The Extent and Economic Significance of Cultivated Forage Crops in Developing Countries

Keith Fuglie, Michael Peters and Stefan Burkart

Forage grasses and legumes are the principal source of nutrition for most ruminant livestock in developing countries. Raising yields of forage crops can increase the availability and affordability of livestock products as well as reduce pressure on increasingly scarce land resources by enabling greater herd densities on existing pasture. However, the economic significance of cultivated forage crops in developing countries is not well-understood. We provide estimates of the present area and production value of cultivated forage crops as well as review evidence on the extent of adoption of CGIAR-derived improved varieties of cultivated forage species and their economic impact in developing countries. There are at least 159 million hectares under cultivated forage crops producing yield worth around $63 billion per year (at 2014-2016 prices). Latin America accounts for about 85% of this forage crop area. CGIAR forage breeding programs have developed and helped disseminate improved varieties of *Brachiaria*, *Stylosanthes*, *Vigna unguiculata*, and *Calliandra* spp., which by 2015 had been adopted on over 12 million hectares producing economic benefits of over $5.8 billion/year.

Keywords: variety adoption, research impact, CGIAR, *Brachiaria*, economic value

INTRODUCTION

Forages - largely grasses and legumes - are the principal source of nutrition for most ruminant livestock in developing countries, thus contributing to the supply of nutrient-dense foods like meat and milk as well as products like leather and wool. In addition to using rangelands and native or naturalized pastures for grazing, farmers seed pastures with improved grasses and legumes and cultivate forage crops for e.g., hay, silage and fresh feed. More recently, i.e., during the last 4–5 decades, plant breeders have made important contributions to livestock productivity by developing high yielding forage varieties with tolerances to biotic and abiotic stresses (e.g., Miles et al., 2006; Miles and Hare, 2007; Aguirre et al., 2013; Cardoso et al., 2013; Rao et al., 2016; Hernandez et al., 2017; Abd El-Naby et al., 2019). Raising yields of forage crops can increase the availability and affordability of livestock products as well as reduce pressure on increasingly scarce land resources by enabling greater herd densities on existing pasture. However, the economic significance of cultivated forage crops in developing countries is not well-understood. The (FAO FAOSTAT Food and Agricultural Data), for example, publishes only a few statistics on forage crop area. Lack of basic information on the extent and value of forage crops is a constraint to making informed judgments about the economic potential of forage crop improvement and how forage crops might rank in public and private investment priorities.
The objective of this paper is to review and assess available evidence on the extent and economic significance of cultivated forage crops in developing countries. In particular, we attempt to (i) estimate the present area and production value of cultivated forage crops; and (ii) review evidence on the extent of adoption of CGIAR-derived improved varieties of cultivated forage species and their economic impact. Our geographic focus includes all Latin America and the Caribbean except the southern cone countries of South America (Argentina, Chile, Paraguay and Uruguay), developing countries in Asia except China, Mongolia and North Korea, and Africa.

**METHODOLOGY**

We define “cultivated forage crops” as any grass, legume or food-feed crop species that has been deliberately seeded by farmers to provide grazing and fodder for livestock. In FAO land use statistics, area sown to cultivated forage crops is sometimes classified as permanent pasture and sometimes as cropland. FAO limits “cropland” to areas cultivated at least once every 5 years. Since many forage species are perennials that are only periodically reseeded to reinvigorate their productivity, they don’t always meet the criterion as cropland pasture. In Brazil, for example, “planted pastures” (distinguished from “native pastures” in the Brazilian Agricultural Census) are typically reseeded every 8–10 years (Jank et al., 2014). Thus, FAO defines these areas as part of permanent pasture. For the United States, however, area under alfalfa, clover and other hay and forage crops, which tend to be reseeded every 1–5 years, are considered “cropland pastures” and classified as part of cropland.

In practice it is often difficult to make a sharp distinction between cropland pastures and permanent pastures and perennial cut-and carry forages by this definition. In the U.S. case, for example, an apparent decline of 50 million acres of cropland between the 2007 and 2012 Agricultural Censuses was mostly due to a reclassification of some “cropland pasture” as permanent grassland. FAO estimates that in 2015, New Zealand had 10.7 million hectares of permanent pastures and 0.5 million hectares as cropland, while the USGS GFSAD30 Project, using satellite imagery to measure the extent of global cropland, estimated 8.2 million hectares of cropland for New Zealand—more than 20 times the national estimate (Teluguntla et al., 2017). Much of the land in New Zealand’s pastures was at some time in the past seeded with exotic grasses, and is counted as cropland by GFSAD30 but as permanent pasture by FAO. Similarly, the 2017 Brazilian Agricultural Census identifies 112 million hectares as planted pastures and 47 million hectares as natural pastures. As note above FAO classifies both as part of permanent pasture.

