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Health impacts of changes in travel patterns in Greater Accra Metropolitan Area, Ghana

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\textbf{ABSTRACT}

**Background:** Health impact assessments of alternative travel patterns are urgently needed to inform transport and urban planning in African cities, but none exists so far.

**Objective:** To quantify the health impacts of changes in travel patterns in the Greater Accra Metropolitan Area, Ghana.

**Methods:** We estimated changes to population exposures to physical activity, air pollution, and road traffic fatality risk and consequent health burden (deaths and years of life lost prematurely – YLL) in response to changes in transportation patterns. Five scenarios were defined in collaboration with international and local partners and stakeholders to reflect potential local policy actions.

**Results:** Swapping bus and walking trips for car trips can lead to more than 400 extra deaths and 20,500 YLL per year than travel patterns observed in 2009. If part of the rise in motorisation is from motorcycles, we estimated an additional nearly 370 deaths and over 18,500 YLL per year. Mitigating the rise in motorisation by swapping long trips by car or taxi to bus trips is the most beneficial for health, averting more than 600 premature deaths and over 31,500 YLL per year. Without significant improvements in road safety, reduction of short motorised trips in favour of cycling and walking had no significant net health benefits as non-communicable diseases deaths and YLL benefits were offset by increases in road traffic deaths. In all scenarios, road traffic fatalities were the largest contributor to changes in deaths and YLL.

**Conclusions:** Rising motorisation, particularly from motorcycles, can cause significant increase in health burden in the Greater Accra Metropolitan Area. Mitigating rising motorisation by improving public transport would benefit population health. Tackling road injury risk to ensure safe walking and cycling is a top priority. In the short term, this will save lives from injury. Longer term it will help halt the likely fall in physical activity.

\textbf{1. Introduction}

The percentage of the world’s population living in urban areas is projected to increase from 56% in 2020 to 68% by 2050, and more than 90% of this growth will be in low- and middle-income countries (LMIC) (United Nations, 2018). Although people in LMIC are less likely to travel...
by private motorised vehicle than those in high-income nations, by 2030 the number of vehicles in these countries is projected to exceed those in high-income nations (World Health Organization, 2011). The combination of rapid urbanisation and increasing rates of motorisation poses challenges for the development of sustainable, healthy, safe and equitable transportation systems in cities in LMIC (World Health Organization, 2011; Whitmee et al., 2015).

It is well established that urban transport systems have major impacts on health (World Health Organization, 2011). Transport provides access to education, employment, health services and recreational facilities, and is a major source of physical activity for many populations (World Health Organization, 2011). At the same time, it is a source of air and noise pollution (road transport accounted for approximately 19% of total CO$_2$ emissions in 2017) (International Energy Agency, 2019) and is directly responsible for the traffic injury burden. Transitioning from transport systems that prioritise private motorised vehicles towards improvements in favour of active travel and mass transit has the potential to provide substantial population health benefits by limiting the harms caused by air pollution and road fatalities and increasing the benefits of adopting more active modes of travel (Mueller et al., 2015).

Several health impact assessments of alternative population travel patterns have been conducted in high-income settings, where availability and quality of data required for such assessments tend to be higher (Mueller et al., 2015). Few studies have been conducted in LMIC (Sá et al., 2017; Woodcock et al., 2009; Kwan et al., 2017; Vu et al., 2013; Tashayo et al., 2017; Ling-Yun and Lu-Yi, 2016), and none in an African setting, where this type of evidence is urgently needed to inform transport and urban planning. Moreover, there is a dearth of examples of how to make the best use of the available local knowledge, data, and expertise in such assessments.

Thus, this study was aimed at quantifying the health impacts of changes in population travel patterns in the Greater Accra Metropolitan Area, in the Republic of Ghana, considering the policy and institutional local context. To do so, the work has been conducted as part of the activities of the World Health Organization’s Urban Health Initiative.

2. Methods

2.1. Site

Greater Accra Metropolitan Area is the economic and administrative hub of the Greater Accra region, the most urbanized region in Ghana and one of the fastest urbanizing areas in Africa. At the time of this work, Greater Accra Metropolitan Area was constituted of 12 major urban districts: Accra Metropolitan District, Tema Metropolis, Adentan, Ga East, Ga West, Ga South, Ga Central, La Nkwantang-Madina, Ledzokuku-Krowor, Ashaiman, Kpone-Katamanso, and La Dade-Kotopon. More than 4.4 million inhabitants live in Greater Accra Metropolitan Area according to 2017 estimates (Ghana Statistical Service, 2017), the thirteenth-largest metropolitan area in Africa.

In terms of transportation infrastructure, Greater Accra Metropolitan Area has approximately 7600 km of roads, of which 6900 km are urban networks (Korean International Cooperation Agency, 2016). However, footpaths are very limited – in Accra Metropolitan District, for instance, they account for less than 4% of the transport network – and the city of Accra does not have dedicated bicycle infrastructure. There are more than 1.2 million cars registered in the area, and an influx of 2.5 million commuters per day. Mass transportation services – buses and trotros (Fig. 1) – are largely operated by private individuals, companies, and quasi-government companies (Ghana Ministry of Transport, 2016).

