Environmental Regulation, Environmental Decentralization, and Enterprise Environmental Protection Investment: Evidence From China

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The microeconomic behavior of enterprises is influenced by the government system and its policies. In this article, we investigate how environmental regulation and environmental decentralization affect enterprise environmental protection investment using the data of China’s listed companies from 2009 to 2020 and examine the effect of environmental decentralization on the relationship between environmental regulation and environmental protection investment. First, we find that there is a “U-shaped” relationship between environmental regulation and enterprise environmental protection investment. Second, the estimation results indicate that environmental decentralization can promote enterprise environmental protection investment. Finally, we further provide evidence to show that environmental decentralization has a negative moderating impact on the relationship between environmental regulation and enterprise environmental protection investment. Accordingly, the conclusion of this study is helpful to optimize the environmental decentralization management system, reasonably guide the local government behavior, alleviate the contradiction between environmental protection and economic development, and promote the green transformation of economic development mode.

Keywords: environmental regulation, environmental decentralization, enterprise environmental protection investment, China, microeconomic behavior of enterprises

INTRODUCTION

China’s economy has developed rapidly after the reforming and opening, but the extensive economic growth mode has also brought a series of problems, such as serious environmental pollution, low efficiency of resource utilization, ecosystem imbalance, and so on, which seriously endanger people’s life and health (1). Data show that more than 80% of China’s environmental pollutants are produced by enterprises (2), which have become the main producers of resource consumption and environmental pollution. As the main body of environmental pollution, enterprises have an unshrinkable responsibility for pollution control and should increase.
investment in environmental protection. With the continuous improvement of the strategic position of ecological environment protection, the concept of green development has become a common social consensus (3).

In the context of China's transition economy and ecological civilization construction, the economic losses and social contradictions caused by environmental pollution have become one of the main concerns of the Chinese government. Therefore, Chinese government has issued a number of environmental protection laws and regulations to strengthen the environmental responsibility of enterprises, which makes enterprises face more and more legal pressure. Notably, the 18th National Congress clearly proposes to strengthen the environmental protection and implement the environmental responsibility of local governments. Local governments not only formulate various economic policies, but also grasp a lot of resources (4), which have an impact on the decision-making of enterprises (5, 6). Enterprises with political relations can get more loans, more preferential tax rates, higher market share, and are easier to enter high barrier industries (7). In order to maintain the relationship with the government and get the support of the government, enterprises take practical actions to meet the expectations and requirements of the government (8). There is no doubt that environmental regulation (Reg), as an environmental management system, has an important impact on standardizing the environmental behavior of enterprises (9) and guides the investment decision-making direction of enterprises to a certain extent.

At the same time, China's economic decentralization (Dec) gives local governments financial autonomy, which makes local governments play an important role in ecological and environmental protection, resource conservation, and efficient utilization. Especially, after the 2008, the Chinese government has actively promoted the Dec of environmental power and targeted optimized the allocation of functions among governments at all the levels (10) to promote environmental and ecological protection and low-carbon production of enterprises (11). Therefore, environmental protection investment behavior of enterprises is also affected by environmental Dec.

In this regard, what is the impact of increasingly stringent environmental Reg on enterprises environmental protection investment? Does environmental Dec have an impact on enterprises environmental protection investment? Does the interaction between environmental Reg and environmental Dec affect the enterprises environmental protection investment? This article looks to answer these three key questions. The solution of these problems help to optimize the environmental Dec management system, reasonably guide the environmental protection behavior of local governments and enterprises, promote the ecological environment protection and efficient use of resources, alleviate the contradiction between environmental protection and economic development, and finally realize the green transformation of economic development mode.

The remainder of this article is the following. In Literature Review, we summarize the existing research. In Theoretical Background and Research Hypothesis, we introduce the theoretical background and discuss our hypotheses. In Empirical Design, we describe the empirical design, including data sources and sample selection, definition of variable, and model design. In Empirical Results, we present the descriptive statistics, correlation analysis, analysis of regression results, and robustness test. In Conclusion, we conclude by discussing conclusions.

LITERATURE REVIEW

The literature on the relationship between environmental Reg, environmental Dec, and enterprise environmental protection investment (Epi) can be summarized from the following two aspects.

First, most scholars have not reached a consistent conclusion in the relevant research on the impact of environmental Reg on investment and development of enterprises. The main viewpoints can be summarized as “suppressionism” and “promotionism.” On one hand, “suppressionism” believes that environmental Reg increases the production cost of enterprises and inhibits the investment in environmental protection of enterprises (12, 13). Herman (14) finds that environmental Reg inhibits the growth output of enterprises. Some studies have conducted that strict environmental control would not only increase production costs, but also reduce the competitiveness of enterprises (15). Thus, environmental Reg has a negative impact on productivity and hinders the overall development of enterprises (16, 17).

On the other hand, “promotionism” is based on the idea that reasonable environmental Reg can promote enterprises to increase the amount of investment in the field of environmental protection to a certain extent and expand the intensity of environmental protection investment (18, 19). The “Porter hypothesis” holds that the cost of production due to environmental control is offset by the search for alternative raw materials or the improvement of resource production efficiency (20, 21). The “Porter hypothesis” also believes that environmental Reg can bring about “innovation compensation effect,” which is conducive to the common improvement of environmental performance and economic performance (22, 23). The “Porter hypothesis” has also been verified by other scholars (24, 25). Ren et al. (26) believe that an effective environmental regulatory system is a key driving factor for improving regional ecological efficiency. Du and Li (27) find that environmental Reg restrains the extensive and intensive margins of export, where the negative impact on pollution intensive enterprises is greater than that on clean enterprises. Environmental Reg is an important means to solve economic development and environmental pollution, which plays an important role in green innovation (28) and high-quality development of China's economy (29, 30).

