Effectiveness of Costa Rica’s Conservation Portfolio to Lower Deforestation, Protect Primates, and Increase Community Participation

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Common approaches to reverse the trend of tropical deforestation and loss of wildlife include systems of protected areas (PAs) such as national parks, payments for ecosystem services programs (PES) that provide financial reward to landowners protecting their forests, and ecotourism that attempts to increase local economic gains and protect biodiversity while minimizing detrimental ecological effects from tourists. For example, Costa Rica successfully reversed deforestation by restoring forest cover from 24.4% in 1985 to >50% by 2011 through implementation of national environmental protection policies in the 1990s that included a portfolio of PAs, PES, and ecotourism. However, the social-ecological effectiveness of this conservation portfolio in terms of interactions between deforestation, biodiversity, and community participation is not clear across local scales. Therefore, we conducted multitemporal geospatial analysis to determine forest cover change from 2001–2017, broad census surveys to determine primate species richness and group encounter rate, and surveyed private landowners to determine participation in PES and ecotourism across four regions of Costa Rica. Net forest loss varied seven-fold across regions and occurred in both protected and non-protected areas across all regions from 2001–2017, although rates were lower inside PAs. Primate group encounter rate varied significantly across all regions with an 11-fold difference between the region with the most primates compared to the region with the least. All but one region contained the full community of primate species present. Participation in conservation incentives also varied seven-fold across regions, with those reporting the highest participation having the highest primate density and diversity, as well as the lowest deforestation rates. These results suggest that the most effective strategy to simultaneously curb tropical deforestation, protect primates, and ensure community benefits may depend on a complete portfolio of PAs, PES, and ecotourism, rather than a subset of these strategies. Future studies will explore finer scale differences and similarities across PA, PES, and ecotourism forests, including measures of primate physiology and behavior, forest structure, and pesticide exposure.

Keywords: tropical forests, ecotourism, protected areas, payments for ecosystem services, sustainability, biodiversity, social-ecological systems
INTRODUCTION

As tropical rainforests contain half of all biodiversity, regulate global climate, purify air and water, and serve as a source of resources for local communities, they are crucial to the health of the planet (Gibson et al., 2011; Nolte et al., 2013). However, widespread deforestation has reduced tropical forest cover by half over the past fifty years, with a net loss of 1.5 million square kilometers globally from 2000 to 2012 (Hansen et al., 2013). The resulting loss of habitat from forest clearing and fragmentation has led to declines in wildlife populations (Laurance, 2008). Efforts to preserve the remaining forests and the threatened species dependent on them have traditionally focused on creating public protected areas (PAs), such as national parks. However, throughout the world, the inability of weak states to effectively safeguard PAs has caused many of these parks to essentially exist only on paper (Porter-Bolland et al., 2011). Especially in countries where citizens rely heavily on natural resources for subsistence and environmental laws are regularly breached, conservation policies that focus on local communities by providing economic and other incentives have become increasingly important conservation tools (Martin-Ortega and Waylen, 2018). Despite this promotion of community-based alternatives by both scholars and practitioners, little evidence exists that they are any more effective than PAs at maintaining forest quality or sustaining primate populations (Hayes, 2010; Jayachandran et al., 2017). As gaining local support is widely seen as crucial to the success of both protected area and community incentive approaches (Winkler, 2011), it is essential to improve understanding of which initiatives are more likely to not only encourage local participation, but also ensure that participation results in maintaining tropical forests and the ecosystem services they provide.

Previous studies on incentive polices have yielded mixed results. Payments for Ecosystem Services [PES or Pagos de Servicios Ambientales (PSA)] programs compensate landowners for conserving forests on their land in order to provide environmental services, including carbon fixation, hydrological services, biodiversity protection, and provisioning of scenic beauty (Chomitz et al., 1999; Morse, 2007; Morse et al., 2009). PES in Mexico has yielded small, yet positive environmental effects (Sims and Alix-Garcia, 2017; Alix-Garcia et al., 2018; Samiti et al., 2014). In Brazil, PES systems in the Amazon were estimated to take 180 years to achieve significant increases in forest coverage (Ruggiero et al., 2019). In the Hoima and northern Kibaale districts of Uganda, PES programs effectively slowed deforestation rates from 9.1 to 4.2% during the 2-year study period (Jayachandran et al., 2017). Nonetheless, other researchers have claimed that government-coordinated PES cause modest or negligible reversal of deforestation, while smaller-scale and user-financed schemes achieve improved effectiveness (Pattanayak et al., 2010). Further research highlights funding limitations of PES, claiming that compensation often neglects the total economic value of specific ecosystem services, causing funding to account for only 0.01-8.5% of full economic value per hectare (Obeng et al., 2008). In Costa Rica, landowners enrolled in PES earned an average of $22 to $42/ha/year, while cattle farmers earned $8 to $125 depending on location, land type, and ranching practices (Sánchez-Azofeifa et al., 2007; Morse et al., 2009). Additionally, 15% of PES earnings were used as funds for required initial management planning and long-term monitoring (Sánchez-Azofeifa et al., 2007; Morse et al., 2009). The PES system also failed to integrate smaller landholdings, biasing enrollment qualifications toward larger properties (Zbinden and Lee, 2005). A remote sensing analysis of the first generation of PES enrollment from 1997 to 2000 found no significant reforestation in PES sites vs. non-PES sites (Sánchez-Azofeifa et al., 2001).

