SILVER-CHEEKED TOADFISH, *LAGOCEPHALUS SCELERATUS* (ACTINOPTERYGI: TETRAODONTIFORMES: TETRAODONTIDAE), CAUSES A SUBSTANTIAL ECONOMIC LOSSES IN THE TURKISH MEDITERRANEAN COAST: A CALL FOR DECISION MAKERS

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**Background.** While some Lessepsian species provide economic benefits for Mediterranean fisheries, others cause economic losses. *Lagocephalus sceleratus* known as silver-cheeked toadfish poses a great risk to human health if consumed economic losses for fishers by damaging their fishing gears. This study aims to determine the socio-economic impact of silver-cheeked toadfish, with regards to its impact on biodiversity and socio-economic factors for small-scale fisheries.

**Materials and methods.** Face-to-face interviews were completed with a total of 261 fishers from Izmir in the Middle Aegean region to Hatay in the Eastern Mediterranean region, to determine the problems arising from the presence of silver-cheeked toadfish species in the ecosystem and the resulting associated economic losses for a 1-year from 1 January to 30 December 2011. The elements, which should be taken into account in calculating silver-cheeked toadfish related economic losses, are related to fishing gear, labour and the associated losses in catches. However, losses associated with silver-cheeked toadfish predation were beyond the scope of this study.

**Results.** Almost all fishers (91%) agree that silver-cheeked toadfish is a major problem, 82% believe that silver-cheeked toadfish negatively affects biodiversity, and 89% believe it lowers efficiency of their catches. Calculated silver-cheeked toadfish related losses were: 1300 TRY** (≈442 EUR) per year, per fisherman; 263 296 TRY (≈89 521 EUR) per year, in total, for the interviewed fishers (261), and 204 fishers suffered economic losses relating to this species; which caused total losses of 6 033 577 TRY (≈2 051 416 EUR) per year in total for the 4719 fishers, which were 78% of all fishers (6051) in the study area. Two-thirds of the study respondents think that the most effective way to battle this problem would be to try to eliminate this species from Turkish waters. Among them, 32% of the fishers believe the most suitable gear to eliminate *L. sceleratus* from the marine ecosystem is the purse seine and 61% consent to fish *L. sceleratus* for 4 TRY each as a target species.

**Conclusion.** To start a bounty system and a premium payment for each pufferfish caught will both help to reduce negative impact of the species on the ecosystem and provide an extra income for the fishers.

**Keywords:** Lessepsian species, pufferfish, economic impact, socio-economics, bounty, small-scale fisheries

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INTRODUCTION

The Intergovernmental Panel on Climate Change (IPCC) issued a report that stated that the effects of climate change are already occurring on all continents and across the oceans (Anonymous 2014a). It is also known that the Mediterranean Sea is in crisis because of global warming. Occhipinti-Ambrogi (2007) reported that the global climate change affecting the earth’s atmospheric and oceanic system interacts in many ways with global biogeographic changes arising from marine species trans-
locations. Rising temperatures are aiding the establishment of foreign species into the Mediterranean. These species are mostly introduced via the Suez Canal and their successful establishment is believed to have been assisted in recent years by climate change. While some of these species—such as *Upeneus pori* Ben-Tuvia et Golani, 1989; *Upeneus moluccensis* (Bleeker, 1855); and *Nemipterus randalli* Russell, 1986—generate economic benefit, others such as rabbit fish, *Siganus luridus* (Rüppell, 1829); and *Siganus rivulatus* Forsskål et Niebuhr, 1775) have been responsible for depleting algal concentrations in the Eastern Mediterranean (Sala et al. 2011), although they are of economic value. Recently, two Lessepsian pufferfish species attracted public attention: the silver-cheeked toadfish, *Lagocephalus sceleratus* (Gmelin, 1789) and the half-smooth golden pufferfish, *Lagocephalus spadiceus* (Richardson, 1845). The silver-cheeked toadfish, *Lagocephalus sceleratus*, raises significant problems both for the ecosystem and the fishers. It is the worst invasive species in the Mediterranean Sea due to its significant impact on the ecosystem and on the fisheries sector (Zenetos et al. 2005, Streftaris and Zenetos 2006, Öztürk 2010). The fish generates a poison called tetrodotoxin (TTX), which can be lethal to humans, and poses a great risk to human health when consumed (Nader et al. 2012). Arakawa (2010) reported that consumption of *L. sceleratus* is banned in Japan. Fishing and selling of pufferfish species are also banned in Turkey, Egypt, Cyprus, and Greece. In the Mediterranean, several cases of poisoning have been recorded as *L. sceleratus* is marketed regardless of the risk it poses to public health. Its large size might be one of the reasons behind this species being sold. There have already been 13 recorded cases of death in the Eastern Mediterranean as well as other cases of intoxication (Chamandi et al. 2009, Kalogirou et al. 2010).