To determine area under cultivated forage crops, we canvas national statistical sources in developing countries and other secondary sources. While the FAO does not regularly publish statistics on forage crops, it has made some effort to collect them, which we obtained. Some national statistical offices also publish estimates of cultivated grasslands and forages, particularly in Latin America. Comprehensive estimates of forage crop yield and value at the national level, however, are quite scarce. For this we rely on limited survey evidence and expert opinion. For countries with no national statistics on forage crops—primarily in Sub-Saharan Africa—we “back out” an estimate of the value of forage crops from surveys of dairy production, an approach developed by Gonzalez et al. (2016). Dairies are a primary user of forage crops. Cows and heifers can be grazed in fields during the growing season and fed cut hay and fresh forage while being milked in stalls and during the off-season. Surveys of dairy farmers reveal how much forage and fodder are fed to cattle and the share of these feed sources in total production costs. Scaling these figures by the quantity of milk produced in mixed crop-livestock systems provides a national-level estimate of the value of forages. The economic impact of improved forage crops has also been assessed by comparing the productivity of dairy cows fed native grasses vs. improved forage varieties (Holmann et al., 2004).

Besides Holmann et al. (2004), there are a limited number of studies that have investigated the adoption and economic impact of improved forage varieties in developing countries. White et al. (2013) provide an extensive review of this evidence for a number of different forage species. We add to this by summarizing evidence from some new studies published since their review, but limit our attention to innovations developed through collaboration between CGIAR international agricultural research centers (principally CIAT—now the Alliance of Bioversity International and CIAT- and ILRI) and national agricultural research programs.

**RESULTS**

Available national statistics on the extent of cultivated forage crops in developing countries are most complete for Latin America. According to estimates compiled from national statistical sources and FAO, Latin America and the Caribbean region has about 137 million hectares in cultivated forage crops, followed by 12 million hectares in South and Southeast Asia, and 6.5 million hectares in Central-West Asia and North Africa (Table 1). The distribution of forage crop area is highly skewed toward Latin America, with Brazil alone accounting for 71% of this area.

Numerous species make up these forages. They include tropical grasses like Brachiaria (now Urochloa) spp. and Panicum maximum (now Megathyrsus maximus) as well as legumes like Stylosanthes spp., Leucaena leucocephala and Vigna unguiculata (cowpea). Brachiaria spp., originally from Africa, is probably the most widely cultivated forage type, accounting for a significant share of the area in Latin America. Trifolium alexandrinum (Egyptian clover or berseem) is the dominant species in Egypt, and alfalfa is widely used in northern Africa. In fact, more than 600 species of grasses are currently used for grazing and feeding livestock (Clayton, 1983). These tropical forages often thrive in poor soils, the legumes being capable of obtaining nitrogen through biological nitrogen fixation (BNF), and provide hay and fodder that is relatively rich in protein and other important nutrients for ruminant livestock. Unharvested biomass and...
TABLE 1 | Statistics on the extent of cultivated forages in developing countries.

