Physicians’ perspectives and future vision on disability assessments by phone during the COVID-19 pandemic: a cross-sectional survey

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Abstract

Background: Physicians, who perform disability assessments for the Dutch Social Security Institute, were urged to conduct phone consultations from their homes to prevent the spread of COVID-19. The purpose of the study was to evaluate the perspectives of physicians regarding phone consultations during the COVID-19 pandemic. Additionally, to explore physicians’ views on a more widespread future use of phone consultations in the context of work disability assessments.

Methods: An electronic survey conducted from June to August 2020 included 41 statements categorized into themes previously identified in both the literature on physicians’ phone consultations and emerging from daily practice. All 1081 physicians working at the Dutch Social Security Institute were invited by e-mail to participate in the survey. Participants indicated on a 5-point Likert scale whether they strongly disagreed, disagreed, neither agreed nor disagreed, agreed or strongly agreed with the statements. The collected data were analysed using descriptive statistics.

Results: In general, physicians had become accustomed to perform phone consultations. Negative experiences included difficulties in getting an impression of patients and assessing patients’ functional limitations. About half of physicians found that phone consultations took more effort, 61% asked more questions due to no direct patient observations. According to 67%, it is mostly necessary to perform an in-person consultation to adequately assess functional limitations of a patient with persistent medically unexplained physical symptoms. A great majority did not prefer telephone consultations to in-person consultations. However, more than half of physicians perceive a greater preference for phone consultations in the future than previously. 56% thought that replacement of in-person consultations with phone consultations in the future might lead to more complaints.

Conclusions: Perspectives and future views varied among physicians performing disability assessments by phone. A majority of physicians experienced difficulties with different aspects of the assessment. Despite these difficulties, most physicians support to continue the wider use of phone consultations. To improve remote disability assessments it is...
Background
The coronavirus disease (COVID-19) pandemic caused a tremendous health crisis worldwide. Governments across the world introduced strict public health measures to prevent the spread of COVID-19. Following these measures, employees adhered to strict social distancing rules and had to adapt to working from home as much as possible.

In line with national and international healthcare policies to minimize in-person contact with patients whenever possible, [1, 2] all in-person disability assessments of potentially vulnerable disability benefit claimants in the Netherlands were suspended to limit the risk of contagion. Physicians, who perform disability assessments for the Dutch Social Security Institute (SSI), were thus urged to conduct phone consultations from their homes. These measures ensured that sick-listed and chronically ill people had continued and legitimate access to compensation for income loss.

The rapid shift to full-scale phone consultation meant a significant change in the daily routine of physicians working at the Dutch SSI. They were not used to phone consultations on such a large scale and expressed their concerns, [3] particularly about the impact it might have on the quality of their work. According to Dutch professional standards, assessments should be based on adequate methods [4, 5]. These methods comprise, for example, taking a social and medical history of the patient, and performing a physical examination, with the patient as the most important direct source of information. Through these methods physicians are able to gather information about the actual complaints of their patients and how the medical problems affect daily life functioning and work participation of these patients. Physicians questioned if they would be able to conclude an assessment by phone, specifically when patients have persistent medically unexplained symptoms or might disagree with the assessment outcome.

Due to the ongoing COVID-19 pandemic, phone consultations were expanded to ensure continuance of social security services. The rapid implementation of new working methods could present challenges such as missing of non-verbal communication, [6] but it might also provide opportunities regarding accessibility, service efficiency and workload reduction [7, 8].

In order to address challenges and to utilize opportunities, insight in the experiences of physicians who conduct phone consultations is needed. Alternatives to in-person consultation were explored worldwide in many medical fields, [2, 9, 10] but not yet in the field of work disability assessments. It is not known how physicians in this field experience phone consultations. The COVID-19 pandemic and the large number of disability assessments by phone provide an opportunity to obtain insight into how physicians react to phone consultations. This, by investigating the experiences of physicians using this alternative to in-person consultation and to evaluate their perspectives on performing phone consultations in the future. With these findings of this study we hope to inform the potential further use and implementation of phone consultations in the field of work disability assessments.

The aim of this study is:
1. To evaluate the perspectives of physicians regarding phone consultations as an alternative to in-person consultations during the COVID-19 pandemic.
2. To explore physicians’ views on a more widespread future use of phone consultations in the context of work disability assessments.

Methods
Design
A cross-sectional survey study was performed in order to evaluate the perspectives of physicians regarding phone consultations and to explore their views on a more widespread future use. The study was reported in accordance to the Checklist for Reporting Results of Internet E-surveys (CHERRIES) [11, 12].

