**Salmonella** control in poultry flocks and its public health impact

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**Abstract**

An increase in confirmed human salmonellosis cases in the EU after 2014 triggered investigation of contributory factors and control options in poultry production. Reconsideration of the five current target serovars for breeding hens showed that there is justification for retaining *Salmonella* Enteritidis, *Salmonella* Typhimurium (including monophasic variants) and *Salmonella* Infantis, while *Salmonella* Virchow and *Salmonella* Hadar could be replaced by *Salmonella* Kentucky and either *Salmonella* Heidelberg, *Salmonella* Thompson or a variable serovar in national prevalence targets. However, a target that incorporates all serovars is expected to be more effective as the most relevant serovars in breeding flocks vary between Member State (MS) and over time. Achievement of a 1% target for the current target serovars in laying hen flocks is estimated to be reduced by 254,400 CrI95 [98,540; 602,700] compared to the situation in 2016. This translates to a reduction of 53.4% CrI95 [39.1; 65.7] considering the layer-associated human salmonellosis true cases and 6.2% considering the overall human salmonellosis true cases in the 23 MSs included in attribution modelling. A review of risk factors for *Salmonella* in laying hens revealed that overall evidence points to a lower occurrence in non-cage compared to cage systems. A conclusion on the effect of outdoor access or impact of the shift from conventional to enriched cages could not be reached. A similar review for broiler chickens concluded that the evidence that outdoor access affects the occurrence of *Salmonella* is inconclusive. There is conclusive evidence that an increased stocking density, larger farms and stress result in increased occurrence, persistence and spread of *Salmonella* in laying hen flocks. Based on scientific evidence, an impact of *Salmonella* control programmes, apart from general hygiene procedures, on the prevalence of *Campylobacter* in broiler flocks at the holding and on broiler meat at the end of the slaughter process is not expected.

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Amendment: An editorial correction was carried out that does not materially affect the contents or outcome of this scientific output. On page 27, section 3.1.1.2, percentages of hatchery associated Salmonella contamination in Canada have been changed from 15.5% of human infections due to poultry meat and 20% due to eggs, to 4% and 8%, respectively. To avoid confusion, the older version has been removed from the EFSA Journal, but is available on request, as is a version showing all the changes made.

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Summary

Following a request from the European Commission, the Scientific Panel on Biological Hazards (BIOHAZ) was asked to provide a scientific opinion on Salmonella control in poultry flocks and its public health impact.

In particular, the European Food Safety Authority (EFSA) was requested in Term of Reference 1 (ToR 1) to estimate the public health impact if the target serotypes in flocks of breeding hens of Gallus gallus (Salmonella Enteritidis, Salmonella Typhimurium, including monophasic S. Typhimurium with the antigenic formula 1,4,[5],12:i:-), Salmonella Hadar, Salmonella Virchow and Salmonella Infantis) are changed, while maintaining the current Union target (1%), testing scheme and trade restrictions. The target serotypes were to be defined based on their public health significance taking into account the criteria described in Annex III of Regulation (EC) No 2160/2003: (a) the most frequent Salmonella serovars associated with human salmonellosis; (b) the route of infection; (c) whether any serovar shows a rapid and recent ability to spread and cause disease in humans and/or animals; and (d) whether any serovar shows increased virulence, e.g. regarding invasiveness or resistance to relevant therapies for human infections. The scenarios to be assessed were (a) a new top five of serotypes and (b) all serotypes. The estimated impact on the reported prevalence in flocks of broilers and layers was to be evaluated and, if possible, also on the reported human salmonellosis cases through the poultry meat and egg production chains. This ToR was answered by literature review supplemented by descriptive analysis of serovar distributions in breeding, laying and broiler flocks, and humans based on data from 2014 to 2016. The connection with the impact on human health was also considered through ToR 2, which provided an indication of the relative contribution of the laying hen and broiler reservoirs to human salmonellosis cases, taking underestimation (combining underreporting and under-ascertainment) into account. Unfortunately, it was not possible to assess the impact of proposed changes of target serovars in breeding flocks on laying hen or broiler populations or on human salmonellosis cases as there are multiple sources of these serovars other than breeding flocks and the impact of breeding flocks depends on the individual strains involved and control actions in the food chain. Therefore, the ‘impact’ was interpreted as the possibility for achieving a relevant reduction in the considered serovars in laying hen and broiler flocks. There is justification, based on their occurrence in populations of G. gallus and in humans for retaining S. Enteritidis, S. Typhimurium (including monophasic variants) and S. Infantis in the target for breeding flocks. S. Kentucky was proposed as the fourth serovar as it has recently spread among broiler populations in several European Union (EU) Member States (MSs), and because many strains are resistant to multiple antimicrobials, including critically important fluoroquinolones. For the fifth serovar, several options are proposed depending on Salmonella control priorities at the EU and MS level. S. Heidelberg (based on data showing increased potential for vertical transmission and resistance to multiple antimicrobials, including extended-spectrum cephalosporins) could be considered to prevent it becoming established in the EU, in the way that has occurred in the American continent. S. Thompson could be considered, based on its occurrence in breeding flocks and dissemination in a small number of MSs or a variable fifth serovar in MS-specific national prevalence targets could be proposed, based on the national situation and knowledge of potentially emerging serovars in other countries. On the other hand, a target that incorporates all serovars is expected to be more effective as the most relevant serovars in breeding flocks vary between MS and over time. It would be more effective in reducing the dissemination of all serovars, including newly emerging strains with ‘epidemic potential’ and the re-emergence of previously specified target serovars. In order to provide more definitive evidence of a link between breeding flocks and human infections, use of whole genome sequencing (WGS) for comparing isolates from poultry breeding flocks with those in commercial generations of birds and in humans is recommended. In addition, the reporting of all individual Salmonella serovars in poultry flocks would facilitate source attribution and epidemiological studies.

The second ToR was to estimate the public health impact if the target set for adult flocks of laying hens of G. gallus is reduced from 2 to 1% for the current target serotypes (S. Enteritidis and S. Typhimurium, including monophasic variants), maintaining the current testing scheme and trade restrictions. The impact was to be expressed as a relative reduction of reported human salmonellosis cases and taking into account the data from the last reporting year (i.e. 2016). For this assessment, a ‘Salmonella source attribution model (SAM)’, based on the microbial subtyping attribution approach was used. The model included the laying hen, pig, broiler and turkey reservoirs and included 23 MSs and 28 serovars. The baseline model was compared with the scenario in which the prevalence of the current target serotypes was set at 1% (or less) in layers. The prevalence was kept as reported if it
was already below 1%. In this scenario, the number of layer-associated human salmonellosis true cases (465,200 \(\text{CrI}_{95}[212,100; 979,800]\)) (i.e. accounting for under-ascertainment and underreporting) was estimated to be reduced by 53.38% \(\text{CrI}_{95}[39.11; 65.69]\) compared to the situation 2016. This corresponds to an estimated reduction of 254,400 cases \(\text{CrI}_{95}[98,540; 602,700]\). This reduction would translate into a 6.2% reduction of the overall 4.08 million \(\text{CrI}_{95}[2.22; 7.39]\) human salmonellosis estimated true cases. It was recommended to review the SAM and its conclusions as new data emerges as the Salmonella situation in the EU is dynamic in terms of the foodstuff-associated risks and the serovars of most importance. To reduce the data limitations in such modelling, it was also recommended to report all individual Salmonella serovars in poultry flocks to facilitate source attribution and epidemiological studies and to obtain more recent and comparable data on Salmonella in cattle and pigs or pork. In addition, it was recommended to investigate the potential and reasons for under-detection of Salmonella, particularly S. Enteritidis, in flocks of laying hens and the reasons for failure to control S. Enteritidis in countries where it appears regularly in chicken breeding flocks, laying hens or broilers. Also, field investigations on the effectiveness of administration of Salmonella vaccination programmes used in laying flocks, and their protective effect, are proposed.

In ToR 3, the risk factors for the occurrence of Salmonella in laying hens for which targets have been set were to be evaluated, in relation to the farming methods based on monitoring data and a review of literature, and in particular with the view to assess if the ban on unenriched cages had an effect on such occurrence. To answer this ToR, the presence of Salmonella in laying hen flocks housed in different farming systems was compared using data supplied by European Economic Area (EEA) countries following a request from EFSA. In addition, a literature review on the influence of housing and management systems as well as biosecurity measures on Salmonella occurrence in laying hens was performed, focussing on recent studies in the EU and equivalent high-income countries. Unfortunately, there are no field studies that specifically address the impact of the transition from conventional to enriched cage systems on the occurrence of Salmonella in laying flocks. It was concluded that conflicting evidence is found in the literature and MS data on the occurrence of Salmonella in laying hens when raised in cage systems compared to non-cage systems. Overall, evidence points to a lower occurrence in non-cage systems compared to cage systems. Whether this is linked to the housing system as such or whether it is caused by the associated change of furniture, break in the historical infection cycle or the reduced stocking density, is unclear. The evidence that outdoor access or conventional vs enriched cage systems affect Salmonella occurrence in laying hens at the EU level is inconclusive.

In ToR 4, the risk factors for the occurrence of Salmonella, based on monitoring data and literature, were to be reviewed in relation to the type of farming for broiler chickens and in relation to other animal welfare indicators for broilers and laying hens. To answer ToR 4, the Salmonella presence in broiler flocks by housing system with or without outdoor access and by stocking density and age at slaughter was compared by means of a literature review and additionally provided data from EEA countries. Similarly, the literature review was used to assess risk factors relating to management and housing systems and biosecurity practices, with the same focus as described for ToR 3. In addition to this, literature on other welfare indicators in laying hen and broiler flocks was examined. The evidence that outdoor access affects the occurrence of Salmonella in broiler flocks is inconclusive. There is conclusive evidence that an increased stocking density, larger farms and stress-inducing conditions result in increased occurrence, persistence and spread of Salmonella in laying hen flocks. For broiler flocks, the limited evidence available shows that stress, stocking density and increasing the number of flocks per farm increases Salmonella susceptibility or infection rate. There is no data evaluating the link between welfare indicators and Salmonella occurrence in broilers. It was recommended to record in future monitoring programs the housing type of laying hen and broiler flocks to enable assessment of its impact on Salmonella occurrence in these flocks.

ToR 5 was to indicate if there is scientific evidence on a possible negative or positive impact of Salmonella control programmes on the prevalence of Campylobacter in broiler flocks at the holding and on broiler meat at the end of the slaughter process. As the effect of Salmonella control programmes on the prevalence of Campylobacter has never been explicitly studied, the approach taken to answer ToR 5 was to describe the co-colonisation of Salmonella and Campylobacter in broiler flocks and individual birds and the presence of Salmonella and Campylobacter on broiler meat at the slaughterhouse level, using EU data and literature review. These sources of information were investigated to identify possible positive or negative associations between the organisms. In addition, literature was consulted to gather information about the epidemiology of Campylobacter in broiler flocks compared and contrasted with Salmonella. Unfortunately, field studies are lacking that have
specifically investigated the impact of *Salmonella* control programmes on the occurrence of *Campylobacter* in broiler flocks. It was concluded that overall evidence points towards no association (negative or positive) between the occurrence of *Salmonella* and *Campylobacter* in broiler flocks or on broiler meat at the end of the slaughter line. The epidemiological and biological differences between the two organisms result in a greater likelihood of introduction of *Campylobacter* into broiler flocks, at any stage of the life of the birds, if there are lapses in biosecurity standards, than for *Salmonella*. In addition, successful *Salmonella* control has involved actions taken at the breeding flock level, such as culling and vaccination, which are not applicable to *Campylobacter*. Based on scientific evidence on the differences between *Salmonella* and *Campylobacter* epidemiology and patterns of colonisation, an impact of *Salmonella* control programmes, apart from general hygiene procedures, on the prevalence of *Campylobacter* in broiler flocks at the holding and on broiler meat at the end of the slaughter process is not expected. Reporting of the results of samples that contain combinations of organisms, and not just reporting the prevalence and concentrations of each organism separately, in any infection study that includes more than one organism, was recommended.
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1. Introduction

1.1. Background and Terms of Reference as provided by the requestor

In accordance with Regulation (EC) No 2160/2003 targets have been set for reduction of this comes from the mandate *Salmonella* in flocks of breeding hens, laying hens, broilers, breeding turkeys and fattening turkeys by the adoption of several implementing Regulations. The targets are set on two serotypes (*Salmonella* Enteritidis and *Salmonella* Typhimurium, including monophasic *S*. Typhimurium with the antigenic formula 1,4,[5],12:i:-), except for breeding hens for which the target includes also *Salmonella* Hadar, *Salmonella* Virchow and *Salmonella* Infantis. In order to achieve the targets, Member States (MSs) have introduced *Salmonella* control programmes in these poultry populations. In addition, a number of trade restrictions have been introduced in case these populations were still infected with *S*. Enteritidis or *S*. Typhimurium. An overview of measures is provided in Table 1.

### Table 1: An overview of measures in case poultry populations were still infected with *Salmonella* Enteritidis

| Population                  | Target serotypes                     | Maximum % remaining positive | Trade restrictions(a)                                                                 |
|-----------------------------|--------------------------------------|-----------------------------|--------------------------------------------------------------------------------------|
| Adult breeding hens (Gallus gallus) | *S*. Enteritidis, *S*. Typhimurium, *S*. Hadar, *S*. Virchow and *S*. Infantis | 1%                          | Destruction or safe disposal of (hatching) eggs and birds (Annex II C of Regulation (EC) No 2160/2003) |
| Adult laying hens (Gallus gallus) | *S*. Enteritidis, *S*. Typhimurium | 2%                          | Destruction or safe disposal of hens birds, marketing of eggs as class B (only for heat treated egg products) (Annex II D of Regulation (EC) No 2160/2003) |
| Broilers (Gallus gallus)     |                                      | 1%                          | Absence in 25 g of fresh meat (Point 1.28 of Annex I to Regulation (EC) No 2073/2005(b)) |
| Adult breeding turkeys (Meleagris gallopavo) |                                      | 1%                          | Destruction or safe disposal of (hatching) eggs and birds (Annex II C of Regulation (EC) No 2160/2003) |
| Fattening turkeys (Meleagris gallopavo) |                                      | 1%                          | Absence in 25 g of fresh meat (Point 1.28 of Annex I to Regulation (EC) No 2073/2005) |

(a): Only in case of detection of *S*. Enteritidis or *S*. Typhimurium.
(b): Commission Regulation (EC) No 2073/2005 of 15 November 2005 on microbiological criteria for foodstuffs (text with EEA relevance). OJ L 338, 22.12.2005, p. 1-26.

Regulation (EC) No 2160/2003 and the implementing Regulations also lay down testing schemes (frequency of sampling, sampling protocol, laboratory analysis, reporting requirements) for each of these populations. The outcome of the testing is reported to EFSA within the frame of the zoonoses monitoring Directive 2003/99/EC. EFSA examines and publishes the data in the annual EFSA/ECDC EU summary reports on trends and sources of zoonoses, zoonotic agents and food-borne outbreaks. These summary reports clearly illustrate the success of the *Salmonella* control programmes e.g. by the reporting of more than 200,000 reported confirmed human salmonellosis cases per year in 15 MSs in the first years of the millennium and less than 100,000 in 28 MSs in 2012–2015. In 2014 and 2015, the number of human confirmed salmonellosis cases in the EU seems to increase again slightly (see Figure 1).
The five serotypes of the target set in breeding hens, may no longer be the most relevant ones based on the most frequently reported ones in humans and/or in flocks of breeding hens. Furthermore, most MSs achieved the target set for flocks of laying hens in 2015 and 2016 and a more ambitious target could be considered. However, before considering a revision of targets in breeding and laying hens, the potential impact on reported human salmonellosis cases should be estimated.

During the 2004–2007 period, EU-wide baseline surveys (BLS) were carried out to estimate the prevalence of *Salmonella* in flocks of laying hens, broilers and turkeys. The data were also used by EFSA to evaluate potential risk factors. It is relevant to review these risk factors based on more recent monitoring data, in particular since housing conditions have been changed as a consequence of animal welfare rules, both for laying hens and broilers.

Finally, despite the obligation to introduce biosecurity measures in broiler flocks for control of *Salmonella* in accordance with Regulation (EC) No 2160/2003, and while such flocks are considered as the main reservoir of *Campylobacter*, no reduction of human campylobacteriosis is reported in recent years.

### Terms of Reference

EFSA is asked to provide a scientific opinion on *Salmonella* control in poultry flocks and its public health impact. In particular, EFSA is requested:

1) To estimate the public health impact if the target serotypes in flocks of breeding hens of *Gallus gallus* are changed, maintaining the current Union target (1%), testing scheme and trade restrictions unchanged. The target serotypes should be defined by EFSA based on their public health significance taking into account the criteria described in Annex III of Regulation (EC) No 2160/2003). Following scenarios should be assessed:

   a) a new top 5 of serotypes and
   b) all serotypes.

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5 Report of the Task Force on Zoonoses Data Collection on the Analysis of the baseline survey on the prevalence of *Salmonella* in holdings of laying hens flocks of *Gallus gallus*, The EFSA Journal (2007), 97; Report of the Task Force on Zoonoses Data Collection on the Analysis of the baseline survey on the prevalence of *Salmonella* in holdings of broiler flocks of *Gallus gallus*, Part B, The EFSA Journal (2007), 101, 1-86; Report of the Task Force on Zoonoses Data Collection on the Analysis of the baseline survey on the prevalence of *Salmonella* in turkey flocks, Part B, The EFSA Journal (2008), 198, 1-224.

6 From 1 January 2012, due to the application of Directive 1999/74/EC laying down minimum standards for the protection of laying hens, the use of unenriched cages systems was banned in the EU for all holdings. Council Directive 1999/74/EC of 19 July 1999 laying down minimum standards for the protection of laying hens. OJ L 203, 3.8.1999, p. 1–53.

7 From 30 June 2010, due to the application of Directive 2007/42/EC laying down minimum rules for the protection of chicken kept for meat production, animal welfare standards were applicable to most broiler chickens farms in the EU. This Directive also introduces the principle of animal-based indicators to be monitored in slaughterhouses.

8 EFSA Scientific Opinion on the risk of human campylobacteriosis linked to broiler meat (EFSA Journal 2010: 8(1): 1437).
The impact of these scenarios should be estimated on the reported prevalence in flocks of broilers and layers (tested in accordance with Commission Regulations (EU) No 200/20129 and No 517/201110). If data allow, the impact should also be estimated on the reported human salmonellosis cases through the poultry meat and egg production chains.

2) To estimate the public health impact expressed as relative reduction of reported human salmonellosis cases if the target set for adult flocks of laying hens of *Gallus gallus* is reduced from 2 to 1% for the current target serotypes (*Salmonella* Enteritidis and *Salmonella* Typhimurium including the monophasic strains), maintaining the current testing scheme and trade restrictions unchanged and taking into account the data from the last reporting year (i.e. 2016).

3) To review the risk factors for the occurrence of *Salmonella* in laying hens for which targets have been set, in relation to the farming methods11 based on monitoring data and a review of literature, and in particular with the view to see if the ban on unenriched cages had an effect on such occurrence.

4) To review the risk factors for the occurrence of *Salmonella* based on monitoring data and a review of literature
   a) in broiler chickens, in relation to the type of farming12;
   b) in broilers and laying hens in relation to other animal welfare indicators.13

5) To indicate if there is scientific evidence on a possible negative or positive impact of *Salmonella* control programmes on the prevalence of *Campylobacter* in broiler flocks at the holding and on broiler meat at the end of the slaughter process.

### 1.2. Interpretation of the Terms of Reference

In Term of Reference (ToR 1), ‘all serotypes’ refers to zoonotic serovars of *Salmonella*. ‘Breeder’ flocks, unless specified otherwise, refers to the combination of all types of breeding flocks, i.e. elite, grandparent and parent. For the second criterion of the ‘public health significance’, that is the route of infection (i.e. the presence of the serovar in relevant animal populations and feed). Feed is not considered in detail in the assessment as the focus is on the impact of breeding flocks, rather than the multiple other routes of infection that could be possible for broiler and laying hen flocks. The impact of targets largely depends on the sensitivity of detection of flock infections and the effectiveness of control actions, and therefore ‘impact’ is interpreted as the possibility for achieving a relevant reduction in the considered serovars in laying hen and broiler flocks. Decisions on monitoring and control programmes are considered to be risk management activities and are not included in the assessment.

For ToR 2, underestimation (combining underreporting and under-ascertainment) was taken into account to estimate the relative reduction in the true number of salmonellosis cases.

In the scientific opinion, serovar was used as synonym of serotype.

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9 Commission Regulation (EU) No 200/2012 of 8 March 2012 concerning a Union target for the reduction of *Salmonella enteritidis* and *Salmonella typhimurium* in flocks of broilers, as provided for in Regulation (EC) No 2160/2003 of the European Parliament and of the Council Text with EEA relevance. OJ L 71, 9.3.2012, p. 31–36.
10 Commission Regulation (EU) No 517/2011 of 25 May 2011 implementing Regulation (EC) No 2160/2003 of the European Parliament and of the Council as regards a Union target for the reduction of the prevalence of certain *Salmonella* serotypes in laying hens of *Gallus gallus* and amending Regulation (EC) No 2160/2003 and Commission Regulation (EU) No 200/2010 (text with EEA relevance). OJ L 138, 26.5.2011, p. 45-51
11 Farming methods for laying hens are defined in the EU by Commission Regulation (EC) No 589/2008 of 23 June 2008 laying down detailed rules for implementing Council Regulation (EC) No 1234/2007 as regards marketing standards for eggs. OJ L 163, 24.6.2008, p. 1-6.
12 Types of farming, besides organic farming, are defined in EU by Commission Regulation (EC) No 543/2008 of 16 June 2008 laying down detailed rules for the application of Council Regulation (EC) No 1234/2007 as regards the marketing standards for poultry meat. OJ L 157, 17.6.2008, p. 1-46.
13 For example, if there is correlation between animal welfare indicators monitored in farms or in slaughterhouses and the risk of contamination (see I Alpigiani, C Bacci, LJ Keeling, MD Salman, F Brindani, S Pongolini, PL Hitchens and S Bonardi. 2016, The associations between animal-based welfare measures and the presence of indicators of food safety in finishing pigs, Universities Federation for Animal Welfare, Animal Welfare 2016, 25: 355-363, ISSN 0962-7286).
1.3. Additional information

1.3.1. Additional background information

1.3.1.1. Previous scientific opinions of the BIOHAZ Panel

In April 2008, the European Commission requested EFSA to assess the public health impact of the setting of a permanent target for the prevalence of *Salmonella* in flocks in certain poultry populations (*G. gallus*). This resulted in the publication of three scientific opinions from the Panel on Biological Hazards (BIOHAZ Panel). The first one, published in April 2009, dealt with the impact of setting a new target for the reduction of the *Salmonella* prevalence in breeding hen flocks of *G. gallus* (EFSA, 2009). A second and third scientific opinion, published, respectively, in April 2010 and July 2011, provided an estimation of the public health impact of setting new targets for the reduction of *Salmonella* in laying hens (EFSA BIOHAZ Panel, 2010a) and broiler flocks (EFSA BIOHAZ Panel, 2011a). In April 2012, following an additional request by the European Commission in June 2010, a fourth scientific opinion was published dealing with the assessment of the public health impact of setting new targets for the reduction of *Salmonella* in breeding and fattening turkey flocks (EFSA BIOHAZ Panel, 2012). An overview of these risk assessments and the subsequent follow-up by the European Commission are provided in Messens et al. (2013).

In 2008, the European Commission requested EFSA to assess the extent to which meat derived from broilers contributes to human campylobacteriosis at the EU level. It was concluded that the handling, preparation and consumption of broiler meat may account for 20% to 30% of human cases of campylobacteriosis, while 50–80% may be attributed to the chicken reservoir as a whole. The conclusions must be interpreted with care as data for source attribution was limited (EFSA BIOHAZ Panel, 2010b). In 2009, the European Commission asked EFSA to identify and rank the possible control options within the broiler meat production chain taking into account the expected efficiency in reducing human campylobacteriosis and to propose potential performance objectives and/or targets at different stages of the food chain in order to obtain, e.g. 50% and 90% reductions of the prevalence of human campylobacteriosis in the EU caused by broiler meat consumption or cross-contamination (EFSA BIOHAZ Panel, 2011b).

A EU-wide BLS on *Campylobacter* in broiler batches and on *Campylobacter* and *Salmonella* on broiler carcasses was carried out in 2008. A total of 10,132 broiler batches were sampled from 561 slaughterhouses in 26 EU MSs and 2 countries not belonging to the EU. From each randomly selected batch, the caecal contents of 10 slaughtered broilers were collected, pooled and examined for *Campylobacter*. From the same batch one carcass was collected after chilling and the neck skin together with the breast skin was examined for the presence of *Campylobacter* and *Salmonella*, in addition to the determination of the *Campylobacter* counts. EFSA analysed the results of this BLS, in particular to estimate the prevalence of *Campylobacter* in broiler flocks and the prevalence of *Campylobacter* and *Salmonella* on broiler carcasses in MSs and at the EU level (EFSA, 2010a); and to assess quantitatively the risk factors for *Campylobacter* in broiler flocks and *Campylobacter* (EFSA, 2010b) and *Salmonella* on broiler carcasses based on the information collected (EFSA, 2010b).

1.3.1.2. Legal background

According to Regulation (EC) No 2160/2003 and its following amendments, MS have to set up *Salmonella* National Control Programmes (NCP) aimed at reducing the prevalence of *Salmonella* serovars, which are considered relevant for public health, in certain animal populations. Currently, prevalence targets have been defined for breeding flocks of *G. gallus*, laying hens, broilers and breeding and fattening turkeys and correspond to the maximum annual percentage of flocks remaining positive for relevant serovars (*S. Enteritidis and S. Typhimurium*, including its monophasic variants, except for breeding flocks of *G. gallus*, where *S. Infantis, S. Virchow* and *S. Hadar* are considered to be relevant as well). In particular, the prevalence target is equal to 1% or less for breeding flocks of *G. gallus*. In breeding flocks of *G. gallus*, 2016 was the tenth year in which MS were obliged to implement a *Salmonella* NCP. These NCPs are based on Regulation (EC) No 200/201014 and the prevalence target

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14 Commission Regulation (EU) No 200/2010 of 10 March 2010 implementing Regulation (EC) No 2160/2003 of the European Parliament and of the Council as regards a Union target for the reduction of the prevalence of *Salmonella* serotypes in adult breeding flocks of *Gallus gallus*. OJ L 61, 11.3.2010, p. 1–9.
The fattening poultry can be found in Appendix B. In order to indicate types of farming of fattening implementation of the laying hens directive. The minimum requirements for systems of production for the various egg farming methods is provided in Appendix A. Eggs can be produced from ‘enriched cages’ (otherwise known as ‘furnished cages’ or ‘colony cages’) and from alternative systems producing ‘barn eggs’, ‘free-range eggs’ and ‘organic eggs’. Rearing in unenriched cages (or battery cages, referred to a ‘conventional cages’ in this scientific opinion) has been prohibited since 2012. Currently, there are no derogations regarding the implementation of the laying hens directive. The minimum requirements for systems of production for the fattening poultry following terms may appear on the labelling: extensive indoor (barn-reared), free range, traditional free range, free range – total freedom, ‘organic’.

1.3.1.3. Description of the poultry production chain

In 2016, 15.6 million tonnes (tonnes carcass weight) of poultry meat were produced in the EU, mainly broilers (ca 83%), turkeys (ca 14%) and ducks (ca 3%) (AVEC, 2018). For the egg line, the total production in the EU was approximately 7.15 million tonnes, representing 6.41 million tonnes of eggs produced per year for human consumption.15

Poultry meat or egg production (Figure 2) is based on selection of male and female breeding lines based on precise genetic criteria, such as productivity, quality of products and resistance to disease. The resulting chicks are reared in tiered grandparent and parent breeding stages, ultimately giving rise to chicks intended for fattening for poultry meat, and pullets for production of table eggs. Spent hens are also often slaughtered for human consumption, although in most countries the majority of such meat is used for heat-treated products rather than as fresh meat.

Different genetic lines of birds are used for meat and egg producing flocks of chickens. There are also different genetic lines of birds for conventional and free-range or organic production systems. Figure 2 shows how poultry production is structured between different types of breeding flocks and commercial (production) flocks. Theoretically, based on data from 2004, every Elite female could be the origin of up to 280,000 broilers or 300,000 laying hens producing up to 9.0 x 10^7 table eggs (Hunton, 1993; EFSA, 2004). In view of the continuous genetic improvement of birds to increase productivity, the current multiplication figures are likely to be considerably increased. More than 70% of the European production of hatching eggs in 2016 occurred in the United Kingdom, Poland, France, the Netherlands, Germany, Belgium and Spain.14

Continuous genetic selection is carried out in primary breeding or elite flocks to achieve ongoing progress in terms of performance characteristics of these valuable birds. These flocks are normally kept under conditions of extremely high biosecurity and in the case of chickens, normally in regions where there is a low prevalence of Salmonella and a low risk of other avian diseases.

Primary breeding of chickens is managed by a small number of companies globally. Consequently, there is considerable international trade in fertilised hatching eggs and day-old chicks and grandparents and parents are distributed worldwide to be hatched and reared in many other countries.

Countries such as France, Spain, the Netherlands, Greece and the United Kingdom report a considerable number of movements (both import and export) of both breeding and production chicks while the other EU MSs report much less trade (EUROSTAT). There are control measures in place specified in regulatory instruments for the trade in poultry and hatching eggs.

France, Germany and Italy are the largest table egg producers, followed by Spain, the United Kingdom and the Netherlands, producing more than 70% of the 6.413 million eggs produced for human consumption per year in the EU.15 The distribution of laying hens by production system in the EU in 2016 was as follows: 55.5% were held in enriched cages, while the alternative systems producing barn eggs, free-range eggs and organic eggs accounted for 25.6%, 14.1% and 4.6%, respectively.

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15 https://circabc.europa.eu/sd/a/18f7766e-e9a9-46a4-bbec-94d4c181183f/20.09.2018_eggs.pdf
Poland, the United Kingdom, Germany, Spain, France, the Netherlands and Italy were the top-7 producers of broiler meat in the EU. These countries produced almost three quarters of the 12,326,000 tonnes carcass weight produced. There is no legal reporting obligation for MS under Regulation (EC) No 543/2008 on poultry meat marketing standards. In France, alternative production accounted for 25% of the broilers’ controlled slaughtering. In the United Kingdom, about 20% originates from ‘alternative production’, including indoor production of slow-growing meat birds.

Figure 2: Simplified structure of poultry production (Modified from EFSA (2009))

1.3.2. Approach to answer the ToR

The approach taken to answer ToR 1 was to provide an update of the literature review in the previous scientific opinion of the BIOHAZ Panel on the impact of setting a new target for the reduction of the Salmonella prevalence in breeding hen flocks of G. gallus (EFSA, 2009), supplemented by descriptive analysis of serovar distributions on breeding, laying and broiler flocks based on data from 2014 to 2016. The connection with the impact on human health was achieved through a descriptive analysis of serovar distributions and through ToR 2, which provided an indication of the relative contribution of the laying hen and broiler reservoirs to human salmonellosis cases, taking underestimation into account.

The approach taken to answer ToR 2 was to use a ‘Salmonella source attribution model (SAM)’, based on the microbial subtyping attribution approach using various animal/food sources of Salmonella (e.g. layers, broilers, turkeys and pigs), similar to the previous scientific opinions of the BIOHAZ Panel (EFSA BIOHAZ Panel, 2011a, 2012). The most recent 2016 data, when available, was used.

To answer ToR 3, the presence/prevalence of the regulated Salmonella serovars and Salmonella in laying hen flocks housed in different farming systems was compared, as far as data requested from the MS permitted. In addition, a review of the published literature on the influence of housing and management systems as well as biosecurity measures on Salmonella occurrence in laying hens and broilers was performed. This literature review was mainly focussed on studies in Europe and equivalent
high-income countries, but relevant studies from other global regions were included if relevant production systems, management and housing practices applied. The review was also focussed on recent studies to provide maximum comparability of the described housing and management systems with the current situation.

To answer ToR 4, the presence/prevalence of *Salmonella* in broiler flocks by housing system with or without outdoor access and by stocking density and age at slaughter was compared by means of a literature review and additionally provided data from European Economic Area (EEA) countries. Similarly, the literature review was used to assess risk factors relating to management and housing systems and biosecurity practices with the same focus as described for ToR 3. In addition to this, literature on other welfare indicators in laying hen and broiler flocks was examined.

The approach taken to answer ToR 5 was to describe the co-colonisation of *Salmonella* and *Campylobacter* in broiler flocks and individual birds and the presence of *Salmonella* and *Campylobacter* on broiler meat at the slaughterhouse level using data provided by EEA countries and literature review. These sources of information were investigated in order to identify possible positive or negative associations between the organisms. In addition, literature was consulted to gather information about the epidemiology of *Campylobacter* in broiler flocks compared and contrasted with *Salmonella*. This included a consideration of similarities and differences in the biology, survival, infection/host response characteristics and colonising doses of the organisms that are relevant to different sources of infection or contamination and the ability of biosecurity to minimise infection at the farm level, including the role of compliance with required biosecurity standards.

2. Data and methodologies

2.1. Data

2.1.1. ToR 1

2.1.1.1. Occurrence of *Salmonella* in poultry populations

*Salmonella* testing (as required under the Directive 2003/99/EC) is carried out by each EU MS and reported to EFSA in the framework of the EU annual zoonoses monitoring (EFSA and ECDC, 2017d). As such, the following data in breeding (all types) and production flocks (adult productive laying hens and broilers) by number of reports, prevalence and serovar using data of 2014–2016 was used in the analysis. Only data from the NCPs were used, thus originating from adult birds and broilers before slaughter:

- *Salmonella* serovar data from each year between 2014 and 2016 for each MS as well as summary data for the whole EU for breeders (if possible described according to the stage of breeding – elite, grandparent, parents and whether broiler or layer breeders);
- *Salmonella* serovar data from each year between 2014 and 2016 for each MS as well as summary data for the whole EU for laying hens;
- *Salmonella* serovar data from each year between 2014 and 2016 for each MS as well as summary data for the whole EU for broiler flocks.

Years 2014–2016 were selected due to the better data quality compared with earlier years and the unavailability of 2017 data in time for consideration in this scientific opinion. A 3-year period was considered because of the limited amount of data from breeding flocks in any single year and because infection in a breeding flock may only be detected in progeny in subsequent years, after amplification in hatcheries.

Validated data were extracted from the EFSA zoonoses database on 20 April 2018. EU MSs for which data were missing or had a large proportion (~30%) of 'unspecified' serovars were contacted to request these data. As a consequence of this request, additional data on *Salmonella* serovars isolated between 2014 and 2016 from breeding, broiler and laying flocks were obtained from Italy, Poland and Spain. Malta also provided 2014 data (reported 2015–2016 data sufficiently included information on other serovars isolated). From France, only the additional serovar data from layer flocks in 2016 could be used. Due to the large poultry industry in France and number of *Salmonella* isolations, the broiler flock data from the 2017 submission by France was also used as this provided some additional
information on non-target serovars. Some changes have been applied to the reporting of the serovars to harmonise the nomenclature.  

2.1.1.2. Human salmonellosis

Data on reported cases of human salmonellosis in the EU by MSs and the related serovar distribution for both sporadic cases and food-borne outbreaks in 2016 were used. Human cases of non-typhoidal salmonellosis are reported by EU MSs and EEA countries in accordance with Decision No 1082/2013 on serious cross-border threats to health, repealing Decision No 2119/98/EC. The cases are reported annually to The European Surveillance System (TESSy) in accordance with the EU case definition for salmonellosis. Data on Salmonella from 2014 to 2016 were extracted on 14 March 2018 from TESSy for all EU MSs, except for Croatia and Poland. For those two countries, case-based data were first time available in 2017 (extracted on 20 August 2018). Only confirmed cases as defined in the EU case definition were used for analyses. Whether cases were either ‘domestic’, ‘EU travel’, ‘travel outside EU’ or ‘unknown’ was differentiated. Based on the reporting of the official national notification data from each EU/EEA MSs to TESSy, the European Centre for Disease Prevention and Control (ECDC) calculates notification rates and age standardised rate per 100,000 population by country and at the EU and EU/EEA level. The notification rate is the closest estimate to a population-based incidence rate in the EU/EEA and the best available harmonised data at the EU level. In this scientific opinion, the wording ‘notification rate’ is used when references are made to the published EU-wide data originating from TESSy. The human data are published annually in the EU summary reports and are available in the interactive Surveillance Atlas on the ECDC website. In addition, annual epidemiological reports are published on the ECDC website and a seroincidence calculator tool is available to estimate the frequency of exposure to Salmonella. Similarly, as above, some changes have been applied to the reporting of serovars. Compared to the poultry data sets, EU MSs had less ‘unspecified’ serovars so no further data were requested. These data were used to guide the consideration of serovars that were subjected to descriptive analysis.

In addition, the outcome in terms of mortality (death/alive) and hospitalisation status (yes/no) for a selection of serovars was extracted considering the period 2014–2016 for ‘all salmonellosis cases’ and ‘salmonellosis cases acquired in the EU (domestic and EU travel) only’. Data on food-borne outbreaks caused by Salmonella from 2014 to 2016 were extracted on 7 February 2018 from the EFSA zoonoses database. A selection was made for ‘strong evidence’ outbreaks as for these outbreaks more detailed information is collected than for ‘weak evidence’ food-borne outbreaks, including food vehicle and its origin, nature of evidence linking the outbreak cases to the food vehicle, extent of the outbreak, place of exposure, place of origin of the problem and contributory factors. The technical specifications for harmonised reporting of food-borne outbreaks through the EU reporting system, in accordance with the above mentioned EU Zoonoses Directive can be found in EFSA (2014). 

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16 More specifically, ‘S. 13,23:i:-’ has been revised to ‘S. 1,13,23:i:-’, while ‘S. I 4,12:d:-’ and ‘S. I 4,12:d:-’ have been revised to ‘S. I 4,12:d:-‘. The following reporting has been revised to ‘Salmonella spp., unspecified’: ‘Salmonella, Salmonella other serovars’, ‘Salmonella not typeable’, ‘S. enterica’, ‘S. Enterica, unspecified’, ‘S. enterica subsp. enterica rough’, ‘S. enterica, subspecies diarizonae’, ‘S. enterica, subspecies enterica’, ‘Salmonella enterica, subspecies salamae’, ‘S. enterica, unspecified O:3,10’, ‘S. enterica, unspecified O:21’, ‘S. group C1’, ‘S. group O:7’, ‘S. I, group O:1;3,19’, ‘S. I, group O:7’, ‘S. I, group O:30’, ‘S. I, group O:41’, ‘S. I 4,12:d:-’, ‘S. I 6,7:-i’, ‘S. II, group O:4’, ‘S. I, group O:4’, ‘S. I 4,5,12:-i’, ‘S. I, group O:4’, ‘S. I 4,12:-i’, ‘S. I, group O:4’, ‘S. I 4,12:i:-‘. The following reporting has been revised to ‘Salmonella spp., unspecified’: ‘Salmonella, Salmonella other serovars’, ‘Salmonella not typeable’, ‘S. enterica’, ‘S. Enterica, unspecified’, ‘S. enterica subsp. enterica rough’, ‘S. enterica, subspecies diarizonae’, ‘S. enterica, subspecies enterica’, ‘Salmonella enterica, subspecies salamae’, ‘S. enterica, unspecified O:3,10’, ‘S. enterica, unspecified O:21’, ‘S. group C1’, ‘S. group O:7’, ‘S. I, group O:1;3,19’, ‘S. I, group O:7’, ‘S. I, group O:30’, ‘S. I, group O:41’, ‘S. I 4,12:d:-’, ‘S. I 6,7:-i’, ‘S. II, group O:4’, ‘S. I, group O:4’, ‘S. I 4,5,12:-i’, ‘S. I, group O:4’, ‘S. I 4,12:-i’, ‘S. I, group O:4’, ‘S. I 4,12:i:-‘. The following reporting has been revised to ‘Salmonella spp., unspecified’: ‘ENTERICA, ‘Group11, ‘Group13, ‘Group3,10, ‘Group4, Group6,14, ‘Group560, ‘Group61, ‘Group7, ‘Group8, ‘Group9, ‘GroupA, ‘GroupB, ‘GroupC, ‘GroupC1, ‘GroupC2, ‘GroupD, ‘GroupD1, ‘GroupD2, ‘GroupE, ‘GroupE1, ‘GroupE4, ‘GroupF, ‘GroupG, ‘GroupH, ‘GroupI, ‘GroupJ, ‘GroupK, ‘GroupM, ‘GroupO, ‘GroupP, ‘GroupS, ‘GroupT, ‘GroupX, ‘GroupZ, ‘OTHER, ‘SUBSP, ‘SUBSPII, ‘SUBSPIII, ‘SUBSPIV, ‘SUBSPV, ‘SUBSPVII, ‘SUBSPVIII, ‘SUBSPVII, ‘SUBSPVIII, ‘SUBSPVII, ‘SUBSPVII. Also ‘S. cholerasuis var. Decatur’ and ‘S. cholerensis var. Kunzendorf’ have been grouped as ‘S. Choleraesuis’. ‘S. anatum var. 15’ has been changed to ‘S. Anatum’ and ‘S. weightvedren var. 15’ has been revised to ‘S. Weightvedren’. ‘S. monophasic Typhimurium 1.4,[5],12:i:-‘ has been named ‘S. Typhimurium, monophasic’.

17 Following reporting has been revised to ‘Salmonella spp., unspecified’: ‘ENTERICA, ‘Group11, ‘Group13, ‘Group3,10, ‘Group4, Group6,14, ‘Group560, ‘Group61, ‘Group7, ‘Group8, ‘Group9, ‘GroupA, ‘GroupB, ‘GroupC, ‘GroupC1, ‘GroupC2, ‘GroupD, ‘GroupD1, ‘GroupD2, ‘GroupE, ‘GroupE1, ‘GroupE4, ‘GroupF, ‘GroupG, ‘GroupH, ‘GroupI, ‘GroupJ, ‘GroupK, ‘GroupM, ‘GroupO, ‘GroupP, ‘GroupS, ‘GroupT, ‘GroupX, ‘GroupZ, ‘OTHER, ‘SUBSP, ‘SUBSPII, ‘SUBSPIII, ‘SUBSPIV, ‘SUBSPV, ‘SUBSPVII, ‘SUBSPVIII, ‘SUBSPVII, ‘SUBSPVIII, ‘SUBSPVII, ‘SUBSPVII. Also ‘S. choleraesuis var. Decatur’ and ‘S. choleraesuis var. Kunzendorf’ have been grouped as ‘S. Choleraesuis’. ‘S. anatum var. 15’ has been changed to ‘S. Anatum’ and ‘S. weightvedren var. 15’ has been revised to ‘S. Weightvedren’. ‘S. monophasic Typhimurium 1.4,[5],12:i:-‘ has been named ‘S. Typhimurium, monophasic’.

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2.1.1.3. Literature data

Literature searches for ToR 1 were carried out in Scopus and Google Scholar beginning from 2008 and using a broad range of exploratory search terms relating to occurrence of *Salmonella* and breeding chickens, integrated chicken production, hatcheries, vertical transmission, egg transmission, virulence, antimicrobial resistance, epidemic potential for *Salmonella* in general. Specific searches were also carried out for any data relating to named serovars occurring most frequently in humans and those that have spread rapidly in poultry populations in recent years. Monthly searches on ‘*Salmonella*’ and on ‘antimicrobial/antibiotic resistance’ were maintained during the time span of the working group and relevant new data were included in the scientific opinion. From the monthly searches, a small number of additional references were obtained in relation to antimicrobial resistance or virulence characteristics of *Salmonella* serovars, and this information was included in the scientific opinion.

2.1.2. ToR 2

The following data are key data employed for building the SAM.

2.1.2.1. Occurrence of *Salmonella* in food-producing animal populations

The *Salmonella* monitoring data (prevalence data in food-producing animal populations) for the years 2014–2016 were considered as reported by the MS in the framework of the EU annual zoonoses monitoring (EFSA and ECDC, 2017d):

- Laying hens: from the official NCPs, adult flocks (flocks in production);
- Broilers: from the official NCPs, flocks before slaughter;
- Fattening turkeys: from the official NCPs, flocks before slaughter; breeding turkeys were also included to increase the data relating to the turkey reservoir and because these are also a relatively important source of turkey meat;
- Pigs: from bacteriological monitoring programmes carried out in the MSs and also from the *Salmonella* monitoring data related to the Process Hygiene Criterion;
- Cattle: from bacteriological monitoring programmes carried out in the MSs.

Validated data were extracted from the EFSA zoonoses database on 30 January 2018. Specific requests to zoonoses network representatives from the MS were made to complement these data in case of a large proportion (~30%) of ‘unspecified’ serovars in the data set. Only sparse data on *Salmonella* occurrence including *Salmonella* serovars in cattle herds, beef products or dairy products were available from MSs. For this reason, the cattle reservoir was not included in the model, which was also the case for previous EU-level models.

The selection criteria for the prevalence and serovar data are shown in Table 2. For two MSs (Luxembourg and Romania), no relevant data representing the pig reservoir was available. For a single MS (Lithuania), no data on any source was available.

| Prevalence data | 1st choice | 2nd choice | 3rd choice | 4th choice |
|----------------|------------|------------|------------|------------|
| Laying hens    | Official NCPs (2016) | NA | NA | NA |
| Broilers       | Official NCPs (2016) | NA | NA | NA |
| Fattening turkeys | Official NCPs (2016) | NA | NA | NA |
| Pigs           | EU-wide BLS (All MSs except MT and HR) | Bacteriological monitoring programmes (2016: MT) | Average prevalence as found in the BLS (HR) | NA |

| Serovar data | 1st choice | 2nd choice | 3rd choice | 4th choice |
|--------------|------------|------------|------------|------------|
| Laying hens  | Official NCPs (2016) | MS request(a) (FR, ES, IT, NL, PL) | AMR data (DE) | NA |
| Broilers     | Official NCPs (2016, 2017: FR) | MS request(a) (ES, IT, NL, PL) | AMR data (DE) | NA |
| Fattening turkeys | Official NCPs (2016, 2017: FR) | MS request(a) (ES, IT, PL) | AMR data (DE) | NA |
2.1.2.2. Human salmonellosis

The total number of reported Salmonella cases in humans includes sporadic, travel inside EU, travel outside of EU and outbreak-related infections and was obtained from ECDC (see Section 2.1.1.2). Human data reported for 2016 were included in the model for all MSs except Croatia and Poland, where 2017 data were used, as case-based data were not available for 2016.

As the attribution model considers the EU, those cases resulting from travel inside EU were regarded as 'domestic', meaning that they would be allocated to a food-animal source within the EU. Travel cases outside EU were not allocated to a food-animal source, but to a travel category. For cases with unknown travel history, an extra number of travellers were estimated based on the proportion of travellers out of total per serovar and MS, and the remainder of the unknowns were assumed to be domestically acquired. If information on travel was unknown for all cases per serovar, cases were assumed to be domestically acquired. To estimate the number of sporadic cases, the number of outbreak-related cases per serovar and MS were subtracted from the total number of domestically acquired cases, except for one case per outbreak, which was assumed to be sporadic, meaning that one outbreak contributed with one sporadic case.

To account for differences in underestimation (i.e. the combined underreporting and underascertainment) between MSs (Gibbons et al., 2014), the true number of cases was estimated using the multiplication factors published by Havelaar et al. (2013) and used in the two previous Salmonella attribution models used to evaluate the target setting for broilers and turkeys (EFSA BIOHAZ Panel, 2011a, 2012). As no multiplication factor was available for Croatia, a multiplication factor of 60 was assumed, which is around the same level as other Eastern EU MSs. Multiplication factors were included as probability distributions to account for uncertainty around their true value.

2.1.2.3. Consumption of different types of foods

Production data and import/export data were used to calculate an approximation for the consumption of the different types of food with different origin for each MS in 2016. The production data were derived from AVEC (2017) for broiler and turkey meat (1,000 tonnes carcass weight), from the slaughtering in slaughterhouses - annual data (apro_mt_pann19) database of the Statistical Office of the EU (EUROSTAT) for pig meat20 and CIRCAB for consumption eggs (tonnes). Import and export data20 of 2016 were extracted from EUROSTAT (EU Trade Since 1988 By CN8 (DS-016890)) for broiler meat,21 turkey meat,22 pork meat23 and eggs.24

The amount available for consumption was calculated by [production – export + import] for each MS. The amount available for consumption produced in a MS was calculated by [production – export].

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| Prevalence data | 1st choice | 2nd choice | 3rd choice | 4th choice |
|-----------------|------------|------------|------------|------------|
| Pigs            | Bacteriological monitoring programmes (2016: MT) | AMR data (2014-2016) (BE, BG, CZ, DE, DK, EE, FI, HR, IE, IT, NL, SE, SI) | MS request (a) (2014-2016) (ES, FR, PL, UK) | EU-wide BLS (AT, CY, EL, HU, LV, PT, SK) |

AMR: antimicrobial resistance; BLS: baseline survey; NA: not applicable; NCP: National Control Programme.