Studies of the effectiveness of ecotourism have also produced inconclusive findings. Scholars have questioned the negative ecological and social effects of tourist activity, including degradation of forests, anthropogenic stress on wildlife species, and increasing inequality in tourist areas (Stern et al., 2003). Others question the ability of ecotourism to generate local support and avert resource degradation (Sandbrook, 2010). For example, ecotourism has significantly affected primate behavior in Costa Rica via frequent human-wildlife interactions (McKinney, 2014), including illegal provisioned feeding systems which cause primates to develop dangerous food-raiding behaviors in national parks (Campbell, 2013). Furthermore, these harmful human-wildlife interactions expose both parties to potential zoonotic disease transmission (Muehlenbein and Wallis, 2014). Any social and ecological benefits of ecotourism can be particularly vulnerable to international geopolitical events, such as the current COVID-19 pandemic and concerns over human transmission of the virus to non-human primates (Santos et al., 2020), which has caused a shutdown on research and tourist activities. More broadly, mass ecotourism is known to have deleterious effects on whole ecosystems, including habitat destruction, forest degradation, trail erosion, pollution, and solid waste generation (Buchsbaum, 2004; Weaver, 2009). For instance, Costa Rica’s Manuel Antonio National Park suffers from overcrowding, inadequate planning, overdevelopment in the adjacent communities, and improper water disposal (Weaver, 2009). Nonetheless, proponents of ecotourism argue that it can provide economic returns competitive with other land uses (Stern et al., 2003; Kirkby et al., 2010). For example, 2.6 million tourists contribute $2.85 billion to the Costa Rican economy annually, outcompeting exports such as pineapples and bananas and accounting for almost one-third of national revenue (Sanchez, 2018). Research in the Osa Peninsula showed significant social, economic, and environmental benefits of ecotourism (Zambrano et al., 2010). These contradictory findings highlight the need for increased study of the impacts of ecotourism.

To evaluate the effectiveness of PAs, PES, and ecotourism to conserve tropical forests and wildlife living in them as a combined portfolio, we applied an integrated social-ecological approach to measure deforestation, primate diversity and abundance, and local community participation across four regions of Costa Rica. Specially, we had three main questions: (1) How much did the local community participate in conservation across regions? (2) Were deforestation rates different inside and outside of PAs, as well as across regions? and (3) Were primate species richness and group encounter rates different across regions? It was expected that regions with the greatest combined implementation of PAs,
ecotourism, and PES with local community involvement would have the lowest rates of deforestation and highest rates of primate encounters of the entire primate community.

**MATERIALS AND METHODS**

**Study Country**

Costa Rica presents a unique case study to evaluate the social-ecological effectiveness of a conservation portfolio as such an analysis has not occurred there since 2005 despite Costa Rica’s seeming success at reversing deforestation that has caused the nation to be widely cited as a model of effective tropical forest conservation policies (Buchsbaum, 2004; Sánchez-Azofeífa et al., 2007; Robalino et al., 2015). Starting in the 1930s, Costa Rica’s expanding population, access to logging and agriculture technology, and new land titling laws contributed to a period of expanding deforestation (de Camino et al., 2001). Since the 1950s, forests were increasingly converted into pastureland and cropland due to expanding road systems, low cost of livestock, and policies that rewarded deforestation as a means to secure land titling (Chomitz et al., 1999; Kleinn et al., 2002). Deforestation of primary and secondary rainforest increased from 46,500 ha/year in the 1950s to 50,000 ha/year in the 1970s (de Camino et al., 2001; Kleinn et al., 2002). According to Costa Rica’s Ministry of Environment and Energy (MINAE) and National Forestry Fund (FONAFIFO), national forest cover fell to its lowest point in 1985 at 24.4 – 29.5% (Kleinn et al., 2002). Decreases in forest loss and increases in reforestation accelerated after the passing of the 1995 Environmental Law 7554 that “mandates a ‘balanced and ecologically driven environment’ for all,” the 1996 Forestry Law 7575 that “mandates rational use of all natural resources and prohibits landcover change in forests,” and the 1998 Biodiversity Law that “promotes the conservation and ‘rational use’ of biodiversity resources” (Sánchez-Azofeífa et al., 2007). The Forestry Law specifically prohibited the conversion of natural forest to any other land use and implemented the voluntary Payments for Ecosystem Services (PES or PSA) program (Morse et al., 2009). FONAFIFO administers funding for PES using revenue from the 15% consumer tax on fossil fuels (Sánchez-Azofeífa et al., 2007). The Biodiversity Law created the National System of Conservation Areas (SINAC) as a program within the MINAE, which manages PES enrollment and implementation (Sánchez-Azofeífa et al., 2007). The creation of SINAC also centralized management of various conservation strategies, including 11 conservation areas, thereby integrating the National Parks System (NPS) established in 1969 with biological reserves, absolute natural reserves, wildlife refuges, national wetlands, forestry reserves, and protected zones (González-Mayra et al., 2015; Sanchez, 2018; Table 1). Costa Rica’s PAs currently include 32 national parks and 230 other PAs, which cover 25–28% of land area (Sinac and Minae, 2017; Sanchez, 2018). These PAs often support neighboring privately owned businesses through ecotourism (Sinac and Minae, 2017; Sanchez, 2018). Since the establishment of these environmental policies, Costa Rica restored forest cover to 50% by the 2010s (Garcia-Ulloa and Koh, 2016), including over 237,550 ha of land enrolled in PES contracts (Sanchez, 2018).