The second is the research on environmental Dec and its governance effect. Environmental Dec refers to the Dec of environmental governance rights and responsibilities from central government to local governments, which only implement environmental policies and regulations (31). With the increasingly prominent environmental problems in China, the research on environmental Dec and its governance effect is increasing (32). Until now, there has a long debate...
TABLE 1 | Definition of variables.

| Category          | Name                          | Code | Definition                                                                 |
|-------------------|-------------------------------|------|-----------------------------------------------------------------------------|
| Dependent variable| Enterprise environmental protection investment | Epi  | Total environmental protection investment / total assets                    |
|                   | Environmental regulation | Reg  | Total investment in regional industrial pollution control / the gross industrial product of each region |
|                   | Environmental decentralization | Dec  | \[
\frac{\text{Epi}_t}{\text{gdp}_t} \times [1 - \frac{\text{gdp}_t}{\text{gdp}_{00}}] \]

| Control variable  | Enterprise scale | Size  | The natural logarithm of the total assets at the end of the year             |
|                   | Enterprise nature | Nature | The value is 1 for state-owned enterprises and 0 for private enterprises     |
|                   | Listing age      | Age   | The number of years the company has been listed                             |
|                   | Operating performance | Roa  | Net profit / total assets                                                   |
|                   | Cash holding level | Cash  | Total monetary capital at the end of the year / total assets at the end of the year |
|                   | Financial leverage | Lev   | Year end total liabilities / year end total assets                          |
|                   | Operating cash flow | Oper  | Net operating cash flow / total assets                                      |
|                   | Number of independent directors / number of directors | M-share | Number of shares held by management / total shares                          |
|                   | Natural logarithm of the number of directors | Bod  | Number of independent directors                                             |
|                   | Shareholding ratio of the largest shareholder | Ind  | Number of independent directors / number of directors                       |
|                   | First            | First | Shareholding ratio of the largest shareholder                               |
|                   | Year             | Year  | Virtual variable                                                            |

about the effect of environmental Dec. Most scholars analyze environmental Dec from the perspective of “bottom-to-bottom competition” and deem that the competition between local governments will lead to the “race to the bottom competition” of environmental Reg (33, 34). Scholars who support Dec believe that local governments can effectively provide public goods that meet the public expectations by virtue of information advantages compared with central governments (35). Therefore, environmental Dec is beneficial for local governments to formulate more stringent environmental Regs and expand the scale of environmental investment (36). In addition, some researchers have proposed that environmental Dec is not significantly reduce the strength of local environmental supervision and law enforcement (37–39).

However, some scholars believe that environmental Dec may also have some negative consequences. This is because environmental Dec may lead to inconsistent goals between local governments and the central government, which may lead to the phenomenon of “race to the bottom” (40). In order to increase fiscal revenue and get better political promotion opportunities, local officials pursue excessive capital investment. At this time, energy and pollution intensive industries are usually the preferred industries because the development of these industries can promote economic growth in a short period of time (41). However, this unsustainable economic growth model not only causes the deterioration of ecological environment and the waste of resources, but also has a serious negative impact, which further hinders the process of environmental protection investment (42). Therefore, there is still controversy about the impact of environmental Dec on local government's control of environmental pollution and improvement of environmental protection investment.

Different from previous research, this study has three contributions to the literature: First, this study examines the relationship between environmental Reg and enterprise Epi. Current research has not come to a consistent conclusion on the impact of environmental Reg on enterprise Epi. The research results of this article not only benefit the existing literature, but also have great policy significance for promoting the ecological environment protection and efficient use of resources in China.

Second, the relationship between environmental Dec and enterprise Epi is investigated in this study. Previous research is controversial about the impact of environmental Dec on local governments’ investment in controlling environmental pollution and improvement of environmental protection investment. This article expands the current research on environmental Dec, which brings a new perspective for research on environmental protection investment.

Finally, this study incorporates environmental Reg, environmental Dec, and environmental protection investment in a theoretical and empirical research framework. Previous literature does not include environmental Reg, environmental
Dec, and environmental protection investment in a theoretical and empirical research framework. The conclusions are helpful to understand the internal mechanism of environmental Reg, energy conservation, and emission reduction.

**THEORETICAL BACKGROUND AND RESEARCH HYPOTHESIS**

**Impact of Environmental Reg on Enterprise Epi**

Enterprises’ investment in environmental protection is a passive behavior and there is a general phenomenon of insufficient investment in environmental protection (43). This is because environmental protection investment not only has the characteristics of diversified objectives, long investment cycle, low return on investment and less economic benefits, but also occupies the investment of enterprises in other economic and productive projects. Obviously, enterprises usually do not take the initiative to invest in environmental protection without the government’s environmental Reg policies. Environmental Reg is a rigid legal requirement for enterprises, which plays a role in guiding the environmental behavior of enterprises (44). The environmental protection department of the government has the right to punish the enterprises that pollute the environment and even force them to shut down (45). Enterprises adjust their environmental protection investment decisions according to government regulation policies (46). Therefore, the relationship between environmental Reg and enterprise Epi behavior is not a simple linear relationship, but a curve relationship, i.e., there is a threshold between environmental Reg and enterprise Epi.

