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Addressing substance abuse and violence in substance use disorder treatment and batterer intervention programs

Christine Timko1,4*, Helen Valenstein2, Patricia Y Lin1, Rudolf H Moos1, Gregory L Stuart3 and Ruth C Cronkite1

Abstract

Background: Substance use disorders and perpetration of intimate partner violence (IPV) are interrelated, major public health problems.

Methods: We surveyed directors of a sample of substance use disorder treatment programs (SUDPs; N=241) and batterer intervention programs (BIPs; N=235) in California (70% response rate) to examine the extent to which SUDPs address IPV, and BIPs address substance abuse.

Results: Generally, SUDPs were not addressing co-occurring IPV perpetration in a formal and comprehensive way. Few had a policy requiring assessment of potential clients, or monitoring of admitted clients, for violence perpetration; almost one-quarter did not admit potential clients who had perpetrated IPV, and only 20% had a component or track to address violence. About one-third suspended or terminated clients engaging in violence. The most common barriers to SUDPs providing IPV services were that violence prevention was not part of the program’s mission, staff lacked training in violence, and the lack of reimbursement mechanisms for such services. In contrast, BIPs tended to address substance abuse in a more formal and comprehensive way; e.g., one-half had a policy requiring potential clients to be assessed, two-thirds required monitoring of substance abuse among admitted clients, and almost one-half had a component or track to address substance abuse. SUDPs had clients with fewer resources (marriage, employment, income, housing), and more severe problems (both alcohol and drug use disorders, dual substance use and other mental health disorders, HIV + status). We found little evidence that services are centralized for individuals with both substance abuse and violence problems, even though most SUDP and BIP directors agreed that help for both problems should be obtained simultaneously in separate programs.

Conclusions: SUDPs may have difficulty addressing violence because they have a clientele with relatively few resources and more complex psychological and medical needs. However, policy change can modify barriers to treatment integration and service linkage, such as reimbursement restrictions and lack of staff training.

Keywords: Substance use disorder, Substance abuse treatment policy, Batterer intervention, Intimate partner violence, Treatment integration, Service centralization
Substance use disorders and intimate partner violence (IPV) are interrelated, major public health problems. Of men entering substance use disorder treatment programs (SUDPs), approximately 60% have perpetrated IPV [1-4], and of clients in Batterer Intervention Programs (BIPs; programs that treat IPV perpetration), similar proportions have SUDs. For example, of men court-referred to BIPs in Rhode Island, 68% were hazardous drinkers, 53% had an alcohol use disorder, and 31% had a drug use disorder [5]. Accordingly, to improve the quality of care and reduce the harm caused by SUDs and IPV, substance abuse policy researchers are calling for improved linkages between SUD and IPV perpetration treatment systems and programs, as well as better recognition of the cross problem within programs.

This study focused on a sample of programs in California to examine the extent to which SUDPs address IPV in their client population, and BIPs address substance abuse among their clients. The study’s design was guided by a modified version of Moos’ (1997) conceptual framework [6] for informing SUD policy through evaluations of treatment programs (Figure 1). This model is broadly consistent with the model of organizational change in addictions treatment outlined by Simpson (2004) [7]. It highlights the role of organizational factors and aggregate client characteristics in shaping the use of specific linkage practices within and across programs and how these factors influence treatment outcomes. Specifically, the model suggests that linkages are shaped by characteristics of the organization, such as size and funding, and the types of clients served [8,9], and that stronger in-program and cross-program linkages are associated with more positive client outcomes [10,11]. However, we lack critical data from SUDPs and BIPs on these domains, particularly the extent to which SUDPs address IPV in their client population and the extent to which BIPs address substance abuse among their clients.

**Organizational and client characteristics**

Organizational factors that influence service linkages and outcomes include the program’s ownership, years of operation, size, staffing, annual budget, and revenue sources. Organizational factors are important to assess in part because they are associated with treatment services and client outcomes [11,12]. Unfortunately, surveys of SUDPs and BIPs do not yield comprehensive, comparable information on organizational factors. Surveys of SUDPs often combined data on a range of program settings (outpatient, intensive outpatient, short- or long-term residential, inpatient), whereas BIPs do not treat a diagnosed disorder and fall into the category of outpatient only. In addition, available surveys (especially those of BIPs) often had very low response rates and, because some were conducted a number of years ago, may not reflect current program characteristics.

The National Survey of Substance Abuse Treatment Services (N-SSATS), an annual survey of facilities providing substance abuse treatment, reported that most facilities are private, non-profit (58%), and that 60% receive government funding [13]. Private-for-profit, private-nonprofit, and government-funded facilities in the N-SSATS were comparable on the likelihood of offering domestic violence (victim and/or perpetrator) services (32%-38% did so) [14]. The National Drug Abuse Treatment Clinical Trials Network (CTN), in a survey of outpatient, methadone, long-term residential, and inpatient program staff members, found that 36% had a master’s or doctoral degree [15]. The National Treatment Center Study (NTCS) of SUDPs found that 45% of counselors held a master’s degree [16].

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**Figure 1 Determinants and outcomes of SUDP and BIP linkages.**
A national survey of BIPs found that 43% were private-nonprofit, 48% were private-for-profit, and 9% were publicly owned [17]. Program income was mainly from client fees (74%), with 18% from government sources. In a subsequent national survey of BIPs, 54% of programs were funded exclusively by client payments; 87% relied in part on client fees, and 46% received some funding from another source, such as the government, private donations, or foundations [18]. BIPs varied widely in size, with an average of 195 [17] and 131 [18] clients per year. Dalton reported that most BIP staffs were small, with 85% having at most four full-time workers [17]. However, in contrast to the cited SUDP surveys, which had very high response rates, the BIP survey response rates were low (49% in Dalton [17], 15% in Price & Rosenbaum [18]).

Important client characteristics are indicative of personal needs and resources and include gender, race and ethnicity, socioeconomic status, court mandates to treat, and types of substances used. Client characteristics are also likely to be associated with treatment services and outcomes. Again, however, there is a lack of data to directly compare client characteristics between SUDP and BIPs.

