The Role of Gampong Officials in the Implementation of Financial Aid Program of Peumakmu Gampong
(A Study in Gampong Pasi Rawa, Sigli City Sub-district, Pidie Regency)

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Abstract:
Gampong development is an integral part of national development, because gampong is the basis of every national development as a whole, based on the principle of development that was born from the community, planned by the community, implemented and supervised by the community with the aim for the benefit of the community, then the development is more felt of benefits and its meanings. In the implementation of a gampong-based development program, it is very necessary to have a role for gampong officials in implementing it. The development implement with the role of the gampong officials through the Implementation of Financial Aid Program of Peumakmu Gampong in Pasi Rawa, Sigli City Sub-district, Pidie Regency was run well, because from the beginning the gampong officials had adopted community ideas and accommodated them as outlined in the development program. The implementation is also in accordance with applicable procedures as stipulated by the Aceh Provincial Government as the party providing financial aid. The purpose of this research is of course to describe the implementation process of financial aid program of peumakmu gampong, and to analyze the role of gampong officials in the implementation of that program in Pasi Rawa, Sigli City Sub-district, Pidie District. For this reason, the method used in this study is a qualitative method, because it is believed to be able to get representative results. While the data collection techniques that researchers do through observation, interviews and documentation. The results showed that the Implementation Process of financial aid program of peumakmu gampong in Pasi Rawa Gampong, Sigli City Sub-district has been running well and in accordance with the hopes and desires of community members, even though the implementation did not involve women, and was in line with the objectives and implementation instructions. Then with the role of the gampong officials both in the form of mind and in the form of energy provided without expecting financial rewards, it turns out that it can support the programs that are on target, on time, and also on quality, so as to provide convenience in its implementation. These results have positive implications both for the process and for the results of implementing the financial aid program of peumakmu gampong. 

Keywords: gampong; financial aid program; officials

I. Introduction

Each development has its own goals, as well as the development carried out through the financial aid of peumakmu gampong, of course, to have a goal to improve living standards and create a prosperous society physically, mentally and socially, but the approach used in development must always prioritize the process by involving village officials in their implementation. The process approach allows more smooth implementation of development, because of the inherent responsibilities of the gampong officials in the implementation of development.
Implementation of development programs needs to be started by people who know their own life systems best, in this case, of course, *gampong* officials. The need for the role of *gampong* officials in development is very important, because development that is too stressed on the role of government will result in being insensitive to local needs. The involvement of the officials in *gampong* development is a real substance of the form of responsibility embodied by the local community to access the potential of existing resources in their environment. So that the potential of abundant resources can be used as added value for improving the welfare of the community.

Therefore, the government's involvement in the form of providing financial aid of *peumakmu gampong* which is provided in financial form is very supportive of the smooth process in the development itself. In line with the description above, in 2009 the Aceh Government (Governor) issued Decree No. 25 of 2009 concerning *gampong*-based rural social development, known as financial aid program of *peumakmu gampong*. The program is aid given by the Government of Aceh in the context of accelerating *gampong*-based development, poverty reduction, community empowerment, and strengthening the capacity building of *gampong* government.

Financial aid program of *peumakmu gampong* is one of the new strategies of the Government of Aceh in an effort to prosper its people through the lowest level. This is also the implementation of a community development paradigm from top down to a bottom up approach, which is believed to be able to realize equitable and sustainable development. Financial aid program of *peumakmu gampong* aims to equalize the income of the community, open up employment opportunities, reduce the number of poor people in *gampong*, increase independence, community self-help and mutual assistance, while increasing the performance of *gampong* officials. The implementation of financial aid program of *peumakmu gampong* by promoting the principles of transparency, accountability, participatory, responsible, orderly, oriented towards the poor and sustainable.

II. Review of Literature

2.1 Role Theory

The role is basically a part of the erratic tasks and must be carried out by someone who has the capacity about it. According to Selly in Salim (2014) the role or role is "The function or position that the subject or expected to have an organization, in society or in relationship". While Mukti in Salim (2014) the role is "Assessing the behavior of a person or community in accordance with their status. Theorizing the role put forward by Robert in Salim (2014) is related to" Social interaction in the terminology of actors who have a religion in accordance with what is determined by culture ".

