The pause-initiation limit restricts transcription activation in human cells

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Eukaryotic gene transcription is often controlled at the level of RNA polymerase II (Pol II) pausing in the promoter-proximal region. Pausing Pol II limits the frequency of transcription initiation ('pause-initiation limit'), predicting that the pause duration must be decreased for transcriptional activation. To test this prediction, we conduct a genome-wide kinetic analysis of the heat shock response in human cells. We show that the pause-initiation limit restricts transcriptional activation at most genes. Gene activation generally requires the activity of the P-TEFb kinase CDK9, which decreases the duration of Pol II pausing and thereby enables an increase in the productive initiation frequency. The transcription of enhancer elements is generally not pause limited and can be activated without CDK9 activity. Our results define the kinetics of Pol II transcriptional regulation in human cells at all gene classes during a natural transcription response.
Gene transcription is regulated at multiple levels1-3. A critical point of transcription regulation in human cells is the phase of early elongation by RNA polymerase (Pol) II4-6 (reviewed in ref. 7). After Pol II escapes from the promoter, it often pauses in the promoter-proximal region, and this represents a major regulatory step at protein-coding genes6-9. Paused Pol II is stabilized by the factors DSIF10 and NELF11, and is released into active elongation by the CTD-containing kinase complex P-TEFB12,13. Recent studies revealed structures of the Pol II elongation complex in the paused and activated state, and provided mechanistic insights into the P-TEFB dependent switch to active elongation14,15. Pol II pauses also at noncoding genes that produce enhancer RNAs16, upstream antisense RNAs (uRNAs)17, and other long noncoding RNAs18,19. However, whether and to what extent pausing can restrict the transcriptional output at different gene classes was not quantified and compared in vivo.

Most available studies estimated the degree of Pol II pausing as the relative ratio of Pol II occupancy in the promoter-proximal region and the gene body, which has been termed the traveling ratio10,20 or the pausing index21,22. Pol II occupancy can be mapped using DNA by chromatin immunoprecipitation (IP) assays23, or by native elongating transcript sequencing (NET-seq)25,26. The latter methods are powerful tools to locate engaged Pol II in a strand-specific manner and at high resolution. Although, Pol II occupancy depends on pausing it does not directly relate to the kinetics of pausing27. This is because the Pol II occupancy signal at a given time depends on the number of polymerases and their speed, and cannot be used in isolation to distinguish between these two. Indeed, when a Pol II occupancy peak increases, this can be due to an increase in the number of pausing polymerases or due to an increase in the duration of pausing, or both.

As a consequence, the time polymerases reside in a pause window can only be estimated by factoring in the number of polymerases that pass through the pause window. This number we have called the productive initiation frequency I, which is defined as the number of Pol II enzymes that initiated at the promoter and were successfully released from the pause window into productive elongation28. I is therefore independent of a putative unknown fraction of polymerases that may be terminating in the pause window. The productive initiation frequency I can be measured by transient transcriptome sequencing (TT-seq), which is a sensitive genome-wide assay that captures RNA that is newly transcribed within 5 min of metabolic labeling with 4-thiouridine (4sU)29. After labeling, RNA is fragmented, and only newly synthesized RNA fragments are purified and sequenced. When TT-seq is combined with mammalian NET-seq (mNET-seq), the pause duration d can also be obtained28 (Fig. 1a). This multiomics approach provided evidence for a “pause-initiation limit” that restricts the productive initiation frequency at a given pause duration28. Such a limit was predicted based on steric considerations27, and an independent study also concluded that pausing can impair initiation40.

These studies suggested that transcriptional activation of genes near the pause-initiation limit must be enabled by a decrease in the duration of Pol II pausing, but this was not investigated by a genome-wide kinetic analysis before. In order to achieve this, we first defined transcription kinetics for protein-coding and noncoding genes in steady state in human cells. We then used our multiomics approach to follow changes of productive initiation frequency I and pause duration d in a quantitative manner during the dynamic transcriptional response to heat shock over time. The heat shock response in the human hematopoietic cell line K562 was chosen because it provides a well-established model system31-36, and it involves global transcriptional mechanisms that are conserved across species (reviewed in ref. 37). It was also shown that recruitment of P-TEFb is critical for Pol II release upon heat shock from selected model genes38-41.

Results

Multiomics analysis and annotation of transcription units. We first aimed at defining genome-wide Pol II kinetic parameters during steady-state conditions. To obtain the productive initiation frequency I and the promoter-proximal pause duration d28, we carried out TT-seq and mNET-seq of total Pol II (with Empigen BB) in human K562 cells (Fig. 1a). We generated TT-seq data for two independent biological replicates after 5 min of metabolic labeling with 4sU (Spearman correlation rho = 1.00) as well as mNET-seq data for two independent biological replicates (Spearman correlation rho = 0.99) (Supplementary Table 1; Supplementary Fig. 1). We then used the TT-seq data to create a genome-wide transcription unit (TU) annotation with the segmentation algorithm GenoSTAN42 (Fig. 1b). As a strategy for identifying accurate transcription start sites (TSSs) for the TT-seq derived TUs, we used published GRO-cap data43, which recovers nascent RNAs with 5’ caps of transcriptionally engaged Pol II. To be eligible for further analysis, annotated TUs needed a GRO-cap signal in a window of 250 bp around the GenoSTAN-derived start site, and an expression of >5 reads per base in the sum of both replicates of the TT-seq signal. We then sorted each capped TU (cTU) into one of the following seven classes using GENCODE annotation, respective location, and chromatin state annotation42 for enhancer and promoter classification (Fig. 2a; “Methods”): protein-coding (m), long intergenic noncoding (linc), antisense (as), convergent (con), upstream antisense (ua), short intergenic noncoding (sinc), and putative enhancer (e) RNAs.

