Effects of health-information-based diabetes shared care program participation on preventable hospitalizations in Taiwan

Yia-Wun Liang¹, Hsiao-Feng Chang² and Yu-Hsiu Lin³*

Abstract

Background: Taiwan’s Diabetes Shared Care Program has been implemented since 2012, and the health information system plays a vital role in supporting most services of this program. However, little is known regarding the effectiveness of this information-based program. Therefore, this study investigated the effects of the participation of the Diabetes Shared Care Program on preventable hospitalizations.

Methods: This longitudinal study examined the data of health-care claims from 2011 to 2014 obtained from the diabetes mellitus health database. Patients with diabetes aged ≥18 years were included. Preventable hospitalizations were identified on the basis of prevention quality indicators developed for administrative data by the US Agency for Healthcare Research and Quality. A multilevel logistic regression was performed to examine the effects of the participation of the Diabetes Shared Care Program on preventable hospitalizations after adjustment for other variables. Analyses were conducted in late 2018.

Results: A medium level of participation (p = 0.05), age between 40 and 64 years (p < 0.0001), and absence of a catastrophic illness (p < 0.0001) were associated with a lower probability of having a preventable hospitalization. Male sex (p < 0.0001), age ≥ 65 years (p = 0.0203), low income level (p < 0.0001), living in the Southern division (p = 0.0106), and presence of many comorbidities (p < 0.0001) were associated with a higher probability of having a preventable hospitalization after adjustment for characteristics at the individual and county levels.

Conclusions: The health information system records patients’ medical history, monitors quality of care, schedules patient follow-ups, and reminds case managers to provide timely health education. This health-information-based Diabetes Shared Care Program is associated with better quality care of ambulatory, so it should be promoted on a broader scale.

Keywords: Health information system, Diabetes shared care program, Participation, Preventable hospitalizations

Background

Obesity is a known risk factor for diabetes. In 2016, 41.1% of adults aged ≥20 years were overweight or obese in Taiwan, and the prevalence rate of diabetes in adults was 11.6% (approximately 1.4 million people) [1]. Diabetes was the fifth leading cause of death in Taiwan in 2017, resulting in a total of 9845 deaths [2]. The cost of care for patients with diabetes accounted for 3–4.24% of Taiwan National Health Insurance (TNHI) program expenditures from 1986 to 2017. The total medical expenditure for diabetes in 2017 was NT$ 29.7 billion (approximately US$ 1 billion) [2, 3].

Taiwan is a single-payer health insurance and social insurance system, as known as TNHI, organized by the government under the jurisdiction of the Ministry of Health and Welfare, Taiwan, since 1995. The TNHI covers over 99.6% Taiwanese population, and contrasts with 93% health care facilities, including hospitals, Western medicine, traditional Chinese medicine, dentist clinics, et cetera. The TNHI offers inpatient and ambulatory care, dental services, traditional medicine therapies, child delivery
services, physical rehabilitation, home care, and chronic mental illness care [4].

Taiwan’s Ministry of Health and Welfare initiated the Diabetes Shared Care Program (DSCP) in 2001 to reduce the medical costs of diabetes as well as improve diabetes management and glycemic control. The Taiwan Diabetes Shared Care System is based on a chronic model with multi-disciplinary care team and provides financial incentives for providers to increase regular follow-up visit, self-education, and comprehensive diabetes-specific assessment [5]. The DSCP team members, including physicians, nurses, dietitians, are required to participate in clinical training to become certified in Taiwan Diabetes Shared Care System [5]. The physicians conduct the patients’ care plans as case managers. The rates of joining DSCP in Taiwan is variety by healthcare settings in 2018: 100% in medical centers (n = 19), 92.6% in regional hospitals (n = 75), 53.3% in district hospitals (n = 179), 12.5% in clinics (n = 780), and 70.8% in health centers (n = 225) [6]. The percentage of patients treated under the DSCP increases from 23.52% in 2005 to 44.60% in mid-2016 [4].

Under the DSCP, during patients’ initial visit, physicians would review patients’ conditions, when the patient met the criteria the physician could decide whether the patient enrolls in their program or not, as well as the patient could opt in or not. After patients enrolled the program, medical history is obtained, a physical examination and laboratory evaluation are conducted, a diabetes management plan is prepared, and diabetes self-management education is provided. The examination of continued care and annual follow-ups will focus more on evaluation sections and based upon the baseline assessment (the details of items are provided in Additional file 1: Table S1) [7]. Hickman defined shared care as “the joint participation of hospital consultants and general practitioners in the planned delivery of care for patients with a chronic condition, informed by an enhanced information exchange over and above routine discharge and referral notes.” [8] Shared care also emphasizes multidisciplinary teamwork in diabetes management, including treating physicians, diabetes specialists, nurses, and dietitians [9]. Following the implementation of the DSCP, the standardized mortality rate in the diabetes population decreased from 39.8 in 2001 to 26.9 in 2011 [1]. Therefore, the DSCP became a financial incentive program, which is based on pay-for-performance, in the TNHI in 2012.

