Non-stationary Reinforcement Learning without Prior Knowledge: An Optimal Black-box Approach

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Abstract

We propose a black-box reduction that turns a certain reinforcement learning algorithm with optimal regret in a (near-)stationary environment into another algorithm with optimal dynamic regret in a non-stationary environment, importantly without any prior knowledge on the degree of non-stationarity. By plugging different algorithms into our black-box, we provide a list of examples showing that our approach not only recovers recent results for (contextual) multi-armed bandits achieved by very specialized algorithms, but also significantly improves the state of the art for (generalized) linear bandits, episodic MDPs, and infinite-horizon MDPs in various ways. Specifically, in most cases our algorithm achieves the optimal dynamic regret $\hat{O}(\min\{\sqrt{LT}, \Delta^{1/3}T^{2/3}\})$ where $T$ is the number of rounds and $L$ and $\Delta$ are the number and amount of changes of the world respectively, while previous works only obtain suboptimal bounds and/or require the knowledge of $L$ and $\Delta$.

1 Introduction

Most existing works on reinforcement learning consider a stationary environment and aim to find or be comparable to an optimal policy (known as having low static regret). In many applications, however, the environment is far from being stationary. In these cases, it is much more meaningful to minimize dynamic regret, the gap between the total reward of the optimal sequence of policies and that of the learner. Indeed, there is a surge of studies on this topic recently [Jaksch et al., 2010, Gajane et al., 2018, Li and Li, 2019, Ortner et al., 2020, Cheung et al., 2020, Fei et al., 2020, Domingues et al., 2021, Mao et al., 2021, Zhou et al., 2020, Touati and Vincent, 2020].

One common issue of all these works, however, is that their algorithms crucially rely on having some prior knowledge on the degree of non-stationarity of the world, such as how much or how many times the distribution changes, which is often unavailable in practice. Cheung et al. [2020] develop a Bandit-over-Reinforcement-Learning (BoRL) framework to relax this assumption, but it introduces extra overhead and leads to suboptimal regret. Indeed, as discussed in their work, there are multiple aspects (which they call endogeneity, exogeneity, uncertainty, and bandit feedback) combined in non-stationary reinforcement learning that make the problem highly challenging.

For bandit problems, the special case of reinforcement learning, the works of Auer et al. [2019] and Chen et al. [2019] are the first to achieve near-optimal dynamic regret without any prior knowledge on the degree of non-stationarity. The same technique has later been adopted by Chen et al. [2020] for the case of combinatorial semi-bandits. Their algorithms maintain a distribution over arms (or policies/super-arms in the contextual/combinatorial case [Chen et al., 2019, 2020]) with properly controlled variance for all reward estimators. This approach is generally incompatible with standard reinforcement learning algorithms, which are usually built upon the optimism in the face of uncertainty principle and do not maintain a distribution over policies (see also [Lykouris et al., 2021, Wang et al., 2020] for related discussions). Another drawback is that their algorithms are very specialized to their problems, and it is highly unclear whether the ideas can be extended to other problems.

In this work, we address all these issues and make significant progress in this direction. Specifically, we propose a general approach that is applicable to various reinforcement learning settings (including bandits, episodic MDPs, infinite-horizon MDPs, etc.) and achieves optimal dynamic regret without any prior knowledge on the degree of non-stationarity. Our approach, called MASTER, is a black-box reduction that turns any algorithm with optimal performance in a (near-)stationary environment and additionally some mild requirements into another algorithm with optimal dy-
Table 1: A summary of our results and comparisons with the state-of-the-art. Our algorithms are named in the form of “MASTER + X” where X is the base algorithm used in our reduction. Here, Reg\textsuperscript{⋆}_L = √LT and Reg\textsuperscript{⋆}_Δ = ∆\nicefrac{3}{2}T^{\nicefrac{1}{4}} + √T, where T is the number of rounds and L and Δ are the number and amount of changes of the world respectively (dependence on other parameters is omitted). D\text{max} is the maximum diameters of the MDPs.

| Setting                        | Algorithm             | Regret in $\tilde{O}(\cdot)$ | Required knowledge |
|-------------------------------|-----------------------|-------------------------------|--------------------|
| Multi-armed bands             | [Auer et al., 2019]   | $\text{Reg}_L^{\star}$       | $\min\{\text{Reg}_L^{\star}, \text{Reg}_\Delta^{\star}\}$ |
| Contextual bands              | [Chen et al., 2019]   | $\text{MASTER + UCBI}$       | $\min\{\text{Reg}_L^{\star}, \text{Reg}_\Delta^{\star}\}$ |
| Linear bands                  | [Cheung et al., 2018] | $\text{Reg}_\Delta^{\star}$ | $\Delta$           |
| Generalized linear bands      | [Russac et al., 2020] | $\text{MASTER + OFUL}$       | $\min\{\text{Reg}_L^{\star}, \text{Reg}_\Delta^{\star}\}$ |
| Episodic MDPs (tabular case)  | [Mao et al., 2021]    | $\text{Reg}_\Delta^{\star}$ | $\Delta$           |
| Episodic MDPs (linear case)   | [Touati and Vincent, 2020] | $\text{MASTER + GLM-UCB}$ | $\min\{\text{Reg}_L^{\star}, \text{Reg}_\Delta^{\star}\}$ |
| Infinite-horizon communicating MDPs (tabular case) | [Gajane et al., 2018] | $\text{Reg}_\Delta^{\star}$ | $\Delta$           |
|                               | [Cheung et al., 2020] | $\text{MASTER + UCRL}$       | $\min\{\text{Reg}_L^{\star}, \text{Reg}_\Delta^{\star}\}$ |
|                               | [Cheung et al., 2020] | $\text{MASTER + UCRL + BoRL}$ | $\min\{\text{Reg}_L^{\star}, \text{Reg}_\Delta^{\star}\} + T^{\nicefrac{3}{4}}$ |

Dynamic regret in a non-stationary environment, again, without the need of any prior knowledge. For example, all existing UCB-based algorithms satisfy the conditions of our reduction and are readily to be plugged into our black-box.

**Applications and comparisons** To showcase the versatility of our approach, we provide a list of examples by considering different settings and applying our reduction with different base algorithms. These examples, summarized in Table 1, recover the results of Auer et al. [2019] and Chen et al. [2019] for (contextual) multi-armed bandits, and more importantly, improve the best known results for (generalized) linear bandits, episodic MDPs, and infinite-horizon MDPs in various ways. More specifically, let L and Δ be the number and amount of changes of the environment respectively (see Section 2.1 for formal definition). For all settings except infinite-horizon MDPs, ignoring other parameters, our algorithms achieve dynamic regret $\min\{\text{Reg}_L^{\star}, \text{Reg}_\Delta^{\star}\}$ without knowing L and Δ, where Reg\textsuperscript{⋆}_L = $\sqrt{LT}$, Reg\textsuperscript{⋆}_Δ = $\Delta^{\nicefrac{3}{2}}T^{\nicefrac{1}{4}} + \sqrt{T}$, and T is the number of rounds. These bounds are known to be optimal even when L and Δ are known, and they improve over [Cheung et al., 2018, 2019, Russac et al., 2019, Kim and Tewari, 2020, Zhao et al., 2020, Zhao and Zhang, 2021] for linear bandits, [Russac et al., 2020, Faury et al., 2021] for generalized linear bandits, [Mao et al., 2021] for episodic tabular MDPs, and [Touati and Vincent, 2020, Zhou et al., 2020] for episodic linear MDPs. For infinite-horizon MDPs, we achieve the same optimal regret when the maximum diameter of the MDPs is known, or when L and Δ are known, improving over the best existing results by [Gajane et al., 2018] and [Cheung et al., 2020]. When none of them is known, we can still adopt the BoRL technique [Cheung et al., 2020] with the price of paying extra $T^{\nicefrac{3}{4}}$ regret, which is suboptimal but still outperforms best known results.

In particular, we emphasize that achieving dynamic regret Reg\textsuperscript{⋆}_L beyond (contextual) multi-armed bandits is one notable breakthrough we make. Indeed, even when L is known, previous approaches based on restarting after a fixed period, a sliding window with a fixed size, or discounting with a fixed discount factor, all lead to a suboptimal bound.
of $\tilde{O}(L^{1/3}T^{2/3})$ at best [Gajane et al., 2018]. Since this bound is subsumed by $\text{Reg}^*_\Delta$, related discussions are also often omitted in previous works.

For non-stationary linear bandits, although several existing works [Russac et al., 2019, Kim and Tewari, 2020, Zhao et al., 2020] claim that their algorithms achieve the bound $\text{Reg}^*_\Delta$ (when $\Delta$ is known), there is in fact a technical flaw in all of them, as explained and corrected recently in [Zhao and Zhang, 2021, Touati and Vincent, 2020]. After the correction, their bounds all deteriorate to $\Delta^{1/4}T^{3/4} + \sqrt{T}$, which is no longer near-optimal. Recently, Cheung et al. [2018] sidesteps this difficulty by leveraging adversarial linear bandit algorithms, and achieves the tight bound of $\text{Reg}^*_\Delta$ when $\Delta$ is known. On the other hand, our approach is based on stochastic linear bandit algorithms; however, it not only sidesteps the difficulty met in previous works, but also avoids the requirement of knowing $\Delta$. When dealing with other linear-structured problems including generalized linear bandits and linear MDPs, our bounds $\text{Reg}^*_\Delta$ is new even when $\Delta$ is known. Previous results [Russac et al., 2020, Faury et al., 2021, Touati and Vincent, 2020, Zhou et al., 2020] cannot achieve the optimal bound due to the same technical difficulty mentioned above.

**High-level ideas** The high-level idea of our reduction is to schedule multiple instances of the base algorithm with different durations in a carefully-designed randomized scheme, which facilitates non-stationarity detection with little overhead. A related and well-known approach for non-stationary environments is to maintain multiple instances of a base algorithm with different parameter tunings or different starting points and to learn the best of them via another “expert” algorithm, which can be very successful when learning with full information [Hazan and Seshadhri, 2007, Luo and Schapire, 2015, Daniely et al., 2015, Jun et al., 2017] but is suboptimal and has many limitations when learning with partial information [Luo et al., 2018, Cheung et al., 2019, 2020]. Our approach is different as we do not try to learn the best instance; instead, we always follow the decision suggested by the instance with the currently shortest scheduled duration, and also only update this instance after receiving feedback from the environment. The is because base algorithms with shorter duration are responsible for detecting larger distribution changes, and always following the shortest one ensure that it is not blocked by the longer ones and thus every scale of distribution change is detected in a timely manner.

Another related approach is *regret balancing*, developed recently for model selection in bandit problems [Abbasi-Yadkori et al., 2020, Pacchiano et al., 2020]. The idea is also to run multiple base algorithms in parallel, each with a putative regret upper bound. The learner executes one of them in each round which incurs the least regret so far, and also constantly compares the performance among base algorithms, eliminating those whose putative regret bounds are violated. While our algorithm resembles regret balancing in some aspects, the way it chooses the base algorithm in each round is clearly quite different, which is also crucial for our problem.

**Other related work** There are also a series of works on learning MDPs with adversarial rewards and a *fixed* transition [Even-Dar et al., 2009, Neu et al., 2010, Arora et al., 2012, Neu et al., 2012, Dekel and Hazan, 2013, Neu et al., 2013, Zimin and Neu, 2013, Dick et al., 2014, Rosenberg and Mansour, 2019, Cai et al., 2020, Jin et al., 2020a, Shani et al., 2020, Rosenberg and Mansour, 2020, Lee et al., 2020, Jin and Luo, 2020, Chen et al., 2021, Lancewicki et al., 2020]. These models can potentially handle non-stationarity in the reward function but not the transition kernel (in fact, most of these works also only consider static regret). Lykouris et al. [2021] investigate an episodic MDP setting where an adversary can corrupt both the reward and the transition for up to $L$ episodes, and achieve dynamic regret $\tilde{O}(\min\{L'\sqrt{T}, L'/\text{gap}\})$ without knowing $L'$, where *gap* is the minimal suboptimality gap and could be arbitrarily small. Since corruption of up to $L'$ episodes implies that the world changes at most $L = 2L'$ times, our result improves theirs from $\tilde{O}(L'\sqrt{T})$ to $\tilde{O}(\sqrt{LT})$ when $1/\text{gap} > \sqrt{T}$. On the other hand, it is possible that $L$ is much smaller than $L'$ (e.g. $L = \Theta(1)$ while $L' = \Theta(T)$), in which case our results are also significantly better.

## 2 Problem Setting, Main Results, and High-Level Ideas

Throughout the paper, we fix a probability parameter $\delta$ of order $1/\text{poly}(T)$, and write $h_1(x) = \tilde{O}(h_2(x))$ or $h_2(x) = \Omega(h_1(x))$ if $h_1(x) = O(\text{poly}(T/\delta)h_2(x))$. We say “with high probability, $h_1 = \tilde{O}(h_2(x))$” if “with probability $1 - \delta$, $h_1 = \tilde{O}(h_2(x))$”. For an integer $n$, we denote the set $\{1, 2, \ldots, n\}$ by $[n]$; and for integers $s$ and $e$, we denote the set $\{s, s + 1, \ldots, e\}$ by $[s, e]$. 


2.1 Problem setting

We consider the following general reinforcement learning (RL) framework that covers a wide range of problems. Ahead of time, the learner is given a policy set \( \Pi \), and the environment decides \( T \) reward functions \( f_1, \ldots, f_T : \Pi \rightarrow [0, 1] \) unknown to the learner. Then, in each round \( t = 1, \ldots, T \), the learner chooses a policy \( \pi_t \in \Pi \) and receives a noisy reward \( R_t \in [0, 1] \) whose mean is \( f_t(\pi_t) \). The dynamic regret of the learner is defined as \( D-R_{\gamma} = \sum_{t=1}^{T} (f_t^* - R_t) \), where \( f_t^* = \max_{\pi \in \Pi} f_t(\pi) \) is the expected reward of the optimal policy for round \( t \).

Many heavily-studied problems fall into this framework. For example, in the classic multi-armed bandit problem [Lai and Robbins, 1985], it suffices to treat each arm as a policy; for finite-horizon episodic RL (e.g. [Jin et al., 2018]), each state-to-action mapping is considered as a policy, and \( f_t(\pi) \) is the expected reward of executing \( \pi \) in the \( t \)-th episode’s MDP with some transition kernel and some reward function. See more examples in Appendix I. Note that our framework ignores many details of the actual problem we are trying to solve (e.g. not even mentioning the MDPs for RL). This is because our results only rely on certain guarantees provided by a base algorithm, making these details irrelevant to our presentation. There is also some technicality to fit the infinite-horizon RL problem into our framework, which we will discuss in detail in Section 4.

### Non-stationarity measure

A natural way to measure the distribution drift between rounds \( t \) and \( t + 1 \) is to see how much the expected reward of any policy could change, that is, \( \max_{\pi \in \Pi} |f_t(\pi) - f_{t+1}(\pi)| \). However, to make our results more general, we take a slightly more abstract way to define non-stationarity whose exact form eventually depends on what guarantees the base algorithm can provide for a concrete problem. To this end, we define the following.

**Definition 1.** \( \Delta : [T] \rightarrow \mathbb{R} \) is a non-stationarity measure if it satisfies \( \Delta(t) \geq \max_{\pi \in \Pi} |f_t(\pi) - f_{t+1}(\pi)| \) for all \( t \).

Define for any interval \( I = [s, \tau] \), \( \Delta_I = \sum_{\tau=s}^{\tau-1} \Delta(\tau) \) (note \( \Delta_{[s, s]} = 0 \) and \( L_I = 1 + \sum_{\tau=s}^{\tau-1} \mathbb{I}[\Delta(\tau) \neq 0] \). With slight abuse of notation, we write \( \Delta = \Delta_{[1, T]} \) and \( L = L_{[1, T]} \).

**Base algorithm and requirements**

As mentioned, our approach takes a base algorithm that tackles the problem when the environment is (near-)stationary, and turns it into another algorithm that can deal with non-stationary environments. Throughout the paper, we denote the base algorithm by ALG and assumes that it satisfies the following mild requirements when run alone.

**Assumption 1.** ALG outputs an auxiliary quantity \( \tilde{f}_t \in [0, 1] \) at the beginning of each round \( t \). There exists a non-stationarity measure \( \Delta \) and a non-increasing function \( f : [T] \rightarrow \mathbb{R} \) such that running ALG satisfies the following: for all \( t \in [T] \), as long as \( \Delta_{[1, t]} \leq \rho(t) \), without knowing \( \Delta_{[1, t]} \) ALG ensures with probability at least \( 1 - \frac{\delta}{t} \):

\[
\tilde{f}_t \geq \min_{\tau \in [1, t]} f^*_\tau - \Delta_{[1, t]} \quad \text{and} \quad \frac{1}{t} \sum_{\tau=1}^{t} \left( \tilde{f}_\tau - R_\tau \right) \leq \rho(t) + \Delta_{[1, t]}.
\]

Furthermore, we assume that \( \rho(t) \geq \frac{1}{\sqrt{t}} \) and \( C(t) = t\rho(t) \) is a non-decreasing function.

We unpack the meaning of this assumption and explain why this is a mild requirement via a few remarks below, followed by examples of existing algorithms that do satisfy our assumption.

First, consider choosing \( \Delta(t) = \max_{\pi \in \Pi} |f_t(\pi) - f_{t+1}(\pi)| \) and see what the assumption means for a stationary environment with \( f_t = f \) and \( \Delta(t) = 0 \) for all \( t \). In this case, Eq. (1) simply becomes \( \tilde{f}_t \geq \max_{\pi \in \Pi} f(\pi) \) and \( \sum_{\tau=1}^{t} \left( \tilde{f}_\tau - R_\tau \right) \leq C(t) \), which are standard properties of Upper-Confidence-Bound (UCB)-based algorithms, where \( \tilde{f}_t \) is an optimistic estimator of the optimal reward and \( C(t) \) is the regret bound usually of order \( \sqrt{t} \). In fact, even for non-UCB-based algorithms that do not explicitly maintain optimistic estimators, by looking into their analysis, it is still possible to extract a quantity \( \tilde{f}_t \) satisfying these two properties (see our example for contextual bandits in Appendix I).

We also note that this requirement for the special stationary case is in fact all we need to achieve our claimed regret bound \( \text{Reg}^\text{\gamma} \).

Second, to simultaneously achieve the regret bound \( \text{Reg}^\text{\gamma} \), as well, we require slightly more from the base algorithm: in a near-stationary environment with \( \Delta_{[1, t]} \leq \rho(t) \), the two aforementioned properties still hold approximately with degradation \( \Delta_{[1, t]} \) (that is, Eq. (1)).

The range \([0, 1]\) is only for simplicity. Our results can be directly extended to the case with sub-Gaussian noise.

We use \( \min_{\tau \in [1, t]} f^*_\tau \) instead of the more natural one \( f^*_t \) since the former is weaker and the difference between these two is at most \( \Delta_{[1, t]} \) anyway.
highly non-stationary environment, while here we restrict it to be at most \( \rho(t) \), which is non-increasing in \( t \) (and in fact of order \( 1/\sqrt{t} \) in all our examples). To the best of our knowledge, all UCB-based algorithms satisfy Assumption 1 with some suitable choice of \( \Delta \). The fact that we only require Eq. (1) to hold for near-stationary environments is the key to bypassing the technical difficulty of getting the optimal bound \( \text{Reg}_\Delta^* \) met in [Russac et al., 2019, Zhao et al., 2020, Russac et al., 2020, Faury et al., 2021, Touati and Vincent, 2020, Zhou et al., 2020] for linear bandits, generalized linear bandits, and linear MDPs, as mentioned in Section 1.

Finally, noting that \( \rho(t) \) and \( C(t) \) represent an average and an cumulative regret bound respectively, the monotonicity requirement on them is more than natural. The requirement \( \rho(t) \geq \frac{1}{\sqrt{t}} \) is also usually unavoidable without further structures in the problem. Note that while we write \( \rho \) and \( C \) as a function of \( t \) only, they can depend on \( \log(1/\delta) \), \( \log T \), the complexity of \( \Pi \), and other problem-dependent parameters such as the number of states/actions of an MDP.

Following the order in Table 1, we now give a list of existing algorithms that satisfy Assumption 1 in different problem settings with proper non-stationarity measure \( \Delta \) and regret bound \( C \). We defer the concrete form of \( \tilde{f}_t \) (which requires introducing other notations) and all the proofs to Appendix I.

- **UCB1** [Auer et al., 2002a]: \( C(t) = \tilde{O}(\sqrt{AT + A}) \) and \( \Delta(t) = \Theta(||r_t - r_{t+1}||_\infty) \), where \( A \) is the number of arms, and \( r_t \) is the expected reward vector at time \( t \).
- **ILTCB** [Agarwal et al., 2014, short for ILOVETOCONBANDITS]: \( C(t) = \tilde{O}(\sqrt{AT \log ||\Phi|| + A \log ||\Phi||}) \) and \( \Delta(t) = \Theta(\sqrt{\Delta_{\max} \log_d n} + \Delta_{\max} \log_d n) \), where \( A_n \) is the number of actions and \( D_t \) is the joint distribution of the context-reward pair \((x, r)\) at time \( t \).
- **FALCON** [Simchi-Levi and Xu, 2020]: \( C(t) = \tilde{O}(\sqrt{AT \log ||\Phi|| + A \log ||\Phi||}) \) and \( \Delta(t) = \Theta(\sqrt{\Delta_{\max} \log_d n} + \Delta_{\max} \log_d n) \), where \( A_n \) is the number of actions, \( \Phi \) is the set of regressors (each of which maps a context-action pair to a predicted reward), \( \phi_t^* \in \Phi \) is the true regressor at time \( t \), and \( D_t \) is the distribution of contexts at time \( t \).
- **OFUL** [Abbasi-Yadkori et al., 2011]: \( C(t) = \tilde{O}(d \sqrt{T}) \) and \( \Delta(t) = \tilde{O}(d ||\theta_t - \theta_{t+1}||_2) \), where \( d \) is the feature dimension and \( \theta_t \) parameterizes the linear reward function at time \( t \).
- **GLM-UCB** [Filippi et al., 2010]: \( C(t) = \tilde{O}\left(\frac{k_d^2}{c_\nu^2} \sqrt{t}\right) \) and \( \Delta(t) = \tilde{O}\left(\frac{k_d^2}{c_\nu^2} ||\theta_t - \theta_{t+1}||_2\right) \), where \( d \) is the feature dimension, \( \theta_t \in \mathbb{R}^d \) parameterizes the linear reward function at time \( t \), and \( k_j, c_\nu \) are the upper and lower bounds of the gradient of the link function.
- **Q-UCB** [Jin et al., 2018, short for Q-learning UCB-H]:\(^3\) \( C(t) = \tilde{O}(\sqrt{H^5 SAt + H^3 SA}) \) and \( \Delta(t) = \Theta(H^2 \sum_{h=1}^H \max_{s,a} |r_h^k(s,a) - r_h^{k+1}(s,a)| + H^2 \sum_{h=1}^H \max_{s,a} \|p_h^k \cdot (|s,a)| - p_h^{k+1} \cdot (|s,a)|\|_1) \), where \( H, S \) and \( A \) are the numbers of layers, states, and actions of the MDP respectively, and \( p_h^k \) and \( r_h^k \) are the transition and reward functions for layer \( h \) of episode \( t \).
- **LSVI-UCB** [Jin et al., 2020b]:\(^4\) \( C(t) = \tilde{O}(\sqrt{d^3H^2T}) \) and \( \Delta(t) = \tilde{O}(dH \sum_{h=1}^H \|\theta_h - \theta_{h+1}\|_2 + dH^2 \sum_{h=1}^H \|\mu_h - \mu_{h+1}\|_F) \), where \( d \) is the feature dimension, \( H \) is the number of layers, and \( \theta_h \) and \( \mu_h \) are the parameters of the linear MDP for layer \( h \) of episode \( t \).

### 2.2 Main results

Our main result is that, with an algorithm satisfying Assumption 1 at hand, our proposed black-box reduction, **MASTER** (Algorithm 3), ensures the following dynamic regret bound.

