Missing the forest (plot) for the trees? A critique of the systematic review in tobacco control

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Abstract

**Background:** The systematic review (SR) lies at the core of evidence-based medicine. While it may appear that the SR provides a reliable summary of existing evidence, standards of SR conduct differ. The objective of this research was to examine systematic review (SR) methods used by the Cochrane Collaboration (“Cochrane”) and the Task Force on Community Preventive Services (“the Guide”) for evaluation of effectiveness of tobacco control interventions.

**Methods:** We searched for all reviews of tobacco control interventions published by Cochrane (4th quarter 2008) and the Guide. We recorded design rigor of included studies, data synthesis method, and setting.

**Results:** About a third of the Cochrane reviews and two thirds of the Guide reviews of interventions in the community setting included uncontrolled trials. Most (74%) Cochrane reviews in the clinical setting, but few (15%) in the community setting, provided pooled estimates from RCTs. Cochrane often presented the community results narratively. The Guide did not use inferential statistical approaches to assessment of effectiveness.

**Conclusions:** Policy makers should be aware that SR methods differ, even among leading producers of SRs and among settings studied. The traditional SR approach of using pooled estimates from RCTs is employed frequently for clinical but infrequently for community-based interventions. The common lack of effect size estimates and formal tests of significance limit the contribution of some reviews to evidence-based decision making. Careful exploration of data by subgroup, and appropriate use of random effects models, may assist researchers in overcoming obstacles to pooling data.

Background

At the core of evidence-based medicine, with its hierarchy of evidence and guidelines, lies the systematic review (SR). The potential of the SR to “make order out of scientific chaos” [1] has attracted researchers, policy makers, journal editors, and funders [2]. The simplicity of the core idea - to search for all relevant articles of a defined nature, followed by quantitative synthesis when possible has strong inherent appeal. Like evidence-based medicine, the more recent evidence-based public health also relies heavily on the systematic review. But attempting to accurately summarize evidence in public health has particular challenges.

One major challenge for the reviewer of public health interventions concerns inclusion criteria for original studies. Reviews in medicine often include only randomized controlled trials (RCTs). In public health, however, RCTs may be more difficult to perform [3]. Legislation and taxation, two classic public health approaches, which are implemented on a population-wide basis, are not easily amenable to assessment by randomized or even nonrandomized controlled methods. Other public health interventions are community-based and are also often evaluated without the benefit of a randomized approach.

Thus, in deciding which level of evidence to include in SRs of public health intervention effectiveness, reviewers are presented with a difficult choice: restrictive inclusion criteria may exclude all or most of the existing evidence, thereby potentially missing true effects, while more liberal inclusion criteria may include studies with weaker, bias-prone study designs which may incorrectly show effectiveness.

A second challenge pertains to information synthesis. In medicine, the dose of a given medication or the details of a procedure may differ between studies, yet the interventions may be more similar than different. In public

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health, there is a greater possibility for heterogeneity between interventions, and the differences between their interventions may exceed the similarities. Hence the increased difficulty in deciding about the methods of synthesis of the findings of the various studies included in SRs.

Both of these challenges have been discussed previously [3]. However, no single solution has received general acceptance.

This paper compares the methods used in producing SRs of tobacco control, which were performed by the Cochrane Collaboration ("Cochrane") [4] and the Task Force on Community Preventive Services ("the Guide") [5]. The Cochrane Collaboration is "dedicated to making up-to-date, accurate information about the effects of healthcare readily available worldwide. It produces and disseminates systematic reviews of healthcare interventions and promotes the search for evidence in the form of clinical trials and other studies of interventions." [4]

The Guide’s mandate is to "recommend interventions to improve the performance of healthcare systems; interventions implemented in community settings such as schools, worksites, and community organizations, and interventions applied to entire communities." [5, p. ix]

In order to do this, the Guide develops conceptual models linking determinants of public health problems, interventions for change, intermediate outcomes such as behavioral change, and health. Understanding the "big picture" of cause and effect drives Guide decisions about which interventions to research; then the Guide performs "systematic review(s) to provide scientific evidence of the effectiveness of interventions. Recommendations are explicitly linked to this evidence and are therefore evidence-based." [5, P. xxvi].

