The Implementation of Integrated Management of Children Illness in Primary Health Community in Yogyakarta, Indonesia

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Abstract

BACKGROUND: The mortality rate for infants and toddlers aged 12–59 months in Yogyakarta has shown a fluctuating trend between 2008 and 2014. To reduce infant and toddler mortality rates, the Yogyakarta city government has made some efforts to implement integrated management of children illness (IMCI). Thus, it can be said that one of the successful actions of the government in reducing mortality and morbidity of infants and toddlers is determined by optimizing the role of IMCI in the primary health community (PHC) as the vanguard in public health services. The results of the preliminary study found that all PHCs in the cities of Bantul and Yogyakarta had implemented IMCI, although there were no data related to how the inputs, processes, and outputs in the implementation of the IMCI were.

AIM: This study aims to determine the implementation of IMCI related to its inputs, processes, and outputs at PHC in Bantul and Yogyakarta City.

METHODS: This research method used descriptive research.

RESULTS: Based on previous study results, in 2019, the average health center had fulfilled the “output” activities regarding 60% of toddler visits carrying out IMCI.

CONCLUSION: It indicated that some health centers had implemented the IMCI program optimally.

Introduction

The infant mortality rate in Bantul has shown a fluctuating trend between 2012 and 2017. Based on the data obtained from Bantul’s health profile in 2018, the year 2017 saw a rise of birth, accounting for 8.47/1000 live births compared to 2016 with 7.65/1000 live births (Health Profile of Bantul Regency, 2018). The cases of infant mortality in Bantul Regency in 2017 reached 108 cases, with the highest infant mortality occurring in PHC Jetis II and Sedayu II area. Furthermore, infant mortality caused by low birth weight reached 22 cases, while the mortality due to congenital abnormalities reached 20 cases. On the other hand, the mortality cases of under-5-year-old children’s deaths in 2017 reached 115 people, with the largest number’s deaths in PHC Jetis 2, which reached 10 people [1].

Sustainable development goals (SDGs) or objective of development of sustainable are often referred to as the agenda of development of global scope, which is more extensive than the Millennium Development Goals or Objectives Development of the Millennium ended in 2015. SDGs aim to ensure a healthy life and improve well-being for all populations of all ages by improving reproductive, maternal, and child health; ending or stopping the epidemic of major infectious diseases; reducing the disease which is not contagious and are caused by the environment; achieving universal health coverage; and ensuring access to drugs and vaccines are safe, affordable, and effective for all [2].

According to the World Health Organization in 2005, integrated management of children illness (IMCI) is an integrated approach to children’s health that focuses on all children’s welfare. IMCI aims to reduce death, disease, and disability and improve the growth and development that is good for under 5-year-old children. IMCI includes elements of preventive and curative carried out by the family and society as well as by the health facilitators.

The government, especially the Ministry of the Health Republic of Indonesia, has continued improving the quality and scope of service IMCI improvement in the health center with various kinds of strategies that lead to the improvement of the quality human resources, improvement of management services, and the evaluation of the health service with the IMCI approach. In fact, there is a difference in the quality and scope of IMCI in every health center in each region.
The previous study from the department of health of Bantul and Yogyakarta showed that all of the health centers in Bantul and Yogyakarta had implemented the IMCI program, but the input, process, and output activities had not yet been completed. It brings us to find out more about implementing the IMCI in Bantul and Yogyakarta health centers.

Methods

This research was conducted from December 2018 until May 2019. It was descriptive research that aimed to determine the implementation of IMCI Health Center in Yogyakarta and Bantul, which involved seven health centers in Yogyakarta and seven health centers Bantul selected randomly. This study had ethical clearance from Health and Medicine Faculty University Muhammadiyah of Yogyakarta with number 067/EC-KEPK FKIK UMY/III/2019.

The data collection used structured sheets/notes and observation sheets divided into three sections, namely, “input,” “process,” and “output” activities data of IMCI implementation in each health center. In fulfilling the sheet/notes, we inquired it directly into the responsible officer for the IMCI program while for the retrieval of “process” data, we used an observation sheet to observe the caring process at the health center 5 times, which consisted of assessment and classification using IMCI form; treatment measuring based on IMCI assessment and classification; counseling; referral or follow-up assessment. We took the IMCI visit service report documentation in each health center every month to capture the “output” data. The data were analyzed by univariate analysis using a computer, and the tabulation was derived based on the number of frequency and percentage.

