An Integrated Inclusion Health Service for Homeless Adults in Dublin: An Observational, Descriptive Study

CURRENT STATUS: UNDER REVIEW

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DOI:
10.21203/rs.2.21411/v1

SUBJECT AREAS

Health Economics & Outcomes Research  Health Policy

KEYWORDS

Homeless Persons, Secondary Care, Quality Improvement, Pilot Projects, Observational studies
Abstract

Background: The pilot Inclusion Health Service was a multi-component intervention designed to improve outcomes for adults experiencing homelessness accessing hospital care. The objectives of this report are to describe the development and evaluation of the Inclusion Health Service.

Method: Observational study reporting on a multi-component intervention including comprehensive assessment and case management of homeless adult inpatients, case management advice to emergency department- and community-based health, and social care providers and education sessions for hospital and community-based staff.

Results: The Inclusion Health Service assessed and developed a comprehensive discharge plan for 262 patients admitted to the hospital. 51 weekly interagency case management meetings took place during the one-year pilot. Additional interventions included education sessions for hospital and community-based health and social care providers; case management advice to ED and community-based health providers and provision of clothes and personal hygiene items to homeless inpatients. During the intervention, declines in the rate of ED presentations and admissions for homeless adults, compared with the prior year, were observed in the participating hospital. Lengths of stay remained the same.

Conclusion: An Inclusion Health assessment and integrated discharge plan are feasible and acceptable and may have reduced the need for unscheduled healthcare.

Background

What is homelessness?

People experiencing homelessness encounter high levels of social exclusion. There are a variety of definitions of homelessness (1) most of which include the full spectrum from sleeping rough (i.e. those sleeping in the open air); living in emergency accommodation
such as a hostel, night shelter or B&B accommodation; and living with family and friends; or in a squat. Homelessness may be short-term and crisis-related, intermittent or chronic (lasting more than one year) (2).

Homelessness is caused by a complex interaction between structural, societal and individual factors. Individual factors which increase vulnerability to becoming or remaining homeless include poverty, adverse childhood experiences, psychiatric disease and addiction to drugs and alcohol. Family conflict and having been in the care of the state are also associated with an increased risk of experiencing homelessness (1). The prevalence of having experienced childhood abuse is strikingly high in this population. Three-quarters of women experiencing homelessness in Canada reported at least one form of abuse, with more than half reporting a history of sexual abuse (3,4). Ongoing victimisation, including physical and sexual assaults, are also common in adults experiencing homelessness. Structural factors that increase the risk of homelessness on a societal level include the absence of low-cost housing, lack of employment opportunities for low-skilled workers, and absence of governmental income support (1).

Homelessness has become a national crisis in Ireland, with the numbers of people (both single adults and families) experiencing in Ireland having risen by 25% in the last year alone and tripled in the past four years (5).

**Homelessness and health**

Long-term homelessness is characterised by ‘tri-morbidity’ - the combination of physical and mental ill-health and substance use disorders. As a result, homelessness is associated with dramatic health inequities and poor health outcomes, including earlier onset of chronic disease, multi-morbidity and other usually geriatric syndromes as well as a reduced life expectancy (1).

Homelessness creates barriers to accessing scheduled healthcare and increases the need
for unscheduled emergency healthcare. In previous research, we have demonstrated a 20-fold increase in the use of unscheduled hospital care by adults experiencing homelessness in the same Dublin catchment area as the current study. Individuals experiencing homelessness account for 0.4% of the catchment population but represent over 6% of Emergency Department (ED) attendances and 7% of inpatient admissions (6).

Homeless morbidity in Dublin

A comprehensive survey of the health status of individuals experiencing homelessness in Dublin in 2015 found that 89% of all study participants had a diagnosed physical or mental health condition(7). By contrast, in the Irish population as a whole, 27.1% of men and 26.9% of women have a chronic illness(8). 58.4% of homeless adults had at least one mental health diagnosis and 69.2% reported at least one chronic physical health diagnosis with the most commonly diagnosed disorders being peptic or stomach conditions, asthma, high blood pressure, respiratory disease and liver disease. 30.6% had a bloodborne virus (7).

