Estimation of Cost Efficiency in Non-parametric Frontier Models

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The paper proposes a bootstrap methodology for estimating cost efficiency in data envelopment analysis. We consider the conventional concept of Fare, Grosskopf and Lovell cost efficiency, for which our algorithm re-samples “naive” input-oriented efficiency scores, rescales original inputs to bring them to the frontier, and then re-estimates cost efficiency scores for the rescaled inputs. Next, we examine Tone cost efficiency, where input prices vary across producers. Here we show that the direct modification on bootstrap algorithms by Simar and Wilson are applicable. We consider cases both with the absence and presence of environmental variables (i.e. input variables not directly controlled by firms). The bootstrap methodology exploits these assumptions: 1) the sample are i.i.d. random variables with the continuous joint probability density function with support over production set; 2) the frontier is smooth; and 3) the probability of observing firms on the frontier approaches unity with an increase in sample. The results of simulations for a multi-input, multi-output Cobb–Douglas production function with correlated outputs, and correlated technical and cost efficiency, show consistency of our proposed algorithm, even for small samples. Finally, we offer real data estimates for the Japanese banking industry in 2013. Our package “rDEA,” developed in the R language, is available from the GitHub and CRAN repository.

Keywords: bootstrap, price efficiency, border analysis, banking.
**Introduction**

Data envelopment analysis (DEA) was introduced in [Charnes, Cooper, Rhodes, 1978] as a linear optimization technique, stemming from the seminal work of [Farrell, 1957], who defined a firm’s technical and price efficiency and proposed a method for constructing a frontier as a linear convex hull surface to envelop observations. The efficiency scores of each firm are estimated according to the distance from the empirical frontier, which is treated as fully efficient firms. The analysis is based on common premises about production: monotonicity of technology, requirement of inputs for production (“no free lunch” condition), closedness, and strict convexity of the production set [Simar, Wilson, 2000b]. However, the empirical frontier may fail to incorporate unobservable but very efficient firms [Simar, Wilson, 1998]. Thus, the efficiency scores, linked to the empirical frontier, are upwardly biased. Standard approaches for consistent correction of bias in the case of technical efficiency scores are a homogeneous bootstrap based on re-sampling from a smooth consistent estimator of the joint density of input-output pairs, or a semi-parametric bootstrap in the presence of additional inputs, i.e. so-called environmental variables, which are not directly controlled by producers [Simar, Wilson, 2000b; Simar, Wilson, 1998; 2007]. The bootstrap methodology exploits these assumptions about the data-generating process for observations of firms, which enable a consistent approximation of the unknown distribution of efficiency scores: 1) the sample is i.i.d. random variables with a continuous joint probability density function with support over the production set; 2) the frontier is smooth; and 3) the probability of observing firms on the frontier approaches unity with an increase in sample size (see [Kneip, Simar, Wilson, 2008; Simar, Wilson, 2000b]).

Concerning cost minimization DEA, as formulated in [Fare, Grosskopf, Lovell, 1985], practitioners suggest a direct modification of the [Simar, Wilson, 1998; 2007] bootstrap (e.g. [Borger, Kerstens, Staat, 2008]).

In this paper we show that a direct modification the [Simar, Wilson, 1998; 2007] bootstrap is inconsistent for cost minimization DEA, and we propose an alternative algorithm. The proposed algorithm re-samples “naive” input-oriented efficiency scores, rescales original inputs to bring them to the frontier, and then re-estimates cost efficiency scores for the rescaled inputs. The results of the simulations for a multi-input, multi-output Cobb–Douglas production function with correlated outputs, and correlated technical and cost efficiency, show consistency of our proposed algorithm, even for small samples. As for a recently defined “new” cost efficiency [Tone, 2002], which to the best of our knowledge is commonly assessed only in terms of naïve scores, we demonstrate that the direct modification of the [Simar, Wilson, 1998; 2007] bootstrap is consistent. Finally, we apply the algorithm to real data from 106 Japanese banks for fiscal year 2013.

The remainder of the paper is structured as follows. Section 1 reviews the theoretical framework for bias correction of technical efficiency scores, using an example of input orientation. Section 2 demonstrates the inconsistency of a direct application of [Simar, Wilson, 1998; 2007] bootstrap and offers an alternative bootstrap algorithm for robust estimation of [Fare, Grosskopf, Lovell, 1985] cost efficiency in absence and in presence

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1 In the absence of environmental variables, the smooth bootstrap provides a better inference in a non-simulation context [Kneip, Simar, Wilson, 2008] than an alternative bootstrap based on subsampling [Simar, Wilson, 2011a].
of environmental variables. Section 3 conducts simulations of production frontier and technical and cost inefficiencies. Section 4 provides real data estimates with a nationwide sample of Japanese banks. The Appendix sets up the microeconomic framework for estimating technical and cost inefficiencies. Our computations are conducted with an R package “rDEA” [Simm, Besstremyannaya, 2016], which is available from GitHub and CRAN repository.

1. Estimates of input-oriented efficiency

1.1. Naive score

Denote the estimator of existing technology (of the production set), which produces outputs $y_m (m=1,\ldots,M)$ using inputs $x_n (n=1,\ldots,N)$ as $\mathcal{T} = \{ (x,y) : x \geq X\lambda, y \leq Y\lambda, \lambda \geq 0 \}$ where efficiency for a given unit $(x, y)$ is measured relative to the boundary of the convex hull $(X, Y)$ under the assumption of constant returns to scale. Input set $L(y)$ [Coelli, Rao, Battese, 1994; Shephard, 1981] contains inputs that can produce a given amount of output, so that $L(y) = \{ (x) : (x, y) \in T \}$. The technology satisfies common premises about inputs, outputs, and the production set, which were briefly outlined in the Introduction. The important assumptions about the production process are strict convexity of $L(y)$ and strong (free) disposability of inputs and outputs. In particular, strong disposability of inputs implies that if $x \in L(y)$, and if $x \geq x$, then $x \in L(y)$. The input-oriented efficiency $\theta_j$ for a given firm $j$ $(j=1,\ldots,J)$ is defined as a solution to the optimization problem below (constant returns to scale, CRS formulation of [Charnes, Cooper, Rhodes, 1978]):

$$\min_{\theta_j, \lambda} \quad \theta_j$$

s.t. $-y_{mj} + \sum_{i=1}^{J} \lambda_i y_{mi} \geq 0, \ m=1,\ldots,M,$

$$\theta_j x_{nj} - \sum_{i=1}^{J} \lambda_i x_{ni} \geq 0, \ n=1,\ldots,N,$$

$$\lambda_i \geq 0, \ i=1,\ldots,J.$$

Additional constraints $\sum_{i=1}^{J} \lambda_i = 1$ impose variable returns to scale (VRS).