The role examined in this study relates to the set of behavior possessed by the *gampong* officials in the implementation of financial aid program of *peumakmu gampong* without expecting payment or rewards, instead of doing so because of part of the responsibilities that are inherent in the position assigned to it.

2.2 Implementation Theory

In simple terms implementation can be interpreted as the implementation or application. In the opinion of Nurdin (2002) "Implementation leads to activities, actions, actions, or the existence of a system mechanism". Implementation is not just an activity, but an activity planned to achieve the objectives of the activity. Thus the implementation is an...
activity to realize the plan into real action in the context of achieving goals. In the opinion of Setiawan (2004) said that "Implementation is the expansion of activities that mutually adjust the process of interaction between goals and actions to achieve them and require an implementing network, an effective bureaucracy".

In the opinion of Hanifah (2002) implementation is "A process for implementing policies into actions in the context of perfecting a program". A plan must be arranged well, and will have value if it can be applied in accordance with the plan, because the concept of implementation in development is related to the supervision process. Therefore, supervision is one of the keys between the planning and implementation and the success of the development process.

2.3 Development Theory

Development can be interpreted as a conscious effort in a series of activities to achieve a change from a bad state to a better condition carried out by a particular community in a country. Siagian in Hikmat (2006) defines development as "An effort or series of planned growth and change efforts that are carried out consciously by a nation, state and government in the effort of fostering the nation". Based on this opinion, then in the concept of development there are two conditions that must be fulfilled namely: there must be a business carried out by the community and the government, carried out consciously, directed and continuously so that the goals of development can be achieved.

Todaro (2000) stated "Development is a multidimensional process that includes changes in social structure, community attitudes, national institutions, as well as increasing economic growth, reducing inequality and eradicating poverty". Based on the definition above can have several implications that: First, Development is not only directed at increasing income, but also on equity. Second, Development must also pay attention to aspects of humanity such as increasing the ability to meet basic needs, the ability to become a whole person, who has self-respect and value and the ability to make various choices in life, of course, without harming others.

According to Gant in Surtono (2001: 31) development objectives have two stages, namely: The first stage, in essence, development aims to eradicate poverty. If this goal has begun to feel the results, the second stage is creating opportunities for citizens to be able to live happily and meet all their needs. To achieve the success of the development, many aspects or things that must be considered include the involvement of the community in development. The development model in the implementation of financial aid program of peumakmu gampong by prioritizing the role of the village apparatus. Such a model emphasizes efforts to develop community capacity in the form of community empowerment. Based on the development model, it can be stated that a project or program can be classified into a participatory development model if the program is managed by the community concerned, not by government officials.

2.4 Financial Aid of Peumakmu Gampong Concept

Based on Aceh’s Governor Regulation Number 25 of 2009 concerning the financial aid program of peumakmu gampong is aid provided by the Government of Aceh in the context of accelerating development, poverty reduction, community empowerment, and strengthening the gampong government. The purpose of providing Financial Aid Program of peumakmu gampong were to:

1. Increase income distribution, employment opportunities and business for the gampong
community.
2. Reducing the number of poor people who are in gampong.
3. Improve the ability of social institutions in the field of planning, implementation and supervision of participatory development in accordance with the potential of the village.
4. Increasing the independence, self-help and community cooperation.
5. Improving the performance of the Government of Aceh, district / city.

The implementation of the financial aid program of peumakmu gampong uses the principles of transparency, accountability, participatory, responsible, orderly, oriented towards the poor and sustainable. In its implementation, all activities are controlled by gampong officials by forming an Implementation Team and accompanied by gampong facilitators. The gampong facilitator is selected from and by the community who will be held accountable to the gampong leader. While the implementation team of financial aid of peumakmu gampong has the task to carry out the financial aid of peumakmu gampong activities, compile reports on financial aid of peumakmu gampong activities, and other finances and submit a report on the implementation accountability.