The N-SSATS found that most clients in facilities treating substance abuse were male (68%) and White (63%), with 21% Black and 14% Hispanic. In addition, 43% of clients had abused both alcohol and other drugs, 39% abused drugs only, and 18% abused alcohol only. Furthermore, 43% of clients had co-occurring mental health disorders [13]. In the NTCS, 39% of clients were women, 28% were referred to treatment from the legal system, and 43% were on probation or parole [16]. In the CTN, 10% of outpatient clients were homeless, and 34% were on probation [15]. Finally, in the National Drug Abuse Treatment System Survey of Outpatient Programs, 53% of clients were described as potentially benefiting from HIV testing and counseling [8]. These findings suggest that many SUDP clients have a complex array of problems that could make a program emphasis on violence perpetration more important but also more difficult. The BIP surveys found that about 90% of BIP clients were men, and 89% were court mandated to attend the program [17,18]. BIP clients were mainly White (58%), with 21% Black and 17% Hispanic [17]. Although income was not assessed, BIP clients were described as being of low socioeconomic status [18].

**In- and cross-program practices**

Given the high co-occurrence of SUDs and IPV perpetration, in-program practices of careful assessment, appropriate referral and intervention planning, and monitoring of at-risk clients are important for addressing both problems [5,19-22]. However, in a survey of SUD and IPV (victim and batterer) programs in Illinois (35% and 47% response rates, respectively), formal screening for the cross problem was rare and unsystematic [23]. A national survey of SUDP (61% response rate) and IPV programs found that only 60% of SUDPs screened for, and only 49% treated, IPV perpetration, and only 46% had a formal referral arrangement with an IPV (victim and/or batterer) program [12]. In the IPV programs (75% response rate, but only 31% of responding programs provided batterer intervention services), 58% screened for, and 19% treated, SUDPs, and 47% had a formal referral arrangement with a SUDP. These findings provide some evidence of a lack of implementation of recommended in-program practices [24,25]; however, the surveys were conducted more than a decade ago and tended to have relatively low response rates.

Although there is relatively little definitive information, some evidence suggests that referrals to BIPs are infrequent (17%) even among SUDP clients with a pre-treatment–year history of IPV perpetration, because providers inconsistently assessed IPV perpetration, or used assessment strategies that were not evidence-based [26]. For example, assessments for IPV perpetration may consist of a single question (e.g., have you hit your spouse) that allows clients to say no honestly even though they had engaged in IPV (e.g., kicked, hit with an object, used a weapon). According to Schumacher and colleagues [26], SUD treatment providers often do not provide referrals even when IPV perpetration is discovered, and only 13% of clients receiving a BIP referral followed through and enrolled, due in part to a lack of monitoring of referrals.

Staff members in SUDP often lack expertise in violence screening and treatment, and BIP staff members often do not have training in SUD assessment and treatment [23]. In Collins and Spencer’s survey, 54% of SUDP, and 26% of IPV programs, had a staff member attending to the cross-problem [12]. Even then, staff expertise was rarely based on formal training; for example, a BIP staff member in recovery was considered an expert in SUD treatment.

Treatments for both SUDs and IPV perpetration within the same program may be viewed as incompatible. SUDs are seen as the primary problem in SUDP, and IPV perpetration is seen as primary in BIPs. SUDP may view IPV perpetration as a problem not requiring intervention in its own right. In this view, the battering will stop if the substance use stops [12], or at least SUDs must be addressed before other areas of dysfunction can be addressed [27].

**Client outcomes**

Program completion rates are estimated at 42% in outpatient SUDP nationally [13], and 50%-75% in BIPs [28-31]. Program completion is important because it is
associated with better client outcomes in both systems of care. Specifically, clients who complete substance abuse treatment are more likely to achieve abstinence [32,33], and those who complete batterer intervention may be more likely to refrain from additional violence perpetration [34,35].

**Study aims**

Our aims were to study a sample of SUDPs and BIPs in California to be able to fully describe and compare programs. We examined programs’ organizational (for example, do SUDPs and BIPs differ on numbers and training levels of staff members available to clients) and aggregate client characteristics (do SUDPs have clients with fewer resources and more health needs). We also compared programs on policies about admitting clients with the cross problem, assessing and monitoring the cross problem, and referring treated clients who engage in the cross problem. For example, do SUDPs admit potential clients who have perpetrated IPV, and do BIPs admit potential clients who have misused alcohol and other drugs?

We examined within-program treatment of the cross problem: what kinds of services, if any, do SUDPs offer for IPV perpetration, and do BIPs provide substance abuse services? Among programs that do not offer cross-problem services, what are the barriers to doing so? Do program directors believe that integrating substance abuse and violence treatment may give clients a higher likelihood of achieving positive outcomes? Improving our knowledge of how SUDPs and BIPs manage IPV perpetration and SUDs, respectively, will help policymakers gauge the extent to which inadequate service linkage is occurring and make recommendations accordingly. It will also help program managers and providers establish effective linkages and implement interventions better to reduce substance abuse and violence, thereby improving the quality of care in these settings.

**Methods**

**Sample**

The sampling frame was all BIPs in the state, using a current listing by the California State Auditor. Specifically, the listing consisted of BIPs approved by criminal justice agencies (via an annual on-site review examining adherence to applicable statutes and regulations) within each county jurisdiction. Although BIPs are not typically described as providing treatment for a diagnosed disorder, all would fall in the category of outpatient care. Within each of the state’s 58 counties, the same number of SUD outpatient treatment programs as BIPs was randomly selected, using SAMHSA’s Substance Abuse Treatment Facility Locator. Considering sampling with respect to county reduced the likelihood of extraneous factors (e.g. judicial practices; availability of health, social, and other services) affecting results. We confirmed the accuracy of contact information and requested surveys from directors of 339 SUD treatment programs and 339 Batterer Intervention Programs. By using a sequence of follow-up procedures to target non-responders [36], we obtained completed surveys from 241 SUDPs and 235 BIPs (response rates of 71% and 69%, respectively). All procedures were approved by Stanford University’s Institutional Review Board.

**Survey**

Where possible, survey items were drawn from previously used measures, i.e. the Residential Substance Abuse and Psychiatric Programs Inventory [37,38]; and Bennett and Lawson’s Illinois [23], and Collins and Spencer’s [12], surveys of SUDPs and IPV-related programs. An initial draft of the survey was pretested with 6 program directors (3 SUDP, 3 BIP) selected at random from the potential participant pool. Feedback from the pretest was used to finalize the survey.