The DSCP is based on a health information system. The National Health Insurance Administration, Ministry of Health and Welfare, hosts the National Health Insurance Information System Service (NHIISS), which is based on a virtual private network. For security concerns, the NHIISS uses the hypertext transfer protocol secure, and records patients’ medical history, monitors care quality, conducts patient follow-ups, and provides case management services. Hospitals may have their own health information systems for managing their patients; however, they are required to report the aforementioned information to the NHIISS. The National Health Insurance Administration monitors care quality indicators, namely the participation rate of the DSCP, HbA1c levels (< 7.0 and > 9.0% indicate favorable and poor glycemic control, respectively), and low density lipoprotein levels (< 100 and > 130 mg/dL indicate favorable and poor control, respectively). TNHI also pays extra bonuses based on the quality indicators for hospitals/clinics or on the rate of new case and the quality indicators for physicians [7].

Moreover, if a patient is enrolled in the DSCP in hospital A, then that patient cannot enroll in the DSCP in hospital B because the NHIISS connects the hospital information system to constitute a single registry for patients in hospitals.

Ambulatory care-sensitive conditions (ACSCs) offer a valuable perspective on system performance and thus can be used to evaluate primary care physicians’ access, availability, and effectiveness [10–12]. The US Agency for Healthcare Research and Quality (AHRQ) developed prevention quality indicators, which are defined by the ICD-9-CM, to identify ACSCs [13]. Since 1993, the Institute of Medicine has recommended using ACSCs to monitor access of care [12]. Hospitalizations caused by ACSCs are considered preventable hospitalizations (PHs). To date, no study has evaluated the effect of the information-based DSCP on the incidence of PH. Therefore, the present study investigated the effect of the participation of the DSCP on the incidence of PH.

Methods
Study sample
The DSCP has been a pay-for-performance program in the TNHI since 2012, and we focused on the effects observed in the first three years. Analyses were conducted in late 2018. This longitudinal study included analyses at individual and county levels. Data for the individual-level analysis were obtained from the 2011–2014 Diabetes Mellitus Health Database (DMHD), which is based on the nationwide Taiwan National Health Insurance Research Database. All data are de-identified and encrypted to protect participants’ privacy. All patients in the DMHD were diagnosed with Type I and Type II diabetes (ICD-9-CM code 250). The exclusion criteria include age ≤ 18, gestational diabetes mellitus, and missing data. In this study, we used four subsets of the database: registry for beneficiaries (DM_ENROL), ambulatory care expenditures by visits
(DM_OPDTE), details of ambulatory care order (DM_OPDTO), and inpatient expenditures by admissions (DM_IPDTE). County-level data were retrieved from the 2014 Taiwan Hospital and Clinic Statistics. The time flow of this study is displayed in Fig. 1.

Firstly, merging 2011–2014 DM_ENROL, DM_OPDTE, DM_OPDTO, and DM_IPDTE, a total 404,418 people included in the merged dataset (noted: not everyone contains 4-year claim data). Secondly, in accordance with the study purpose, only the data of adults aged ≥18 years, diagnosed as type I or II diabetes, and contained 2011–2014 claims were collected, and remained 61,032 people in the analytic dataset. Finally, after disregarding missing values and outliers in the study variables and merging county-level data, a total of 60,962 patients from 22 counties were included in this study. Approval for the analysis of the database was obtained from the Institutional Review Board of Chung Kang Branch, Cheng Ching Hospital, Taiwan (IRB No. HP180005).

Measures

Dependent variables

We used definitions from the AHRQ for diagnosing ACSCs. ACSCs for adults included specific diagnoses of asthma, angina, congestive health failure, bacterial pneumonia, chronic obstructive pulmonary disease, dehydration, long-term and short-term diabetes complications, hypertension, lower-extremity amputation for patients with diabetes, perforated appendix, uncontrolled diabetes, and urinary tract infection [13]. Hospitalization for any of these diagnoses was considered hospitalization for an ACSC, also known as a PH.

Key explanatory variables

Participation of the DSCP

The participation of the DSCP is divided into four levels: none, low, medium, and high. None indicates that the patient did not enrolled in the DSCP; low participation indicates that the patient only enrolled in the DSCP or followed up, but without annual exam (procedure code: P1407C and P1408C); medium participation indicates that the patient completed the first stage of the DSCP (three follow-ups and an annual review) (procedure code: P1409C); and high participation indicates that the patient began the second stage of the DSCP follow-up or completed the second stage annual review (procedure code: P1410C and P1411C).