Country abbreviations: AT: Austria; BE: Belgium; BG: Bulgaria; CZ: Czech Republic; CY: Cyprus; DE: Germany; DK: Denmark; EE: Estonia; ES: Spain; FI: Finland; FR: France; EL: Greece; HR: Croatia; HU: Hungary; IE: Ireland; IT: Italy; LV: Latvia; MT: Malta; NL: Netherlands; PL: Poland; PT: Portugal; SE: Sweden; SI: Slovenia; SK: Slovakia; UK: United Kingdom.

(a) EU MSs for which data were missing or had a large proportion (>30%) of 'unspecified' serovars were contacted to request these data.
In some instances, this resulted in negative production values, i.e. the amount exported was larger than the amount produced within the country. To ensure that MSs would still have nationally produced food available in their own country, it was assumed that imported products could also be re-exported. This assumption was made for turkey meat for four MSs (Denmark, Estonia, Ireland and Latvia).

2.1.3. ToR 3 and 4

2.1.3.1. Literature data

The strategy for conducting the literature searches is provided in Appendix C. The search aimed to retrieve information on welfare aspects or housing systems and risk factors (e.g. biosecurity) in relation to Salmonella occurrence in laying hen production (i.e. laying hen flocks, breeder flocks or hen’s eggs) and broiler production (i.e. broiler or breeding flocks) (see Tables C.1 and C.2, Appendix C). Information was collected on the country, the type of study (i.e. experimental and/or field study), the evaluation of the risk/protective factors (i.e. qualitatively and/or quantitatively), and the risk/protective factor(s) in relation to the farming system investigated and the animal welfare indicators described. The search was conducted on 6 February 2018.

The risk/protective factor categories in relation to the farming system of laying hen production or breeder flocks listed were: outdoor access, cage systems (if yes: describe type of cage (free text)), alternative systems, group size, stocking density, genetic, rearing of pullets in the same place as layers, type of litter, biosecurity, and other diseases. The risk/protective factor categories in relation to the farming system of broiler production or breeder flocks listed were: outdoor access, group size, stocking density, genetic, farm hatching, existence of enrichment (such as perches, windows, nest boxes), type of litter, factors relating to biosecurity measures (e.g. disinfection, pest control), and occurrence of other diseases. The animal welfare indicators listed were: stress (other than heat stress), heat stress, activity/behaviour, body status (e.g. foot pad dermatitis (FPD)), other diseases, other: free text.

Factors relating to study design, such as control of confounding, potential for bias and applicability to current husbandry conditions in the EU were taken into account when drawing conclusions from the literature data.

2.1.3.2. Data from EEA countries

As monitoring data have no information on farming methods or flock size, data on the occurrence of the regulated Salmonella serovars (S. Enteritidis and S. Typhimurium, including monophasic S. Typhimurium with the antigenic formula 1,4,[5],12:i:-) in laying hen production flocks or broiler flocks in different housing systems in 2016 and 2017 were requested through EFSA’s Microbiological Risk Assessment (MRA) Network.

Both data requests for laying hen production flocks and broiler flocks gathered data according to the:

- Country
- Reference
- Year of sampling: 2016, 2017, 2016 and 2017
- Salmonella: the regulated Salmonella serovars (S. Enteritidis and S. Typhimurium, including monophasic S. Typhimurium with the antigenic formula 1,4,[5],12:i:-), S. Enteritidis, S. Typhimurium, or monophasic S. Typhimurium with the antigenic formula 1,4,[5],12:i:-
- Number of flocks tested
- Number of positive flocks
- Number of samples taken per flock
- Sample type: faecal/boot swabs, caecal material or unknown.

In addition, the request for laying hen production flocks requested the following data:

- Housing system related
  - System_level1: cage or non-cage
  - System_level2:
    - In case of cage at System_level1: conventional cage, enriched or furnished cage, Kleingruppenhaltungen25 or unknown
    - In case of non-cage at System_level1: single tier barn, multitier barn or unknown

25 German colony system with group production similar to the enriched cage.
System level3: no outdoor access, outdoor access or unknown
System level4: in case of cage at System level1: without wintergarden,\textsuperscript{26} with wintergarden or unknown

- Flock size (birds per house) when available
- Number of laying hen flocks at holding when available.

In addition, the request for broiler flocks requested the following data:

- Housing system related
  - System level1: barn (multitier) or floor
  - System level2: no outdoor access, outdoor access
- Stocking density and unit of stocking density when available
- Age at slaughter when available.

2.1.4. ToR 5

2.1.4.1. Literature data

The strategy for conducting the literature searches is also provided in Appendix C. The search aimed to retrieve information on the co-colonisation or co-detection of \textit{Salmonella} and \textit{Campylobacter} in poultry at the farm and slaughterhouse level (see Tables C.5 and C.6, Appendix C). The search was conducted on 6 February 2018.

In addition, separate broad monthly searches in Scopus using the search terms \textquoteleft Salmonella\textquoteright, and \textquoteleft Campylobacter\textquoteright for ToR 5 were in place for the term of this mandate in order to identify any new relevant references since the original search was carried out. The papers remaining after screening were examined in detail and data on co-colonisation or co-contamination of carcasses at the abattoir by \textit{Salmonella} and \textit{Campylobacter}, plus key conclusions were tabulated. If studies reported a statistical analysis to detect possible positive or negative correlations between the occurrences of the two organisms, this was reported. No additional papers on co-colonisation of \textit{Salmonella} and \textit{Campylobacter} were identified by the monthly searches, but a small number of papers on the immune response to infection and the potential for \textit{Campylobacter} to enhance the invasion of other organisms beyond the intestinal tract were summarised. In addition, targeted searches were carried out in Scopus and Google Scholar to identify factors relating to differences in the epidemiology and biology of \textit{Salmonella} and \textit{Campylobacter}.

2.1.4.2. Data from EEA countries

EU data on the occurrence of \textit{Salmonella} or \textit{Campylobacter} for any broiler flocks and broiler batches at the farm or slaughterhouse level (e.g. neck skin or caecal samples) that had been tested for both pathogens from 2010 onwards were requested through EFSA’s MRA Network.

The request for laying hen production flocks gathered data according to the:

- Country
- Reference
- Year of sampling: 2010, 2011, 2012, 2013, 2014, 2015, 2016 or 2017
- Sampling level: broiler flocks or broiler batches (at slaughterhouse)
- Sample type: faecal/boot swabs (only for broiler flocks at sampling level); caecal material (for broiler flocks and Broiler batches at sampling level); neck/skin of carcass (only for broiler batches at sampling level)
- Number of batches/flocks tested for both organisms
- Number of batches/flocks positive for \textit{Salmonella} only
- Number of batches/flocks positive for \textit{Campylobacter} only
- Number of batches/flocks POSITIVE for \textit{Salmonella} AND \textit{Campylobacter}
- Number of batches/flocks NEGATIVE for \textit{Salmonella} AND \textit{Campylobacter}.

\textsuperscript{26} A run area attached to a barn that allows birds additional space to dust-bath in litter and experience natural light.
2.2. Methodologies

2.2.1. ToR 1

It is not possible to directly model or quantify the impact of particular *Salmonella* serovars in breeding flocks on commercial generations of laying hens or broilers, or on humans directly from the *Salmonella* monitoring data reported to EFSA as part of MS’s surveillance. This is because of the aggregated nature of the data and because of lack of data on flock sizes and ages, variations in the efficiency of detection of infected flocks, particularly for laying hens in cage systems, effect of control measures by MS after identifying positive breeding flocks, transmission rates and relative contribution of other routes of infection, such as feed, which may act as a common source for multiple food animal sectors. In addition, many MSs did not report the type of breeding flock from which *Salmonella* has been isolated, i.e. whether it was from a broiler or layer poultry line and from which level within the production pyramid (see Figure 2). As a consequence of this, the serovar data at the breeding flock level was aggregated across all production types. ToR 1 was therefore addressed by a combination of literature review and a descriptive analysis of the available surveillance data.

A critical literature review based on that provided in the previous EFSA scientific opinion relating to *Salmonella* targets in breeding flocks (EFSA, 2009) was updated to focus on evidence for vertical and pseudo-vertical (hatchery contamination of egg origin) transmission of *Salmonella*. In addition, updates were provided on scientific literature relating to the range of *Salmonella* serovars that have been shown to be more capable of vertical transmission, have higher level of virulence for humans or ability to spread in poultry populations or pose a greater threat because of resistance to critically important antimicrobials. Literature searches used a wide range of exploratory search terms relating to these topics.

The descriptive analyses are based on the serovar data (including monophasic variants as a separate serovar in the case of *S. Typhimurium*) detected in breeding flocks, production flocks (layers, broilers) and humans within EU MSs. There were no data that enabled quantification of the impact of particular *Salmonella* serovars identified in breeding flocks on human cases and this depends on the timing of identification of infection and control actions in the breeding stages as well as hatchery and production holding practices and the propensity of individual strains to result in transient or resident hatchery contamination or to cause infection of the ovary and oviduct in breeding birds leading to vertical transmission. Factors relating to the infectivity and virulence for humans of each strain involved would also influence the burden of disease and data were also lacking in this respect. It was therefore only possible to address this part of ToR 1 qualitatively.

1) Consideration of the five current target serovars

Using the data sets described in Section 2.1.1, the distribution of the current five target serovars for breeding flocks of *G. gallus* (S. Enteritidis, *S. Typhimurium* (including monophasic *S. Typhimurium* with the antigenic formula 1,4,[5],12:i:-)), *S. Infantis*, *S. Hadar* and *S. Virchow*) was obtained and plotted for 2014, 2015, 2016 for all EU MSs and for the EU overall. This allowed for an evaluation of the importance of the current target serovars in the different poultry populations and in humans. The distribution of the five target serovars was also plotted for layer flocks, broiler flocks and humans, years 2014–2016.

2) Consideration of an alternative five target serovars

Potential serovars for inclusion were identified in one of four ways: (1) being among the most commonly reported 20 serovars reported in humans as acquired in the EU during 2014–2016; (2) being linked to an outbreak of *Salmonella* attributed to eggs / egg products or broiler meat and products thereof between 2014 and 2016; (3) serovars identified by the source attribution (see Section 2.2.2; ToR 2) as serovars reported in humans that are attributed to broilers/layers; and (4) serovars identified by the literature review carried out within ToR 1, with special attention given to those serovars that can be vertically transmitted. For each serovar the frequency of isolations of the serovar in both the official monitoring data and the additional data acquired from some EU MSs was considered. Combining this descriptive analysis with the literature review, each serovar was assessed against four specific criteria (listed in Regulation (EC) No 2160/2003, Annex III) as summarised in Section 3.1.1 to ascertain whether a serovar could be considered to be relevant for inclusion within an alternative target for chicken breeding flocks. A Red-Amber-Green (RAG) score was assigned to each criterion for each serovar on the basis of the amount of evidence available. In particular, a red score was assigned when: (a) the serovar...
had been frequently reported (> 10% of EU cases) in humans or accounted for > 10% of human cases attributed to layers/broilers; (b) there was substantial evidence of transmission through the poultry industry; (c) there was substantial evidence of rapid and recent ability of the serovar to spread in poultry and cause disease in humans; and (d) there was substantial evidence of increased virulence (e.g. invasiveness or antimicrobial resistance). The score was amber when: (a) the serovar had only been occasionally reported in humans (1–10% of EU cases) or accounted for 1–10% of human cases attributed to layers/broilers; (b) there was some evidence of transmission through the poultry industry; (c) there was some evidence of rapid and recent ability to spread in poultry and cause disease in humans; and (d) there was some evidence of increased virulence (e.g. invasiveness or antimicrobial resistance). A green score was given when: (a) the serovar had been rarely reported in humans (< 1% of EU cases) or accounted for < 1% of human cases attributed to layers/broilers; (b) there was limited/no evidence of transmission through the poultry industry; (c) there was limited/no evidence of rapid and recent ability to spread and cause disease; and (d) there was limited/no evidence of increased virulence (e.g. invasiveness or antimicrobial resistance). Due to the uncertainty surrounding the prevalence of non-target serovars in the breeding, broiler and layer flocks these data were not quantitatively used to assign a RAG status by percentage thresholds (as was done for the human data). However, these data informed the second criterion ‘transmission through the poultry industry’ by providing an indication of how widespread the serovar is within the EU and whether disseminated throughout the EU or clustered within a few MSs. As a consequence of the uncertainty regarding assessment of potential virulence of serovars expressed in terms of mortality (death/alive) and hospitalisation status (yes/no), the RAG status for criterion 4 prioritised information from scientific literature on the occurrence, or lack of reported evidence, of more severe infections associated with specific serovars. From this, an overall RAG status was assigned for each serovar based on an expert evaluation of the impact of the different criteria.

3) Consideration of inclusion of ‘all serovars’ as a possible target

The prevalence of Salmonella in breeding flocks was provided for all EU MSs (2014–2016) and compared to the prevalence for the five current target serovars. This provided an indication of which MSs would be likely to exceed a target of 1%. A consideration of the advantages and disadvantages of using all serovars as a target in breeding flocks was produced.

2.2.2. ToR 2

The EFSA Source Attribution Model (EFSA_SAM) was used. This model can be found at https://zenodo.org/record/57132#.W9cXYVVKIUk. The model included the data described in Section 2.1.2. Sources of uncertainty accounted for in the model included uncertainty around the underestimation/multiplication factors for estimating the true number of human salmonellosis cases, and uncertainty around factors associated with differences between serovars and food sources in their ability to give rise to human infections. Parameters describing uncertainty were included as probability distributions in the model. Uncertainties that are not quantified in the model are given in Table F.2, Appendix F. The estimated changes to human incidence rates are therefore based on the MSs included in the model. More information on the model, including its principles, assumptions and uncertainties, can be found in Hald et al. (2012a) and Hald and Lund (2012).

The model included the following 23 MSs: Austria, Belgium, Croatia, the Czech Republic, Denmark, Estonia, Finland, France, Germany, Greece, Hungary, Ireland, Italy, Latvia, Malta, Poland, Portugal, Slovakia, Slovenia, Spain, Sweden, the Netherlands and the United Kingdom. Five MSs were excluded from the analysis because of lack of sufficient data: Bulgaria (human data), Cyprus (human data), Lithuania (all food source data), Luxembourg (pig data) and Romania (pig data).

Based on an assessment of the most prevalent serovars in humans that were not primarily related to travel outside EU, 28 serovars (S. Enteritidis, S. Typhimurium, monophasic S. Typhimurium, S. Agona, S. Anatum, S. Bovismorbificans, S. Braenderup, S. Brandenburg, S. Derby, S. Goldcoast, S. Hadar, S. Havena, S. Indiana, S. Infantis, S. Java, S. Kentucky, S. Livingstone, S. London, S. Mbandaka, S. Montevideo, S. Napoli, S. Newport, S. Rissen, S. Saintpaul, S. Senftenberg, S. Tennessee, S. Virchow and S. Weltevreden) were included individually in the model. If not reported as monophasic S. Typhimurium, the monophasic variants of S. Typhimurium were grouped into this category using the antigenic formula, where the following were considered to be monophasic S. Typhimurium: S. 1,4,[5],12:i:-, S. 1,4,5,12:i:-, S. 1,4,12:i:-, S. 4,[5],12:i:-, S. 4,5,12:i:- and S. 4,12:i:-. The remaining serovars (> 900) were grouped in an ‘Other serovar’ category. Cases belonging to this category were per definition allocated to an ‘unknown source’ category.
The results of the baseline model were compared with the scenario in which the prevalence of the current target serotypes (S. Enteritidis and S. Typhimurium including monophasic variants) was set at 1% (or less) in layers, assuming all MS would comply with this requirement. The prevalence for laying flocks was kept as reported to EFSA, if it was already below 1%.

2.2.3. ToR 3

Although many countries (n = 19) provided data on the occurrence of the regulated Salmonella serovars in laying hen production flocks in different housing systems, some important limitations were observed. First, some countries provided data on the positive flocks only and not on negative flocks. Secondly, some countries specified which Salmonella was tested for (e.g. S. Enteritidis) whereas others did not provide this information or indicated ‘the regulated serovars’, in which case the serovar of Salmonella was not known. Also, there was a very variable level of detail in the provided data regarding the description of the characteristics of the housing systems, although the information on ‘cage’ vs ‘non-cage’ was always provided. Moreover, the cage systems always referred to enriched cages as the data originates from 2016/2017 when the rearing in conventional cage was prohibited in the EU. Yet, for the non-cage systems additional information such as ‘outdoor access’ vs no ‘outdoor access’ and presence of a ‘winter garden’ was missing in the majority of the provided data and could therefore not be analysed. As a result of these data issues, a thorough data selection step was first performed. As the majority of the data was on S. Enteritidis, it was decided to work with this data only (from 13 countries). From these results, it was obvious that in a number of countries (Belgium, Latvia, Lithuania, Portugal, Poland, Slovenia and the United Kingdom) typically a combination of a small number of sampled flocks and a high prevalence of S. Enteritidis was provided. It is likely that for these countries only the data on the positive flocks was provided. As this would have distorted the analysis it was decided to exclude these countries. The final data set that was used comprised data from six MS.

2.2.4. ToR 4

Data on the occurrence of the regulated Salmonella serovars in broiler flocks in different housing systems in 2016 and 2017 were provided by 17 countries, all EU MSs. This included data on S. Enteritidis, S. Typhimurium and monophasic S. Typhimurium with the antigenic formula 1,4,[5],12:i:- and non-specified Salmonella. As the different serotypes may differ substantially in their epidemiology it was decided to split the data set in three based on the reported serovars. If the serovar was not reported, the data were not included.

2.2.5. ToR 5

Eleven countries provided data on the occurrence of Salmonella or Campylobacter for broiler flocks and broiler batches at the farm or slaughterhouse level that had been tested for both pathogens. Of those 11 countries, 8 provided useful data. In some cases, the same procedure was not used for sampling Salmonella and Campylobacter but it was considered justified to include those data when the sampling would represent the status of the live animal (e.g. swabs at farm and caeca at slaughter represent faecal/caecal (intestinal) material). Fisher’s Exact Test for Count Data in R software R version 3.3.2 (2016-10-31) was used to investigate if the proportion of Campylobacter-positive flocks/batches is independent from the Salmonella status. The confidence level was set at 95% and the alternative hypothesis was two-sided.

2.2.6. Uncertainty

EFSA’s Scientific Committee has developed a guidance document on how to characterise, document and explain all types of uncertainty arising in EFSA’s scientific assessments. The document (EFSA Scientific Committee, 2018) provides a framework and principles for uncertainty analysis, with the flexibility for assessors to select different methods to suit the needs of each assessment. Attention was given to identifying sources of uncertainty and their potential impact on the outcome of the assessment (for ToR 2 only) (see Table F.2, Appendix F). Uncertainty relating to ToRs 1, 3, 4 and 5 was addressed descriptively (Table F.1, Appendix F).
3. **Assessment**

3.1. **Public health impact of a new *Salmonella* target in flocks of breeding hens of *Gallus gallus***

3.1.1. *Salmonella* serovars of public health significance

Criteria for *Salmonella* monitoring have been laid down in Regulation (EC) No 2160/2003. Annex II lists the minimum requirements that food business operators have to respect in relation to having samples taken and analysed for the control of *Salmonella* in different animal species and categories. As far as flocks of *G. gallus*, turkeys and pigs are concerned, the Regulation requires all *Salmonella* serovars with public health significance to be monitored at various production stages. Annex III of this Regulation defines the specific criteria to be adopted to determine *Salmonella* serovars with public health significance to which community targets will apply:

- the most frequent *Salmonella* serovars associated with human salmonellosis on this basis of data collected through EU surveillance system;
- the route of infection (i.e. the presence of the serovar in relevant animal populations and feed);
- whether any serovar shows a rapid and recent ability to spread and cause disease in humans and/or animals; and
- whether any serovar shows increased virulence for instance, as regards invasiveness or resistance to relevant therapies for human infections.

The assessment therefore focuses on these aspects of the epidemiology of the considered serovars.

3.1.1.1. *Salmonella* serovars in human salmonellosis

*Human sporadic cases of salmonellosis in the EU*

In 2016, 96,039 salmonellosis cases were reported by 28 MS, with 94,530 confirmed cases resulting in an EU notification rate of 20.4 cases per 100,000. As in the previous year, the highest notification rates were reported by the Czech Republic and Slovakia (≥ 97.7 per 100,000), while the lowest rates were reported by Greece, Italy, Ireland and Portugal (≤ 6.8 per 100,000) (EFSA and ECDC, 2017d).

There was a statistically significant (p < 0.05) decreasing trend for the number of reported cases of human salmonellosis in the EU/EEA in 2008–2016; however, at the EU level, there was no significant change over the last 5 years (2012–2016) (Figure 3). The same observation was made using incidence rates. In those last 5 years, in four MS there was a decreasing trend, while a statistically significant increasing trend was observed in seven MS (EFSA and ECDC, 2017d).

Due to differences in national surveillance systems, notification rates are not directly comparable between MSs. Several attempts have been made to estimate the level of underestimation (combining underreporting and under-ascertainment) for *Salmonella* infections in different MSs. The multiplication factor for underestimation was estimated at 57.5 CI\textsubscript{95}[9.0; 172] in 27 EU MSs, and ranged from 0.4 times the number of reported cases for Finland to more than 2,000 times for Portugal (Havelaar et al., 2013).

In 2016, information on *Salmonella* serovars was available for 73.4% of reported cases (69,336 of the total 94,530 reported cases) from 25 MS (all except Bulgaria, Croatia and Poland) (see Tables D.1 and D.2 in Appendix D). Data includes all cases reported with serovar information regardless the importation/travel status.

The proportion of domestic vs travel-associated cases varied markedly between countries, but most of the salmonellosis cases were infected in the EU (53.3% cases acquired in EU, 6.8% travel outside EU and 39.9% of unknown origin). Among 8,337 travel-associated cases with known information on probable country of infection, 79.0% of the cases were related to travel outside the EU and 21.0% to travel within the EU (EFSA and ECDC, 2017d).
To estimate the impact of the *Salmonella* infections acquired in the EU, case-based serovar data reported to TESSy were analysed for domestic and travel-associated cases when the probable country of infection was a MS (cases acquired in EU; Table 3). Information on *Salmonella* serovars with importation (domestic vs travel) data was available for 52,679 cases and in addition, information of the country of infection for travel-acquired cases was available for 6,427 cases (88.8% of all travel related cases) for all 20 MS reporting such cases. Thereby the estimation of the most frequent serovars obtained in EU was based on data on 51,866 cases from 24 MS. This represents 74.8% of cases with known serovar data (69,336 cases) and 54.9% of all 94,530 reported cases in 2016. The majority (96.8%) of the cases were acquired in the reporting country.

More than half (57.1%) of the reported cases were infected by *S. Enteritidis* (Table 3). Together with *S. Typhimurium*, including monophasic *S. Typhimurium* 1,4,[5],12:i:-, these three serovars represented 75.9% of the reported human cases with known serovar and country of origin of infection in 2016. The proportion of *S. Enteritidis* continued to increase in 2016 compared with 2014 and 2015, although this was not a statistically significant trend. The proportion of *S. Typhimurium* (excluding the monophasic variants) decreased significantly in 2016, while its monophasic variant strains (*S. 1,4,[5],12:i:-*), and *S. Infantis* remained at similar levels to 2015 and 2014.

The cases of the top five serovars were mostly acquired in the EU in 2016: *S. Enteritidis* (94.7%), *S. Typhimurium* (93.8%), monophasic *S. Typhimurium* (93.3%), *S. Infantis* (92.4%) and *S. Derby* (95.6%), whereas *S. Newport*, the fifth most commonly reported serovar, included 36.6% of cases associated with travel outside the EU. The highest proportion of travel-associated cases was reported for *S. Stanley* (52.9%) and *S. Kentucky* (53.2%).

There was a statistically significant (p < 0.01) decreasing trend for *S. Enteritidis* acquired in the EU from 2008 until 2012, but from 2012 to 2016 the number of reported cases stabilised and no statistically significant change was observed (EFSA and ECDC, 2017d).

**Figure 3:** Trend in reported confirmed human cases of non-typhoidal salmonellosis in the EU/EEA, by month, 2012–2016

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There was a statistically significant (p < 0.01) decreasing trend for *S. Enteritidis* acquired in the EU from 2008 until 2012, but from 2012 to 2016 the number of reported cases stabilised and no statistically significant change was observed (EFSA and ECDC, 2017d).
Table 3: Distribution of confirmed salmonellosis cases in humans acquired in the EU (domestic and EU travel) by serovar (the 20 most frequent serovars). TESSy data, 2010–2016

| Serovar       | 2016  |  | 2015  |  | 2014  |  | 2013  |  | 2012  |  | 2011  |  | 2010  |  |
|--------------|-------|---|------|---|------|---|------|---|------|---|------|---|------|---|
| Enteritidis  | 26,779| 57.1| Enteritidis | 25,788| 54.7| Enteritidis | 25,474| 54.6| Enteritidis | 21,621| 48.0| Enteritidis | 24,828| 50.9| Enteritidis | 26,609| 52.7| Enteritidis | 27,039| 51.6|
| Typhimurium  | 6,719 | 14.3| Typhimurium | 7,971 | 16.9| Typhimurium | 8,625 | 18.5| Typhimurium | 9,981 | 22.2| Typhimurium | 10,635| 21.8| Typhimurium | 12,402 | 24.6| Typhimurium | 13,498| 25.8|
| Monophasic Typhimurium 1,4,[5],12:i:- | 2,088 | 4.5| Monophasic Typhimurium 1,4,[5],12:i:- | 2,303 | 4.9| Monophasic Typhimurium 1,4,[5],12:i:- | 1,775 | 3.8| Monophasic Typhimurium 1,4,[5],12:i:- | 1,823 | 4.0| Monophasic Typhimurium 1,4,[5],12:i:- | 1,577 | 3.2| Monophasic Typhimurium 1,4,[5],12:i:- | 1,208 | 2.4| Infantis | 1,231| 2.4|
| Infantis     | 1,098 | 2.3| Infantis | 1,137 | 2.4| Infantis | 1,163 | 2.5| Infantis | 1,540 | 3.4| Infantis | 1,238 | 2.5| Infantis | 1,130 | 2.2| Monophasic Typhimurium 1,4,[5],12:i:- | 372 | 0.7|
| Derby        | 372 | 0.8| Stanley | 450 | 1.0| Derby | 447 | 1.0| Derby | 453 | 1.0| Thompson | 938 | 1.9| Newport | 375 | 0.7| Derby | 294 | 0.6|
| Newport      | 316 | 0.7| Derby | 338 | 0.7| Stanley | 420 | 0.9| Stanley | 404 | 0.9| Stanley | 508 | 1.0| Poona | 356 | 0.7| Newport | 271 | 0.5|
| Virchow      | 257 | 0.5| Newport | 278 | 0.6| Bovismorbidicans | 309 | 0.7| Agona | 319 | 0.7| Panama | 400 | 0.8| Derby | 355 | 0.7| Bovismorbidicans | 256 | 0.5|
| Bovismorbidicans | 242 | 0.5| Bovismorbidicans | 259 | 0.5| Newport | 276 | 0.6| Muenchen | 278 | 0.6| Derby | 327 | 0.7| Bovismorbidicans | 202 | 0.4| Virchow | 208 | 0.4|
| Stanley      | 181 | 0.4| Virchow | 203 | 0.4| Muenchen | 262 | 0.6| Newport | 255 | 0.6| Newport | 268 | 0.5| Agona | 199 | 0.4| Kentucky | 206 | 0.4|
| Kentuckuy    | 181 | 0.4| Oranienburg | 182 | 0.4| Virchow | 195 | 0.4| Bovismorbidicans | 232 | 0.5| Bovismorbidicans | 249 | 0.5| Java | 166 | 0.3| Kentuckuy | 199 | 0.4|
| Agona        | 172 | 0.4| Virginia | 179 | 0.4| Brandenburg | 179 | 0.4| Virginia | 191 | 0.4| Braenderup | 204 | 0.4| Virginia | 164 | 0.3| Agona | 192 | 0.4|
| Saintpaul    | 148 | 0.3| Agona | 162 | 0.3| Agona | 164 | 0.4| Kentucky | 188 | 0.4| Agona | 191 | 0.4| Oranienburg | 157 | 0.3| Bareilly | 181 | 0.3|
| Braenderup   | 142 | 0.3| Kentucky | 154 | 0.3| Java | 139 | 0.3| Montevideo | 186 | 0.4| Java | 181 | 0.4| Goldcoast | 154 | 0.3| Saintpaul | 128 | 0.2|
| Java         | 128 | 0.3| Thompson | 149 | 0.3| Kentucky | 135 | 0.3| Brandenburg | 154 | 0.3| Brandenburg | 165 | 0.3| Kentucky | 151 | 0.3| Braenderup | 121 | 0.2|
| Thompson     | 124 | 0.3| Saintpaul | 105 | 0.2| Saintpaul | 127 | 0.3| Thompson | 140 | 0.3| Kentucky | 163 | 0.3| Montevideo | 141 | 0.3| Brandenburg | 120 | 0.2|
| Brandenburg  | 108 | 0.2| Mikawasima | 101 | 0.2| Montevideo | 117 | 0.3| Saintpaul | 133 | 0.3| Virchow | 161 | 0.3| Brandenburg | 139 | 0.3| Montevideo | 116 | 0.2|
| Bareilly     | 106 | 0.2| Kottbus | 99 | 0.2| Goldcoast | 114 | 0.2| Napoli | 113 | 0.3| Goldcoast | 144 | 0.3| Thompson | 123 | 0.2| Hadar | 115 | 0.2|
| Napoli       | 97 | 0.2| Livingstone | 97 | 0.2| Indiana | 105 | 0.2| Goldcoast | 112 | 0.2| Saintpaul | 142 | 0.3| Saintpaul | 117 | 0.2| Poona | 106 | 0.2|
| Hadar        | 97 | 0.2| bareilly | 96 | 0.2| Entenica | 104 | 0.2| Java | 106 | 0.2| Groupc | 118 | 0.2| Stanley | 102 | 0.2| London | 100 | 0.2|
| Mikawasima   | 95 | 0.2| Montevideo | 95 | 0.2| Oranienburg | 94 | 0.2| Oranienburg | 98 | 0.2| Muenchen | 114 | 0.2| Hadar | 92 | 0.2| Mbantaka | 101 | 0.2|
| Other        | 7,459 | 15.9| Other | 7,003 | 14.9| Other | 6,474 | 13.9| Other | 6,818 | 15.1| Other | 6,570 | 13.5| Other | 6,280 | 12.4| Other | 7,355 | 14.0|
| Total        | 46,909 | 93.0| Total | 47,149 | 95.1| Total | 46,698 | 95.4| Total | 45,039 | 94.9| Total | 48,822 | 95.0| Total | 50,456 | 94.1| Total | 52,377 | 97.6|
| Unknown serovar | 3,509 | 7.0| Unknown serovar | 2,439 | 4.9| Unknown serovar | 2,247 | 4.6| Unknown serovar | 2,430 | 5.1| Unknown serovar | 2,589 | 5.0| Unknown serovar | 3,189 | 5.9| Unknown serovar | 1,265 | 2.4|

Source: TESSy. Country abbreviations: AT: Austria; BE: Belgium; CZ: Czech Republic; DE: Germany; DK: Denmark; EE: Estonia; EL: Greece; ES: Spain; FI: Finland; FR: France; HU: Hungary; IE: Ireland; IT: Italy; LT: Lithuania; LU: Luxembourg; LV: Latvia; MT: Malta; NL: Netherlands; PT: Portugal; RO: Romania; SE: Sweden; SI: Slovenia; SK: Slovakia; UK: United Kingdom.
Reported food-borne salmonellosis outbreaks

Data from outbreaks is particularly valuable as this can often be linked either epidemiologically or microbiologically with particular sources. A total of 3,637 food-borne outbreaks (FBO) caused by *Salmonella* at EU level (2014–2016) were reported with 29,250 human cases. Of these, 756 were strong-evidence FBOs with 10,995 human cases. The vehicle was known for 753 of these strong-evidence outbreaks with in total 10,858 cases; it was ‘broiler meat (*Gallus gallus*) and products thereof’ in 46 outbreaks (550 cases), ‘eggs and egg products’ in 296 outbreaks (3,547 cases), ‘meat and meat products’ in 32 outbreaks (566 cases), ‘other, mixed or unspecified poultry meat and products thereof’ in 10 outbreaks (44 cases) and ‘mixed food’ in 65 outbreaks (1,143 cases). An overview of the *Salmonella* serovars involved in the FBOs caused by ‘egg and egg products’ and ‘broiler meat (*Gallus gallus*) and products thereof’ is shown in Table 4. S. Enteritidis is by far the most important serovar in terms of the number of outbreaks and outbreak cases relating to both eggs and egg products and broiler meat.

The vehicle was ‘pig meat and products thereof’ in 55 outbreaks (1,041 cases), ‘bovine meat and products thereof’ in 17 outbreaks (132 cases) and ‘turkey meat and products thereof’ in 5 outbreaks (297 cases).

Table 4: *Salmonella* serovars involved in the strong-evidence food-borne outbreaks in the EU caused by *Salmonella* in egg and egg products and in broiler meat (*Gallus gallus*) and products thereof (2014–2016) as reported in the zoonoses database on occurrence of strong-evidence food-borne outbreaks

| Serovar                  | Number of outbreaks according to attributed source | Number of outbreak cases according to attributed source |
|-------------------------|-----------------------------------------------|------------------------------------------------------|
|                         | Eggs and egg products | Broiler meat and products thereof | Total | Eggs and egg products | Broiler meat and products thereof | Total |
| **S. Enteritidis**      | 218 (92.0%)           | 28 (84.8%)                      | 246 (91.1%) | 3,007 (95.3%)          | 400 (84.7%)                     | 3,407 (93.9%) |
| **S. Typhimurium**      | 14 (5.9%)             | 3 (9.1%)                       | 17 (6.3%) | 92 (2.9%)              | 36 (7.6%)                      | 128 (3.5%) |
| **S. Senftenberg**      | 0 (0%)                | 1 (3.0%)                       | 1 (0.4%) | 0 (0%)                 | 34 (7.2%)                      | 34 (0.9%) |
| **S. 9,12:-:-**         | 1 (0.4%)              | 0 (0%)                         | 1 (0.4%) | 21 (0.7%)              | 0 (0%)                         | 21 (0.6%) |
| **S. Typhimurium, monophasic** | 1 (0.4%)            | 0 (0%)                         | 1 (0.4%) | 17 (0.5%)              | 0 (0%)                         | 17 (0.5%) |
| **S. Virchow**          | 1 (0.4%)              | 0 (0%)                         | 1 (0.4%) | 9 (0.3%)               | 0 (0%)                         | 9 (0.2%) |
| **S. Infantis**         | 1 (0.4%)              | 0 (0%)                         | 1 (0.4%) | 5 (0.2%)               | 0 (0%)                         | 5 (0.1%) |
| **S. group B**          | 1 (0.4%)              | 0 (0%)                         | 1 (0.4%) | 4 (0.1%)               | 0 (0%)                         | 4 (0.1%) |
| **S. Goldcoast**        | 0 (0%)                | 1 (3.0%)                       | 1 (0.4%) | 0 (0%)                 | 2 (0.4%)                       | 2 (0.1%) |
| **Total Typed**         | 237                   | 33                               | 270       | 3,155                  | 472                             | 3,591       |

**Salmonella** spp., unspecified: 43 4 47 315 24 339

S. enterica subsp. enterica: 2 0 2 16 0 16

Not typeable: 5 0 5 15 0 15

Blank: 9 9 18 46 54 100

**Grand Total**: 296 46 342 3,547 550 4,097

S. Enteritidis has been causing large and ongoing outbreaks associated with international trade in table eggs. Eggs are more frequently associated with outbreaks, many of which are diffuse outbreaks that may appear to be sporadic cases unless whole genome sequencing (WGS) is carried out on isolates to demonstrate links to a common source of eggs (Dallman et al., 2018). Eggs are more frequently associated with outbreaks than poultry meat because of the occurrence of internal contamination due to vertical transmission, common use of raw pooled eggs as an ingredient or glaze for various food products and the possibility for temperature abuse. Eggs are not required to be refrigerated at retail and are not individually marked with use-by dates in most countries (Howard et al., 2012; EFSA BIOHAZ Panel, 2014). Climatic factors and consumer preferences can also influence the proportion of *Salmonella* cases linked to meat products, if these are more likely to be eaten raw or.
lighty cooked. Standards of kitchen hygiene also impact the degree of cross-contamination of cooked and ready to eat foodstuffs (EFSA BIOHAZ Panel, 2011a).

There appears to be a seasonal trend towards increased infection in laying hens as well as humans in warmer parts of the year (Powell et al., 2018). Improved monitoring, use of WGS to definitively link outbreak isolates from diverse sources and good co-operation between competent authorities in different MS have facilitated more rapid identification and control of outbreaks such as recent examples involving international trade in table eggs (EFSA and ECDC, 2017c; Hormansdorfer et al., 2017). Five EFSA reports on multicountry outbreaks linked to eggs have been published since 2006, all involving S. Enteritidis and international trade in table eggs originating from Germany in 2014 or Poland, with cases ongoing since 2016 (ECDC and EFSA, 2014a; EFSA and ECDC, 2016). Based on the current evidence, the source of infection of these outbreaks is likely to be at the level of the laying hen farms (EFSA and ECDC, 2017b). WGS and epidemiological evidence suggests that there is persistent contamination of laying hen premises in Poland (EFSA and ECDC, 2017a). A focus on improved detection and control of S. Enteritidis in all poultry populations, particularly early and sensitive detection in laying hens, is therefore needed to supplement the proposed targets for breeding flocks.

3.1.1.2. The route of infection (i.e. the presence of the serovar in relevant animal populations and feed)

Several factors (e.g. feed (Hald et al., 2012b) and other sources such as, replacement animals, humans, domestic, wild and feral animals and birds, insects, contaminated equipment or water) (Chousalkar et al., 2018) can introduce infection into a poultry unit and salmonellas can further spread within and between holdings through movements of people, vehicles and equipment (Cerda-Cuellar et al., 2018; Velhner et al., 2018). After introduction, infection may be perpetuated in poultry houses, often without detection (Davies et al., 2001).

Infected chicks may acquire Salmonella infections via ‘vertical’ transmission within the egg from the parent breeder flock, by ‘pseudo-vertical’ transmission from externally contaminated eggs or via ‘horizontal’ transmission from pre-existing or resident contamination including cross-contamination in the hatchery (Sivaramalingam et al., 2013; Gaucher et al., 2017). These transmission routes are described in more detail in EFSA (2009).

The chicken breeding pyramid (Figure 2) has provided a means of maintaining Salmonella-free replacement birds for parent breeding flocks since the international dissemination of S. Enteritidis in the 1970/1980s (Ward et al., 2000), but at parent level control of infection has not always been so robust and there have been outbreaks of S. Enteritidis associated with international trade in broiler hatching eggs (Lawes et al., 2016).

It is not always possible to distinguish infections originating from hatchery and other horizontal contamination routes from those transmitted from breeding flocks and vertical transmission, but traceback exercises (McIlroy et al., 1989; Liljebjelke et al., 2005; Crabb et al., 2018), risk factor analyses (Chriel et al., 1999; Skov et al., 1999) and temporal correlations (Van Der Fels-Klerx et al., 2008) have demonstrated that breeding flocks can often be identified as the original source. In Canada, hatchery-associated Salmonella contamination has been suggested, on the basis of Expert Knowledge Elicitation (EKE) used for risk modelling, to account for 4% of human infections due to poultry meat and 8% due to eggs, leading to a conclusion that stronger regulatory control at hatchery level would be beneficial for public health (Gaucher et al., 2017; Racicot et al., 2018).

Some zoonotic serovars are more commonly found to contaminate hatching and table eggs internally, especially certain strains of S. Enteritidis (Campioni et al., 2018; Gast et al., 2018; Ricke et al., 2018; Wang et al., 2018b). This serovar is more consistently traced from breeders to broilers and broiler meat than other serovars (Byrd et al., 1998; Kim et al., 2007) and has been shown to be able to invade both epithelial and lymphoid cells in the reproductive tract of chickens, and thus evade the immune system of some birds (Legesse and Garesu, 2017) as well as being able to establish a super-shedder intestinal carriage state in a minority of birds (Menanteau et al., 2018; Eade et al., 2017). However, Salmonella serovars other than S. Enteritidis trace-backs to breeders have been documented, including S. Typhimurium, S. Infantis (Crabb et al., 2018), S. Heidelberg (Nakao et al., 2018), S. Kentucky and S. Senftenberg (Byrd et al., 1998; Chriel et al., 1999; Liljebjelke et al., 2005; Kim et al., 2007; Moffatt et al., 2016). By contrast, hatchery contamination originating from faecal contamination of hatching eggs leading to broiler flock infection can involve a wide range of serovars (Bailey et al., 2001).

27 https://ecdc.europa.eu/en/news-events/epidemiological-update-multi-country-outbreak-salmonella-enteritidis-infections-linked
In oral and intravenous inoculation models, S. Heidelberg (a major serovar involved in egg and poultry meat contamination in the USA) and certain S. Typhimurium strains appeared to colonise the chicken reproductive organs as efficiently as S. Enteritidis, despite being recovered less frequently from egg contents (Gast et al., 2005, 2007; Gantois et al., 2008). In Australia, certain S. Typhimurium strains have been strongly associated with laying hen flocks and egg-borne food poisoning outbreaks, and show invasive properties in tissue culture assays (Chousalkar et al., 2018) (McWhorter et al., 2018; Moffatt et al., 2016). It is not known if similar strains exist in Europe, but in the EU S. Typhimurium is much more frequently associated with pig, ruminant and environmental reservoirs than with chickens (Carson and Davies, 2018; Gavin et al., 2018; MacDonald et al., 2018).

Chicken egg-associated serovars of S. Enteritidis, S. Typhimurium and S. Heidelberg also survived in egg albumen better than S. Hadar and S. Virchow. A genetic locus identified in S. Enteritidis (yafD) appears to confer an enhanced phenotype for survival in albumen, which was transferable to a S. Typhimurium strain (Lu et al., 2003). Other factors proposed to be important for intra-egg survival and access to the yolk (permitting multiplication to high numbers) include storage conditions (EFSA BIOHAZ Panel, 2014), stress response genes, high molecular mass lipopolysaccharide and surface appendages such as curli, type I fimbriae and flagella (Guard-Petter, 2001; Cogan et al., 2004; De Buck et al., 2004; Guard-Bouldin et al., 2004; Quan et al., 2018; Xiaojie et al., 2019).

In the USA, S. Braenderup has been intermittently reported and is associated with outbreaks of Salmonella associated with eggs and newly hatched chicks, suggesting that some strains of this serovar may also have an ability to transmit vertically (Nakao et al., 2015; Ricke, 2017; CDC, 2018).

A variety of serovars other than those considered to have vertical transmission abilities can be found in breeding flocks, hatcheries and broiler flocks. Breeding flocks and broiler flocks may share the same source of contaminated feed, so finding the same serovar in both populations does not necessarily indicate transmission from breeders (Corry et al., 2002).

As an example, in a multistate study of four integrated broiler companies in the USA (Bailey et al., 2001) examined samples from hatcher basket liners through to slaughter. Of 36 serovars isolated, 12 were found on processed carcasses, and nine of these were also found on hatcher basket liners. S. Thompson was common in liners, on farms and on broiler carcasses. Other serovars found on hatcher basket liners and carcasses were: S. Brandenburg, S. Infectis, S. Kentucky, S. Mbandaka, S. Montevideo, S. Senftenberg, S. Typhimurium and a monophasic variant of S. Typhimurium; S. 4,5,12:i-.. Most of these are also common feed contaminants.

Fewer data are available in the case of laying hens, but transmission of S. Enteritidis PT6 from a layer breeding company to commercial laying flocks via the hatchery was demonstrated in the United Kingdom by field investigations and molecular typing (Davies et al., 2003). The international dissemination of S. Enteritidis during the 1980s is thought to have been promoted by international trade in breeding chickens before monitoring programmes were in place (Evans et al., 1999), with evidence of S. Enteritidis infection of primary breeding flocks, possibly originally acquired from feed, occurring sporadically in various parts of the world (Obrien, 1990; Nakamura et al., 1993; Edel, 1994).

In conclusion, a variety of serovars other than S. Enteritidis and S. Typhimurium and the other currently regulated serovars in breeding flocks may be associated with pseudo-vertical transmission, resulting in wider dissemination of infection via day-old chicks among production flocks (Namata et al., 2009), including by means of omphalitis in day old chicks traded internationally (Saad et al., 2017). However, vertical transmission seems to be largely associated with particular strains of S. Enteritidis, so control of this serovar in breeding flocks and laying hens, including sensitive sampling and detection methods, remains a major priority in the EU (Kangas et al., 2007; Carrique-Mas and Davies, 2008; Mahe et al., 2008). The impact of improved controls on S. Enteritidis in breeding flocks on human infections in the United Kingdom was smaller than the effect of vaccination of laying hens, demonstrating the importance of the laying hen reservoir (O’Brien, 2013; Lane et al., 2014).

### 3.1.1.3. Changes in the ability of different Salmonella serovars to spread and cause disease in humans

The main source of infection for humans is the consumption of contaminated foods of animal origin, including eggs and poultry meat. Since the implementation of harmonised Salmonella control programmes in Europe, beginning in 2007 with chicken breeding flocks, the most commonly detected poultry-associated serovar, S. Enteritidis, declined substantially till 2013, then began to increase in both people and laying hens (Poirier et al., 2008; Messens et al., 2013; Hugas and Beloeil, 2014; EFSA and ECDC, 2017d; De Cesare, 2018). This trend has also been accompanied by some expansion of certain
clones within previously less common serovars, e.g. S. Infantis, S. Stanley, S. Kentucky and S. Heidelberg (Campos et al., 2018).

In the USA and Canada, multidrug resistant (MDR) S. Newport emerged in cattle after routine use of ceftiofur and other cephalosporins and subsequently spread to other species, including turkeys and humans and resulting in environmental contamination (Poppe et al., 1995; Iwamoto et al., 2017; Crim et al., 2018). Similar strains have not been reported in food animals in the EU.

S. Kentucky ST198 with resistance to multiple antimicrobials including ciprofloxacin is the latest clone to show rapid international dissemination both in humans and in the food chain in the EU and more widely (Le Hello et al., 2011; Le Hello et al., 2013; Rauch et al., 2018). This clone was observed in a high proportion of isolates from humans, broilers and fattening turkeys (EFSA and ECDC, 2018). The spread of ST198 in broiler production in the EU has led to France including S. Kentucky among the target regulated serovars for poultry in 2016.28

Monophasic S. 1,4,[5],12:i:- variants of S. Typhimurium have increased dramatically in pigs in recent years (Hauser et al., 2010), but are considered to be opportunist infections of poultry flocks rather than becoming persistent.

The potential for the emergence of new strains, such as S. Infantis which has arisen in poultry in Hungary, many other European countries and Israel (Nograday et al., 2008; Gal-Mor et al., 2010; Hauser et al., 2012; Wilk et al., 2017) is present in a situation where mobile virulence and antimicrobial or heavy metal resistance genes and phage incursions may lead to the selection and emergence of new strains with enhanced epidemiological fitness (Litrup et al., 2010; Figueiredo et al., 2018; Worley et al., 2018). Seven MS (Austria, Belgium, Estonia, France, the Netherlands, Slovenia and Spain) reported MDR S. Infantis isolates in humans in 2016 with the highest proportions in Austria (69%) and Slovenia (64%) (EFSA and ECDC, 2018). In the USA, a recent increase in S. Infantis and some other serovars is thought to be associated with increased regulatory focus on a limited range of serovars in poultry, thus potentially creating a niche for expansion of others (Marder et al., 2018).

A large S. Stanley outbreak involving related strains of MDR organisms occurred between 2011 and 2013 in the EU, affecting 10 countries (ECDC and EFSA, 2014b). Although this was linked to infected turkey flocks and meat, some infected broiler flocks were reported and similar strains were identified from diverse sources, including poultry feed. S. Stanley still occurs, but less commonly in food animals and humans after its initial emergence in the EU in Poland, followed by limited spread to poultry in other countries and there have not been further large outbreaks (EFSA and ECDC, 2017d; Skarzynska et al., 2017; Huang et al., 2019). This serves as an example of how there can be rapid spread of specific Salmonella strains, which may originate from countries outside Europe, through poultry breeding and production chains when there is international trade in eggs and meat (Pastore et al., 2008; Wasyl et al., 2013; ECDC and EFSA, 2014b; Kinross et al., 2014). The occurrence of such outbreaks relating to non-regulated serovars also prompted calls for improved legislative control of emerging potentially ‘epidemic’ Salmonella serovars other than those currently targeted in the EU (Springer et al., 2014).

