$_2$ in air with reduced lung development and respiratory infections in early childhood and effects on lung function in adulthood, including mortality from cardiovascular and respiratory diseases and from lung cancer [17]. While the associations of these pollutants with adverse effects on health, including reduced life expectancy is well documented, it is still unclear that the effect can be attributed to a specific pollutant or a combination with other pollutants present at the same time [12].

Air quality in buildings is closely related to other IEQ parameters. In new buildings, constructed to high energy standards, increased levels of insulation and airtightness shows that poor ventilation not only leads to poor air quality (higher levels of certain
volatile organic compounds) but to overheating risks in summer [9,18–21]. Similarly, provision of windows enables good daylight and, when they are operable, can be used for natural ventilation and fresh air intake. However, in urban areas, where ambient air can be polluted and outdoor noise levels higher, a balance is needed to ensure that lighting comfort does not conflict with acoustic comfort and IAQ.

1.2. IEQ in Hospital Buildings

Hospitals should provide a safe indoor environment for patients and visitors along with safe and healthy working environment for the workers. As many of the hospital occupants are vulnerable and have specialist medical needs, there is a need for a strict control over IEQ, especially, thermal comfort and IAQ as they are the most crucial IEQ components in a hospital context.

In hospital buildings, building services and their controls are designed to provide a comfortable and healthy indoor environment. Poor maintenance of mechanical building services including heating, cooling and ventilation systems and traffic-related external pollutants, such as NO₂, if not managed, could cause underperformance issues for IEQ [22]. Use of CO₂ levels as the only determinant for regulating fresh air is insufficient as external pollutants and some internal contaminants could exceed limits and might pose occupant health risks [23]. Moreover, in the context of climate change, there is a need for buildings and services to maintain good IEQ in the event of extreme weather scenarios, e.g., severe heat and heatwaves [24].

In the UK, summer overheating, due to the lack of provision of comfort cooling via air-conditioning, is a key issue observed in hospitals and can affect individuals who are sensitive to high temperatures as well as those who cannot take action in the face of high temperatures [25]. Very few existing buildings on the National Health Service (NHS) Estate were designed to be air-conditioned; indeed, many are poorly insulated and often over-glazed, leading to increased risk of summertime overheating [25]. In terms of air quality, many big hospitals are located in dense urban areas, and therefore are exposed to polluted ambient air. One in four hospitals in England are in areas where PM2.5 levels are above the World Health Organization (WHO) limits [26] and three quarters of facilities in inner London and a little less than half in outer London are in areas where NO₂ levels are above the legal limit [27]. Therefore, in all these places, whilst the outdoor air pollution is dealt with at the city level, high envelope sealing, and robust filtration mechanisms need to be in place when providing fresh air to buildings.

1.3. IEQ Performance Objectives in Hospital Buildings

The IEQ performance specifications in hospitals are determined by the activities and special functions of the specific space. Suitable heating, ventilation and air conditioning (HVAC) systems are necessary to provide a close control of hospitals’ internal climate, especially with regards to thermal comfort and IAQ. In the UK, BS EN 16798 [28] (earlier BS EN 15251:2007 [29]) recommends environmental input parameters for indoor air quality, thermal environment, lighting, and acoustics. Additionally, HTM 03-01 [30] gives comprehensive advice and guidance regarding specialised ventilation requirements in healthcare buildings. Annex 68 of the International Energy Agency Energy in Buildings and Communities programme (IEA EBC Annex 68 - although IEA EBC Annex 68 project was primarily related to dwellings, the best practice exposure limit values for pollutants identified in this project are based on potential health impacts and are not related to building type) [31] and Public Health England’s (PHE) guidelines for VOCs [32] provide exposure limit values (ELVs) for various IAQ parameters. This is also supplemented by WHO guidelines [33,34] which provide limits for annual mean threshold for IAQ parameters (such as NO₂, PM2.5 and PM10). Additionally, BS EN 16798 [28] provides the customary ranges recommended for CO₂ levels. Combining all these values and guidelines for indoor air quality, a comprehensive list of targeted pollutants can be
created. For acoustics performance, HTM 08-01 [35] offers guidance and additional assessment methods for spaces occupied by people particularly vulnerable to noise levels.

1.4. Energy Related Performance and Potential Issues in Hospital Buildings

Energy use intensity in hospitals is one of the highest among non-domestic buildings [3]. Maintaining satisfactory IEQ levels, which are generally more stringent than in other building types, are partly responsible for energy use in hospitals to be higher when compared against other buildings. To address this, guidance documents on energy efficient hospitals [2] are widely available. However, a key issue in managing energy performance of hospitals is that key performance indicators for actual energy performance and operational benchmarks are not well defined and updated. Benchmarking of energy use for hospitals in general is difficult because of the heterogeneous mix of buildings that fall in this sector owing to the complexity and the differing set-ups of each hospital. A typical hospital definition, for energy benchmarking purpose, is therefore difficult to ascertain.

In the UK, attempts have been made to benchmark energy use in hospital buildings. ECG72 [36] and CIBSE TM46 (CIBSE TM46 provides operational energy benchmarks for all building types for the UK building stock) [37] provide typical and good practice benchmarks for electricity and fossil-thermal energy use. Typical and good practice benchmarks are meant to represent the median and 25th percentile of the building stock, respectively. Besides this, actual energy use of building stock is also available from the energy consumption figures provided through the mandatory UK Department of Health’s ERIC data (Estates Return Information Collection (ERIC) data contains energy consumption figures and site characteristics for all of NHS premises) [38] and also through analysis of DEC data (the Display Energy Certificate (DEC) scheme in the UK rates a building’s operational performance relative to a typical building) [3]. However, information on different energy end-uses, important for the identification of how building performance improvements could be achieved [39], remain very rare. Typically, hospital energy demand in the UK is dominated by space heating and hot water use [40]. For electricity, about two thirds is used for lighting, plug loads such as information technology (IT) or medical equipment and the remaining part is accounted for by other building services such as cooling, ventilation and elevators [40].

