Inequalities in the decline and recovery of pathological cancer diagnoses during the first six months of the COVID-19 pandemic: a population-based study

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BACKGROUND: The restructuring of healthcare systems to cope with the demands of the COVID-19 pandemic has led to a reduction in clinical services such as cancer screening and diagnostics.

METHODS: Data from the four Northern Ireland pathology laboratories were used to assess trends in pathological cancer diagnoses from 1st March to 12th September 2020 overall and by cancer site, sex and age. These trends were compared to the same timeframe from 2017 to 2019.

RESULTS: Between 1st March and 12th September 2020, there was a 23% reduction in cancer diagnoses compared to the same time period in the preceding 3 years. Although some recovery occurred in August and September 2020, this revealed inequalities across certain patient groups. Pathological diagnoses of lung, prostate and gynaecological malignancies remained well below pre-pandemic levels. Males and younger/middle-aged adults, particularly the 50–59-year-old patient group, also lagged behind other population demographic groups in terms of returning to expected numbers of pathological cancer diagnoses.

CONCLUSIONS: There is a critical need to protect cancer diagnostic services in the ongoing pandemic to facilitate timely investigation of potential cancer cases. Targeted public health campaigns may be needed to reduce emerging inequalities in cancer diagnoses as the COVID-19 pandemic continues.

BACKGROUND
The COVID-19 pandemic is an unprecedented global challenge that has had profound effects on healthcare systems. The rapid transformation of clinical services across the world, such as the opening of Nightingale Hospitals in the UK, has required a significant effort from healthcare personnel and governments. The redeployment of staff and resources directed towards managing COVID-19 has had a significant impact on provision of routine medical care, with many such services being reduced or cancelled.

Screening for breast, cervical and colorectal cancer was paused across the UK, and in Northern Ireland this occurred from the second week of March 2020 for 4 months [1]. Furthermore, emergency department attendances also dropped by ~30% in March 2020 compared to March 2019 [2], illustrating a reduction in health seeking behaviour by the general public. In addition, a national shift to remote clinics and telephone consultations has reduced face-to-face time between patients and healthcare professionals [3]. A national lockdown was instigated from the 23rd March, accompanied by various levels of public restrictions, and public health messaging about protecting the NHS has been prominent in the UK throughout 2020. All of these factors have implications for cancer care, where early diagnosis and timely treatment are essential in improving outcomes.

Attention is now broadening from the acute concern of COVID-19, to recognition of the collateral damage and excess deaths from other causes that may be a consequence of the necessary changes to healthcare systems as a result of the virus. Of major concern are the delays in cancer diagnoses. Predicted trends of later stage at diagnosis of cancer are likely to lead to poorer outcomes for patients, thus reversing years of progress in improving cancer survival [4]. Two modelling studies have estimated the number of cancer deaths as a result of delays in diagnosis during the COVID-19 pandemic in England. One study investigated breast, lung, colorectal and oesophageal cancer diagnosis via urgent and emergency care pathways, and estimated between 3291 and 3621 additional deaths in England over the next 5 years from these cancers [5]. Another study specifically assessed the effect of delays in the 2-week wait referral pathway for the 20 most common types of cancer. It was estimated that between 181 and 542 additional lives would be
The NICR is a population-based register covering approximately 1.9 million people, and has collected information on all patients diagnosed with cancer in Northern Ireland since 1993. The NICR is the officially recognised provider of cancer statistics for Northern Ireland, and the high quality of the NICR data, including its validity and completeness, have been previously reported [12]. Ethical approval for the NICR databases (including the waiving of requirement for individual patient consent) and for data analysis has been granted by the Office for Research Ethics Committees of Northern Ireland (ORECNI reference 15/NI/0203), recently renewed in October 2020 (ORECNI reference 20-NI-0132).