Subsequently, we used the mNET-seq data to extract the position of paused polymerases for all cTUs in each class that showed mNET-seq signal peaks above background (“Methods”). The called pause sites were distributed around a maximum located ~50 bp downstream of the TSS (Fig. 1c), in contrast to the pause sites that were previously derived based on the TSS annotation from RefSeq, which were located ~30 bp further downstream (Supplementary Fig. 5c)28. This agrees well with recently published data in K562 cells44. We did not observe any substantial differences in the positions of called pause sites among the different classes. This resulted in a total of 10363 expressed cTUs, for which a pause site call was successful, encoding 604 eRNA, 471 asRNA, 1314 sincRNA, 965 uaRNA, 445 conRNA, 209 lincRNA, and 6355 mRNAs (Figs. 1b-d and 2a). Below we will refer to these cTUs simply as “genes” with the respective RNA transcript class they give rise to.
Transcription kinetics differ between gene classes. We next used TT-seq and mNET-seq data in combination with our previously described kinetic modeling to derive estimates of \( I \) and \( d \) for all annotated genes (Fig. 2a; “Methods”). We observed a reciprocal behavior of \( I \) and \( d \) for all classes of genes except enhancers (Fig. 2b–d). When \( I \) was high, \( d \) was generally low, and the other way around, consistent with an anticorrelation between these two parameters. Protein coding and lincRNAs showed the highest \( I \) value (with median initiation events of 1 and 0.3 cell\(^{-1}\) min\(^{-1}\)) and the lowest \( d \) values (median 1 and 2.7 min), consistent with high expression levels (Fig. 2b, d; Supplementary Figs. 2a and 6a, b). On average, lincRNAs show significantly longer pausing compared with mRNAs (\( p \)-value < 2.2 × 10\(^{-16}\), Wilcoxon rank sum test) (Fig. 2c, d; Supplementary Fig. 2a), in contrast to a recent study. Thus, genes encoding lincRNAs initiate on average about half as frequently as protein-coding genes. The rationale for this observation is an effective intervention of the replication process in the transcription of lincRNAs. This is evidenced by the data shown in Fig. 2c, where the pause sites of lincRNAs are more likely to be located at the boundaries between replication forks (Fig. 2c).
Transcription kinetics of a natural transcription response. We next investigated how transcription activation kinetics change upon response to heat shock (Fig. 3). The optimal time points were determined by quantitative reverse transcription PCR (RT-qPCR) of the major cell stress protein HSPA1A (human Hsp70) and cell viability assays (Supplementary Fig. 3). We performed TT-seq, RNA-seq, and mNET-seq in K562 cells that were maintained under optimal growth conditions at 37 °C (control), or placed in a 42 °C water bath for 15 or 30 min (heat shock) (Fig. 3b). TT-seq, RNA-seq, and mNET-seq libraries were prepared in two biological replicates that were highly reproducible (TT-seq: rho > 0.99 for all time points; RNA-seq: rho > 0.99 for all time points; and mNET-seq: rho > 0.99 for all time points) (Supplementary Fig. 1; Supplementary Table 1). In order to capture global changes in transcription profiles, we used a spike-in normalization strategy ("Methods")28. This revealed that 899 genes were significantly upregulated, whereas 2614 genes were downregulated after 30 min of heat shock (Supplementary Fig. 4a). To normalize the respective mNET-seq signals in the heat shock conditions versus the control, we identified 3416 genes.

**Fig. 2** Transcription kinetics of different gene classes in steady state. a Schematic representation of seven major transcript classes annotated in this study: 604 eRNAs (in light red), 471 asRNAs, 1314 sincRNAs, 965 uaRNAs, 445 conRNAs (in different shades of gray), 209 lincRNAs (in purple), and 6355 mRNAs (in green), depicted on plus (dark blue) or minus (light blue) strand ("Methods"). b Boxplots of productive initiation frequency $I$ [cell$^{-1}$ min$^{-1}$] for transcript classes defined in a. Black bars represent medians, boxes span from upper to lower quartiles, and whiskers represent 1.5 times the interquartile range. c Boxplots of pause duration $d$ [min]. d Plot shows the median productive initiation frequency $I$ [cell$^{-1}$ min$^{-1}$] depicted against the median pause duration $d$ [min] for all transcript classes (circles) in log scale. The two solid perpendicular lines define the interquartile range, and the dotted whiskers represent 1.5 times the interquartile range of the respective estimates for the entire transcript class. The gray shaded area depicts impossible combinations of $I$ and $d^{27,28}$. Striped area shows confidence intervals of the pause-initiation limit. The dotted line defines an eightfold possible fold change until a gene would be restricted by the pause-initiation limit. e Boxplots of minimum free energy MFE [kcal mol$^{-1}$]. MFE was calculated in a window of $[-15,-65]$ bp upstream of the pause site to predict RNA secondary structure$^{79}$ for each transcript in a transcript class.
that were unchanged in their TT-seq signal, and globally calibrated the mNET-seq data to show no change on these genes during the heat shock response ("Methods").

The pause-initiation limit restricts transcription activation. Next, we calculated the productive initiation frequency \( I \) and the pause duration \( d \) for all genes after 15 min and after 30 min of heat shock. Our results show that upon heat shock, activated genes generally show increased \( I \) and decreased \( d \) (Fig. 3c; Supplementary Fig. 5f), suggesting that gene activation requires a decrease in pause duration, which in turn allows for higher productive initiation frequencies. This behavior is even more evident at protein-coding genes linked to heat shock (Fig. 3c; Supplementary Fig. 5g). Thus, this multivariate analysis reveals that the pause-initiation limit restricts transcription activation on CDK9 inhibition (Fig. 4b), indicating less possible initiation events (33% for \( I \) and 57% for \( d \)). Our kinetic modeling revealed that the activation of genes restricted by the pause-initiation limit requires a decrease in the pause duration. To corroborate this, we utilized the highly specific and rapid inhibition of an analog-sensitive CDK9 (CDK9\(^{as}\)) Raji B cell line using the bulky ATP analog 1-NA-PP1\(^{28}\) (Fig. 4a). Raji B and K562 cell lines are predicted to show a conserved response to heat shock with respect to timing of HSPA1A upregulation, cell viability, and GO terms of upregulated or downregulated TUs (Supplementary Figs. 3 and 7). We generated TT-seq data for two independent biological replicates after 5 min of metabolic labeling with 4S\(\)U to measure changes in \( I \) upon specific inhibition of the P-TEFb kinase CDK9 prior and during heat shock (Supplementary Table 1). TT-seq data were highly reproducible (Spearman correlation rho = 1.00) (Supplementary Fig. 8a) and CDK9 kinase inhibition was very rapid (Supplementary Fig. 8b–d). We again annotated TUs genome wide with GenoSTAN (Supplementary Fig. 9; "Methods"), and this resulted in 6990 mRNAs, 3451 eRNAs, 243 lincRNAs, 1398 asRNAs, 326 conRNAs, 565 uaRNAs, and 3479 sincRNAs.