Consequently, both Cochrane and the Guide produce systematic reviews, though only the Guide consistently produces recommendations.

Cochrane is an international organization, while the work of the Task Force is based in, and geared towards, the United States. Cochrane reviews are performed by individual researchers throughout the world, subject to the rigorous demands of a Cochrane editorial review board, while Guide reviews are commissioned and operate under the auspices of evidence-based practice centers in the United States.

SRs from both organizations are used in the United States and internationally (US Department of Health and Human Services 2004, US Department of Health and Human Services 2004 2006, Agency for Healthcare Research Quality 2008, National Institutes of Health 2008, World Health Organization 2008, National Institute for Clinical Excellence 2008, Institute of Medicine 2008) for policy, reimbursement, and guideline setting, and are an important part of the evidence base for tobacco control policy.

The specific objectives of the present study were to (a) determine whether inclusion criteria for rigor of study design, and synthesis methods, differed between the two organizations; (b) to determine whether level of rigor differed by study setting (clinic or community), and (c) to explore how these differences may impact the utility of the reviews for health policymakers.

Methods

We examined all reviews published by Cochrane (Cochrane 2008 4th quarter, online) [4] the Guide, [5-7] pertaining to tobacco control. Each review was categorized by the level of design of the included studies, setting, and method of data synthesis. All information was extracted independently by two authors of this paper (LR and MBN). Disagreements were resolved by discussion.

Settings were defined as Clinical (interventions aimed at individuals in a clinical setting), Clinical system (interventions involving the healthcare system, such as subsidies for cessation medications or provider training), Community (interventions aimed at individuals in a community setting), or Mixed (trials involving interventions in two or more of the above).

To each SR, we assigned the level of evidence of the study with the least rigorous design that was included in the review. Level 1 indicated that all original studies included in the review used a randomized design. Level 2 indicated that at least one of the studies was a quasi-randomized study, and all studies were either quasi-randomized or randomized. Level 3 indicated that there was at least one non-randomized controlled trial in the set of original studies, and that all studies were either randomized, quasi-randomized, or non-randomized controlled trials. Level 4 indicated that there was at least one included original study which had an uncontrolled design (before-and-after, or interrupted time series), and that all studies were either randomized or quasi-randomized or controlled or uncontrolled.

We categorized the methods of synthesis used in the SRs as "meta-analysis," "median," or "narrative." We used the term "meta-analysis" to denote reviews in which data were synthesized using a standard statistical technique for combining outcomes. In those reviews, estimates of the intervention effect (in terms of odds ratios or relative risks) were presented with a measure of statistical significance (p-value). Those reviews which were summarized using the "median" method provided the median of the set of estimated effects from the individual studies, without an accompanying p-value. Both the meta-analysis and median methods are considered quantitative methods of synthesis in this paper. Reviews summarized with the narrative method of synthesis provided descriptive sum-
maries of results, without an estimate of an overall intervention effect.

Results
Cochrane
We located the following 49 reviews, of which 46 were completed:

C1: Acupuncture and related interventions for smoking cessation
C2: Antidepressants for smoking cessation
C3: Anxiolytics for smoking cessation
C4: Aversive smoking for smoking cessation
C5: Biomedical risk assessment as an aid for smoking cessation
C6: Cannabinoid type 1 receptor antagonists (rimonabant) for smoking cessation
C7: Clonidine for smoking cessation
C8: Community interventions for preventing smoking in young people
C9: Community interventions for reducing smoking among adults
C10: Community pharmacy personnel interventions for smoking cessation
C11: Competitions and incentives for smoking cessation
C12: Enhancing partner support to improve smoking cessation
C13: Exercise interventions for smoking cessation
C14: Family and carer smoking control programmes for reducing children’s exposure to environmental tobacco smoke
C15: Family-based programmes for preventing smoking by children and adolescents
C16: Group behaviour therapy programmes for smoking cessation
C17: Healthcare financing systems for increasing the use of tobacco dependence treatment
C18: Hypnotherapy for smoking cessation
C19: Impact of tobacco advertising and promotion on increasing adolescent smoking behaviours
C20: Individual behavioural counselling for smoking cessation
C21: Interventions for preoperative smoking cessation
C22: Interventions for preventing tobacco sales to minors
C23: Interventions for preventing smoking in public places
C24: Interventions for promoting smoking cessation during pregnancy
C25: Interventions for smokeless tobacco use cessation
C26: Interventions for smoking cessation in hospitalised patients
C27: Interventions for tobacco cessation in the dental setting
C28: Interventions for waterpipe smoking cessation
C29: Interventions to reduce harm from continued tobacco use
C30: Lobeline for smoking cessation
C31: Mass media interventions for preventing smoking in young people
C32: Mass media interventions for smoking cessation in adults
C33: Mecamylamine (a nicotine antagonist) for smoking cessation
C34: Nicobrevin for smoking cessation
C35: Nicotine receptor partial agonists for smoking cessation
C36: Nicotine replacement therapy for smoking cessation
C37: Nursing interventions for smoking cessation
C38: Opioid antagonists for smoking cessation
C39: Physician advice for smoking cessation
C40: Psychosocial interventions for smoking cessation in patients with coronary heart disease
C41: Quit and Win contests for smoking cessation
C42: Relapse prevention interventions for smoking cessation
C43: School-based programmes for preventing smoking
C44: Self-help interventions for smoking cessation
C45: Silver acetate for smoking cessation
C46: Telephone counselling for smoking cessation
C47: Tobacco cessation interventions for young people
C48: Training health professionals in smoking cessation
C49: Workplace interventions for smoking cessation

There were 44 completed reviews in the Cochrane library’s Tobacco Addiction Group (1-c23, c25-c27, c29, c31-c32, c34-c40, c42-c49) (one of these c23 was temporarily withdrawn; an earlier version was therefore used in the present analysis), three planned reviews which were not performed because no original studies were found for inclusion (these reviews were excluded from further analyses), c28, c30, c34 one smoking-related review in the Pregnancy Group, c24 and one smoking-related review in the Heart Group. c41 The studies had been carried out in Clinical settings (19/46, 41.3%), c1-c7, c18, c21, c26, c27, c33, c35-c40, c45 Clinical systems (2/46, 4.3%), c17, c48 Community (13/46, 28.3%), c8-c12, c19, c22, c23, c31, c32, c41, c43, c49 and Mixed settings (eg, settings for different included studies were different, or a specific intervention took place both in the clinical and community setting) (12/46, 26.1%), c13-c16, c20, c24, c25, c29, c42-c44, c46, c47 Most reviews included designs at Level 1 (26/46, 56.5%), c1-c7, c10, c12, c13, c15, c16, c18, c21, c25, c31, c35-c38, c40, c42-c45, c48 A fair number included designs at Levels 2 or 3 (14/46, 30.4%), c8, c9, c11, c14, c20, c24, c26, c27, c29, c31, c39, c41, c46, c47 while a minority of reviews included designs at Level 4 (6/46, 13.0%), c17, c19, c22, c23, c32, c49 Results were synthesized
using meta-analysis in most (30/46, 65.2%) of reviews, \(^{c1-c7,c11,c12,c16-c18,c20,c24-c27,c29,c35-c40,c42-c47}\) with the remainder (16/46, 34.8%) summarized using a narrative approach. \(^{c8-c10,c13-c15,c19,c21-c23,c31-c33,c41,c48,c49}\)

Tables 1, 2, 3 present the distributions of the SRs by level of study design, methods of data synthesis and setting. The information is illustrated in Figure 1 as Quorum Trees \[^8\]. Of the 19 Cochrane reviews of interventions in clinical settings, most (16/19, 84.2%) included Level 1 design types, while the remainder (3/19, 15.8%) included Level 2 design types. Meta analysis was used to synthesis the data in most cases (17/19, 89.5%). Most (14/19, 73.7%) reported statistically pooled results from RCTs, and 89.5% (17/19) reported pooled results from either RCTs or CTs.

