Los Angeles County (LA County) has one of the largest populations of people experiencing homelessness (PEH) in the United States, with 66,436 people identified as experiencing homelessness in 2020.1 The experience of homelessness has an adverse effect on health status, accounting in part for the increased prevalence of chronic medical conditions, mental health disorders, and substance use disorders in this population.2 These health disparities likely contribute to premature mortality among PEH, whose average age of death is 42 to 52 years, compared with 72 to 80 years among people with stable housing.3-6

Early prevalence estimates of COVID-19 among PEH vary across US regions. A study of PEH in sheltered settings in Boston, San Francisco, Atlanta, and Seattle through April 2020 cited high COVID-19 prevalence in shelter-wide testing after detection of a cluster of cases, ranging from 17% to

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become the fifth-leading cause of death among PEH.\textsuperscript{14} Since January through July 2020 and found that COVID-19 had early evaluation of all-cause mortality among PEH from unsheltered PEH in Atlanta in April and May 2020.\textsuperscript{10}

Among several jurisdictions with publicly reported PEH-specific data from March 2020 through February 2021, PEH had a higher relative risk of death than the general population overall, but case fatality rates varied across jurisdictions.\textsuperscript{11} However, case fatality rates may be subject to detection bias. In populations with historical barriers to consistent health care access, those who are most ill may be the ones seeking and receiving medical evaluations. In addition, COVID-19 has differentially affected racial and ethnic minority groups with higher case rates and more clinically severe disease than among White people, and the contribution of differences in race and ethnicity of comparison populations needs to be examined in mortality studies.\textsuperscript{12}

Because homelessness itself can be an independent risk factor for any-cause mortality,\textsuperscript{13} LA County performed an early evaluation of all-cause mortality among PEH from January through July 2020 and found that COVID-19 had become the fifth-leading cause of death among PEH.\textsuperscript{14} Since that report, LA County experienced a rapid surge in COVID-19 cases among all population sectors. To further investigate the impact of COVID-19 on PEH in LA County, we calculated COVID-19 mortality rates among PEH and compared them with the general population in LA County from March 1, 2020, through February 28, 2021. To our knowledge, this study is the first to evaluate COVID-19 mortality rates and trends in a large jurisdiction that also has a large PEH population, separately adjusting for age, race, and sex/gender, while presenting concurrent case fatality rates for comparison of COVID-19 mortality among PEH versus the general LA County population.

**Methods**

Mandatory reports of COVID-19 diagnoses were submitted to the Los Angeles County Department of Public Health (LACDPH) through medical provider case report forms and directly by laboratories performing COVID-19 testing. LACDPH routinely investigated people diagnosed with COVID-19 for indications of homelessness to surveil disease incidence among sheltered and unsheltered PEH. PEH included those who sleep in sheltered settings, such as emergency shelters or transitional housing, and in unsheltered settings, such as on the street, in tents and in vehicles, or in groups at encampments, according to the US Department of Housing and Urban Development (HUD) definitions for homelessness.\textsuperscript{15} We assessed housing status as of the time of COVID-19 diagnosis or symptom onset through case interviews, database matches against the Homeless Management Information System, medical provider reports, medical examiner reports, shelter operator or social worker reports, and family member interviews when the patient was not available.

LACDPH ascertained COVID-19–related deaths from medical provider reports, death certificates, reports from the medical examiner’s office, and vital records death matches against COVID-19 case data in LACDPH. Confirmed COVID-19–related deaths included those resulting from nontraumatic, nonaccidental causes within 60 days of the first confirmed positive SARS-CoV-2 molecular test result or up to 90 days if intubated, or if COVID-19 was listed as a cause on the death certificate.\textsuperscript{16–19} We categorized COVID-19–related deaths as PEH when we determined patients to have been experiencing homelessness at the time of COVID-19 diagnosis.