Enterprises reduce the compliance rate of environmental standards and environmental protection expenditure when the intensity of environmental Reg is low. This is because the treatment of pollution emission involves the renewal of environmental protection facilities, the research and development of environmental protection technology, and the management of environmental protection organizations, which greatly increases the production cost of enterprises (47). At the same time, when the environmental control policy is relatively loose, the amount of environmental protection investment required by enterprises is often higher than the environmental taxes and fines when there is no or little investment (48). Even if the environmental Reg is strengthened to a certain extent, the enthusiasm of enterprises for environmental protection investment is not high and even prefer to pay relatively less environmental taxes and fines in order to reduce the amount of environmental protection investment (49, 50). At this time, the impact of environmental Reg on enterprise Epi is negative.

However, when environmental Reg is continuously strengthened and reaches a certain degree (threshold), the intensity of environmental Reg has reached a high level. The amount of environmental protection investment required by enterprises is not much different from environmental taxes and fines. Notably, with the improvement of the Chinese government’s environmental control policies and the increasing efforts of environmental law enforcement, the environmental costs such as environmental taxes and fines to be paid for the emissions generated by the original system equipment have increased, which make the enterprises unbearable. In order to avoid being punished for failing to meet the environmental protection indicators, enterprises have to pay attention to environmental governance and environmental protection investment. At this time, there is a positive correlation between environmental Reg and enterprise Epi. Based on the above analysis, this article proposes the following hypothesis:

Hypothesis 1. There is a “U-shaped” relationship between environmental Reg and enterprise Epi.

**Impact of Environmental Dec on Enterprise Epi**

Environmental Dec reflects the distribution of responsibilities and powers for environmental protection between the central and local governments of a country (51). The goal of the environmental protection department is to achieve effective environmental governance. The main functions include the implementation of environmental protection laws and regulations in the region, the preparation of environmental protection plans, the monitoring of environmental quality, and the investigation and handling of pollution accidents. With the improvement of environmental Dec, local governments have greater autonomy in environmental pollution control investment and more flexibility in environmental investment structure adjustment. In other words, environmental Dec strengthens the sense of responsibility of local governments for environmental protection. According to the local actual situation, local governments independently formulate environmental protection standards and design management systems to better manage local environmental affairs.

Specifically, environmental Dec may affect the decision-making of local governments in environmental governance and economic development (32). Furthermore, local governments guide enterprises to make environmental investment decisions by formulating scientific environmental standards (52). For example, local governments can directly affect the investment behavior and production behavior of enterprises by strengthening environmental supervision. In this way, local governments can further affect the environmental protection investment efficiency and energy consumption structure of enterprises (52). It can be seen from the above analysis that reasonable environmental Dec has fully stimulated the enthusiasm of local governments to provide regional environmental public services, especially in improving environmental quality and energy utilization. These favorable factors can effectively improve the environmental protection investment level of enterprises and reduce the sunk cost of governance. Based on the above analysis, this article proposes the following hypothesis:

Hypothesis 2. Environmental Dec has a positive impact on enterprise Epi.
TABLE 2 | Description statistics of variables.

| Variable | Minimum | Maximum | Mean   | Median | Standard deviation |
|----------|---------|---------|--------|--------|--------------------|
| Epi      | 0.0000  | 0.0332  | 0.0044 | 0.0021 | 0.0058             |
| Reg      | 0.0007  | 0.0155  | 0.0031 | 0.0024 | 0.0024             |
| Dec      | 0.5331  | 2.1609  | 0.7782 | 0.7517 | 0.2266             |
| Size     | 20.8901 | 27.0181 | 23.4877| 23.4406| 1.2712             |
| Nature   | 0.0000  | 1.0000  | 0.2152 | 0.0000 | 0.4081             |
| Age      | 3.0000  | 27.0000 | 16.9000| 17.0000| 6.4172             |
| Roa      | −0.1356 | 0.2255  | 0.0394 | 0.0303 | 0.0527             |
| Cash     | 0.0199  | 0.5853  | 0.1548 | 0.1295 | 0.1080             |
| Lev      | 0.1199  | 0.8786  | 0.5034 | 0.5273 | 0.1729             |
| Oper     | −0.1198 | 0.2654  | 0.0639 | 0.0600 | 0.0664             |
| M-share  | 0.0000  | 0.5342  | 0.0407 | 0.0000 | 0.1118             |
| Bod      | 6.0000  | 17.0000 | 9.4626 | 9.0000 | 2.0873             |
| Ind      | 0.3333  | 0.6435  | 0.3726 | 0.3333 | 0.0598             |
| First    | 11.4325 | 82.5162 | 40.9791| 40.7535| 16.2017            |

TABLE 3 | Correlation matrix of variables.