2.2. Overview of the process and context

This work was conducted under the umbrella of the Urban Health Initiative pilot project, a partnership between the World Health Organization, Accra Metropolitan Assembly, Ghana Health Service, Ghana Environmental Protection Agency, World Health Organization’s international implementing partners, UN-Habitat and the Local Governments for Sustainability, all members of the Climate and Clean Air Coalition. The main goal of the Urban Health Initiative is to strengthen the health evidence around urban environment issues affecting population health by making the best use of the local knowledge, data, and expertise. The primary entry point for the pilot project in Accra was tackling air pollution, particularly short-lived climate pollutants. Key steps within the Urban Health Initiative process include identification and engagement with relevant local stakeholders in the transport sector, mapping

Fig. 1. A trotro (minibus share taxi) makes its way through the traffic at Accra. Author: JulianGrayscales.
existing transport policies and plans, assessing the potential health impacts of policy scenarios, and making best use of better health evidence to create demand for health-enhancing policies and interventions and inform local action (e.g., Accra’s climate change action plans). Further details on the World Health Organization’s work on urban health are available at https://www.who.int/health-topics/urban-health.

For this study, local stakeholders across a wide range of institutions and expertise and the MRC Epidemiology Unit’s Public Health Modeling joined the group and worked closely, including on data search and quality assessment, scenario development, and discussions about results, data gaps, research priorities, and implications for action. The engagement of all these actors over the entire modelling process was crucial to understand contextual aspects and gain access to the best data available, but also to build ownership, share technical capacities, and produce scenarios and results that are locally relevant.

This study uses a new version of the Integrated Transport and Health Impact Model (ITHIM), named ITHIM-Global. The model estimates changes in population levels of physical activity, exposure to air pollution, road traffic fatality risk, and consequent health impacts in response to changes in travel patterns (see details in Section 2.4). ITHIM-Global key advances in relation to the latest implementation of ITHIM (Sá et al., 2017) are:

- The use of microsimulation approach rather than distributions to estimate population patterns of travel behaviour, non-travel physical activity, and exposure to air pollution. This was achieved by creating a synthetic population, a dataset containing representations of individuals obtained by merging datasets of travel and physical activity behaviour of people sampled from the population of interest. This approach allows the estimation of health impacts of more nuanced counterfactual scenarios by altering individual trips according to, for instance, distance or mode of travel, or by targeting specific population groups.

- Dose-response curves between air pollution exposure and disease endpoints have been updated, now including travel.

- Dose-response curves between physical activity levels and disease endpoints have been updated, using a larger evidence base and harmonised methods across all disease endpoints.

- The use of value-of-information analysis to identify the parameter or parameters that most drive variability in outcomes and prediction accuracy.

- The model code was moved to R (available at https://github.com/ITHIM/ithim-r).

- A new Shiny interface to visualise the results (https://shiny.mrc-epid.cam.ac.uk/ithim/). The code is available at https://github.com/ITHIM/ithim-r-interface.

The code and inputs used specifically for this work can be found at https://github.com/ITHIM/ITHIM-R/archive/accra_model.zip.

### 2.3. Transport scenarios

A series of scenarios were co-developed with the local partners representing potential changes to trip mode share. Table 1 presents the scenarios and their rationale considering the policy landscape in the city at the time of the scenario development discussions.

Building on the most recent data source that provides trip-level information, the 2009 Time Use Survey (see more information in Section 2.4.1) (Ghana Statistical Service, 2009), we created a reference scenario where some bus and walking trips were switched to car trips. Next, four alternative scenarios were created from the reference scenario: long trips by car or taxi switched to bus trips; a fraction of car trips switched to motorcycle trips; short trips by car, taxi, or motorcycle switched to cycling trips; and short trips by car or taxi switched to walking trips. Shifts from motorized modes to cycling and walking only occurred within short trips (i.e., 0 to 6 km), reflecting the increased likelihood of using these modes in short trips as compared to longer trips. Trip mode share for each scenario were then recalculated accordingly (Table 1).

#### 2.4. Data and modelling process

As a simulation modelling study, we used multiple data sources. These covered travel patterns, non-travel physical activity, air pollution, and road traffic fatalities. Table 2 has a summary of the input data used in this work.