Moreover, the effects of these approaches on wildlife are even less understood (Sánchez-Azofeífa et al., 2007; Morse et al., 2009; Pattanayak et al., 2010; Garcia-Ulloa and Koh, 2016). This is especially crucial for primates as 60% of recognized primate taxa are currently classified as vulnerable, endangered, or critically endangered by the IUCN (McKinney, 2015). Therefore, focusing on Costa Rica’s four arboreal primate species, the endangered Geoffroy’s spider monkey (Ateles geoffroyi), vulnerable squirrel monkey (Saimiri oerstedii), vulnerable mantled howler monkey (Alouatta palliata), and white-faced capuchins (Cebus capucinus), allows for a critical, holistic analysis linking local community participation, deforestation, and wildlife diversity (Cuaron et al., 2008; Wong et al., 2008; McKinney, 2015). Given that tropical forests depend on primates as ecosystem engineers through seed dispersal effects on forest regeneration and tree species composition and diversity, focusing on these species is particularly relevant to continued reforestation efforts (Lambert and Garber, 1998; Pacheco and Simonetti, 2000; Kaplin and Lambert, 2002; Nuñez-Iturri and Howe, 2007; Chapman et al., 2013; Defler, 2013).

**Study Regions**

Data were collected across four regions of Costa Rica in 2018–19, with each region centerd at Piro, Las Cruces, or La Selva Biological Stations or Manuel Antonio National Park (Figure 1). Within each region, PAs and privately owned forest fragments participating in PES and ecotourism to varying degrees (hereafter referred to as “sites”) were sampled.

In the southwest Osa Peninsula, the Piro Biological Station (8°24′ 42″ N, 83°20′00″ W) region contains lowland tropical rainforest, receives ~3400 mm annual rainfall, and experiences a dry season from January to March (Goldberg et al., 2009). Protected areas comprise 80% of the Osa peninsula, with the majority in Corcovado National Park, which was established in 1975 (Sánchez-Azofeífa et al., 2007). Despite the Osa peninsula’s challenges to ecotourism (i.e., geographic remoteness and heavy rainfall during the wet season leading to inaccessible sites), it is viewed locally as the best available employment opportunity (Zambrano et al., 2010). Previous studies indicate that PES in the Osa peninsula has had limited short-term effects on forest conservation, but has accelerated reforestation on agricultural land (Sierra and Russman, 2006).

Near the Panamanian border in southern Costa Rica, the Las Cruces Biological Station (8° 47′ 7″ N, 82° 57′ 32″ W) region contains premontane wet forest, receives ~3500 mm annual rainfall, and experiences a dry season from January to March (Sekercioglu et al., 2007). The Las Cruces region consists of forest fragments which have been isolated since the mid-1950s and are currently surrounded by farmland and human settlements (Sekercioglu et al., 2007). The Las Cruces Biological Station itself is home to the Wilson Botanical Garden, which attracts hundreds of researchers and ecotourists annually (Sanchez, 2018). Previous studies indicated that PES in the region had a positive socioeconomic effect on farmers during the first three
### Table 1: Costa Rica’s nine protected area types, their descriptions, and purposes according to the System of National Conservation Areas [adapted from Sinac and Minae, 2017].

| Protected Area Type      | Definition                                                                                                                                                                                                 | Purpose                                                                                                                                                                                                 |
|--------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Forest reserves          | Geographic areas formed by forests or lands of forest aptitude.                                                                                                                                              | To protect forest genetic resources to ensure the long term sustainable national production of forest resources.                                                                                               |
| Protected areas          | Geographic areas formed by forests or lands of forest aptitude.                                                                                                                                              | To regulate hydrological regimes for the protection of soil and watersheds.                                                                                                                               |
| National parks           | A combination of geographic, terrestrial, marine, marine-coastal, freshwater areas of national importance with one or several ecosystems in which the species, habitats and geomorphological sites are of special scientific, cultural, educational and recreational interest or contain a natural landscape of great beauty. | To protect and conserve natural beauties, biodiversity, sites of cultural significance, and for public recreation.                                                                                           |
| Biological reserves      | Geographic areas that have terrestrial, marine, marine-coastal, freshwater ecosystems, or a combination of these and species of particular interest for conservation.                                           | To conserve and protect biodiversity and allow research.                                                                                                                                                 |
| National wildlife refuge | Geographic areas that have terrestrial, marine, marine-coastal, freshwater ecosystems or a combination of these.                                                                                              | To conserve, research, increase and management of wild flora and fauna, especially those that are in danger of extinction.                                                                                |
| Wetlands                 | Geographic areas containing ecosystems of national importance with dependence on aquatic, natural or artificial, permanent or temporary, lentic or lotic, sweet, brackish or salty regimes, including marine extensions to the posterior limit of marine phanerogams or coral reefs. | To protect these ecosystems for the maintenance of their ecological functions and the provision of environmental goods and services.                                                                 |
| Natural monuments        | Geographic areas that contain one or more natural elements of national or cantonal importance.                                                                                                               | To protect places or natural objects that, due to their unique or exceptional character, their scenic beauty, or their scientific value.                                                                |
| Marine reserves          | Coastal and/or oceanic marine areas that primarily guarantee the maintenance, integrity and viability of their natural ecosystems, benefiting human communities through the sustainable use of their resources, characterized by their low impact according to technical criteria. | To conserve ecosystems and habitats for the protection of marine species.                                                                                                                                  |
| Marine management areas  | Coastal and/or oceanic marine areas that are the subject of activities to guarantee the protection and maintenance of marine biodiversity in the long term, and that generate a sustainable flow of natural products and environmental services to communities. | To guarantee the sustainable use of marine-coastal and oceanic resources; conserve biodiversity at the level of ecosystems, species and genes; and maintain environmental services, cultural and traditional attributes. |
years under contract, but long-term ecological effects are not well understood (Cole, 2010).