We now tested our hypothesis by investigating the changes in \( I \) upon heat shock after CDK9 inhibition (Fig. 4). We derived estimates of the productive initiation frequency \( I \) for all 12958 expressed, non-ambiguously classified genes after spike-in normalization ("Methods"). Changes in \( I \) for upregulated genes confirmed a strong dependence of transcription activation on CDK9 kinase activity. Genes were significantly less inducible during heat shock when CDK9 was inhibited (\( p \)-value = 9 \( \times \) 10\(^{-9}\), Wilcoxon rank sum test), confirming an obligatory decrease in pause duration for upregulation of the productive initiation frequency (Fig. 4b, left). Productive initiation events of genes encoding mRNAs decreased to 75% after CDK9 inhibition (Fig. 4c, left). Downregulation of genes was overall stronger upon CDK9 inhibition (\( p \)-value < 2.2 \( \times \) 10\(^{-10}\), Wilcoxon rank sum test) (Fig. 4b, right), indicating less possible initiation events (33% for mRNAs) due to even longer pause durations compared with downregulation upon heat shock alone (Fig. 4c, right). Thus, CDK9 activity lowers the pause duration to allow for high gene activation that is restricted by the pause-initiation limit.

Enhancer transcription is generally not pause limited. Amongst all seven gene classes, enhancers showed the greatest distance...
Higher solvent control (Solvent HS30) is shown in percent [%]. Left: bar plot comparing productive initiation frequency inhibition for 92 significantly downregulated mRNAs (in green), and 54 significantly downregulated eRNAs (in red) annotated in Raji B (CDK9as) cells. DMSO was used as solvent control. Boxplots of productive initiation frequency I fold change before (in white) and after CDK9 kinase inhibition (in dark blue). Shown are 241 significantly upregulated genes (left boxplot), and 2795 significantly downregulated genes (right boxplot) annotated in Raji B (CDK9as) cells (Supplementary Fig. 9). c ΔI upon upregulation or downregulation between heat shock with CDK9 inhibition (CDK9 inhibited HS30) and heat shock with solvent control (Solvent HS30) is shown in percent [%]. Left: bar plot comparing productive initiation frequency I change (ΔI) with and without CDK9 inhibition for 92 significantly upregulated mRNAs (in green), and 54 significantly upregulated eRNAs (in red) annotated in Raji B (CDK9as) cells. Right: bar plot comparing productive initiation frequency I change (ΔI) with and without CDK9 inhibition for 2210 significantly downregulated mRNAs (in green), and 223 significantly downregulated eRNAs annotated in Raji B (CDK9as) cells. d Log2 fold change of pause duration $d$ and initiation frequency $f$ for enhancers was increased 1.5-fold more than for mRNAs given the same change in pause duration $d$ (Fig. 4d, solid arrows). This difference is even stronger when comparing heat shock factor 1 (HSF1) targeted mRNAs and eRNAs (Fig. 4d, dotted arrows). HSF1 is a major activator in heat shock induced transcription upregulation [37]. HSF1 driven eRNAs can be activated without a change in pause duration, while HSF1 driven mRNAs still require a shortening of the pause duration.

Another implication of this exceptional kinetic behavior is that enhancer transcription can generally only be reduced by a strong increase (>8-fold, Fig. 2d) of the pause duration $d$. However, downregulation of enhancer transcription is in line with the general observation of prolonged pausing to inhibit new initiation events, as is the case for mRNA synthesis (Fig. 4e). In conclusion,
enhancers differ from protein-coding genes, because their productive initiation frequency appears generally not to be restricted by the pause duration.

**Enhancer transcription is less dependent on CDK9.** Although enhancer transcription is generally not limited by pausing in K562 cells at steady state (Fig. 2d), it remained unclear whether enhancer transcription is controlled by P-TEFB. Using mNET-seq data in Raji B (CDK9as) cells28 we found that the median pause duration of all transcript classes and the exceptional role of eRNAs is conserved in unperturbed Raji B cells (Supplementary Fig. 10a). We confirmed this also in the context of the upregulation of enhancer transcription upon heat shock in K562 cells. Enhancers showed higher initiation frequency fold changes provided the same fold change in pause duration as found for protein-coding genes (Fig. 4d). Consistent with the results in K562, activation of enhancer transcription in Raji cells was only reduced by 11% upon CDK9 inhibition (Fig. 4c; Supplementary Fig. 10c).

This shows that enhancer transcription can be activated even when CDK9 is inhibited. The overall behavior of impaired activation after CDK9 inhibition for all gene classes resembles the pause durations calculated for Raji cells29 and strongly supports our estimates (Fig. 2d; Supplementary Fig. 10b). Surprisingly, downregulated enhancers were not repressed by inhibition of CDK9, consistent with our assumption that higher pause durations do not cause lower productive initiation frequencies at enhancers (Fig. 4c, right; Supplementary Fig. 10d). Taken together, enhancer transcription and thus eRNA synthesis can be upregulated and downregulated to a large extent without changes in pause duration.

