Chapter

Pharmaceutical Projects: Walking along the Risk Management Line

Jordi Botet

Abstract

We manage risk so commonly (and unconsciously) in our everyday life that we tend to undervalue it. Risk management was officially introduced in the pharmaceutical world by the ICH guideline Q9 in 2005. Since then, it has been intensively used and, not infrequently, misused. Practice shows that risk assessment tools are often seen as an end in themselves, while such important things as brainstorming on the matter and getting to know the problem are underestimated. A pharmaceutical project provides a very good example of this: risk management is critical, but as there are many unknown factors, it has to be performed in a way that what really counts is understanding the problems we face. A pharmaceutical project has at least two actors, a pharmaceutical firm and an engineering company, possessing different backgrounds, and this often leads to different approaches. This may explain why risk management is not used as much as it should in pharmaceutical projects. Thus, this chapter considers a pharmaceutical project from the point of view of risk management.

Keywords: quality, pharmaceutical laboratory, engineering company, risk assessment tool, pharmaceutical quality system (PQS), life cycle, risk ranking and filtering (RRF), primary hazard analysis (PHA), biological agent

1. Introduction

Quality is not a matter of discussion. Quality is necessary for any manufactured product. Failures mean losses in terms of money, logistics, and prestige, and no industry can withstand these damages. Pharmaceutical products share this situation, but, besides, their lack of quality turns out to be a public health problem. This is why the authorities require that medicines meet their specifications and manufacturers have the responsibility of exclusively commercializing products possessing their purported quality.

The production of medicines is in fact composed of two different types of manufacture. Firstly, there are facilities that produce the ingredients, or active pharmaceutical ingredients (APIs), used in the preparation of the medicines. Secondly, we have those facilities, which combine the ingredients to obtain pharmaceutical forms. These latter are packed to get what we know as a drug, medicine, or pharmaceutical. This chapter focuses on this second type of manufacture, although we consider biotechnology too (in spite of producing substances, which are used as ingredients).
2. How to ensure quality

Taking for granted that medicines should always meet their specifications, we should find a reliable method for ensuring this. Unfortunately, guaranteeing quality is not an easy task, and this explains why over time different strategies have been applied.

The oldest one, which we might term as “analytical quality,” proposed the analysis of the finished products as the tool for determining their appropriateness. This approach has many flaws, just to mention one, the quality problem is just detected when the product is already finished (and this makes corrective measures very difficult).

Then, in the middle of the twentieth century, “manufactured quality” was introduced. This new methodology, which led to the publication of the well-known GMP (good manufacturing practices), is based on the assumption that quality should be considered as another ingredient of the product (this was termed as “built-in quality”).

More recently, already in the twenty-first century, the International Council for Harmonization (ICH) has extended this latter approach to the development stages of the product in order to attain a complete control of its life cycle. The logic underlying this method is very simple. How can you manufacture a quality that you have not designed previously? This is why we came to the present situation, which considers that quality is something that you should design (quality by design), construct (built-in quality), and supervise (process and product monitoring). In order to attain these goals, it is necessary to define and implement a policy of quality, which requires the establishment of a quality system. Although different systems are possible, in 2008, the ICH proposed a pharmaceutical quality system (PQS), specially developed for the pharmaceutical industry [1].

Even though the PQS focuses on pharmaceuticals, it is evident that if we are bound to produce quality products, the unit where we manufacture them should share this same approach for quality and here, the PQS provides very useful hints regarding the quality of pharmaceutical projects.

3. About the pharmaceutical project

A pharmaceutical project can be defined as a temporary effort undertaken with the aim of creating facilities that allow manufacturing medicines with the required quality and assurance. This effort is usually a quite difficult one, because it has to be carried out by different partners, which should work together, even if pertaining to different technical areas.

