Estimating the total number of residential fire-related incidents and underreported residential-fire incidents in New South Wales, Australia by using linked administrative data

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Abstract: The rate of fires, and particularly residential-fires, is a serious concern in industrialized countries. However, there is considerable uncertainty regarding the reported numbers of residential-fire incidents as official figures are based on fires reported to fire response agencies only. This population-based study aims to quantify the total number of residential-fire incidents regardless of reporting status. The cohort comprised linked person-level data from Fire and Rescue New South Wales (FRNSW) and health system and death records. It includes all persons residing at a residential address in New South Wales, Australia, that experienced a fire between 1 January 2005 – 31 December 2014. Capture-Recapture method was used to estimate the underreporting number of residential fire-related incidents. Over the study period, 43,707 residential-fire incidents were reported to FRNSW and there were 2,795 residential fire-related health service utilization of which 2,380 were not reported. Using Capture-Recapture method, the total number of residential-fire incidents was estimated at 267,815 to 319,719 which is more than six times the official records. This study found that 15% of residential-fire incidents that were identified in health administrative dataset were reported. The residential-fire incidents that were not reported occurred mainly in socio-economically disadvantaged areas among the males and adults.

Keywords: Underreported Residential Fire Incidents; Linked Data; Health Economics; Epidemiology

1. Introduction

Fires are potentially devastating events globally, resulting in an estimated 265,000 deaths each year [1]. Although fire-related injuries and fatalities are considerably more common in low-income countries, the issue is highly relevant to high-income countries [2-4]. Fire-related burns are ranked as the fourth most common cause of unintentional trauma globally [2] and in most industrialized countries, a great proportion of fire-related deaths and injuries are related to residential fires [1].

In Australia, similar to other countries, residential fire poses a significant burden. According to the most recent available data between 2019-2020, there were 17,915 accidental residential fire incidents, of which 6,591 occurred in New South Wales [5]. NSW is the most populous state in Australia, with a total population of over eight million residents [6] where residential fires lead to approximately 20 fatalities and 550 injuries each year [7].
Globally, researchers have used different approaches and data sources to determine residential fire related incidents and related deaths and injuries. The most common data source that has been used in residential-fire related national and international studies is fire department data [8-15].

In some studies, medical examiner records and cause of death registry data were used to identify residential-fire related incidents [16, 17]. Alternatively, police report and national census data were used to determine the incidents that were caused by residential fires [18-20]. Some studies used questionnaire and surveys to estimate the number of residential fire related incidents including [11, 21, 22] and some used two or more data bases to provide a better picture of the residential fire related incidents and their outcome. In Australia, Xiong et al. [23] used residential fire related deaths from the coronial data as well as interviews from the survivors of the residential fires and in a matched case control Swedish study Jonsson and Jaldell [24] used census data and national database on fatal fires to determine the number of residential fire related deaths. DiGuiseppi, Edwards [25] in a population based study, identified fire-related injuries by screening routinely collected data from a variety of sources, including local emergency departments and hospitals, ambulance and helicopter services, the fire department and local coroner.

According to recent research studies, the reported number of residential fires, fire-related injuries and deaths significantly underestimated the true number [21, 22, 26]. In Greene and Andres [22], US surveys conducted in 1974, 1984 and 2004-2005 demonstrated that the majority of residential fires were not reported to or attended by the fire department. In addition, Chubb [26] showed that many individuals who access medical treatment for fire-related injuries in the US or New Zealand do not have an associated fire incident report. A NSW population survey-based study by Tannous and Agho [21] reported that around one-third of respondents who experienced a residential fire did not contact fire services. The survey contained self-reported information about respondent’s socio-demographic characteristics, including household size, respondent’s age, gender, level of education, employment status, income, ethnicity, socioeconomic status and smoker status. Additionally, respondents were asked about fire incidents including “Have you ever experienced an unintentional or accidental fire in your home?” and “Was the fire brigade called to put out the fire?” Some studies used linked data to extract additional information regarding the residential fire incidents and the individual’s characteristics. Istre, McCoy [27] conducted a study in the US to describe epidemiology of residential fire related deaths and injuries among children and its associated risk factors. They used fire department records linked with ambulance transports, hospital admissions and medical examiner records. In Sweden, Jonsson, Bonander [28] used linked data including the database on fatal fires, the database on forensic examinations and the cause of death register. They described the epidemiology of fatal residential fires and to describe the common features in terms of both the characteristics of the individuals involved and the characteristics of the event itself.

