Factors Associated with National Health Insurance Coverage in Indonesia [version 2; peer review: 2 approved]

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Abstract

Background: The National Health Insurance (NHI) program is the Indonesian government's national health program. However, health insurance coverage has not been maximized. This study aims to analyze the factors associated with health insurance coverage in Indonesia.

Methods: Retrospective cross-sectional data were obtained from the Indonesian Demographic and Health Survey 2017. A total of 39,580 respondents were selected using two-stage stratified cluster sampling. The data come from the DHS Questionnaire Phase 7. In this study, we explored age, education level, wealth quintiles, residence, the number of children who are alive, marital status, current employment status, earnings, and health insurance status in relation to health insurance coverage. Then, we analyzed the data using chi-squared and binary logistic analyses.

Results: The prevalence of health insurance coverage in the Indonesian population is 62.3%. Respondent aged 15-24 years [AOR=0.88; 95% CI=0.77-1.00], secondary education level [AOR=0.44; 95% CI=0.41-0.47], poorer wealth index [AOR=0.76; 95% CI=0.71-0.82], live in rural area [AOR=0.78; 95% CI=0.75-0.82], divorced [AOR=0.72; 95% CI=0.63-0.83] were less likelihood to have health insurance. Conversely, the respondent who received earnings [AOR=1.25; 95% CI=1.18-1.32] was more likely to have health insurance.

Conclusion: This finding pointed to education level, economic status, and demographic area such as respondents who lived in rural areas should more pay attention to NHI. Intervention through the provision of appropriate information about NHI should be promoted.

Keywords
health insurance; health policy; demographic health survey; Indonesia
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Introduction

The National Health Insurance (NHI) is the Indonesian government’s program which provides people with the chance to access health services for health promotion, illness prevention, illness treatment, and rehabilitation at an affordable cost.1,2 The Indonesian government started the NHI program in 2004, provided in the form of the Social Security Administrator (SSA) which is divided into two sectors namely the Social Security Administrator for Health (SSAH) and the Social Security Administrator for Employment (SSAE). However, the full coverage target was not achieved in 2017.3 Another problem remains, namely, that the administrative system of the SSAH in Indonesia, which is related to health care services, lacks a sufficient quantity of essential care offices of reasonable quality. This is in addition to inadequate access to explicit medications and clinical supplies, the mistargeting of low-income and middle income populations, the issue of inappropriate behavior, and unforeseen weak data frameworks.4 These problems hamper the participation of the Indonesian people in NHI, meaning that full coverage is difficult to achieve.

Out of a population of approximately 267.3 million people, approximately 25.1 million Indonesians live below the poverty line. According to the data from March 2019, approximately 20.6% of the whole population is powerless to prevent falling into neediness, as their income barely drifts over the national poverty line.5 In the most recent decade, the prevalence of needy individuals in Indonesia declined from 19 to 11%. However, the malnutrition rate shows no significant reduction.6 Indonesia has encountered a twofold ailment problem wherein the frequency of noncommunicable diseases (NCDs) is growing against a background of significant transmissible ailments, for example, tuberculosis and malaria.7

There have been several previous studies regarding health insurance coverage. These studies have analyzed some of the determinants of insurance coverage, such as knowledge,8–12 cost,8–12 attitude and family support,8,11,13 age,14–15 region, history of chronic disease, economic status, residency,13 ability to pay,13,16 willingness to pay, average monthly expenses,13 risk aversion, amount of loss, income,8,17 information,13,18,19 religiosity, beliefs,18 education,20 income,10,11 motivation, intention,10 institutional policies,17 perception,10,19 social support,19 distance, and socialization.12,20 Therefore, this study presents new findings that determine the importance of NHI factors consisting of wealth quintile, residence, number of living children, marital status, current employment status and earnings.