During the design stage, for hospital buildings in the UK, energy performance calculations are done as a part of Part L of Building Regulations [41] compliance and as per HTM 07-02-EnCOde [2], specialist guidance on responsible energy use within the health sector. The methodology presented in EnCOde, which is hospital centric, is very similar to CIBSE TM54 [42], which also provides guidance for estimating operational energy use at the design-stage. There is a little documentation available for actual against design energy consumption of various types of hospital buildings. One study, reviewing 150 general acute hospitals, reported that there is about 15–20% increase in operational energy, compared to design estimates [43]. Furthermore, CarbonBuzz (a platform to engage the stakeholders to voluntarily provide design and actual energy use [44]) provides design and actual energy use data for several hospitals across the UK. The platform reports significant (seven-fold) increase in operational CO₂ emissions compared to design estimations for hospital buildings, based on a small sample of data. However, in this case much of the design stage data provided are based on regulatory compliance calculations and this demonstrates the prevalence of interchangeable and contentious use of the outcomes of compliance calculations as design projections [45]. Further empirical data is therefore required to have a better understanding of energy performance of hospital buildings.
2. Method

2.1. Case Study Context

The paper investigates the design and operational performance of IEQ, as the output of the environmental systems in a building, and energy, as the input, in the context of hospital buildings, underpinned by findings and observations from a case study. The case study hospital is an acute hospital building in Bristol in South-West England (acute hospitals: as defined in ECG72 [36], most National Health Service (NHS) trusts are in this group; or clinical and research hospital category defined in CIBSE TM46 [37].) This building is a new ward complex for an existing hospital built in 2015. The building hosts a medical assessment unit, dementia care, paediatric facilities, intensive treatment unit (ITU) and two operating theatres. The building comprises seven new floors linked to other existing health care facilities on site with a gross floor area of approximately 14,700 m². Figure 1 shows the hospital building.

Bristol, where the building is located, is one of the 10 biggest cities in the UK and studies have shown that NO₂ and PM levels are problem areas with respect to ambient air quality and their increased concentrations are contributing to adverse health impacts and mortality in the city [16]. Monitoring shows that Bristol city centre exceeds the annual and hourly concentration limits of 40 µg/m³ and 200 µg/m³ for NO₂ respectively [46]. Figure 2 shows that NO₂ concentration around the case study building area in 2019 exceeded the annual mean limits [47].

![Figure 1. External view of the case study hospital.](image1)

![Figure 2. Annual mean NO₂ levels around the case study (marked by the orange cross) in 2019 (Green: <40 µg/m³; Red: 40–60 µg/m³; Purple: >60 µg/m³).](image2)
2.2. Scope of Monitoring for the Case Study

Regular measurements, site visits and semi-structured interviews with the facility managers at monthly or bimonthly intervals over a period of one year were used to collect post-occupancy data and information from the new building. Metering and monitoring recorded various performance parameters. Temperature, RH, CO₂ (proxy for fresh air), particulate matter (PM₂.⁵, PM₁₀), and NO₂ (proxy for traffic driven pollutants) were recorded. The passive sampling method using diffuser tubes was used to determine the concentration levels of several VOCs such as benzene, formaldehyde, and trichloroethylene as per IEA EBC Annex 68 [31] and Public Health England (PHE) guidelines [32]. Previous studies in hospitals often used Total VOC (TVOC) as a proxy for the effect of indoor sources of pollution [48]. However, TVOC does not necessarily indicate health related issues and a more refined approach to VOCs may be required to better understand the indoor sources of pollution within a hospital. Additionally, lighting and acoustic performance of the building was also reviewed. As for energy use, monthly electricity and gas use of the building were recorded.

The IEQ performance targets and energy performance predictions at the design stage for the case study were compared against post-occupancy data and the relevant UK and global standards. Subsequently, reasons for any underperformance were identified using post occupancy investigations and discussions with the facility managers and hospital staff. The root causes for the underperformance, and potential building specific and industry wide mitigation measures were identified. The focus of the performance evaluations was predominantly on IAQ and thermal comfort due to the significance of these performance metrics in hospitals. However, lighting and acoustics were also evaluated through post-occupancy investigations and a building user survey.

2.3. Building Design Characteristics

**Construction and Occupancy Details:** The building is of curtain wall construction with concrete floor slabs. It is highly insulated and is heavy weight in terms of thermal mass. Fabric U-values (W/m²K) are: Wall: 0.22; Window: 1.60; Roof: 0.23; Ground: 0.25; and design airtightness is 5 m³/hr/m² @ 50 Pa. The building has a 23% window to wall ratio and has solar control glass. There is no external shading besides the surrounding buildings. Most of the building spaces are occupied 24/7 apart from consulting rooms and offices, which are occupied on weekdays from 8 am to 6 pm.

**Ventilation and Space Conditioning Details:** This hospital building, in the city centre, is a sealed envelope building with no operable window and the ventilation strategy is based on mechanical ventilation with high air change rates in most spaces (10–12 air changes per hour). The sealed envelope strategy is designed to protect patients and hospital staff against external noise and outdoor sources of pollution depending on the type of filters used in the air handling units and the maintenance regime. Based on CIBSE Guide A [49] recommendations, F7–F9 filters (which can filter fine particulate matter) are installed in the air handling units. Comfort cooling and heating are also provided to most zones through the heating and cooling coils installed in the air handling units. The mechanical ventilation system (along with heating and cooling) is controlled via a building management system (BMS); however, individual spaces have analogue manual override controls.