### 3.1.1.4. Increased virulence or resistance to relevant therapies for human salmonellosis

Certain serovars of Salmonella have been consistently reported to be associated with excess mortality and serious clinical disease in humans. These include S. Enteritidis, S. Typhimurium, S. Choleraesuis (only associated with pigs), S. Dublin (largely associated with cattle), S. Virchow, S. Heidelberg and S. Infantis (Helms et al., 2003; Wollin, 2007; Silva et al., 2017; Karacan Sever and Akan, 2018) and new MDR variants of these with greater health impact often emerge and spread internationally (Luk-in et al., 2018; Parisi et al., 2018).

Table D.3 in Appendix D shows human case hospitalisation and mortality rates of those cases acquired in the EU (domestic and EU travel) between 2014 and 2016 for the reported serovars considered in Section 3.1.2.3 for possible inclusion in a revised serovar selection for breeding chicken flocks. The reported hospitalisation rate for Salmonella infections acquired in the EU ranges from 23.8% for S. Havana to 57.6% for S. Heidelberg, but confidence limits are wide for less common serovars and there is a large potential bias associated with variations in reporting practices in different countries, with some only reporting the most serious cases and a high proportion of cases lacking hospitalisation or mortality data. The completeness of this data appears to vary by serovar. There is

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28 JORF no 0194 du 24 août 2018 texte no 50. Arrêté du 1er août 2018 relatif à la surveillance et à la lutte contre les infections à Salmonella dans les troupeaux de l’espèce Gallus gallus en filière ponde d’œufs de consommation; NOR: AGRG1734200A; ELI: https://www.legifrance.gouv.fr/eli/arrete/2018/8/1/AGRG1734200A/jo/texte
also potential bias associated with the variable distribution of some serovars in different countries with different reporting practices and the influence of outbreaks on completeness of serotyping and reporting. Uncertainty is even greater in the case of mortality data, since fatal cases are uncommon. Reported mortality ranges from 0% for several serovars to 2.6% for S. Havana, for which there were only 63 reported cases and only one of the cases with mortality data provided died. As a consequence of the uncertainty regarding assessment of potential virulence of serovars based on monitoring data, the RAG status for this criterion prioritised information from scientific literature on the occurrence, or lack of reported evidence, of more severe infections associated with specific serovars.

More routine use of WGS would allow a focus on high-risk strains within serovars that have emerged in other parts of Europe or globally, since epidemic spread of a specific serovar follows the emergence of particular strains with enhanced dissemination potential, while the majority of strains within a serovar may be of more limited relevance (Kenney, 2018; Worley et al., 2018; Chiou et al., 2019; Yokoyama et al., 2019; Zhang et al., 2019).

Some studies have suggested a greater number of virulence genes in S. Enteritidis and S. Typhimurium than in other serovars, but panels of strains used are not fully representative of those circulating currently, and recent data from ECDC suggests the reported hospitalisation (30.3%) and mortality rate (0.153%) for S. Enteritidis in 2014-2016 was not greater than the mean for all serovars, although this may be influenced by increased detection and reporting of milder cases that are associated with outbreaks. It is recommended that larger studies using WGS linking epidemiology, phylogeny and virulotyping are performed, using Salmonella isolates from the harmonised monitoring of poultry and from human disease in the EU, to facilitate attribution studies and identify trends associated with virulence and stress-response genes (M’ikanatha et al., 2010; Bertelloni et al., 2017; Allard et al., 2018; Pomsuksarom et al., 2018). Further definition of the genes that promote enhanced colonisation of the reproductive tract in chickens is also required (Szmolka et al., 2018).

Emerging threats such as resistance of microorganisms to extended-spectrum cephalosporins (ESCs), carbapenems, fluoroquinolones (FQs) and colistin are considered to be among the highest public health priorities within the EU (Florez-Cuadrado et al., 2018; Stella et al., 2018). Two of the most important antimicrobial classes for treatment of human salmonellosis are FQs, such as ciprofloxacin, and ESCs, such as ceftriaxone. There is conflicting evidence regarding the magnitude of the threat presented by AMR in Salmonella in terms of the potential for treatment failure and severity of disease, but some studies have suggested more severe illness associated with resistant strains (Helms et al., 2002; Angulo et al., 2004; Martin et al., 2004; Hald et al., 2007; Jones et al., 2008; de Curraize et al., 2017).

It has been postulated that antimicrobial resistance might be partly responsible for the emergence of certain strains with enhanced virulence in food animal populations (Nde et al., 2006; Singer and Hofacre, 2006; Nde and Logue, 2008). Use of preventive therapeutic antimicrobials may have contributed to selection of resistant strains of Salmonella or mobilisation of plasmids, including hybrid antimicrobial resistance (AMR/virulence plasmids) (Silva et al., 2017; Touzain et al., 2018), from other intestinal organisms (Chander et al., 2008).

Initial emergence of a MDR Salmonella strain following plasmid transfer may be followed by clonal expansion and further dissemination nationally or internationally (Cao et al., 2018b). The serovars most frequently showing MDR in the EU are S. Typhimurium, S. Paratyphi B variant Java (S. Java), S. Hadar, S. Virchow, S. Heidelberg, S. Newport and certain clones of S. Infantis (Aviv et al., 2014; EFSA and ECDC, 2018; McDermott et al., 2018).

Resistance to third-generation ESCs in Salmonella has emerged more recently, predominantly in S. Newport, S. Typhimurium and S. Heidelberg, in the USA, Canada and South America initially (Salmon and Watts, 2000; Gray et al., 2004; Poppe et al., 2005; Poppe et al., 2006; Taylor et al., 2008; Sjolund-Karlsson et al., 2010) but increasingly also in the EU and globally (Pan et al., 2018b). These strains typically possess resistance genes on transferable multidrug resistance plasmids or transposons that can move between different Salmonella serovars and E. coli or other commensal flora (Allen and Poppe, 2002).

Large outbreaks of S. Heidelberg have occurred on the American continent which have involved highly multiple resistant strains associated with egg, broiler and turkey meat production that also demonstrate increased tolerance to biocides (Antony et al., 2018; Stefani et al., 2018). The occurrence of high severity food-borne disease outbreaks caused by S. Heidelberg has increased in the USA in recent years, and contaminated chicken caused infections in 634 patients in 29 US states and Puerto Rico, with a 38% being hospitalised. Approximately 14% of S. Heidelberg isolates were from human bloodstream infections with resistance to one or more antimicrobial agents, including third-generation
cephalosporins, and being associated with increased risk for invasive disease. S. Heidelberg is responsible for 7% of human deaths due to non-typhoidal Salmonella in the USA, the second most frequent serovar causing mortality after S. Typhimurium. The prevalence of MDR in S. Heidelberg increased 2.6-fold since 2004, associated with transferrable genomic elements encoding resistance genes (Nakao et al., 2015; Bearson et al., 2017; Deblais et al., 2018), but control efforts in poultry flocks and meat production facilities have been followed by some reduction in human cases (Green et al., 2018). There is trade between the USA and the EU in grandparent layer breeding chicks, and S. Heidelberg (but not the MDR epidemic strains) has been detected in such chicks on arrival in quarantine. Use of antibiotic egg or chick injection that is used to minimise transport-related infections in countries outside the EU may interfere with detection of infection in imported chicks or hatching eggs from third countries (Dutil et al., 2010).

Importation of poultry meat has been suggested as a possible means of the introduction of Salmonella serovars infrequently reported in Europe (Mueller et al., 2018). S. Heidelberg and S. Minnesota, both with multidrug-resistant profiles, including to ESCs and/or FQs, were identified in meat imported from outside the EU into Portugal. All but one isolate carried blacMY-2, located on two epidemic plasmids, IncA/C or IncI1. S. Heidelberg was associated with five pulsed field gel electrophoresis (PFGE) types, including one similar to a previously reported American epidemic clone (Campos et al., 2018). MDR S. Heidelberg has also been found in humans and poultry in the Netherlands and Ireland, with the source being identified as imported poultry meat from Brazil (Liakopoulos et al., 2016). The Netherlands is an important source of broiler hatching eggs for several other countries so occurrence of MDR S. Heidelberg there is a concern for the EU as a whole. Various Salmonella serovars can also be found in day-old parent breeder chicks traded outside the EU (Osman et al., 2010) or imported into the EU (Nogrady et al., 2012) and plasmid-mediated transferrable FQ resistance is increasing reported in some countries (Karp et al., 2018; Ma et al., 2018).

S. Infantis producing VIM-1 carbapenemase was found in broilers, as well as pigs, during an anonymised survey in Germany during 2011 (Fischer et al., 2013a), but there does not appear to have been any increase in detection of such resistant strains in EU food animals since then, even though a NDM-1 carbapenemase-producing S. Corvalis isolate was obtained from a wild black kite around the same time (Fischer et al., 2013b; Fernandez et al., 2018). Reporting of miscellaneous Salmonella isolates with important AMR is summarised in EFSA and ECDC (2018). More recently a cephalosporin resistant strain of S. Infantis has emerged in the broiler industry and people in Italy (Franco et al., 2015) and may disseminate further if not effectively controlled at an early stage. Some of the Italian strains also show reduced susceptibility to FQs (EFSA and ECDC, 2018) and/or transferable colistin resistance due to the mcr-1 gene (Carfora et al., 2018).

3.1.2. Impact of a new Salmonella target in flocks of breeding hens of Gallus gallus

3.1.2.1. Monitoring of Salmonella in flocks of Gallus gallus

During 2007–2016, 3 MS (out of 26) reported a 0% prevalence for target serovars in their breeding G. gallus flocks. The estimated EU flock prevalence of the target Salmonella serovars in breeding flocks decreased from 1.12% CI95[0.77; 1.62] in 2007 to 0.32% CI95[0.20; 0.49] in 2016. The 2007–2016 trend for the estimated EU flock prevalence of S. Enteritidis of breeding flocks was very similar to the one for the target serovars. The estimated EU Salmonella flock prevalence decreased from 2.7% CI95[1.8; 4] in 2012 to 1.3% CI95[0.92; 2.02] in 2014 and then it remained stable over time.

Figure 4 shows the overall EU prevalence of Salmonella target and non-target serovars in the various poultry populations, EU, 2007–2016. There is similarity in the occurrence of regulated serovars (dominated by S. Enteritidis) in breeding flocks and laying hens over time, but no apparent correlation with broiler flocks, for which feed and hatchery contamination by a variety of serovars is a more common source. No relationship is apparent between the collective occurrence of non-target serovars in breeding and commercial generations.
**Figure 4:** Overall EU prevalence of *Salmonella* target serovars (top) and *Salmonella* non-target serovars (bottom) in various poultry populations, EU, 2007–2016.
Reported monitoring figures for chicken breeding flocks in 2016 (Table 5) show that all but two MS achieved the current target of 1% flock prevalence for the five target serovars, but 13 MS exceeded this level for all serovars combined. Across the EU, 32% of Salmonella reported were S. Enteritidis; 16% S. Typhimurium and 6% S. Infantis. However less than 1% of Salmonella serovars reported in breeding flocks were S. Hadar or S. Virchow.

Table 5: Salmonella in breeding flocks of Gallus gallus during the production period (all types of breeding flocks, flock-based data) in countries running control programmes in accordance with Regulation (EC) No 2160/2003, 2016

| Country         | Tested flocks | Salmonella positive flocks | Percentage positive flocks(a) for |
|-----------------|---------------|----------------------------|----------------------------------|
|                 |               | Salmonella | Five target serovars | S. Enteritidis | S. Typhimurium | S. Infantis | S. Virchow | S. Hadar | Other than target |
| Austria         | 146           | 2          | 1.37              | 0              | 0              | 0              | 0              | 0              | 1.37          |
| Belgium         | 565           | 16         | 2.83              | 0.35           | 0.35           | 0              | 0              | 0              | 2.48          |
| Bulgaria        | 222           | 4          | 1.8               | 0.45           | 0              | 0.45           | 0              | 0              | 1.35          |
| Croatia         | 109           | 2          | 1.83              | 0              | 0              | 0              | 0              | 0              | 1.83          |
| Cyprus          | 33            | 4          | 12.12             | 0              | 0              | 0              | 0              | 0              | 12.12         |
| Czech Republic  | 673           | 2          | 0.3               | 0.3            | 0.3            | 0              | 0              | 0              | 0             |
| Denmark         | 202           | 3          | 1.49              | 0              | 0              | 0              | 0              | 0              | 1.49          |
| Estonia         | 11            | 0          | 0.61              | 0.61           | 0              | 0.61           | 0              | 0              | 0             |
| Finland         | 163           | 1          | 0.61              | 0.61           | 0              | 0              | 0              | 0              | 0             |
| France          | 2,057         | 12         | 0.58              | 0.58           | 0.29           | 0.24           | 0.05           | 0              | 0             |
| Germany         | 868           | 11         | 1.27              | 0.46           | 0              | 0.35           | 0.12           | 0              | 0.81          |
| Greece          | 242           | 4          | 1.65              | 1.24           | 0.83           | 0              | 0.41           | 0              | 0.41          |
| Hungary         | 654           | 6          | 0.92              | 0.92           | 0.31           | 0.46           | 0.15           | 0              | 0             |
| Ireland         | 182           | 4          | 2.2               | 0              | 0              | 0              | 0              | 0              | 2.2           |
| Italy           | 1,194         | 11         | 0.92              | 0              | 0              | 0              | 0              | 0              | 0.92          |
| Latvia          | 31            | 0          | 0.92              | 0              | 0              | 0              | 0              | 0              | 0             |
| The Netherlands | 1,669         | 10         | 0.6               | 0.54           | 0.54           | 0              | 0              | 0              | 0.06          |
| Poland          | 1,927         | 46         | 2.39              | 1.45           | 1.35           | 0.1            | 0              | 0              | 0.99          |
| Portugal        | 537           | 1          | 0.19              | 0              | 0              | 0              | 0              | 0              | 0.19          |
| Romania         | 377           | 13         | 3.45              | 0.8            | 0              | 0.8            | 0              | 0              | 2.65          |
| Slovakia        | 110           | 0          | 0.76              | 0              | 0              | 0              | 0              | 0              | 0             |
| Slovenia        | 131           | 1          | 0.76              | 0              | 0              | 0              | 0              | 0              | 0.76          |
| Spain           | 1819          | 47         | 2.58              | 0.44           | 0              | 0.38           | 0.05           | 0.05           | 0.05          |
| Sweden          | 159           | 1          | 0.63              | 0.63           | 0              | 0.63           | 0              | 0              | 0             |
| United Kingdom  | 1,396         | 27         | 1.93              | 0.14           | 0              | 0.14           | 0              | 0              | 0.79          |
| Total (MSs)     | 15,477        | 228        | 1.47              | 0.54           | 0.32           | 0.16           | 0.06           | < 0.01         | < 0.01        |

(a): When the prevalence is > 1%, the figure is shown in bold font.

Table E.1 in Appendix E shows the distribution of Salmonella serovars in flocks of breeders, layers and broilers of G. gallus during the production period at the EU level and for confirmed human salmonellosis cases acquired in the EU in 2014-2016, based on the MS reporting. S. Enteritidis predominated in breeder (24.8%) and laying hen (43.7%) sectors and was third most common (8.8%)
in broilers, confirming the importance of including this serovar in the target. S. Mbandaka, was the second most common (9.8%) in breeders and broilers (9.7%), and also occurred in laying hens (ranked fifth; 4.0%). S. Typhimurium was ranked third (9.4%) in breeders, second (9.0%) in layers and fifth (4.7%) in broilers. S. Senftenberg ranked fifth (5.5%) in breeding flocks, was ranked as ninth in laying hens (1.8%) and was ranked eighth (2.6%) in broilers. S. Infantis ranked fifth (2.7%) in breeding flocks, but was much less common in laying hen flocks and broilers (both 1.8%). Neither of the currently regulated serovars, S. Virchow and S. Hadar, were reported among the top 15 in breeding flocks, laying hens or broilers.

3.1.2.2. Review of the current target serovars in breeding and production chicken populations and humans

Figure 5 shows the proportion of reported Salmonella that are the current target five serovars in breeding flocks for each EU MS between 2014 and 2016. In order to compare the prevalence of the five target serovars across the different poultry populations and humans, Figure 6 provides this information for breeders, broilers, layers and humans in the EU. For broilers and layers, this figure includes both official monitoring data as well as any MS data in response to the data requests. This particularly relates to S. Infantis, S. Hadar and S. Virchow for which there is no mandatory reporting for broilers and layers as they are not target serovars and may be grouped as part of the unspecified serovars for reporting purposes). As reporting of the five target serovars is mandatory for breeding flocks, additional data were not needed.

From Figure 5, it is difficult to make robust conclusions due to the low sample sizes for many MSs; however, at EU level it is clear that S. Hadar and S. Virchow are rarely reported in breeding flocks. Indeed, across all of the MSs reporting to EFSA during 2014–2016, 4 (0.5%) out of 733 isolations were S. Hadar (all from Spain) and 6 (0.8%) out of 733 isolations were S. Virchow (3 from Poland; 3 from Spain). S. Enteritidis, S. Typhimurium (incl. monophasic strains) and S. Infantis accounted for 219 of the 733 (~ 30%) of Salmonella detections across all EU MSs.

A wide range of other serovars were present in the three populations, but the data available did not allow a relationship between breeding flocks and the other populations to be determined. In breeding flocks, 35% of reported Salmonella were ‘other’ serovars (i.e. not the target 5). Across the EU MSs, between 2014 and 2016, 54 different serovars were reported from breeding flocks, of which...
35 serovars were reported less than five times within this 3-year time period. Finally, a significant proportion of *Salmonella* reports were unspecified regarding the serovar involved; across all EU MSs 33% of *Salmonella* serovars were unspecified, with variability between MSs.

The human data includes domestically acquired cases and EU travel cases only. From Figure 6, it is concluded that *S. Enteritidis*, *S. Typhimurium* (incl. monophasic strains) and *S. Infantis*, which are regularly found in breeding flocks, are also reported in broiler flocks, layer flocks and human salmonellosis cases (31.4%, 41.4% and 78.8%, respectively). However, *S. Hadar* and *S. Virchow* are only infrequently reported in the progeny of breeding flocks. From broilers (N = 24,531 flocks), there were only 9 isolations of *S. Hadar* and 11 isolations of *S. Virchow* in the official monitoring data. Including the additional data, provided by some MSs on request, led to identification of 48 isolations of *S. Hadar* and 160 isolations of *S. Virchow*. From layers (N = 3,323 flocks), there were only 18 isolations of *S. Hadar* and 13 isolations of *S. Virchow* in the official monitoring data; including the additional data provided by some MSs identified 29 isolations of *S. Hadar* and 27 isolations of *S. Virchow*. As mentioned previously, some MSs did not report the non-target serovars identified on poultry farms. This is particularly frequent for broiler flocks where 44.4% of *Salmonella* were unspecified (2014–2016). In some countries over 90% of broiler flock isolations reported provided no serovar information in 2014–2016 (e.g. from Germany, Hungary, the Netherlands and Spain).

In humans, the number of reported cases of *S. Hadar* and *S. Virchow* was also low: 261 reports of *S. Hadar* were submitted and 655 reports of *S. Virchow*, from a total of 140,756 sporadic cases occurring in the EU (domestically acquired or from travel within the EU). There was a single small outbreak (9 cases) of *S. Virchow* within this time period, which was linked to eggs.

![Figure 6: Distribution of the five target *Salmonella* serovars and other or unspecified *Salmonella* serovars reported in breeding, broiler and layer flocks and in humans in the EU (domestically acquired and EU travel only), 2014–2016](image-url)

From this descriptive analysis, it can be concluded that there is a case for reconsidering the 5 target serovars in breeding flocks due to the low frequency of *S. Hadar* and *S. Virchow* reported in all sources (breeder, broiler, layer flocks and humans), although it is not possible to assess the impact of such changes because there are multiple sources of these serovars other than breeding flocks and the impact of breeding flocks depends on the individual strains involved and control actions in the food chain. For example, as shown in Table E.2 in Appendix E, including *S. Kentucky* in a target for breeding flocks could only provide a maximum reduction of 0.53% of reported broiler flock cases and 5.75% of positive laying hen flocks, assuming that breeding flocks are responsible for all infections in commercial broiler and laying flocks, that there are no other sources of sporadic or persistent infections and that application of a target would be 100% effective. None of these assumptions are realistic. Similarly, it is not possible to assess the impact of proposed changes of target serovars on...
human cases, but for serovars that are ranked below S. Infantis, the maximum reduction for any individual serovar, assuming that all human cases would be abolished (which is impossible to achieve) by adding a serovar to the breeding flock target, would be less than 1% of human cases. In Section 3.1.2.3, alternative serovars for inclusion as a target serovar are considered.

3.1.2.3. Alternative serovars of public health significance in top-5 target of breeding flocks

Table 3 shows the most common serovars for human salmonellosis cases acquired in the EU (domestically acquired and EU travel in 2016). In 2014–2016, S. Enteritidis, S. Typhimurium (including monophasic strains) and S. Infantis accounted for a high proportion of reported serovars: 78.2%, 78.9%, and 79.4% in 2016, 2015 and 2014, respectively. Other serovars individually accounted for 1% or less. S. Hadar is no longer in the top 20 human serovars; it was ranked as the 24th most common serovar for EU-acquired infections during this time period. S. derby was among the top 5 most prevalent serovars in human cases acquired in the EU in 2016, but declined in 2017 to eighth position, behind S. Newport, S. Agona and S. Kentucky (EFSA and ECDC, 2017d). In the EU the main reservoir host is pigs (Zheng et al., 2017a) with which this serovar is considered to be host-associated, and to a lesser extent, turkeys in some countries, due to previous international trade in breeding turkeys and subsequent persistence in the commercial breeding and production pyramid. In the United Kingdom, S. Derby has recently spread to broilers following contamination by association with infection in turkey breeders and has persisted on some broiler farms where it has been introduced (APHA, 2018). S. Derby is considered to be less virulent than many serovars and lacks certain genes associated with invasiveness (Litrup et al., 2010; Hauser et al., 2011; Card et al., 2016), but large numbers of cases occur in countries with high consumption of uncooked or lightly cooked pig meat and outside the EU strains with MDR and an extended host range are reported (Xu et al., 2017; Cao et al., 2018b), reflecting the occurrence of MDR in many bacterial species in response to liberal antimicrobial use in food animals. S. Newport is also among the most common Salmonella serovars acquired in the EU, but this serovar is very diverse genetically (Zheng et al., 2017b) and many strains are not considered to have a primary reservoir in food animals, being frequently found in wildlife, reptile and amphibian pets and foods of non-animal origin (McLauchlin et al., 2018; Pan et al., 2018a; Teplitski and de Moraes, 2018). The MDR S. Newport clones that are common in the USA and Canada (Campbell et al., 2018; Cao et al., 2018a) are not known to be resident in the EU (Espie et al., 2005; Horton et al., 2016) and despite the MDR profile, appear to be less virulent than S. Typhimurium (Parisi et al., 2018). It is therefore not considered appropriate to specify S. Derby or S. Newport in a target for breeding flocks, and the ranking of these serovars has already changed in 2017. In the case of S. Newport, the ranking increased due to human cases resulting from importation of contaminated foods of non-animal origin from outside the EU in one MS (EFSA and ECDC, 2018).

Table 6 provides the basis for selection of the serovars considered as alternative target serovars while Table E.2 in Appendix E considers the suitability of 28 Salmonella serovars to be target serovars. In addition to the most 20 common human serovars, the table also includes serovars linked to outbreaks of Salmonella attributed to eggs/egg products or broiler meat and products thereof between 2014 and 2016, serovars identified by the SAM (ToR 2) as serovars contributing > 0.1% of human cases that are attributed to broilers/layers (see Appendix E) and serovars identified by the literature review carried out within Sections 3.1.1.2–3.1.1.4). S. Hadar, a current target serovar in breeding flocks, was not identified in any of these sources but was included in Table E.2 in Appendix E for completeness as it is included in the current target. S. Heidelberg is also included as it was identified in the literature review as having an enhanced capability for vertical transmission and high virulence.
Salmonella control in poultry flocks and its public health impact

Table 6: Basis for the selection of the Salmonella serovars to be considered as alternative target serovars of breeding hen flocks

| Source of serovar identification                                      | Salmonella serovars selected as an alternative target serovar |
|----------------------------------------------------------------------|---------------------------------------------------------------|
| Top 20 serovars infecting humans in the EU (sporadic cases)          | S. Enteritidis, S. Typhimurium, S. Typhimurium monophasic variants, S. Infantis, S. Derby, S. Stanley, S. Newport, S. Bovismorbificans, S. Virchow, S. Agona, S. Kentucky, S. Java, S. Muenchen, S. Brandenburg, S. Saintpaul, S. Oranienberg, S. Thompson, S. Braenderup, S. Montevideo, S. Goldcoast |
| Additional serovars associated with outbreaks attributed to broilers/eggs | S. Senftenberg                                               |
| Additional serovars identified by the source attribution model (ToR 2) | S. Napoli, S. Weltevreden, S. Livingstone, S. Havana, S. Mbandaka |
| Additional serovar identified by the literature review               | S. Heidelberg                                                |
| Additional serovar for completeness (current target serovar)         | S. Hadar                                                      |

The prevalence of each of the current and potential alternative target serovars in breeding, broiler and layer flocks was reviewed and included in Table E.2 in Appendix E. The percentage is given for each flock type based on the official monitoring data only. Details of which MSs had reported the serovar are provided as well, in some cases, additional information providing specific years and number of cases the serovar was reported for a particular MS. This aims to ascertain whether there is any likelihood of a serovar that has been detected in a broiler / layer flock could have originated from a breeding flock. However due to the aggregated nature of the data, this can only be observational and cannot indicate any causal link between breeding and production flocks (see Section 2.1.1). Reviewing the data provided in Table E.2 in Appendix E it can be seen that, other than S. Enteritidis, S. Typhimurium and S. Infantis, the serovars that are more frequently observed in humans are not commonly found in breeding flocks of G. gallus, so the impact of introducing additional serovar targets is considered to be limited unless there is substantial emergence of a serovar that is not subject to regulatory control. S. Infantis, for example, has largely spread via environmental contamination within broiler production rather than through the breeding pyramid (Karacan Sever and Akan, 2018). However, it is still considered important to include S. Infantis in targets for breeding flocks because of the frequency of its occurrence in poultry populations and humans.

For some serovars found in humans, there is a high frequency of detection in broiler/layer flocks in some MS (e.g. S. Thompson in broilers in Italy; S. Kentucky in broilers in Spain) and a small number of reports from breeding flocks. There are also reports from broiler/layer flocks in relevant numbers (e.g. S. Kentucky in broilers in Romania and in both broilers and layers in Italy); however, there is no record of important levels of detection of the common human serovars, other than S. Enteritidis, in breeding flocks. Therefore, along with the difficulty of being unable to epidemiologically link detection of Salmonella between breeders, production flocks and humans, it is not straightforward to discern which other serovars should replace (if at all) S. Hadar and S. Virchow within the target 5.

For each of the serovars considered in Table E.2 in Appendix E, the four specific criteria provided were used to determine Salmonella serovars with public health significance (see Section 3.1.1). A Red-Amber-Green (RAG) score is assigned to each criterion for each serovar on the basis of the amount of evidence available. From the specified criteria, an overall RAG status is assigned for each serovar, based on an expert evaluation of the impact of the different criteria.

Therefore, after reviewing the available evidence, S. Kentucky is identified as a potential alternative serovar for inclusion in a breeding flock target. S. Kentucky has spread among broiler populations in several EU MS in recent years, and many strains are resistant to multiple antimicrobials and exhibit high level resistance to critically important FQ antimicrobials.

Although not currently common in the EU, S. Heidelberg has shown a high propensity for vertical transmission and resistance to ESCs in the American continent and some incursion into Europe via imported poultry meat has been reported (see Section 3.1.1.4). This serovar could therefore be considered for inclusion in a new top 5 to help prevent its dissemination within the EU, but it could be more likely that a different serovar could be introduced from third countries bordering on Eastern Europe than introduction of an important strain from a different continent (Jansen et al., 2019).
From this descriptive analysis it can be concluded that *Salmonella* Enteritidis, *S. Typhimurium* (including monophasic strains), *S. Infantis*, *S. Kentucky*, and possibly *S. Heidelberg* or *S. Thompson* could be relevant for consideration within a new selection of five target serovars, based on its occurrence in breeding flocks, laying flocks and broiler production in some MS, plus enhanced virulence of some strains. All of the other considered serovars were assigned a green RAG status overall and therefore not considered as an alternative target *Salmonella* serovar in breeding flocks.

A further alternative could be a more proactive selective approach to control of *Salmonella* in the breeding and production pyramid via inclusion of a variable fifth serovar in MS-specific national prevalence targets for breeding flocks if serovars of particular concern arise in breeding flocks and progeny in that country, or are considered to be a threat, based on occurrence and epidemiology in other regions. For example, France has included *S. Kentucky* in flock prevalence targets on the basis of its rapid emergence and dissemination in poultry and humans in countries bordering Europe and in some other EU MS.

3.1.2.4. Consideration of ‘all serovars’ as a target for breeding flocks

In the mandate for this scientific opinion, the possibility of considering all serovars in flocks of breeding hens as target serovars was requested. Collectively many other serovars are likely to be transmitted from breeding flocks to hatcheries and hence to progeny, at least intermittently, and may lead to long-term or permanent contamination of hatcheries or poultry farms, therefore there is a case for considering a target that includes all serovars.

It is assumed, since the mandate specifies that control measures would remain unchanged, that only the detection of *S. Enteritidis* and *S. Typhimurium* in a breeding flock will result in the mandatory cull of the flock and extensive cleaning and disinfection in all MS, which would limit the impact of the target if infected flocks remain in production, although in many MS there would be a cull if any of the target serovars were found and in some MS, or in grandparent flocks and above, breeding flocks would be culled if any *Salmonella* serovar was confirmed.

To consider the impact of a 1% target for *Salmonella* in breeding flocks on EU MSs, the EU data were analysed. Presented in Figure 7 is both the prevalence, for each MS, for both the current scenario and also the prevalence of all *Salmonella* in 2014, 2015 and 2016. From this descriptive analysis, it can be seen that under the current five serovar target six MSs failed the target in breeding flocks at some point in the previous 3 years: Belgium (2014), Bulgaria (2015), Denmark (2014), Greece (2014, 2016), Poland (2014, 2015, 2016) and Romania (2014). However, if there had been an ‘all *Salmonella*’serovar target, 18 MSs would have failed the target at some point during the 3 years; only the Czech Republic, Estonia, Finland, France, Portugal and Sweden did not exceed the 1% target in this time frame. Since, apart from *S. Enteritidis*, *Salmonella* serovars that occur in broiler and laying hen flocks predominantly originate from feed or environmental contamination rather than from breeding flocks, it is not possible to assess the impact of an ‘all *Salmonella*’ target on either production flocks or human cases.

**Advantages of an ‘all serovar’ target**

A target that incorporates all serovars could be more effective than one for selected serovars as the most relevant serovars in breeding flocks vary between MS and over time. A target for all serovars would help focus greater attention on any serovar that occurs in breeding flocks, which should help minimise further dissemination and reduce the occurrence of resident contamination in hatcheries and dissemination of *Salmonella* via international trade in hatching eggs. A target that includes all serovars would be more effective in reducing the risk of introduction of newly emerging or re-emerging strains with ‘epidemic potential’, especially if control measures are taken to deal effectively with those serovars or strains that have been shown to present a serious risk to poultry and human populations in other MS or outside the EU. An ‘all serovar’ target would also focus more attention on the feed industry, because of fears of introduction of *Salmonella* to flocks via breeder feed. A large proportion of *Salmonella* infections in chickens originate from contaminated oil seed residue-based feed ingredients or recontamination of heat-treated feed during cooling or fat coating stages. The same feed mills are usually used for producing breeder feed and feed for other food animals, so improved feed hygiene would have wider benefits (Jones, 2011).

**Disadvantages of an ‘all serovar’ target**

Many MS may not be able to achieve a 1% prevalence target for all serovars, whereas most MS can meet the current target (Figure 7). A dual target could therefore be considered for the previously mentioned high priority serovars and for all serovars. There is also not a clear relationship between the occurrence of many serovars in breeding flocks and commercial generations or humans, since sources
of *Salmonella* for both populations are diverse. This could result in unnecessary control action and loss of sources of food if more breeding flocks are culled. Still, culling is the most effective option for breeding flocks that are infected with strains of *Salmonella* serovars that are being transmitted to progeny and could be recommended for infections involving the top five named serovars. Other containment methods such as improved egg hygiene, segregated hatching, competitive exclusion treatment and improved terminal hygiene following depopulation of infected flocks could be applied for other serovars that are considered less relevant.

![Percentage of breeding flocks in EU MSs that are positive for the 5 target *Salmonella* serovars (top) and for *Salmonella* (bottom) in 2014, 2015 and 2016](image)

**Figure 7:** Percentage of breeding flocks in EU MSs that are positive for the 5 target *Salmonella* serovars (top) and for *Salmonella* (bottom) in 2014, 2015 and 2016
3.1.3. Concluding remarks and recommendations

- Although vertical transmission of *Salmonella* within the contents of eggs resulting from transfer from the ovary or oviduct during the formation of eggs is an uncommon event, it can occur and infection that can be subsequently spread between hatchlings further amplifies the level of *Salmonella*. Certain zoonotic *Salmonella* serovars, particularly *S.* Enteritidis and *S.* Heidelberg (in the American continent), have been shown to be disseminated by vertical transmission, but this can be strain-dependent. Vertical transmission also increases the public health risk in relation to table eggs.

- Most *Salmonella* serovars can transmit from breeding flocks to progeny via faecal contamination of the shells of hatching eggs, which can result in cross-contamination of various sources of chicks during the hatching process, either on a short-term basis, or as a result of establishment of longer term resident contamination within some hatcheries.

- It is not possible to assess the impact of proposed changes of target serovars in breeding flocks, either on laying hen or broiler populations. There are multiple sources of these serovars other than breeding flocks and the impact of breeding flocks depends on the individual strains involved and control actions in the food chain. It is also not possible to assess the impact of proposed changes of target serovars on human salmonellosis cases for the same reasons; for example, control of *S.* Enteritidis in breeding flocks in the United Kingdom had a small impact on human cases compared to vaccination of laying hens.

- There is justification for retaining *S.* Enteritidis, *S.* Typhimurium (including monophagic variants) and *S.* Infantis in the target for breeding flocks considering their occurrence in breeding hen, laying hen and broiler flocks, as well as in humans. *S.* Infantis can readily acquire resistance to critically important antimicrobials, be disseminated within the poultry industry and is difficult to eliminate from broiler farms. It is not clear whether the inclusion of serovars other than *S.* Enteritidis would have limited their dissemination, and *S.* Infantis, which has been included in breeding flock targets since 2007, has still emerged and spread in broiler flocks across the EU since then.

- Apart from these three serovars, the predominant *Salmonella* serovars in humans are subject to change on an annual basis, so a new top 5 serovar target list based on human prevalence could become out of date quite rapidly, as has occurred for the current target serovars, *S.* Virchow and *S.* Hadar.

- *S.* Kentucky could be proposed for inclusion in a breeding flock target as the fourth serovar as it has spread among broiler populations in several EU MS in recent years, and many strains are resistant to multiple antimicrobials and exhibit high level resistance to critically important FQ antimicrobials.

- For the fifth serovar, there are several options depending on *Salmonella* control priorities at the EU and MS level
  - *S.* Heidelberg could be included on a precautionary basis to prevent dissemination of epidemic strains in the EU. Although not currently common in the EU, this serovar has shown a high propensity for vertical transmission and resistance to ESCs in the American continent.
  - *S.* Thompson could be proposed as an option for enhanced control in the EU, based on its occurrence in breeding flocks and dissemination in a small number of MS, plus enhanced virulence of some strains.
  - A further alternative could be a more proactive selective approach to control of *Salmonella* in the breeding and production pyramid via inclusion of a variable fifth serovar in MS-specific national prevalence targets in breeding flocks if serovars of particular concern arise in breeding flocks and progeny in that country, or are considered to be a threat, based on occurrence and epidemiology in other regions.

- A target that incorporates all serovars could be more effective than one for selected serovars as the most relevant serovars in breeding flocks vary between MS and over time. A target for all serovars would help focus attention on any serovar that occurs in breeding flocks, which should help minimise further dissemination. Such a target would be more effective in reducing the dissemination of all serovars, including newly emerging or re-emerging strains with ‘epidemic potential’, especially if measures are taken to effectively control those serovars or strains that have already been shown to present a serious risk to poultry and human
populations in other MS or outside the EU, and would place greater pressure on poultry feed producers to minimise *Salmonella* contamination. It would also avoid the possibility of reversion if previously specified target serovars were to re-emerge in breeding flocks.

- In 2016, 13 MSs exceeded the prevalence target of 1% for all serovars. A dual prevalence target for all serovars and for the selected high priority serovars could be proposed.
- A focus on improved detection and control of *S. Enteritidis* in all poultry populations, particularly early and sensitive detection in laying hens, could support the proposed targets for breeding flocks.
- It is recommended to investigate in detail the reasons for failure to control *S. Enteritidis* in countries where it appears regularly in chicken breeding flocks, laying hens or broilers, especially if current or proposed targets are exceeded.
- It is also recommended to use WGS to compare isolates from poultry breeding flocks with those in commercial generations of birds and in humans in order to provide more definitive evidence of a link between breeding flocks, commercial generations and human infections. This could be done via the EU Reference Laboratories (EURL) and network of *Salmonella* National Reference Laboratories (NRLs), as well as the joint ECDC/EFSA database for animal and food *Salmonella* isolates from 2019 when WGS data will be available, using stored isolates and sequence data from the MS NCPs.
- Reporting of all individual *Salmonella* serovars in poultry flocks would facilitate source attribution and epidemiological studies.

### 3.2. Public health impact of a new *Salmonella* target in adult flocks of laying hens of *Gallus gallus*

#### 3.2.1. Monitoring of *Salmonella* in laying hen flocks

In laying hens flocks, 2016 was the ninth year in which MS were obliged to implement a *Salmonella* NCP. According to Regulation (EC) No 517/2011, targeted serovars are *S. Enteritidis* and *S. Typhimurium*, including its monophasic variant. The prevalence target (which depends on the prevalence of the preceding year and was equal in 2016 to 2% or less for all MS except for Poland where it was 2.56% or less) was set for all commercial-scale adult laying hen flocks in the production period. However, MS with fewer than 50 flocks of adult laying hens would attain the target if only one adult flock remained positive.

During 2008–2016, no MS reported a 0% prevalence for target serovars in these flocks. The estimated EU flock prevalence of the target *Salmonella* serovars in laying hens was 3.7% CI\(_{95}\){2.6; 5.3} in 2008 and decreased to 0.8% CI\(_{95}\){0.54; 1.2} in 2014. From 2014 onwards, it increased to 0.9% CI\(_{95}\){0.62; 1.3} in 2015 and to 1.3% CI\(_{95}\){0.86; 1.9} in 2016. The 2016 prevalence was higher than 2014 at the limits of significance (\(p = 0.056\)). The decreasing EU-level flock prevalence of target *Salmonella* serovars in laying hens reported since the implementation in 2008 of NCPs, has thus been reversed into an increasing trend during the last two years. The exclusion of Poland did not change this EU trend, and during 2015–2016, seven MS reported an increased target *Salmonella* serovars flock prevalence in laying hens. The trend for estimated EU *S. Enteritidis* flock prevalence in laying hens during 2008–2016 was similar to the trend described for the target serovars and notably increased since 2014. This recent increase involved several MS and was more pronounced in some of them.

Reported monitoring figures for flocks of laying hens in 2016 (see Figure 8) show that seven MS exceeded the 2016 flock prevalence targets for *S. Enteritidis* and *S. Typhimurium*, while during 2015 only one MS, Poland, did not meet it. However, 15 MS exceeded 1% during 2016, including some of the major egg producing and exporting countries.
3.2.2. Baseline source attribution model

The SAM included the following 23 MSs: Austria, Belgium, Croatia, the Czech Republic, Denmark, Estonia, Finland, France, Germany, Greece, Hungary, Ireland, Italy, Latvia, Malta, Poland, Portugal, Slovakia, Slovenia, Spain, Sweden, the Netherlands and the United Kingdom. Five MSs were excluded from the analysis because of lack of sufficient data as explained in Section 2.2.2.

The results of the baseline model are presented in Table 7. As explained above, the baseline model applied to the extent possible reported monitoring (prevalence) data and human surveillance data from 2016, except for slaughter pigs, where for most countries the BLS data from 2006 to 2007 were used. The results indicate that 11.7% (with 95% credibility interval according to Bayesian modelling CrI95[5.7; 22.2]) of the true human salmonellosis cases (i.e. estimated number of cases when accounting for underestimation) in the EU were attributed to the laying-hen reservoir. This corresponds to 465,200 CrI95[212,100; 979,800] human cases in 2016.

For the other animal-food sources included in the model, the attribution estimates were that 41.5% CrI95[23.1–59.7], 24.9% CrI95[11.1; 45.7] and 7.5% CrI95[4.7; 10.6] of the estimated number of human salmonellosis cases could be attributed to the pig, broiler and turkey reservoir, respectively. In total, 14.1% of human cases could not be attributed to any of the included sources. A proportion of these were reported as known travel-related. The estimated number of true human salmonellosis cases in the EU in 2016 was 4.08 million CrI95[2.22; 7.39]. The outbreak figures in Section 3.1.1.1, give a much higher attribution to ‘eggs and egg products’ thereof, being involved in 70.6% of the outbreaks and 63.7% of the cases when comparing with ‘broiler meat (Gallus gallus) and products thereof’, ‘pig meat and products thereof’, ‘turkey meat and products thereof’ and ‘bovine meat and products thereof’. These were involved in 11.0%, 13.1%, 1.2%, and 4.1% of the outbreaks and 9.9%, 18.7%, 5.3% and 2.4% of the outbreak cases, respectively.

Table 7: Estimated number and percentage (%) of human salmonellosis cases in EU attributable to the four main animal reservoirs included in the baseline model

| Animal reservoir | Estimated number of human cases(a) | Percentage of human cases |
|------------------|-----------------------------------|---------------------------|
|                  | Mean     | Median | 2.5% | 97.5% | Mean     | Median | 2.5% | 97.5% |
| Broilers         | 1,018,000| 878,600| 404,600| 2,465,000| 24.9    | 23.6   | 11.1  | 45.7 |
| Layers           | 465,200  | 420,600| 212,100| 979,800  | 11.7    | 10.9   | 5.7   | 22.2 |
| Pigs             | 1,718,000| 1,534,000| 753,600| 3,781,000| 41.5    | 41.5   | 23.1  | 59.7 |
| Turkeys          | 306,600  | 282,600| 144,400| 610,300  | 7.5     | 7.5    | 4.7   | 10.6 |
| Total cases(b)   | 4,083,000| 3,838,000| 2,220,000| 7,390,000| 7.5     | 7.5    | 4.7   | 10.6 |

(a): Accounting for underreporting.
(b): Includes unknown and travel (accounting for a mean of 575,200 cases i.e. 14.1%).

For the other animal-food sources included in the model, the attribution estimates were that 41.5% CrI95[23.1–59.7], 24.9% CrI95[11.1; 45.7] and 7.5% CrI95[4.7; 10.6] of the estimated number of human salmonellosis cases could be attributed to the pig, broiler and turkey reservoir, respectively. In total, 14.1% of human cases could not be attributed to any of the included sources. A proportion of these were reported as known travel-related. The estimated number of true human salmonellosis cases in the EU in 2016 was 4.08 million CrI95[2.22; 7.39]. The outbreak figures in Section 3.1.1.1, give a much higher attribution to ‘eggs and egg products’ thereof, being involved in 70.6% of the outbreaks and 63.7% of the cases when comparing with ‘broiler meat (Gallus gallus) and products thereof’, ‘pig meat and products thereof’, ‘turkey meat and products thereof’ and ‘bovine meat and products thereof’. These were involved in 11.0%, 13.1%, 1.2%, and 4.1% of the outbreaks and 9.9%, 18.7%, 5.3% and 2.4% of the outbreak cases, respectively.
In 2010, the estimated number of true human salmonellosis cases was 5.41 million (CI 95% [3.03; 9.51]) (EFSA BIOHAZ Panel, 2011a, 2012). It should be noted though that two model outcomes are not directly comparable as fewer MSs are included in the current model and therefore the estimated number of cases is expected to be lower (both models excluded Bulgaria, while the 2010 model included Cyprus, Lithuania, Luxembourg and Romania, whereas the present model did not, but it did include Croatia and Malta, while the 2010 model did not).

At the EU population level, the baseline model estimated the pig reservoir to be the most important source of human infections, followed by the broiler and laying hen reservoir. However, when looking at the relative risk between laying hens/eggs and the other three sources weighted by the tonne of meat/eggs available for consumption, this picture changes, indicating that the risk of infection for the individual consumer is highest when consuming turkey meat followed by the consumption of broiler meat, whereas the risk for consuming pig meat was lower and almost the same as for eggs/meat from spent hens (i.e. the laying hen reservoir) (Table 8). The relative risks can be interpreted as the probability of acquiring salmonellosis for the individual consumer when consuming e.g. 100 g of turkey meat is almost two times higher than when eating 100 g of shell eggs.

Table 8: Relative risk of human salmonellosis in EU per kg meat/eggs eaten attributable to the four main animal reservoirs included in the baseline model

| Available for consumption (× 1,000 tonnes) | Broilers | Layers | Pigs | Turkeys |
|-----------------------------------------|----------|--------|------|---------|
| Cases per tonne                         | 11,382   | 6,264  | 22,676 | 2,107 |
| Risk relative to laying hens/eggs<sup>a</sup> | 0.0894 | 0.0743 | 0.0758 | 0.1455 |
|                                         | 1.20    | 1      | 1.02  | 1.96   |

<sup>a</sup>: The risk ratios can be interpreted as the risk of salmonellosis for the individual consumer when consuming e.g. 100 grams of turkey meat is two times higher than when eating 100 grams of eggs.

The results presented in Table E.3 in Appendix E show the distribution of the estimated laying hen-associated cases by serovar. Around 95.4% of the laying hen-associated human salmonellosis cases were caused by the currently regulated serovars, and S. Enteritidis is still by far the most important serovar, representing 93.3% of human cases. Table E.4 in Appendix E provides this information for all the reservoirs included in the model. Most (40.9%) of the estimated 2.19 million human cases involving S. Enteritidis could be attributed to the broiler reservoir; followed by 33.2% attributed to pigs, 19.8% to layers and 6.1% to turkeys. For S. Typhimurium and its monophasic variant, the majority (87.2% of 0.48 million human cases and 91.5% of 0.45 million human cases, respectively) could attributed to the pig reservoir. Only 1.67% and 0.46%, respectively, could be attributed to the laying hen reservoir.

The higher attribution to the broiler reservoir, especially for S. Enteritidis cases, was unexpected but can be explained by particularly high reported prevalence in two MSs (the Czech Republic and Poland) that contributed substantially to the number of broiler-related S. Enteritidis cases. Therefore, an additional model was run excluding these two countries, which resulted in a decline in the mean number of broiler-related S. Enteritidis cases from 896,900 broiler-related cases to 130,000 cases. Similarly, the exclusion of these two MSs from the model would result in a relative risk of broiler meat consumption compared to egg consumption of 0.39 (broiler-related cases per tonne: 0.0259; egg-related cases per tonne: 0.0662).

The high attribution of S. Enteritidis cases to the pig reservoir has also been observed in previous studies (Hald et al., 2012a). In this study, around 662,000 (91%) of the 728,000 pork-associated S. Enteritidis cases could be explained by four MSs (Spain, Portugal, Greece and Hungary), which were also the countries having the highest prevalence of S. Enteritidis in pigs ranging from 1.15% to 1.52%). In comparison, the average prevalence in the other 19 MSs was 0.2%. Salmonella Enteritidis was also found in laying-hen flocks in the same four MSs with prevalence ranging from 0.95% to 4.00%, and it is considered that the model, because of lack of further subtyping information, was unable to distinguish sufficiently between the pig and laying hen reservoir; resulting in more cases than expected being attributed to the pig reservoir. In addition, the serovar data used for pigs in three of these MSs (Greece, Hungary and Portugal) were from the BLS, and therefore likely to not represent the situation in 2016.

As mentioned in Section 2.1.2.1, data from the cattle reservoir were insufficient to allow for its inclusion in the model. The consequence of this may be that a proportion of human cases were wrongly attributed to reservoirs with similar serovar distributions. If more cases were attributed to the
laying-hen reservoir because of this, it may have resulted in a higher reduction of the estimated number of both absolute and relative human cases in the scenario analyses than what would occur in reality. Overall, it is considered unlikely that the lack of available data from other food sources biases the model result significantly, as long as it is kept in mind that SAM only attributes domestic and sporadic cases to EU animal reservoirs.

3.2.3. Impact of new *Salmonella* target in laying hen flocks

The results of the baseline model were compared with the scenario in which the combined prevalence of the current target serotypes (*S.* Enteritidis and *S.* Typhimurium including monophasic strains) in laying hen flocks was set at 1%. The prevalence was kept as reported if it was already below 1%. It should be noted that the estimated changes to human incidence rates only apply to the MSs included in the model.