In Australia, residential fire-related studies have mainly used fire department data, Fire & Rescue New South Wales [7], coronial records from the National Coronial Information System (NCIS) database [29, 30] , Australian Bureau of Statistics (ABS) data [31, 32] and primary health networks (PHNS) data [33, 34]. In addition, population health survey data have been used for residential fire-related studies [21, 22].

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level of education, employment status, income, ethnicity, socioeconomic status and smoker status. Additionally, respondents were asked about fire incidents including “Have you ever experienced an unintentional or accidental fire in your home?” and “Was the fire brigade called to put out the fire?”

Tannous and Agho [21] identified factors associated with unwillingness to contact fire services including females, high household income ($80,000 plus), having both battery and hardwired smoke alarm installed at home, and speaking a language other than English at home. Further, the study detailed that the small size of fires and early warning of smoke alarms can result in individuals extinguishing fires and may not report the incidents to the local fire brigade. In that study, the authors noted a number of limitations. They include the use of data from the NSW Population Health Survey and hence responses to questions on whether they had ever experienced a residential fire were self-reported. The survey was cross-sectional and relied on recollections of past fire events and some may have occurred years prior. Tannous and Agho [21] recommended the use of administrative data linked across Fire and Rescue NSW (FRNSW), the state’s urban fire brigade, and health services, as a number of respondents had stated that they had a major residential fire incident that resulted in significant injuries, but they did not contact the fire response agency.

Australian Incident Reporting system (AIRS) data includes all the information and statistics regarding fire incidents that has been collected by Fire and Rescue NSW (FRNSW). This includes fire incidents that were attended by FRNSW and therefore, FRNSW does not have statistics on unreported residential fire incidents and related deaths and injuries. It has been noted that even though AIRS also collects data from different organizations including emergency services, hospitals and insurance companies, their knowledge regarding unreported residential fires is likely to be incomplete [7, 32].

To address the limitation in the literature, FRNSW AIRS data was linked with health administrative datasets in NSW for the 10-year period of 2005-2014. This study is a follow-up to Tannous and Agho’s study [21] and the main aim is to calculate the number of residential fires in NSW across different linked datasets including FRNSW AIRS data, Ambulance data sources, Emergency Department, Hospital admissions, out-patient burn clinics and mortality data sources. In addition, it will provide an estimate of the unreported residential fire incidents and their scale across different datasets that is applicable to other states and countries.

The number of officially reported residential fire incidents is used for the planning and funding of government response services and organizations. In addition, it is also used for community engagement and education programs. Thereby, to have a true number of residential fire incidents by severity is vital for this service delivery planning. These results will assist in better allocating resources to respond to residential fire incidents. As well, it will provide direction for prevention strategies, policies and regulations for the built environment and individual behavior attributes.

2. Materials and Methods

2.1. Study population and data sources

The study cohort included all persons residing in NSW who experienced a residential fire in the period 1 January 2005 to 31 December 2014. This included any person whose residential fire-related injury or death was identified through linked administrative health datasets, irrespective of whether they had an associated residential fire incident record. The protocol for this linkage study has been detailed elsewhere [35].

Nine data sources were linked to identify the individual’s presentation in either of the emergency services or health providers. The emergency services data sources were: FRNSW Australian Incident Reporting System (FRNSW AIRS) and Computer Aided Dispatch (CAD) system; Ambulance paper-based Patient Health Care Record (PHCR) and electronic medical record (eMR). The hospital data included NSW Emergency Depart-
ment Data Collection (EDDC), Admitted Patient Data Collection (APDC) and for outpatient burns patients, the NSW State-wide Burn Injury Service (SBIS). For mortality data, the Registry of Births, Deaths and Marriages (RBDM) and the Australian Bureau of Statistics (ABS) Cause of Death Unit Record File (COD-URF) were used to provide a complete study cohort (Table 1).