The survey ascertained program organizational characteristics, aggregate client characteristics, within-program practices (assessment and referral, treatment planning, and monitoring of IPV in SUDPs and of SUDs in BIPs) and cross-program practices (service centralization, staff cross-training, and treatment integration). It also assessed program-level outcomes among clients leaving the program in the past year: rates of program completion (“What percentage of the clients who left your program in the past 12 months completed the program [i.e. did not drop out or were terminated prematurely]?”), substance use abstinence (calculated from, “What percentage of the clients who left your program in the past 12 months were using alcohol and/or drugs at discharge?”), and IPV perpetration abstinence (from, “What percentage of the clients who left your program in the past 12 months were perpetrating IPV or battering at discharge?”). Other specific items are described in the Results section.

Evidence supports the validity of outcomes at the program (or client aggregate) level in that they are relatively stable (i.e. are not sensitive to changes in the individual making the report or to turnover in the client or staff population) and have convergent and discriminate validity [39,40]. More generally, research shows that SUDP directors, including those serving offenders, provide valid and reliable data on program practices and their determinants and outcomes [37,38,41,42].

**Data analysis**

We compared SUDPs to BIPs mainly using t-tests for continuous variables, and chi-square tests for categorical variables.
Results

SUDPs
On average, the length of treatment obtained by SUDP clients was about six months (mean=191.5 days, SD=165.3). The majority (75% or more) of SUDPs offered the SUD-related services of individual counseling, group counseling, continuing care, or case management. Roughly one-third to one-half of programs offered marital or family counseling, mental health treatment, 12-step meetings on-site, job counseling, or help with housing. Fewer than one in four programs offered peer counseling, rides or subsidies for public transportation to and from the program, child care, smoking cessation, legal services, detoxification, or methadone and/or buprenorphine or other medications for SUDs. On a scale from 1=none, to 10=very strong, on average, programs were rated as placing more emphasis on abstinence from alcohol and drugs (mean=9.5, SD=1.2) than on harm reduction (mean=5.7, SD=3.7).

Also on a scale of 1 (none) to 10 (very strong), on average, programs primarily emphasized a cognitive-behavioral (M=8.7, SD=2.0), twelve-step (M=8.0, SD=2.7), or motivational interviewing (M=7.7, SD=2.4) treatment model. Less emphasized were Matrix, social, community reinforcement, psychodynamic, family, and dual diagnosis treatment models (means range from 5.8 to 6.8), and even lesser used were psychosocial rehabilitation, contingency management, and medical treatment models (means from 2.7 to 4.8).

BIPs
On average, the length of treatment obtained by BIP clients was one year (mean=365.4 days, SD=22.2). The majority of BIPs offered counseling for IPV perpetration in groups for men only (98.3%) and for women only (74.4%), but very few offered groups for men and women together (2.1%). The majority offered group or individual anger management counseling (60.7%), but fewer offered individual IPV perpetration counseling (39.7%). Parenting classes were offered by 40.3% of BIPs, but 12.0% or less offered marital or family counseling, peer counseling, legal services, child care, mutual-help groups for perpetrators on-site, or rides or subsidies for public transportation to and from the program. On the 1 (none) to 10 (very strong) scale, on average, programs primarily emphasized a cognitive-behavioral (M=8.7, SD=2.0) or psychoeducational (M=8.1, SD=2.4) treatment model, and put less emphasis on the Duluth, family systems, psychodynamic, or psychodrama model (means from 3.5 to 6.7).

Organizational characteristics
On average, compared to BIPs, SUDPs had been operating longer, served more clients, and had more paid staff, including those providing direct service to clients (Table 1). SUDPs had more staff members per 100 clients. SUDPs also had a larger annual budget, with the largest percentage of the budget coming from government sources. BIPs were supported mainly by client fees. SUDPs were mainly not-for-profit, whereas BIPs were more evenly split between not-for-profit and for-profit ownership status. More than 75% of SUDPs and BIPs were located in urban or suburban areas.

Aggregate client characteristics
Both SUDPs and BIPs served a preponderance of men, but SUDPs had a lower proportion of men than BIPs did, as well as a lower proportion of Hispanic/Latino clients, and a higher proportion of White clients (Table 2). On average, compared to BIPs, SUDPs served more youth and middle-aged clients. They also served a somewhat more disadvantaged clientele; that is, fewer clients were married/partnered or employed and they tended to

Table 1 Organizational characteristics of SUDPs (N = 241) and BIPs (N = 235)

|                          | SUDPs (Mean, SD) | BIPs (Mean, SD) | t     |
|--------------------------|-----------------|----------------|-------|
| Years program has been operating | 20.3 (11.6) | 15.2 (8.1) | 5.46*** |
| Unique clients served, past year | 378.6 (1263.6) | 1649 (347.8) | 2.43* |
| Paid staff | 9.8 (9.9) | 4.3 (3.6) | 8.08*** |
| Paid staff providing direct service | 7.0 (7.8) | 3.7 (3.0) | 6.18*** |
| Paid, direct care staff with professional degrees | 3.1 (6.7) | 2.3 (2.3) | 1.53 |
| Number of staff per 100 clients | 11.7 (40.9) | 5.4 (6.8) | 2.25* |
| Operating budget (annual, in 1000 s) | $786 (1,262) | $132 (254) | 5.91*** |

Percent of budget from:

|                          | SUDPs (percent, N) | BIPs (percent, N) | χ² |
|--------------------------|--------------------|-------------------|-----|
| Client fees | 34.2 (41.0) | 88.7 (27.5) | 15.71*** |
| Government | 57.6 (42.8) | 7.3 (22.6) | 14.67*** |
| Private sources | 5.5 (16.9) | 2.3 (11.3) | 2.24* |
| Other sources | 2.6 (13.0) | 1.6 (10.6) | .85 |

Type of ownership

|                          | SUDPs (percent, N) | BIPs (percent, N) | χ² |
|--------------------------|--------------------|-------------------|-----|
| Public | 16.3(39) | 6.0(14) | |
| Private, not for profit | 58.3(141) | 48.1(113) | |
| Private, for profit | 25.4(61) | 46.0(108) | |