RESULTS
During the time period from 1st March through to 12th September 2020, there were 3561 pathology samples indicating a cancer diagnosis in people of all ages in Northern Ireland. During the same time period in 2017–2019 there were, in each year, an average number of 4607 pathology samples indicating a cancer diagnosis. This corresponds to a 22.7% reduction in cancer cases diagnosed during the 6 month peak period of the first wave of the COVID-19 pandemic in Northern Ireland. Based on monthly trends, there was an estimated absolute shortfall of 1130 patients during...
March to August 2020 inclusive, compared to the same period for 2017–2019 (Fig. 1). In April 2020, new cancer diagnoses reached their lowest point during the pandemic, with a decrease of 45.2%, but some signs of recovery were evident by June 2020.

**Analysis by cancer site**

The distribution of cancer diagnoses by site is shown in Fig. 2. The number of diagnoses across all cancer sites was reduced during the overall period from 1st March to 12th September 2020 compared to the same time period in the preceding three years. However, in August and September, there were signs of recovery in the number of diagnoses across several cancer sites, with colorectal cancer, breast cancer and haematological malignancies showing a 12%, 6% and 30% increase respectively, compared to previous years. Of concern though, lung, prostate and gynaecological cancer diagnoses remained considerably lower than expected during this most recent 5 week timeframe, at 21%, 10% and 18% respectively, below expected numbers of pathological diagnoses.

**Analysis by screen-detected colorectal and breast cancers**

Trends for colorectal cancer and breast cancer for the general population and for the screening age population (60–74 years for colorectal cancer and 50–70 years for breast cancer) are shown in Fig. 3. The number of colorectal cancer diagnoses was reduced for all ages and for the screening age population during the overall six month period studied compared to previous years. From 9th August to 12th September 2020 the total number of colorectal cancer diagnoses increased by 12%, compared to previous years, indicating some recovery for the population as a whole. However, in the screening age population, the number of diagnoses remained significantly reduced, by 18% lower than previous years. The number of breast cancer diagnoses was reduced for both the general and screening age population during the overall 6 month period studied in 2020 compared to previous years. In the more recent 5 week period studied, however, recovery was evident in both groups, with an increase of 6% overall and 14% in the screening age group, in the number of breast cancer cases compared to previous years.

**Analysis by age and sex**

Both sexes were relatively equally affected overall, with a 22% and 23% reduction in cancer diagnoses in males and females during the overall pandemic time period studied (Fig. 4). However, when studying the most recent 5 week time period from 9th August to 12th September 2020, males lagged somewhat behind females, with an observed 8% and 2% lower numbers of pathological cancer diagnoses, respectively.

The number of cancer diagnoses across age categories recorded from 1st March to 12th September 2020 is shown in Fig. 5a. The largest proportional decrease in pathology samples indicating cancer was in the 50–59 years old age group, in which cancer cases reduced by 27.4% in 2020 compared to previous years. The number of cancer diagnoses per month by age category are shown in Fig. 5b–f, both during the first wave of the COVID-19 pandemic of 2020 and the average number per month from 2017 to 2019 for comparison. Some recovery is shown over the summer months, although not to pre-pandemic levels in any age group. While the relative decrease in cancer diagnoses was greatest for the 50–59 years age group, the absolute decrease in the number of cancer cases was greatest in the 70–79 years age group (275 cases) followed by the 60–69 years age group (229 cases) and the 50–59 years group (217 cases).

**DISCUSSION**

Our data demonstrate the considerable effect that the COVID-19 pandemic has had on reducing the number of people being pathologically diagnosed with cancer in Northern Ireland. We were able to quantify this as a 23% drop in expected pathological cancer diagnoses in Northern Ireland during the first 6 months of
the COVID-19 pandemic taking hold in the UK, translating to 1130 ‘missed’ cancer patients over this time period.