It should be noted that system (1) represents a linear maximization program written in concise notation. In fact, for each firm $j$ there is a set of $M$ constraints, where each constraint corresponds to a particular output $y_{mj}$. Similarly, there are $N$ constraints on each input $x_{nj}$.

The economic intuition behind the system (1) may be explained as follows. We examine the behavior of economic agents and construct the production possibility set, using inputs and outputs for each agent. The analysis focuses on minimizing the amount of inputs required to produce a given amount of output; therefore, the problem is called “input-oriented DEA”. The boundary of the production possibility set becomes the produc-
tion possibility frontier. Thus, the unity values of $\theta_j$ imply that the agent is fully efficient, as these points lie on the non-linear hull of observations (i.e., on the empirical estimate of the production possibility frontier). The weights $\lambda_i$ in system (1) are exploited for the construction of the frontier.

Another optimization problem, called “output-oriented DEA,” studies the maximization of the output under a given amount of inputs. The reciprocals of efficiency scores become the multipliers of the output coordinates:

$$\min_{\theta_j, \lambda_i} \theta_j$$

s.t. $y_{mj} / \theta_j + \sum_{i=1}^{J} \lambda_i y_{mi} \geq 0$, $m=1,\ldots,M$, (1a)

$$x_{nj} - \sum_{i=1}^{J} \lambda_i x_{ni} \geq 0$, $n=1,\ldots,N$,

$$\lambda_i \geq 0$, $i=1,\ldots,J$.

Output-oriented DEA may be used to analyze the behavior of such economic agents as municipal hospitals, which have difficulties increasing the amount of inputs (medical personnel) and hence are analyzed in terms of their ability to maximize outputs (number of treated patients, see [Besstremyannaya, 2013]).

In this paper we focus on an input-oriented DEA when proposing our estimations of bias-corrected cost efficiency. Note, however, that the bootstrap algorithm may be straightforwardly modified for using the output-oriented score at the first stages.

1.2. Bias correction of naive DEA score

The estimates of input-oriented efficiency are upwards biased, since the estimated boundary $\hat{L}(y)$ of the input set is based on the sample of observed units, which may fail to incorporate the most efficient units in the true $L(y)$ [Simar, Wilson 1998; 2000]. The bootstrap methods were proposed in [Simar, Wilson, 1998] and the assumptions about the data-generating process are further explained in [Simar, Wilson, 2000b; Kneip, Simar, Wilson, 2008]. The bootstrapcorrects for the bias by constructing pseudo-samples that would belong to $\hat{L}(y)$. The central idea for using the bootstrap is an assumption that the empirical bootstrap distribution of the DEA efficiency score consistently estimates the sampling distribution, and the assumption is ensured with the use of smoothing techniques [Simar, Wilson, 2000a]. Then, according to the re-centering idea of bootstrap, bias $\hat{\theta}_i = E(\hat{\theta}_i) - \hat{\theta}_i$. So the estimator of the bias becomes bias $\hat{\theta}_i = E(\hat{\theta}_i^*) - \hat{\theta}_i$. In particular, the homogeneous smoothed bootstrap projects each observation on the frontier and then “pushes” it inside the $\hat{L}(y)$ [Simar, Wilson, 2008; 1998].

1. Estimate naive scores $\hat{\theta}_1,\ldots,\hat{\theta}_j$, for each $i=1,\ldots,J$ according to system (1). Assume $(\theta_1,\ldots,\theta_J)$ are i.i.d. with pdf $f(\cdot)$.

2. Loop B times to obtain J sets of bootstrap estimates $\{\hat{\theta}_i^*\}_{i=1}^B$. 
1. Obtain a smooth estimate \( \hat{f}(\theta) \) and for each \( i = 1, \ldots, J \) draw \( \theta_{ib}^* \) from this estimate\(^2\).

2. Assume homogeneous distribution of joint density of \( \theta \) in input-output space,
   i.e. \( \hat{f}(\theta_i | (x_i, y_i)) = \hat{f}(\theta_i) \) and assign \( x_{ib}^* = \frac{\hat{\theta}_i}{\theta_{ib}} x_i \).

3. Calculate \( \hat{\theta}_{ib} \) for \( (x_{ib}^*, y_i) \).

3. bias \( \hat{\delta}_i = \frac{1}{B} \sum_{b=1}^{B} \hat{\theta}_{ib} - \hat{\delta}_i \) and bias-corrected score \( \hat{\delta}_i = \hat{\delta}_i - \text{bias} \hat{\delta}_i \).

Rescaling at step (2.2) guarantees that pseudo-samples \( \{(x_{ib}^*, y_i)\}_{b=1}^{B} \in \hat{L}(y) \). Indeed, input-oriented efficiency evaluates the potential of DMUi for maximal reduction of inputs, holding the amount of outputs constant. The constraints \( x_i \geq X\lambda \) imply inputs are larger than possible. Therefore, multiplication of each input by \( \hat{\theta}_i \), \( 0 \leq \hat{\theta}_i \leq 1 \), projects it to \( \hat{L}(y) \), so that the projected observation become an estimate of an efficient input level with coordinates \( (\hat{\theta}_i x_i, y_i) \). The assumption about homogeneous distribution of joint density of \( \theta \) allows drawing each \( \theta_{ib}^* \) for pseudo-samples from the same estimate of \( \hat{f}(\theta) \), which is obtained for the original sample. Therefore, division of each projected input by \( 0 \leq \theta_{ib}^* \leq 1 \) in step (2.2) “pushes” the projected input inside \( \hat{L}(y) \).