### Table 1

Envisioned policy actions and trip mode share for Greater Accra Metropolitan Area, Ghana.

| Scenarios | Trip mode share (%) |
|-----------|---------------------|
|           | Bicycle | Bus | Motorcycle | Private car | Taxi | Walking |
| 2009 mode share | 0.5     | 30.8 | 1.0        | 9.7         | 4.1  | 53.9     |
| Data based on the 2009 Time Use Survey. |          |      |            |             |      |          |
| Bus and walking trips → car trips (reference scenario) | 0.5     | 16.2 | 1.0        | 28.6        | 4.1  | 49.6     |
| Envisioned changes from 2009 mode share: increased vehicle-kilometres and volume-to-capacity ratio over time from private car due to increased car ownership and use, reflecting increased socioeconomic income without countering policies (e.g., improved access to public transport). |          |      |            |             |      |          |
| Long trips by car or taxi → bus trips | 0.5     | 35.5 | 1.0        | 11.9        | 1.5  | 49.6     |
| Envisioned changes from reference scenario: implementation of policy actions to improve the provision of public transport through the complete implementation of a Bus Rapid Transport system plus improvements in the trotro fleet and system together with measures to facilitate access and use of public transport options in the city. |          |      |            |             |      |          |
| Car trips → motorcycle trips | 0.5     | 16.2 | 10.1       | 19.5        | 4.1  | 49.6     |
| Envisioned changes from reference scenario: high levels of traffic congestion and lower cost to acquire a motorcycle leading to an increase in motorcycle use alongside a smaller increase in car use. |          |      |            |             |      |          |
| Short trips by car, taxi, or motorcycle → cycling trips | 3.5     | 16.2 | 0.5        | 26.3        | 3.9  | 49.6     |
| Envisioned changes from reference scenario: support from transport, road, and health agencies to promote cycling options through well-resourced public programmes; public buildings fitted with bike facilities; programmes to remove cultural misconceptions from cycle use by prominent members of society demonstrating cycling for commute. |          |      |            |             |      |          |
| Short trips by car or taxi → walking trips | 0.5     | 16.2 | 1.0        | 24.0        | 3.6  | 54.7     |
| Envisioned changes from reference scenario: additional infrastructure and support systems for active travel options; land-use re-organisation to achieve a more compact land use; actions to promote walking and disincentivise car and motorcycle use, with no major changes in public transport access and condition. |          |      |            |             |      |          |

Short trips = 0 to 6 km. Long trips = 10 or more km.
Table 2
Input data used in the different analysis modules.

| Input data                          | Data source                                                                 | Reference years | Data description                                                                 |
|------------------------------------|-----------------------------------------------------------------------------|-----------------|----------------------------------------------------------------------------------|
| Sex, age, and travel patterns      | Ghanaian 2009 Time Use Survey (Ghana Statistical Service, 2009)             | 2009            | Sex, age, and travel behaviour (2549 trips) of 758 participants aged 15 to 69 living in the urban areas of Greater Accra region. More information in Section 2.4.1. |
| Non-travel physical activity level | World Health Organization’s Study on Global Aging and Adult Health (SAGE), Wave 1 (World Health Organization, 2013) | 2007–2008       | Occupational and recreational physical activity from 397 people aged 18 to 69 living in the urban areas of Greater Accra region. More information in Sections 2.4.2 and 2.4.3. |
| Background PM$_{2.5}$ concentrations | Dionisio et al. (2010)                                                      | 2006–2008       | Data from ambient particulate matter monitors placed in four urban neighbourhoods in Accra with varying socio-economic status and biomass fuel use. |
| Fraction of PM$_{2.5}$ concentration due to road transport and emission inventory | Zhou et al. (2014)                                                          | 2006–2007       | Sources of PM$_{2.5}$ using data from ambient particulate matter monitors placed in 80 locations across Accra. Car and two-wheelers ownership of a representative sample of all households in Greater Accra region. Vehicle (buses, taxis, and trucks) registration numbers for Greater Delhi region. |
| Indian 2011 Population and Housing Census (India Office of the Registrar General and Census Commissioner, 2020) | 2012 | Car ownership of a representative sample of all households in Greater Accra region. Vehicle (buses, taxis, and trucks) registration numbers for Greater Delhi region. |
| Vehicular emission inventory for Ghana (Agency, 2014) | 2014 | Proportion of the fleet corresponding to different emission standards. |
| Goel et al. (2015)                  | 2012 | Daily mileage per vehicle type reported for Delhi. |
| Road traffic fatalities | Ghanaian Police Service (through the Building and Road Research Institute) | 2007–2016       | Road traffic fatality data for Accra, with types of vehicles involved in the collisions. |
| Background numbers on deaths and years of life lost due to premature mortality (YLL) | Global Burden of Disease Study (Institute for Health Metrics and Evaluation, GBD results tool, 2020) | 2017 | Estimated deaths and years of life lost due to premature mortality for Ghana. |
| Ghanaian 2010 Population and       | 2010 | Age and sex profile of Greater Accra region. |

Table 2 (continued)

| Input data                          | Data source                                                                 | Reference years | Data description                                                                 |
|------------------------------------|-----------------------------------------------------------------------------|-----------------|----------------------------------------------------------------------------------|
| Housing Census (Ghana Statistical Service, 2017) | 2017 | Estimated 2017 total population for Greater Accra region. |

2.4.1. Travel patterns

To form the basis of our synthetic population representing residents of the Greater Accra Metropolitan Area, demographics and travel behaviour were based on primary data of the 2009 Time Use Survey (Ghana Statistical Service, 2009), as the most recent data source that provides trip-level information from a representative sample of people living in the region.