The partners who take part in a project belong normally to two groupings. On one side, the “client” (that is, the pharmaceutical laboratory or, maybe, laboratories) desires to possess new manufacturing premises or modify old existing ones. On the other side, the “supplier” usually consists of an engineering company that in fact coordinates different suppliers, extending from the providers of construction materials and associated services to the sellers of pharmaceutical equipment. These two parts, which to simplify matters we are going to name from now on as “laboratory” and “engineering,” are usually sharply asymmetric. The laboratory in these matters, generally speaking, has a much more limited experience than the engineering, whereas the knowledge regarding pharmaceutical norms is often less developed in the engineering. The amount and importance of these differences can vary a lot, but here we have a possible source of problems that should not be overlooked and that makes very advisable tight control on a project.
4. Structure of a pharmaceutical quality system (PQS)

The paradigm of quality described by the ICH guidelines, Q8 to Q12 [1, 2–5], should also be applied to pharmaceutical projects, but taking into account the existing differences between manufacturing and managing a project. This is why not all the elements of a quality system devised for products can be applied into a pharmaceutical project. Let us analyze this (Figure 1).

The development and implementation of a PQS is the result of the definition of a quality policy by a laboratory. In order to put this policy into practice, the company writes a quality manual and associated documents that develop it in more detail. A quality manual should address the following topics:

1. The PQS is devised to ensure the application of GMP by the laboratory. As shown in Figure 1, the PQS covers the whole life cycle of a medicine, excluding the stage of development (this is the consequence of an old tradition of working in development centers and of the difficulty of applying the strict controls of GMP to a development laboratory).

2. Management responsibilities should be clearly stated. Practice shows that this is very important. As in old battles, the army can only win the war if there is a (good) chief leading it.

3. ICH Q10 describes two capacitors, intended to help in the task of reaching the objectives. The first one is risk management and we will discuss it in detail further on, as the main topic of this chapter. The second one is knowledge management and its intent is fighting the very pernicious practice that rules in more than one company: that is, people who get some knowledge on products

![Quality Policy](Diagram)

**Figure 1.**

*Structure of the PQS (ICH Q10).*
or processes do not inform the others, but keep it for them and, consequently, there is a continual loss of information.

4. The PQS contains four elements (Figure 1). All of them, albeit not in this form, are very important in a project.

5. Project life cycle

A life cycle approach is an important element for ensuring the global quality of a process. As mentioned before, quality has to be designed in order to be controlled. The term “designed quality,” applied to a pharmaceutical project, means that objectives are well defined and that critical variables have been identified and quantified. This allows for a monitoring and evaluation of the project: if the critical variables are kept under control, then objectives will be met. Thus, the life cycle has to be considered as a chain of events that progressively increase the amount of information and build quality gradually.

As it can be seen (Figure 2), the life cycle of a project is composed of four phases, although only the first two (design and realization) concern what we have been calling pharmaceutical project and are managed by the two partners. The latter two phases (manufacture and discontinuation) are just the consequence of the former two and they belong exclusively to the laboratory. In fact, instead of

![Figure 2. The pharmaceutical project within the project life cycle.](image-url)
“manufacture,” we can talk of “routine production,” where quality is the result of the quality of the project plus all the measures applied to build quality into the products and to monitor that this is correctly realized. The last phase, discontinuation, is simply mentioned to remind us that when facilities have to stop production to be closed, this has to be done in an organized way (i.e., market cannot be left undersupplied by a unilateral decision; the environment has to be protected by recycling or disposing of materials in an ecological way, etc.).

6. Risk management

Figure 3 summarizes the basic definitions related with risk management, as described in guideline ICH Q9 [3]. In any activity, there are hazards, which are significant because they can turn into harms. It is evident that hazards matter because there is a chance that they materialize into harms, and it is obvious that the importance of the harm determines how much attention they deserve. Thus, it is easy to understand the definition of the risk.