Type of area

|                          | SUDPs (percent, N) | BIPs (percent, N) | χ² |
|--------------------------|--------------------|-------------------|-----|
| Urban | 50.8(123) | 53.6(126) | .56 |
| Suburban | 27.9(67) | 27.7(65) | |
| Rural | 21.3(51) | 18.7(44) | |

*p < .05 **p < .01 ***p < .001.
Table 2 Aggregate client characteristics of SUDPs (N = 241) and BIPs (N = 235)

|                          | SUDPs          | BIPs          | t     |      |
|--------------------------|----------------|---------------|-------|------|
|                          | (Mean %, SD)   | (Mean %, SD)  |       |      |
| Male                     | 63.8 (21.6)    | 84.1 (16.1)   | -11.26*** |      |
| Hispanic/Latino          | 29.8 (24.9)    | 40.1 (27.2)   | -4.18*** |      |
| Black, non-Hispanic      | 12.5 (24.9)    | 15.5 (17.4)   | 1.90   |      |
| White, non-Hispanic      | 48.2 (29.2)    | 37.2 (26.6)   | 4.17*** |      |
| Other                    | 9.7 (20.2)     | 7.4 (16.2)    | 1.32   |      |
| Age                      |                |               |       |      |
| Under age 21             | 10.3 (13.6)    | 7.4 (7.9)     | 2.42*  |      |
| 21-40 years old          | 55.3 (21.5)    | 62.6 (18.5)   | -3.46*** |      |
| 41-55 years old          | 27.2 (17.5)    | 23.3 (14.2)   | 2.30*  |      |
| Over age 55              | 6.7 (7.5)      | 6.6 (6.8)     | .22    |      |
| Married/partnered        | 47.2 (23.1)    | 65.8 (22.0)   | -8.51*** |      |
| College graduate         | 17.1 (20.1)    | 13.3 (16.0)   | 1.88   |      |
| Employed                 | 42.6 (27.4)    | 58.3 (23.1)   | -5.69*** |      |
| Annual income            |                |               |       |      |
| $20,000 or less          | 57.5 (35.0)    | 40.8 (29.8)   | 4.78*** |      |
| $20,001-$40,000          | 22.6 (20.0)    | 38.1 (22.9)   | -6.77*** |      |
| $40,001-$80,000          | 15.6 (22.2)    | 16.6 (15.7)   | -48    |      |
| $80,001 or more          | 4.6 (10.8)     | 4.2 (8.7)     | .32    |      |
| Homeless                 | 12.0 (17.0)    | 7.4 (12.0)    | 2.86** |      |
| Have alcohol use disorder only | 15.7 (15.2) | 23.6 (17.1)   | -5.04*** |      |
| Have drug use disorder only | 23.6 (22.0) | 12.5 (17.1)   | 6.81*** |      |
| Have both alcohol and drug use disorders | 60.6 (29.7) | 32.9 (26.3)   | 10.39*** |      |
| Dually diagnosed         | 51.4 (27.3)    | 16.3 (18.7)   | 2.65*** |      |
| HIV+                     | 4.7 (6.8)      | 2.5 (5.7)     | 13.30*** |      |
| Mandated to program by Criminal Justice System | 53.1 (35.3) | 90.7 (15.9)   | -14.55*** |      |
| Arrested due to substance abuse | 72.6 (29.7) | 47.4 (29.5)   | 8.06*** |      |
| Men arrested for IPV perpetration | 14.7 (21.0) | 85.2 (21.8)   | -24.84*** |      |
| Women arrested for IPV perpetration | 7.6 (17.4) | 71.3 (36.1)   | -17.86*** |      |

*p < .05 **p < .01 ***p < .001.

have less income and were more likely to be homeless. In addition, SUDP clients had more severe problems in that they were more likely to have both alcohol and drug use disorders, dual substance use and other mental health disorders, and HIV + status.

Slightly over one-half of SUDP clients were mandated to treatment by the criminal justice system, but 91% of BIP clients were similarly mandated. SUDP clients were more likely to have been arrested for reasons related to substance abuse than were BIP clients, but even so, almost one-half of BIP clients had been arrested for substance abuse-related reasons. As expected, compared to BIPs, SUDPs had lower proportions of men and women who had been arrested for IPV perpetration.

In-program practices

Assessment

Less than one-quarter of SUDPs had a policy regarding the assessment of IPV perpetration among people seeking treatment, whereas over one-half of BIPs had a policy regarding assessment of substance abuse among potential clients (Table 3). For both SUDPs and BIPs, when programs had a policy, it was mainly to require assessment of the cross problem.

SUDPs were less likely than BIPs to require assessment of the cross problem, and to assess it at least sometimes among potential clients (Table 3). Among programs that assessed the cross problem at least sometimes, SUDPs were less likely than BIPs to assess every potential client, and to use a standard, published scale for assessments. When assessing the cross problem among potential clients, SUDPs had lower proportions of men and women who had been arrested for IPV perpetration.

Referral

A total of 24.1% of SUDPs did not admit potential clients who had perpetrated IPV (Table 3). The survey pretest had suggested that BIPs may address alcohol misuse differently from drug misuse among potential clients. However, similar proportions did not admit potential clients with alcohol and drug abuse (27.2% and 25.1% of BIPs, respectively). Over one-half of both types of programs followed up with potential clients to determine whether they obtained help from programs to which they were referred, but SUDPs were less likely to do so than BIPs.

Among SUDPs that did not admit clients because of a known violence history, 78% provided the client with a referral; of these, referrals were most often to a BIP (78%) but may have been to the criminal justice system, such as a probation officer (29%), or to another SUDP (16%) (not tabled). Among SUDPs that did admit clients despite a known violence history, 93% made an additional requirement, recommendation, or referral; these clients were most often referred to the program’s own anger management component (50%), and less often to a BIP (42%), the program’s own batterer intervention component (21%), or the criminal justice system (9%).
with a referral. Of these programs, 70% sometimes referred the client to a SUDP, 41% to the criminal justice system, and 5% to another BIP. BIPs’ referral patterns of clients with drug abuse were quite similar to those for alcohol abuse.

