The Centenary of the Discovery of Insulin: An Update on the Quest for Oral Delivery

David J. Brayden*

University College Dublin (UCD) School of Veterinary Medicine, UCD Conway Institute of Biotechnology; and the Science Foundation Research Centre for Medical Devices (CURAM), Dublin, Ireland

Not many topics in drug delivery science have exercised so many pharmaceutical, formulation, and bioengineering minds than the oral delivery of macromolecules, especially when insulin is the focus. The year 2021 marks a hundred years since the discovery of insulin by Banting and Best to treat Type 1 diabetes. Repeated efforts to deliver it orally since then have met with failure, with particular disappointment resulting from encouraging preclinical studies in the 1980s. Here, the barriers to synthesizing successful oral insulin formulations are discussed. It is apparent that this peptide has chemistry and pharmacology features that make its oral delivery one of the toughest challenges in delivery science. At this seminal point in its history, the question is whether oral delivery of insulin will ever be possible, or even if this quest is still desirable?

Keywords: oral peptide delivery, insulin, non-injected drug delivery, macromolecules, diabetes, hyperglycaemia, hypoglycaemia

INTRODUCTION

Shortly after insulin was discovered (reviewed in Vecchio et al., 2018), one of the very first studies indicated that insulin could not be delivered by the oral route using dilute alcohol as a solvent (Harrison, 1923). Despite what was a pilot study, serious attempts did not follow for decades as the received wisdom was that macromolecule delivery by the oral route was not possible. To this day, basal- and short-acting insulins are administered either by subcutaneous (SC) injections for both Type 1 and 2 diabetics, or by implantable pumps for Type 1 diabetics. A significant (and somewhat overlooked) recent technical achievement for pain-free administration has allowed short-acting insulin to be delivered across the pulmonary epithelium for meal-time administration in inhaled formulations (Afrezza® Mannkind, NJ, United States; Exubera® (Pfizer, CT, United States), (Al-Tabakha, 2015). Initial fears over the potential toxicity of inhaled insulin have been allayed to some extent (McGill et al., 2020). Yet patient take-up for Afrezza® remains elusive due to cost and reimbursement issues, a reluctance of endocrinologists to switch their patients from injections, and the lack of competition in insulin pricing in the United States (Knox, 2020). These important non-science factors must also be considered if an orally delivered insulin ever proves to be technically possible.

Insulin Selection for Oral Macromolecular Delivery

Successful oral delivery of peptides is hampered by instability in the intestinal tract, attack from intestinal peptidases, and inherent low epithelial permeability due to large molecular weight and hydrophilicity (Drucker, 2020). Nominating insulin as a payload for oral peptide delivery technologies has its pros and cons. Insulin can be viewed as an attractive selection because the main target is the
liver, and it is also reached physiologically when insulin is released by the pancreas to the hepatic portal vein (Zijlstra et al., 2014) (Figure 1). The oral route, therefore, mimics the endogenous pathway to the liver. Insulin is also an excellent model peptide to benchmark a delivery technology as there are ample published datasets in animal models to compare against. Given its challenges, if an oral formulation or device technology can deliver insulin to an acceptable level, then surely it has potential for other peptides of similar molecular weight and potency? Another advantage is the availability of ELISAs for human insulin in plasma and simple assays to measure blood glucose across several species, so its selection allows researchers that lack the major analytic laboratory capacity of large Pharma to participate in oral peptide delivery research.