There is no human activity free from hazards (and, unfortunately, from harms) and, consequently, risk is always extant. This is why we came to speak of risk management. As we always face risk, it is meaningful to understand it and try to diminish it. When we remove a dish from an (hot) oven, there is a hazard: we can burn our fingers. To diminish the risk, we use an oven glove. By donning a glove, we diminish the probability of the harm and, thus, the risk. And what about the severity of the harm? In general, it is considered that we cannot act against it, as the severity of a harm is an attribute of it. Anyway, we might also think that the simple fact of wearing a glove would diminish the severity of the burn. Yes, in the interpretation of risk, there is always some amount of personal understanding, but this is not very relevant if we come to appreciate the situation well and we apply the same criteria over time. Just to finish with these considerations, we should keep in mind that the exact assessment of risk is second to the accurate understanding of the hazard. This is why in many cases we need not determine risk but just assess the hazards (Which hazards exist? Which are their causes? Are they likely? After all, should we worry? Should we take any measure? etc.).

Figure 4 summarizes the different levels of risk or of hazard assessment (to express it in a different way). As we can see, the objective is always reducing the level of risk as much as possible. This reduction, however, should be consistent with the efforts, which we apply for attaining this effect. Sometimes, a high risk might be accepted if there is no better alternative.

Risk management: the systematic application of quality management policies, procedures, and practices to the tasks of assessing, controlling, communicating and reviewing risk

Hazard: potential source of harm

Risk: the combination of the probability of occurrence of harm and the severity of that harm

Harm: damage to health, including the damage that can occur from loss of product quality or availability

Risk reduction: Actions taken to diminish the probability of occurrence of the harm and of the severity of the harm

Figure 3.
Main definitions concerning risk management.
There are several tools, which we can use for risk analysis [3]. They can be used and combined according to particular needs. In fact, the application of a standard method is necessary when high levels of formality are required (e.g., in comparative studies or in scientific papers), but for the routine risk assessment within a company, it is possible to be less formal and adapt the tools to better fit our needs. Tools just organize information. They do not improve our information (if our raw data are poor or inaccurate, the application of the best of tools will not mend them). Thus, the quality of a risk analysis depends mainly on how worth our information is and on the knowledge and experience of the person who performs the study.

Figure 5 lists the most common methodologies used in risk analysis. Among the specific ones, the most popular is, without any doubt, FMECA, an excellent tool when the process under study is well known. Then, it is possible to evaluate risk and use its value as an indicator for process improvement. Anyway, in most cases, when the amount of knowledge is more modest, it is better to start with PHA. HACCP is a very good tool for the control of processes; in fact, the WHO recommends it for
the control of pharmaceutical manufacturing processes [6]. It is not necessary to add that HACCP requires a deep knowledge on the process. FTA is useful to identify the root causes of a problem. HAZOP can help to identify possible problems related to equipment and operation involved in a process. RRF is the choice tool for the comparison of items composed of different elements.

Next to the specific methodologies, we can talk of unspecific ones. Properly speaking they are not risk analysis tools but provide information, which is critical to perform an analysis. Here, we should emphasize flowcharts, which are a key element to start a risk analysis of a process.

For the risk management of pharmaceutical projects, we select, besides flowcharts, RRF and PHA. This is why, we consider useful to provide some guidance on them.

Flowcharts are very useful to get a clear idea of a process and to perform a hazard assessment. In fact, the layout of a pharmaceutical unit is the translation of the flowchart steps into premises. The example of flowchart, which we present here in Figure 6, covers in a simplified way the operational stages of a pharmaceutical unit. It is evident that in practice there can be different types of processes.

RRF (Figure 7) is a tool conceived for the comparison of different items, possessing different types of hazards and risk levels, by reducing them to a common denominator. The application of RRF starts by identifying the items to be compared and identifying their components and subcomponents. Then, the risk factors are determined and their integration allows for the establishment of the global risk of the item. As shown in Figure 7, all Rf are given the same weight and, thus, the load of each component depends more on the number of Rf considered than on the importance of the component itself. This can be corrected, for example, by giving a higher classification of risk to single Rf or to all the Rf of a given component.