Among BIPs that admitted clients despite a known alcohol abuse history, 94% made an additional requirement, recommendation, or referral. Of these, 60% may refer the client to a SUDP to attend simultaneously, 24% may require or recommend participation in the same program’s substance abuse treatment component, 26% may mandate attendance at 12-step mutual-help groups, and 26% may refer the client to the criminal justice system. Again, results pertaining to drug abuse were quite similar to those for alcohol abuse.

**Treatment planning**

SUDPs and BIPs were comparable on the likelihood of offering at least one service targeting the cross problem; almost two-thirds of programs did so (Table 4). SUDPs were less likely than BIPs to offer group counseling, but more likely to offer rides and legal services, with regard to the cross problem.

SUDPs were less likely to have a component or track to address IPV perpetration than were BIPs to have a component or track to address substance abuse (Table 4). Of SUDPs with a component or track addressing IPV perpetration, 49% required the component for all clients as a regular part of treatment, 24% required it only for clients with a history of IPV perpetration, and 27% made it optional for clients (not tabled). Also, of SUDPs with a component or track addressing IPV perpetration, 97% provided it in the same location where the SUDP was located.

Of BIPs with a component or track addressing substance abuse, 37% required the substance abuse component for all clients as a regular part of treatment, 19% required it only for clients with a history of substance abuse, 28% required it only for clients who have a history of substance abuse and were court-referred to treatment, and 16% made it optional for clients (not tabled). Also, of BIPs with a component or track addressing substance abuse, 85% provided substance abuse treatment in the same location where the BIP was located. As shown in Table 4, when clients were identified as having the cross problem, SUDPs were less likely to require a no-violence contract than were BIPs to require a no-substance use contract.

Of programs that did not provide services for the cross problem, SUDPs were more likely than BIPs to state that cross services were not part of the program’s mission and that staff lack needed expertise (Table 4). SUDPs were less likely than BIPs to state that service provision is better when the two problems of SUD and violence are treated independently, and that services for the other problem are not required for licensure or certification.
Only 31% of SUDPs had a policy requiring the monitoring of IPV perpetration among clients, whereas 64% of BIPs had a policy requiring monitoring of substance abuse among clients (Table 5). SUDPs also were less likely than BIPs to monitor the cross problem at least sometimes among clients. In addition, among programs that monitored the cross problem, SUDPs were less likely than BIPs to monitor every client, to use a standard scale, and to make notes in the client’s record regarding monitoring.

Among SUDPs monitoring only selected clients for IPV perpetration during treatment (that is, they monitored violence at least sometimes, but not for every client), 42% monitored only clients with a violence history, and 58% had another practice or no program-wide practice (staff members made their own decisions) (not tabled). In most of these programs (60%), monitoring occurred with the frequency that staff members determined to be appropriate for each client.

Among BIPs monitoring selected clients for substance abuse during treatment, 37% monitored only clients with a history of substance abuse, and 63% had another practice or no program-wide practice. In most of these programs (51%), staff members determined the frequency of monitoring clients.

Consequences of cross problem identification during treatment
Just over one-third of SUDPs suspended or terminated clients who were known to perpetrate violence during treatment, and about the same proportion of BIPs suspended or terminated clients who were known to use substances during program participation (Table 5). Among SUDPs that suspended or terminated clients because of a known violence event, 87% provided the client with a referral (not tabled). The most common referrals were to the criminal justice system (61%); other referrals were to a BIP (28%), to an anger management program (24%), or to another SUDP (11%).

Almost all (97%) SUDPs that continued to treat clients despite a known violence event made an additional recommendation regarding violence-related interventions. Programs tended to recommend simultaneous attendance at a BIP (40%), an anger management program (38%), or a batterer intervention component in their program (15%). A total of 22% may refer the client to the criminal justice system, and 8% may give the client a warning or put the client on probation.

Among BIPs that suspended or terminated clients because of known alcohol use, 94% provided the client with a referral. Of these, 77% referred the client to the criminal justice system (e.g., probation officer); programs sometimes referred the client to a SUDP (32%), and one program sometimes referred clients to another BIP.
Results pertaining to program responses to drug use were quite similar to those for alcohol use.

Among BIPs that continued to treat clients despite known alcohol use during treatment, virtually all (99%) made an additional recommendation regarding substance abuse interventions. Of these programs, 47% may refer the client to a SUDP to attend simultaneously, 38% may refer the client to the criminal justice system, 26% may require or recommend participation in the same program’s substance abuse treatment component, and 14% may give the client a warning or put the client on probation. These results pertaining to alcohol use closely resembled those for drug use.

Less than one-half of SUDPs and BIPs followed up on referrals to determine if clients whose treatment was terminated due to the cross problem obtained help to which they were referred (Table 5). They were also less likely to require all direct care staff to have formal or informal training requirements.

**Cross-program practices**

**Service centralization**

SUDPs were more likely than BIPs to have a single phone number for potential clients seeking help for both substance abuse and violence problems, but were less likely to have help available for both problems at a single location (Table 6). Relatively few SUDPs and BIPs had an arrangement to refer clients to another program of the same type or of the cross type (Table 6). Of programs that had a referral arrangement with the cross type of program, arrangements were more likely to be informal than formal in both types of programs.

**Staff cross-training**

SUDPs were less likely than BIPs to require that all direct care staff be informed about assessing, treating, and monitoring the cross problem (Table 6). They were also less likely to require all direct care staff to have formal training in the cross problem, and more likely to have no formal or informal training requirements.

**Treatment integration**

Each program director was asked the extent to which the program integrates treatment of the cross problem into its core function (0=not at all, 1=slightly, 2=moderately, 3=strongly, 4=very strongly). On average (not tabled), SUDPs were less integrated than were BIPs (Means [SDs]=1.2 [1.2] and 2.3 [1.1], respectively; t=10.17, p < .001).