Table 9 provides the overall summary statistics for each output and scenario. The scenario results in an estimated reduction in the number of layer-associated human salmonellosis cases of 53.38% CrI95[39.11; 65.69] compared to the situation in 2016. In absolute numbers, this corresponds to an estimated reduction of 254,400 cases CrI95[98,540; 602,700] out of the total 4.08 million human salmonellosis number of estimated true cases, considering the 23 MSs included in the model. This reduction would translate into a 6.2% reduction of the 4.08 million CrI95[2.22; 7.39] human salmonellosis estimated true cases.

### Table 9:

|                           | Mean   | Median | 2.5%  | 97.5% |
|---------------------------|--------|--------|-------|-------|
| Estimated number of human cases (baseline) | 465,200 | 420,600 | 212,100 | 979,800 |
| Estimated number of human cases (scenario) | 210,800 | 195,400 | 104,000 | 407,200 |
| Absolute difference baseline vs scenario | 254,400 | 222,100 | 98,540 | 602,700 |
| Percentage difference baseline vs scenario | 53.38%  | 53.75%  | 39.11% | 65.69% |

3.2.4. Model validation, assumptions and data uncertainty

Results of the goodness of fit ratio (i.e. the reported divided by the estimated number of cases per MS) showed that the model fit was satisfactory for the vast majority of the countries. Poor fit was in particular observed for countries with estimated low underreporting factors (Finland and Sweden). However, since these MS contributed less than 3,000 true cases to the total figure, their impact was considered minimal, but the results do suggest revisiting the estimated underreporting factors. The goodness of fit ratios for the Czech Republic and Poland were both very close to 1 (0.997 and 0.993, respectively) and could not help explain the estimated high number of broiler-related cases in these MSs.

The attribution of human *Salmonella* infections to food-animal sources in the EU on the basis of available data implied a number of assumptions:

- All major food sources of human salmonellosis in EU are included in the model;
- The sampling schemes and data collection of the EU harmonised monitoring programs in broilers, laying hens and turkeys, and the BLS of slaughter pigs generate prevalence data that are representative of the included animal reservoirs and MSs;
- The serovar distribution data used for each animal reservoir are representative of the included animal reservoirs and MSs;
- The food-borne outbreak reporting system captures all large *Salmonella* outbreaks with around the same detection sensitivity in each MSs;
- The TESSy generates data that are representative of the occurrence of human salmonellosis in each MSs as well as the serovar distribution;
- If travel information was not recorded, or was reported as ‘Unknown’, and it was not possible to estimate an additional number of travellers based on reported travel data, the human *Salmonella* infection was assumed to be acquired in the country where it was reported;
- The EUROSTAT production and trade data reflects the true flow of food in EU and food imported into a country is generally also consumed in that country, unless the amount...
produced in a country is less than the amount exported; in such cases re-exportation of imported food was assumed;

- The ability of a *Salmonella* serovar to cause infection is a characteristic of the serovar and independent of time period and country of isolation;
- Food preparation practices and consumption patterns influence the estimated ability of a food source to act as a vehicle for infection, and so the source-dependent factors may vary from country to country.

Due to data limitations and data uncertainty, it is obvious that some of the above assumptions can be questioned. It is not possible to quantify the effect of these assumptions and data uncertainties may have on the model results, but the most important data issues identified have been included in Table F.2 in Appendix F.

A similar model to the SAM is applied annually to report on the contribution of different sources to human salmonellosis cases in Denmark (de Knegt et al., 2016). The data sources used in 2016 were quite different, particular for the pig reservoir and for imported food, where prevalence and serovar data were obtained from extensive monitoring of pork carcasses at Danish slaughterhouses and from monitoring of imported meat at importers' premises. In addition, the Danish model used multiple locus variable number tandem repeat analysis (MLVA) typing and resistance profiling to further distinguish strains within *S.* Typhimurium, monophasic *Typhimurium* and *S.* Enteritidis. Despite these differences, it was considered useful to compare the results from the Danish model with the Danish results from the EU model. For broilers and layers, the two models agreed well (broilers: 29% DK model and 31% EU model; laying hens: 12% DK model and 10% EU model). In contrast, the proportion of attributed cases from pigs/pork was considerably larger according to the DK model than the EU model (57% vs 22%), whereas the opposite was the case for turkeys (2% vs 37%). It is well recognised in Denmark that pork is a major source of domestic human salmonellosis, particularly *S.* Typhimurium and monophasic *Typhimurium*. The lack of further subtyping data, (especially for *S.* Typhimurium, monophasic *Typhimurium* and *S.* Enteritidis) in the EU data that would allow for better distinction between reservoirs with similar serovar distribution, as well as the low-quality EU data on the pig reservoir are assessed to be the main reasons for the observed discrepancies between the DK and EU model.

Despite the relatively limited estimated contribution of the laying hen reservoir calculated by the model, effective control of *S.* Enteritidis in laying hens is essential because of the important role of eggs in human infections and outbreaks. If the contribution of the laying hen reservoir to human cases has been underestimated, for example because of failure to identify infected laying flocks resulting in a substantially lower reported prevalence than is actually the case, as has been shown in recent outbreak investigations (EFSA and ECDC, 2017a; ECDC, 2018), and studies cited below, the potential impact of a lower prevalence target would be greater if it leads to improved control of *S.* Enteritidis. A stricter target for laying hens is expected to be exceeded when *S.* Enteritidis-infected flocks remain in production for heat-treated eggs, as most laying farms comprise multiple age flocks and if infected hens remain, there is an increased probability of transmission to other flocks on the holding (Dewaele et al., 2012). The true prevalence and impact of national targets is difficult to assess because of a low detection rate in flocks using limited numbers of faecal samples. This mean that some infected flocks may only be detected months after introduction of infection, or in some cases may not be detected at all (Riemann et al., 1998; Van Hoorebeke et al., 2009; Arnold et al., 2010; Arnold et al., 2011; Arnold et al., 2014a,b). Culling of infected laying hen flocks, followed by effective decontamination of housing, is therefore a more effective control measure than heat treatment of eggs.

It is also possible that changes in vaccination programmes used in the EU for laying-hen flocks against *S.* Enteritidis, now that vaccination for *S.* Enteritidis is no longer obligatory under EU regulations in any MS as the 10% flock prevalence is not exceeded, may play a role in the increasing occurrence of *S.* Enteritidis. For instance, certain live vaccines are more difficult to administer effectively via long complex drinker lines in large laying houses, because of limited stability once reconstituted (Davies and Carrique-Mas, 2010a) so may provide more limited protection. Similarly, complacency in implementation of biosecurity measures such as pest control and terminal hygiene between flock cycles may have followed the initial success of the *Salmonella* control programmes leading to a greater risk of introduction or recurrence of infection. It is therefore recommended that further investigation of these aspects is carried out, including gathering more detailed information on the diverse vaccination practices in different EU MS.
3.2.5. Concluding remarks and recommendations

- The estimated number of all human salmonellosis true cases (i.e. accounting for under-ascertainment and underreporting) in the 23 EU Ms included in the Salmonella SAM in 2016 was 4.08 million CrI$_{95}$(2.22; 7.39).
- 11.7% CrI$_{95}$(5.7; 22.2) of the cases were attributed to the laying hen reservoir. This is estimated to correspond to around 465,200 human true cases CrI$_{95}$(212,100; 979,800) in 2016.
- For the other Salmonella sources included, the SAM estimated that 41.5% CrI$_{95}$(23.1–59.7), 24.9% CrI$_{95}$(11.1; 45.7) and 7.5% CrI$_{95}$(4.7; 10.6) of the estimated number of human salmonellosis true cases could be attributed to the pig, broiler and turkey reservoirs, respectively. Around 14% of human cases could not be attributed to any of the included sources. A proportion of these were reported as known travel-related.
- The SAM estimated that per tonne of food available for consumption, table eggs were associated with a similar risk as pig meat (0.07 and 0.08 cases per tonne, respectively). The risks associated with broiler meat and in especially turkey meat were higher (0.09 and 0.15 cases per tonne, respectively).
- Around 95.4% of the layer-associated human salmonellosis true cases were caused by the currently regulated serovars. Most (40.9%) of the estimated 2.19 million human cases of S. Enteritidis could be attributed to the broiler reservoir, followed by 33.2% attributed to pigs, 19.8% to layers and 6.1% to turkeys.
- For S. Typhimurium and its monophasic variant, the majority (87.2% of 0.48 million human cases and 91.5% of 0.45 million human cases, respectively) could be attributed to the pig reservoir. Only 1.67% and 0.46%, respectively, could be attributed to the laying hen reservoir.
- These conclusions are based on analysis of retrospectively collected data. The Salmonella situation in the EU is, however, dynamic, and - the food animal reservoir- associated risks and the relative importance of the different serovars are expected to change over time and data quality may improve. Therefore, it is important to review the model and its conclusions as new information emerges.
- In 2016, 7 MS exceeded the 2016 2% flock prevalence targets in laying hen flocks for S. Enteritidis and S. Typhimurium including the monophasic strain. In total, 15 MS exceeded 1% during 2016, including some of the major egg producing and exporting countries.
- If a 1% target of the EU control programme of Salmonella in laying hen flocks would be met in the 23 EU MSs, the number of layer-associated human salmonellosis true cases is estimated to be reduced by 53.38% CrI$_{95}$(39.11; 65.69) compared to the situation in 2016.
- In absolute numbers, this corresponds to an estimated reduction of 254,400 true cases CrI$_{95}$(98,540; 602,700) associated with the laying-hen reservoir. This reduction would translate in a 6.2% reduction of the overall 4.08 CrI$_{95}$(2.22; 7.39) million human salmonellosis estimated true cases.
- Investigation of the potential and reasons for under-detection of Salmonella, particularly S. Enteritidis, in flocks of laying hens and field investigations on the effectiveness of administration of Salmonella vaccination programmes used in laying flocks and their protective effect are recommended.
- An EU-wide survey of Salmonella in cattle or beef would help to investigate the role of the cattle reservoir as a source of human infections and in pigs or pork to obtain more recent and comparable data in order to reduce the uncertainty on the role of the pig reservoir as a source of human infections.

3.3. Risk factors for the occurrence of Salmonella in laying hens in relation to the farming methods and other animal welfare indicators

The risk/protective factor(s) in relation to the farming systems for laying hen production or breeding flocks considered, based on the available evidence, were: outdoor access, cage systems, alternative systems, age of the production system and previous Salmonella infection, farm size, group size and stocking density, the presence of rodents, and cleaning and disinfection. The animal welfare indicators considered were: stress (other than heat stress), heat stress, moulting, activity/behaviour, body status (e.g. FPD) and other diseases.

The assessment was based on both literature review, mainly focussed on studies in the EU and equivalent high-income countries, on the occurrence of Salmonella in laying hen flocks housed in
different farming systems, and based on the data requested from the MS. More information on housing systems is provided in Appendix A and elsewhere.29

3.3.1. Literature data

Table C.3 in Appendix C provides an overview of the studies dealing with the occurrence of *Salmonella* in laying hens in relation to the farming methods and other animal welfare indicators. The papers have been screened for internal and external validity and some limiting factors have been identified:

- Limited sample size on both farm and individual sample level;
- Existence of confounding factors not (properly) addressed in some studies;
- Diversity in sample matrix and laboratory analysis conducted;
- Non-recent data in studies.

Most of the studies do not report on the odds ratio (OR) or relative risk (RR) of the risk/protective factors and therefore a meta-analysis was not conducted. Whenever available, this information is provided in the summary below.

3.3.1.1. Impact of cage vs non-cage farming (alternative systems)

Results from studies investigating the effect of housing systems/farming methods on *Salmonella* prevalence/transmissions/persistence in laying hen populations are very diverse and sometimes conflicting. This could be due to differences in the methodology used and the populations being studied in different countries. The literature found can be divided into three groups: (1) studies that concluded that the occurrence of *Salmonella* in cage systems was higher than in alternative systems; (2) studies that concluded occurrence of *Salmonella* was lower in cage systems, and (3) studies that do not show any difference between cage and alternative systems.

**Occurrence of *Salmonella* in cage systems was higher than in alternative systems**

The majority of studies that compared cage to non-cage systems in the EU found a higher *Salmonella* prevalence in laying hen flocks housed in conventional cages compared to alternative systems. These studies were mostly carried out before the ban on conventional cages in 2012. Small battery cages have been replaced by larger cages holding bigger groups of birds in which enrichment by installation of a nest boxes pecking and scratching area, claw shorteners and perches was provided.

It has been speculated that replacement of conventional cages by enriched cages may have played a part in the initial reduction of *S. Enteritidis* in laying hens from 2009, when restrictions on sales of fresh eggs from infected flocks were introduced (ACMSF, 2016).

A higher occurrence of *Salmonella* in cage systems was observed in studies from multiple countries as cited by Holt et al. (2011), more specifically including in Germany (Methner et al., 2006), the United Kingdom (Snow et al., 2010; Wales et al., 2010), France (Mahe et al., 2008), and Belgium (Namata et al., 2008).

Furthermore, a retrospective epidemiological study in Denmark (Molbak et al., 2002) found that consumption of eggs from conventional cages was associated with human salmonellosis, whereas no association with eggs from free-range or organic production was found.

Surveys in Austria (Lassnig et al., 2011) and France (Huneau-Salaun et al., 2007), conducted in the framework of the EU-wide BLS on *Salmonella* in laying flocks, found higher occurrence of *Salmonella* contamination in cage systems compared to alternative systems. In the latter study, it was hypothesised that better cleaning practices in non-cage houses had a protective effect against *Salmonella* persistence. A later study from the same research group (Huneau-Salaun et al., 2009) reported results from 519 flocks studied between October 2004 and September 2005. The *Salmonella* status of the flocks was assessed from five faeces and two dust samples analysed using a classical bacteriological method. At least one *Salmonella*-positive sample was found in 93 flocks. The prevalence was significantly higher in caged flocks than in on-floor flocks (30.9% in caged flocks vs 7.9% in on-floor flocks; p < 0.001); the non-adjusted OR associated with cage housing compared to on-floor housing was 35.1 CI95[12.2; 101.1] (p < 0.001).

Several other studies also used the data collected as part of the BLS. In these, a significant difference between the housing systems was often observed, and cages were found to be a risk factor compared

29 https://zootecnicainternational.com/featured/housing-systems-laying-hen-husbandry/
to non-cage systems, as was also found in the overall analysis of the BLS (EFSA, 2007). Among the related studies, Snow et al. (2010) collected data from 380 laying hen holdings to investigate risk factors for Salmonella at farm level. Using a multivariable logistic model weighted to account for the survey design, non-caged systems (OR 0.14 CI95[0.04; 0.49], p = 0.002), vaccination (OR 0.08 CI95[0.02; 0.38], p = 0.001), the use of a non-company feed source (i.e. from independent feed mill) (OR 0.11 CI95[0.03; 0.47], p = 0.003), running the site as all-in/all-out (OR 0.06 CI95[0.01; 0.24], p = 0.001) and the presence of cats and dogs on the farm (OR 0.14 CI95[0.04; 0.50], p = 0.002) were associated with a reduced risk of being positive for S. Enteritidis. A similar study was conducted in Germany (Ovelheyn et al., 2009). Based on the results of the univariable logistic regression model, the highest risk of Salmonella was found in cage systems, but confounding may have existed, as the authors could not separate the effect of different risk factors such as holding or flock size, and residual confounding was also deemed likely because of factors not considered in the BLS.

Similarly, Belgian data from the 2005 BLS (Namata et al., 2008) showed that flocks reared in cages were more likely to be positive compared to flocks reared in barns and free-range systems. Moreover, controlling for other variables, rearing layer flocks in cages was still a significant risk factor whereas flock age, flock size and the season of sampling became borderline significant and Salmonella vaccination status was non-significant.

In the Austrian BLS (Much et al., 2007), 96 cage and 241 non-cage (72 barn, 100 free-range standard and 69 free-range organic) flocks were sampled. Salmonella was found in 34.4% of the cage flocks but only in 7.9% of the non-cage flocks (more specifically in 15.3%, 7.0%, and 1.4% of the barn, free-range standard and free-range organic flocks, respectively).

Persistence of Salmonella laying hen houses in the United Kingdom was analysed by the use of survival analysis methodology applied to retrospective data relating to 264 reported Salmonella cases in 152 flocks of laying hens that occurred between 1998 and 2007 (Carrique-Mas et al., 2009). For cases involving S. Enteritidis, both the level of rodent infestation of the houses and the housing system were positively associated with longer duration of detectable infection, especially in houses with deep manure pits, where high levels of mice or rats were harboured, compared to free-range or barn houses that used deep litter and/or slatted flooring or cage systems that had manure belts instead of droppings pits.

Within the EU project Safehouse (Schulz et al., 2009), 92 German laying hens flocks (27 in conventional cages, 23 in floor-raised systems, 25 in free-range systems and 17 in organic free-range systems) were intensively sampled for Salmonella between May 2007 and June 2008. Information on risk factors was collected through a questionnaire. In total, 30% of the flocks were positive for Salmonella. Lower occurrence was found in the alternative housing systems compared to conventional cages (conventional cages vs floor-raised system OR = 9.73 CI95[2.73; 43.11], conventional cages vs free-range OR = 8.82 CI95[2.45; 39.29], conventional cages vs organic free range OR = 13.32 CI95[2.89; 107.56]).

In a US field study, the prevalence of Salmonella colonisation of individual 77 week-old laying hens was significantly higher (13.33%) in a conventional cage system than in an aviary (3.3%) or enriched (colony) cage system (5%) (120 hens per system) (Jones et al., 2016).

Occurrence of Salmonella in cage systems was lower than in alternative systems

Conversely, other studies found a lower occurrence of Salmonella in conventional cage systems compared to alternative systems, as cited by Holt et al. (2011), more specifically in the USA (Kinde et al., 1996), Germany (Schaar et al., 1997), and the Netherlands (Mollenhorst et al., 2005). A more recent (2015) USA study compared the prevalence of Salmonella and other microorganisms in environmental swabs and eggshell pools from commercial farms using conventional cages, enriched cages, and aviary systems. The environmental swabs revealed that all farms were contaminated with Salmonella. Higher proportions of Salmonella-positive swabs were obtained for samples collected from manure scrapers and the forage area from aviary systems and lower proportions in samples from the enriched colony cage system wire (16%) and nest box (16%) swabs. Nevertheless, there was no difference in the frequency of Salmonella contamination of eggshells, which remained low (0–8%), regardless of the housing system (Jones et al., 2015).

In a study on packed table eggs in Romanian supermarkets, Galis et al. (2012) detected Salmonella in the egg’s albumen in 33% of the organic eggs, 28% of the free-range eggs, 25% of the aviary-obtained eggs and 14% of the cage production eggs. Thus, eggs from non-cage systems were found to be more often contaminated than those from cage systems, and eggs from the outdoor systems were most often contaminated.
An experimental study on bird-to-bird transmission of *Salmonella* in layers showed a trend (but non-significant) towards a higher risk of transmission of *S. Enteritidis* for birds housed in the aviary and floor systems compared with the conventional and enriched cage systems (de Vylder et al., 2011). Moreover, in this study significantly more internally contaminated eggs were laid by hens kept in an aviary compared with birds in the cage systems and the floor system. Differences in reproduction ratios were attributed to housing system-specific characteristics such as hygienic status, air quality, and large group housing that would result in more intensive contact between birds and with litter and droppings in aviary/floor systems, thus increasing the risk of contact with faecally contaminated materials.

Mollenhorst et al. (2005) collected questionnaires on risk factors from farms submitted for serological investigation to detect *S. Enteritidis*; analysing information from about 1,900 flocks. The data set contained information on *S. Enteritidis* status, month and year of sampling, housing system (i.e., conventional cage with wet and dry manure, deep litter and aviary, with and without outdoor run), number of hens, vaccination against *S. Enteritidis*, and the presence of hens of different ages in the same house or on the farm. On farms with all hens of the same age, a flock kept in a cage system with wet manure had a significantly (OR = 0.26, p < 0.01) lower chance of infection with *S. Enteritidis* compared with a cage system with dry manure. For a farm with all hens of the same age, a deep litter system also had a significantly (OR = 0.47, p < 0.05) lower chance of infection with *S. Enteritidis* compared with a cage system with dry manure. The difference between a deep litter system and a cage system with wet manure was not significant. On a farm with hens of different ages, however, a deep litter system had a significantly (OR = 2.09 and OR = 2.91, p < 0.01) for cages with dry and wet manure) higher chance of infection with *S. Enteritidis* compared with both types of cage systems. An outdoor run increased the chance of infection with *S. Enteritidis* significantly (OR = 2.14, p < 0.05) for farms with all hens of the same age. On farms with hens of different ages, no effect of an outdoor run could be found. A higher number of hens increased the chance of infection with *S. Enteritidis* of a flock significantly (OR = 1.02, p < 0.01).

**Housing system did not influence the occurrence of Salmonella**

Finally, some studies did not observe a difference between the housing systems, as cited by Holt et al. (2011).

An exploratory field study in Belgium found *Salmonella* in 20.7% (6 out of 29) laying hen farms (of which 8 were conventional cage units, 10 floor-raised, 8 free-range, and 3 organic farms) using faecal and dust samples. Using multivariate logistic regression with the *Salmonella* status of the flock as an outcome variable, previous *Salmonella* contamination on the farm and the age of the production system were identified as risk factors for the presence of *Salmonella* in laying hens (p < 0.05), while the housing system did not have a significant influence on *Salmonella* prevalence (Van Hoorebeke et al., 2010a).

Non-significant results were also reported in a small study in Lithuania (8 farms) where the prevalence of *Salmonella* in laying hens housed in an aviary system (n = 2) was similar to cages (n = 6) (Pieskus et al., 2008b). However, the absence of significant differences could be due to the limited discriminatory power of these studies.

In an experimental study by De Vylder et al. (2009), shedding and colonisation of layers housed in 3 different housing systems (conventional cage, furnished cage, and aviary) were measured at regular time points post-inoculation with *S. Enteritidis*. The results did not show an increased risk for alternative housing systems compared with the conventional cage system.

An experimental study by Hannah et al. (2011) on horizontal transmission in conventional cages (0.06 m²/hen), slatted floor systems (0.6 m²/hen) and floor systems with shavings (0.6 m²/hen) again showed no impact of the housing system on the frequency of horizontal transmission from *S. Enteritidis* or *S. Typhimurium*-inoculated hens to pen mates. Still, the recovery of *Salmonella* from the non-challenged hens infected by contact was lower when they were housed in cages (15%), intermediate for hens on slats (20%), and highest for hens on shavings (38%). Results could be explained by the housing system effect in addition to the positive impact of a lower stocking density on the immune system.

### 3.3.1.2. Outdoor access and organic production as a factor

In the Austrian BLS on *Salmonella* in laying hens (2004–2006), the ranking of *Salmonella* prevalence went from cages to barns, to standard free-range and to organic free-range housing systems (with 34.4%, 15.3%, 7.0% and 1.4%, respectively). These results suggest that outdoor
access and the possible contact of eggs with faeces or litter was not a risk factor for *Salmonella* infection (Lassnig et al., 2011).

In Sweden, the occurrence of *Salmonella* between 2007 and 2015 in broilers and laying hens in outdoor and indoor production was evaluated. There was no indication that the *Salmonella* exposure in outdoor poultry production was higher than in indoor production. The annual incidence of *Salmonella*-infected flocks in outdoor production remained at a very low level, similar to that observed for indoor production (Wierup et al., 2017).

In the Netherlands in 2004, a field study on the sustainability of different housing systems was performed (Van Der Zijpp et al., 2006) which collected data from 16 farms with conventional cages, 15 with a deep litter system without outdoor run, 17 with a deep litter system with outdoor run and 13 with an aviary system with outdoor run. There was only one *S. Enteritidis*-infected flock in this study, which resulted in no significant differences among housing systems.

An experimental study in the USA found no *Salmonella* on the shells of eggs produced in conventional cages vs 2.36% on eggs from free-range systems. This suggests that the greater physical access to the eggs by the hens in free-range systems may lead to a higher probability of contamination if *Salmonella* is present in the barn (Parisi et al., 2015). In contrast, a survey conducted in the same country found no difference in the level of environmental and egg (content/shell) *Salmonella* contamination over time in two sister flocks using conventional cage and free-range housing systems. The small sample size (one flock per treatment), however, limits the external validity of these findings (Jones et al., 2012).

In a Mexican paper by Posadas Hernandez et al. (2005), an experimental study on laying hens was reported. Three hundred and sixty, 24-week-old, laying hens were used. The birds were randomly assigned into two treatments of 180 birds each. Treatments included 4 replicates of 45 birds distributed as follows: treatment 1, birds housed in conventional cages; and treatment 2, housed in pens with access to green areas. *S. Enteritidis*, isolated from internal organs, showed no statistical difference between treatments. Similar results were obtained in a field observational study in the US (Green et al., 2009), involving 3 types of laying-hen houses (4 houses for each type), namely, high-rise, manure-belt, and cage-free floor-raised, which were monitored for air temperature, relative humidity (RH), CO₂, and atmospheric ammonia under winter and summer conditions in Iowa. No statistical difference in *Salmonella* prevalence was identified, but non-caged houses were only found to be negative for *Salmonella* during winter time.

### 3.3.1.3. Impact of the type of cage: conventional vs enriched cages

The mandate requests an exploration of whether the gradual change from conventional cages to enriched cages could have been associated with the initial reduction of *Salmonella* prevalence in laying hens that occurred from 2009 until 2013.

Pieskus et al. (2008b) found that the prevalence of *Salmonella* in laying hens reared in enriched cages was not significantly different (26.8%) than those reared in conventional cages (33.3%) in a small field study in Lithuania.

An experimental study by Gast et al. (2014b) showed no difference in the prevalence of *S. Enteritidis* in eggs laid by experimentally infected laying hens housed in conventional cages (3.97%) and enriched cages (3.58%). However, extrapolation of these results should be carried out with care given that (i) an artificial infection challenge may not be the best way to detect the effect of the type of cage since all hens were infected experimentally; and (ii) the enriched cages in this study were composed of nests and perches but not pecking and scratching areas, which are compulsory and more likely to retain faeces and disseminate *Salmonella* in enriched cages.

Another experimental study looking into bird-to-bird transmission of *S. Enteritidis* (Gast et al., 2014a) did not find any difference in the frequency of horizontal transmission between animals housed in conventional and enriched cages. Still, enriched cages did not have pecking and scratching areas, which can accumulate faeces and eventually increase the risk of horizontal transmission of *Enterobacteriaceae*, and thus extrapolation of findings should be made carefully.

In a third experimental study by the same group (Gast et al., 2015) on the persistence of *Salmonella* shedding after an infection it was found that faecal shedding of *S. Enteritidis* was detected for up to 8 weeks post-inoculation in hens housed in enriched cages and 10 weeks in hens housed in conventional cages. For both trials combined, the frequency of positive faecal cultures was significantly (p < 0.05) greater for conventional cages than for enriched colony cages at 1 week (84.7% vs 71.5%), 2 weeks (54.2% vs 31.3%), 3 weeks (21.5% vs 7.6%), and 4 weeks (9.7% vs 2.8%) post-inoculation.

Another experimental study, using laying hens inoculated with *S. Enteritidis*, showed a higher diversity in the microbiota of hens housed in enriched cages or aviaries than in conventional cages.
(due to contact with faeces). However, this did not translate into differences between these groups in the colonisation and shedding patterns of *Salmonella* (Nordentoft et al., 2011).

In a USA field study, the within-flock prevalence of *Salmonella* colonisation of 77 week-old laying hens removed from commercial farms was significantly higher in conventional cage (13.33%) systems than in aviaries (3.3%) or enriched (colony) cage systems (5%) (Jones et al., 2016).

In the United Kingdom, conversion of conventional cages to enriched colony cages was associated with a marked improvement in control of persistent *S. Enteritidis*. This was because laying houses were totally cleared for refurbishment, which takes several weeks rather than the normal few days turnaround period. During this time all existing cages and feeding and egg-collection equipment is removed from the houses allowing total cleaning and elimination of rodent and litter beetle populations. The original cage houses were predominantly based on deep pit manure removal systems, which provided perfect harbourage for breeding rodent populations, litter beetles and flies in the droppings pits beneath the birds. The new colony cage houses used the whole house space for cages, from which manure is regularly removed (usually at least twice a week) by belts beneath the cages. This eliminated the harbourage for farm pests and there has been no evidence of persistent *Salmonella* infections in such colony cage houses (Carrique-Mas et al., 2009; Davies and Carrique-Mas, 2010b; ACMSF, 2016; Martelli et al., 2017; Chousulkar et al., 2018). The new cages are much more complex than the old conventional cages and more difficult to clean, so effective cleaning and disinfection is difficult and this has been associated with increased red mite problems, but no evidence of increased occurrence of *Salmonella* over time has been found so far. There has been a gradually reducing incidence of *S. Enteritidis* in laying hen flocks in the United Kingdom since 2012, when all cages would have been converted to colony systems, and since 2015, all *S. Enteritidis* cases and the majority of *S. Typhimurium* incidents have occurred in free-range flocks (APHA, 2018), demonstrating that there may be an increased environmental risk associated with outdoor access and that maintaining effective biosecurity may be easier in enclosed housing once resident *S. Enteritidis* contamination has been eliminated.

### 3.3.1.4. Farm size, group size and stocking density

The French BLS on *Salmonella* prevalence in flocks of laying hens found a higher *Salmonella* contamination rate in larger flocks (>10,000 laying hens), which could be due to the presence of animals of different ages in the farm (Huneau-Salaun et al., 2007), an already described risk factor for *Salmonella* (Van Hoorebeke et al., 2012). In Trinidad and Tobago, Grenada and St Lucia, (Adesiyun et al., 2014) found similar results, with the farm size being the only risk factor significantly associated (p = 0.031) with the prevalence of *Salmonella*. The prevalence was established through pooled data from layers, feed, and environmental sampling: 77.8% of large (>10,000 layers, n = 9) farms were positive for this pathogen compared with 33.3 and 26.1% of medium (5,000–10,000 layers, n = 3) and small (<5,000 layers, n = 23) farms, respectively.

Large holdings (>30,000 birds) were observed to have higher odds of *Salmonella* occurrence (OR = 4.79 CI95[1.22; 18.78]; p = 0.025) in the United Kingdom BLS compared to smallest holdings (<3,000 birds) (Snow et al., 2010).

In another French study (Huneau-Salaun et al., 2009), in caged flocks the risk of *Salmonella* contamination increased when the size of the poultry-house exceeded 20,000 laying hens (OR = 6.02; CI95[1.8; 19.8]; p = 0.003).

In a French study, Chemaly et al. (2009), conducted in conjunction with the EU-wide BLS, significant correlations were found between the *Salmonella* status of eggshells and a farm size of more than 30,000 birds. In this study 4,200 eggs collected from 28 positive flocks were tested.

Also, the highest risk for *Salmonella* contamination appeared to be in farms with a higher number of birds (>30,000 hens) in a study by Ovelhey et al. (2009).

A USA experimental infection study was undertaken on laying hens housed in colony cages enriched with perching and nesting areas and in conventional cages at two different stocking densities. After *S. Heidelberg* infection, the overall frequency of positive faecal cultures was significantly (p < 0.05) greater from either conventional (51.0%) or enriched colony cages (46.5%) at high stocking density (648 cm²/bird) than from enriched colony cages at low stocking density (33.3%) (973 cm²/bird). No significant differences in *S. Typhimurium* faecal isolation were identified between housing groups. This demonstrates that stocking density can affect intestinal colonisation and faecal shedding in laying hens for some (but not necessarily all) *Salmonella* serovars or strains (Gast et al., 2017b). The invasion of the internal organs was not significantly influenced in this study by the housing systems (Gast et al., 2017c). In a comparable study with *S. Enteritidis*, it was again found that stocking density can affect...
S. Enteritidis intestinal colonisation and faecal shedding in laying hens and that lower shedding was observed in enriched colony cages compared to conventional ones (Gast et al., 2017a).

An experimental study on the colonisation of organs post-inoculation by S. Enteritidis, detected Salmonella at significantly higher frequencies in several different sample types from hens in conventional cages compared to enriched cages (with half the stocking density, enclosed nest, perches and pecking and scratching area) (Gast et al., 2013). The samples included livers (96.9% vs 75.0%), spleens (93.8% vs 53.1%), ovaries (25.0% vs 10.4%), and oviducts (19.8% vs 2.1%). These results indicate that differences in housing systems for egg-laying hens can affect the susceptibility of hens to colonisation of internal organs by S. Enteritidis. This could be due to stocking density, group size, cage enrichment, or a combination of various factors, providing better living conditions for the birds and hence a higher resistance to pathogen colonisation. High stocking densities can lead to stress and increase contact between animals and faeces, and therefore increase Salmonella transmission (Van Hoorebeke et al., 2012).

In a modelling exercise relating to cage size, the basic reproduction number (R₀ of an infectious agent; defined as the average number of secondary infections produced by an infected individual) has been shown to increase with increasing cage length, which is related to a higher number of birds in close contact (Zongo et al., 2015).

3.3.1.5. Age of the production system and previous Salmonella infections

In the study of Van Hoorebeke et al. (2010a), described earlier, the age of the production system (OR = 1.35 CI95[1.01; 1.81], p = 0.04)) as well as previous Salmonella infections (OR = 77 CI95[1.68; 3,596], p = 0.03) were found to be significant risk factors for Salmonella infection in a multivariable analysis.

3.3.1.6. Presence of rodents

The number of rodents trapped was found to be a significant risk factor for Salmonella infection of laying hens in several studies (Davies and Breslin, 2003; Garber et al., 2003) and clearance of rodents was identified as the most important factor in elimination of Salmonella from persistently infected laying farms in the United Kingdom (Davies and Carrique-Mas, 2010b).

3.3.1.7. Cleaning and disinfection

Cleaning and disinfecting houses between flocks has been associated with a reduced risk of persistence of Salmonella in the USA (Garber et al., 2003).

Significant residual contamination remained on the surfaces of buildings and equipment in the barn and especially the cage layer houses after cleaning and disinfection in a study in the United Kingdom (Davies and Breslin, 2003). Large enriched cage houses can be difficult to clean due to complex fixed cage fittings and limited drainage, and often only dry cleaning, followed by fogging with disinfectant, is carried out (ACMSF, 2016).

3.3.1.8. Impact of stress on Salmonella spread and persistence

Several studies have shown that stress induced by restrictive housing conditions, high stocking density, induced moulting and high temperatures can induce immunosuppression that promotes spread and persistence of Salmonella within a flock (Holt and Porter, 1992; Holt, 1995; Holt et al., 1998; Garber et al., 2003; Kubena et al., 2005; Sasaki et al., 2012; Van Hoorebeke et al., 2012).

A study (Sasaki et al., 2012) performed to determine the baseline Salmonella prevalence and identify associated risk factors in laying-hen farms in Japan found a significantly higher prevalence of Salmonella in windowless farms (50%, n = 101) than in open houses (28%, n = 299). In a comparable study, Salmonella was isolated from four (80%) of five farms with windowless hen houses whereas only one serotype of Salmonella was isolated from 1 (6.7%) of 15 farms with open hen houses (Matsumoto et al., 2001). In another Japanese study in a slaughterhouse, samples from spent hens were tested. Salmonella was isolated from the birds of ten laying-hen farms; all of these hens were raised in houses without windows and with automatic feeders; factors linked with stressful rearing conditions and management practices (e.g. no access to natural daylight; use of forced moulting). No isolations of Salmonella were obtained from birds raised in houses with windows (Sunagawa et al., 1997). This may be associated with induced moulting that is exclusively performed in windowless houses and in older flocks. Murase et al. (2006) used an enzyme-linked immunosorbent assay (ELISA) test to detect Salmonella antibodies in chicken eggs, comparing two naturally infected flocks moulted by feed withdrawal, and two moulted through the administration of a wheat bran diet, concluding that that a less severe moult initiated
through the administration of a wheat bran diet can reduce the risk of *Salmonella* infection in a commercial egg-producing setting. This result supports other evidence that stress induced by moulting procedures such as feed withdrawal can increase susceptibility to *Salmonella*.

3.3.2. *Salmonella* prevalence according to distribution of housing system

3.3.2.1. Official monitoring data

Figure 9 shows a reducing prevalence of *Salmonella*, both for total *Salmonella* and target serovars (based on the official monitoring), in EU MS as the national proportion of non-cage flocks or free-range flocks increases. Several factors could be implicated in this observation, such as the size of farm, number of flocks per farm, number of birds per flock and historic association of persistent *S. Enteritidis* with cage systems, if contamination was not eliminated during conversion of laying houses from conventional to enriched cages. In addition, country-related factors that could be linked (e.g. climate, economy, and attention to animal welfare) may influence this finding.

![Graph](image-url)

**Figure 9:** Prevalence of *Salmonella* and *Salmonella* target serovars in laying hen production flocks by fraction of laying hens held in alternative systems (top) and free-range systems (bottom) by MS and in the EU-25 (without Hungary, Lithuania, and Malta), 2016
3.3.2.2. MS data

The descriptive results of the prevalence of *S. Enteritidis* in laying hen flocks per MS and housing system in 2016–2017 are detailed in Table 10. It should be highlighted there is a need for caution in the interpretation of the results based on these MS data as they were not collected according to any scientific study design but within a monitoring framework, with varying levels of reported detail by MS.

Based on a multivariate mixed model analysis of the data, taking country (six countries from Table 10) and housing system into account, it was found that there are significant differences between countries (*p* < 0.001) and housing systems (*p* < 0.001). Based on the same analysis considering the three countries that provided data for cage and non-cage systems (i.e. the Czech Republic, Italy and the Netherlands), it can be concluded that there are still significant differences between countries (*p* < 0.001) and housing systems (*p* < 0.001) with a lower level of *S. Enteritidis* in the non-cage systems. This was in particular obvious for the Netherlands with 4.5% of flocks being *S. Enteritidis*-positive flocks in cage systems compared to 0.68% in non-cage systems. For the Czech Republic and Italy, the prevalence in cage and non-cage systems is similar.

Table 10: *Salmonella* Enteritidis flock level prevalence in laying hen production flocks per country and housing system, 2016–2017

| Housing system | Country        | Mean prevalence (%) | N   |
|----------------|----------------|---------------------|-----|
| Cage           | Czech Republic | 1.52                | 592 |
|                | Italy          | 0.63                | 2521|
|                | the Netherlands| 4.50                | 222 |
|                | Slovakia       | 1.86                | 215 |
|                | Total          | **1.10**            | **3,550** |
| Non-cage       | Austria        | 0.52                | 4,657|
|                | Czech Republic | 1.41                | 213 |
|                | Denmark        | 0.46                | 217 |
|                | Italy          | 0.69                | 3,784|
|                | the Netherlands| 0.68                | 13,626|
|                | Total          | **0.63**            | **21,123** |

N: number of flocks tested.

The lowest flock prevalence of *S. Enteritidis* in 2016 and 2017 in the six included countries is observed in the non-cage systems (see Figure 10).

Figure 10: *Salmonella* Enteritidis flock level prevalence in laying hen production flocks by housing system, based on data provided by six countries (Austria, the Czech Republic, Denmark, Italy, the Netherlands, Slovakia)

Based on these limited data, it can be concluded that *S. Enteritidis* apparently occurs less frequently in laying hens housed in non-cage systems in comparison to laying hens housed in enriched cages. For the future, it would be desirable to collect more data on the housing type used as part of the monitoring data reported to EFSA as this will facilitate better analyses based on more data.
3.3.3. Concluding remarks and recommendations

- Conflicting evidence is found in the literature and MS data on the occurrence of *Salmonella* in laying hens when raised in cage systems compared to non-cage systems. Overall, evidence points to a lower occurrence in non-cage systems compared to cage systems (hosting large flocks and with a structure which is often difficult to clean and disinfect). Whether this is linked to the housing system as such or whether it is caused by the associated change of furniture, break in the historical infection cycle or reduced stocking density, is unclear.
- The limited evidence in the literature that outdoor access affects *Salmonella* occurrence in laying hens at the EU level is inconclusive.
- No studies have specifically investigated the impact of the shift from conventional to enriched cages longitudinally, so it is not possible to conclude on the impact of this change on the occurrence of *Salmonella* at the EU level.
- The literature provides conclusive evidence that an increased stocking density, larger farms and stress-inducing conditions result in increased presence, persistence and spread of *Salmonella* in laying hen flocks.
- It is recommended that future monitoring programs record the housing type of laying hen flocks to enable assessment of its impact on *Salmonella* occurrence in these flocks.

3.4. Risk factors for the occurrence of *Salmonella* in broiler chickens in relation to the type of farming methods and other animal welfare indicators

The risk/protective factors in relation to the farming system of broiler production or breeding flocks considered, based on the available evidence, were: outdoor access, group (flock size/farm) size, stocking density, existence of enrichment, previous *Salmonella* infection, type of litter, biosecurity. The animal welfare indicators considered were: stress (apart from heat stress), heat stress, activity/behaviour, body status (e.g. FPD and other diseases).

The assessment was based both on literature review to assess risk factors relating to management and housing systems and biosecurity practices and based on the data requested from the MS.

More information on housing systems is provided in Appendix B and elsewhere.30

3.4.1. Literature data

Table C.4 in Appendix C provides an overview of studies dealing with the occurrence of *Salmonella* in broiler chickens in relation to the farming methods and other animal welfare indicators.

The papers have been screened for internal and external validity and some limiting factors have been identified:

- Limited sample size on both farm and individual sample level;
- Existence of confounding factors not (properly) addressed in some studies;
- Diversity in sample matrix and laboratory analysis conducted;
- Non-recent data in studies.

Generally, less literature data are available on the effect of housing systems on the prevalence of *Salmonella* in broilers in comparison to layers.

3.4.1.1. Effect of outdoor access and organic production

As in layers, some conflicting results are found in the literature.

Alali et al. (2010) found a lower *Salmonella* prevalence in faecal samples from organic farms (5.6%) compared to conventional farms (38.8%). This was demonstrated through a cross-sectional study by sampling one house per farm at three organic and four conventional broiler farms from the same company in North Carolina.

Esteban et al. (2008) investigated 60 flocks of ‘traditional free-range’ chicken from 34 farms in the Basque Country (Northern Spain). A low *Salmonella* flock prevalence of 1.7% CI95[0.0; 4.0] was found and the authors considered such prevalence lower than literature data on conventional flocks. In a study in the USA on 31 broiler farms no significant difference in *Salmonella* prevalence between housing systems was found with 33% pasture and 47% conventional poultry farms being positive.

30 https://www.berspcaassured.org.uk/media/1236/rspca-welfare-standards-for-meat-chickens.pdf
(p = 0.49). On an individual sample level, flocks reared conventionally had higher prevalence than in pasture (Siemon et al., 2007).

In other studies, no statistically significant differences were obtained, even if in some cases the prevalence in organic farms appeared to be lower than in conventional ones. Pieskus et al. (2008a) described a study performed in 4 different countries (Italy, Germany, Lithuania and the Netherlands), sampling conventional and organic broiler flocks (Italy: 11 organic, 10 conventional; the Netherlands: 18 conventional, 108 organic; Lithuania and Germany: 27 and 22 conventional, respectively, no organic flocks sampled). Different sampling schemes were applied in different countries, and therefore insufficient power was available in the study. Proietti et al. (2007) compared the presence of Salmonella in two organic and two conventional broiler farms located in central Italy, also with inconclusive results due to limited number of farms included. Van Overbeke et al. (2006) compared 9 organic and 11 conventional farms belonging to the same integrated company, and located in the southern part of Belgium. No significant differences were found in Salmonella presence at any sampling point during rearing (overshoes) and at the slaughterhouse (gastrointestinal tracts). Also in a study by Lund et al. (2003) no difference in Salmonella occurrence between free-range and pastured pen (free-range unit with mobile housing) was found.

Also in Sweden, no evidence was found in a study conducted between 2007 and 2015, that Salmonella prevalence in the small number of free-range flocks included in the study was greater than for conventional housing systems. The finding that 0.16% CI95[0.09; 0.2] of indoor flocks and 0% CI95[0; 2] of outdoor flocks tested positive for Salmonella was not statistically significant and was even less relevant after exclusion of flocks that were likely to have been infected via vertical transmission or from a contaminated hatchery. Despite the limitations of the study such field data is limited and this investigation was still considered to provide useful information (Wierup et al., 2017).

In the analysis of data from the French BLS (Le Bouquin et al., 2010), flock size and the type of housing system did not significantly affect the Salmonella prevalence of broiler flocks, which was 8.6% CI95[5.7; 11.5] overall. Detection of Salmonella at clearance of flocks was increased when neighbouring farmers helped with chick placement and reduced when mobile equipment was dismantled for cleaning, when drinking water was acidified and if there were specific disposal bins for dead birds. A similar study on the data from the BLS in the United Kingdom (Snow et al., 2008), on 382 holdings, did not demonstrate any significant risk factor, apart from a slight significance relating to the number of birds in the holding. This finding was mirrored by the results of the overall BLS, which also failed to identify statistically significant differences between production systems, and only identified factors relating to the number of flock cycles per year and the season when samples were taken as statistically significant (EFSA, 2007).

In the USA, a field study found a significantly higher prevalence of Salmonella in poultry litter samples from newly organic compared to conventional farms, but the small sample size requires cautious interpretation (5/5 vs 2/5 positive, respectively, (Sapkota et al., 2014)).

Santos et al. (2008) demonstrated, through an experimental study comparing different feeding regimes and different housing systems, a lower rate of caecal contamination and shedding of Salmonella by broilers raised on litter, compared with caged animals.

Van Hoorebeke et al. (2012) reported that ‘it is recognized that both conventionally reared and free range broilers can be colonized with Salmonella (McCrea et al., 2006; EFSA and ECDC, 2009). Data from United Kingdom retail surveys of chicken have shown that Salmonella can be isolated from standard, free range and organic chicken meat (FSA, 2003; CLASSP, 2007). Various risk factors have been identified for Salmonella infection on broiler farms including farm management factors, biosecurity, flock size, age of chickens and season (Le Bouquin et al., 2010a; Namata et al., 2009).’

### 3.4.1.2. Effect of the flock size/farm size and stocking density

A national Salmonella and Campylobacter monitoring programme for the broiler supply chain in the Netherlands found an increase of Salmonella prevalence with increasing flock size (Franz et al., 2012), whereas the study by Chriel et al. (1999) showed no effect of flock size on S. Typhimurium contamination in Danish broiler flocks.

In another longitudinal retrospective survey in Denmark, it was shown that farms with five barns were significantly associated with S. Typhimurium infection in broiler flocks (OR = 2.5) (Skov et al., 1999). Authors have not been able to explain this finding biologically, and considering the small number of farms having more than five houses, it has been difficult to investigate if special problems can be related to having more than five houses on a farm.
A Brazilian team (Gomes et al., 2014) studied the effect of overcrowding stress in broiler chicken by comparing chicken reared at 10/m² vs 16/m² in an experimental setting and focussing on serum corticosterone levels, the relative weight of the bursa of Fabricius, plasma IgA and IgG levels, intestinal integrity, macrophage activity and experimental S. Enteritidis invasion. They showed a deleterious impact of overcrowding on performance parameters, inducing enteritis and decreasing macrophage activity and the relative Fabricius bursa weight in broiler chickens. The data strengthen the hypothesis that avoidance of overcrowding stress in chicken are relevant factors for the maintenance of intestinal integrity, performance and decreased susceptibility to Salmonella infection. Environmental enrichment can help reduce stress levels in broilers (Baxter et al., 2018).

3.4.1.3. Effect of the type of litter

A study comparing the impact of the type of litter on the detection of Salmonella through boots swabs over time was performed on one farm. In a limited sample set collected over time in a single broiler house, wood shavings bedding showed the highest Salmonella prevalence (3/6 positive samples), followed by peat (2/6) and corn silage (1/6), while no positive chopped straw samples were collected in the study. These results need to be confirmed in a wider study (Volkel et al., 2011). Chriel et al. (1999) did not demonstrate any effect of the quality of bedding (dry, wet, hard) on S. Typhimurium contamination in Danish broiler flocks.

3.4.1.4. Previous Salmonella infection

In a French field study on 86 broiler flocks, litter swabs and dust samples were analysed for the presence of Salmonella. Using a multivariable logistic regression analysis, it was demonstrated that Salmonella contamination inside of the house before placing day-old chicks (OR = 18.4 CI90[4.1; 82.5] and the Salmonella infection of incoming day-old chicks (OR = 11.0 CI90[3.2; 38.6]) were significantly related to Salmonella contamination of the flock at the end of the rearing period (Rose et al., 1999).

3.4.1.5. Effect of stress

As in layers, stress has been shown to increase Salmonella shedding by broilers. Quinteiro-Filho et al. (2012) observed that heat stress led to reduced daily live-weight gain and suppressed feed intake. Feed conversion efficiency was also reduced when heat stress was combined with S. Enteritidis infection. An increase in Salmonella counts in the spleens of the stressed and Salmonella-infected chickens was also found. However, a study on the effect of heat stress on S. Typhimurium definitive phage type (DT) 104 and S. Infantis of Traub-Dargatz et al. (2006) did not identify any effect of heat stress of the shedding of these strains.