**Theorem 2.** If Assumption 1 holds with \( C(t) = c_1 t^p + c_2 \) for some \( p \in \left[\frac{1}{2}, 1\right] \) and \( c_1, c_2 > 0 \), then **MASTER** (Algorithm 3), without knowing \( L \) and \( \Delta \), guarantees with high probability:

\[
\text{D-REG} = \tilde{O}\left(\min\left\{ \left(\frac{c_2}{c_1} + \frac{c_2}{c_1}\right) \sqrt{L T}, \left(\frac{2^{\frac{3}{2}}}{c_1} + c_2 \frac{2^{\frac{3}{2}}}{c_1}\right) \Delta^{\frac{3}{4}} T^{\frac{3}{4}} + \left(\frac{c_1}{c_1} + \frac{c_2}{c_1}\right) \sqrt{T}\right\}\right)
\]

when \( p = \frac{1}{2} \), and \( \text{D-REG} = \tilde{O}\left(\min\left\{ c_1 L^{1-p} T^{p}, \left(c_1 \Delta^{1-p} T^{p} + c_1 \Delta^{p} + c_1 T^{p}\right)\right\}\right) \) when \( p > \frac{1}{2} \) (omitting some lower-order terms).

\(^3\)For ease of comparison, here, the reward range is changed from \([0, 1]\) to the more common \([0, H]\).

\(^4\)Same as Footnote 3.
For ease of presentation, in this theorem we assume that $C(\cdot)$ takes a certain form that is common in the literature and holds for all our examples with $p = \frac{1}{2}$. Applying this theorem to all the examples discussed earlier, we achieve all the optimal $\min\{\text{Reg}_\alpha, \text{Reg}_\beta\}$ bounds listed in Table 1 (except for infinite-horizon MDPs which will be discussed in Section 4). Our definitions of $L$ are the same as in previous works, and our definitions of $\Delta$ are sometimes larger by some problem-dependent factors (such as $d$ and $H$) in order to fit Assumption 1. More specifically, for (contextual) bandits, our MASTER combined with UCB1 and ILTCTB recovers the same optimal bounds (in terms of all parameters) achieved by [Auer et al., 2019, Chen et al., 2019]. MASTER with FALCON obtains a similar bound as in [Chen et al., 2019] but with a different definition of $\Delta$ specific to the regressor setting. For other settings, we present our results in terms of the common definition of the non-stationarity measure (denoted by $\Delta$) and compare them with the state of the art:

- **MASTER + OFUL:** $\text{D-Reg} = \tilde{O}(\min\{dt^2/\sqrt{T}, d\Delta^{1/2}T^{2/3} + d\sqrt{T}\})$, where $\Delta = \sum_t ||\theta_t - \theta_{t+1}||_2$. This improves [Cheung et al., 2019, Russac et al., 2019, Kim and Tewari, 2020, Zhao et al., 2020, Zhao and Zhang, 2021] which get $\tilde{O}(dt^{2/3}T^{2/3} + d\sqrt{T})$ when $\Delta$ is known.

- **MASTER + GLM-UCB:** $\text{D-Reg} = \tilde{O}\left(\min\left\{k_n^2d\sqrt{LTT}, k_n^{4/3}d\Delta^{1/2}T^{2/3} + k_n^2d\sqrt{T}\right\}\right)$, where $\Delta = \sum_t ||\theta_t - \theta_{t+1}||_2$. This improves [Russac et al., 2020] which gets $\tilde{O}(k_n^2d^{3/2}L^{1/2}T^{2/3})$ when $L$ is known, and [Faury et al., 2021] which gets $\tilde{O}\left(\frac{k_n^2}{c_n}d^{1/3}T^{2/3}\right)$.

- **MASTER + Q-UCB:** $\text{D-Reg} = \tilde{O}(\min\{H^2SA\Delta^{1/2}T^{2/3} + \sqrt{H^2SA\Delta}\})$, where $\Delta = \sum_{t,h} \max_{s,a} |r_h^t(s,a) - p_h^t(s,a) + \|p_h^t(s,a) - \bar{p}_h^t(s,a)||_1|$. This improves [Mao et al., 2021, Theorem 3] which get $\tilde{O}(\sqrt{T} + \sqrt{T\Delta})$ when $\Delta$ is known.\(^5\)

- **MASTER + LSVI-UCB:** $\text{D-Reg} = \tilde{O}(\min\{d^3H^4\Delta^{1/2}T^{2/3} + \sqrt{d^3H^4\Delta}\})$, where $\Delta = \sum_{t,h}(||\theta^t_h - \theta^t_{h+1}||_2 + ||\mu^t_h - \mu^t_{h+1}||_F)$. This improves [Zhou et al., 2020, Touati and Vincent, 2020] which get $\tilde{O}(d^3H^4\Delta^{1/2}T^{2/3} + \sqrt{d^3H^4\Delta})$ when $\Delta$ is known.\(^6\)

2.3 High-level ideas

To get a high-level idea of our approach, first consider what could go wrong when running ALG alone in a non-stationary environment and how to fix that intuitively. Decompose the dynamic regret as follows:

$$\sum_{r=1}^t (f^*_r - \bar{f}_r) + \sum_{r=1}^t (f_r - R_r). \quad (2)$$

As mentioned, in a stationary environment, ALG ensures that $\text{term}_1$ is simply non-positive and $\text{term}_2$ is bounded by $C(t)$ directly. In a non-stationary environment, however, both terms can be substantially larger. If we can detect the event that either of them is abnormally large, we know that the environment has changed substantially, and should just restart ALG. This detection can be easily done for $\text{term}_2$ since both $\bar{f}_r$ and $R_r$ are observable, but not for $\text{term}_1$ since $f^*_r$ is of course unknown. Note that, a large $\text{term}_1$ implies that a policy, possibly suboptimal in the past, now becomes the optimal one with a much larger reward. A single instance of ALG run from the beginning thus cannot detect this because suboptimal policies are naturally selected very infrequently. To address this issue, our main idea is to maintain different instances of ALG to facilitates non-stationarity detection, illustrated via an example in Figure 1. Here, there is one distribution change that happens in interval $I$, making the value of $f^*_r$ (the blue curve) drastically increase. If within this interval, we start running another instance of ALG (the red interval), then its performance (the black curve) will gradually approach $f^*_r$ due to its regret guarantee in a stationary environment. Hypothetically, if

\(^5\)Due to the scaling mentioned in Footnote 3, here, we first scale down $C(\cdot)$ and $\Delta$ by an $H$ factor, then apply Theorem 2, and finally scale up the final bound by an $H$ factor.

\(^6\)The bound reported in [Mao et al., 2021] is $(H^3SA\Delta)^{1/2}T^{2/3} + \sqrt{H^2SA\Delta}$; however, their $T$ is the total number of timesteps while our $T$ is the number of episodes, and we have performed a proper translation between notations here. Their bound has a better $H$ dependency thanks to the use of Freedman-style confidence bounds. The same idea unfortunately does not improve our bound due to the lower-order term $c_2$ in the definition of $C(t)$.

\(^7\)The same scaling as in Footnote 5 and Footnote 6 has been performed here.
Figure 1: An illustration of how we detect non-stationarity via multiple instances of ALG

another instance of ALG run from the beginning could coexist with this new instance, we would see that the latter significantly outperforms the former and infer that the environment has changed. The issue is that we cannot have multiple instances running and making decisions simultaneously, and here is where the optimistic estimators \( \tilde{f}_\tau \)’s can help. Specifically, since the quantity \( U_\tau = \min_{s \leq \tau} \tilde{f}_s \) (the green non-increasing curve) should always be an upper bound of the learner’s performance in a stationary environment, if we find that the new instance of ALG significantly outperforms this quantity at some point (as shown in Figure 1), we can also infer that the environment has changed, and prevent term \( 1 \leq \sum_{t=1}^{T} (f^*_\tau - U_\tau) \) from growing too large by restarting.

To formally implement the ideas above, we need to decide when to start a new instance, how long it should last, which instance should be active if multiple exist, and others. In Section 3, we propose a randomized multi-scale scheme to do so, which is reminiscent of the ideas of sampling obligation in [Auer et al., 2019] and replay phase in [Chen et al., 2019], although their mechanisms are highly specific to their algorithms and problems.

3 Algorithm

In this section, we first introduce MALG, an algorithm that schedules and runs multiple instances of the base algorithm ALG in a multi-scale manner (Section 3.1). Then, equipping MALG with non-stationarity detection, we introduce our final black-box reduction MASTER (Section 3.2).

3.1 MALG: Running the Base Algorithm with Multiple Scales

We always run MALG for an interval of length \( 2^n \), which we call a block, for some integer \( n \) (unless it is terminated by the non-stationarity detection mechanism). During initialization, MALG uses Procedure 1 to schedule multiple instances of ALG within the block in the following way: for every \( m = n, n - 1, \ldots, 0 \), partition the block equally into \( 2^{n-m} \) sub-intervals of length \( 2^m \), and for each of these sub-intervals, with probability \( \frac{n!}{2^{n-m}} \) schedule an instance of ALG (otherwise skip this sub-interval). We call these instances of length \( 2^m \) order-\( m \) instances.

Note that by definition there is always an order-\( n \) instance covering the entire block. We use \( alg \) to denote a particular instance of ALG, and use \( alg.s \) and \( alg.e \) to denote its start and end time.

After the initialization, MALG starts interacting with the environment as follows. In each time \( t \), the unique instance covering this time step with the shortest length is considered as being active, while all others are inactive. MALG follows the decision of the active instance, and update it after receiving feedback from the environment. All inactive instances do not make any decisions or updates, that is, they are paused (they might be resumed at some point though). We use \( \tilde{g}_t \) to denote the scalar \( \tilde{f}_t \) output by the active instance. See Algorithm 2 for the pseudocode.
Procedure 1: A procedure that randomly schedules ALG of different lengths within $2^n$ rounds

**input:** $n$, $\rho(\cdot)$

1. for $\tau = 0, \ldots, 2^n - 1$
2. for $m = n, n - 1, \ldots, 0$
   If $\tau$ is a multiple of $2^m$, with probability $\frac{\rho(2^n)}{\rho(2^m)}$, schedule a new instance $\text{alg}$ of ALG that starts at $\text{alg.s} = \tau + 1$ and ends at $\text{alg.e} = \tau + 2^m$.

Algorithm 2: MALG (Multi-scale ALG)

**input:** $n$, $\rho(\cdot)$

1. Initialization: run Procedure 1 with inputs $n$ and $\rho(\cdot)$.

2. At each time $t$, let the unique active instance be $\text{alg}$, output $\tilde{g}_t$ (which is the $\tilde{f}_t$ output by $\text{alg}$), follow $\text{alg}$’s decision $\pi_t$, and update $\text{alg}$ after receiving feedback from the environment.

---

**Figure 2:** An illustration of MALG with $n = 4$ (see detailed explanation in Section 3.1)

For better illustration, we give an example with $n = 4$ in Figure 2. Suppose that the realization of the random scheduling by Procedure 1 is: one order-4 instance (red), zero order-3 instance, two order-2 instances (green), two order-1 instances (blue), and five order-0 instances (purple). The bolder part of the segment indicates the period of time when the instances are active, while the thinner part indicates the inactive period. For example, the red order-4 instance is active for the first round, then paused for the next 8 rounds, and then resumed (from the frozen internal states) for another 3 rounds before becoming inactive again. The dashed black arrow marked with $\mathbb{1}$ indicates that ALG is executed as if the two sides of the arrow are concatenated. On the other hand, as another example, the two purple instances on the two sides of the dashed line marked with $\mathbb{2}$ are two different order-0 instances, so the second one should start from scratch even though they are consecutive. One can see that at any point of time, the active instance is always the one with the shortest length.

**Regret analysis of MALG** The multi-scale nature of MALG allows the learner’s regret to also enjoy a multi-scale structure, as shown in the next lemma (proof deferred to Appendix B).

**Lemma 3.** Let $\hat{n} = \log_2 T + 1$ and $\hat{\rho}(t) = 6\hat{n} \log(T/\delta) \rho(t)$. MALG with input $n \leq \log_2 T$ guarantees the following: for any instance $\text{alg}$ that MALG maintains and any $t \in [\text{alg.s}, \text{alg.e}]$, as long as $\Delta_{[\text{alg.s}, t]} \leq \rho(t')$ where $t' = t - \text{alg.s} + 1$, we have with probability at least $1 - \frac{\delta}{T}$:

$$
\tilde{g}_t \geq \min_{\tau \in [\text{alg.s}, t]} f^*_\tau - \Delta_{[\text{alg.s}, t]}, \quad \frac{1}{t} \sum_{\tau = \text{alg.s}}^{t} (\tilde{g}_\tau - R_\tau) \leq \hat{\rho}(t') + \hat{n}\Delta_{[\text{alg.s}, t]},
$$

and the number of instances started within $[\text{alg.s}, t]$ is upper bounded by $6\hat{n} \log(T/\delta) \frac{C(t')}{C(t)}$.
The complete proof is deferred to Appendix D–Appendix F.

intuitively should scale with \( \log \) partition needs to be chosen more carefully depending on the value of \( \{I_i\}_{i=1}^\ell \). With high probability, the dynamic regret of \( \text{MALG} \) thus far for this block is bounded as

\[
\text{MALG}(\tau) \leq \tilde{O}\left( \sum_{i=1}^\ell C(|I_i|) + \sum_{m=0}^n \rho(2^m) C(2^m) \right).
\]

Note that Eq. (3) is essentially the analogue of Eq. (1) (up to logarithmic terms) with the starting time changed from 1 to \( \text{alg.s} \). It shows that even if we have multiple instances interleaving in a complicated way, the regret for a specific interval is still almost the same as running ALG alone on this interval, thanks to the carefully chosen probability in Procedure 1. Recall that there is always an order-\( n \) instance starting from the beginning of the block, so MALG is always providing a stronger multi-scale guarantee compared to running ALG alone. This richer guarantee facilitates non-stationarity detection as we show next.

### 3.2 MASTER: Equipping MALG with Stationarity Tests

We are now ready to present our final algorithm MASTER, short for MALG with Stationarity Tests and Restarts (see Algorithm 3). MASTER runs MALG in a sequence of blocks with doubling lengths (2, 4, 8, \ldots). Within each block of length \( 2^n \) (with \( t_n \) being the starting time), MASTER simply runs a new instance of MALG and records the minimum optimistic predictor thus far for this block \( U_i = \min_{t \in [t_n, t_n + 2^n]} \hat{g}_t \). At the end of each time, MASTER performs two tests (Test 1 and Test 2), and if either of them returns fail, MASTER restarts from scratch.

The two tests exactly follow the ideas described in Section 2.3 (recall Figure 1). Following Eq. (2), we decompose the regret on \( [t_n, t] \) as \( \text{term}_1 + \text{term}_2 \) where

- \( \text{term}_1 = \sum_{\tau = t_n}^{t} (f^*_\tau - \hat{g}_\tau) \) from growing too large by testing if there is some order-\( n \) instance’s interval during which the learner’s average performance \( \frac{1}{2^n} \sum_{t = \text{alg.s}} R_t \) is larger than the promised performance upper bound \( U_i \) by an amount of \( 9\rho(2^m) \). On the other hand, \( \text{term}_2 \) from growing too large by directly testing if its average is larger than something close to the promised regret bound \( 3\rho(t - t_n + 1) \).

It is now clear that MASTER indeed does not require the knowledge of \( L \) or \( \Delta \) at all. To analyze MASTER, we prove the following key lemma that bounds the regret on a single block \( [t_n, E_n] \) where \( E_n \) is either \( t_n + 2^n - 1 \) or something smaller in the case where a restart is triggered.

**Lemma 4.** With high probability, the dynamic regret of MASTER on any block \( J = [t_n, E_n] \) where \( E_n \leq t_n + 2^n - 1 \) is bounded as

\[
\sum_{\tau \in J} (f^*_\tau - R_\tau) \leq \tilde{O}\left( \sum_{i=1}^\ell C(|I_i|) + \sum_{m=0}^n \rho(2^m) C(2^m) \right),
\]

where \( \{I_1, \ldots, I_\ell\} \) is any partition of \( J \) such that \( \Delta_{I_i} \leq \rho(|I_i|) \) for all \( i \).

See Appendix C for the proof. When \( \rho(t) = \Theta(1/\sqrt{t}) \) (as in all our examples), the first term is \( \tilde{O}(\sum_{i=1}^\ell \sqrt{|I_i|}) = \tilde{O}(\sqrt{\ell |J|}) \) by Cauchy-Schwarz; the second term is of order \( \tilde{O}(\sqrt{2^n}) \). To derive a bound in terms of \( L \), we can simply choose the partition \( \{I_1, \ldots, I_\ell\} \) in a way such that \( \Delta_{I_i} = 0 \) and \( \ell = L_J \), while to derive a bound in terms of \( \Delta \), the partition needs to be chosen more carefully depending on the value of \( \Delta_J \). Noting that the number of blocks between two restarts is always at most \( \log_2 T \), to finally prove Theorem 2, it remains to bound the number of restarts, which intuitively should scale with \( L \) or \( \Delta \) because by design a restart will not be triggered when the environment is stationary. The complete proof is deferred to Appendix D–Appendix F.
4 Extension to Reinforcement Learning in Infinite-horizon Communicating MDPs

As mentioned, applying our results to infinite-horizon RL [Jaksch et al., 2010] requires some extra care and extensions. We refer the reader to [Cheung et al., 2020] for a thorough introduction on the problem setup of infinite-horizon RL in time-varying communicating MDPs. Here, we only highlight its difference compared to episode RL and explain how to fit it into our framework. Specifically, in episodic RL, we have treated each episode (consisting of multiple steps in a MDP) as one round of our framework, each state-to-action mapping as a policy \( \pi \), and the expected reward of executing \( \pi \) in the MDP for round \( t \) as \( f_t(\pi) \). In infinite-horizon RL, while the meaning of \( \pi \) and \( f_t \) remains the same, there is no episode any more and the learner interacts with the changing MDP from the start to the end without any reset on her state. In this case, we treat each step (that is, each state transition) in the MDP as one round in our framework, and the meaning of the reward feedback \( R_t \) has now changed from a noisy observation of the policy’s reward \( f_t(\pi_t) \) to just the reward of \( \pi_t \) for this single step. With this change, the dynamic regret definition remains the same.

Due to the black-box nature of our approach, if one has a base algorithm that satisfies something close to Assumption 1; see Lemma 11. As mentioned, applying our results to infinite-horizon RL [Jaksch et al., 2010] requires some extra care and extensions. We refer the reader to [Cheung et al., 2020] for a thorough introduction on the problem setup of infinite-horizon RL in time-varying communicating MDPs. Here, we only highlight its difference compared to episode RL and explain how to fit it into our framework. Specifically, in episodic RL, we have treated each episode (consisting of multiple steps in a MDP) as one round of our framework, each state-to-action mapping as a policy \( \pi \), and the expected reward of executing \( \pi \) in the MDP for round \( t \) as \( f_t(\pi) \). In infinite-horizon RL, while the meaning of \( \pi \) and \( f_t \) remains the same, there is no episode any more and the learner interacts with the changing MDP from the start to the end without any reset on her state. In this case, we treat each step (that is, each state transition) in the MDP as one round in our framework, and the meaning of the reward feedback \( R_t \) has now changed from a noisy observation of the policy’s reward \( f_t(\pi_t) \) to just the reward of \( \pi_t \) for this single step. With this change, the dynamic regret definition remains the same.

Due to the black-box nature of our approach, if one has a base algorithm that satisfies something close to Assumption 1; see Lemma 11.

The first difference is the explicit mention that the next state of the learner might sometime be arbitrarily assigned instead of following the transition of the current MDP (Line 20). This is necessary because of the multi-scale scheduling of MALG. Indeed, recall that in MALG, an instance of the base algorithm can sometimes be paused and then resumed later. In the infinite-horizon RL setup, this means that the instance can be resumed from an arbitrary state. Other than making this detail explicit, however, nothing really needs to be changed in the algorithm, since this happens infrequently and only incurs small additional regret due to the communicating property of the MDPs.

The second key difference is an adaptive version of the Confidence Widening technique of [Cheung et al., 2020] (see Line 6–Line 10). As pointed out in [Cheung et al., 2020], in non-stationary environments, the Extended Value Iteration (EVI) subroutine of UCRL might return a bias vector \( \tilde{h}_k \) with span much larger than \( D_{max} \), the maximum diameters of all the MDPs. To address this issue, their confidence widening technique adds a constant \( \eta \), tuned based on \( \Delta \), to the confidence level of the confidence set \( P_k \), which eventually leads to sub-optimal regret \( \Delta^{1/4} T^{3/4} \). Our adaptive confidence widening, on the other hand, adaptively selects the value of \( \eta \) in a doubling manner, so that in a relatively stationary environment we only widen the confidence set slightly, while in a more non-stationary environment the widening is more significant. To avoid incurring too much additional regret in the latter case, we also monitor the cumulative widening amount and terminate the algorithm if it exceeds a certain threshold (Line 15–Line 16), because this implies that the environment is highly non-stationary. (This termination will also be a restart signal for MASTER.)

Finally, notice that our black-box approach requires knowing the regret bound \( \rho(\cdot) \) of the base algorithm, which in this case depends on \( D_{max} \), a potentially unknown quantity. To deal with this issue, UCRL-ACW takes a guess \( D \) of the value of \( D_{max} \) as an additional input. In the next subsection, we discuss how MASTER decides the value of \( D \) when \( D_{max} \) is unknown.

With all these modifications, our base algorithm UCRL-ACW indeed provides a guarantee similar to Eq. (1) of Assumption 1; see Lemma 11.

4.2 Multi-scale UCRL-ACW and Its Combination with MASTER

Now, we use the same idea as in Section 3.1 to create a multi-scale version of UCRL-ACW, under a fixed input \( D \). The resulted algorithm is called Multi-scale UCRL-ACW or MUCRL for short (see Algorithm 5). MUCRL is basically identical to MALG with UCRL-ACW as the base algorithm, except that we let MUCRL terminate whenever the currently active UCRL-ACW instance makes a restart signal (due to having an abnormally large cumulative widening amount). The guarantee for MUCRL is provided in Lemma 12, which parallels Lemma 3.
Next, as in Section 3.2, we further combine MUCRL with non-stationarity tests, leading to MASTER-UCRL (see Algorithm 6). The only difference compared to MASTER is an additional condition to restart (highlighted in blue) — when MUCRL terminates due to a restart signal from an UCRL-ACW instance. We provide a single-block regret bound guarantee for MASTER-UCRL under a fixed $\overline{D}$ in Lemma 13, which parallels Lemma 4. Finally, we discuss three different cases with knowledge of different parameters (if any), leading to the three results listed in Table 1.

**Known $D_{\text{max}}$** When $D_{\text{max}}$ is known, we simply set $\overline{D} = D_{\text{max}}$. In this case, all restarts of MASTER-UCRL are due to non-stationarity, and we can bound their number in terms of $L$ or $\Delta$. Together with the single-block regret guarantee from Lemma 13, we prove that MASTER-UCRL’s dynamic regret is $\tilde{O}(\min\{\text{Reg}^{*}_{L}, \text{Reg}^{*}_{\Delta}\})$: see Theorem 28 for the dependence on other parameters.

**Unknown $D_{\text{max}}$ and Known $L$ or $\Delta$** When $D_{\text{max}}$ is unknown, we unfortunately require the knowledge of $L$ to get $\text{Reg}^{*}_{L}$ and the knowledge of $\Delta$ to get $\text{Reg}^{*}_{\Delta}$. However, as shown in Table 1, this still significantly improves over the best existing bounds $\tilde{O}(L^{\frac{1}{4}}T^{\frac{3}{2}})$ and $\tilde{O}(\Delta^{\frac{1}{4}}T^{\frac{3}{2}})$ when $L$ and $\Delta$ are known. Specifically, we apply a doubling trick to set the value of $\overline{D}$ following the strategy below, where we call the interval between two restarts an *epoch*:

1. Initialize $\overline{D} \leftarrow 1$.
2. Run MASTER-UCRL with $\overline{D}$. If the number of epochs exceeds $N$, then double $\overline{D}$ and repeat this step. Here, $N$ is set to $L$ if $L$ is known or $1 + 3(S^{-2}A^{-1} \Delta^{2}T)^{1/4}$ if $\Delta$ is known.

The rationale behind monitoring the number of epochs is that, when $\overline{D}$ is too small, UCRL-ACW might have an abnormally large cumulative widening amount and signal a restart even in a fairly stationary environment. In Lemma 26, we show that if $\overline{D} \geq D_{\text{max}}$, the number of epochs produced by MASTER-UCRL is upper bounded by the value of $N$ set above. Therefore, if it exceeds this number, we can infer $\overline{D} < D_{\text{max}}$ and double its value. This allows us to prove the regret bound $\text{Reg}^{*}_{L}$ or $\text{Reg}^{*}_{\Delta}$ again; see Theorem 29 for the details.

**No prior knowledge at all** When nothing is known, we apply the Bandit-over-Reinforcement-Learning (BoRL) framework of [Cheung et al., 2019, 2020] to get a suboptimal bound of order $\tilde{O}(\min\{\text{Reg}^{*}_{L}, \text{Reg}^{*}_{\Delta}\} + T^{3/4})$. BoRL also serves as a black-box reduction to obtain parameter-free algorithms (albeit suboptimal), so applying it to our algorithm is straightforward. We omit the details and only give the concrete bound in Appendix H. We leave the question of whether the optimal bound is achievable when $L$, $\Delta$, and $D_{\text{max}}$ are all unknown as a future direction.