**Primary Systems for Space Conditioning:** While cooling is provided by dedicated air-cooled chillers, heating is linked to a district system. Originally, the design intent was to install a combined heat and power (CHP) system for the building. However, a decision was taken that it would be better to install a new CHP plant for the campus following a major renovation to maximise the efficiency savings across the hospital estate rather than as a separate system only for the new building. The low efficiency steam-based central heating network still served the building at the time of this investigation.
Lighting and Acoustics: The building was designed to have low energy artificial lights, primarily T5 & CFL fluorescent lamps with automated lighting controls. A central atrium allows natural daylight to penetrate deep into the building and has suspended acoustic panels to improve the acoustic performance (Figure 3).

![Figure 3. Penetration of natural light through the central atrium and the suspended acoustic panels.](image)

2.4. Data Collection

Design stage information, such as performance targets for energy and standards used for IEQ, were recorded in design documents. The methods to collect operational data are described below.

Indoor Environment Quality: Temperature, RH, and CO₂ concentrations were monitored in representative zones, three patient wards in this hospital (3rd, 4th and 7th floors) and external space (on the roof top, close to the air intake of air handling units), with a frequency of at least 10 minutes for one year in accordance with BS EN 15251:2007 [29] (the standard, used at the time of the investigations, has now been superseded by BS EN 16798-1:2019 [28]; measurement accuracies: temperature: ± 0.4 °C, RH: ± 4.5 %, CO₂: ±75 ppm). The lowest floor of the new building is the third floor as the New Ward is built on top of an existing building.

A more in-depth investigation was also conducted in the four locations for various air pollutants, such as CO₂, PM₂.₅, PM₁₀ and NO₂, recorded every minute (measurement accuracies: CO₂: ± 50 ppm, PM₂.₅: 0.84 coincidence probability at 106 particles/L; PM₁₀: 0.24 coincidence probability at 500 particles/L, NO₂: < ±0.5 ppb). In addition to active monitoring, passive sampling of various VOCs, NO₂ and O₃ was also applied in typical weeks during heating and non-heating seasons.

Acoustic measurements were performed in a non-intrusive manner, through a binaural recorder for background noise levels and psychoacoustic parameters. The measurements were conducted in six spaces, representative of different functions and users of the hospital. A set of 5-minute recordings were performed in each space in semi-occupied conditions, with the operator sitting/standing at the most likely listening position for the specific space, wearing a head-mounted binaural recorder. Recordings and processing were performed in accordance with ISO/TS 12913-2:2018 [50].

Lighting illuminance level (lux) measurements, through a lux meter conforming to BS 667:2005 [51], were done in two typical spaces, a bed ward and a treatment room. Light
sensors were placed below the ceiling recessed luminaires in both rooms. Sensors were also placed at the windows to measure the daylight (detailed daylight results have not been analysed as the objective was to assess the lighting system in the context of its impact and inter-relation with energy, and hence the focus was more on artificial lighting). Illuminances were taken at the windows. An illuminance spectrophotometer was used to determine colour rendering index (Ra) and correlated colour temperature (CCT) of the luminaires. Light sensors sampled once per minute. To avoid giving weight to a particular day of the week measurements were done over 14 days.

**Occasional Feedback:** An occassional survey of nursing and medical staff, related to IEQ parameters in the building, was conducted with survey questions asking the occupants to rate their perception of various IEQ parameters on a scale of 1 to 5 and also provide free text comments. Out of the 154 survey requests 47 completed responses were received. This is considered a 30% population sample rather than a response rate, due to the difficulties inherent in polling intensively worked healthcare staff, along with the impracticalities of surveying shift workers in a multi-storey 24/7 hospital building. Therefore, this feedback can broadly represent the perceived environmental conditions, but the sample is not large enough to guarantee that all occupied spaces on all floors have been covered, and at all times of the day or night.

**Energy:** Operational stage electricity and gas use data were available from utility bills and meter readings for one full year representative of the stable operation of the building. Gas use in the facility was metered at the site level, with each building having its own heat meter providing building-wide heat demand. The local (building-level) electricity meter that could be accessed via the BMS was enabled to record hourly electricity use. Disaggregated energy use for lights, small power, IT, pumps and fans and cooling was also available. All meters were designed to be integrated into the BMS.

### 3. Building performance results

#### 3.1. IEQ Performance

**3.1.1. Indoor Air Quality**

The hospital building is mechanically ventilated, and most spaces had an adequate fresh air supply. Figure 4 shows that due to a high level of control, pollutant levels in the spaces monitored were generally under their respective thresholds. The dotted lines on these plots show the customary ranges recommended for CO₂ levels corresponding to class 1 requirement of ≤ 550 ppm above outdoor as per BS EN 16798 [28], limits for annual mean threshold recommended by the WHO [33] for other IAQ parameters (40 µg/m³ equivalent to 21 ppb for NO₂, 10 µg/m³ for PM₁₀, and 20 µg/m³ for PM₂.₅). CO₂ levels in all monitored wards remained below 950 ppm, due to the effective mechanical ventilation and high air change rates. This is in accordance with the class 1 requirement as per BS EN 16798 [28]. To meet these requirements, the mechanical ventilation system provided 10–12 ACH to most medical spaces and 6 ACH to examination and measurement rooms. Particulate matter (PM₁₀ and PM₂.₅) levels were also significantly lower than external levels and were less than the WHO 24-hour mean thresholds [33]. This shows that the mechanical ventilation air filters effectively controlled the ingress of particulate matter from outdoor.
Figure 4. Box plots showing the spread of indoor air quality (IAQ) parameters in the hospital wards.

