Activities of occupational physicians for occupational health services in small-scale enterprises in Japan and in the Netherlands

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Abstract

Objectives Occupational health service (OHS) for small-scale enterprises (SSEs) is still limited in many countries. Both Japan and the Netherlands have universal OHS systems for all employees. The objective of this survey was to examine the activities of occupational physicians (OPs) in the two countries for SSEs and to investigate their proposals for the improvement of service.

Methods Questionnaires on types and sizes of the industries they serve, allocation of service hours (current and desired), sources of information for occupational health activities etc. were mailed in 2006 to 461 and 335 Japanese and Dutch OPs, respectively, who have served in small- and medium-scale enterprises. In practice, 107 Japanese (23%) and 106 Dutch physicians (32%) replied, respectively.

Results and Conclusions Total service time per month was longer for OPs in the Netherlands than OPs in Japan. Japanese OPs spent more hours for health and safety meetings, worksite rounds, and prevention of overwork-induced ill health (14–16% each). Dutch OPs used much more hours for the guidance of absent workers (48%). Thus, service conditions were not the same for OPs in the two countries. Nevertheless, both groups of OPs unanimously considered that employers are the key persons for the improvement of OHS especially in SSEs and their education is important for better OHS. The conclusions should be taken as preliminary, however, due to study limitations including low response rates in both groups of physicians.

Keywords Education · Employer · Occupational physician · Occupational health services · Small-scale enterprises

Introduction

Occupational health service (OHS) activities for small-scale enterprises (SSEs) are often insufficient in many countries (Bradshaw et al. 2001; Park et al. 2002) as they have limited access to human, economic, and technical resources (Champoux and Brun 2003). Thus, workers employed in SSEs are usually provided with lower quality occupational health services (OHS) and sometimes have poorer health conditions when compared with their counterpart workers in large-scale enterprises (Furuki et al. 2006; Kubo et al. 2006). Good OHS require supports of competent OH professionals (Nicholson 2004), and well-trained occupational physicians (OP) or nurses would be the best experts to provide proper OHS (Bradshaw et al. 2001).
In Japan, the Industrial Safety and Health (ISH) Law defines that the provision of OHS to protect health of employees is among the duties of employers irrespective of enterprise size and stipulates that companies employing 50 or more workers must establish a health and safety committee and appoint an OP (the number of OPs varies as a function of employee numbers; Ministry of Health, Labour and Welfare, Japan 1972a). The enterprises with less than 50 employees are regarded as SSEs, and Japanese government recently has made several efforts to improve OHS in SSEs. For example, Regional Occupational Health Centers (347 in total) have been established to support OHS.

In the Netherlands, all enterprises have been obliged to have a contract with a certified external OHS after a revision of the Working Conditions Act in 1994 (Weel and Plomp 2007). After further amendment in 2005, employers are no longer obliged to have a full contract with an external OHS provider. Under the condition of an appropriate collective agreement between employers and employees, employers are allowed to arrange legally required OH activities by themselves. If the results are not satisfactory, however, they should contract with an external OHS provider. A contract with an OP is still compulsory for pre-employment examinations, periodical health examinations, and medical sickness absence guidance activities (Ministry of Social Affairs and Employment, the Netherlands 2006).

Thus, although OHSs for SSEs are not similar, the two countries have established universal OHS for all employees including those in SSEs. The present study was initiated to investigate the activities of OPs in Japan and the Netherlands, with additional foci of collecting suggestions from OPs in the two countries for improvement in OHS in SSEs. It was expected that such study should be valuable for the improvement of the quality of OHS for SSEs not only in the two countries but also in other countries.

Methods

Study subjects

Participants of the present study in the two counties were OPs who were working in SMEs, and not associated with in-company OHS. A questionnaire survey was conducted in December 2006. Subjects in Japan were OPs who belonged to member external OHS organizations of National Federation of Industrial Health Organizations, Japan (NFIHO). Full-time OPs for large companies and practitioners in clinic/hospital facilities were not affiliated to NFIHO member organizations, and they were automatically excluded from this study. Questionnaires (for details, see below) were mailed to all 461 physicians in NFIHO.