## 5 Conclusion and Future Directions

In this work, we study reinforcement learning in non-stationary environments. We propose a general black-box approach that can convert an algorithm with near-optimal regret in a (near-)stationary environment to another algorithm with near-optimal dynamic regret in a non-stationary environment. Prior to our work, the bound of $\tilde{O}(\Delta^{\frac{1}{4}}T^{\frac{3}{2}})$ is only achievable with the knowledge of $\Delta$, and no algorithm achieves the bound of $\tilde{O}(\sqrt{LT})$ even with the knowledge of $L$.

Our algorithm achieves both bounds simultaneously without any prior knowledge.

It would be interesting to see whether algorithms with data-dependent bounds work with our black-box approach. Previous work in this direction [Wei et al., 2016] achieves an improved dynamic regret bound for multi-armed bandits when the cumulative variance of the loss is small; however, their approach crucially relies on the knowledge on the degree of non-stationarity as well as the cumulative variance. On the other hand, there are some immediate difficulties in applying our black-box approach to data-dependent algorithms. For example, the monotonicity of the average regret $\rho(\bar{f})$ may not hold anymore, and it is unclear how to set the probability of initiating a new base algorithm. Therefore, the task of achieving data-dependent dynamic bounds without prior knowledge seems to be challenging and requires other innovations.

Another future direction is to study a class of contextual bandit problems where the context is adversarially generated [Abbasi-Yadkori et al., 2011, Cheung et al., 2019, Foster and Rakhlin, 2020]. In this case, the expected reward of the optimal policy changes over time even if the environment is stationary, so our current algorithm cannot be directly applied. For linear contextual bandits with adversarial contexts [Abbasi-Yadkori et al., 2011, Cheung et al., 2019], the fix is straightforward though: instead of requiring the base algorithm to generate a scalar $f_i$ in each round, we let it generate a *confidence set* for the hidden parameter, and check the inconsistency of the confidence set over time. However,
for general contextual bandits with adversarial contexts, where algorithms do not necessarily maintain a confident set for the hidden parameter [Foster and Rakhlin, 2020], the extension is less clear and is left for future investigation.

Finally, we are not aware of any near-optimal convex bandit algorithm satisfying our Assumption 1, so achieving near-optimal dynamic regret bound in general convex bandits is also left open.

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A Omitted Algorithms and Main Results in Section 4

Algorithm 4: UCRL with Adaptive Confidence Widening (UCRL-ACW)

1. **Input:** $\overline{D} \geq 1$
2. $t \leftarrow 1$, $N_1(s, a) \leftarrow 0$ for all $s, a$, $\Gamma \leftarrow 0$
3. **For episode** $k = 1, \ldots, \text{do}$
   4. Set $t_k = t$, $\nu_k(s, a) = 0$ for all $s, a$.
   5. Define for all $s, a$:
      \[
      \hat{\rho}_k(s') | s, a = \frac{\sum_{t=1}^{t-1} \mathbb{1}[(s_t, a_t, s_{t+1}) = (s, a, s')]}{N_k^-(s, a)}
      \]
      \[
      \hat{\gamma}_k(s, a) = \frac{\sum_{t=1}^{t-1} R_t \mathbb{1}[(s_t, a_t) = (s, a)]}{N_k^+(s, a)}
      \]
   6. **While true do**
      7. Perform EVI on $(\mathcal{P}_k, \mathcal{R}_k)$ with error parameter $\epsilon_k = \sqrt{\frac{4}{t}}$, and obtain $\bar{\pi}, \bar{h}, \bar{J}$.
      8. **If** $\text{sp}(\bar{h}) \leq 2\overline{D}$ **then** break
      9. $\eta \leftarrow 2\eta$
      10. $\pi_k \leftarrow \bar{\pi}$, $\bar{h}_k \leftarrow \bar{h}$, $\bar{J}_k \leftarrow \bar{J}$, $\eta_k \leftarrow \eta$
          \hspace{1cm} \text{\textcircled{1}} \text{Adaptive confidence widening}
   11. **While** $\nu_k(s, a) < N_k^+(s, a)$ **for all** $s, a$ **do**
      12. Choose action $a_t \sim \pi_k(s_t)$.
      13. $\nu_k(s_t, a_t) \leftarrow \nu_k(s_t, a_t) + 1$
      14. $\Gamma \leftarrow \Gamma + \eta_k$
      15. **If** $\Gamma > 4S\sqrt{Ad(\log(SAT/\delta))}$ **then** terminate and signal restart
          \hspace{1cm} \text{\textcircled{2}} \text{Early termination}
      16. Observe the reward $R_t$ with $\mathbb{E}[R_t] = r_t(s_t, a_t)$
      17. Observe $s_{t+1} \sim p_t(\cdot | s_t, a_t)$.
      18. The next state $s_{t+1}$ is either equal to $s_{t+1}$, or re-assigned as an arbitrary state
          \hspace{1cm} \text{\textcircled{3}} \text{The next state might be re-assigned}
      19. $t \leftarrow t + 1$
      20. $N_{k+1}(s, a) \leftarrow N_k(s, a) + \nu_k(s, a)$ for all $s, a$.

Algorithm 5: Multi-scale UCRL-ACW (MUCRL)

1. **Input:** $n, \rho_{UCRL}(\cdot ; \overline{D}), \overline{D}$
2. **Initialization:** run Procedure 1 with base algorithm UCRL-ACW and inputs $n$ and $\rho_{UCRL}$.
3. At each time $t$, let the unique active instance be $alg$, output $\tilde{g}_t$ (which is the quantity $\tilde{J}_k(t)$ of $alg$), follow $alg$’s decision, and update $alg$ after receiving feedback from the environment. Additionally, **terminate if the alg signals restart.**
Lemma 6 [Jaksch et al., 2010, Cheung et al., 2020, Ortner et al., 2020]. We restate them here for completeness. In this subsection, we provide auxiliary lemmas related to EVI and Bellman Equation. The results are extracted from Appendix H. Note that to be consistent with prior works in this setting, we adopt the notation $J_t$ setting. The final analysis is done in Appendix G and Appendix H (see Theorem 28, Theorem 29, and the discussions without knowing $L$, respectively, without knowing $D$).

The following is the main result for the infinite-horizon MDP case. Its proof requires several lemmas in the rest of this section, in addition to those from Appendix B–Appendix E whose ideas are mostly aligned with the standard setting. The final analysis is done in Appendix G and Appendix H (see Theorem 28, Theorem 29, and the discussions in Appendix H). Note that to be consistent with prior works in this setting, we adopt the notation $J_t(\pi)$, which is the expected average reward of executing $\pi$ under the MDP for time $t$, and corresponds to the notation $f_t(\pi)$ we use in our general framework. Similarly, define $J_t^* = \max_{\pi} J_t(\pi)$.

**Theorem 5.** Define non-stationarity measures
\[
\Delta = \sum_{t=1}^{T-1} \left( \max_{s,a} |r_t(s,a) - r_{t+1}(s,a)| + \max_{s,a} \|p_t(s,a) - p_{t+1}(s,a)\|_1 \right),
\]
\[
L = 1 + \sum_{t=1}^{T-1} \mathbb{1} \left( \max_{s,a} |r_t(s,a) - r_{t+1}(s,a)| + \max_{s,a} \|p_t(s,a) - p_{t+1}(s,a)\|_1 \neq 0 \right).
\]

There exists an algorithm that takes $D_{\max}$ as input and achieves
\[
\sum_{t=1}^{T} (J_t^* - R_t) = \widetilde{O} \left( \min \left\{ D_{\max} S \sqrt{\text{ALT}}, \ D_{\max} S^{\frac{3}{2}} A_{\max}^{\frac{3}{4}} T^{\frac{7}{4}} + D_{\max} S \sqrt{\text{AT}} \right\} \right)
\]
without knowing $L$ or $\Delta$. There is also an algorithm that takes $L$ or $\Delta$ as input and achieves
\[
\sum_{t=1}^{T} (J_t^* - R_t) = \widetilde{O} \left( D_{\max} S \sqrt{\text{ALT}} \right) \quad \text{or} \quad \sum_{t=1}^{T} (J_t^* - R_t) = \widetilde{O} \left( D_{\max} S^{\frac{3}{2}} A_{\max}^{\frac{3}{4}} T^{\frac{7}{4}} + D_{\max} S \sqrt{\text{AT}} \right)
\]
respectively, without knowing $D_{\max}$. Finally, there is an algorithm that achieves
\[
\sum_{t=1}^{T} (J_t^* - R_t) = \widetilde{O} \left( D_{\max} (S^2 A)^{\frac{1}{4}} T^{\frac{3}{4}} + \min \left\{ D_{\max} S \sqrt{\text{ALT}}, \ D_{\max} (S^2 A)^{\frac{1}{4}} T^{\frac{7}{4}} \right\} \right)
\]
without knowing $L$, $\Delta$, or $D_{\max}$.

### A.1 Auxiliary Lemmas related to Extended Value Iteration and Bellman Equation

In this subsection, we provide auxiliary lemmas related to EVI and Bellman Equation. The results are extracted from [Jaksch et al., 2010, Cheung et al., 2020, Ortner et al., 2020]. We restate them here for completeness.

**Lemma 6** (Properties 1 and 2 in [Cheung et al., 2020]). Let $\tilde{J}$, $\tilde{h}$, and $\tilde{\pi}$ be the set of solution obtained from EVI with confidence set $\mathcal{R}$ and $\mathcal{P}$ for reward and transition respectively, and error parameter $\epsilon$. Then
\[
\tilde{J} + \tilde{h}(s) \geq \max_a \left( \max_{\tilde{r} \in \mathcal{R}(s,a)} \tilde{r}(s,a) + \max_{\tilde{p} \in \mathcal{P}(s,a)} \sum_{s'} \tilde{p}(s'|s,a) \tilde{h}(s') \right),
\]
\[ \tilde{J} + \tilde{h}(s) \leq \max_{\tau \in R(s, \pi(s))} \bar{r}(s, \pi(s)) + \max_{p \in P(s, \pi(a))} \sum_{s'} \bar{p}(s'|s, \pi(s))\tilde{h}(s') + \epsilon. \] (6)

**Lemma 7** (Lemma 2 of [Cheung et al., 2020]). Let \( \tilde{J}, \tilde{h}, \) and \( \bar{\pi} \) be the set of solutions obtained from EVI with confidence set \( R \) and \( P \) for reward and transition respectively. If \( P \) and \( R \) contain an MDP with diameter upper bounded by \( D \), then \( sp(\tilde{h}) \leq 2D \).

**Lemma 8** (Eq. (16) of [Cheung et al., 2020]). Let \( r, p \) define the reward function and the transition kernel for a communicating MDP, respectively. Let \( J \in \mathbb{R}, h \in \mathbb{R}^S \) be bounded and satisfy
\[ \tilde{J} + \tilde{h}(s) \geq r(s, a) + \sum_{s'} p(s'|s, a)\tilde{h}(s') \]
for all \( s, a \). Then \( \tilde{J} \geq J^* \), where \( J^* \) is the average reward of the optimal policy under the MDP.

### A.2 Guarantees of the UCRL-ACW Algorithm (when running alone with an input \( \overline{D} \))

**Definition 9.** Define \( \Delta^r(t) \triangleq \max_{s, a} \left| r_t(s, a) - r_{t+1}(s, a) \right|, \Delta^p(t) \triangleq \max_{s, a} \| p_t(\cdot|s, a) - p_{t+1}(\cdot|s, a) \|_1, \Delta^J(t) \triangleq \max_{\pi} | J_t(\pi) - J_{t+1}(\pi) |. \) Similar to Definition 1, define \( \Delta^\square = \sum_{\tau=s}^{t-1} \Delta^\square(\tau) \) for interval \( \mathcal{I} = [s, t) \), where \( \square = r, p, or J \). Finally, we define \( \Delta^\square_{\overline{D}} \triangleq \Delta^\square + 2\overline{D}\Delta^p + \Delta^J \).

**Lemma 10** (Theorem 1 of [Ortner et al., 2020]). \( \Delta^J(t) \leq \Delta^r(t) + D_{\max}\Delta^p(t) \).

**Lemma 11** (c.f. Assumption 1). When run alone, Algorithm 4 with input \( \overline{D} \) guarantees for all \( t \) before it terminates:
\[ \tilde{J}_{k(t)} \geq \min_{\tau \in [1, t]} J^*_\tau - \Delta^\square_{[1, t]; \overline{D}} \]
\[ \frac{1}{t} \sum_{\tau=1}^{t} (\tilde{J}_{k(\tau)} - R_\tau) \leq \rho_{UCRL}(t; \overline{D}) + \frac{2}{t} \overline{D} \text{disc}_{[1, t]} + \Delta^\square_{[1, t]; \overline{D}}, \]
where \( \rho_{UCRL}(t; \overline{D}) = \Theta(\min\{ \overline{D}S, \sqrt{\frac{A}{t}} + \frac{DS\overline{A}}{t}, \overline{D} \}) \), \( \text{disc}_{\mathcal{I}} \triangleq \sum_{t \in \mathcal{I}} \mathbb{I}[s_t \sim p_{t-1}(|s_{t-1}, a_{t-1})] \) is the number of state re-assignments within \( \mathcal{I} \) (Line 20 of Algorithm 4), and \( k(t) \) is the index of the episode time \( t \) belongs to.

**Proof.** Suppose that at time \( t \) the algorithm has not terminated. For any episode \( k \) that starts before \( t \), we have
\[ \tau_k(s, a) = \frac{\sum_{\tau=1}^{t-1} \mathbb{I}[r_{\tau}(s, a) = (s, a)]}{N_k^r(s, a)}, \quad \overline{p}_k(s'|s, a) = \frac{\sum_{\tau=1}^{t-1} \mathbb{I}[r_{\tau}(s', a) = (s, a)]}{N_k^r(s, a)}. \]

By Azuma’s inequality, \( \tau_k(s, a) \in \mathcal{R}_k(s, a) \) and \( \overline{p}_k(\cdot|s, a) \in \mathcal{P}^\square_k(s, a) \) with high probability for all \( k, s, a \).

To show the first part of the lemma, we lower bound the right-hand side of Eq. (5):
\[ \tilde{J}_k + \tilde{h}_k(s) \geq \tau(s, a) + \sum_{s'} \overline{p}(s'|s, a)\tilde{h}_k(s') \]
\[ \geq r_s(s, a) + \sum_{s'} p_s(s'|s, a)\tilde{h}_k(s') - \left( \Delta^r_{[1, t]} + 2\overline{D}\Delta^p_{[1, t]} \right), \]
where in the last inequality we use \( |\tau(s, a) - r_s(s, a)| \leq \Delta^r_{[1, t]} \) and \( \sum_{s'} |\overline{p}(s'|s, a) - p_s(s'|s, a)\tilde{h}_k(s')| \leq |\overline{p}(\cdot|s, a) - p_s(\cdot|s, a)||sp(\tilde{h}_k) \leq 2\Delta^p_{[1, t]} \overline{D}. \) Using Lemma 8, we get
\[ \tilde{J}_k + \Delta^\square_{[1, t]; \overline{D}} \geq \tilde{J}_k + \left( \Delta^r_{[1, t]} + 2\overline{D}\Delta^p_{[1, t]} \right) \geq J^*_\tau, \]
implying the first part of the lemma.

To show the second part of the lemma, starting from Eq. (6), we have with high probability
\[ \tilde{J}_k + \tilde{h}_k(s) \] (7)
\[
\begin{align*}
\sum_{s'} p_k(s'|s, \pi_k(s)) & \leq r_k(s, \pi_k(s)) + \sum_{s'} p_k(s'|s, \pi_k(s)) \bar{h}_k(s') + 2D\sqrt{S} \cdot \text{conf}_k(s, \pi_k(s)) + 2D\eta_k + \epsilon_k \\
& \leq r_\tau(s, \pi_k(s)) + \sum_{s'} p_\tau(s'|s, \pi_k(s)) \bar{h}_k(s') + 2D\sqrt{S} \cdot \text{conf}_k(s, \pi_k(s)) + \left(\Delta_{\tau, 1, t}^r + 2D\Delta_{\tau, 1, t}^p\right) + 2D\eta_k + \epsilon_k. \tag{8}
\end{align*}
\]

Now, we apply Eq. (8) with \((k, \tau, s) = \{k(\tau), \tau, s_\tau\}\) respectively, and sum them up. Notice that \(a_\tau = \pi_k(\tau)(s_\tau)\).

Then we get
\[
\begin{align*}
\sum_{\tau=1}^t \left(\bar{J}_k(\tau) - R_\tau\right) & \leq \sum_{\tau=1}^t \left(\sum_{s'} p_\tau(s'|s_\tau, a_\tau) \bar{h}_k(\tau)(s') - \bar{h}_k(\tau)(s_\tau)\right) + \sum_{\tau=1}^t (r_\tau(s_\tau, a_\tau) - R_\tau) \\
& \quad + \sum_{\tau=1}^t 2D\sqrt{S} \cdot \text{conf}_k(\tau)(s_\tau, a_\tau) + t\Delta_{\tau, 1, t} + 2D\eta_k + \sum_{\tau=1}^t \epsilon_k(\tau).
\end{align*}
\]

We bound the terms on the right-hand side individually: for the first term, notice that when there is no state-reassignment at time \(\tau + 1\), \(E_\tau[\bar{h}_k(\tau)(s_{\tau+1})] = \sum_{s'} p_\tau(s'|s_\tau, a_\tau) \bar{h}_k(\tau)(s')\). Therefore,
\[
\begin{align*}
\sum_{\tau=1}^t \left(\sum_{s'} p_\tau(s'|s_\tau, a_\tau) \bar{h}_k(\tau)(s') - \bar{h}_k(\tau)(s_\tau)\right) & \leq \sum_{\tau=1}^t \left(\mathbb{E}_\tau\left[h_k(\tau)(s_{\tau+1})\right] - \bar{h}_k(\tau)(s_\tau)\right) + 2D\text{disc}_{1, t} \\
& \leq 2D\sqrt{t\log(SAT)} + 2D\sum_{\tau=1}^t \mathbb{I}\left[h_k(\tau) \neq \bar{h}_k(\tau+1)\right] + 2D\text{disc}_{1, t} \quad \text{(by Azuma’s inequality)} \\
& \leq 2D\sqrt{t\log(SAT)} + 2D\text{SAlog}_2 T + 2D\text{disc}_{1, t},
\end{align*}
\]

where in the last inequality we use the fact that the number of episodes cannot exceed \(SA\log_2 T\). For the other terms: 
\[
\sum_{\tau=1}^t (r_\tau(s_\tau, a_\tau) - R_\tau) \leq \mathcal{O}\left(\sqrt{t}\right) \quad \text{by Azuma’s inequality;}
\]
\[
\sum_{\tau=1}^t 2D\sqrt{S} \cdot \text{conf}_k(\tau)(s_\tau, a_\tau) = \mathcal{O}\left(\sqrt{DSAV\ell}\right) \quad \text{by the standard pigeonhole argument;}
\]
\[
2D\sum_{\tau=1}^t \eta_k(\tau) = \mathcal{O}\left(\sqrt{DSAV\ell}\right) \quad \text{by the termination condition specified in Line 16;}
\]
\[
\sum_{\tau=1}^t \epsilon_k(\tau) \quad \text{is also upper bounded by} \quad \mathcal{O}\left(\sqrt{DSAV\ell}\right) \quad \text{by the way we choose the error parameter. Combining all the above arguments, we get}
\]
\[
\sum_{\tau=1}^t \left(\bar{J}_k(\tau) - R_\tau\right) \leq \mathcal{O}\left(\sqrt{DSAV\ell} + \text{DSA} + 2D\text{disc}_{1, t} + t\Delta_{1, t}\right) + 2D\text{disc}_{1, t} + t\Delta_{1, t} T
\]

with high probability. On the other hand, \(\sum_{\tau=1}^t \left(\bar{J}_k(\tau) - R_\tau\right) \leq DT\) is trivially true. Combining them we get the second claim of the lemma.

\[\square\]

### B Analysis for the Multi-scale Algorithms

**Proof. of Lemma 3** Below, we fix an \(\text{alg}\) and fix a \(t \in [\text{alg}.s, \text{alg}.e]\), and consider the case \(\Delta_{\text{alg}.s, t} \leq \rho(t')\) as specified in the lemma statement. For the first part of the lemma, note that \(\tilde{g}_t\) of MALG is defined as \(\tilde{f}_t^{\text{alg'}}\) where \(\text{alg'}\) is the active instance of ALG at round \(t\). By **Procedure 1**, \(\text{alg'}\) can only be an instance that starts within \([\text{alg}.s, t]\) (i.e., \(\text{alg'.s} \geq \text{alg}.s\)). Therefore, the distribution drift undergone by \(\text{alg'}\) up to \(t\) is upper bounded by \(\Delta_{\text{alg}.s, t} \leq \rho(t')\), which is further upper bounded by \(\rho(t'')\) where \(t''\) is the number of active rounds \(\text{alg'}\) runs within \([\text{alg}.s, t]\), because \(\rho(\cdot)\) is a decreasing function. Therefore, the conditions in **Assumption 1** is satisfied for this \(\text{alg'}\), and thus we have
\[
\tilde{g}_t = f_t^{\text{alg'}}, \quad t \leq t; \quad \text{alg'} \text{ is active at } t \quad f_t - \Delta_{\text{alg'.s}, t} \geq \min_{\tau \in [\text{alg}.s, t]} f_{\tau} - \Delta_{\text{alg}.s, t},
\]
Finally, using this in Eq. (9), we get the second claim of the lemma: with probability at least 

\[ \sum_{\tau = \text{alg.} \; s}^{t} (g_{\tau} - R_{\tau}) = \sum_{\tau = \text{alg.} \; s}^{t} \sum_{m=0}^{n} \sum_{\text{alg}' \in S_{m}} 1 \left[ \text{alg}' \text{ is active at } \tau \right] \left( \bar{f}_{\tau}^{\text{alg}'} - R_{\tau} \right) \]

\[ = \sum_{m=0}^{n} \sum_{\text{alg}' \in S_{m}} \sum_{\tau = \text{alg.} \; s}^{t} 1 \left[ \text{alg}' \text{ is active at } \tau \right] \left( \bar{f}_{\tau}^{\text{alg}'} - R_{\tau} \right) \tag{9} \]

The first equality holds because \( g_{\tau} \) of MALG is defined as the \( \bar{f}_{\tau} \) of the active instance at round \( t \).

Next, we focus on a specific \( m \) and bound the \( (*) \) term in Eq. (9). Let \( |S_{m}| = \ell \) and \( S_{m} = \{ \text{alg}_{1}^{l}, \ldots, \text{alg}_{\ell}^{l} \} \), and let \( \mathcal{I}_{i} \triangleq [\text{alg}_{i}^{l}, s, \text{alg}_{i}^{l}, e] \cap [\text{alg.} \; s, t] \) for \( i = 1, \ldots, \ell \) (i.e., \( \mathcal{I}_{i} \) are the rounds within \( [\text{alg.} \; s, t] \) where \( \text{alg}_{i}^{l} \) is scheduled). Clearly, \( |\mathcal{I}_{i}| \leq \min\{\text{alg}_{i}^{l}, e - \text{alg}_{i}^{l}, s + 1, t - \text{alg}_{i}^{l}, s + 1\} = \min\{2^{m}, t'\} \). By Assumption 1, we have

\[ (*) = \sum_{i=1}^{\ell} \sum_{\tau = \text{alg.} \; s}^{t} 1 \left[ \text{alg}_{i}^{l} \text{ is active at } \tau \right] \left( \bar{f}_{\tau}^{\text{alg}_{i}^{l}} - R_{\tau} \right) \]

\[ \leq \sum_{i=1}^{\ell} \left( C(|\mathcal{I}_{i}|) + |\mathcal{I}_{i}| \Delta_{\mathcal{I}_{i}} \right) \]

\[ \leq \ell C(\min\{2^{m}, t'\}) + t' \Delta_{[\text{alg.} \; s, t]}, \tag{10} \]

where in the first inequality we use Assumption 1, and that \( \text{alg}_{i}^{l} \) updates for no more than \( |\mathcal{I}_{i}| \) rounds in the interval \( [\text{alg.} \; s, t] \) (also, the condition in Assumption 1 is satisfied because \( \Delta_{\mathcal{I}_{i}} \leq \Delta_{[\text{alg.} \; s, t]} \leq \rho(t') \leq \rho(I) \)). In the last inequality, for the first term, we use that \( C(\cdot) \) is increasing; for the second term, we use \( |\mathcal{I}_{i}| \leq t' \), and that \( \Delta_{\mathcal{I}_{1}} + \ldots + \Delta_{\mathcal{I}_{\ell}} \leq \Delta_{[\text{alg.} \; s, t]} \) since \( \mathcal{I}_{1}, \ldots, \mathcal{I}_{\ell} \) are non-overlapping intervals lying within \( [\text{alg.} \; s, t] \).