Inclusion Health

‘Inclusion Health’ is an emerging approach which aims to address the extreme health inequities associated with social exclusion. Inclusion Health recognises the increased need for healthcare in socially excluded people and the need for integration between health and social services to provide person-centred, coordinated care. Recent years have seen the development of GP-led specialist hospital-based homeless health (‘Pathway’) teams in the UK, with reported benefits in discharge accommodation and patient experience, but not in re-presentations or length of stay (9,10). Many socially excluded people also fall into the patient population described in models of complex care for “high cost, high need” patients (11-13).
Methods

Study setting

St James’s Hospital is a large university teaching hospital serving adults resident in the Dublin south inner city. Patient data are collected on an electronic patient record (EPR) within the hospital and is also collected in the national hospital in-patient enquiry (HIPE) system, a computerised health information system designed to capture demographic, administrative and clinical data on all inpatient discharges from publicly funded acute hospitals in Ireland. Diagnoses recorded on the HIPE system are determined by trained coders on examination of patient records.

We carried out an observational cross-sectional study using data on all ED visits and all unscheduled admissions in St James’s Hospital during the year prior to the intervention (August 2015 to July 2016), and during the intervention, (August 2016 to July 2017).

Patient and Public Involvement

Patient representatives were involved in the design and implementation of the Inclusion Health Service. Patient representatives were not involved in the preparation of the manuscript.

The Intervention

The intervention (Table 1) is described as per Möhler et al (12). The project team consisted of two of the authors (CNC and AL), an acute medical physician and a senior nurse. The project team was advised on an ongoing basis by key figures within the hospital from the social work department, other allied health professionals, emergency department, HIV service, security service as well as community-based health and social care providers and service users. The project team was supported by a quality improvement team comprising of individuals from multiple disciplines with an interest in
Inclusion Health (Table 2).

Table 1: Components of the intervention

| Intervention                                                                 | Description                                                                                                                                                                                                 | Basis of rationale                                                                                                                                 |
|------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------|
| Comprehensive assessment of homeless inpatients                             | The comprehensive assessment is a multidimensional interdisciplinary diagnostic process used to determine the medical, psychological, social and functional capabilities of a homeless person to develop a coordinated and integrated plan for treatment and long-term follow-up. | Comprehensive assessment has been shown to be of benefit in older adults (14), and homeless adults have been reported to have multimorbidity and functional characteristics of older adults (15) |
| Case management of frequent and/or complex presenters to ED                  | The ED team referred frequent and/or complex attenders to the project team for development of a collaborative case management plan.                                                                                                                        | Case-management (including addressing housing needs) has been shown to reduce ED attendance and inpatient stay in homeless adults with chronic medical illnesses (16) |
| Case management of complex cases in community                                | Community-based health and social care providers were supported in the development of a collaborative case management plan by the project team.                                                                                                   |                                                                                                                                                   |
| Weekly inter-agency case management meeting                                  | A weekly meeting was convened by the project team (participating agencies shown in Table 3).                                                                                                                                                                       | Interagency cooperation and collaboration is frequently used in the management of homeless adults with complex needs and has been shown to be beneficial (17–19) |
| Structured education sessions for community-based providers                  | Education sessions were organized to facilitate knowledge exchange between community-based providers and hospital specialists (topics covered shown in Table 4).                                                                                                           | Education of community based providers has been shown to increase access of underserved groups to treatment of chronic conditions (20) |
| Structured education sessions for hospital staff                             | Education sessions for groups of hospital staff were held to improve knowledge, skills and attitudes on health equity and trauma-informed care (groups shown in Table 5).                                                                 | A trauma-informed approach has emerged as a successful approach to treating people with a high prevalence of psychological trauma (21,22) |
| Drop-in HIV/Hepatitis C and Memory clinics                                  | A weekly drop-in HIV/Hepatitis C clinic was established alongside an existing HIV/HCV clinic. Patients could also be referred by community health and social care providers for cognitive assessment.                                                    | People who are experiencing homelessness frequently find attending scheduled outpatient appointments challenging, and drop-in clinics have been shown to be useful in this setting (23,24) |
| Internal Quality Improvement Group                                           | A multidisciplinary collaborative QI group used microsystems methodology to improve delivery of care to homeless adults who might otherwise experience poor outcomes despite heavy use of unscheduled care.                                                 | The clinical microsystem approach provides a framework to assess and evaluate the structure, process, and outcomes of care (25) |
| Comfort packs for homeless patients                                         | Comfort packs (consisting of shampoo, deodorant, toothbrush, toothpaste, underwear and clothes) were given where needed.                                                                                                                                             | Provision of clothes and toiletries as part of a multicomponent intervention has been shown to reduce homeless adults need for acute unscheduled care (26) |
| Media campaign                                                               | Radio, national and international press, Twitter                                                                                                                                                                                                                   | Media awareness campaigns can be used to advance public policy on health equity (27)                                                                 |