Figure 6.
Flowchart summarizing the steps of pharmaceutical manufacture.
Figure 7. 
Summary of steps for the realization of RRF.

PHA is very practical for the analysis of situations where there is still limited information. PHA uses charts like the one shown in Table 1 (although, often, the column describing the effect can be omitted, because it does not provide any useful information).

Table 1.
Example of chart used to develop PHA.
Practice shows that, while performing risk analysis, one of the points that creates more confusion is the clear distinction among hazard, cause of the hazard, and effect of the hazard (harm). To simplify this matter, we propose the following approach.

We establish six types of hazards as the base of our analysis (Figure 8), then we apply them to the item that we study and we determine if this hazard might exist. If it really exists, then it is easier to establish possible causes and their derived effects and to propose control measures.

7. Pharmaceutical project management

7.1 Supplier selection

It is not necessary to insist on the fact that the selection of the partner with whom a laboratory will realize a project is very important. Following, we provide a simplified example of application of RRF.

Component (1) “Quality”
Rf 1.1 = quality system; Rf 1.2 = training program; Rf 1.3 = realization of commissioning; Rf 1.4 = support for qualification; etc.

Component (2) “Reliability”
Rf 2.1 = experience in projects; Rf 2.2 = amount and completeness of documentation; Rf 2.3 = fulfillment of scheduled requirements; etc.

Component (3) “Accessibility”
Rf 3.1 = number of people in the company; Rf 3.2 = distance of the nearest point of service of the company to the project site; Rf 3.3 = knowledge of the language of the site; Rf 3.4 = after sale service; etc.

Component (4) “Budget”
Rf 4.1 = price; Rf 4.2 = payment conditions; Rf 4.3 = bonuses; etc.

After determining the risk factors for each component, they are used to calculate its comprehensive risk.

Then, the global risk of each item is evaluated adding the risks of their components.

Finally, the items are ranked according to their respective risk. Thus, they can be compared. They can also be “filtered,” that is, selected (Figure 6).

7.2 Translation of the URS into a plan

As shown in Figure 9, a pharmaceutical plan is the practical translation of the requirements set up in the URS.

The conditions penned in the URS depend on the particular wishes of each laboratory, whereas the plan to be developed and constructed by the engineering is
encoded, by GMP [7–10] and good engineering practice (GEP). GEP is not codified as such. It is understood as the generally admitted good approach.

Let us analyze, using a risk management approach, the requirements that should meet a project. We use an adapted form of PHA.

7.2.1 Hazard #1: (external) contamination

In Table 2 are described the main causes of (external) contamination and the control measures to keep them at bay.

7.2.2 Hazard #2: cross-contamination

In Table 3 are described the main causes of cross-contamination and the control measures to hold them at bay.
Table 4 evaluates the main causes of error/mix-up and provides control measures. Although error/mix-up appears because of the inefficiency of personnel (and this means that their prevention is based on training), an improved design of the premises diminishes their probability. Adequate flows and sufficient working space should always be considered in a project.

7.2.4 Hazard #4: degradation

Materials and products are damaged when exposed to inadequate conditions. Table 5 summarizes control measures.

7.2.5 Hazard #5: equipment malfunction

During routine production, equipment is submitted to a maintenance plan to avoid malfunction. During the project, however, equipment has to be well sited and mounted, as summarized in Table 6.