In presence of an \( r \)-dimensional vector of environmental variables \( z \), i.e. a special type of inputs that are not directly controlled by producers, [Simar, Wilson, 2007] propose a semi-parametric bootstrap for correcting the bias of the distance function score \( \delta \), the reciprocal of \( \theta \). The algorithm, in the case of input-orientation, is based on the premise about the separability of inputs and environmental variables, i.e. the fact that the support of \( x \) does not depend on \( z \) [Simar, Wilson, 2011b].

1. Estimate the naïve distance function scores \( \hat{\delta}_1, \ldots, \hat{\delta}_J \), for each \( i = 1, \ldots, J \) using the equivalent of system (2) for reciprocals of \( \theta \). Assume, \( \hat{\delta}_i = z_i \hat{a} + \varepsilon_i \geq 1 \) where \( \varepsilon_i \) are i.i.d. and independent from \( z_i \), \( \varepsilon_i \sim N(0, \sigma^2_{\varepsilon}) \) with left truncation at \( (1 - z_i \hat{a}) \).

2. Use observations for which \( \hat{\delta} > 1 \) to obtain \( \hat{a} \) and \( \hat{\sigma}_{\varepsilon} \) in the truncated regression \( \hat{\delta}_i = z_i \hat{a} + \varepsilon_i \geq 1 \).

3. Loop \( B \) times to obtain \( J \) sets of bootstrap estimates \( \{\hat{\delta}_{ib}^*\}_{b=1}^{B} \).
   1. For each \( i = 1, \ldots, J \) draw \( \varepsilon_i \) from \( N(0, \hat{\sigma}^2_{\varepsilon}) \) with left truncation at \( (1 - z_i \hat{a}) \).
   2. For each \( i = 1, \ldots, J \) compute \( \delta_{ib}^* = z_i \hat{a} + \varepsilon_i \).

3. Assign \( x_{ib}^* = \frac{\delta_{ib}^*}{\delta_i} x_i \).

4. Calculate \( \hat{\delta}_{ib} \) for \( (x_{ib}^*, y_i) \).

4. bias \( \hat{\delta}_i = \frac{1}{B} \sum_{b=1}^{B} \hat{\delta}_{ib} - \hat{\delta}_i \) and bias-corrected score \( \hat{\delta}_i = \hat{\delta}_i - \text{bias} \hat{\delta}_i \).

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\(^2\) Smoothing is necessary to avoid inconsistency in estimating the upper bound of the support of the underlying data-generating process \( f() \) [Simar, Wilson, 1998].

\(^3\) \( \theta \), which is bounded between 0 and 1, could not be used to estimate the truncated regression [Simar, Wilson, 2008].
2. Estimates of cost efficiency

2.1. Naive score with given input prices

Denote \( \mathbf{w}_j \) the vector of input prices. Fare, Grosskopf, and Lovell (1985) define cost efficiency \( \gamma_j \) as

\[
\gamma_j = \frac{\mathbf{w}_j \mathbf{x}_j^{\text{opt}}}{\mathbf{w}_j \mathbf{x}_j},
\]

where \( \mathbf{x}_j^{\text{opt}} \) is a solution to the optimization problem (formulated below for constant returns to scale):

\[
\begin{align*}
\min_{\mathbf{x}_j, \lambda} & \quad \mathbf{w}_j \mathbf{x}_j \\
\text{s.t.} & \quad -y_{nj} + \sum_{i=1}^{J} \lambda_i y_{mj} \geq 0, \quad m = 1, \ldots, M, \\
& \quad x_{nj} - \sum_{i=1}^{J} \lambda_i x_{mi} \geq 0, \quad n = 1, \ldots, N, \\
& \quad \lambda_i \geq 0, \quad i = 1, \ldots, J.
\end{align*}
\]

According to (2) and system (3), \( 0 \leq \gamma_j \leq 1 \) by construction. Note that (3) assumes that producers face input prices as given.

2.2. Proposed bootstrap algorithm for cost efficiency

Similarly to input-oriented efficiency scores, [Fare, Grosskopf, Lovell, 1985] cost efficiency scores are linked to \( \hat{L}(\theta(y)) \) and therefore are upwards-biased. Yet, a direct modification of the [Simar, Wilson, 1998; 2007] algorithm to bias correction of cost efficiency score \( \gamma \), which simply replaces \( \theta \) by \( \gamma \) at steps 2.2 or step 3.3 (e.g. as proposed in [Borger, Kerstens, Staat, 2008], is inconsistent. Indeed, let us look at a given observation \( i \) with coordinates \( \mathbf{x}_i \) (point \( P \) at Figure 1). By definition of input-oriented efficiency, point \( \hat{P} \), which is an intersection of the ray from the origin to \( P \) and \( \hat{L}(\hat{\theta}(\hat{y})) \), has coordinates \( \hat{\theta} \mathbf{x}_i \). The hyperplane, set by the cost function \( \mathbf{w}_i \mathbf{x}_i \) and tangent to \( \hat{L}(\hat{\theta}(\hat{y})) \), intersects the ray from the origin to point \( P \) at point \( \hat{P}' \). Since points \( \hat{P}' \) and \( \hat{P}' \) are on the same hyperplane, the costs in these points are equal. Therefore, by definition of cost efficiency score, point \( \hat{P}' \) has coordinates \( \hat{y} \mathbf{x}_i \). Consequently, point \( \hat{P}'' \), obtained through rescaling inputs by \( \hat{\theta}_i / \hat{\gamma}_i \), belongs to \([P', P]\). However, it may happen that \( \hat{P}'' \notin [P, P] \), i.e. \( \hat{P}'' \notin [P', P''] \). So the vector of bootstrapped inputs, obtained at step 2.2 of a direct modification of the Simar and Wilson (1998) algorithm, may be outside \( \hat{L}(\hat{y}) \). (The same argument applies to step (3.3) for the case with environmental variables, where \( \hat{\theta} = \hat{\theta}(\hat{z}) \) and \( \hat{\gamma} = \hat{\gamma}(\hat{z}_i) \). Note that the assumptions about strict convexity of \( \text{L}(y) \) and free disposability of inputs are importantly exploited in our argument.
To correct for the bias of the [Fare, Grosskopf, Lovell, 1985] cost efficiency we propose the following bootstrap, based on the premises that data generating process for the observed firms satisfy the [Kneip, Simar, Wilson, 2008; Simar, Wilson, 2000b] assumptions 4–6, which we mentioned in the Introduction and which allow a consistent approximation of the unknown distribution of efficiency scores. The bootstrap is homogeneous both in terms of \( \hat{f}_\theta(\cdot) \) and \( \hat{f}_\gamma(\cdot) \) and constructs pseudo-samples through re-sampling the input-oriented technical efficiency score and rescaling original inputs by the ratio \( \hat{\theta}_i / \hat{\theta}_{ib} \). In this way, the bootstrapped inputs are “pushed” inside the \( \hat{L}(y) \). Therefore, \( \hat{y}_{ib} \), which calculated for the bootstrapped inputs at step (4) of our algorithm, allow for consistent bias correction.