Subjects in the Netherlands were selected from 1,780 physicians who were the members of the Netherlands Society of Occupational Medicine (Nederlandse Vereniging voor Arbeids—en Bedrijfs geneeskunde, NVAB). Based on the post codes, the country was grouped into 4 regions and 20% of all OPs from each region were selected. A stratified random sampling strategy by decade of years of age and gender was employed for the selection. After exclusion of apparently non-active physicians (e.g., retired, or exclusively researching or teaching), questionnaires were sent to 335 physicians. Reminder letters were sent only to OPs in the Netherlands and only once.

In practice, 107 Japanese (23%) and 106 Dutch physicians (32%) replied, respectively. Of these physicians, 28 Japanese and 17 Dutch physicians were non-active as an OP and they were excluded. In addition, 19 Dutch OPs were full-timers for large companies and were also excluded from the analysis. Thus, effective replies from remaining 79 Japanese (17%) and 70 Dutch OP cases (21%) were employed for analysis.

Questionnaires

The questionnaires (for details, see the Appendix) included questions on gender, age (by decade of years), working actively as OP or not, working as OP exclusively for one or more large companies or not (only in the Netherlands), experience as an OP and as a clinician, qualifications for OP, service time (hours per month) as an OP, the number of companies (and the size by employee numbers) serving for, units (1 unit = 3 h) spent for each company per month, total number of employees covered, types of industries, estimations of the service hours for different activities and the perceived ideal (desired) service hours for different activities, suggestions on infrastructure to strengthen OHS for SSEs, requests on resources for professional service in OH, and any problems in improving OHS in SSEs as well as possible solutions.

Statistical analysis

Arithmetic means and modes were taken as representative parameters. When data did not follow normal distribution, Mann–Whitney test and Wilcoxon test were employed as necessary. Chi-squares test was also used. Values of $p < 0.05$ were considered statistically significant.

Results

Basic characteristics

Gender distribution among OPs showed that male dominance was common in the two countries and it was more so in Japan (men:women = 85%:15%) than in the Netherlands.
(68%:32%; p < 0.01 by chi-squares test). Age distributed with a mode of ≥60 years in Japan (41% of all) and 40–59 years in the Netherlands (84%). Despite the younger age for the Dutch OPs, experience as an OP was significantly longer in the Netherlands [mean (mode) being 10.9 (10) years in Japan versus 16.4 (15) years in the Netherlands; p < 0.01 by Mann–Whitney test]. Expectedly, Japanese OPs had substantially longer clinical experience than Dutch OPs [mean (mode) being 21.5 (21) years in Japan versus 2.4 (0) years in the Netherlands; p < 0.01 by Mann–Whitney test].

As to qualifications for OP, 86% of Japanese OPs had a qualification of the Japan Medical Association (JMA), 10% had a qualification of the Japan Society for Occupational Health (JSOH), 37% had a qualification for occupational health consultant of the Japanese Ministry of Health, Labour and Welfare, and 6% had the Diploma of Occupational Health from the University of Occupational and Environmental Health, Japan. In the Netherlands, 87% of Dutch OPs had a qualification of registered OP of NVAB, 9% were still in vocational training for OP, and 3% had other qualifications (e.g., a registered social insurance physician, medical adviser).

Comparison of the number of employees covered by one OP showed that Dutch OPs managed a significantly larger number of employees than Japanese OPs; the mean (the mode) of employees covered in Japan was 1,823 employees (1,000 employees) in contrast to 3,227 employees (2,000 employees) in the Netherlands (p < 0.01 by Mann–Whitney test; the top half in Table 1). It should be noted, however, that one OP serves more than one enterprise. Classification of enterprises covered by OPs showed that Dutch OPs focused more (85.1%) in SSEs (with <50 employees) than Japanese OPs (11.0%). Monthly service hours as an OP (the bottom half in Table 1) were longer in the Netherlands [mean (mode) of 24.9 (20) hours) in Japan versus 130.5 (160) hours in the Netherlands; p < 0.01 by Mann–Whitney test].

Regarding types of industries, manufacturing industries, electricity, gas/water supply companies, and information companies formed a major target of services for OPs in Japan (87 out of 232, or 37.5%) than in the Netherlands (46 out of 276, or 16.6%; p < 0.01 by chi-squares test for the difference). In contrast, education and learning support companies formed a significantly (p < 0.01 by chi-squares test) larger proportion (23 out of 276, or 8.3%) covered by Dutch OPs than by Japanese OPs (2 out of 232, or 0.9%; Table 2).