7.2.6 Hazard #4: health, safety, and environment

The denomination health, safety, and environment (HSE) covers all the aspects that can affect the health and security of personnel and the environment. Table 7 describes actions to control them.

| Cause                              | Control measures                                      |
|------------------------------------|-------------------------------------------------------|
| Inadequate siting of the building  | Pharmaceutical units should not be located in contaminated areas |
| Insufficient tightness of the premises | Ensure isolation of premises from the outside (sealed panels, floors, and windows) |
|                                    | Access to premises by airlocks/changing rooms         |
|                                    | Protection of premises from the entrance of insects, birds, and animals |
|                                    | Anticipate the placement of traps and baits           |
| Inadequate separations             | Rest rooms and refectories should be separated from areas of production and quality control (QC) laboratory |
|                                    | Toilets should not have direct communication with the areas of production or storage |
|                                    | Maintenance workshops should be separated from the production areas |
|                                    | Parts and tools used for production should be kept in separate rooms or in lockers |
|                                    | Animal houses should be separated from the other areas |
| Dirty incoming materials           | Receiving and dispatch bays should be designed and prepared to allow the cleaning of the incoming containers |
| Access through drains              | Drains should be designed and built to prevent backflow |
| Inadequate air-handling            | Ventilation air should be HEPA-filtered               |
|                                    | Animal houses should have separate air-handling systems |
|                                    | Premises should have overpressure (see the exceptions in Sections 7.3 and 7.4) to prevent the entrance of unfiltered air from outside |
| Defective parts of equipment       | Parts of equipment coming into contact with materials and product should not affect them, neither be affected by them |

Table 2. (External) contamination.

7.2.3 Hazard #3: error/mix-up

Table 4 evaluates the main causes of error/mix-up and provides control measures. Although error/mix-up appears because of the inefficiency of personnel (and this means that their prevention is based on training), an improved design of the premises diminishes their probability. Adequate flows and sufficient working space should always be considered in a project.
| Cause                                           | Control measures                                                                                                                                 |
|------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------|
| Inadequate facility design                     | Premises should be designed to allow for adequate cleaning and sanitization                                                                     |
|                                                | Premises should be designed to avoid the build-up of dust and dirt                                                                           |
|                                                | Repair and maintenance operations should not affect the quality of the products (e.g., performed from outside the clean rooms). Thus, there should be technical areas for equipment and a technical space over the working areas for ducting, lightning, etc. |
|                                                | The layout of the premises should allow the production to take place in areas connected in the logical sequence of the required levels of cleanliness (e.g., of classification) |
|                                                | Materials and products should only be exposed to the environment in clean rooms possessing sanitary design                                    |
|                                                | Packaging areas should be designed and laid out to avoid cross-contamination                                                                 |
|                                                | The QC laboratory should be designed to suit the operations                                                                                   |
| Inadequate tightness of the premises           | Clean rooms should be tight to ensure adequate isolation (sealed panels, floors, and windows)                                               |
| Inadequate separations                         | Access to classified areas by specific airlocks/changing rooms                                                                               |
|                                                | There should be an area for the sampling of starting materials                                                                                |
|                                                | There should be an area for the weighing of starting materials                                                                               |
|                                                | Risk of cross-contamination by highly active, toxic substances or biological agents should be controlled. See Section 7.3                        |
|                                                | The QC laboratory should be separated from the production areas                                                                               |
|                                                | The QC laboratory areas where microbiological, biological, and radioisotope tests are performed should be separated from each other                  |
| Inadequate cleaning                            | There should be an adequate cleaning area with adequate separations for equipment to be cleaned, cleaning area, drying area, and storage of clean equipment |
| Inadequate air-handling                        | When operations are likely to generate dust (e.g., sampling, weighing, mixing, etc.), there should be measures to control it                      |
|                                                | Starting materials should be weighed in a special area provided with unidirectional flow and exhausting                                          |
|                                                | Materials and products should only be exposed to the environment in clean rooms possessing appropriate air-handling                                |
|                                                | Recycled air should be HEPA-filtered                                                                                                           |
|                                                | Pressure differentials should control the flows of air among clean rooms                                                                      |
|                                                | The QC laboratory should possess an adequate separate air-handling system                                                                    |
|                                                | The QC laboratory areas where microbiological, biological, and radioisotope tests are performed should possess separate air-handling systems         |
| Inadequate equipment                           | Equipment should be installed to avoid contamination                                                                                           |
|                                                | Washing, cleaning, and drying equipment should not be source of contamination                                                                |
|                                                | Whenever possible, closed equipment should be preferred                                                                                       |

