Making sense of technology adoption in healthcare: meso-level considerations

Carl R May

Abstract
It has been clear for some time that the development of telecare faces significant problems. Large scale studies and clinical trials seem to suggest that the cost and clinical effectiveness of telecare systems is doubtful, and the claim that these systems empower or enable service users often seems greatly overstated. The question that stems from this is, can these problems be overcome? Greenhalgh et al. have critiqued the construction of telecare as a generalised technological solution to problems of the delivery of care and have offered a new framework for defining quality in telecare and telehealth. They outline a set of principles that focus on user-centredness, co-creation, integration, and evaluation. This is a valuable approach, and is part of a much wider transformation of the way in which policy and practice researchers conceptualise healthcare delivery as a problem of performativity. Recognising that this is an important shift, in this paper I argue that we also need to keep in mind the meso-level factors that structure new technology applications in practice.

Keywords: Burden of treatment, Technology adoption, Telecare

Background
It has been clear for some time that the development of telecare faces significant problems. Large scale studies and clinical trials seem to suggest that the cost and clinical effectiveness of telecare systems is doubtful [1], and the claim that these systems empower or enable service users often seems greatly overstated [2]. The question that stems from this is, can these problems be overcome? Greenhalgh et al. [3] have critiqued the construction of telecare as a generalised technological solution to problems of the delivery of care, and have offered a new framework for defining quality in telecare and telehealth. They outline a set of principles that focus on the premise that quality telehealth or telecare is i) anchored in a shared understanding of what matters to the user; ii) realistic about the natural history of illness; iii) co-creative, evolving and adapting solutions with users; iv) human, supported through interpersonal relationships and social networks; v) integrated, through attention to mutual awareness and knowledge sharing; and vi) evaluated to drive system learning.

The ARCHIE model outlined by Greenhalgh et al. [3] is useful because it promotes a solution to some of the core problems of adopting, implementing, and normalizing new technologies. In this context, it is part of a much wider shift in the way that health technologies are understood. Since the 1990s, there has been a longstanding movement to reconceptualise health technologies as elements of care that can be co-designed and co-produced [4], and an increasing orientation to theoretical approaches to the investigation and evaluation of new technologies that focuses on human agency and problems of performativity – the things that users do as they work with and around them [5]. The ARCHIE model reflects that shift, while at the same time setting out principles for intervention design that extend far beyond telecare, for it also provides an ethical and a practical framework for thinking about user-centred design across the domain of health and social care research. Indeed, ARCHIE is likely to become rapidly normalised as a structure for thinking about a whole range of complex interventions. However, in thinking about user-centred design and development, it is also worth thinking about where the analysis of Greenhalgh et al. [3], and their new model of practice, stop.
Discussion
The central focus of the ARCHIE framework is on incorporating users into design processes and then working co-creatively with them in an environment in which interpersonal relations and relational integration are important factors in service development. As a result, analytic attention is directed at local and performative micro-level practices and relations as a basis for user-centred design. Highly focused ethnographic and other qualitative studies have played a central role in identifying problems in practice, with the need to mediate between the needs of care providers and patients and their families. The results of micro-level ethnographies that have played a central role in identifying problems in practice have enabled and empowered, while service developers are co-creating with them in an environment in which interdisciplinary integration is important. However, going further in the interests of users might also mean that we have to consider some of the meso-level factors that frame and constrain users in practice. Telecare systems do so much more than provide care. They form a vehicle by which assumptions about demands and eligibility for care, workforce structure, and organisation, shifting burdens of treatment and care, can be articulated and embedded in practice. Figure 1 shows how these assumptions are organised.

Underpinning the demand for telecare has been the notion that the growing numbers of older people with long-term conditions are a challenging population because they make inappropriate demands for healthcare. These inappropriate demands are reconstituted as uncontrolled demand on the very finite time and energy of health professionals in practice, and later, as unsustainable demand in the language of policy and healthcare provision at a societal level. Disciplining demand becomes, then, an important aim for telecare. The rhetoric of such shifts is always an enabling one: users – both patients and professionals – are enabled and empowered, while services are more available and increasingly efficient. The evidence for the former is patchy [15] and, for the latter, it is uncertain [1].

It happens that the ARCHIE framework is useful when we start to consider the political assumptions that underpin technological change, too. The crushing assumption behind much development of telecare is that it negatively affects the call centre operatives who deliver it [11-13].

Focusing on what happens in the performative domain, as the ARCHIE model does, offers a structure for thinking critically about the underlying technocratic optimism of telecare providers and equipment manufacturers [14]. However, going further in the interests of users might also mean that we have to consider some of the meso-level factors that frame and constrain users in practice. Telecare systems do so much more than provide care. They form a vehicle by which assumptions about demands and eligibility for care, workforce structure, and organisation, shifting burdens of treatment and care, can be articulated and embedded in practice. Figure 1 shows how these assumptions are organised.