Table 1: The public health community list which becomes the research’s subject

| Yogyakarta City     | Bantul |
|---------------------|--------|
| Ngampilan Kasihan I| Pakualaman |
| Jetis I             | Jetis I |
| Gondokusuman II     | Umbulharjo I |
| Kotagede II         | Pardakan I |
| Danurejan I         | Banguntapan II |
| Pakualaman I        | Krolek |

Results

The resources were the major factor in program implementation. If the resources are less or not appropriate, the program cannot run effectively [3]. The human resources support, then, is necessary to support the implementation of qualified IMCI in PHC. To gain the qualified human resources, the human resources officers should receive training intending to build the professional officers in doing the IMCI health center service [4]. The training of IMCI of IMCI's officers will provide them information about serving sick infants. In this training, each of the officers will get cognitive and psychomotor knowledge. In addition, to complete the program, it is necessary for the program developer to gain the financial support to carry out the health service effort, which aims at operational funds, facilities, infrastructure, and the IMCI training program [4], [5].

Subsequently, the IMCI training aims to teach the health service human resources such as nurses, midwives, doctors, nutritionists, and other health service officers about the management process in handling sick infants. IMCI training can also improve the officers' knowledge and skills, primarily to assess and classify the infants' and toddlers' disease [4], [5].

Many health centers stated that the number of health officers, which consisted of general practitioners and nurses, especially in the IMCI section, still lacked as there was a disparity in the number of patients and the trained officers. In addition, the implementation of the IMCI should take into account a whole-body condition checking. It means that the IMCI implementation should be supported by the trained officers and the leadership capability of the IMCI's head program [6].

Furthermore, to complete the program, funding supports are needed. However, the IMCI implementation in each PHC in Yogyakarta has not been supported by the department of health of Yogyakarta as every health center currently running the IMCI program was expected to find their funding supports themselves. According to this case, Muninjaya stated that operational funds should support the staff's program activities. These funds could be allocated for the cost of field visits, maintenance, and equipment purchase to support the program activities. The lack of support from the department of health of Yogyakarta then becomes one of the factors of funding crisis of IMCI program in every health center, which leads to the obstacle of the implementation of IMCI [7].

Based on the results of the study, it could be seen that almost PHC had the watch for calculating the heart rate and scales for babies. Meanwhile, there were only two health centers which had spoons glasses to place boiled water (oral rehydration therapy corners) since the availability of places, while the infusion sets,
needles, and syringes, gauze, pipe stomach, and tool suction lancers were mostly not available in the IMCI’s room. Rather, it was at the IGD (emergency room). Furthermore, the tool grinding drugs were only available in the pharmacy room. This lack of infrastructure then led the IMCI’s program to run in not optimal progress [8].

Table 3: The input distribution (for facilities) of IMCI service in the primary health centers of Yogyakarta (n = 7) and Bantul (n = 7)

| Input                             | Yogyakarta | Bantul |
|----------------------------------|------------|--------|
|                                  | Percentage | Percentage |
|                                  | Available  | Not available |
|                                 | Available  | Not available |
| Watch for calculating the heart rate | 100.0 100.0 95.7 95.7 | 14.3 14.3 |
| Tensiometer and child cuffs       | 57.1 42.9 57.1 42.9 | 85.7 85.7 |
| Spoon, glass, and teapot for boiled water (used in ORS corner) | 25.6 74.4 25.6 74.4 | 28.6 28.6 |
| Infuse set with wing needles      | 42.9 57.1 71.4 71.4 | 28.6 28.6 |
| Number 23 and 25                  | 57.1 42.9 100 0 | 0 0 |
| Syringe and syringe size 1 ml     | 100 0 100 0 | 0 0 |
| Gauze or cotton                   | 42.9 57.1 100 0 | 0 0 |
| Gastric pipe                      | 30 70 28.6 71.4 | 71.4 28.6 |
| Pounding drugs stuffs             | 42.9 57.1 71.4 71.4 | 28.6 28.6 |
| Sucking ladders stuffs            | 25.6 71.4 42.9 57.1 | 0 0 |

Subsequently, other problems encountered on the IMCI’s infrastructure fulfillment were the lack of adequate space for the IMCI’s implementation. It was because the IMCI program, during its implementation, had joined the KIA room and general section. Furthermore, the IMCI service was frequently hampered by the infrastructure’s unavailability [4].