Soliman et al. (2009) studied the effect of environmental stress on S. Enteritidis colonisation in broilers. Withdrawal of feed or exposure to high temperature for 24 h led to increased attachment of S. Enteritidis to the mucosa of birds in a post-mortem in-vitro ileal loop assay (9.05 log10 vs 7.59 log10 S. Enteritidis/g of ileal tissue; p = 0.0006). Increased mucosal attachment also occurred when birds had been subjected to 30°C room temperature for 24 h (8.77 log10 vs 8.50 log10 S. Enteritidis /g of ileum; p = 0.01) compared with birds held at 23°C.

3.4.1.6. Relation between animal welfare indicators and food borne diseases

Up to now there is a lack of data showing any link between welfare indicators and Salmonella in broilers, in part due to the fact that the prevalence of Salmonella is low.

For example, a recent study from Alpigiani et al. (2017) at farm and slaughterhouse level, studied the potential relationship between welfare indicators and food-borne pathogen prevalence/incidence levels. Salmonella was very low in prevalence, therefore only Campylobacter results were presented in the paper. Flocks with more than 25% animals with severe footpad dermatitis lesions were predicted to be Campylobacter positive, whereas flocks in which fewer than 13 individuals had arthritis were predicted to be Campylobacter negative. Similar factors may apply for Salmonella, as footpad lesions are linked with wet litter, which can also increase transmission of Salmonella in broiler flocks (Dunlop et al., 2016; Opengart et al., 2018).

3.4.2. Data from EEA countries

The goal of the data analysis was to assess the effect of the housing system on the occurrence of Salmonella in broiler flocks using data from 2016 to 2017. In all countries the broilers were housed on ‘floor-raised’ systems, therefore the comparison was focused on ‘outdoor access’. As in Section 3.3.2, it
should be highlighted that there is a need for caution in the interpretation of the results based on these MS data as they were not collected according to any scientific study design.

3.4.2.1. *Salmonella Enteritidis*

The results for *S. Enteritidis* are shown in Table G.1 in Appendix G. Only Austria provided data on flocks raised with and without outdoor access. In Austria, one positive flock was found in 3,761 tested flocks without outdoor access (flock prevalence = 0.03%) whereas in flocks with outdoor access four flocks tested positive out of 2,421 flocks tested (flock prevalence = 0.16%). This resulted in a significant difference (p < 0.001). The biological importance of this difference is uncertain given the very low number of positive flocks.

3.4.2.2. *Salmonella Typhimurium*

The results for *S. Typhimurium* are provided in Table G.2 in Appendix G. Only Sweden provided data on flocks raised with and without outdoor access. Based on the Swedish results, 10 positive flocks were found in 8,852 tested flocks without outdoor access (flock prevalence = 0.09%) whereas in flocks with outdoor access zero positive flocks were found out of 384 tested flocks (flock prevalence = 0.0%). Based on this, it cannot be concluded whether the prevalence is affected by the housing system.

3.4.2.3. Monophasic *S. Typhimurium* with the antigenic formula 1,4,[5],12:i:-

The results for monophasic *S. Typhimurium* with the antigenic formula 1,4,[5],12:i:- are provided in Table G.3 in Appendix G. Based on these results it can be observed that data on flocks raised with and without outdoor access and results on the monophasic variant were provided only by Belgium. As in the layer data set, the data provided by Belgium only considers positive flocks and therefore does not allow conclusions to be made on the housing type.

Overall, it can be concluded that for the occurrence of *Salmonella* in broilers no clear effect of outdoor access can be observed. For the future it would be desirable to collect more data on the housing type used as part of the monitoring data as this would enable better analysis based on more data.

3.4.3. Concluding remarks

- The impact of the housing system on the occurrence of *Salmonella* in broilers was investigated in only a limited number of studies that mostly did not report significant differences. Therefore, the evidence that outdoor access affects the occurrence of *Salmonella* in broiler flocks is inconclusive.
- There is a lack of data evaluating the impact of flock/farm size and stocking density on *Salmonella* occurrence in broilers. However, the limited evidence available shows that stress, stocking density and increasing the number of flocks per farm increases *Salmonella* susceptibility or infection rate.
- Up to now there is no data evaluating the link between welfare indicators and *Salmonella* occurrence in broilers.
- It is recommended that future monitoring programs record the housing type of broiler flocks to enable assessment of its impact on *Salmonella* occurrence in these flocks.

3.5. Impact of *Salmonella* control programmes on the prevalence of *Campylobacter* in broiler flocks and on broiler meat

In total, 38 records were considered in the assessment, but on further examination of the full papers, 13 papers contained data on concurrent occurrence of *Salmonella* and *Campylobacter* in the same flock and 7 considered co-contamination at slaughter, so only these papers were taken into account. Despite not meeting the set criteria given in Appendix C, two extra records were included (Jacobs-Reitsma et al., 1994; Rouxel et al., 2018) because of their relevance to the topic.

3.5.1. Differential characteristics of *Salmonella* and *Campylobacter*

Table 11 details numerous differences in the biology, epidemiology and immunology between *Salmonella* and *Campylobacter* that can influence the persistence and dissemination of microorganisms and thereby the infection pathways and impact of control programmes. *Salmonella* is a robust organism that can survive for long periods, sometime years, outside the host and can multiply in warm
moist environmental niches, whereas Campylobacter is much more fragile and fastidious, being unable to survive for long periods outside a living host, to multiply outside the gut or to resist desiccation or oxidative stress. Still, less susceptible variants of Campylobacter may be linked with AMR and survive better along the food chain (Ugarte-Ruiz et al., 2018) and survival may be underestimated because of relatively insensitive detection methods compared to Salmonella and the ability to enter a viable but non-culturuble (VBNC) state, although VBNC cells appear to show reduced infectivity (Sibanda et al., 2018). Survivability impacts the main infection routes for the organism such that transmission via feed contamination, vertical transmission or hatchery contamination are currently considered to be uncommon infection pathways, whereas these are the most common sources of infection for Salmonella in broiler flocks (Shreeve et al., 2002; Alter et al., 2011; Garcia-Sanchez et al., 2018).

The timing of infection is also very different, with introduction of Salmonella into a flock being much more likely during the first week of life, but for Campylobacter there is usually a ‘lag phase’ of 2–3 weeks. If Salmonella is not present in feed, day-old chick deliveries or the internal environment of broiler houses, it is normally possible to exclude its entry by means of basic precautions such as disinfectant boot dips of boot changes, but with Campylobacter this appears to be much more difficult, and any lapse in implementation of high biosecurity and farm hygiene standards is much more likely to lead to introduction of infection from the external environment, either from the direct farm environment or from other farms visited by personnel such as field managers and auditors on the same day (Sibanda et al., 2018). This is likely to be related to a lower number of organisms needed to infect broiler flocks than for Salmonella and the lack of age-related reduced susceptibility. Poultry flocks infected with Campylobacter also shed huge numbers of organisms; with flock prevalence increasing rapidly to approach 100% within days of the first bird becoming infected and with Campylobacter loads of between 6 and 9 logs CFU/g of caecal contents or fresh faeces. This makes it very difficult to avoid spreading infection between different flocks on a broiler farm once one flock has become infected or to prevent spread of infection by thinning personnel and equipment, which have very close contact with birds on a daily basis (Thornton, 2010; Higham et al., 2018; Wales et al., 2018).

The seasonality of Campylobacter is also different from Salmonella, which usually shows more limited seasonality, especially in colder climates. In the Nordic countries where there is very good control of Salmonella through a high level of compliance with best biosecurity standards, Campylobacter also occurs at very low levels for most of the year, becoming a rare event in winter months, but is much more difficult to control in summer, resulting in a high flock prevalence even though Salmonella remains rare (Kuhn et al., 2018).

There is also evidence suggesting different colonisation mechanisms, colonisation sites in the gut and many host immune responses relating to infection with the two organisms in different hosts (Iglesias-Torrens et al., 2018; Korolik, 2018), although a proportion of host-response genes may be common to both infections (Calenge and Beaumont, 2012; Psifidi et al., 2016). According to Shaughnessy et al. (2009), the innate regulation of immune responses differentiates the avian intestinal colonisation between Salmonella and Campylobacter, the latter being able to modulate and possibly evade host immune mechanisms. Meade et al. (2009) demonstrated the difference in colonisation patterns were due to the innate immune system (Toll-Like Receptors and avian B-defensin gene expression), which responds differently to Salmonella and Campylobacter infection.

These factors suggest that interaction between the two organisms in the competitive way that applies to more closely related organisms is unlikely (Yang et al., 2018), although the inflammation and intestinal damage associated with some Campylobacter infections may enhance the establishment and tissue dissemination of other organisms (Awad et al., 2018) and this has also been shown in mice (Wang et al., 2018a). This observation is also supported by the ability to readily infect chickens with both organisms in laboratory in-vivo infection models (Heres et al., 2003; Meade et al., 2009; Rouxel et al., 2018; Wilson et al., 2018).
Table 11: Differences in the biology, epidemiology and immunology between *Salmonella* and *Campylobacter*

| Characteristic                                      | *Salmonella*                                                                 | *Campylobacter*                                                                 | References                                                                 |
|-----------------------------------------------------|-----------------------------------------------------------------------------|--------------------------------------------------------------------------------|---------------------------------------------------------------------------|
| Survival outside the gut                            | Good – up to several years in dry shady conditions                           | Poor, especially in dry conditions. Can form biofilms that may prolong survival in moist conditions or enter a VBNC state | Trachoo et al. (2002); Davies (2005); Murphy et al. (2006); Bronowski et al. (2014) |
| Multiplication outside the host                      | Common, especially in feed mills and hatcheries and warm, moist environmental areas. Can grow aerobically and anaerobically | Very unlikely to occur outside the laboratory. Usually requires microaerobic environment so normally unable to grow in air | Silva et al. (2011); Wales and Davies (2013) |
| Multiplication temperature range                     | 7–45°C                                                                      | > 30°C, 41–42°C is optimal; sensitive to high temperatures so easily killed in heat-treated feed | Fehhaber and Krueger (1998); Park (2002) |
| Susceptibility to freezing                          | Reduction in numbers during freeze-thaw cycles but generally resistant to freezing | More susceptible than coliform indicator organisms, e.g. a 2 log reduction can be achieved in broiler meat by freezing | Olson et al. (1981); Georgsson et al. (2006); EFSA BIOHAZ Panel (2011b) |
| Occurrence in wild animals                          | Sporadic, but more common in reptiles, badgers and some species of wild birds | Very common, so also common in the environment | Wahlstrom et al. (2003); Wilson et al. (2003); Briones et al. (2004); Hilbert et al. (2012) |
| Dissemination by vertical transmission in eggs or by hatchery contamination | Vertical transmission likely for some strains within certain serovars and persistent hatchery contamination is common due to multiplication in incubators and waste/wash areas | Unlikely; would not survive normal hatchery conditions or within egg contents | Callicott et al. (2006); Howard et al. (2012); Crabb et al. (2018) |
| Dissemination via contaminated feed                 | Persistent contamination of feed storage and production facilities, including multiplication within cooling systems, is common | Very unlikely due to poor desiccation survival | Jones (2011); Ge et al. (2013); Magossi et al. (2018) |
| Survival in broiler house between crops             | Common, due to good environmental survival and relatively high tolerance for disinfectants | Unlikely unless poor cleaning and disinfection standards apply | Evans and Sayers (2000); Rose et al. (2000) |
| Colonisation of broilers (natural)                  | The colonising dose can be low for chicks within the first 2–3 days of life, then progressively increases with age as the chick immune system and gut flora matures. Most infections occur within the first week of life, peak at 2–3 weeks then start to regress, often not being readily detected by the time of slaughter | Most infections occur after a lag phase of 2–3 weeks, thought to be related to maternal immunity, with the flock being much more likely to be infected with high levels of *Campylobacter* by the time of slaughter than earlier in life. Dose very low throughout the life of a broiler resulting in a much higher flock prevalence than for *Salmonella*, especially in summer | Gradel et al. (2002); Newell and Fearnley (2003); Van Immerseel et al. (2004); Berghaus et al. (2013); Vidal et al. (2014); Awad et al. (2018) |
| Characteristic                          | Salmonella                                                                 | Campylobacter                                                                 | References                                                                 |
|----------------------------------------|-----------------------------------------------------------------------------|-------------------------------------------------------------------------------|---------------------------------------------------------------------------|
| Colonisation of broilers (experimental) | Colonisation can be achieved with a concentration in the feed as low as 0.1–0.3 CFU/g feed for day-old chicks, but is age-dependent and the within-flock prevalence and duration of shedding is dose dependent, with at least 100–1,000 CFU needed to reliably establish infection in older. Colonised within 6 h, oesophagus, small intestine and caeca. Clearance by 20 h except in caeca (7 log<sub>10</sub> CFU/g at 48 h). High level in liver (6 log<sub>10</sub> CFU/g at 48 h) and low level in spleen | Infection can be established in broilers with inoculation doses of 20–90 CFU. Colonised within 6 h, oesophagus, small intestine and caeca but colonisation of caeca was over 10-fold higher than in oesophagus and small intestine and reached 11 log<sub>10</sub> CFU/g at 48 h. Low levels in liver and spleen | Ruiz-Palacios et al. (1981); Hinton (1988); Gast and Beard (1989); Cawthraw et al. (1996); Heres et al. (2004); Meade et al. (2009); Awad et al. (2018) |
| Within-flock prevalence                | Very variable from 1–50%; typically much lower at the time of slaughter    | Considered to be likely to be 100% birds within a few days of introduction of infection, persisting to normal broiler slaughter age | Limawongpranee et al. (1999); Newell and Fearnley (2003)                  |
| Mean count in caeca                    | Usually < 2 log<sub>10</sub> CFU/g                                           | > 5 log<sub>10</sub> CFU/g                                                   | Berghaus et al. (2013)                                                   |
| Impact of farm biosecurity             | Infection due to staff or visitors entering houses is rare as long as reasonable precautions are applied to footwear. Infection within one broiler house can normally be prevented from spreading to others by normal precautions | Entry of personnel into broiler houses is thought to be the main means of introduction and spread. Compliance with excellent biosecurity standards must be much higher than for Salmonella, probably because of the low colonising dose, and high numbers of organisms shed by infected animals. In some countries flies are also considered to be an important means of introduction of infection during summer months and these are not impacted by normal biosecurity measures | Gibbens et al. (2001); Hald et al. (2004); Davies (2005); Newell et al. (2011); Bahrendorff et al. (2013); Battersby et al. (2016); CAMCON (2016); Sommer et al. (2016); Meerburg and Schoelitzs (2018) |
| Role of farm vectors                   | Rodents and wild birds most important                                      | Cattle, rodents and flies have been considered to be most important, but more recent molecular genetic evidence suggests this may be over-estimated in comparison with environmental contamination originating from other poultry flocks | Meerburg and Kijlstra (2007); Agunis et al. (2014)                         |
| Role of contaminated water             | Little evidence of water as an important route or survival within protozoa | Several studies report non-municipal water or untreated water to increase risk. Survival within protozoa may be a factor | Kapperud et al. (1993); Pearson et al. (1993); Snelling et al. (2005); Alai et al. (2010); Riquelme et al. (2016) |
3.5.2. Presence of Salmonella vs Campylobacter in broiler flocks

### 3.5.2.1. Literature data

#### Studies on co-colonisation

Despite increased biosecurity and farm hygiene standards that have been associated with a reduction in Salmonella prevalence in broiler flocks in the EU (Figure 4), a statistically increasing trend in reported Campylobacter infection of humans has occurred at the EU level since 2008, although this has stabilised in recent years (EFSA and ECDC, 2017d). In some countries where regular monitoring for Campylobacter is carried out, there has also been no improvement at broiler flock level (Lawes et al., 2012; Vidal et al., 2014). In order to investigate the possible relationships between Salmonella and Campylobacter prevalence, publications reporting co-colonisation by both organisms were reviewed for a possible negative or positive association between the organisms. Although many studies have produced data on the occurrence and bacterial load of Salmonella and Campylobacter resulting from natural or artificial infections and concurrent persistence of both organisms has been shown in experimental models (Cox et al., 2018), a relatively small number of studies have considered both organisms in the same naturally infected birds or flocks and even fewer have specifically reported the data on co-colonisation of individual birds or flocks by both organisms and have usually only reported the total proportion positive for either Campylobacter or Salmonella. Therefore, co-colonisation studies in poultry other than broilers were also included. Other studies have reported such high prevalence of both organisms that co-colonisation must have been present, but is not explicitly stated in the publications (e.g. Line (2002); Cox et al. (2003)). No negative associations have been reported from any studies. Two large studies that did provide data and conducted analysis on concurrent infection reported no positive or negative statistical association between the organisms (Wedderkopp et al., 2001; Rasschaert et al., 2007), whereas in a third study a positive statistical correlation was found

| Characteristic         | Salmonella                                                                 | Campylobacter                                                                 | References                                                                 |
|------------------------|----------------------------------------------------------------------------|------------------------------------------------------------------------------|---------------------------------------------------------------------------|
| Seasonality            | Little evidence of seasonality but heat stress may influence shedding and extra-intestinal infection in infected birds | Large increase in risk in summer months in many countries and reports of very effective control by good biosecurity in some countries apart from during the summer | Jacobs-Reitsma et al. (1994); Ravel et al. (2010); Quinteiro-Filho et al. (2012); Allain et al. (2014) |
| Colonisation site      | Mainly colonises subepithelial gut-associated lymphoid tissue with intermittent egress to the gut lumen, especially in the caecum | Mainly in the caeca, large intestine and cloaca and is generally restricted to the intestinal mucous layer in the crypts of the intestinal epithelium This is a highly specialised environment and C. jejuni has evolved specialised strategies that allow it retain motility within mucus and utilise local nutrients | Desmidt et al. (1997); Park (2002) |
| Impact of thinning     | Very limited evidence of an increased rate of infection at slaughter because of the higher infectious dose for Salmonella at slaughter age and slow rate of spread in older birds | Major impact on flock infection, with very few flocks remaining clear of Campylobacter after thinning, except in low prevalence countries or seasons | Van Der Fels-Klerx et al. (2008); EFSA (2010b); Koolman et al. (2014) |
| Proportions of innate cells (heterophils, monocytes) | Significant variation in numbers as response to infection | No variation in numbers as response to infection | Meade et al. (2009); Shaughnessy et al. (2009) |
| Gene expression (CD4/5, chemokine, cytokine, AMP gene) | Increase in response to S. Typhimurium infection | Transient, if any, increase and in general no significant change in response to C. jejuni infection | Meade et al. (2009); Shaughnessy et al. (2009) |

 VBNC: viable but non-culturable; CFU: colony forming units.
between *Campylobacter* and *Salmonella* colonisation (Jacobs-Reitsma et al., 1994). This may have been influenced by the lower standards of broiler farm biosecurity and terminal hygiene that applied in the early 1990s, which could have increased the likelihood of occurrence of both organisms. A similar positive statistical correlation was more recently reported by (Franz et al., 2012), but no data were provided. Another recent finding, from an experimental trial of co-infected birds by *Salmonella* and *Campylobacter*, indicated that co-colonisation by both microorganisms did not affect negatively the mean counts (log CFU/g) in caeca of each but seemed to enhance *Salmonella* mean counts by 1 log in birds co-infected with *Campylobacter* compared to birds infected only by *Salmonella* (Rouxel et al., 2018). If these suggestions of enhanced colonisation and invasion of other pathogens in some batches of birds that are infected with *Campylobacter* are correct, this could pose an increased likelihood of higher levels of *Salmonella* being present in birds at slaughter and therefore the higher level of biosecurity needed to control *Campylobacter* could have additional benefits in reducing the risk of dual infections. A summary of the findings of various studies is tabulated in Table C.7 in Appendix C.

In the EU-wide BLS of *Campylobacter* in caeca and *Salmonella* and *Campylobacter* on carcasses, *Salmonella*-contamination results on the broiler carcasses were not significantly associated with *Campylobacter* status of the flocks. There was also no evidence of association between *Campylobacter* and *Salmonella* contamination based on broiler carcass samples. The prevalence of *Campylobacter* on the *Salmonella*-positive and -negative samples was nearly 70%. Unfortunately testing for *Salmonella* in caeca, which would have provided a more meaningful comparison to study co-colonisation, was not carried out (EFSA, 2010b).

In addition, comparison of the prevalence of the EU *Campylobacter* survey results of 2008 with the *Salmonella* BLS of broiler flocks in 2006 (Figure 11) suggests that some MS that have low prevalence of *Salmonella* may also have lower *Campylobacter* prevalence in flocks. The 2008 data in Figure 11 provides a correlation value of 0.46 (p = 0.09), suggesting a weak correlation overall and that the null hypothesis that there is no correlation cannot be rejected. In Figure 11, countries such as Sweden, Finland and Denmark which are known to have very high biosecurity standards, have low levels of both *Salmonella* and *Campylobacter* in the BLSs and in monitoring data. However, other countries, such as France and the United Kingdom, have been able to control *Salmonella* much more effectively than *Campylobacter* and factors relating to climatic or production system differences may also be involved (Trompette et al., 2018; Wales et al., 2018).

![Figure 11](image_url)

Country abbreviations: AT: Austria; BE: Belgium; BG: Bulgaria; CZ: Czech Republic; DE: Germany; DK: Denmark; EE: Estonia; ES: Spain; FI: Finland; IT: Italy; NL: Netherlands; PL: Poland; SE: Sweden; SI: Slovenia.

**Figure 11:** Comparison of the *Campylobacter* prevalence of broiler batches and *Salmonella* prevalence of broiler flocks in EU Members States as derived from the EU-wide baseline surveys (in 2008 for *Campylobacter* and in 2006 for *Salmonella*)
These observations are supported by several studies that have demonstrated the importance of good compliance with high biosecurity standards when entering broiler houses for effective control of Campylobacter (Humphrey et al., 1993; Berndtson et al., 1996; Rosenquist et al., 2009; Hansson et al., 2010; EFSA BIOHAZ Panel, 2011b; Battersby et al., 2016; CAMCON, 2016; Van Wagenberg et al., 2016; Higham et al., 2018). The epidemiological and biological differences between the two organisms result in a greater likelihood of introduction of Campylobacter into broiler flocks, at any stage of the life of the birds, if there are lapses in biosecurity standards than for Salmonella. In addition, successful Salmonella control has involved actions taken at breeding flock level, such as culling and vaccination, which are not applicable to Campylobacter.

3.5.2.2. Data from EEA countries

The data request on the occurrence of Salmonella or Campylobacter for any broiler flocks and broiler batches at the farm or slaughterhouse level (e.g. neck skin or caecal samples) resulted in potentially useful data provided by three countries on the co-occurrence of Salmonella and Campylobacter of broiler flocks at the farm level. The data, consisting of test results from 4,914 (Iceland); 1,386 (Spain) and 247 (Latvia) flocks, are summarised in Table 12.

For Spain, the flock positivity for Campylobacter was not significantly (p > 0.05) influenced by the Salmonella flock status (1.33; CI95[0.69–2.65]). Latvia and Iceland had no flocks being positive for both pathogens and low flock positivity for Salmonella (Latvia had no flock positive for Salmonella, while Iceland had only 14 flocks positive for Salmonella).

Limited evidence was obtained on whether Salmonella and Campylobacter positivity was found in the same flocks more or less often than expected if they were independent infections, at least partly because few flocks had a Salmonella-positive status. Because of the limited quality and representativeness of the data, it was not possible to conclude on any possible association between the organisms.

Table 12: Co-occurrence of Salmonella or Campylobacter of broiler flocks at the farm level based on data from three countries, 2010–2017

| Spain | Status | Campylobacter(b) |  |  |  |
|---|---|---|---|---|---|
|   |     | Positive | Negative | Total |
| Salmonella(a) | Positive | 29 | 16 | 45 |
| Negative | 773 | 568 | 1,341 |
| Total | 802 | 584 | 1,386 |
| Iceland | Status | Campylobacter(c) |  |  |  |
|   |     | Positive | Negative | Total |
| Salmonella(c) | Positive | 0 | 14 | 14 |
| Negative | 178 | 4,722 | 4,900 |
| Total | 178 | 4,736 | 4,914 |
| Latvia | Status | Campylobacter(d) |  |  |  |
|   |     | Positive | Negative | Total |
| Salmonella(d) | Positive | 0 | 0 | 0 |
| Negative | 141 | 106 | 247 |
| Total | 141 | 106 | 247 |

(a): broilers holding tested using as sampling type: swabs.
(b): broilers batches tested using as sampling type: caecum.
(c): Sample type: faecal/boot swabs.
(d): Sample type: caecal material.

3.5.3. Presence of Salmonella vs Campylobacter on broiler meat

3.5.3.1. Literature data

At the slaughterhouse level, similar findings have been reported for studies carried out on broiler meat (Table C.8 in Appendix C). In this case, the data are more difficult to relate to the flock infection status. Cross-contamination between slaughter batches at the abattoir occurs commonly, but in situations where there is a low flock prevalence of either Salmonella or Campylobacter carcass...
contamination is most likely to originate from the flock itself rather than the slaughter process (Kagambega et al., 2018).

Several studies report associations between the contamination of farm samples and processing plant samples for Salmonella and Campylobacter (Arsenalault et al., 2007; Hue et al., 2011; Franz et al., 2012; Berghaus et al., 2013). Very few studies are available on the co-occurrence of both microorganisms on broiler meat. An experimental study of the effect of litter acidification on carriage of Salmonella and Campylobacter by broiler chicks and contamination of their carcasses did not report any association between the organisms (Line, 2002). In another study (Hue et al., 2011), the authors reported the data collected from 425 samples of carcasses analysed for Salmonella and Campylobacter and found no significant ($p = 0.269$) correlation between both microorganisms, and the counts of Campylobacter were not influenced ($p = 0.268$) by the presence or absence of Salmonella on carcasses. Franz et al. (2012) studied the occurrence of Salmonella and Campylobacter in the broiler supply chain. They considered three different sampling points, the farm (one pair of shoe covers, fresh droppings), arrival at the slaughterhouse (caecal swabs) and the end of the slaughter line (skins of breast caps). While they found a significant positive correlation between both microorganisms at the two first sampling points (farm ($p = 0.008$), arrival at the slaughterhouse ($p = 0.018$)), they did not observe any significant correlation at the final sampling point; slaughterhouse departure. Williams and Ebel (2014) reported a study based on a data set of 3,164 observations (400 ml carcass rinses) used in a model to estimate the correlations between generic E. coli, Salmonella and Campylobacter. The authors found a weak positive correlation between Campylobacter and Salmonella but this was not statistically significant. These studies were not able to show a correlation between the two organisms on broiler carcasses, despite the possibility for cross-contamination at slaughter and were therefore not suggestive of any impact of Salmonella controls carried out at farm level.

3.5.3.2. MS data

The data request on the occurrence of Salmonella or Campylobacter for any broiler flocks and broiler batches at the farm or slaughterhouse level (e.g. neck skin or caecal samples) resulted in useful data provided by five countries on the co-occurrence of Salmonella and Campylobacter of broiler batches at the slaughterhouse level. The data, consisting of test results from 1,081 (the Czech Republic); 202 (Estonia); 138 (Slovenia); 253 (Romania); and 11 (Luxembourg) broiler batches, are summarised in Table 13.

Broiler batch positivity by Campylobacter is not significantly ($p > 0.05$) associated with the Salmonella batch status using the data from Slovenia (OR = 0.64; CI$_{95}$[0.12–6.58]) and Romania (OR = 1.48; CI$_{95}$[0.62–3.50]). Sampling of the neck skin of carcasses was used in these studies. The data from the Czech Republic seem to indicate that Salmonella positive batches are less likely to be Campylobacter positive (OR = 0.62; CI$_{95}$[0.46–0.84] (p = 0.001695). However, the sample type is unknown in this study. Estonia and Luxembourg did not detect Salmonella in the flocks sampled.

Hence, no evidence was found that the occurrence of Salmonella and Campylobacter on broiler batches at the slaughterhouse was correlated among these observations. The apparent negative correlation found in samples from the Czech Republic is biologically implausible, and may relate to differences in sample types, which were not reported.

Table 13: Co-occurrence of Salmonella or Campylobacter of broiler batches at the slaughterhouse level based on data from five countries, 2010–2017

| The Czech Republic          | Status | Campylobacter$^{(a)}$ |          |          |          |
|-----------------------------|--------|----------------------|----------|----------|----------|
|                             |        | Positive             | Negative | Total     |          |
| **Salmonella$^{(a)}$**      | Positive| 121                  | 109      | 230      |          |
|                             | Negative| 546                  | 305      | 851      |          |
|                             | Total   | 667                  | 414      | 1,081    |          |

| Slovenia                     | Status | Campylobacter$^{(c)}$ |          |          |          |
|-----------------------------|--------|----------------------|----------|----------|----------|
|                             |        | Positive             | Negative | Total     |          |
| **Salmonella$^{(c)}$**      | Positive| 11                   | 2        | 13       |          |
|                             | Negative| 112                  | 13       | 125      |          |
|                             | Total   | 123                  | 15       | 138      |          |
3.5.4. Concluding remarks and recommendations

- *Salmonella* and *Campylobacter* have very different biological characteristics, epidemiology and modes of infection and host immune response, occupying different intestinal niches, so a relevant influence of one organism on infection patterns of the other is not expected.

- There is limited experimental evidence that a prior *Campylobacter* infection may result in a greater colonisation and extra-intestinal invasion by other organisms, which may include *Salmonella*.

- Very few studies considering both *Salmonella* and *Campylobacter* in broiler flocks or on broiler meat provided data on the prevalence of both organisms together in the samples.

- Overall evidence points towards no association (negative or positive) between the occurrence of *Salmonella* and *Campylobacter* in broiler flocks or on broiler meat at the end of the slaughter line.

- The epidemiological and biological differences between the two organisms result in a greater likelihood of introduction of *Campylobacter* into broiler flocks, at any stage of the life of the birds, if there are lapses in biosecurity standards, than for *Salmonella*. In addition, successful *Salmonella* control has involved actions taken at breeding flock level, such as culling and vaccination, which are not applicable to *Campylobacter*.

- No longitudinal studies are available to directly assess the impact of *Salmonella* control programmes on the *Campylobacter* prevalence. Based on scientific evidence on the differences between *Salmonella* and *Campylobacter* epidemiology and patterns of colonisation, an impact of *Salmonella* control programmes, apart from general hygiene procedures, on the prevalence of *Campylobacter* in broiler flocks at the holding and on broiler meat at the end of the slaughter process is not expected.

- It is recommended that any infection study that includes more than one organism should report the results of samples that contain combinations of organisms and not just report the prevalence and concentrations of each organism separately.
4. Conclusions

ToR 1: To estimate the public health impact if the target serotypes in flocks of breeding hens of *Gallus gallus* are changed, maintaining the current Union target (1%), testing scheme and trade restrictions unchanged. The target serotypes should be defined by EFSA based on their public health significance taking into account the criteria described in Annex III of Regulation (EC) No 2160/2003. Following scenarios should be assessed: (a) a new top 5 of serotypes and (b) all serotypes. The impact of these scenarios should be estimated on the reported prevalence in flocks of broilers and layers (tested in accordance with Commission Regulations (EU) No 200/2012 and No 517/2011). If data allow, the impact should also be estimated on the reported human salmonellosis cases through the poultry meat and egg production chains.

- It is not possible to assess the impact of proposed changes of target serovars in breeding flocks either on laying hen or broiler populations. There are multiple sources of these serovars other than breeding flocks and the impact of breeding flocks depends on the individual strains involved and control actions in the food chain. It is also not possible to assess the impact of proposed changes of target serovars on human salmonellosis cases for the same reasons.
- There is justification for retaining *S. Enteritidis*, *S. Typhimurium* (including monophasic variants) and *S. Infantis* in the target for breeding flocks considering their occurrence in breeding hen, laying hen and broiler flocks, as well as in humans.
- Apart from these three serovars, the predominant *Salmonella* serovars in humans are subject to change on an annual basis, so a new top 5 serovar target list based on human prevalence could become out of date quite rapidly, as has occurred for the current target serovars *S. Virchow* and *S. Hadar*.
- *S. Kentucky* could be proposed for inclusion in a breeding flock target as the fourth serovar as it has spread among broiler populations in several EU MS in recent years, and many strains are resistant to multiple antimicrobials and exhibit high level resistance to critically important FQ antimicrobials.
- For the fifth serovar, there are several options depending on *Salmonella* control priorities at the EU and MS level
  - *S. Heidelberg* could be included on a precautionary basis to prevent dissemination of epidemic strains in the EU. Although not currently common in the EU, this serovar has shown a high propensity for vertical transmission and resistance to extended-spectrum cephalosporins in the American continent.
  - *S. Thompson* could be proposed as an option for enhanced control in the EU, based on its occurrence in breeding flocks and dissemination in a small number of MS, plus enhanced virulence of some strains.
  - A further alternative could be a more proactive selective approach to control of *Salmonella* in the breeding and production pyramid via inclusion of a variable fifth serovar in MS-specific national prevalence targets in breeding flocks if serovars of particular concern arise in breeding flocks and progeny in that country, or are considered to be a threat, based on occurrence and epidemiology in other regions.
- A target that incorporates all serovars is expected to be more effective than one for selected serovars as the most relevant serovars in breeding flocks vary between MS and over time. It would be more effective in reducing the dissemination of all serovars, including newly emerging strains with ‘epidemic potential’ and the re-emergence of previously specified target serovars.

ToR 2: To estimate the public health impact expressed as relative reduction of reported human salmonellosis cases if the target set for adult flocks of laying hens of *Gallus gallus* is reduced from 2 to 1% for the current target serovars (*Salmonella Enteritidis* and *Salmonella Typhimurium* including the monophasic strain), maintaining the current testing scheme and trade restrictions unchanged and taking into account the data from the last reporting year (i.e. 2016)

- If a 1% target of the EU control programme of *Salmonella* for the current target serovars in laying hen flocks would be met in the 23 EU MSs included in the SAM, the number of human salmonellosis true cases (i.e. accounting for under-ascertainment and underreporting) is
estimated to be reduced by 254,400 CrI95[98,540; 602,700] compared to the situation in 2016. This corresponds to a reduction of 53.38% CrI95[39.11; 65.69] considering the layer-associated true cases and 6.2% considering the overall human salmonellosis estimated true cases.

ToR 3: To review the risk factors for the occurrence of Salmonella in laying hens for which targets have been set, in relation to the farming methods based on monitoring data and a review of literature, and in particular with the view to see if the ban on unenriched cages had an effect on such occurrence

- There are no field studies that specifically address the impact of the transition from conventional to enriched cage systems on the occurrence of Salmonella in laying flocks.
- Conflicting evidence is found in the literature and MS data on the occurrence of Salmonella in laying hens when raised in cage systems compared to non-cage systems. Overall, evidence points to a lower occurrence in non-cage systems compared to cage systems. Whether this is linked to the housing system as such or whether it is caused by the associated change of furniture, break in the historical infection cycle or reduced stocking density, is unclear.
- The evidence that outdoor access or conventional vs enriched cage systems affect Salmonella occurrence in laying hens at the EU level is inconclusive.

ToR 4: To review the risk factors for the occurrence of Salmonella based on monitoring data and a review of literature (a) in broiler chickens, in relation to the type of farming and (b) in broilers and laying hens in relation to other animal welfare indicators

- The evidence that outdoor access affects the occurrence of Salmonella in broiler flocks is inconclusive.
- There is conclusive evidence that an increased stocking density, larger farms and stress-inducing conditions result in increased occurrence, persistence and spread of Salmonella in laying hen flocks.
- For broiler flocks, the limited evidence available shows that stress, stocking density and increasing the number of flocks per farm increases Salmonella susceptibility or infection rate.
- There is no data evaluating links between welfare indicators and Salmonella occurrence in broilers.

ToR 5 - To indicate if there is scientific evidence on a possible negative or positive impact of Salmonella control programmes on the prevalence of Campylobacter in broiler flocks at the holding and on broiler meat at the end of the slaughter process

- There are no field studies that have specifically investigated the impact of Salmonella control programmes on the occurrence of Campylobacter in broiler flocks.
- Overall evidence points towards no association (negative or positive) between the occurrence of Salmonella and Campylobacter in broiler flocks or on broiler meat at the end of the slaughter line.
- The epidemiological and biological differences between the two organisms result in a greater likelihood of introduction of Campylobacter into broiler flocks, at any stage of the life of the birds, if there are lapses in biosecurity standards, than for Salmonella. In addition, successful Salmonella control has involved actions taken at breeding flock level, such as culling and vaccination, which are not applicable to Campylobacter.
- Considering the differences between Salmonella and Campylobacter epidemiology and patterns of colonisation, an impact of Salmonella control programmes, apart from general hygiene procedures, on the prevalence of Campylobacter in broiler flocks at the holding and on broiler meat at the end of the slaughter process is not expected.

5. Recommendations

- To use WGS for comparing isolates from poultry breeding flocks with those in commercial generations of birds and in humans in order to provide more definitive evidence of a link between breeding flocks, commercial generations and human infections.
- To investigate the potential and reasons for under-detection of Salmonella, particularly S. Enteritidis, in flocks of laying hens and to conduct field investigations on the effectiveness of administration of Salmonella vaccination programmes used in laying flocks, and their protective effect.
• To investigate in detail the reasons for failure to control S. Enteritidis in countries where it appears regularly in chicken breeding flocks, laying hens or broilers, especially if current or proposed targets are exceeded.
• To report all individual *Salmonella* serovars in poultry flocks to facilitate source attribution and epidemiological studies.
• To review the SAM and its conclusions as new data emerges as the *Salmonella* situation in the EU is dynamic in terms of the foodstuff-associated risks and the serovars of most importance.
• To perform an EU-wide survey of *Salmonella* in cattle and beef to investigate the role of the cattle reservoir as a source of human infections and in pigs or pork to obtain more recent and comparable data in order to reduce the uncertainty on the role of the pig reservoir as a source of human infections.
• To record in future monitoring programs the housing type of laying hen and broiler flocks to enable assessment of its impact on *Salmonella* occurrence in these flocks.
• To report the results of samples that contain combinations of organisms, and not just report the prevalence and concentrations of each organism separately, in any infection study that includes more than one organism.

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Abbreviations

AGP antiminocordial growth promoter
AMR antimicrobial resistance
BLS baseline survey
CFU colony-forming units
CI confidence interval
CIA clinically important antimicrobial
CrI credibility interval
DT definitive phage type
| Abbreviation | Description |
|--------------|-------------|
| ECDC         | European Centre for Disease Prevention and Control |
| EEA          | European Economic Area |
| ELISA        | enzyme-linked immunosorbent assay |
| EKE          | Expert Knowledge Elicitation |
| ESC          | extended-spectrum cephalosporin |
| EUROSTAT     | Statistical Office of the EU |
| FBO          | food-borne outbreaks |
| FoNAO        | foods of non-animal origin |
| FPD          | foot pad dermatitis |
| FQ           | fluoroquinolones |
| MDR          | multidrug-resistant |
| MIC          | minimum inhibitory concentration |
| MLVA         | multiple locus variable number tandem repeat analysis |
| MRA          | Microbiological Risk Assessment |
| MS           | Member State |
| NCP          | National Control Programme |
| NS           | Not stated |
| OR           | Odds ratio |
| PFGE         | pulsed field gel electrophoresis |
| PT           | phage type |
| RAG          | Red-Amber-Green |
| RH           | relative humidity |
| RR           | relative risks |
| SAM          | source attribution model |
| TESSy        | The European Surveillance System |
| ToR          | Terms of Reference |
| VBN C        | viable but non-culturable |
| WGS          | Whole Genome Sequencing |
Appendix A – Minimum requirements for systems of production for the various egg farming methods

Caged systems

According to Regulation (EC) No 589/2008, ‘eggs from unenriched caged hens’ must be produced in systems of production which satisfy at least the conditions specified in Article 5 of Directive 1999/74/EC. Rearing in unenriched cages has been prohibited since 2012:

1) at least 550 cm²/hen of cage area, measured in a horizontal plane, which may be used without restriction, in particular not including non-waste deflection plates liable to restrict the area available, must be provided for each laying hen;
2) a feed trough which may be used without restriction must be provided. Its length must be at least 10 cm multiplied by the number of hens in the cage;
3) unless nipple drinkers or drinking cups are provided, each cage must have a continuous drinking channel of the same length as the feed trough mentioned in point 2. Where drinking points are plumbed in, at least two nipple drinkers or two cups must be within reach of each cage;
4) cages must be at least 40 cm high over at least 65% of the cage area and not less than 35 cm at any point;
5) floors of cages must be constructed so as to support adequately each of the forward-facing claws of each foot. Floor slope must not exceed 14% or 8%. In the case of floors using other than rectangular wire mesh, MSs may permit steeper slopes;
6) cages shall be fitted with suitable claw-shortening devices.

According to Commission Regulation (EC) No 589/2008, ‘eggs from enriched caged hens’ must be produced in systems of production which satisfy at least the conditions specified in Article 6 of Directive 1999/74/EC:

1) laying hens must have:
   a) at least 750 cm² of cage area/hen, 600 cm² of which shall be usable; the height of the cage other than that above the usable area shall be at least 20 cm at every point and no cage shall have a total area that is less than 2,000 cm²;
   b) a nest;
   c) litter such that pecking and scratching are possible;
   d) appropriate perches allowing at least 15 cm/hen;
2) a feed trough which may be used without restriction must be provided. Its length must be at least 12 cm multiplied by the number of hens in the cage;
3) each cage must have a drinking system appropriate to the size of the group; where nipple drinkers are provided, at least two nipple drinkers or two cups must be within the reach of each hen;
4) to facilitate inspection, installation and depopulation of hens there must be a minimum aisle width of 90 cm between tiers of cages and a space of at least 35 cm must be allowed between the floor of the building and the bottom tier of cages;
5) cages must be fitted with suitable claw-shortening devices.

Alternative systems

According to Commission Regulation (EC) No 589/2008, ‘barn eggs’ must be produced in systems of production which satisfy at least the conditions specified in Article 4 of Directive 1999/74/EC. This Article relates to alternative systems and specifies that:

1) All systems must be equipped in such a way that all laying hens have:
   a) either linear feeders providing at least 10 cm/bird or circular feeders providing at least 4 cm per bird;
   b) either continuous drinking troughs providing 2.5 cm/hen or circular drinking troughs providing 1 cm/hen.
   c) In addition, where nipple drinkers or cups are used, there shall be at least one nipple drinker or cup for every 10 hens. Where drinking points are plumbed in, at least two cups or two nipple drinkers shall be within reach of each hen;
d) at least one nest for every seven hens. If group nests are used, there must be at least 1 m² of nest space for a maximum of 120 hens;

e) adequate perches, without sharp edges and providing at least 15 cm/hen. Perches must not be mounted above the litter and the horizontal distance between perches must be at least 30 cm and the horizontal distance between the perch and the wall must be at least 20 cm;

f) at least 250 cm² of littered area per hen, the litter occupying at least one third of the ground surface.

2) The floors of installations must be constructed so as to support adequately each of the forward-facing claws of each foot.

3) In addition to the provisions laid down in points 1 and 2,

e) if systems of rearing are used where the laying hens can move freely between different levels,

   i) there shall be no more than four levels;
   ii) the headroom between the levels must be at least 45 cm;
   iii) the drinking and feeding facilities must be distributed in such a way as to provide equal access for all hens;
   iv) the levels must be so arranged as to prevent droppings falling on the levels below.

f) If laying hens have access to open runs:

   i) there must be several pop-holes giving direct access to the outer area, at least 35 cm high and 40 cm wide and extending along the entire length of the building; in any case, a total opening of 2 m must be available per group of 1,000 hens;
   ii) open runs must be of an area appropriate to the stocking density and to the nature of the ground, in order to prevent any contamination and equipped with shelter from inclement weather and predators and, if necessary, appropriate drinking troughs.

4) The stocking density must not exceed nine laying hens/m² usable area. However, where the usable area corresponds to the available ground surface, MSs may, until 31 December 2011, authorise a stocking density of 12 hens/m² of available area for those establishments applying this system on 3 August 1999.

According to Commission Regulation (EC) No 589/2008, ‘free-range eggs’ must be produced in systems of production which satisfy at least the conditions specified in Article 4 of Council Directive 1999/74/EC. In particular, for free-range systems the following conditions must be satisfied:

- hens must have continuous daytime access to open-air runs. However, this requirement does not prevent a producer from restricting access for a limited period of time in the morning hours in accordance with usual good farming practice, including good animal husbandry practice.

In case of other restrictions, including veterinary restrictions, adopted under Community law to protect public and animal health, having the effect of restricting access of hens to open-air runs, eggs may continue to be marketed as ‘free-range eggs’ for the duration of the restriction, but under no circumstances for more than 12 weeks;

- open-air runs to which hens have access must be mainly covered with vegetation and not be used for other purposes except for orchards, woodland and livestock grazing if the latter is authorised by the competent authorities;

- the maximum stocking density of open-air runs must not be greater than 2,500 hens/ha of ground available to the hens or 1 hen/4 m² at all times. However, where at least 10 m²/hen is available and where rotation is practised and hens are given even access to the whole area over the flock’s life, each paddock used must at any time assure at least 2,5 m²/hen;

- open-air runs must not extend beyond a radius of 150 m from the nearest pop-hole of the building. However, an extension of up to 350 m from the nearest pop-hole of the building is permissible provided that a sufficient number of shelters as referred to in Article 4(1)(3)(b)(ii)
of Directive 1999/74/EC are evenly distributed throughout the whole open-air run with at least four shelters per hectare.

According to Council Regulation (EC) No 1804/1999\textsuperscript{31}, ‘organic eggs’ must be produced in systems of production which satisfy at least the following:

- Poultry must be reared in open-range conditions and cannot be kept in cages.
- Buildings for all poultry must meet the following minimum conditions:
  - at least one third shall be solid, that is, not of slatted or of grid construction, and covered with a litter material such as straw, wood shavings, sand or turf;
  - in poultry houses for laying hens, a sufficiently large part of the floor area available to the hens must be available for the collection of bird droppings;
  - they must have perches of a size and number commensurate with the size of the group and of the birds as laid down in Annex VIII:
    - regarding the indoor area (1) the stocking density of may not exceed 6 laying hens per m\textsuperscript{2} usable area; (2) 18 cm perch per animal; (3) 8 laying hens per nest or in case of a common nest 120 cm\textsuperscript{2}/bird;
    - regarding the outdoor area: each laying hen must at least have 4 m\textsuperscript{2} of open run area provided that the limit of 170 kg of N/ha/year is not exceeded;
  - they must have exit/entry pop-holes of a size adequate for the birds, and these pop-holes must have a combined length of at least 4 m/100 m\textsuperscript{2} area of the house available to the birds;
  - each poultry house must not contain more than 3,000 laying hens;
  - the total usable area of poultry houses for meat production on any single production unit, must not exceed 1,600 m\textsuperscript{2}.
- In the case of laying hens natural light may be supplemented by artificial means to provide a maximum of 16 h light/day with a continuous nocturnal rest period without artificial light of at least 8 h.
- Poultry must have access to an open-air run whenever the weather conditions permit and, whenever possible, must have such access for at least one third of their life. These open-air runs must be mainly covered with vegetation be provided with protective facilities, and permit animals to have easy access to adequate numbers of drinking and feeding troughs.
- For health reasons, buildings must be emptied of livestock between each batch of poultry reared. The buildings and fittings are to be cleaned and disinfected during this time. In addition, when the rearing of each batch of poultry has been completed, runs must be left empty to allow vegetation to grow back, and for health reasons. MSs will establish the period in which runs must be empty and they will communicate their decision to the Commission and the other MSs. These requirements shall not apply to small numbers of poultry which are not kept in runs and which are free to roam, throughout the day.

\textsuperscript{31} Council Regulation (EC) No 1804/1999 of 19 July 1999 supplementing Regulation (EEC) No 2092/91 on organic production of agricultural products and indications referring thereto on agricultural products and foodstuffs to include livestock production. OJ L 222, 24.8.1999, p. 1-28.
Appendix B – Minimum requirements for systems of production for the fattening poultry

According to Annex V of Commission Regulation (EC) No 543/2008, in order to indicate types of farming of fattening poultry with the exception of organic or biological farming, no other terms except those set out hereunder may appear on the labelling.

**Extensive indoor (barn-reared)** may only be used where:
- the stocking rate per m² floor space does not exceed 15 birds but not more than 25 kg live weight;
- the birds are slaughtered at 56 days or later.

**Free range** may only be used where:
- the indoor stocking rate per m² floor space does not exceed 13 birds but not more than 27.5 kg live weight;
- the birds are slaughtered at 56 days or later;
- the birds have had during at least half their lifetime continuous daytime access to open-air runs comprising an area mainly covered by vegetation of not less than 1 m²;
- the feed formula used in the fattening stage contains at least 70% of cereals;
- the poultry house is provided with pop-holes of a combined length at least equal to 4 m/100 m² surface of the house.