**Discussion**

To understand genome function, the regulatory steps of gene transcription must be defined and it must be analyzed under which conditions they become rate limiting. A rate-limited step may be defined as the slowest molecular transition in the process that limits the overall progression and the transcriptional output (reviewed in refs. 2,48). We recently showed that prolonged promoter-proximal pausing of Pol II impairs new initiation, and thus reduces the amount of mRNA synthesized per time (“pause-initiation limit”).28 Others have also provided evidence that pausing controls initiation.30 However, changes in the kinetics of Pol II initiation and pausing have not been quantified genome-wide during a transcription response, which is required as definitive evidence that natural gene regulation is controlled by pausing kinetics.

Here we quantified transcription kinetics of protein-coding and noncoding genes in steady state and during the dynamic transcriptional response of human cells to heat shock. To this end, we annotated protein-coding RNAs (mRNAs), and six major non-coding transcript classes, i.e., lincRNAs, asRNAs, eRNAs, uAR-NAs, conRNAs, and sincRNAs in human hematopoietic cell lines (K562 and Raji B) (Fig. 1; Supplementary Fig. 9a). We then used a multimics approach to follow changes in productive initiation frequency $I$ and pause duration $d$ in a quantitative manner.

In cells at steady state, we observed a reciprocal behavior of $I$ and $d$ for genes encoding all transcript classes except eRNAs. Protein coding and lincRNAs were among the classes with the shortest pause durations, consistent with their high transcription levels. The longest median pause duration was observed for uAR-NAs, presumably impairing initiation events in the noncoding direction of bidirectional promoters (Fig. 2). So far, it was proposed that transcriptional regulation upon heat shock is coordinated at the single step of promoter-proximal pause release36,49. Here we could show that this holds true for genes that are close to the pause-initiation limit such as protein-coding genes (Fig. 3). Using the transcriptional response to heat shock, we show that upregulation of the productive initiation frequency is restricted by the P-TEFB kinase CDK9. Enhancers form a notable exception to this rule, because changes in pause duration do not cause changes in eRNA production during heat shock (Fig. 4; Supplementary Fig. 10c, d).

More generally, upregulation of a gene requires an increase in initiation frequency, which leads to a higher number of polymerases loaded onto the gene, and a higher amount of RNA synthesis over time. At genes that are at the pause-initiation limit, pausing limits initiation, and a decrease in pause duration is required for upregulation of transcription by allowing for higher initiation frequencies. This is apparently often the case at protein-coding genes. In contrast, upregulation of enhancer transcription is often possible without changes in pause duration because enhancers are generally not pause limited. These observations lead to the following hypothetical model of gene activation. Gene activation would start with an upregulation of enhancer transcription, then an increase in the frequency of initiation from enhancer regions. This would go along with a decrease in pause duration at the protein-coding target genes, which in turn allows for an increase of the productive initiation frequency at these genes. These mechanisms however rely on the availability of polymerases and transcription factors, and assume that transcription is generally processive.

Provided the critical role of decreasing the pause duration for gene activation, the mechanisms of Pol pause release should be studied further in the future. Note that our model holds true independent of the percentage of premature termination that might occur before the promoter-proximal pause site as it quantifies the effective pause between two initiation events that successfully lead to productive elongation. A role in pause release upon heat shock has been reported for the following factors: the TFIH-associated kinase CDK750–52, the elongation factor TFIIS53,54, the DNA-PK kinase, the ATM kinase, the 7SK snRNP recruitment factor TRIM28/KAP1, the pause stabilizing factor GRNLL1/GDOWN155,56, and the CTD phosphatase FCPIP57. Methods developed here and elsewhere28 can now be used to study the kinetics underlying the mechanisms of P-TEFB delivery and activation in a quantitative and genome-wide manner, ultimately unraveling the nature of gene regulation in metazoan cells.

**Methods**

**Cell culture.** Human K562 erythroleukemia cells were obtained from DSMZ (Cat. # ACC-10). Human Raji Burkitt’s (B) lymphoma (CDK9as) cells carry homoygous mutation of phenylalanine (F) 103 to alanine (A) at the CDK9 gene loci and were generated using the CRISPR-Cas9 system28. K562 and Raji B (CDK9as) cells were cultured antibiotic free in accordance with the DSMZ cell culture standards in RPMI 1640 medium (Thermo Fisher Scientific) containing 10% heat inactivated fetal bovine serum (Thermo Fisher Scientific), and 1x Glutamax supplement (Thermo Fisher Scientific) at 37°C in a humidified 5% CO2 incubator. Both cell lines used in this study display the phenotypic properties, including morphology and proliferation rate, that have been described in the literature. Cells were verified to be free of mycoplasma contamination using Plasmo Test Mycoplasma Detection Kit (InviBioGen). Biological replicates were cultured independently.

**Heat shock treatment.** To avoid transcriptional changes by freshly added growth medium, fresh growth medium was added $\pm$24 h prior to heat shock treatments. Heat shock treatments of K562 or Raji B (CDK9as) cells were performed in Ti75 flasks in a volume of 50 mL at 0.6 $\times$ 10^6 cells mL$^{-1}$ in a water bath (LAUDA, Aquafine AL12) at 42°C. Temperature was monitored by thermometer. It took 5 min until the cell suspension reached 42°C. For RT-qPCR and cell viability assessment, cells were treated for a timese of 0–75 min. For TT-seq, RNA-seq and mNET-seq experiments, cells were treated for 0 (Ctrl), 15 (HS15), or 30 min (HS30).
**Cell viability assessment by trypan blue exclusion test.** Cell viability levels were evaluated by the trypan blue exclusion method as described by Strober. Cells viability level was performed with two biological replicates. Five 10^5 cells were treated as above for 0, 15, 30, 45, 60, or 75 min. Cells were pelleted at 200 × g for 5 min and resuspended in 1-mL DPBS prior to counting. Equal volumes of cell suspension and 0.4% trypan blue solution (Sigma-Aldrich) were mixed and incubated for 2 min. The solution was applied to a hemacytometer and viable cells were counted using light microscopy. For each treatment time, 3 × 10^5 cells were counted (dilution factor for trypan blue) and the average value was obtained. Cell viability was calculated as the ratio of viable cells upon heat shock (15–75 min) to viable cells of control (0 min).

