A Roadmap for Canadian Submillimetre Astronomy

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1 Executive Summary

Submillimetre/millimetre (SMM) wavelengths are a key resource in the study of our cosmic origins. From the Cosmic Microwave Background through starburst galaxies to debris disks, submillimetre observations probe the formation of structure in the universe, on all scales. What was once seen as a niche science with limited technological capabilities has now become a mature field. SMM observations are now a crucial component of essentially all sub-areas of astronomy, and are gathered by a suite of facilities with complementary strengths.

Canada holds a long history of excellence and expertise in SMM astronomy, supported not only through continued access to cutting-edge facilities but by strong involvement at the end-to-end science level. The ALMA facility is still under construction but is already the most powerful SMM interferometer in the world, and Canadian scientists are competing strongly for ALMA time through a growing user community (doubling from 23 individuals in Cycle 0 to 55 in Cycle 1). The expected withdrawal of Canada from the James Clerk Maxwell Telescope, and the current lack of funding for its obvious successor CCAT, leaves the Canadian astronomy community at a critical cross-roads. We must continue to invest in SMM facilities at a level that allows Canadians to maintain our position as a world-leader in an important area of science. Historically, Canadians have enjoyed access to the largest, best equipped SMM single dish in the world. Without such continued access, Canadian scientists will lack a key facility for the study of the SMM universe – one fundamental to their future success with ALMA.

This document grew from the discussions about the future of SMM astronomy in Canada during a meeting of interested individuals in the SMM community in early 2012. Here we summarize the observational landscape of SMM astronomy in Canada from now to ~2020. The plans and priorities of the SMM community have been discussed extensively in the reports of the Canadian astronomy Long Range Plan panels. A number of recent changes, particularly the demonstrable success of SCUBA-2 that led to a resurgence in the JCMT user community (tripling from 14 individuals on PI proposals in semester 11B to 49 in semester 12B), necessitate a revision. To maintain the spirit and primary recommendations of the LRP reports, Canada must remain flexible and ready to respond appropriately to current realities and new opportunities.
We argue that because of Canada’s substantial investment in ALMA and numerous PI-led SMM experiments, continued involvement in a large single-dish facility is crucial. In particular, we recommend:

(i) an extension of Canadian participation in the JCMT until at least the unique JCMT Legacy Survey program is able to realize the full scientific potential provided by the world-leading SCUBA-2 instrument;

(ii) involvement of the entire Canadian community in CCAT, with a large enough share in the partnership that Canadian astronomers can significantly participate at all levels of the facility (decisions, construction, and science).

We further recommend continued participation in ALMA development, involvement in many focused PI-led SMM experiments, and partnership in SPICA. We close with an outline of the expected costs of these recommendations and options for funding.
2 Submillimetre/millimetre Astronomy

Submillimetre/millimetre (SMM) wavelengths encompass the wide range between \( \sim 200 \mu m \) and \( \sim 10 \) mm. Over the last three decades, SMM astronomy has grown from a field studying small numbers of near-by objects, to a science capable of undertaking comprehensive investigations of all aspects of the universe, with data quality comparable to what was traditionally only reached with optical wavelengths. The strength and importance of SMM astronomy is extensively outlined elsewhere (such as the SCUBA-2 Legacy Survey Proposals or the CCAT Science Documents), but for completeness we highlight some important aspects here.

SMM radiation can be broadly characterized as the light of our cosmic origins. At its lowest frequencies, it probes the very nature of the universe through the primary Cosmic Microwave Background, and the additional imprints of foreground matter in the form of secondary anisotropies (galaxy clusters, gravitational lensing etc). Locally, SMM observations are the work-horses of astronomers seeking to understand the very basics of planet and star formation. In between these two extremes, SMM measurements are diagnostics of the most energetic and dynamic phases of galaxy formation and evolution - the epochs of stellar mass assembly and supermassive black hole growth.

As SMM radiation is sandwiched between radio and infrared frequencies, specialized instruments incorporating both optical and radio techniques are required. Moreover, the wavelength range actually observable depends strongly on atmospheric conditions, typically precipitable water vapour content, and some SMM wavelengths are simply inaccessible from the ground from even the driest terrestrial sites. This has resulted in a number of technical challenges which traditionally limited the field, but are now being routinely overcome.

SMM measurements can be generally divided into three distinct categories which provide complementary information. We briefly outline these below and highlight the primary scientific uses of each.

Continuum Emission: SMM wavelength continuum observations trace extended emission from dust particles within the interstellar medium (ISM). This dust is warmed by nearby hot sources (e.g., young stars) and the interstellar radiation field, and they cool through thermal emission. Therefore, this emission traces
the thermal balance in the ISM. In addition, the emission is generally optically thin, so the observed intensity is proportional to the column density and temperature of the emitting dust. Hence, SMM continuum emission is an excellent tracer of mass in the ISM. For example, protostellar or debris disks contain dust warmed by central stellar objects, and these objects glow brightly at SMM wavelengths. Moreover, the dense predecessors to star formation, dense cores, can be well traced by the thermal SMM emission of its dust. SMM continuum emission can also trace galactic structure, such as the dusty spiral arms of galaxies or the interaction zones of colliding galaxies. Moreover, the earliest galaxies are heavily enshrouded by dust, and SMM continuum emission can trace the vigorous star formation rates within high redshift galaxies. Beyond thermal emission from dust, SMM continuum emission can also trace the cosmic microwave background (CMB) and specifically its anisotropies that trace conditions in the early universe. Furthermore, localized deficits or enhancements in the CMB toward galaxy clusters can be caused by the Sunyaev-Zel’dovich Effect, and galaxy cluster masses can be so probed using SMM continuum observations. At the longer SMM wavelengths, i.e., ≥ 1 mm, continuum emission may also include significant amounts of free-free radiation from ionized material, e.g., shocked gas in protostellar outflows.

Transitions from Molecular or Atomic Gas: Spectral lines are also found at SMM wavelengths, and these provide very important views of galactic and extragalactic environments. For example, the SMM range includes the rest wavelengths of numerous molecular rotational transitions that are excited by conditions found in the ISM (see Figure 1). Since profiles of lines inherently trace velocity structure along a given direction, lines can be used to probe the kinematics and dynamics of gas within the ISM. Moreover, given the strong dependence of transitions on specific excitation conditions, the lines also trace such conditions throughout the ISM. For example, observations of rotational line emission from CO (or its heavier isotopologues) trace the cold components of disks, as well as structure of molecular clouds and their dense cores throughout the Galaxy. Furthermore, molecular lines can trace directly the physical conditions and kinematics of both nearby galaxies and distant objects at high redshift. (In addition, the latter objects can have key atomic lines like the ones of [O I] at 63 µm, [C II] at 158 µm, or [N II] at 205 µm, shifted into the SMM range, allowing expanded probes of their ISMs.) The rela-
tive brightnesses of the transitions of several molecular species is a also key probe into the chemistry of the ISM, with the relative abundance of various molecules playing an important role in its thermal balance.

Figure 1: Schematic representation of some of the spectral content at SMM wavelengths toward an interstellar cloud (Phillips & Keene 1992).