Table 1. Method of identification of residential fire-related records in each dataset, NSW, 2005-2014.

| List of agencies | Dataset | Method of identification | Variables |
|------------------|---------|--------------------------|-----------|
| Fire and Rescue | FRNSW AIRS | Type of property variable to be “residential buildings” | 'Property Use’ to be residential |
| Ambulance | CAD | Key words such as “building fire”, “residential fire” and “House fire” as the reason for using ambulance in each dataset | |
| Emergency Department | EMR | | |
| | PHCR | | |
| | NSW EDDC | “house fire”, “residential fire” and “conflagration in private dwellings” | ‘principal diagnosis code’ ICD-9-CM, ICD-10-AM and SNOMED CT |
| In-patient hospital | NSW APDC | Exposure to uncontrolled/controlled fire in building or structure | ICD-10-AM codes “X00” and “X02” in external cause code variables |
| Burns outpatient clinics | SBIS | “house fire” and “residential fire” | Looking up words such as “house fire” in ‘mechanism of injury’ free text variable |
| Mortality | RBDM | Exposure to uncontrolled/controlled fire in building or structure | ICD-10-CM codes “X00” and “X02” in ‘external cause’ variables and place of occurrence to be “home” |
| | COD_URF | | |

Linkage was undertaken by the Centre for Health Record Linkage (CHeReL) using probabilistic matching [36]. Five of the datasets (NSW Ambulance, APDC, EDDC, NSW RBDM, NSW COD URF) are held in the CHeReL Master Linkage Key (MLK), a system of continuously updated links between core health-related datasets in NSW [36]. For this study, records for the various Hospital admissions, Emergency Department, deaths registry and Ambulance sources were extracted from the MLK and the MLK extract was linked to the FRNSW AIRS and SBIS records. Once the linkages were finalized, the CHeReL created a Project Person Number (PPN), a unique person identifier for each person in the linkage, and assigned this PPN to the records.

2.2. Case selection and creation of study variables

The number of the residential fire incidents were identified using two different case selection criteria.
2.2.1. Selection Criteria 1: Identifying “Residential fire-related incidents” in each dataset

From the FRNSW AIRS, that contains the response agency incident data, the ‘type of property’ variable was used to identify records of residential fire incidents. The NSW Ambulance data collections contains operational information from the CAD system, and also data documented by clinicians in the PHCR and clinical and treatment information on the patients in the eMR. The ‘principal reason for treatment’ and ‘main condition’ variables were used to identify “Building Fire” and “House Fire” records.

The NSW EDDC uses three different types of clinical coding, with presenting diagnosis recorded using either the Australian version of the International Classification of Disease and Related Problems (ICD), ninth revision, Clinical Modification (ICD-9-CM), or the Australian Modification of the 10th revision, (ICD-10-AM), or the Systematized Nomenclature of Medicine, Clinical Terms (SNOMED-CT). The ‘principal diagnosis code’ variables were used to identify residential fire related records, noting that the use of principal diagnosis with ICD codes identifies the main reason of ED admission of burn or smoke inhalation and does not provide details about the type of fire. The different SNOMED codes used to identify residential fire related records in this study are detailed in Table 2.

| Codes           | Definition                                                      |
|-----------------|-----------------------------------------------------------------|
| SNOMED CT        |                                                                 |
| 242430009       | House fire                                                      |
| 269776001       | House fire - accident                                           |
| 309728007       | Accidental caused by fire and flames - fire in private dwelling |
| 157906004       | Fire in private dwelling                                        |
| 269777005       | Fire in building                                                |
| 217177006       | Conflagration in private dwelling ( & house fire)               |
| 257195008       | Fire - domestic object (including electric fire, gas fire, solid fuel fire) |
| 257199002       | Domestic heating appliances - house hold accessory              |
| 783264007       | Fire door - domestic structure-doorways and door                |
| 257203302       | Domestic heating appliances - house hold accessory - gas         |
| 30002008        | Domestic heating appliances - house hold accessory - fireplace   |
| 257200004       | Domestic heating appliances - house hold accessory - enclosed gas fire |
| 257204008       | Domestic heating appliances - house hold accessory - open domestic fire - open charcoal fire |
| 257205007       | Domestic heating appliances - house hold accessory - open domestic fire - open coal fire |
| 257206005       | Domestic heating appliances - house hold accessory - open domestic fire - open coal, charcoal, wood fire |
| 257207001       | Domestic heating appliances - house hold accessory - open domestic fire - open gas fire |
| 257208006       | Domestic heating appliances - house hold accessory - open domestic fire - open wood fire |
| 257210008       | Domestic heating appliances - house hold accessory - solid fuel fires ( enclosed solid fuel fire, open domestic fire) |
| 257201000       | Domestic heating appliances - house hold accessory - enclosed solid fuel fire |
| ICD-10-AM/ICD-10-CM |                                                                 |
| X00             | Exposure to uncontrolled fire in building or structure          |
| X02             | Exposure to controlled fire in building or structure             |

Table 2. List of codes in SNOMED CT and ICD-10-AM/ICD-10-CM.