The problem of *Lagocephalus sceleratus* was extensively discussed at the Technical Meeting on the Lessepsian Migration and Its Impact on Eastern Mediterranean Fishery in Nicosia, Cyprus, 7–9 December 2010, since this species is causing considerable damage to static nets and longlines, loss in catches of other species, thereby considerably reducing fishers income in all the countries in the Eastern Mediterranean (Anonymous 2010a). Kalogirou (2013) reported that 52 long-line hooks were found in 33 stomachs of the silver-cheeked toadfish. Complaints of fisherмен included destruction of gillnets due to entangling or predation on already captured fish, reduction of local commercial catches of *Sepia officinalis* and *Octopus vulgaris*, cut-off of long-line hooks are confirming the pest status of *L. sceleratus* for commercial fisherman.

*Lagocephalus sceleratus* was first recorded in Turkish waters in February 2003 in Gökova Bay in Turkey (Akyol et al. 2005) and has since spread along the entire Mediterranean coast of Turkey up the Aegean coast. Landings of two pufferfish species: *L. sceleratus* and *L. spadiceus*) were banned in Turkey (Anonymous 2008).

Many studies on invasive pufferfish species were undertaken in the Mediterranean region (Galil 2007, Nader et al. 2012, Kalogirou 2013). Also several studies on pufferfish species, especially on *Lagocephalus sceleratus*, were carried out in Turkey and were subsequently reported in post-graduate theses (Irmak unpublished*, Yıldırım unpublished***) and journal articles (Akyol et al. 2005, Bilecenoglu et al. 2006, Türker-Cakır et al. 2009, Torcu Koc et al. 2010, Aydın 2011). No studies, however, have been published on the socio-economic effects of these species, neither in Turkey nor in any other Mediterranean country, probably because the overall assessment of the impact of those fishes is indeed a very difficult task. Pimentel et al. (2005) estimated that costs associated with some alien fish species in the USA are 5.4 billion dollars. The estimates calculated in the presently reported study are considered conservative, as other associated economic losses are not yet known or not addressed. On the other hand, this study aims to determine the socio-economic problems caused by *L. sceleratus* and estimate the direct economic effects (simply loss) for the small-scale fishers in Turkey. Despite these shortcomings and constraints, this study is the first attempt to address socio-economic impacts of *L. sceleratus* not only in the Turkish coasts but also for the Mediterranean. Also documented for the first time, concrete quantitative socio-economic data are presented to decision makers to inform them of the situation affecting thousands of small-scale fishers faced with the problem of *L. sceleratus*.

**MATERIAL AND METHOD**

**Study area.** Turkey’s total marine fish landings in 2011 was 477 658 t which constitutes 67.9% of the total fishery production. Fourteen % of the marine fish landings is taken from the Turkish Mediterranean coasts (Anonymous 2012a). Although the Mediterranean is the least productive of the seas surrounding Turkey, it is rich in terms of its biodiversity and value of species. With similar value and biodiversity, the Aegean Sea (a subset of the Mediterranean Sea), despite its many bays and inlets, has limited fishing grounds due to its narrow continental shelf, and its deep and rocky seabed (Kincagil and Ikkyaz 1997). For similar reasons, the western and southern coasts of Turkey are dominated by the small-scale fisheries which are a vital sector for the coastal areas for reasons such as employment, production and catch value. In the coastal area where this study was conducted, there are 6051 small-scale fishing boats (Anonymous 2014b), 30 fishers’ shelters or ports (Anonymous 2008), and 63 fishery cooperatives (Ünal et al. unpublished**).**

**Survey approach and questionnaire.** The technique of direct communication with other people such as a ques-
A 90% confidence interval for the population proportion will extend approximately $1.645 \sigma = 0.05$ ($\sigma = 0.0304$) on each side of the sample proportion. So, the number of fishing boats to be sampled in the survey was found to be 259, with 5% error margin and 90% confidence interval. The total number of fishers interviewed was 261.