Along the central Pacific coast, the Manuel Antonio National Park (established in 1972) region contains tropical wet forest and receives 3,900 mm rainfall annually. The national park experiences an influx of ecotourists annually as it is the most visited and greatest income-generating park in Costa Rica (Broadbent et al., 2012). Likewise, the surrounding areas contain hotels and palm oil farms that contribute to the growing isolation of the Manuel Antonio National Park forest fragment (Broadbent et al., 2012). PES enrollment in the Manuel Antonio region is not well understood.

In the northeast, the La Selva Biological Station (10° 25′ 19.2 N, 84° 0′ 54 W) region contains lowland tropical wet forest and receives 4000 mm annual rainfall (McDade et al., 1994). PES efforts have been specifically targeted by the government in the San Juan – La Selva Biological Corridor due to a focus on provinces with lower socioeconomic levels and areas suitable for linking national parks (Morse, 2007). Previous studies indicated that these efforts, along with the establishment of Braulio Carrillo NP in 1978, positively influenced forest conservation and restoration (Morse, 2007). As one of the world’s most researched tropical forests, La Selva draws hundreds of researchers and ecotourists annually (Sanchez, 2018).

**Participation in Conservation Strategies**

Regional participation in PES and ecotourism was quantitatively evaluated in each region through a total of 124 landowner surveys across the four regions in 2018 (Table 2). Surveys containing fixed-response questions were administered to local landowners orally in Spanish using local translators. Data collection followed cluster and snowball sampling methods, which utilized expert input from staff at the Organization for Tropical Studies (OTS) for identifying forest fragments for sampling (Bolt et al., 2018; Kaweesa et al., 2018). At these selected sites, every surrounding residence was approached to take the survey. Survey respondents were informed that participation was voluntary, and that they may discontinue at any time. Oral consent was obtained before data collection began. Data collection methods were pre-approved by the Institutional Review Board at St. Edward’s University and the University of Costa Rica’s Committee on Scientific Ethics. No personal identification information was
TABLE 2 | Landowner survey results (n = 124) recording participation in conservation strategies across four regions in Costa Rica.

|                | Piro     | Las Cruces | La Selva | Manuel Antonio |
|----------------|----------|------------|----------|----------------|
| PES            | 0        | 0          | 2        | 0              |
| PES and ecotourism | 5        | 2          | 4        | 0              |
| Ecotourism     | 9        | 6          | 12       | 3              |
| None           | 2        | 52         | 24       | 3              |
| Total surveys  | 16       | 60         | 42       | 6              |

collected, and results were coded to ensure anonymity. Survey results were georeferenced and only results within each regional boundary were included.

2001–2017 Forest Cover Change Detection

Land cover data were obtained from the United States Geological Survey’s Land Cover Type (MCD12Q1) Version 6 data from 2001 and 2017, which were generated using data from the sensors Terra and Aqua combined Moderate Resolution Imaging Spectroradiometer (MODIS) (Friedl and Sulla-Menashe, 2019). These land cover data had a resolution of 500 m and were classified using the University of Maryland classification scheme (Table 3). Raster data were transformed to vector data and mapped using the South American 1969 Geographic Coordinate System (GCS) and South America Albers Equal Area Conic Projected Coordinate System (PCS). These vector data were clipped to each region for analysis. Protected area shapefile data were obtained from the Sistema Nacional de Areas de Conservación upon request (Sanchez, 2018). Nine PAs were included in this analysis (Sanchez, 2018).

To analyze deforestation rates between 2001 and 2017 in and around PAs across our four study regions, a forest change detection analysis was conducted (Naughton-Treves et al., 2005) with parameters for each region determined using ESRI’s ArcMap 10.6 according to the following rules: (1) Transects for primate surveys were downloaded from a Garmin Oregon 600 as vector points. The “Points to Line” tool was used to map transects as vector lines. (2) “Mean Center” tool was used to generate the mean center point for each transect and to generate the region mean center point based on all transects in that region. This allowed us to best represent areas of study in which the most kilometers of observation took place. (3) The “Buffer” tool was used to generate a 20 km buffer from the region mean center point, thus encompassing all areas observed and a subsequent average buffer zone of approximately 1256 km². The 20 km buffer zone allowed us to generate a regional area of interest encompassing forests where broad surveys were employed. (4) If the 20 km buffer zone extended beyond Costa Rica’s national boundary or into water, the buffer zone was adjusted to Costa Rica’s terrestrial boundary for each year using the “Clip” tool, thus providing an area of interest with potential for forest habitat growth within political boundaries enforcing environmental protection policies.