Table 2: Members of Quality Improvement team
The project team were referred any adult experiencing homelessness presenting to the hospital by hospital or external health or social care staff. The project team carried out a comprehensive evaluation comprising of assessment of chronic medical conditions, mobility, cognition, housing, addiction, and mental health. The project team created and coordinated a multidisciplinary interagency discharge plan for all patients seen. This included, as needed, advocating on behalf of the patient with housing providers and liaising with community-based medical and nursing staff, community-based social care staff, opiate substitution providers and other state and voluntary service providers. The project team also provided advice to community-based health and social care staff and drop-in access to outpatient HIV care. Case management, advocacy and case-based education was delivered through a weekly interagency case management meeting (participants described in Table 3). Education was also provided through educational sessions for community-based staff (topics described in Table 4) and for hospital staff on the effect of social exclusion and psychological trauma on health and behavior (staff groups described in Table 5).

Table 3: Participant agencies in weekly interagency meeting

| Agency                        | Remit                                      | Participants                                           |
|-------------------------------|--------------------------------------------|-------------------------------------------------------|
| De Paul Ireland               | Homeless accommodation provider            | Clinical nurse manager, hostel managers, project workers|
| Focus Ireland/Housing First   | Outreach team                              | Project workers, mental health nurse                   |
| Merchants Quay Ireland        | Addiction day service for homeless adults  | Nurses, mental health nurses, project workers          |
| Dublin Simon Outreach         | Outreach team                              | Project workers                                        |
| Dublin Simon Detox, Respite   | Residential detox and respite service       | Nurse managers, project workers                        |
| Safetynet Primary Care        | Inreach and outreach primary care for homeless adults | Nurses, general practitioners, project workers          |
| Crosscare                     | Homeless accommodation provider             | Hostel managers, project workers                       |
| Peter McVerry Trust           | Homeless accommodation provider             | Hostel managers, project workers                       |
Table 4: Topics covered in education sessions

| Topic                                                                 |
|----------------------------------------------------------------------|
| • Epilepsy                                                          |
| • Hepatitis C                                                       |
| • The role of Physiotherapy/Occupational Therapy in assessing and supporting the physical and cognitive function of homeless adults |
| • Venous thromboembolism                                           |

Table 5: Hospital education session target groups and fora

| Group                                                                 | Forum where presentation given                                    |
|----------------------------------------------------------------------|-------------------------------------------------------------------|
| Consultants, junior doctors, hospital managers, allied health professionals | Hospital Grand Rounds                                             |
| Clinical nurse managers                                              | Nurse manager educational meeting                                  |
| Junior doctors                                                       | Teaching session for registrars and SHOs                           |
| Social Work                                                          | Departmental education session                                    |
| Care Attendants                                                      | On ward pop-up sessions                                          |
| ED consultants                                                       | City-wide educational meeting                                    |
| Occupational therapists                                              | Departmental meeting                                              |

Data extraction

All ED attendances and unscheduled inpatient stays between the 1 August 2015 and 31st July 2016 December 2015 (inclusive) were extracted from hospital databases. Individuals were identified by a unique identifier (medical record number). Length of stay (LOS) was extracted from the hospital patient record. Age was defined as the age of the patient on the date of discharge from hospital.