The APDC data that contains all the records of hospital admissions with ‘diagnosis’ and ‘external causes’ coded using ICD-10-AM and ICD-10-AM codes denoting “exposure to uncontrolled building fire” and “exposure to controlled building fire” were used to identify residential fires (Table 2). From the SBIS data, that contains admission records and case details for all patients admitted to the three designated Burn Units in NSW (two
adult, one pediatric) and captures both hospitalizations and outpatient clinical visits, the free text description of the ‘mechanism of injury’ variable was used to identify residential fire-related records.

The mortality dataset, including the RBDM and the COD-URF, contains records of all deaths of NSW residents, whether certified by a registered medical practitioner or by the state coroner, and underlying causes of death coded using ICD-10-CM, respectively. ‘Diagnosis code’ and ‘place of occurrence’ variables were used to identify residential fire-related deaths (Table 3).

The records in each dataset that were identified as residential fire-related incidents were flagged. Hospitalizations and health service utilization records with the same diagnosis codes for the same individuals within few days were considered as one residential fire incident. Residential fire-related records with missing ‘Date of incident’ or ‘PPN’ were removed as there were no way to determine whether they belong to our study timeframe or not being already counted in other datasets. Residential fire-related incidents in FRNSW AIRS were identified using the ‘Incident ID’ variable that involved one or more individuals. Residential fire-related incidents in other datasets were identified based on the individuals using health services. In order to decide whether the injuries of multiple individuals in a single day belong to one residential fire incident, the location of each incident was determined using variables such as ‘postcode’ or statistical area level 2 ‘SA2’. In addition, Socio-Economic Indexes for Areas (SEIFA), an index developed by the Australian Bureau of Statistics to rank localities in Australia according to their relative socio-economic advantage and disadvantage, was used and merged with other datasets based on postcode or statistical area level 2 (SA2). SEIFA uses a broad definition of relative socioeconomic disadvantage in terms of people's access to material and social resources and their ability to participate in society, and represents an average of all people living in an area rather than the individual situation of each person. The Index of Relative Socioeconomic Advantage and Disadvantage (IRSAD) deciles were adopted to rank localities where fires occurred. Deciles divide a distribution into 10 equal groups, with a number of 1 referring to the lowest scoring 10% of areas, while 10 refers to the highest 10% of areas. SEIFA was adopted in this study to determine whether underreported residential fire incidents occurred in the socioeconomically disadvantaged areas.

2.2.2. Selection Criteria 2: Identifying unreported residential fire incidents by merging each dataset with FRNSW AIRS dataset

Individuals involved in residential fire incidents reported to FRNSW and who used any health services or died were identified by merging the FRNSW AIRS dataset with the other datasets using ‘date’ and ‘PPN’ within the two-week time period from the date of fire incident to the date of presentation to or using health services or deaths registration. Inclusion of a two-week lag-period between date of fire event and health service use (ED and hospital) was based on recommendations from expert Burn clinicians, to account for delayed presentation for care. These records that were identified in the AIRS dataset were flagged as “Reported incidents” and were merged with the records that were flagged as “Residential fire-related incidents”. “Unreported residential fire-related incidents” were then identified (Table 3).
Table 3. Number of residential fire-related records in all the datasets except FRNSW AIRS (Criteria 1) and residential fire-related incidents identified in both FRNSW AIRS data and other dataset’s after merged with FRNSW AIRS (Criteria 2); Residential fire incidents in FRNSW AIRS = 43,707 incidents, NSW, 2005-2014.

| List of agencies | Fire incidents using selection criteria 1 | Common in selection criteria 1 and selection criteria 2 (on the day of incident) | Common in selection criteria 1 and selection criteria 2 (two weeks from incident’s date) |
|------------------|------------------------------------------|---------------------------------------------------------------------------------|-------------------------------------------------------------------------------------|
| Ambulance        | 1,200                                    | 207                                                                             | 211                                                                                 |
| Emergency Department | 11                                       | 4                                                                                | 4                                                                                   |
| In-patient hospital | 1,551                                    | 142                                                                             | 167                                                                                 |
| Burns outpatient clinics | 404                                      | 20                                                               | 32                                                                                   |
| Mortality        | 142                                      | 51                                                                              | 57                                                                                  |
| Total*           | 2,795                                    | 389                                                                             | 415                                                                                 |

*Note: Some records were identified in more than one datasets and were repeated in different datasets and therefore the Total value is different from the sum of the fire incidents in each dataset.