Further analysis of indoor/outdoor (I/O) levels of various pollutants are shown in Table 1 in form of I/O ratios and Figure 5 in form of scatter plots. The correlation of I/O levels for PM in the scatter plots is low and their values in Table 1 are below 1. This shows that the filtration of PMs is effective in comparison to measurements in other buildings [52]. The I/O ratios for PM\textsubscript{10} are slightly higher than PM\textsubscript{2.5}. This is because PM\textsubscript{2.5} is primarily driven by outdoor sources (combustion process) whereas PM\textsubscript{10} is also driven by internal sources such as dust and other suspended particles. However, the ratios are higher for NO\textsubscript{2} and its levels and pattern are a potential issue. Indoor NO\textsubscript{2} levels in all monitored zones show that increased outdoor levels in winters led to increased indoor levels (Figure 5). This trend can be better seen in the weekly time series reported in Figure 6 which shows the indoor levels closely follow the outdoor levels. The hospital’s building
services do not have an active measure to control indoor NO\textsubscript{2} despite being in a congested urban area. These recordings were below the WHO chronic threshold of 40 µg/m\textsuperscript{3} but suggest a potential risk of exposure to more than the WHO recommended levels if the external air becomes more polluted for prolonged periods. While the F7-F9 filters installed in the air handling units are effective in protecting the indoor environment against outdoor sourced particulate matter, there is no active measure such as molecular or activated carbon filter to protect the indoor environment against high outdoor NO\textsubscript{2} levels.

Table 1. Average indoor/outdoor (I/O) ratios of air pollutants for heating and non-heating seasons.

| Season          | CO\textsubscript{2} | NO\textsubscript{2} | PM\textsubscript{2.5} | PM\textsubscript{10} |
|-----------------|----------------------|----------------------|-----------------------|---------------------|
| Non -Heating Season | 3F Ward | 1.05 | 0.66 | 0.04 | 0.20 |
|                  | 4F Ward | 1.10 | 1.12 | 0.12 | 0.35 |
|                  | 7F Ward | 1.00 | 0.49 | 0.17 | 0.36 |
| Heating Season   | 3F Ward | 1.05 | 0.61 | 0.05 | 0.18 |
|                  | 4F Ward | 1.03 | 1.04 | 0.12 | 0.28 |
|                  | 7F Ward | 1.07 | 0.51 | 0.19 | 0.30 |

Figure 5. Indoor/Outdoor scatter plots for various pollutants in a representative zone (4F Ward).
Figure 6. NO₂ measurements in a typical patient ward on the third floor.

VOCs, NO₂ and O₃ were measured through passive sampling using diffuser tubes in heating season and summer. Results (Tables 2 and 3) show that in addition to source control measures, such as low emission construction materials, the high air change rates provided by the mechanical ventilation system mean that indoor sources of pollution are controlled, and airborne concentrations are all well below the best practice exposure limit values identified in IEA EBC Annex 68 [31] and the PHE guidelines [32]. However, average NO₂ levels in winter are close to (but still lower than) the PHE guideline exposure limits, but they do exceed IEA EBC Annex 68 limit. Benzene concentrations are also higher than the IEA EBC Annex 68 exposure limit value. The comparison with outdoor concentration levels suggests that the exceedance of benzene limits can be attributed to outdoor sources, mainly traffic. This reinforces the need for advanced adsorption filters, such as activated carbon, taking into account the risk of ingress of outdoor contaminants other than particulate matter.

Table 2. Indoor and outdoor concentrations of specific volatile organic compounds (VOCs) and other pollutants measured with diffuser tubes during the heating season.

| Pollutant         | 3rd Floor (μg/m³) | 4th Floor (μg/m³) | 7th Floor (μg/m³) | Outside (μg/m³) | IEA EBC Annex 68 ELV (μg/m³) | PHE guideline, long-term ELV/Approved Document Part F (μg/m³) |
|-------------------|-------------------|-------------------|-------------------|-----------------|------------------------------|-----------------------------------------------------------------|
| Benzene           | <1.9              | <1.9              | <1.9              | 3.4             | 0.2 *                        | No safe level recommended                                        |
| Toluene           | 2.5 ± 0.4         | 2.5 ± 0.4         | <1.6              | 2.30 ± 0.4      | 250.0                       | 2300.0                                                          |
| Trichloroethylene | <0.9              | <0.9              | <0.9              | <0.9            | 2.0                         | No safe level recommended                                        |
| Tetrachloroethylene| <1.1              | <1.1              | <1.1              | <1.1            | 100.0                       | 40.0                                                            |
| Styrene           | <1.0              | <1.0              | <1.0              | <1.0            | 30.0                        | 850.0                                                           |
| Naphthalene       | <0.8              | <0.8              | <0.8              | <0.8            | 2.0                         | 3.0                                                             |
| Formaldehyde      | 6.3 ± 0.9         | 4.2 ± 0.6         | 4.8 ± 0.7         | 3.6 ± 0.5       | 9.0                         | 10.0                                                            |
| NO₂               | 28.4 ± 2.2        | 30.2 ± 2.3        | 30.2 ± 2.3        | 37.6 ± 2.9      | 20.0                        | 40.0                                                            |
| O₃                | 9.5 ± 0.0         | 12.0 ± 0.3        | 11.2 ± 0.2        | 39.9 ± 3.1      | N/A                         | 100.0                                                           |

* Whole life carcinogenic risk level = 10⁻⁶; Note: Red indicate that the measured value is higher than the best practice exposure limit value.
Table 3. Indoor and outdoor concentrations of specific VOCs and other pollutants measured with diffuser tubes during the non-heating season.