Current activities

Japanese OPs spent a significantly (p < 0.01 by chi-squares test) larger percentage of hours for attendance at health and safety committee meetings, rounds of the work areas, health and hygiene education, and prevention of health hazards due to overwork (Table 3). The hours spent for general health examinations and mental health care were relatively longer in Japan than in the Netherlands as well, although the differences were statistically insignificant (p > 0.05). Dutch OPs used many more hours for guidance of absent workers and spent more hours for the planning and advice on OSH policy than their Japanese counterparts (p < 0.01 for both).

Proposed time allocation for OH activities

From the comparison between current and ideal (desired) working hours of OPs (Table 4), more time for planning and advice on OHS policy, attendance at the health and safety meetings, worksite rounds, activities related to the work environment such as risk assessment and management of work and work environment, health and hygiene education, and health promotion activities were wishes common to both groups. OPs in both countries also wished to preserve more time for general health examination and mental health care. In addition, Japanese OPs wished to

![Table 1](attachment:image)

| Category | Japanese OPs\(^a\) | Dutch OPs\(^b\) | P-value |
|----------|--------------------|----------------|---------|
| Enterprise size by number of employees | | | |
| Mean\(^c\) | 24.9 | 130.5 | <0.01\(^d\) |
| Mode\(^e\) | 20 | 160 | <0.01\(^d\) |
| Frequencies of service by OPs (unit\(^f\)/month) | | | |
| Mean\(^g\) | 294 (57.2) | 1,443 (73.7) | |
| Mode\(^h\) | 183 (35.6) | 332 (17.0) | |
| Classification by category | | | |
| Less than 1 | 3 (0.6) | 69 (3.5) | |
| More than 16 | 514 (100.0) | 1,958 (100.0) | |

Note: \(^a\) n = 79
\(^b\) n = 70
\(^c\) Number of employees
\(^d\) By Mann–Whitney test
\(^e\) By chi-squares test
\(^f\) One unit = 3 h
\(^g\) Monthly service hours as an OP

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increase hours for sick leave guidance and perusal of the answers of ‘Other’ (responses to an open-end question) showed that they hoped to reduce hours for the after-care of the health examinations (Current: 1.62 h month$^{-1}$, Ideal: 0.67 h month$^{-1}$).

Japanese OPs also wished to increase total working hours as an OP. Dutch OPs wished to decrease the hours spend for sick leave guidance (Table 4) and wanted to increase the hours for specific health examinations, prevention of overwork-induced ill health and health examinations at the initiation of employment compared to current conditions. Similar analyses of ‘Other’ answers showed that they wished to take more time to improve OPs’ quality by attending e.g., quality assurance meetings with colleagues, continuous professional education, and coaching (Current: 1.85 h month$^{-1}$, Ideal: 1.97 h month$^{-1}$).

Major information sources

In Japan, the main resources to support professional work in OH care were occupational health promotion centers (OHPCs; the major function is to supply information to OH professionals in the region), the Medical Association, and websites for OH (Table 5). The main resources in the Netherlands were websites for OH, colleagues in NVAB and other physicians, and research institutes. Research institutes mentioned were the National Applied Research Organization (TNO) and the Netherlands Centre for Occupational Diseases (NCvB). Educational institutes included the Netherlands School of Public and Occupational Health (NSPOH) and the School for Public and Occupational Health Professionals (SGBO).

Infrastructures to be strengthened

OPs in both countries considered that many aspects of the infrastructure should be strengthened for SSEs. For organizational facilities such as branch-organized (branched by business categories) occupational health centers, demands of both countries were at the same level (answers for “agree strongly” plus “agree”: 66% in Japan, 66% in the Netherlands, $p > 0.10$ by chi-squares test).

The rates of OPs who suggested education and training of employers were very high in both countries (positive answers: 87% in Japan, 74% in the Netherlands, $p < 0.01$). The rates were comparable to ($p > 0.10$ in Japan by chi-squares test) or even higher than ($0.10 > p > 0.05$ in the Netherlands) that for education and training of employees (positive answers: 85% in Japan, 60% in the Netherlands, $p < 0.01$). Demands for the availability of brochures, websites, and other educational materials were also high in both countries (positive answers: 73% in Japan, 50% in the Netherlands, $p < 0.01$).