Table 3. Cross-contamination.
Inadequate facility design

- Layout and design must aim to minimize the possibility of errors
- Premises should be designed to be able to follow the logical flows of personnel and materials
- The storage areas should allow for the orderly and sure storage of the different sorts of materials and products ("traditional warehouse") or possess a computerized management system providing the same level of security ("chaotic warehouse")
- The layout of the premises should allow the production to take place in areas connected in the logical sequence of the operations
- The areas should permit the orderly and local positioning of equipment and materials
- In the production areas, there should be in-process storage rooms permitting to keep materials and equipment in an orderly way
- Packaging areas should be designed and laid out to avoid mix-ups
- The QC laboratory should have sufficient space

Inadequate separation

- The storage areas should ensure the segregation for items under quarantine, returned, rejected, and recalled. This separation can be assured by separated and closed areas or by a computerized management system providing the same level of segregation
- The receiving and dispatch bays of the warehouse should be separated
- Printed materials should be stored in a separate area with restricted access

Free access

- Personnel access to critical areas should be controlled and restricted

Inadequate marking

- Fixed pipework should be labeled to indicate contents and direction of flow (if this is necessary)
- Rooms and equipment should be adequately identified

Inadequate illumination

- Working areas should be well lit

Inadequate placement of equipment

- Equipment should be installed to avoid error and mix-up

Table 4.
Error/mix-up.

| Cause                          | Control measures                                      |
|-------------------------------|-------------------------------------------------------|
| Inadequate facility design    | Receiving and dispatch bays should protect the products from the weather |
| Inadequate conditions         | Acquire adequate information on the product requirements |
|                               | Temperature and, if necessary, humidity in the production areas should be adequate and monitored |
|                               | Electrical supply, lighting, temperature, humidity, and ventilation should not adversely affect the products |
|                               | Storage areas should provide adequate conditions of temperature (and if necessary humidity) for the materials and products |

Table 5.
Degradation.
7.3 Management of toxic substances

Sometimes commercial/logistic aspects determine from the outset the characteristics of a pharmaceutical plant: typically, multiproduct facilities (when APIs are not particularly active and general GMP precautions suffice for ensuring that significant

| Cause                        | Control measures                                                                 |
|------------------------------|----------------------------------------------------------------------------------|
| Inadequate installation      | Perform commissioning/qualification                                               |
|                              | Equipment must be located to suit the operations                                 |
| Inadequate separation        | Consider in the QC laboratory separate rooms for instrumentation, in accordance with their particular requirements |

Table 6. Equipment malfunction.

| Cause                        | Control measures                                                                 |
|------------------------------|----------------------------------------------------------------------------------|
| Dangerous products           | Highly active, toxic substances or biological agents should be controlled (see Section 7.3) |
|                              | There should be special storage areas, safe and secure, for: highly active, radioactive, narcotics, abuse, explosive, flammable, etc. |
| Dangerous biological agents  | Biological agents should be handled adequately (see Section 7.4)                 |
|                              | There should be adequate equipment (freezers, refrigerators, etc.) for the maintenance of the biological agents |
| Inaccessibility/unhandiness  | Premises should be designed to suit the operations to be carried out              |
|                              | Changing rooms and toilets should be easily accessible and adapted to the number of users |
|                              | Pipework, light fittings, ventilation points, and other services should be designed and placed to avoid the creation of recesses difficult to clean. And, as far as possible, they should be accessible from technical areas |
|                              | Open channels should be avoided where possible, but if they are necessary, they should be shallow to facilitate cleaning |
|                              | The QC laboratory should be designed to suit the operations                       |
|                              | In the QC laboratory, there should be adequate space for the storage of samples, standards, solvents, reagents, and records |
|                              | Current drawings of critical equipment and utilities should be maintained         |
| Uncontrolled solid waste     | There should be adequate places for the storage of solid waste                    |
|                              | There should be a place for the classification of solid waste                    |
| Uncontrolled effluents       | There should be a place for the treatment of liquid effluents (decontamination) prior to its release or transportation to a handling center |
|                              | Dangerous gaseous effluents should be either filtered or incinerated              |