| Region                          | Country      | Area in cultivated forage crops (1,000 hectares)* | Source documentation         |
|---------------------------------|--------------|---------------------------------------------------|------------------------------|
| Latin America and Caribbean     | Brazil       | 111,775                                           | Agricultural Census, 2017 (IBGE) |
| Latin America and Caribbean     | Bolivia      | 2,349                                             | National Statistics, 2015 (INE) |
| Latin America and Caribbean     | Colombia     | 8,900                                             | Labarta et al. (2017)         |
| Latin America and Caribbean     | Ecuador      | 4,749                                             | Agricultural Census, 2018 (INEC) |
| Latin America and Caribbean     | Peru         | 400                                               | Labarta et al. (2017)         |
| Latin America and Caribbean     | Costa Rica   | 466                                               | Labarta et al. (2017)         |
| Latin America and Caribbean     | El Salvador  | 77                                                 | National statistics          |
| Latin America and Caribbean     | Guatemala    | 277                                               | National Statistics, 2015 (INE) |
| Latin America and Caribbean     | Honduras     | 652                                               | Labarta et al. (2017)         |
| Latin America and Caribbean     | Mexico       | 5,152                                              | Agricultural Census, 2007 (INEGI) |
| Latin America and Caribbean     | Nicaragua    | 1,353                                              | Labarta et al. (2017)         |
| Latin America and Caribbean     | Panama       | 569                                               | National Statistics, 2011 (INEC) |
| South and Southeast Asia        | Bangladesh   | 16                                                | FAO, Unpublished Statistics   |
| South and Southeast Asia        | India        | 11,500                                             | FAO, Unpublished Statistics   |
| South and Southeast Asia        | Nepal        | 29                                                | FAO FAOSTAT online dataset    |
| South and Southeast Asia        | Pakistan     | 3                                                 | FAO, Unpublished Statistics   |
| South and Southeast Asia        | Myanmar      | 340                                               | FAO, Unpublished Statistics   |
| South and Southeast Asia        | Philippines  | 85                                                 | FAO, Unpublished Statistics   |
| South and Southeast Asia        | Thailand     | 32                                                | FAO, Unpublished Statistics   |
| South and Southeast Asia        | Viet Nam     | 30                                                 | FAO, Unpublished Statistics   |
| Central-West Asia and North Africa | Kyrgyzstan | 4                                                  | FAO FAOSTAT online dataset    |
| Central-West Asia and North Africa | Tajikistan | 126                                               | FAO, Unpublished Statistics   |
| Central-West Asia and North Africa | Turkmenistan | 326                                                | FAO, Unpublished Statistics   |
| Central-West Asia and North Africa | Uzbekistan | 1,020                                              | FAO, Unpublished Statistics   |
| Central-West Asia and North Africa | Armenia | 121                                                | FAO FAOSTAT online dataset    |
| Central-West Asia and North Africa | Azerbaijan | 2,436                                             | FAO FAOSTAT online dataset    |
| Central-West Asia and North Africa | Georgia | 9                                                  | FAO, Unpublished Statistics   |
| Central-West Asia and North Africa | Iran       | 15                                                 | FAO FAOSTAT online dataset    |
| Central-West Asia and North Africa | Iraq    | 91                                                 | FAO, Unpublished Statistics   |
| Central-West Asia and North Africa | Jordan | 8                                                  | FAO, Unpublished Statistics   |
| Central-West Asia and North Africa | Lebanon | 1                                                  | FAO, Unpublished Statistics   |
| Central-West Asia and North Africa | Syria | 75                                                 | FAO, Unpublished Statistics   |
| Central-West Asia and North Africa | Turkey | 935                                                | FAO, Unpublished Statistics   |
| Central-West Asia and North Africa | Yemen | 208                                                | FAO, Unpublished Statistics   |
| Central-West Asia and North Africa | Algeria | 53                                                 | FAO FAOSTAT online dataset    |
| Central-West Asia and North Africa | Egypt | 600                                                | National Statistics, 2016 (CAPMAS) |
| Central-West Asia and North Africa | Libya | 82                                                 | FAO, Unpublished Statistics   |
| Central-West Asia and North Africa | Morocco | 215                                               | FAO, Unpublished Statistics   |
| Central-West Asia and North Africa | Tunisia | 200                                                | FAO, Unpublished Statistics   |
| Sub-Saharan Africa              | Sudan        | 155                                               | FAO, Unpublished Statistics   |
| Sub-Saharan Africa              | South Africa | 1,585                                             | FAO, Unpublished Statistics   |
| Latin America and Caribbean     |              | 136,719                                            |                              |
| South and Southeast Asia        |              | 12,035                                             |                              |
| Central-West Asia and North Africa |        | 6,523                                              |                              |

CAPMAS, INE, IBGE, INEC, and NIDE are acronyms for national statistical institutes in the respective countries.
*Note that the estimates of cultivated forage do not include China or Sub-Saharan Africa.