| Pollutant          | 3rd Floor (µg/m³) | 4th Floor (µg/m³) | 7th Floor (µg/m³) | Outside (µg/m³) | IEA EBC Annex ELV (µg/m³) | PHE guideline, long-term ELV/Approved Document Part F (µg/m³) |
|--------------------|-------------------|-------------------|-------------------|----------------|---------------------------|-------------------------------------------------------------|
| Benzene            | <1.1              | <1.1              | <1.1              | <1.1           | 0.2 *                     | No safe level recommended                                    |
| Toluene            | 2.0 ± 0.4         | 2.1 ± 0.4         | <0.9              | <0.9           | 250.0                     | 2300.0                                                      |
| Trichloroethylene  | <0.5              | <0.5              | <0.5              | <0.5           | 2.0                       | No safe level recommended                                    |
| Tetrachloroethylene| <0.6              | <0.6              | <0.7              | <0.7           | 100.0                     | 40.0                                                        |
| Styrene            | <0.6              | <0.6              | <0.6              | <0.6           | 30.0                      | 850.0                                                       |
| Naphthalene        | 0.6 ± 0.1         | <0.5              | <0.5              | <0.5           | 2.0                       | 3.0                                                         |
| Formaldehyde       | 3.3 ± 0.5         | 2.7 ± 0.4         | 2.8 ± 0.4         | 1.8 ± 0.3      | 9.0                       | 10.0                                                        |
| NO₂                | 10.6 ± 0.0        | 11.0 ± 0.1        | 12.2 ± 0.3        | 10.9 ± 0.1     | 20.0                      | 40.0                                                        |
| O₃                 | 16.0 ± 0.3        | 18.2 ± 0.5        | 16.1 ± 0.3        | 44.6 ± 0.4     | N/A                       | 100.0                                                       |

* Whole life carcinogenic risk level = 10⁻⁶; Note: Red indicate that the measured value is higher than the best practice exposure limit value.

3.1.2. Thermal Comfort

As the building operated with close control over the indoor environment and provision of both comfort heating and cooling, no significant thermal comfort issues were found (Figure 7).

Figure 7. Spread of air temperatures and relative humidity (RH) during non-heating and heating seasons.
The temperatures were generally between 20–24 °C and were about 1–2 °C higher in summer than in winter. Temperatures in the fourth-floor ward, which were occasionally higher than the recommended maximum value of 25.5 °C (maximum indoor operative temperature in summer for Category I buildings with mechanical cooling systems), as defined in BS EN 16798 [28] during the summer period, were indicative of some zonal control issues in managing the internal thermal comfort conditions. This issue has come up in the occupant feedback results as well, which have been discussed in the next section. The building did not have a humidity control system and RH values frequently fluctuated between 40% and 60% during the non-heating season and between 30% and 50% during the heating season.

3.1.3. Acoustics

Acoustic parameters were calculated based on 5-minute recordings in semi-occupied conditions and the background noise levels are reported in Table 4. While all average sound pressure level values were measured below 75 dB, single events above 85 dB were noticed in the atrium and in the large patient room on the 9th floor. In hospitals, the background noise levels should range between 35 and 55 dB (L_{Aeq}), depending on the type of space and time of the day [35].

Table 4. Single value average psychoacoustic parameters calculated using ArtemiS 11 application, based on binaural recordings made using the SQobold and BHS II devices.

| Source                | Sound pressure level (SPL) (dB) | Loudness (soneGF) | Sharpness (acum) | Tonality (tu) |
|-----------------------|--------------------------------|-------------------|------------------|---------------|
|                       | Left   | Right   | Left   | Right   | Left   | Right   | Left   | Right   |
| 3rd floor atrium      | 73.5   | 72.9    | 19.7   | 18.7    | 2.22   | 2.08    | 0.0951 | 0.0937  |
| 3rd floor small office| 64.2   | 63.2    | 8.88   | 8.14    | 1.34   | 1.38    | 0.100  | 0.0847  |
| 5th floor large office| 67.2   | 67.9    | 11.2   | 10.8    | 2.08   | 1.99    | 0.0749 | 0.0727  |
| 7th floor treatment room| 62.7  | 62.6    | 7.06   | 7.51    | 1.48   | 1.47    | 0.0558 | 0.0769  |
| 9th floor patient room| 71.1   | 71.3    | 16.7   | 16.0    | 2.13   | 2.00    | 0.0992 | 0.0948  |
| 9th floor quiet room  | 63.2   | 63.9    | 6.60   | 6.55    | 1.42   | 1.42    | 0.0541 | 0.0554  |

3.1.4. Lighting

External windows in the rooms provided good daylight in both spaces investigated for lighting (treatment room and bed ward). The artificial lighting system in the treatment room was integrated with daylight dimming sensors. However, the automated dimming was not working when daylight was present, and lights were frequently left on overnight. The bed ward does not appear to have any automatic dimming with increasing daylight; but had two modes of operation, day mode and night mode (20% of the usual light output). Maximum illuminance in the bed ward at the window was 9300 lux on the brightest day and 500 lux on the darkest.

In general, the ward felt gloomy and under-lit and this may be down to an insufficient number of fittings. This situation was not helped by the fact that the lamps in the luminaires were starting to blacken and thus produce less light and should have been replaced with new lamps.