The survey was conducted in four parts. The first part gathered socio-demographic data such as age, marital status, level of education, social security, fishing experience, and other sources of income. The second part dealt with the characteristics of fishing operation variables (fishing days, fishing gear, mean daily costs, mean daily gross income, target species, etc.). In the third part, questions pertaining to the economic effects of *Lagocephalus sceleratus* (whether the species is considered as a problem, economic damage on fishing gears, other damages, awareness and expectations from authorities, most effective gear against *L. sceleratus*, and whether fishers would consider fishing the species if offered 1 or 4 TRY per fish) were asked. The final part of the survey consisted of photos of current pufferfish species—*Lagocephalus sceleratus*; *Lagocephalus spadiceus*; *Lagocephalus suezensis* Clark et Gohar, 1953; *Torquigener flavimaculosus* Hardy et Randall, 1983; and *Tytlerius spinosissimus* (Regan, 1908)—spotted in the East Mediterranean (Golani et al. 2006). Fishers were questioned on how many different pufferfish species they catch, which pufferfish they catch and whether they are facing problem with the same pufferfish species or not.

**Calculation of economic impacts.** Measuring economic loss caused by invasive species such as pufferfish is a difficult task. In this study, data was collected from fishers based on their personal declarations and observation from time was spent with fishers at the field, on their boats while fishing, and of observed impacts of pufferfish on their fishing gears. In addition to above-mentioned efforts, face-to-face surveys were conducted to obtain the most reliable and detailed information.

In general, the economic losses related to *Lagocephalus sceleratus* consist of three elements: fishing gear losses, labour losses, and losses in the associated catches. However, losses in associated catches caused by *L. sceleratus* could not be determined from this study. Total economic losses to fishers related to *L. sceleratus* were calculated by multiplying the mean monetary value of the *L. sceleratus*-related damage to fishing gears by the total number of fishers interviewed, and adding those to related economic losses stemming from labour.

*Lagocephalus sceleratus* is known to damage the passive gears used especially by small-scale fishing boats.
along the Turkish coasts (Irmak unpublished, Ulal et al. unpublished, Yildirim unpublished) Although the survey has questions targeting the economic loss of other fish species being caught in the gears because of L. sceleratus, it was difficult to attribute these losses to L. sceleratus with certainty as sharks, dolphins and/or Mediterranean monk seal could have also been the cause. Some fishers attempted to define the effects of pufferfish damages: “if the soft parts of the fish were eaten; if the tail, insides and fins were harmed, it was definitely done due to pufferfish”. However, such observations could not be quantified numerically.

The study also revealed labour losses to fishers related to Lagocephalus sceleratus associated with longline operations. Based on the 2011 data of the Turkish Statistical Institute (Anonymous 2012b), the mean monthly wage of a permanent rural worker is 978.97 TRY (= 1.4 EUR per hour). Consequently, a fisherman’s mean labour loss was determined using the minimum wage and the time taken to repair the gear.

RESULTS
Characteristics of fishers and fishing systems in practice. The mean age of the fishers was 46 ± 11 years, with the youngest being 21 years of age and the oldest 83 years old. Fishers generally have primary education (7 ± 4 years); however both illiteracy (9%) and university graduation (6%) were also observed. The mean value of the length of the fishing experience was found to be 24 ± 11 years. With a mean value of 3 ± 2 persons per household, fishers provide for 3 ± 3 family members excluding themselves. 83% of the fishers were married and one third of them had no social security of any kind. More than half of the fishers interviewed (55%) report that they have no other income other than fisheries (Table 1).

Regarding their fishing gear preferences; 31% of the fishers in the study area used only longlines and 29% used only gillnets, 38% used both longlines and gillnets, and the remaining 2% used gears such as hand line, gillnet, and longline alternatively. Mean length of the trammel and gillnets were found to be 3819 ± 6160 m and 2501 ± 5684 m, respectively. Mean number of hooks attached to a set by fishers using thin longlines was 865 ± 781 (Size 14); whereas the mean number of hooks on a thick longline was 877 ± 1048 with hook sizes 12 and up. The highest frequency (41%) of income among the respondents was found to be 501–1000 TRY (= 170–340 EUR) per month; followed by 1001–1500 TRY (= 340.3–510 EUR) per month at 22%. Mean number of fishing days and standard deviation in a year was found to be 200 ± 73. Fishing related findings are shown in Table 2.