The survey sample is representative at national and regional level (e.g., Greater Accra region), as well as urban and rural locations. A confidence interval of 95% with an error margin of 0.025 and a non-response rate of 20% were considered in the sample size calculation. Three-hundred enumeration areas (EAs, from the 2010 Population and Housing Census) were selected across the country with probability proportional to EA size, and 16 households were selected systematically from each EA at the second stage. All residents aged 10 years or older of selected households were eligible to participate in the survey. Response rate was 86.5% nationally (no data by region was found). Pre-test training, fieldwork supervisors, and data entry checks were used to ensure quality (Ghana Statistical Service, 2009).

For this study, sex, age, and travel behaviour (2549 trips) of 758 participants aged 15 to 69 living in the urban areas of the Greater Accra region, which greatly overlaps with the Greater Accra Metropolitan Area boundaries, were used to create the synthetic population. We augmented the synthetic population by generating four synthetic individuals for each person in the Time Use Survey to improve the matching process with the physical activity survey by sex and age bands (see Section 2.4.3).

The survey questionnaire was administered as face-to-face interviews. A 24-hour diary, divided into one-hour slots, was used as the core instrument to record activities in the preceding day, including travelling. Duration and mode of transportation were reported for every trip (Ghana Statistical Service, 2009).

The Time Use Survey did not ask about motorcycle trips, so in order to have them in the synthetic population with an approximate 1% mode share, 26 motorcycle trips added into the synthetic population. First, we converted 14 random trips labelled as “other modes” that lasted less than one hour into “motorcycle” trips. Next, we introduced to the synthetic population four men aged 15 to 49 with three motorcycle trips each (12 motorcycle trips). The estimates of motorcycling were based on expert opinion of the stakeholders and a qualitative assessment of Google Street View images for Greater Accra Metropolitan Area. The duration of each trip was drawn from a uniform distribution between 15 and 60 min. No further trips were assigned to the four added men, so no changes occurred in the total number or trips or distance travelled by the other modes.

Additionally, bus vehicles and truck trips were added to calculate their impact on road fatality risks. Truck trips added up to 0.21 of the total distance of car trips in the reference scenario and did not change across scenarios. This ratio was approximated from Indian cities, also a lower-middle-income setting, given no local specific data (Goel and Gottikunda, 2015; India Office of the Registrar General and Census Commissioner, 2020). Bus vehicle trips scaled proportionally to bus passenger trips with a constant ratio of 0.022 across all scenarios.

Short walks were included as part of all bus trips, representing walking to/from bus stops from/to the origin/destination. A duration was drawn...
from a lognormal distribution ($\mu = 5$, $\sigma^2 = 1.2$) and the same value was assigned to all short walks and subtracted from the bus-trip duration. Journeys converted to or from bus trips in any scenario were accompanied by changes in short walks as well.

Only trip duration was provided by the survey, so we assumed the following average speeds (in km/h) by mode to get trip distances: walk: 4.8; bicycle: 14.5; bus: 15.0; car and taxi: 21.0; motorcycle: 25.0 (Goel et al., 2015). Based on trips distance, we divided trips into three categories: short (0 to 6 km), medium (>6 to <10 km), and long (10 km or more). We assumed trip distances would remain the same after switching modes.

### 2.4.2. Non-travel physical activity

Occupational and recreational physical activity data was obtained from the World Health Organization’s Study on Global Aging and Adult Health (SAGE) Wave 1 (2007–08), through face-to-face interviews using the Global Physical Activity Questionnaire (World Health Organization, 2013). SAGE is a longitudinal study on adults aged 50 years and older, including a smaller comparison sample of adults aged 18 to 49 years, from nationally representative samples in six countries, including Ghana (World Health Organization, 2013). For SAGE Wave 1, 397 people with 18 to 69 years of age living in urban settings in the Greater Accra region were interviewed.

### 2.4.3. Physical activity energy expenditure

For occupational and recreational physical activity, marginal metabolic equivalent of tasks per week (mMET-h/week) was calculated for all adults living in the urban Greater Accra region following the Global Physical Activity Questionnaire’s protocol (World Health Organization, 2020). Briefly, we multiplied weekly frequency, daily volume, and intensity to obtain mMET-h/week. A scalar drawn from a lognormal distribution ($\mu = 1$, $\sigma^2 = 1.2$) was applied to the time reported in occupational and recreational physical activity to account for survey respondents’ under or over reporting.

A similar procedure was followed to obtain active travel (i.e., walking and cycling) energy expenditure, based on daily travel duration obtained from the Time Use Survey. As the Time Use Survey only captures one day, weekly duration was obtained multiplying daily duration by seven. Average walking and cycling mMET were estimated assuming speeds of 4.8 and 14.5 km/h, respectively.