3.2. Occupant Feedback Results

The occupant survey for IEQ was undertaken to seek feedback from the hospital staff about the key comfort variables. Figure 8 shows the summary of the occupant survey results, where most of the IEQ parameters are around the scale midpoint, showing that the environmental conditions in the spaces are broadly within acceptable limits. However, the occupant feedback for summertime temperatures hinted that staff were dissatisfied due to higher-than-expected room temperatures in some zones. This is an interesting finding in a building which has a provision for mechanical cooling in the air handling
units. Most of the spaces in the building have analogue thermostat controls to override the automatic temperatures. The reason for the summertime temperature dissatisfaction might be that staff were not engaging with those controls, or due to perceived lack of control because of the inability of staff to make any significant thermo-regulatory changes to the environment (e.g., not being able to open the windows). Many of the survey responses received in form of free text were also focused on this perceived dysfunctionality of the building’s air conditioning, exacerbated in the minds of many by the inability to open windows for additional fresh air. Satisfaction levels with air quality aspects of freshness, cleanliness and odour are shown in Figure 9.

Figure 8. Summary of the occupant feedback results.

Figure 9. Satisfaction with air quality (1 = very dissatisfied; 5 = very satisfied).
Air quality satisfaction levels (Figure 9) were in the middle of the spectrum with slightly more satisfaction during winters than in summers, which could be co-related to the slight dissatisfaction with summertime temperatures. The majority of the feedback on humidity levels also cluster around the scale midpoint. However, in the detailed responses from the staff, slight discomfort bias was seen in summers and winters when occupants reported the spaces to be slightly too humid and too dry, respectively. This can be seen in Figure 10 and free text comments mentioned humid and sweaty environment during summers, which for the staff who are constantly on the move and are active may be more problematic.

![Figure 10. Satisfaction with humidity in winter and summer (1 = too dry; 5 = too humid).](image)

Similarly, some respondents expressed a degree of dissatisfaction with acoustics in the survey and in free-text comments. The acoustic issues reported included poor acoustic separation between patient wards and treatment rooms and a lack of acoustic privacy for private cubicles. However as seen in Figure 11, there is overall satisfaction with the acoustic environment. On the lighting front, daylight perception scores indicate that the building has some shortcomings in daylight (see Figure 11), and by contrast the scores for satisfaction with artificial light were broadly neutral, with a very slight bias towards excessive brightness.

![Figure 11. Satisfaction with acoustic environment (1 = very dissatisfied; 5 = very satisfied) and natural lighting (1 = too dark; 5 = too light).](image)

Besides IEQ, many free-text comments complained about the ‘internal racetrack’ type planning and design of the spaces, where a central corridor runs around the perimeter with patient spaces on both sides. The comments mentioned that spaces are too far apart and force the staff to walk long distances to get to a specific facility. This can be typical of many hospital facility layouts but makes the staff stations (which are located at corners and junctions) in the central cores furthest away from windows and daylight. These
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comments may therefore be reflective of the staff's perception of indoor environment and not necessarily indicative of a significant issue for patients. However, it is important to explore the opportunities to provide a better working environment for hospital staff (e.g., exposure to more daylight) in spatial planning, whilst also safeguarding the requirements for health and wellbeing of patients.

3.3. Energy Performance

The design-stage projection of energy performance was completed as a part of the UK Building Regulations compliance documentation (Part L) and for EnCO2de requirements. These calculations are mandatory for all new hospital buildings in the UK. In addition to that, the authors also developed (retrospectively) a projected design stage energy use as per CIBSE TM54, the voluntary UK industry guidance document for calculating energy use at design stage. Figure 12 compares the Part L, EnCO2de and CIBSE TM54 results against the actual energy use and ECG72 good practice benchmark.

There is a significant underestimation of energy use in the design stage Part L calculation. The main reason is that these calculations, primarily aimed at assessing the building and its fixed building services, exclude key energy end-uses such as plug-in equipment. Moreover, the occupancy and operational profiles are based on standardised values which may be significantly different in practice. The methodology proposed in CIBSE TM54 and EnCO2de provides an approach for estimating operational energy use at the design stage, accounting for all end uses in the building alongside realistic operating patterns and assumptions for occupant behaviour.

The energy use of various end-uses in these projections differs from actual use. The projections underestimate the heating energy use and overestimate the equipment usage. These variations however can be attributed to epistemic uncertainties in set point temperatures and operations of hospital equipment. The high proportion of (medical) equipment energy is unique to hospitals and has a specific load range and usage pattern. This explains some of the overestimation for this end-use in the conservative design projections.

The main reason for underestimation of the gas use in design projections was the ongoing use of the low-efficiency district heating system, which, as per design intent, was to be replaced by a new high-efficiency CHP system. As this had not happened several years after the completion of the building and at the time of this investigation, the thermal performance of the building was worse than what would be expected from a new building. However, compared to other similar buildings, this building’s energy use is 26% less than the median stock [3]. It is currently in the top 30% of hospital buildings. Table 5 compares the building’s performance with similar UK buildings and benchmarks.
Table 5. Comparison of current performance against benchmarks.

| Criteria                     | Energy Use (Gas + Elec) (kWh/m²) | CO₂ emission (kgCO₂/m²)* | Diff from benchmark |
|------------------------------|----------------------------------|--------------------------|---------------------|
| Current Performance          | 318 (206+112)                    | 99                       | -                   |
| CIBSE TM46 ** [37]           | 510 (420+90)                     | 130                      | 24% Less            |
| ECG72 Best Practice [36]     | 498 (423+75)                     | 122                      | 19% Less            |
| Similar UK hospitals *** [3] | 429 (311+118)                    | 123                      | 19% Less            |

* All emissions are calculated using emission factors in the UK for gas and electricity prevalent at the time of building construction; 0.198 kgCO₂/kWh for gas and 0.517 kgCO₂/kWh for electricity. ** Benchmark for acute hospitals. *** Median value as per DEC rating record.

