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Brief communication

Estimation of COVID-19 basic reproduction ratio in a large urban jail in the United States

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A B S T R A C T

Purpose: To estimate the basic reproduction ratio ( ) of SARS-CoV-2 inside a correctional facility early in the COVID-19 pandemic.

Methods: We developed a dynamic transmission model for a large, urban jail in the United States. We used the next generation method to determine the basic reproduction ratio . We included anonymized data of incarcerated individuals and correctional staff with confirmed COVID-19 infections in our estimation of the basic reproduction ratio ( ) of SARS-CoV-2.

Results: The estimated is 8.44 (95% Credible Interval (CrI): 5.00-13.13) for the entire jail.

Conclusions: The high of SARS-CoV-2 in a large urban jail highlights the importance of including correctional facilities in public health strategies for COVID-19. In the absence of more aggressive mitigation strategies, correctional facilities will continue to contribute to community infections.

Introduction

Jails are epicenters of COVID-19 transmission in the United States. Early in the pandemic, Cook County Jail had one of the largest cluster outbreaks in the country, and the infection rate at Rikers Island was nearly five times that of New York City. With 11 million new admissions yearly, jails present an ideal setting for infections to spread. Incarcerated individuals are at higher risk for infection due to unsanitary living conditions and inability to socially distance [1]. Furthermore, correctional officers rarely have public health training, and correctional health systems are chronically underfunded.

The conditions making correctional facilities prone to disease outbreaks have long been present. In 1918, a person infected with the H1N1 virus caused a massive outbreak in California’s San Quentin prison. The basic reproduction ratio ( ) for the virus was estimated to be close to three in the prison population, far higher than for the general population [2]. Yet, jails remain largely excluded from public health strategies to mitigate the spread of infectious diseases. For example, in the 2009 H1N1 pandemic, more than half of jails did not receive vaccine supplies [3]. Further, the Centers for Disease Control and Prevention (CDC) guidelines do not classify correctional officers as first responders, despite the fact that they come into “close contact with persons with confirmed or possible COVID-19 in the course of their work [4].”

We estimate the of the novel SARS-CoV-2 virus in a large urban jail in the United States. This estimate can help inform public health policies toward mitigation of COVID-19 in correctional systems.

Methods

We used a dynamic transmission model to calculate for a large urban jail in a U.S. city with an ongoing COVID-19 outbreak. The model is a modified SEIR model and includes the following COVID-19 disease states: susceptible ( ), exposed ( ), infected symptomatic ( ), infected asymptomatic ( ), quarantined ( ), hospitalized ( ), recovered ( ), and dead ( ).
Individuals enter the jail as susceptible at a net rate \( b \). Susceptible individuals become exposed at rate \( \beta \) due to contact with infected or asymptomatic individuals. Exposed individuals are infected but not yet infectious and transition to either symptomatic or asymptomatic infection at rate \( \epsilon \). The proportion of infected individuals who are asymptomatic is represented by \( \alpha \). We assume that infected individuals who are symptomatic will be moved to quarantine after one day, while those who are asymptomatic will not be moved to quarantine. All infected individuals recover at rate \( \gamma \). Infected individuals who are in quarantine either recover or become hospitalized with probability \( \eta \). Those who are hospitalized recover from hospitalization at rate \( \lambda \). Equations (1)-(9) define the model.

\[
\begin{align*}
\frac{dS}{dt} &= -bS - \frac{\beta S}{N} (I_{sym} + I_{asym}) \\
\frac{dE}{dt} &= bE + \frac{\beta S}{N} (I_{sym} + I_{asym}) - \epsilon E \\
\frac{dI_{sym}}{dt} &= (1 - \alpha)\epsilon E - I_{sym} \\
\frac{dI_{asym}}{dt} &= bI_{asym} + \alpha \epsilon E - \gamma I_{asym} \\
\frac{dQ}{dt} &= I_{sym} - (1 - \eta)\gamma Q - \eta \left( \frac{1}{\gamma} - \frac{1}{\mu} \right)^{-1} Q \\
\frac{dH}{dt} &= \eta \left( \frac{1}{\gamma} - \frac{1}{\mu} \right)^{-1} Q - \mu H \\
\frac{dRec}{dt} &= (1 - d_i)(1 - \eta)\gamma Q + (1 - d_i)\mu H + \gamma I_{asym} \\
\frac{dDead}{dt} &= d_i(1 - \eta)\gamma Q + d_i\mu H
\end{align*}
\]

Equations (10) and (11).

\[
F = \begin{bmatrix}
0 & \beta S_0 \\
\frac{\beta S_0}{N} & 0 \\
0 & 0 \\
0 & 0 \\
0 & 0
\end{bmatrix}
\quad V = \begin{bmatrix}
\frac{\epsilon - b}{\gamma - \eta + \gamma \left( \frac{1}{\gamma} - \frac{1}{\mu} \right)^{-1}} & 0 & 0 & 0 & 0 \\
0 & 1 & 0 & 0 & 0 \\
\alpha \epsilon & 0 & \gamma - b & 0 & 0 \\
0 & -1 & 0 & 1 - \eta & \gamma + \eta \left( \frac{1}{\gamma} - \frac{1}{\mu} \right)^{-1} \\
0 & 0 & 0 & -\eta \left( \frac{1}{\gamma} - \frac{1}{\mu} \right)^{-1} & \mu
\end{bmatrix}
\]

We parameterized our model using data from the jail and previous estimates from the literature (Table 1). The jail tracked demographic information of those who were symptomatic daily, regardless of test results, and those who tested positive for SARS-CoV-2.