1. Estimate naive cost efficiency scores \( \hat{\gamma}_1, \ldots, \hat{\gamma}_j \) for each \( i = 1, \ldots, J \). Assume \((\gamma_1, \ldots, \gamma_J)\) are i.i.d. with pdf \( f_\gamma(\cdot) \).
2. Estimate naive input-oriented efficiency scores \( \hat{\theta}_1, \ldots, \hat{\theta}_j \). Assume \((\theta_1, \ldots, \theta_J)\) are i.i.d. with pdf \( f_\theta(\cdot) \).
3. Obtain \( \hat{\theta}_{ib} \) through smoothed bootstrap, and under the assumptions of homogeneous distribution of joint density of \( \theta \) and joint density of \( \gamma \) in input-output space, assign \( x^*_b = \frac{\hat{\theta}_i}{\hat{\theta}_{ib}} x_i, b = 1, \ldots, B \).
4. Calculate \( \hat{\gamma}_{ib} \) for \((x^*_b, y_i)\).
5. For each \( i \), bias \( \hat{\gamma}_i = \frac{1}{B} \sum_{b=1}^{B} \hat{\gamma}_{ib} - \hat{\gamma}_i \)

Next, we proceed to the model with environmental variables. We consider a vector \( z_i \) of environmental variables for the input-oriented model and the vector \( z^*_i \) of environmental variables for the cost minimization model. The corresponding coefficients in the truncated regression for each model are denoted, respectively, as \( \beta^\gamma \). Note that \( \{z_i\} \subset \{z^*_i\} \).
Indeed, as one of the reasons for the bias of cost efficiency scores is the bias of input-oriented scores (owing to the empirical estimate of the frontier), the list of predictors for $\delta^\nu$ includes the list of predictors for $\delta$.

We denote $\delta_i^{\gamma}\gamma$ as the reciprocal of the efficiency score in the cost minimization model in order to distinguish it from $\delta_i$, which is the reciprocal of the efficiency score in the input-oriented model. Under the [Simar, Wilson, 2007] assumption about separability of $x$ and $z$ (i.e. the fact that $T^I(y)$ does not depend on $z$), we propose the following algorithm for the reciprocal of the [Fare, Grosskopf, Lovell, 1985] cost efficiency score $\delta_i^{\gamma}\gamma$.

1. Estimate reciprocals of naive cost efficiency scores $\hat{\delta}_1^{\gamma}\gamma, \ldots, \hat{\delta}_J^{\gamma}\gamma$, for each $i = 1, \ldots, J$ using system (3). Assume $\delta_i^{\gamma}\gamma = z_i^{\gamma}\gamma + \psi_i^{\gamma}\gamma \geq 1$, where $\psi_i^{\gamma}\gamma$ are i.i.d. and independent from $z_i^{\gamma}\gamma, \psi_i^{\gamma}\gamma \sim N(0, \sigma^2_{\psi^{\gamma}\gamma})$ with left truncation at $(1 - z_i^{\gamma}\gamma)$.

2. Estimate naive input-oriented distance function scores $\hat{\delta}_1, \ldots, \hat{\delta}_J$, for each $i = 1, \ldots, J$, using the equivalent of system (2) for reciprocals of $\theta$. Assume, $\delta_i = z_i + \epsilon_i \geq 1$, where $\epsilon_i$ are i.i.d. and independent from $z_i, \epsilon_i \sim N(0, \sigma^2_{\epsilon})$ with left truncation at $(1 - z_i, \hat{\alpha})$.

3. Use observations for which $\hat{\delta} > 1$ to obtain $\hat{\alpha}$ and $\hat{\sigma}_{\epsilon}$ in the truncated regression $\hat{\delta}_i = z_i + \epsilon_i \geq 1$.

4. Loop $B$ times to obtain $J$ sets of bootstrap estimates $\{\delta^{*\nu}_{ib}\}$, $b = 1, \ldots, B$.

   1. For each $i = 1, \ldots, J$ draw $\epsilon_i$ from $N(0, \sigma^2_{\epsilon})$ with left truncation at $(1 - z_i, \hat{\alpha})$.
   2. For each $i = 1, \ldots, J$ compute $\delta^{*\nu}_{ib} = z_i + \epsilon_i$.
   3. Given the semi-parametric dependence of $\delta$ on $z$, assign $x^{*\nu}_{ib} = \delta^{*\nu}_{ib} x_i$.
   4. Calculate $\delta^{*\nu}_{ib}$ for $(x^{*\nu}_{ib}, y_i)$.

5. Owing to semi-parametric dependence of $\delta$ on $z$, we can compute $\text{bias} \hat{\delta}^{\nu}_{i} = \frac{1}{B} \sum_{b=1}^{B} \hat{\delta}^{*\nu}_{ib} - \hat{\delta}^{\nu}_{i}$ and bias-corrected score $\hat{\delta}^{\nu}_{i} = \hat{\delta}^{\nu}_{i} - \text{bias} \hat{\delta}^{\nu}_{i}$.