Polarization from Continuum or Line Emission: SMM continuum emission and some lines can also trace magnetic fields in the ISM. The roles magnetic fields play in the dynamical evolution of the ISM are poorly constrained and SMM data remain among the most effective means to trace them. For continuum observations, thermal emission from dust can be measurably (linearly) polarized when magnetic fields preferentially align the orientations of the emitting grains. These data can reveal the magnetic field strengths in the plane of the sky. In addition, polarization of the CMB continuum emission can be used to probe the imprint of gravitational waves during the earliest moments of the universe. For certain line observations,
the emission from some molecules (e.g., CCS, CN) can be measurably split and (circularly) polarized due to the Zeeman effect, i.e., the rotational energy levels are subtly shifted in presence of magnetic fields. These data probe the magnetic field strengths along the line of sight. Importantly, SMM continuum and line observations trace denser and more compact structures than are possible to observe using lower-frequency radio observations, e.g., using HI or OH lines.

As with any other wavelength regime, SMM astronomy requires different facilities and instruments to achieve different scientific goals. No one instrument or facility can meet the needs of all the lines of inquiry available. Indeed, numerous observatories with diverse instrumentation have been built over the last three decades to exploit the key information residing within SMM wavelengths. Single-dish facilities like the James Clerk Maxwell Telescope (JCMT) and the Green Bank Telescope (GBT) provide the larger-scale view of the SMM universe. (Of special note are airborne and spaceborne observatories like the Balloon-borne Large Aperture Submillimetre Telescope (BLAST), its successor BLAST-Pol, and the Herschel Space Observatory, which trace submm wavelengths unobservable from the ground.) Such facilities, however, are diffraction limited in this wavelength range, and achieving high-resolution images (e.g, subarcsecond) requires interferometric techniques. Such observatories, including now the Atacama Large Millimetre/submillimetre Array (ALMA) and the Karl G. Jansky Very Large Array (JVLA), all serve at present to provide the smaller-scale view. By necessity, however, these data come with intrinsic trade-offs in sensitivity to total flux and larger-scale structures. The complementary nature of single-dish and interferometers underscores the need for access to both types of facility (Indeed, in certain cases, data from each may be combined to provide highly detailed images with information on a wide range of spatial scales.)

With over 25 years of access to the JCMT, Canadian astronomers have developed a worldwide reputation as leaders in SMM research. They have recently had access to JCMT, GBT, JVLA, ALMA, BLAST, Planck, and Herschel, enabling high-impact astronomical research at the world’s top SMM observatories. If Canada is to maintain its leadership in astronomical research, however, it cannot do so without continued access to, and support of, the best SMM facilities and instrumentation available worldwide. In the view of the SMM community,
this includes BOTH single-dish and interferometric facilities. In this document, we survey the present and future for Canadian SMM facilities, to provide a vision of continued leadership (i.e., a “roadmap”) for Canada in this very important wavelength regime.
3 SMM in the Context of Canadian LRPs

The Long Range Plan (LRP) series has served Canada well by using community input to outline the priorities and directions of Canadian astronomy for the following 10-15 years. The most recent version, LRP2010, recommended Canadian investment in 13 new facilities, with a total estimated cost of $550M over ten years. The priority rankings of these facilities were organized according to small, medium, and large cost scales, and between space- and ground-based projects.

In LRP2010, the highest priority identified for a large-scale, ground-based project was Canadian participation in the optical Thirty Meter Telescope (TMT) project. While final construction budgets are not yet known, TMT is expected to cost at least $1.2B, with Canada contributing 25% (or $305M). Once TMT is constructed by the end of the decade, the Square Kilometer Array (SKA) will become Canada’s highest ground-based priority. In the medium-scale category, LRP2010 recommended three projects, at $15M each, one of which – CCAT – is a new SMM facility. The other two include the radio Canadian Hydrogen Intensity Mapping Experiment (CHIME - now funded through a CFI grant) and upgraded instruments on the optical Canada-France-Hawaii Telescope (CFHT). The top two small-scale projects (< $5M) are an arctic-based optical facility and a study for the Next Generation CFHT (ngCFHT).

For space-based projects, LRP2010 gave highest priority to Canadian participation in a large-scale dark energy mission of some kind, such as the European Space Agency (ESA) Euclid project, at $100M. Recommended medium-scale, space-based projects included participations in the NASA-ESA International X-ray Observatory (IXO) and the follow-up to Herschel, the Japanese-led far-infrared/submm Space Infra-Red Telescope for Cosmology and Astrophysics (SPICA).

LRPs summarize a set of recommendations and guidelines, identified at the beginning of a decade, based on scientific aims. As noted carefully in the LRP2010 report, however, “these are provisional rankings and must be qualified: they are on the basis of science promise and/or long-term potential impact only. All of these projects lack a thorough feasibility study, technical review, and cost analysis...” As new information or opportunities arise, a flexible plan is needed to maximize the scientific return of our current investments. For example, although LRP2010 reiter-
ated phasing out Canadian participation in the JCMT as funding for ALMA ramps up, this recommendation was crucially tied to the then-unknown performance of the flagship SCUBA-2 instrument on JCMT. The report to the LRP2010 panel by the Canadian Astronomical Society’s Ground Based Astronomy Committee (GAC), recommended the transition from the JCMT to ALMA should be done in a timely manner. Since the publication of LRP2010, SCUBA-2 performance has been determined to be of very high quality, and the subsequent response by the Canadian community to use SCUBA-2 has been overwhelmingly positive (see §4.1 below). As such the JCMT remains an extremely relevant facility today.

In parallel, Canadian interest in CCAT remains strong, following the recommendation by LRP2010. Indeed, present Canadian participation in CCAT is due to a strong grass-roots effort to raise the initial funds at the university level. The funding source for the minimum contribution to CCAT ($20M - as required by the telescope consortium) has not yet been identified, though the project is moving forward on schedule and predicted to reach first light in 2018. Similarly, SPICA, though targeted for launch in 2022, has not yet been approved by the Japanese Space Agency (JAXA).
4 The Submillimetre/Millimetre User Community in Canada

The SMM facility user-community is a significant demographic within the larger astronomy community in Canada. It is difficult to objectively and uniquely quantify the size of the community since it encompasses observational astronomers working in multiple wavelength regimes, theorists, and experimentalists building PI-lead instruments. We therefore turn to the user rates of Canada’s forefront facilities as an objective, if incomplete, metric. Table 1 shows the involvement level of Canadian astronomers in ALMA’s Cycle 0 (mid-2011) and Cycle 1 (mid-2012) calls for proposals. The fraction of allocated programs led by Canadian PIs rose from 2.7% to 3.1% between Cycle 0 and Cycle 1, but more significantly, the number of Canadian astronomers (i.e., those at Canadian institutions) involved in ALMA proposals worldwide doubled from 23 to 55 individuals, likely arising from the improved capabilities of ALMA from one cycle to the next.

| Cycle | Total Worldwide Proposals | Total Canadian Lead Proposals | Total Canadians Involved | Allocated to Canadian PIs | Success Rate of Canadian PIs |
|-------|---------------------------|-------------------------------|--------------------------|--------------------------|-----------------------------|
| 0     | 924                       | 24 (2.6%)                    | 23                       | 3 of 112 (2.7%)           | 3 of 24 (12.5%)             |
| 1     | 1133                      | 26 (2.3%)                    | 55                       | 6 of 196 (3.1%)           | 6 of 26 (23%)               |