Covariates

Covariates potentially associated with PHs included characteristics at individual and county levels. Individual-level characteristics included patients’ sociodemographic and health-related variables. Sociodemographic variables included sex, income level, and region of residence. Region of residence was defined according to patients’ health insurance administration division, namely Taipei, Northern, Central, Southern, Kaoping, and Eastern divisions. Health-related variables included comorbidities and catastrophic illnesses. A Charlson comorbidity score was calculated for each patient to measure the comorbidities [14]. Catastrophic illnesses are approved by the Bureau of National Health Insurance, including 29 catastrophic illnesses, such as malignant neoplasm, systemic lupus erythematosus, etc., and other rare diseases. Patients with catastrophic illnesses certificates can apply catastrophic illness registration cards, and eligible for exemption from insurance premiums and copayments.

County-level characteristics were represented by healthcare resources and health-care personnel density. Health-care resources included the number of general hospitals and clinics. The number of physicians represented health personnel density. County-level characteristics were adjusted by population size and were calculated as the number of each variable divided by total population in the area multiplied by 100,000. County-level characteristics were divided into two groups based on the mean score: low (deprived) and high (affluent).

Statistical analysis

Descriptive data analysis was performed for individual-level characteristics. Chi-square and independent t tests were used to examine bivariate correlations between each individual-level characteristic and PHs. The data had a hierarchical structure, in which individual data (level 1) were nested within counties (level 2). A multilevel analysis was performed to control for the county effect on PH. A random intercept multilevel model was preferred over other statistical approaches because it

| 2011 | 2012-2013 | 2014 |
|------|-----------|------|
| Patient individual-level characteristics baseline | Tracking patients’ DSCP participation | Tracking whether patients admitted by PH or not |

Fig. 1 Time flow of the study
tested whether the participation of the DSCP was associated with PHs among patients across counties. Regression coefficients and variance components at county and individual levels were estimated for PHs.

Three models were fitted. The first model in the output was an empty model; that is, a model with no predictors. The empty model was used to determine whether the overall difference between counties and individuals in terms of PHs would be significant. The second model included only individual-level variables, and the third model included both individual-level and county-level variables. A multilevel logistic regression was performed to estimate adjusted odds ratios (ORs) with 95% confidence intervals (CIs) and p values. Dependent variables used in multilevel logistic regression models were dichotomous; patients with PH were coded as 1, and those without PH were coded as 0. The equation for the multilevel logistic model is as follows:

\[
\text{logit}(\pi_{ij}) = \alpha + u_i + \beta X_{ij}
\]

where \(u_i \sim N(0, \sigma_u^2), u_i\) is the random effect and \(j\) represents county-level characteristics. \(\alpha\) and \(\beta\) are fixed effects, \(\alpha\) represents the intercept, and \(i\) represents individual-level characteristics.

Intraclass correlation coefficients (ICCs) were calculated to determine the contribution of variance at the county level to the total variance. For multilevel linear models, the ICC was calculated using the following formula:

\[
\text{ICC} = \frac{\sigma_n^2}{\sigma_n^2 + \sigma_i^2}
\]

where \(\sigma_n^2\) = county-level variance and \(\sigma_i^2\) = individual-level variance. Because the variance of a logistic distribution with a scale factor of 1 is \(\pi^2/3\) (approximately 3.29) in a hierarchical logistic regression model, this formula can be reformulated as follows [15]:

\[
\text{ICC} = \frac{\sigma_n^2}{\sigma_n^2 + \left(\frac{\pi^2}{3}\right)}
\]

All statistical analyses were performed using SAS version 9.4 (SAS Institute, Inc., Cary, NC, USA). Statistical significance was determined for differences with a two-sided \(p\) value of < 0.05.

**Results**

**Description of the study population**

About one-sixth (15.79%) of 9624 adults had PHs. The average age of patients was 64.20 (SD = 14.25) years. Only 7.48% of patients completed the first stage DSCP (both medium and high participation), and 71.76% of patients were not enrolled in the DSCP in 2012–2013.

Table 1 presents the sociodemographic characteristics and health-related factors of patients.

Table 1 lists the estimates of bivariate analyses performed to identify group differences across variables. The incidence of PH varied significantly with sociodemographic characteristics and health-related factors; for example, it differed significantly between sexes, with men having a higher incidence of PH.

**Multilevel assessment of factors associated with preventable hospitalization**

The following are the results of multilevel models using the incidence of PH as the dependent variable. In the first model, approximately 0.575% of variance in the incidence rate of PHs was accounted for at the county level; thus, the remaining 99.425% of variance was accounted for at the individual level or by other unknown factors. These results also indicated that there is a statistically significant amount of variance in the log odds of having a PH among the counties included in the sample \((\text{ICC} = 0.0190; z = 2.66, p = 0.0039)\). In the unconditional model (model 1), the probability of having a PH at a typical county was 0.20; however, the probability of having a PH varied considerably across counties (Table 2).