The unique identifier of each patient seen by the Inclusion Health team was collected.

Clinicians extracted data from the patient electronic record including age, gender, type of accommodation prior to admission and diagnoses.

Operational definition of homelessness

Homeless individuals were defined as those with recorded addresses of no fixed abode (NFA) or any emergency accommodation (homeless hostels). Homeless addresses were extracted from the patient record as previously described (6).

Operational definition of housed and homeless population of catchment area

The catchment population of the hospital was obtained from previous publications(28).
The homeless population of Dublin was taken from data collected by the Dublin Regional Homeless Executive(6).

Staff Survey

A questionnaire was developed with open and closed questions enquiring into staff knowledge and views of the Inclusion Health Service. The questionnaire was circulated to all hospital staff – an electronic version via the hospital intranet and email and paper copies for manual return. All survey responses were anonymous. Data was exported from the electronic survey into Excel. Themes were formed from responses to open ended questions.

Data analysis

Data were analysed using SPSS.

Ethical approval

See below.

Results

262 individuals were assessed by the Inclusion Health team between August 2016 and July 2017 (Table 6). These individuals generated 369 unscheduled inpatient admissions during the intervention period. The median length of stay was seven days but the length varied greatly as described in Table 7. 59 (21%) individuals had more than one unscheduled admission during the intervention period (Table 8).

| Table 6: Demographics | Median (range) |
|------------------------|----------------|
| Total                  | 262            |
| Age                    | 42 (19–89)     |
| Gender                 | 188 (71.8%) male |

| Table 7: Characteristics of inpatient admissions | Median (range) |
|-------------------------------------------------|----------------|
| Length of stay                                  | 7 (0-165)      |
| Readmissions                                    | 107/369 (29%)  |
### Table 8
Number of admissions per individual

| No of admissions per individual | Individuals (n = 262) |
|--------------------------------|-----------------------|
| 1                              | 207 (79%)             |
| 2                              | 31 (12%)              |
| 3                              | 10 (4%)               |
| 4                              | 9 (4%)                |
| > 4                            | 5 (2%)                |

50.7% of admissions were in individuals rough sleeping or in emergency accommodation prior to admission (Table 9).

### Table 9
Type of accommodation used prior to hospital admission (n of admissions = 369)

| Type of accommodation                          | Number of admissions (% of total admissions) |
|------------------------------------------------|---------------------------------------------|
| Rough sleeping                                  | 71 (19%)                                    |
| Sofa surfing                                    | 11 (3%)                                     |
| Emergency accommodation                        | 98 (27%)                                    |
| Short-term supported accommodation              | 89 (24%)                                    |
| Long-term supported accommodation               | 42 (11%)                                    |
| Housing First tenancy                           | 3 (1%)                                      |
| Unknown                                         | 55 (9%)                                     |

The most common primary diagnoses were lower respiratory tract infections (LRTIs) and skin and soft tissue infections (SSTIs) (Table 10). The most common co-morbidities were alcohol and drug dependence and hepatitis C (Table 11).