### Table 1
Socio-demographic characteristics of fishers (2011–2012)

| Category            | Variable | Value [%] |
|---------------------|----------|-----------|
| Age [years]         | 20–29    | 6         |
|                     | 30–39    | 18        |
|                     | 40–49    | 35        |
|                     | 50–59    | 31        |
|                     | >60      | 10        |
| Marital status      | Single   | 17        |
|                     | Married  | 83        |
| Level of education  | Illiterate | 9     |
|                     | Literate | 1         |
|                     | 5 years of education | 45  |
|                     | 8 years of education | 26  |
|                     | 11 years of education | 13  |
|                     | >11 years of education | 6   |
| Social security     | With social security | 67  |
|                     | Without social security | 34  |
| Second income       | Fishing only | 55    |
|                     | Having a second income | 45  |
| Fishing experience  | 1–10     | 18        |
| [years]             | 11–20    | 26        |
|                     | 21–30    | 31        |
|                     | 31–40    | 19        |
|                     | >41      | 6         |

TRY = Turkish lira (≈ 0.34 EUR).

Table 2
Characteristics of fishing operation variables per fishing boat or per fisherman within 2011–2012

| Category            | Range or item | Value |
|---------------------|---------------|-------|
| Fishing days per year [%] | 30–89 | 6 |
|                      | 90–149        | 15    |
|                      | 150–209       | 37    |
|                      | 210–269       | 23    |
|                      | >270          | 20    |
| Fishing gear [%]     | Longline      | 31    |
|                      | Longline and gillnets | 38  |
|                      | Gillnets      | 29    |
|                      | Longline, gillnets, and angling | 2   |
| Mean daily cost [TRY per day] | Longline | 106   |
|                      | Longline and gillnets | 75   |
|                      | Gillnets      | 81    |
|                      | Longline, gillnets and angling | 25  |
| Mean daily gross income [TRY per day] | Longline | 197   |
|                      | Longline and gillnets | 132   |
|                      | Gillnets      | 169   |
|                      | Longline, gillnets and angling | 83  |
| Income range per fisherman [TRY] | <500 | 19 |
| per day [%]          | 501–1000      | 41    |
|                      | 1001–1500     | 22    |
|                      | 1501–2000     | 12    |
|                      | 2001–2500     | 3     |
|                      | 2501–3000     | 2     |
|                      | >3501         | 0.8   |

* See footnote on page 232.
** Ünal V., Gönçüoğlu H., Durgun D., Tosunoğlu Z., Deval C. 2013. Assessing economic impacts of pufferfish along the Turkish coast (Eastern Mediterranean. SAC meetings of the Sub-Committees, (SCSI, SCSA, SCESS, SCMEE), 13th Session of the Sub-Committee on Economic and Social Sciences (SCESS), 18–20 February 2013, FAO, HQ, Rome, Italy.
*** See footnote on page 232.
Socio-economic impacts of *Lagocephalus sceleratus* interference in fishing operations. First seen in the Mediterranean in 2003 (Akyl et al. 2005), *L. sceleratus* has been a problem for Turkish fishers since 2007. In the presently reported study, 91% of the fishers interviewed considered *L. sceleratus* a major problem for their fishing activity. Furthermore, 82% of them thought it had adverse effects on the diversity and the responses on adverse effects on the capture efficiency were also similarly high (89%).

Longline fishers reported a loss of hooks; 76.7 ± 426 (mean ± SD), lost by *Lagocephalus sceleratus* biting them off to eat the bait caused a mean value of 16.7 h of extra labour per year to replace the hooks. Therefore a mean value of 67.9 TL per year, per fisher of labour cost has been included in the calculation of economic losses.

The study revealed that 78% of fisher’s fishing gear was damaged by *Lagocephalus sceleratus*, with a mean value damage per vessel per year of 942 (±1008) TRY for those using longlines only, 1347 (±1451) TRY for gillnets/trammel nets only, and 1441 (±901) TRY for those boats using both fishing gears (Table 3).

![Table 3](image)

| Gear type                | Monetary loss [TRY per day] | Mean ± SD | Max    | Min    |
|-------------------------|----------------------------|-----------|--------|--------|
| Longline                | 942.4 ± 1007.7             | 5000.0    | 0.0    |        |
| Gillnets                | 1346.9 ± 1451.0            | 5000.0    | 20.0   |        |
| Longline and gillnets   | 1440.6 ± 900.7             | 5000.0    | 60.0   |        |

TRY = Turkish lira (≈ 0.34 EUR), SD = standard deviation.

