The role of regulatory T cells in cancer immunology

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Abstract: Regulatory T cells (Treg) are generally considered to be significant contributors to tumor escape from the host immune system. Emerging evidence suggests, however, that in some human cancers, Treg are necessary to control chronic inflammation, prevent tissue damage, and limit inflammation-associated cancer development. The dual role of Treg in cancer and underpinnings of Treg diversity are not well understood. This review attempts to provide insights into the importance of Treg subsets in cancer development and its progression. It also considers the role of Treg as potential biomarkers of clinical outcome in cancer. The strategies for monitoring Treg in cancer patients are discussed as is the need for caution in the use of therapies which indiscriminately ablate Treg. A greater understanding of molecular pathways operating in various tumor microenvironments is necessary for defining the Treg impact on cancer and for selecting immunotherapies targeting Treg.

Keywords: cancer, regulatory T cells, tumor microenvironment, immune suppression, anti-Treg therapies

Introduction

In cancer, regulatory T cells (Treg) appear to play an important, although somewhat controversial, role. In many human cancers and in most mouse models of tumor growth, the frequency of Treg and their suppressor functions are increased as compared to those reported for healthy subjects.1–3 Despite the general perception that Treg accumulations in cancer predict poor outcome,4–6 several reports have indicated that Treg numbers and activity are associated with improved prognosis.7–11 While the role of Treg in tumor growth, progression to metastasis, and the disease outcome continues to be debated, there is considerable experimental and clinical evidence in favor of Treg being engaged in suppression of antitumor immune responses and thus contributing to tumor escape from the host immune system.11,12

Treg are called upon to mediate suppression when immune cells activated by endogenous or exogenous agents threaten to destroy tissues or when a progressing tumor actively recruits and programs Treg to downregulate antitumor immune responses.13,14 The potential of Treg utilization either for protection from tissue damage by activated T cells or for aggression against antitumor effector immune cells has led to a more extensive consideration of mechanisms underpinning Treg recruitment to tissue sites. It is known, for example, that Treg express Toll-like receptors (TLRs), and that TLR ligands can regulate functions of Treg, presumably including their migration.15 Treg recruitment to tumor sites is regulated by chemokines produced in the tumor microenvironment (TME) such as, for example, CCL22, a ligand for CCR4.16 Activated Treg
express several chemokine receptors (ie, CCR4, CCR5, CCR6, CCR7, and CCR10), which can mediate Treg trafficking to tissue sites. In the presence of tumor-derived chemokines, Treg accumulate in the tumor, and once in place, proceed to prevent or blunt antitumor responses of immune cells infiltrating the TME. Thus, Treg which accumulate in situ and in the peripheral circulation of cancer patients can be viewed as one of multiple attempts by the tumor to promote its own escape from the host immune system by silencing antitumor immune effector cells. On the other hand, it seems equally likely that in tumors characterized by extensive inflammatory infiltrates, such as colon or breast cancers, Treg are necessary for control of chronic inflammation, prevention of tissue damage, and limiting of tumor development associated with inflammation. Interestingly, in patients with colon or breast carcinomas, the presence and frequency of Treg in the tumor are associated with improved prognosis. As a result of this potential dual role of Treg in limiting the process of chronic inflammation on the one hand and in promoting tumor escape from immune control on the other, a number of questions have emerged about the mechanisms that regulate these Treg activities. It could be surmised that the frequency and role of Treg in disease outcome depend on the tumor type and “immune signature” the tumor establishes in a given host. Today, the origin and phenotypic characteristics of Treg infiltrating human tumors are not entirely clear, and neither is the mechanism responsible for the apparent “division of labor” among these cells. This ambiguity is fueled by the rapidly emerging evidence for tremendous plasticity and phenotypic as well functional heterogeneity of Treg in man.

Despite rapid progress made in our understanding of how Treg work, many aspects of their interactions with the tumor and other immune or nonimmune cells remain obscured. It is not clear, for example, that Treg found in the TME are the same cells that circulate in the periphery or that their functional repertoire is similar to or different from that of the cells in the peripheral circulation. Overexpression of multiple checkpoint receptors on Treg in the TME suggests that these cells acquire significantly different phenotype and functions once they enter the tumor. Because of their enhanced capability to suppress antitumor functions of effector T cells (Teff), Treg have been perceived as mediators of tumor escape that need to be unequivocally silenced or eliminated if antitumor functions are to be restored.

The objective of this review is to address those aspects of the Treg biology that provide insights into the importance of Treg in cancer development and its progression. Another objective is to impress upon the reader a degree of caution for the use of Treg as biomarkers of cancer progression and for the use of therapies which indiscriminately ablate Treg. The review provides a rationale for exercising this caution and discusses alternative strategies for monitoring activities of human Treg that are based on the current understanding of their diversity.

**Phenotypic characteristics of human Treg**

Treg were first described by Sakaguchi et al as a circulating subset of murine CD4⁺ T cells expressing high levels of CD25 (the interleukin [IL]-2 receptor α chain), which upon adoptive transfers could prevent development of autoimmune disease. Today, a high level of CD25 expression still remains one of the defining surface markers of Treg, although CD25 is also expressed by activated conventional T cells (Tconv) with non-regulatory properties. Therefore, it has been suggested that in man, only CD4⁺CD25⁺ Treg, which represent 2%–5% of CD25-expressing CD4⁺ T cells, represent genuine Treg. Since the first description of Treg in 1995, a number of additional Treg-specifying markers have been proposed, as discussed below, although today, a marker specific for human Treg is yet to be defined.