By Procedure 1, for every \( m \), the expected number of order- \( m \) ALG’s that starts within the interval \( [\text{alg.} \; s, t] \) can be upper bounded as

\[ \mathbb{E}[|S_{m}|] \leq \frac{\rho(2^{m})}{\rho(2^{m})} \left[ \frac{t'}{2^{m}} \right] \leq \frac{\rho(2^{m})}{\rho(2^{m})} \left( \frac{t'}{2^{m}} + 1 \right) \leq \frac{\rho(2^{m})}{\rho(2^{m})} \frac{t'}{2^{m}} + 1 \tag{11} \]

By Bernstein’s inequality, with probability \( 1 - \frac{\delta}{T} \), \( |S_{m}| \leq \mathbb{E}[|S_{m}|] + \sqrt{2\mathbb{E}[|S_{m}|] \log(T/\delta) + \log(T/\delta)} \leq 2\mathbb{E}[|S_{m}|] + 2 \log(T/\delta) \). Thus, continuing from Eq. (10), we have with probability at least \( 1 - \frac{\delta}{T} \),

\[ (*) \leq 2 \left( \frac{\rho(2^{m})}{\rho(2^{m})} \frac{t'}{2^{m}} + 1 \right) C(\min\{2^{m}, t'\}) + 2 \log(T/\delta) C(\min\{2^{m}, t'\}) + t' \Delta_{[\text{alg.} \; s, t]} \]

\[ \leq 2 \left( \frac{C(t')}{C(2^{m})} + 2 \right) \log(T/\delta) C(\min\{2^{m}, t'\}) + t' \Delta_{[\text{alg.} \; s, t]} \quad (\rho(2^{m}) t' \leq \rho(t') t' = C(t')) \]

\[ \leq 6 C(t') \log(T/\delta) + t' \Delta_{[\text{alg.} \; s, t]} \quad (C(\cdot) \text{ is an increasing function}) \tag{12} \]

Finally, using this in Eq. (9), we get the second claim of the lemma: with probability at least \( 1 - \frac{\delta}{T} \),

\[ \sum_{\tau = \text{alg.} \; s}^{t} (g_{\tau} - R_{\tau}) \leq 6(n + 1) C(t') \log(1/\delta) + t'(n + 1) \Delta_{[\text{alg.} \; s, t]} \cdot \tag{13} \]

For the third part of the lemma, as we calculated above, with probability at least \( 1 - \frac{\delta}{T} \), the number of instances started within \([\text{alg.} \; s, t] \) is upper bounded by

\[ \sum_{m=0}^{n} 2 \left( \frac{\rho(2^{m})}{\rho(2^{m})} \frac{t'}{2^{m}} + 2 \right) \log(T/\delta) \leq 2 \tilde{n} \left( \frac{C(t')}{C(1)} + 2 \right) \log(T/\delta) \leq 6 \tilde{n} \frac{C(t')}{C(1)} \log(T/\delta) \]

where we use \( \rho(2^{m}) 2^{m} = C(2^{m}) \geq C(1) \) and \( \rho(2^{n}) t' \leq \rho(t') t' = C(t') \). \( \square \)
Lemma 12 (c.f. Lemma 3). Before MUCRL terminates, for every alg and \( t \in [\text{alg.s}, \text{alg.e}] \), MUCRL guarantees with high probability

\[
\tilde{g}_t \geq \min_{\tau \in [\text{alg.s}, t]} J^*_\tau - \Delta_{[\text{alg.s}, t], \Xi}
\]

\[
\frac{1}{t} \sum_{\tau = \text{alg.s}}^{t} (\tilde{g}_\tau - R_\tau) \leq \hat{\rho}_{\text{UCRL}} (t'; \Xi) + \hat{n} \Delta_{[\text{alg.s}, t], \Xi}
\]

where \( t' = t - \text{alg.s} + 1 \), \( \hat{n} = \log_2 T + 1 \), and \( \hat{\rho}_{\text{UCRL}} (t; \Xi) = 18\hat{n} \log(T/\delta) \rho_{\text{UCRL}}(t; \Xi) \).

Proof. This proof is similar to that of Lemma 3. For the first part of the lemma, we can simply follow the proof of the first part of Lemma 3, with \( \hat{f}_t \) replaced by \( \tilde{J}_k(t) \), and \( \Delta_{[\text{alg.s}, t], \Xi} \) by \( \Delta_{[\text{alg.s}, t], \Xi} \).

For the second part, the analysis still tightly follows that of Lemma 3, but we need to add the additional cost caused by state re-assignment (i.e., the \( \sum_{\Xi=1}^{m} \text{disc} \) term in Lemma 11). Following the same arguments as in proof as in Eq. (9) and Eq. (10), we get

\[
\sum_{\tau = \text{alg.s}}^{t} (\tilde{g}_\tau - R_\tau) = \sum_{m=0}^{n_i} \sum_{\tau = \text{alg.s}}^{t} \sum_{i=1}^{S_m} \mathbb{1}[\text{alg.' is active at } \tau] \left( \hat{f}_\tau^{\text{alg.'}} - R_\tau \right)
\]

(\( S_m \triangleq \text{the set of order-}m \text{ ALG initiated within } [\text{alg.s}, t] \))

\[
\leq \sum_{m=0}^{n_i} \sum_{\tau = \text{alg.s}}^{t} \sum_{i=1}^{S_m} \mathbb{1}[\text{alg.' is active at } \tau] \left( \hat{f}_\tau^{\text{alg.'}} - R_\tau \right)
\]

\[
\leq \sum_{m=0}^{n_i} \sum_{\tau = \text{alg.s}}^{t} \left( C_{\text{UCRL}}(|\mathcal{I}_{m,i}|; \Xi) + |\mathcal{I}_{m,i}| \Delta_{\mathcal{I}_{m,i}, \Xi} + 2 \text{disc}_{\mathcal{I}_{m,i}}^{\text{alg.'}} \right)
\]

(by Lemma 11)

(14)

where in the last expression, we denote \( \mathcal{I}_{m,i} = [\text{alg.'}_{m,i} \text{s}, \text{alg.'}_{m,i} \text{e}] \cap [\text{alg.s}, t] \) (the time within \([\text{alg.s}, t]\) where \( \text{alg.'}_{m,i} \) is scheduled), and \( \text{disc}_{\mathcal{I}}^{\text{alg.'}} \) is the total number of times within \( \mathcal{I} \) when \( \text{alg.'} \) encounters state-reassignments.

For a fixed \( m \), observe that all order-\( m \) instances are non-overlapping. Also, the aggregated number of state re-assignment for all order-\( m \) instances started within \([\text{alg.s}, t]\) is upper bounded by the total number of new instances of order not larger than \( m - 1 \) started within \([\text{alg.s}, t]\). The latter is further upper bounded by \( 6\hat{n} \log(T/\delta) C_{\text{UCRL}}(t'; \Xi) \)

according to the last claim of Lemma 3. In other words, for every \( m \), with probability \( 1 - \frac{\delta}{T} \),

\[
\sum_{i=1}^{S_m} \text{disc}_{\mathcal{I}_{m,i}}^{\text{alg.'}} = 6\hat{n} \log(T/\delta) C_{\text{UCRL}}(t'; \Xi) / C_{\text{UCRL}}(1; \Xi) .
\]

Following the same calculation as in Eq. (10), Eq. (11) and Eq. (12), we also have that for every \( m \), with probability \( 1 - \frac{\delta}{T} \),

\[
\sum_{i=1}^{S_m} (C_{\text{UCRL}}(|\mathcal{I}_{m,i}|; \Xi) + |\mathcal{I}_{m,i}| \Delta_{\mathcal{I}_{m,i}, \Xi}) \leq 6\hat{n} \log(T/\delta) C_{\text{UCRL}}(t'; \Xi) + t' \Delta_{[\text{alg.s}, t], \Xi} .
\]

Using the above two bounds in Eq. (14), we get

\[
\sum_{\tau = \text{alg.s}}^{t} (\tilde{g}_\tau - R_\tau) = 6\hat{n} \log(T/\delta) C_{\text{UCRL}}(t'; \Xi) + \hat{n} t' \Delta_{[\text{alg.s}, t], \Xi} + 2 \Xi \times 6\hat{n} \log(T/\delta) C_{\text{UCRL}}(t'; \Xi) / C_{\text{UCRL}}(1; \Xi)
\]

\[
= 18\hat{n} \log(T/\delta) C_{\text{UCRL}}(t'; \Xi) + \hat{n} t' \Delta_{[\text{alg.s}, t], \Xi}
\]

where we use \( C_{\text{UCRL}}(1; \Xi) \geq \Xi \) (by the definition of \( \rho_{\text{UCRL}}(\cdot, \Xi) \) in Lemma 11). Dividing both sides by \( t' \) finishes the proof. \( \square \)
C Single-block Regret Analysis I

In this section, we focus on the regret in a block of index \( n \). The analysis applies to both the standard case (Lemma 4), and the infinite-horizon RL case summarized in the following lemma.

**Lemma 13** (c.f. Lemma 4). In a block of index \( n \) that starts from \( t_n \) and ends on \( E_n \) (\( E_n \) could be equal to \( t_n + 2^n - 1 \), or smaller, if any stationarity test fails or UCRL terminates), we have

\[
\sum_{\tau = t_n}^{E_n} (f^*_\tau - R_\tau) \leq \tilde{O}\left( \sum_{i=1}^{t} C_{\text{UCRL}}(|\mathcal{I}_i|; D) + \sum_{m=0}^{n} \frac{\rho(2^m; D)}{\rho(2^n; D)} C_{\text{UCRL}}(2^m; D) \right)
\]

where \( \mathcal{I}_1, \ldots, \mathcal{I}_t \) are intervals that partition \( [t_n, E_n] \) such that \( \Delta_{\mathcal{I}_i; D} \leq \rho_{\text{UCRL}}(|\mathcal{I}_i|; D) \) for all \( i \).

Throughout this section, if infinite-horizon RL is considered, \( \rho(\cdot) \triangleq \rho_{\text{UCRL}}(\cdot; D), \tilde{\rho}(\cdot) \triangleq \tilde{\rho}_{\text{UCRL}}(\cdot; D), \Delta_D \triangleq \Delta_{D; D} = \Delta_D^f + 2\Delta_D^p + \Delta_D^f + \Delta_D^f \) with a fixed \( D \), and \( f^*_\tau \triangleq f^*_\tau \).

For the purpose of conducting analysis, we divide \([t_n, t_n + 2^n - 1]\) into consecutive intervals \( \mathcal{I}_1 = [s_1, e_1], \mathcal{I}_2 = [s_2, e_2], \ldots, \mathcal{I}_K = [s_K, e_K] \) \( (s_1 = t_n, e_i + 1 = s_{i+1}, e_K = t_n + 2^n - 1) \) in a way such that for all \( i \):

\[
\Delta_{\mathcal{I}_i} \leq \rho(|\mathcal{I}_i|) \quad \tag{15}
\]

One simple way to divide the intervals is to let \( \Delta_{\mathcal{I}_i} = 0 \) in each \( \mathcal{I}_i \). Then the number of intervals \( K \) would be upper bounded by the number of stationary intervals within \([t_n, t_n + 2^n - 1]\). Intuitively, the number of intervals can also be related to \( \Delta_{t_n, t_n + 2^n - 1} \). We defer the calculation of the required number of intervals to Lemma 19. For now, we only need the fact that the partition satisfies Eq. (15). From a high level, this partition makes the distribution in each interval close to stationary. Notice that this partition is independent of the learner’s behavior in block \( n \).

For convenience, we further define the following quantities that depend on the learner’s behavior in block \( n \):

**Definition 14.** Define \( E_n \) as the index of the last round in block \( n \). Since the block might terminate earlier than planned, we have \( E_n \leq t_n + 2^n - 1 \). Let \( \ell \in [K] \) be such that \( E_n \in \mathcal{I}_\ell \) (that is, \( \ell \) is the index of the interval where block \( n \) ends). Define \( e'_\ell = \min\{e_\ell, E_n\} \) and \( \mathcal{I}'_\ell = [s_\ell, e'_\ell] \) (therefore, \( \mathcal{I}'_\ell = \emptyset \) for \( i > \ell \)).

Recall the definition of \( \widehat{n} \) and \( \tilde{\rho}(t) \) from Lemma 3 (or Lemma 12). For simplicity, we define \( \alpha_m \triangleq \rho(2^m), \tilde{\alpha}_m \triangleq \tilde{\rho}(2^m) \), and also \( \tilde{C}(t) \triangleq t\tilde{\rho}(t) \). Furthermore, we define the following technical quantities.

**Definition 15.** For every \( i \in \{1, \ldots, K\} \), and every \( m \in \{0, 1, \ldots, n\} \), define

\[
\tau_i(m) = \min\{\tau \in \mathcal{I}'_\ell : f^*_\tau - \bar{g}_\tau \geq 12\tilde{\alpha}_m\};
\]

that is, \( \tau_i(m) \) is the first time \( \tau \) in \( \mathcal{I}'_\ell = \mathcal{I}_\ell \cap [t_n, E_n] \) such that \( f^*_\tau - \bar{g}_\tau \) exceeds \( 12\tilde{\alpha}_m \). If such a \( \tau \) does not exist or \( \mathcal{I}'_\ell \) is empty, we let \( \tau_i(m) = \infty \).

Besides, we define \( \xi_i(m) = [e'_i - \tau_i(m) + 1]_+ \) where \([a]_+ = \max\{0, a\} \) (which is the length of the interval \([\tau_i(m), e'_i]\) when \( \tau_i(m) \) is not \( \infty \)).

The intuition for \( \tau_i(m) \) and \( \xi_i(m) \) is as follows. Suppose that block \( n \) has not ended at \( \tau \). If there exists some \( \tau \in \mathcal{I}_i \) such that \( f^*_\tau - \bar{g}_\tau \geq 12\tilde{\alpha}_m \) (which first happens at \( \tau_i(m) \)), and if \( \mathcal{I}_i \) is long enough (i.e., \( \xi_i(m) \) is large enough) so that after \( \tau_i(m) \), an order-\( m \) instance of ALG can run entirely within \( \mathcal{I}_i \), then the learner is able to discover the fact that \( f^*_\tau - \bar{g}_\tau \) is large, and then restart. This coincides with our explanation in Figure 1. The derivation in this section will formalize this intuition.

**Lemma 16.** Let the high-probability events described in Lemma 3 (or Lemma 12) hold. Then with high probability,

\[
\sum_{\tau = t_n}^{E_n} (\bar{g}_\tau - R_\tau) \leq 4\tilde{C}(2^n),
\]

\[
\sum_{\tau = t_n}^{E_n} (f^*_\tau - \bar{g}_\tau) \leq 96\tilde{C}(\mathcal{I}_i)| + 60 \sum_{\ell = 0}^{n} \frac{\alpha_m}{\alpha_n} \tilde{C}(2^m) \log(T/\delta)
\]

(notations are defined at the beginning of this section).
Proof. $\sum_{t_{m}=t_{n}}^{E_{n}} (g_{t} - R_{t})$ is trivially upper bounded by $3\tilde{C}(E_{n} - t_{n} + 1) + 1 \leq 4\tilde{C}(2^{n})$ because it is guarded by Test 2. Below we focus on the second claim.

Note that we can write for all $i = 1, \ldots, K$,

$$\sum_{\tau \in I_{i}} (f_{i}^{*} - \tilde{g}_{\tau})$$

$$\leq 12 \sum_{\tau \in I_{i}} \left(1 - f_{i}^{*} - \tilde{g}_{\tau} \leq 12\tilde{\alpha}_{n} \right) \tilde{\alpha}_{n} + \sum_{m=1}^{n} \left[12\tilde{\alpha}_{m} < f_{i}^{*} - \tilde{g}_{\tau} \leq 12\tilde{\alpha}_{m-1} \right] \tilde{\alpha}_{m-1} + \sum_{m=1}^{n} \left[f_{i}^{*} - \tilde{g}_{\tau} > 12\tilde{\alpha}_{0} \right] 1 \right)$$

$$\leq 12 \left(|I_{i}| \tilde{\alpha}_{n} + \sum_{m=1}^{n} \tilde{\alpha}_{m-1} \xi_{i}(m) + \rho(1)\xi_{i}(0) \right) \quad (\rho(1) \geq 1 \text{ by Assumption 1})$$

$$\leq 12|I_{i}| \tilde{\alpha}_{n} + 24 \sum_{m=0}^{n} \tilde{\alpha}_{m} \xi_{i}(m) \quad (\tilde{\alpha}_{m} = \frac{\hat{C}(2^{m})}{2^{m}} \leq \frac{\hat{C}(2^{m+1})}{2^{m}} = 2\tilde{\alpha}_{m+1})$$

where in the second-to-last inequality we use $\sum_{\tau \in I_{i}} 1 \left[f_{i}^{*} - \tilde{g}_{\tau} \geq 12\tilde{\alpha}_{m} \right] = \sum_{\tau \in [\tau_{i}(m), e_{i}]} 1 \left[f_{i}^{*} - \tilde{g}_{\tau} \geq 12\tilde{\alpha}_{m} \right] \leq \xi_{i}(m)$ by the definition of $\tau_{i}(m)$.

Summing the above over intervals $i$ and notice that $\sum_{i=1}^{\ell} |I_{i}| \leq 2^{n}$, we get

$$\sum_{\tau \in I_{i}}^{E_{n}} (f_{i}^{*} - \tilde{g}_{\tau}) \leq 12 \cdot 2^{n} \tilde{\alpha}_{n} + 24 \sum_{m=0}^{\ell} \sum_{i=1}^{\ell} \tilde{\alpha}_{m} \xi_{i}(m) = 12\tilde{C}(2^{n}) + 24 \sum_{m=0}^{n} \sum_{i=1}^{\ell} \tilde{\alpha}_{m} \xi_{i}(m). \quad (16)$$

Next, we upper bound $\sum_{i=1}^{\ell} \tilde{\alpha}_{m} \xi_{i}(m)$ for each $m$.

$$\sum_{i=1}^{\ell} \tilde{\alpha}_{m} \xi_{i}(m) = \sum_{i=1}^{\ell} \tilde{\alpha}_{m} \min \{\xi_{i}(m), 4 \cdot 2^{m}\} + \sum_{i=1}^{\ell} \tilde{\alpha}_{m} \left[\xi_{i}(m) - 4 \cdot 2^{m}\right]_{+}. \quad (17)$$

(Using $a = \min\{a, b\} + [a - b]_{+}$)

The first term on the right-hand side of Eq. (17) can be bounded as below:

$$\sum_{i=1}^{\ell} \tilde{\alpha}_{m} \min \{\xi_{i}(m), 4 \cdot 2^{m}\} \leq 4 \sum_{i=1}^{\ell} \tilde{\rho}(2^{m}) \times \min \{\xi_{i}(m), 2^{m}\}$$

$$\leq 4 \sum_{i=1}^{\ell} \tilde{\rho}(\min \{\xi_{i}(m), 2^{m}\}) \times \min \{\xi_{i}(m), 2^{m}\} \quad (\tilde{\rho}(\cdot) \text{ is a decreasing function})$$

$$= 4 \sum_{i=1}^{\ell} \tilde{C}(\min \{\xi_{i}(m), 2^{m}\})$$

$$\leq 4 \sum_{i=1}^{\ell} \tilde{C}(|I_{i}|). \quad (\tilde{C}(\cdot) \text{ is an increasing function})$$

The second term on the right-hand side of Eq. (17) is bounded using Lemma 17 below. Combining them into Eq. (16) finishes the proof.

Lemma 17. Let the high probability events described in Lemma 3 (or Lemma 12) hold. Then with high probability,

$$\sum_{i=1}^{\ell} \tilde{\alpha}_{m} \left[\xi_{i}(m) - 4 \cdot 2^{m}\right]_{+} \leq \frac{2\alpha_{m}}{\alpha_{n}} \hat{C}(2^{m}) \log(T/\delta).$$

Proof. Using the fact that $[a]_{+} - [b]_{+} = [a - b]_{+}$ when $b \geq 0$, we have

$$\left[\xi_{i}(m) - 4 \cdot 2^{m}\right]_{+} = [\tau_{i}(m) + 1 - 4 \cdot 2^{m}]_{+}. \quad (18)$$
Next, we consider the following quantity: “the number of rounds in the interval \([\tau_i(m), e_i' - 2 \cdot 2^m B]\)” which are candidate starting points of an order-\(m\) ALG’. By Procedure 1, this quantity can be written and lower bounded as

\[
A_i \triangleq \sum_{t \in I_i} \mathbb{I}[t \in [\tau_i(m), e_i' - 2 \cdot 2^m], \quad (t - t_n) \mod 2^m = 0] \geq \frac{[e_i' - \tau_i(m)]_+ + 1 - 4 \cdot 2^m}{2^m}
\]

where we use the fact in an interval of length \(w\), there are at least \(\frac{w + 2 - 2u}{u}\) points whose indices are multiples of \(u\). Notice that the right-hand side is related to what we want to upper bound in the lemma according to Eq. (18). Thus we continue to upper bound the left-hand side above. We define the following events:

\[
\begin{align*}
W_i &= \{\tau_i(m) \leq t \leq e_i - 2 \cdot 2^m \text{ where } i \text{ is such that } t \in I_i\}, \\
X_t &= \{t \leq E_n - 2 \cdot 2^m\}, \\
Y_t &= \{t \leq E_n \text{ and } (t - t_n) \mod 2^m = 0\}, \\
Z_t &= \{\exists \text{ order-}m \text{ alg such that alg.s} = t\}, \\
V_t &= \{\exists \tau \in [t_n, t] \text{ such that } W_\tau \cap Y_\tau \cap Z_\tau\}.
\end{align*}
\]

Then we can write (recall the definition of \(K\) in the beginning of this section)

\[
\sum_{t=1}^{\ell} A_i = \sum_{i=1}^{K} A_i = \sum_{t=t_n}^{t_n+2^n-1} \mathbb{I}[W_t, X_t, Y_t] \leq \sum_{t=t_n}^{t_n+2^n-1} \mathbb{I}[W_t, Y_t, V_t] + \sum_{t=t_n}^{t_n+2^n-1} \mathbb{I}[X_t, V_t]
\]

For \textbf{term}_1, notice that conditioned on \(W_t \cap Y_t\), the event \(Z_t\) happens with a constant probability \(\frac{2\alpha}{\alpha_m}\) (by Procedure 1). Therefore, \textbf{term}_3 counts the number of trials up to the first success in a repeated trial with success probability \(\frac{\alpha_m}{\alpha}\). Therefore, with probability \(1 - \frac{\delta}{T}\), \textbf{term}_3 \leq 1 + \frac{\log(T/\delta)}{-\log(1 - \frac{2\alpha}{\alpha_m})} \leq \frac{2\alpha_m}{\alpha} \log(T/\delta).

Next, we deal with \textbf{term}_1. Below we show that \textbf{term}_1 = 0. The event \(V_t\) implies that there exists some order-\(m\) alg which starts at \(\text{alg.s} = t^*\), where \(t^* \leq t\) and \(\tau_i(m) \leq t^* \leq e_i - 2 \cdot 2^m\). Therefore, we have \(\text{alg.e} = \text{alg.s} + 2^m - 1 = t^* + 2^m - 1 \leq e_i - 2^m - 1 < e_i\), and thus \([\text{alg.s}, \text{alg.e}] \subseteq I_i\). Together with \(X_t\), the event \(V_t \cap X_t\) implies that \(\text{alg.e} = \text{alg.s} + 2^m - 1 \leq t + 2^m - 1 < E_n\), and therefore, and time \(\text{alg.e}\), block \(n\) has not ended.