Participants
The target population comprised physicians employed by the Dutch SSI. The Dutch SSI is an autonomous authority and is commissioned by the Ministry of Social Affairs and Employment to implement employee insurances among other things. One of the core tasks of the Dutch SSI is evaluating illness and labour incapacity. Its 1106 physicians perform disability assessments of patients who apply for a disability benefit after 2 years of sick leave. These assessments comprise an interview with the patient and for example a physical examination or a
request for more medical information from third parties. In addition, the physician assesses the patient’s work limitations and abilities. Based on the physician’s assessment the patient may be urged to return to work or receives a disability benefit.

Neither patients, nor any patient data were used in this study.

Procedure
All 1081 physicians employed by the Dutch SSI were invited to participate; only the 25 physicians who piloted a first version of the survey were excluded. The physicians were informed about the study aim and procedure on June 19, 2020. They were then asked to complete an anonymous online survey that was distributed by email on June 23, 2020; a reminder was sent 6 weeks later. Both emails contained a link to the online survey tool Metrics that Matter. Physicians who decided to participate provided informed consent in the first survey question. Answers could be changed until survey submission; results were only saved after submission. The survey tool avoided duplicate entries from the same email address. The survey was closed on August 18, 2020.

Survey
The research team developed a first version of the survey, based on experiences with phone consultations in healthcare, identified by scoping the scientific literature, and adapted to the context of work disability assessments [6–8, 13–15]. This first version of the survey was piloted by 25 physicians at the Dutch SSI. These physicians provided feedback regarding the content validity and readability of the survey. The research team adapted the survey on the basis of the feedback and suggestions for improvement. The final survey contained 41 statements categorized into seven topics: physician-related aspects, legal aspects, practical aspects, medical aspects, patient-related aspects, communication aspects and phone consultations in the future. Physicians indicated on a 5-point Likert scale whether they strongly disagree, disagree, neither agree nor disagree, agree or strongly agree with the statements. A ‘not applicable’ answer choice was added. In addition, physicians rated the phone consultations on the whole on a scale from 1 (very bad) to 10 (very good). Finally, physicians’ demographic data on age, gender and working experience were collected.

Data analysis
Descriptive statistical analysis of physicians’ agreement or disagreement with the statements was performed, using SPSS statistics, version 26. The response options were dichotomised, indicating either agreement (strongly agree, agree) or no agreement (other three categories) with each statement. The number of physicians and percentages were reported. In addition, for the last question “On the whole, I would rate the phone consultations as follows” the mean and the median rates, including the interquartile range (IQR) were presented.

Results
A total of 345 physicians responded to the survey. Four of them did not provide informed consent. Three hundred forty-one physicians completed the survey, resulting in a response rate of 32%. Fifty-three percent were female, the mean age was 48 years (SD 14) and 60% were senior physicians. A range of working experience was covered: 50% worked less than 10 years for the Dutch SSI, 37% more than 20 years.

More than half (59%) of the physicians rated the phone consultations with a 7 or higher on a scale of 1 to 10. The mean rate was 6.4 and the median rate was 7 (IQR 6–8).

Physician-related aspects
The majority of the physicians (66%) found that phone consultations came easily to them and 74% experienced getting used to them (Table 1). On the other hand, only 19% preferred holding phone consultations to holding in-person consultations. Half of physicians (50%) felt they had more space to organize their own day when holding phone consultations, and 24% experienced less work pressure.

Legal aspects
Forty-three percent of the physicians were more worried about receiving a complaint by replacing in-person consultations with phone consultations. Furthermore, 59% thought it would lead to more objections and appeal cases against the outcome of the assessment. On the other hand, only a minority (14%) discussed the assessment with a supervisor or peer. Twenty-nine percent of the physicians were unable to conclude an assessment by phone if the patient disagreed with their verdict. Few physicians (14%) had concerns about their patients’ privacy.

Practical aspects
Almost half of the physicians (49%) felt that phone consultations took more effort on their part than in-person consultations. The conversations and the reporting took more time for 32 and 25%, respectively.

Patients were usually easy to reach by phone according to 67% of the physicians; few (24%) had problems with the connection.
Concerning the socio-medical assessment, 59% of the physicians had difficulties getting an impression of their patients without the observations made in an in-person consultation and 61% asked more questions to get an impression. About half (48%) asked more frequently for more medical information from third parties. Also, 51% went along with their patient’s claim more than they usually would and 56% found it difficult to assess functional limitations without seeing the patient at an in-person consultation.
**Patient-related aspects**
A majority of the physicians found that an in-person consultation is mostly necessary to assess functional limitations: specifically in cases with persistent medically unexplained physical symptoms (67%), musculoskeletal disorders (66%) and a combination of physical and psychological disorders (64%). A minority (36%) of the physicians found in-person consultations mostly necessary for assessing psychological disorders. The vast majority (83%) had good contact with their patients by phone and 71% felt that patients were satisfied with this alternative.