In general, human Treg have been difficult to study for two reasons. First, they represent only a minor subset of CD4⁺ T cells (about 5%) and thus are only available in a limited number for extensive examinations. Second, they lack a specific phenotypic marker that could confirm their identity and could facilitate their isolation and characterization. The transcription factor, FOXP3, a reliable Treg marker in mice, is not so reliable in man, for it may be absent from some Treg subsets and present on non-Treg, as recently discussed. Further, FOXP3 is an intracellular protein that is not expressed on the cell surface, and thus cannot be used for Treg isolation. In the absence of a single marker that defines Treg, various panels of markers have been used to phenotypically distinguish the two major subsets of human Treg, namely naïve (nTreg) or thymus-derived Treg (iTreg) and inducible (iTreg) or peripheral Treg (pTreg). The nomenclature of Treg recently recommended by Abbas et al attempts to classify Treg based on their origin as iTreg or Treg that arise in the periphery by conversion of CD4⁺ Tconv to T cells mediating suppression. While these two Treg subsets share several phenotypic markers in common, they are not phenotypically identical. Specifically, the expression of surface markers such as CD25⁺ on the cell surface and intracellular FOXP3 has been used to differentiate between these two Treg subsets by flow cytometry, with pTreg exhibiting a much greater
Treg in human cancer immunology

**Figure 1.** The phenotypic profile and potential cellular origins of induced (i)Treg present in the tumor microenvironment. 

**Notes:** In the presence of tumor-derived factors, nTreg (also known as thymic-derived or (t)Treg) or conventional CD4+CD25- T effector cells differentiate into iTreg (also known as peripheral (p)Treg) and up-regulate expression of a variety of surface-associated molecules. It has been suggested that a transcription factor, Kruppel-like factor 2 (KLF2), may be necessary for the development of iTreg. In contrast to nTreg, iTreg may or may not be FOXP3+ and CD25+: they carry both CD39 and CD73 on the cell surface and actively produce ADO. At the tumor sites, iTreg overexpress inhibitory receptors CTLA-4, PD-1, TIM-3 and LAG-3 and up-regulate expression of TGF-β-associated LAP and GARP molecules and NRP-1. HELIOS may be a marker of human iTreg, although this is still unresolved at present. iTreg present in the peripheral blood of cancer patients tend to express CD122 and CD123 instead of CD25.

**Abbreviations:** Treg, T regulatory cells; nTreg, naïve Treg; iTreg, inducible Treg; pTreg, peripheral Treg; 5'AMP, adenosine-5’-monophosphate; ADO, adenosine; CTLA-4, cytotoxic lymphocyte antigen-4; PD-1, programmed death-1; TIM-3, T cell immunoglobulin mucin-3; LAG-3, lymphocyte activation gene-3; TGF-β, transforming growth factor-beta; LAP, latency-associated protein; GARP, glycoprotein A repetitions predominant; NRP-1, Neuropilin-1; ADR, adenosine diphosphate; KLF2, Kruppel-like factor 2; TCR, T cell receptor; ATP, adenosine-5’-triphosphate.

heterogeneity in levels of expression of these two markers, as indicated in Figure 1. Upregulation on the pTreg surface of checkpoint inhibitory receptors, cytotoxic lymphocyte antigen-4 (CTLA-4), programmed death-1 (PD-1), T cell immunoglobulin mucin-3 (TIM-3), and lymphocyte activation gene-3 (LAG-3), and of transforming growth factor-beta (TGF-β)-associated molecules, latency-associated protein (LAP) and glycoprotein A repetitions predominant (GARP) or co-expression of ectonucleotidases, CD39 and CD73, is a characteristic feature that helps in distinguishing pTreg from tTreg. These features of pTreg are especially evident at tumor sites and are interpreted as evidence of greater ability to mediate suppression. Further, these phenotypic features appear to emphasize that there is a division of labor among these cell subsets, with tTreg responsible for maintaining tolerance to self and pTreg regulating responses to non-self. The absence on the Treg surface of markers such as CD127 or CD26 has often been useful for differentiating Treg from CD4+ T cells. However, due to Treg plasticity and the possibility that co-expression of certain phenotypic markers distinguishes subsets of Treg with quantitatively different suppressive functions, this differentiation is not simple or easy. In the absence of a single specific, stable marker for Treg, combinations of markers are often used to define Treg. This need for the use of multiple marker panels further emphasizes the existence of considerable heterogeneity among human Treg populations.

Immunohistochemistry broadly used for Treg detection in formaldehyde-fixed paraffin-embedded human tissues depends entirely on selection of antibodies (Abs) that work...
well with such specimens, and as discussed elsewhere, should not depend on expression of FOXP3 alone, as pTreg present in tumors may be negative for this marker.