To calibrate the transmission rate in the jail, we used 1000 Monte Carlo simulations. In each simulation, we pseudo-randomly selected a value for \( \epsilon, \alpha, \) and \( \gamma \) based on lognormal, uniform, and truncated normal distributions, respectively. For the selected parameter set, we calibrated the best-fitting value of \( \beta \) using an exhaustive search over all values \([0, 4]\) in increments of 0.01. We determined the best fit as the value of \( \beta \) which minimizes the mean squared error when comparing a five-day moving average of the incidence of symptomatic cases in the model to the daily incidence reported by the jail. Although we had thirty days of data since the outbreak began, we decided to calibrate our model using only the first eleven days of the outbreak, given that the jail implemented major interventions that may have impacted the \( R_0 \) on day twelve.

To determine \( R_0 \), we used the next-generation method [10]. We define two matrices \( F \) and \( V \). \( F \) describes the rate of appearance of new infections and \( V \) describes the rate of transfer of individuals in and out of compartments by all other means (Equations (10) and (11)).

\( R_0 \) is the dominant eigenvalue of the next-generation matrix, \( FV^{-1} \). We used the preinfection susceptible population of the entire jail.

### Results

Thirty days after the COVID-19 outbreak began, 5.6 percent of those incarcerated and 7.8 percent of staff had symptomatic COVID-19 infections. The mean age of incarcerated people infected with COVID-19 was 37.9 years ±13.6 years standard deviation, and the median length of incarceration was 233 days, interquartile range 93–475 days. The mean age of staff infected with COVID-19 was 44.9 years ±9.1 years.

After model calibration, the mean \( \beta = 1.79 \) (95% credible interval (CI): 1.35, 2.22), and the estimated \( R_0 = 8.44 \) (95% CI:5.00, 13.13). The effective reproduction ratio would remain above 1 until day 30 of the outbreak. At this point, the outbreak would begin to subside largely due to a decrease in the susceptible population. For an

### Table 1:

| Name                        | Description                          | Value                        | Source                      |
|-----------------------------|--------------------------------------|------------------------------|-----------------------------|
| \( b \)                     | Net rate of entrance into the jail [1/day] | -0.004                       | Jail dataset               |
| \( \beta \)                 | Transmission rate [1/day]              | 0.18, Lognormal(5.1, 0.89)   | Lauer et al.[6]             |
| \( \epsilon \)              | Incubation period [1/day]              | 0.405, Uniform(0.25, 0.56)   | Estimates from other prisons and jails[5,7] |
| \( \alpha \)                | Proportion of cases that are asymptomatic | 0.14                         | Rocklov, Sjödin, and Wilder-Smith[8] |
| \( \gamma \)                | Recovery rate [1/day]                 | 0.14                         | Thevarajan et al.[9]       |
| \( \eta \)                  | Proportion of symptomatic infections that are hospitalized | 0.2                        | Jail dataset               |
| \( \mu \)                   | Recovery rate from hospital [1/day]    | 0.01                         | Jail dataset               |
| \( d_i \)                   | Probability of death due to symptomatic infection | 0.01                         | Jail dataset               |
outbreak of this magnitude, we predict 5695 cases in the jail over 30 days. This would result in 3388 symptomatic infections, 474 hospitalizations, and 34 deaths.

Discussion

This is the first estimation of an $R_0$ for COVID-19 in a large jail system. Notably, it is of higher magnitude to that reported for other congregate settings, such as the Diamond Princess cruise ship, despite the younger age of those incarcerated [11]. Further, although they are not considered first responders by the CDC, correctional staff are also significantly impacted by and exposed to COVID-19.

Our estimation has several limitations. We estimated $R_0$ based on a dynamic transmission model, which assumes homogeneous mixing within the population, but jails are transient and heterogeneous places. Also, parameter values and distributions may differ between a jail population and the populations of previous studies.

These limitations notwithstanding, our $R_0$ estimate indicates that outbreaks of COVID-19 in correctional facilities will continue and community rates of infection will not decrease if jails are not a central focus of public health strategies to mitigate the spread of the epidemic. Such measures would include wide-scale testing in jails inclusive of correctional officers [12], providing protective equipment and public health education for correctional officers as first responders, and coordinating large-scale release of individuals from jails to allow for adequate social distancing prior to future outbreaks.

CRediT authorship contribution statement

Lisa B. Puglisi: Conceptualization, Methodology, Resources, Writing - original draft, Writing - review & editing. Giovanni S.P. Malloy: Formal analysis, Methodology, Writing - original draft, Writing - review & editing. Tyler D. Harvey: Methodology, Writing - original draft, Writing - review & editing. Project administration. Margaret L. Brandeau: Methodology, Formal analysis, Writing - original draft, Supervision. Emily A. Wang: Conceptualization, Methodology, Resources, Writing - original draft, Writing - review & editing, Supervision.

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