Of the 13 reviews of interventions which took place in the community setting, design types were split between Level 1 (3/13, 23.1%), Level 2 or 3 (5/13, 38.5%), and Level 4 (5/13, 38.5%). Most (10/13, 76.9%) reviews of community interventions used the narrative approach for synthesis. Few (2/13, 15.4%) reported pooled results from RCTs, or from RCTs or CTs (3/13, 23.1%).

The Guide

The Guide conducted 21 SRs which formed the basis for their recommendations \[^5-7\]. These are listed below:

- **G1**: Increase unit price
- **G2**: Mass media education campaigns in combination
- **G3**: Restricting minor’s access: Community mobilization plus other
- **G4**: Laws directed at retailers (alone)
- **G5**: Laws directed at minor’s purchase, possession, use (alone)
- **G6**: Enforcement (alone)
- **G7**: Retailer education with enforcement (alone)
- **G8**: Retailer education without enforcement
- **G9**: Community education regarding Minors’ access (alone)
- **G10**: Increase unit price
- **G11**: Reduce costs
- **G12**: Telephone plus multicomponent
- **G13**: Mass media education plus other
- **G14**: Mass media education - cessation
- **G15**: Mass media education - contests
- **G16**: Healthcare provider reminder system
- **G17**: Healthcare provider reminder plus provider education
- **G18**: Healthcare provider education alone
- **G19**: Healthcare provider feedback
- **G20**: Smoking bans
- **G21**: Community education regarding environmental tobacco smoke in the home

Three reviews lacked original studies and were excluded from further analysis, \(^{g5,g7,g9}\) leaving a total of 18 completed reviews. Twelve Guide reviews (66.7%) concerned interventions taking place entirely in the community, \(^{g1-g4,g6,g8,g10,g13-g15,g20,g21}\) five (27.8%) concerned

Table 1: Distribution of reviews by reviewer, setting, and level of study design

| Level* | Clinical | Clinical System | Setting** N (%) |
|--------|----------|-----------------|-----------------|
| **COCHRANE** |          |                 |                 |
| Level 1 | 16 (84)  | 1 (50)          | 3 (23)          |
| Level 2 | 3 (16)   | 0 (0)           | 0 (0)           |
| Level 3 | 0 (0)    | 0 (0)           | 5 (38)          |
| Level 4 | 0 (0)    | 1 (50)          | 5 (38)          |
| All levels | 19 (100) | 2 (100)         | 13 (100)        |
| **GUIDE**  |          |                 |                 |
| Level 1 | 0 (0)    | 0 (0)           | 4 (33)          |
| Level 2 | 0 (0)    | 0 (0)           | 0 (0)           |
| Level 3 | 0 (0)    | 0 (0)           | 0 (0)           |
| Level 4 | 0 (0)    | 5 (100)         | 8 (67)          |
| All levels | 0 (0)    | 5 (100)         | 12 (100)        |

* Level: Level 1 (only RCTs included in review), Level 2 (At least one quasi-randomized study included in review), Level 3 (At least one controlled trial included in review), Level 4 (At least one non-controlled trial, such as interrupted time series, included in review).
**Setting: Clinical (interventions aimed at individuals in a clinical setting), Clinical system (interventions involving the healthcare system, such as subsidies for cessation medications or provider training), Community (interventions aimed at individuals in the community), or Mixed (included trials involving interventions in two or more of the above).
interventions within clinical systems, g11, g16-g19 and one (5.6%) took place in a mixed environment. g12
Four included studies with Level 1 designs, g6, g8, g15, g21 one had Level 3 design, g12 and thirteen included Level 4
designs (72.2%). g1-g4, g10-g11, g13-g14, g16-g20 The majority (16/18, 88.9%) g1-g4, g6, g8, g10-g13, g16-g21 were synthesized using
the median, and a few (2/18, 11.1%) g14, g15 were synthe-
sized using the narrative technique.