Attempting to bring some measure of consensus to the field, a recent international workshop on Treg was organized by the Collaborative Immunoguiding Program. The workshop made the following (soon to be published) suggestions regarding the flow cytometry panels to be used for human Treg assessments: a) a minimal definition of human Treg should include CD3, CD4, CD25, CD127, and FOXP3 markers, with an addition of Ki67 and CD45RA to clarify the Treg activation status; b) the sole use of any of the three most commonly used flow panels for the Treg phenotypic definition – 1) [CD25+CD127loFOXP3+ Treg], 2) [FOXP3HELIOS+ Treg], and 3) [FOXP3hi CD45RA+ vs FOXP3loCD45RA− to distinguish activated vs nTreg, respectively] – leads to underestimation of the Treg frequency ranging between 25% and 65%. The same workshop concluded that CD39 and CTLA-4, which have been described as functional markers on Treg, denote activated or tTreg and thus are considered as “optional” markers.

However, a somewhat different view of identifying Treg subsets in cancer patients could be taken based on the observed differences between the phenotype of Treg in healthy donors vs that in patients with cancer or between the phenotype of Treg at the tumor site vs that in the patients’ peripheral blood. Specifically, it appears that in cancer patients, the frequency of pTreg in the blood and tumor tissues is often elevated, and these accumulating Treg have high expression levels of surface markers associated with suppression such as CD39, CD73, LAP, GARP, COX-2, and others. These Treg also have intracytoplasmic expression of perforin, granzyme B, and/or IL-10, molecules associated with immune suppression. Expression by Treg of these “functional” markers is counterbalanced by the presence at tumor sites of Treg co-expressing inhibitory receptors, CTLA-4, PD-1, TIM-3, or LAG-3. In aggregate, these observations suggest that pTreg present in the TME may be phenotypically and functionally distinct from tTreg. Therefore, a broader Treg definition, one that allows for the more precise discrimination of tTreg from pTreg in patients with cancer, is needed. As pTreg populations, which likely include subsets of heterogeneous suppressor cells, predominate in cancer, their localization, numbers, phenotypic signatures, and suppressor functions are of utmost importance. While none of these markers are specific for Treg, when combined with surface CD25 and/or intracytoplasmic FOXP3, they are useful because they allow for the assessment of the functional potential of Treg by flow cytometry without the need for Treg isolation required for conventional CFSE-based suppressor assays.

More recently, efforts to identify a specific Treg marker that might distinguish tTreg from pTreg have focused on Kruppel-like factor 2 (KLF2), a transcription factor that regulates chronic inflammation and that is necessary for the development of pTreg but not of tTreg. This finding not only emphasizes the phenotypic and functional distinction between these Treg subsets but also suggests that discrimination between them may have critical therapeutic implications for selective rather than “global” Treg depletion.

**Functional attributes of Treg in patients with cancer**

We and many others have commented on elevated suppressor functions mediated by Treg in the peripheral circulation of patients with solid or hematological malignancies. In the context of Treg, “suppressor functions” are generally defined as significant inhibition in responder cells of activation (including signaling via activating receptors), proliferation, cytokine/soluble factor production, or of gene expression levels. A number of in vitro assays have been developed to measure suppression mediated by Treg. Some are based on multicolor flow cytometry to measure surface or intracytoplasmic expression levels by Treg of suppression-associated molecules (LAP, GARP, CD39, CD73), as discussed above. These flow-based assays do not require isolation or culture of Treg and thus are commonly used for monitoring of Treg in human specimens. Other assays require coculture of isolated Treg and CFSE-labeled responder T cells, to quantitate levels of suppression mediated by Treg. In such cocultures, suppression of responder cell activation, proliferation, cytokine production, or gene expression can be quantitatively determined. Still other assays measure FOXP3 demethylation in Treg by MS-qRT-PCR to estimate Treg-specific demethylation region. Methodological details for these functional Treg assays can be found in the references.

With a recent more reliable detection and discrimination of Treg in tissues and the peripheral circulation of patients with cancer, it has become apparent that Treg accumulating in at the tumor site are phenotypically and functionally altered relative to circulating Treg. We have recently reported that expression levels of inhibitory receptors, PD-1, CTLA-4, and TIM-3, as well as of CD39, an enzyme which participates in conversion of adenosine-5’-triphosphate (ATP) to immunosuppressive adenosine (ADO), were significantly elevated in Treg within TIL isolated from human head and...
neck squamous cell carcinomas (HNSCCs) relative to expression of these markers in paired peripheral blood Treg.25 Others have observed similar upregulated expression of inhibitory receptors on TIL, including Treg, in various other solid tumors. For example, in human non-small-cell lung cancer, a majority of CD4+FOXP3+ TIL also expressed TIM-3,7 and TIM-3+FOXP3+CD4+ Treg preferentially accumulated in the tumor nests in hepatocellular carcinoma.46 Camisaschi et al reported that in melanoma and in colorectal carcinoma, LAG-3+CD4+CD25+FOXP3+ Treg were preferentially expanded in PBMC as well as in TIL and mediated strong suppressor activity.24 In aggregate, these data suggest that the tumor can induce changes in the receptor profile of Treg thus altering their functions. This may lead to Treg “activation” and upregulation of their suppressor functions or to downregulation of suppression by signaling of the inhibitory receptor expressed on Treg. The implication of these data is that highly suppressive Treg accumulating in the TME may need to be “restrained” via the upregulation of inhibitory checkpoint receptors from excessive suppression that might interfere with immunologic homeostasis.39 Alternatively, it has been suggested that, in contrast to functional blockade induced by signals delivered via checkpoint receptors to all other immune cells, iTreg induction, proliferation, and suppressive functions are promoted by checkpoint receptor engagement.23 Thus, co-expression of “activation” markers and inhibitory receptors on pTreg in the peripheral circulation of cancer patients, and especially at tumor sites,60,61 emerges as an important surrogate marker for Treg functions, and as such, should be included in monitoring of Treg.