| Variable | Epi      | Reg       | Dec       | Size       | Nature     | Age        | Roa        | Cash       | Lev        | Oper       | M-share    | Bod        | Ind        | First      |
|----------|----------|-----------|-----------|------------|------------|------------|------------|------------|------------|------------|-----------|-----------|------------|------------|
| Epi      | 1        |           |           |            |            |            |            |            |            |            |           |           |            |            |
| Reg      | −0.198***| 1         |           |            |            |            |            |            |            |            |           |           |            |            |
| Dec      | 0.135*   | 0.321***  | 1         |            |            |            |            |            |            |            |           |           |            |            |
| Size     | 0.097    | −0.006    | 0.083     | 1          |            |            |            |            |            |            |           |           |            |            |
| Nature   | 0.023    | 0.159***  | 0.322***  | 0.063      | 1          |            |            |            |            |            |           |           |            |            |
| Age      | −0.115** | 0.067     | −0.002    | 0.079      | 0.037      | 1          |            |            |            |            |           |           |            |            |
| Roa      | 0.041**  | −0.232*** | −0.048    | −0.022     | −0.069     | −0.114**   | 1          |            |            |            |           |           |            |            |
| Cash     | −0.196***| −0.145*** | −0.084    | −0.097*    | −0.015     | 0.043      | 0.204**    | 1          |            |            |           |           |            |            |
| Lev      |          |           |           |            |            |            |            |            |            |            |           |           |            |            |
| Oper     | −0.220***|           |           |            |            |            |            |            |            |            |           |           |            |            |
| M-share  | −0.198***| 0.058     |           |            |            |            |            |            |            |            |           |           |            |            |
| Bod      | 0.116**  | −0.027    | −0.117**  | 1          |            |            |            |            |            |            |           |           |            |            |
| Ind      | 0.013    | 0.047     | −0.117*** | −0.310***  | 1          |            |            |            |            |            |           |           |            |            |
| First    | 0.073    | 0.198***  | −0.275*** | −0.034     | 0.104*     | 1          |            |            |            |            |           |           |            |            |

***, **, and * indicate significant at the level of 1, 5, and 10% respectively.

Moderating Effect of Environmental Dec

The relationship between environmental Reg and enterprise Epi is closely related to environmental Dec. The direction and structure of environmental Reg change with the change of local environmental affairs. In particular, with the continuous expansion of environmental management power, local governments relax the supervision of polluting enterprises in order to develop the regional economy or get promotion. Therefore, it is easy for local governments to choose to use their own rights to reduce the environmental Reg of large enterprises that cause serious environmental pollution, but bear most of the government's taxes. At this time, enterprises may intermittently stop the operation of environmental pollution control facilities, resulting in increasing pollution. This avoids the increase of production costs and the reduction of economic benefits of large enterprises due to environmental supervision.

On the other hand, rent-seeking behavior in the process of environmental Reg is inevitable. In order to reduce the negative impact of government environmental protection policies on production costs, enterprises (especially private enterprises) reduce the probability of being punished for pollution by establishing political relationship with local governments. At this time, the local government relaxes the requirements of the environmental supervision requirements for these enterprises and increases the rent-seeking space, which led to the pollution behavior of enterprises being covered up. Therefore, the greater the intensity of local environmental Dec, the more it inhibits the positive impact of environmental Reg on enterprise Epi. Based on the above analysis, this article proposes the following hypothesis:

Hypothesis 3. Environmental Dec has a negative moderating impact on the relationship between environmental Reg and enterprise Epi.

EMPIRICAL DESIGN

Data Sources and Sample Selection

The initial sample comprises all of the Chinese listed companies during the period from 2009 to 2020. The reason for choosing 2009 as the first year is that China's Ministry of Ecological Environment and Shanghai Stock Exchange officially established the enterprise environmental information disclosure system in 2008. The final sample is obtained by screening this sample...
with the following conditions: (1) observations with abnormal data or with missing variables are removed; (2) ST and *ST companies are removed; (3) financial, securities, and insurance companies are deleted; (4) companies listed in A-share market, B-share market, and H-share market at the same time are eliminated to avoid the consequences of differences in accounting standards, financing environment, and regulatory mechanism; and (5) companies with zero investment in environmental protection are excluded. Finally, 4,527 firm-year observations for 1,155 companies are obtained. Winsorize is applied to all the continuous variables at 1 and 99% quantiles to minimize the disturbance of abnormal observations.

The data of enterprises environmental protection investment are collected from the social responsibility report and sustainable development report publicly disclosed by listed companies on www.cninfo.com.cn. The data of environmental Reg and environmental Dec are obtained from the China Statistical Yearbook, the China Environmental Yearbook, and China Environmental Statistical Yearbook. The data of control variables are derived from China Stock Market, Wind Database, and the China Stock Market and Accounting Research (CSMAR) Database.

Definition of Variable

Dependent Variable

Enterprise environmental protection investment: Enterprise Epi is the dependent variable that this article focuses on. The definition of enterprise Epi has not been unified in academic. Most scholars agree that enterprises carry out special economic activities while considering environmental and social benefits to prevent pollution and protect the environment (43). This study uses the ratio of total environmental protection investment to total assets to measure the scale of environmental protection investment, which effectively reduces the impact of different enterprise scale on it (54, 55).

Independent Variable

Environmental Reg: Environmental Reg reflects a country’s demand for green environmental protection. The government formulates corresponding policies to regulate market economic activities and coordinates economic growth and environmental protection by protecting ecological environment and preventing industrial pollution (56). According to previous research, this article measures environmental Reg by the ratio of the total investment in regional industrial pollution control to the gross industrial product of each region. The higher the value means that the greater the degree of environmental Reg.