Likely causation is complex, with factors involving patients, primary care and secondary care all contributing. Some cases are likely due to failure by the patient to report concerning symptoms for investigation. Failure to engage with the healthcare system may reflect patient fear regarding contracting COVID-19, or an effort on their part to ‘protect the NHS’, given national guidance to this effect, or limited ability to use telephone consultations [3, 14]. Primary care has seen a shift away from face-to-face consultations towards telephone consultations [15], which may have led to missed detection of concerning symptoms or signs, or to a delay in appropriate diagnostic investigations such as radiology or endoscopy. In secondary care the capacity for diagnostic investigations has been limited by COVID-19, both in terms of resources and staffing levels, as well as the need for infection control precautions [16]. Staff absence due to illness or self-isolation is likely to also be a contributing factor in both primary and secondary care, reducing the number of patient assessments able to be carried out. It should be noted that a proportion of these ‘missed’ patients may have been diagnosed clinically instead of pathologically (for example, as a result of an emergency admission to hospital) and, if their subsequent treatment did not generate a diagnostic pathology specimen, such cases will be excluded from the data presented. However, these cases are likely to be a small number of the total. The trends observed with the lowest number of cases in April 2020 with some recovery over the summer months are in keeping with the first lockdown in Northern Ireland, which began on the 23rd March with restrictions beginning to ease on the 18th May, and the reopening of non-essential retail on the 18th June 2020. It is likely that lockdown has contributed to the reduced number of cancer diagnoses during these months, directly and indirectly, but it is impossible to disentangle the effect of lockdown from the wider impacts of the pandemic on healthcare services, capacity and staffing.

Some recovery in cancer diagnoses has occurred during the 2020 summer months, but this has revealed important inequalities in recovery across cancer sites and population groups. In the more recent time period studied, some recovery in pathological cancer diagnoses was observed across most cancer sites. However, lung, gynaecological and prostate cancers continue to lag behind the expected number of pathological diagnoses in 2020 compared to the preceding three years. The reasons behind this are unclear, and are likely multifactorial. Most concerning, reduced lung cancer diagnoses may reflect an overlap and confusion with COVID-19 symptoms, and ‘stay at home’ advice for individuals with persistent coughs, rather than referral for radiological investigation. In addition, a nationwide survey of endoscopy units in Germany in April 2020 revealed that two-thirds of units had cancelled at least 20% of scheduled bronchoscopy procedures [17]. Bronchoscopy is an aerosol-generating procedure which carries a risk of transmitting COVID-19 infection. The British Thoracic Society has made recommendations to mitigate this, which includes triage guidelines for patients, comprising symptom enquiry and COVID-19 testing, along with personal protective equipment for healthcare professionals [18], both of which could contribute to lower numbers of bronchoscopies being performed.

Little data exist on the impact of the COVID-19 pandemic on specific cancer sites to date. A hospital-based case series from South Korea reported that the number of lung cancer cases diagnosed from February to June 2020 did not differ significantly from the previous 3 years [9]. However, this study did also report that the number of stage III–IV non-small-cell lung cancer cases was significantly higher in 2020 compared to previous years (74.7% compared to 57.9–66.7% in 2017–19) [9]. Unfortunately we do not have staging information for the cancer data presented in this article as yet, but a shift in distribution to later stage at presentation is likely to be seen for cancer patients in the coming months and years. There is limited generalisability between the UK and South Korea in terms of experience during the COVID-19 pandemic. Nevertheless, it is concerning and predicted that these ‘missed’ cancer patients are likely to present with a more
advanced cancer, and therefore have poorer outcomes, at some point in the future.

The increased number of breast cancer diagnoses from 9th August to 12th September 2020 for the whole population, and in those of screening age, suggests the successful resumption of cancer screening is contributing to the observed recovery in numbers of cancer diagnoses. In contrast to investigation of other cancers, such as lung cancer, diagnosis of breast cancer does not require an aerosol-generating procedure and personal protective equipment, therefore, capacity for breast cancer investigations is likely to be nearer normal pre-pandemic levels. These results are in keeping with trends in the Netherlands, which showed a steep decline in breast cancer cases during the initial stages of the pandemic, with the screening age population more affected than women of non-screening age [8]. However, in the Netherlands, the non-screening age group recovered more quickly to expected levels, whereas our results suggest a more rapid recovery in the screening age group.