When asked about the best way to serve clients with both problems, both SUDP and BIP directors most commonly answered that help for both problems should be obtained simultaneously, but in separate programs (Table 6). Slightly less than one-third of both sets of program directors stated that help for both problems should be integrated into one program. SUDP directors were less likely than BIP directors to state that substance abuse treatment should be completed first, followed by batterer intervention.
Table 6 Cross-program practices of SUDPs (N=241) and BIPs (N=235)

| Service Centralization                                                                 | SUDPs (%) | BIPs (%) | X² |
|---------------------------------------------------------------------------------------|-----------|----------|----|
| To obtain help for both problems, potential clients can:                              |           |          |    |
| Call only one phone number                                                            | 56.8 (137)| 45.5 (107)| 5.39*|
| Complete only one set of intake procedures                                            | 26.0 (63) | 24.6 (58)| .10 |
| Obtain both at a single location                                                      | 32.9 (79) | 46.6 (110)| 8.88**|
| Have their program records shared with another of the cross type                      | 20.6 (50) | 23.0 (54)| .40 |
| Program has arrangements with another program to refer clients to:                    |           |          |    |
| Of the same type                                                                       | 2.9 (7)   | 3.4 (8)  | .09 |
| Of the cross type                                                                      | 17.8 (43) | 21.3 (50)| 8.9 |
| Of programs that have arrangements with the cross type (N=93; 43 SUDPs, 50 BIPs):     |           |          |    |
| Formal arrangement                                                                    | 3.8       | 12.1     | 2.78|
| Informal arrangement                                                                  | 61.5      | 47.0     | 2.49|
| Staff Training                                                                        |           |          |    |
| Direct care staff are informed about addressing cross problem:                        |           |          | 29.10***|
| All                                                                                   | 54.0 (130)| 79.3 (186)|     |
| Some                                                                                  | 24.5 (59) | 14.5 (34)|    |
| None                                                                                  | 21.5 (52) | 6.2 (15) |    |
| Direct care staff’s training in cross problem:                                        |           |          | 86.90***|
| All are required to have formal training                                              | 12.9 (31) | 45.4 (107)|      |
| Some (certain positions) required to have formal training                              | 24.1 (58) | 23.8 (56)|    |
| Some have informal training                                                           | 32.3 (78) | 24.7 (58)|    |
| No staff members have formal or informal training                                     | 30.6 (74) | 6.2 (15) |    |
| Treatment Integration                                                                 |           |          |    |
| Program philosophy of best way to serve clients with both problems:                   |           |          |    |
| Help for both problems should be obtained at the same time, but in separate treatment programs | 60.2 (145)| 56.5 (133)| .64|
| Help for both problems should be integrated into one treatment program                | 31.0 (75) | 29.7 (70)| .09 |
| Substance abuse treatment should be completed first, followed by batterer intervention or anger management | 9.7 (23)  | 19.0 (45)| 7.87**|
| Batterer intervention or anger management should be completed first, followed by substance abuse treatment | .5 (1)    | .4 (1)   | .00 |
| Potential clients seeking help for both problems:                                     |           |          | 21.72***|
| Are permitted to obtain cross help while in this program                               | 61.0 (147)| 72.8 (171)|      |
| No usual practice; depends on client and staff member                                  | 33.5 (81) | 22.4 (53)|    |
| Should complete this program before obtaining cross help                               | 4.6 (11)  | 4 (1)    |    |
| Must obtain cross help before this program                                            | .9 (2)    | 4.4 (10) |    |
| Would more linkages, cooperation between SUDP and BIP communities benefit your clients? |           |          | 9.26*|
| Definitely no                                                                         | 1.7 (4)   | 0 (0)    |    |
| Probably no                                                                           | 5.2 (12)  | 5.6 (13) |    |
| Probably yes                                                                          | 47.2 (114)| 39.2 (92)|    |
| Definitely yes                                                                        | 45.9      | 45.9 (111)| 55.2 (130)|
| Barriers to your program being linked and cooperating with the cross type of program:|           |          |    |
| Differences in treatment philosophy between communities                                | 9.9 (24)  | 12.9 (30)| 1.02|
| Lack of substance abuse treatment training in BIPs                                     | 24.2 (58) | 16.3 (38)| 4.44*|
| Lack of batterer intervention training in SUDPs                                        | 363 (87)  | 23.6 (55)| 8.84**|
| Lack of cross type of program in this area                                             | 193 (47)  | 9.0 (21) | 10.12***|
| SUDPs not reimbursed for batterer intervention                                         | 31.8 (76) | 15.0 (35)| 18.32***|

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or anger management, but virtually no program director responded that batterer intervention should be completed before substance abuse treatment. In addition, no program directors stated that treatment for the cross problem was unnecessary or even harmful (not tabled).

Regarding clients seeking help for both substance abuse and violence perpetration, most SUDPs and BIPs permitted (did not prohibit) clients to obtain help for the cross problem while receiving services within the program (Table 6). However, more BIPs permitted simultaneous help for substance abuse than SUDPs permitted simultaneous help for violence perpetration. Roughly one-third of SUDPs and one-quarter of BIPs did not have a standardized practice regarding clients’ help for the cross problem; rather, staff members made their own decisions depending on the client. Very few SUDPs and BIPs required that clients with both problems complete the program first, or recommended obtaining help for the cross problem first. A lower proportion of SUDPs than BIPs stated a definite yes that more linkages between the SUDP and BIP communities would be helpful to clients (Table 6). Of note, more than 90% of SUDP and BIP directors stated that more linkages between programs would probably or definitely be beneficial to their clients.

Regarding barriers to linkages between the SUDP and BIP communities, SUDP directors were more likely than BIP directors to endorse the barriers of lack of substance abuse training in BIPs, and lack of batterer intervention training in SUDPs, as well as the lack of a cross type of program in the same geographical area (Table 6). SUDP directors were more likely to endorse the barrier of SUDPs not being reimbursed for batterer intervention, whereas BIP directors were more likely to endorse the barrier of BIPs not being reimbursed for substance abuse treatment. Relatively few programs endorsed competition for clients as a linkage barrier, but SUDPs were less likely to do so.

Outcomes

Among clients leaving programs in the past year, SUDPs, in comparison to BIPs, had lower rates of program completion (Means [SDs]=59.8% [23.1%] vs. 67.8% [25.8%]; Mann–Whitney U=18882.5, z=−4.401, p < .001), but higher rates of clients who were abstinent from perpetrating IPV (97.4 % [5.2%] vs. 91.3% [15.2%]; Mann–Whitney U=6671.0, z=−3.546, p < .001).