Problems and solutions in OH for SSEs

OPs in both countries considered that advice by professionals, provision of inexpensive educational courses, and sharing good practices was necessary to improve the insufficient knowledge of employees, health managers, and employers on various OH matters (results of analyses of other miscellaneous comments in the questionnaires). There were many suggestions for sharing good practices of various OH activities in both countries. Especially with regard to conditions in workplaces, developments of inexpensive solutions in Japan and more effective solutions based on cost-benefit analysis in the Netherlands were requested.

It was also suggested that opportunities for communication and lectures to deliver OH information for employers, managers, and employees were insufficient in both countries. Arranging regular opportunities for communication was regarded as important to solve these problems. OPs in the Netherlands considered time and budget for communication as a part of official tasks so that they proposed that a clear statement should be made in the contract with the companies. Necessity of more budgets, by means of e.g., governmental subsidization for OH activities, was mentioned in both groups of OPs.
### Table 3
Proportion of working hours by types of current activities as an OP in Japan and in the Netherlands

| Types of activities                                      | Time allocation by OPs (%)<sup>a</sup> | p-value<sup>d</sup> |
|---------------------------------------------------------|----------------------------------------|---------------------|
|                                                          | Japanese<sup>b</sup> | Dutch<sup>c</sup>   |
| Attendance at health and safety committee                | 13.7                     | 1.4                 | <0.01 |
| Development of comfortable workplaces                    | 0.8                      | 3.8                 | <0.01 |
| Diagnosis for return to work and follow-up              | 7.1                      | 3.8                 | 0.10  |
| General health examination                              | 9.5                      | 2.9                 | 0.22  |
| Guidance of workers on sick leave                       | 2.5                      | 47.8                | <0.01 |
| Health and hygiene education                            | 7.6                      | 1.6                 | <0.01 |
| Health examination at the start of employment            | 1.2                      | 0.6                 | 0.18  |
| Health promotion activity                               | 4.5                      | 1.9                 | 0.34  |
| Maintenance and management of work                      | 1.2                      | 2.6                 | <0.01 |
| Maintenance and management of work environment           | 2.1                      | 2.3                 | <0.01 |
| Mental health care                                       | 9.5                      | 5.4                 | 0.07  |
| Plan and advice for OHS<sup>e</sup> policy              | 2.5                      | 6.3                 | <0.01 |
| Pre-employment health examination                       | 0.5                      | 0.8                 | <0.01 |
| Prevention of health hazards due to overwork            | 13.8                     | 1.6                 | <0.01 |
| Risk assessment                                         | 0.3                      | 0.8                 | <0.01 |
| Rounds of the work area                                  | 15.6                     | 3.2                 | <0.01 |
| Specific health examination                             | 2.5                      | 5.1                 | <0.01 |
| Others                                                  | 5.1                      | 8.1                 | <0.01 |
| Total                                                   | 100.0                    | 100.0               |       |
| Total working hours per month                           | 22.1                     | 145.5               |       |

<sup>a</sup> Mean service duration (in hours) was given by each occupational physician, from which the arithmetic means were calculated for Japanese and Dutch physicians.