**Traditional free range** may only be used where:
- the indoor stocking rate per m² floor space does not exceed 12 birds but not more than 25 kg live weight however, in the case of mobile houses not exceeding 150 m² floor space and which remain open at night, the stocking rate may be increased to 20, but not more than 40 kg live weight/m²;
- the total usable area of poultry houses at any single production site does not exceed 1,600 m²;
- each poultry house does not contain more than 4,800 chickens;
- the poultry house is provided with pop-holes of a combined length at least equal to 4 m/100 m² surface of the house;
- there is continuous daytime access to open-air runs at least as from the age of 6 weeks;
- open-air runs comprise an area mainly covered by vegetation amounting to at least 2 m²/chicken;
- the birds fattened are of a strain recognised as being slow growing;
- the feed formula used in the fattening stage contains at least 70% of cereals;
- the birds are slaughtered at 81 days or later;
- finition in claustration does not exceed for chickens after 90 days of age: 15 days.

The use of **free range – total freedom** shall require conformity with the criteria set out under traditional free range above, except that the birds shall have continuous daytime access to open-air runs of unlimited area.

According to Council Regulation (EC) No 1804/1999, ‘**organic**’ must be produced in systems of production which satisfy at least the following:

- The birds are slaughtered at 81 days or later.
- Poultry must be reared in open-range conditions and cannot be kept in cages.
- Buildings for all poultry must meet the following minimum conditions:
  - at least one third shall be solid, that is, not of slatted or of grid construction, and covered with a litter material such as straw, wood shavings, sand or turf;
  - they must have perches of a size and number commensurate with the size of the group and of the birds as laid down in Annex VIII:
    - in the case of fixed housing:
      - the stocking density of the indoor area may not exceed 10 animals/m² usable area with a maximum of 21 kg live weight/m²
— each animal must have 4 m² of outdoor area provided that the limit of 170 kg of N/ha/year is not exceeded

— in the case of mobile housing:
  — the stocking density of the indoor area may not exceed 16 animals/m² usable area with a maximum of 30 kg live weight/m²
  — each animal must have 2.5 m² of outdoor area provided that the limit of 170 kg of N/ha per year is not exceeded

✓ they must have exit/entry pop-holes of a size adequate for the birds, and these pop-holes must have a combined length of at least 4 m/100 m² area of the house available to the birds;

✓ each poultry house must not contain more than 4,800 chickens;

✓ the total usable area of poultry houses for meat production on any single production unit, must not exceed 1,600 m².

- Poultry must have access to an open-air run whenever the weather conditions permit and, whenever possible, must have such access for at least one third of their life. These open-air runs must be mainly covered with vegetation be provided with protective facilities, and permit animals to have easy access to adequate numbers of drinking and feeding troughs.

- For health reasons, buildings must be emptied of livestock between each batch of poultry reared. The buildings and fittings are to be cleaned and disinfected during this time. In addition, when the rearing of each batch of poultry has been completed, runs must be left empty to allow vegetation to grow back, and for health reasons. MSs will establish the period in which runs must be empty and they will communicate their decision to the Commission and the other MSs. These requirements shall not apply to small numbers of poultry which are not kept in runs and which are free to roam, throughout the day.
Appendix C – Search strategies for literature searches and overview of literature for ToR 3–5

C.1. ToR 3 and 4

Literature searches were conducted on 6 February 2018 in the Web of Science™ Core Collection (1975–present), CABI: CAB Abstracts® (1910–present) and PubMed. The search strategies are reported in Tables C.1 and C.2. Searches retrieved 1,786 (Web of Science), 1,721 (CABI) and 1,148 (PubMed) hits.

Table C.1: Details of search strings used for literature searches – search strings for Web of Science and CABI

| Set number | Search                                                                                     |
|------------|---------------------------------------------------------------------------------------------|
| 4          | #3 AND #2 AND #1                                                                            |
| 3          | TOPIC: (cage OR cages OR aviary OR aviaries OR barn OR barns OR pen OR pens OR outdoor OR indoor OR "free range" OR house* OR "housing" OR "rearing" OR "stocking" OR farm* OR farming OR husbandr* OR crowding OR stress OR welfare OR (risk NEAR/4 factor*) OR (protective NEAR/4 factor*) OR "social environment") DocType = All document types Language = All languages Time span = 2010–2018 |
| 2          | TOPIC: (salmonella OR "S Enterica" OR "S Enteritidis" OR "S Typhimurium" OR "S Hadar" OR "S Virchow" OR "S Infantis") DocType = All document types Language = All languages Time span = 2010–2018 |
| 1          | TOPIC: (chicken OR chickens OR hen OR hens OR broiler* OR pullet* OR "Gallus gallus" OR “Gallus domesticus” OR “G gallus” OR “G domesticus” OR ((“layer” OR “layers”) NEAR/4 (farm* OR environment* OR production OR flock* OR hous*))) DocType = All document types Language = All languages Time span = 2010–2018 |

Table C.2: Details of search strings used for literature searches – search strings for PubMed

| Set number | Search                                                                 |
|------------|------------------------------------------------------------------------|
| 4          | #3 AND #2 AND #1                                                        |
| 3          | "animal husbandry" [Mesh:NoExp] OR "animal welfare" [Mesh] OR "farms" [Mesh] OR "risk factors" [Mesh] OR cage [Tiab] OR cages [Tiab] OR aviary [Tiab] OR aviaries [Tiab] OR barn [Tiab] OR barns [Tiab] OR pen [Tiab] OR pens [Tiab] OR outdoor [Tiab] OR indoor [Tiab] OR "free range" [Tiab] OR house* [Tiab] OR "housing" [Tiab] OR "rearing" [Tiab] OR "stocking" [Tiab] OR farm* [Tiab] OR farming [Tiab] OR husbandry [Tiab] OR crowding [Tiab] OR stress [Tiab] OR welfare [Tiab] OR (risk [Tiab] AND factor*[Tiab]) OR (protective [Tiab] AND factor*[Tiab]) OR "social environment" [Tiab] DocType = All document types Language = All languages Time span = 2010–2018 |
| 2          | "salmonella" [Mesh] OR salmonella [Tiab] OR "S Enterica" [Tiab] OR "S Enteritidis" [Tiab] OR "S Typhimurium" [Tiab] OR "S Hadar" [Tiab] OR "S Virchow" [Tiab] OR "S Infantis" [Tiab] DocType = All document types Language = All languages Time span = 2010–2018 |
| 1          | "Chickens" [Mesh] OR chicken [Tiab] OR chickens [Tiab] OR hen [Tiab] OR hens [Tiab] OR broiler* [Tiab] OR pullet* [Tiab] OR "Gallus gallus" [Tiab] OR "Gallus domesticus" [Tiab] OR "G gallus" [Tiab] OR "G domesticus" [Tiab] OR ((“layer” [Tiab] OR "layers" [Tiab]) AND (farm* [Tiab] OR environment* [Tiab]) OR production [Tiab] OR flock* [Tiab] OR hous*[Tiab]) DocType = All document types Language = All languages Time span = 2010–2018 |
Three EndNote X7 files were created, containing the outputs from the three searches, including all indexed fields per hit (e.g. title, authors, abstract). Files were combined and duplicate records removed yielding **3,066 records** after de-duplication. The EndNote file was transferred into DistillerSR® Web-Based Systematic Review Software (Evidence Partners, Ottawa, Canada) for the selection procedure.

The records were screened for relevance to the review question (ToR 3 and 4) in three steps:

- **Step 1**: title screening of 3,066 records to exclude obviously irrelevant records
- **Step 2**: screening of title and abstract of 546 remaining records by answering to specific questions: Q1: **Salmonella** investigated?; Q2: The presence of **Salmonella** in relevant population; Q3: Welfare aspects or housing systems considered in relation to **Salmonella** occurrence; Q4: Other risk factors (e.g. biosecurity) considered in relation to **Salmonella** occurrence? The answers to the first three questions needed to be positive or unclear to proceed to the next step.
- **Step 3**: screening of remaining 171 records at full text based on records characteristics (i.e. availability of full text, primary research study and language).
- **Step 4**: screening of remaining records at full text by answering to specific questions: Q1: **Salmonella** investigated?; Q2: The presence of **Salmonella** in relevant population (i.e. laying hen production flocks or hen’s eggs, laying hen breeder flocks, broiler production flocks, broiler breeder flocks); Q3: Welfare aspects or housing systems considered in relation to **Salmonella** occurrence?; Q4: Other risk factors (e.g. biosecurity) considered in relation to **Salmonella** occurrence?; Q5: Country; Q6: Type of study (i.e. experimental, field study, experimental and field study); Q7: How have the risk/protective factors been evaluated (i.e. qualitatively, quantitatively, qualitatively and quantitatively); Q8: Which risk/protective factor(s) in relation to farming system have been investigated?; Q9: Which animal welfare indicators are described?

The risk/protective factor(s) in relation to the farming system of laying hen production or breeder flocks listed were: outdoor access, cage systems; if yes: describe type of cage (free text), alternative systems, group size, stocking density, genetic, rearing of pullets in the same place as layers, type of litter, biosecurity, other diseases. Those factor(s) in relation to the farming system of broiler production or breeder flocks listed were: outdoor access, group size, stocking density, genetic, farm hatching, existence of enrichment, type of litter, biosecurity, and other diseases. The animal welfare indicators listed were: stress (not heat stress), heat stress, activity/behaviour, body status (e.g. FPD), other diseases, other: free text. An overview of the studies obtained is given in Tables C.3 and C.4.
### Table C.3: Overview of studies dealing with the occurrence of *Salmonella* in laying hens (production flocks or hen’s eggs) in relation to the farming methods and other animal welfare indicators

| Reference | Country  | Welfare aspects or housing systems considered | Which risk/protective factor(s) in relation to the farming system have been evaluated? | Which animal welfare indicators are described? | Other risk factors considered |
|-----------|----------|-----------------------------------------------|-----------------------------------------------------------------------------------|-----------------------------------------------|------------------------------|
| Adesiyun et al. (2014) | Trinidad and Tobago | YES | Cage systems; Alternative systems; Farm size | None | YES |
| Carrique-Mas et al. (2009) | United Kingdom | YES | Cage systems (step cages/cage-scrapers/cage belt); Biosecurity | None | YES |
| Chemaly et al. (2009) | France | YES | Group size; Rearing of pullets in the same place as layers; Biosecurity | None | YES |
| Davies and Breslin (2001) | United Kingdom | YES | Cage systems; Alternative systems; Vaccination | None | YES |
| Davies and Breslin (2003) | United Kingdom | YES | Cage systems (conventional cage); Alternative systems; Biosecurity, Cleaning and disinfection; Presence of rats and mice | None | YES |
| Galis et al. (2012) | Romania | YES | Outdoor access; Cage systems; Alternative systems | None | NO |
| Garber et al. (2003) | USA | YES | Alternative systems; Biosecurity; Cleaning and disinfection, Moulting | None | YES |
| Geue and Schluter (1998) | Germany | YES | Cage systems; Alternative systems | None | YES |
| Green et al. (2009) | USA | YES | Cage systems (high rise/manure belt); Stocking density | Heat stress | YES |
| Huneau-Salaun et al. (2007) | France | YES | Cage systems; Alternative systems | None | YES |
| Huneau-Salaun et al. (2009) | France | YES | Cage systems; Biosecurity; farm size | None | YES |
| Jones et al. (2012) | USA | YES | Outdoor access, Cage systems (CC) | None | NO |
| Jones et al. (2015) | USA | YES | Cage systems (CC, enriched cage); Alternative systems | None | NO |
| Jones et al. (2016) | USA | YES | Cage systems; Alternative systems | None | NO |
| Kaufmann-Bart and Hoop (2009) | Switzerland | YES | Alternative systems | None | NO |
| Lassnig et al. (2011) | Austria | YES | Outdoor access, Cage systems; Alternative systems | None | NO |
| Lee et al. (2013) | Republic of Korea | YES | Outdoor access; Cage systems | None | NO |
| Reference              | Country       | Welfare aspects or housing systems considered | Which risk/protective factor(s) in relation to the farming system have been evaluated? | Which animal welfare indicators are described? | Other risk factors considered |
|-----------------------|---------------|----------------------------------------------|-------------------------------------------------------------------------------------|-----------------------------------------------|-------------------------------|
| Matsumoto et al. (2001) | Japan         | YES                                         | Presence of windows in stable                                                       | None                                          | YES                           |
| Methner et al. (2006)  | Germany       | YES                                         | Outdoor access, cage systems (alternative systems)                                  | None                                          | NO                            |
| Mollenhorst et al. (2005) | Netherlands   | YES                                         | Outdoor access; Cage systems; Group size; flock of different age                    | None                                          | YES                           |
| Much et al. (2007)     | Austria       | YES                                         | Cage systems (traditional, barn), Alternative systems                                | None                                          | YES                           |
| Namata et al. (2008)   | Belgium       | YES                                         | Outdoor access, cage systems (traditional cages, barn)                               | None                                          | YES                           |
| Nistor et al. (2015)   | Romania       | YES                                         | Cage systems; Alternative systems                                                   | None                                          | YES                           |
| Ovelhey et al. (2009)  | Germany       | YES                                         | Outdoor access; vaccination; farm size                                               | None                                          | YES                           |
| Pieskus et al. (2008b) | Lithuania     | YES                                         | Cage systems (aviary and enriched cages)                                             | None                                          | NO                            |
| Proietti et al. (2001) | Italy         | YES                                         | Outdoor access; Cage systems (traditional)                                           | None                                          | NO                            |
| Proietti et al. (2004) | Italy         | YES                                         | Cage systems (traditional)                                                           | None                                          | NO                            |
| Sasaki et al. (2012)   | Japan         | YES                                         | Outdoor access                                                                       | None                                          | NO                            |
| Schaar et al. (1997)   | Germany       | YES                                         | Cage systems; Alternative systems                                                   | None                                          | YES                           |
| Schulz et al. (2009)   | Germany       | YES                                         | Outdoor access; Cage systems (conventional); Alternative systems                    | None                                          | YES                           |
| Snow et al. (2010)     | United Kingdom | YES                                         | Outdoor access, Cage systems (traditional/barn); Alternative systems; Biosecurity; Vaccination; Farm size | None                                          | YES                           |
| Sunagawa et al. (1997) | Japan         | YES                                         | Cage systems; Presence of windows in stable                                          | None                                          | YES                           |
| Tamba et al. (2000)    | Italy         | YES                                         | Cage systems (traditional), vaccination; farm size                                   | None                                          | YES                           |
| Van Der Zijpp et al. (2006) | Netherlands | YES                                         | Cage systems; alternative systems; type of litter                                    | Activity/behaviour, mortality                  | NO                            |
| Emous and Fiks-van Niekerk (2004) | Netherlands | YES                                         | Alternative systems                                                                  | Mortality                                      | NO                            |
| Van Hoorebeke et al. (2010a) | Belgium     | YES                                         | Cage systems, Alternative systems, flock size, age of hens, age of infrastructure    | None                                          | YES                           |
| Van Hoorebeke et al. (2010b) | Belgium     | YES                                         | Outdoor access, Cage systems (conventional/aviary); Alternative systems; Biosecurity; farm size | None                                          | YES                           |
| Wierup et al. (2017)   | Sweden        | YES                                         | Outdoor access                                                                       | None                                          | NO                            |
### Experimental studies

| Reference                  | Country        | Welfare aspects or housing systems considered | Which risk/protective factor(s) in relation to the farming system have been evaluated? | Which animal welfare indicators are described? | Other risk factors considered |
|----------------------------|----------------|-----------------------------------------------|--------------------------------------------------------------------------------------|-----------------------------------------------|-------------------------------|
| De Vylder et al. (2009)    | Belgium        | YES                                           | Cage systems (conventional, enriched, aviary)                                        | None                                          | NO                            |
| de Vylder et al. (2011)    | Belgium        | YES                                           | Cage systems; Alternative systems; Group size                                          | None                                          | NO                            |
| Gast et al. (2013)         | USA            | YES                                           | Cage systems (CC, enriched cage)                                                     | None                                          | NO                            |
| Gast et al. (2014a)        | USA            | YES                                           | Cage systems (CC, enriched cage)                                                     | None                                          | NO                            |
| Gast et al. (2014b)        | USA            | YES                                           | Cage systems (CC, enriched cage)                                                     | None                                          | NO                            |
| Gast et al. (2015)         | USA            | YES                                           | Cage systems; Alternative systems                                                     | None                                          | NO                            |
| Gast et al. (2017b)        | USA            | YES                                           | Cage systems (enriched cages); Stocking density                                      | None                                          | YES                           |
| Gast et al. (2017a)        | USA            | YES                                           | Cage systems (enriched cage); Stocking density                                      | None                                          | YES                           |
| Gast et al. (2017c)        | USA            | YES                                           | Cage systems (enriched cage); Stocking density                                      | None                                          | YES                           |
| Hannah et al. (2011)       | USA            | YES                                           | Cage systems; Alternative systems                                                     | None                                          | NO                            |
| Holt and Porter (1992)     | USA            | YES                                           | Moulting                                                                              | None                                          | YES                           |
| Holt (1995)                | USA            | YES                                           | Moulting                                                                              | None                                          | YES                           |
| Holt et al. (1998)         | USA            | YES                                           | Moulting                                                                              | None                                          | YES                           |
| Koelkebeck et al. (1987)   | USA            | YES                                           | Cage systems; Stocking density                                                       | Stress (not heat stress); Activity/behaviour  | YES                           |
| Kubena et al. (2005)       | USA            | YES                                           | Moulting                                                                              | None                                          | NO                            |
| Murase et al. (2006)       | Japan          | YES                                           | Moulting                                                                              | None                                          | NO                            |
| Nordentoft et al. (2011)   | Denmark        | YES                                           | Cage systems; Alternative systems                                                     | None                                          | NO                            |
| Parisi et al. (2015)       | USA            | YES                                           | Outdoor access; Cage systems (CC); Alternative systems                                | None                                          | NO                            |
| Posadas Hernandez et al. (2005) | Mexico         | YES                                           | Outdoor access, cage systems (traditional)                                            | Stress (not heat stress)                      | NO                            |
| Thomas et al. (2011)       | Netherlands    | YES                                           | Group size                                                                            | None                                          | NO                            |
| Zongo et al. (2015)        | France         | YES                                           | Cage systems (enriched cage); Group size                                             | None                                          | NO                            |
Table C.4: Overview of studies dealing with the occurrence of *Salmonella* in broiler chickens in relation to the farming methods and other animal welfare indicators

| Reference                  | Population          | Country  | Welfare aspects or housing systems considered | Which risk/protective factor(s) in relation to the farming system have been evaluated? | Which animal welfare indicators are described? | Other risk factors |
|----------------------------|---------------------|----------|----------------------------------------------|-------------------------------------------------------------------------------------|-----------------------------------------------|-------------------|
| Alali et al. (2010)        | Production flocks   | USA      | YES                                          | Outdoor access; Group size; Stocking density; Organic                                | None                                           | NO                |
| Alebachew and Mekonnen     | Production flocks   | Ethiopia | YES                                          | Outdoor access                                                                       | None                                           | NO                |
| (2013)                     |                      |          |                                              |                                                                                      |                                               |                   |
| Le Bouquin et al. (2010)   | Production flocks   | France   | YES                                          | Outdoor access, Organic                                                               | None                                           | YES               |
| Chriel et al. (1999)       | Production flocks   | Denmark  | YES                                          | Group size; Type of litter; Previous infections                                       | None                                           | NO                |
|                            |                      |          |                                              |                                                                                      |                                               |                   |
| Esteban et al. (2008)      | Production flocks   | Spain    | YES                                          | Outdoor access                                                                       | None                                           | NO                |
| Franz et al. (2012)        | Production flocks   | the Netherlands | YES | Group size                                 | None                                           | YES               |
| Henken et al. (1992)       | Breeding flocks     | the Netherlands | YES | Biosecurity; Feeding                      | None                                           | YES               |
| Jacobs-Reitsma et al. (1994) | Production flocks | the Netherlands | YES | Biosecurity; Feeding                      | None                                           | YES               |
| Opara et al. (1992)        | Production flocks   | USA      | YES                                          | Type of litter                                                                       | None                                           | YES               |
| Pieskus et al. (2008a)     | Production flocks   | Italy    | YES                                          | Organic                                                                              | None                                           | NO                |
| Proietti et al. (2007)     | Production flocks   | Italy    | YES                                          | Organic                                                                              | None                                           | NO                |
| Rose et al. (1999)         | Production flocks   | France   | YES                                          | Biosecurity, Feeding; Previous infections                                          | None                                           | YES               |
| Rossa et al. (2013)        | Production flocks   | Brazil   | YES                                          | Outdoor access                                                                       | None                                           | NO                |
| Sapkota et al. (2014)      | Production flocks   | USA      | YES                                          | Outdoor access; Organic                                                               | None                                           | NO                |
| Siemon et al. (2007)       | Production flocks   | USA      | YES                                          | Outdoor access; Pasture poultry farms                                               | None                                           | NO                |
| Skov et al. (1999)         | Production flocks   | Denmark  | YES                                          | Group size; Stocking density; Genetic; Biosecurity                                    | None                                           | YES               |
| Snow et al. (2008)         | Production flocks   | United Kingdom | YES | Outdoor access; group size; organic          | None                                           | NO                |
| Thakur et al. (2013)       | Production flocks   | USA      | YES                                          | Outdoor access                                                                       | None                                           | NO                |
| Tuyttens et al. (2005)     | Production flocks   | Belgium  | YES                                          | Outdoor access; Group size; Stocking density                                         | None                                           | NO                |
| Tuyttens et al. (2008)     | Production flocks   | Belgium  | YES                                          | Outdoor access                                                                       | None                                           | NO                |
| Van Overbeke et al. (2006) | Production flocks   | Belgium  | YES                                          | Organic                                                                              | None                                           | NO                |
| Volkel et al. (2011)       | Production flocks   | Germany  | YES                                          | Type of litter                                                                        | None                                           | NO                |
| Wierup et al. (2017)       | Production flocks   | Sweden   | YES                                          | Outdoor access                                                                       | None                                           | NO                |
### Table: Summary of Experimental Studies

| Reference                  | Population          | Country   | Welfare aspects or housing systems considered | Which risk/protective factor(s) in relation to the farming system have been evaluated? | Which animal welfare indicators are described? | Other risk factors |
|----------------------------|---------------------|-----------|-----------------------------------------------|-----------------------------------------------------------------------------------|-----------------------------------------------|-------------------|
| Corrier et al. (1992)      | Production flocks   | USA       | YES                                           | Type of litter                                                                    | None                                                          | YES               |
| Fries et al. (1994)        | Production flocks   | Germany   | YES                                           | Type of floor                                                                     | None                                                          | YES               |
| Gomes et al. (2014)        | Production flocks   | Brazil    | YES                                           | Stocking density                                                                 | Stress (not heat stress)                                 | NO                |
| Gustafson and Kobland (1984) | Production flocks   | USA       | YES                                           | Type of litter                                                                    | None                                                          | YES               |
| Lund et al. (2003)         | Production flocks   | USA       | YES                                           | Organic; Feeding                                                                 | None                                                          | YES               |
| Santos et al. (2008)       | Production flocks   | USA       | YES                                           | Type of litter, feeding                                                           | None                                                          | YES               |
| Soliman et al. (2009)      | Production flocks   | USA       | YES                                           | There were no such factors evaluated                                              | Heat stress, food withdrawal                              | NO                |
| Waldroup et al. (1992)     | Production flocks   | USA       | YES                                           | Stocking density                                                                 | None                                                          | YES               |
C.2. ToR 5

Literature searches were conducted on 6 February 2018 in the Web of Science™ Core Collection (1975–present), CABI: CAB Abstracts® (1910–present) and PubMed. The search strategies are reported in Tables C.5 and C.6. Searches retrieved 1,316 (Web of Science), 360 (CABI) and 331 (PubMed) hits.

Table C.5: Details of search strings used for literature searches – search strings for Web of Science and CABI

| Set number | Search |
|------------|--------|
| 4          | #3 AND #2 AND #1 |
| 3          | **TOPIC:** (campylobacter OR "C jejuni" OR "C coli")  
**DocType** = All document types  
**Language** = All languages  
**Time span** = 2000-2018 |
| 2          | **TOPIC:** (salmonella OR "S Enterica" OR "S Enteritidis" OR "S Typhimurium" OR "S Hadar" OR "S Virchow" OR "S Infantis")  
**DocType** = All document types  
**Language** = All languages  
**Time span** = 2000-2018 |
| 1          | **TOPIC:** (chicken OR chickens OR hen OR hens OR broiler* OR pullet* OR "Gallus gallus" OR "Gallus domesticus" OR "G gallas" OR "G domesticus" OR (("layer" OR "layers") NEAR/4 (farm* OR environment* OR production OR flock* OR hous*)))  
**DocType** = All document types  
**Language** = All languages  
**Time span** = 2000-2018 |

Table C.6: Details of search strings used for literature searches - search strings for PubMed

| Set number | Search |
|------------|--------|
| 4          | #3 AND #2 AND #1 |
| 3          | "Chickens" [Mesh] OR chicken [Tiab] OR chickens [Tiab] OR hen [Tiab] OR hens [Tiab] OR broiler* [Tiab] OR pullet* [Tiab] OR "Gallus gallus" [Tiab] OR "Gallus domesticus" [Tiab] OR "G gallas" [Tiab] OR "G domesticus" [Tiab] OR (("layer" [Tiab] OR "layers" [Tiab]) AND (farm* [Tiab] OR environment* [Tiab] OR production [Tiab] OR flock* [Tiab] OR hous*[Tiab])  
**DocType** = All document types  
**Language** = All languages  
**Time span** = 2000-2018 |
| 2          | "salmonella" [Mesh] OR salmonella [Tiab] OR "S Enterica" [Tiab] OR "S Enteritidis" [Tiab] OR "S Typhimurium" [Tiab] OR "S Hadar" [Tiab] OR "S Virchow" [Tiab] OR "S Infantis" [Tiab]  
**DocType** = All document types  
**Language** = All languages  
**Time span** = 2000-2018 |
| 1          | "Chickens" [Mesh] OR chicken [Tiab] OR chickens [Tiab] OR hen [Tiab] OR hens [Tiab] OR broiler* [Tiab] OR pullet* [Tiab] OR "Gallus gallus" [Tiab] OR "Gallus domesticus" [Tiab] OR "G gallas" [Tiab] OR "G domesticus" [Tiab] OR (("layer" [Tiab] OR "layers" [Tiab]) AND (farm* [Tiab] OR environment* [Tiab] OR production [Tiab] OR flock* [Tiab] OR hous*[Tiab]))  
**DocType** = All document types  
**Language** = All languages  
**Time span** = 2000-2018 |

Three EndNote X7 files were created, containing the outputs from the three searches, including all indexed fields per hit (e.g. title, authors, abstract). Files were combined and duplicate records removed yielding **1,533 records** after de-duplication. The EndNote file was transferred into DistillerSR® Web-Based Systematic Review Software (Evidence Partners, Ottawa, Canada) for the selection procedure.
The records were screened for relevance to the review question (ToR 5) in three steps:

- **Step 1**: title screening of 1,533 records to exclude obviously irrelevant records: 452 remained.
- **Step 2**: screening of title and abstracts of 452 remaining records by answering to three specific questions: Q1: Occurrence of *Salmonella* and *Campylobacter*; Q2: The presence in poultry (i.e. poultry at farm (consider broiler, laying hen, turkey, and ducks), poultry at slaughterhouse); Q3: Co-infection (co-colonisation) or co-detection in samples, animals. The answers to these questions needed to be positive or unclear to proceed to the next step.
- **Step 3**: screening of remaining 199 records at full text based on records characteristics (i.e. availability of full text, primary research study and language).
- **Step 4**: screening of remaining 199 records at full-text level by answering to the same specific questions as for step 2. The answers to these questions needed to be positive for inclusion.

An overview of the studies obtained is given in Tables C.7 (farm) and 21 (slaughterhouse).
Table C.7: Literature data on the occurrence of *Salmonella* and *Campylobacter* in poultry at farm/group level

| Population | Infection | Sample type | Additional information | Prevalence | Mean load (log$_{10}$ CFU/g) | Text extract, incl. statistics used and risk and protective factors, if relevant | Reference |
|------------|-----------|-------------|------------------------|------------|-----------------------------|--------------------------------------------------------------------------------|-----------|
| Turkeys    | Natural   | Caecal material | Period of 16 days | 28.8% of 125 birds | 87.2% of 125 birds | NS NS In each of 5 AGP trial groups, both organisms persisted for the whole of the trial period and although results from individual birds are not presented, the high prevalence of *Campylobacter* means that at least some of the birds must have been colonised by both organisms | Cox et al. (2003) |
| Broilers   | Experimental | Caecal material | Control birds in a litter acidification experiment at 4 weeks considered | 30.0% of 40 birds | 100.0% of 40 birds | 0.48 5.72 In a trial of the effect of litter acidification, intervention and control birds infected by contact with contaminated litter were sampled periodically. Although data for individual birds is not recorded, at the end of the study all birds were infected with *Campylobacter* and 30% with *Salmonella*, showing colonisation by both organisms | Line (2002) |
| Population | Infection | Sample type | Additional information | Prevalence | Mean load (log₁₀ CFU/g) | Text extract, incl. statistics used and risk and protective factors, if relevant | Reference |
|------------|-----------|-------------|-----------------------|------------|------------------------|--------------------------------------------------------------------------------|-----------|
| Broilers   | Natural   | Cloacal material and boot swabs | Cloacal swabs from live birds at slaughter (pool 10) tested for *Campylobacter* and boot socks at farm used for *Salmonella*; 8,911 flocks | 5.5% of 8,911 flocks | 42.5% of 8,911 flocks with both organisms | NS | In national surveillance programmes of broiler flocks carried out in Denmark during 1998 and 1999, 89,110 samples for *Campylobacter*; ten per flock, were taken at 10 different abattoirs, and 44,550 samples for *Salmonella* were taken from the same flocks in the broiler houses. No seasonal variation was identified, unlike for *Campylobacter* where there was a pronounced summer peak. 198 of 8,911 flocks (2.2%) were positive for both *Campylobacter* and *Salmonella*, and 4,863 (54.6%) flocks were negative for both. There was no significant correlation of flock colonization with *Campylobacter* and *Salmonella* (OR = 1.04 CI₉⁵[0.86; 1.26]) | Wedderkopp et al. (2001) |
| Population | Infection   | Sample type | Additional information                                                                 | Prevalence                     | Mean load ($\log_{10}$ CFU/g) | Text extract, incl. statistics used and risk and protective factors, if relevant | Reference               |
|------------|-------------|-------------|----------------------------------------------------------------------------------------|-------------------------------|-------------------------------|--------------------------------------------------------------------------------|--------------------------|
| Broilers   | Experimental| Caecal material | Control birds considered in competitive exclusion experiment                              | 90.0% of 30 birds             | 100.0% of 30 birds            | 4.2                                          | 7.3                                    | In a trial of different competitive exclusion formulations for protection against experimental challenge, all control birds remained positive for *Campylobacter* after one week and almost all for *Salmonella*, demonstrating co-colonisation in most of the birds and all 3 batches of 10 birds | Stern et al. (2001)     |
| Turkeys    | Natural     | Caecal droppings | Two flocks sampled periodically                                                          | 31.1% of 30 birds (toms)          | 80% of 30 birds (toms)                                | NS                                           | NS                                    | Overall, in a study of 2 naturally infected turkey flocks, toms were 80% positive for *Campylobacter* and 31.1% positive for *Salmonella*; hens were 70% positive for *Campylobacter* and 17.7% positive for *Salmonella*. Both sampled flocks remained positive for both organisms for at least 15 weeks, although no results from individual birds for both organisms were reported | Cox et al. (2000)       |
| Population       | Infection   | Sample type     | Additional information                                                                 | Prevalence               | Mean load (log<sub>10</sub> CFU/g) | Text extract, incl. statistics used and risk and protective factors, if relevant | Reference                |
|------------------|-------------|-----------------|----------------------------------------------------------------------------------------|--------------------------|-----------------------------------|---------------------------------------------------------------------------------|-------------------------|
| Broilers         | Experimental| Caecal material | Control group, considered in feed additive experiment using 50 chickens per group (10 samples taken at 6 weeks) | 50% of 10 samples        | 90% of 10 samples                 | NS                                                                                 | NS                     | Bora et al. (2011) |
| Turkeys          | Natural     | Caecal material | 33 days old birds considered                                                            | 98% of 50 birds          | 90% of 50 birds                   | NS                                                                                 | NS                     | Thornton (2010)   |
| Broilers         | Experimental| Cloacal swabs (%) and caecal content (log<sub>10</sub> CFU/g) | Effect of fermented liquid feed on C. jejuni and S. Enteritidis colonisation in broiler chickens; Enumeration of individual birds at 4, 19, 47 and 61 weeks (control and inoculated birds) | From 13 to 100% depending on the groups (dry feed and fermented liquid feed; n = 6 or 8 birds) | From 0 to 100% depending on the groups (dry feed and fermented liquid feed; n = 6 or 8 or 10 birds) | 6.8–8.2 depending on the groups (dry feed and fermented liquid feed; n = 6 or 8 birds) | 7.6–9.0 depending on the groups (dry feed and fermented liquid feed; n = 10 birds) | Birds can be colonised by Campylobacter and Salmonella concurrently without impacting the results of colonisation when the birds are infected by one of the pathogens: 'no significant effect of co-inoculation was found' | Heres et al. (2003) |
| Turkeys (breeder)| Experimental| Pooled faecal droppings | Routes of transmission of Salmonella and Campylobacter in breeder turkeys | From 52 to 70% depending on the groups (control and infected toms and hens; n = 184) | NS | 2–7 depending on the groups (control and infected toms and hens; n = 200) | No analysis for co-colonisation. The routes of transmission as a function of time for each pathogen are developed. Both were able to colonise without impacting each other | Crespo et al. (2016) |
| Population          | Infection        | Sample type      | Additional information                                                                 | Prevalence | Mean load (log_{10} CFU/g) | Text extract, incl. statistics used and risk and protective factors, if relevant                                                                 | Reference |
|---------------------|------------------|------------------|--------------------------------------------------------------------------------------|------------|---------------------------|---------------------------------------------------------------------------------------------------------------------------------------------|-----------|
| Laying hens (male chicks) | Experimental     | Caecal material  | Investigating the effect of co-infected birds by *Salmonella* and *Campylobacter*  Enumeration: individual birds at 5, 13, 19 days (15 birds per group) | NS         | NS                        | At day 5, no significant differences in mean counts in the caecal material were found between the groups (mean count 8 log_{10} CFU/mL) inoculated by *Salmonella* and *Campylobacter* alone compared to the group inoculated by both. At day 13, in the group inoculated by both, the counts of *Salmonella* and *Campylobacter* were around one log higher than those obtained from birds inoculated by one of each separately. At day 19, only the group inoculated by *Salmonella* was still significantly different (one log lower) compared to the group inoculated by both. In conclusion, co-colonisation of birds by *Salmonella* and *Campylobacter* did not affect the mean counts of each negatively but it seemed that *Salmonella* would be able to grow better when birds are infected by *Campylobacter* | Rouxel et al. (2018)(14) |
| Population | Infection        | Sample type                      | Additional information                                                                                   | Prevalence | Mean load (log_{10} CFU/g) | Text extract, incl. statistics used and risk and protective factors, if relevant | Reference |
|------------|------------------|----------------------------------|-----------------------------------------------------------------------------------------------------------|------------|---------------------------|----------------------------------------------------------------------------------|-----------|
| Broilers   | Experimental     | Caecal samples                   | Immune gene expression and intestinal responses between *Salmonella* and *Campylobacter*. Results 48 h post-challenge considered | NS         | NS                        | 7                                                                                | 11        |
|            |                  |                                  | This article explains one of the reasons why the two organisms are able to grow together without negative impact due to differences in immune responses from animals infected by *Salmonella* and *Campylobacter* |            |                           | Shaughnessy et al. (2009)                                                        |           |
| Broilers   | Experimental     | Oesophagus, small intestine, caeca, liver and spleen samples | Comparative in vivo infection models yield insights on early host immune response to *Campylobacter* in chickens. Results 48 h post-challenge considered | NS         | NS                        | Clearance (oesophagus); clearance (small intestine); 7 (caeca); < 5 (liver, only one bird); < 5 (spleen, only one bird) | 9         |
|            |                  |                                  | Animals were inoculated separately by *Salmonella* and *Campylobacter*. Considered together, microbiological, cellular and gene expression profiles indicate that the innate immune system responds differently to *Salmonella* and to *Campylobacter* infection. Furthermore, reduction in the expression of AMPs may play a role in the persistence of high level colonisation of the host by *Campylobacter*. This study provided novel evidence that the chicken host immune system can differentiate between and differentially respond to *Salmonella* and *Campylobacter*. | 9          |                           | Meade et al. (2009)                                                              |           |
### Table 1: Prevalence and Mean Load of Salmonella and Campylobacter in Broiler Flocks

| Population | Infection | Sample type | Additional information | Prevalence | Mean load (log_{10} CFU/g) | Text extract, incl. statistics used and risk and protective factors, if relevant | Reference |
|------------|-----------|-------------|------------------------|------------|---------------------------|---------------------------------------------------------------------------------|-----------|
| Broilers   | Natural   | Farm: 2 pooled samples of fresh faecal droppings (*Salmonella*); 1 pooled sample of 5 swabs of fresh faecal droppings (*Campylobacter*) | Farm and SH characteristics affecting the occurrence of *Salmonella* and *Campylobacter*: data set collected between 2002 and 2005 (n = 59,495 at farm departure and slaughterhouse arrival; n = 73,233 at slaughterhouse departure) | NS         | NS                         | Positive association between *Salmonella* and *Campylobacter* at 2 sampling points: departure from farms and arrival at slaughter | Franz et al. (2012) |
| Broilers   | Natural   | Caecal contents (pool of 25 samples per flock at slaughter) | Commercial broiler flocks by culturing 25 pooled caecal samples per flock at slaughter | 27% (49/181) flocks | 82% (153/187) flocks | 187 Dutch broiler flocks were screened in 1992/3 for *Campylobacter* and *Salmonella* carriage. *Campylobacter* were isolated from caecal samples from 82% and *Salmonella* was isolated from 27% broiler flocks. | Jacobs-Reitsma et al. (1994) |

(Continued on the next page)
| Population                  | Infection                  | Sample type                  | Additional information                                                                 | Prevalence | Mean load (log$_{10}$ CFU/g) | Text extract, incl. statistics used and risk and protective factors, if relevant |
|-----------------------------|----------------------------|------------------------------|---------------------------------------------------------------------------------------|-------------|-------------------------------|---------------------------------------------------------------------------------|
| Broilers; laying hens and breeders | Natural Crop, duodenum and caeca | Concurrent colonisation with *Campylobacter* and *Salmonella* and assessment of sampling site at slaughter | 13% (7/56) broiler flocks of which 3/56 colonised by both pathogens; 65% (13/20) laying and breeding hen flocks of which 13/20 colonised by both pathogens | 13% (7/56) broiler flocks of which 3/56 colonised by both pathogens; 65% (13/20) laying and breeding hen flocks | 73% (41/56) broilers; 100% (20/20) laying and breeding hen flocks | NS NS Little to no association between *Campylobacter* and *Salmonella* occurrence in laying and breeding hen flocks Rasschaert et al. (2007) |

AGP: antimicrobial growth promoter; AMP: antimicrobial peptide; NS: not specified.

(a): This study, presented at the International *Salmonella* and Salmonellosis conference, Sep 2018, was added to the articles from the literature search because of its relevance to the topic.

(b): This study cited by a reference from the literature search was added to the selected articles because of its relevance to the topic.
| Population | Infection  | Sample type | Prevalence | Mean load (log$_{10}$ CFU/g) | Text Extract                                                                 | Reference |
|------------|------------|-------------|------------|-----------------------------|------------------------------------------------------------------------------|-----------|
| Broiler    | Experimental | Carcass rinse of broiler carcasses | 50.0% of 40 carcasses | 0.78 | 2.20 | In a trial of the effect of litter acidification, intervention and control birds infected by contact with contaminated litter were sampled periodically. Although data for individual birds is not recorded, at 4 weeks slaughtered a high prevalence of birds was found positive for Campylobacter and Salmonella, showing contamination of some carcasses by both organisms. | Line (2002) |
| Broiler    | Natural    | Carcass rinse of broiler carcasses | 19% of 299 carcasses; 65% of 20 organic broiler farms | NS | NS | Salmonella was found on carcasses from 20 organic broiler farms in a USA study. Campylobacter was found on most carcasses from 19 of 20 farms. This is comparable to rates seen on conventional farms. No data on co-occurrence but high prevalence means that some birds and most farms are likely to be co-infected, but cross-contamination of carcasses not taken into account. | Bender (2010) |
| Population | Infection | Sample type | Additional information | Prevalence | Mean load (log_{10} CFU/g) | Text Extract | Reference |
|------------|-----------|-------------|------------------------|------------|-----------------------------|--------------|-----------|
| Broiler    | Natural   | Carcass rinse | Prevalence and risk factors for Salmonella and Campylobacter on carcasses | 21.2% of 2,414 carcasses from 82 lots | NS | No impact of co-occurrence is described. The prevalence of each pathogen and potential risk factors associated to its presence on carcasses described | Arsenault et al. (2007) |
| Broiler    | Natural   | Carcass rinse | Baseline study in abattoirs (Alberta) | 37.5% of 1,295 carcasses | 75% of 1,234 carcasses | 0.85–1.94 depending on the size of the abattoirs | No impact of co-occurrence is described | Bohaychuk et al. (2009) |
| Broiler    | Natural   | Neck skins   | Campylobacter and Salmonella correlation on carcasses | 7.5% of 425 batches | 87.5% of 425 batches | 2.39 | No significant correlation (p = 0.269) between the presence of Campylobacter and Salmonella on carcasses (Spearman coefficient = 0.054). The Campylobacter load did not vary (p = 0.268) according to the Salmonella contamination status of the carcasses | Hue et al. (2011) |
| Population | Infection | Sample type | Additional information | Prevalence | Mean load (log_{10} CFU/g) | Text Extract | Reference |
|------------|-----------|-------------|------------------------|------------|----------------------------|--------------|-----------|
| Broiler    | Natural   | Environmental farm samples (swabs, faecal, litter); carcass rinses | Enumeration of *Salmonella* and *Campylobacter* at farm and processing plant samples | *Salmonella* 90.9% of 55 flocks (F) 94.5% of carcass samples from 48 flocks (PP) 63.6% of 55 flocks (F) 87.3% of carcass samples from 48 flocks (PP) | 0.19–1.14 depending on sampling types | 0.90–2.05 depending on sampling types | Significant relationships between F and PP samples for both pathogens (qualitative and quantitative). No indication about relationships between *Salmonella* and *Campylobacter*. Behaviour of both pathogens within the farms or the PP while describing the differences among them | Berghaus et al. (2013) |
| Broiler    | Natural   | Carcass rinse | Correlation between concentrations of 2 species of bacteria with censored microbial testing data | *Salmonella* 45.8% of 3,164 carcasses *Campylobacter* 70.9% of 3,164 carcasses | NS | NS | A weak positive correlation between *Salmonella* and *Campylobacter* prevalence but not significant. Both pathogens were found in 33 % of samples. Parameter estimates from a model (no real data of bacterial counts). | Williams and Ebel (2014) |
| Population | Infection | Sample type | Additional information | Prevalence | Mean load (log_{10} CFU/g) | Text Extract | Reference |
|------------|-----------|-------------|------------------------|------------|---------------------------|--------------|-----------|
| Broiler    | Natural   | Farm: 2 pooled samples of fresh faecal droppings \((\text{Salmonella})\); 1 pooled sample of 5 swabs of fresh faecal droppings \((\text{Campylobacter})\) SH: 30 caecal swabs pooled in 1 sample – 25 g of neck skin (both) | Farm and SH characteristics affecting the occurrence of \text{Salmonella} and \text{Campylobacter}; data set collected between 2002 and 2005 \((n = 59, 495 \text{ at farm departure and slaughterhouse arrival; } n = 73, 233 \text{ at slaughterhouse departure})\) | NS \(\quad\) NS | NS \(\quad\) NS | Positive, significant \((p \leq 0.005)\) association between \text{Salmonella} and \text{Campylobacter} at 2 sampling points: departure from farms and arrival at slaughterhouse | Franz et al. (2012) |

NS: not stated; F: farm; PP: processing plant.
## Table D.1: Distribution of confirmed sporadic salmonellosis cases in humans by serovar (the 20 most frequent serovars, TESSy data, 2010–2016)

| Serovar                      | 2016  | 2015  | 2014  | 2013  | 2012  | 2011  | 2010  |
|-----------------------------|-------|-------|-------|-------|-------|-------|-------|
|                             | N     | %     | N     | %     | N     | %     | N     | %     |
| **Enteritidis**             | 32,994 | 47.6  | 31,971 | 44.4  | 32,447 | 44.5  | 28,460 | 39.4  |
| **Typhimurium**             | 9,691  | 14.0  | 11,900 | 16.5  | 12,740 | 17.5  | 14,727 | 20.4  |
| **Monophasic Typhimurium 1,4,[5],12:i:-** | 5,697 | 8.2   | 5,786 | 8.0   | 5,774 | 7.9   | 6,310 | 8.7   |
| **Infantis**                | 1,641  | 2.4   | 1,647 | 2.3   | 1,829 | 2.5   | 2,205 | 3.1   |
| **Newport**                 | 732    | 1.1   | 784   | 1.1   | 752   | 1.0   | 817   | 1.1   |
| **Derby**                   | 615    | 0.9   | 728   | 1.0   | 726   | 1.0   | 751   | 1.0   |
| **Kentucky**                | 552    | 0.8   | 693   | 1.0   | 716   | 1.0   | 682   | 0.9   |
| **Stanley**                 | 497    | 0.7   | 533   | 0.7   | 581   | 0.8   | 631   | 0.9   |
| **Vinchow**                 | 497    | 0.7   | 503   | 0.7   | 491   | 0.7   | 559   | 0.8   |
| **Saintpaul**               | 443    | 0.6   | 420   | 0.6   | 433   | 0.6   | 556   | 0.8   |
| **Agona**                   | 436    | 0.6   | 388   | 0.5   | 370   | 0.5   | 443   | 0.6   |
| **Java**                    | 402    | 0.6   | 381   | 0.5   | 365   | 0.5   | 427   | 0.6   |
| **Bovismorbificans**        | 387    | 0.6   | 366   | 0.5   | 360   | 0.5   | 409   | 0.6   |
| **Braenderup**              | 377    | 0.5   | 309   | 0.4   | 356   | 0.5   | 382   | 0.5   |
| **Panama**                  | 306    | 0.4   | 287   | 0.4   | 327   | 0.4   | 372   | 0.5   |
| **Napoli**                  | 295    | 0.4   | 282   | 0.4   | 291   | 0.4   | 341   | 0.5   |
| **Chester**                 | 284    | 0.4   | 275   | 0.4   | 289   | 0.4   | 318   | 0.4   |
| **Hadar**                   | 272    | 0.4   | 255   | 0.4   | 281   | 0.4   | 285   | 0.4   |
| **Bareilly**                | 259    | 0.4   | 251   | 0.3   | 269   | 0.4   | 264   | 0.4   |
| **Dublin**                  | 232    | 0.3   | 238   | 0.3   | 254   | 0.3   | 260   | 0.4   |
| **Other**                   | 12,727 | 18.4  | 13,996 | 19.4  | 13,021 | 18.0  | 12,454 | 15.8  |
| **Total**                   | 69,336 | 91.7  | 71,953 | 93.7  | 72,873 | 94.1  | 72,220 | 92.6  |

N: number of cases; TESSy: The European Surveillance System.

Source: TESSy. Country abbreviations: AT: Austria; BE: Belgium; CZ: Czech Republic; DE: Germany; DK: Denmark; EE: Estonia; EL: Greece; ES: Spain; FI: Finland; FR: France; HU: Hungary; IE: Ireland; IT: Italy; LT: Lithuania; LU: Luxembourg; LV: Latvia; MT: Malta; NL: Netherlands; PT: Portugal; RO: Romania; SE: Sweden; SI: Slovenia; SK: Slovakia; UK: United Kingdom.