Environmental Dec: There are two main reasons why it is difficult to measure environmental Dec. First, it is difficult to find a suitable indicator to measure the degree of environmental Dec due to the differences of environmental Reg systems in different countries (57). Second, the definition of environmental Dec system in reality is very complex. The complex relationship between government departments has brought great difficulties to the measurement of environmental Dec (58). Third, in addition to environmental policies, regional environmental quality may also be affected by tax policies, energy policies, industrial policies, and other related policies (59).

According to the existing literature, most scholars judge whether a country is decentralized or centralized from the perspective of legal system (58, 60). However, these indicators do not reveal the nature of environmental Dec. Based on this consideration, this article refers the research of recent studies by Peng (61) and Wu et al. (34). We use the dynamic changes of employees in the central and local environmental protection systems to measure the level of environmental Dec. As for the number of environmental employees not disclosed in some years, we use the data of the last year to deduce. The specific formula is as follows:

### TABLE 4 | Regression result.

| Dependent variable | (1)       | (2)       | (3)       | (4)       |
|--------------------|-----------|-----------|-----------|-----------|
| Epi                | Epi       | Epi       | Epi       | Epi       |
| Reg                | 0.5094*** | -0.1820   | -0.1279   |           |
|                    | (-2.1425) | (2.7267)  | (1.9386)  |           |
| Reg2               | 60.2289***| 71.4688***| 53.3635*  |           |
|                    | (3.4553)  | (2.2256)  | (2.6695)  |           |
| Dec                | 0.0081**  | 0.0137*** | 0.0122*** |           |
|                    | (2.2256)  | (2.2256)  | (2.2256)  |           |
| Dec x Reg          | -0.9426   | -0.9426   | -0.9426   |           |
|                    | (-1.9355) | (-1.9355) | (-1.9355) |           |
| Dec x Reg2         | -29.2597**| -29.2597**| -29.2597**|           |
|                    | (-2.2745) | (-2.2745) | (-2.2745) |           |
| Size               | 0.0002    | 0.0009    | 0.0014    | 0.0013    |
|                    | (0.2645)  | (0.7625)  | (1.2596)  | (1.1268)  |
| Nature             | 0.0008    | 0.0016    | 0.0007    | 0.0002    |
|                    | (0.3456)  | (0.4737)  | (0.2153)  | (0.0128)  |
| Age                | -0.0023** | -0.0016   | -0.0021*  | -0.0020*  |
|                    | (-2.0246) | (-1.8615) | (-1.8168) | (-1.7469) |
| Roa                | 0.0085*   | 0.0049*   | 0.0011*   | 0.0019*   |
|                    | (1.7337)  | (1.7858)  | (1.8225)  | (1.7397)  |
| Cash               | -0.0068*  | -0.0108** | -0.0104** | -0.0122** |
|                    | (-1.9312) | (-2.0567) | (-2.1176) | (-2.3825) |
| Lev                | -0.0039*  | -0.0054*  | -0.0048*  | -0.0059*  |
|                    | (-1.7325) | (-1.7067) | (-1.7285) | (-1.7335) |
| Oper               | 0.0008    | 0.0069    | 0.0052    | 0.0063    |
|                    | (0.1933)  | (1.1959)  | (0.9068)  | (1.1128)  |
| M-share            | 0.0199*   | 0.0192*   | 0.0211*   | 0.0215*   |
|                    | (1.7925)  | (1.8180)  | (1.8259)  | (1.8668)  |
| Bod                | 0.0001    | 0.0002    | 0.0001    | 0.0002    |
|                    | (0.5986)  | (0.0125)  | (0.0665)  | (0.0879)  |
| Ind                | 0.0150**  | 0.0116*   | 0.0090    | 0.0105*   |
|                    | (2.2697)  | (1.7134)  | (1.5616)  | (1.8288)  |
| First              | 0.0006*   | 0.0007**  | 0.0006    | 0.0008*   |
|                    | (1.7231)  | (1.7496)  | (1.3937)  | (1.7467)  |
| Year               | Control   | Control   | Control   | Control   |
| _cons              | 0.0308    | 0.0013    | 0.0062    | 0.0035    |
|                    | (0.9734)  | (0.0502)  | (0.1522)  | (0.0826)  |
| F                  | 6.2264*** | 4.2135*** | 4.2086*** | 4.3513*** |
| R²                 | 0.1403    | 0.1337    | 0.1859    | 0.2092    |

***, **, and * indicate significant at the level of 1, 5, and 10% respectively.
\[ ed_{it} = \left[ \frac{lep_{it}/nep_{it}}{lnpop_{it}/npop_{it}} \right] \times \left[ 1 - \left( \frac{gdp_{it}/gdp_{t}}{lpop_{it}/npop_{it}} \right) \right] \]  

where \( i \) and \( t \) denote region and time, respectively; \( ed_{it} \) is the level of environmental Dec in the year \( t \) of region \( i \); \( nep_{it} \) represents the total number of environmental protection systems in the country; \( lep_{it} \) represents the total number of environmental protection systems in each country; \( npop_{it} \) is the total population of the country; and \( lpop_{it} \) is the total population of each country. In addition, considering that there may be more employees in the environmental protection system in economically developed areas, the degree of environmental Dec may be greatly affected by the level of regional economic development. In this regard, \( 1 - \left( \frac{gdp_{it}/gdp_{t}}{lpop_{it}/npop_{it}} \right) \) is added as the scale factor of economic development level to reduce the endogenous problems, in which \( gdp_{it} \) represents the gross domestic product (GDP) of each region and \( gdp_{t} \) represents the GDP of \( t \) year. The larger the index means that the larger the relative scale of local environmental protection agency, which the greater the degree of local government participation in environmental affairs, the higher the degree of environmental Dec. On the contrary, it means that the degree of environmental Dec is lower.