Livestock manure increase organic matter, increase soil water holding capacity, and provide nutrients for subsequent crops, and thus forage crops are often used in rotation with cereals and other field crops (Abd El-Naby et al., 2019; Mazumder et al., 2021).
### TABLE 2 | Estimates of the area and value of cultivated forage crops in Sub-Saharan Africa.

| Region       | Country         | Gross value of dairy production (FAO 2014–16 average quantity and price) | Share of dairy production in mixed crop-livestock systems | Forage crop cost share in mixed crop-livestock systems | Derived value of forage crop production (2014–16 quantity and price) | Estimate of forage crop area (ha) | Source documentation |
|--------------|-----------------|--------------------------------------------------------------------------|---------------------------------------------------------|------------------------------------------------------|-----------------------------------------------------------------|-------------------------------|----------------------|
| Eastern Africa | Burundi         | 20,591                                                                   | 100%                                                    | 20%                                                  | 4,118                                                          | 11,439                        | Gonzalez et al., 2016   |
| Eastern Africa | Ethiopia        | 1,006,262                                                                | 94%                                                     | 20%                                                  | 188,171                                                        | 522,897                       | Gonzalez et al., 2016   |
| Eastern Africa | Kenya           | 1,142,626                                                                | 69%                                                     | 20%                                                  | 157,454                                                        | 437,372                       | Gonzalez et al., 2016   |
| Eastern Africa | Rwanda           | 48,702                                                                   | 100%                                                    | 20%                                                  | 9,740                                                          | 27,067                        | Gonzalez et al., 2016   |
| Eastern Africa | Sudan           |                                                                         |                                                         |                                                      | 55,800                                                          | 155,000                       | FAO, Unpublished Statistics |
| Eastern Africa | Tanzania        | 569,285                                                                  | 91%                                                     | 20%                                                  | 103,382                                                        | 287,173                       | Gonzalez et al., 2016   |
| Eastern Africa | Uganda          | 490,689                                                                  | 87%                                                     | 20%                                                  | 85,674                                                          | 237,984                       | Gonzalez et al., 2016   |
| Southern Africa | Eswatini        | 12,350                                                                   | 15%                                                     | 20%                                                  | 370                                                            | 1,029                         | Authors' estimate       |
| Southern Africa | Lesotho         | 47,561                                                                   | 15%                                                     | 20%                                                  | 1,427                                                          | 3,963                         | Authors' estimate       |
| Southern Africa | Madagascar      | 169,122                                                                  | 15%                                                     | 20%                                                  | 5,074                                                          | 14,093                        | Authors' estimate       |
| Southern Africa | Malawi          | 20,576                                                                   | 15%                                                     | 20%                                                  | 617                                                            | 1,715                         | Authors' estimate       |
| Southern Africa | Mozambique      | 254,509                                                                  | 15%                                                     | 20%                                                  | 7,635                                                          | 21,209                        | Authors' estimate       |
| Southern Africa | South Africa    |                                                                         |                                                         |                                                      | 570,600                                                        | 1,585,000                     | FAO, Unpublished Statistics |
| Southern Africa | Zambia          | 141,616                                                                  | 15%                                                     | 20%                                                  | 4,248                                                          | 11,801                        | Authors' estimate       |
| Southern Africa | Zimbabwe        | 128,171                                                                  | 15%                                                     | 20%                                                  | 3,845                                                          | 10,681                        | Authors' estimate       |
| Western Africa  | Senegal         | 117,807                                                                  | 10%                                                     | 5%                                                   | 589                                                            | 1,636                         | Authors' estimate       |
| Western Africa  | Mauritania      | 169,396                                                                  | 10%                                                     | 5%                                                   | 844                                                            | 2,353                         | Authors' estimate       |
| Western Africa  | Niger           | 157,631                                                                  | 10%                                                     | 5%                                                   | 788                                                            | 2,189                         | Authors' estimate       |
| Western Africa  | Nigeria         | 188,778                                                                  | 10%                                                     | 5%                                                   | 844                                                            | 2,344                         | Authors' estimate       |
| Western Africa  | Senegal         | 38,380                                                                   | 10%                                                     | 5%                                                   | 192                                                            | 533                           | Authors' estimate       |
| Western Africa  | Sierra Leone    | 56,561                                                                   | 10%                                                     | 5%                                                   | 283                                                            | 786                           | Authors' estimate       |
| Western Africa  | Togo            | 27,526                                                                   | 10%                                                     | 5%                                                   | 138                                                            | 382                           | Authors' estimate       |
| Eastern Africa  | Togo            | 3,278,155                                                                |                                                          |                                                      | 604,340                                                        | 1,678,722                     | Authors' estimate       |
| Southern Africa | Mauritania      | 773,905                                                                  |                                                          |                                                      | 593,817                                                        | 1,649,492                     | Authors' estimate       |
| Western Africa  | Niger           | 1,326,840                                                                |                                                          |                                                      | 6,634                                                          | 18,428                        | Authors' estimate       |
| Total Sub-Saharan Africa |         | 5,378,901                                                                |                                                          |                                                      | 1,204,791                                                      | 3,346,643                     | Authors' estimate       |