In contrast to breast cancer screening which resumed in mid-July 2020, colorectal cancer screening invitations did not resume in Northern Ireland until mid-August 2020. Furthermore, the colorectal cancer screening pathway involves the secondary step

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**Fig. 5** Trends in pathological cancer diagnoses across age categories. a Percentage change in cancer diagnoses by age category from 1st March to 12th September 2020 compared to the same time period in 2017–19. b–f The number of cancer diagnoses per month by age category in 2020 and 2017–19. b 18–49 years. c 50–59 years. d 60–69 years. e 70–79 years. f 80 years and older. Note the apparent decline in September reflects that data were not available for the whole month.
of colonoscopy prior to cancer diagnosis and cessation of non-urgent endoscopy at the height of the pandemic generated a significant and ongoing backlog of individuals awaiting screening colonoscopy. Therefore, recovery of diagnoses in screen-detected colorectal cancers is not yet evident within the timeframe of this study.

Pathological cancer diagnoses in males have shown less recovery than females in recent weeks. This finding is in keeping with prostate cancer diagnoses lagging behind some other cancer sites, and may reflect less engagement with the health service in men compared to women. While all age groups have been affected, the reduction in cancer cases varied from $-18.8\%$ to $-27.4\%$, with the worst affected group being the 50–59 year age group. Two UK-based studies of adults aged 50 years and older found that women were more likely than men to consult their GP regarding symptoms possibly indicative of cancer [19], and that people of an older age (aged 60–69 compared to the youngest age group) were more likely to have sought help for cancer ‘alarm’ symptoms [20]. Our findings are in keeping with this. An additional reason for the observed discrepancy in prostate cancer may be that symptoms of prostate cancer can be vague, or attributed by men to normal aging, whereas symptoms of other cancers, such as a breast lump, are more obviously concerning. However, how interactions with healthcare providers during the COVID-19 pandemic vary across gender and age categories remains mostly unknown. The reasons for observed disparities in gender and age require evaluation in other population settings to understand if these trends are occurring elsewhere.

Targeted public health campaigns may be required to reduce such inequalities as the second wave of the COVID-19 pandemic continues to grow across the UK and internationally. Communicating key messages to the public around awareness of cancer symptoms and uptake of screening invitations is of utmost importance, along with emphasis on seeking medical attention if required. An example of this is the NHS ‘Open for business’ campaign run by Public Health England earlier this year [21]. The difficulties of diagnosing lung cancer during the COVID-19 pandemic have been highlighted by Cancer Research UK, who found that referrals for suspected lung cancer were reduced in England and Wales in 2020 compared to previous years [22]. This reflects the Northern Irish trends in our study and indicates a nationwide challenge. The Northern Ireland Cancer Network published a new lung pathway during the COVID-19 pandemic in order to assist GPs in identifying indications for a chest x-ray for suspected lung cancer cases [23]. Targeted public health campaigns could also be utilised to reduce inequalities. For example, Public Health England ran a campaign in February and March 2021 to raise awareness of lung cancer symptoms, predominantly focusing on the message that having a cough for 3 weeks or more could be a sign of cancer [24]. This was available on some television channels in Northern Ireland. Similar campaigns could be developed for other cancer types if the inequalities are found to be consistent across the different nations in the UK. Social media has the potential to be effective in cancer prevention [25] and could be employed for public health messaging, particularly for younger adults. Communication directed at older age groups could comprise more traditional media channels, but given the unique challenges regarding health communication globally in 2020 [26], the optimal mode of campaigning remains to be determined.

Health professionals recognise the need to rebuild and protect cancer services during the ongoing COVID-19 pandemic, particularly in the areas of diagnostic procedures and surgery [27]. Since 2019 in Wales, all health boards have been working towards implementing a single cancer pathway, whereby the previous two-tiered system of urgent and non-urgent referrals is replaced, with a view to reducing time to diagnosis and to enable rapid assessment of patients referred with non-typical or vague symptoms that do not meet current red flag criteria [28]. As countries emerge from the pandemic this provides a unique opportunity to reassess cancer referral and investigation pathways in order to make them more efficient and better cater to patient needs. The COVID-19 pandemic has exacerbated pre-existing long waiting lists in Northern Ireland, with no quick or easy solutions. Investment in service provision and staffing levels are likely to be key moving forward. In addition, evaluation and use of resources such as the faecal immunohistochemical test (FIT) to stratify patients may enable prioritisation of procedures such as colonoscopy [29].