We examined separate age, race, and sex/gender-specific COVID-19 mortality rates per 100 000 population and standardized mortality ratios (SMRs) with 95% CIs for PEH and the general population in LA County from March 1, 2020, through February 28, 2021. We based PEH population estimates on the 2020 point-in-time count, the annual census of PEH, for the Los Angeles Continuum of Care (ie, an administrative designation by HUD to coordinate services for PEH in the area), in accordance with the methodology used for that count.\textsuperscript{20} The estimated total population of PEH in the Los Angeles Continuum of Care in January 2020 was 63 706, of whom 56 215 were aged \( \geq 18 \) years. Point-in-time count population denominators are available by age, race, and sex/gender. Population estimates stratified by both age and sex/gender or both age and race are not available. LA County 2018 population estimates were prepared for the LA County Internal Services Department and included all LA County except Long Beach and Pasadena (Hedderon Demographic Services), which have health departments that function independently of LACDPH. As such, data from Long Beach and Pasadena were excluded from this analysis. LACDPH routinely transfers case records to Long Beach and Pasadena for public health surveillance and disease intervention. We included in this analysis PEH case records with location information indicating residence in Glendale, which are investigated by LACDPH. We used distributions by age, race, and sex/gender categories for LA County COVID-19 deaths as the reference population for indirect standardization of the COVID-19 mortality rate among PEH. We assessed these indirectly standardized rates separately because of the lack of additional denominator stratifications available.

We routinely analyze COVID-19 case records among PEH for quality assurance, including identifying and removing duplicate cases for people who receive a positive test result more than once in 90 days.

We calculated age-specific case fatality rates by dividing the total number of deaths by the total number of cases in each age group for PEH and the general LA County population. We calculated case fatality rate ratios by dividing the
To examine trends in COVID-19 diagnoses and deaths over time, we calculated 14-day rolling averages of the crude COVID-19 case and mortality rates per 100,000 LA County residents and per 100,000 PEH. We plotted rolling 14-day average daily case and mortality rates from March 1, 2020, through February 28, 2021.

We conducted a sensitivity analysis to assess the impact of including people who may be bouncing between homes or “couch surfing” in our definition of experiencing homelessness because they are unable to be enumerated in the point-in-time count denominator.

To compare the impact of COVID-19 on PEH with other geographic communities in LA County, we reported COVID-19 mortality rates, crude and directly standardized by age to the US population, in a supplemental table. We included mortality rates for the 10 communities with the highest mortality rates as of March 9, 2021, with the indirectly standardized mortality rate calculated as previously described.

We computed 14-day average case and mortality rates using Microsoft Excel, and we used SAS version 9.4 (SAS Institute, Inc) to conduct all other analyses. LACDPH’s Institutional Review Board determined this activity to be a surveillance activity necessary for public health work and, therefore, did not require institutional review board review.

Results

From March 1, 2020, through February 28, 2021, a total of 1,142,307 cases of COVID-19 occurred among LA County residents reported to LACDPH, 6,900 (0.6%) of whom were experiencing homelessness at the time of COVID-19 diagnosis (Table 1). During the same period, 21,929 people in LA County diagnosed with COVID-19 died, of whom 198 (0.9%) were PEH. Compared with COVID-19 deaths in the general population, PEH who died were more likely to be male (84.3% vs. 58.7%) and Black or African American (24.2% vs. 7.9%). Documented race or ethnicity was missing for 5.1% of PEH with COVID-19 who died versus 0.2% among deaths in the general population.

Table 1. Characteristics of COVID-19 cases and deaths among people experiencing homelessness and the general population, Los Angeles County, March 2020–February 2021