The emerging evidence further suggests that in the presence of tumor-derived signals, Treg might be regulated to preferentially use specific inhibitory molecular pathways.37 As previously discussed37 and illustrated in Figure 2, Treg are known to utilize a variety of mechanisms for mediating suppression.46,55,62–64 However, it is unclear whether all Treg are capable of perusing these different mechanisms or whether Treg subsets specializing in one type of suppression exist. Therefore, it may be reasonable to envision the scenario where different solid tumors create microenvironments in which Treg are instructed to preferentially adopt the suppression pathway that best fits with environmental programming in situ. For example, HNSCCs are known to express COX-2 and secrete PGE₂, which signals via four prostaglandin E receptors expressed on immune (as well as other) cells, upregulating 3′,5′-cyclic adenosine monophosphate (3′,5′-cAMP) levels in responder cells and thus inducing immune suppression.45,65 We have shown that human CD4+CD25+ T cells cocultured in the presence of COX-2+ HNSCC cells differentiated into highly suppressive FOXP3+COX-2+ Treg, which produced PGE₂, and other suppressive factors.45 In contrast, COX-2+ HNSCC induced Treg with a significantly lower expression of inhibitory receptors and lower output of immunosuppressive factors.45

The TME of most tumors is enriched in ATP, and the ability of accumulating CD4+CD25+ Treg to hydrolyze ATP to AMP and then, upon upregulation of CD73, to ADO likely represents one of the most common mechanisms of tumor-induced immunosuppression. Expression on the Treg surface of markers such as LAP and GARP suggests the involvement of the TGF-β pathway in tumor-induced suppression by Treg, which is common for cancers producing this cytokine, for example, HNSCCs66 (our unpublished data). These examples illustrate how human tumors regulate suppressive functions of Treg that are recruited to the TME.

**The ADO-PGE₂ pathway and Treg-mediated suppression**

ADO is a well-known mediator of diverse regulatory processes in the endocrine, vascular, neurological, renal, pulmonary, and immunological systems.67,68 It plays a key role in various diseases, including cancer, chronic inflammation, infections, and autoimmune disorders.45,67 Exogenous ADO

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**Figure 2** Treg accumulating in the TME (activated iTreg) utilize various suppressive mechanisms to inhibit functions of Teff.

**Notes:** These include consumption of the available IL-2,76 utilization of ADO and PGE₂,77 release of inhibitory cytokines including TGF-β and IL-10,77 release of Fasl,86 and/or GrB,85 and upregulation of NRP-1 which interacts with its ligand semaphorin-4A on lymphocytes or dendritic cells, resulting in better survival of Treg and greater Treg-mediated suppression.46 iTreg also produce scores of exosomes71,106 which carry all of the above-listed iTreg products as well as nucleic acids and deliver them to Teff, thus contributing additional inhibitory signals. The suppressive factors released by iTreg interact with the cognate receptors present on the Teff surface, which process and direct the negative signals to the respective molecular pathways. The final result is a partial or complete loss of effector functions in responder immune cells.

**Abbreviations:** Treg, T regulatory cells; TME, tumor microenvironment; iTreg, inducible Treg; Teff, T effector cells; IL, interleukin; ADO, adenosine; TGF-β, transforming growth factor-beta; GrB, granzyme B; NRP-1, Neuropilin-1; ATP, adenosine-5′-triphosphate; ADP, adenosine diphosphate; TCR, T cell receptor; cAMP, cyclic adenosine monophosphate.
is a product of ATP hydrolysis by two ectoenzymes acting in sequence: CD39, an ectonucleoside triphosphate diphosphohydrolase-1, which hydrolyzes ATP to ADP and AMP, and CD73, an ecto-5'-nucleotidase which catalyzes AMP conversion to ADO. Signaling via its four surface G-protein-coupled receptors, A₁a, A₂a, A₂b, and A₃ which are widely distributed throughout tissues, ADO mediates regulatory effects via up- or downregulation of intracellular levels of 3',5'-cAMP. Expression of CD39 and CD73 on Treg was first reported by Borsellino et al.⁶⁰ and Deaglio et al.⁶⁰ in 2007. Since then, we have studied the ability of human Treg to produce ADO and showed that in vitro-generated, cultured iTreg (the so-called Tr1 cells) upregulated surface expression of CD73, co-expressed CD39 and CD73, efficiently hydrolyzed ATP to 5'-AMP and ADO, secreted copious levels of ADO, and mediated suppression of Teff functions via the A₂aR engagement.⁵⁵ In contrast, nTreg, which expressed CD39 but not CD73 on the cell surface, mainly produced 5'-AMP and produced ADO only when co-incubated with CD4⁺CD73⁺ T cells, CD73⁺ B cells, or tumor-derived exosomes, which carried membrane-tethered CD39 and CD73.⁷ In contrast to CD4⁺ Teff, human Treg express little if any CD26, which is linked to ADO deaminase at the cell surface, and thus are inefficient in converting ADO to inosine.⁷² Increased pericellular levels of ADO in Treg might facilitate autocrine signaling, potentially augmenting their suppressor activity. As the A₂aR is expressed on Treg, ADO generated by Treg could signal via this ADO receptor to promote Treg functions.⁷₂ These data suggest that the ADO pathway may not only be important for Treg proliferation and Treg-mediated suppression of other immune cells expressing ADO but, via its autocrine activity, might also play a key role in the upregulation of Treg suppressor functions.⁷₂