Since at time \(\text{alg.e}\), block \(n\) is still on-going, the learner performs \textbf{Test 1}. By Lemma 3 (or Lemma 12 for the infinite-horizon RL case), with high probability, we have

\[
\frac{1}{2^m} \sum_{\tau = \text{alg.e}}^{\text{alg.e}} \min_{\tau \in I_i} \frac{f^*_{\tau}}{\hat{\alpha}_m} - (\hat{\alpha} + 1) \Delta_{\tau_i} \geq \frac{1}{2^m} \sum_{\tau = \text{alg.s}}^{\text{alg.e}} \min_{\tau \in I_i} \frac{f^*_{\tau}}{\hat{\alpha}_m} - (\hat{\alpha} + 1) \Delta_{\tau_i} \geq \frac{1}{2^m} \sum_{\tau = \text{alg.s}}^{\text{alg.e}} \min_{\tau \in I_i} \frac{f^*_{\tau}}{\hat{\alpha}_m} - (\hat{\alpha} + 3) \Delta_{\tau_i} \geq U_{\text{alg.e}} + 10 \hat{\alpha}_m
\]

This should trigger the restart at time \(\text{alg.e} < E_n\), contradicting the definition of \(E_n\). Therefore, \(1 \mathbb{I}[X_t, V_t] = 0\).

Finally, combining all previous arguments, we have that with high probability,

\[
\sum_{i=1}^{\ell} \hat{\alpha}_m \tau_i(m) - 4 \cdot 2^m + \sum_{i=1}^{\ell} \hat{\alpha}_m [e_i' - \tau_i(m) + 1 - 4 \cdot 2^m] \leq \hat{\alpha}_m 2^m \sum_{i=1}^{\ell} A_i \leq \frac{\hat{\alpha}_m}{\alpha} \tilde{C}(2^m) \log(T/\delta),
\]

finishing the proof.
D  Single-block Regret Analysis II (under a Special Form of $C(\cdot)$)

In Appendix C, we have derived the regret bound in a single block for both the standard setting and the infinite-horizon MDP setting (Lemma 4 and Lemma 13). They are both of the form

$$\sum_{\tau \in J} (J^*_\tau - R_\tau) = O \left( \sum_{i=1}^\ell C(|I_i|) + \sum_{m=0}^n \frac{\rho(2^n)}{\rho(2^m)} C(2^n) \right),$$

(19)

(replacing $C(\cdot)$ and $\rho(\cdot)$ by $C_{\text{UCRL}}(\cdot; \overline{D})$ and $\rho(\cdot; \overline{D})$ for the case of infinite-horizon MDP).

In this section, we further derive more concrete dynamic regret bounds for both cases by assuming that $C(\cdot)$ is of some specific form. The form of $C(\cdot)$ we consider in this section is defined as follows:

**Definition 18.** We define a form of $C(\cdot)$ as $C(t) = \min \{c_1 t^p + c_2, c_3 t\}$ for some $p \in [\frac{1}{2}, 1)$ and some $c_1, c_2, c_3$ ($c_3 \geq 1$) that capture dependencies on log($T/\delta$) and other problem-dependent constants.

In fact, usually, a regret bound is only written in the form of $c_1 t^p + c_2$. However, since the reward is bounded between 0 and 1, the regret bound of $\min \{c_1 t^p + c_2, t\}$ is also trivially correct. Definition 18 is slightly more general than this by allowing a coefficient $c_3 \geq 1$ (the regret bound would still be trivially correct). In some cases, we make $c_1, c_2, c_3$ larger than their tightest possible values to make the final regret bound better — notice that the choice of $c_1, c_2, c_3$ affects the probability specified in Procedure 1, and thus smaller $c_1, c_2, c_3$ does not necessarily make the final regret bound smaller. This subtle issue can be observed from the analysis.

To get a concrete bound, we also need to decide the number $\ell$ in the single-block regret bound above. In Appendix C, we have stated the condition (i.e., Eq. (15)) that should be satisfied by $I_1, \ldots, I_\ell$ (or $I_1, \ldots, I_K$). In the next lemma, we upper bound the value of $\ell$ that is required to fulfill the condition.

**Lemma 19.** Let $J = [t_n, E_n]$. Then we have $\ell \leq L_J$. Furthermore, if $C(t)$ is in the form specified in Definition 18, we also have $\ell \leq 1 + 2 \left( c_1^{-1} \Delta_J |J|^{-1-p} \right)^{\frac{1}{p-1}} + c_3^{-1} \Delta_J$.

**Proof.** The fact that $\ell \leq L_J$ is straightforward to see (and has been explained in Appendix C): to satisfy the condition Eq. (15), one way to divide the block is to make each $I_i$ a stationary interval, which makes $\Delta_{I_i} = 0$ for all $i \in [K]$. This way of division leads to $\ell \leq L_J$.

For the second claim, we follow the same procedure as described in the proof of Lemma 5 in [Chen et al., 2019]. Basically, the procedure divides $[t_n, t_n + 2^n - 1]$ in a greedy way, making all $I_i = [s_i, e_i]$ satisfy $\Delta_{[s_i, e_i]} \leq \rho(e_i - s_i + 1)$ and $\Delta_{[s_i, e_i+1]} > \rho(e_i - s_i + 2)$ for all $i \in [K - 1]$ (i.e., except for the last interval). Then we have

$$\Delta_J \geq \sum_{i=1}^{\ell - 1} \Delta_{[s_i, e_i+1]} \quad \text{(by the definition of $\Delta_{[\cdot, \cdot]}$)}$$

$$\geq \sum_{i=1}^{\ell - 1} \rho(e_i - s_i + 2)$$

$$\geq \sum_{i=1}^{\ell - 1} \min \left\{ c_1 (e_i - s_i + 2)^{p-1}, c_3 \right\} \quad \text{(by Definition 18)}$$

$$\geq \sum_{i=1}^{\ell - 1} \min \left\{ \frac{1}{2} c_1 (e_i - s_i + 1)^{p-1}, c_3 \right\}$$

$$\geq \frac{1}{2} \sum_{i=1}^{\ell_1} c_1 (e_i - s_i + 1)^{p-1} + \sum_{i=1}^{\ell_2} c_3$$

where in the last equality we separate the intervals where $\min \left\{ \frac{1}{2} c_1 (e_i - s_i + 1)^{p-1}, c_3 \right\}$ takes the former or the latter value. Note that $\ell_1 + \ell_2 = \ell - 1$. 

25
The above inequality implies that $\Delta_{\mathcal{J}}$ upper bounds both $\frac{1}{2} \sum_{i=1}^{\ell_1} c_1 (e_i - s_i + 1)^{p-1}$ and $\sum_{i=1}^{\ell_2} c_3$. Thus, $\ell_2 \leq c_3^{-1} \Delta_{\mathcal{J}}$, and by Hölder’s inequality,

$$\ell_1 \leq \left( \sum_{i=1}^{\ell_1} (e_i - s_i + 1)^{p-1} \right)^{\frac{1}{p}} \left( \sum_{i=1}^{\ell_1} (e_i - s_i + 1) \right)^{\frac{1}{q}} \leq \left( \frac{2 \Delta_{\mathcal{J}}}{c_1} \right)^{\frac{1}{p}} |\mathcal{J}|^{\frac{1}{q} - \frac{1}{p}}.$$ 

 Combining them finishes the proof.

In the following Lemma 20, we bound the regret within a block by combining Eq. (19) and Lemma 19. We will frequently use the following two properties: let $\{S_1, S_2, \ldots, S_K\}$ be a partition of the interval $\mathcal{S}$. Then

$$\sum_{i=1}^{K} L_{S_i} \leq L_{\mathcal{S}} + (K - 1),$$

(20)

$$\sum_{i=1}^{K} \Delta_{S_i} \leq \Delta_{\mathcal{S}}.$$  

(21)

They can be derived using the definitions of $L_{[\cdot, \cdot]}$ and $\Delta_{[\cdot, \cdot]}$.

**Lemma 20.** If $C(t)$ is of the form specified in Definition 18, then

$$\sum_{\tau = \tau_n}^{\tau} (f^{\tau}_* - R_{\tau}) \leq \tilde{O} \left( \min \left\{ \text{Reg}_{\mathcal{L}}(\mathcal{J}), \text{Reg}_{\Delta}(\mathcal{J}) \right\} + c_1 2^{np} + \frac{c_2 c_3}{c_1} 2^{n(1-p)} + \frac{c_2^2}{c_3^2} \right),$$

where $\text{Reg}_{\mathcal{L}}(\mathcal{J}) \triangleq c_1 L_{\mathcal{J}}^{-1} |\mathcal{J}|^p + c_2 L_{\mathcal{J}}$ and

$$\text{Reg}_{\Delta}(\mathcal{J}) \triangleq \left( c_1 \Delta_{\mathcal{J}}^{-1} |\mathcal{J}| \right)^{\frac{1}{1-p}} + c_1 |\mathcal{J}|^p + c_2 (c_1^{-1} \Delta_{\mathcal{J}})^{-1} |\mathcal{J}|^p + c_2 \left( c_1^{-1} \Delta_{\mathcal{J}} |\mathcal{J}|^{1-p} \right)^{\frac{1}{1-p}} + c_2 + c_2 c_3^{-1} \Delta_{\mathcal{J}}.$$

**Proof.** We bound each term in Eq. (19) using Definition 18. First, notice that

$$\tilde{O} \left( \sum_{i=1}^{\ell} C(|\mathcal{T}_i|) \right) = \tilde{O} \left( \sum_{i=1}^{\ell} \min \left\{ c_1 |\mathcal{T}_i|^p + c_2, c_3 \ell \right\} \right) \leq \tilde{O} \left( \sum_{i=1}^{\ell} (c_1 |\mathcal{T}_i|^p + c_2) \right) \leq \tilde{O} \left( c_1 \ell^{1-p} |\mathcal{J}|^p + c_2 \ell \right).$$

(22)

Using the first upper bound for $\ell$ given in Lemma 19, Eq. (22) can be bounded by $\tilde{O} (\text{Reg}_{\mathcal{L}}(\mathcal{J}))$; using the second upper bound, Eq. (22) can be bounded by $\tilde{O} (\text{Reg}_{\Delta}(\mathcal{J}))$. Next, we have

$$\tilde{O} \left( \frac{\rho(2^m)}{\rho(2^n)} C(2^m) \right) = \tilde{O} \left( c_1 2^{np} + \frac{c_2 c_3}{c_1} 2^{n(1-p)} + \frac{c_2^2}{c_3^2} 2^{2m(2p-1)} + \frac{c_2^2}{c_3^2} m^{-m} \right).$$

by Lemma 21 below. Notice that because $c_3 \geq 1$ and $p \geq 1$, $\frac{c_2^2}{c_3^2} 2^{m(2p-1)} \leq c_2 2^{m(2p-1)} \leq c_2 2^{n(2p-1)} \leq c_2 2^n$ when $c_1 \leq 2^{n(1-p)}$. This is indeed the regime we care about since if $c_1 > 2^{n(1-p)}$ then the first term $c_1 2^{np}$ is a vacuous bound for the regret of block $n$. Therefore, we can drop this term. Thus, the dynamic regret in block $n$ can be summarized as the following based on Eq. (19):

$$\tilde{O} \left( \min \left\{ \text{Reg}_{\mathcal{L}}(\mathcal{J}), \text{Reg}_{\Delta}(\mathcal{J}) \right\} + c_1 2^{np} + \frac{c_2 c_3}{c_1} 2^{n(1-p)} + \frac{c_2^2}{c_3^2} \right),$$

(23)

finishing the proof.

**Lemma 21.** Let $C(t)$ be of the form in Definition 18. Then

$$\frac{\rho(2^m)}{\rho(2^n)} C(2^m) = \mathcal{O} \left( c_1 2^{np} + \frac{c_2 c_3}{c_1} 2^{n(1-p)} + \frac{c_2^2}{c_3^2} 2^{m(2p-1)} + \frac{c_2^2}{c_3^2} m^{-m} \right).$$

26
Proof. This is by direct calculation:

\[
\frac{\rho(2^m)}{\rho(2^n)} C(2^m) = \frac{C(2^m)^2}{C(2^n)} 2^{n-m} = O\left(\min\{c_2^2 2^{2np} + c_2, \ c_3^2 2^{2m}\} 2^{n-m} + \min\{c_3^2 2^{2mp} + c_2, \ c_3^2 2^{2m}\} 2^{n-m}\right)
\]

\[
= O\left(\min\{c_2^2 2^{2np} + c_2, \ c_3^2 2^{2m}\} 2^{n-m} + \min\{c_3^2 2^{2mp} + c_2, \ c_3^2 2^{2m}\} 2^{n-m}\right)
\]

\[
= O\left(\frac{c_3^2}{c_1} 2^{2n(1-p)-m} + \frac{c_3}{c_1} 2^{2m(1-p)+m} + \frac{c_2}{c_3} 2^{2m(2p-1)} + \frac{c_2}{c_3} 2^{2m-2}\right)
\]

\[
= O\left(c_3^2 + \frac{c_2 c_3}{c_1} 2^{2n(1-p)} + \frac{c_2}{c_3} 2^{m(2p-1)} + \frac{c_2}{c_3} 2^{-m}\right).
\]

\[
\square
\]

E Single-epoch Regret Analysis

We call \([t_0, E]\) an epoch if \(t_0\) is the first step after restart (or \(t_0 = 1\)), and \(E\) is the first time after round \(t_0\) when the restart is triggered. In this section, we continue the discussion in Appendix D and bound the regret in a single epoch. Recall that the we consider cases where the single-block regret can be written as Eq. (19) and \(C(\cdot)\) is in the form of Definition 18. This holds both for the case of the standard setting and the infinite-horizon MDP setting.

**Lemma 22.** Let \(\mathcal{E}\) be an epoch. Then

\[
\sum_{\tau \in \mathcal{E}} \leq \tilde{O}\left(\min\{\text{Reg}_L(\mathcal{E}), \text{Reg}_\Delta(\mathcal{E})\} + \frac{c_2 c_3}{c_1} |\mathcal{E}|^{1-p} + \frac{c_2}{c_3}\right)
\]

(\(\text{Reg}_L(\cdot)\) and \(\text{Reg}_\Delta(\cdot)\) are defined in Lemma 20)

**Proof.** Let \(\mathcal{E}\) be an epoch whose last block is indexed by \(n\). Then \(|\mathcal{E}| = \Theta(2^n)\). Let \(J_1, \ldots, J_n\) be blocks in \(\mathcal{E}\). Then by Lemma 20, the dynamic regret in \(\mathcal{E}\) is upper bounded by

\[
\tilde{O}\left(\min\left\{\sum_{m=0}^{n} \text{Reg}_L(J_m), \sum_{m=0}^{n} \text{Reg}_\Delta(J_m)\right\} + c_1 \sum_{m=0}^{n} 2^{mp} + \frac{c_2 c_3}{c_1} \sum_{m=0}^{n} 2^{m(1-p)} + \sum_{m=0}^{n} \frac{c_2}{c_3}\right).
\]

By Hölder’s inequality,

\[
\sum_{m=0}^{n} \text{Reg}_L(J_m) = c_1 \left(\sum_{m=0}^{n} L_{J_m}\right)^{1-p} \left(\sum_{m=0}^{n} |J_m|\right)^{p} + c_2 \sum_{m=0}^{n} L_{J_m}
\]

\[
\leq c_1 \left(L_{\mathcal{E}} + n\right)^{1-p} |\mathcal{E}|^{p} + c_2 \left(L_{\mathcal{E}} + n\right) \quad \text{(using Eq. (20))}
\]

\[
\leq \tilde{O}\left(c_1 L_{\mathcal{E}}^{1-p} |\mathcal{E}|^{p} + c_2 L_{\mathcal{E}}\right) = \tilde{O}\left(\text{Reg}_L(\mathcal{E})\right) \quad \text{(because } n = O(\log T) = \tilde{O}(1))
\]

Similarly, \(\sum_{m=0}^{n} \text{Reg}_\Delta(J_m) = \tilde{O}\left(\text{Reg}_\Delta(\mathcal{E})\right)\). On the other hand, \(c_1 \sum_{m=0}^{n} 2^{mp} + \frac{c_2 c_3}{c_1} \sum_{m=0}^{n} 2^{m(1-p)} + \sum_{m=0}^{n} \frac{c_2}{c_3}\)

\[
= \tilde{O}\left(c_1 2^{np} + \frac{c_2 c_3}{c_1} 2^{n(1-p)} + \frac{c_2}{c_3}\right) = \tilde{O}\left(c_1 |\mathcal{E}|^{p} + \frac{c_2 c_3}{c_1} |\mathcal{E}|^{1-p} + \frac{c_2}{c_3}\right).
\]

In summary, the dynamic regret within an epoch is of order

\[
\tilde{O}\left(\min\{\text{Reg}_L(\mathcal{E}), \text{Reg}_\Delta(\mathcal{E})\} + \frac{c_2 c_3}{c_1} |\mathcal{E}|^{1-p} + \frac{c_2}{c_3}\right)
\]

(24)

(the \(c_1 |\mathcal{E}|^{p}\) term is absorbed into \(\min\{\text{Reg}_L(\mathcal{E}), \text{Reg}_\Delta(\mathcal{E})\}\)).

\[
\square
\]
F Proof of Theorem 2

We are now ready to prove Theorem 2 after showing the following two lemmas.

Lemma 23. Let \( t \) be in an epoch starting from \( t_0 \). If \( \Delta_{[t_0,t]} \leq \rho(t-t_0+1) \), then with high probability, no restart would be triggered at time \( t \).

Proof. We first verify that Test 1 would not fail with high probability. Let \( t = \text{alg} \cdot e \) where \( \text{alg} \) is any order-\( m \) ALG in block \( n \). Then with high probability,

\[
U_t = \min_{\tau \in [s, t]} \bar{g}_\tau \\
\geq \min_{\tau \in [s, t]} f^*_\tau - \Delta_{[t_n, t]} \\
\geq \frac{1}{2^m} \sum_{\tau \in [\text{alg}, s, t]} f^*_\tau - 3\Delta_{[t_n, t]} \\
\geq \frac{1}{2^m} \sum_{\tau \in [\text{alg}, s, t]} R_\tau - 2\sqrt{\frac{\log(T/\delta)}{2^m}} - 3\rho(t-t_0+1) \quad (E[R_\tau] = E[f_\tau(\pi_t)] \leq f^*_\tau \text{ and we use Azuma’s inequality}) \\
\geq \frac{1}{2^m} \sum_{\tau \in [\text{alg}, s, t]} R_\tau - \tilde{\rho}(2^m) - 3\rho(t-t_0+1) \\
\geq \frac{1}{2^m} \sum_{\tau \in [\text{alg}, s, t]} R_\tau - \tilde{\rho}(2^m). \\
\end{align*}

(By Assumption 1, \( \tilde{\rho}(2^m) \geq 6 \log(T/\delta) \rho(2^m) \geq 6 \log(T/\delta) \sqrt{\frac{1}{2^m}} \))

So with high probability, Test 1 will not return fail.

Furthermore, by Lemma 3, with high probability,

\[
\frac{1}{t-t_n+1} \sum_{\tau=t_n}^t (\bar{g}_\tau - R_\tau) \leq \tilde{\rho}(t-t_n+1) + \Delta_{[t_n, t]} \leq 2\tilde{\rho}(t-t_n+1).
\]

Therefore, with high probability, Test 2 will not return fail either.

Lemma 24. With high probability, the number of epochs is upper bounded by \( L \). If \( C(\cdot) \) is in the form of Definition 18, the number of epochs is also upper bounded by \( 1 + 2 \left( c_1^{-1} \Delta T^{1-p} \right)^{\frac{1}{p-1}} + c_3^{-1} \Delta \).

Proof. By Lemma 23, if \([t_0, E]\) is not the last epoch, then \( \Delta_{[t_0, E]} > \rho(E-t_0+1) \) with high probability. Then following the exact same arguments as in Lemma 19 proves the lemma.

Proof of Theorem 2. If \( C(t) = c_1 t^p + c_2 t \) satisfies Assumption 1, then \( C(t) = \min\{c_1 t^p + c_2, t\} \) also satisfies it (since the reward is bounded in \([0, 1]\)). Below we use \( C(t) = \min\{c_1 t^p + c_2, t\} \) as the input to our algorithm. Notice that this is in the form of Definition 18 with \( c_3 = 1 \). Let \( \mathcal{E}_1, \ldots, \mathcal{E}_N \) be epochs in \([1, T]\). Then by Lemma 22, the dynamic regret in \([1, T]\) is upper bounded by

\[
\tilde{\mathcal{O}} \left( \min \left\{ \sum_{i=1}^N \text{Reg}_L(\mathcal{E}_i), \sum_{i=1}^N \text{Reg}_\Delta(\mathcal{E}_i) \right\} + \frac{c_2}{c_1} \sum_{i=1}^N |\mathcal{E}_i|^{1-p} + c_2^2 N \right).
\]

(25)

By Hölder’s inequality and Eq. (20),

\[
\sum_{i=1}^N \text{Reg}_L(\mathcal{E}_i) \leq \tilde{\mathcal{O}} \left( c_1 (L + N - 1)^{1-p} T^p + c_2 (L + N - 1) \right) \leq \tilde{\mathcal{O}} \left( c_1 L^{1-p} T^p + c_2 L \right),
\]

where in the last inequality we use Lemma 24 to bound \( N \).
Similarly,
\[
\sum_{i=1}^{N} \text{Reg}_{\Delta}(E_i)
\leq O \left( (c_1 \Delta^{1-p}T)^{\frac{1}{p}} + c_1 N^{1-p}tp + c_1 \Delta^{1-p}tp + 2 \left( c_1^{-1} \Delta T^{1-p} \right)^{\frac{1}{p}} + c_2 N + c_2 \Delta \right)
\leq O \left( (c_1 \Delta^{1-p}T)^{\frac{1}{p}} + c_1 tp + c_1 \Delta^{1-p}tp + 2 \left( c_1^{-1} \Delta T^{1-p} \right)^{\frac{1}{p}} + c_2 + c_2 \Delta \right). \quad \text{(using Lemma 24 to bound } N) \]

Then we deal with the second term in Eq. (25):
\[
\frac{c_2}{c_1} \sum_{i=1}^{N} |E_i|^{1-p} \leq \frac{c_2}{c_1} N^{p} T^{1-p},
\]
which can be either bounded by \(O \left( \frac{c_2}{c_1} L^p T^{1-p} \right)\) or
\[
O \left( \frac{c_2}{c_1} T^{1-p} + \frac{c_2}{c_1} \left( c_1^{-p} T^{2-2p} \right)^{\frac{1}{p}} + \frac{c_2}{c_1} \Delta^{p} T^{1-p} \right)
\]
using the upper bound for \(N\) in Lemma 24. Finally, the third term in Eq. (25) can be upper bounded either by \(O \left( c_2^2 L \right)\) or
\[
O \left( c_2^2 + c_2^2 \left( c_1^{-1} \Delta T^{1-p} \right)^{\frac{1}{p}} + c_2^2 \Delta \right).
\]

With all terms expanded, below, we collect the dominant terms for the cases of \(p = \frac{1}{2}\) and \(p > \frac{1}{2}\). We say term \(a(T)\) is dominated by \(b(T)\) if \(\lim_{T \to \infty} a(T)/b(T) = 0\) under any sublinear growth rate of \(L\) or \(\Delta\) (e.g., \(\sqrt{\Delta T}\) is dominated by \(\Delta^{\frac{2}{3}} T^{\frac{1}{3}}\) and \(L\) is dominated by \(\sqrt{LT}\)). And below we only write down terms that are not dominated by other terms.

The case for \(p = \frac{1}{2}\):
\[
O \left( \min \left\{ \left( c_1 + \frac{c_2}{c_1} \right) \sqrt{LT}, \left( c_1^{\frac{2}{3}} + \frac{c_2}{c_1} c_1^{\frac{1}{3}} \right) \Delta^{rac{1}{3}} T^{rac{2}{3}} + \left( c_1 + \frac{c_2}{c_1} \right) \sqrt{T} \right\} \right);
\]

The case for \(p > \frac{1}{2}\):
\[
O \left( \min \left\{ c_1 L^{1-p} T^p, \left( c_1 \Delta^{1-p} T \right)^{\frac{1}{p}} + c_1 T^p \right\} \right).
\]

This finishes the proof.