A key strength of this study is its population coverage. The NICR was able to mobilise and alter their working practices in the initial stages of the pandemic, to retrieve rapid data on pathological cancer diagnoses in order to assess the impact of COVID-19 across the region. Limitations include basing our data on pathology diagnoses rather than following usual cancer registration methods, and thus have not been as rigorously validated. Further pathology samples taken during January to September 2020 may not yet have been recorded if a result was not available by the end of September 2020. Therefore, the presented figures may represent an underestimation, particularly for later weeks. However, the data for 2017–2019 was also based on pathological samples indicating cancer, in order to provide consistency and to attempt to control for solely clinical diagnoses. In addition, the proportion of cancers that are microscopically verified varies depending on cancer type. In 2018 this comprised 99% of breast cancer, 85% of prostate cancer, 89% of colorectal cancer, 70% of lung cancer, 59% of brain and central nervous system cancers and 93% of haematology [30]. Nonetheless, the majority of all cancers are pathologically verified, and whilst the performance indicators for 2020 are not yet available, the need for timely understanding of the impact of the COVID-19 pandemic on cancer diagnoses has required such approaches to be undertaken. The interpretation of the trends observed in the most recent 5 week time period studied, the 9th August to the 12th September, should be interpreted with caution given the instability of health services and rapid changes in restrictions seen during the pandemic so far, as numbers may change on a monthly basis. Prior to the submission of this article, we obtained a brief update for the 5 week period from 6th September to 10th October 2020, which showed that while lung and prostate cancer diagnoses remained 30% and 19% below the level of previous years, diagnoses of gynaecological cancers appeared to have recovered to near expected levels. In addition, some cancer sites such as melanoma, head & neck and upper GI cancers have seen the numbers of diagnoses reduce by 37%, 27% and 23% respectively, despite showing recovery in the previous 5 week period studied. This illustrates the unpredictable nature of cancer diagnostics during an international pandemic, the need for ongoing data collection, and the realisation that the impact of COVID-19 won’t be fully understood until several more months, if not years, have passed.

In summary, this population-based study has quantified the impact of the COVID-19 pandemic on reducing by 23% the number of cancer diagnoses during the first six months of the pandemic in a UK region. There are emerging inequalities by cancer site and population subgroups in cancer diagnoses which need further investigation to optimise recovery pathways. Additional variables, such as socioeconomic status, may also be contributing to the observed inequalities, and could be included in future research. As the COVID-19 pandemic continues, measures to mitigate the impact on cancer diagnoses must be taken in the areas of public education and awareness campaigns, rapid access to healthcare professionals, referral pathways and
diagnostic capacity. It is expected that the observed reduction in cancer diagnoses, and particularly screen-detected cancers, will translate into diagnosis at more advanced stages of disease for those patients in whom investigations were delayed, and therefore poorer survival outcomes. Longer-term data are needed, including information on cancer site, stage, treatment and outcomes, to fully assess the impact of COVID-19 on cancer care, and to assist with ongoing service recovery planning.

DATA AVAILABILITY
Monthly reports of data regarding cancer diagnoses in Northern Ireland, on which this study was based, are available on the Northern Ireland Cancer Registry website [13].

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AUTHOR CONTRIBUTIONS
Study conception and design: HGC and ACH. Data acquisition: DWD, CF and DF. Data analysis and interpretation: HGC, ACH, MBL, RCT, DWD and ATG. Drafting manuscript: HGC, ACH, MBL, RCT, ATG, DWD, and CEO. Manuscript revision and final approval: All.

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CONSENT TO PUBLISH
Not applicable—no identifiable individual data in the manuscript.

COMPETING INTERESTS
The authors declare no competing interests.

ADDITIONAL INFORMATION
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