The disaggregated electricity use of the building was obtained from the BMS. Heat for both space heating and domestic hot water, supplied through a district network, was recorded from a building-level heat meter. The gas use reported was adjusted for the efficiency of the district network. The monthly breakup of actual performance shows significant gas use during non-heating periods (Jun-Sep). This base demand is primarily for domestic hot water use, which in hospitals in the UK has been reported to be very building-specific and constitutes a significant proportion of total energy use [53].

Figure 13 shows the actual monthly gas and electricity use patterns. The hospital staff were generally satisfied with IAQ, as expressed in the building user survey. However, the building is located within a campus in central Bristol, and although it is on a hill and is not very close to the main road, monitoring results show there is a risk of high indoor NO₂ levels. NO₂ levels are lower than WHO limits [33] but very closely following the external levels. This suggests a potential risk of exposure if the external air remains polluted for prolonged periods. Advanced chemical filtration (such as activated carbon) and controls that consider the balance between the requirement for fresh air and protection from outdoor sources of pollution could provide a healthier environment [54]. Thermal comfort conditions appear to be within the expected range for this type of building [28], except temperatures in the 4th floor ward, which were occasionally higher than the recommended range during the summer period. However, these can be attributed to the operational factors as all the spaces had comfort cooling and individual manual overrides.
for temperature control. Indoor air in the hospital was rather dry during the heating season. RH levels below 40% are not unusual during heating season in the UK buildings that often do not use humidification [49]. Low RH levels can make people more sensitive to odours and may affect their perception of indoor air quality [55]. However, there were very few episodes of RH levels below 25%, which is recognised as the threshold for increasing discomfort and dryness of skin that can lead to irritation [56]. Increasing awareness of the risk of airborne transmission of viral particles, as a result of the COVID-19 pandemic, may lead to consideration of humidity control in hospitals to reduce this risk in the future. The relative humidity range of 40-60% has been recommended, in this context, as the dry mucosa may be more vulnerable to infection, and at low humidity levels respiratory droplets evaporate more quickly to particle sizes capable of remaining airborne for extended periods [57].

**Acoustics:** The HTM 08-01 [35] specifies the recommended background noise levels (BNLs) for a range of typical spaces in hospital facilities, both in terms of thresholds for noise intrusion to be met inside the spaces from external sources (dB), and in terms of internal noise from mechanical and electrical services (noise ratings, NR, which also take into account the frequency component of noise). For the former, BNLs should range between 35 and 55 dB (L_{Aeq}), depending on the type of space and moment of the day; for the latter, NRs should range approximately between 30 and 50 (for most spaces, except laboratories), meaning that those values should not be exceeded for mechanical and electrical services in any frequency. The hospital relies on a mechanical ventilation strategy and windows are not operable. Furthermore, the facility was fully operational and there was no control over the functioning condition of the mechanical and electrical services while on site. For these reasons it was not possible to assess the performance from that point of view. However, when looking at the values proposed by the Health Technical Memorandum and the levels actually recorded on site, it is reasonable to assume that the noise produced by the functioning and operational routines of the facility would easily exceed the technical requirements. BNLs range between 62 and 73 dB, which seem far beyond the levels considered to be typically associated with restorative environments [58,59].

**Lighting:** In the treatment room the lighting system provided adequate level of lighting with an appropriately high colour rendering index (CRI 90) [60]. However, the post occupancy evaluation revealed that the lights in the room were left on all of the time; a simple absence detection system can save significant amounts of energy. In the ward the lighting did not appear to be adequate, giving the room a gloomy feel. This could partially be addressed by changing the lamps used.

The low daylight perception scores in the user survey may not indicate a shortcoming but be more a normal (or at least typical) characteristic of a hospital building, where nursing stations are located at junctions and corners of racetrack corridors in order to be central to patient needs and patient wards/beds are in the periphery where there is direct access to daylight [61].

4.2. Energy

There are deviations between the actual energy performance of the new hospital building and design calculations. Some of the contributing factors that should be carefully considered at the design stage and in use to achieve a high level of energy performance are as follows:

**Occupancy and occupant behaviour:** The building is occupied 24/7; however, different clinical processes have different needs, and the irregular nature of the processes makes it difficult to describe typical events and average durations of use for various functions [62]. Additionally, hospitals continuously evolve to meet changing needs [62]. This may result in changes to space use, equipment inventory or building services, which might not be updated in the facility managers’ records. The transient nature of occupancy (patients and some staff) results in limited knowledge of local customs which could be
collected during site visits. While most occupancies and operations are standard, an increased number of beds were observed in some of the patient wards during the site visits.

**Equipment, lighting and other loads and their operation:** This is one of the most uncertain areas for energy use estimation in hospitals. Different parts of the facility have differing energy intensities of clinical processes and specialist medical equipment and of building service requirements. Depending on the type of department, these loads can vary significantly. For example, for consulting areas, field studies have shown loads to be between 3–7 W/m² [4], whereas UK NCM uses 27.31 W/m². Therefore, it is difficult to generalise typical operational trends of various spaces and their equipment loads. Additionally, a detailed audit is difficult due to access restrictions.

**HVAC system design and operations:** Underestimation of fossil-thermal energy is due to the low efficiency of the steam-based central heating network that serves the building. A new, efficient, combined heat and power (CHP) plant was used in calculations instead of the existing network. The new CHP plant was to be installed following a major renovation to maximise the efficiency savings across the facility rather than as a separate system for the new building only. As this had not happened at the time of this investigation, the thermal performance of the building was much worse than expected from a new building. Hospitals’ hot water energy use is reported to vary widely, ranging from 10% of heating energy to up to 40% [6]. The actual daily demand in this hospital was four times the UK NCM assumption of 3.4 l/m², mostly due to clinical requirements.