The NHI aims to ensure that all Indonesian citizens have access to health services, especially the poor and near-poor. The development of the health service sector in Indonesia provides an opportunity for the Indonesian government to succeed in this program. In 2017, five provinces managed to achieve universal NHI coverage, which mostly included large cities in Indonesia, such as West Java (5.59%), Central Java (4.07%), Aceh (4.01%), East Java (3.87%), and North Sumatra (2.91%).21 The larger the number of residents and the demographic location, the greater the achievement in NHI coverage. In the eastern part of Indonesia, the NHI coverage is lower. Since 2014, when NHI was initiated, Indonesia has made steady progress, with approximately 133,423,653 people becoming members of the NHI, but this is still far from Indonesia’s total population of 255.18 million people.22,23 This is due to demographic factors and the fact that Indonesia consists of islands or regions, which causes the uneven distribution of NHI coverage. It has been assessed that 34% of the population is uncovered, and a large portion of these are individuals working in the informal sector, such as beggars, farmers, breeders, and day laborers. The growth in membership among this group has continuously slowed, dropping from 6.55% per month (2015) to 2.17% per month (2016).24 In light of these related issues, this investigation aims to understand the details of medical coverage inclusion and to deconstruct its determinant factors. The foundational attributes—for example, demographic characteristics, household characteristics, and financial condition—were selected for examination based on past investigations with certain adjustments due to information accessibility. This study aims to examine the determinants of health insurance coverage in Indonesia.

Methods

Study design

This study uses a retrospective cross-sectional study design. Data were obtained from the secondary data of the Indonesian Demographic and Health Survey (IDHS) 2017. IDHS, in obtaining the data, worked closely with Indonesian stakeholders and collaborated with the Inner-City Fund (ICF) International.

Setting

This study uses data from IDHS 2017, which was conducted in December 2017. The study used the IDIR71FL (Indonesian Individual Recode phase 7) and IDMR71FL (Indonesian Men Recode phase 7) data sets. The data sets provide information about men and women within the age range of 15–54 years. For this study, the researchers combined the two data sets to obtain a total sample including both men and women. The sampling technique used by the IDHS was two-stage stratified cluster sampling, which includes selecting clusters from each stratum and a list of households in the selected clusters. Selected households were then interviewed by the IDHS.21
The total sample was 59,636 respondents. Then, the researchers weighted the data based on the provincial data in Indonesia and obtained 59,627. This is because the overall probability of selection for each household is not constant. The following describes how DHS weights are constructed and when they should be used. In this study, the inclusion criteria include being identified in the Individual Recode (women’s data set) or Men’s Recode (men’s data set), being in the age range of 15–54 years old, and having been successfully interviewed for the IDHS 2017. The exclusion criterion was having missing data. After excluding observations with missing data, the total sample size was 39,580 (see Figure 1).

Variables
The independent variables in the study are age, education level, wealth quintile, residence, number of living children, marital status, current employment status and earnings. The age variable is divided into categories: 15–24 years, 25–34 years old, 35–49 years old, and 50–54 years old. Educational level is divided into four categories: high education, secondary education, primary education, and no education. The division of education categories was based on Statute of the Republic of Indonesia. Wealth quintiles were measured using principal component analysis (PCA). The categorization of the wealth quintiles includes richest, richer, middle, poorer, and poorest. Wealth quintiles are measured by percent distribution of the de jure population by wealth quintiles and the Gini coefficient. For the percent distribution, numerators were divided by denominators multiplied by 100. Then, the result was divided into five equal parts from quintile one (poorest) to quintile 5 (richest), and each had 20% of the total population. The residence variable in this study contains the categories rural and urban. The variable measuring the number of children who are alive is categorized into three categories namely, 0–4, 5–9, and 10–14. The marital status variable is divided into six categories: single, married, with partner, widowed, divorced, and separated. The current employment status variable is divided into two categories, namely, “yes” (currently working) and “no” (not currently working). The variable for earnings is categorized into “not paid” if the respondent does not have an income and does not work. Meanwhile, the category of “paid” participants includes those who have an income in the form of cash only, cash and in-kind payments, or in-kind payments only.

Research instruments
This study uses the questionnaire from DHS Phase 7. The model in the DHS questionnaire emphasizes flexibility and basic indicators for the respondents. Health insurance coverage is

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**Figure 1. Study Sample Selection.**
available in the Women and Men Questionnaire Topics. Validity and reliability tests were conducted to decrease the rate of errors (Cronbach alpha was reported more than 0.70). The policies made by DHS for using the questionnaires were printed in the local language to help the respondents better understand the meaning of each question.