<sup>b</sup> n = 79

<sup>c</sup> n = 70

<sup>d</sup> By Wilcoxon test

<sup>e</sup> (Occupational) health and safety

### Table 4
Current and ideal working hours per month by the types of activities of OP in Japan and in the Netherlands

| Type of activities                                      | Japanese OPs<sup>a</sup> | Dutch OPs<sup>b</sup> | p<sup>d</sup> |
|---------------------------------------------------------|--------------------------|-----------------------|---------------|
|                                                          | Current<sup>c</sup> | Ideal<sup>c</sup> | P<sup>d</sup> |
| Attendance at the meeting of HS<sup>e</sup> committee    | 2.3                      | 2.8                   | <0.01         |
| Development of comfortable workplaces                    | 0.3                      | 0.8                   | <0.01         |
| Diagnosis for return to work and follow-up              | 2.0                      | 2.5                   | 0.99          |
| General health examination                              | 1.8                      | 1.5                   | 0.37          |
| Guidance of workers on sick leave                       | 0.8                      | 1.9                   | <0.01         |
| Health and hygiene education                            | 1.1                      | 2.0                   | <0.01         |
| Health examination at the start of employment            | 0.3                      | 0.3                   | 0.36          |
| Health promotion activity                               | 0.8                      | 1.4                   | <0.05         |
| Maintenance and management of work                      | 0.3                      | 0.8                   | <0.01         |
| Maintenance and management of work environment           | 0.5                      | 1.0                   | <0.01         |
| Mental health care                                       | 3.3                      | 3.7                   | 0.61          |
| Plan and advice for OHS<sup>e</sup> policy              | 0.5                      | 1.3                   | <0.01         |
| Pre-employment health examination                       | 0.1                      | 0.2                   | <0.01         |
| Prevention of health hazards due to overwork            | 3.1                      | 3.9                   | 0.24          |
| Rehabilitation during the absent period<sup>f</sup>     | –                        | –                     | –             |
| Risk assessment                                         | 0.2                      | 0.7                   | <0.01         |
| Rounds of the work area                                  | 2.5                      | 3.3                   | <0.01         |
| Specific health examination                             | 0.7                      | 0.7                   | >0.99         |
| Others                                                  | 1.7                      | 1.7                   | 0.72          |
| Total                                                   | 22.1                     | 30.5                  | <0.01         |

<sup>a</sup> n = 79

<sup>b</sup> n = 70

<sup>c</sup> Mean service duration (in hours) was given by each occupational physician, from which the arithmetic means were calculated for Japanese and Dutch physicians. Unit is in hours/month

<sup>d</sup> By Wilcoxon test

<sup>e</sup> (Occupational) health and safety

<sup>f</sup> This question is only to Dutch physicians
Discussion

To the knowledge of the authors, this is the first study to analyze and compare the activities of OPs in Japan and the Netherlands, the two countries where all workers are provided OH care irrespective of enterprise size. The study is also among a few that successfully collect the opinions of active OPs who serve primarily in small- and medium-scale enterprises for the improvements of OHS. As discussed previously, the levels of OHS in SSEs are lower than that in large-scale enterprises (Bradshaw et al. 2001; Park et al. 2002; Furuki et al. 2006; Kubo et al. 2006); it is no need to add that participation of competent OPs and other OH experts is essential to provide high-quality OHS for the development of sound occupational health there (Nicholson 2004).

Probably in reflection of different legal systems in the two countries, OPs in the Netherlands serve longer time (146 h per month) than OPs in Japan (22 h per month; Table 3), and allocation of service time are also different, i.e., OPs in Japan focus their activities on mental health care, attendance at health and safety committees, worksite rounds, and prevention of health hazards due to overwork, while as OPs in the Netherlands gave much more time for guidance of sick leave workers as well as rehabilitation during the absent period (Table 3). Nevertheless, majorities (74–87%) in both groups of OPs are unanimous in stressing the importance of education and training of employees, the traditional target of occupational health education in enterprises.

This suggestion should be quite correct. In a review on preventive occupational health and safety in small enterprises, Hasle and Limborg (2006) summarized that the owner (note that the employer in small business is often the owner-manager) is the dominant actor in relation to any changes made in SSEs and the personal values and priorities of the owner are determinants of the culture, social relations, and the attitude of the enterprises. Thus, the owner is indeed the key person also in occupational health in SSEs. They are also crucial for the development of trust and for the dialog with OPs. Previous reports by Lamm (1997), Nicholson (2004) and Linnan and Birken (2006) are on the same line. In fact, it is an advantage of OPs in SSEs that OPs may have better opportunity to educate the employer not only through the activities of the OHS committee but also by direct conversation with the employer.