In the immune system, ADO inhibits functions of immune cells and is considered to be a powerful anti-inflammatory factor.⁶⁵,⁶⁷,⁶⁸ In cancer, however, in addition to promoting migration of immune cells to the tumor and inhibiting antitumor functions of accumulating Teff, ADO promotes differentiation, expansion, and suppressor activity of Treg and myeloid-derived suppressor cells (MDSCs).⁷₃,⁷₄ As recently discussed, the ADO pathway in the TME ceases to be a protective pathway guarding against tissue damage by activated immune cells and becomes a tool for suppressing antitumor immune functions, and through its effects on the vasculature, for promoting metastasis.⁷₅ Importantly, as indicated above, these pro-tumor activities of Treg occur in cooperation with the tumor-driven PGE₂ pathway,⁷₂ as the ADO and PGE₂ pathways converge at the adenylate cyclase, upregulating its activity and thus 3',5'-cAMP levels in responder cells. Together, these two factors deliver powerful immunoinhibitory signals to antitumor responder cells.

Treg as potential biomarkers in cancer

The ADO/PGE₂ pathway operating in the TME and discussed above is but one example of strategies that tumors employ in an attempt to utilize Treg for silencing of antitumor responses. Other mechanisms of suppression exercised by Treg include production of inhibitory cytokines (IL-10, TGF-β),⁶⁶,⁷⁵,⁷₆ Fas/FasL-dependent apoptosis of activated CD8⁺ T cells,⁴⁶ or the engagement of the Neuropilin/semaforin-4A pathway.⁷₆,⁷₇ Accumulations of Treg as well as MDSC in human tumors and their increased frequency in the circulation of cancer patients have been widely reported.¹⁻³,⁷₄ Many reports, but not all, link these accumulations of CD4⁺FOXP3⁺CD25hi Treg to poor prognosis due to suppression of antitumor responses by the accumulating Treg.⁴⁻¹¹ Notably, in human colorectal cancer and in breast cancer, the presence and density of FOXP3⁺ Treg have been reported to predict favorable outcome and a better locoregional control of the tumor.¹₈,²⁰ Also, in human lymphomas, elevated circulating Treg predict better outcome.⁸⁻¹⁰ Thus, Treg frequency in the tumor or in the periphery is a potentially important prognostic biomarker in cancer. Treg enumeration and characterization in situ could provide important clues about the tumor’s immune signature, which currently is becoming recognized as an important prognostic factor in various human solid tumors.⁷⁹ As the TME is created and maintained by the tumor, phenotypic and functional characterization of Treg among TIL and in the peripheral circulation of patients with cancer might inform us about tumor itself, especially its aggressiveness or propensity to metastasize. Given recent emphasis on the tumor immune signature and emerging correlations of immunohistochemistry data to cancer patients’ survival,⁷⁹,⁸⁰ the phenotypic, and especially functional, characterization of Treg in situ assumes a new and potentially important role in establishing the prognostic significance of Treg. While Treg significance as a prognostic marker is best established in colorectal carcinoma,⁸¹ investigations are in progress to extend and confirm these findings to other solid tumors.

Based on measures of the magnitude of immune response silencing by Treg in cancer (ie, Treg suppressor functions) rather than their phenotype in situ or in the peripheral circulation, it might be possible to arrive at an even better estimate of Treg prognostic significance. Similarly, measures of Treg functions might correlate better with responses to
oncological therapies than does their phenotypic enumeration. However, because Treg are heterogeneous, consisting of many subsets of functionally distinct cells, and because no universal distinguishing marker for Treg is currently available, their use as a biomarker of prognosis is limited and has to be taken with caution. Furthermore, current attempts to therapeutically deplete Treg might enhance tumor immunity in some patients but be detrimental in others. It is necessary to remember that most of the studies examining the association of the Treg phenotype with prognosis or response to therapies were based on the use of FOXP3 as a “specific” Treg marker. However, a recent comprehensive review of the prognostic significance of FOXP3+ T cells in 16 nonlymphoid cancers suggested that FOXP3 by itself is not a reliable marker of human Treg and that the tumor site, that is, the TME, has a major impact on biologic effects of FOXP3+ Treg. Overall, the prognostic value of Treg in cancer remains questionable, although it is possible that introduction in the future of more specific high-throughput assays for Treg might provide a more discriminating approach for evaluating their value as surrogate markers of prognosis, outcome, or response to therapy.