### Table 10
Primary diagnosis

| Diagnosis                                           | Number of admissions (% of admissions, n = 369) |
|-----------------------------------------------------|-----------------------------------------------|
| LRTI                                                | 50 (14%)                                      |
| SSTI                                                | 46 (13%)                                      |
| Seizure                                             | 29 (8%)                                       |
| Chronic obstructive pulmonary disease (COPD)/asthma | 20 (5%)                                       |
| Venous thromboembolic disease                       | 20 (5%)                                       |
| Collapse                                            | 17 (5%)                                       |
| Decompensated chronic liver disease                 | 16 (4%)                                       |
| Alcohol withdrawal                                  | 13 (4%)                                       |
| Overdose                                            | 13 (4%)                                       |
| Fracture                                            | 11 (3%)                                       |
| Cancer                                              | 9 (3%)                                        |
| Other                                               | 124 (34%)                                     |
The per capita ED presentation rate and unscheduled admission rate for housed and homeless individuals were calculated for the year prior to the intervention and the study period (Table 12). The catchment population of the hospitals was obtained as previously described (7, 9). Per capita ED presentation and unscheduled admission rates were lower during the intervention period than the pre-intervention period (p < 0.01, Fisher’s exact test). There was no statistically significant difference in length of stay for homeless individuals between the pre-intervention and intervention period (Mann-Whitney test).

Data on ED presentations from the other acute adult hospital in the inner city was for the year prior to the intervention and the study period was also obtained and analysed similarly.

### Table 11
Co-morbidities

| Co-morbidity                              | Number of individuals | % of individuals |
|-------------------------------------------|-----------------------|------------------|
| Injecting drug use                       | 130                   | 50               |
| Hepatitis C (antibody positive)           | 118                   | 45               |
| Alcohol dependence syndrome              | 51                    | 19               |
| Seizure disorder                         | 44                    | 17               |
| Depression/anxiety                       | 38                    | 15               |
| Cirrhosis                                | 34                    | 13               |
| COPD                                      | 23                    | 9                |
| HIV                                      | 23                    | 9                |
| Gastritis/peptic ulcer disease           | 21                    | 8                |
| Asthma                                    | 15                    | 6                |
| Diabetes mellitus (Type 1 and Type 2)    | 15                    | 6                |
| Venous thromboembolic disease            | 15                    | 6                |
| Pancreatitis                             | 15                    | 6                |
| Schizophrenia/bipolar disorder           | 13                    | 5                |

### Table 12
ED and unscheduled admissions

|                          | Aug 2015 – July 2016 | Aug 2016 – July 2017 |
|--------------------------|----------------------|----------------------|
|                          | Housed               | Homeless             | Housed               | Homeless             |
| Adults in catchment area | 270,000              | 3,224                | 270,000              | 3,919                |
| ED presentations         | 47,808               | 3,211                | 48,437               | 2,975                |
| per capita               | 0.18                 | 1.00                 | 0.18                 | 0.76                 |
| ED presentations to other hospital | 3,483      | 3,764              |
| per capita               | 1.08                 | 0.96                 |
| Medical admissions       | 22,255               | 394                  | 22,835               | 369                  |
| per capita               | 0.08                 | 0.12                 | 0.08                 | 0.09                 |
| Mean LOS (SD)            | 8.63 (16.647)        | 8.94 (17.731)        | 8.25 (15.213)        | 9.01 (18.533)        |
128 staff members of a total of 4000 staff employed by the hospital responded to the questionnaire (Table 13). Respondents are described in Table 13. 117/128 respondents (92%) reported having encountered homeless patients during their work. 89/128 (70%) reported having encountered the Inclusion Health Service while providing care to homeless patients. 115 (94%) reported a benefit of the service for patients – benefits reported included provision of clean clothing, improved access to accommodation on discharge and improved communication with external services. Respondents commented that the service built rapport with homeless patients, brought out the patients’ best qualities and improved patient dignity. Staff also reported that the service led to fewer admissions and readmissions. 112/128 reported that the service benefited hospital staff, with reported benefits including more cohesive services, more expertise in field, and improved patient attendance at outpatients and adherence to treatment.

| Role                                      | Number (percentage of total) |
|-------------------------------------------|------------------------------|
| Medical                                   | 51 (40%)                     |
| Nursing                                   | 31 (24%)                     |
| Health and social care professionals      | 34 (27%)                     |
| Health care attendants                    | 3 (2.3%)                     |
| Other                                     | 9 (7%)                       |

**Table 13**

**Staff survey respondents**

**Discussion**

Dublin, similar to many other cities, has seen a dramatic increase in the number of people experiencing homelessness in recent years (10). Homeless people have complex health needs and require coordination of health and social care (29). People who experience homelessness access secondary care more frequently than housed populations, and increases in homelessness place added burden on acute hospital services (6).