The total mean value loss of fisher reporting *Lagocephalus sceleratus* damages was calculated as 263–296 TRY (~90–100 EUR) per year (Table 4). Considering all the fishers in the area (*n* = 6051), a simple aggregation (value transfer) technique was used to determine the overall economic loss estimates for the entire small-scale fishing fleet along the Mediterranean coast of Turkey. Since 78% of the 261 fisher interviewed reported damages, for 78% of the small scale fishing boat owners in the area (6051 fishing boats), that equated to 4719 fishers, hence, the total mean value of the damage related to *L. sceleratus* was calculated at 6 033 577 TRY (~2 051 416 EUR) per year.

Although 70% of the fishers reported that they are members of local fishery cooperatives, none of them have received support from the cooperatives for *Lagocephalus sceleratus*-induced damages. In this study, 99% of the fishers interviewed said that they had no support from any institution or cooperative in order to recover damages from *L. sceleratus*. The support reported by the remaining 1% was support received from the middlemen they worked with, for the replacement of their hooks.

In this study, 29% of the fishers admitted they have consumed *Lagocephalus sceleratus* at least once and consequently 18.5% of them have reported health issues following consumption.

**Willingness to catch and fishing gear preferences in a hypothetical scenario.** Fishers were asked to consider a hypothetical scenario in which a bounty program (buy-back pufferfish species) is instated for 1 TRY return per caught pufferfish. When asked, 39% of the fishers said they would be willing to target this species for 1 TRY per fish. When the price was increased to 4 TRY per pufferfish, the ratio increased up to 61% willingness to cooperate.

As for their answer for the most effective gear to catch pufferfish, 32% of the fishers chose purse seine, followed by longline (21%), and gillnet and entangling net (20%). Other gears chosen were trawl (16%), spear (6%), and hand line (5%).

**DISCUSSION**

Considering the socio-economic impacts of *Lagocephalus sceleratus* on small-scale fishers is critical to the better monitoring of small-scale fisheries which play an important role not only in Turkey but also throughout the Mediterranean fisheries sector. The results of the presently reported survey confirm that the occurrence of *L. sceleratus* has negatively affected fishing operations and incomes of small-scale fishers in Turkey, in recent years. In fact, importance of the economic loss caused by the *L. sceleratus* is better understood if we look at the fishing income of fishers. The highest frequency (41%) of fishing income was found to be the 501–1000 TRY (~170–340 EUR) per month per fisher in this study. This income level is far below the poverty line in the country.

Although did not estimate economic losses due to reduction in fish catches associated with *Lagocephalus sceleratus* predation, we did calculate economic losses due to damage to fishing gears and the number of man-hours (additional labour cost) spent by the fishers in repairing fishing gear, which amounts to as much as 6 033 577 TRY (~2 051 416 EUR) per year for the Turkish small-scale fishing fleet along the Mediterranean coast of Turkey. Such an important impact caused by pufferfish, especially *L. sceleratus*, cannot be ignored by decision makers. The problem is still ongoing. It should be noted that losses are not limited only to damage of fishing gears and effects relating to additional labour costs. *Lagocephalus sceleratus* are also responsible for losses of...
other species caught in fishing gears. The figures of these losses are not easy to determine and are not given in this paper. Michailidis (2010) reported that the social and economic effects of the presence of *L. sceleratus* for the fisheries, as well as its impact on the ecosystem are very difficult to assess. However, although the present study was not able to provide an overall quantitative set of results in terms of total economic losses caused by pufferfish, this study should:

- Make decision-makers aware of the damage suffered by the fishers and,
- Inform the drafting of national policies addressing both prevention needs and compensation requests for the losses thereof. The findings from Irmak (unpublished*) revealed that pufferfish have been found to eat other commercial species of the families Sparidae and Scombridae already entangled in passive fishing gears. Due to these additional economic losses faced by commercial fishers, it is advised that further studies be directed at visually observing the scale of this pufferfish predation of entangled fish.

Small-scale fishing and fishers have a relatively new serious problem that was not an issue several years ago. With this new issue, deeper insight is needed not only to reflect on the status of fishers but also to assess future threats in order to mitigate and manage them.

Three urgent suggestions for decision makers are:

- To start a bounty system for fisheries;
- To start education and awareness program;
- To support research projects on alternative uses for *Lagocephalus sceleratus* in association with pharmaceutical companies.

Since the toxin is so strong in *Lagocephalus sceleratus*, those fish are not allowed to be used as fugu (the Japanese word for pufferfish and the traditional dish prepared from it) in Japan. Therefore potential use of their toxin in pharmaceutical companies. Since 2005, scientific and social studies can be conducted so that the species could have various uses, for example, to extract its toxin for commercial applications. In conclusion, findings and suggestions of the study have potentially important implications for setting priorities for related research and policies.

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