III. Research Method

In describing the implementation process of financial aid program of peumakmu gampong, and to analyze the role of gampong officials in implementing the financial aid program of peumakmu gampong in gampong Pasi Rawa, Sigli City Sub-district, Pidie Regency, researchers used qualitative methods. According to Nawawi (2013) qualitative methods can be interpreted as "problem solving procedures that are investigated by describing / describing the state of the subject / object of research (a person, institution, and also the community) at the present time based on the facts that appear or as they are". This qualitative research was conducted on natural conditions in multiplying the contribution of gampong officials both in the form of thought and its role in the form of energy contributed by the gampong development.

To describe all matters related to the role of gampong officials in the implementation of financial aid program of peumakmu gampong, the source of research data consists of primary and secondary data using data collection through observation, interviews with various informants and also a review of various available documentation in Pasi Rawa, Sigli City Sub-district, Pidie Regency. Then the data is analyzed based on opinions expressed by Moleong (2006), namely:
1. Perseverance Observation.
2. Data Triangulation.
3. Discussion with colleagues.

Before all data were analyzed, the researchers also made various focus group discussions with peers and also with officials at the gampong level and also the sub-districts involved in the implementation of financial aid program of peumakmu gampong, so that researchers were not wrong when drawing research conclusions. Researchers also rely heavily on participatory observation in the development process through financial aid of peumakmu gampong budget.
IV. Discussion

Pasi Rawa is one of the areas under Sigli City Sub-district, which is located approximately 100 KM from Aceh Province. This research was conducted in Gampong Pasi Rawa, Sigli City Sub-district, Pidie Regency. Pasi Rawa is one of Gampong in Sigli City, Pidie Regency, which receives financial aid program of peumakmu gampong from the Aceh Provincial Government. The aid is given to accelerate development at the lowest level, namely the gampong. This research was conducted to analyze the implementation process of the Financial Aid Program of peumakmu gampong in Pasi Rawa, Sigli City Sub-district, Pidie Regency. The results showed that the implementation process of financial aid program of peumakmu gampong was carried out by prioritizing the role of the gampong officials to engage the community in the development of gampong from the development program planning process to the implementation, supervision, evaluation and maintenance stages of the development results. Invitations made by gampong officials were made by making announcements in public places and also worship places such as meunasah and also mosques.

The role of gampong officials in inviting the community to be directly involved in the financial aid program of peumakmu gampong is also carried out through the door to door, means that gampong officials invites the community from house to house with the aim that what is made is truly based on the needs of the community not based on the wishes of gampong officials. Then with the contribution of the gampong officials in the implementation process of financial aid program of peumakmu gampong in such a way that with the limited budget provided by the Aceh Provincial Government, the community could build beyond the initial planning compiled together in the agreement document. That was caused by the existence of self-help from the community which was given sincerely thanks to the efforts of the gampong officials in an effort to respect the community by inviting from house to house.

The results of the study showed that village officials had a large role in the implementation of financial aid program of peumakmu gampong, because from the beginning the program had invited and made a scale of program priorities that would be built based on ideas conveyed by the gampong community. And on the other hand because the gampong community felt valued by the invitation from the planning process so that a sense of responsibility was put on them to succeed and care for the results of development. This turned out to have a positive impact not only on the development process, but also on improving community relations because they believed that the implementation of financial aid program of peumakmu gampong was transparent, accountable and more importantly the appreciation of the lower levels of society by way of accommodating all the ideas provided, although they cannot be realized in the development program due to budget constraints, the community feels uneasy because each proposal is included in the list which will later be asked by the community to make their own priority scale which should be prioritized.

Gampong officials in Pasi Rawa, Sigli City has low formal human resources when viewed from the level of education they take, but has other advantages, especially related to religious knowledge that is more deeply mastered so that it can be a role model for the community. It is this superiority that causes the gampong officials to gain the trust of the community. As a gampong officials, they recognize the limitations of their abilities so that they always open discussion rooms and also focus groups of discussion groups, both formally and informally. This was done by the gampong officials so that no community was disgruntled because of their limited human resource capacity in the field of mobilizing the community to contribute to each gampong development program.
In general, the role of the *gampong* officials in the implementation of financial aid program of *peumakmu gampong* has been going well at the research location and is in line with the hopes and desires of community members, as well as in line with the aims and instructions for its implementation. The results of the study also showed that the *gampong* officials was able to move all members of the community so that the role of *gampong* officials contributed to involving the community starting from the planning process, implementation and even to the monitoring and evaluation stage, by promoting collaboration, transparency, honesty and mutual trust, so that accountability of activities related to financial aid program of *peumakmu gampong* there are no issues regarding budget management both at the *gampong* level and at the provincial level. Even at the level of the Province of Aceh, the Gampong Pasi Rawa is included in the category of good management of financial aid program of *peumakmu gampong*.