**Total RNA isolation and RT-qPCR.** K562 or Raji B (CDK9<sup>−/−</sup>) cells were treated as above for 0–75 min. For each time point, RNA was isolated with QiAzoL (Qiagen) according to the manufacturer’s instructions. For reverse transcription (RT), random hexamer primers (5′-d(NN)N(NN)N)-3′, N = G, A, T, or C) were used according to the manufacturer’s instructions. Briefly, 1 µg of RNase-treated RNA, random hexamer primers (final concentration of 200 ng/µL), and 5 × Maxima RT buffer (Thermo Fisher Scientific) were added in the RT reaction (RT was substituted with water). The (−/−)RT reactions were incubated in a PCR cycler at 25 °C for 10 min, 50 °C for 30 min, and 85 °C for 5 min. Primers for quantitative PCR (qPCR) were designed by using the Primer3 v.0.4.0<sup>68</sup>. Primer specificity (single product peak) was validated by melting profiles. Primer sequences, length, annealing temperature, amplicon length, and position on target are reported in Supplementary Table 3. cDNAs (50 ng) were amplified with SYBR® Select Master Mix (Thermo Fisher Scientific) according to the manufacturer’s instructions with a final primer concentration of 400 nM. PCR reactions were run in 96-well optical plates sealed with specific adhesive cover on a QPOWER 2.0/2.2 instrument (Analytik Jena AG). The following thermal cycling conditions were used (SYBR Select Master Mix reference, standard cycling mode): 50 °C for 2 min, 95 °C for 2 min, 40 cycles of 95 °C for 15 s, and 60 °C for 1 min. Three synthetic RNA spike-ins were used for normalization. The Δ(ΔCt) method was applied to calculate the normalized target gene expression fold change. Primer sequences, length, and melting temperature, amplicon length, and position on target are reported in Supplementary Table 3. cDNAs (50 ng) were amplified with SYBR® Select Master Mix (Thermo Fisher Scientific) according to the manufacturer’s instructions with a final primer concentration of 400 nM. PCR reactions were run in 96-well optical plates sealed with specific adhesive cover on a QPOWER 2.0/2.2 instrument (Analytik Jena AG). The following thermal cycling conditions were used (SYBR Select Master Mix reference, standard cycling mode): 50 °C for 2 min, 95 °C for 2 min, 40 cycles of 95 °C for 15 s, and 60 °C for 1 min. Three synthetic RNA spike-ins were used for normalization. The Δ(ΔCt) method was applied to calculate the normalized target gene expression fold change. Primer sequences, length, and melting temperature, amplicon length, and position on target are reported in Supplementary Table 3. cDNAs (50 ng) were amplified with SYBR® Select Master Mix (Thermo Fisher Scientific) according to the manufacturer’s instructions with a final primer concentration of 400 nM. PCR reactions were run in 96-well optical plates sealed with specific adhesive cover on a QPOWER 2.0/2.2 instrument (Analytik Jena AG). The following thermal cycling conditions were used (SYBR Select Master Mix reference, standard cycling mode): 50 °C for 2 min, 95 °C for 2 min, 40 cycles of 95 °C for 15 s, and 60 °C for 1 min. Three synthetic RNA spike-ins were used for normalization. The Δ(ΔCt) method was applied to calculate the normalized target gene expression fold change. Primer sequences, length, and melting temperature, amplicon length, and position on target are reported in Supplementary Table 3. cDNAs (50 ng) were amplified with SYBR® Select Master Mix (Thermo Fisher Scientific) according to the manufacturer’s instructions with a final primer concentration of 400 nM. PCR reactions were run in 96-well optical plates sealed with specific adhesive cover on a QPOWER 2.0/2.2 instrument (Analytik Jena AG). The following thermal cycling conditions were used (SYBR Select Master Mix reference, standard cycling mode): 50 °C for 2 min, 95 °C for 2 min, 40 cycles of 95 °C for 15 s, and 60 °C for 1 min. Three synthetic RNA spike-ins were used for normalization. The Δ(ΔCt) method was applied to calculate the normalized target gene expression fold change. Primer sequences, length, and melting temperature, amplicon length, and position on target are reported in Supplementary Table 3. cDNAs (50 ng) were amplified with SYBR® Select Master Mix (Thermo Fisher Scientific) according to the manufacturer’s instructions with a final primer concentration of 400 nM. PCR reactions were run in 96-well optical plates sealed with specific adhesive cover on a QPOWER 2.0/2.2 instrument (Analytik Jena AG). The following thermal cycling conditions were used (SYBR Select Master Mix reference, standard cycling mode): 50 °C for 2 min, 95 °C for 2 min, 40 cycles of 95 °C for 15 s, and 60 °C for 1 min. Three synthetic RNA spike-ins were used for normalization. The Δ(ΔCt) method was applied to calculate the normalized target gene expression fold change.
GRO-cap TSS refinement of TUs (cTUs, K562). For all TUs i, the GRO-cap refined tSS was determined as the closest nonzero GRO-cap signal in a window of 300 bp around the start of the TUs. Note that all TUs without an assigned GRO-cap site were not used. It was recently shown that upon 1 h of heat shock the TSS architecture remains mostly unchanged. Thus, we assume changes of the TSS architecture upon 30 min of heat shock to be insignificant.