Data analysis
To analyze the factors associated with health insurance coverage in Indonesia, the researchers used chi-squared analysis and binary logistics, conducted using Stata 16.1. Both variables were assessed using an OR with a 95% CI to examine the strength of the association and p<0.05 was chosen to indicate statistical significance. We used the STATA version 16.1: “A Software resource for statistical analysis and presentation of graphics (Stata, RRID:SCR_012763)”.

Ethical considerations
This study sought ethical approval from the Ministry of Health of Indonesia. The author was approved to use the following survey datasets obtained from ICF International as part of the Demographic Health Survey program with AuthLetter number 144520. DHS has policies requiring the use of questionnaires that have been translated and printed in all the major local languages in which interviews are expected to take place and requires signed informed consent. The dataset policy is available on the official website.

Results
The achievements in NHI coverage are mostly found in large cities in Indonesia, such as West Java, Central Java, Aceh, East Java, and North Sumatra. This is also due to the large number of residents and the demographic characteristics of the population that allow for the achievement of greater NHI coverage. However, the increasing NHI coverage is still accompanied by people who are not enrolled in the NHI. When viewed proportionately, Aceh Province has a higher level of NHI coverage than other provinces. Indonesia is divided into three parts, namely, Western, Central and Eastern Indonesia. Traveling east, NHI coverage decreases. This could be due to the central government’s failure to make the NHI affordable. There are more provinces with a low level of NHI coverage than with a high level of coverage. Therefore, this should be a serious concern for the government (Figure 2).

The prevalence of health insurance coverage in Indonesia is 62.3%. This still does not comply with government regulations that state that all Indonesian citizens are required to become members of the National Health Insurance-Indonesia Health Card program. The majority of respondents with health insurance were in the age range of 35–49 years (51.05%). The majority of respondents had a secondary school education (50.14%). Based on the wealth quintile data, many respondents were in the poorest category (22.09%), and the majority of residences were urban (52.69%). The data on the number

![The Percentage of National Health Insurance Coverage in Indonesia Province, n = 39,850](image)

**Figure 2.** Distribution of National Health Insurance in Indonesia.
of children who are alive showed that the majority were in the range 0 – 4 (94.39%). The majority of respondents were married (79.12%), currently working (92.17%), and had earnings (82.72%) (Table 1).

The results of the bivariate analysis show that all variables have a significant relationship with health insurance coverage in Indonesia, with p < 0.001 (Table 2).

### Table 1. Respondent’s characteristics (n=39,580).

| Characteristics               | n    | %    |
|-------------------------------|------|------|
| Health insurance coverage     |      |      |
| No                            | 14,922 | 37.7 |
| Yes                           | 24,658 | 62.3 |
| Age (year)                    |      |      |
| 50 – 54                       | 1,443  | 3.65 |
| 35 – 49                       | 20,207 | 51.05|
| 25 – 34                       | 11,458 | 28.95|
| 15 – 24                       | 6,472  | 16.35|
| Education level               |      |      |
| High                          | 7,898  | 19.95|
| Secondary education           | 19,847 | 50.14|
| Primary education             | 10,970 | 27.72|
| No education                  | 865   | 2.19 |
| Wealth quintile               |      |      |
| Poorest                       | 8,745  | 22.09|
| Poorer                        | 7,318  | 18.49|
| Middle                        | 7,508  | 18.97|
| Richer                        | 7,770  | 19.63|
| Richest                       | 8,239  | 20.82|
| Residence                     |      |      |
| Urban                         | 20,856 | 52.69|
| Rural                         | 18,724 | 47.31|
| The number of children who are alive |      |      |
| 10 – 14                       | 6      | 0.02 |
| 5 – 9                         | 644    | 1.63 |
| 0 – 4                         | 14,272 | 36.06|
| Marital status                |      |      |
| Single                        | 2,166  | 5.47 |
| Married                       | 11,736 | 29.65|
| Partner                       | 131    | 0.33 |
| Widowed                       | 291    | 0.74 |
| Divorced                      | 531    | 1.34 |
| Separated                     | 67     | 0.17 |
| Currently working             |      |      |
| No                            | 1,263  | 3.19 |
| Yes                           | 13,659 | 34.51|
| Respondent earnings           |      |      |
| Not paid                      | 3,059  | 7.73 |
| Paid                          | 11,863 | 29.97|