\section{Main Results for Infinite-horizon MDP}

\textbf{Lemma 25} (c.f. Lemma 23). \textit{Let }\(t\) \textit{be in an epoch started from round }\(t_0\). \textit{If }\(\Delta_{[t_0,t],\overline{D}} < T S \sqrt{\frac{\Delta}{T^{-t_0} + 1}}\text{ and }\overline{D} \geq D_{\max}\text{, then with high probability, no restart will be triggered at time }t.\)

\textit{Proof.} To verify that \textbf{Test 1} will not fail with high probability, we follow very similar steps as in Lemma 23. Let \(t = \text{alg.e}\) where \(\text{alg}\) is an order-\(m\) ALG in block \(n\). Then with high probability (the following calculation is same as that in the proof of Lemma 23 except for the third inequality),
\[
U_t = \min_{\tau \in [t_n, t]} \overline{\mu}_\tau
\geq \min_{\tau \in [t_n, t]} J^*_\tau - \Delta_{[n, t], \overline{D}} \quad \text{(by Lemma 12)}
\geq \frac{1}{2m} \sum_{\tau \in [\text{alg.s}, t]} J^*_\tau - 3\Delta_{[n, t], \overline{D}} \quad ([\text{alg.s}, t] \subseteq [t_0, t])
\]
where the third inequality is based on the following calculation: for all $\tau \in [alg, s, t]$,

$$J^*_\tau = r_\tau(s_\tau, a_\tau) + \sum_{s'} p_\tau(s'|s_\tau, a_\tau) h^*_\tau(s') - h^*_\tau(s_\tau)$$

$$\geq r_\tau(s_\tau, a_\tau) + \sum_{s'} p_\tau(s'|s_\tau, a_\tau) h^*_\tau(s') - h^*_\tau(s_\tau) - \left( \Delta^*_{[alg, s, t]} + D_{\text{max}} \Delta^p_{[alg, s, t]} \right)$$

$$\geq r_\tau(s_\tau, a_\tau) + \sum_{s'} p_\tau(s'|s_\tau, a_\tau) h^*_\tau(s') - h^*_\tau(s_\tau) - \left( \Delta^*_{[alg, s, t]} + D_{\text{max}} \right)$$

and thus

$$\frac{1}{2m} \sum_{\tau \in [alg, s, t]} J^*_\tau \geq J^*_t - \Delta^*_{[alg, s, t]}$$

$$\geq \frac{1}{2m} \sum_{\tau \in [alg, s, t]} \left( r_\tau(s_\tau, a_\tau) + \sum_{s'} p_\tau(s'|s_\tau, a_\tau) h^*_\tau(s') - h^*_\tau(s_\tau) \right) - \Delta^*_{[alg, s, t]} \mathcal{D}$$

$$\geq \frac{1}{2m} \sum_{\tau \in [alg, s, t]} \left( R_\tau + h^*_\tau(s_{\tau+1}) - h^*_\tau(s_\tau) \right) - 2D_{\text{max}} \sqrt{\frac{2 \log(SAT/\delta)}{2m}} - \Delta^*_{[alg, s, t]} \mathcal{D}$$

(Azuma’s inequality)

$$\geq \frac{1}{2m} \sum_{\tau \in [alg, s, t]} R_\tau - 4D \sqrt{\frac{\log(SAT/\delta)}{2m}} - \Delta^*_{[alg, s, t]} \mathcal{D}.$$  

(D_{\text{max}} \leq \mathcal{D})

So with high probability, Test 1 will not return fail. Furthermore, by Lemma 12, with high probability,

$$\frac{1}{t-t_0+1} \sum_{\tau=t_0}^{t} (\hat{g}_\tau - R_\tau) \leq \hat{\rho}_{\text{UCRL}}(t-t_0+1; \mathcal{D}) + \Delta_{[t_0, t]; \mathcal{D}} \leq 2\hat{\rho}_{\text{UCRL}}(t-t_0+1; \mathcal{D})$$

where the last inequality is by the condition on $\Delta_{[t_0, t]; \mathcal{D}}$. Therefore, with high probability, Test 2 will not return fail either.

It remains to show that the UCRL-ACW will not terminate and call for restart under the specified condition. By Lemma 7, if $\mathcal{P}_k^p$ contains an MDP whose diameter is upper bounded by $\mathcal{D}$, then the span of the output bias vector is upper bounded by $2\mathcal{D}$, and then the if-statement in Line 9 of Algorithm 4 will be triggered. Therefore, to show that UCRL-ACW will not terminate, we upper bound the $\eta_k$ that needs to be added to $\mathcal{P}_k$ in order to make at least one true MDP (whose diameter is upper bounded by $D_{\text{max}} \leq \mathcal{D}$) lie in $\mathcal{P}_k^p$. Then we further argue that $\sum_{\tau=t_0}^{t} \eta_k(\tau)$ is not large enough to reach the condition in Line 16 of Algorithm 4.

For all episode $k$ that starts before $t$, by Azuma’s inequality,

$$\|p_k(\cdot|s, a) - \bar{p}_k(\cdot|s, a)\|_1 \leq 2 \sqrt{\frac{S \log(1/\delta)}{N_k^p(s, a)}}.$$

By the condition on $\Delta_{[t_0, t]; \mathcal{D}}$, we have

$$\|p_{t_0}(\cdot|s, a) - \bar{p}_k(\cdot|s, a)\|_1 \leq \frac{1}{D} \Delta_{[t_0, t]; \mathcal{D}} \leq S \sqrt{\frac{A}{t-t_0+1}}.$$
Combining them, we get

\[ \| p_t(s, a) - \hat{p}_k(s, a) \|_1 \leq 2 \sqrt{\frac{S \log(1/\delta)}{N_k^*}} + S \sqrt{\frac{A}{t-t_0+1}}. \]

Therefore, we see that in Line 16 of Algorithm 4, as long as \( \eta \geq \sqrt{S \frac{A}{t-t_0+1}} \), \( p_t \) is contained in \( \mathcal{P}^n_k \). Then we have \( \text{sp}(h) \leq 2D_{\text{max}} \leq 2D \) by Lemma 7, and the for-loop will be broken at this \( \eta \).

Thus we conclude that \( \eta \leq \sqrt{S \frac{A}{t-t_0+1}} \) for all episode \( k \) started before \( t \). Thus, \( \sum_{t=t_0}^t \eta_k(\tau) \leq (t-t_0+1) \times 2S \sqrt{\frac{A}{t-t_0+1}} = 2S \sqrt{A(t-t_0+1)}, \) and thus the algorithm will not terminate and call for restart at time \( t \).

\[ \text{Lemma 26 (c.f. Lemma 24).} \text{ If } D \geq D_{\text{max}} \text{, then the number of epochs is upper bounded by } \min \left\{ L, 1 + 3 \left( \frac{\Delta^r + \Delta^p}{S \sqrt{A}} \right)^{\frac{2}{3}} T^{\frac{1}{3}} \right\}. \]

\[ \text{Proof.} \text{ Let } \mathcal{E}_1, \ldots, \mathcal{E}_N \text{ be the epochs. By Lemma 25, for } i \leq N-1, \text{ we must have } \Delta_{\mathcal{E}_i;D} \geq \frac{D}{S \sqrt{A}}. \text{ By Hölder’s inequality,} \]

\[ N-1 \leq \left( \sum_{i=1}^{N-1} \frac{1}{\sqrt{|\mathcal{E}_i|}} \right)^\frac{2}{3} \left( \sum_{i=1}^{N-1} |\mathcal{E}_i| \right)^{\frac{1}{3}} \leq \left( \frac{\Delta_{\mathcal{E}_i;D}}{DS \sqrt{A}} \right)^{\frac{2}{3}} T^{\frac{1}{3}}. \]

We can further upper bound the term \( \frac{1}{D} \Delta_{\mathcal{E}_i;D} \) as follows:

\[ \frac{1}{D} \Delta_{\mathcal{E}_i;D} = \frac{1}{D} (\Delta^r + 2D \Delta^p + \Delta^l) \]

\[ \leq \frac{3}{D} \Delta^r + (2D + D_{\text{max}}) \Delta^p \]

\[ \leq \frac{3}{D} (\Delta^r + D \Delta^p) \]

\[ \leq 3(\Delta^r + \Delta^p). \]

Thus we get

\[ N \leq 1 + 3 \left( \frac{\Delta^r + \Delta^p}{S \sqrt{A}} \right)^{\frac{2}{3}} T^{\frac{1}{3}}. \]

Also, by Lemma 25, when \( D \geq D_{\text{max}} \), an epoch is created only when the reward function or the transition function changes. Thus the number of epochs is also upper bounded by \( L \).

\[ \text{Lemma 27.} \text{ In every epoch } \mathcal{E}, \text{ the dynamic regret of MASTER-UCRL is upper bounded by } \]

\[ \tilde{O} \left( X + DS \sqrt{A|\mathcal{E}|} + DS^2 A^2 \right), \]

\[ \text{where } X \text{ is the minimum of the following two terms:} \]

\[ \tilde{D}S \sqrt{A|\mathcal{E}|} + \tilde{D}S \tilde{A} \tilde{E} \]

\[ \text{and} \]

\[ \left( \frac{\tilde{D}^2 S^2 A \Delta_{\mathcal{E};D} |\mathcal{E}|^2}{2^{\frac{1}{3}}} + \frac{SA \sqrt{\tilde{D} \Delta_{\mathcal{E};D} |\mathcal{E}|}}{2^{\frac{1}{3}}} + \left( \tilde{D}S \tilde{A} \Delta_{\mathcal{E};D} |\mathcal{E}| \right)^{\frac{1}{3}} \right) + \frac{\Delta_{\mathcal{E};D} |\mathcal{E}|}{2^{\frac{1}{3}}}. \]

\[ \text{Proof.} \text{ Let } \mathcal{E}_1, \ldots, \mathcal{E}_N \text{ be the epochs. By Lemma 22, we know that the regret within an epoch } \mathcal{E} \text{ is } \]

\[ \tilde{O} \left( \min \{ \text{Reg}_{L}(\mathcal{E}), \text{Reg}_{\Delta}(\mathcal{E}) \} + \frac{\Delta_{\mathcal{E}} |\mathcal{E}|^{1-p}}{2^{\frac{1}{3}}} \right) \text{ with} \]
\[
\text{Reg}_L(\mathcal{E}) = c_1 L^{1-p}_\mathcal{E} |\mathcal{E}|^p + c_2 L_\mathcal{E},
\]
\[
\text{Reg}_\Delta(\mathcal{E}) = \left( c_1 \Delta^{1-p}_\mathcal{E} |\mathcal{E}| \right)^{1/p} + c_1 |\mathcal{E}|^p + c_1 (c_1^{-1} \Delta_{\mathcal{E},\overline{\mathcal{T}}})^{1-p} |\mathcal{E}|^p + c_2 \left( c_1^{-1} \Delta_{\mathcal{E},\overline{\mathcal{T}}} |\mathcal{E}|^p \right)^{1/p} + c_2 + c_2 c_3^{-1} \Delta_{\mathcal{E},\overline{\mathcal{T}}}
\]
when \( C(t) \) is in the form of Definition 18. In our case \( C_{\text{UCRL}}(t; \overline{\mathcal{T}}) \) is in this form with \( c_1 = \overline{\mathcal{T}} S A \sqrt{A}, c_2 = \overline{\mathcal{T}} S A, c_3 = \overline{\mathcal{T}}, \) and \( p = \frac{1}{2}. \) Using them in the bound above, we get that in this epoch, the dynamic regret is upper bounded by
\[
\overline{\Omega} \left( \min \{ \text{Reg}_L(\mathcal{E}), \text{Reg}_\Delta(\mathcal{E}) \} + \overline{\mathcal{T}} S A |\mathcal{E}| + \overline{\mathcal{T}} S A^2 \right)
\]
where
\[
\text{Reg}_L(\mathcal{E}) = \overline{\mathcal{T}} S A \sqrt{A |\mathcal{E}|} + \overline{\mathcal{T}} S A L_\mathcal{E}
\]
\[
\text{Reg}_\Delta(\mathcal{E}) = \left( \overline{\mathcal{T}}^2 S^2 A \Delta_{\mathcal{E},\overline{\mathcal{T}}} |\mathcal{E}|^2 \right)^{1/3} + \overline{\mathcal{T}} S A \sqrt{A |\mathcal{E}|} + S A \sqrt{\overline{\mathcal{T}} S A \Delta_{\mathcal{E},\overline{\mathcal{T}}} |\mathcal{E}|} + \left( \overline{\mathcal{T}} S A^2 \Delta_{\mathcal{E},\overline{\mathcal{T}}}^2 |\mathcal{E}| \right)^{1/3} + \overline{\mathcal{T}} S A + S A \Delta_{\mathcal{E},\overline{\mathcal{T}}}.
\]
Collecting terms finishes the proof. \( \square \)

**Theorem 28.** If \( D_{\text{max}} \leq \overline{\mathcal{T}} \leq 2 D_{\text{max}} \), then MASTER-UCRL guarantees the following dynamic regret bound:
\[
\overline{\Omega} \left( \min \left\{ D_{\text{max}} S \sqrt{A L T}, D_{\text{max}} (S^2 A)^{1/3} (\Delta^r + \Delta^p) T^{2/3} + D_{\text{max}} S \sqrt{A T} \right\} \right).
\]

**Proof.** Let \( \mathcal{E}_1, \ldots, \mathcal{E}_N \) be the epochs. The per epoch dynamic regret is given by Lemma 27. Combining them with Hölder’s inequality and Eq. (20), Eq. (21), the dynamic regret in \([1, T]\) can be upper bounded by
\[
\overline{\Omega} \left( \min \{ \text{Reg}_L, \text{Reg}_\Delta \} + \overline{\mathcal{T}} S A N T + \overline{\mathcal{T}} S A^2 N \right)
\]
where
\[
\text{Reg}_L = \overline{\mathcal{T}} S A (L + N) T + \overline{\mathcal{T}} S A (L + N)
\]
and
\[
\text{Reg}_\Delta = \left( \overline{\mathcal{T}}^2 S^2 A \Delta_{[1,T]} |\mathcal{E}|^2 \right)^{1/3} + S A \sqrt{\overline{\mathcal{T}} S A \Delta_{[1,T]} |\mathcal{E}|} + \left( \overline{\mathcal{T}} S A^2 \Delta_{[1,T]}^2 |\mathcal{E}| \right)^{1/3} + S A \Delta_{[1,T]}.
\]
Since \( \overline{\mathcal{T}} \geq D_{\text{max}} \), the number of epochs can be bounded using Lemma 26:
\[
N \leq \min \left\{ L, \ 1 + 3 \left( \frac{\Delta^r + \Delta^p}{S \sqrt{A}} \right)^{2} T^{1/2} \right\}.
\]

With \( N \leq L \), Eq. (26), and Eq. (27), the dynamic regret in \([1, T]\) can bounded by (omitting lower order terms)
\[
\overline{\Omega} \left( \overline{\mathcal{T}} S A N T \right).
\]

With \( N \leq 1 + 3 \left( \frac{\Delta^r + \Delta^p}{S \sqrt{A}} \right)^{2} T^{1/2} \), Eq. (26), and Eq. (28), the regret can alternatively be upper bounded by (omitting lower order terms)
\[
\overline{\Omega} \left( \left( \overline{\mathcal{T}}^2 S^2 A \Delta_{[1,T]} |\mathcal{E}|^2 \right)^{1/3} + \overline{\mathcal{T}} S A N T + \overline{\mathcal{T}} (S^2 A)^{1/3} (\Delta^r + \Delta^p) T^{2/3} \right).
\]

Then notice that \( \overline{\mathcal{T}} \leq 2 D_{\text{max}} \) and thus \( \Delta_{[1,T]} = \Delta^r + 2 \overline{\mathcal{T}} \Delta^p + \Delta^l = \mathcal{O}(\Delta^r + D_{\text{max}} \Delta^p) \) where we use Lemma 10. Using these in Eq. (29) and Eq. (30) finishes the proof. \( \square \)
Theorem 29. The doubling trick strategy described in Section 4.2 for the unknown $D_{\max}$ and known $L$ case has a dynamic regret bound of $\tilde{O}\left(D_{\max}S\sqrt{AT}\right)$; for the unknown $D_{\max}$ and known $\Delta$ case, the bound is

$$\tilde{O}\left(D_{\max}S\sqrt{AT} + D_{\max}(S^2A)^{3/2}(\Delta^r + \Delta^p)^{1/3}T^{2/3}\right).$$

Proof. For the known $L$ case, when $\bar{T} \leq D_{\max}$, recall that the number of epochs is forced to be $N \leq L$. Similar to the proof of Theorem 28, the regret in any of these epochs is upper bounded by

$$\tilde{O}\left(\bar{T}S\sqrt{AT}\right) = \tilde{O}\left(\bar{T}S\sqrt{ALT}\right).$$

Summing the above over $\bar{T} = 1, 2, 4, \ldots, D_{\max}$, we get $\tilde{O}\left(D_{\max}S\sqrt{ALT}\right)$. When $\bar{T}$ first enters $[D_{\max}, 2D_{\max}]$, we use Theorem 28 to bound the regret in the rest of the rounds, which is still of order $\tilde{O}\left(D_{\max}S\sqrt{ALT}\right)$.

For the case of known $\Delta = \Delta^r + \Delta^p$, the analysis is similar: when $\bar{T} \leq D_{\max}$, we force $N = 1 + 3(S^{-2}A^{-1}\Delta^2T)^{1/3}$, and thus the regret within any of these epochs is upper bounded by (similarly to the proof of Theorem 28)

$$\tilde{O}\left((D_{\max}^2S^2A\Delta_{[1,T]:\bar{T}}^2T^2)^{1/3} + \bar{T}S\sqrt{AT} + (S^2A)^{1/3}(\Delta^r + \Delta^p)^{1/3}T^{2/3}\right).$$

Summing this over $\bar{T} = 1, 2, \ldots, D_{\max}$ and using $\Delta_{[1,T]:\bar{T}} = \Delta^r + 2\bar{T}\Delta^p + \Delta^J = O(\Delta^r + D_{\max}\Delta^p)$ for $\bar{T} = O(D_{\max})$, we get $\tilde{O}\left(D_{\max}^2S^2A\Delta^2T^2)^{1/3} + D_{\max}S\sqrt{AT}\right)$. When $\bar{T}$ first enters $[D_{\max}, 2D_{\max}]$, we use Theorem 28 to bound the regret in the rest of the rounds, which is still of the same order. \qed

H Bandit-over-Reinforcement-Learning Approach

The idea of the BoRL framework is to run a multi-armed bandit algorithm over a set of sub-algorithms each using a different parameter. In our case, each sub-algorithm is a MASTER-UCRL with a different guess on $D_{\max}$. The set of $\bar{T}$ only needs to span the range of $[1, \sqrt{T}]$, since if $D_{\max} = \Omega(\sqrt{T})$, the regret bound would be vacuous.

We divide the horizon into $\frac{T}{2}$ equal-length intervals each of length $B = \sqrt{AT}$. In each interval, sub-algorithm $i$ restarts a MASTER-UCRL with $\bar{T} = 2^{i-1}$. The reward of sub-algorithm $i$ in interval $b \in [\frac{T}{2}]$ is its total reward gained in the MDP for this interval. We denote $i^*$ as the sub-algorithm that uses $\bar{T} \in [D_{\max}, 2D_{\max}]$.

On top of these sub-algorithms, we run the EXP3.P algorithm [Auer et al., 2002b]. The “arms” are the sub-algorithms. From the above description, for this EXP3.P, there are $M = \lfloor \log_{3} \sqrt{T} \rfloor$ arms, the algorithm proceeds for $\frac{T}{B}$ rounds, and in each round the reward range is $B$. By the standard regret bound of EXP3.P, the learner’s regret against sub-algorithm $i^*$ is of order

$$\tilde{O}\left(B\sqrt{M}B + BM\right) = \tilde{O}\left(\sqrt{BT}\right).$$

with high probability.

On the other hand, in each interval $b \in [\frac{T}{2}]$, since sub-algorithm $i^*$ uses a correct guess of $\bar{T}$, by Theorem 28, its regret against the best sequence of policy in that interval is

$$\tilde{O}\left(\min\left\{D_{\max}S\sqrt{AL_{b}B}, D_{\max}(S^2A)^{3/2}(\Delta_{b})^{1/3}B^{2/3} + D_{\max}S\sqrt{AB}\right\}\right)$$

where we abuse notations and denote $L_{b} = L_{[(b-1)B+1,bB]}$, $\Delta_{b} = \Delta_{[(b-1)B+1,bB]}$.

Combining the two bounds above, we get that the regret of the learner against the best sequence of policies in $[1, T]$ is

$$\tilde{O}\left(\sqrt{BT} + \sum_{b=1}^{T} \min\left\{D_{\max}S\sqrt{AL_{b}B}, D_{\max}(S^2A)^{3/2}(\Delta_{b})^{1/3}B^{2/3} + D_{\max}S\sqrt{AB}\right\}\right).$$

33
\[
\begin{align*}
&= \tilde{O}\left(\sqrt{BT} + \min\left\{D_{\text{max}}S\sqrt{A\left(L + \frac{T}{B}\right)T}, \quad D_{\text{max}}(S^2A)^{\frac{1}{2}}(\Delta)^{\frac{1}{2}}T^{\frac{3}{2}} + D_{\text{max}}S\sqrt{AB} \times \frac{T}{B}\right\}\right) \\
&= \tilde{O}\left(\sqrt{BT} + D_{\text{max}}S\sqrt{\frac{A}{B}T} + \min\left\{D_{\text{max}}S\sqrt{ALT}, \quad D_{\text{max}}(S^2A)^{\frac{1}{2}}\Delta^\frac{1}{2}T^{\frac{3}{2}}\right\}\right).
\end{align*}
\]

Using the \(B\) that we specified above, we get
\[
\tilde{O}\left(D_{\text{max}}(S^2A)^{\frac{1}{2}}T^{\frac{3}{4}} + \min\left\{D_{\text{max}}S\sqrt{ALT}, \quad D_{\text{max}}(S^2A)^{\frac{1}{2}}\Delta^\frac{1}{2}T^{\frac{3}{2}}\right\}\right).
\]

## I Verifying Assumption 1 for Several Algorithms

To prove Eq. (1), it suffices to prove the following.

**Assumption 1’** There exist universal constants \(c_1, c_2, c_3, c_4, c_5, c_6 > 0\) such that for all \(t = 1, 2, \ldots, \) as long as \(\Delta_{[1,t]} \leq c_1\rho(t)\), the following holds with probability \(1 - \frac{1}{T}\):

\[
\bar{f}_t \geq \min_{\tau \in [1,t]} f^*_\tau - c_2\Delta_{[1,t]} \tag{31}
\]

\[
\frac{1}{T} \sum_{\tau=1}^{T} (\bar{f}_\tau - R_{\tau}) \leq c_3\rho(t) + c_4\Delta_{[1,t]} \tag{32}
\]

Furthermore, \(\rho(t) \geq \frac{c_5}{\sqrt{T}}, \Delta(t) \geq c_6 \max_\pi |f_t(\pi) - f_{t+1}(\pi)|\).

This is because for an algorithm satisfying Assumption 1’, we can redefine \(\Delta(t) \leftarrow (c_3/c_4 + c_2 + c_4 + 1/(c_1c_5) + 1/c_6)\Delta(t)\) and \(\rho(t) \leftarrow (c_3 + c_1c_2 + c_1c_4 + 1/c_5 + c_1/c_6)\rho(t)\). Then Eq. (1) is satisfied. Our verification below is thus mostly based on Assumption 1’ for simplicity.

The following proofs are brief (some of them are just sketches) since they follow standard analysis and mostly appear in previous works. Please find more details in the references. We sometimes make minor modifications to the original algorithm to make them more aligned with our framework.

### I.1 UCB1 for Multi-armed Bandits

**Algorithm 7:** UCB1 for multi-armed bandits

1. **Input:** \(A\) (number of arms), \(T, \delta\).
2. **For** \(t = 1, \ldots, T\) **do**
   3. Choose \(a_t = \arg\max_{a \in [A]} \left(\hat{r}_{t,a} + c\sqrt{\log(T/\delta) / N_{t,a}^+}\right)\) \(c > 0\) is some universal constant
   4. where
      \[
      \hat{r}_{t,a} = \frac{\sum_{\tau=1}^{t-1} R_\tau \mathbb{1}[a_\tau = a]}{N_{t,a}^+}, \quad N_{t,a}^+ = \max\left\{1, \sum_{\tau=1}^{t-1} \mathbb{1}[a_\tau = a]\right\}\tag{33}
      \]
   5. **Receive** \(R_t\) with \(\mathbb{E}[R_t] = r_{t,a_1}\).

In this subsection, we consider the multi-armed bandit problem and the UCB1 algorithm by Auer et al. [2002a]. Suppose there are \(A\) arms, and let \(r_{t,a}\) denote the expected reward of arm \(a\) at time \(t\). Then the multi-armed bandit problem fits in our framework with \(\Pi = [A]\) and \(f_t(a) = r_{t,a}\). Below, we show that the UCB1 algorithm satisfies Assumption 1’.
The pseudocode of UCB1 is presented in Algorithm 7. At time $t$, UCB1 chooses the arm that has the highest optimistic reward estimator $\tilde{r}_{t,a} \triangleq \hat{r}_{t,a} + c\sqrt{\frac{\log(T/\delta)}{N_{t,a}}}$, where $\hat{r}_{t,a}$ is the empirical mean of the reward of arm $a$ up to time $t-1$. $N_{t,a}$ is the cumulative number of pulls of arm $a$ up to time $t-1$ and $N_{t,a}^+ = \max\{1, N_{t,a}\}$, all defined in Eq. (33); $c > 0$ is some universal constant that is determined by Azuma’s inequality.