The estimates of forage crop value and area assume a yield of 10 tons/hectare (dry weight) valued at $36/ton, or $360/ha. This yield is used to estimate the value of forage crop production in Sudan and South Africa, countries for which the FAO has unpublished estimates of forage crop area.
The gross value of cultivated forages is given by the product of their area, yield, and price. However, utilized yield from grazed land is difficult to measure, and even when harvested may only be used on the farms where they are grown. Thus, market information on quantities traded and prices received for forages is very limited. Available national estimates recorded in the unpublished FAO data on forage crops show annual forage crop yield ranging from 3.4 tons/hectare in Bolivia to 70 tons/hectare under irrigation in Egypt, but with most available estimates in the neighborhood of 10 tons/hectare. We assume an average yield of 10 tons/ha/year (dry weight) when yield estimates are missing from national statistics. For the unit value of forage crops, we assume it is correlated with feed grain prices, as they are to some degree substitutes for one another. Based on expert consultation and some limited market data, Burkart (2020) estimated a standard rule of thumb for the price of forages. According to these estimates, produced in developing countries ($60 billion, combined). In comparable to the gross value of cassava and sweet potato

To summarize our estimates of the area and economic significance of forages, we derive an estimate of the value of cultivated forages based their share of feed costs in dairy production. This procedure requires three pieces of information: (i) national cow milk production, which we take from FAO, (ii) the share of dairy milk produced in mixed crop-livestock systems (where harvested forages are utilized), and (iii) the cost of forages fed to cows in this system expressed as a share of milk value. For East African countries, Gonzalez et al. (2016) provide estimates of (ii) and (iii), which are drawn from surveys of small-holder dairies in these countries. For West and Southern Africa, we derived tentative estimates of these parameters through consultation with dairy experts from national research programs and CGIAR centers based in Sub-Saharan Africa.

The area and value of cultivated forage crops in Sub-Saharan African countries (other than Sudan and South Africa, for which FAO has unpublished estimates of forage crop area) is presented in Table 2. These estimates suggest that forage crops may be cultivated on as much as 3.3 million hectares yielding a forage value of $1,205 million per year in these countries. This area and value are about evenly split between Eastern and Southern Africa, with Western Africa accounting for <1% of the total. Apart from South Africa and Sudan, these estimates are derived from the economic significance of dairy production from mixed crop-livestock systems. However, apart from the estimates provided by Gonzalez et al. (2016) for Eastern African countries, there is little information available on forage use in dairies or other livestock systems exist for other parts of Africa, so these figures should be considered as tentative and approximate.

The information from Tables 1 and 2 are combined in Table 3 to summarize our estimates of the area and economic significance of cultivated forage crops for major regions of the developing world. Drawing on data from the 2012 to 2018 period, cultivated forage crops in developing countries had a value of $63 billion, comparable to the gross value of cassava and sweet potato produced in developing countries ($60 billion, combined). In terms of area, cultivated forages were grown on around 159 million hectares. This amounts to 6.6% of total agricultural land in these countries, and almost half of all agricultural land in Brazil. It is somewhat less than the 167 million hectares sown to rice world-wide.

Raising ruminant livestock productivity by improving the yield and quality of forage crops can have significant social, economic and environmental impacts. White et al. (2013) estimated that improved forage crop varieties have been adopted on at least 118 million hectares in developing countries, but that impacts have been assessed for less than half of this area. Table 4 summarizes evidence on the adoption and impact of improved forage varieties developed by CGIAR agricultural research centers in collaboration with national research programs. To assess the extent of adoption and productivity impact of improved forages, these studies use farm surveys, forage seed sales, and experimental and on-farm trials comparing improved and traditional varieties. Since forages are mostly used on-farm and not sold as a cash crop, economic impacts are often derived from estimates the net value of increased meat and milk production when improved forages are used on beef and dairy farms, rather than from a market valuation of higher forage yields (see Holmann et al., 2004). According to these estimates, by 2010–2015, improved CGIAR-related forage crop varieties had been adopted on around 12.3 million hectares in developing countries, generating annual net benefits of $5.8 billion compared with production using traditional or unimproved forage varieties.