Number of unreported residential fire incidents = 2,795 – 415 = 2,380

2.3. Statistical analysis

2.3.1. Estimation of incidence

To determine the number of residential fire incidents that used health services, we used the data derived from selection criteria 1 and 2 two datasets as shown in Figure 1 where;

M: All the residential fire-related incidents reported to FRNSW that were extracted from FRNSW AIRS data
n: All the residential fire-related incidents extracted from other datasets (excluding FRNSW AIRS data)
m: Records that were common in both M and n

The total number of the health service utilization records as a result of residential fire-related incident = (M ∪ n) – m, which is the union of two sets of M and n subtracted by the records that are common in both M and n,

The total number of unreported health service utilization records as a result of residential fire-related incident = n – m.
2.3.2. Capture-recapture method (CR)

Capture-recapture method is a technique that can be used to estimate the total population by counting people captured by each system and the extent of data overlap. It was first introduced by Lincoln Petersen in 1896, and since 1949 these models have become a standard tool to characterize prevalence in human population [37].

In order to use capture-recapture method for population estimation, based on different data sources, the data sources should represent approximately the same population at approximately the same time period. In addition, to obtain reliable results certain assumptions must be met. This includes that data sources should be independent, which means the probability of being in a data source should not increase or decrease the probability of being in the others. The second assumption is that the probability of association within each source or catchability is equal for all individuals and factors such as age or gender does not affect their probability of being captured in those data sources. Finally, the population must be closed, which means it is assumed that it doesn’t increase by birth or decrease by deaths. According to Petersen’s estimator, the total number of a population is determined by the product of the two data sources divided by the number of cases that were common in both data sources:

Petersen estimator \( N = \frac{Mn}{m} \)

However, Petersen’s estimator is subjected to bias if the common cases are small or zero. In 1951, therefore, Chapman modified the Petersen’s estimator[38].

Chapman’s estimator \( N = \left( \frac{(M+1)(n+1)}{(m+1)} \right) - 1 \)

As shown in Figure 1;

\( M: \) FRNSW AIRS data = all the reported fire incidents to FRNSW
\( n: \) all the fire incidents that were derived from the health administrative data
\( m: \) all the residential fires that were captured in both health administrative data being identified as residential fire-related records and in FRNSW AIRS dataset (reported to FRNSW)

The following formulas were used to calculate the standard error of the estimates (ES), and confidence interval of the estimates (95% CI).

\[ SE(N) = \sqrt{\frac{(N-M)(N-n)}{m}} \]

95% CI = \( N \pm 1.96SE \)
The statistical software used for this study were SAS version 9.2 [39] and R-3.6.0 [40].

3. Results

For the period of 2005 to 2014, 43,707 residential-fire incidents were reported to FRNSW, involving 43,433 individuals. Using the residential fire-related identification method for each dataset, 2,416 additional residential fire-related incidents were identified. This includes 1,200 residential fire incidents in the NSW Ambulance dataset, 11 residential fire incidents in the Emergency Department, 1,551 residential fire incidents in the hospital and 404 residential fire incidents in Burns outpatient clinic dataset. In addition, 142 residential fire incidents were identified in the mortality dataset. Only 415 incidents that were identified in health administrative datasets using residential fire identifiable variables were also captured in FRNSW AIRS equating to only 15% (n=415 out of n=2,795) of the residential fire-related health service utilization records were reported to the fire agencies (Table 3).