It has been reported that expression of surface markers on Treg can be altered in disease and in patients undergoing conventional therapies or immune therapies. Therefore, the selection of a panel of markers for measuring Treg is a critical task that will ultimately determine the Treg role as biomarkers of prognosis in cancer and other disease. As discussed earlier, there is still no consensus as to which marker panel (of several available) is best, and which subset of Treg should be monitored. Focusing on one functional subset, for example, on the CD4+CD39+CD25+ ADO-producing Treg, as is done in the author’s laboratory, may be limiting in scope but offers an advantage of following disease-associated changes in this subset of Treg and correlating these changes to disease progression.

**Therapeutic approaches to eliminating Treg-induced suppression**

If Treg play a role in promoting tumor escape, as suggested by many in vitro and in vivo studies, then elimination or silencing of Treg becomes a desirable therapeutic objective. Indeed, a considerable body of recent literature deals with various methods for Treg depletion. Treg express surface molecules that can be specifically targeted by Abs or pharmacologic inhibitors. Table 1 lists the Treg-associated molecules that potentially could be targeted for Treg silencing either by Treg removal or impairment of Treg suppressor functions. To date, a variety of agents, including Abs (daclizumab: anti-CD25 Ab), IL-2 fusion toxins such as denileukin diftitox (Ontak), or drugs such as cyclophosphamide or tyrosine kinase inhibitors (sunitinib), have been tested in preclinical in vitro studies with human cells. Many in vivo studies in animal models of cancer have been performed testing for efficiency in depleting Treg. Advantages and disadvantages of these depletion strategies have been extensively reviewed.

Based on favorable preclinical results, some depletion strategies are being used alone or in combination with immunotherapies in human clinical trials (Table 2). The table lists clinical trials posted online at [http://www.clinicaltrials.gov](http://www.clinicaltrials.gov) that have utilized one or more Treg-depleting strategies presented in Table 1. However, in contrast to successful and meaningful Treg depletion studies in mouse models, it has not been possible to convincingly correlate Treg depletion by these agents with clinical benefits in patients with cancer. This may be due to inadequate depletion efficacy of the drugs, innate resistance of Treg to certain drugs, selective sensitivity of some but not all Treg subsets to the drugs being used, or the ability of the host to rapidly re-populate the depleted Treg. Recent experiments support the notion that not all Treg are the same, and that Treg mediating antitumor responses (ie, iTreg) represent a unique subset or subsets of CD4+ T cells with properties distinct from those of Treg responsible for mediating tolerance to self-antigens. This argues against the concept of a “global” Treg depletion (eg, with high-dose cyclophosphamide) and for the use of more selective depletion strategies that would protect Treg-regulating autoimmunity and eliminate those that mediate suppression of antitumor immunity. However, because the phenotypic distinction between iTreg and iTreg is blurred at this time, it may be difficult to selectively target one Treg subset in preference of another. Surprisingly, there is evidence that CD4+CD25+FOXP3+CD45RA+ Treg were not altered by daclizumab administered prior to an antitumor vaccine in patients with breast cancer, while the depletion of CD4+CD25+FOXP3+CD45RA+ Treg has led to selective re-population of the partly depleted Treg compartment with re-programmed or newly minted CD4+IFN-γ+ T cells that no longer mediated suppression. These studies suggest that interference with the Treg compartment by the Treg-depleting therapies may profoundly alter properties of Treg subsets, leading to re-population with T-cell subsets showing unexpected characteristics. In this context, our cross-sectional studies of patients with HNSCC treated with the standard-of-
Table 1 Potential molecular targets for therapeutic depletion or re-programming of human Treg

| Targeted Treg marker | Therapeutic agent | Result | Reference |
|----------------------|-------------------|--------|-----------|
| CD25 (IL-2R)         | Anti-CD25 Ab*     | Reduced Treg | 95 |
|                      | (daclizumab)      | Re-programming | |
|                      | Denileukin difitox* (Ontak) | Reduced Treg | 109 |
|                      | Bivalent IL-2 fusion toxin (high affinity) | Reduced suppression | |
| TGF-β pathway        | TGF-β antagonism | Depleted Treg function inhibited | 110 |
| LAP, GARP, active TGF-β | Neutralizing anti-TGF-β Ab (GC1008; fresolimumab)* | Reduced Treg | 111 |
|                      | (LY2157299)*      | Inhibition of Treg generation | |
| TGF-βR I/II          | Soluble TGF-βR I/II | Impairment of Treg function? | 111 |
| Immune checkpoints   | Blocking Abs      | Treg reduced | 112–114 |
| CTLA-4               | Ipilimumab*       | Impaired Treg activity | |
| PD-1                 | Pembrolizumab*    | Treg re-programming? | |
| TIM-3, LAG-3         | Abs in development | | |
| Adenosine pathway    | Selective blockade | Selective Treg depletion | 100,101 |
| CD39                 | Neutralizing Abs  | Treg reduced | |
| CD73                 | Pharmacologic inhibition | Inhibition of ADO production | 65,68 |
| A2A R                | Selective blockade | Inhibition of PGE2 production | 45,72,94 |
| COX-2 pathway        | Celecoxib         | | |
|                      | Indomethacin      | | |
|                      | Diclofenac        | | |
|                      | Ibuprofen         | | |
|                      | Blocking Ab       | Impaired Treg activity and expansion | 115,116 |
| TNFR2                | Anti-GITR Ab      | Attenuation of suppressor activity | 117 |
| Chemokine receptors  | Receptor blockade migration | | |
| (CCR 4, 5, 6, 10)    | High-dose cyclophosphamide* | | |
|                      | Low-dose cyclophosphamide* | | |
| All Treg             | Sunitinib*        | Treg reduced | 91 |
|                      | Fludarabine*      | Treg reduced | 121 |
| PI(3)K p110(delta)   | Pharmacologic inhibition | Inhibition of Treg suppression | 122 |