A comparison of the numbers of unique Canadian users applying for PI time on Canada’s three major off-shore single-aperture facilities shows that the number of JCMT users exhibited significant fluctuation over the four semesters tracked (Table 2). The large increase in unique users in semester 12A can be attributed to the availability of the SCUBA-2 instrument on the telescope. The number of users applying for time in 12B is three times the number for 11B when SCUBA-2 was not offered (and is larger than for the CFHT in the same semester). Note, however, that these numbers do not take into account users of JCMT through the JCMT Legacy Survey who are not involved in PI programs in a given semester.
Table 2: Numbers of Unique Canadian Investigators on Proposals to Canada’s Three Major Single-Aperture Off-_Shore Facilities

| Facility | 11A | 11B | 12A | 12B | 13A |
|----------|-----|-----|-----|-----|-----|
| JCMT     | 15  | 14  | 31  | 49  | 48  |
| CFHT     | 53  | 39  | 44  | 47  | 54  |
| Gemini   | 48  | 58  | 46  | 71  | 85  |

Figure 2: Participants of the NRC (Sub)Millimetre Observing Techniques Summer Workshop held July 2006 in Victoria, BC.
5 The Present SMM Landscape in Canada

5.1 The Atacama Large Millimetre/submillimetre Array

The Atacama Large Millimeter/submillimeter Array (ALMA) is the first billion-dollar ground-based astronomical telescope. It is an SMM interferometer operating on the Atacama desert of northern Chile. ALMA was identified as Canada’s first priority for ground-based facilities in the LRP2000 document, and Canada formally joined the project in 2003 through the North American Partnership for Radio Astronomy (NAPRA). ALMA is presently a collaboration between three partner regions, North America (US, Canada, and Taiwan), Europe (the member states of ESO), and East Asia (Japan and Taiwan, again) and the host country, the Republic of Chile. After years of planning and construction, ALMA is finally nearing completion. Even in its present form, however, ALMA is already the most sensitive SMM interferometer on the planet. It will remain Canada’s most powerful shorter wavelength SMM facility for many years.

Figure 3: Four models of ALMA antennas on the Chajnantor plateau. (Credit: ALMA (ESO/NAOJ/NRAO), W. Garnier (ALMA)
When complete, ALMA will consist of fifty 12-m antennas, as well as twelve 7-m antennas and four 12-m antennas specifically designed for compact configuration and total power observing, respectively. Each antenna is equipped with a suite of single-pixel receivers that operate over specific wavelength bands (see Table 3). ALMA observations are made with one receiver per telescope, though in principle ALMA could be divided into four subarrays of telescopes using different receivers simultaneously. Received signals are sent to one of two correlators that process the data into continuum data or spectral line data cubes.

### Table 3: ALMA Receiver Bands

| Band | λ (mm)         | Availability       |
|------|----------------|--------------------|
| 1    | 6 – 8.5        | under development  |
| 2    | 3.3 – 4.5      | under development  |
| 3    | 2.6 – 3.6      | Cycle 0 onwards    |
| 4    | 1.8 – 2.4      | Cycle 2 onwards    |
| 5    | 1.4 – 1.8      | under development  |
| 6    | 1.1 – 1.4      | Cycle 0 onwards    |
| 7    | 0.8 – 1.1      | Cycle 0 onwards    |
| 8    | 0.6 – 0.8      | Cycle 2 onwards    |
| 9    | 0.4 – 0.5      | Cycle 0 onwards    |
| 10   | 0.3 – 0.4      | Cycle 2 onwards    |

ALMA has already had two “Early Science” proposal calls to use its Band 3, 6, 7, and 9 receivers. Cycle 0 observations, using a minimum of sixteen 12-m antennas, took place throughout 2012. Cycle 1 observations, using a minimum of thirty-two 12-m antennas (and, if needed, nine 7-m compact configuration antenna and two 12-m total power antennas) began in early 2013. During the Early Science phase, scientific time at the telescope is still being tensioned with ongoing construction, and all observations are only expected on a best-effort basis. Cycle 2 observations are expected to be part of the Full Science phase, using all 66 antennas and Bands 3, 4, 6, 7, 8, 9, and 10, and these will likely begin in 2014. (NB: Bands 1, 2, and 5 are under development.)

Through NAPRA, Canadian astronomers have access to the 33.75% of ALMA
time available to North American astronomers, with no specific percentage of time defined as Canadian. In comparison, Canada provides 7.25% of the cost of North American ALMA operations.

Demand for ALMA time has been extraordinarily high. For Cycle 0 (mid-2011), 924 proposals in total were submitted for ~700 hours of observing time, with 24 led by PIs at a Canadian institution. Only the top 112 proposals (~12%) received “high priority” status, including three by Canadian PIs. For Cycle 1 (mid-2012), 1133 proposals were submitted for ~800 hours of observing time, with 26 led by Canadian PIs. (Including co-Is, 55 individuals from 14 Canadian institutions were involved in Cycle 1 proposals.) Only the top 196 proposals (~17%) received “high priority” status, including six by Canadian PIs. These numbers show that Canadians have to date competed successfully for ALMA time at levels just above that of our monetary contribution. Most importantly, over two proposal cycles, the number of successful proposals from PIs at Canadian institutions has increased. Cycle 2 proposals are expected to be due in September 2013.

5.2 James Clerk Maxwell Telescope

The James Clerk Maxwell Telescope (JCMT), located on the dry summit of Mauna Kea, has been Canada’s primary access to SMM wavelengths for 25 years. At 15-m diameter, JCMT remains the world’s largest present single-dish SMM facility. Historically, the JCMT has been a partnership between the UK (55%), Canada (25%) and the Netherlands (20%). (The University of Hawaii receives 10% of time as the host institution.) The JCMT has been managed by the Joint Astronomy Centre in Hilo, Hawaii together with the United Kingdom InfraRed Telescope (UKIRT).
The instrumentation suite at JCMT has made a very significant scientific impact over its lifetime, mostly due to SCUBA, the first submillimetre bolometric “camera.” In the early 2000s when SCUBA was in its prime, JCMT was considered top of its class. JCMT’s instrumentation has all been updated or completely replaced in the last 5-10 years and remains relevant and cutting-edge. The current suite consists of:

- **SCUBA-2** - an $\sim 8' \times 8'$-wide 850 $\mu$m and 450 $\mu$m bolometric camera;
- **HARP** - a $\sim 2' \times 2'$-wide $4 \times 4$ 325-375 GHz heterodyne receiver array;
- **RxW** - two single-pixel receivers at 315-375 GHz and 630-710 GHz; and
- **RxA** - a single-pixel receiver at 211-272 GHz.

The fabrication of SCUBA-2 was a collaborative effort between the UK, JAC and several Canadian partners. The Canadian effort involved the warm electronics and data reduction software and was funded largely through a grant from the Canadian Fund for Innovation. Now fully on-line, it produces high-quality continuum images of unprecedented sensitivity at 850 $\mu$m and 450 $\mu$m. HARP uniquely produces stunning wide-field data cubes of similar resolution to SCUBA-2 at 850 $\mu$m. The
remaining receivers, RxW and RxA, are older, but they still provide very good scientific return when conditions warrant. Signals received by all three heterodyne JCMT instruments are fed to ACSIS, the digital autocorrelator spectrograph built in Canada by NRC-HIA.

Currently, JCMT users access the telescope through the JCMT Legacy Survey (65% of time) and PI time (35%). The strong emphasis on Legacy science is viewed favourably by the wider community. Ample amounts of PI time, however, allow for the follow up of Legacy Survey discoveries, exploration of science not included in the Legacy Surveys, and utilization of SCUBA-2’s ancillary instruments: POL-2, a polarimeter, and FTS-2, a Fourier Transform spectrometer, both of which were built by Canada (Montreal and Lethbridge, respectively). In the following, we explore further both modes of JCMT access.