Table 3 presents the energy expenditure assumed for each intensity or activity based on the Compendium of Physical Activities (Ainsworth et al., 2020).

For every person in the synthetic population, we randomly selected one person from the SAGE dataset with same sex and age band (15 to 55, 56 to 69), appended their occupational and recreational energy expenditure, and combined it with the active travel energy expenditure. Occupational and recreational physical activity were kept constant across scenarios, so that health impacts refer to the marginal change that occurred in transport-related physical activity only.

For every person in the synthetic population and every scenario, relative risks of coronary heart disease, stroke, diabetes type 2, lung cancer, endometrial cancer, breast cancer, and colorectal cancer were estimated based on their total physical activity energy expenditure. Relative risks were obtained from meta-analyses of longitudinal cohort studies (Garcia et al., 2020; Smith et al., 2016). The original studies included in the meta-analyses estimated risk based on the first observed disease-specific event, which in many times, but not always, is death. Our model assumes that these relative risks can be applied to mortality. We used non-linear dose–response relationships between physical activity and health outcomes, meaning that those with lower levels of physical activity would benefit most from increases in active travel (Garcia et al., 2020; Smith et al., 2016). Based on the dose–response functions, we set a threshold of 35.0 mMET-h/week beyond which there was no further change in relative risk for all diseases, with the exception of lung cancer (threshold of 10.0 mMET-h/week), stroke (threshold of 32.0 mMET-h/week) (Garcia et al., 2020), and diabetes, for which there was no upper limit (Smith et al., 2016).

### 2.4.4. Air pollution

For modelling changes in air pollution, we required estimates of background concentration of particulate matter with 2.5-µm diameter (PM$_{2.5}$), the fraction of the concentration that comes from road transport, and emission factors by vehicle type. In the absence of local estimates, we utilised data from Indian cities – also a lower-middle-income setting. In applying these estimates to our local model, we augmented their uncertainty, as reflected in the parameters of the probability distributions. We analysed the impact of these uncertain variables on our results using value-of-information analysis (see Sections 2.4.7 and 2.4.8).

We estimated changes in overall background PM$_{2.5}$ concentrations in each scenario resulting from changes in total emissions of the vehicular modes. We used outdoor PM$_{2.5}$ concentrations in residential areas in Accra reported by Dionisio et al. (2010) to inform a lognormal distribution ($\mu = 50$, $\sigma^2 = 1.3$) from which the background concentration value was drawn. Further, we used values reported by Zhou et al. (2014) to inform a beta distribution ($\alpha = 1.5$, $\beta = 5$) to describe the fraction of PM$_{2.5}$ concentration due to road transport.

We estimated the fleet size of cars and motorised two-wheelers using the household ownership estimates reported by Ministry of Transport and Ghana Statistical Service (Ghana Ministry of Roads and Highways, 2013). In the absence of locally specific data, we estimated the fleet size of buses, taxis and trucks using approximations of per capita rates from Indian cities, also a lower-middle-income setting (Goel and Guttkunda, 2015; India Office of the Registrar General and Census Commissioner, 2020).

To estimate emission factors, we used the proportion of the fleet corresponding to different emission standards as reported in the vehicular emission inventory for Ghana, produced by the Ghana Environmental Protection Agency (2014). With this we combined emission factors for the corresponding emission standards specific to different vehicle types reported by a road transport emission inventory study for Delhi (Goel and Guttkunda, 2015). For the annual mileage specific to vehicle types, we used the daily mileage per vehicle reported for Delhi (Goel et al., 2015) and scaled it down using the ratio of built-up areas of the two cities.

### 2.4.5. Personal daily exposure to air pollution

For a given scenario, using the predicted background PM$_{2.5}$ concentration and the trip set, we estimated personal daily (travel plus non-travel) exposure to PM$_{2.5}$ by accounting for higher levels of pollution exposure during on-road travel. Personal daily exposure to PM$_{2.5}$ was calculated using the duration of travel, air inhalation rate, and the ratio of in-vehicle exposure to background exposure. The air inhalation rate and exposure ratios were specific to each mode of travel. For example, walking has higher rate of air inhalation as well as exposure ratio than a closed-window car (Goel et al., 2015). We used the in-vehicle exposure ratios for different modes as reported by Goel et al. (2015) for Delhi.

For every person in the synthetic population, we estimated the relative risk of fatal chronic obstructive pulmonary disease, lower
2.4.6. Road traffic fatalities

Road traffic fatality data was provided by the Ghanaian Police Service through the Building and Road Research Institute, one of the institutes under the Council for Scientific and Industrial Research. We had access to the type of vehicles involved in collisions that happened from 2007 to 2016. Only data on fatalities was used because only deaths are assumed to be constant. For non-passenger vehicles we assumed distance traveled was linear to the change in vehicle-distance (for buses, occupancy is substantial and differential (by mode) underreporting of non-fatal injuries in police data in all settings.