However, the *gampong* officials of Pasi Rawa also has various weaknesses in carrying out its role, especially related to the ability of very limited devices, so that the implementation of financial aid program of *peumakmu gampong* seems to ignore women or privilege only men. The women seemed not to be involved either when planning or when implementing them. That is because the *gampong* officials is only men, there are no women, so the development program is also based on the ideas of the fathers alone. financial aid program of *peumakmu gampong* rules do not clearly regulate the position of women in the implementation of the Program. With the lack of attention in these activities, even women felt less ownership of the development program even though they enjoyed the results.

Then the results of the study also showed that the role played by the *gampong* officials of Pasi Rawa, Sigli City Sub-district, Pidie Regency caused the program to run smoothly, on time and also on the right quality. The form of the role that is highlighted by *gampong* officials from the results of the study showed that there was a role in the form of thought. The *gampong* officials gave thought contributions to the implementation of financial aid program of *peumakmu gampong* in Gampong Pasi Rawa, Sigli City Sub-district. The thought given relates to the mechanism or technique of its implementation in order to satisfy the community as a whole. The *gampong* officials did not benefit materially from the implementation of the program, but merely received respect as an elder even though they was still a part of their youth because of their sincerity in doing.

Furthermore, there is also a role given by *gampong* officials in the form of personnel in the implementation of financial aid program of *peumakmu gampong*, means that they are willing to carry out activities without expecting a reward. Manpower is provided Free of charge for the realization of a comprehensive *gampong* development, so that in addition to supporting the smooth running of the program, it can also provide convenience in its implementation because *gampong* officials are visibly exhausted in contributing especially the energy they have. The results of the research turned out to have a positive impact on the implementation process of financial aid program of *peumakmu gampong* and the results of the implementation of the program. In this context the *gampong* officials played its role well so as to lead to the success of the program, even though with limited resource capacity and also the absence of tools from women, the development process could not accommodate ideas or ideas from women.
V. Conclusion

Based on the description of the research results and discussion, the following conclusions can be made:

1. The implementation process of financial aid program of peumaknu gampong in Gampong Pasi Rawa, Sigli City Sub-district, Pidie Regency has been run well, although there are still parties such as women who feel that they are not involved in the implementation of financial aid program of peumaknu gampong. Not being involved by women in the program is actually not intentional, but there is still an assumption that happy involvement of women is still considered taboo. But in general the implementation of the program can run well thanks to the role of the gampong officials. Likewise, the process is in accordance with the hopes and desires of community members, as well as in line with the objectives and instructions for its implementation. All community members are involved starting from the planning process, implementation and even through the monitoring and evaluation phase, except for women who seem neglected. However, by promoting cooperation, transparency, honesty and mutual trust, so that in accountability there are no issues regarding budget management both at the gampong level and at the provincial level. The results of the development are also in accordance with the budget spent with the quality obtained or enjoyed by the gampong community.

2. With the role played by gampong officials of Pasi Rawa, Sigli City Sub-district, Pidie Regency, both in the form of the thought and energy in the implementation of financial aid program of peumaknu gampong, besides being able to support the smooth running of the program, it can also facilitate its implementation, so that it has implications. Positive about the process and results of implementing the program. The form of the role is given by the gampong officials without any financial reward obtained, instead due to the position that is determined to them so it is obliged to contribute according to the role. Another positive impact is the strong sense of solidarity between people because there is no party harmed, in fact all parties feel valued through the role of thought carried out by gampong officials of Pasi Rawa, Sigli City Sub-district

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