5.2.1 The JCMT Legacy Survey

With its latest wide-field instrumentation, HARP and SCUBA-2, the JCMT is able for the first time to conduct very large surveys. Recognizing this opportunity, a new time allocation model was adopted, whereby a majority of UK, Canada, and Dutch observing time was set aside for the large tri-national JCMT Legacy Survey (JLS). Seven components of the JLS were approved in 2005 after extensive peer review, including cosmology (CLS), nearby galaxies (NGS), the Galactic plane (JPS), a spectral line survey of star-forming objects (SLS), nearby star formation (GBS), debris disks around nearby stars (SONS), and an “all-sky” survey (SASSy). JLS HARP observing began in late 2007 and is effectively complete. JLS SCUBA-2 observing began in late 2011 and is ongoing.

Canadians are heavily invested in all components of the JLS. Canadian researchers have leadership roles (Co-Principal-Investigators) on all components and the fraction of Canadian participants on each is 20-40%.

Most of the JLS time requested was intended for SCUBA-2 observations. In fall 2011, the JLS components needing SCUBA-2 data submitted re-scoped proposals for a new round of peer review, using the actual on-sky performance of SCUBA-2. This process was driven by the limited time available on the telescope, given the impending end of the agreement to operate the JCMT, and not by a lack of scientific interest; completing the peer-reviewed goals of the original JLS would
take several times longer than the time now available. The proposals were granted a total of 3490 hours (291 nights) over two years, divided among various weather bands (see Table 4). For comparison, the previous JLS allocation of time with HARP was 962 hours.

Table 4: SCUBA-2 Hour Allocations to JLS Components by Weather Band

| Component | Band 1 | Band 2 | Band 3 | Band 4 |
|-----------|--------|--------|--------|--------|
| CLS       | 629    | 695    | 454    |        |
| GBS       | 70     | 342    |        |        |
| JPS       |        |        | 450    |        |
| NGLS      | 100    |        |        |        |
| SASSy     |        |        |        | 480    |
| SONS      | 135    | 135    |        |        |

5.2.2 PI-led Projects

Significant JCMT time remains for PI-led projects. Historically, Canadian use of the JCMT was oversubscribed by factors of $\sim 3$ in the early- to mid-2000’s. In the period between SCUBA and SCUBA-2, the oversubscription rate peaked at $\sim 5$ in semester 06B but declined to 1.0 in semesters 11A and 11B. (Note, however, that no continuum instrument was available at that time and many members of the Canadian community were engaged in HARP aspects of three JLS components.) Now with access to SCUBA-2, Canadian PI interest in JCMT has returned, though amounts of PI time available are reduced due to the large JLS allocation. Indeed, when the JLS components were re-scoped in fall 2011, some aspects (e.g., certain sky coverages) became impossible to complete and this time was made available back to the community. In semesters 12A-13A, the oversubscription rate was on average $5.9^1$. These numbers clearly indicate the strong interest in SCUBA-2, the other instrumentation, and JCMT in general in PI-led science.

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1The oversubscription rates at JCMT for semesters 12A, 12B, and 13A were 5.6, 8.1, and 3.9, respectively.
Though the JLS was defined to address a wide range of astrophysical phenomena, it is critical for the community to have access to the JCMT for smaller, focused projects. For example, such small projects can respond to scientific developments occurring since the JLS was defined (or re-scoped). Hence, a healthy share of JCMT time should remain for PI-led projects.

5.3 Herschel Space Observatory

The Herschel Space Observatory deserves special mention in the current Canadian SMM landscape. This ESA-led mission consists of a 3.5-m SMM telescope located at the Sun-Earth L2 point. Herschel was designed to observe SMM wavelength ranges impossible to observe from the ground due to strong atmospheric absorption. Herschel has three instruments:

- **HIFI** - a heterodyne spectrometer that can observe frequencies over ranges of 480-1250 GHz and 1410-1910 GHz;
- **SPIRE** - a photometric array with FTS capabilities that can observe at 250 \(\mu\)m, 350 \(\mu\)m, and 500 \(\mu\)m; and
- **PACS** - a photometric array with grating spectrometer capabilities that can observe at 70 \(\mu\)m, 100 \(\mu\)m, and 160 \(\mu\)m.

Canada, through the Canadian Space Agency (CSA), contributed to the construction of the first two of these instruments, through support of efforts at U. Waterloo (M. Fich) and U. Lethbridge (D. Naylor). Herschel was launched successfully by ESA in May 2009 and is expected to run out of cryogens and become inoperable in February-March 2013.

Herschel’s time was divided between \(~33\%\) Guaranteed Time provided to the consortia that built its three instruments and \(~66\%\) Open Time to the world community. Both allocations were further divided into Key Projects requiring \(>100\) hours and smaller Regular Projects. Canadians participated in Herschel projects within the Guaranteed Time and Open Time allocations, at both the Key and Regular Project levels. (The former projects were made possible through agreements between CSA and ESA.)
Herschel’s scientific output has been impressive, producing wide far-infrared and submm continuum maps at resolutions similar to those obtained previously from the ground and spectral line data cubes at THz frequencies of unparalleled sensitivity. Exploitation of Herschel data by Canadians is ongoing but all Herschel data will reside for all future users worldwide in raw and pipeline-reduced forms in an ESA-managed archive. In some ways, Herschel data can be used as a pathfinder for future ALMA observations but the two facilities only overlap at the shortest wavelengths ALMA can observe, Bands 9 and 10. Given the relatively small size of Herschel’s aperture, its data cannot be combined directly with ALMA data at overlap wavelengths. No other SMM space-based observatories have been planned worldwide besides the not-yet-approved, Japanese-led SPICA mission slated to launch in 2022 (see §5.5).
5.4 Green Bank Telescope and Jansky Very Large Array

The Robert C. Byrd Green Bank Telescope (GBT) and Karl G. Jansky Very Large Array (JVLA) are longer-wavelength SMM/radio facilities operated by NRAO in the United States. The GBT is a 100-m diameter fully steerable single-dish antenna located at Green Bank, West Virginia, equipped with three single-pixel receivers that reach different bands over the longest wavelengths of the SMM range, 3 mm and 7-10 mm, and MUSTANG, a bolometer array that can observe continuum emission at $\sim$3 mm. The Jansky Very Large Array (JVLA) is an expansive retrofit of the Very Large Array interferometer located near Socorro, New Mexico. As with the VLA before, the JVLA consists of twenty-seven 25-m diameter antennas with each antenna equipped with a suite of heterodyne receivers that include wavelengths of 7-10 mm. Indeed, the GBT’s and JVLA’s abilities to observe wavelengths of $\sim$3 mm and 7-10 mm, and Canada’s access to them through the NAPRA, demand their inclusion here. Though the GBT has an impressive aperture, its site is not ideal for mm observations. It can be sensitive when condi-
tions are right but its efficiency is much greater at longer (radio) wavelengths. The JVLA is a big improvement over the older VLA in terms of aperture efficiencies and wavelength coverage. The heart of the JVLA’s profound sensitivity improvement is, however, its new wide-band WIDAR correlator, which was built by NRC-HIA. (This contribution enabled Canada in part to join the ALMA project; see below.) The JVLA site is better than the GBT site for long-wavelength SMM observations.