The estimated variance was 0.439% in model 2 and 0.299% in model 3. The ICC of model 3 indicated that 0.299% of variance could be attributed to the county level. The ICC of model 3 reduced the percentage of variance associated with nesting within counties by 32% in model 2 (Table 2).

In model 3, male sex \((b = 0.13, p < 0.0001)\), age ≥ 65 years \((b = 0.11, p = 0.0203)\), low income level \((b = 0.34, p < 0.0001)\), living in the Southern division \((b = 0.13, p = 0.0106)\), and presence of many comorbidities \((b = 0.08, p < 0.0001)\) were associated with a higher probability of having a PH. By contrast, age between 41 and 64 years \((b = -0.30, p < 0.0001)\), presence of a catastrophic illness \((b = -0.27, p < 0.0001)\), and medium DSCP participation \((b = -0.09, p = 0.050)\) were associated with a lower probability of having a PH (Table 2).

After considering factors at both individual and county levels, patients with medium DSCP participation had an adjusted OR of 0.918 (95% CI = -0.1720, 0.000013) for having a PH compared with patients who were not enrolled in the DSCP (Table 2).

**Discussion**

We performed a multilevel logistic regression by using a hierarchical model to determine the probability of having a PH. Cross-level interactions enabled the analysis of effects among different population subgroups. In general, after adding county-level factors, the coefficients of individual characteristics changed slightly. However, the obtained ICCs suggest that county-level factors may not significantly contribute to the probability of having a
PH. Rather, this probability may be influenced by region of residence as an individual-level factor; this factor reduced the effect of county-level factors. In general, the Taipei division contains affluent health resources. Patients living in the Taipei division had easier access to health care and higher quality of care.

Lin, Chen, Wu, and Chen performed a data envelopment analysis to measure the effectiveness of five dimensions of equality, namely equality of access, needs, health, choice sets and expenditures, and constructs of equity [16]. On the basis of measure of effectiveness, their investigation could assess the equity condition, including the concepts of horizontal equity, healthcare to those in primary health need, and vertical equity, addressing those with the greatest need [17], and change after introducing TNHI. In their study, Taipei region had the highest effectiveness among different counties. Therefore, although we applied three county-level health resource variables, the county-level effect was still weak.

The results of this study indicated an association between DSCP participation and incidence of PHs. Diabetes may cause the development of an ACSC because its management depends heavily on outpatient services and because hospital admissions for hyperglycemia or hypoglycemia are generally preventable in patients receiving satisfactory ambulatory care [18]. Lee, Cheng, Chen, and Lai indicated that the DSCP was associated with a significant increase in regular follow-up visits and evidence-based services and significantly reduced hospitalization costs [5]. Another study reported that

### Table 1

| Preventable hospitalization | n/Mean ± Std. | n(%)/Mean ± Std. | Chi-square/| t-value(p) |
|-----------------------------|---------------|------------------|----------|-----------|
| Preventable hospitalization |               |                  |          |           |
| No                          | 51,338, 84.21%| 9624, 15.79%     |          |           |

#### DSCP participation

|                  | No | Yes |
|------------------|----|-----|
| None             | 41,925 | 7916 |
| Low              | 5543  | 1016 |
| Medium           | 3810  | 679  |
| High             | 60   | 13   |

#### Sociodemographic characteristics

| Gender          | No | Yes |
|-----------------|----|-----|
| Female          | 28,580 | 4987 |
| Male            | 22,758 | 4637 |

| Age              | No | Yes |
|------------------|----|-----|
| 19–40            | 2842 | 562  |
| 41–64            | 24,456 | 3590 |
| 65+              | 24,040 | 5472 |

| Income level     | No | Yes |
|------------------|----|-----|
| Non-low income level | 50,178 | 9349 |
| Low income level | 1160 | 275  |

| Living region    | No | Yes |
|------------------|----|-----|
| Taipei division | 16,590 | 2772 |
| Northern division | 6584 | 1321 |
| Central division | 9158 | 1862 |
| Southern division | 8279 | 1742 |
| Kaoping division | 8918 | 1589 |
| Eastern division | 1809 | 338  |

| Health related factors | No | Yes |
|------------------------|----|-----|
| Comorbidity            | 0.43 ± 0.87 | 0.50 ± 0.93 |
| Catastrophic illness   | 47,417 | 9057 |

| Note: a Chi-square test; b independent t-test. Boldface indicates statistical significance (p < 0.05) |

PH. Rather, this probability may be influenced by region of residence as an individual-level factor; this factor reduced the effect of county-level factors. In general, the Taipei division contains affluent health resources. Patients living in the Taipei division had easier access to health care and higher quality of care.