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Table D.2: Distribution of confirmed salmonellosis cases in humans acquired outside the EU by serovar (the 20 most frequent serovars, TESSy data, 2010–2016)

| Serovar                  | 2016 N | 2016 % | 2015 N | 2015 % | 2014 N | 2014 % | 2013 N | 2013 % | 2012 N | 2012 % | 2011 N | 2011 % | 2010 N | 2010 % |
|-------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Enteritidis             | 1,487  | 30.0   | 1,773  | 30.9   | 1,810  | 35.3   | 2,213  | 39.9   | 1,813  | 34.6   | 1,747  | 37.1   | 2,192  | 37.3   |
| Typhimurium             | 403    | 8.1    | 505    | 8.8    | 468    | 9.1    | 505    | 9.1    | 599    | 11.4   | 463    | 9.8    | 563    | 9.6    |
| Stanley                 | 186    | 3.8    | 170    | 3.0    | 168    | 3.3    | 187    | 3.4    | 191    | 3.6    | 159    | 3.4    | 224    | 3.8    |
| Kentucky                | 178    | 3.6    | 139    | 2.4    | 138    | 2.7    | 180    | 3.2    | 174    | 3.4    | 152    | 2.9    | 213    | 3.6    |
| Monophasic Typhimurium  | 1,4,[5],12:i- | 151    | 3.0    | 137    | 2.4    | 131    | 2.6    | 156    | 3.2    | 138    | 2.6    | 192    | 3.7    |
| Newport                 | 131    | 2.6    | 121    | 2.1    | 128    | 2.5    | 140    | 2.5    | 132    | 2.5    | 114    | 2.4    | 146    | 2.5    |
| Virchow                 | 109    | 2.2    | 116    | 2.0    | 112    | 2.2    | 109    | 2.0    | 121    | 2.3    | 95     | 2.0    | 118    | 2.0    |
| Agona                   | 107    | 2.2    | 88     | 1.5    | 97     | 1.9    | 86     | 1.6    | 92     | 1.8    | 94     | 2.0    | 115    | 2.0    |
| Java                    | 106    | 2.1    | 83     | 1.4    | 76     | 1.5    | 85     | 1.5    | 88     | 1.7    | 83     | 1.8    | 96     | 1.6    |
| Chester                 | 91     | 1.8    | 70     | 1.2    | 76     | 1.5    | 84     | 1.5    | 78     | 1.5    | 74     | 1.6    | 78     | 1.3    |
| Braenderup              | 89     | 1.8    | 67     | 1.2    | 70     | 1.4    | 67     | 1.2    | 75     | 1.5    | 75     | 1.5    | 78     | 1.3    |
| Infantis                | 86     | 1.7    | 66     | 1.1    | 67     | 1.3    | 67     | 1.3    | 61     | 1.2    | 66     | 1.4    | 84     | 1.3    |
| Saintpaul              | 82     | 1.7    | 61     | 1.1    | 59     | 1.2    | 57     | 1.0    | 61     | 1.2    | 65     | 1.4    | 69     | 1.2    |
| Hadar                   | 68     | 1.4    | 58     | 1.0    | 55     | 1.1    | 55     | 1.0    | 60     | 1.1    | 59     | 1.3    | 62     | 1.1    |
| Corvallis               | 63     | 1.3    | 55     | 1.0    | 52     | 1.0    | 55     | 1.0    | 59     | 1.1    | 52     | 1.1    | 56     | 1.0    |
| Weltevreden             | 59     | 1.2    | 54     | 0.9    | 46     | 0.9    | 49     | 0.9    | 58     | 1.1    | 47     | 1.0    | 56     | 1.0    |
| Bareilly                | 56     | 1.1    | 52     | 0.9    | 39     | 0.8    | 48     | 0.9    | 50     | 1.0    | 45     | 1.0    | 53     | 1.0    |
| Mbandaka               | 37     | 0.7    | 37     | 0.6    | 39     | 0.8    | 44     | 0.8    | 40     | 0.8    | 39     | 0.8    | 46     | 0.8    |
| Poona                   | 37     | 0.7    | 33     | 0.6    | 34     | 0.7    | 44     | 0.8    | 37     | 0.7    | 39     | 0.8    | 45     | 0.8    |
| Heidelberg              | 33     | 0.7    | 30     | 0.5    | 34     | 0.7    | 38     | 0.7    | 38     | 0.7    | 37     | 0.7    | 40     | 0.7    |
| Other                   | 1,398  | 26.2   | 2,030  | 35.3   | 1,426  | 27.8   | 1,272  | 23.0   | 1,288  | 24.6   | 1,111  | 23.6   | 1,362  | 23.2   |
| Total                   | 4,957  | 75.5   | 5,745  | 83.2   | 5,125  | 81.4   | 5,541  | 74.4   | 5,236  | 72.4   | 4,715  | 64.1   | 5,878  | 73.2   |
| Unknown serovar         | 1,610  | 24.5   | 1,158  | 16.8   | 1,170  | 18.6   | 1,904  | 25.6   | 2,001  | 27.6   | 2,645  | 35.9   | 2,147  | 26.8   |

N: number of cases; TESSy: The European Surveillance System.
Source: TESSy. Country abbreviations: AT: Austria; BE: Belgium; CZ: Czech Republic; DE: Germany; DK: Denmark; EE: Estonia; EL: Greece; ES: Spain; FI: Finland; FR: France; HU: Hungary; IE: Ireland; IT: Italy; LT: Lithuania; LU: Luxembourg; LV: Latvia; MT: Malta; NL: Netherlands; PT: Portugal; RO: Romania; SE: Sweden; SI: Slovenia; SK: Slovakia; UK: United Kingdom.
Table D.3: Outcome in terms of mortality (death/alive) and hospitalisation status (yes/no) of the salmonellosis cases acquired in the EU (domestic and EU travel) for a selection of *Salmonella* serovars, TESSy data, 2014–2016

| Serotype          | Hospitalised status | Outcome in terms of mortality |
|-------------------|---------------------|------------------------------|
|                   | Hospitalised (N)    | Not hospitalised (N)         | Unknown (N) | % hospitalised CI95 (a) | Alive (N) | Death (N) | Unknown (N) | % death CI95 (b) | Total (N) |
| Enteritidis       | 17,833              | 41,047                       | 19,161      | 30.3 [29.9–30.7]        | 71,691    | 110       | 6,240       | 0.153 [0.126–0.185] | 78,041    |
| Typhimurium       | 2,358               | 3,487                        | 17,470      | 40.3 [39.1–41.6]        | 17,775    | 35        | 5,505       | 0.197 [0.137–0.273] | 23,315    |
| Monophasic        |                     |                              |             |                         |           |           |             |                  |           |
| Typhimurium 1,4,[5],12:i:- | 896                 | 1,768                        | 3,502       | 33.6 [31.8–35.5]        | 2,978     | 15        | 3,173       | 0.501 [0.281–0.825] | 6,166     |
| Infantis          | 654                 | 1,338                        | 1,406       | 32.8 [30.8–34.9]        | 2,874     | 6         | 518         | 0.208 [0.076–0.453] | 3,398     |
| Derby             | 131                 | 188                          | 838         | 41.1 [35.6–46.7]        | 841       | 1         | 315         | 0.119 [0.003–0.660] | 1,157     |
| Stanley           | 221                 | 420                          | 410         | 34.5 [30.8–38.3]        | 805       | 3         | 243         | 0.371 [0.077–1.08]  | 1,051     |
| Newport           | 110                 | 189                          | 571         | 36.8 [31.3–42.5]        | 550       | 3         | 317         | 0.543 [0.112–1.58]  | 870       |
| Bovismorbificans  | 165                 | 182                          | 463         | 47.6 [42.2–53.0]        | 630       | 1         | 179         | 0.158 [0.004–0.880] | 810       |
| Virchow           | 101                 | 182                          | 372         | 35.7 [30.1–41.6]        | 496       | 3         | 156         | 0.601 [0.124–1.75]  | 655       |
| Agona             | 38                  | 86                           | 374         | 30.6 [22.7–39.6]        | 338       | 0         | 160         | 0 [0–1.09]        | 498       |
| Kentucky          | 63                  | 104                          | 303         | 37.7 [30.4–45.5]        | 278       | 2         | 190         | 0.714 [0.087–2.56]  | 470       |
| Java              | 64                  | 138                          | 244         | 31.7 [25.3–38.6]        | 288       | 0         | 158         | 0 [0–2.326]       | 446       |
| Muenchen          | 24                  | 36                           | 363         | 40.0 [27.6–53.5]        | 306       | 2         | 115         | 0.649 [0.079–2.33]  | 423       |
| Brandenburg       | 56                  | 101                          | 224         | 35.7 [28.2–43.7]        | 243       | 0         | 138         | 0 [0–1.507]       | 381       |
| Saintpaul         | 39                  | 126                          | 215         | 23.6 [17.3–30.9]        | 243       | 0         | 137         | 0 [0–1.507]       | 380       |
| Oranienburg       | 56                  | 45                           | 258         | 55.4 [45.2–65.3]        | 198       | 1         | 160         | 0.503 [0.013–2.77]  | 359       |
| Thompson          | 56                  | 146                          | 154         | 27.7 [21.7–34.4]        | 264       | 1         | 91          | 0.377 [0.010–2.08]  | 356       |
| Braenderup        | 35                  | 40                           | 228         | 46.7 [35.1–58.6]        | 189       | 2         | 112         | 1.05 [0.127–3.73]  | 303       |
| Montevideo        | 26                  | 46                           | 216         | 36.1 [25.1–48.3]        | 184       | 1         | 103         | 0.541 [0.014–2.98]  | 288       |
| Goldcoast         | 29                  | 31                           | 221         | 48.3 [35.2–61.6]        | 217       | 0         | 64          | 0 [0–1.686]       | 281       |
| Hadar             | 31                  | 48                           | 182         | 39.2 [28.4–50.9]        | 164       | 0         | 97          | 0 [0–2.224]       | 261       |
| Napoli            | 11                  | 15                           | 227         | 42.3 [23.4–63.1]        | 51        | 0         | 202         | 0 [0–6.978]       | 253       |
| Mbandaka          | 24                  | 46                           | 150         | 34.3 [23.3–46.6]        | 158       | 1         | 61          | 0.628 [0.016–3.454] | 220       |
| Livingstone       | 11                  | 22                           | 169         | 33.3 [18.0–51.8]        | 128       | 0         | 74          | 0 [0–2.841]       | 202       |
| Senftenberg       | 27                  | 37                           | 96          | 42.2 [29.9–55.2]        | 123       | 0         | 37          | 0 [0–2.955]       | 160       |
| Weltevreden       | 13                  | 14                           | 97          | 48.1 [28.7–68.1]        | 87        | 0         | 37          | 0 [0–4.151]       | 124       |
| Heidelberg        | 19                  | 14                           | 88          | 57.6 [39.2–74.5]        | 55        | 0         | 66          | 0 [0–6.487]       | 121       |
### Table: Serotype Analysis

| Serotype | Hospitalisation status | | | | | Outcome in terms of mortality | | | | Total (N) |
|---|---|---|---|---|---|---|---|---|---|---|---|
| | Hospitalised (N) | Not hospitalised (N) | Unknown (N) | % hospitalised CI95 | Alive (N) | Death (N) | Unknown (N) | % death CI95 |
| Havana | 5 | 16 | 42 | 23.8 [8.2–47.2] | 39 | 1 | 23 | 2.50 [0.063–13.16] | 63 |
| Other | 2,264 | 2,463 | 14,977 | 47.9 [46.5–49.3] | 14,149 | 35 | 5,520 | 0.247 [0.172–0.343] | 19,704 |
| Total | 25,360 | 52,375 | 63,021 | 32.6 [32.3–33.0] | 116,342 | 223 | 24,191 | 0.191 [0.167–0.218] | 140,756 |

**TESSy:** The European Surveillance System.

(a): The percentages have been calculated by serovar considering those cases with known hospitalisation status.

(b): The percentages have been calculated by serovar considering those cases with known outcome in terms of mortality.
### Appendix E – *Salmonella* serovars in various animal populations based on reported data and model estimates

**Table E.1:** Distribution of *Salmonella* serovars in breeders, layers and broilers of *Gallus gallus* during the production period (flock-based data) in countries running control programmes in accordance with Regulation (EC) No 2160/2003, 2014–2016

| Breeding flocks | N  | %   | Broiler flocks | N  | %   | Laying hen flocks | N  | %   | Human cases acquired in the EU | N  | %   |
|-----------------|----|-----|----------------|----|-----|-------------------|----|-----|---------------------------------|----|-----|
| Enteritidis     | 121| 24.80 | Infantis       | 5,666| 42.46 | Enteritidis       | 965| 43.68 | Enteritidis                     | 78,041| 61.00 |
| Mbandaka        | 48 | 9.84  | Mbandaka       | 1,295| 9.71  | Typhimurium       | 199| 9.01  | Typhimurium                      | 23,315| 18.22 |
| Typhimurium     | 46 | 9.43  | Enteritidis    | 1,176| 8.81  | Kentucky          | 191| 8.65  | Typhimurium, monophasic          | 6,166| 4.82  |
| Infantis        | 39 | 7.99  | Livingstone    | 779 | 5.84  | Infantis          | 175| 7.92  | Infantis                         | 3,398| 2.66  |
| Senftenberg     | 27 | 5.53  | Typhimurium    | 627 | 4.70  | Mbandaka          | 89 | 4.03  | Derby                            | 1,157| 0.90  |
| Mikawasima      | 15 | 3.07  | Thompson       | 546 | 4.09  | Agona             | 51 | 2.31  | Stanley                          | 1,051| 0.82  |
| Rissen          | 14 | 2.87  | Kedougou       | 379 | 2.84  | Typhimurium, monophasic | 40 | 1.81  | Newport                          | 870 | 0.68  |
| Kentucky        | 14 | 2.87  | Senftenberg    | 352 | 2.64  | Montevideo        | 40 | 1.81  | Bovismorbificans                 | 810 | 0.63  |
| Typhimurium, monophasic | 13 | 2.66  | Tennessee      | 259 | 1.94  | Senftenberg       | 39 | 1.77  | Virchow                          | 655 | 0.51  |
| Livingstone     | 12 | 2.46  | 1,13,23:i:-    | 238 | 1.78  | Ohio              | 37 | 1.67  | Agona                            | 498 | 0.39  |
| Ohio            | 10 | 2.05  | Kentucky       | 236 | 1.77  | Livingstone       | 28 | 1.27  | Kentucky                         | 470 | 0.37  |
| Taksony         | 10 | 2.05  | Typhimurium, monophasic | 234 | 1.75  | Newport           | 27 | 1.22  | Java                             | 446 | 0.35  |
| Derby           | 9  | 1.84  | Cerro           | 232 | 1.74  | Kottbus           | 25 | 1.13  | Muenchen                         | 423 | 0.33  |
| Toulon          | 9  | 1.84  | Montevideo      | 148 | 1.11  | Thompson          | 22 | 1.00  | Brandenburg                      | 381 | 0.30  |
| Liverpool       | 9  | 1.84  | Agona           | 129 | 0.97  | Braenderup        | 20 | 0.91  | Saintpaul                        | 380 | 0.30  |
| Worthington     | 8  | 1.64  | Ohio            | 104 | 0.78  | Hadar             | 18 | 0.81  | Oranienburg                      | 359 | 0.28  |
| Virchow         | 6  | 1.23  | Muenster        | 91  | 0.68  | Corvallis         | 17 | 0.77  | Thompson                         | 356 | 0.28  |
| Altona          | 6  | 1.23  | Havana          | 90  | 0.67  | Agama             | 13 | 0.59  | Braenderup                        | 303 | 0.24  |
| Kedougou        | 6  | 1.23  | Liverpool       | 85  | 0.64  | Virchow           | 13 | 0.59  | Montevideo                       | 288 | 0.23  |
| Agona           | 5  | 1.02  | Kottbus         | 62  | 0.46  | Tennessee         | 11 | 0.50  | Goldcoast                        | 281 | 0.22  |
| Amsterdam       | 5  | 1.02  | Derby           | 51  | 0.38  | Cerro             | 11 | 0.50  | Mikawasima                       | 280 | 0.22  |
| 1,13,23:i:-     | 4  | 0.82  | Indiana         | 43  | 0.32  | Anatum            | 11 | 0.50  | Bareilly                         | 270 | 0.21  |
| Hadar           | 4  | 0.82  | Coeln           | 42  | 0.31  | Havana            | 9  | 0.41  | Hadar                             | 261 | 0.20  |
## Breeding flocks

| Breeding flocks   | N  | %   | Broiler flocks | N  | %   | Laying hen flocks | N  | %   | Human cases acquired in the EU | N  | %   |
|-------------------|----|-----|----------------|----|-----|-------------------|----|-----|--------------------------------|----|-----|
| Mishmarhaemek     | 3  | 0.61| Taksony        | 37 | 0.28| Rissen            | 9  | 0.41| Rissen                         | 255| 0.20|
| Idikan            | 3  | 0.61| Java           | 36 | 0.27| Idikan            | 9  | 0.41| Napoli                         | 253| 0.20|
| Jerusalem         | 3  | 0.61| Anatum         | 32 | 0.24| Kedougou          | 9  | 0.41| Chester                        | 237| 0.19|
| Bredeney          | 3  | 0.61| Newport        | 29 | 0.22| Dublin            | 8  | 0.36| Kottbus                        | 237| 0.19|
| Llandoff          | 3  | 0.61| Gaminara       | 24 | 0.18| Blockley          | 8  | 0.36| Coeln                          | 225| 0.18|
| Muenster          | 2  | 0.41| Stanley        | 21 | 0.16| Albany            | 6  | 0.27| Dublin                         | 221| 0.17|
| Kottbus           | 2  | 0.41| Bredeney       | 20 | 0.15| Coeln             | 6  | 0.27| Mbandaka                       | 220| 0.17|
| Newport           | 2  | 0.41| Orion          | 18 | 0.13| Offa              | 5  | 0.23| Ohio                           | 215| 0.17|
| Poona             | 2  | 0.41| Chester        | 18 | 0.13| Derby             | 4  | 0.18| Livingstone                    | 203| 0.16|
| Montevideo        | 2  | 0.41| Give           | 18 | 0.13| Indiana           | 4  | 0.18| Indiana                        | 201| 0.16|
| Meleagridis       | 2  | 0.41| Saintpaul      | 13 | 0.10| Lexington         | 4  | 0.18| Panama                         | 176| 0.14|
| Other             | 21 | 4.30| Dublin         | 13 | 0.10| Bovismorbidicans  | 4  | 0.18| London                         | 173| 0.14|
| Total             | 488| 100 | Minnesota      | 12 | 0.09| Muenster          | 4  | 0.18| Senftenberg                    | 160| 0.13|
| Salmonella spp., unspecified | 245|      |                |    |     |                  |    |     | Salmonella spp., unspecified  |    |     |

## Human cases acquired in the EU

| Human cases acquired in the EU | N  | %   |
|--------------------------------|----|-----|
| Rissen                         | 255| 0.20|
| Napoli                         | 253| 0.20|
| Chester                        | 237| 0.19|
| Kottbus                        | 237| 0.19|
| Coeln                          | 225| 0.18|
| Dublin                         | 221| 0.17|
| Mbandaka                       | 220| 0.17|
| Ohio                           | 215| 0.17|
| Livingstone                    | 203| 0.16|
| Indiana                        | 201| 0.16|
| Panama                         | 176| 0.14|
| London                         | 173| 0.14|
| Senftenberg                    | 160| 0.13|

## Salmonella spp., unspecified

| Salmonella spp., unspecified | N  | %   |
|------------------------------|----|-----|
| Rissen                       | 11 | 0.08|
| Brandenburg                  | 3  | 0.14|
| Bredeney                     | 145| 0.11|
| Joal                         | 3  | 0.14|
| Tennessee                    | 144| 0.11|
| Gloucester                   | 3  | 0.14|
| Litchfield                   | 137| 0.11|
| Abony                        | 134| 0.10|
| Paratyphi B                  | 3  | 0.14|
| Abony                        | 134| 0.10|
| Llandoff                     | 3  | 0.14|
| Weltevreden                  | 125| 0.10|
| Nottingham                   | 2  | 0.09|
| Heidelberg                   | 121| 0.09|
| Stanleyville                 | 2  | 0.09|
| Anatum                       | 108| 0.08|
| Elomrane                     | 2  | 0.09|
| Corvallis                    | 107| 0.08|
| Kingston                     | 2  | 0.09|
| Give                         | 100| 0.08|
| Tshiongwe                    | 2  | 0.09|
| Arizonae                     | 93 | 0.07|
| Kedougou                     | 91 | 0.07|
| Orion                        | 2  | 0.09|
| Schwarzengrund               | 86 | 0.07|
| Meleagridis                  | 2  | 0.09|
| Stanleyville                 | 85 | 0.07|
| Glostrup                     | 2  | 0.09|
| Schwarzengrund               | 79 | 0.06|
| Dabou                        | 2  | 0.09|
| Javiana                      | 78 | 0.06|
| Breeding flocks | N | % | Broiler flocks | N | % | Laying hen flocks | N | % | Human cases acquired in the EU | N | % |
|----------------|---|---|----------------|---|---|------------------|---|---|-------------------------------|---|---|
| Haardt         | 4 | 0.03 | Essen          | 2 | 0.09 | Manhattan        | 75 | 0.06 |
| Bareilly       | 4 | 0.03 | Muenchen       | 2 | 0.09 | Sandiego        | 71 | 0.06 |
| Brandenburg    | 3 | 0.02 | Java           | 2 | 0.09 | Blockley        | 69 | 0.05 |
| II 42:b:e,n,x,z15 | 3 | 0.02 | Bredeney      | 2 | 0.09 | Havana          | 63 | 0.05 |
| Agama          | 3 | 0.02 | Cubana         | 2 | 0.09 | Muenster        | 61 | 0.05 |
| Schwarzengrund | 3 | 0.02 | Other          | 29 | 1.31 | Pomona          | 61 | 0.05 |
| 1,4,12:d:-     | 3 | 0.02 | Total          | 2,209 | 100 | Haifa           | 60 | 0.05 |
| Meleagridis    | 3 | 0.02 | Salmonella spp., unspecified | 1,114 | 57 | Choleraesuis | 0.04 |
| Stanleyville   | 2 | 0.01 | Grand Total    | 3,323 | 45 | Reading       | 0.04 |
| Bovismorbificans | 2 | 0.01 | Hvittingfoss   | 44 | 0.03 |
| Madelia        | 2 | 0.01 | Durham         | 42 | 0.03 |
| Butantan       | 2 | 0.01 | Telekebir      | 42 | 0.03 |
| Lille          | 2 | 0.01 | Veneziana      | 39 | 0.03 |
| Epinay         | 2 | 0.01 | Monschaui      | 39 | 0.03 |
| Szentes        | 2 | 0.01 | Richmond       | 38 | 0.03 |
| Mishmarhaemek  | 2 | 0.01 | Cotham         | 38 | 0.03 |
| Istanbul       | 2 | 0.01 | Bardo          | 38 | 0.03 |
| Putten         | 2 | 0.01 | Umbilo         | 36 | 0.03 |
| Other          | 32 | 0.24 | Oslo           | 33 | 0.03 |
| Total          | 13,344 | 100 | Agbeni         | 32 | 0.03 |
| Salmonella spp., unspecified | 11,188 | 32 | Stourbridge    | 0.03 |
| Grand Total    | 24,532 |   | Isangi         | 32 | 0.03 |
|                |     |   | Uganda         | 31 | 0.02 |
|                |     |   | Szentes        | 31 | 0.02 |
|                |     |   | Cerro          | 29 | 0.02 |
|                |     |   | Minnesota      | 29 | 0.02 |
|                |     |   | Albany         | 28 | 0.02 |
|                |     |   | Altona         | 28 | 0.02 |
|                |     |   | Kenya          | 27 | 0.02 |
| Breeding flocks | N  | %  | Broiler flocks | N  | %  | Laying hen flocks | N  | %  | Human cases acquired in the EU | N  | %  |
|-----------------|----|----|----------------|----|----|------------------|----|----|--------------------------------|----|----|
| Gloucester      | 27 | 0.02 | Schleissheim   | 25 | 0.02 | Eastbourne       | 24 | 0.02 | Potsdam                        | 24 | 0.02 |
| Eastbourne      | 24 | 0.02 | Adelaide       | 24 | 0.02 | Urbana           | 24 | 0.02 | Singapore                      | 22 | 0.02 |
| Singapore       | 22 | 0.02 | Ndolo          | 22 | 0.02 | Kambole          | 22 | 0.02 | Ajiobo                         | 21 | 0.02 |
| Ajiobo          | 21 | 0.02 | Gaminara       | 21 | 0.02 | Other            | 1,405 | 1.10 | Total                          | 127,937 | 100 |
| Total           |    |     | Other          | 1,405 | 1.10 | Other            |    |     | Total                           | 127,937 | 100 |
| Salmonella spp., unspecified | 12,819 |     | Grand Total    | 140,756 |     | Grand Total      |    |     |

N = number of cases.
Table E.2: Suitability of the 28 selected *Salmonella* serovars for inclusion within an alternative target for breeding flocks of *Gallus gallus* based on the four specific criteria to be adopted to determine *Salmonella* serovars with public health significance to which community targets will apply (Annex III of Regulation (EC) No 2160/2003, 2014–2016)

| *Salmonella* serovar | Association with human salmonellosis based on reported sporadic cases acquired in the EU (% of 140,756 cases); reported number of outbreaks/outbreak cases caused by *Salmonella* in egg and egg products and in broiler meat (2014–2016); estimated % of human cases (from 1.48 million) attributable to broilers/layers in 2016 | Route of infection: Proportion of reported *Salmonella* in the EU and the number of reports in each EU MS (2014–2016)(b) | Recent/rapid ability to spread and cause disease |
|----------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------|
| *Enteritidis*        | 55.44% of sporadic cases; 218 outbreaks (3,007 cases) attributed to eggs and egg products | 16.51% AT(19), BE(15), BG(2), CZ(291), DE(31), DK(1), EL(1), ES(18), FR(290), HR(48), HU(32), MT(1), NL(15), PL(191), PT(29), RO(95), SI(1), SK(35), UK(59) | Increased virulence for human infections or resistance to critically important antimicrobials |
|                      |                                                                                                           | Number of times a particular MS reported that serovar between 2014 and 2016 from breeding flocks (N = 733) | Including hospitalisation and mortality rates for reported infections acquired in the EU 2014–2016 |
|                      |                                                                                                           | 4.79% AT(19), BE(15), BG(2), CZ(291), DE(31), DK(1), EL(1), ES(18), FR(290), HR(48), HU(32), MT(1), NL(15), PL(191), PT(29), RO(95), SI(1), SK(35), UK(59) | |
|                      |                                                                                                           | Number of times a particular MS reported that serovar between 2014 and 2016 from broiler flocks (N = 24,531) | |
|                      |                                                                                                           | 29.04% AT(20), BE(23), BG(6), CZ(19), DE(124), DK(1), EE(2), EL(13), ES(62), FI(1), FR(140), HR(17), HU(43), IT(47), LV(2), MT(2), NL(110), PL(278), PT | |
|                      |                                                                                                           | S. *Enteritidis* emerged as a global epidemic in the 1980s and has persisted in most countries as the leading cause of human salmonellosis ever since in almost all countries | High virulence is reported in the literature but analysis of recent human data from the EU does not suggest higher virulence than the mean for all serovars among recent infections Occasionally resistant to CIAs such as FQs |
| Serovar         | Prevalence of sporadic cases | Outbreaks (reported cases) | Countries Reporting |
|-----------------|-----------------------------|---------------------------|---------------------|
| S. Enteritidis  | 16.56%                      | 28 (400 cases)            | PL: 89.7%           |
|                 |                             |                           | AT(1), BG(1), BE(3), DE(3), DK(1), EL(2), ES(9), FI(1), FR(10), HR(1), NL(2), PL(5), SE(2), UK(5) |
| S. Typhimurium  | 6.28%                       | 14 (92 cases)             | AT(1), BE(3), BG(1), DE(3), DK(1), EL(2), ES(9), FI(1), FR(10), HR(1), NL(2), PL(5), SE(2), UK(5) |
|                 |                             |                           | AT(6), BE(44), BG(1), CY(1), CZ(4), DE(48), DK(8), EL(1), ES(86), FR(311), HR(12), HU(26), IE(5), IT(3), LU(1), MT(3), NL(18), PL(5), PT(5), RO(7), SE(16), SI(2), SK(2), UK(12) |
|                 | 2.56%                       | 3 (36 cases)              | AT(12), BE(1), BG(1), DE(49), DK(1), EL(4), ES(18), FI(1), FR(59), HR(1), HU(7), IE(1), IT(22), NL(6), PL(1), PT(5), RO(4), SE(2), SI(2), UK(12) |
|                 |                             |                           | AT(12), BE(1), BG(1), DE(49), DK(1), EL(4), ES(18), FI(1), FR(59), HR(1), HU(7), IE(1), IT(22), NL(6), PL(1), PT(5), RO(4), SE(2), SI(2), UK(12) |

**S. Enteritidis** is widely reported by EU MSs. PL reported the highest number of cases in breeding flocks (64), of which most were parent broiler-breeders, and in layer flocks (278). They also reported the second highest number in broiler flocks (191). FR reported the highest number of positive broiler flocks (290).

Vertical transmission via colonisation of the reproductive tract and internal egg contamination has resulted in S. Enteritidis becoming the most important serovar for transmission from breeding flocks and to humans via egg products (primarily) and also broiler meat. Several outbreaks in broiler flocks have resulted from infection of imported hatching eggs from within or outside the EU. The organism also survives well in the environment and readily infects rodents so is able to persist in poultry houses, particularly housing for laying hens.

**S. Typhimurium** is the second most common serovar in humans in the EU and various strains have shown epidemic potential in food animal and human populations.

Many MDR strains, such DT104, have shown enhanced virulence in humans and animals in the early years after their emergence and there is a general tendency towards multiple antimicrobial resistance, although resistance to CIAs is not common in most countries.
| Serovar          | Proportion of sporadic cases | Outbreaks | Associated to | Proportion of cases attributed to | Associated to | Outbreaks attributed to | Associated to | Outbreaks | Associated to | Associated to |
|------------------|-----------------------------|-----------|---------------|-----------------------------------|---------------|-------------------------|---------------|-----------|---------------|---------------|
| S. Typhimurium monophasic | 4.38% of sporadic cases | 1 outbreak (17 cases) | eggs and egg products | 4.38% of sporadic cases | eggs and egg products | 1 outbreak (17 cases) | eggs and egg products | No reported outbreaks | No reported outbreaks | broiler meat and products | No reported outbreaks |
|                    |                             |           |               |                                   |               |                        |               |           |               |               |
| S. Infantis       | 2.41% of sporadic cases | 1 outbreak (5 cases) | eggs and egg products | 3.7% of cases attributed to laying hens and broilers | eggs and egg products | 1 outbreak (5 cases) | eggs and egg products | No reported outbreaks | No reported outbreaks | broiler meat and products | No reported outbreaks |

Reported in poultry flocks in 13 MSs, most isolations reported by FR in broilers (118). The single isolation from FR came from a parent broiler-breeding flock but with the data available it is not possible to conclude that the broiler cases are attributable to this case.

S. Typhimurium monophasic strains are primarily associated with pigs, but have regularly spread into ruminant and poultry populations, particularly in areas where there is a heavy density of pig production, especially outdoor pig breeding units. Dissemination via contamination of feed ingredients grown or stored near to pig farms is also likely. There is little evidence of dissemination from breeding to commercial poultry flocks, contamination of eggs or spread or persistence of the organism on chicken farms.

S. Infantis is often associated with broiler production as well as laying hens and other food animal sources. In recent years MDR strains that have originated in Eastern Europe have spread in broiler production in many EU countries. Once established these are very difficult to eliminate from broiler farms. S. Infantis is consistently the fourth most common serovar in humans, although the sources of infection are diverse and most isolates in most countries are not MDR broiler-related strains.

Most isolates have resistance to multiple antimicrobials and occasionally to CIAs such as cephalosporins or gentamicin, but most EU isolates are only resistant to ampicillin, sulfonamides, tetracyclines and streptomycin/spectinomycin.

33.6% of reported cases hospitalised and 0.50% of cases died. This apparent higher mortality rate relates to only 15 reported cases in a 3-year period.

Some strains may show enhanced virulence. Many isolates have resistance to multiple antimicrobials including ESCs and colistin.

32.8% of reported cases hospitalised and 0.21% of cases died.
Derby 0.82% of sporadic cases
No reported outbreaks attributed to eggs and egg products or broiler meat and products
0.08% of cases attributed to laying hens and broilers

1.23% DK(1), IT(7), UK(1)

ES(1)

The breeding flock case of S. Derby in DK was in a parent breeding flock for the broiler production line in 2016. All the other incidents in breeding flocks were unspecified as to their flock type. All the other incidents of S. Derby in DK also occurred in 2016

The seven reports of S. Derby in breeding flocks in IT were reported in 2015. Using the additional data provided by IT S. Derby was also detected in broiler and layer flocks in 2014 (8 in broiler; 4 in layer) and 2015 (2 in broiler and 2 in layers)

In the UK, the type of breeding flock was unspecified, but the detection of S. Derby occurred in 2014. Of the 15 detections of S. Derby in broilers, 14 occurred in 2016, but this was related to contamination of a hatchery that also hatched eggs from an infected turkey breeding flock and then became persistently contaminated

In ES, the single isolation of S. Derby was from a breeding flock for the broiler production line in 2015. S. Derby was also detected in broiler flocks (3 reports in 2014, 1 in 2015, 2 in 2016) and layer flocks (1 report in 2014 and 1 in 2016)

S. Derby is predominantly associated with pigs and, to a lesser extent, turkeys rather than with chickens, but appears to be able to persist in some hatcheries and poultry houses, despite regular cleaning and disinfection. Human cases mostly relate to consumption of undercooked pork products. No evidence of vertical transmission

Stanley 0.75% of sporadic cases
No reported outbreaks attributed to eggs and egg products or broiler meat and products

0%

0.09% AT(1), HR(20)

IT(1)

S. Stanley showed a rapid emergence in turkey populations in some Eastern European countries in earlier years, but has since largely regressed

Little evidence of enhanced virulence. Some isolates have resistance to multiple antimicrobials and occasionally to CIAs

34.5% of reported cases hospitalised and 0.37% of cases (3 people) died

Although S. Derby has been among the top 10 serovars in humans, the actual numbers of cases are relatively low, and showed a reduction in 2017

Virulence is considered to be low and resistance to critically important antimicrobials is unusual in the EU

41.1% of reported cases hospitalised, which contradicts literature reports of low virulence, but only 0.12% of cases died
### Newport

| Percentage | Countries/Regions |
|------------|------------------|
| 0.62%     | CY(1), UK(1), ES(2), PL(3) |

No reported outbreaks attributed to eggs and egg products or broiler meat and products.

0.15% of cases attributed to laying hens and broilers.

The UK case of S. Newport in breeders was in an unspecified adult flock in 2016; 10 of the 13 UK broiler cases occurred in 2016; for the layers, there was 2 in 2016 and 5 in 2014.

CY did not report human cases to ECDC. No S. Newport was reported in broilers or layers. In ES, one of the isolations was in 2014, and one in 2016 (both for breeders for the broiler production line). Seven of the eight ES isolations of S. Newport in broilers were in 2015 (4) and 2016 (3). In layer flocks, there was a single isolation each year.

In PL all three isolations were from parent breeding flocks for broiler production line (2 in 2014 and 1 in 2015). The 12 isolations from broiler flocks were distributed across the years (5 in 2015, 3 in 2015 and 4 in 2016). In the layer flocks, all eight isolations occurred in 2016.

S. Newport is a very genetically diverse serovar and outbreaks are often associated with FoNAO or exposure to reptiles. In the UK, it can be found in badgers, resulting in feed grain contamination, and so can be isolated occasionally from all animal species, but is particularly likely to be found in turkeys and cattle. No evidence of vertical transmission.

### Bovismorbiificans

| Percentage | Countries/Regions |
|------------|------------------|
| 0.58%     | RO(1), EL(1), HR(4), IT(2) |

0.008% of cases attributed to laying hens and broilers.

S. Bovismorbiificans has caused some human outbreaks, mainly linked with contaminated pork products.

S. Bovismorbiificans is more likely to be associated with pigs, ducks or turkeys than chickens. It is sometimes found in animal feed so could be transmitted to a variety of food animals.

Some strains may show enhanced virulence. Many isolates have resistance to multiple antimicrobials.

47.6% of reported cases hospitalised but only 0.16% of cases died.

S. Newport increased to the no. 4 position in people in 2017, but this was mainly related to a large outbreak caused by imported food of non-animal origin.

Little evidence of enhanced virulence in EU strains. Some isolates have resistance to multiple antimicrobials and occasionally to CIs such as FQs, but most EU isolates are fully sensitive. MDR strains with resistance to ESCs, associated mainly with cattle, which have emerged in the USA and Canada are not known to occur in food animals in the EU.
| Salmonella | % of sporadic cases | No reported outbreaks attributed to eggs and egg products or broiler meat and products | % of cases attributed to laying hens and broilers | PL cases in breeding flocks occurred in 2014 (2 reports) and 2015 (1 report). All detections were recorded as being from a parent flock for broiler production. The reports of S. Virchow from the official monitoring data and the data provided by PL differ (so both have been included for transparency) but it can be concluded that there was a low number of isolations in 2014–2016 in broiler and layer flocks. In ES, all three cases in breeding flock for broiler production (level unknown): two reported in 2014 and one in 2016. In ES and FR, a larger number of isolations were reported laying hens in the additional data provided: 118 cases reported in ES (2014–2016) and 38 in FR (2017) | No evidence of recent rapid spread or unusual levels of disease | Some strains may show enhanced virulence. Some isolates have resistance to multiple antimicrobials | 35.7% of reported cases hospitalised and 0.60% of cases (3 people) died |
|---|---|---|---|---|---|---|---|
| Virchow | 0.47% | PL(3), ES(3) | 0.9% | The PL cases in breeding flocks occurred in 2014 (2 reports) and 2015 (1 report). All detections were recorded as being from a parent flock for broiler production. The reports of S. Virchow from the official monitoring data and the data provided by PL differ (so both have been included for transparency) but it can be concluded that there was a low number of isolations in 2014–2016 in broiler and layer flocks. In ES, all three cases in breeding flock for broiler production (level unknown): two reported in 2014 and one in 2016. In ES and FR, a larger number of isolations were reported laying hens in the additional data provided: 118 cases reported in ES (2014–2016) and 38 in FR (2017) | No evidence of recent rapid spread or unusual levels of disease | Some strains may show enhanced virulence. Some isolates have resistance to multiple antimicrobials | 35.7% of reported cases hospitalised and 0.60% of cases (3 people) died |
| Agona | 0.35% | AT(1), BG(1), UK(3) | 0.16% | Large number of cases of S. Agona in BE (broilers) and RO (broilers and layers), but not reported in breeding flocks. There were also a large number of reports in FR in 2016. S. Agona is a common feed contaminant and human outbreaks have often originated from FoNAO. No evidence of vertical transmission. | Little evidence of significant spread despite common occurrence as a feed contaminant | No evidence of enhanced virulence or relevant antimicrobial resistance | 30.6% of reported cases hospitalised and 0% of cases died |
| Kentucky | 0.33% | BG(1), PO(1), RO(1), ES(11) | 1.91% | Rapid emergence of ST198, which has rapidly spread in broiler populations in many EU countries. Many isolates have resistance to multiple antimicrobials and/or very high MICs to ciprofloxacin | No evidence of enhanced virulence or relevant antimicrobial resistance | 30.6% of reported cases hospitalised and 0% of cases died |
### S. Kentucky

| Country | Sporadic Cases | Outbreaks | Epidemiology |
|---------|----------------|-----------|--------------|
| ES      | 0.19% of cases | attributed to laying hens and broilers | S. Kentucky in layers occurring throughout 2014 (75 reports), 2015 (54 reports), 2016 (47 reports) in IT. However, it was not isolated in any Italian breeding flocks. Also high but decreasing number of S. Kentucky detections in RO in broilers: 2014 (179 reports), 2015 (652 reports), 2016 (36 reports). The isolation found in a breeding flock was in 2016 and the flock type was unspecified. In ES, there were 11 isolations of S. Kentucky in breeding flocks (7 in 2014; 4 in 2015), all of which were in breeding flocks for broiler production line. Using data subsequently provided by ES there were 221 isolations of S. Kentucky in breeding flocks (83 in 2014; 99 in 2015; 39 in 2016). It cannot be certain, but this could be considered as the possible dissemination of S. Kentucky from breeding flock(s) to broiler flocks via hatchery contamination |
| IT      | 0.14% | 0.15% | 0.06% | 37.7% of reported cases hospitalised and 0.71% of cases (2 people) died |
| AT      | 0.06% |
| NL      | 0.15% |
| **Total** | 0.29% of cases | 0.19% of cases | 0.14% | 0%

### S. Java

| Country | Sporadic Cases | Outbreaks | Epidemiology |
|---------|----------------|-----------|--------------|
| BE      | 0.32% of sporadic cases | No reported outbreaks attributed to eggs and egg products or broiler meat and products | S. Java spread rapidly in broiler populations in earlier years but little obvious involvement of transmission from breeding flocks |
| NL      | 0.14% | 0.15% | 0.06% | Virulence is considered to be low in most countries. Many isolates have resistance to multiple antimicrobials, including CIAs in some cases |
| **Total** | 0.32% of sporadic cases | No reported outbreaks attributed to eggs and egg products or broiler meat and products | 31.7% of cases hospitalised and 0% of cases died |

### S. Muenchen

| Country | Sporadic Cases | Outbreaks | Epidemiology |
|---------|----------------|-----------|--------------|
| ES      | 0% | 0% | 0.06% | No evidence of recent rapid spread or unusual levels of disease |
| IT      | 0.06% | 0% | 0% | No evidence of special concerns regarding virulence or AMR |
| **Total** | 0.3% of sporadic cases | No reported outbreaks attributed to eggs and egg products or broiler meat and products | 40.0% of reported cases hospitalised and 0.65% of cases (2 people) died |
| Region         | % of Sporadic Cases | % Hospitalised | % Died | Outbreaks | AMR Concerns |
|---------------|---------------------|----------------|--------|-----------|--------------|
| **Brandenburg** | 0.27%               | 0%             | 0%     | No reported | Uncommon in poultry flocks, occasional contaminant of animal feed |
| **Saintpaul** | 0.27%               | 0%             | 0%     | No reported | More commonly associated with turkeys than chickens, though more common in broilers in a small number of countries. Human infections often linked with FoNAO |
| **Oranienberg** | 0.26%               | 0%             | 0%     | No reported | S. Oranienberg has been largely associated with FoNAO from outside the EU, rather than food animals |

**No evidence of recent rapid spread or unusual levels of disease**

**No evidence of special concerns regarding virulence or AMR**

35.7% of reported cases hospitalised and 0% of cases died
| Serovar     | Sporadic Cases | Outbreaks | Country of Origin | Public Health Impact |
|------------|----------------|-----------|--------------------|---------------------|
| **Thompson** | 0.25% of sporadic cases | No reported outbreaks attributed to eggs and egg products or broiler meat and products | AT(1), IT(6) | Recent rapid spread in poultry populations is limited to certain countries |
|            | 0.14%          |           |                    |                     |
|            | AT(48), EL(5), IT(442), RO(50), UK(1) |                   |                    |                     |
|            | 2.23%          |           |                    |                     |
|            | AT(7), HR(2), EL(12), SL(1) |                   |                    |                     |
|            | 0.66%          |           |                    |                     |
|            | AT(7), FR(1)*, IT(16) |                   |                    |                     |
|            |                |           |                    |                     |
|            | The reported S. Thompson in the breeding flock was in a parent breeder for eggs in AT in 2015. Broiler cases: 2014 (1 report), 2015 (16 reports), 2016 (31 reports). In layers 2014 (1 report), 2015 (3 reports), 2016 (3 reports) | 27.7% of reported cases hospitalised and 0.38% of cases died |
|            | From the additional data received from IT, there were six reports of S. Thompson (5 in 2014, 1 in 2015), but breeding flock type (broiler or layer breeding flock) was unknown. There were 256 reported cases in 2014, 123 in 2015 and 319 in 2016 (the official data did not include the 2014 data) |                     |
|            | The 50 cases in RO broilers included 43 cases in 2015. It is likely that S. Thompson, which is recognised as being a common contaminant of broiler farms in many countries worldwide has been introduced into broiler production in a small number of countries, but there is no evidence of the ongoing involvement of broiler breeding flocks in most countries or of spreading across the EU in the way that S. Infantis or S. Kentucky has done. Human cases also originate from a wide variety of sources other than poultry meat, such as FoNAO and processed fish products. There could be a case for specific controls on breeding flocks in IT and AT |                     |
| **Braenderup** | 0.22% of sporadic cases | No reported outbreaks attributed to eggs and egg products or broiler meat and products | ES(3) | No evidence of recent rapid spread or unusual levels of disease |
|            | 0%             |           |                    |                     |
|            | ES(7), IT(8), PL(1) |                   |                    |                     |
|            | 0.02%          |           |                    |                     |
|            | SK(4), UK(1) |                   |                    |                     |
|            | 0.6%          |           |                    |                     |
|            | AT(1), CY(2), EL(17) |                   |                    |                     |
|            | ES(3), FR(1)*, IT(7), PL(1) |                   |                    |                     |
|            |                |           |                    |                     |
|            | In ES, there were three reports of the serovar S. Braenderup in breeding flocks for broiler production (2 in 2014; 1 in 2015). Of the seven isolations in broilers, six of them occurred in 2015 | No evidence of special concerns regarding virulence or AMR in the literature, but 46.7% of reported cases hospitalised and 1.1% of cases (2 people) died |
|            | 14 cases of S. Braenderup were detected in layers in EL in 2016. In the USA there is some evidence of vertical transmission and outbreaks associated with handling chicks | 27.7% of reported cases hospitalised and 0.38% of cases died |
| Country       | Percentage of Sporadic Cases | Attribution | Outbreaks | Hospitalisation | Mortality | Comments |
|--------------|-----------------------------|-------------|-----------|----------------|----------|----------|
| Montevideo   | 0.2%                        |             | No reported outbreaks | 0.27% (BE(1), CY(2)) | 0.54% (1 person) | No evidence of recent rapid spread or unusual levels of disease |
|              |                             |             | 0.12% cases attributed to laying hens and broilers | ES(3), FR(1)* |          | No evidence of special concerns regarding virulence or AMR |
|              |                             |             | Hospitalised (36.1%) | ES(8), FR(257)*, IT(16) | ES(5), FR(13)*, IT(7), PL(1) | 36.1% of reported cases hospitalised and 0.54% of cases (1 person) died |
|              |                             |             |             |                 |          |          |
| Goldcoast    | 0.2%                        |             | 1 outbreak (2 cases) attributed to broiler meat and products | 0% (ES(1)) | 0% (ES(5)) | No evidence of recent rapid spread or unusual levels of disease |
|              |                             |             |                  |                 |          | No evidence of special concerns regarding virulence or AMR |
|              |                             |             |                  |                 |          | 48.3% of reported cases hospitalised and 0% of cases died |

For the reports in breeding flocks, for both BE and CY, it is unknown whether the flock was for egg or meat production. For the BE reported case it was for a parent flock.

FR recorded the detection of *S. Montevideo* in hatching eggs from a breeding flock for broiler production line in 2016. In 2016 FR reported 231 isolations of *S. Montevideo* in broiler flocks.

The UK cases in broilers were spread across the 3 years as 2014 (40 cases), 2015 (20 cases), 2016 (31 cases).

This serovar is a common contaminant of feed production facilities and hatcheries so is likely to be found at all stages of poultry production. It is also a common contaminant of FoNAO.
| Salmonella strain | Prevalence | Outbreaks | Antimicrobial Resistance | Public Health Impact |
|------------------|------------|-----------|--------------------------|----------------------|
| **Hadar**        | 0.19%      | No reported | ES(4) 0.55%, EL(3), IT(4), PL(1), UK(1) 0.04% | No evidence of recent rapid spread or unusual levels of disease |
|                  |             | outbreaks attributed to eggs and egg products or broiler meat and products | ES(24), FR(14)*, IT(5) 0.54%, CY(1), EL(9), PL(1), RO(7) | |
|                  | 0.06%      | No reported | ES(8), FR(1)*, IT(2) 0.04% | No evidence of special concerns regarding virulence or AMR |
|                  |             | outbreaks attributed to laying hens and broilers | | |
| **Napoli**       | 0.18%      | No reported | FR(3)*, IT(4) 0% | No evidence of recent rapid spread or unusual levels of disease |
|                  |             | outbreaks attributed to eggs and egg products or broiler meat and products | FR(77), IT(3) 0% | No evidence of special concerns regarding virulence or AMR |
|                  | 0.69%      | No reported | IT(2), ES(1) 0% | 42.3% of reported cases hospitalised and 0% of cases died |
|                  |             | outbreaks attributed to laying hens and broilers | | |
### Mbandaka

- **0.16% of sporadic cases**
- No reported outbreaks attributed to eggs and egg products or broiler meat and products
- **0.15% of cases attributed to laying hens and broilers**

**Commonly reported serovar, especially in broiler flocks in IT and UK. PL, BE and UK have larger number of reports from breeding flocks. Ten of the cases in PL were from parent broiler-breeding flocks. BE and UK provide no additional data on the type of breeding flock.**

- S. Mbandaka is a common feed contaminant also found in hatcheries so is detected on hatchery basket liners as well as on broiler carcasses. The feed route is very prominent for this serovar because of its occurrence in by-products of the vegetable oil extraction process (e.g. soya bean and rape seed meal) and is commonly found in various food animal populations, particularly broilers and dairy cattle.