### Table 2. Bivariate analysis of the factors associated with health insurance coverage in Indonesia (n=39,580).

| Variables               | Health Insurance | X2  |
|-------------------------|-------------------|-----|
|                         | No    | %    | Yes   | %    |       |
| Age (year)              |      |      |       |      |       |
| 50 – 54                 | 532   | 1.34 | 911   | 2.30 | 39.81***|
| 35 – 49                 | 7,331 | 18.52| 12,876| 32.53|       |
| 25 – 34                 | 4,484 | 11.33| 6,974 | 17.62|       |
| 15 – 24                 | 2,575 | 6.51 | 3,897 | 9.85 |       |
| Education level         |      |      |       |      |       |
| High                    | 1,722 | 4.35 | 6,176 | 15.60| 1100.0***|
| Secondary               | 7,931 | 20.04| 11,916| 30.11|       |
| Primary                 | 4,895 | 12.37| 6,075 | 15.35|       |
| No                      | 374   | 0.94 | 491   | 1.24 |       |
| Wealth quintile         |      |      |       |      |       |
| Poorest                 | 3,418 | 8.64 | 5,327 | 13.46| 544.47***|
| Poorer                  | 3,069 | 7.75 | 4,249 | 10.74|       |
| Middle                  | 3,227 | 8.15 | 4,281 | 10.82|       |
| Richer                  | 2,972 | 7.51 | 4,798 | 12.12|       |
| Richest                 | 2,236 | 5.65 | 6,003 | 15.17|       |
| Residence               |      |      |       |      |       |
| Urban                   | 7,090 | 17.91| 13,766| 34.78| 257.78***|
| Rural                   | 7,832 | 19.79| 10,892| 27.52|       |
| The number of children who are alive |      |      |       |      |       |
| 10 – 14                 | 6      | 0.02 | 22    | 0.06 | 72.01***|
| 5 – 9                   | 644    | 1.63 | 1,549 | 3.91 |       |
| 0 – 4                   | 14,272 | 36.06| 23,087| 58.33|       |
| Marital status          |      |      |       |      |       |
| Single                  | 2,166 | 5.47 | 3,743 | 9.46 | 55.36***|
| Married                 | 11,736| 29.65| 19,580| 49.47|       |
| Partner                 | 131   | 0.33 | 155   | 0.39 |       |
| Widowed                 | 291   | 0.74 | 493   | 1.25 |       |
| Divorced                | 531   | 1.34 | 622   | 1.57 |       |
| Separated               | 67    | 0.17 | 65    | 0.16 |       |
| Currently working       |      |      |       |      |       |
| No                      | 1,263 | 3.19 | 1,837 | 4.64 | 13.24***|
| Yes                     | 13,659| 34.51| 22,821| 57.66|       |
| Respondent earnings     |      |      |       |      |       |
| Not paid                | 3,059 | 7.73 | 3,781 | 9.55 | 173.56***|
| Paid                    | 11,863| 29.97| 20,877| 52.75|       |

X2: chi-square; * p<0.1; ** p<0.05; *** p<0.01

The multivariate analysis shows that age, education level, wealth quintile, marital status, and earnings have very significant relationships with health insurance coverage. The odds of respondents aged 15–24 years old being covered were 0.88 times lower than those of the comparison group [AOR=0.88;
The odds of respondents with a secondary education level being covered were 0.44 times lower than those of the comparison group [AOR=0.44; 95% CI=0.41-0.47]. Respondents in a poorer wealth quintile had odds of having health insurance that were 0.76 times lower than those of the comparison group [AOR=0.76; 95% CI=0.71-0.82]. Respondents who lived in a rural area had odds of being covered that were 0.72 times lower than those in urban areas [AOR=0.78; 95% CI=0.75-0.82]. Respondents with a marital status of divorced had odds of coverage that were 0.72 times lower than those of the comparison group [AOR=0.72; 95% CI=0.63-0.83]. The odds of respondents who received paid earnings being covered were approximately 1.25 times higher than those of respondents who were not paid [AOR=1.25; 95% CI=1.18-1.32]. However, the number of children who are alive and the current employment status variables were not significantly related to health insurance coverage in Indonesia (Table 3).