Lin, Chen, Wu, and Chen performed a data envelopment analysis to measure the effectiveness of five dimensions of equality, namely equality of access, needs, health, choice sets and expenditures, and constructs of equity [16]. On the basis of measure of effectiveness, their investigation could assess the equity condition, including the concepts of horizontal equity, healthcare to those in primary health need, and vertical equity, addressing those with the greatest need [17], and change after introducing TNHI. In their study, Taipei region had the highest effectiveness among different counties. Therefore, although we applied three county-level health resource variables, the county-level effect was still weak.

The results of this study indicated an association between DSCP participation and incidence of PHs. Diabetes may cause the development of an ACSC because its management depends heavily on outpatient services and because hospital admissions for hyperglycemia or hypoglycemia are generally preventable in patients receiving satisfactory ambulatory care [18]. Lee, Cheng, Chen, and Lai indicated that the DSCP was associated with a significant increase in regular follow-up visits and evidence-based services and significantly reduced hospitalization costs [5]. Another study reported that
### Table 2 Multilevel logistic regression models for the probability of having a preventable hospitalization, 2011–2014

| Model 1 Empty model | Model 2 Individual-level | Model 3 Both Individual- and County-level |
|---------------------|--------------------------|------------------------------------------|
| **Intercept**       | **Estimate(SE)**         | **Estimate(SE)**                         | **Estimate(SE)**                         |
|                     | -1.62(0.03)**            | -1.69(0.06)**                            | -1.62(< 0.001)**                         |
| Individual-level    |                          |                                          |                                          |
| **DSCP participation** |                          |                                          |                                          |
| None (ref)          |                          |                                          |                                          |
| Low                 | -0.01(0.04)              | -0.01(0.04)                              |                                          |
| Medium              | -0.09(0.04)*             | -0.09(0.04)*                             |                                          |
| Full                | 0.29(0.81)               | 0.35(0.80)                               |                                          |
| Sociodemographic characteristics |          |                                          |                                          |
| Gender              |                          |                                          |                                          |
| Female (ref)        |                          |                                          |                                          |
| Male                | 0.13(0.02)**             | 0.13(0.02)**                             |                                          |
| Age                 |                          |                                          |                                          |
| 19–40 (ref)         |                          |                                          |                                          |
| 41–64               | -0.30(0.05)**            | -0.30(0.05)**                            |                                          |
| 65+                 | 0.12(0.05)*              | 0.11(0.05)*                              |                                          |
| Income level        |                          |                                          |                                          |
| Non-low income level (ref) |          |                                          |                                          |
| Low income level    | 0.34(0.07)**             | 0.34(0.07)**                             |                                          |
| Living region       |                          |                                          |                                          |
| Taipei division (ref) |                          |                                          |                                          |
| Northern division   | 0.06(0.05)               | 0.07(0.05)                               |                                          |
| Central division    | 0.08(0.05)               | 0.09(0.05)                               |                                          |
| Southern division   | 0.12(0.05)*              | 0.13(0.05)*                              |                                          |
| Kaoping division    | 0.06(0.06)               | 0.07(0.06)                               |                                          |
| Eastern division    | -0.03(0.09)              | -0.03(0.09)                              |                                          |
| Health related factors |                      |                                          |                                          |
| Comorbidity         | **0.08(0.01)**           | **0.08(0.01)**                           |                                          |
| Catastrophic illness|                          |                                          |                                          |
| No (ref)            |                          |                                          |                                          |
| Yes                 | -0.27(0.05)**            | -0.27(0.05)**                            |                                          |
| County-level: Area health resources |          |                                          |                                          |
| Hospitals to population ratio |          |                                          |                                          |
| Low (ref)           |                          |                                          |                                          |
| High                | -0.02(0.06)              |                                          |                                          |
| Physicians to population ratio |          |                                          |                                          |
| Low (ref)           |                          |                                          |                                          |
| High                | -0.07(0.07)              |                                          |                                          |
| Clinics to population ratio |          |                                          |                                          |
| Low (ref)           |                          |                                          |                                          |
| High                | -0.09(0.07)              |                                          |                                          |
| Variance (s.e.)     | 0.0190 (0.0071)          | 0.0145 (0.0060)                          | 0.00987 (0.0044)                        |
| z value for covariance parameter estimates |          |                                          |                                          |
|                      | **2.66**                 | **2.44**                                 | **2.26**                                 |
after a chronic disease self-management program intervention, patients had fewer occurrences and shorter durations of hospitalizations because it was possible to educate patients successfully in the same intervention at the same time [19].