### Table 3: Extent and value of tropical forage crops in developing countries.

| Region                  | Forage crop value (Million$ at 2015 prices) | Forage crop area (1,000 ha) | Total agricultural area (1,000 ha) | Forage crop area share of agricultural land (%) |
|-------------------------|---------------------------------------------|-------------------------------|----------------------------------|-----------------------------------------------|
| Latin America           | 53,077                                      | 136,719                       | 468,110                         | 29.2                                          |
| Brazil                  | 40,239                                      | 111,775                       | 236,879                         | 47.2                                          |
| Andes                   | 5,338                                       | 16,398                        | 111,291                         | 14.0                                          |
| Central America         | 7,500                                       | 8,546                         | 113,940                         | 7.5                                           |
| Asia (S and SE)         | 4,415                                       | 12,035                        | 374,052                         | 3.2                                           |
| South Asia              | 4,158                                       | 11,548                        | 232,727                         | 5.0                                           |
| Southeast Asia          | 257                                         | 487                           | 141,325                         | 0.3                                           |
| C-W Asia and N Africa   | 4,052                                       | 6,523                         | 536,169                         | 1.2                                           |
| Central Asia            | 571                                         | 1,476                         | 112,499                         | 1.3                                           |
| West Asia               | 1,720                                       | 3,898                         | 318,766                         | 1.2                                           |
| North Africa            | 1,761                                       | 1,150                         | 104,904                         | 1.1                                           |
| Sub-Saharan Africa      | 1,490                                       | 3,347                         | 1,013,698                       | 0.3                                           |
| Eastern Africa          | 604                                         | 1,679                         | 273,300                         | 0.6                                           |
| Southern Africa         | 879                                         | 1,649                         | 349,621                         | 0.5                                           |
| Western Africa          | 7                                           | 19                            | 390,776                         | 0.0                                           |
| Total all countries     | 63,035                                      | 158,624                       | 2,392,029                       | 6.6                                           |

*These estimates do not include the value of crop residues used for feed. Total agricultural area includes cropland and permanent pastures in 2019 according to FAO. China and southern cone countries of Latin America are not included in totals.*
This net benefit value does not include China, where White et al. (2013) estimated that CGIAR-related *Stylosanthes* varieties had been adopted on at least 200,000 hectares.

The great majority of the economic benefits from these improved CGIAR-related forages have accrued in Latin America, where dairy and beef farms are relatively large. Smallholder farmers, which predominate in Asia and Sub-Saharan Africa, account for 19% of the adoption area and 4% of the benefits from improved forages reported in Table 4. Nonetheless, it would seem that there is considerable potential for diffusion of improved forage crops amongst small-holder farmers and possibly also pastoralists, especially in Sub-Saharan Africa, which has more than 700 million hectares of native pastures. Moreover, because of small farm size the number of beneficiaries is likely to be large. Maass et al. (2015) report that efforts to disseminate hybrid *Brachiaria* cultivars in East Africa have led to adoption on at least 1,000 hectares benefitting 20,000 farm households.

Another important dimension of forage crop development are their potential environmental impacts. The introduction of forage species capable of obtaining plant-associated BNF and their ability to access and use water and nutrients efficiently means that these forage crops can often thrive on relatively poor soils. Studies on the impact of *Stylosanthes* adoption in West African crop fallows, for example, accounted for their positive yield impact on cereal crops grown in rotation (Elbasha et al., 1999). Regarding land use conversion, studies have confirmed that at the global level, agricultural intensification has been land sparing (Byerlee et al., 2014; Villoria, 2019). However, on the forest frontier, technological improvements that improve the profitability of ruminant livestock could increase incentives to expand pastures at the expense of nearby forest areas (Angelsen and Kaimowitz, 2001). At the same time, productivity improvements can substantially improve resource efficiency in existing production systems, reducing, for example, GHG emissions per ton of meat and milk produced (Gerber et al., 2013).