The Arguments for Oral Insulin for Diabetic Patients

There are some strong arguments in favour of the benefits of orally administered insulin compared to injections. The numbers of Type II diabetic patients adhering to the SC chronic dosing regimen for insulin is low, estimated as less than 50% (Sharma et al., 2020). Many Type II diabetic patients delay by more than 2 years going onto insulin from when first offered it, while others may adhere to the dosing regimen at the beginning, but then their commitment may wane. For S.C.-administered insulin, despite the improvements in needle- and insulin pen technology, there are still injection site reactions (Gentile et al., 2016), while up to 10% of Type 2 diabetic patients have a fear of needles (Rubin et al., 2009). Administration of insulin by the S.C. route floods the periphery with insulin causing hyperinsulinemia, along with the common side-effect of hypoglycaemia (Figure 1) (McCall, 2012). Risk of hypoglycaemia from injections is one of the reasons why pre-Type II diabetic patients are not prescribed insulin earlier in their disease, even though it may delay disease progression. That problem can be addressed in part by substituting insulin for glucagon-like peptide-1 receptor agonists (GLP-1-RA), which stimulate insulin secretion when blood sugar is elevated. Patient preference for the oral route for peptides is apparent from studies demonstrating their support for twice-a-day oral octreotide capsules compared to once monthly intramuscular injections with low gauge needles (Melmed et al., 2015), and for a once-a-day tablets of GLP1-RA, Rybelsus® (semaglutide, Novo Nordisk, Bagsværd, Denmark) compared to injectable GLP1-RA options (Igarashi et al., 2021). There is therefore little doubt that diabetic patients would also prefer an oral option for insulin.

The Counter-Arguments for Oral Insulin for Diabetic Patients

Insulin may be considered a weak candidate for oral delivery because it has a low therapeutic index (Lamont et al., 2010) and because there will be very large variation in oral bioavailability from
oral formulations achieving values of <10%. Despite improvements in monitoring glucose, excursions could offset any wider therapeutic benefits if the oral insulin dosage form failed to deliver enough insulin to the blood from the oral route on every occasion, which is almost certain with low mean bioavailability values. The risk of hypoglycaemia occurring from an unreliable oral formulation is also a real risk if the formulation delivered insulin excessively on occasion. Toxicological considerations also relate to potential issues around administering high doses of insulin (a growth promoter) to the GI tract where activation of insulin receptors could trigger undesirable cell proliferation, as described in rodents (Saffran et al., 1997). Even if a successful prandial insulin formulation was created, patients would still require availability of injectable insulin, as is the case with the inhaled prandial insulin (Afrezza®).

Skepticism Over whether Oral Insulin is Achievable

Grant applications proposing insulin even as a model peptide to test an oral delivery technology inevitably attract the wrath of some reviewers. Many are sceptical of the capacity of an oral insulin programme to be achieved because there have been over 40 years of research that has over-promised and under-delivered. Also, the majority of oral insulin papers using rodents provide no pharmacokinetic data and many authors tend to exaggerate their