**Discussion**

The NHI target of Indonesia is that all Indonesians must be insured by 2019. It is important to know the factors associated with health insurance coverage so that a better and more appropriate policy can be developed. This study found that age, education level, wealth quintile, residence, marital status, and earnings type were associated with health insurance coverage in Indonesia.

Younger people are less likely to have health insurance. Old age increases the likelihood of health insurance enrollment and ownership. The older age groups were employed, enabling the purchase of insurance. Younger citizens are less likely to have health insurance because they have low access to both employer-sponsored and self-financed health insurance. These age groups were dominated by those who were still in school and depend on their parents economically. Membership schemes and insurance financing that involve all family members in the insurance program can be applied to increase insurance coverage at a younger age. The government can use this scheme as a form of health insurance membership recruitment.

Having only a secondary education level or lower significantly decreases the likelihood of being insured. Citizens with secondary education or above have an increased likelihood of health insurance enrollment and vice versa. A secondary or high education level for women is also associated with an increased rate of health insurance coverage. Education plays an important role in terms of imparting a level of knowledge and understanding about health insurance. Educated people are better at understanding the concept, benefits, and use of health insurance for the household, so they can make decisions about health insurance enrollment and understand its purpose of guarding them from sudden medical expenses. The government can promote health insurance programs in schools and companies. In addition to promotion at the school level targeting students and teachers, promotion at the company level targeting more varied levels of education: this way individuals with low to high levels of education can be easily reached.

The poorer, middle, richer, and richest wealth quintiles were less likely to have health insurance than poorest. The previous study stated that there was no significant association between wealth quintile and health insurance. Another study stated

| Variables | AOR | 95% CI | Lower | Upper |
|-----------|-----|--------|-------|-------|
| Age (year) | | | |
| 50 – 54 | Ref. | 0.98 | 1.23 |
| 35 – 49 | 1.09 | 0.76 | 0.97 |
| 25 – 34 | 0.86** | 0.77 | 1.00 |
| 15 – 24 | 0.88** | |
| Education level | | | |
| High | Ref. | 0.41 | 0.47 |
| Secondary | 0.44*** | 0.31 | 0.36 |
| Primary | 0.34*** | 0.28 | 0.39 |
| No | 0.33*** | |
| Wealth quintile | | | |
| Poorest | Ref. | 0.71 | 0.82 |
| Poorer | 0.76*** | 0.63 | 0.72 |
| Middle | 0.67*** | 0.66 | 0.77 |
| Richer | 0.71*** | 0.86 | 1.01 |
| Richest | 0.94* | |
| Residence | | | |
| Urban | Ref. | 0.75 | 0.82 |
| Rural | 0.78*** | |
| The number of children who are alive | | | |
| 10 – 14 | Ref. | 0.28 | 1.74 |
| 5 – 9 | 0.670 | 0.17 | 1.06 |
| 0 – 4 | 0.43* | |
| Marital status | | | |
| Single | Ref. | 0.99 | 1.15 |
| Married | 1.07* | 0.64 | 1.04 |
| Partner | 0.81 | 0.87 | 1.22 |
| Widowed | 0.72*** | 0.63 | 0.83 |
| Divorced | 0.65** | 0.46 | 0.93 |
| Separated | |
| Currently working | | | |
| No | Ref. | 0.94 | 1.10 |
| Yes | 1.02 | |
| Respondent earnings | | | |
| Not paid | Ref. | 1.18 | 1.32 |
| Paid | 1.25*** | |
that the richest households were more likely to have health insurance.\textsuperscript{36,42,43} This could have occurred because the health insurance scheme in Indonesia is different from that of other countries. The poorest populations receive subsidized insurance to maintain and increase their health status,\textsuperscript{44} such as payment for health services in the emergency department,\textsuperscript{45} treatment for chronic illness,\textsuperscript{46} and treatment of the factors associated with the success of diabetes mellitus management.\textsuperscript{47} The poorest population’s health insurance is fully paid for by the government. The other schemes are paid for by the health insurance members themselves. This scheme makes the poorest populations more likely to be listed as health insurance member, making their coverage rate higher. The ownership of private health insurance may be the reason why the wealthier are less likely to have national health insurance. A study showed that the amount of monthly income as part of wealth is related to the demand for private insurance in Indonesia.\textsuperscript{48} To increase the coverage of health insurance for other economic groups, the government can subsidize premiums for them. The government can work with companies to pass regulations stating that each company has an obligation to pay for insurance for its workers. This regulation can also protect the health of workers.