In communicating with an employer or an owner-manager, the documents to be submitted to him/her should be short (Brosseau et al. 2007), easy to interpret (Walker and Tait 2004), industry subgroup specific (Mayhew 2000), and carry with practical applications (Mayhew 1997) and good practice examples (Russell et al. 1998). Brosseau and Li (2005) stressed the importance to demonstrate the positive effects of OHS on employee health and to present improved quality outcome. Different time expenditure patterns between Japanese and Dutch OPs may be influenced by legal requirement, at least in part. Dutch OPs devote long hours for sick leave guid-

Table 5 Infrastructural facilities to support for the work of OPs in Japan and in the Netherlands

| Type of facilities to support for | Japanese OPs \(^a\) | % | Dutch OPs \(^b\) | % |
|----------------------------------|--------------------|----|-----------------|----|
| University of Occupational and Environmental Health | 24.1 | Universities | 28.6 |
| Research institutes including nearby universities | 22.8 | Research institutes | 58.6 |
| Occupational Health Promotion Centers | 54.4 | Educational Institutes | 48.6 |
| Regional Occupational Health Centers | 10.1 | Provincial Labour Support | 1.4 |
| Medical Association in each prefecture | 40.5 | Colleagues of NVAB\(^c\) and KNMG\(^c\) | 78.6 |
| Labour Inspectorate Bureau in each prefecture | 20.3 | The Regional Labor Inspection Office | 4.3 |
| Ministry of Health, Labour, and Welfare | 17.7 | Ministries (SZW\(^d\) and VWS\(^d\)) | 27.1 |
| Websites for OH | 35.4 | Websites for OH | 80.0 |
| Mailing lists for OH\(^e\) | 13.9 | Mailing lists for OH\(^e\) | 2.9 |
| Others\(^f\) | 12.7 | Others\(^f\) | 34.3 |

\(^a\) n = 79
\(^b\) n = 70
\(^c\) NVAB, Netherlands Society of Occupational Medicine; KNMG, The Royal Dutch Medical Association
\(^d\) SZW, Ministry of Social Affairs and Employment; VWS, Ministry of Health, Welfare and Sport
\(^e\) Mailing list is a list of names and e-mail addresses kept on a computer so that members can send a message to a number of people at the same time
\(^f\) ‘Others’ in Japan included textbooks, colleagues, instructor physicians, and scientific meetings, etc
\(^g\) ‘Others’ in the Netherlands included colleagues, quality assurance by peers, continuous professional education, and OHS organizations, etc
ance and rehabilitation (Tables 3, 4) as previously discussed. This may be due to the regulatory requirement that OPs are requested to take care of employees’ sickness absence in the Netherlands (Ministry of Social Affairs and Employment, the Netherlands 2006). The fact that Japanese OPs use times for attendance at the safety and health meetings, worksite rounds and prevention of health hazard due to overwork (Tables 3, 4), which are also related to the regulatory stipulation that these are among the duties of OPs in Japan (Ministry of Health, Labour and Welfare 1972a, b, 2005).

Increasing hours for plan and advice for OSH policy and attendance at the meeting of HS committee are common wish in both countries. These might be activities to improve OH climate in enterprises. Parker et al. (2007) have reported HS committee is the important predictor of workplace safety. Management commitment to safety would result in positive outcome such as job satisfaction and job-related performance of employees beyond improved safety performance (Michael et al. 2005).

There are several limitations in this study. Participating OPs in the Netherlands was randomly selected, whereas OPs in Japan were limited to those in member organizations of National Federation of Industrial Health Organizations, Japan, and might not be representative of external OPs in Japan. It is possible that the OPs with a more positive attitude toward OH activities especially for SSEs were more likely to respond to the questionnaires. Moreover, Japanese OPs in this study are better qualified and presumably more active in OH than average Japanese external OPs who mostly belong to a clinic or a hospital. These situations might have affected the results of the present study.

Another and possibly more serious problem may be the low response rates, i.e., effective reply rates were 17% in Japan and 21% in the Netherlands as previously described in the Methods section. It appears likely that the response rates used to be lower for the medical profession (as in the present study) than for other target populations e.g., patients. Thus, Oudhoff et al. (2007) obtained responses from general practitioners (GPs) and occupational physicians (OPs) at substantially lower rates (32.5 and 46.7%, respectively) than that from patients (65.6%) when they sent the same questionnaires on prioritization in surgical waiting lists.

In a questionnaires survey on mutual trust between GPs and OPs in the Netherlands, Nauta and Grumbkow (2001) had an over-all response rate of 23.8%. Further breakdown showed that the rate was 19.6% for GPs and 36.7% for OPs. In a survey on required competence of OPs in United Kingdom, Reetoo et al. (2005) intended a questionnaires survey by post but had to switch to telephone interviewing due to a very low response rate.