Table 7. HSE.
cross-contamination will be excluded) or, less frequently, dedicated facilities, when logistic reasons recommend limiting the number of products in order to increase output. A quite different situation may arise when APIs can be deemed “toxic.” This term is used in a practical way to provide a general denomination for substances that possess high activity or potency (e.g., tiny amounts are needed to produce a pharmacological effect) or harmful effects (e.g., sensitization, genotoxicity, etc.).

When designing premises where toxic APIs will be handled, there has always existed a key question: is it correct if they are multiproduct or we should opt for dedicated ones? The response to this question cannot be general, because substances are diverse. The traditional approach was considering, roughly speaking, three cases. Firstly, we had the APIs, which could be deemed nontoxic and which, as we said before, could be produced in multiproduct facilities. Secondly, we had the APIs possessing high activity (e.g., hormones, cytostatics, certain antibiotics, etc.), which required dedicated facilities. And finally, we had two cases, which required strict segregation. This last group included live microorganisms and products possessing sensitizing or toxic effects (their action, properly speaking, cannot be quantified and should be considered as “on/off”), such as beta-lactam antibiotics [11].

In order to better clarify this group, it was proposed a scientific approach, which is summarized in Figure 10. The flowchart combines an EMA guideline on this matter [12] (upper part with a darker shade) with logistic criteria (lower part).

When it is spoken of single product or multiproduct facilities, their meaning appears evident, but what about dedicated facilities? This implies separation, but what kind of separation. Only risk management can provide an adequate answer to this question. Figure 11 describes the rationale of this approach. The rectangle represents the risk level (on the left lower part, the lighter color indicates low risk, whereas, on the right upper part, the darker color shows high risk). Thus, multiproduct facilities are adequate when risk is low, and segregated facilities are necessary when risk is high. Then, in the middle, where risk can be deemed medium, it is possible to think of intermediate solutions (e.g., instead of separation of facilities, separation of products) or campaign production (e.g., separation is not physical but temporal). The severity of the hazard depends on the API, whereas the probability of occurrence is related to the way of manufacturing. In other words, once the “toxicity” of the API is known, the practical level of risk will depend on the production techniques used for the manufacture of the products. Dedicated facilities mean more expensive projects, but at the same time lower risk of cross-contamination and, for instance, easier and surer cleaning validations [13].

7.4 Management of biological systems

Biotechnology implies the use of biological systems. Under this term, we design both cells and microorganisms. Most of them (in principle, the cells, and many microorganisms) do not pose any particular thread to personnel. In fact, the contrary is true. They are labile and very susceptible to contamination and require strict measures of control to keep them viable. There are, however, microorganisms, which suppose a thread for the personnel if they infect them during operations. These “biological agents” are internationally classified into four groups (Table 8) in function of the level of biosecurity (BSL) or protection level (PL) that they require [14, 15].

The project of a laboratory handling biological agents has to take into account its two types of requirements: on the one hand, those regarding in general a pharmaceutical laboratory and on the other, the particular necessities of facilities containing live microorganisms. We have already considered the former; thus, here we will exclusively discuss the latter.
Figure 10.
Decision tree for facilities.