The area of each land cover type was calculated within each regional 20 km buffer zone for 2001 and 2017. MODIS land cover was clipped to PAs polygons and the area of each land cover type was calculated to find forest cover inside and outside PAs. Protected area polygons were erased from MODIS land cover and the area of each land cover type was recalculated to find forest cover within non-protected areas. Layers 1–5 were selected for classification as primate forest habitat. However, evergreen broadleaf forests (i.e., forests dominated by evergreen broadleaf and palmate trees with canopy >2 m per 500 m pixels) were the only forest type detected. This classification is broadly suitable for detecting forested primate habitat, as arboreal primates are likely confined to forests fragments isolated by surroundings of greater than or equal to ≥500 m of non-forest (<2 m) habitat. Total deforestation rate was calculated using the Food and Agricultural Organization formula, or compound annual growth rate (in percent), as:

\[
q = \left(\frac{A_2}{A_1}\right)^{1/(t_2-t_1)} - 1
\]

where \(A_1\) and \(A_2\) are the forest cover at \(t_1\) and \(t_2\), respectively (Puyravaud, 2003). Annual forest change was also calculated as (Puyravaud, 2003):

\[
r = \frac{A_2 - A_1}{t_2 - t_1}
\]

Primate Species Richness and Group Encounter Rate

Although line-transect censuses for population density are traditionally randomly selected and cut through forests to avoid bias and effects of exposure to human activity, broad survey methods are better suited for obtaining comparative data on the presence and relative number of species for a large geographic area in a short amount of time across many sites (National Research Council, 1981; Massey, 1987; Sussman and Phillips-Conroy, 1995; Sussman et al., 2003; Lehman, 2004). As surveyed sites included privately owned forest fragments and PAs where cutting trails was not allowed, broad surveys were ideal for our study and conducted according to National Research Council (1981). Existing roads, trails, streams, and creek beds were used to transverse each forest fragment. These transects were live-tracked on a Garmin GPS Oregon 600 in 1 km segments. Surveys were conducted along 1 km segments of trail that were each surveyed twice, once in the morning and once in the afternoon between 08:00–17:00 h. Transects were walked at a slow and consistent pace of 1 km/h, stopping every 50 meters for 1 min to listen for primate activity. When a primate group was encountered, the time, group count, age and sex composition, activity, and location data were collected in under 5 min for minimum disturbance. Individuals exhibiting the same behavior and within ten meters of another individual were considered part of the same group. A total of 230 km was surveyed for primates across the four regions in 2019 (Table 4). For each region, primate group encounter rate was calculated by dividing total primate groups observed per region by total kilometers walked. Primate species richness was recorded as presence or absence and reported as percent species observed of expected species in each region. To test for differences in primate group encounter rate across the four regions, an ANOVA test was run on number of primate...
groups observed per transect grouped by region. A Poisson linear regression was then run to determine which regions differed from one another.

### RESULTS

The Manuel Antonio area of analysis was reduced from 1256.23 to 670.24 km² after removing ocean and water-covered areas (Figure 2A). None of those surveyed in the Manuel Antonio region enrolled in PES alone or a combination of PES enrollment and participation in the ecotourism economy, while 50% participated only in the ecotourism economy and 50% did not participate in any of these conservation approaches (Table 5). From 2001 to 2017, the region experienced a loss of 1.04 km² of forest per year with a deforestation rate of 0.30% for a total loss of 82.97 km² of forest: 4.32 km² from PAs and 78.65 km² from non-protected areas. Primate group encounter rate was 0.07 groups per km walked with three groups observed. Only one species (*Cebus capucinus*) of three expected primate species (*Cebus capucinus*, *Ateles geoffroyi*, and *Ateles chamek*) were observed, as the region lies beyond *Saimiri oerstedii*'s habitat range.

The La Selva area of analysis was reduced from 1254.43 km² (due to PCS distortion) to 1253.38 km² in 2001 and 1253.17 km² in 2017 after removing water cover (Figure 2C). Survey results indicated that 5% of those surveyed enrolled only in PES, 10% were enrolled in PES and participated in the ecotourism economy, 29% only in ecotourism, and 56% did not participate in any of these conservation approaches (Table 5). From 2001 to 2017, the region experienced a loss of 5.19 km² of forest per year with a deforestation rate of 1.04% for a total loss of 82.97 km² of forest: 4.32 km² from PAs and 78.65 km² from non-protected areas. Primate group encounter rate was 0.35 groups per km walked with 36 groups total observed. All three expected primate species (*Cebus capucinus*, *Ateles geoffroyi*, and *Alouatta palliata*) were observed, as the region lies beyond *Saimiri oerstedii*'s habitat range.