In Japan, Hirobe et al. (2005) had response from OPs at a rate of 20.4% when they made a survey on myocardial infarction morbidity of workers. When a questionnaires survey on OPs’ activities in SSEs was conducted, Terada et al. (2005) succeeded to obtain a higher response from OPs at 37.5% that was achieved when the survey was conducted in cooperation with medical associations in the regions. Muto et al. (1997) reported a similarly high response rate of 37.9% in a questionnaire survey on the methods to persuade high management to support OHS, but the respondents included non-MDs (such as occupational nurses and safety and health supervisors) and OPs accounted for 37%. Taking these experiences by other study groups into consideration, the response rates in the present study may not be too low.

The structure of the questionnaires used in the present study might have contributed to reduce response rates. The questionnaires set was rather bulky with 20 questions [including some complicated ones (e.g., Q. 11, 12 and Q. 13); see the appendix], and several questions (e.g., Q. 14 and Q. 15) requested answers in free writing. In fact, some OPs in both countries complained in the margin of the questionnaires sheet that “the questionnaire is too complicated and time consuming to complete”. The authors could not prepare a reward for the reply as well. These situations might have affected the response rate. There remain several points to be studied. The points include the satisfaction of employers and employees with current OHSs, effectiveness of OHSs to solve or prevent problems, and possible effects of socio-economic factors. They are the subjects of future studies.

In conclusion, the present survey suggests that service patterns are different between OPs in Japan and OPs in the Netherlands, i.e., more time for health and safety committees, worksite rounds, and overwork prevention in cases of Japanese OPs, whereas it is sick leave issues for OPs in the Netherlands. Both groups of OPs consider that the education of employers (possibly owner-managers in cases of SSEs) is important in addition to traditional education of workforces. These conclusions should, however, be taken as preliminary, due to various limitations especially low response rates. Further studies are apparently necessary before reaching solid conclusions.

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Conflict of interest statement None.

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Appendix: Sample of the questionnaire for Japanese OPs

1. Please answer your gender and age.
   
   I. Gender  
   1 Male  2 Female

   II. Age  
   1 29 years-old or below  
   2 30–39 years-old  
   3 40–49 years-old  
   4 50–69 years-old  
   5 60 years-old or above

2. Are you active as an occupational physician at this moment?  
   Yes No

   *If yes, please answer Q.4.
   *If no, please kindly answer Q.5 and send back the questionnaire with the enclosed return envelope. Thank you very much for your cooperation.

3. What is your routine work? It is allowed to indicate more than one box.
   (1) General health examination  
   (2) Specific health examination  
   (3) Research or teaching  
   (4) Manager  
   (5) Retired  
   (6) Others (please specify)

4. Are you only working as an occupational physician in one large company, as an in-company occupational health service?  
   Yes No

   *If yes, it is not necessary to answer the questions below. Please kindly send back the questionnaire with the enclosed return envelope. Thank you very much for your cooperation.
   *If no, please answer Q.5 and below.

5. How long have you worked as an occupational physician?  
   Years

6. How many hours do you work as an occupational physician a month?  
   Hours/month

7. How many companies do you work for as an occupational physician?
   Number of companies
   
   1 Company with less than 50 employees  
   2 Company with from 50 to 99 employees  
   3 Company with from 100 to 299 employees  
   4 Company with from 300 to 499 employees  
   5 Company with from 500 to 999 employees  
   6 Company with more than 1000 employees

8. On the assumption that 1 unit equals 3 hours, how many companies do you work for as an occupational physician in each unit category in a month?
   Number of companies
   
   1 Company with less than 1 unit/month  
   2 Company with from 1 to 2 unit/month  
   3 Company with from 3 to 4 unit/month  
   4 Company with from 5 to 8 unit/month  
   5 Company with from 9 to 15 unit/month  
   6 Company with more than 16 unit/month

9. Please answer total number of employees in the companies which you work as occupational physician.  
   employees in total

10. Please answer the types of industries for which you work as an occupational physician (please circle all cases).
   
   1 Agriculture, forestry and fishery  10 Real estate agent
   2 Mining  11 Eating and drinking facilities, Hotels and other lodging facilities
   3 Construction  12 Medical, health and welfare services
   4 Manufacturing  13 Education and learning support
   5 Electricity, gas and water supply  14 Services
   6 Information and communication  15 Public business
   7 Transportation  16 Others (please specify)
   8 Wholesale or retail trade
   9 Finance and insurance

11. Please answer an estimation of the working hours for different types of activities as an occupational physician at present.
   