An adequate care or management program could improve patients’ health status and reduce adverse health outcomes, such as cardiovascular events, stroke, all-cause mortality, and cancer-specific and diabetes-related mortality [20, 21]. Yu et al. reported that the rate of having an HbA1c level of <7% increased from 20.9% in 2002 to 34.5% in 2011 [22]. This finding indicated that diabetes control improved after the implementation of the DSCP. In addition, the DSCP could reduce medical expenditures and improve health outcomes [23, 24]. Patients who received better clinical care and continuous care had lower rates of hospitalization after being enrolled in the DSCP. In addition, the DSCP could reduce medical expenditures and improve health outcomes [23, 24]. Patients who received better clinical care and continuous care had lower rates of hospitalization after being enrolled in the DSCP. Furthermore, although the cost of outpatient visits increased by US$ 110, the cost of admission decreased by US$ 130 [5]. The results of the present study support the finding of a previous study that reported that DSCP participation in the first stage reduced adverse health outcomes and increased the quality of care [23, 24].

The American Diabetes Association publishes the “Standards of Medical Care in Diabetes” annually and provides clinical practice recommendations and intents regarding diabetes care, general treatment goals and guidelines, and tools for evaluating the quality of care [25]. According to the standards, health education plays a critical role in diabetes care, and diabetes patients should receive diabetes self-management education. The functions of DSCP in Taiwan are similar to Diabetes self-management education and support (DSMES): both are covered by health insurance plans and reimbursed when received in person, and proven to be cost-effective program by improving patient health and reducing risks of complications, hospitalization fees, total health care expenses, and mortality rate [5, 26–28]. Following reimbursement for the DSMES or DSCP, high accessibility and utilization of these programs would exert positive effects on participating patients’ clinical outcomes, quality of care, health-care utilization, and health-care costs [25].

This study shows that a medium DSCP participation was associated with a lower probability of having a PH may possibly indicate having an ongoing doctor–patient relationship is a factor associated with decreased PHs. However, additional research is needed to further assess the association. In addition, physicians will pay more attention to those diabetes patients with catastrophic illness, therefore, these patients have lower probability of having PHs.

Limitation
This analysis was limited by several factors. First, extrapolation bias was a limitation; although patients in the DMHD were diagnosed with diabetes, we could not include all patients with diabetes from this database. In this study, we applied a stricter criterion that diabetes patients must having at least one ambulatory or inpatient visit for diabetes in 2011, which means those who were not regular outpatient visit diabetes patients or new cases after 2011 were not considered as study subjects in this study. Therefore, the probability of having a PH determined in this study cannot be generalized to other patients who were not included from the DMHD. We were unable to ascertain the extent to which this bias might prevail in other patients with diabetes. Secondly, the selection bias may occur in whether diabetes patients enrolled in the program, because patients could opt in or out it. Moreover, the low enrollment rate in this study may also result in the selection bias. Finally, the DMHD does not provide information regarding other sociodemographic and health-related factors, such as education, physical examinations, laboratory evaluations, and self-management contents. These factors may also affect the probability of having a PH.
Conclusions
Although we adjusted for individual-level factors, contextual factors continued to exert an important effect on the incidence of PHs; however, the effects of contextual factors were generally weaker than those of individual-level factors. Individual-level characteristics exerted a stronger effect than did county-level characteristics. The results of this study provide potential implications for the provision of health and social services and more generally for policies affecting community cohesiveness. Our findings provide a basis for developing targeted intervention programs for diabetes patients, allocating resources to deprived areas, and evaluating the effects of future interventions.

Emerging evidence has demonstrated the benefit of Internet-based DSMES services for diabetes prevention and management [29–32]. Ralston et al. reported that care management delivered through secure patient web communications improved glycemic control in patients with type 2 diabetes [33]. Greenwood et al. indicated that technology-enabled diabetes self-management solutions improved HbA1c most effectively [32]. Consequently, when the DSCP is supported by an efficient health information system, it can provide better case management services to patients. The enrollment rate in the DSCP was still low in 2012, 11 years after its implementation (only 15.1% in our study). Thus, we suggest that hospitals should develop a strong health information system for DSCP case management and connect to the NHISS.

Supplementary information
Supplementary information accompanies this paper at https://doi.org/10.1186/s12913-019-4738-1.

Additional file 1: Table S1. Comparisons of Components of DSCP

Abbreviations
ACSCs: Ambulatory care-sensitive conditions; AHRQ: US Agency for Healthcare Research and Quality; CI: Confidence intervals; DMH: Diabetes Mellitus Health Database; DSCP: Diabetes Shared Care Program; ICCs: Intra-class correlation coefficients; NHISS: National Health Insurance Information System Service; ORs: Odds ratios; PHs: Preventable hospitalizations; TNHI: Taiwan National Health Insurance

Acknowledgements
This study applied the health research data integration service from the Health and Welfare Data Science Center, Ministry of Health and Welfare, Taiwan. This manuscript was edited by Wallace Academic Editing.