Discussion

SUDPs and IPV perpetration

Generally, substance use disorder treatment programs were not addressing co-occurring violence in a formal and comprehensive way when we considered the in-program practices of client intake, treatment, and monitoring. Few SUDPs (only 39 of 241 surveyed; 16%) had a policy requiring potential clients to be assessed for violence perpetration, although most (68%) assessed potential clients’ violence perpetration at least sometimes. Almost one-quarter of SUDPs did not admit potential clients who perpetrated IPV, and only about one-half followed up on referrals to determine that help was obtained. Anecdotal evidence suggested that non-admission of IPV perpetrators was due to staff perceptions that these clients needed mental health services beyond the scope of the SUDP. Only 20% of SUDPs had a specific component or track to address violence, and only about one-quarter offered individual or group counseling for IPV perpetration.

The most common reasons SUDPs did not provide IPV services were that violence prevention was not part of the program’s mission, and staff members lacked training in violence prevention and management. Services outside SUDPs’ focus are often prohibited by reimbursement policies [43]. That is, SUDPs are often not allowed to bill for IPV perpetration services and so do not provide them [12]. However, such policies, as well as lack of staff training, are both remediable barriers [44]. For example, regarding staff training, SUDPs could adopt an IPV prevention toolkit comprised of a DVD to illustrate clinical tools, a laminated counselor guide, and worksheets and wallet cards for clients to retain key points [45].

In SUDPs, monitoring violence among admitted clients appeared to be emphasized more than assessing violence among potential clients. Specifically, almost twice as many programs (N=75; 31%) had a policy requiring monitoring clients for violence. Still, only 48% of programs monitored violence at least sometimes. About one-third of SUDPs suspended or terminated clients known to engage in violence, and only 43% followed up on referrals to determine if terminated clients obtained help.
BIPs and substance abuse
In contrast, BIPs appeared to be addressing substance abuse in a relatively formal and comprehensive way. One-half (117 of 235 BIPs surveyed) had a policy requiring potential clients to be assessed for substance abuse, and 94% assessed potential clients’ substance abuse at least sometimes. Similar to SUDPs, one-quarter of BIPs did not admit potential clients with the cross problem, but a higher proportion (61%) followed up on referrals to determine if potential clients obtained help. In addition, 56% of BIPs offered group, and 29% offered individual, counseling related to substance abuse, and almost one-half of BIPs had a specific component or track to address substance abuse. SUD services were not provided in BIPs most often because they were not part of the program’s mission, and were not required for licensing, certification, or accreditation. Criteria for approving programs could be extended to include substance abuse assessment, treatment, and/or ongoing monitoring [43,46].

Supporting the idea that BIPs were more fully addressing substance abuse than SUDPs were addressing violence, we also found that 64% of BIPs (N=151) had a policy requiring monitoring of substance abuse among clients, and 83% monitored substance abuse at least sometimes. However, 40% suspended or terminated clients known to abuse substances, and similar to SUDPs, only 42% followed up on referrals to determine if terminated clients obtained help. BIPs may focus more on substance abuse because of widespread recognition by BIP directors that substance abuse among their clients is a predictor of program dropout [47,48].

It is possible that SUDPs placed less emphasis on addressing violence because their clients had fewer resources (marriage, job, income, housing) and more severe and numerous problems needing attention (both alcohol and drug use disorders, dual substance use and other mental health disorders, HIV + status). The difficulties of treating clients with multiple, complex problems may have competed with and dissuaded consideration of violence perpetration. Supplementary analyses (not yet presented) supported this hypothesis in that programs with higher proportions of clients who were unmarried, unemployed, and low-income, with both alcohol and drug use disorders, and both substance use and mental health disorders, were less likely to assess for and monitor the cross problem. On the other hand, SUDPs had a higher staff-patient ratio to address these challenges of the client population. Higher staff-patient ratios are indicative of higher quality care [49], but the larger number of staff members in SUDPs may make requiring all staff to be trained in violence prevention and management less practical; smaller staff sizes in BIPs may make cross training in substance abuse more feasible, despite possible higher costs of training per staff member should a trainer be brought in to the program. Notably, almost one-third of SUDPs did not have even one staff member with formal or informal training in IPV. More broadly, the NTCS identified large training gaps among addiction counselors that raise concerns about the integrity with which care is delivered [50], particularly to clients with co-occurring disorders and problems [51]. Shortages of trained staff may be more severe in rural areas [52] where some SUDPs and BIPs were located. The provision of toolkits mentioned previously, in combination with web-based resources, may ease the difficulties of staff training in the cross-problem when programs have large staff numbers or rural locations.

Returning to the finding that SUDPs had clients with fewer resources and more severe problems, SUDPs may complete more frequent and thorough assessments of these problems than BIPs do, because SUDPs are administered by health agencies, and BIPs are administered within the criminal justice system. That is, SUDPs have the primary goal of service provision, whereas BIPs, as justice-related organizations, have the primary goal of public safety [53]. Policy researchers have urged both the addiction treatment and criminal justice systems to move toward a more even balance between public health and public safety through systems integration [53]. To achieve more integration between the SUDP and BIP systems, one step is to define and develop reliable and valid tools to measure such integration, and to institute policies to support integration. In addition, program directors could become experts on cross-problem evidence-based practices that they disseminate effectively to staff, and establish working relationships with cross agencies that encourage staff to collaborate and coordinate efforts [10,53,54]. Other suggestions are to use change teams within programs (e.g., a SUDP would select a change leader, who would gather ideas for addressing violence, focus on clients with a history of IPV perpetration to understand and consider their needs, and evaluate improvements to address violence), and to partner government agencies with multiple programs to support greater access to and implementation of cross services [55]. For example, county probation departments that oversee BIPs could partner with SUDPs within their county to achieve better integration of services for substance abusing individuals who perpetrate IPV.

Service centralization and treatment integration
We found relatively little evidence that services are centralized for individuals with both substance abuse and violence-related problems. Roughly one-half of SUDPs and BIPs combined were able to help dual-problem
clients via a call to only one phone number; SUDPs were more likely than BIPs to offer this aspect of centralization. However, about three-quarters of SUDPs and BIPs required clients with both problems to complete multiple sets of intake procedures. In addition, about three-quarters of SUDPs, and one-half of BIPs, did not provide help for both problems at a single location, despite findings that health care consumers prefer “one stop shopping” for co-occurring needs [56]. Furthermore, about 80% of SUDPs did not share client records with any BIP, and about the same proportion of BIPs did not share client records with any SUDP. Although it is quite common for individuals to need help with both substance abuse and violence perpetration, these results show that services for these two interrelated problems are not centralized to facilitate client access and utilization.