Table 4 shows the number of road traffic fatalities by types of victim and impacting road users. The road users who died in the collision are referred to as victims, while the other road user with whom the collision occurred is referred to as impacting road user. In the case that both road users died in the collision, each road user was counted once as victim and once as impacting road user, thus we modelled fatal injuries and not collisions. In the case of multiple impacting road users and one victim, each impacting road user was paired with the victim and given a weighting of one divided by the number of impacting road users, so that all vehicle types involved in the collision are represented in the table while avoiding double counting. It should be noted that this method does not attribute blame to those involved in the collision.

The road traffic fatality module estimates total and changes in fatalities based on changes in distance by both the victim and impacting vehicles. For all modes we assumed that the change in person-distance was linear to the change in vehicle-distance (for buses, occupancy is assumed to be constant). For non-passenger vehicles we assumed distances were unchanged. To account for underreporting of fatalities, an injury reporting rate scalar was considered and drawn from a beta distribution ($\alpha = 8, \beta = 3$).

Change in fatalities was modelled as a non-linear (power) function of change in distances, based on the approach used in Woodcock et al. (2013) The non-linearity, referred to as safety-in-numbers, is operationalised using the power exponents reported in a meta-analysis by Elvik and Goel (2019). The meta-analysis reported that the safety-in-numbers effect remains strong even when controlled for confounders such as pedestrian or cycle infrastructure and the relative volume of different road users, indicating that it may be applicable across diverse settings.

2.4.7. Health impacts

Deaths and years of life lost due to premature mortality (YLL) in consequence to changes in population exposures to physical activity, air pollution, and road traffic fatality risk were estimated for each scenario in comparison to the reference scenario (Table 1). Within each pathway (physical activity, air pollution, and road traffic fatalities), the same change in risks was assumed for estimating deaths and YLL. For diseases affected by both physical activity and air pollution (coronary heart disease, stroke, and lung cancer), relative risks were first combined through multiplication, assuming that these two risk pathways are not independent (Tainio et al., 2021).

Ghana background numbers on deaths and YLL were taken from the 2017 Global Burden of Disease Study (Institute for Health Metrics and Evaluation. GBD results tool, 2020) and scaled down for the age and sex specific demographic profile of Greater Accra Metropolitan Area population according to the 2010 census and the estimated 2017 total population (Ghana Statistical Service, 2017). A scalar to account for under- or overestimation of disease burden was described by a lognormal distribution ($\mu = 1, \sigma^2 = 1.2$).

2.4.8. Uncertainty analysis

We conducted value-of-information analysis calculating the expected value of partial perfect information (EVPPI), following Jackson et al. (2019) EVPPI reports how much the variance (i.e., uncertainty) in the outcomes (deaths and YLL) would be expected to reduce under perfect knowledge of the parameter tested. In this way we can identify the parameter or parameters that most drive variability in the outcome, identifying data gaps and further research that offer the greatest benefit in terms of prediction accuracy.

We included uncertainty in our evaluation of the model through assigning distributions to 10 input parameters (Fig. 2) and 12 dose–response relationships, sampling from them 1024 times, and each time evaluating the outcomes. Uncertainty intervals of 95% are provided alongside outcome point estimates.

For the dose–response relationships between physical activity or air pollution and diseases, we assumed that there is uncertainty, but no variability, in the relationship. We sampled a relationship from the distribution of relationships and applied that relationship to all individuals precisely.

By sampling a single standard uniform variable for each dose–response relationship, we can select the same quantile from the distribution over relationships for each person. For physical activity, each dose–response relationship was defined by a truncated normal distribution. For each dose, there is a mean value, an upper bound, and a lower bound. For each person, we take the same quantile from the response function by mapping the uniform random variable onto the truncated normal distribution defined by the mean and bounds for their dose.

For air pollution, there were four parameters per disease, for which posterior samples were available (Burnett et al., 2014). We sampled from their joint distribution in an analogous manner, one parameter at a time, requiring four uniform random variables.

2.4.9. Sensitivity analysis

We conducted sensitivity analyses to test the robustness of our results by altering four underlying assumptions, each representing a plausible change in the city’s future wider context: road traffic fatality risks halved for a given distance (i.e., safer roads for all users); rate of non-communicable diseases doubled; levels of non-transport air pollution halved; and levels of non-transport physical activity halved. Changes

| Impacting mode | Pedestrian | Bicycle | Motorcycle | Car, pick-up or van | Bus | Tracks | No other or fixed object | Unknown | TOTAL |
|----------------|------------|---------|------------|---------------------|-----|--------|-------------------------|---------|-------|
| Victim mode    |            |         |            |                     |     |        |                          |         |       |
| Pedestrian     | 0          | 2       | 63         | 434                 | 218 | 76     | 1                       | 87      | 881   |
| Bicycle        | 0          | 0       | 0          | 24                  | 11  | 10     | 0                       | 3       | 50    |
| Motorcycle     | 6          | 0       | 9          | 56                  | 29  | 18     | 20                      | 5       | 143   |
| Car            | 3          | 0       | 4          | 29                  | 25  | 22     | 47                      | 5       | 135   |
| Pick-up truck or van | 0     | 0       | 0          | 3                   | 4   | 5      | 8                       | 0       | 20    |
| Bus            | 1          | 1       | 1          | 8                   | 14  | 13     | 33                      | 3       | 74    |
| Heavy transport| 0          | 0       | 0          | 3                   | 4   | 4      | 22                      | 0       | 33    |
| TOTAL          | 10         | 3       | 79         | 557                 | 305 | 148    | 131                     | 103     |       |