To maintain appropriate IAQ through high air changes and filtration, energy used by the auxiliary systems to supply fresh air was more than the design assumptions. Fans and pumps provided this close control and used around 30% of total electricity, which, as per the design, could have been more effective through an optimised demand-controlled ventilation.

### 4.3. Lessons Learned

Most of the IEQ parameters in this hospital were within acceptable levels. However, there were improvement opportunities in the filtration systems used for traffic-related pollutants and underperformances in acoustics and lighting. Energy consumption, on the other hand, is worse than projections made at the design stage. In this section, these issues and their implications for hospital buildings are considered in a broader context.

**Ventilation strategies in hospitals in urban areas:** Mechanical ventilation systems provide the necessary controls in hospitals and enable creation of more airtight envelopes. In the controlled hospital environment, CO₂ levels in all monitored wards remained below 950 ppm [28] due to effective mechanical ventilation and high air change rates. In these air supplies, filtration is used to provide a level of protection against outdoor sources of pollution, such as particulate matter. However, some traffic-related pollutants, such as NO₂ and benzene, may not be mechanically filtered. Indoor NO₂ levels recorded in a patient ward on the third floor very closely followed the external levels, suggesting a potential risk of chronic exposure if the external air remains polluted over prolonged periods. The concentration levels of benzene were also higher than the best practice exposure limit value [31]. Tertiary adsorption filters specified to chemically remove specific pollutants can be used to manage the risk of ingress of pollutants identified as high risk [54]. It should also be noted that maintaining high IEQ through high air changes and filtration comes at an energy expense. Therefore, controls that consider the balance between fresh air requirements and protection from outdoor sources of pollution could provide a healthier environment, and at the same time save energy in mechanically ventilated buildings [62].

**Good IEQ for all building users in all building zones:** There is some evidence of low illuminance levels from daylight and artificial lighting in some zones. This issue was also pointed out in the staff user survey. However, this issue may be more prevalent among the staff rather than patients, as most patient wards have access to daylight either
through the external envelope glazing or the building’s central atrium. However, to meet the functional design requirements, nursing stations and other staff occupied spaces are located in more central locations, consequently making them furthest away from the building periphery and sources of direct sunlight. Managing these issues require better planning and ensuring that IEQ parameters are well defined and achieved for all building occupants in all zones.

Use of advanced metering and monitoring data for optimal operations: New buildings are now increasingly integrated with advanced metering and monitoring strategies, linked via BMS systems. These strategies aim to monitor not just overall energy use but disaggregated data for energy and IEQ parameters including temperature, and CO₂ levels and provide a potential to have better IEQ and energy performance, if used properly. However, if the sub-meters are not functional or calibrated or are not regularly monitored and benchmarked, as was the case in this hospital, this is a missed opportunity given the level of metering present. Therefore, installing more meters and accumulation of performance data will not bring environmental benefits, unless the metering strategy is working as intended and the data are actually used for building monitoring and targeting [64].

Safeguarding low-carbon technologies: The hospital case study was designed with considerations about future upgrade of the campus-wide heating system. The current energy performance of the building therefore does not represent the design intent and the long-term potential of the building. To minimise the long-term impact of inefficient systems, robust regulatory safeguards are needed to ensure that the proposed low or zero carbon strategies and technologies will be used in practice, within acceptable timelines [65].

Design projections and benchmarking of hospital energy performance: Use of regulatory compliance calculations for projecting operational energy performance is not appropriate as it generally leads to significant underestimation. Design stage energy calculations need to account for realistically expected operating conditions [42]. Hospitals’ design stage projections for operational energy use should be calculated as per CIBSE TM54 or EnCO2de in the UK, or other equivalent protocols internationally, accounting for all end uses in the building alongside realistic operating patterns and behaviours. However, it was noticed that even then there is significant variation in individual end-use comparisons, when compared against typical hospital benchmarks [36,37]. As different clinical processes have different energy demands, hospital benchmarking needs to look beyond entire buildings and consider departments or other sub-spaces as unit of analysis [40]. Measurement and verification of energy use post-occupancy can help establish a robust operational baseline for performance reflective of the actual building loads and functional requirements [64].

5. Conclusion

This study evaluated the IEQ and Energy performance of a hospital building and identified several lessons that can be used to improve the current building’s performance and also inform the design process for future buildings. While the findings regarding performance issues might be specific to this case study, they concur with other evidence in literature and therefore show applicability for other hospitals in general.

A key finding of this study is the vulnerability of building air quality in dense (polluted) urban settings, where specific measures may be required to maintain good IAQ. Depending on the level of pollution of the ambient air, it might be necessary to specify advanced filters that, in addition to the particle arrest mechanism, can enact chemical reactions necessary to remove pollutants prevalent in urban areas with adverse health impact such as NO₂ and benzene.

Adhering to the stringent IEQ requirements in hospitals comes at an energy expense (e.g. filtration and conditioning of the high volumes of fresh air), and it is crucially important to strike the right balance between these key performance objectives in the
context of a changing climate and the increasing focus to reduce energy use and greenhouse gas emissions. Environmental control strategies can be adopted to balance various performance objectives in buildings so that energy efficiency is not achieved at the expense of IEQ and other aspects of building performance.

At the policy level, robust safeguards, such as measurement and verification of building and system performance in the first few years, are required to ensure the installed low or zero carbon strategies and technologies will be used in practice. This can be supplemented by a Soft Landings [66] or performance contracting approach, in which the designers, contractors and building managers are accountable and a stakeholder in ensuring the operational performance of hospitals. The purview of performance contracting should account for specific requirements for both IEQ and energy.

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