2.3. Naive cost efficiency score with input prices under producer control

Tone (2002) concentrates on input costs, assuming that producers may choose prices for their inputs. Let $\bar{x}_j = (w_{1j}, x_{1j}, \ldots, w_{mj}, y_{mj})^T$, $\bar{\bar{x}} = (\bar{x}_1, \ldots, \bar{x}_j)^T$, where $w_{ij}$ is a vector of prices for each input $x_j$. The Tone (2002) “new” cost efficiency for DMU $j$ is defined as

$$\bar{y}_j = c\bar{\bar{x}}^{opt}_j / \bar{\bar{x}}_j$$

with $\bar{\bar{x}}^{opt}_j$ a solution to (constant returns to scale formulation):

$$\min_{\bar{x}_j, \lambda} c\bar{x}_j$$

$$\text{s.t.} -y_{mj} + \sum_{i=1}^{J} 0, \quad m = 1, \ldots, M, \quad (5)$$
\[
\sum_{i=1}^{j} \lambda_i x_{ni} \geq 0, \quad n = 1, \ldots, N, \\
\lambda_i \geq 0, \quad i = 1, \ldots, J.
\]

Here \( \mathbf{e} \) is a unit vector, and by construction in (4) and (5), \( 0 \leq \gamma_j \leq 1 \).

2.4. Proposed bootstrap algorithm for the new cost efficiency

Denote \( T_n \) technology in [Tone, 2002] of “new” technical (and cost) efficiency estimates.

\[
T_n = \left\{ (\bar{x}, y) : \bar{x} \geq \bar{X} \lambda, y \leq Y \lambda, \lambda \geq 0 \right\}
\]

(6)

Define the “new” input set \( L_n(y) = \{ (\bar{x}, y) : (\bar{x}, y) \in T_n \} \). As is demonstrated in [Tone, 2002] (theorem 4), the set of constraints on each \( x_{nj} \) in (5) is equivalent to this aggregate constraint:

\[
\mathbf{e} \bar{x} - e\bar{X} \lambda \geq 0.
\]

(7)

Consequently, for a given level of \( y \), the \( \hat{L}^n(y) \) is a hyperplane, parallel to the hyperplane set by a given level of the objective function \( \mathbf{e} \bar{x} \). Therefore, the tangency of the objective function and \( \hat{L}^n(y) \) implies that the two hyperplanes are coincident (Figure 2). Accordingly, the ray from origin to the point \( P \in \hat{L}_n(y) \) intersects \( \hat{L}_n(y) \) and the hyperplane, set by the objective function, at the same point. So \( P = \bar{P} \). In other words, as is noted in theorem 6 in Tone (2002), the “new” cost efficiency point is also “new” technically efficient.\(^4\) So a consistent bias correction of the Tone (2002) “new” cost efficiency score may be conducted through a direct application of the Simar and Wilson (1998) and

\[\text{Fig. 2. Bias correction of the new cost efficiency, isoquant in two-input space}\]

\(^4\) Therefore, papers that estimate input-oriented efficiency scores using input costs as inputs and interpret the scores as cost efficiency (e.g., [Medin et al., 2011; Linna et al., 2010; Barros, Dieke, 2008] in fact, measure the [Tone, 2002]) “new” cost efficiency.
the Simar and Wilson (2007) algorithm, so that the following rescaling is implemented at step (3.3): \( \bar{x}_{ib} = \frac{\bar{y}_{i}}{\bar{y}_{ib}} \), \( \bar{x}_{i} \). Indeed, as \( L_n^0(y) \) is set by the aggregate constraint (7), \( P'' \in [P', P] \) is equivalent to \( P'' \in [\bar{P}, P] \). Therefore, rescaling guarantees that each component of \( \bar{x}_b \) is larger than the corresponding component of the original vector \( \bar{x} \), and vector \( \bar{x}_b \) lies in the necessary subspace relative to \( L_n^0(y) \) [Besstremyannaya, 2013].

3. Simulations

3.1. Microeconomic framework

The Cobb–Douglas production function, commonly used in the non-parametric efficiency analysis in the banking industry [Kneip, Simar, Wilson; 2008, 2011; Fethi, Pasiouras, 2010; Thanassoulis, Portela, Despic 2008; Badin, Simar, 2003; Simar, Wilson, 2002; 2000b; Kittelsen, 1999; Banker, Gadh, Gorr, 1993] is taken in the form of [Kumbhakar, 2011; Resti, 2000]

\[
y_m = A_m \prod_{n=1}^{N} x_{nm}^\alpha, \tag{8}
\]

where \( x_{nm} \) is the quantity of \( n \)-th input, used to produce \( m \)-th output (\( x_n = \sum_{m=1}^{M} x_{nm} \)), \( A_m \) and \( \alpha_{nm} \) are the parameters. Outputs \( y_m \) and input prices \( w_n \) are assumed to come from multivariate lognormal distribution, where vector of means and variance-covariance matrix are taken from our real banking data (in particular, are based on the asset approach in defining the input and output pairs)\(^5\). The minimal dimension of the input vector, required for differentiating between technical and cost efficiency, is two. Yet, banking is commonly considered to be a multi-output industry, and so we exploit two-output and three-input models:

\[
\ln(y) \sim \begin{pmatrix} 7.3498 \\ 6.2898 \end{pmatrix} \begin{pmatrix} 1.2686 & 1.4686 \\ 1.4680 & 1.8260 \end{pmatrix} \text{and } 
\ln(w) \sim \begin{pmatrix} -4.9157 \\ -2.0093 \end{pmatrix} \begin{pmatrix} 0.0309 & 0.0368 & 0.0231 \\ 0.0368 & 0.2079 & 0.0702 \end{pmatrix} \begin{pmatrix} -5.5727 \\ 0.0231 \end{pmatrix} \begin{pmatrix} 0.0702 \\ 0.1193 \end{pmatrix}.
\]

In the absence of environmental variables, we employ the [Resti, 2000] approach of introducing cost inefficiencies to \((N-1)\) inputs and analytically computing the value of the \(N\)-th input, so that the firm remained on the same isoquant (with unchanged level of input-oriented efficiency): \( x_{nm} = x_{nm}^\eta \), where \( n = 1, ..., N - 1; \eta_{nm} > 0 \). Then, cost efficiency \( \eta \) is calculated as follows (Appendix, eq. A.13):

\(^5\) To check for robustness, we conducted a second set of simulations with data from the intermediation approach, and we found similar results.
\[ y = \frac{wx^{opt}}{wx} = \frac{\sum_{n=1}^{N} \sum_{m=1}^{M} \left( y_{m}^{*1} / A_{m} \right) \theta \alpha_{nm} T_{m}}{\sum_{n=1}^{N} \sum_{m=1}^{M} \left( y_{m}^{*1} / A_{m} \right) \alpha_{nm} T_{m} \eta_{nm} + \sum_{m=1}^{M} \left( y_{m}^{*1} / A_{m} \right) \alpha_{Nm} T_{m} \prod_{n=1}^{N-1} \eta_{nm}^{-\alpha_{nm}/\alpha_{n}}}, \quad (9) \]

where \( \rho_{m} = \sum_{n=1}^{N} \alpha_{nm} \) and \( T_{m} = \prod_{n=1}^{N} \left( \frac{w_{n}}{\alpha_{nm}} \right)^{\alpha_{nm}/\rho_{m}} \).