| Characteristic | People experiencing homelessness | Los Angeles County |
|---------------|---------------------------------|--------------------|
|               | No. (%) of cases | No. (%) of deaths | No. (%) of cases | No. (%) of deaths |
|----------------|----------------|-------------------|----------------|-------------------|
| Total, no.    | 6,900          | 198               | 1,142,307       | 21,929           |
| Age, y        |                |                   |                |                   |
| <18           | 406 (5.9)      | 0                 | 150,920 (13.2) | <5b               |
| 18-29         | 1,114 (16.1)   | 6 (0.3)           | 269,656 (23.6) | 138 (0.6)         |
| 30-39         | 1,372 (19.9)   | 10 (0.5)          | 204,020 (17.9) | 391 (1.8)         |
| 40-54         | 1,974 (28.6)   | 55 (2.7)          | 261,483 (22.9) | 2,043 (9.3)       |
| 55-64         | 1,379 (20.0)   | 69 (3.4)          | 135,423 (11.9) | 3,507 (16.0)      |
| ≥65           | 646 (9.4)      | 56 (2.8)          | 120,348 (10.5) | 15,846 (72.3)     |
| Unknown       | 9 (0.1)        | <5b               | 457 (0)        | <5b               |
| Race and ethnicity<sup>c</sup> |                |                   |                |                   |
| American Indian/Alaska Native | 41 (0.6) | 0 | 1,938 (0.2) | 42 (0.2) |
| Asian         | 99 (1.4)       | <5b                | 52,929 (4.6)  | 2,879 (13.1)      |
| Black or African American | 1,648 (23.9) | 48 (2.4)          | 42,308 (3.7)  | 17,303 (7.9)      |
| Hispanic/Latino | 3,060 (44.3)  | 96 (4.8)          | 583,667 (51.1)| 11,694 (53.3)     |
| Native Hawaiian or Other Pacific Islander | 25 (0.4) | <5b | 410 (0.4) | 92 (0.4) |
| White         | 1,076 (15.6)   | 38 (1.9)          | 119,966 (10.5)| 5,099 (23.3)      |
| Other         | 23 (0.3)       | 0                 | 101,745 (8.9) | 345 (1.6)         |
| Missing or unknown | 928 (13.4) | 10 (0.5) | 235,633 (20.6)| 48 (0.2) |
| Sex/gender    |                |                   |                |                   |
| Female        | 2,243 (32.5)   | 31 (1.5)          | 579,367 (50.7)| 9,054 (41.3)      |
| Male          | 4,583 (66.4)   | 167 (8.4)         | 541,314 (47.4)| 12,871 (58.7)     |
| Transgender female/trans woman | 27 (0.4) | 0 | 125 (0) | <5b |
| Transgender male/trans man | <5b | 0 | 129 (0) | <5b |
| Gender nonbinary, gender nonconforming | <5b | 0 | 7 (0) | 0 |
| Unknown       | 41 (0.6)       | 0                 | 21,365 (1.9)  | <5b               |

<sup>a</sup> Data source: Mandatory reports of COVID-19 cases and deaths to the Los Angeles County Department of Public Health.

<sup>b</sup> Cells with counts of <5 people are suppressed to protect patient identity.

<sup>c</sup> Non-Hispanic ethnicity for all race categories except Hispanic/Latino. Missing or unknown race did not have data for race or ethnicity.
The average daily case and crude mortality rates differed among PEH and the general LA County population during the study period. In April and May 2020, the 14-day rolling average daily case rates of COVID-19 per 100 000 population were higher among PEH, averaging 16.9 cases per day, than in the general LA County population, averaging 8.8 cases per day. During the same period, the 14-day average crude mortality rates per 100 000 population were similar for PEH and the LA County population, both averaging 0.5 deaths per 100 000 population per day. The 14-day rolling average case and crude mortality rates remained similar from June through October 2020. In November 2020, as COVID-19 diagnoses began to surge in LA County, the 14-day rolling average daily case rate per 100 000 population for LA County surpassed the PEH case rate as both increased, but mortality rates were similar between PEH and the general LA County population. During the 2020-2021 winter surge in COVID-19 diagnoses in LA County, PEH mortality rates per 100 000 population surpassed mortality rates for the general population, even as case rates were the same or lower than in the general population. The 14-day average daily mortality rate per 100 000 population peaked at 5.5 deaths among PEH compared with 2.8 deaths in the general LA County population (Figure).