As reviewed by Bennett [52], in practice, substance abuse and IPV perpetration have often been viewed as independent - separate problems with different interventions. Our data suggest that this view is held within the majority of both SUDPs and BIPs in that most directors endorsed the statement that help for both substance abuse and violence should be obtained at the same time, but in separate treatment programs. This is known as parallel treatment. There is some evidence that parallel treatment has positive effects on reducing substance abuse and domestic violence [52]. The disadvantage of parallel substance abuse and batterer programs is that the time and financial commitments may become a burden, engender resistance in clients and their family members, and increase perceived hardship in an already-difficult situation [52]. In addition, without explicit integration of treatment, clients may have difficulty managing the cognitive and affective components of battering intervention treatment during early abstinence. Specifically, individuals in early abstinence often experience memory loss, emotional dysregulation, and poor impulse control [57,58].

Research also suggests that integrated substance abuse and family relationship treatment reduces both substance abuse and family violence for some couples. Our results show that a sizeable minority within both SUDPs and BIPs – about 30% – endorse having help for both substance abuse and IPV perpetration integrated into one treatment program. In this regard, Behavioral Couples Therapy enhances both abstinence and relationship functioning to promote recovery and reduce violent behavior [59,60]. Similarly, Brannen and Rubin found that for court-ordered men with alcohol problems, participation in a couples group produced greater reductions in physical abuse than did participation in a men’s group [61]. Importantly, that study included components to protect victims’ safety [62]. Couples counseling may be detrimental for victims experiencing the form of IPV known as intimate terrorism (the violence is embedded in a general pattern of the perpetrator attempting to exert control over the partner) rather than situational couple violence, in which specific arguments escalate to violence [63]. In this regard, to ensure victim safety, couples counseling should be considered only after providers have had time to gain confidence that situational couple violence, rather than intimate terrorism, is occurring [64]. Studies support conclusions that for some couples improvements in relationship functioning and substance use outcomes jointly account for reductions in IPV perpetration associated with substance abuse treatment [3].

Program outcomes

In keeping with having clients with fewer resources and more psychological and medical difficulties, SUDPs had higher attrition rates than BIPs did [65]. Average dropout rates were 40% in SUDPs, and 32% in BIPs. In both types of programs, about 25%-30% were using substances at program discharge, and under 10% were engaging in partner violence. Increasing client retention rates may serve to improve outcomes [32-35]. One suggestion is to discuss possible barriers to retention with clients, so that they can be addressed. Common barriers are unmet social services needs (help with employment, housing, court hearings, child care) and lack of flexibility in scheduling around work and family requirements [66]. In addition to improving retention rates, we need programs to collect more systematic follow-up information on SUDP, and especially BIP, clients.

Limitations

This study had strengths and weaknesses. In terms of strengths, we achieved high response rates for this type of survey in samples of SUDPs and BIPs. We collected a substantial amount of useful information from both types of programs. Weaknesses are that we studied programs in only one state using a cross-sectional design with program-level outcomes, to the exclusion of client-level data. We did not independently audit each program; thus, the accuracy of data presented is based on reports by program directors, who may have slightly different responses in some cases than other staff members, such as clinicians [67]. Even so, this dataset provides a useful benchmark against which to assess future efforts to link services addressing substance abuse and violence. In this regard, our survey showed that the great majority of SUDP and BIP directors agreed that more linkages and cooperation between the two communities would benefit clients.
Conclusions

We found that SUDP were addressing violence perpetration in a less formal and comprehensive way than BIPs. More research is needed to determine whether a more comprehensive approach to addressing co-occurring substance abuse and violence contributes to better completion rates and client outcomes. To the extent that such associations exist, the information gathered in this study underscores that more could be achieved in terms of addressing cross problems and establishing linkages between these two types of programs.

More could be done by programs in terms of assessing and referring clients who have the cross problem. At present, only 16% of SUDP and 50% of BIP require assessment of the other problem. Individuals who have experienced the cross problem are at risk of not being admitted to the program or for limited follow-up if they are given a referral. Alternative approaches to addressing dual substance abuse and violence problems that ensure clients’ access to services with more systematic follow-up have the potential to improve outcomes for these complex clients.

We identified barriers to better linkages, such as lack of reimbursement and staff training for the cross problem, that are modifiable through changes in policy. In this regard, reimbursement policies could be altered to allow programs to bill for services related to addressing the cross problem, and certification policies could be changed to encourage staff training in the cross problem.

To be feasible for implementation, staff policies may require only a subset of staff members, rather than all staff, to be trained in assessment, treatment, and referrals for the cross problem and their follow-through. Together, such policy changes could broaden the pool of staff trained in both types of problems, thus allowing for the enhancement and expansion of the program’s main mission or focus, and, in turn, the provision of appropriate services for clients with dual problems, such as in one integrated program or in separate but linked programs offering parallel services.

Although we noted some important differences between clients in SUDP and BIP, there were also some broad similarities of clients in the two types of programs (for example, most were mandated to treatment), suggesting that they may respond well to an integrated treatment approach. In this regard, the commonly used cognitive-behavioral model in both SUDP and BIP should ease efforts to integrate treatment. In addition, motivational interviewing, a treatment model emphasized heavily in SUDP, is increasingly being applied in batterer programs [68], and so may provide a potential path toward more integrated substance abuse-batterer care.

The consequences of failure to address co-occurring substance abuse and violence can be quite severe, including permanent injury or death to victims. Therefore, it behooves us to continue to effect policy change to facilitate treatment integration and service centralization to reduce substance abuse and perpetration of intimate partner violence.

Competing interests

We, the authors, declare that we have no competing interests.

Authors’ contributions

CT conceived of and designed the study, oversaw data collection, set up, and analysis; and drafted and revised the manuscript. HY and PL made substantial contributions to the study design, collected, entered, set up, and analyzed the data; and helped to revise the manuscript. RM and GS made substantial contributions to the study design, data collection procedures, and interpretation of results, and helped to revise the manuscript. RC co-conceived, designed, and oversaw the study, and helped to revise the manuscript. All authors read and approved the final manuscript.

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