Rural households are less likely to have health insurance.\textsuperscript{40,43} The primary factor determining coverage for both the subsidized and contributory schemes in Indonesia is that citizens work and are urban residents of Java or Bali.\textsuperscript{49} The affordability of travel to the health insurance office can be another reason for low coverage. The existence of branch offices in each city can increase the reach of insurance agencies. An increase in the number of insurance agencies can make it easier for potential participants to register for NHI. The government can support the spreading of branch offices by providing good infrastructure and communication networks like telephone and internet. The role of the government in providing infrastructure greatly affects the existence of branch offices and customer service.

Those who are divorced are less likely to have health insurance. Women often lose their health insurance in the months after a divorce\textsuperscript{50} and thus become uninsured.\textsuperscript{51} Divorced women are more likely to experience socioeconomic disadvantages than married women.\textsuperscript{52} Divorced women lose their benefits in terms of health insurance as they are dropped from their husbands’ health insurance policies. They also lose their dependent payments and are unable to afford other forms of coverage. Jobless divorced woman find it difficult to pay monthly insurance premiums, so they decide to drop their insurance coverage.

Being employed or paid is likely to be associated with having health insurance.\textsuperscript{53} Paid respondents are associated with the demand and possibility of having for health insurance enrollment.\textsuperscript{33,54} Paid employees obtain health insurance coverage from their employer.\textsuperscript{55} The stable income of a paid employee also makes it easier for them to choose the health insurance agency appropriate to their needs. They have more flexibility in choosing their insurance class and the amount of their monthly premium. Companies usually have their employees become members and pays the monthly premium. To maintain and increase the coverage of health insurance for groups of paid employees, the government can work with employers by requiring them to provide their workers with insurance, and the premium is paid by the company.

Overall, NHI has an important role in improving public health and providing care for low-income families. However, NHI coverage that is less than the average or less than the standards set by the government can have an impact on health at all stages and developments. Low NHI coverage can have an impact on the growth and development of children with stunting,\textsuperscript{56,57} immunization coverage,\textsuperscript{58-60} and quality of life for people with non-communicable diseases\textsuperscript{61}.

Implications and limitations

Implications

The results of this study can be used as basic information for the Indonesian government when determining the policies necessary to achieve maximum insurance coverage for the welfare of the community. The government can collaborate with employers to register and pay insurance premiums for employees, improve infrastructure and communication networks so as to increase the reach of insurance agency branch offices, maintain payment schemes for the poorest population, and provide subsidized insurance payments for the poor and the poorer.

Limitations

This study used the data of men and women aged 15–54 years old. The government states that all residents must have health insurance. However, this study has not reviewed those under 15 years old or above 54 years old. In addition, other factors related to health insurance coverage such as belief, religiosity, and cultural approach can be studied for further study.

Conclusion

Health is an important asset for the future. Early protection is needed even when the body is healthy so that there is protection and health insurance when you get sick. NHI helps Indonesian people to get health insurance in the future by providing easy access to health facilities for everyone. NHI coverage is influenced by several factors including age, education level, wealth quintiles, residence, the number of children who are alive, marital status, current employment status, earnings, and health insurance status. These factors cause not everyone agrees or even wishes to join the NHI program. The role of the government is needed to ensure that the NHI program is a solution to support health and access to quality services for everyone.