   (Hours/month)  
   (Hours/month)
   
   1 Plan and advice for occupational safety and health policy  13 Production and maintenance of comfortable workplaces
   2 Attendance at the meeting of health and safety committee  14 Guidance of workers when sickness absence is present
   3 Rounds of the work area  15 Diagnosis for return to work, and follow-up
   4 Risk assessment  16 Pre-employment health examination
   5 Maintenance and management of work  17 Health examination at the start of employment
   6 Maintenance and management of work  Others (please specify)
   7 General health examination
   8 Specific health examination related to special work risk factors
   9 Health and hygiene
   10 Health promotion activity
   11 Mental health care
   12 Prevention of health hazards due to overwork

12. Please answer the ideal working hours for different types of activities as an occupational physician.
   
   (Hours/month)  
   (Hours/month)
   
   1 Plan and advice for occupational safety and health policy  13 Production and maintenance of comfortable workplaces
   2 Attendance at the meeting of health and safety committee  14 Guidance of workers when sickness absence is present
   3 Rounds of the work area  15 Diagnosis for return to work, and follow-up
   4 Risk assessment  16 Pre-employment health examination
   5 Maintenance and management of work  17 Health examination at the start of employment
   6 Maintenance and management of work  Others (please specify)
   7 General health examination
   8 Specific health examination related to special work risk factors
   9 Health and hygiene
   10 Health promotion activity
   11 Mental health care
   12 Prevention of health hazards due to overwork
13. For small-sized companies there might be special problems but also special opportunities and solutions. Can you indicate where you consider special problems and solutions in order to improve occupational health?

We present you some aspects that might be of interest or relevant:

| Knowledge you have as a professional about existing working conditions | Yes | No |
|-----------------------------------------------------------------------------|-----|----|
| Knowledge employees and managers have about hazardous working conditions | Yes | No |
| Knowledge employees and managers have about solutions for hazardous working conditions | Yes | No |
| Advices you want to give on improvements of working conditions | Yes | No |
| Health examinations | Yes | No |
| Confidentiality of personal health data | Yes | No |
| Workplace visits | Yes | No |
| Communication to owner/manager | Yes | No |
| Communication to employee | Yes | No |
| Delivery of occupational health information | Yes | No |
| Others | Yes | No |

14. Please indicate the activities for which you have problems to carry out as an occupational physician for small-sized companies, if you have problems except for the contents in Q. 13 (please give some)

15. Please fill in improvements for occupational health in small-sized companies, if you have suggestions (except for the contents in Q. 12).

16. Please can you indicate which aspects of infrastructure have to be strengthened for small-sized companies?

I. Education and training for employers
   - Agree strongly
   - Agree
   - Does not matter
   - Disagree
   - Disagree strongly
   (1) (2) (3) (4) (5)

II. Education and training for employees
   (1) (2) (3) (4) (5)

III. Availability of brochures, website, and other educational materials
   (1) (2) (3) (4) (5)

IV. Organizational facilities such as branch organized occupational health centers
   (1) (2) (3) (4) (5)

17. Please answer your qualifications for occupational medicine.
   1. Certified Occupational Physician of Japan Medical Association
   2. Certified Occupational Physician of Japan Society for Occupational Health
   3. Certified Occupational Health Consultant
   4. Others ( )

18. Where do you get substantial support for your professional work in occupational health? It is allowed to indicate more than one box.
   1. University of Occupational and Environmental Health
   2. Research organization (e.g. a nearby university)
   3. Occupational health promotion center
   4. Regional occupational health center
   5. Medical association in each prefecture
   6. Labour bureau in each prefecture
   7. Ministry of Health, Labour, and Welfare
   8. Websites for occupational health
   9. Mailing lists for occupational health
   10. Others ( )

19. How long did you work as a clinician or general practitioner? 

20. Please fill in your specialty except for occupational health, if applicable.

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