Author’s contributions
YWL and YHL were involved in the conceptualization and design of this study. YHW provided domain knowledge, and YHL performed the analysis. All authors contributed to manuscript drafting and revision. All authors have read and approved the manuscript, and ensure that this is the case.

Funding
This research mainly received a grant from the Chung Kang Branch, Cheng Ching Hospital, Taiwan (107-028H) for designing, collecting, and analyzing of the study. This work is partially supported by the Ministry of Science and Technology (MOST) in Taiwan under grant nos. MOST 107–2635-H-194–002 and MOST 108–2636-H-194–001 (Young Scholar Fellowship Program), and by the Center for Innovative Research on Aging Society (CIRAS) from The Featured Areas Research Center Program within the framework of the Higher Education Sprout Project by Ministry of Education (MOE) in Taiwan. The roles of the partially funding bodies are interpretation of data and in writing the manuscript.

Availability of data and materials
Not applicable. The data that support the findings of this study are available from the Health and Welfare Data Science Center, Ministry of Health and Welfare, Taiwan, but restrictions apply to the availability of these data, which were used under license for the current study, and so are not publicly available. Data are however available from the author upon reasonable request and with permission of the Health and Welfare Data Science Center and Ministry of Health and Welfare, Taiwan.

Ethics approval and consent to participate
Approval for the analysis of the database was obtained from the Institutional Review Board of Chung Kang Branch, Cheng Ching Hospital, Taiwan (IRB No. HP180006S) assigned on January 31, 2018.

Consent for publication
Not applicable.

Competing interests
The authors declare that they have no competing interest. No financial disclosures were reported by the authors of this paper.

Author details
1Department of Senior Citizen Services Management, National Taichung University of Science and Technology, Taichung, Taiwan, Republic of China. 2Department of Nursing, Chung-Kang Branch, Cheng Ching Hospital, Taichung, Taiwan, Republic of China. 3Graduate Institute and Department of Information Management/Graduate Institute of Healthcare Information Management, Center for Innovative Research on Aging Society (CIRAS), 168, Sec. 1, University Road, Min-Hsiung, Chiayi 62102, Taiwan, Republic of China.