| References | Findings | Relevance |
|------------|----------|-----------|
| Dapergolas and Gregoriadis (1976) | Intragastric administration of insulin in a liposome based on dipalmitylophosphatidylcholine and cholesterol reduced blood glucose in normal and diabetic rats | One of the first attempts to use a particle-based system in the GI tract to deliver insulin. Liposomes did not pan out as a platform due to instability and low loading |
| Damgé et al. (1988) | Polyalkylcyanoacrylate nanocapsules entrapped with insulin lowered blood glucose in normal and diabetic rats following gavage | Possibly the first insulin nanoparticle paper. Issues were the high insulin dose, lack of PK, and the formulation did not translate to the dog model |
| Safran et al. (1991) | A bacteria-sensitive azo-polymer in gelatin capsules with a permeation enhancer released insulin in the colon for systemic delivery in diabetic dogs | Although insulin was delivered, it was not dose-related and required repeated dosing to reduce blood glucose. Because it took up to 2 h to reduce blood glucose, the study highlighted some of the disadvantages of colonic delivery for insulin. The concept is still being used as a local topical approach to treat ulcerative colitis with other molecules |
| Mathowitz et al. (1997) | Polyampholyte co-polymers of fumaric and sebacic acid, poly (FA:SA) entrapped insulin in microparticles and showed efficacy in rat glucose challenge model following oral administration | This study promoted the concept of bioadhesion to the epithelium followed by microparticle particle uptake by Peyer’s patches and enterocytes. The design did not move to clinical trials, but it stimulated interest in biocompatible microparticle research |
| Morishita et al. (2004) | Hydrogels of PEG were grafted onto polymethacrylic acid, P(MAA-g-EG), by the Peppas lab to make microparticles that released insulin in the small intestine upon pH-dependent swelling | P(MAA-g-EG) microparticles generated bioavailabilities of 12% in rat loop gut instillation model. While the design did not move to clinical trials, it stimulated synthesis of hydrogels particulates by others |
| Pridgen et al. (2013) | FcRn-targeted nanoparticles were made from PLA-PEG block copolymers and decorated with Fc. Evidence of translocation across the GI tract in rodents with efficacy against a glucose challenge | Brought transporter targeting back to the nanoparticle discussion after the failure of the vitamin-B12 coating approach. Lack of subsequent translation highlights issues around scale-up and reproducibility of targeted concepts |
| Eldor et al. (2013) | A pilot study from Oramed Pharma tested an capsule of 8 mg insulin to replace mealtime injections three times a day in patients with Type 1 diabetics | Blood glucose monitoring indicated a 16% reduction in glycaemia from this permeation enhancer and peptidase inhibition-based system. No larger trial resulted, however, and the focus of efforts by others shifted to delivering long-acting basal insulin |
| Banerjee et al. (2018) | An oral insulin formulation using choline and geranate ionic liquid as a permeation enhancer reduced blood glucose in rats from a mini capsule with a low dose of insulin | Dramatic reductions in blood glucose in rats corresponded to 51% oral bioavailability, much higher than in previous papers |
| Abramson et al. (2019a) | A SOMA device delivered insulin via a millipost-actuated solid-dose system in pigs when injected into GI regions | 0.3 mg insulin in the device yielded comparable data in pigs to SC injections. A step change improvement in insulin bioavailability over enhancers and nanoparticles. Brought device-based concepts into main-stream, but toxicology and scale-up may be barriers |
| Halberg et al. (2019) | Modified basal insulin achieved 1–2% oral bioavailability in phase II trial in patients with Type II diabetes | Enteric-coated tablet of IOS38 with C10 gave best clinical trial data yet published on insulin. Set a benchmark for future trials |

*FcRn: neonatal Fc receptor for IgG; PLA-PEG: poly (lactic acid)-b-poly (ethylene glycol); SOMA: self-orienting millimetre-scale applicator.*
technology’s impact if blood glucose is reduced in the (overly-sensitive) streptozocin diabetic rat model. Very few examples from technologies assessed in rodent studies have translated to formulations for large animal testing. The scepticism is compounded by the lack of reasons offered for failure across oral insulin clinical trials, of which only about thirty have been published on PubMed. It seems that there is little middle ground when it comes to discussing the rationale for oral delivery of insulin. An objective view is that there should be clear benefits of convenience and early adoption for oral insulin formulations by patients with diabetes, but there are hurdles to translation. These include low and variable efficacy of current formulations in Development, a dearth of studies in large animal models, potential toxicology of insulin in the GI tract, as well as its inherent low therapeutic index.

Table 1 is a (non-scientific) selection of ten key oral insulin delivery papers from the literature that cover some of these issues.

### Clinical Development of Oral Peptide Formulations

Much credit is due for the recent FDA approvals of oral semaglutide in 2019 (Rybelsus®, Novo Nordisk, Bagsvaerd, Denmark) (Anderson et al., 2020) and of oral octreotide in 2020 (Mycappsa®, Chiasma Pharma, Needham, MA, United States) (Samson et al., 2020). These formulations of highly potent peptides with a degree of intestinal stability are both based on intestinal permeation enhancers (Brayden et al., 2020), Rybelsus® with salcaprozate sodium (SNAC) (Buckley et al., 2018), and Mycappsa® with sodium caprylate in an oily suspension (Brayden and Maher, 2021). While they achieved the required respective changes in plasma biomarkers for Type 2 diabetes and acromegaly, typical oral bioavailability values in humans for both peptides averaged <1%, and with large coefficients of variation. Such approaches unfortunately only apply to niche peptide candidates with exceptional potency, stability, and ideally with a long half-life to address intra-subject variability.