To see that UCB1 satisfies Assumption 1’, we define

$$\Delta(t) = \max_a |r_{t,a} - r_{t+1,a}|, \quad \tilde{r}_t = \max_a \tilde{r}_{t,a}, \quad \rho(t) = \sqrt{\frac{A\log(T/\delta)}{t}} + \frac{A\log(T/\delta)}{t}. \quad (34)$$

Furthermore, denote $\tau_{t,a} = \frac{\sum_{\tau=1}^{t-1} r_{\tau,a}1_{\{a=\tau\}}}{N_{t,a}}$ (define $\tau_{t,a} = 1$ if $N_{t,a} = 0$ for simplicity). Note that with high probability,

$$\tilde{r}_t \geq \max_a \tau_{t,a} \geq \max_a \max_{\tau \leq t} r_{\tau,a} - \Delta_{[1,t]} \geq \min_a \max_{\tau \leq t} r_{\tau,a} - \Delta_{[1,t]},$$

where the first inequality is because with high probability, $\tilde{r}_{t,a} \geq \tau_{t,a}$ by Azuma’s inequality. This verifies Eq. (31).

On the other hand, by the selection rule $a_t = \arg \max_a \tilde{r}_{t,a}$, we have with probability $1 - \delta$,

$$\sum_{\tau=1}^{t} (\tilde{r}_\tau - R_\tau) \leq \sum_{\tau=1}^{t} (\tilde{r}_{\tau,a_\tau} - r_{\tau,a_\tau}) + \sum_{\tau=1}^{t} (r_{\tau,a_\tau} - R_\tau)$$

$$= \sum_{\tau=1}^{t} (\tilde{r}_{\tau,a_\tau} - r_{\tau,a_\tau} + c\sqrt{\frac{\log(T/\delta)}{N_{\tau,a_\tau}}}) + \sum_{\tau=1}^{t} (r_{\tau,a_\tau} - R_\tau)$$

$$\leq t\Delta_{[1,t]} + O\left(\sqrt{At\log(T/\delta)} + A\log(T/\delta)\right)$$

where in the last inequality we use $r_{\tau,a_\tau} - r_{\tau,a_\tau} \leq \Delta_{[1,t]}$ and the standard pigeonhole argument, and use Azuma’s inequality to bound $\sum_{\tau=1}^{t} (r_{\tau,a_\tau} - R_\tau)$. This proves Eq. (32). Note that the condition $\Delta_{[1,t]} = O(\rho(t))$ in Assumption 1’ is even not needed.

I.2 OFUL for Linear Bandits

Algorithm 8: OFUL for linear bandits

1. **input:** $A \subset \mathbb{R}^d$ (action set), $T, \delta$.
2. for $t = 1, 2, \ldots, T$ do
3.   Choose $a_t = \arg \max_{a \in A} \left( a^\top \hat{\theta}_t + 2\beta\|a\|\Lambda_t^{-1} \right)$.
4.   where
5.     $$\beta = 4\sqrt{d\log(T/\delta)}, \quad \Lambda_t = I + \sum_{\tau=1}^{t-1} a_{\tau}a_{\tau}^\top, \quad \hat{\theta}_t = \Lambda_t^{-1}\sum_{\tau=1}^{t-1} R_\tau a_{\tau}. \quad (35)$$
6. end

In this subsection, we consider linear bandits with a fixed action set, and the OFUL algorithm by Abbasi-Yadkori et al. [2011]. The original OFUL algorithm handles the case where the action set can change over time (also known as the linear contextual bandit setting), but this is beyond the main focus of this paper. Let $A$ be the action set, and $\theta_t$ be the reward vector at time $t$. Then the linear bandit problem fits in our framework with $\Pi = A$ and $f_t(a) = a^\top \theta_t$.

The pseudocode of OFUL (with a fixed action set) is presented in Algorithm 8. For simplicity, assume that for all actions $a \in A$, $\|a\|_2 \leq 1$, and for all $t$, the reward vector $\theta_t$ satisfies $\|\theta_t\|_2 \leq 1$. The OFUL algorithm chooses the action $a_t = \arg \max_a a^\top \hat{\theta}_t + 2\beta\|a\|\Lambda_t^{-1}$ at time $t$, where $\beta, \Lambda_t = I + \sum_{\tau=1}^{t-1} a_{\tau}a_{\tau}^\top$, and $\hat{\theta}_t$ are defined in Eq. (35).
Then we define
\[ \Delta(t) = d \sqrt{\log(T/\delta) \| \theta_t - \theta_{t+1} \|_2^2}, \quad \bar{f}_t = \max_{a \in A} \left( a^\top \hat{\theta}_t + 2\beta \| a \|_{\Lambda_t^{-1}} \right), \quad \rho(t) = \beta \sqrt{\frac{d \log(T/\delta)}{t}}. \] (36)

Below, we verify that OFUL satisfies Assumption 1’ with the choices in Eq. (36). Under the assumption that \( \Delta_{[1,t]} \leq \rho(t) \), for any action \( a \), by similar arguments as in [Zhao et al., 2020, Lemma 1],
\[ |a^\top (\theta_t - \bar{\theta}_t)| \leq \left| a^\top \Lambda_t^{-1} \sum_{\tau=1}^{t-1} a_\tau a_\tau^\top (\theta_{\tau} - \theta_t) \right| + \beta \| a \|_{\Lambda_t^{-1}} \]
\[ \leq \sum_{\tau=1}^{t-1} a^\top \Lambda_t^{-1} a_\tau |a^\top (\theta_{\tau} - \theta_t)| + \beta \| a \|_{\Lambda_t^{-1}} \]
\[ \leq \frac{\Delta_{[1,t]}}{d \sqrt{\log(T/\delta)}} \times \left( \sum_{\tau=1}^{t-1} \| a_\tau \|_{\Lambda_t^{-1}} \| a_\tau \|_{\Lambda_t^{-1}} \right) + \beta \| a \|_{\Lambda_t^{-1}} \] (Cauchy-Schwarz)
\[ \leq \left( \beta + \frac{\Delta_{[1,t]}}{d \log(T/\delta)} \right) \| a \|_{\Lambda_t^{-1}} \]
\[ \leq 2\beta \| a \|_{\Lambda_t^{-1}}. \] (by the assumption \( \Delta_{[1,t]} \leq \rho(t) \)) (37)

Thus,
\[ \sum_{\tau=1}^{t} (\bar{f}_\tau - R_\tau) = \sum_{\tau=1}^{t} (\bar{f}_\tau - a_\tau^\top \theta_{\tau}) + \sum_{\tau=1}^{t} (a_\tau^\top \theta_{\tau} - R_\tau) \]
\[ = \sum_{\tau=1}^{t} a_\tau^\top (\hat{\theta}_{\tau} - \theta_{\tau}) + 2 \sum_{\tau=1}^{t} \beta \| a_\tau \|_{\Lambda_t^{-1}} + \mathcal{O} \left( \sqrt{T \log(T/\delta)} \right) \]
(by the definition of \( \bar{f}_\tau \) and that OFUL chooses \( a_\tau = \arg\max_a \left( a^\top \hat{\theta}_t + 2\beta \| a \|_{\Lambda_t^{-1}} \right) \))
\[ = \mathcal{O} \left( \sum_{\tau=1}^{t} \beta \| a_\tau \|_{\Lambda_t^{-1}} \right) + \mathcal{O} \left( \sqrt{T \log(T/\delta)} \right) \] (by Eq. (37))
\[ = \mathcal{O} \left( \beta \sqrt{d t \log t} \right) = \mathcal{O} (t \rho(t)) \leq \mathcal{O} (t \rho(t) + t \Delta_{[1,t]}).
\]

This verifies Eq. (32). Also, by Eq. (37),
\[ \bar{f}_t = \max_a \left( a^\top \hat{\theta}_t + 2\beta \| a \|_{\Lambda_t^{-1}} \right) \geq \max_a a^\top \theta_t = f_t^\ast \geq \min_{\tau \in [1,t]} f_\tau^\ast - \Delta_{[1,t]}.
\]
This verifies Eq. (31).

I.3 GLM-UCB for Generalized Linear Bandits

Generalized linear bandit is proposed by Filippi et al. [2010] and extended to the non-stationary case by Cheung et al. [2019], Zhao et al. [2020], Russac et al. [2020], Faury et al. [2021]. We refer the readers to these papers for the introduction of the setting. Again, we consider the special case where the action set is fixed over time, and for simplicity, we assume that the action set \( A \) is a subset of \{ \( a \in \mathbb{R}^d : \| a \|_2 \leq 1 \} \) and the hidden parameter \( \theta_t \) satisfies \( \| \theta_t \|_2 \leq 1 \). The generalized linear bandit problem is accompanied with an increasing link function \( \mu : \mathbb{R} \to \mathbb{R} \). It fits in our framework with \( \Pi = A \) and \( f_t(a) = \mu(a^\top \theta_t) \).
Algorithm 9: GLM-UCB for generalized linear bandits

1 input: $A \subset \mathbb{R}^d$, $T$, $\delta$, $\mu$ (link function), $\lambda$.
2 define: $k_\mu = \sup_{x \in [0,1]} \frac{d\mu(x)}{dx}$, $c_\mu = \inf_{x \in [0,1]} \frac{d\mu(x)}{dx} > 0$.
3 for $t = 1, \ldots, T$ do
4    Choose $a_t = \text{argmax}_{a \in A} \left( \mu(a^\top \hat{\theta}_t) + 2\beta\|a\|_{\Lambda_t^{-1}} \right)$
5    where
6    $\beta = \frac{4k_\mu}{c_\mu} \left( \sqrt{\frac{d \log(c_\mu T/(\lambda \delta))}{\delta}} + c_\mu \sqrt{\lambda} \right)$,
7    $\Lambda_t = \lambda I + \sum_{\tau=1}^{t-1} a_\tau a_\tau^\top$,
8    and $\hat{\theta}_t$ is the unique solution of the following set of equations (define $g_t(x) \triangleq \lambda c_\mu x + \sum_{\tau=1}^{t-1} \mu(a_\tau^\top x) a_\tau$):
9    $g_t(\theta'_t) = \sum_{\tau=1}^{t-1} R_\tau a_\tau$,
10    $\hat{\theta}_t = \text{argmin}_{\theta: \|\theta\|_2 \leq 1} \|g_t(\theta'_t) - g_t(\theta)\|_{\Lambda_t^{-1}}$.
11    Receive $R_t$ with $\mathbb{E}[R_t] = \mu(a_t^\top \theta_t)$.

The standard GLM-UCB is presented in Algorithm 9. Below we show that GLM-UCB satisfies Assumption 1’ with the following definitions:

$$
\Delta(t) = \frac{k_\mu^2 d}{c_\mu} \sqrt{\log(T/\delta)} \|\theta_t - \theta_{t+1}\|_2,
\quad \bar{f}_t = \max_{a \in A} \left( \mu(a^\top \hat{\theta}_t) + 2\beta\|a\|_{\Lambda_t^{-1}} \right),
\quad \rho(t) = \beta \sqrt{\frac{d \log(T/\delta)}{t}},
$$

where $c_\mu$ and $k_\mu$ are the infimum and supremum of the derivative of $\mu$ (defined in Algorithm 9). Define $G_t \triangleq \sum_{\tau=1}^{t-1} \left[ \int_{v=0}^1 \mu \left( \langle a_\tau, (1-v) \hat{\theta}_\tau + v \theta \rangle \right) dv \right] a_\tau a_\tau^\top + \lambda c_\mu I \succeq c_\mu \Lambda_t$. Under the assumption that $\Delta(t) \leq \rho(t)$, for all $a \in A$,

$$
\left| \mu(a^\top \theta_t) - \mu(a^\top \hat{\theta}_t) \right| \leq k_\mu \left| a^\top (\theta_t - \hat{\theta}_t) \right| \leq k_\mu \|a\|_{G_t^{-1}} \|g_t(\theta_t) - g_t(\hat{\theta}_t)\|_{G_t^{-1}}
\leq k_\mu \|a\|_{\Lambda_t^{-1}} \|g_t(\theta_t) - g_t(\hat{\theta}_t)\|_{\Lambda_t^{-1}}
\leq k_\mu \|a\|_{\Lambda_t^{-1}} \|g_t(\theta_t) - g_t(\theta'_t)\|_{\Lambda_t^{-1}}
\leq k_\mu \|a\|_{\Lambda_t^{-1}} \left( \sum_{\tau=1}^{t-1} \left( \mu(a_\tau^\top \theta_t) - \mu(a_\tau^\top \theta_{\tau+1}) \right) a_\tau + \sum_{\tau=1}^{t-1} \left( \mu(a_\tau^\top \theta_{\tau+1}) - R_\tau \right) a_\tau + \lambda c_\mu \eta_T \right)_{\Lambda_t^{-1}}
\leq k_\mu \|a\|_{\Lambda_t^{-1}} \left( k_\mu \max_{\tau \leq t} \|\theta_t - \theta_{\tau+1}\|_2 \sum_{\tau=1}^{t-1} \|a_\tau\|_{\Lambda_t^{-1}} + \sum_{\tau=1}^{t-1} \|a_\tau\|_{\Lambda_t^{-1}} \right)_{\Lambda_t^{-1}}
\leq k_\mu \|a\|_{\Lambda_t^{-1}} \left( k_\mu \max_{\tau \leq t} \|\theta_t - \theta_{\tau+1}\|_2 \sum_{\tau=1}^{t-1} \|a_\tau\|_{\Lambda_t^{-1}} + \sum_{\tau=1}^{t-1} \|a_\tau\|_{\Lambda_t^{-1}} \right)_{\Lambda_t^{-1}}
\leq k_\mu \|a\|_{\Lambda_t^{-1}} \left( k_\mu \max_{\tau \leq t} \|\theta_t - \theta_{\tau+1}\|_2 \sum_{\tau=1}^{t-1} \|a_\tau\|_{\Lambda_t^{-1}} + \sum_{\tau=1}^{t-1} \|a_\tau\|_{\Lambda_t^{-1}} \right)_{\Lambda_t^{-1}}
\leq 2\beta\|a\|_{\Lambda_t^{-1}}.
$$
Thus,
\[
\sum_{\tau=1}^{t} (\tilde{f}_\tau - R_\tau) = \sum_{\tau=1}^{t} (\tilde{f}_\tau - \mu(a_\tau^T \theta_\tau)) + \sum_{\tau=1}^{t} (\mu(a_\tau^T \theta_\tau) - R_\tau) \\
\leq \sum_{\tau=1}^{t} (\mu(a_\tau^T \bar{\theta}_\tau) - \mu(a_\tau^T \theta_\tau)) + 2\beta \sum_{\tau=1}^{t} \|a_\tau\|_{\Lambda_{\tau-1}} + \mathcal{O} \left( \sqrt{\tau \log(T/\delta)} \right) \\
\leq \mathcal{O} \left( \beta \sum_{\tau=1}^{t} \|a_\tau\|_{\Lambda_{\tau-1}} \right) = \mathcal{O} \left( \beta \sqrt{dt \log(T/\delta)} \right) \\
= \mathcal{O} (t\rho(t)) = \mathcal{O} (t\rho(t) + t\Delta_{[1,t]}). 
\]
This verifies Eq. (32). Furthermore, by Eq. (38),
\[
\tilde{f}_t = \max_{a \in A} \left( \mu(a^T \tilde{\theta}_t) + 2\beta \|a\|_{\Lambda_{t-1}} \right) \geq \max_{a \in A} \mu(a^T \theta_t) = f_t^* \geq \min_{\tau \in [1,t]} f_t^* - \Delta_{[1,t]}.
\]
This verifies Eq. (31).

### I.4 Q-UCB for Finite-horizon Tabular MDPs

**Algorithm 10:** Q-UCB for finite-horizon tabular MDPs

```plaintext
1 input: \( S \) (number of states), \( A \) (number of actions), \( H, T, \delta \).
2 \( Q_h(s, a) \leftarrow H, \ N_h(s, a) \leftarrow 0 \) for all \( h, s, a \).
3 for \( t = 1, \ldots, T \) do
4 for \( h = 1, \ldots, H \) do
5 \[ \text{Choose } a_h^t \leftarrow \arg\max_{a \in A} Q_h(s_h^t, a) \].
6 \( \tau = N_h(s_h^t, a_h^t) \leftarrow N_h(s_h^t, a_h^t) + 1, \ b_t \leftarrow c\sqrt{H^3 \log(SAT/\delta)/\tau}. \) \( \text{c is a universal constant} \)
7 \( Q_h(s_h^t, a_h^t) \leftarrow (1 - \alpha_\tau)Q_h(s_h^t, a_h^t) + \alpha_\tau [r_h^t(s_h^t, a_h^t) + V_{h+1}(s_{h+1}^t) + b_t] \). \( \text{\( \alpha_\tau \approx \frac{H+1}{H+t} \)} \)
8 \( V_h(s_h^t) \leftarrow \min \{ H, \max_a Q_h(s_h^t, a) \} \).
```

The finite-horizon tabular MDP problem fits in our framework with \( \Pi \) being the set of deterministic polices on the MDP, and \( f_t(\pi) \) being the expected reward of policy \( \pi \) in episode \( t \). Q-UCB (Hoeffding-style) is a model-free algorithm for finite-horizon tabular MDPs proposed by Jin et al. [2018], whose pseudocode is in Algorithm 10. Let \( H \) denote the horizon length, \( s_h^t, a_h^t \) denote the state and actions visited at step \( h \) of episode \( t \), and \( r_h^t, p_h^t \) denote the reward and transition functions at step \( h \) of episode \( t \). Without loss of generality, we assume that \( s_1^t = s_1 \) for all \( t \) (i.e., the initial state is fixed).

It has been shown in the proof of [Mao et al., 2021, Theorem 1] that Q-UCB satisfy Assumption 1’ with the following choices:
\[
\Delta(t) = H \sum_{h=1}^{H} \max_{s,a} |r_h^t(s, a) - r_h^{t+1}(s, a)| + H^2 \sum_{h=1}^{H} \max_{s,a} \|p_h^t(\cdot|s, a) - p_h^{t+1}(\cdot|s, a)\|_1, \\
\tilde{f}_t = V_h^t(s_1), \quad (V_h^t \text{ is the } V_h \text{ in Algorithm 10 at the beginning of episode } t) \\
\rho(t) = \tilde{O} \left( \sqrt{\frac{H^5SA}{t} + \frac{H^3SA}{t}} \right). 
\]

The proof details are omitted here.

### I.5 LSVI-UCB for Finite-horizon Linear MDPs

See [Zhou et al., 2020, Touati and Vincent, 2020] for the non-stationary finite-horizon linear MDP setting. We assume that the reward function and the transition function at step \( h \) of episode \( t \) are \( r_h^t(s, a) = \phi(s, a)^T \theta_h^t \) and \( p_h^t(s'|s, a) = \tau(a|s, \pi) \).
\[ \Delta(t) = dH \sqrt{\log(T/\delta)} \left( \sum_{h=1}^{H} \| \theta_h^t - \theta_h^{t+1} \|_2 + H \sum_{h=1}^{H} \| \mu_h^t - \mu_h^{t+1} \|_F \right), \]

\[ \tilde{f}_t = V^t_1(s_1), \]

\[ \rho(t) = c \sqrt{dH^2 \log(T/\delta)} = \beta H \sqrt{d \log(T/\delta) / t}. \]

(c and \( \beta \) defined in Algorithm 11).

Below, we verify that LSVI-UCB satisfies Assumption 1' with the \( \Delta, \tilde{f}, \) and \( \rho \) defined above. Assume that \( \Delta_{[1,t]} \leq \rho(t) \). By similar arguments as in the proof of [Zhou et al., 2020, Lemma 3], we have

\[ |\phi(s, a)^\top w_h^t - Q_h^t(s, a) - \mathbb{E}^t_\theta(V^t_h - V^*_h)(s, a)| \leq \left( \beta + \sqrt{dtB_{\theta,[1,t]} + H \sqrt{dtB_{\mu,[1,t]}} \right) \| \phi(s, a) \|_{(A)}^{-1} \]

\[ \text{(39)} \]

where \( B_{\theta,[1,t]} = \sum_{h=1}^{t-1} \sum_{h=1}^{H} \| \theta_h^t - \theta_h^{t+1} \|_2 \) and \( B_{\mu,[1,t]} = \sum_{h=1}^{t-1} \sum_{h=1}^{H} \| \mu_h^t - \mu_h^{t+1} \|_F \). By the definition of \( \Delta(t) \), the right-hand side of Eq. (39) can be further upper bound by

\[ \left( \beta + \frac{1}{H} \sqrt{\frac{t}{d \log(T/\delta)}} \Delta_{[1,t]} \right) \| \phi(s, a) \|_{(A)}^{-1} \leq 2\beta \| \phi(s, a) \|_{(A)}^{-1}, \]

\[ \text{(40)} \]

where the inequality is by the assumption that \( \Delta_{[1,t]} \leq \rho(t) \). Similar to the proof of [Zhou et al., 2020, Lemma 4], we can then show that for any \( t, h \),

\[ Q_h^t(s, a) - Q_h^t(s, a) = \phi(s, a)^\top w_h^t - Q_h^t(s, a) + 2\beta \| \phi(s, a) \|_{(A)}^{-1} \]

\[ \geq \max_{s'} (V^t_{h+1}(s') - V^*_{h+1}(s')) \]  

(by Eq. (39) and Eq. (40))

and further using induction to show that \( V^t_1(s) \geq V^*_1(s) \). Thus, \( \tilde{f}_t = V^t_1(s_1) \geq V^*_1(s_1) \), which verifies Eq. (31). One can also show that \( \sum_{t=1}^T (\tilde{f}_t - R_t) = O(t\rho(t)) \) using the standard analysis of LSVI-UCB (e.g., [Jin et al., 2020b, Theorem 3.1], [Zhou et al., 2020, Theorem 5]). This verifies Eq. (32).
I.6 ILOVETOCONBANDITS for Contextual Bandits

Algorithm 12: ILOVETOCONBANDITS for contextual bandits

1. **input**: \( \Pi \) (policy set), \( A \) (action set), \( T, \delta \).
2. **for** \( t = 1, \ldots, T \) **do**
   3. Calculate \( Q_t \in \Delta_{\Pi} \) that satisfies the following constraints with some universal constant \( c' > 0 \):
      \[
      \sum_{\pi} Q(\pi) \hat{\text{Reg}}_{[1, t-1]}(\pi) \leq 2c' A \mu_t \\
      \forall \pi \in \Pi, \\
      \frac{1}{t-1} \sum_{\tau=1}^{t-1} \frac{1}{t-1} \sum_{x,r} Q^{\mu}(x_r|x_r) \leq 2A + \frac{\hat{\text{Reg}}_{[1, t-1]}(\pi)}{c' \mu_t}
      \]
      where \( \mu_t \equiv \sqrt{\frac{\log(||\Pi||/\delta)}{At}}, \]
      \( Q^{\mu}(a|x) \equiv (1 - A \mu) \sum_{\pi \in \Pi} Q(\pi) I[\pi(x) = a] + \mu \), and
      \[
      \hat{\text{Reg}}_{\mathcal{I}}(\pi) \equiv \frac{1}{|\mathcal{I}|} \max_{\pi'} \sum_{x \in \mathcal{I}} (\hat{r}_{\pi'}(x, \tau) - \hat{r}_{\pi}(x, \tau)), \quad \hat{r}_{\pi}(a) \equiv \frac{R_{\pi} I[a = a]}{p_{\pi}(a)}.
      \]
   4. Let \( p_t(\cdot) = Q^{\mu_t}(\cdot|x_t) \) and sample \( a_t \sim p_t \).

In the contextual bandit problem, in each round, the learner first sees a context \( x_t \in \mathcal{X} \), and then chooses an action \( a_t \in [A] \) based on it. The learner then receives the reward \( r_t(a_t) \in \mathbb{R} \). We assume that \( (x_t, r_t) \) is sampled from the distribution \( D_t \). The goal of the learner is to be comparable to the best mapping \( \pi : \mathcal{X} \to [A] \) within a given set of mappings \( \Pi \) (which are called policies), i.e., the learner wants to minimize \( \sum_t (r_t(\pi^*(x_t)) - r_t(a_t)) \) where \( \pi^* \equiv \max_{\pi \in \Pi} \mathbb{E}_{(x, r) \sim D_t}[r(\pi(x))] \). See [Agarwal et al., 2014] for more detailed description of the problem. This problem fits in our framework with the same \( \Pi \) and \( f_t(\pi) = \mathbb{E}_{(x, r) \sim D_t}[r(\pi(x))] \).