Notes: Strategies that are listed have been used in preclinical studies. *Those that have been translated to the clinic.

Abbreviations: Treg, T regulatory cells; IL, interleukin; Ab, antibody; TGF-β, transforming growth factor-beta; LAP, latency-associated protein; GARP, glycoprotein A repetitions predominant; CTLA-4, cytotoxic lymphocyte antigen-4; PD-1, programmed death-1; TIM-3, T cell immunoglobulin mucin-3; LAG-3, lymphocyte activation gene-3; ADO, adenosine; TNFR, tumor necrosis factor receptor 2.

care chemoradiotherapy (CRT) showed that in a substantial proportion of these patients, circulating Treg become more resistant to CRT than conventional CD4+ Teff cells, persist for prolonged time periods in the circulation, upregulate expression of pro-survival molecules Bcl-2 and Bcl-xL, and might contribute to depressed antitumor immunity potentially associated with cancer recurrence. Although effects of conventional or immune therapies on the Treg frequency and functions remain a subject of contention, it appears that much of this controversy arises from the tremendous plasticity of Treg, which in cancer is almost certainly orchestrated by the presence of the tumor and of various tumor-derived factors.

In view of the existence of multiple inhibitory pathways in the TME, such as the ADO/PGE2, TGF-β, IL-2/IL-2R, and Neuropilin-1/semaphorin-4a pathways, and emerging evidence that Treg might selectively utilize these pathways for mediating immune suppression, the strategy of “blocking the inhibitors” with neutralizing Abs or pharmacologic inhibitors has been considered. The strategy is based on the inhibitor ability to antagonize negative signaling ongoing between iTreg and Teff, and it calls for the delivery to patients of Abs or pharmacologic agents specific for key components of an inhibitory pathway operating in the TME and responsible for tumor-induced suppression. The difficulty is to a priori discern which of the multiple inhibitory pathways plays a
Table 2 Immunotherapy clinical trials incorporating strategies for Treg depletion in patients with solid or hematologic malignancies

| Cancer                                      | Clinical trial gov number | Treg-targeting agent | Immunotherapy                                           | Trial status |
|---------------------------------------------|---------------------------|----------------------|---------------------------------------------------------|--------------|
| AML relapsed                                | NCT 01106950 Phase II     | Cyclophosphamide     | Haploidentical NK cells                                 | Terminated102|
| Colorectal metastatic to liver/lung         | NCT 00986518 Phase I/I    | Ex vivo sorting to   | Adoptive transfer of autologous lymphocytes            | Completed4   |
|                                             |                           | deplete Treg         | Fludarabine                                             |              |
| Relapsed hematologic cancers                | NCT 00675831 Phase I      | Anti-CD25 Ab using   | Depleted donor lymphocyte infusion                      | Completed4   |
|                                             |                           | ClinIMACS            | Fludarabine                                             |              |
| Renal cell cancer metastatic                | NCT 01462214 Phase II/I   | Metronomic low-dose  | Everolimus                                              | Recruiting122|
|                                             |                           | cyclophosphamide     |                                                        |              |
| Melanoma stages IIIc–IV                    | NCT 022009384 Phase II    | Denileukin diftitox  | Ipilimumab                                              | Recruiting  |
| Melanoma                                    | NCT 00847106 Phase II/I   | Daclizumab            | DC-based antitumor vaccine                              | Completed4   |
| Melanoma recurrent stage IV                 | NCT 01307618 Phase II     | Daclizumab            | Peptide-based antitumor vaccine                        | Active, not  |
| Metastatic breast, lung, colorectal,        | NCT 00128622 Phase I      | Denileukin diftitox  | TRICOM DC-based vaccine                                 | Completed4   |
| pancreatic cancers                          |                           |                      |                                                        |              |
| Solid tumors (advanced, recurrent)          | NCT 01929486 Phase I      | Mogamulizumab        | None                                                    | Recruiting  |
| Melanoma stage IV                           | NCT 00056134 Phase II/I   | Denileukin diftitox  | Tumor peptide-loaded autologous DC                      | Completed4   |
| Melanoma metastatic                         | NCT 00515528 Phase II     | Denileukin diftitox  | 4-Peptide antitumor vaccine                              | Active, not  |
| Mesothelioma                                | NCT 01241682 Phase I      | Low-dose             | Vaccine with tumor-lysate pulsed DC                      | Completed4   |
|                                             |                           | cyclophosphamide     |                                                        |              |