COVID-19 mortality rates differed between PEH and the general LA County population by age. Among adults aged ≥18 years, crude mortality rates per 100 000 population among PEH were 20% higher than among the LA County population (348.7 vs 287.6; Table 2). After adjusting for age, the mortality rate among PEH was 570.7 per 100 000 population, and the SMR of 2.0 (95% CI, 1.7-2.2) indicated that PEH had nearly 2 times the risk of dying from COVID-19 as did people in the general LA County population. Age-specific mortality rate ratios showed that the risk of dying from COVID-19 was higher for PEH in every age group than for the LA County population in each corresponding age group. Mortality rates were heterogeneous across age groups. PEH aged 18-29 years were at the highest relative risk of mortality, with nearly 8 times the mortality rate as that experienced by their peers in the general LA County population.
Reporting (7.9; 95% CI, 1.6-14.1). Those aged 30-39 and 20-54 years had 2.9 (95% CI, 1.1-4.7) and 2.8 (95% CI, 2.1-3.6) times the risk of mortality from COVID-19 as their peers in the general population, respectively. The relative risk decreased with increasing age, with those aged 55-64 years having 2.1 (95% CI, 1.6-2.6) times the risk of the general population; the point estimate for those aged ≥65 years was not significant (1.3; 95% CI, 1.0-1.6).

Differences in race-specific SMRs were not significant in any race group between PEH and the general LA County population except among Hispanic/Latino PEH, who had 1.7 (95% CI, 1.4-2.1) times the risk of mortality from COVID-19 as their peers in the general population, respectively. The relative risk decreased with increasing age, with those aged 55-64 years having 2.1 (95% CI, 1.6-2.6) times the risk of the general population; the point estimate for those aged ≥65 years was not significant (1.3; 95% CI, 1.0-1.6).

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Discuss the findings. These findings indicate that in LA County, PEH had a higher risk of death from COVID-19 than their counterparts in the general population, particularly PEH aged 18-64 years. This finding is consistent with other early regional literature in the United States. In LA County, the age-adjusted mortality rate of PEH was twice that of the general population. However, some age groups appeared to have even higher risk, up to almost 8 times that of the general population. In LA County, mortality rates also varied widely by geographic area and race and ethnicity, with multiple neighborhoods experiencing higher cumulative age-adjusted COVID-19 mortality rates than rates among PEH, nearly 600 deaths per 100 000 population in the hardest-hit communities (Supplemental Table). The race-adjusted mortality rate for PEH was 1.4 times that of the general population, indicating

Table 2. COVID-19 mortality rates and standardized mortality rate ratios for the general population and people experiencing homelessness (PEH), by age, race and ethnicity, and sex, Los Angeles County, March 2020–February 2021a

| Characteristic          | Los Angeles County | PEH |
|-------------------------|--------------------|-----|
| No. of COVID-19 deaths  | 21 729             | 196 |
| Populationa             | 7 554 336          | 56 215 |
| Crude mortality rate    | 287.6              | 348.7 |
| No. of deaths           | 7 554 336          | 56 215 |
| Populationc             | 287.6              | 348.7 |
| Crude mortality rate    | 7 554 336          | 56 215 |
| Standardized mortality ratio (95% CI) | 7.9 (1.6-14.1) | — |
| Adjusted mortality rate per 100 000 population (95% CI)d | 7.9 (1.6-14.1) | — |

| Age, y                  | 18-29              | 30-39 |
|-------------------------|--------------------|-------|
| No. of COVID-19 deaths  | 132                | 381   |
| Population              | 1 703 423          | 1 397 120 |
| Crude mortality rate    | 7.8                | 27.5  |
| No. of deaths           | 9780               | 12 418 |
| Population              | 61.4               | 80.5  |
| Crude mortality rate    | 61.4               | 80.5  |
| Standardized mortality ratio (95% CI) | 7.9 (1.6-14.1) | — |
| Adjusted mortality rate per 100 000 population (95% CI)d | 7.9 (1.6-14.1) | — |