**Control Variable**

Enterprise Epi is affected by many factors, some explanatory variables must be controlled to avoid the error caused by those variables. Following the literature, we introduce the explanatory variables of enterprise characteristics, financial level and internal governance structure as control variables. Enterprise characteristics include three variables: enterprise scale, enterprise nature, and listing age. Financial level includes four variables: operating cash flow, operating performance, cash holding level, and financial leverage. The internal governance structure includes four variables: ownership concentration, management shareholding ratio, board size, and independent director proportion. In addition, annual dummy variables are also used as control variable. The description of all the variables is shown in Table 1.

**Model Design**

In order to investigate the relationship between environmental Reg and enterprise Epi, this article has constructed empirical models in Formula (2). If \( \beta_2 \) in Formula (2) is positive and significant, it means that hypothesis 1 is verified.

\[ Epi_{it} = \beta_0 + \beta_1 Re\ g_{it-1} + \beta_2 Re\ g^2_{it-1} + \sum Control_{it} + \sum Year_Dummy + \varepsilon \]  

In order to investigate the relationship between environmental Dec and enterprise Epi, this article has constructed empirical models in Formula (3). If \( \beta_1 \) in Formula (3) is positive and significant, it means that hypothesis 2 is verified.

\[ Epi_{it} = \beta_0 + \beta_1 Dec_{it-1} + \sum Control_{it} + \sum Year_Dummy + \varepsilon \]  

In order to investigate the joint impact of environmental Dec and environmental Reg on enterprise Epi, this article has constructed empirical models in Formula (4) and Formula (5).

\[ Epi_{it} = \beta_0 + \beta_1 Re\ g_{it-1} + \beta_2 Re\ g^2_{it-1} + \beta_3 Dec_{it-1} + \beta_4 Re\ g_{it-1} \times Dec_{it-1} + \sum Control_{it} + \sum Year_Dummy + \varepsilon \]  

Considering the lag of environmental Reg and environmental Dec on the results, we use the environmental Reg and environmental Dec with a lag period to regress with enterprise Epi.

**EMPIRICAL RESULTS**

**Descriptive Statistics**

As a summary, the descriptive statistics of variables are given in Table 2. As we can see, the average enterprise Epi is 0.0044, the maximum value is 0.0332, and the minimum value is 0. The difference between the maximum value and the minimum value is about 1,613 times, which indicates that there are large individual differences in the sample. The average value is greater than the median, which indicates that the scale of environmental protection investment of most enterprises in the sample has reached the average level. The median of environmental Reg and environmental Dec is less than the average, which indicates that most of the sample enterprises are facing a low level of environmental Reg intensity and environmental Dec. The mean value of enterprise nature (Nature) is 0.2136, which indicates that about 21% of the samples are from state-owned enterprises and private enterprises account for a large proportion. The sample distribution of operating performance (RoA), cash holding level (Cash), financial leverage (Lev), and operating cash flow (Oper) shows that the average value of the financial level of the sample enterprises is close to the median, indicating that these variables are nearly normal distribution and the data have a certain representativeness. The analysis of m share shows that most of the enterprises in the sample have higher management share than the average level and equity incentive plays a certain role. The mean and median of the proportion of independent directors (Ind) are more than one-third, which meet the requirements of listed companies for the proportion of independent directors in board members.
Then, following the research of Hosseini and Rezvani (62), this article uses the Kaiser–Meyer–Olkin (KMO) to make a preliminary analysis of the samples before the empirical analysis. The KMO index is 0.581, which shows that the sample size obtained in this article is sufficient.

**Correlation Analysis**

Table 3 provides the results of main variables’ Pearson correlation coefficients. As shown in Table 3, environmental Reg is positively correlated with enterprise Epi at the level of 1% and environmental Dec is positively correlated with enterprise Epi at the level of 10%. This means that the previous hypothesis has been preliminarily verified. At the same time, the absolute value of correlation coefficient between each variable is <0.5, which indicates that there is no serious multicollinearity in the model. Thus, the variable selection in this article is reasonable. It was further tested by the variance inflation factor (VIF) value.

**Analysis of Regression Results**

According to the results of the Hausman test, we utilize panel fixed effect method to investigate the relationship between environmental Reg, environmental Dec, and enterprise Epi. The regression results of each model are shown in Table 4.

**Results of Environmental Reg on Enterprise Epi**

We investigate the relationship between environmental Reg and enterprise Epi and the results are shown in column (1). As can be seen, the regression coefficient of environmental Reg is −0.5094, which is significantly negative at the level of 5%. The quadratic regression coefficient of environmental Reg² is 60.2289, which is significantly positive at the level of 1%. Therefore, there is a “U-shaped” relationship between environmental Reg and enterprise Epi. In other words, before the degree of environmental Reg reaches its turning point, the improvement of environmental Reg inhibits the improvement of enterprise Epi. This conclusion verifies Hypothesis 1. The reason that environmental Reg is actually a kind of cost burden of enterprises. Enterprises driven by economic interests accept mild environmental punishment to pursue short-term interests when enterprises are faced with light environmental tax burden or environmental supervision. These enterprises convert environmental protection investment funds into production funds to obtain short-term benefits and make up for the losses caused by environmental punishment.