Transcript sorting (K562 and Raji). We sorted each gene (cTU for K562, TU for Raji) into one of the following seven classes: eRNA, sincRNA, asRNA, conRNA, uaRNA, lincRNA, and mRNA. First, (c)TUs reciprocally overlapping by at least 50% with a validated GENCODE mRNA or lincRNA (version 22) on the same strand were classified as mRNAs and lincRNAs. (c)TUs reciprocally overlapping by less than 50% with a validated GENCODE mRNA or lincRNA (version 22) on the same strand were not classified. Next, (c)TUs located on the opposite strand of either a mRNA or lincRNA were classified as asRNA if the TSS was located >1 kb downstream of the sense TSS on the opposite strand, or as conRNA if its TSS was located <1 kb upstream of the sense TSS, and as conRNA if its TSS was located downstream of the sense TSS on the opposite strand, as uaRNA if its TSS was located <1 kb upstream of the sense TSS, and as conRNA if its TSS was located <1 kb downstream of the sense TSS on the opposite strand. For K562, each of the remaining cTUs was classified as sincRNA. Every ncRNA (sincRNA, asRNA, conRNA, or uaRNA) was reclassified as RNA if its TSS fell into a K562 enhancer state.

Calculation of the number of transcribed bases. Of all sequenced fragments, only those were kept that exhibited a positive inner mate distance. The number of transcribed bases (tb) or read counts (kj) for all features (c)TUs, constitutive exons, or RefSeq-TUs were normalized and corrected for antisense bias cR, sequencing depth η, and cross-contamination rate ϵ (K562) as follows using the parameters calculated as described above. Note that cross-contamination rate estimates for TT-seq in Raji were very low and were thus not corrected for.

Antisense bias correction. The real number of read counts or coverage sR of transcribed unit i in sample j was calculated as

\[ sR = \frac{S} {1 - cR} \]

where \( S \) and \( A \) are the observed numbers of read counts or coverage on the sense and antisense strand.

Sequencing depth and cross-contamination correction. The antisense bias corrected read counts or coverage sR of transcribed unit i in sample j was normalized for sequencing depth and cross-contamination as

\[ s = \frac{t_{\text{seq}} - f_{\text{incRNA}} \cdot t_{\text{seq}}}{1 - \epsilon} \]

where \( f_{\text{incRNA}} \) is the fraction of the TUs that are not transcribed.

mNET-seq. Two biological replicates of reactions including Empigen BB detergent treatment during IP were performed essentially as described.

Supplementary Table 1 for an overview of experimental conditions and biological replicates. Briefly, cells were kept at optimal growth conditions (Ctrl) or subjected to heat shock at 42 °C as described above for 15 min (HS15) or 30 min (HS30). Experiments were performed using 1.0 × 10^6 K562 cells per biological replicate. Per reaction, biochemical fractionations of K562 cells were performed as described.

All buffers were freshly prepared and complemented with Protease Inhibitor Cocktail (Sigma-Aldrich) and PhosSTOP (Roche). Isolated chromatin was digested with 0.5 U micrococcal nuclease (MNase) (NEB) at 37 °C and 1400 r.p.m. in a Thermomixer (Eppendorf) for 2 min. To inactivate MNase, EGTa (Bioworld) was added to a final concentration of 25 mM. Digested chromatin was collected by centrifugation at 4 °C and 16,000 × g for 5 min. The supernatant was diluted eightfold with IP buffer containing 50 mM Tris-HCl pH 7.4, 150 mM NaCl, 0.05% v/v NP-40, and 1% v/v Empigen BB (−30% active substance, Sigma-Aldrich). For IP, 30 μg of antibody targeting total Pol II, i.e., hRPB1 (phosphorylated and unphosphorylated) CTD (MAB0601; BIORAD), was conjugated to Dynabeads M-280 Sheep Anti-Mouse IgG (Thermo Fisher Scientific) (Supplementary Table 4). The IP was performed on a rotating wheel at 4 °C for 1 h. The beads were washed six times with IP buffer (50 mM Tris-HCl pH 7.5, 150 mM NaCl, 0.05% v/v NP-40, and 1% Empigen BB) and once with 500 μL of PNK buffer containing 1 × T4 polynucleotide kinase (PNK) buffer (NEB) and 0.1% v/v Tween-20 (Sigma-Aldrich). Beads were incubated in 100 μL of PKN reaction mix containing 1 × PKN buffer, 0.1% v/v Tween-20, 1 mM ATP, and T4 PKN 3’ phosphatase minus (NEB) at 37 °C for 10 min. Beads were washed once with IP buffer. RNA was extracted with TRIzol reagent (Thermo Fisher Scientific), precipitated in ethanol, and resolved on a 6% denaturing PAGE containing 7 M urea for size purification.

Promoter- and gene body-directed antisense RNAs were isolated from the gel by the crush-and-soak method using elution buffer (1 M NaOAc, 1 mM EDTA), and precipitated in ethanol. RNA libraries were prepared for the TruSeq Small RNA Library Kit (Illumina), size-selected, and enriched for library fragment sizes of 25–110 nt. The gel fragment was cut between the two tracking dyes, eluted from the gel by the crush- and-soak method using elution buffer (1 M NaOAc, 1 mM EDTA), and precipitated in ethanol. RNA libraries were prepared according to the TruSeq Small RNA Library Kit (Illumina) and sequenced in read 1. For final size selection of the amplified library, 4% E: Gel High-Resolution Agarose Gels (Invitrogen) were used. The size-selected fragments were analyzed on a Fragment Analyzer (Agilent) before clustering and sequencing on a NEXSeq 550 (Illumina) in paired-end mode with 75bp read length.

mNET-seq data preprocessing. Paired-end 75 bp reads with additional six bases of overlap were obtained for all features (see the same features as in Supplementary Table 1). Reads were demultiplexed, trimmed for adapter content with cutadapters (~0.1 - 0.25 - a TGAATTCCTCGG - A GATCGTCGGACT), and mapped with STAR 2.3.07 to the hg20/hg38 (GRCh38) genome assembly (Human Genome Reference Consortium). Samtools was used to quality filter SAM files, whereby alignments with MAPQ smaller than 7 (− q) were skipped and only proper pairs (− F2) were selected. Further data processing was carried out using the Bioconductor environment. Antisense bias (ratio of spurious reads originating from the opposite strand introduced by the RT reactions) was determined using positions in regions without antisense annotation with a coverage of at least 100 according to RefSeq-TUs (UCSC Refseq GRC38). Coverage tracks for further analysis were restricted to the last nucleotide incorporated by the Pol in the aligned mNET-seq reads.

mNET-seq data normalization. We first identified a subgroup of RefSeq-TUs with unchanged behavior over the response to heat shock in the spike-ins normalized TT-seq data via k-means clustering. On the resulting 3416 RefSeq-TUs i, size factors for each sample j were determined as

\[ sR = \frac{m} {\rho_j} \]

where \( m \) denotes the total number of antisense corrected mNET-seq samples (\( \rho_j \)). This formula has been adapted and was used to correct for library size and sequencing depth variations.