Our estimations with Japanese data and results from the empirical literature [Liu, Ondrich, Ruggiero, 2012; Wang, 2003; Banker, Gadh, Gorr, 1993; Giokas, 1991] show that input elasticities do not vary appreciably for banking outputs employed in this paper. Hence, we regard \( \alpha_{nm} = \alpha_{n} \) (and hence \( \rho_{m} = \rho \)) and \( \eta_{nm} = \eta_{n} \). Accordingly, we obtain (eq.A.15):

\[ \gamma = \frac{\rho \theta}{\sum_{n=1}^{N-1} \alpha_{n} \eta_{n} + \alpha_{N} \prod_{n=1}^{N-1} \eta_{n}^{-\alpha_{n}/\alpha_{N}}}. \quad (10) \]

We use constant returns to scale with \((\alpha_{1}, \alpha_{2}, \alpha_{3}) = (0.05, 0.05, 0.9)\). Inefficiencies are added, so that \( y = y^{\theta^{\rho}}, \quad 0 < \theta^{\rho} \leq 1 \) (see [Kneip, Simar, Wilson 2011; Badin, Simar 2003; Simar, Wilson, 2002; 2000b; Resti, 2000; Kittelsen, 1999]). Then, owing to homothetic property of cost function, the input-oriented efficiency is \( \theta \). Cost inefficiencies are added to \( x_{2} \) and \( x_{3} \) and analytically computed for \( x_{1} \). Input-oriented efficiency is \( \theta = 1/(1 + \zeta^{\rho}) \), where \( \zeta^{\rho} \) is drawn from \( \text{Exp}(2) \) and \( E(\zeta^{\rho}) = 0.5 \). Note that \( 1 + \text{Exp}(2) \) has high probability of obtaining a point in the neighborhood of unity. Consequently, the \( DGP \) with exponential distribution allows easier estimation of the frontier if compared to \( DGP \)s with fewer points in the proximity of unity.\(^{6}\) In the presence of environmental variables, we introduce inefficiencies as \( y = y^{\delta^{-\rho}}, \quad 0 < \delta^{-\rho} \leq 1 \), where \( \delta \) can be expressed as \( z^{\beta_{1} + \varepsilon} \). We assume a simplified case when the lists of environmental variables, influencing input-oriented efficiency and cost efficiency, coincide. \( \delta \sim N(\mu_{\delta}, \sigma_{\delta}^{2}) \) with left truncation at unity. Following Simar and Wilson (2007), we set \( r = 2, \beta_{1} = \beta_{2} = 0.5, z_{1} = 1, z_{2} \sim N(2,4), \varepsilon \sim N(0,1) \), with left-truncation at \( (1 - z) \), \( \delta = z^{\beta_{1} + \varepsilon} \). Then eq. (10) modifies to

\[ \delta^{\gamma}(z) = \frac{\delta}{\rho} \left( \sum_{n=1}^{N-1} \alpha_{n} \eta_{n} + \alpha_{N} \prod_{n=1}^{N-1} \eta_{n}^{-\alpha_{n}/\alpha_{N}} \right). \]

As regards cost efficiency, \( \eta_{n} = e^{\nu_{n}}, \) where \( \nu_{n} \sim N(0, \sigma_{\nu}^{2}) \). In this case the realized value of \( \eta_{n} \) may be smaller or larger than unity, and it allows to move \( x^{*} \) in different directions along the isoquant. To model different size of cost inefficiencies, we take \( \sigma_{\nu} = [0.05, 0.1] \). Following [Simar, Wilson, 2011b], we use 1000 trials with \( B=2000 \) iterations on each trial. Our samples \( J = \{50,100,200,300,400,600,800,1000\} \) and confidence levels \( (1 - \alpha) \) are 0.9, 0.95 and 0.99.

\(^{6}\) If data-generating process results in a small number of points in the proximity of unity, the consistent estimation of the frontier would require increasing sample size appreciably.
A fixed point to measure cost efficiency on each trial is constructed as follows. We take a vector in the middle of the output and price data and assign it input-oriented efficiency $E\theta$. The coordinates of a point on the frontier are $\left( x^* \left( [E\theta]^0 \; i_y, i_w \right), [E\theta]^0 \; i_y \right)$, where $x^* (\cdot, \cdot)$ is an optimal demand function from eq.(A.2). Then, we introduce inefficiencies $E\eta$ to $(N-1)$ input coordinates of the point, and analytically compute the values of $N$-th input coordinate according to eq.(A.5).

3.2. Results

Owing to potential problems of ignoring the zero bound in implementing the [Silverman, 1986] reflection method with the input-oriented efficiency scores $\theta$ [Simar, Wilson, 2000a], the estimations are conducted in terms of the reciprocals $\delta = 1/\theta$. Accordingly: first, each point $\hat{\delta}_i \geq 1$ is reflected by its symmetric image $2 - \hat{\delta}_i \leq 1$; second, kernel density is estimated from the set of $2J$ points [Simar, Wilson, 2008]. Our estimates demonstrate that the absolute difference between the true and bias-corrected values of cost efficiency both in absence and presence of environmental variables is close to 0.04 with the smallest sample size ($J = 50$) and becomes less than 0.01 with $J > 600$ (Tables 1–2). As the values of efficiency scores belong to the $[0, 1]$ segment, it may be concluded that our bias correction on average leads to the estimates with negligible difference from the true value under moderate sample sizes and reasonable numbers of bootstrap iterations.