Furthermore, the inflection point of "U-shaped" curve can be calculated and the inflection point value is 0.0042. The median of environmental Reg faced by the sample enterprises is 0.0021, which is less than the inflection point. This finding shows that the vast majority of enterprises are located on the left side of the "U-shaped" curve. That is to say, the environmental Reg intensity faced by most enterprises in China has not yet reached the inflection point level and the environmental Reg intensity ratio faced by listed companies is relatively low. As environmental Reg has a negative impact on the scale of enterprise Epi, increasing the intensity of environmental Reg to the right of the inflection point will help to increase enterprise Epi. When the level of environmental Reg is on the right side of the inflection point, enterprises are afraid of environmental protection costs such as huge environmental taxes and severe environmental penalties. They have to increase Epi and carry out technological innovation to reduce environmental pollution and realize the legitimacy of enterprise production. At this time, environmental Reg and Epi are positively correlated.

**Results of Environmental Dec on Enterprise Epi**

The results of column (2) in Table 4 reflect the impact of environmental Dec on enterprise Epi. As can be seen, the regression coefficient of environmental Dec is 0.0081, which is significant at the level of 5%. Thus, there is a positive correlation between environmental Dec and enterprise Epi. The higher the environmental Dec is, the more favorable it is for enterprises to integrate the concept of environmental protection into investment activities, which Hypothesis 2 has been verified. The results clearly show that the improvement of environmental Dec will enhance the Epi of enterprises. When the right of environmental governance is delegated to the local government, the local government has the information advantage of closely monitoring the Epi of enterprises. According to the actual situation of different regions, local governments in different regions formulate their own environmental protection policies, the frequency of environmental monitoring, and the intensity of punishment for violations. Only in this way, enterprises can be more targeted to promote investment in environmental protection and effectively solve the problem of environmental pollution in the region.

**Results of the Moderating Effect of Environmental Dec**

The results of column (3) and column (4) in Table 4 show the impact of environmental Dec on the relationship between environmental Reg and enterprise Epi. As can be seen, the coefficient of interaction between environmental Reg and Dec (Dec × Reg) is −0.9426; however, the negative impact is not significant. The coefficient of interaction between secondary term of environmental Reg and the environmental Dec (Dec × Reg²) is −29.2597, which is significant at the 5% level. The results indicate that environmental Dec has a negative moderating impact on the relationship between environmental Reg and enterprise Epi, which verifies Hypothesis 3. Meanwhile, the results imply that the impact of environmental Dec on the relationship between environmental Reg and Epi changes with the intensity of environmental Reg.

The inhibition of environmental Dec on environmental Reg can be explained by rent-seeking theory. Environmental Dec makes the local government bear the responsibility of protecting the environment. However, local governments can be affected by the promotion and performance appraisal. In order to obtain political achievements, local governments provide “umbrella” to some large profit and tax enterprises that produce high environmental pollution. They even reduced the environmental supervision of these enterprises, resulting in these enterprises not paying attention to Epi. In addition, senior managers of
TABLE 5 | Robustness test.