Novo Nordisk researchers also published a Phase II trial of a long-acting basal insulin (IO338) formulated with the medium-chain fatty acid permeation enhancer, sodium caprate (C10) (Halberg et al., 2019). Although the oral bioavailability of IO338 was estimated at 1–2%, higher than that achieved in the two successful New Drug Applications above, the programme was discontinued because the cost of the insulin was regarded as too expensive. The large variability in bioavailability may also have been a factor from a toxicological point of view. It took ~60 times the dose of oral insulin to equate to the responses seen with the s. c. administered insulin control, so even though it was efficacious, it proved impractical to commercialise. At that time, Novo Nordisk was also focussed on the oral semaglutide programme with SNAC, so they opted for it and terminated the oral insulin programme with C10. Still, an accompanying Editorial described the Halberg study with IO338 as landmark achievement for oral insulin delivery research and went so far as to suggest that the textbooks would have to be revised (Mathieu, 2019). Despite the low bioavailability achieved, the Halberg study is the most important clinical trial ever published on an oral insulin formulation.

There are important learnings from the important oral peptide delivery research conducted by Novo Nordisk. Their approach to creating oral semaglutide and oral insulin formulations was to consider two aspects in parallel. The first was to use medicinal chemistry to create long-acting potent stable peptides using modified and acylated amino acids to form moieties that could associate with human serum albumin in the case of semaglutide (for the prototype injectable form) (Knudsen and Lau, 2019) and to protect against luminal peptidases in the case of the modified insulin, IO338 (Kjeldsen et al., 2021). These modifications were accompanied by studies showing that there was no reduction in receptor binding and efficacy for either peptide. The second parallel approach was to formulate the peptides with well-established permeation enhancers in solid dose formulations. The oral semaglutide formulation with SNAC made it to market, but the insulin one with C10 did not. The outcome from the discontinued oral insulin programme suggests that a commercially viable oral insulin formulation might still be possible if the oral bioavailability of a modified basal insulin could perhaps be increased to ~10% in humans, as this would reduce the cost.

The Novo-Nordisk studies with semaglutide and SNAC offered convincing evidence that semaglutide absorption occurred from the stomach and that the main effect of SNAC was to buffer against pepsin, maintain semaglutide as a monomer, and act in a transcellular fashion on stomach parietal cells (Buckley et al., 2018). SNAC could not be substituted by other analogues from the Eligen® libraries, nor could semaglutide be substituted by liraglutide, thereby suggesting that the pairing of SNAC with semaglutide was unique. Yet, a 2011 scintigraphy study in humans demonstrated that another carrier from the Eligen® series of enhancers, monosodium N-(4-chlorosalicyloyl)-4-aminobutyrate (5-CNAB), also enabled stomach absorption of insulin (Castelli et al., 2011), so there is much to address on how and where these type enhancers work and as to whether stomach absorption can also be exploited for orally-delivered insulin.

### The Promise From Ongoing Research in Oral Insulin Delivery

With the exceptions of the atypical peptides, cyclosporin (Dunn et al., 2001) and voclosporin (Heo, 2021), the oral peptide delivery technologies developed to date based on permeation enhancers or nanotechnology do not appear to be capable of achieving 10% bioavailability for humans, no matter what the structure of the peptide is, be it stable or cyclic, or having low clearance. Perhaps this is a disservice to current efforts, as several recent studies in rodents suggest that substantial oral bioavailability for oral insulin (based indirectly on Area Above the Curve (AAC) calculations from plasma glucose reductions) can be achieved with high-performing new enhancer- and nanoparticle-based systems. Examples of enhancers include ionic liquids (Banerjee et al., 2018) and an strawberry-derived anthocyanidin, pelargonidin (Lamson et al., 2020a), while nanoparticles include anionic silica nanoparticles (Lamson et al., 2020b), and amphiphilic micelle nanocomplexes (Han et al., 2020). These
examples for oral insulin delivery, albeit in rodents to date, appear to have surpassed previous efforts in terms of generating double-digit oral bioavailability. Such technologies will require further data demonstrating robust parallel pharmacokinetics, reproducibility in other laboratories, and conversion to oral dosage forms that can be tested in large animal models.