Figure 11.
Risk analysis rationale for defining the type of facilities.
In a laboratory where biological agents are cultured, these microorganisms suppose the “hazard”; the “cause” is the inadequacy of the measures taken to ensure that these agents will remain contained; and the “effect” is the infection of people by released agents. Thus, our risk analysis will focus on the control measures (Table 9).

| Characteristic                  | BSL/PL            | 1       | 2       | 3       | 4       |
|---------------------------------|-------------------|---------|---------|---------|---------|
| Personal risk                   | Minimal           | Low     | High    | Very high |
| Epidemic risk                   | No                | No      | Low     | High    |
| Therapy/prevention              | Unnecessary       | Available | Available | Unavailable |
| Manipulation                    | Workbench         | Open hood | Biological safety cabin (BSC) | Isolator or BSC + personal protective equipment (PPE) |

Table 8. The four groups of biological agents.

Table 9. Control measures for biological hazard in the laboratory.

| Element                          | Control measures                                                                 |
|----------------------------------|-----------------------------------------------------------------------------------|
| Premises                         | Area segregation                                                                 |
|                                  | Ensure contention                                                                 |
|                                  | Ensure possibility of disinfection                                                |
|                                  | Operations can be seen from the outside                                          |
|                                  | Easy communication with the exterior (e.g., interphone)                           |
|                                  | Ensure security in case of emergency (e.g., earthquake, flood, fire, etc.)       |
| Air-handling system              | HEPA-filtered/sterilized exhausted air                                            |
|                                  | Ensure depression ($\Delta P$)                                                   |
|                                  | No recycling of air                                                              |
| Ingress                          | Restricted access                                                                |
|                                  | Airlocks with interlocked doors                                                   |
|                                  | Pass-boxes with disinfection systems                                             |
|                                  | Sterilizers provided with double doors                                           |
|                                  | Separated changing rooms for entry and exit                                      |
| Equipment/clean rooms            | Ensure operation of critical equipment in case of power supply cut               |
|                                  | Provide separation between agents and operators                                  |
|                                  | Provide wash basins with hand-free taps                                           |
|                                  | Vacuum tubes protected with HEPA filters or disinfectant traps                    |
| Waste                            | Inactivation of “biowaste”                                                       |
|                                  | Inactivation of effluents                                                        |
| Labeling                         | The international sign of biological hazard should be affixed at the entrance of the laboratory and at critical rooms and critical equipment (e.g., incubators, freezers, etc.). |
In Table 9, we mention a series of elements that should be taken into account when designing a laboratory manipulating biological agents. The characteristics of these elements depend on the BSL/PL. This means that they might be unnecessary for level 1, just recommended for an intermediate level and required for a high level. It has to be studied case by case, using a risk management approach, which should analyze the level of risk and the level of protection provided for the systems in place.

8. Conclusions

Society requires medicines possessing the purported quality, and this is only possible if we design, manufacture, monitor, and control them adequately. These undertakings, however, involve appropriately devised, built, and qualified premises and facilities, which are the outcome of a project. A pharmaceutical project is a very complex subject because it involves at least two parts, with different visions and experience, and because it implies scores of suppositions and projections into the future. The risk of straying away from the expected roadmap is quite real. Thus, risk management becomes necessary. In a project, the amount of information is limited and thus, while using risk analysis tools, it is essential to bear in mind that what really matters is to understand which problems are at stake and to get a clear picture of their respective relevance. Once this is achieved, it is easier to provide adequate solutions. Risk is controllable, if we know and understand it!

A frequent problem, when trying to evaluate risk, is that information is so varied and multiform that it becomes difficult to ascertain, which are the hazards and distinguish them from, say, causes and effects, let alone the logical organization of the information. To overcome these difficulties, we propose two tiers of solutions: on one side, to use simple risk analysis tools focusing more on hazard and control measures than on risk quantification and on the other, to use defined simple quality hazards as the point of departure for the analysis.

Conflict of interest

None.

Author details

Jordi Botet
GMP Consultant, Barcelona, Spain

*Address all correspondence to: jbotetfregola@gmail.com

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