The same person can be both driving an impacting vehicle and a victim in a road traffic collision. The same collision can contribute with multiple victims.
were applied one at time. All scenarios in Table 1 were executed considering each new background condition, following the same procedures detailed in the previous sections.

3. Results

Tables 5 and 6 present, respectively, the average duration and distance travelled per person per day per mode in each scenario. In relation to the mode share observed in 2009, mean duration and distance travelled by car per person per day quadrupled in the reference scenario, at the expense of bus and walking trips. Changing long trips (10 km or more) by car or taxi to bus trips has the potential to almost reverse the losses in walking observed in the reference scenario relative to 2009. Swapping some short (0 to 6 km) trips by car, taxi, or motorcycle to cycling would lead to a seven-fold increase in average cycling time and distance per person in comparison to the reference scenario. However, it would have little impact on time and distance travelled by car and taxi. In relation to the reference scenario, increases in average walking time were applied one at time. All scenarios in Table 1 were executed considering each new background condition, following the same procedures detailed in the previous sections.

### Table 5

| Scenarios and Mode Changes | Walking (in minutes) | Bicycle | Bus | Car | Taxi | Motorcycle |
|---------------------------|----------------------|---------|-----|-----|------|------------|
| 2009 mode share           | 52.8                 | 0.3     | 50.4| 11.6| 4.6  | 1.7        |
| Bus and walking trips → car trips (reference) | 44.9 | 0.3 | 3.5 | 48.1 | 4.6 | 1.7 |
| Long trips by car or taxi → bus trips | 50.7 | 0.3 | 71.4 | 3.7 | 0.4 | 1.7 |
| Car trips → motorcycle trips | 44.9 | 0.3 | 3.5 | 38.2 | 4.6 | 10.0 |
| Short trips by car, taxi, or motorcycle → cycling trips | 44.9 | 2.1 | 3.5 | 47.2 | 4.5 | 1.4 |
| Short trips by car or taxi → walking trips | 52.4 | 0.3 | 3.5 | 46.6 | 4.4 | 1.7 |

Short trips = 0 to 6 km. Long trips = 10 km or more.

Fig. 2. Probability density function of uncertain parameters, over 1024 samples. Non-travel physical activity scalar does not affect the population whose non-travel physical activity is 0 mMET-h/week. mMETs: marginal metabolic equivalent of tasks; PA: physical activity; PM: particulate matter with 2.5-µm diameter (PM$_{2.5}$); RR: relative risk; SIN: safety-in-numbers.
and distance per person are more pronounced if short trips by car or taxi were swapped for walking trips in contrast to long trips by car or taxi being swapped for bus trips. However, average car and taxi time and distance per person are more significantly reduced in the latter scenario.

### Table 6: Median travel distance (in kilometres) per person per day per mode, by scenario.

| Scenarios                  | Walking | Bicycle | Bus | Car | Taxi | Motorcycle |
|----------------------------|---------|---------|-----|-----|------|------------|
| 2009 mode share            | 4.23    | 0.07    | 13.05 | 4.05 | 1.61 | 0.69       |
| Car trips                  | 3.59    | 0.07    | 0.89 | 16.83 | 1.61 | 0.69       |
| → car trips (reference)    |         |         |      |      |      |            |
| Long trips by car or taxi  | 4.05    | 0.07    | 17.43 | 1.30 | 0.15 | 0.69       |
| → bus trips                |         |         |      |      |      |            |
| Car trips → motorcycle     | 3.59    | 0.07    | 0.89 | 13.36 | 1.61 | 4.17       |
| trips                      |         |         |      |      |      |            |
| Short trips by car, taxi,  | 3.59    | 0.50    | 0.89 | 16.53 | 1.58 | 0.59       |
| or motorcycle → cycling    |         |         |      |      |      |            |
| trips                      |         |         |      |      |      |            |
| Short trips by car or taxi | 4.17    | 0.07    | 0.89 | 16.31 | 1.55 | 0.69       |
| → walking trips            |         |         |      |      |      |            |

Short trips = 0 to 6 km. Long trips = 10 km or more.