Moreover, the research showed that seven health centers had already been met with the equipment needed for IMCI, which was based on IMCI module 7 guidelines. However, some tools were not available in many health centers, such as spoons, cups, and teapots, to place boiled water (used in oral rehydration therapy corners). There were only two health centers (28.6%) that had the complete equipment.

Table 4: The results of evaluation of IMCI service process in the health centers of Yogyakarta (n = 7)

| Community health center | Percentage |
|-------------------------|------------|
|                        | 1 2 3 4    |
| Danurejan II           | 100 100 20 0 |
| Gondokusuman II        | 100 100 60 0 |
| Jatis                  | 100 100 100 40 |
| Kotagede II            | 100 100 40 0 |
| Ngampilan              | 100 100 100 60 |
| Pakualaman             | 100 100 100 0 |
| Umbulharjo I           | 100 100 40 0 |
| Mean                   | 100 100 65.7 14.2 |

The oral rehydration therapy corner should be available in the health center, especially in the waiting room, as it could be used as the observation center for diarrhea sufferers. The ORS corner was expected to increase the society and the officers’ trust for the diarrhea patients’ prosecution, especially by oral rehydration [8], [9].

The health center could provide a particular room that could be used as an active rehydration oral corner. The officers could promote oral rehydration to the mothers and the patient’s family. When doing promotions, the officers could also explain how to prepare oral rehydration and sufficient consumption for the patients [8], [9].

Information

1. Assessment and classification using the IMCI form
2. Treatment measures based on the assessment and classification of IMCI

Table 5: The results of evaluation of IMCI service process in the PHC of Bantul (n = 7)

| Community health center | Yogyakarta | Bantul |
|-------------------------|------------|--------|
|                         | Percentage | Percentage |
|                         | Available  | Not available |
|                         | Available  | Not available |
| Kasihan I               | 100.0 100.0 0.0 0.0 | 0.0 0.0 |
| Sewon II                | 0.0 0.0 100.0 100.0 | 0.0 0.0 |
| Jatis                   | 100.0 100.0 0.0 0.0 | 0.0 0.0 |
| Pakualaman              | 60.0 40.0 60.0 40.0 | 0.0 0.0 |
| Banguntapan II          | 100.0 100.0 0.0 0.0 | 0.0 0.0 |

Table 6: The mean of IMCI service output per month in PHC Yogyakarta (n = 7) and Bantul (n = 7)

| Community health center | 1 2 3 4 |
|-------------------------|--------|
| Kasihan I               | 100.0 100.0 0.0 0.0 |
| No                      | 0.0 0.0 100.0 100.0 |
| Sewon II                | 0.0 0.0 100.0 100.0 |
| Jatis                   | 0.0 0.0 100.0 100.0 |
| Pakualaman              | 60.0 40.0 60.0 40.0 |
| Banguntapan II          | 100.0 100.0 0.0 0.0 |
| No                      | 0.0 0.0 100.0 100.0 |

Discussion

This research, subsequently, also showed that some health centers in Yogyakarta had been carrying out a program of IMCI based on IMCI module 7. However, PHC had not been carrying out a program of IMCI coherently with those guidelines. On the IMCI process, many programs should be passed, including assessment and classification using the IMCI form, decisive action treatment based on assessment and classification of IMCI, counseling stage based on IMCI.
procedure, and referral or assessment following the plan of treatment in IMCI [9], [10].

The implementation of the referral, which did not go perfectly, could occur by several possibilities such as the lack of human resource availability [3] and the infrastructure for the prosecution of sick infants/toddlers [4], [11].

Moreover, based on the previous study results, in 2019, the average health center had fulfilled the “output” activities regarding 60% of toddler visits carrying out IMCI. It indicated that some health centers had implemented the IMCI program optimally.

Conclusion

In general, 100% of the health centers had had IMCI officers. However, almost 100% of the health center did not have funds allocated for IMCI implementation. Moreover, some health centers had fulfilled the facilities and infrastructure related to IMCI, although they had not been implemented optimally. In addition to that case, IMCI implementation and follow-up stages did not cater to the patient’s needs during the examination. In terms of the IMCI output activities, based on the records, many of PHC had performed IMCI services to more than 60% under-5-year-old children who came to them. The research then suggests that the implementation of IMCI does not require funds allocation. However, the budget is still needed by the department of health of Bantul and Yogyakarta to conduct supervision activities and IMCI officers training due to the limited human resources who have already passed IMCI training.

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