Data availability

Indonesian Demographic Health Survey (IDHS) 2017 dataset is available online. Access to the dataset requires registration and is granted only for legitimate research purposes. A guide for how to apply for dataset access is available at: https://dhsprogram.com/data/Access-Instructions.cfm.
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Version 2

Reviewer Report 04 October 2022

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✔️ Linlin Lindayani
Sekolah Tinggi Ilmu Keperawatan PPNI Jawa Barat, Bandung, Indonesia

Thank you for the effort of authors to revise the paper.

Competing Interests: No competing interests were disclosed.

Reviewer Expertise: Nursing technology, HIV, secondary analysis and review

I confirm that I have read this submission and believe that I have an appropriate level of expertise to confirm that it is of an acceptable scientific standard.

Version 1

Reviewer Report 05 September 2022

https://doi.org/10.5256/f1000research.57086.r147665

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✔️ Mohd Khairul Zul Hasymi Firdaus
Department of Medical Surgical Nursing, Kulliyyah (Faculty) of Nursing, International Islamic University Malaysia, Pahang, Malaysia

In general, this manuscript is interesting to read and contributes to a new body of knowledge. However, a little improvement may be required for this manuscript.
Methods:

1. Study design: I would suggest including ‘retrospective’ in the study design since the authors use existing data from the 2017 survey. But if I am wrong, kindly ignore this suggestion.

2. Variable:
   - It is not clear how the authors define the variables, i.e. education level. It is suggested to use a similar term for ‘high educational’ level with other variables so that it will represent the similar attributes of the category. Maybe can use as a tertiary education level? And for ‘no education’, it is suggested to change it into ‘no formal education’. so that it may cover both those who might receive informal education and those who never enrolled in the schooling system.
   - For the categorization of the wealth quintile, it is not clear how the authors define the poorest, poorer, middle, richer and richest. It would be good if the authors can explain further the categorisation of these words. It will help the reader to better understand this manuscript.

3. Research instrument: The authors mentioned that reliability and validity were conducted. It would be great if the authors can include the reliability and validity values of the used research instruments in this manuscript.

Other than that, it looks good.

Is the work clearly and accurately presented and does it cite the current literature?
Yes

Is the study design appropriate and is the work technically sound?
Yes

Are sufficient details of methods and analysis provided to allow replication by others?
Yes

If applicable, is the statistical analysis and its interpretation appropriate?
Yes

Are all the source data underlying the results available to ensure full reproducibility?
Yes

Are the conclusions drawn adequately supported by the results?
Yes

Competing Interests: No competing interests were disclosed.

I confirm that I have read this submission and believe that I have an appropriate level of expertise to confirm that it is of an acceptable scientific standard.
Dear Reviewer

Thank your time to review our manuscript and for providing valuable comments and suggestions. We have pointed out all the issues.

**Methods:**
Study design: I would suggest including ‘retrospective’ in the study design since the authors use existing data from the 2017 survey. But if I am wrong, kindly ignore this suggestion.

*Response:* Thank you for your valuable suggestion. We have added the retrospective study design to the manuscript.

**Variable:**
It is not clear how the authors define the variables, i.e. education level. It is suggested to use a similar term for ‘high educational’ level with other variables so that it will represent the similar attributes of the category. Maybe can use as a tertiary education level? And for ‘no education’, it is suggested to change it into ‘no formal education’. so that it may cover both those who might receive informal education and those who never enrolled in the schooling system.

*Response:* Thank you for your suggestion. The division of education categories was based on the Statute of the Republic of Indonesia.

For the categorization of the wealth quintile, it is not clear how the authors define the poorest, poorer, middle, richer and richest. It would be good if the authors can explain further the categorization of these words. It will help the reader to better understand this manuscript.

*Response:* Thank you, we elaborated more information about wealth quintiles in the methods sections.

Research instrument: The authors mentioned that reliability and validity were conducted. It would be great if the authors can include the reliability and validity values of the used research instruments in this manuscript.

*Response:* Thank you, we have mentioned the reliability and validity values

In terms of language, I would suggest for the authors submit it to a proofreader so that it will be better.

*Response:* Thank you, the manuscript was proofread by a professional.