Received: 15 July 2019 Accepted: 12 November 2019

Published online: 27 November 2019

References
1. Health Promotion Administration. Statistical yearbook of health promotion 2016. Taipei: The Health Promotion Administration Ministry of Health and Welfare; 2018.
2. National Health Insurance Administration. The top 20 diseases of the National Health Insurance program expenditures. https://www.nhi.gov.tw/DL.aspx?site=tnn&sitessn=292&u=LzAwMS9VcGxvYWQvMjkyL3JlbGZpbGUvMC8yNjMxNi8yMDE35bm05ZyL5Lq65YWo5rCR5YGl5bq35L%2Bd6Zqq5bO6Yar55a%2B5E5F6L666K1L5Tv5N555AYzcGRm6nMjAvNiL2BW6tOVuI%2B56uuWFpQdawkeWpbeW6t%2B%2B5%2FneinaquWvsemGq%2B6WuueXhesh%2Bicid0xMDcowOTA2LbnBkZg%3D3D%3Dco%20%3D%3D.pdf. Accessed 5 Dec 2018.
3. Tan EC, Pwu RF, Chen DR, et al. Is a diabetes pay-for-performance program cost-effective under the National Health Insurance in Taiwan? Qual Life Res. 2014;23:687–96.
4. National Health Insurance Administration, Ministry of Health and Welfare. 2016-2017 national health insurance annual report. Taipei: National Health Insurance Administration, Ministry of Health and Welfare; 2018.
5. Lee TT, Cheng SH, Chen CC, et al. A pay-for-performance program for diabetes care in Taiwan: a preliminary assessment. Am J Manag Care. 2012;16:1265–9.
6. Visualizing health data (2019). League table of quality of diabetes care among hospitals and clinics in Taiwan. Available from https://visualizinghealthdata.studio/tw/?route=article/faq&faq_id=10. Accessed 10 Sep 2019.
7. National Health Insurance Administration (2018). NHI Fee Schedule, Chapter 8. https://www.nhi.gov.tw/Content_List.aspx?n=58ED9C8D8417D00B&topn=DC39E2B72B0BDFA15. Accessed 5 Dec 2018. (In Chinese).
8. Hickman M, Drummond N, Grimshaw J. A taxonomy for shared care for chronic disease. J Public Health Med. 1994;16(4):447–54.
9. Chen CH, Ma SH, Hu SY, et al. Diabetes shared care program (DSCP) and risk of infection mortality: a nationwide cohort study using administrative claims data in Taiwan. BMJ Open. 2018;8:e021382.
10. Billings J, Zeitel L, Lukormik J, et al. Impact of socioeconomic status on hospital use in new York City. Health Aff. 1993;12:162–73.
11. Banham D, Woollacott T, Gray J, et al. Recognising potential for preventing hospitalisation. Aust Health Rev. 2010;34:116–22.
12. Kozak LJ, Hall MJ, Owings MF. Trends in avoidable hospitalizations, 1980-1998. Health Aff. 2001;20(2):225–32.
13. Agency for Healthcare Research and Quality. AHRQ quality indicators guide to prevention quality indicators: hospital admission for ambulatory care sensitive conditions. Rockville: Agency for Healthcare Research and Quality; 2006.
14. Charlson ME, Pompei P, Ales KL, et al. A new method of classifying prognostic comorbidity in longitudinal studies: development and validation. J Chronic Dis. 1987;40(5):373–83.
15. Baecke P, Van Den Poel D. Including the salesperson effect in purchasing behavior models using PROC GLIMMIX; 2012.
16. Lin CT, Chen CB, Wu WH, et al. The study on the equity in health care resources under National Health Insurance in Taiwan. J Environ Manage. 2006;73:53–66 (in Chinese).
17. World Health Organization. Equity in access to public health. New Delhi: Working paper from the 53rd session of the WHO Regional Committee for South-East Asia; 2000. p. 4–7.
18. Booth GL, Hux JE. Relationship between avoidable hospitalizations for diabetes mellitus and income level. Arch Intern Med. 2003;163:101–6.
19. Lorig KR, Sobel DS, Stewart AL, et al. Evidence suggesting that a chronic disease self-management program can improve health status while reducing hospitalization: a randomized trial. Med Care. 1999;37(1):5–14.
20. Komelus E, Chiou JY, Yang YS, et al. The diabetes shared care program and risks of cardiovascular events in type 2 diabetes. Am J Med. 2015;128:977–85.
21. Hsieh HM, He JS, Shin SJ, et al. A diabetes pay-for-performance program and risks of cancer incidence and death in patients with type 2 diabetes in Taiwan. Prev Chronic Dis. 2017;14:588. https://doi.org/10.5888/pcd14.170012.
22. Yu NC, Su HY, Chiou ST, et al. Trends of ABC control 2006-2011: a National Survey of diabetes health promotion Institutes in Taiwan. Diabetes Res Clin Pract. 2013;99(2):112–9.
23. Li YS, Hwang SK, Lin HH, et al. A pilot study of building up a diabetes shared care program based on the National Health Insurance, the second year report; 2001. DOH91-NHI-1002, (in Chinese)
24. Hsu HC, Weng HC, Lin YT, et al. A study of economic, clinical and satisfaction evaluation of the effectiveness of diabetes disease management program-a pilot study of a community hospital. J Health Care. 2004;5:222–42 (in Chinese).
25. American Diabetes Association. Summary of revisions: standards of medical care in diabetes-2019. Diabetes Care. 2019;42(supplement 1):S4–6.
26. Center for Health Law and Policy Innovation of Harvard Law School (n.d.). Reconsidering cost-sharing for diabetes self-management education: recommendations for policy reform. Available from https://www.chlpi.org/wp-content/uploads/2014/01/6.11.15-Reconsidering-Cost-Sharing-for-DSME.pdf. Accessed 1 Jan 2019.
27. Cheng SH, Lee TT, Chen CC. A longitudinal examination of a pay-for-performance program for diabetes care: evidence from a natural experiment. Med Care. 2012;50:109–16.
28. Lee IT, Hsu CC, Sheu WHH, et al. Pay-for-performance for shared care of diabetes in Taiwan. JFMA. 2019. https://doi.org/10.1016/j.jfma.2019.08.011.
29. American Diabetes Association. Lifestyle management: standards of medical care in diabetes-2019. Diabetes Care. 2019;42(supplement 1):S46–60.
30. Pereira K, Phillips B, Johnson C, Vorderstrasse A. Internet delivered diabetes self-management education: a review. Diabetes Technol Ther. 2015;17:55–63.
31. Greenwood DA, Gee PM, Fatkin KJ, Peebles M. A systematic review of reviews evaluating technology-enabled diabetes self-management education and support. J Diabetes Sci Technol. 2017;11:1015–27.
32. Ralston JD, Hirsch IB, Hoad JM, et al. Web-based collaborative care for type 2 diabetes: a pilot randomized trial. Diabetes Care. 2009;32:234–9.