Of the 12 Guide reviews which took place in the com-
munity, one third (4/12) included Level 1 designs and two

Table 2: Distribution of reviews by reviewer, setting, and method of data synthesis

| Synthesis Method* | Clinical | Clinical System | Community | Mixed | All |
|-------------------|----------|-----------------|-----------|-------|-----|
| COCHRANE          |          |                 |           |       |     |
| Meta-analysis     | 17 (89%) | 1 (50)          | 3 (23)    | 9 (75)| 30  |
| Median            | 0 (0)    | 0 (0)           | 0 (0)     | 0 (0)| 0   |
| Narrative         | 2 (11)   | 1 (50)          | 10 (77)   | 3 (25)| 16  |
| All levels        | 19 (100)| 2 (100)         | 13 (100)  | 12 (100)| 46 |
| GUIDE             |          |                 |           |       |     |
| Meta-analysis     | 0.0 (0)  | 0 (0)           | 0 (0)     | 0 (0)| 0   |
| Median            | 0.0 (0)  | 5 (100)         | 10 (83.3)| 1 (100)| 16 |
| Narrative         | 0.0 (0)  | 0 (0)           | 2 (16.7)  | 0 (0)| 2   |
| All levels        | 0.0 (0)  | 5 (100)         | 12 (100)  | 1 (100)| 18 |

* Synthesis Method: Meta-analysis (indicating a pooled statistic), calculation of the median (median of effect sizes taken without any accompanying p-value), or narrative.
** Setting: Clinical (interventions aimed at individuals in a clinical setting), Clinical system (interventions involving the healthcare system, such as subsidies for cessation medications or provider training), Community, or Mixed (included trials involving interventions in two or more of the above).

Table 3: Distribution of reviews by reviewer, setting, and methodological criteria

| Combined methodological criteria* | Clinical | Clinical System | Community | Mixed | All |
|----------------------------------|----------|-----------------|-----------|-------|-----|
| COCHRANE                         |          |                 |           |       |     |
| RCTs with pooling                | 14 (74)  | 0 (0)           | 2 (15)    | 4 (33)| 20  |
| RCTs/CTs with pooling            | 3 (16)   | 0 (0)           | 1 (8)     | 5 (42)| 9   |
| Other                            | 2 (11)   | 2 (100)         | 10 (77)   | 3 (25)| 17  |
| All levels                       | 19 (100)| 2 (100)         | 13 (100)  | 12 (100)| 46 |
| GUIDE                            |          |                 |           |       |     |
| RCTs with pooling                | 0 (0)    | 0 (0)           | 3 (25)    | 0 (0)| 3   |
| RCTs/CTs with pooling            | 0 (0)    | 0 (0)           | 0 (0)     | 1 (100)| 1   |
| Other                            | 0 (0)    | 5 (100)         | 9 (75)    | 0 (0)| 14  |
| All levels                       | 0 (0)    | 5 (100)         | 12 (100)  | 1 (100)| 18 |

* Combined methodological criteria: RCTs with pooling (Randomized controlled trials only, with quantitatively pooled results), RCTs/CTs with pooling (Randomized controlled trials or Controlled Trials only, with quantitatively pooled results), Other (any study design, any type of synthesis).
** Setting: Clinical (interventions aimed at individuals in a clinical setting), Clinical system (interventions involving the healthcare system, such as subsidies for cessation medications or provider training), Community, or Mixed (included trials involving interventions in two or more of the above).
thirds (8/12) included Level 4 designs. Most (10/12, 83.3%) were summarized using a median, while the remainder (2/12, 16.7%) were summarized narratively. Of the 5 Guide reviews which took place in the clinical system setting, all were Level 4 designs and were summarized using a median.

**Discussion**

Our study illuminates differences in conduct of SRs on tobacco control between Cochrane and the Guide, as well as differences in levels of rigor used for study of interventions conducted in the clinical versus the community settings. These findings support recent statements regarding standards of SR conduct in medical and public health settings [9]. In a departure from other work [3] on the topic, it quantifies empirical use of different approaches to study design inclusion criteria and methods of information synthesis.

In the community setting, Cochrane reviews were less likely than Guide reviews to include uncontrolled trials (Cochrane: 38%, Guide: 67%). Findings from Cochrane reviews were quantitatively synthesized less frequently than were findings from Guide reviews (Cochrane: 23%, Guide: 83%).

Comparisons between clinical and community settings were only possible for the Cochrane reviews, as the Guide did not assess interventions which take place in clinical settings [5]. Nearly all (84%) of the Cochrane reviews on clinical interventions included only RCTs, while a just one quarter of its SRs of community-based interventions did so. Most Cochrane SRs of clinical interventions utilized pooled estimates of RCTs (74%), while the majority of SRs of community interventions did not (83%).