The Las Cruces area of analysis was reduced from 1256.23 km² to 975.47 km² after removing land beyond the national boundary (Figure 2D). None of those surveyed in the Las Cruces region enrolled only in PES, 3% were enrolled in PES and participated in the ecotourism economy, 10% in only ecotourism, and 87% did not participate in any of these conservation approaches (Table 5). From 2001 to 2017, the region experienced a loss of 2.0% of forest per year with a deforestation rate of 2.0% for a total loss of 116.31 km² of forest: 0.02 km² from PAs and 116.31 km² from non-protected areas. Primate group encounter rate was 0.07 groups per km walked with three groups observed. Only one species (*Cebus capucinus*) of three expected primate species was observed.

Overall, deforestation rates were higher in non-protected areas than PAs across all regions, except the Manuel Antonio region, where deforestation occurred at −0.31% in PAs and −0.30% in non-protected areas (Table 5). The Piro region had the highest percent of forest within the area of analysis in PAs, while Las Cruces had the least percent of forest in PAs.

| Name                        | Layer | Description                                                                 |
|-----------------------------|-------|-----------------------------------------------------------------------------|
| Water bodies                | 0     | At least 60% of area is covered by water bodies.                             |
| Evergreen needleleaf forests | 1     | Dominated by evergreen conifer trees (canopy > 2 m). Tree cover > 60%.       |
| Evergreen broadleaf forests | 2     | Dominated by evergreen broadleaf and palmate trees (canopy > 2 m). Tree cover > 60%. |
| Deciduous needleleaf forests | 3     | Dominated by deciduous needleleaf (larch) trees (canopy > 2 m). Tree cover > 60%. |
| Deciduous broadleaf forests | 4     | Dominated by deciduous broadleaf trees (canopy > 2 m). Tree cover > 60%.     |
| Mixed forests               | 5     | Dominated by either deciduous nor evergreen (40–60% of each) tree type (canopy > 2 m). Tree cover > 60%). |
| Closed shrublands           | 6     | Dominated by woody perennials (1–2 m height) > 60% cover.                   |
| Open shrublands             | 7     | Dominated by woody perennials (1–2 m height) 10–60% cover.                 |
| Woody Savannas              | 8     | Tree cover 30–60% (canopy > 2 m).                                           |
| Savannas                    | 9     | Tree cover 10–30% (canopy > 2 m).                                           |
| Grasslands                  | 10    | Dominated by herbaceous annuals (< 2 m).                                    |
| Permanent Wetlands          | 11    | Permanently inundated lands with 30–60% water cover and > 10% vegetated cover. |
| Croplands                   | 12    | At least 60% of area is cultivated cropland.                                |
| Urban and built-up lands    | 13    | At least 30% impervious surface area including building materials, asphalt, and vehicles. |
| Cropland/natural vegetation mosaics | 14 | Mosaics of small-scale cultivation 40–60% with natural tree, shrub, or herbaceous vegetation. |
| Non-Vegetated lands         | 15    | At least 60% of area is non-vegetated barren (sand, rock, and soil) or permanent snow and ice with less than 10% vegetation. |
| Unclassified                | 255   | Has not received a map label because of missing data.                       |
TABLE 4 | Sites surveyed for primates across four regions of Costa Rica by the type of conservation strategy or federal protection status in which the forest was enrolled.

|                      | Piro   | Las Cruces | La Selva | Manuel Antonio |
|----------------------|--------|------------|----------|----------------|
| Protected areas      |        |            |          |                |
| National wildlife refuge | 4      | 0          | 3        | 0              |
| Forest reserve       | 1      | 0          | 0        | 0              |
| Protected zone       | 0      | 1          | 0        | 0              |
| Wetlands             | 0      | 2          | 0        | 0              |
| National park        | 0      | 0          | 0        | 1              |
| PES                  | 0      | 1          | 1        | 0              |
| Ecotourism           | 3      | 0          | 1        | 1              |
| PES and ecotourism   | 2      | 1          | 3        | 1              |
| None                 | 0      | 2          | 0        | 0              |
| Total sites observed | 5      | 7          | 5        | 2              |
| Total km observed    | 74     | 42         | 104      | 10             |

FIGURE 2 | Land cover and protected areas in 2001 and 2017 for (A) Manuel Antonio, (B) Piro, (C) La Selva, and (D) Las Cruces regions in Costa Rica used to calculate deforestation rates inside and outside of protected areas for each region.

In analyzing the difference in primate group encounter rate, the ANOVA test showed a significant difference across the four regions ($p = 0.00017$). The Poisson linear regression showed that the Piro and La Selva regions differed from all regions except Manuel Antonio ($p < 0.01$), Manuel Antonio only differed from Las Cruces ($p < 0.001$), and Las Cruces differed from all regions ($p < 0.01$).

DISCUSSION

Net forest loss varied seven-fold across regions and occurred in both protected and non-protected areas across all regions from 2001 to 2017, although rates were lower inside PAs. Primate density varied 11-fold and number of groups observed per transect varied significantly across all regions. However, all but one region still retained the full primate community. Participation in conservation incentives also varied seven-fold across regions, with those reporting the highest participation having the highest primate density and lowest rates of deforestation. These results suggest that curbing tropical deforestation may depend on a complete portfolio of PAs, PES, and ecotourism to protect forests and primates, rather than a subset of these strategies.