Using the capture-recapture model, the total number of the residential fire incidents was estimated at between 267,815 to 319,719 incidents over the study period. This was determined as follows;

\[
N = \frac{(M+1)(n+1)}{(m+1)} - 1
\]

\[
SE(N) = \sqrt{\frac{(N-M)(N-n)}{m}}
\]

95%CI = N ± 1.96SE = 293,767± 1.96(13,241) = 319,719
  =293,767-1.96(13,241) = 267,815

This translates to an average of 26,782 (n=267,815 in 10 years) to 31,972 (n=319,719 in 10 years) residential fire incidents per year and compares to the official records of around 4,371 (n=43,707 in 10 years) residential fire incidents per year. It is noted that the official number is at 15% (n= 43,707 out of N=293,767) of the determined figure, with 85% of the residential fire incidents being unreported.

Table 4 illustrates demographic information including age, gender, country of birth and socio-economic status for those who didn’t have an associated residential fire report and used health services. The unreported residential fire incidents occurred were among adults (33.5%), mainly unmarried (24.2%) and Australian born (42.2%). The rate of unreported residential fires was higher among men (35.2%) and those who lived in socio-economically disadvantaged areas.
Table 4. Demographics of the individuals who used health services and did not report their residential fire incident to FRNSW, NSW, 2005-2014.

| Age group            | Number | (%)  |
|----------------------|--------|------|
| Infant (<1 year)     | 0      | 0.0  |
| Toddler (1-4 years)  | 74     | 3.1  |
| Child (5-14 years)   | 86     | 3.6  |
| Youth (15-24 years)  | 192    | 8.1  |
| Adult (25-64 years)  | 797    | 33.5 |
| Elderly (65+ years)  | 254    | 10.7 |
| Unknown              | 977    | 41.0 |
| Total                | 2,380  | 100.0|

| Marital Status       | Number | (%)  |
|----------------------|--------|------|
| Never Married        | 575    | 24.2 |
| Married              | 458    | 19.2 |
| Divorced/Separated/Widowed | 242 | 10.2 |
| Unknown              | 1,105  | 46.4 |
| Total                | 2,380  | 100.0|

| Gender               | Number | (%)  |
|----------------------|--------|------|
| Male                 | 838    | 35.2 |
| Female               | 553    | 23.2 |
| Unknown              | 989    | 41.6 |
| Total                | 2,380  | 100.0|

| Country of birth     | Number | (%)  |
|----------------------|--------|------|
| Australian           | 1004   | 42.2 |
| Non-Australian       | 326    | 13.7 |
| Unknown              | 1,050  | 44.1 |
| Total                | 2,380  | 100  |

| SEIFA                 | Number | (%)  |
|-----------------------|--------|------|
| 1 (The most disadvantaged) | 203   | 8.5  |
| 2                     | 145    | 6.1  |
| 3                     | 150    | 6.3  |
| 4                     | 118    | 5.0  |
| 5                     | 132    | 5.5  |
| 6                     | 130    | 5.5  |
| 7                     | 119    | 5.0  |
| 8                     | 93     | 3.9  |
| 9                     | 104    | 4.4  |
| 10 (The most advantaged) | 78    | 3.3  |
| Unknown               | 1,108  | 46.5 |
| Total                 | 2,380  | 100.0|

Table 5 shows the number of fire incidents using FRNSW AIRS data per year and compares them with the figures provided in the Australian Productivity Commission report [41]. As shown, FRNSW AIRS data covers the residential fire incidents in the major cities, which includes two-thirds of the incidents in NSW. However, in this study we estimated that the number of residential fire incidents is more than six times the total number of residential fire incidents in NSW within the study period.
Table 5. Number of residential fire incidents per year using FRNSW AIRS data vs the Australian Productivity Commission Report in NSW and Major Cities of NSW.

| Year | FRNSW AIRS Residential-fire incident | Productivity Commission Report (Major cities in NSW) | Productivity Commission Report (Total NSW) |
|------|-------------------------------------|-----------------------------------------------------|---------------------------------------------|
| 2005 | 4,424                               | 4,449                                               | 7,052                                       |
| 2006 | 4,465                               | 4,294                                               | 6,683                                       |
| 2007 | 4,748                               | 4,724                                               | 6,862                                       |
| 2008 | 4,497                               | 4,637                                               | 6,589                                       |
| 2009 | 4,553                               | 4,539                                               | 6,346                                       |
| 2010 | 4,410                               | 4,187                                               | 5,924                                       |
| 2011 | 4,233                               | 4,058                                               | 5,808                                       |
| 2012 | 4,340                               | 4,073                                               | 5,874                                       |
| 2013 | 4,118                               | 4,119                                               | 5,870                                       |
| 2014 | 3,919                               | 3,628                                               | 5,733                                       |
| Total| 43,707                              | 42,708                                              | 62,741                                      |

Source: Report on Government Services 2016

4. Discussion

This study demonstrated that a high portion of residential fire incidents that required health services were not reported and were not reflected in official records. This finding is consistent with previous studies in NSW, a self-reported study by Tannous and Agho [21] and international studies regarding underreported records and using health services without having an associated fire incident report [21, 26, 42, 43].