| Race and ethnicity      | Asian              | Black or African American |
|-------------------------|--------------------|----------------------------|
| No. of COVID-19 deaths  | 2875               | 1682                       |
| Population              | 1 395 605          | 212                        |
| Crude mortality rate    | 206.0              | 213.1                      |
| No. of deaths           | 774                | 21 059                     |
| Population              | 516.8              | 232.3                      |
| Crude mortality rate    | 516.8              | 232.3                      |
| Standardized mortality ratio (95% CI) | 2.5 (0.1-5.0) | — |
| Adjusted mortality rate per 100 000 population (95% CI)d | 2.5 (0.1-5.0) | — |

| Sex                     | Female             | Male                        |
|-------------------------|--------------------|-----------------------------|
| No. of COVID-19 deaths  | 9023               | 12 704                      |
| Population              | 4 890 980          | 4 760 352                   |
| Crude mortality rate    | 184.5              | 266.9                      |
| No. of deaths           | 20 671             | 42 797                     |
| Population              | 150.0              | 390.2                      |
| Crude mortality rate    | 150.0              | 390.2                      |
| Standardized mortality ratio (95% CI) | 0.8 (0.6-1.1) | — |
| Adjusted mortality rate per 100 000 population (95% CI)d | 0.8 (0.6-1.1) | — |

aData source: Mandatory reports of COVID-19 cases and deaths to the Los Angeles County Department of Public Health.

bLos Angeles County population by age from 2018 Population Estimates and Projections System provided by Hedderson Demographic Services for Los Angeles County, excluding Pasadena and Long Beach.

cPEH population estimates from Los Angeles County point-in-time count of people experiencing homelessness, excluding Pasadena, Long Beach, and Glendale.

dPEH adjusted mortality rate and standardized mortality ratio calculated using Los Angeles County population and rates to estimate expected counts.

95% CIs that do not include 1.0 are significant.

fExcludes people aged <18 years.

gExcludes people with unknown and other race and ethnicity.

hExcludes people with unknown sex/gender.

95% CIs that do not include 1.0 are significant.

Excludes people with unknown sex/gender.
that some, but not all, of the increased mortality among PEH may be accounted for by the same underlying factors that put Black and Hispanic/Latino LA County residents at higher risk of severe outcomes from COVID-19 than other racial and ethnic groups in LA County. Further analysis is needed to identify overlap in neighborhoods with higher numbers of PEH and neighborhoods that have high COVID-19 mortality and to investigate the impacts of systemic racism and the intersections of age, race, and sex/gender on COVID-19 mortality.

Although local public health response efforts have mitigated worse outcomes among PEH, sustained efforts continue to be needed, including vaccinations to prevent unnecessary deaths. While the earliest immunization efforts appropriately prioritized health care workers and people aged ≥65 years according to an increased risk of incidence and death from COVID-19, the higher age-standardized mortality rates among PEH support the need to prioritize younger age groups in populations experiencing homelessness. Given the disproportionate impact of COVID-19 on racial and ethnic minority groups, culturally appropriate education and outreach campaigns are needed in this population to increase testing acceptance, vaccination readiness, and equity in accessing these medical services.

**Limitations**

Our analysis had several limitations. First, our analysis was affected by the limitations of the point-in-time homeless count. Homelessness is a fluid state, with people entering periods of homelessness ranging from less than a month to many years. No data on person-years of homelessness are available to produce more accurate estimates of mortality rates than with the point-in-time count population denominator. The point-in-time count is limited by probable undercounting of PEH overall and especially those who are imminently homeless and, thus, meet the US Department of Housing and Urban Development category 2 definition of homelessness.\(^\text{15}\) Population estimates stratified by both age and sex/gender or both age and race are not available from published point-in-time estimates, making it difficult to fully examine potentially intersecting risk factors. In addition, we were unable to exclude COVID-19 patients among PEH in Glendale, and the Glendale Continuum of Care population of 169 was not included in our population denominator because of a lack of sufficient data on age.\(^\text{23}\)

For the study period, the impact of COVID-19 on housing and homelessness is not yet fully known and could not be accounted for in our analysis. On one hand, the pandemic likely resulted in more PEH from job loss and financial strain. However, the eviction moratorium\(^\text{24}\) that was enacted in March 2020 and continued through September 2021 in California may have prevented some people from entering homelessness. Further difficulty in ascertaining changes in the baseline population experiencing homelessness was exacerbated by the cancellation of the 2021 point-in-time count because of surging COVID-19 cases.