| Dependent variable | (1)    | (2)    | (3)    | (4)    | (5)    | (6)    | (7)    | (8)    |
|--------------------|--------|--------|--------|--------|--------|--------|--------|--------|
|                    | Epi2   | Epi2   | Epi2   | Epi2   | Epi    | Epi    | Epi    | Epi    |
| Reg                | −0.5839** | −0.1626 | −0.2314 | −0.5285** | −0.1967 | −0.2528  |
|                    | (−0.2075) | (−0.2389) | (−0.3415) | (−0.2016) | (−0.3561) | (−0.2637) |
| Reg²               | 58.8418*** | 77.8003*** | 44.2574 | 57.3679*** | 68.2689*** | 58.3979*  |
|                    | (2.7537) | (2.8785) | (1.5624) | (3.2540) | (2.6925) | (1.9256) |
| Dec                | 0.0047* | 0.0097** | 0.0080* | 0.0079** | 0.0210*** | 0.0285*** |
|                    | (1.7758) | (2.1354) | (1.7877) | (2.1258) | (3.0235) | (2.6597) |
| Dec × Reg          | −0.8477 | −0.2531 | −0.8759 | −0.3268  |
|                    | (−1.1456) | (−0.3496) | (−1.1681) | (−0.5935) |
| Dec × Reg²         | −42.4413*** | (−3.1668) | (−2.2034) |
| Size               | 0.0007 | 0.0012 | 0.0008 | 0.0010 | 0.0011 | 0.0009 |
|                    | (0.7283) | (1.0668) | (0.7025) | (0.9157) | (0.2387) | (0.5869) |
| Nature             | 0.0023 | 0.0032 | 0.0017 | 0.0045 | 0.0022 | 0.0007 |
|                    | (1.1186) | (1.2285) | (0.6238) | (1.3714) | (0.4027) | (0.4569) |
| Age                | −0.0009*** | −0.0028** | −0.0035*** | −0.0018** | −0.0028* | −0.0031* |
|                    | (−2.6925) | (−2.1297) | (−2.6445) | (−2.0486) | (−2.0125) | (−1.8345) |
| Roa                | 0.0105* | 0.0005* | 0.0061* | 0.0046* | 0.0058* | 0.0005* |
|                    | (1.7576) | (1.7598) | (1.8485) | (1.9236) | (1.7228) | (1.8034) |
| Cash               | −0.0082** | −0.0084* | −0.0089* | −0.0102** | −0.0037* | −0.0142** |
|                    | (−2.1368) | (−1.8181) | (−1.9525) | (−2.2853) | (−1.8463) | (−2.4486) |
| Lev                | −0.0030* | −0.0064* | −0.0042* | −0.0025* | −0.0039* | −0.0005* |
|                    | (−1.8969) | (−1.7678) | (−1.8618) | (−1.7637) | (−1.7023) | (−1.7526) |
| Oper               | 0.0056 | 0.0045 | 0.0057 | 0.0042 | 0.0026 | 0.0064 |
|                    | (1.2697) | (1.7986) | (1.1045) | (0.9759) | (0.3765) | (1.1253) |
| M-share            | 0.0136* | 0.0076* | 0.0110* | 0.0115* | 0.0129* | 0.0126* |
|                    | (1.8125) | (1.8485) | (1.7465) | (1.7848) | (1.7385) | (1.8387) |
| Bod                | 0.0003 | 0.0002 | 0.0001 | 0.0002 | 0.0002 | 0.0003 |
|                    | (1.9104) | (0.7886) | (0.4971) | (0.7718) | (0.5028) | (0.0564) |
| Ind                | 0.0075* | 0.0111* | 0.0075* | 0.0102* | 0.0107* | 0.0125* |
|                    | (1.9946) | (1.8456) | (1.7118) | (1.7848) | (2.2269) | (1.7687) |
| First              | 0.0009** | 0.0010** | 0.0009** | 0.0001** | 0.0006* | 0.0008* |
|                    | (2.4686) | (2.3965) | (2.1126) | (2.4258) | (1.7015) | (1.7369) |
| Year               | Control Control Control Control Control Control |
|_cons               | 0.0668* | 0.0711* | 0.0748* | 0.0720* | 0.0412 | 0.0017 |
|                    | (1.7452) | (1.7035) | (1.7829) | (1.7578) | (0.9635) | (0.0642) |
| F                  | 5.1267*** | 3.6485*** | 3.5886*** | 3.8479*** | 3.2453*** | 3.6725*** |
| R²                 | 0.1754 | 0.1813 | 0.2067 | 0.2448 | 0.1689 | 0.2016 |

***, **, and * indicate significant at the level of 1, 5, and 10% respectively.

 enterprises are easy to form interest alliance with local officials when they seek political connection from local governments. Local officials can get benefits including money and promotion and enterprises will not be punished for reducing Epi under the protection of local government. At this time, environmental Dec plays a negative moderating role in the relationship between environmental Reg and enterprise Epi.

**Robustness Test**

In order to ensure the robustness of the above regression results, we test the robustness in the following ways.

First, in order to alleviate the problems caused by the different measurement methods of the dependent variable, following research of Tang et al. (43) and Yang et al. (3), this article uses “enterprise's new Epi scale/average total assets” to measure the enterprise’s Epi2. Table 5 column (1)–(4) shows the regression result. The results mean that the regression results are consistent with the above results after changing the measurement method of dependent variable, which shows that the regression results are robust.

Second, the regression results may be affected by the difference of sample time. Therefore, we replace the study sample. The data of independent variable and control variables are selected from 2010 to 2017, while the data of dependent variables are selected from 2009 to 2020 for robustness test. The regression results are shown in Table 5 column (5)–(8). It can be seen that there is no change in the regression...
results, indicating that the research conclusion of this study is relatively reliable.

**CONCLUSION**

According to empirical results in this article, three main conclusions can be drawn:

1. It is found that environmental Reg is an important influencing factor of enterprise Epi. Therefore, Chinese governments at all the levels need to clarify their responsibilities for environmental protection. The government should strengthen environmental supervision and standardizes the economic behavior of enterprises by improving the environmental protection legal system and environmental protection regulations.

2. By exploring the relationship between the environmental Dec and the enterprise Epi, this article suggests that the environmental Dec significantly affects the enterprise Epi. Therefore, the environmental governance power of local government in environmental management needs to be further strengthened. In particular, local governments should be given more freedom in environmental management system, personnel structure, and environmental governance investment, which can give full play to the information advantages of local governments in environmental management.

3. Environmental Dec has a negative moderating impact on the relationship between environmental Reg and enterprise Epi. This means that the central government should strengthen the supervision of local governments on environmental pollution control and incorporate environmental control into the performance appraisal system of local officials, which can stimulate their enthusiasm for environmental protection. It is necessary to further improve the environmental supervision system and environmental performance evaluation, which can strengthen environmental protection monitoring.

**DATA AVAILABILITY STATEMENT**

Publicly available datasets were analyzed in this study. This data can be found here: https://www.wind.com.cn/.

**AUTHOR CONTRIBUTIONS**

LL and GR designed this research and the model, analyzed the data, wrote the article, and provided editorial supports. BH and MZ obtained inference and analyzed the data. All the authors cooperated to revise the article. All authors contributed to the article and approved the submitted version.

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