In the past 5 years, there has been a spate of remarkable device designs inspired from transdermal delivery research that appear to out-perform permeation enhancers and nanotechnology. Rani Therapeutics (CA, United States) designed an enteric capsule that uses an internal balloon to actuate sucrose needles against the epithelia of the small intestine. A high relative oral bioavailability of 70% was reached for octreotide with the RaniPill™ (Dhalla et al., 2021), albeit with very large intra-subject variability. MIT researchers working with Novo Nordisk have created a device that actuated a millipost needle containing a dry powder of insulin in the stomach (Abramson et al., 2019a), as well as a capsule-released device that protrudes arms with microneedles in the small intestine (Abramson et al., 2019b). The SOMA stomach device of MIT/Novo Nordisk has recently been modified to accept liquid insulin in much higher concentrations and also to control needle retraction (Abramson et al., 2021). Insulin bioavailability of up to 80% has been achieved in pigs. Recent Start-Ups have created capsules activated by ultrasound (http://baywindbio.com/jetcap/) and ones where fluid actuates metal alloy hooks to achieve gastric adherence (www.biograil.com). New research also uses a microneedle system adapted to the oromucosal surface where insulin is delivered at high levels (Caffarel-Salvador et al., 2021). These promising first steps tested devices initially in pigs or dogs, therefore the final dosage form was created up-front and there was no need to spend years carrying out studies with miniaturised prototypes in rodents. Still, device technologies must address several fundamental questions concerning sufficient peptide loading, patient acceptance for very large capsules in some examples, potential intestinal blockage, inaccurate and inefficient needle actuation, as well as toxicological assessment of repeated epithelial perforation. In achieving a more than ten-fold increase in the oral delivery of peptides over other technologies, the gamut of device-based systems now emerging may be doing so by compromising important physiological parameters.

**Commercial Interest in the Oral Delivery of Insulin**

Examining the pipelines of biotech companies currently working on devices, few examples of insulin are now evident and most of the interest seems to be in accessing the large markets for GLP-1 RAs, dual glucose-dependent insulino tropic polypeptide (GIP) and GLP-1 RAs, anti-inflammatory biologics, antisense oligonucleotides, and mRNA. There are several reasons why oral delivery of insulin may no longer be considered by Biotech as a commercial option. Perhaps there is some reticence at pursuing prandial insulin given the speed of insulin delivery required ahead of a meal and the likelihood of interactions with food? Maybe the low therapeutic index and high costs have reduced commercial interest? Furthermore, bioavailability might not be the right criterion for successful delivery of insulin, given that up to 50% of insulin will be metabolised in the liver target following intestinal delivery (Taverner et al., 2015). If sequestration of insulin by the liver can be achieved from an oral system, then the accompanying plasma insulin levels should ideally be low. Perhaps that is just an excuse for achieving low bioavailability with sub-optimal formulations! To address this possibility, pharmacokinetic metrics should be combined with measures of the plasma biomarker, glycosylated haemoglobin (HBA1c), so that pharmacokinetics and pharmacodynamics can be related. If Type 2 patients cannot be converted to an all-oral insulin regimen, will this patient cohort really welcome an oral basal insulin while still having to continuing with prandial injections (or inhalations), or vice-versa? Are Type 1 diabetic patients, who are fully dependent on insulin, a better potential target group for oral administration of insulin, or are the efforts to make an integrated closed-loop insulin pump going to make that question moot?

**CONCLUSION**

As we pass one hundred years since the discovery of insulin, will we make tangible progress towards an oral insulin product for diabetic patients? Some have suggested that it is an unattainable goal indicative of scientific hubris (Florence, 2015). On the contrary, an article entirely supportive of the rationale for an oral insulin product has just been published by Pinelo et al. (2021). From the foregoing, the development of an oral insulin product encompasses many aspects ranging from the technical challenges to achieve sufficient absorption, safety issues, which type of insulin to pursue (basal or mealtime), patient preferences, and costs and reimbursement questions. For now, in the absence of piquing the interest of Pharma to go back to the well once more, insulin’s main role seems to be as a proof-of-principle benchmark for oral macromolecule delivery technologies.

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DB wrote the complete manuscript.

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