![The NRAO Karl G. Jansky Very Large Array.](Image courtesy of NRAO/AUI)

The GBT presently operates in Full Science mode. The JVLA is moving from an Early Science phase to a Full Science facility as its vast number of correlator modes are commissioned. Through NAPRA, Canada does not provide funds for the operations of the JVLA or GBT. It has no fixed share of GBT or JVLA time and all Canadian proposals are reviewed in the same manner as all others. At present, the GBT and JVLA provide for Canada premier access to high-resolution continuum and line emission observations at longer SMM wavelengths. (No data about the extent of Canadian participation in recent GBT or JVLA proposal rounds have been compiled for this document.) The future of the GBT is unclear at present; in August 2012, the US National Science Foundation (NSF) AST Portfolio Review Committee (PRC) recommended that in the face of flat or declining NSF
Table 5: Current PI Experiments involving Canadian Researchers

| facility     | aperture | location         | focus                  | access         |
|--------------|----------|------------------|------------------------|----------------|
| ACT          | 6m       | Atacama, Chile   | CMB / CMB pol          | closed         |
| APEX-SZ      | instrument | –                | SZ effect / CMB pol    | closed         |
| BLAST        | balloon/SP | CMB/SF          | closed                 |                |
| BLAST-Pol    | balloon/SP | SF pol          | open                   |                |
| FTS-2        | instrument | JCMT             | broad                  | open           |
| HIFI         | instrument | Herschel        | broad                  | open           |
| POLARBEAR    | 4m       | Atacama, Chile   | CMB pol                | closed¹        |
| POL-2        | instrument | JCMT             | broad                  | open           |
| SPT          | 10m      | South Pole       | CMB                    | closed²        |
| SCUBA-2      | instrument | JCMT             | broad                  | open           |
| SPIRE-FTS    | instrument | Herschel        | broad                  | open           |

¹ open for non-CMB science
² closed for now

Budgets, the NSF divest itself from its present support of the GBT so funds can be reallocated to new, high-priority astronomy projects. The JVLA’s future appears more secure, however; it was not targeted for NSF divestment by the PRC. The JVLA is presently the most sensitive facility on the planet over the wavelength range of 7-10 mm (and most radio wavelengths, too). Canada is presently in a partnership with Taiwan, Japan, Chile, and the US to develop Band 1 receivers for ALMA, which will enable ∼6-8.5 mm observations from the southern hemisphere at sensitivities moderately improved over those possible with the JVLA.

5.5 Focused PI Experiments

Though aforementioned facilities are open to the entire Canadian community, some members have access to smaller SMM telescopes that are typically led by PIs and focused on specific experiments. These projects often produce survey-style datasets that address certain goals but these products may be suitable for a host of other unanticipated uses. In Table 5, we outline those focused PI-led SMM facilities that currently include Canadian participation. Unless otherwise noted, these facilities
operate as consortia closed to external collaboration, though the data products likely enter the public domain after some period.

Figure 8: BLAST and its launch balloon in Antarctica. (Credit: M. Halpern)

Figure 9: POLARBEAR (foreground) and ACT. (Credit: UCSD Cosmology)
6  The Future: Commitments and Possibilities

In this section, we expand on the future prospects for SMM facilities to which Canada has access. For ground-based, single-dish SMM astronomy, Canada has at present access to the JCMT but Canadian support for its operations is planned to cease after September 2014. A new facility, the 25-m diameter CCAT could replace the role of JCMT, but only as early as 2018. Moreover, GBT’s future is also uncertain, though closure plans have yet to be articulated. For interferometric facilities, ALMA’s and JVLA’s futures appear more secure. We reiterate that access to single-dish and interferometric facilities is crucial in the SMM regime, since they provide respectively the larger- and smaller-scale views of phenomena that are sometimes only observable at SMM wavelengths. Moreover, access to single-dish facilities can provide the necessary “ground work” for successful proposals to use the highly oversubscribed interferometers. Of note, no other countries with direct access to a significant shorter wavelength single-dish SMM facility are contemplating its closure as ALMA comes online. (Through ESO, the UK and Netherlands will have access to the 12-m Atacama Pathfinder Experiment (APEX) single-dish telescope.)

For space-based SMM astronomy, the successful Herschel mission is almost over as the telescope runs out of cryogens. Though a large and detailed Herschel dataset will be publicly available worldwide, it will always be limited to the current capabilities of Herschel. In this regime, possible successors to Herschel include “Super BLAST-Pol,” a larger aperture follow-up to BLAST-Pol, and SPICA, a clone of the Herschel design (or possibly larger) with a cooled primary mirror and instruments optimized for far-infrared/submm observations.

6.1  ALMA

ALMA, like the JVLA, is presently finishing its construction and Early Science phases. Its future also appears secure, as no other similar or better facility is planned world-wide. ALMA plans to keep its capabilities modern through a
healthy development program. At present, the observatory is considering several near-term possibilities, including adding Band 1 and Band 2 receivers, as well as completing the complement of Band 5 receivers (Table 3). Very long-baseline SMM interferometry with other facilities around the world is also being explored.

Though ALMA excels in sensitivity and resolution, it will be limited by its inefficiency in mapping wide fields. Hence, single-dish facilities are needed for circumstances where large-scale data of the SMM universe are needed, or to provide “pathfinder” data for future high resolution data with ALMA.

![ALMA antennas on the Llano de Chajnantor](Credit: ALMA (ESO/NAOJ/NRAO))

### 6.2 CCAT

CCAT is envisaged as an SMM single-dish facility of 25-m diameter at 5600 m in northern Chile, specifically located on a peak above the plateau where ALMA lies. This site is excellent, having even lower typical precipitable water vapour levels than the adjacent ALMA site and Mauna Kea. Also, the CCAT aperture will be $\sim 2.8 \times$ larger than the surface area of the JCMT and $\sim 2 \times$ the diameter of the 12-m ALMA antennas. These qualities make CCAT an attractive possibility for
the future of short-wavelength SMM single-dish astronomy.

CCAT was identified as one of the top three medium-scale ground-based observatories in LRP2010, and remains a high priority among the Canadian community. It was further identified by the US NRC Astro2010 survey as the highest priority in a similar medium, ground-based category. Through a recent grass-roots effort, eight Canadian universities (McGill, McMaster, Calgary, Toronto (including CITA, the Department of A&A and the Dunlap Institute), UBC, Waterloo, Dalhousie, Western) secured $550K to join the CCAT consortium as a founding member. This membership status provides a number of tangible benefits such as guaranteed observing time in perpetuity and an active role in the design of the project through instrument contracts and seats on the CCAT Board. The goal of the Canadian consortium is to have Canada eventually join CCAT as a 25% partner, mirroring our investment in the JCMT and ensuring Canadians can make a strong scientific impact in the field. The US partners include Cornell, Caltech, University of Colorado, and AUI and the German partners include the Universität zu Köln and Universität Bonn. The CCAT operational model will be likely driven more by large surveys than smaller PI-led projects, though decisions on survey priorities and wider data access have not yet been made.
The designs for the first generation of CCAT instruments are modern and ambitious, promising very wide-field continuum and spectroscopic imaging. These instruments will allow wide-field coverage of the southern SMM sky at sensitivities competitive with those of ALMA. Four instruments are now proceeding into an early design phase, after which two are planned to be selected for first light and the other two for installation during early operations. These include:

- **LWCam** - a bolometric camera at 5 bands from 750 µm to 2 mm (\(\sim 20' \times 20'\));
- **SWCam** - a bolometric camera at 4 bands from 200 µm to 670 µm (\(\sim 5' \times 5'\));
- **X-Spec** - a direct detection wideband survey spectrograph with instantaneous coverage of 195-520 GHz at \(R = 400-700\) (\(\sim 20-300\) spaxels); and
- **CHAI** - a dual-frequency band heterodyne focal plane array covering 450 GHz (\(\sim 2' \times 2'\)) and 830 GHz (\(\sim 1' \times 1'\)).