Notes: The above list of clinical trials includes 12/20 that can be found on the [ClinicalTrials.gov](http://www.clinicaltrials.gov) site. Clinical trials that were withdrawn or terminated are not listed. *Results of these completed trials have not been posted.*

Abbreviations: Treg, T regulatory cells; AML, acute myeloid lymphoma; NCT, national clinical trial; NK, natural killer; Ab, antibody; DC, dendritic cell.

key role in immune escape of a given tumor. For example, in patients with tumors expressing COX-2 such as HNSCC, which are richly infiltrated with iTreg-producing PGE2, inhibitors of the PGE pathway (celecoxib, indomethacin, diclofenac, ibuprofen) have been clinically used with an intent to block immune suppression.45 As ATP levels are generally high in the TME of human solid tumors,29 and as tumor-associated iTreg overexpress CD39 and CD73 producing lots of ADO,71 it is safe to predict that antagonizing this pathway at the ectoenzyme or the A2A,R level would effectively reduce or eliminate ADO-mediated suppression. This approach has been shown to work both in vitro with human Treg–Teff cocultures71 and in preclinical models of cancer.99,100 It is important to remember that antagonistic drugs or Abs with specificity for an antigen present on Treg and on tumor cells, as is the case with CD39 and CD73 ectonucleotidases, for example, will target not only Treg but also tumor cells, potentially amplifying their effectiveness. An additional benefit of antagonizing ADO-induced suppression may derive from the fact that it involves blocking of Treg suppressor functions without depletion of all Treg and risking the development of autoimmunity.101

Currently, the most widely used strategy for reducing tumor-induced immune suppression is the immune checkpoint blockade with Abs specific for CTLA-4, PD-1, or PD-L1.102,103 The targeted molecules are negative inhibitors of immune responses mediated by activated Teff. However, Treg, especially those present in the TME, are known to express a variety of the same regulatory molecules.24,25 Therefore, it has been suggested that in addition to blocking negative signaling in Teff, the checkpoint blockade with, for example, anti-CTLA-4 (ipilimumab) or anti-PD-1 (nivolumab) Abs also eliminates Treg by a mechanism referred to as antibody-dependent cellular cytotoxicity (ADCC).104 There is recent evidence that in vitro targeting of CTLA-4+ Treg with ipilimumab reduces suppression exerted by Treg on natural killer cells, which are now able to mediate ADCC and thus potentiate antitumor functions of ipilimumab.64 The reported antitumor efficacy of checkpoint-blocking Abs in human clinical trials may be related to inhibition of activated T cells and also to the Ab-driven elimination of iTreg. The potential of ipilimumab for elimination of CTLA-4+ Treg is especially intriguing in view of current reports that some monoclonal Abs used for cancer therapy,
for example, cetuximab approved for treatment of HNSCC, actually increase the frequency and suppressor functions of Treg and that these increases can be related with poor prognosis. This would argue for a combination of cetuximab and ipilimumab in the future to improve antitumor effectiveness of immunotherapy. As these cellular mechanisms of Ab cancer immunotherapy are potentially related to the observed clinical responses and outcome in patients with cancer, they remain under intense scrutiny.

Summary

The presence and functions of human Treg in cancer have been intensively investigated. Nevertheless, the role that these suppressor cells play in cancer progression remains controversial. It appears that while contributing to tumor escape from the host immune system, Treg are also involved in regulating immune responses to self and controlling inflammatory responses that threaten to disrupt tissue integrity. This small subset of CD4+ T cells is endowed with a remarkable characteristic of plasticity that allows Treg to rapidly respond to recruiting stimulatory signals by trafficking to sites requiring their interventions, rapid expansion, overexpression of surface receptors involved in their functions, and conversion to highly effective regulatory cells that can act in a paracrine as well as an autocrine manner. It appears that in cancer, expansion and activation of Treg occur in response to tumor-generated signals, leading to tumor escape. The remarkable plasticity of Treg infiltrating human tumors is reflected in their phenotypic and functional heterogeneity that may influence disease outcome. It appears that genetic and environmental factors promote variability in the expression of Treg cell signature genes, so that Treg gene repertoire differs between individuals. If so, then Treg involvement in human cancer and other diseases will have to be viewed in the light of personalized medicine.

Recent insights into Treg accumulating at tumor sites and in the peripheral circulation of patients with cancer indicate that Treg responding to environmentally generated stimuli participate in already existing inhibitory molecular pathways, which characterize the TME created by a given tumor. At the same time, Treg entering a TME rich in activated inflammatory cells can regulate inflammation, decreasing the potential for pro-tumor effects. A better understanding of molecular pathways operating in the TME is needed to be able to discriminate “bad” Treg (promote tumor escape) from “good” Treg (restrict destructive chronic inflammation). This concept underlies the use of Treg as biomarkers of tumor progression and the selection of therapeutic strategies for Treg elimination to help restore antitumor immunity in cancer. The understanding of Treg diversity is critical for either of these strategies to be successful, and a sustained focus on the molecular pathways that Treg use in the TME is likely to facilitate future progress.

Disclosure

The author reports no conflicts of interest in this work.

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