Underpinning the demand for telecare has been the notion that the growing numbers of older people with long-term conditions are a challenging population because they make inappropriate demands for healthcare. These inappropriate demands are reconstituted as uncontrolled demand on the very finite time and energy of health professionals in practice, and later, as unsustainable demand in the language of policy and healthcare provision at a societal level. Disciplining demand becomes, then, an important aim for telecare. The rhetoric of such shifts is always an enabling one: users – both patients and professionals – are enabled and empowered, while services are more available and increasingly efficient. The evidence for the former is patchy [15] and, for the latter, it is uncertain [1].

It happens that the ARCHIE framework is useful when we start to consider the political assumptions that underpin technological change, too. The crushing assumption behind much development of telecare is that it

**Figure 1** Focusing on the performative zone does not include the political assumptions that give ‘technology’ structure and meaning.
is cheaper and more efficient, and that its users are satisfied. The case studies presented by Greenhalgh et al. [3] are ones that might suggest otherwise. They seem to show how telecare distributes more work amongst fewer people, and makes being a patient more difficult because it adds a new burden of co-ordinating and managing technologies and fragmented services. One thing that ARCHIE might usefully do is form a means of ‘designing in’ to sociotechnical systems in healthcare opportunities for minimally disruptive medicine [16] – healthcare interventions that are truly patient-centred – and that reduce the burden of treatment [9,17] on patients and their families.

Conclusions
User centredness and realism in the design, implementation, and evaluation of new modes of organising and delivering healthcare are important. The ARCHIE framework brings a new set of ethical standards to understanding these. However, it is important, too, to consider the meso-level dynamics that shape these processes. Ideas about demand, choices about services, expectations of patients, and requirements of healthcare workers all form a set of moral and political assumptions that are frequently left outside from debates regarding patient empowerment through new healthcare systems. The ARCHIE Standards give us a new point of departure to consider this problem and to act upon it.

Competing interests
The author declares that he has no competing interests.

Author’s information
Carl May is Professor of Healthcare Innovation in the faculty of Health Sciences, University of Southampton, UK.

Received: 17 February 2015 Accepted: 2 March 2015
Published online: 23 April 2015

References
1. Wootton R. Twenty years of telemedicine in chronic disease management – an evidence synthesis. J Telemed Telecare. 2012;18:211–20.
2. May C, Finch T, Mair F, Mort M. Towards a wireless patient: chronic illness, scarce care and technological innovation in the United Kingdom. Soc Sci Med. 2005;61:1485–94.
3. Greenhalgh T, Procter R, Wherton J, Sugarhood P, Hinder S, Rouncefield M. What is quality in assistive living technology? The ARCHIE framework for effective telehealth and telecare services. BMC Medicine. 2015. doi:10.1186/s12916-015-0279-6.
4. Lehoux P, Hivon M, Williams-Jones B, Urbach D. The worlds and modalities of engagement of design participants: a qualitative case study of three medical innovations. Design Stud. 2011;32:313–32.
5. May C. Agency and implementation: understanding the embedding of healthcare innovations in practice. Soc Sci Med. 2013;78:26–33.
6. Latour B. Reassembling the social: an introduction to actor network theory. Oxford: Oxford University Press; 2005.
7. Law J. On sociology and STS. Sociol Rev. 2008;56:623–49.
8. Leonardi PM, Kallinikos J. editors. Materiality and organizing: social interaction in a technological world. Oxford: Oxford University Press; 2012.
9. May C, Eton DT, Boehmer KR, Gallacher K, Hunt K, MacDonald S, et al. Rethinking the patient: using burden of treatment theory to understand the changing dynamics of illness. BMC Health Serv Res. 2014;14:281.
10. May CR, Finch TL, Cornford J, Exley C, Gately C, Kirk S, et al. Integrating telecare for chronic disease management in the community: what needs to be done? BMC Health Serv Res. 2011;11:131.
11. Mort M, Roberts C, Callén B. Ageing with telecare: care or coercion in austerity? Sociol Health Illn. 2013;35(6):799–812.
12. Milligan C, Roberts C, Mort M. Telecare and older people: who cares where? Soc Sci Med. 2011;72:347–54.
13. Mort M, Roberts C, Milligan C. Telecare and older people—re-ordering social relations. In: von Schomberg R, editor. Towards Responsible Research and Innovation in the Information and Communication Technologies and Security Technologies Fields: a report for the European Commission Services; a report for the European Commission Services. Brussels: European Commission Bookshop; 2011, p. 149–64.
14. May C, Mort M, Williams T, Mair FS, Gask L. Health technology assessment in its local contexts: studies of telehealthcare. Soc Sci Med. 2003;57:697–710.
15. Rogers A, Kirk S, Gately C, May CR, Finch T. Established users and the making of telecare work in long term condition management: implications for health policy. Soc Sci Med. 2011;72:1077–84.
16. May C, Montori VM, Mair FS. We need minimally disruptive medicine. BMJ. 2009;339:b2803.
17. Mair FS, May CR. Thinking about the burden of treatment. BMJ. 2014;349:g6680.