Although limitations of the point-in-time count as a population denominator remain, in collaboration with the University of Southern California, the Los Angeles Housing Services Authority has used methods to better enumerate PEH by surveying all census tracts, reducing barriers to participation for unsheltered PEH aged 18-24 years, and training a large number of volunteers and staff to conduct the point-in-time count and improve confidence in their estimate.\(^\text{20,25}\) Despite these known limitations, the point-in-time count serves as an appropriate denominator for disease and mortality rate analyses in PEH according to Mosites et al and as recommended by the National Healthcare for the Homeless Council.\(^\text{26,27}\) LACDPH’s ability to actively investigate housing status at the time of diagnosis strengthened the reliability of estimates using the point-in-time count.\(^\text{26}\) In addition, using the point-in-time count facilitated comparisons with previous reports that have been published locally and in other jurisdictions.\(^\text{25}\)

Second, the LA County definition for COVID-19–related death, which includes deaths occurring within 60 days after

| Age, y | No. of cases | No. of deaths | Case fatality rate |
|--------|--------------|---------------|-------------------|
|        | In LA County | Among PEH     | In LA County      | Among PEH |
| 18-29  | 269 656      | 1114          | 138               | 6         |
| 30-39  | 204 020      | 1372          | 391               | 10        |
| 40-54  | 261 483      | 1974          | 2043              | 55        |
| 55-64  | 135 423      | 1379          | 3507              | 69        |
| ≥65    | 120 348      | 646           | 15 846            | 56        |
| Total  | 990 930      | 6485          | 21 925            | 196       |

**Table 3.** Age-specific COVID-19 case fatality rates and rate ratios for people experiencing homelessness (PEH) and the general Los Angeles County (LA County) population, March 2020–February 2021\(^\text{a}\)

\(^\text{a}\)Data source: Mandatory reports of COVID-19 cases and deaths to the Los Angeles County Department of Public Health.

\(^\text{b}\)95% CIs that do not include 1.0 are significant.
the positive test date, may attribute some nontraumatic deaths to COVID-19 that may have been from other causes. High rates of mortality among PEH may result in more misclassified deaths using the 60-day definition than in the general population. In addition, deaths from long-term sequelae of COVID-19 that occur more than 60 days after diagnosis may be undercounted.

Third, case fatality ratios rely on detection of cases and, thus, may be biased upward to the extent that cases are not 100% detected, and only those who are most ill may be presenting for care and diagnosis. However, LACDPH established asymptomatic screening testing for both sheltered and unsheltered PEH, with 10% to 20% of residents at shelters and encampments offered testing weekly beginning in June 2020.22 Systematic testing in this population helped minimize the potential bias from lack of case detection.28 Although neither mortality rate nor case fatality rate is without its limitations, both measures similarly indicate that PEH experience increased the risk of death from COVID-19.

Fourth, this analysis did not account for comorbidities among PEH. Studies suggest that PEH have a higher prevalence of chronic health conditions and environmental risk factors than housed residents do, which increases their risk of death in general2 and may also increase the impact of COVID-19 in this population. Comorbidity data were not systematically nor reliably available for either PEH or the general population to further enhance these analyses.

Conclusions
Our findings indicate that people in LA County experiencing homelessness are at increased risk of death from COVID-19, regardless of age, race, or sex/gender, even without ascertainment of underlying health conditions that put people at risk for severe outcomes from COVID-19. Sustained public health interventions such as screening and diagnostic testing, contact tracing, outbreak investigations and response, providing safe places to isolate and quarantine, as well as vaccination efforts should continue to prioritize PEH. As population-level COVID-19 mitigation efforts are rescinded with the evolving epidemiology of COVID-19, PEH-specific outcomes should continue to be evaluated.

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Supplemental Material
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