Kaimowitz and Angelsen (2008) identify several conditioning factors determining whether technological progress in agriculture may lead to more or less deforestation: the factor intensities of new technologies (e.g., how much labor per hectare or per animal they require), the degree to which farmers are labor- or capital-constrained, the size and growth of the market they face for their meat and milk products, and how accessible forest land is for expansion and frontier settlement. To both reap the large economic (and environmental) benefits from technological progress and protect against real environmental risks, policy makers may be able to offer farmers and ranchers improved technologies in return for accepting other policies that limit their ability to expand their pastures into ecologically sensitive areas (Angelsen and Kaimowitz, 2001). Public-private efforts in that regard have in fact been initiated in many Latin American countries, such as the Tropical Forest Alliance (TFA) (MADS, 2019), the Colombian Roundtable for Sustainable Beef and Dairy (MGS-Col) (Tapasco et al., 2019), and the Nationally Appropriate Mitigation Actions (NAMA)—which are active in several countries including Costa Rica and Colombia. These efforts generally use market incentives (through certification) to support adoption of sustainable technologies that include limits on deforestation.

**CONCLUSIONS**

In this paper, we sought to develop estimates of the economic significance of cultivated forage crops in developing countries. Lack of statistics and systematic assessments on forage crops limits informed judgment on the value and potential of public and private investment in forage crop development. For example, economic analysis to help inform CGIAR research investment
priorities in crop breeding programs (Wiebe et al., 2021) excluded forage crops due to the absence of such essential data.

Our estimates suggest that across Latin America, Africa, and Asia (excluding China and southern cone countries of South America), there is likely to be at least 159 million hectares under cultivated forage crops producing yield worth around $63 billion per year (at 2014–2016 prices). This does not include land in native pastures, estimated by FAO to be around 1.6 billion hectares in this set of countries. Latin America, which has the best data on forage crops, accounts for about 85% of the estimated cultivated forage crop area in developing countries. Data on forage crops in Sub-Saharan Africa, on the other hand, are very sparse, and our estimates for this region are derived indirectly by extrapolating survey evidence on the use of forages in dairy production. Excluding South Africa, this approximation suggests there may be 1.8 million hectares of cultivated forage crops currently grown in Sub-Saharan Africa, mostly in Eastern African countries (and 3.3 million hectares in South Africa is included).

The paper also reviews evidence on the economic impact of CGIAR programs in forage crop improvement. With relatively modest R&D investment, CGIAR forage breeding programs have achieved significant economic impacts. Improved varieties of Brachiaria, Stylosanthes, Vigna unguiculata, and Calliandra spp. have been adopted on over 12 million hectares in Latin America, Asia and Sub-Saharan Africa, producing net economic benefits of over $5.8 billion/year compared with productivity using traditional cultivars. Most of these economic impacts have occurred in Latin America and on farms that are relatively large. Impacts on small-holder farmers in Asia and Africa have been more limited but still significant—about 2.4 million hectares of adoption producing net benefits of $229 million/year in these regions. Comparing the size of documented impacts to our estimates of the current value of forage crops, CGIAR technologies would appear to account for about 10% of the annual economic output from forage crops in Latin America ($5.6 billion of impact out of $53.0 billion of total forage crop value) but only 1–2% of forage crop output in Asia and Sub-Saharan Africa (not including dual-purpose crops like cowpea).

Another important dimension of impact, and not fully resolved in empirical studies, is how improved forage crops and other technologies designed to intensify ruminant livestock production affect land use and the environment. While at the global level, agricultural technical change has likely been land saving, it is possible that in land abundant countries, improvements in agricultural productivity near the forest frontier may increase incentives to convert forests to cropland and pastures. To reap the benefits of technological change and protect critical environmental resources may require complementary policies or initiatives that both support agricultural R&D and protect critical ecologically-rich forest lands and natural resources.

**DATA AVAILABILITY STATEMENT**

The original contributions presented in the study are included in the article SUPPLEMENTARY material, further inquiries can be directed to the corresponding authors.

**AUTHOR CONTRIBUTIONS**

KF, MP, and SB contributed to conception and design of the study. KF organized the database and SB contributed to it. KF performed the statistical analysis and wrote the first draft of the manuscript. All authors contributed to manuscript revision, read, and approved the submitted version.

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