The algorithm ILOVETOCONBANDITS (Algorithm 12) by Agarwal et al. [2014] achieves the optimal regret bound in the i.i.d. case. The analysis for ILOVETOCONBANDITS is more involved. Fortunately, Chen et al. [2019] already has helpful lemmas for ILOVETOCONBANDITS in the non-stationary case, and we can simply reuse them. We show a more general result that Assumption 1 is satisfied no matter how large \( \Delta_{[1, t]} \) is.

Let \( \mathcal{R}_{\mathcal{I}}(\pi) = \frac{1}{|\mathcal{I}|} \sum_{x \in \mathcal{I}} \mathbb{E}_{(x, r) \sim D_t}[r(\pi(x))] \) be the expected of policy \( \pi \) in the interval \( \mathcal{I}, \hat{\mathcal{R}}_{\mathcal{I}}(\pi) = \frac{1}{|\mathcal{I}|} \sum_{x \in \mathcal{I}} \hat{r}_{\pi}(x, \tau) \) be an unbiased estimator of \( \mathcal{R}_{\mathcal{I}}(\pi) \), with \( \hat{r}_{\pi} \) an unbiased estimator for the action reward constructed with inverse propensity weighting at time \( \tau \). Let \( \hat{\mathcal{R}}_{\mathcal{I}}(\pi) = \max_{\pi'} \mathcal{R}_{\mathcal{I}}(\pi') - \mathcal{R}_{\mathcal{I}}(\pi) \) and \( \hat{\mathcal{R}}_{\mathcal{I}}(\pi) = \max_{\pi'} \hat{\mathcal{R}}_{\mathcal{I}}(\pi') - \hat{\mathcal{R}}_{\mathcal{I}}(\pi) \). Below, we will show that ILOVETOCONBANDITS satisfies Assumption 1 with the following definitions:

\[
\Delta(t) \equiv \|D_t - D_{t+1}\|_{TV} = \int_x \int_r |D_t(x, r) - D_{t+1}(x, r)| dx dr, \\
\hat{f}_t \equiv \max \hat{\mathcal{R}}_{[1, t-1]}(\pi) + A \mu_{t-1} \quad \text{(for some universal constant } c_2 > 0) \\
\rho(t) \equiv \sqrt{A \log(||\Pi||/\delta) / t}.
\]

Note that \( \Delta(t) \) upper bounds \( \mathbb{E}_{(x, r) \sim D_t}[r(\pi(x))] - \mathbb{E}_{(x, r) \sim D_{t+1}}[r(\pi(x))] \).

Combining the proofs of Lemma 14 and Lemma 16 in [Chen et al., 2019], we get the following guarantee with probability at least \( 1 - \delta \) for any policy \( \pi \):

\[
|\hat{\mathcal{R}}_{[1, t]}(\pi) - \mathcal{R}_{[1, t]}(\pi)| \leq c_1 \hat{\text{Reg}}_{[1, t]}(\pi) + c_2 A \mu_t + c_3 \Delta_{[1, t]}, \quad \text{(41)}
\]

where \( \mu_t = \sqrt{\frac{\log(||\Pi||/\delta)}{At}} \) and \( c_1, c_2, c_3 \) are universal constants. To see how to get Eq. (41), notice that Lemma 14 of [Chen et al., 2019] gives \( |\hat{\mathcal{R}}_{[1, t]}(\pi) - \mathcal{R}_{[1, t]}(\pi)| \leq \mathcal{O} \left( \frac{\mu_t}{t} \sum_{\tau=1}^{t} U_{\tau} + \frac{\log(||\Pi||/\delta)}{t \mu_t} \right) \), and they further upper bound \( U_{\tau} \) by \( \mathcal{O} \left( \frac{\hat{\text{Reg}}_{[1, t]}(\pi) + \Delta_{[1, t]}}{\mu_t} + A + \Delta_{[1, t]} \right) \) in the second-to-last line in their proof of Lemma 16. Combining them yields Eq. (41). Notice that they have an additional \( \log T \) factor which we do not suffer.
Below, let \( \pi_t = \arg\max_\pi R_{[1,t]}(\pi) \). Then we have

\[
\max_\pi \tilde{R}_{[1,t]}(\pi) \geq \tilde{R}_{[1,t]}(\pi_t) \geq R_{[1,t]}(\pi_t) - c_3 \Delta_{[1,t]} - c_2 A \mu_t
\]

\[
= \max_\pi R_{[1,t]}(\pi) - c_3 \Delta_{[1,t]} - c_2 A \mu_t,
\]

(42)

where in the second inequality we use Eq. (41) with the fact that \( \text{Reg}_{[1,t]}(\pi_t) = 0 \). Therefore, if we choose \( \tilde{f}_t = \max_\pi \tilde{R}_{[1,t-1]}(\pi) + c_2 A \mu_{t-1} \), then

\[
\tilde{f}_t \geq \max_\pi R_{[1,t-1]}(\pi) - c_3 \Delta_{[1,t-1]}
\]

(43)

which proves Eq. (31). Next, we show Eq. (32):

\[
\tilde{f}_t - \mathbb{E}_t[R_t] \leq \sum_\pi Q_t(\pi) \left( \tilde{f}_t - R_t(\pi) \right) + O(A \mu_t)
\]

(by the algorithm, which uses \( O(A \mu_t) \) probability to explore actions)

\[
= \sum_\pi Q_t(\pi) \left( \max_{\pi'} \tilde{R}_{[1,t-1]}(\pi') - R_t(\pi) \right) + O(A \mu_t)
\]

\[
\leq \sum_\pi Q_t(\pi) \left( \max_{\pi'} \tilde{R}_{[1,t-1]}(\pi') - R_{[1,t-1]}(\pi) \right) + O(A \mu_t + \Delta_{[1,t]})
\]

\[
= \sum_\pi Q_t(\pi) \left( \tilde{\text{Reg}}_{[1,t-1]}(\pi) + \tilde{R}_{[1,t-1]}(\pi) - R_{[1,t-1]}(\pi) \right) + O(A \mu_t + \Delta_{[1,t]})
\]

\[
\leq \sum_\pi Q_t(\pi) \left( \tilde{\text{Reg}}_{[1,t-1]}(\pi) + c_1 \tilde{\text{Reg}}_{[1,t-1]}(\pi) \right) + O(A \mu_t + \Delta_{[1,t]})
\]

(by Eq. (41))

\[
\leq (1 + 2c_1) \sum_\pi Q_t(\pi) \tilde{\text{Reg}}_{[1,t-1]}(\pi) + O(A \mu_t + \Delta_{[1,t]})
\]

(44)

where the last inequality is by Lemma 16 of [Chen et al., 2019], which bounds \( \text{Reg}_{[1,t-1]}(\pi) \) by \( 2 \tilde{\text{Reg}}_{[1,t-1]}(\pi) + O(A \mu_t + \Delta_{[1,t]}) \). By the algorithm, \( \sum_\pi Q_t(\pi) \tilde{\text{Reg}}_{[1,t-1]}(\pi) \) is of order \( O(A \mu_t) \). Therefore, the last expression can further be upper bounded by \( O(A \mu_t + \Delta_{[1,t]}) \). Finally, with the above calculation and Azuma’s inequality, we get

\[
\sum_{t=1}^T \left( \tilde{f}_t - R_t \right) \leq \sum_{t=1}^T \left( \tilde{f}_t - \mathbb{E}_t[R_t] \right) + \sum_{t=1}^T (\mathbb{E}_t[R_t] - R_t) \leq O \left( \sqrt{At \log(||\Pi||/\delta)} + \Delta_{[1,t]} \right)
\]

Since we choose \( \rho(t) = \sqrt{A \log(||\Pi||/\delta)} \), Eq. (32) is also satisfied.

### 1.7 FALCON for Contextual Bandits

FALCON is an algorithm for stationary contextual bandits. It relies on the assumption that the expected reward of action \( a \) under context \( x \) is given by an unknown function \( \phi^*(x, a) : \mathcal{X} \times \mathcal{A} \to [0, 1] \). The learner is given the function class \( \Phi \) that contains \( \phi^* \). For each \( \phi \in \Phi \), one can derive a policy \( \pi_\phi : \mathcal{X} \to \mathcal{A} \) such that \( \pi_\phi(x) = \arg\max_{a \in \mathcal{A}} \phi(x, a) \). It is straightforward to see that the optimal policy is \( \pi_{\phi^*} \), and the learner’s goal is to be competitive with it. This problem falls into our framework with \( \Pi = \{ \pi_\phi : \phi \in \Phi \} \) and \( f_t(\pi) = \mathbb{E}_{x \in \mathcal{D}_t} [\phi^*(x, \pi(x))] \) where \( \mathcal{D}_t \) is the distribution of context at time \( t \). The algorithm FALCON is shown in Algorithm 13.

Below, we show that it also satisfies Assumption 1'.

At time \( t \), the context \( x_t \) is sampled from \( \mathcal{D}_t \), and the reward is generated by \( \mathbb{E}[r_t(x_t, a_t)] = \phi_t^*(x_t, a_t) \). We slightly modify their algorithm so that at every round \( t \), the algorithm call the regression oracle once and obtain \( \hat{\phi}_t = \arg\min_{\phi \in \Phi} \sum_{t'=1}^{t-1}(\phi(x_{t'}, a_{t'}) - R_{t'})^2 \) (the original algorithm does this only when the time index doubles), and then construct a mapping from context to action distribution \( \hat{p}_t(\cdot|\cdot) \) as specified in their algorithm. Analogous to their
We will show that FALCON satisfies Assumption 1' with the following definitions:

Algorithm 13: FALCON for realizable contextual bandits

1. **input**: $\Phi$ (reward function class), $A$ (action sets), $T$, $\delta$.
2. **for** $t = 1, \ldots, T$ **do**
3. Let $\gamma_t = \sqrt{\frac{A t}{\log(|\Phi|T/\delta)}}$.
4. Compute $\phi_t = \arg\min_{\phi \in \Phi} \sum_{\tau=1}^{t-1} (\phi(x_{\tau}, a_{\tau}) - r_{\tau}(a_{\tau}))^2$
5. Observe context $x_t$.
6. Let $\tilde{a}_t = \arg\max_{a \in A} \hat{\phi}(x_t, a)$. Define

$$p_t(a) \triangleq \begin{cases} \frac{1}{\Phi(x_{\tau}, \hat{a}_t) - \phi_t(x_{\tau}, a)}, & \text{for } a \neq \hat{a}_t, \\ 1 - \sum_{a' \neq \hat{a}_t} p_t(a'), & \text{for } a = \hat{a}_t. \end{cases}$$

Sample $a_t \sim p_t$ and observe reward $R_t$.

definitions, we define

$$R_{\Gamma, t-1}^r(\pi) = \frac{1}{t-1} \sum_{\tau=1}^{t-1} \mathbb{E}_{x \sim D_{\tau}} \left[ \phi_{\tau}^*(x, \pi(x)) \right],$$

$$\hat{R}_{\Gamma, t-1}^r(\pi) = \frac{1}{t-1} \sum_{\tau=1}^{t-1} \mathbb{E}_{x \sim D_{\tau}} \left[ \hat{\phi}_t(x, \pi(x)) \right],$$

$$\hat{R}_{\Gamma, t-1}^{\prime}(\pi) = \hat{R}_{\Gamma, t-1}^r(\pi_{\phi}) - \hat{R}_{\Gamma, t-1}^r(\pi),$$

$$\hat{R}_{\Gamma, t-1}^r(\pi) = \max_{\phi \in \Phi} \hat{R}_{\Gamma, t-1}^r(\pi_{\phi}) - \hat{R}_{\Gamma, t-1}^r(\pi),$$

$$V_t(p, \pi) = \mathbb{E}_{x \sim D_{\tau}} \left[ \frac{1}{p(\pi(x)|x)} \right],$$

$$V_t(\pi) = \max_{\tau \in [T]} V_t(p_{\tau}, \pi).$$

We will show that FALCON satisfies Assumption 1' with the following definitions:

$$\Delta(t) = \sqrt{A} \max_{x, a} |\phi_t^*(x, a) - \phi_{t+1}^*(x, a)| + \int_x |D_t(x) - D_{t+1}(x)| \, dx,$$

$$\rho(t) = \sqrt{\frac{A \log(|\Phi|T/\delta)}{t}}$$

By the same calculation as in Lemma 7 of [Simchi-Levi and Xu, 2020], for any $\pi$,

$$(t - 1) \left| \hat{R}_{\Gamma, t-1}^r(\pi) - R_{\Gamma, t-1}^r(\pi) \right|^2$$

$$= \frac{1}{t-1} \left( \sum_{\tau=1}^{t-1} \mathbb{E}_{x \sim D_{\tau}} \left[ \hat{\phi}_t(x, \pi(x)) - \phi_{\tau}^*(x, \pi(x)) \right] \right)^2$$

$$\leq \sum_{\tau=1}^{t-1} \left( \mathbb{E}_{x \sim D_{\tau}} \left[ \hat{\phi}_t(x, \pi(x)) - \phi_{\tau}^*(x, \pi(x)) \right] \right)^2$$

$$\leq \sum_{\tau=1}^{t-1} \left( \mathbb{E}_{x \sim D_{\tau}} \left[ \frac{1}{p_{\tau}(\pi(x)|x)} p_{\tau}(\pi(x)|x) \left( \hat{\phi}_t(x, \pi(x)) - \phi_{\tau}^*(x, \pi(x)) \right)^2 \right] \right)^2$$

$$\leq \sum_{\tau=1}^{t-1} \left( \mathbb{E}_{x \sim D_{\tau}} \left[ \frac{1}{p_{\tau}(\pi(x)|x)} \mathbb{E}_{a \sim p_{\tau}(\cdot|x)} \left( \hat{\phi}_t(x, a) - \phi_{\tau}^*(x, a) \right)^2 \right] \right)^2$$

$$\leq \sum_{\tau=1}^{t-1} \left( \mathbb{E}_{x \sim D_{\tau}} \left[ \frac{1}{p_{\tau}(\pi(x)|x)} \mathbb{E}_{a \sim p_{\tau}(\cdot|x)} \left( \hat{\phi}_t(x, a) - \phi_{\tau}^*(x, a) \right)^2 \right] \right)^2.$$
Using Lemma 30 and Lemma 31 below, when \(\hat{\Delta}_{[1,t]} \leq \mathcal{O}(\rho(t))\), we have

\[
\sum_{\tau = 1}^{t-1} V_\tau(p_\tau, \pi) E_{a \sim p_\tau(.|x)} \left[ \left( \hat{\phi}_\tau(x, a) - \phi^*_\tau(x, a) \right)^2 \right] \leq \mathcal{V}_{t-1}(\pi) \sum_{\tau = 1}^{t-1} E_{a \sim p_\tau(.|x)} \left[ \left( \hat{\phi}_\tau(x, a) - \phi^*_\tau(x, a) \right)^2 \right].
\]

Using Lemma 30 and Lemma 31 below, when \(\hat{\Delta}_{[1,t]} \leq \mathcal{O}(\rho(t))\), we have

\[
\sum_{\tau = 1}^{t-1} E_{x_{\sim \mathcal{D}, a \sim p_\tau(.|x)}} \left[ \left( \hat{\phi}_\tau(x, a) - \phi^*_\tau(x, a) \right)^2 \right] \leq \mathcal{O}(\log(T|\Phi|/\delta))
\]

and \(\mathcal{V}_{t-1}(\pi) \leq \mathcal{O}(A) + \max_{\tau \in [1,t-2]} \gamma_\tau \hat{\text{Reg}}_{[1,\tau]}(\pi), \) where \(\gamma_t = \Theta\left(\frac{A t}{\log(|\Phi| T/\delta)}\right)\). Note that they are actually of the same order as in the Lemma 7 of [Simchi-Levi and Xu, 2020] since the additional terms contributed by \(\Delta_{[1,t]}\) are dominated by other terms. Thus, the bound we get for \(|\mathcal{R}_{[1,t-1]} - \hat{\mathcal{R}}_{[1,t-1]}|\) is of the same order as their Lemma 7, which is

\[
|\mathcal{R}_{[1,t-1]}(\pi) - \hat{\mathcal{R}}_{[1,t-1]}(\pi)| \leq \mathcal{O}\left(\sqrt{\frac{\log(T|\Phi|/\delta)}{t}} \left( A + \max_{\tau \in [1,t-2]} \gamma_\tau \hat{\text{Reg}}_{[1,\tau]}(\pi) \right) \right)
\]

\[
\leq \frac{1}{16} \max_{\tau \in [1,t-2]} \hat{\text{Reg}}_{[1,\tau]}(\pi) + \mathcal{O}(\rho(t)). \tag{45}
\]

Then one can follow the derivation in their Lemma 8 using Eq. (46), and get

\[
\text{Reg}_{[1,t]}(\pi) - \hat{\text{Reg}}_{[1,t]}(\pi) \leq \frac{1}{8} \max_{\tau \in [1,t-1]} \hat{\text{Reg}}_{[1,\tau]}(\pi) + \mathcal{O}(\rho(t)),
\]

\[
\hat{\text{Reg}}_{[1,t]}(\pi) - \text{Reg}_{[1,t]}(\pi) \leq \frac{1}{8} \max_{\tau \in [1,t-1]} \hat{\text{Reg}}_{[1,\tau]}(\pi) + \mathcal{O}(\rho(t)).
\]

Using these two inequalities, together with \(|\hat{\text{Reg}}_{[1,\tau]}(\pi) - \text{Reg}_{[1,\tau]}(\pi)| \leq \mathcal{O}(\Delta_{[1,\tau]} = \mathcal{O}(\rho(t)))\), we can also prove

\[
\text{Reg}_{[1,t]}(\pi) \leq 2\hat{\text{Reg}}_{[1,t]}(\pi) + \mathcal{O}(\rho(t)), \quad \hat{\text{Reg}}_{[1,t]}(\pi) \leq 2\text{Reg}_{[1,t]}(\pi) + \mathcal{O}(\rho(t)) \tag{47}
\]

by induction as their Lemma 8. One can see that all bounds we obtain are of the same order as in the stationary case shown in [Simchi-Levi and Xu, 2020], thanks to the condition \(\Delta_{[1,t]} = \mathcal{O}(\rho(t))\).

Then following their Lemmas 9 and 10, we obtain regret bound \(\max_{\phi} t\mathcal{R}_{[1,t]}(\pi^*_\phi) - \sum_{\tau = 1}^t \mathcal{R}_\tau = \mathcal{O} \left(\sqrt{At \log(T|\Phi|/\delta)}\right)\).

Similar to the calculation in Eq. (43), by picking \(\bar{f}_t = \hat{\mathcal{R}}_{[1,t-1]}(\pi^*_\phi) + c\sqrt{\frac{A \log(T|\Phi|/\delta)}{t}}\) with large enough \(c\), we have

\[
\bar{f}_t \geq \max_{\phi} \mathcal{R}_{[1,t-1]}(\pi^*_\phi) + c\sqrt{\frac{A \log(T|\Phi|/\delta)}{t}} - \mathcal{O}(\rho(t)) \quad \text{(by Eq. (46))}
\]

\[
\geq \mathcal{R}_{[1,t-1]}(\pi^*_\phi) \geq \mathcal{R}_1(\pi^*_\phi) - \mathcal{O}(\Delta_{[1,t]}) \geq \min_{\tau \in [1,t]} \max_{\phi} \mathcal{R}_\tau(\pi^*_\phi) - \mathcal{O}(\Delta_{[1,t]}),
\]

which verifies Eq. (31). To upper bound \(\sum_{\tau = 1}^{t-1} (\bar{f}_\tau - \mathcal{R}_\tau)\), we follow a similar calculation as Eq. (44), and use the condition \(\Delta_{[1,t]} = \mathcal{O}(\rho(t))\). This verifies Eq. (32).

**Lemma 30.** If \(\Delta_{[1,t]} \leq \mathcal{O}(\rho(t))\), then

\[
\sum_{\tau = 1}^{t-1} E_{x_{\sim \mathcal{D}, a_{\sim p_\tau(.|x)}}} \left[ \left( \hat{\phi}_\tau(x, a) - \phi^*_\tau(x, a) \right)^2 \right] = \mathcal{O}(\log(T|\Phi|/\delta)).
\]
Proof. First, we consider a specific $\phi$. Define $Y_\tau = (\phi(x, a) - R_\tau)^2 - (\phi^*_\tau(x, a) - R_\tau)^2$. Then we have $E[Y_\tau] = E[(\phi(x, a) - \phi^*_\tau(x, a))^2]$ and $E[Y_\tau^2] \leq 4E[(\phi(x, a) - \phi^*_\tau(x, a))^2] = 4E[Y_\tau]$. By Freedman’s inequality,

$$\sum_{\tau=1}^{t-1} Y_\tau \geq \sum_{\tau=1}^{t-1} E[Y_\tau] - c_1 \sqrt{\sum_{\tau=1}^{t-1} E[Y_\tau^2] \log(T/\delta) - c_2 \log(T|\Phi|/\delta)}$$

$$\geq \sum_{\tau=1}^{t-1} E[Y_\tau] - 2c_1 \sqrt{\sum_{\tau=1}^{t-1} E[Y_\tau] \log(T/\delta) - c_2 \log(T|\Phi|/\delta)}.$$  

The above implies (by solving for $\sum_{\tau=1}^{t-1} E[Y_\tau]$)

$$\sum_{\tau=1}^{t-1} E[Y_\tau] \leq 2 \sum_{\tau=1}^{t-1} Y_\tau + 4(c_1^2 + c_2) \log(T|\Phi|/\delta). \quad (48)$$

For the other direction, we also have

$$\sum_{\tau=1}^{t-1} Y_\tau \leq 2 \sum_{\tau=1}^{t-1} E[Y_\tau] + \left(\frac{c_1^2}{4} + c_2\right) \log(T|\Phi|/\delta). \quad (49)$$

Then we can bound

$$\sum_{\tau=1}^{t-1} E_{x \sim D_x, a \sim p_x(.|x)} \left[ (\hat{\phi}_t(x, a) - \phi^*_\tau(x, a))^2 \right] \quad \text{(using Eq. (48))}$$

$$\leq 2 \sum_{\tau=1}^{t-1} (\hat{\phi}_t(x, a) - R_\tau)^2 - 2 \sum_{\tau=1}^{t-1} (\phi^*_\tau(x, a) - R_\tau)^2 + 4(c_1^2 + c_2) \log(T|\Phi|/\delta)$$

$$\leq 2 \sum_{\tau=1}^{t-1} (\phi^*_\tau(x, a) - R_\tau)^2 - 2 \sum_{\tau=1}^{t-1} (\phi^*_\tau(x, a) - R_\tau)^2 + 4(c_1^2 + c_2) \log(T|\Phi|/\delta) \quad \text{(by the optimality of $\hat{\phi}_t$)}$$

$$\leq 4 \sum_{\tau=1}^{t-1} E[(\phi^*_\tau(x, a) - \phi^*_\tau(x, a))^2] + c_3 \log(T|\Phi|/\delta) \quad \text{(using Eq. (49))}$$

$$\leq \frac{4(t-1)}{A} \Delta_{[1,t]}^2 + c_3 \log(T|\Phi|/\delta). \quad \text{(by the definition of $\Delta_{[1,t]}$)}$$

By the condition on $\Delta_{[1,t]}$, we have $\frac{4(t-1)}{A} \Delta_{[1,t]}^2 = O(\log(T|\Phi|/\delta))$, which proves the lemma.

Lemma 31. If $\Delta_{[1,t]} \leq O(\rho(t))$, then

$$V_t(\pi) \leq O(A) + \max_{\tau \in [1,t-1]} \gamma_{\tau} \widehat{\text{Reg}}_{[1,t]}(\pi)$$

where $\gamma_t = \Theta\left(\frac{A t}{\log(\|\Phi\|^2/\delta)}\right)$.

Proof. Similar to Lemma 6 of FALCON, for $\tau \in [1,t]$,

$$V_\tau(p_\tau, \pi) \leq A + \gamma_{\tau-1} E_{x \sim D_x} \left[ \hat{\phi}_\tau(x, \pi_{\hat{\phi}_\tau}(x)) - \hat{\phi}_\tau(x, \pi(x)) \right]$$

$$\leq A + \gamma_{\tau-1} \sum_{s=1}^{\tau-1} E_{x \sim D_x} \left[ \hat{\phi}_\tau(x, \pi_{\hat{\phi}_\tau}(x)) - \hat{\phi}_\tau(x, \pi(x)) \right] + \gamma_{\tau-1} \Delta_{[1,t]}$$

$$\leq A + \gamma_{\tau-1} \widehat{\text{Reg}}_{[1,t-1]}(\pi) + \gamma_{\tau-1} \Delta_{[1,t]}.$$