Table 1. Absolute difference between the true and estimated cost efficiency for homogeneous smooth bootstrap in the absence of environmental variables, with sample adjusted cross-validation bandwidth

| J   | $\sigma_\nu$ | $\alpha = 1$     | $\alpha = 0.05$ | $\alpha = 1.0$   |
|-----|-------------|------------------|------------------|------------------|
| 50  | 0.05        | 0.036 [0.012]    | 0.038 [0.012]    | 0.037 [0.012]    |
| 100 | 0.05        | 0.026 [0.008]    | 0.026 [0.008]    | 0.026 [0.008]    |
| 200 | 0.05        | 0.018 [0.005]    | 0.018 [0.005]    | 0.018 [0.005]    |
| 300 | 0.05        | 0.014 [0.004]    | 0.014 [0.004]    | 0.014 [0.004]    |
| 400 | 0.05        | 0.012 [0.003]    | 0.012 [0.003]    | 0.012 [0.003]    |
| 600 | 0.05        | 0.01 [0.002]     | 0.01 [0.002]     | 0.01 [0.002]     |
| 800 | 0.05        | 0.008 [0.002]    | 0.009 [0.002]    | 0.008 [0.002]    |
| 1000| 0.05        | 0.007 [0.002]    | 0.007 [0.002]    | 0.008 [0.002]    |
| 50  | 0.1         | 0.037 [0.012]    | 0.037 [0.012]    | 0.037 [0.012]    |
| 100 | 0.1         | 0.025 [0.008]    | 0.026 [0.008]    | 0.025 [0.008]    |
| 200 | 0.1         | 0.018 [0.005]    | 0.018 [0.005]    | 0.018 [0.005]    |
| 300 | 0.1         | 0.014 [0.004]    | 0.014 [0.004]    | 0.014 [0.004]    |
Table 2. Absolute difference between the true and estimated cost efficiency for semi-parametric bootstrap in the presence of environmental variables

| J    | \( \sigma_v \) | \( \alpha = 1 \) | \( \alpha = 0.05 \) | \( \alpha = 1.0 \) |
|------|-----------------|------------------|-------------------|------------------|
| 400  | 0.1             | 0.012            | [0.003]           | 0.012            | [0.003]           |
| 600  | 0.1             | 0.01             | [0.002]           | 0.01             | [0.002]           |
| 800  | 0.1             | 0.008            | [0.002]           | 0.008            | [0.002]           |
| 1.000| 0.1             | 0.007            | [0.002]           | 0.008            | [0.002]           |

Note: standard deviation in brackets.

Notes: standard deviation in brackets; \( \text{dim}(x) = \text{dim}(y) = 2 \).

4. Efficiency estimates for Japanese banks

4.1. Data

We use data from the Japanese Bankers Association, which provides financial variables for all Japanese banks from their consolidated financial statements and statements of cash flow, along with the number of employees, bank branches, and bank charters from
interim financial statements. Regional (prefectural) variables come from the Bank of Japan (deposits, vault cash, loans, and bills discounted), Economic and Social Research Institute, Cabinet Office (gross domestic product and gross domestic product deflator), Ministry of Land, Infrastructure and Transport, and Japan Statistical Yearbook (price of commercial land site).

Following common approaches to cost efficiency analyses in banking, we exploit a three input–two output model, where outputs are either performing loans and total securities (asset approach, e.g. [Hori, Yoshida, 1996; Fukuyama, Weber, 2002; Barros, Managi, Matousek, 2012]) or revenue from loans and revenue from other business activities (intermediation approach, e.g. [Kasuya, 1986; Fukuyama, 1993; 1995; Takahashi, 2000; Fukuyama, Weber, 2010; Thanassoulis, Portela, Despic, 2008; Tortosa-Austina, 2002]). In each model the inputs are labor (total employees), capital (premises, real estate, and intangibles) and funds from customers (we follow [Kasuya, 1986; 1989; Fukuyama, 1993; 1995; Hori, Yoshida, 1996; McKillop, Glass, Morikawa, 1996; Glass, McKillop, Morikawa, 1998; Fukuyama, Weber, 2002; Miyakoshi, Tsukuda, 2004; Fukuyama, Weber, 2008; Barros, Managi, Matousek, 2012]). The proxies for input prices are, respectively, personnel expenditure/total employees, capital expenditure/capital, and fund-raising expenditure/funds from customers (e.g. as in [Kasuya, 1986; 1989; McKillop, Glass, Morikawa, 1996; Fukuyama, Weber, 2002]). The choice of inputs, outputs, and prices follows the methodology of efficiency analysis in Japanese banking. Bank-level environmental variables include bank size and bank product diversity (see [Aly et al., 1990; Simar, Wilson, 2007]), ratio of loan loss provisions to total loans (following [Altunbas et al., 2000; Drake, Hall, 2003; Drake, Hall, Simper, 2009])

Prefecture-level environmental variables are share of monetary aggregate in gross regional product, real rate of growth of gross domestic product, and commercial land price [Liu, Tone, 2008]. We include dichotomous variables by bank charter (city bank, regional bank, regional second tier bank, trust bank, long-term credit bank). Bank holdings and financial groups are excluded from the analysis, as they may have zero reported capital (Table 3).

Our sample uses data for the fiscal year which runs from April 2013 to March 2014. The sample represents the entire banking industry in Japan, yet its size is only 106. However, the results of our simulations demonstrate relatively small differences between the true and the estimated cost efficiency, even for such small samples.

### Table 3. Descriptive statistics for the sample of 106 Japanese banks in fiscal year 2013

| Variable | Definition | Mean | Std. Dev. | Min | Max |
|----------|------------|------|-----------|-----|-----|
| Inputs   |            |      |           |     |     |
| x_1      | labor = total employees (including board) | 2714 | 4481      | 312 | 31461 |
| x_2      | capital = premises and real estate + intangibles | 26 | 123 | 0.044 | 1125 |

Note that the intermediation approach prevails in international literature [Fethi, Pasiouras, 2010], yet the asset approach is more widespread in analyses of Japanese banking. See review of the literature on measuring the efficiency of Japanese banks in [Besstremyannaya, 2017].