The estimate for the cost of CCAT construction (including first instruments) is $140M (with first light in \(\sim 2018\)). The CCAT telescope itself is presently
undergoing a design and development phase funded by the US NSF that will be completed in 2013, and the road contract has been tendered with construction beginning this year (2013). Some private funding for CCAT has been secured by some partners but no further US or Canadian public funding has been yet identified.

6.3 JCMT

The JCMT partnership in its present form will change in March 2013, when the Netherlands will withdraw support to JCMT. UK and Canadian support is planned to cease at the end of September 2014. The future of the observatory after September 2014 is not clear. A prospectus for new management to take over operations of JCMT will be released in early 2013. If no new management is found, the JCMT will face closure and demolition, with the site returned to its original condition atop Mauna Kea. Note that JCMT support is beginning to erode well ahead of September 2014 as experienced staff move to new stable positions elsewhere.

In Canada, the LRP2000 panel strongly advocated support for JCMT cease at the end of the tripartite agreement between the UK, Canada, and the Netherlands to operate the JCMT in 2009, and the funds subsequently freed up be used for ALMA. This idea was originally supported by much of Canada’s SMM community as it was based on the key assumption that the JCMT would have exhausted its scientific potential as ALMA came online. This event, however, has not yet occurred. For example, plans for SCUBA-2 and the JCMT Legacy Surveys were not yet formulated during the period when the LRP2000 panel report was drafted. Throughout the 2000’s SCUBA-2 was developed, in collaboration with Canada (with funding at the $5-10M level from the Canadian Foundation for Innovation (CFI) made to a university consortium). The first SCUBA-2 components usable for observations were available in early 2010, but science usage of the full instrument did not begin until fall 2011. Moreover, the Canadian SMM community at the time of the LRP2000 was smaller than it is today, more than a decade later. It is difficult to assign objective numbers to the increase in community size, but note that four of the seven authors of this document were established as part of the Canadian community after the publication of the LRP2000 report.
With SCUBA-2 in the picture, the agreement to operate JCMT was indeed extended beyond 2009 (to the dates described above). Around the same time, the LRP2010 panel reiterated the earlier LRP2000 report’s recommendation of Canadian withdrawal from JCMT, but defined no specific withdrawal date. For example, they wrote “[w]ithdrawal from the JCMT is expected shortly but with access to both ALMA and the EVLA [now JVLA] Canada is now very well positioned at the forefront of radio/submm astronomy. Canada is also a member of the CCAT consortium and is participating in SKA development.” Since the LRP2010 report, the true on-sky performance of SCUBA-2 has been shown to be excellent and the instrument is still scientifically relevant. For example, its mapping speed is $\sim 200 \times$ that of SCUBA at 850 $\mu$m, and its beam-size at 450 $\mu$m is 4× smaller than that of Herschel-SPIRE at 500 $\mu$m. SCUBA-2 on the JCMT remains the best facility of its kind in the world.

Given the present date for withdrawal from JCMT, the Canadian community will get only three years use of SCUBA-2, its premier instrument, and of course
its remaining instrumentation. The JCMT Legacy Survey components were reduced in scale in fall 2011 to \(\sim 2\) year programs to match the on-sky performance of SCUBA-2 with the historical weather breakdown at JCMT. Since completion assumes the weather holds to statistical norms and no losses of key support staff, there is of course associated risk that even the rescoped JLS may not be fully completed. (The JLS component teams have prioritized their targets in this event.) Moreover, restoring JLS components to their original scopes will not be possible, meaning that the full scientific potential will not be realized. Withdrawal from JCMT in September 2014 will also severely curtail Canadian PI use of SCUBA-2 or HARP, to follow up JLS results, observe regions of the sky not observed by other facilities (e.g., Herschel), or address any new developments that demand submm data. Finally, withdrawal from JCMT will significantly limit use of the two ancillary instruments developed by Canadians, POL-2 and FTS-2, that are currently being commissioned and provide unique data not obtainable at other observatories (i.e., wide-field polarization data and intermediate spectral resolution mapping, respectively).

Withdrawal from JCMT will also limit Canadians’ abilities to build on their legacy with Herschel. For example, SCUBA-2 provides information at longer wavelengths (850 \(\mu\text{m}\)) that Herschel could not provide, at resolutions and sensitivities similar to those of Herschel at 250 \(\mu\text{m}\). In addition, as stated above, SCUBA-2 450 \(\mu\text{m}\) images have a resolution a factor of \(\sim 4\) higher than that of Herschel at 500 \(\mu\text{m}\), significantly reducing possible confusion and source blending seen in Herschel 500 \(\mu\text{m}\) data. Though SCUBA-2’s data are more filtered spatially than (Herschel) SPIRE and PACS data, Canadian astronomers have already begun work combining the complementary JCMT and Herschel continuum data to great benefit in more accurately determining the column densities of emitting dust. Moreover, HARP can be used to produce high spectral resolution data of molecular lines that provide key kinematic insights about structures seen in either SCUBA-2 or SPIRE/PACS data (or both). HARP also has proven to be an ancillary instrument to SCUBA-2 itself, as HARP data can provide key information about line emission within the SCUBA-2 850 \(\mu\text{m}\) filter band (mainly from CO) that may be wrongly attributed to continuum flux.

Terminating Canada’s involvement in the JCMT in 2014 will also undermine Canada’s investment in ALMA. While ALMA is a forefront facility, its abilities
remain finite and in particular it cannot realistically compete with facilities that can observe wide sky fields. JCMT is still the largest single-dish SMM facility on the planet, and single-dish continuum or line pathfinder data, such as those from JCMT, give Canadian ALMA proposals a crucial edge over those of their international peers. We note again that many countries involved in ALMA, e.g., Japan, France, Germany, and Spain have *not* closed their own short-wavelength SMM single-dish telescopes as ALMA becomes available, in part for this reason. In some cases, the capabilities of these facilities have even been expanded with new instrumentation or upgrades. (Though CCAT could replace JCMT in this role as an ALMA pathfinder, again it will not be available for at least four years after Canada leaves the JCMT partnership.) Finally, we note that Canada’s use of ALMA is small relative to the larger partners in that project, limiting our overall scientific impact as well as the technical and scientific expertise in the SMM regime we can maintain and foster. We believe Canada’s scientific impact with ALMA will be greatly augmented through continued access to a large single-dish SMM observatory.

6.4 GBT and JVLA

The GBT and JVLA are operated by the National Radio Astronomy Observatory (NRAO) in the US through funding from the NSF to Associated Universities, Inc. (AUI). NRAO also operates ALMA on behalf of North America and the radio-frequency Very Large Baseline Array. Canada has secured access to the NRAO facilities through NAPRA.
The GBT’s future is uncertain given the August 2012 recommendation by the NSF Portfolio Review Committee that NSF divest itself from its commitment to operate the GBT, so that funding can be freed up for facilities to address new astronomical priorities. As of this writing, it is not yet known how NSF, AUI, or NRAO will act on this recommendation, e.g., modifying (reducing) the present operational model for GBT, putting forth the facility for management by new (national or international) partners, or closing it outright. Loss of the GBT (or even loss of open access to it) would be a serious blow to single-dish long-wavelength SMM (and radio) astronomy. The GBT’s surface and imaging capabilities exceed those of its closest competitor, the Effelsberg 100-m Telescope in Germany. Some members of the US (and Canadian) community are actively campaigning to keep open access to the GBT.