**Communication aspects**
Few (28%) physicians found that a phone consultation with an interpreter was feasible if there was a language barrier. Less than half (45%) found that it was feasible when a supervisor dialled into the conversation. Furthermore, 55% found it more difficult to assess whether a patient understood them during a phone consultation. Almost half (48%) of the physicians indicated that they were less afraid of aggression during a phone consultation and 24% found it easier to communicate bad news by phone.

**Phone consultations in future**
More than half (55%) of the physicians would like to continue to do more phone consultations than they used to and 52% support the idea that this kind of working should form part of their future working method (Table 2). Furthermore, 59% thought that the Dutch SSI has enough facilities to focus more on phone consultations in the future. A majority (56%) answered they are better at studying the files to establish which patients can be assessed by phone thanks to gained experience. On the other hand, 56% also indicated there might be an increased chance of receiving a complaint if they replace an in-person consultation with a phone consultation when in-person consultations become possible again in future.

**Discussion**
The aim of this study was to explore physicians’ experiences with disability assessments by phone during the COVID-19 pandemic and their perspectives regarding phone consultations in the future. Overall, 74% of the physicians have become used to holding phone consultations, 66% found them easy to perform and 83% experienced good contact with their patients. On the other hand, more than half (56%) experienced difficulties in assessing functional limitations by phone, and 59% were worried about legal consequences. Forty-nine percent felt that phone consultations took more effort on their behalf. A great majority (81%) does not prefer phone consultations to in-person consultations, but 55% would like to perform more phone consultations in the future than they were previously used to.

About half of the physicians (51%) reported going along more often with their patients’ disability claim when holding phone consultations. A possible explanation is that the physicians tend to base the conclusion of disability assessments more on self-reported limitations of the patients, as a thorough clinical evaluation by phone is hindered. In a study comparing self-reported limitations with those derived from clinical evaluation, self-reported limitations were found to be considerably higher [16]. In the current study, in-person consultations were considered particularly important for patients with physical disorders and medically unexplained physical symptoms. At the same time, the absence of direct contact challenged physicians in forming a complete impression and may explain the extra time spent questioning patients and the more frequent requests for more medical information from third parties. In a study by Chaudhry et al. general practitioners reported similar negative experiences with phone consultations linked to the absence of

| Table 2  | Phone consultations in the future |
|----------|-----------------------------------|
| 36: Even after the coronavirus crisis, I would like to continue to do more phone consultations than we used to. | 337 55% |
| 37: I support the idea that this kind of working should form part of our future working method. | 339 52% |
| 38: Thanks to the experience I have gained with phone consultations, I am better at studying the files to establish who can be assessed by phone as an alternative to an in-person consultation, including after the coronavirus crisis. | 332 56% |
| 39: When in-person consultations become possible again in future, I think there will be a higher chance of receiving a complaint/disciplinary complaint if I replace an in-person consultation with a phone consultation. | 333 56% |
| 40: I think that the Dutch SSI has enough facilities to focus more on phone consultations in the future. | 325 59% |
| 41: I would prefer to go back completely to my previous way of working. | 336 39% |

N number, % = percentage of physicians who agree or strongly agree to the statement
non-verbal cues, difficulty in picking up cues, the absence of a physical examination and difficulty in more complex consultations [17]. Yildiz et al. reported that for follow-up appointments in an oncology department a phone consultation was sufficient in 32% of cases [18]. In these cases, no additional examination or intervention was necessary [18]. In conclusion, it may be necessary to hold in-person consultations with new patients, complex disorders and when a physical examination is needed.

The challenges of phone consultations experienced by the physicians in the current study may to some degree be related to its sudden full-scale implementation. This study was performed during the onset of the COVID-19 pandemic when physicians had to adjust to a new way of assessment and to working from home. Over time, physicians may grow accustomed to holding phone consultations. Training ‘on-the-job’ or practical experience may impact its success over time. For example, confidence in phone consultations in general practitioner trainees was linearly related to received training [17]. A study among psychiatry trainees suggested that more experience with the use of telepsychiatry was associated with fewer and less stronger concerns about using it [19]. Training programmes could possibly also improve physicians’ experiences with phone consultations at the Dutch SSI.

The current increasing interest in phone consultation as an alternative to in-person consultation is related to the aim to improve patient access to healthcare while also improving efficiency in managing the workload of healthcare professionals, [6–8, 14, 15] particularly in times of a growing lack of personnel [13].

The lack of physicians and high work demands are a well-recognized problem in the field of disability assessments in the Netherlands. This study showed that a minority of physicians experienced less work pressure when holding phone consultations. Although not investigated in this study, some physicians may experience more stress. This could be related to work-family role blurring as physicians were required to work from their homes during the COVID-19 pandemic [20, 21]. In addition, it was shown that taking care of children due to school closure was as a primary source of conflict that hinders teleworking [22].