Detection of pause sites. For all expressed (c)TUs or RefSeq-TUs (excluding 10 kbp in length with one unique TSS given all RefSeq annotated isoforms (UCSC Refseq GRCh38)) the pause site \( n^* \) was calculated for all bases \( m \) in a window of 350 bp downstream of the GRO-cap refined TSS and in a window from the TSS to the end of the first exon (excluding the last five bases) for RefSeq-TUs via maximizing the function

\[ \rho_j = \max_{m} m^* \]

where \( m^* \) needed to exceed five times the median of the signal strength of \( m^* \) for all nonnegative antisense corrected mNET-seq coverage values. In order to maximize the chances of finding the most likely pause site, two replicate tracks were constructed by taking the maximum of each nucleotide over the first and second half of the treatment during IP. We defined the pause site at the active site based on structural information. The RNA-DNA hybrid within the paused Pol is in the tilted state that hinders nucleotide addition at the active site.
Thus, the subsequent nucleotide is not added yet. We defined the pause site to be in the position with the "posttranslocated" RNA rather than with the 'pre-translocated' DNA. In conclusion, the pause site was calculated as $n^* = m^* + 1$, where $m^*$ is the argument that maximizes $p_i$. For K562, this resulted in 10363 expressed, non-ambiguously classified RNAs (604 eRNA, 471 asRNA, 1314 sincRNA, 965 uaRNA, 445 conRNA, 209 lincRNA, and 6355 mRNA). For Raji, this resulted in 8145 expressed, non-ambiguously classified RNAs (501 eRNA, 318 asRNA, 500 sincRNA, 461 uaRNA, 253 conRNA, 145 lincRNA, and 5967 mRNA).

**Molecular weight conversions.** The known sequence and mixture of the utilized spike-ins allow to calculate a conversion factor to RNA amount per cell $[\text{cell}^{-1}]$ given their molecular weight assuming perfect RNA extraction. The number of spike-in molecules per cell N $[\text{cell}^{-1}]$ was calculated as

$$\mathbb{N} = \frac{\text{mRNA}}{M_{\text{RNA}}},$$

with the mass $\text{m} = 25 \times 10^{-9} \text{g} / \text{per spike-in},$ the number of cells $n (3.8 \times 10^7$ for K562, $3.4 \times 10^7$ for Raji), the Avogadro constant $N_A = 6,02214085774 \times 10^{23}$ mol$^{-1}$ and molar mass (molecular weight of the spike-ins) $M_{\text{g} \cdot \text{mol}^{-1}}$ calculated as

$$M = A_k \times 329.2 + (1 - \tau) \times U_k \times 306.2 + C_k \times 305.2 + G_k \times 345.2 + \frac{\tau \times U_k \times 322.26 + 159 \times \tau \times U_k \times 322.26 + 159}{322.26}$$

where $A_k$, $U_k$, $C_k$, and $G_k$ are the number of each respective nucleotide within each spike-in-polyadenylate. $\tau$ is set to 0.1 in case of a labeled spike-in and 0 otherwise ($\tau \cdot U_k$ corresponds to the number of 4sU nucleotides, 4sU). The addition of 159 to the molecular weight considers the molecular weight of a 5' triphosphate. Provided the above the conversion factor to RNA amount per cell $[\text{cell}^{-1}]$ can be calculated

$$\kappa = \text{mean} \left( \frac{\text{mRNA}}{\text{cell}^{-1}} \right)$$

for all labeled spike-in species $i$ with length $L_i$. Note that imperfect RNA extraction efficiency would lead to an underestimation of cellular labeled RNA in comparison to the number of added spike-ins and thus to an underestimation of initiation frequencies. In case of a strong underestimation, however, the real initiation frequencies would lie above the pause-initiation limit, which is theoretically impossible. Thus, we assume this effect to be insignificant.

**Estimation of productive initiation frequency I.** The antisense bias corrected number of transcribed bases $\text{th}^{\text{emission}}_{\text{cTU}}$ was calculated on all cTU for treatment (42 °C, or CDK9 inhibition), and control (37 °C, or solvent) or expressed RepSeq-TUs (exceeding 10 kb in length with one unique TSS given all RepSeq annotated isoforms (UCSC RepSeq GRCh38)). For each (c)TU or RefSeq-TU the productive initiation frequency $\mathbb{I}_{\text{cTU}}$ (cell$^{-1}$ min$^{-1}$), which corresponds to the pause release rate, was calculated as

$$\mathbb{I}_{\text{cTU}} = \frac{\text{mRNA}}{M_{\text{RNA}}} \left( \frac{\text{mRNA}}{\text{cell}^{-1}} \right)$$

with labeling duration $t = 5$ [min] and length $L_i$. Note that for RepSeq-TUs, $\text{th}^{\text{emission}}_{\text{cTU}}$ and $L_i$ were restricted to regions of nonfirst constitutive exons (exonic bases common to all isoforms) located in the first 25 kbp. Given the 15- and 30-min heat shock treatment, we expect only the first 35 kbp to be significantly affected by changes in initiation frequency assuming an average elongation velocity of 2.4 kbp min$^{-1}$ 28, 29. In addition, changes in splicing rate upon heat shock treatment 27, 28 should not influence constitutive exonic regions. This is to ensure, not to be biased by alternative splicing.