**Competing Interests:** Non
This study provides important information on highlighting the factors associated with health insurance coverage in Indonesia. Since full coverage in Indonesia is difficult to achieve, this information will be very meaningful for the Indonesian government to ensure that the coverage of NHI programs could be increased by designing interventions targeted to the significant factors affected by the NHI coverage.

However, I have few comments regarding this study:

**Abstract**
- The authors need to briefly describe the factors that will be explored and their significance.
- Please add information about the two-stage stratified cluster sampling, stratified by what?
- The government needs to pay attention to the characteristics and demographic conditions of the Indonesian population to be able to achieve maximum health insurance coverage. What kind of characteristics and demographic conditions of the Indonesian population? These should be pointed out according to the study findings.

**Introduction**
- The logic is quite confusing to address the research gap.
- There were some factors associated with low NHI coverage addressed from previous studies, such as belief and religiosity. Why did the authors not address these issues? Since Indonesia is one of the largest Muslim populations.
- Maybe some argument to just only focus on the demographic data (not because of the available data provided in the DHS Questionnaire).

**Methods**
- Since the data used IDHS 2017, researchers need justification that data from 2017 still has relevance with the current situations.
- Validity and reliability tests were conducted to decrease the rate of errors. Please mention the value of validity and reliability.

**Results**
- Be consistent in the tables - use two decimals in each table and also in the text.

**Discussion**
- Important to highlight the low coverage of NHI.
Is the work clearly and accurately presented and does it cite the current literature?
Partly

Is the study design appropriate and is the work technically sound?
Yes

Are sufficient details of methods and analysis provided to allow replication by others?
Yes

If applicable, is the statistical analysis and its interpretation appropriate?
Yes

Are all the source data underlying the results available to ensure full reproducibility?
Yes

Are the conclusions drawn adequately supported by the results?
Yes

**Competing Interests:** No competing interests were disclosed.

**Reviewer Expertise:** Nursing technology, HIV, secondary analysis and review

I confirm that I have read this submission and believe that I have an appropriate level of expertise to confirm that it is of an acceptable scientific standard, however I have significant reservations, as outlined above.

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Author Response 06 Sep 2022

**Hidayat Arifin**, Universitas Padjadjaran, Bandung, Indonesia

Dear Reviewer,

Thank you for the valuable suggestions and comments. Here we pointed out the comments and make a revision as suggested.

**Abstract**
The authors need to briefly describe the factors that will be explored and their significance.

**Response:** Thank you, we have described the factors that are explored in the methods sections.

Please add information about the two-stage stratified cluster sampling, stratified by what?

**Response:** Thank you, it was stratified by household. Detailed information about the sampling technique was presented in the methods section.

The government needs to pay attention to the characteristics and demographic conditions...
of the Indonesian population to be able to achieve maximum health insurance coverage. What kind of characteristics and demographic conditions of the Indonesian population? These should be pointed out according to the study findings.

**Response:** Thank you for the suggestion and clarification. After review, we have made a revision in the conclusion section.

**Introduction**
There were some factors associated with low NHI coverage addressed in previous studies, such as belief and religiosity. Why did the authors not address these issues? Since Indonesia is one of the largest Muslim populations. Maybe some argument to just only focus on the demographic data (not because of the available data provided in the DHS Questionnaire).

**Response:** Thank you for your concerns. We faced limitations to perform belief and religiosity data in the analysis because the data in 2017 IDHS is not supported. Since the secondary data is from IDHS, all the information only presented demographic information. However, we put these concerns as a limitation. Thank you for your valuable suggestions.

**Methods**
Since the data used IDHS 2017, researchers need justification that data from 2017 still has relevance to the current situations.

**Response:** Thank you, we have made sure that all the data presented has relevance to the current situations.

Validity and reliability tests were conducted to decrease the rate of errors. Please mention the value of validity and reliability.

**Response:** Thank you, we have presented the value of Cronbach alpha.

**Results**
Be consistent in the tables - use two decimals in each table and also in the text.

**Response:** Thank you, revised.

**Discussion**
Important to highlight the low coverage of NHI.

**Response:** Thank you for your valuable suggestion. We have elaborated information about the low coverage of NHI in the discussion section.

**Competing Interests:** None
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