The preference for controlled over uncontrolled trials found in community-based Cochrane reviews (62%) versus community-based Guide reviews (33%) may reflect the continued influence of the vision of Archie Cochrane, who called in 1979 for "assembly of a critical summary, of all... relevant randomized controlled trials." While recent Cochrane statements support this vision [10], other declarations are more consistent with the fact that most (77%) of Cochrane community-based SRs were not
restricted to RCTs. The website of the Tobacco Addiction Group [11] includes this statement: "Reviews will, in general, be restricted to randomized or quasi-randomized studies unless randomization is likely to be impractical for the intervention studied, in which case Controlled Before and After studies and Time Series studies may also be considered." Declarations by the Health Promotion and Public Health (HPPH) Field [12], which became a Cochrane group in 2007, stand in stark contrast to the original vision: "The HPPH Field does not contend that all health promotion and public health interventions must be justified by randomized controlled trials ... The criteria used to select studies should primarily reflect the questions being answered in the review, as opposed to any predetermined hierarchy." While this group does not directly influence the editorial policy of the Tobacco Addiction Group, some population-based tobacco control interventions may come under its purview in the future.

Our findings identify two main limitations that may hinder the evidence-based policymaker in prioritizing interventions aimed at controlling tobacco use. The first relates to the assessment of effectiveness and the second to the assessment of effect magnitude.

Several issues affect the assessment of effectiveness of interventions. First, the synthesis of information by the narrative technique, used frequently by Cochrane, does not provide quantitative assessment of effectiveness. Cochrane's use of the narrative review is generally explicitly justified by statistical considerations: either difficulties in synthesizing data from cluster randomized trials or heterogeneity. c8, c9, c13, c14, c19, c21, c22, c23, c31, c32, c41, c49

Difficulties in synthesis due to clustering should not pose a problem in the future, as appropriate statistical software such as RevMan is now available [13]. Heterogeneity [10] is a more complex issue. Heterogeneity can be "clinical" (referring to characteristics of the population or the intervention), "methodological" (referring to differences in methods used in the different studies), or "statistical" (referring to differences in the direction or magnitude of the results). It is always important to explore differences in results by using subgroup analyses. Sometimes the reasons for differences in results are due to clinical or methodological differences between the trials. In those cases, in may be best to present statistical summaries by subgroup. Heterogeneity of the results explained by methodological differences may indicate bias. When heterogeneity is present and cannot be explained by clinical or methodological factors, it may be appropriate to use a random effects, rather than fixed effects, model. While the fixed effects approach asks the question "What is the best estimate of the (one) true effect of the intervention?" the random effects model asks a different question: "What is the average effect of the intervention, in its different forms and over different tar-
sions, because the topics of the individual studies differed. (That subject is more fully explored in a separate paper, and is limited to the seven pairs of studies regarding similar topics [16].) Further, analyses are limited to SRs done by Cochrane and the Guide. Though we are unable to infer findings of this study to other SRs on tobacco control interventions, the issues raised regarding assessment and estimation of effectiveness are likely to be relevant in other SRs and public health topics.

Conclusions
Policy makers should be aware that SR methods differ, even among leading producers of SRs, and among settings studied. The traditional SR approach of using pooled estimates from RCTs is employed frequently for clinical but infrequently for community-based interventions. The common lack of effect size estimates and formal tests of significance limit the contribution of some reviews to evidence-based decision making. Careful exploration of data by subgroup, and appropriate use of random effects models, may assist researchers in overcoming obstacles to pooling data.

List of Abbreviations
SR: Systematic Review; RCT: Randomized Controlled Trial; CT: Controlled Trial; Cochrane: Cochrane Collaboration; The Guide: Task Force on Community Preventive Services;

Competing interests
The authors declare that they have no competing interests.

Authors’ contributions
The article was conceived and drafted by LJR. ER contributed to the writing. LJR and MBN extracted the data. LJR, ER, and MBN edited the article for critical content and approved the final version of the manuscript.

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