The JVLA’s future is more secure, as its retrofit and Early Science phase have just been completed. The JVLA is the world’s foremost radio and long-wavelength SMM facility. As with ALMA, the ability to see the large-scale picture is lost with the JVLA but can be restored with data from single-dish facilities. Hence, the loss
of the GBT to general use would also impact the scientific potential of the JVLA.

Future developments of the JVLA have not been openly discussed within the US community. ALMA Band 1 receivers on ALMA could exceed the performance of the present 40-50 GHz (Q-band) receivers on JVLA. Further along, the idea of providing mid-scale baselines for the VLBA through a network of single-dish JVLA-like telescopes throughout New Mexico, linking the JVLA with the VLBA, could be resuscitated. (Such a development depends on the future of the VLBA and is beyond the scope of this document.) Eventually, JVLA’s capabilities at radio frequencies <10 GHz will be eclipsed by those of the SKA.

6.5 SPICA

The Space Infrared Telescope for Cosmology and Astrophysics (SPICA) is a planned mission optimized for mid- and far-infrared astronomy with a cryogenically cooled telescope. The baseline telescope is a clone of the 3.5-m Herschel telescope, though other configurations are being considered. To reduce mass, SPICA will be launched at ambient temperature and cooled down in orbit by onboard mechanical coolers.
with an efficient radiative cooling system. It has been proposed as a Japanese-led
JAXA-ESA mission together with extensive international collaboration including
Canada, the US, and South Korea. As of 2013, the proposed launch date for
SPICA is 2022.

![Space Infrared Telescope for Cosmology and Astrophysics (SPICA) concept. Space ghost baby likely not part of final design. (Credit: JAXA)](image)

Figure 15: The Space Infrared Telescope for Cosmology and Astrophysics (SPICA) concept. Space ghost baby likely not part of final design. (Credit: JAXA)

Though optimized for wavelengths mostly shorter than the SMM range, SPICA
is of great interest to Canadian astronomers given the success and legacy of the Her-
schel mission. Through SPICA’s instruments, data will be acquired that are highly
complementary to Herschel’s, bridging the presently under-sampled wavelengths
between the infrared and SMM regimes also highly impacted by atmospheric ab-
sorption. At wavelengths shorter than those covered by Herschel, SPICA data will
naturally be of higher resolution than Herschel’s. Moreover, its cooled primary will
allow for significant improvements in sensitivity over Herschel. The three baseline
SPICA instruments include:

- an unnamed mid-infrared (MIR) coronagraph (3.5-27 µm) with photometric
  and spectral capabilities ($R \approx 200$);
- an unnamed MIR wide-field camera and high-resolution spectrometer ($R \approx$
\[3 \times 10^4\); and

- **SAFARI** - a far-infrared (30-210 \(\mu\)m) imaging spectrometer.

Canadian astronomers are currently involved in a detector test facility and simulator for SAFARI, primarily through D. Naylor’s group at U. Lethbridge. A fourth instrument, BLISS, a low-resolution \((R \approx 500)\) spectrograph for extragalactic surveys is under design in the US and Canada in consultation with Japan, but based primarily on NASA funding. This instrument is currently exploring several designs and will focus on one of a grating spectrograph, an imaging FTS, or a filter-bank architecture in the coming years.

### 6.6 Focused PI Experiments

#### 6.6.1 The E and B Experiment

The E and B experiment (EBEX) is a mm-wavelength polarization-sensitive 1.5-m diameter telescope that will be flown by NASA to about 100,000 feet aboard a stratospheric balloon. Detection of polarization from inflationary gravity waves is one of the main science goals of EBEX. EBEX will measure the polarization of the CMB to provide a glimpse of the universe at its very earliest stages. The focal plane of EBEX will be instrumented with 1400 Transition Edge Sensor (TES) detectors, read out with McGill’s Digital Frequency Domain Multiplexer electronics. Polarization sensitivity is achieved with a half-wave plate and polarizing grid. It will flown first on a one day test flight above Texas, before traveling to Antarctica for a \(\sim 30\) day long duration flight around the South Pole.

#### 6.6.2 Spider

Spider is a balloon-borne telescope designed to detect the imprint of gravitational waves released in the the first tiny fraction of a second of the universe and thereby imprinted on the CMB. By doing this, Spider will provide insight on the extremely early Universe, and provide a crucial test for models of the early inflation of the Universe. Spider has polarization-sensitive detectors at 100 GHz (3 mm), 150 GHz (2 mm) and 220 GHz (1.4 mm). The first launch expected in summer of 2013.
6.6.3 Super BLAST-Pol

Super BLAST-Pol is an upgrade of the existing BLAST-Pol telescope (the Balloon-borne Large Aperture Sub-mm Telescope for Polarimetry), which will map polarized dust emission at 250, 350 and 500 $\mu$m with a resolution of 22" at 250 $\mu$m. The telescope will utilize a 2.5 meter aluminum primary mirror, a 28-day hold time cryostat, and a 1,000 detector focal plane array using MKIDs detector technology, which will give Super BLAST-Pol a mapping speed $>10 \times$ that of BLAST-Pol. The project has funding from NASA, and is being built by the University of Pennsylvania, Northwestern University, Arizona State, NIST, the University of Toronto, Cardiff University and the University of British Columbia. A first science flight is planned for December 2016 from Antarctica: 25% of the science time will be available for shared risk observing to the astronomy community, making Super BLAST-Pol the first balloon-borne telescope to operate as an observatory.

6.6.4 Event Horizon Telescope

The Event Horizon Telescope (EHT) is an international consortium to link numerous SMM facilities around the globe into a single very long baseline interferometer. The goal of the EHT is to observe directly 230-450 GHz emission from the immediate environments of supermassive black holes in the centres of our Galaxy and the nearby elliptical galaxy M87. Such observations will probe accretion and jet formation in these highly unusual sites, and test general relativity. Among its many nodes, the EHT will include the JCMT and ALMA. This ambitious project, including participation from the University of Waterloo and the Perimeter Institute of Theoretical Physics, is expected to take a decade to complete due to the need to develop and deploy highly stable frequency standards, new submillimetre dual-polarization receivers, and wide band width VLBI backends and recorders.

6.7 Synergies with Other Facilities

In this document, we have focused entirely on SMM facilities to which Canada has access. Through its long engagement in JCMT, Canada has built up a considerable community of astronomers who use SMM wavelengths to investigate astrophysical phenomena. Of course, the SMM range is only a small part of the wider elec-
tromagnetic spectrum. How do SMM facilities relate to those given high priority (e.g., in LRP2010) at other wavelengths?

Optical/infrared telescopes like TMT or Euclid are important for studying the warmer thermal emission from stars (and planets) and galaxies. SMM facilities are used to explore the colder aspects of nature, typically the cold interstellar media of this Galaxy and others. Beyond extinction and interstellar absorption, the cold ISM is generally not probed at optical/infrared wavelengths. The ISM is important, e.g., accounting for mass in spiral galaxies similar to those seen in their stellar components.

Similarly, advanced radio telescopes like CHIME and the SKA are important for probing both the ionized components of galaxies through thermal free-free emission and the warmer atomic aspect of the ISM within galaxies through observations of HI. Moreover, such facilities are critical for exploring the signatures of non-thermal processes in the universe, e.g., synchrotron emission. Few molecules strongly emit at the wavelengths generally considered to be “radio” in nature, and thermal dust emission becomes too weak at wavelengths >10 mm to be detected.