Using the non-performing loans in an alternative approach does not change the results of the estimates appreciably, since loan loss provisions and non-performing loans are highly correlated.
| Variable | Definition | Mean | Std. Dev. | Min | Max |
|----------|------------|------|-----------|-----|-----|
| x_3 | funds from customers = total deposits + negotiable certificates of deposits + call money + bills sold + borrowed money + foreign exchange deposits + other deposits | 7366 | 21589 | 219 | 157288 |
| Outputs | | | | | |
| Asset approach | | | | | |
| y_1 | performing loans = total loans — nonperforming loans | 4614 | 12566 | 158 | 89543 |
| y_2 | securities and other interest bearing assets | 2575 | 8434 | 1.4 | 66543 |
| Intermediation approach | | | | | |
| y_3 | revenue from loans = interest on loans and discounts + interest on bills bought | 67 | 181 | 3.6 | 1326 |
| y_4 | revenue from other business activity = total operating income — other operating income — interest and dividends on securities — y_3 | 63 | 214 | 0.706 | 1428 |
| Input prices | | | | | |
| w_1 | labor price = (general and administrative expenses-depreciation)/total employees | 0.017 | 0.007 | 0.009 | 0.065 |
| w_2 | capital price = (expenditure on premises and fixed assets)/x_2 | 1.126 | 1.399 | 0.136 | 10.442 |
| w_3 | price of funds = fund raising expenditure/x_3 | 0.001 | 0.001 | 0 | 0.005 |
| Bank variables | | | | | |
| z_1 | = ln(branches) | 4.56 | 0.62 | 3.05 | 6.72 |
| z_2 | Herfindahl index of product diversity | 0.72 | 0.23 | 0.26 | 1.44 |
| z_3 | nonperforming loan ratio = nonperforming loans /total loans | 0.03 | 0.01 | 0.004 | 0.07 |
| z_4 | = 1 if city bank | 0.05 | 0.21 | 0 | 1 |
| z_5 | = 1 if regional bank | 0.56 | 0.5 | 0 | 1 |
| z_6 | = 1 if regional tier 2 (former Sogo) bank | 0.35 | 0.48 | 0 | 1 |
| z_7 | = 1 if trust bank | 0.03 | 0.17 | 0 | 1 |
| z_8 | = 1 if longterm credit bank | 0.02 | 0.14 | 0 | 1 |
Окончание табл. 3

| Variable           | Definition                                                                 | Mean | Std. Dev. | Min  | Max  |
|--------------------|-----------------------------------------------------------------------------|------|-----------|------|------|
| Prefectural variables |                                                                             |      |           |      |      |
| z_9                | rate of growth of gross regional product (in 2010 real terms)               | 1    | 0.05      | 0.93 | 1.18 |
| z_10               | share of monetary aggregate (M2 + negotiable certificates of deposit) in regional product | 0.7  | 0.32      | 0.4  | 1.52 |
| z_11               | share of loans in gross regional product                                   | 0.75 | 0.46      | 0.36 | 1.95 |
| z_12               | rate of growth of price of commercial land (in 2010 real terms)            | 0.58 | 0.14      | 0.41 | 0.92 |

*Note: financial variables are in billion yen. The sample size is 106.*

**4.2. Results**

Estimations are conducted under variable returns to scale with B=2000. We exploit least squares cross-validation bandwidth and use $z_1 - z_3$, $z_9 - z_{12}$ and a dummy for city banks ($z_{4}$) in the model with the environmental variables. (The remaining dichotomous variables for other bank charters are omitted, owing to multicollinearity).

*Table 4. Cost efficiency scores for Japanese banks*

| Score   | Asset approach | Intermediation approach |
|---------|----------------|-------------------------|
| $\hat{\gamma}$ | mean           | 0.7189                  | 0.6679             |
|         | st.dev.        | 0.1406                  | 0.166              |
|         | range          | [0.4496, 1]             | [0.3781, 1]        |
| $\hat{\gamma}$ | mean           | 0.6622                  | 0.5906             |
|         | st.dev.        | 0.13                    | 0.137              |
|         | range          | [0.4091, 0.9503]        | [0.3338, 0.9011]   |
| $1/\hat{\delta}$ | mean          | 0.7276                  | 0.6649             |
|         | st.dev.        | 0.1301                  | 0.1544             |
|         | range          | [0.5130, 1]             | [0.4220, 1]        |
| $1/\hat{\delta}$ | mean          | 0.6737                  | 0.615              |
|         | st.dev.        | 0.1187                  | 0.1205             |
|         | range          | [0.4832, 0.9732]        | [0.3739, 0.8928]   |
Table 4 shows the estimates of “naïve” score $\hat{\gamma} (1/\hat{\delta})$ and bias-corrected score $\hat{\gamma} (1/\hat{\delta})$ for the models, corresponding to the asset approach and the intermediation approach. In each model, the mean bias-corrected score is lower than the mean “naïve” score, while the standard deviation of the “naïve” and bias-corrected scores are close. The bias-corrected score is “to the left” (if compared to the range of the “naïve” score), and there are no exact unity values of bias-corrected cost efficiency. The mean value of cost efficiency is higher in the model, with the asset approach both in presence and in absence of environmental variables. Accounting for environmental variables leads to higher cost efficiency scores, if compared to corresponding models without environmental variables.

Conclusion

The paper shows that a direct modification of the [Simar, Wilson, 1998; 2007] methodology is inconsistent for correcting the bias of the [Fare, Grosskopf, Lovell, 1985] cost efficiency scores and proposes an alternative bootstrap algorithm for estimation. To approximate the bias of the “naïve” cost efficiency score, the proposed algorithm re-samples “naïve” input-oriented efficiency scores, rescales original inputs to bring them to the frontier, and then re-estimates cost efficiency scores for the rescaled inputs.

The results of simulation analyses for a multi-input, multi-output Cobb–Douglas production function with correlated outputs, and correlated technical and cost efficiency, show consistency of the proposed algorithm. An application of the algorithm to real data of 106 Japanese banks for fiscal year 2013 allows quantifying the bias of the naïve cost efficiency scores.

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Оценка ценоой эффективности в непараметрических моделях производственной границы

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В работе предлагается методология для несмещенной оценки ценовой эффективности в непараметрических моделях производственной границы (data envelopment analysis).