The Las Cruces region stood apart from the other regions with the highest deforestation rate. Almost all of this deforestation occurred outside of its PAs. Although the Las Cruces region did have the lowest deforestation rate within PAs, it had the fewest and smallest PAs with only 1.5 km$^2$ of protected forests in 2017. The region also had the lowest participation in PES or ecotourism.
TABLE 5 | Primate and forest change metrics, along with community participation in conservation approaches, compared across four regions of Costa Rica.

|                                | Piro        | Las Cruces | La Selva    | Manuel Antonio |
|--------------------------------|-------------|------------|-------------|----------------|
| **Primate metrics**            |             |            |             |                |
| Primate density (groups/km)    | 0.80        | 0.07       | 0.35        | 0.7            |
| Total observed primate groups  | 59          | 3          | 36          | 7              |
| Species richness (% of species present) | 100         | 33         | 100         | 100            |
| **Forest change metrics**      |             |            |             |                |
| Regional                       |             |            |             |                |
| Annual forest change (km²/year) | −1.39      | −7.27      | −5.19       | −1.02          |
| Deforestation rate (%)         | 0.42        | 2.00       | 1.04        | 0.30           |
| Protected areas                |             |            |             |                |
| Annual forest change (km²)     | −0.30       | −0.001     | −0.27       | −0.09          |
| Deforestation rate (%)         | 0.11        | 0.09       | 0.18        | 0.31           |
| Non-protected areas            |             |            |             |                |
| Annual forest change (km²)     | −1.08       | −7.27      | −4.92       | −0.92          |
| Deforestation rate (%)         | 0.60        | 2.00       | 1.40        | 0.30           |
| **Participation in conservation strategies (% of those surveyed)** |  | | | |
| PES                            | 0           | 5          | 0           | 0              |
| Ecotourism                     | 56          | 10         | 29          | 50             |
| PES and ecotourism             | 31          | 3          | 10          | 0              |
| None                           | 13          | 87         | 56          | 50             |

at 13%. The lack of PAs, local community participation, and high deforestation rate may contribute to the lack of primates here where we documented the lowest primate group encounter rate and observed only one species. However, many factors influence primate abundance and diversity, such as historical processes like previous hunting pressure or pollution, nutritional availability, predator density, or climate, which were outside the scope of our study. Future studies should explore these alternative, but not mutually exclusive, hypotheses.

The La Selva region had the second lowest level of local community participation at 44% and second highest deforestation rate with most of this deforestation occurring in its non-protected areas (94.97% of total deforestation). Although the La Selva region had more protected area than the Las Cruces region, the similar trends in local community participation and deforestation may similarly explain this region having the second lowest primate group encounter rate, although other factors likely apply here as well. However, the increased area in PAs may explain the presence of the complete primate community compared to Las Cruces.

The Manuel Antonio region had the second highest primate group encounter rate, lowest rate of deforestation, and second highest level of community participation. Although the region had higher rates of deforestation in protected compared to non-protected areas, the majority (90.75%) of regional deforestation occurred in non-protected areas. The region had high participation in ecotourism, but was unique in having no enrollment in PES. Having the second highest group encounter rate, along with a complete primate community, may be due to the success of this conservation portfolio, but may also be artificially high as a result of the park’s isolation in an anthropogenically dominated landscape (i.e., primates likely escaped from forest fragments as they were cut down and migrated to the park), along with provisioning of resources by tourists and tourism businesses (Broadbent et al., 2012), among other factors.

Similar to the La Selva and Las Cruces regions, the Piro region experienced the majority (78.18%) of deforestation in non-protected areas. However, deforestation was lower than the La Selva and Las Cruces regions and local community participation was much higher (87%). Low rates of deforestation and the highest levels of enrollment in PES and participation in the local ecotourism economy across our study regions, combined with the highest percentage of land in PAs, may explain the complete primate community presence and highest group encounter rate observed across all regions.

Protected areas are traditionally considered cornerstones of conservation (Naughton-Treves et al., 2005), but scholars recognize that their success greatly depends on the actions of local communities living along their borders (Wittemyer et al., 2008). Although little previous evidence exists to support the idea that local community participatory models improve conservation outcomes (Hayes, 2010), our findings indicate that a complete portfolio including PAs with local community incentives may improve conservation of tropical forests and their primates. Further research incorporating experimental controls could help corroborate these findings. Previously documented failure of participatory models often results from the design of participation that does not cede control to local people, but instead operates as a means to achieve compliance with protected area rules. As a result, there is often little inclusion of local communities in actual decision-making and managerial responsibilities (de los Angeles Somarriba-Chang and Gunnarsdotter, 2012). Including meaningful local community involvement can produce more effective and equitable decisions, as well as decisions that are more likely to be followed (Ostrom, 2008). Milne and Niessen (2009) further emphasize that participation in project design is particularly important for PES programs. The low levels of participation in and knowledge of incentive programs among our respondents could indicate a lack of collaboration with local communities in the program design.