Hence, the SMM regime is in many ways a unique realm where specialized equipment both on the ground and in space are needed to unlock its secrets. Though the optical/infrared and radio facilities prioritized in LRP2010 are very important, attention must be paid to maintain Canada’s leadership in the SMM regime through continued engagement in such facilities on many levels, i.e., beyond just that of ALMA.
7 A Plan for the Next Decade

7.1 Recommendations

We recommend that Canada retain its standing in SMM astronomy by building on its existing strengths and acting on its present and future opportunities. To do so, Canada must retain access to the unique strengths of a single-dish telescope at a level sufficient to maintain and foster scientific and technical expertise. In particular, we present the following recommendations:

- Canada must continue to encourage and maintain active participation in ALMA science proposals and in ALMA Development Projects. As a member of the North American ALMA ARC with full access to 33.75% of ALMA time, Canadian PIs need only have strong science cases to achieve high rates of allocated time on ALMA. The results of the first two cycles of ALMA allocations show that Canada is already competing well, obtaining time in excess of our basic monetary contributions. ALMA Development is an ongoing process of furthering the capabilities of ALMA, and Canada has been engaged in Band 1 receiver development for several years. This and other development opportunities should be pursued so that Canada’s science objectives for ALMA are paralleled by hardware and software contributions from Canada as well.

- Canada must continue engagement within the JCMT with a smooth transition to CCAT. An extension of our involvement by a minimum of three years (to the end of 2017) will allow for the completion of the Legacy Surveys to their intended (peer-reviewed) level. These surveys remain highly relevant with no comparable facility capable of their execution. Such a timescale is also concurrent with the expected availability of CCAT of 2018. Moreover, the extensive JLS data can continue to involve the community for several years as CCAT ramps up its capabilities.

Continued support for JCMT would have the additional benefit of enabling Canadians to follow up discoveries made by the JLS program and from Herschel data. These new observations would be made using the JCMT’s present suite of unique instruments and will realize the scientific potential of the two instru-
ments POL-2 and FTS-2 built with Canadian funding. Access to JCMT will also give Canadians an important edge when devising programs for highly competitive ALMA, for which few pathfinder instruments exist. Finally, continued use of the JCMT will provide a training ground and test-bed facility for CCAT for a growing cohort of involved Canadian students and postdocs.

Canadian support for JCMT is presently at the $1M/annum level. Though the future of the partnership of JCMT remains unclear, Canada should be poised to continue engagement at its present level of 25% within whatever consortium may form to take over management of the JCMT. A mechanism for continued Canadian involvement in JCMT must be immediately found.

- **Canada must move forward with its engagement in CCAT.** The minimum level of participation set by the partnership is 10%, but we recommend 25% if Canada is to have a strong voice in the collaboration, a meaningful scientific impact, and the opportunity to maintain and foster expertise. Given its size and location, CCAT will be clearly superior to JCMT and we do not foresee a need for both facilities. Thus, CCAT first-light represents a hard upper-limit on continued Canadian involvement in the JCMT. CCAT will allow Canada to continue building on its heritage in the SMM regime obtained through its engagement in JCMT, and allow for continued advantage for using highly over-subscribed facilities like ALMA.

- **The JVLA is an impressive facility coming into its own thanks in large part to the Canadian-made WIDAR correlator.** We recommend Canadians take advantage of its unique and powerful capabilities in the longer-wavelength millimetre regime. Regarding the GBT, the recent recommendation to NSF that it divest itself from its operations is worrisome in that Canadian access to future single-dish long-wavelength SMM data are threatened. GBT data are impressive on their own, or notably can be used to great effect in combination with JVLA data. The GBT is the top of its class, and no other facility of its type is planned on any timescale. Though Canada has access to GBT or JVLA through the NAPRA agreement, it does not directly fund either facility. How NRAO will proceed on the recommendation to divest from GBT is unknown at this time. We recommend, however, that Canadians stay abreast of potential changes in its operations over
the next decade and at the very least be prepared to advocate for continued access.

- Canada, specifically the Canadian Space Agency, should leverage its previous successful investment with Herschel to fund Canadian engagement in SPICA. As with Herschel, the CSA should consider funding students and postdoctoral fellows to allow Canadians to exploit fully its investment before the data become widely public.

- Though general purpose observatories are extremely useful, sometimes very focused PI-based experiments can provide the answers to pressing problems that arise after larger, open-access observatories and their instruments are built. These nimble experiments can also make great strides with relatively small cost, particularly those based on balloons. Hence, we recommend ongoing funding to focused PI-experiments, like EBEX, Spider, Super BLAST-Pol, POLARBEAR, and ACT through the Canadian Space Agency, CFI, and NSERC.

7.2 Funding Considerations

7.2.1 JCMT

At present, Canada’s involvement in JCMT is provided by the National Research Council of Canada (NRC). NRC is mandated to support Canada’s off-shore astronomy facilities (e.g., Gemini and CFHT) and has begun to fund Canadian participation in ALMA. For Canada to remain engaged in JCMT, the most obvious solution is for NRC to provide new support and continue to manage its operations. Alternatively the Canadian astronomy community must find funding from other national sources. Such a mechanism is not yet clear, but perhaps one where funding from CFI or NSERC managed by ACURA is possible, bridging to future management of CCAT.

Current Canadian operating costs of the JCMT are $1.17M per year, and last year’s total operating cost of the JCMT was $4.7M (US). Even considering a stripped down mode of operation for the JCMT of $2M/yr, with Canada continuing to contribute 25% of the costs, then the funding required would be $500k/yr. While not a trivial amount of money it is also not enormous, when one considers the size of the JCMT user base, its scientific impact, and the investment to date. Still, at
present there are no appropriate programs available through NSERC or CFI.

The initial $500k which secured the Canadian consortium partnership in CCAT was raised through one-time requests to individual universities and institutes, with each contributing ~$50k. While this success confirms that this level of funding is feasible at the university level, this approach is unlikely to possible for continued JCMT funding, as it is not a new initiative.

7.2.2 CCAT

The Canadian CCAT Consortium plans to submit a proposal for funding to the Canadian Foundation for Innovation (CFI) this year. The CCAT consortium, including Canadian universities and institutes, are actively exploring the potential for private donations. The required funds for construction ($35M) are within reach of a single, or a small number of private donors. The ongoing costs of operation of CCAT, however, are unlikely to be funded through these mechanisms.

We note that the expertise of NRC in managing telescopes and providing archival resources makes it a natural partner for the CCAT project. We recommend that the management and operations structure of CCAT be finalized soon, with some clear guidance from Canadian funding agencies for continued and stable means to fund CCAT operations.

7.2.3 SPICA and PI Projects

The Canadian Space Agency (CSA) is the primary means of funding involvement in new space missions such as SPICA. They also support various smaller programs related to balloon missions, which are relevant and useful for the PI-types of projects in particular. Over the past decade, CSA has provided significant funding resources, including roughly $100M for our participation in JWST, Herschel, and Planck, as well as $1-2M of funding in support of data analysis associated with Herschel, Planck, FUSE, and other operating missions to individual university researchers. CSA thus has the potential in the long run to provide major new funding for space- and balloon-based submillimetre facilities.

The CSA’s budget is currently very tight and informal feedback suggests they have no money for new astronomy projects at this time. Budget situations can change dramatically, however, with new directions and funding coming from the
federal budget process. The community at large will need to continue to put pressure on the CSA and at the political level to lobby for additional funding for science programs in the CSA’s budget.

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