This is a whole population-based study that has provided data on fire incidents by linking datasets from diverse systems that had never previously been linked including: FRNSW AIRS, NSW Ambulance (CAD, PHCR, eMR) data sources, emergency department (NSW EDDC) data, hospital (NSW APDC) data, outpatient burns clinics (SBIS) data and mortality data, including RBDM and COD-URF.

Using linked data, we created a comprehensive database on residential fires in NSW to provide a better understanding of the total number of residential-fire incidents and underreported residential-fires. In this study, integrating the FRNSW AIRS data with the administrative health datasets showed that a great portion of residential fire-related health services use are not being able to capture by just referring to the fire brigade’s report and their data resources.

The implications of underreporting residential fire incidents are most significant as these statistics provide the evidence to direct policy makers in allocating proper resources, such as firefighting and prevention plans, with an absolute understanding of the residential fire risk and its ongoing impact on people’s lives at the individual and community level.

4.1. Strengths and limitation of the study

The strength of this study is that it used data linkage, which is the best available method to identify and quantify the total number of residential fire incidents. As discussed and shown, referring to fire agency services to report residential fire incidents would simply mean neglecting unreported records that affect the true number of residential fire incidents, and hence residential fire-related deaths and injuries as well as health service utilization cost. This emphasizes the importance of data linkage to determine the health impact and health service utilization cost.

In this study, two-week timeframe sensitivity analysis from the day of incident was used, through which all the residential-fire related incidents that were reported to FRNSW and used health services within the next two weeks were identified. The number of records using health services for the reported incidents increased as we differed the time...
frame from the day of incident to two-week time period as some individuals might prefer not to use ambulance and health services at the beginning just after the incident and only when their condition requires medical management, would seek such help (Table 3).

The study has several limitations however, which are inherent in data linkage studies that rely on administrative data. FRNSW AIRS dataset is based on address and occupant name and no unique identifier such as birthdate and sex is provided and it has been the first time that CHeReL linked health administrative data with a property-based data. It would not be possible, therefore, to identify all the individuals in other datasets unless their addresses are provided and match.

FRNSW AIRS data includes fires in the major cities in NSW and does not cover fires in the remote and rural areas that were attended only by NSW Rural Fire Services (NSWRFS). This can impact the total number of fire incidents and therefore the unreported residential fire incidents. This also could mean that some of those who used health services might have reported their residential fire incident directly to NSWRFS (FRNSW is the Triple Zero (000) call-taking agency for fire in NSW). In addition, the quality of administrative health data and their coding is another limitation of this study.

For this study, primary care records were not linked, as the reason for visiting general practitioners (GPs) are not being recorded. In addition, GP and medical center data are held by the federal health department, which is not easily accessible for researchers due to time and cost. Therefore, those who experienced a residential fire incident and accessed only general practitioners, medical centers or pharmacies to treat their injuries were not included in this study. However, burns managed by a GP or pharmacist are likely to be minor in nature and there are well documented guidelines for referral to a specialist outpatient burn clinic for more severe injuries.

5. Conclusions

This study found that only 15% of residential fire incidents that required health utilization services were reported. The residential fire incidents that were not reported occurred mainly in socioeconomically disadvantaged areas among the males and adults. The better identification of disadvantaged populations helps with allocation of firefighters and fire prevention resources.

Our findings are consistent with the existing previous work on individuals’ unwillingness to report their residential fires in Australia and other countries, emphasizing that government education and prevention policies are based on significantly lower numbers that affects residential fire safety preventions.

This highlights the importance of data linkage for accurate communication to policy makers and the public on the prevalence and impact of residential fires. The absence of good quality and consistent data makes determination of residential fire impacts, as well as identification of trends and prevention strategies, impossible for authorities.

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Informed Consent Statement: Patients and/or the public were not involved in the design, or conduct, or reporting, or dissemination plans of this research and patient consent was not required.

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