In this paper, we describe a multicomponent complex intervention to improve care for patients experiencing homelessness. The service addresses the need for a high degree of coordination of care between secondary and primary health care providers and social care
providers. The service provided housing advocacy and liaised with community-based medical and nursing staff, community-based social care staff, opiate substitution providers and other state and voluntary service providers. Project staff also educated hospital staff on homelessness, social exclusion and trauma-informed practice and educated community-based providers on the management of common chronic conditions. Staff feedback on the service was positive, with the majority of staff reporting benefits to homeless patients and staff. In addition, there was a reduction in the usage of unscheduled hospital care by adults experiencing homelessness during the duration of the project. Of note, this was an observational study without formal controls and there is a likelihood that interventions (e.g. educational, case management) in the pilot hospital affected other hospitals attended by the same homeless individuals or homeless individuals attending services involved with the pilot programme. External factors such as changes in provision of accommodation and keyworking services may have played a role, however the Mater Misericordiae University Hospital, another Dublin inner city hospital with a similar rate of homeless presentations, did not experience a reduction in homeless ED presentations as large as that observed in St. James’s.

The observations reported here are likely to be relevant in other resource-rich cities with high homeless populations. The tri-morbidity of physical and mental ill-health and addiction seen in homeless adults in Dublin is similar to that seen in other large cities in resource-rich countries (1). This study provides further evidence of the benefit of integrated, collaborative multicomponent interventions for high-cost, high-need patients such as homeless adults who receive better care and to hospitals and the health system as a whole through fewer attendances and admissions. Policy makers and healthcare administrators should consider investing in interventions that provide intensive and coordinated care across health, housing and social care when a patient experiencing
homelessness enters secondary care to free up hospital beds and other resources downstream.

**Conclusion**

We describe a multi-component Inclusion Health intervention for adults experiencing homelessness accessing hospital services which was feasible, acceptable and was associated with reduced use of acute unscheduled care. Future work will expand upon this research to evaluate the effectiveness of this kind of service against usual care and to determine the cost-effectiveness. A similar approach may be useful in other settings with socially excluded people experiencing high levels of multimorbidity.

**Abbreviations**

ED
Emergency Department
EPR
electronic patient record
HIPE
national hospital in-patient enquiry
LOS
length of stay (LOS)
HIV
Human Immunodeficiency Virus
LRTI
lower respiratory tract infection
SSTI
skin and soft tissue infection
COPD
chronic obstructive pulmonary disease
SD
Standard deviation
Declarations

Competing interests

All authors have completed the Unified Competing Interest form and declare: support from the Health Research Board, Ireland (HRB) and the Health Services Executive, Ireland (HSE) for the submitted work; no financial relationships with any organisations that might have an interest in the submitted work in the previous 3 years, no other relationships or activities that could appear to have influenced the submitted work.

Authors contribution

**RS:** literature search, data interpretation, writing of manuscript; AML, JD, AM, NO’R, UK, UG, JS, AM: intervention design, study design, data interpretation and writing of manuscript: VS, LM, CR, AS: data collection, editing of manuscript CNC: literature search, intervention design, study design, data collection, data analysis, data interpretation and writing of manuscript.

Funding

This work was supported by the Health Research Board (APA 2018_029) and (SPHeRE/2013/1)

Ethics approval and consent to participate

The study was approved by the Joint Hospitals Research Ethics Committee of St James’s Hospital and Tallaght University Hospital (REC Reference: 2017-05) and by the Mater Misericordiae University Hospital Research Ethics Committee (1/378/1627 TMR). This study was based on analysis of routinely collected administrative data and consent was not sought for data processing.

Consent for publication

Not applicable

Availability of data and materials
De-identified data may be obtained via correspondence

Acknowledgements

Donnacha Creagh, Fiona O’Reilly, Austin O’Carroll

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