### Livingstone

- **0.14% of sporadic cases**
- No reported outbreaks attributed to eggs and egg products or broiler meat and products
- **0.19% of cases attributed to laying hens and broilers**

**No information is provided on the type of breeding flocks from which S. Livingstone was isolated in BE, HR, EL or RO. IT reported a large number of cases: 302 in 2014, 199 in 2015 and 162 in 2016. S. Livingstone often occurs as a hatchery contaminant so is likely to be occasionally found in poultry flocks during routine monitoring, but does not usually persist in flocks. Some apparent isolations from breeding flocks may be false positives resulting from sampling at the hatchery level that is carried out in many countries.**
| Serovar       | % of sporadic cases | Report of outbreaks (2012–2016) | Cases attributed to broiler meat and products | No. of outbreaks | No. of cases | AMR concerns |
|--------------|--------------------|---------------------------------|-----------------------------------------------|-----------------|-------------|--------------|
| Senftenberg  | 0.11%              | No reported outbreaks           | 3.68% AT(1), BE(5), BG(1), EL(1), RO(8), UK(11), ES(6), IT(2) | 1 (34 cases)    | 1           | No evidence of recent rapid spread or unusual levels of disease |
|              |                    |                                 |                                               |                 |             |              |
|              |                    |                                 | 1.43% AT(24), BE(6), CY(1), CZ(1), DK(2), EL(9), HR(9), MT(1), PL(7), PT(3), RO(194), SI(2), UK(93), ES(421), FR(97)*, IT(39), PL(7) |                 |             |              |
|              |                    |                                 | 1.17% AT(4), BE(5), CY(1), EE(1), EL(1), HR(12), PL(6), PT(5), RO(3), UK(1), ES(5), FR(4)*, IT(13), PL(10) |                 |             |              |
|              |                    |                                 |                                               |                 |             |              |
| Weltevreden  | 0.09%              | No reported outbreaks           | 0%                                             |                 | 0%          | No evidence of recent rapid spread or unusual levels of disease |
|              |                    |                                 |                                               |                 |             |              |
|              |                    |                                 | 0%                                             |                 |             |              |
|              |                    |                                 |                                               |                 |             |              |
|              |                    |                                 |                                               |                 |             |              |

**Notes:**
- *S. Senftenberg in breeding flocks in the UK, RO and BE. Of the 11 UK cases, 9 were reported in 2016 but the breeder type is unspecified. Likewise, six of the eight Romanian reported cases were in 2014. In the additional data provided by ES, all of the cases (1 in 2014, 5 in 2015) were in broiler-breeding flocks. 421 broiler flocks were reported to have infection with S. Senftenberg (101, 182, 138 in 2014, 2015 and 2016, respectively); the highest reporting within the EU. RO and UK also have higher levels across the 3 years of investigation and FR had a high level of reported cases in broiler flocks in 2017.
- S. Senftenberg is a common resident contaminant of hatcheries, which could result in false-positive test results for breeding flocks that are monitored via hatchery samples. It is also a common contaminant of animal feed, so is likely to be found in all poultry populations because of this common exposure. In broiler flocks, although it may be found in young chicks, it is often undetectable by the time of slaughter.
- This serovar is rare in animal populations in the EU and is usually associated with FoNAO or travel to Asian countries.
| Serovar   | % of sporadic cases | No reported outbreaks attributed to eggs and egg products or broiler meat and products | % | % | Rapid spread in chickens and turkeys in the American continent. High potential for vertical transmission | Some non-EU strains show enhanced virulence. Many isolates have resistance to multiple antimicrobials including ESCs |
|----------|---------------------|---------------------------------------------------------------------------------|----|----|----------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------|
| Heidelberg | 0.09% of sporadic cases | No reported outbreaks attributed to eggs and egg products or broiler meat and products | 0% | 0.004% | S. Heidelberg was isolated in breeding flocks Italy in 2015 (3) and 2016 (1). No information was provided on the types of breeding flocks. In broilers in IT there were 16 reports in 2014, 5 in 2015 and 6 in 2016. Not currently common in the EU in humans or chicken populations. Some information suggests some strains found in Portugal, the Netherlands and Ireland after importation of Brazilian poultry meat are similar to strains that have emerged rapidly in the USA and Canada | 57.6% of reported cases hospitalised but 0% of EU cases died |
| Havana   | 0.04% of sporadic cases | No reported outbreaks attributed to eggs and egg products or broiler meat and products | 0.14% | 0.37% | The reports of S. Havana in ES were from breeding farms for the broiler production line (1 in 2014, 1 in 2015 and 2 in 2016). Most of the broiler cases in ES were in 2014: 2014 (11); 2015 (4) and 2016 (1). In broilers Portugal reported 71 isolations of S. Havana. The majority of these (53) were in 2015. Not currently common in the EU in humans or chicken populations. Can occasionally be found in animal feed ingredients imported from outside the EU | 23.8% of reported cases hospitalised but 2.5% of cases (1 person) died |

Note: A Red-Amber-Green (RAG) status has been assigned for each serovar to each criterion and overall (see column 1) on the basis of the amount of evidence available. (a) RED: serovar is frequently reported ( > 10% of EU cases) in humans or accounts for > 10% of human cases attributed to layers/broilers; substantial evidence of transmission through the poultry industry; substantial evidence of rapid and recent ability to spread in poultry and cause disease in humans; substantial evidence of increased virulence (e.g. invasiveness or antimicrobial resistance). AMBER: serovar is occasionally reported in humans (1–10% of EU cases) or accounts for 1–10% of human cases attributed to layers/broilers; some evidence of transmission through the poultry industry; some evidence of rapid and recent ability to spread in poultry and cause disease in humans; some evidence of increased virulence (e.g. invasiveness or antimicrobial resistance). GREEN: is rarely reported in humans (< 1% of EU cases) or accounts for < 1% of human cases attributed to layers/broilers; limited/no evidence of transmission through the poultry industry; limited/no evidence of rapid and recent ability to spread and cause disease; limited/no evidence of increased virulence (e.g. invasiveness or antimicrobial resistance). (b): The percentage given for each flock type is based on the 2014-2016 official monitoring data only. However, details of which MSs had reported the serovar are provided (and the number of reports between 2014 and 2016), using both data reported to EFSA and additional data provided by MSs (identified by the use of italics). The data sources were kept separate as the additional data provided by the MS did not always correspond with the data officially reported to EFSA. In some cases, additional information is also given from the raw data set providing specific years and number of cases the serovar was reported for a particular MS and included in the ‘Comments’ column. AMR: antimicrobial resistance; CIA: clinically important antimicrobial; ECDC: European Centre for Disease Prevention and Control; ESC: extended-spectrum cephalosporins; FoNAO: foods of non-animal origin; FQ: fluoroquinolones; MDR: multidrug-resistant; MIC: minimum inhibitory concentration; MS: Member State; DT: definitive phage type.
Country abbreviations: AT: Austria; BE: Belgium; BG: Bulgaria; CY: Cyprus; DE: Germany; DK: Denmark; EE: Estonia; EL: Greece; ES: Spain; FI: Finland; FR: France; HR: Croatia; HU: Hungary; IE: Ireland; IT: Italy; LT: Lithuania; LU: Luxembourg; LV: Latvia; MT: Malta; NL: the Netherlands; PL: Poland; PT: Portugal; RO: Romania; SE: Sweden; SI: Slovenia; SK: Slovakia; UK: the United Kingdom.

*FR: Table includes 2016 layer, 2016 breeding or 2017 broiler data only; **MT: 2014 data (2015, 2016 included in the EFSA official reporting).
Table E.3: Number of human salmonellosis true cases (i.e. accounting for under-ascertainment and underreporting) by the 28 serovars included in the model and originating from the laying hen reservoir as estimated by the source attribution model (SAM) (baseline model)

| Serovar                     | % of total\(^{(a)}\) | Mean      | Median    | 95% CrI                      |
|-----------------------------|-----------------------|-----------|-----------|-----------------------------|
| ENTERITIDIS                 | 93.3                  | 433,800   | 390,100   | [194,500; 932,200]          |
| BRAENDERUP                  | 2.09                  | 9,703     | 6,629     | [1,242; 36,820]             |
| TYPHIMURIUM                 | 1.74                  | 8,087     | 7,269     | [3,346; 17,680]             |
| NAPOLI                      | 0.641                 | 2,983     | 2,377     | [689.7; 8,887]              |
| MONOPHASIC TYPHIMURIUM      | 0.441                 | 2,052     | 1,866     | [882.7; 4,335]              |
| INFANTIS                    | 0.357                 | 1,663     | 1,491     | [703.6; 3,646]              |
| AGONA                       | 0.209                 | 973.5     | 815.5     | [301.6; 2,598]              |
| KENTUCKY                    | 0.201                 | 935.3     | 778.8     | [290; 2,504]                |
| VIRCHOW                     | 0.148                 | 689.3     | 505.8     | [141.5; 2,364]              |
| HAVANA                      | 0.134                 | 622.2     | 515.6     | [175; 1,703]                |
| NEWPORT                     | 0.114                 | 529.2     | 469.9     | [206.6; 1,195]              |
| MONTEVIDEO                   | 0.100                 | 467.4     | 377.8     | [146.7; 1,331]              |
| HADAR                       | 0.0965                | 446.8     | 349.1     | [103; 1,376]                |
| LIVINGSTONE                 | 0.0958                | 445.5     | 385.4     | [167; 1,082]                |
| TENNESSEE                   | 0.0944                | 438.9     | 372       | [151.4; 1,120]              |
| ANATUM                      | 0.0766                | 356.2     | 278.8     | [94.76; 1,082]              |
| INDIANA                     | 0.0451                | 209.9     | 162.7     | [50.85; 654.2]              |
| MBANDAKA                    | 0.0357                | 166.1     | 149       | [68.21; 365.1]              |
| BRANDENBURG                 | 0.0352                | 163.9     | 107.7     | [18.76; 653]                |
| BOVISMORBIFICANS            | 0.0287                | 133.5     | 67.82     | [2.187; 659]                |
| GOLDCOAST                   | 0.0180                | 83.72     | 57.46     | [9.974; 314.5]              |
| DERBY                       | 0.0130                | 60.37     | 52.42     | [20.16; 146.8]              |
| SENFENBERG                  | 0.0121                | 56.36     | 50.35     | [22.59; 125]                |
| RISSEN                      | 0.0102                | 47.23     | 40.25     | [14.94; 120.7]              |
| LONDON                      | 0.00700               | 32.56     | 23.2      | [4.641; 115.5]              |
| SAINTPAUL                   | 0.00656               | 30.52     | 24.97     | [7.587; 86.17]              |
| JAVA                        | 0.0000631             | 0.2937    | 0.1962    | [0.03122; 1.127]            |
| WELTEVREDEN                 | 0                  | 0         | 0         | [0; 0]                      |

CrI: credibility interval.
\(^{(a)}\): Based on the mean value.
### Table E.4: Number of human salmonellosis true cases (i.e. accounting for under-ascertainment and underreporting) by serovar and animal reservoir as estimated by the source attribution model (SAM)

| Serovar           | Broilers | Layers | Pigs | Turkeys |
|-------------------|----------|--------|------|---------|
|                   | Mean     | Median | 95% CrI | Mean     | Median | 95% CrI | Mean     | Median | 95% CrI | Mean     | Median | 95% CrI |
| **ENTERITIDIS**   | 896,900  | 760,300 | [312,000; 2,300,000] | 433,800 | 390,100 | [194,500; 932,200] | 727,900 | 635,000 | [283,000; 1,730,000] | 134,300 | 120,900 | [59,270; 287,700] |
| **AGONA**         | 1,352    | 1,253   | [661.5; 2,617] | 973.5   | 815.5   | [301.6; 2,598] | 4,458   | 3,432   | [1,102; 12,880] | 14,450 | 12,160 | [5,084; 37,470] |
| **ANATUM**        | 1,007    | 913.9   | [451.2; 2,114] | 356.2   | 278.8   | [94.76; 1,082] | 2,882   | 2,136   | [556.7; 9,629] | 410.6 | 295.5 | [60.6; 1,453] |
| **BOVISMORBIFICANS** | 0        | 0       | [0; 0] | 133.5   | 67.82   | [2.187; 659] | 35,440  | 30,170  | [12,620; 89,210] | 1,820 | 1,665 | [835.9; 3,731] |
| **BRAENDERUP**    | 2,849    | 2,523   | [1,063; 6,545] | 9,703   | 6,629   | [1,242; 36,820] | 0       | 0       | [0; 0] | 0       | 0       | [0; 0] |
| **BRANDENBURG**   | 0        | 0       | [0; 0] | 163.9   | 107.7   | [18.76; 653] | 17,050  | 14,260  | [6,257; 44,450] | 1,210 | 1,041 | [413.7; 3,005] |
| **DERBY**         | 1,113    | 957.4   | [431.7; 2,723] | 60.37   | 52.42   | [20.16; 146.8] | 40,610  | 36,340  | [17,720; 88,870] | 4,831 | 4,408 | [2,212; 9,952] |
| **GOLDCOAST**     | 246.7    | 217.7   | [100.6; 565.1] | 83.72   | 57.46   | [9.974; 314.5] | 7,336   | 6,584   | [3,249; 15,960] | 0     | 0     | [0; 0] |
| **HADAR**         | 486.7    | 423.5   | [176.3; 1,174] | 446.8   | 349.1   | [103; 1,376] | 0       | 0       | [0; 0] | 9,371 | 7,386 | [2,622; 27,860] |
| **HAVANA**        | 1,808    | 1,473   | [541.4; 5,088] | 622.2   | 515.6   | [175; 1,703] | 1,403   | 1,016   | [239; 4,854] | 0     | 0     | [0; 0] |
| **INDIANA**       | 715.1    | 628.6   | [296.2; 1,648] | 209.9   | 162.7   | [50.85; 654.2] | 0       | 0       | [0; 0] | 2,278 | 2,008 | [888.5; 5,219] |
| **INFANTIS**      | 53,300   | 49,000  | [27,020; 105,000] | 1,663   | 1,491   | [703.6; 3,646] | 2,990   | 2,645   | [1,305; 6,756] | 10,200 | 9,396 | [4,832; 20,320] |
| **JAVA**          | 2,869    | 2,635   | [1,384; 5,712] | 0.2937  | 0.1962  | [0.03122; 1.127] | 0       | 0       | [0; 0] | 16.17 | 14.91 | [7.738; 32.05] |
| **KENTUCKY**      | 3,365    | 2,732   | [1,038; 9,458] | 935.3   | 778.8   | [290; 2,504] | 5,017   | 2,958   | [0.1969; 22.23] | 14,760 | 12,260 | [4,971; 39,510] |
| **LIVINGSTONE**   | 2,414    | 2,074   | [921; 5,940] | 445.5   | 385.4   | [167; 1,082] | 341.7   | 308.4   | [153.2; 727.3] | 108.1 | 92.75 | [36.22; 272.2] |
| **LONDON**        | 38.05    | 29.4    | [9.327; 117.8] | 32.56   | 23.2    | [4,641; 115.5] | 6,408   | 5,845   | [2,989; 13,080] | 182.2 | 157.3 | [65.18; 447.5] |
| **MBANDAKA**      | 2,058    | 1,859   | [902.2; 4,391] | 166.1   | 149     | [68.21; 365.1] | 163.7   | 141.6   | [62.19; 393.6] | 137.7 | 119.8 | [52.2; 330.7] |
| **MONOTYPH**      | 5,949    | 5,430   | [2,856; 12,150] | 2,052   | 1,866   | [882.7; 4,335] | 411,400 | 367,400 | [181,100; 900,700] | 300,00 | 25,800 | [10,870; 74,280] |
| **MONTEVIDEO**    | 1,341    | 1,204   | [614.2; 2,910] | 467.4   | 377.8   | [146.7; 1,331] | 975.8   | 734.6   | [209.4; 3,214] | 503.4 | 441.1 | [195; 1,182] |
| **NAPOLE**        | 7,203    | 6,554   | [3,381; 14,860] | 2,983   | 2,377   | [689.7; 8,887] | 0       | 0       | [0; 0] | 0     | 0     | [0; 0] |
| **NEWPORT**       | 1,647    | 1,364   | [543.5; 4,443] | 529.2   | 469.9   | [206.6; 1,195] | 5,335   | 4,025   | [1,216; 17,220] | 21,330 | 19,510 | [10,320; 42,880] |
| **RISSEN**        | 54.63    | 47.8    | [23.21; 126.8] | 47.23   | 40.25   | [14.94; 120.7] | 31,110  | 26,290  | [10,480; 80,160] | 0     | 0     | [0; 0] |
| Serovar       |    |    |    |    |    |    |    |    |    |    |    |    |
|--------------|----|----|----|----|----|----|----|----|----|----|----|----|
|              | Mean | Median | 95% CrI | Mean | Median | 95% CrI | Mean | Median | 95% CrI | Mean | Median | 95% CrI |
|--------------|----|----|----|----|----|----|----|----|----|----|----|----|
| SAINTPAUL    | 749.2 | 611.6 | [258; 2,066] | 30.52 | 24.97 | [7.587; 86.17] | 0 | 0 | [0; 0] | 13,050 | 11,820 | [5,746; 27,580] |
| SENFTENBERG  | 946.6 | 818.6 | [358.4; 2,297] | 56.36 | 50.35 | [22.59; 125] | 180.6 | 147.9 | [58.14; 500.5] | 2,928 | 2,596 | [1,140; 6,702] |
| TENNESSEE    | 538.7 | 466.9 | [216.3; 1,294] | 438.9 | 372 | [151.4; 1,120] | 208.2 | 187 | [87.76; 451.8] | 0 | 0 | [0; 0] |
| TYPHIMURIAM  | 13,540 | 12,590 | [7,063; 25,630] | 8,087 | 7,269 | [3,346; 17,680] | 421,400 | 382,600 | [197,100; 872,300] | 40,420 | 36,160 | [16,510; 89,240] |
| VIRCHOW      | 12,630 | 10,800 | [5,042; 31,170] | 689.3 | 505.8 | [141.5; 2,364] | 365.6 | 320 | [156.6; 848.2] | 4,333 | 3,165 | [760.3; 14,930] |
| WELTEVREDEN  | 3,247 | 2,881 | [1,382; 7,283] | 0 | 0 | [0; 0] | 0 | 0 | [0; 0] | 0 | 0 | [0; 0] |

CrI: credibility interval.
## Appendix F – Uncertainty

### Table F.1: Examples of the major sources of uncertainty in the assessment of ToR 1, 3-5

| Assessment components | Sources of uncertainty | Types of uncertainty | Potential impact of the uncertainty |
|-----------------------|------------------------|----------------------|-------------------------------------|
| **ToR 1**             | Literature data – transmission of *Salmonella* from breeding flocks to progeny | The data relate to experimental studies using high inoculation doses of single isolates of *Salmonella* serovars. Data is in some cases conflicting, probably because of different strains, lines of birds, challenge and housing conditions | Extrapolation uncertainty | Extrapolation from experimental challenge studies to full scale poultry breeding and production could be misleading, especially if based on limited studies. The cumulative findings of challenge studies support a greater ability of *S. Enteritidis*, and *S. Heidelberg* and, to a lesser extent, certain strains of *S. Typhimurium* to transmit vertically via internal contamination of eggs. Most of this work has been done in the USA, using American strains, so it is not certain that the same ability would apply to strains of the same serovars circulating in Europe, but cumulative laboratory and field investigations support the special ability of *S. Enteritidis* to transmit vertically, but there is less evidence for other serovars |
| **ToR 1**             | Literature data - field studies on the distribution of *Salmonella* within poultry integrations | Many studies from a wide range of countries describe the occurrence of the same *Salmonella* serovars in breeding flocks and their progeny, and this applies to a wide range of serovars. It is assumed that the breeding flocks are responsible for dissemination of infection within the breeding pyramid | Ambiguity (incomplete information) | Although in many cases breeding flocks would be responsible for further dissemination of various *Salmonella* serovars, particularly via external contamination of eggs and consequent introduction of *Salmonella* into hatcheries, where it can multiply and become resident, it is also possible that breeding flocks and progeny may be exposed to the same source of contaminated feed. There is sufficient evidence from field investigations to suggest that most hatchery contamination is likely to originate from breeding flocks, but in some cases it may also be introduced by contaminated equipment or hatchery workers and there is little published definitive evidence. Although the same serovars may be found at different levels of poultry breeding and production, few studies have carried out sensitive molecular typing of isolates to show that the same strains are involved. Cumulative study findings and experience suggest that breeding flocks can be the source of a wide range of serovars, but this is highly variable according to the strain and hygiene measures at the farm and hatchery, and some studies have reported no apparent dissemination of certain strains of *S. Typhimurium* from broiler breeders to commercial broiler flocks |
| Assessment components | Sources of uncertainty | Types of uncertainty | Potential impact of the uncertainty |
|-----------------------|------------------------|----------------------|-------------------------------------|
| **ToR**               | **Assessment inputs**  |                      |                                     |
| Lack of detailed knowledge of the transmissibility of reported *Salmonella* strains and the control actions applied to positive flocks at breeder and progeny level, as well as the size of the flocks | **Ambiguity** (incomplete information) | Implementation of prevalence targets may not always prevent dissemination of *Salmonella* from breeding flocks to commercial generations of chickens if effective action is not taken to avoid this and action taken to limit dissemination at an early stage by removing eggs from infected flocks from the hatchery. Some strains of various serovars may not transmit vertically or do not colonise hatcheries, or if they do persist in hatcheries do not persist in chicks at detectable levels to the age of sampling. It is therefore difficult to assess the actual impact of prevalence targets at breeder level. If infected, a large breeding flock would be likely to have a much larger impact than a small one and large layer or broiler flocks would present more public health risk, but larger scale breeding and production may be controlled better in some countries. If infected progeny is culled on-farm, as in some countries, the impact of *Salmonella* transmitted from breeding flocks is minimised. |
| Sensitivity of the sampling programmes | **Ambiguity** (incomplete information) | Sampling, sample handling and test methods are often applied in a suboptimal way, as demonstrated by an up to 10-fold higher detection rate of infected flocks by official sampling compared with operator sampling in many countries for breeding, laying and broiler flocks. In particular, certain types of laying hen flocks (e.g. large enriched cage systems, multiter avairy houses or extensive outdoor units with multiple small mobile housing) can be difficult to sample in a representative way. There is also a strong incentive to obtain negative results in laying hen flocks because of the economic consequences of egg restrictions or in broiler flocks because of the cost and inconvenience of on-farm culling or slaughter under special hygiene precautions. In general, breeding flocks are likely to be better sampled because of the frequency of testing and the fear of losing trade and reputational damage if infected progeny are identified by customers. This uncertainty makes accurate estimation of the true prevalence of *Salmonella* in the breeding and production pyramid very difficult. |
| Incomplete reporting of *Salmonella* serovars from poultry monitoring programmes, with a bias towards reporting of regulated serovars | **Ambiguity** (incomplete information) | A large proportion of *Salmonella* reports have not been further investigated to determine their serovar, e.g. only the target *Salmonella* serovars are reported by some MSs. In some cases data do exist but is not reported because of resource limitations in MSs. EU MSs for which data were missing or had a large proportion (~30%) of ‘unspecified’ serovars were contacted to request these data. As a consequence of this request, additional data on *Salmonella* serovars isolated between 2014 and 2016 from breeding, broiler and laying flocks were obtained from some MSs. Still, the absence of data for these MSs does not necessarily indicate the absence of a particular serovar. This limits the representativeness and conclusions that can be drawn from reported data for the many MSs that do type all of their *Salmonella* isolates as there can be a large proportion of ‘Salmonella unspecified’ which cannot be compared across breeding and production sectors or with human data. |
| Assessment components | Sources of uncertainty | Types of uncertainty | Potential impact of the uncertainty |
|------------------------|------------------------|----------------------|-----------------------------------|
| ToR Assessment inputs  |                        |                      |                                   |
|                        |                        |                      |                                   |
| Lack of epidemiological data to definitively link a *Salmonella* serovar found in breeding flocks in a country with the same serovar found in layer or broiler flocks | Ambiguity (incomplete information) | Due to the aggregated nature of the data, the presence of a particular serovar in a broiler or layer flock cannot be directly attributed to the detected presence in a breeder flock without epidemiological data linking the establishments and the confirmation that, genetically, the isolates are the same. Even with such evidence, there is still a strong possibility that infection may have resulted from exposure to a common source, e.g. contaminated feed from a feed mill with resident *Salmonella*. This is currently the situation in the United Kingdom with *S*. 13, 23:i:- (a monophasic variant of *S*. Idikan) which has become established in several feed mills and hatcheries, leading to infection of both broiler breeding flocks and broiler flocks even though this serovar would not be expected to be vertically transmitted. It is therefore not possible to assess the relative contribution of different infection routes. |
| Non-inclusion of 2017 *Salmonella* monitoring data | Ambiguity (incomplete information) | If *Salmonella* was detected in a breeder flock in 2016, transmission to a broiler/layer flock might not be detected until the following year. |
| Breeding flock type not specified in the official monitoring | Ambiguity (incomplete information) | Many MSs do not provide the type of breeding flock, e.g. stage (elite, grandparent, parent) and sector (broiler or egg production line). Therefore, all of the breeding flock data was aggregated for the descriptive analysis and it was not possible to consider alternative serovars in the different breeding sectors (broiler/egg line). |
| Lack of information on hospitalisation status and outcome in terms of mortality from human monitoring data | Ambiguity (incomplete information) | Hospitalisation and outcome in terms of mortality resulting from a *Salmonella* infection acquired in the EU is used to ascertain the virulence of the 28 different *Salmonella* serovars considered in Table E.1 in Appendix E. However, for hospitalisation, overall, this information is not available for 39.7% of cases. Similarly, for outcome in terms of mortality, overall, this information is not available for 15.4% of cases. There is also potential bias associated with different levels of reporting in different countries, with many only reporting the most serious cases or those associated with outbreaks. As the serovar distribution varies between countries, particularly in relation to outbreaks, the data may not provide an accurate representation of the situation at the EU level. Mortality levels for *Salmonella* are low and often associated with other predisposing health conditions, so an apparent high mortality rate for an individual serovar is likely to be misleading as this is based on a very small number of cases. |
| Assessment components | Sources of uncertainty                                                                 | Types of uncertainty          | Potential impact of the uncertainty                                                                                                                                                                                                                           |
|------------------------|----------------------------------------------------------------------------------------|-----------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| ToR 3                  | Use of experimental models                                                              | Extrapolation uncertainty   | Some studies have used experimental models. The artificial infection of hens with high doses of *Salmonella* is not representative of the situation in the field and the spread of infection in different housing systems. |
|                        | Stocking densities used in studies are not used in farms in EU and/or pecking and scratching area missing in enriched cage studies | Extrapolation uncertainty   | Some experimental studies comparing conventional cages and enriched cages consider stocking densities different from the ones usually present in farms (minimum required by the regulation) or lack of pecking and scratching area in enriched cages thus introducing additional confounders and decreasing their external validity. |
|                        | Size and selection of sample                                                             | Extrapolation uncertainty   | Some field studies have used very small sample sizes (farm and individual) which decreases the accuracy of the results. Sampling strategy is not always described which could lead to biased samples by intentional or unintentional targeting. |
|                        | Diversity in sample matrix and laboratory analysis                                       | Extrapolation uncertainty   | There is a large diversity in sample matrix and laboratory analyses conducted to assess/determine the *Salmonella* status in a bird/farm, thus making comparison of results between studies difficult. |
|                        | Conflicting outcomes                                                                    | Ambiguity (incomplete information) | The fact that some studies indicate more *Salmonella* occurrence in cages vs non-cages, some other studies indicate the reverse and finally some studies do not find differences leads to uncertainty on the results linked to ambiguity in the conclusions. |
|                        | Missing data within studies                                                             | Ambiguity (incomplete information) | Most of the studies do not report the OR or RR of the risk/protective factors. |
|                        | Older studies                                                                          | Extrapolation uncertainty   | Many publications are old and do not reflect current housing systems, particularly the use of enriched cages. |
|                        | Lack of welfare data                                                                   | Ambiguity (incomplete information) | Data on the correlation between welfare of animals and *Salmonella* occurrence are lacking. |
|                        | Evaluation of MS data for the assessment of the impact of housing conditions for layers on *Salmonella* occurrence | Ambiguity (incomplete information) | The results of the statistical analysis on the effect of the housing system on the occurrence of *Salmonella* in laying hen flocks should be interpreted with caution as the data were not collected though a study that was specifically designed for this purpose. |
## Assessment components

| ToR | Assessment inputs | Sources of uncertainty | Types of uncertainty | Potential impact of the uncertainty |
|-----|-------------------|------------------------|----------------------|-------------------------------------|
| ToR 4 | Evaluation of literature data for the assessment of the impact of housing conditions for broilers on *Salmonella* occurrence | Use of experimental models | Extrapolation uncertainty | Some studies have used experimental models. The artificial infection of hens with high doses of *Salmonella* is not representative of the situation in the field and the spread of infection in different housing systems |
| | | Conflicting outcomes | Ambiguity (incomplete information) | The fact that some studies indicate more *Salmonella* occurrence in conventional vs non-conventional systems, some other studies indicate the reverse and finally some studies do not show a difference, leads to uncertainty on the results link to ambiguity in conclusions |
| | | Size and selection of sample | Extrapolation uncertainty | Some field studies have used very small sample sizes (farm and individual) which decrease the precision of the results. Sampling strategy is not always described, which could lead to biased samples by intentional or unintentional targeting. |
| | | Diversity in sample matrix and laboratory analysis | Extrapolation uncertainty | There is a large diversity in sample matrix and laboratory analysis conducted to assess/determine the *Salmonella* status in a bird/farm, thus making comparison of results between studies difficult |
| | | Missing data within studies | Ambiguity (incomplete information) | Most of the studies do not report the OR or RR of the risk/protective factors |
| | | Older studies | Extrapolation uncertainty | Some publications are old (before 2000) and do not reflect the large scale broiler housing systems that are currently used in most countries |
| | | Lack of welfare data | Ambiguity (incomplete information) | Data on the correlation between welfare indicators of animals and *Salmonella* occurrence are lacking |
| | Evaluation of MS data for the assessment of the impact of housing conditions for broilers on *Salmonella* occurrence | Lack of sufficiently detailed information on housing systems | Ambiguity (incomplete information) | The results of the statistical analysis on the effect of the housing system on the occurrence of *Salmonella* in broiler flocks should be interpreted with caution as the data were not collected through a study that was specifically designed for this purpose |
| Assessment components | Sources of uncertainty | Types of uncertainty | Potential impact of the uncertainty |
|------------------------|------------------------|----------------------|-----------------------------------|
| ToR 5 Evaluation of literature data on co-colonisation of broilers/poultry by *Salmonella* and *Campylobacter* | Most publications do not report on the data on both organisms in the same sample, instead the prevalence and load of each is reported separately. Of those publications that do report this, only two report a positive association and two report no association. The studies are often carried out according to different study designs with different sampling times, types of samples and test methods. | Ambiguity (incomplete information) | No study has reported a negative association, so this is unlikely, and evidence of a positive association is limited, although possibly suggested by a small number of studies that suggest the presence of *Campylobacter* may sometimes alter gut conditions in a way that may enhance the colonisation, persistence and extra-intestinal invasion of birds by other organisms, including *Salmonella*. It is not possible to determine whether co-colonisation occurs more often than expected on the basis of randomness and if it does, the reason for this is not known. It could be due to ‘external’ factors, e.g. the route of infection is common for both and is influenced by management practices (e.g. bad hygiene), or due to some synergy in infection dynamics in the birds’ intestinal tract. |
| Analysis of data from EU MS on co-colonisation by *Salmonella* and *Campylobacter* | Data was received from very few countries and is dominated by data from a single MS which reported low prevalence of both organisms. | Ambiguity (incomplete information) | The suggestion of a possible positive association between *Campylobacter* and *Salmonella* is likely to be subject to bias due to a limited number of sources of data and low prevalence of *Campylobacter* in one MS. |
| Evaluation of literature data and analysis of data from EU MS on co-contamination of broiler carcasses/meat by *Salmonella* and *Campylobacter* | There is considerable opportunity for cross-contamination of broiler carcasses at slaughter by both organisms | Ambiguity (incomplete information) | There is potential for cross-contamination at slaughter. The level of cross-contamination in terms of the contribution of the slaughter process itself is not known, but is influenced by the level of infection (within-flock prevalence and bacterial load) of the slaughter batches being processed. |

OR: odds ratio; RR: relative risk.
Table F.2: Potential sources of uncertainty identified in the source attribution analysis (ToR 2) and the impact that these uncertainties could have on the absolute and relative reduction of human salmonellosis cases under the scenario in which the prevalence of the current target serotypes (S. Enteritidis and S. Typhimurium including monophasic strains) is set at 1% (or less) in layers and compared to the baseline model.

| Input/parameter/model structure | Source of uncertainty | How uncertainty has been addressed | Direction of the effect on the absolute reduction of human salmonellosis cases attributed to the laying hen reservoir \((-/-)\) \(^{(a)}\) | Direction of the effect on the relative reduction of human salmonellosis cases attributed to the laying hen reservoir \((-/-)\) \(^{(a)}\) |
|--------------------------------|------------------------|-----------------------------------|--------------------------------------------------------------------------------|--------------------------------------------------------------------------------|
| Model                          | Model selection        | The principle behind the applied model is that there are strong links between certain subtypes (here: serovars) and one or more animal reservoirs. Food products are seen as vehicles, and it assumed that the subtype distribution in a particular food source is similar to the one found in the reservoir from which it was contaminated. The model cannot distinguish between transmission pathways within the same reservoir, e.g. between eggs and meat from spent laying hens. However, the proportion of human infections from the latter source is assessed to be minor compared to the proportion from eggs and egg products due to differences in the amount consumed and in preparation and cooking procedures. The 'effect' on the reduction (absolute or relative) that the uncertainty may result in refers to the final results of the model, i.e. the reduction observed going from the baseline situation to the scenario. This means that the anticipated reduction in the number of egg-associated cases would be less than estimated if some cases originate from other pathways (e.g. direct contact, meat of spent hens, environmental contamination, raw meat pet food etc.). However, it can be argued that since the prevalence is measured at flock level, a prevalence reduction would probably also have an effect on the other pathways relating to the reservoir. If eggs are overestimated as a source, the reduction in egg-associated cases would in reality be less (-) than estimated by the model which uses egg consumption data as one of the parameters. At least in absolute numbers. In relative numbers, it is less straightforward to assess, as a reduction in flock prevalence presumably would also have an effect on the other transmission pathways from the layer reservoir. | -- | -- |

\(^{(a)}\) Input/output parameter
| Input/parameter/model structure | Source of uncertainty | How uncertainty has been addressed | Direction of the effect on the absolute reduction of human salmonellosis cases attributed to the laying hen reservoir ($C_0^\text{(a)}$) | Direction of the effect on the relative reduction of human salmonellosis cases attributed to the laying hen reservoir ($C_0^\text{(a)}$) |
|---------------------------------|-----------------------|-----------------------------------|-------------------------------------------------|-------------------------------------------------|
| Model                           | Model structure       | By using this SAM, it is assumed that the number of sporadic and domestic (as acquired in EU) human cases can be explained as a function of exposure: number of cases per MS, source and subtype = amount of source available for consumption per MS × prevalence per subtype, source and MS. This approach involves uncertainties that cannot be measured directly such as differences between subtypes (serovars), countries and food sources, which are likely to influence the number of human cases. Uncertainty is addressed by estimating two factors accounting for these potential differences. Namely, the food-source dependent factor, which account for differences between food sources in their ability to give rise to human infections. As these may vary by country, one factor is estimated per food source and MS. Similarly, there are differences between the subtypes (serovars) in their ability to survive and infect humans. This uncertainty is described by including a subtype-depending factor, which is assumed not to vary across countries. All factors are included a priori as uniform distributions, which are to most uninformed distribution one can, meaning that the model itself has few assumptions. | $-1^\text{(a)}$ | $-1^\text{(a)}$ |
| Input/parameter/model structure | Source of uncertainty | How uncertainty has been addressed | Direction of the effect on the absolute reduction of human salmonellosis cases attributed to the laying hen reservoir (−/+)(a) | Direction of the effect on the relative reduction of human salmonellosis cases attributed to the laying hen reservoir (−/+)(a) |
|--------------------------------|-----------------------|-----------------------------------|-----------------------------------------------------------------|-----------------------------------------------------------------|
| Data                           | Compared to previous EU-level attribution models, this model included fewer MSs. The MSs not included were Bulgaria, Cyprus, Lithuania, Luxembourg and Romania, where the latter four were included in the TT-SAM (Hald et al., 2012a). Cyprus and Luxembourg are small countries contributing only with a minor fraction to all Salmonella cases in the EU. Romania and Lithuania had around 1,000 reported cases each in 2016, meaning that around 410,000 human true cases are ‘missing’ in the model, when accounting for underestimation. Export of eggs and eggs products from these countries including Bulgaria is according to the obtained trade data very limited. In addition, all these countries met the Salmonella target in layer flocks in 2016. Eggs produced in these MSs are, therefore, assessed only to contribute a very small number of Salmonella cases in other EU MSs | Uncertainty not possible to address in the model, as the MSs could not be included due to lack of data | No effect                                                   |                                                   |
| Data                           | The model included 28 of 944 serovars reported in 2016 and 2017 (Poland and Croatia). The 28 serovars corresponded to 65,087 (85%) of all 76,284 reported human cases. The serovars included individually and therefore available for attribution, were selected based on their occurrence in human domestic/EU cases and their occurrence in the four included animal reservoir. The remaining 916 serovars were grouped into ‘Others serovars’ and human cases belonging to this group were assigned to an unknown source category. The majority of these cases are expected to be linked with other sources than the four included in the model and the consequence of not counting them is assessed to be minimal. As an example, S. Dublin, which is known to be highly linked to the cattle reservoir, was not included as an individual serovar | +                                                             | +                                              |
| Input/parameter/model structure | Source of uncertainty | How uncertainty has been addressed | Direction of the effect on the absolute reduction of human salmonellosis cases attributed to the laying hen reservoir (−/−)(a) | Direction of the effect on the relative reduction of human salmonellosis cases attributed to the laying hen reservoir (−/+)(a) |
|--------------------------------|----------------------|------------------------------------|--------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------|
| Data                           | Salmonella occurrence in animal reservoirs | The principle behind the SAM assumes that the data included represent all the important sources of human salmonellosis, but food sources like beef, dairy products, imported food (from outside EU) and fruits and vegetables are not included, although they are known to act as vehicles for *Salmonella*. From a previous study based on outbreak data, fruits and vegetables were estimated to contribute 1.2–2.6% to the burden of human salmonellosis in the EU in 2007–2009 (Pires et al., 2011). Foodstuffs imported from outside the EU are not included in the model unless they resulted in outbreaks reported in the EU Summary Report in 2016. | For potential non-animal food sources, it is emphasised that the SAM attributes human cases to the animal reservoir. This means that human infections caused by fruit and vegetables contaminated with faeces from an animal reservoir would be attributed to this reservoir, if produced in the EU. For some type of risk management decisions (relating to control in primary production), this may be appropriate, whereas for other decisions (relating to control in later stages of the food chain), alternative attribution approaches may need to be explored. | +/(b)                                                                 |
| Data                           | Salmonella occurrence in pigs | Prevalence data from the BLS in slaughter pigs were used for all MS included in the model, except Malta. These data are more than 10 years old and may not reflect the situation in 2016, but are the best data available. | −/+(c)                                                                                                                 | −/+(c)                                                                                                                        |
| Input/parameter/model structure | Source of uncertainty | How uncertainty has been addressed | Direction of the effect on the absolute reduction of human salmonellosis cases attributed to the laying hen reservoir \((-/-)\)(a) | Direction of the effect on the relative reduction of human salmonellosis cases attributed to the laying hen reservoir \((-/-)\)(a) |
|--------------------------------|----------------------|-----------------------------------|-----------------------------------------------|-----------------------------------------------|
| Data                           | Sporadic human salmonellosis | There are differences in the level of reporting of human food-borne infections in the EU MSs reflecting both differences in the methodologies used as well as the degree of reporting of human salmonellosis. Underestimation (i.e. the combined underreporting and under-ascertainment) was accounted for in the SAM, but the estimation of the multiplication factors is based on Swedish traveller’s data, which in itself involves some degree of uncertainty by assuming that the incidence rate among travellers returning from a particular country is the same as the overall incidence rate in the country’s native population (Havelaar et al., 2013). In addition, the estimates are almost 10 years old and reporting may have change considerably in many MSs. Initiatives to obtain more recent data is therefore recommended. Underestimation was accounted for in the model by including the multiplication factors as probability distribution. | \(-/+\) | \(-/+\) |
| Data                           | Level of subtyping detail  | The data limitation linked to the reporting of Salmonella data in the animal/food reservoirs with limited serotyping information (e.g. for animal reservoir data some MSs only report the targeted serovars individually and aggregate the rest in ‘others’) made it necessary to use other data sources. These uncertainties as well as the lack of further discriminatory subtyping information for the common serovars (S. Enteritidis and S. Typhimurium incl. the monophasic variants) may have resulted in attribution of some human cases to the wrong source. For instance, further typing of S. Enteritidis would very likely have resulted in a better distinction between the pig, broiler and laying hen reservoir in MSs where S. Enteritidis is widely prevalent in two or more of these sources, and it is considered extremely likely that this would have reduced the number of S. Enteritidis infections from the pig reservoir, and increased the number from the laying-hen reservoir. A comparison with a specific model for Denmark, which uses more complete, detailed and specific data, was conducted to evaluate potential discrepancies at the MS level. The estimates for broilers and layers agreed well, whereas this was not the case for the pig reservoir. Here the comparison indicated that the role of the pig reservoir may in general be underestimated, but due to the low-quality data on the pig reservoir and the lack of more comprehensive data, it is not possible to quantify this effect. | \(-\)(d) | \(-\)(d) |
| Input/parameter/model structure | Source of uncertainty | How uncertainty has been addressed | Direction of the effect on the absolute reduction of human salmonellosis cases attributed to the laying hen reservoir ($-/-)^{(a)}$ | Direction of the effect on the relative reduction of human salmonellosis cases attributed to the laying hen reservoir ($-/-)^{(a)}$ |
|-------------------------------|----------------------|-------------------------------|-------------------------------------------------|-------------------------------------------------|
| Data | **Salmonella subtypes distributions** | For some sources/reservoirs, AMR monitoring data was used for estimating the serovar distribution. These data may not represent the situation at farm/reservoir level, as it is possible that resident contamination of complex slaughter equipment may contribute to *Salmonella* serovars found on carcass samples taken for AMR monitoring (Corry et al., 2002; Barbut, 2015). It has, for instance, been noted in the United Kingdom that *Salmonella* serovars that have not been found, or are rare in the NCP monitoring data for broiler flocks, such as *S. Kentucky* or *S. Indiana* are predominant in AMR monitoring samples. | By including the before mentioned subtype-dependent factor, such differences are accounted for. For instance, if certain subtypes are predominant in e.g. slaughter-level samples, but this is not reflected in the human cases, the model will allocate a relatively low subtype-dependent factor. The SAM will not estimate more cases to these serovar. | $-/+$ (Minimal impact) | $-/+$ (Minimal impact) |
| Input/parameter/model structure | Source of uncertainty | How uncertainty has been addressed | Direction of the effect on the absolute reduction of human salmonellosis cases attributed to the laying hen reservoir (-/+)(a) | Direction of the effect on the relative reduction of human salmonellosis cases attributed to the laying hen reservoir (-/+)(a) |
|---------------------------------|-----------------------|-----------------------------------|------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------|
| Data                            | Production            | The same data source has not been used to obtain information on the production of the different animal foods as the EUROSTAT production data for table eggs were insufficient and for poultry meat is not reported by species. The other data sources collect data using different methodologies, which may have resulted in amounts of food available for consumption that is not representing the same level of aggregation for each of the animal food sources. For instance, using the weight of slaughtered carcasses for pigs as an approximation for the amount available for consumption, may have resulted in an overestimation as compared to the other sources, as whole pig carcasses are obviously not consumed. | As long as the methods used for estimating the amount available for consumption is the same within a food source, the food-source dependent factor will to some extent account for any methodological differences between food sources. | -/+ (Minimal impact) |
| Data                            | Trade data            | If some MSs systematically report more or less of a food source to be exported from their country than what is in reality exported, the model results will be impacted resulting in more or less cases in MSs importing from that country. | | -/+ (Impact unknown) |

**AMR:** antimicrobial resistance; BLS: baseline survey; NCP: national control programme; SAM: source attribution model.

(a): + means that the (real) outcome/effect is possibly overestimated; - means that the (real) outcome/effect is possibly underestimated.

(b): Omitting the cattle reservoir from the model may have the consequence that a proportion of human cases were wrongly attributed to reservoirs with similar serovar distributions. If more cases on this account were attributed to the laying hen reservoir, it may have resulted in a higher reduction of the estimated number of both absolute and relative human cases in the scenario analyses than what would be occurring in reality. Overall, it is considered unlikely that the lack of available data for other food sources bias the model result significantly, as long as it is kept in mind that SAM only attributes domestic and sporadic cases to EU animal reservoirs.

(c): If the true prevalence figures are very different from the ones used, the number of attributed human cases to the pig reservoir would likewise be incorrect, which can also influence the number of cases attributed to the laying hen reservoir. However, the direction of the effect cannot be assessed.

(d): If the number of S. Enteritidis infections from laying-hens in reality is higher, the expected reduction in the absolute and relative number cases when reducing the target to 1% would be higher.
Appendix G – MS data used to assess the effect of the housing system on the Salmonella occurrence in broiler flocks, 2016–2017

Table G.1: Broiler flocks tested\(^{(a)}\) for *S. Enteritidis* per country and their distribution with regard to outdoor access, 2016–2017

| Country          | No outdoor access | Outdoor access | Unknown\(^{(b)}\) | Total  |
|------------------|-------------------|----------------|------------------|--------|
| Austria          | 1/3,761           | 4/2,421        | NA               | 5/6,182|
| Belgium          | 12/16             | NA             | 1/1              | 13/17  |
| Czech Republic   | 123/9,598         | NA             | NA               | 123/9,598|
| Denmark          | NA                | 2/4,290        | 2/4,290          |        |
| Italy            | NA                | 7/23,203       | 7/23,203         |        |
| Lithuania        | 1/1               | NA             | NA               | 1/1    |
| the Netherlands  | 21/34,643         | NA             | NA               | 21/34,643|
| Poland           | 102/163,098       | NA             | NA               | 102/163,098|
| Portugal         | 15/254            | NA             | NA               | 15/254 |
| Slovakia         | NA                | 23/5,076       | 23/5,076         |        |
| Slovenia         | 1/2               | NA             | NA               | 1/2    |
| **Total**        | 276/211,373       | 1/2,421        | 33/32,570        | 313/246,364|

\(^{(a)}\): Number of positive flocks/number of tested flocks.  
\(^{(b)}\): Not known whether the birds had outdoor access.

Table G.2: Broiler flocks tested\(^{(a)}\) for *S. Typhimurium* per country and their distribution with regard to outdoor access, 2016–2017

| Country          | No outdoor access | Outdoor access | Unknown\(^{(b)}\) | Total  |
|------------------|-------------------|----------------|------------------|--------|
| Austria          | 5/3,583           | NA             | NA               | 5/3,583|
| Belgium          | 9/16              | NA             | NA               | 9/16   |
| Czech Republic   | 5/9,598           | NA             | NA               | 5/9,598|
| Denmark          | NA                | 1/3,606        | 1/3,606          |        |
| Italy            | NA                | 1/20,705       | 1/20,705         |        |
| Netherlands      | 47/34,643         | NA             | NA               | 47/34,643|
| Poland           | 3/81,549          | NA             | NA               | 3/81,549|
| Portugal         | 6/36              | NA             | NA               | 6/36   |
| Slovakia         | NA                | 2/2,199        | 2/2,199          |        |
| Sweden           | 10/8,852          | 0/384          | NA               | 10/9,236|
| **Total**        | 80/138,277        | 384            | 4/26,510         | 89/165,171|

\(^{(a)}\): Number of positive flocks/number of tested flocks.  
\(^{(b)}\): Not known whether the birds had outdoor access.
Table G.3: Broiler flocks tested\(^{(a)}\) for *S. Typhimurium* with the antigenic formula \(1,4,[5], 12:i:-\) per country and their distribution with regard to outdoor access, 2016–2017

| Country         | No outdoor access | Outdoor access | Unknown\(^{(b)}\) | Total |
|-----------------|-------------------|----------------|-------------------|-------|
| Belgium         | 4/10              | 1/1            | 1                 | 5/11  |
| Czech Republic  | 2/4,838           | NA             | NA                | 2/4,838 |
| Denmark         | NA                | NA             | 21/7,896          | 21/7,896 |
| Italy           | NA                | NA             | NA                | 1/23,203 |
| Lithuania       | 1/1               | NA             | NA                | 1/1   |
| Netherlands     | 13/34,643         | NA             | NA                | 13/34,643 |
| Portugal        | 10/168            | NA             | NA                | 10/168 |
| Spain           | NA                | 7/1,393        | NA                | 7/1,393 |
| **Total**       | **30/39,660**     | **8/1,394**    | **31,099**        | **72,153** |

NA: not applicable as no such flocks were tested.

(a): Number of positive flocks/number of tested flocks.

(b): Not known whether the birds had outdoor access.