Broadening inclusion across Costa Rica could further increase success of the conservation portfolio examined here, especially in regions with current low participation. Despite the potential benefits, encouraging collaboration may be difficult as the transaction costs of participating, combined with the historical antagonism between park authority and local communities, present formidable barriers to cooperation (Mutanga et al., 2015). These transaction costs, especially the cost and time required to apply, were cited by several
landowners explaining their lack of participation in the incentive programs. Furthermore, collaborations can be time consuming with partnerships dominated by and benefiting the more powerful partner, thus limiting localized social-ecological benefits (Youtie and Bozeman, 2016; Schröter et al., 2018; Bergsten et al., 2019). Cultural and linguistic differences, diverse interests and capabilities, and limited funding can also reduce the effectiveness of collaborations (Ulnicane, 2015; Jiren et al., 2018; Partelow and Nelson, 2018). Our survey responses indicated that the relatively small amount of PES payments influenced landowners’ decision not to participate, thus mirroring previous studies (Arriagada et al., 2015). Moreover, that large landowners were more likely to participate in incentive programs further supports previous studies indicating that farm size and poverty level are important determinants of PES enrollment (Le Velly and Dutilly, 2016). Although the Costa Rican government altered the selection criteria attempting to increase participation by smaller landowners (Porras et al., 2013), our findings indicate that this is still a limitation of the program.

Collaborations that provide opportunities for knowledge exchange, reciprocal interaction, and trust are most effective (Jean et al., 2018; Abrahams et al., 2019; Bergsten et al., 2019). Thus, partners with high social capital, expansive social networks, and central positions in those networks will be crucial to facilitating conservation collaboration through their access to social-ecological information and ability to develop new relationships within and beyond local communities (Mbaru and Barnes, 2017; Jean et al., 2018; Bergsten et al., 2019). Research stations, which were central to our ability to conduct this research, meet many of these qualifications for being central partners connecting disparate conservation approaches through their connections with local communities, governmental agencies, non-governmental organizations, tourists, students, and researchers (Beck et al., 2019). Improving use of research stations to more effectively facilitate collaboration between different stakeholders will likely lead to improved community participation and conservation outcomes, thus building social-ecological resilience.

CONCLUSION

Our results highlight the importance of PAs combined with local participation in ecotourism and PES as an effective conservation portfolio for lowering deforestation and protecting primate diversity. As a combined public and private strategy for conservation, this combination has the potential to balance ecological and social needs. However, although low and representing only a portion of the country, the net deforestation rates across all sites indicate that Costa Rica’s decades-long reforestation trend could be threatened if these rates continue or increase. Future conservation initiatives should consider that regions with high deforestation may benefit from additional PAs, PES enrollment, and promotion of ecotourism, as sites with a higher percent of land in PAs combined with high levels of community participation in PES and ecotourism (Piro, Manuel Antonio) had the lower deforestation rates and higher primate group encounter rates than sites with lower protected area coverage and lower community participation (Las Cruces and La Selva). Although limited to only four regions, thus limiting our ability to statistically test the trends described here and hypotheses presented to explain those trends, future research will expand to additional regions to further explore interactions between local community participation, deforestation, and primate species diversity and abundance and evaluate the effectiveness of variation in a conservation portfolio that includes PAs PES, and ecotourism. Ideally, areas that are matched in terms of equivalent protected area coverage would provide for improved comparisons. Areas such as the La Suerte Biological Station and Santa Rosa National Park, where historical primate population data exist, could help advance such analysis (Fedigan and Jack, 2012; Barton, 2016; Bolt et al., 2018). Moreover, the importance of non-economic benefits of forests to landowners, as well as cultural traditions about conservation and sustainability, should be examined, in addition to the conservation portfolio explored here.

DATA AVAILABILITY STATEMENT

The raw data supporting the conclusions of this article will be made available by the authors, without undue reservation.

ETHICS STATEMENT

The studies involving human participants were reviewed and approved by St. Edward’s University IRB. Written informed consent for participation was not required for this study in accordance with the national legislation and the institutional requirements. The animal study was reviewed and approved by Indiana University BIACUC.

AUTHOR CONTRIBUTIONS

KT conceived of and contributed to study design, conducted field work collecting primate census data, carried out GIS and the data analyses, created all figures and tables, conducted literature review, and participated in writing of manuscript. EB conceived of and contributed to study design, provided critical feedback on theory and methods, supervised GIS analyses, and participated in writing of the manuscript. CEJ contributed to study design, managed field work, provided critical feedback on GIS analyses, and participated in writing of the manuscript. PB conceived of and coordinated the study, managed research, contributed to study design, advised social research, and participated in writing of manuscript. MW contributed to study design, conducted field work collecting social data, and participated in writing of manuscript. RQ contributed to study design, advised research process in Costa Rica, and participated in writing of the manuscript. MDW conceived of, coordinated, and supervised the study, managed research, contributed to study design, advised primate research, participated in writing of the manuscript, and provided critical feedback on theory and methods. All
authors gave final approval for publication and agree to be held accountable for the work performed therein.

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**Conflict of Interest:** RQ is the Head of Research and Education at the Organization for Tropical Studies Las Cruces Biological Station. Although he works for one of the institutions that manages two of our study sites discussed in this manuscript, the authors declare that the research was conducted in the absence of any commercial or financial relationships that could be construed as a potential conflict of interest.

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