This study did not investigate satisfaction as an outcome, but 59% of the physicians rated phone consultations with a seven out of ten, which could be an indication of overall satisfaction. In previous studies, physicians in other medical fields were satisfied with alternatives of in-person consultations during COVID-19 [23, 24]. A systematic review found no differences in surgeon satisfaction when comparing telemedicine including phone consultations, video consultations or internet-based care, with in-person care for orthopaedic assessments [23]. Another study reported that overall, sports medicine physicians felt satisfied with video consultations [24].

Video consultations were rapidly adopted in other medical fields and studies demonstrated that video consultations could be a useful option in the field of neurology, neurosurgery and orthopaedic surgery, where detailed physical examinations are frequently needed [25–28]. Franco et al. reported that the use of telemedicine in spinal practice was feasible [26]. A virtual exam successfully replaced the traditional physical exam. Virtual tests comprised visual inspection and functional tests but strength could also be objectively tested using household objects of known weight [26, 28]. However, the dependence on the patient to elicit findings during assessment could be considered a challenge of telemedicine, [26] especially in the field of disability evaluation.

This study explored the experiences and future perspectives of physicians regarding disability assessments by phone. A limitation of this study is that patient perspectives were not evaluated. It is important to investigate how patients perceive remote assessments, to assure sustainability of this approach. A study among patients with cancer suggested that a majority of patients with cancer prefer in-person consultations, although 38% are still willing to have a phone or video consultation again in the future [29]. Another survey study reported 42% of patients of sports medicine physicians preferred a video consultation in the absence of COVID-19 restraints [24]. Findings among psychiatric patients suggested that 64% considered using remote treatment sessions (phone or video) in the future [30]. Thus, a considerable number of patients may be willing to adapt to current developments.

This study demonstrated the difficulties physicians have in assessing functional limitations by phone, for example in a patient with persistent medically unexplained physical symptoms. Therefore, it is important to understand the conditions under which a phone assessment can be as diligent as an in-person assessment.

A good triage system could improve the suitability and efficiency of phone consultations. In this study, only a minority of the physicians found that it is mostly necessary to hold an in-person consultation in the case of a psychosocial disorder. By contrast, it was found that an in-person consultation may well be more suitable for patients with persistent medically unexplained physical symptoms. We recommend investigating which patients are suitable for phone consultations. In addition, a more standardized approach could improve the reliability of assessments [31].

A bottleneck in conducting phone consultations is the lack of visual information; video consultation could provide a solution in some cases. Video consultations do not allow for a complete examination, but methods
useful for assessing functional limitations could be devised for the field of work disability assessments comparable to the neurologic and orthopaedic surgery fields.

Finally, it could be useful to explore the patients’ perspective on phone and video consultation regarding disability assessments in future studies, as this is not yet known. This could identify which patients would benefit from phone and video consultation, as there is a high diversity of both physical and mental disorders in the group of disability benefit claimants.

Conclusions
This study demonstrated that physicians’ experiences and future perspectives regarding disability assessments by phone varied. A majority finds it difficult to get an impression of a patient and to assess functional limitations. However, also a majority supports to continue the wider use of phone consultations and the idea that phone consultations should form part of their future working method.

This study provides a starting point to further evaluate and adjust available methods in order to further improve remote disability assessments. This includes exploring the stakeholder perspectives of patients and their experiences with phone consultations during disability assessments. In addition, it will be interesting to see how the experience gained during the COVID-19 pandemic will change organizational policies and work processes, and affect the need for remote disability assessments in the long term.

Abbreviations
CHERRIES: Checklist for Reporting Results of Internet E-surveys; COVID-19: Coronavirus disease; SSI: Social Security Institute.

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Authors’ contributions
NB, JH and BD contributed to the design of the study; NB, JH and BD developed the survey; the first version of the survey was piloted by 25 physicians and adapted on the basis of their feedback. NB, JH and BD analysed and interpreted the data. NB, JH and BD contributed to article writing, reviewing or revising the paper and have read and approved the final version of the manuscript.

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Availability of data and materials
The datasets generated during and/or analysed during the current study are not publicly available due to privacy restrictions as the data contain information that could compromise the privacy of research participants, but are available from the corresponding author on reasonable request.

Declarations

Ethics approval and consent to participate
The Medical Ethics Review Committee of the Academic Medical Center (AMC), University of Amsterdam, the Netherlands, confirmed that this study was not subject to the Dutch Medical Research Involving Human Subjects Act (WMO) (W20_282 # 20.318). Physicians, who decided to participate provided informed consent in the first survey question. All methods were performed in accordance with the relevant guidelines and regulations including the Declaration of Helsinki [32].

Consent for publication
Not applicable.

Competing interests
The authors declare that they have no competing interests.

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