**Estimation of pause duration d.** For all cTUs for 15 and 30 min heat shock treated (42 °C), and control (37 °C) or expressed RepSeq-TUs (exceeding 10 kb in length with one unique TSS given all RepSeq annotated isoforms (UCSC RepSeq GRCh38)) the pause duration $\mathbb{d}_{\text{cTU}}$ (min) was calculated as the residing time of the Pol in a window $i +/− 100$ bases around the pause site (see above) as

$$\mathbb{d}_{\text{cTU}} = \sum_{i = i - 100}^{i + 100} \frac{\text{mRNA}}{M_{\text{RNA}}} \times \text{mean} \left( \frac{\text{th}^{\text{cTU}}_{\text{cTU}}}{\text{th}^{\text{emission}}_{\text{cTU}}} \right)$$

with pause release rate $I_i$ and the number of polymerases $p_{\text{em}}$ (antisense bias corrected mNET-seq coverage values) in a window $i +/− 100$ bases around the pause site. For pause sites less than 100 bp downstream of the TSS the first 200 bp of the cTU were considered. Note that the right part of the formula is restricted to mNET-seq instances above the 50% quantile for robustness and adjusts $d_{\text{cTU}}$ to an absolute scale by comparing the heat shock response derived elongation velocities $\nu$ with those derived from combining mNET-seq and TQ-seq data in the response window [200 bp, $\nu(t − t_i)$]. The productive initiation frequency represents the "true" initiation frequency if the fraction of Pol II terminating within the pause window is insignificant (unknown fraction of early termination). Note that the pause duration $d_{\text{cTU}}$ obtained in this way reflects the effective pause between two initiation events that successfully lead to productive elongation of a transcript and thus the relevant transcriptional outcome. Thus, our model is independent of the exact mechanism at the promoter-proximal pause site, may it be pausing or premature termination.

**Calculation of response ratios (for calibration of d).** For each condition $j$ (control or heat shock 15 min) the antisense bias corrected number of transcribed bases $\text{th}^{\text{cTU}}_{\text{cTU}}$ was calculated on all expressed RepSeq-TUs $i$ (exceeding 35 kbp in length with one unique TSS given all RepSeq annotated isoforms (UCSC RepSeq GRCh38)). Response ratios were calculated for a window from the TSS to 10 kbp downstream (excluding the first 200 bp) for each RepSeq-TU $i$ as

$$r_i = \frac{\text{th}^{\text{cTU}}_{\text{heat shock}}}{\text{th}^{\text{cTU}}_{\text{control}}}$$

where negative values were set to 0 and values above 1 were set to 1.

**Estimation of elongation velocity (for calibration of d).** For each condition $j$ (control or heat shock 15 min) the antisense bias corrected number of transcribed bases $\text{th}^{\text{cTU}}_{\text{cTU}}$ was calculated on all expressed RepSeq-TUs $i$ (exceeding 35 kbp in length with one unique TSS given all RepSeq annotated isoforms (UCSC RepSeq GRCh38)), excluding the first 200 bp. All TUs were truncated by 5 kbp in length from the 5' end prior to calculation to avoid influence of some alterations in signal around the 5' site after heat shock. For each TU with $\nu_i > 0.1$ the elongation velocity $\nu_i$ [kbp min$^{-1}$] was calculated as

$$\nu_i = \frac{\text{th}^{\text{cTU}}_{\text{heat shock}}}{\text{th}^{\text{emission}}_{\text{cTU}} \times 500 \times (t − t_i)}$$

with heat shock treatment duration $t = 15$ [min] and labeling duration $t = 5$ [min].

**Pause-initiation limit.** The previously derived inequality from 27 states that new initiation events into productive elongation are limited by the velocity of the polymerase in the promoter-proximal region and that steric hindrance occurs at distance of less than 50 bp between the active sites of the initiating Pol II and the paused Pol II 35, 36. Given the calculations of pause duration $d_{\text{cTU}}$ and (productive) initiation frequency $\mathbb{I}_{\text{cTU}}$ above, we can reformulate this inequality to

$$\frac{200 \text{ [bp]}}{d_{\text{cTU}} \times \mathbb{I}_{\text{cTU}}} \geq 50 \text{ [bp]} \text{ min}^{-1}$$

with 200 [bp] being the above defined pause window.

**Prediction of RNA secondary structure (MFE).** The gene-wise mean minimum free energy (MFE) for a window of $[−15,−65]$ bp upstream of the pause site was calculated from subsequent MFE estimates of 13-bp RNA fragments tiling the respective area using RNAfold from the ViennaRNA package 39.

**HSF1 driven enhancers and promoters.** cTUs were classified as HSF1 driven, if a HSF1 binding site was found in a window of 1500 bp upstream to 500 bp downstream of the TSS based on HSF1 binding events (peak calls) that were determined in heat shock conditions of cycling K562 cells (Vihervaara et al. 35, data availability: GSE43579).

**Reporting summary.** Further information on research design is available in the Nature Research Reporting Summary linked to this article.

**Data availability.** The data that support the findings of this study are available from the corresponding author upon reasonable request. The complete set of mNET-seq, TT-seq, and RNA-seq sequencing data and processed files generated for this study was deposited in the GEO database (http://www.ncbi.nlm.nih.gov/geo) under accession code GSE123980. A list of all publicly available datasets and the corresponding accession codes used in this study is provided in Supplementary Table 5. The source data underlying Supplementary Fig. 3 (RT-qPCR, cell counts) are provided as a Source Data file.

**Code availability.** Computational analyses have been performed using R/Bioconductor. Custom scripts can be made available upon request. A detailed description of the bioinformatic workflow used to analyze TT-seq/RNA-seq data has been deposited in the bioRxiv preprint server 39.

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Author contributions
S.G. conceived and carried out all experiments and contributed to bioinformatics analysis. B.S. designed and carried out all bioinformatics analysis. B.S. and P.C. designed and supervised research. S.G., B.S. and P.C. prepared the manuscript.

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