### Table 7: Distribution of total (travel plus non-travel) physical activity energy expenditure (mMET-h/week), by scenario. For each parameter, mean and uncertainty intervals of 95% were generated from 1024 repetitions.

| Scenarios                  | Min | 10th percentile | Median | Mean | 90th percentile | Max |
|----------------------------|-----|-----------------|--------|------|-----------------|-----|
| 2009 mode share            | 0   | 2.5             | 28.1   | 61.7 | 178.2           | 530.4 |
| (0 to 0)                   |     | (1.5 to 3.3)    | (23.3 to 33.4) | (47.0 to 80.9) | (130.1 to 244.3) | (375.7 to 715.5) |
| Bus and walking trips → car | 0   | 2.0             | 25.2   | 59.4 | 175.5           | 523.3 |
| trips (reference)          |     | (1.3 to 3.1)    | (20.6 to 30.2) | (44.8 to 78.6) | (127.2 to 241.7) | (373.0 to 708.7) |
| Long trips by car or taxi  | 0   | 3.2             | 27.3   | 61.1 | 177.3           | 524.3 |
| → bus trips                |     | (2.5 to 4.1)    | (22.4 to 32.4) | (46.4 to 80.2) | (129.2 to 243.2) | (373.0 to 709.3) |
| Car trips → motorcycle     | 0   | 2.0             | 25.2   | 59.4 | 175.5           | 523.3 |
| trips                      |     | (1.3 to 3.1)    | (20.6 to 30.2) | (44.8 to 78.6) | (127.2 to 241.7) | (373.0 to 708.7) |
| Short trips by car, taxi,  | 0   | 2.9             | 26.3   | 60.3 | 176.6           | 534.9 |
| or motorcycle → cycling    |     | (2.1 to 3.5)    | (21.8 to 31.4) | (45.9 to 79.5) | (128.8 to 243.2) | (382.9 to 718.9) |
| trips                      |     | (1.3 to 3.1)    | (20.6 to 30.2) | (44.8 to 78.6) | (127.2 to 241.7) | (373.0 to 708.7) |
| Short trips by car or taxi | 0   | 3.0             | 28.1   | 61.5 | 177.4           | 527.8 |
| → walking trips            |     | (2.4 to 3.6)    | (23.2 to 33.5) | (46.8 to 80.5) | (129.4 to 243.6) | (374.1 to 714.0) |

Short trips = 0 to 6 km. Long trips = 10 km or more.

### Table 8: Background PM$_{2.5}$ concentration ($\mu g/m^3$), by scenario. Mean and uncertainty intervals of 95% were generated from 1024 repetitions.

| Scenarios                  | Mean     | 95% CI     |
|----------------------------|----------|------------|
| 2009 mode share            | 51.9     | (29.3 to 85.2) |
| Bus and walking trips → car | 55.1     | (31.1 to 90.3) |
| trips (reference)          |          |            |
| Long trips by car or taxi  | 51.2     | (28.8 to 83.8) |
| → bus trips                |          |            |
| Car trips → motorcycle     | 54.5     | (30.6 to 89.4) |
| trips                      |          |            |
| Short trips by car, taxi,  | 55.0     | (31.0 to 90.2) |
| or motorcycle → cycling    |          |            |
| trips                      |          |            |
| Short trips by car or taxi | 55.0     | (31.0 to 90.2) |
| → walking trips            |          |            |

3.2. Health impacts

Fig. 3 presents the health impacts of each scenario in terms of deaths averted per year (3.a) and reduction in YLL (3.b). Swapping bus and walking trips for car trips (reference scenario) was estimated to lead to a worse health situation than travel patterns observed in 2009, with more than 400 extra deaths and 20,500 YLL per year. Shifting from car to motorcycle trips is the most detrimental to health, with nearly 370 extra deaths and over 18,500 YLL per year in relation to the reference scenario, mostly because of the large increase in road traffic fatalities.

Swapping long trips by car or taxi for bus trips is the most beneficial for health in comparison with the reference scenario, mostly due to reductions in road fatalities. In total, there was a gain of more than 600 premature deaths prevented, equating to over 31,500 YLL per year. Reduction of short motorised trips in favour of cycling and walking trips had no net significant health benefits as non-communicable diseases deaths and YLL that could be averted were offset by those caused by road traffic collisions. In all scenarios, road traffic fatalities were the largest contributor to changes in deaths and YLL. They contributed 84% and 89% of the changes in total deaths and YLL, respectively, when comparing 2009 and the reference scenario. Road fatalities contributed 99% of the changes in total deaths and YLL as result of shifting from car to motorcycle trips, 85% to 90% of the changes in health burden following increases in long trips by bus, and around 66% and 75% of the changes in deaths and YLL, respectively, in the scenarios that favoured active modes of travel.
Table 9
Distribution of personal exposure to PM$_{2.5}$ (µg/m$^3$), by scenario. For each parameter, mean and uncertainty intervals of 95% were generated from 1024 repetitions.

| Scenarios                      | Min      | 10th percentile | Median | Mean    | 90th percentile | Max     |
|--------------------------------|----------|-----------------|--------|---------|----------------|---------|
| 2009 mode share                | 51.9     | 51.9             | 60.2   | 63.2    | 76.5           | 167.5   |
| (29.3 to 85.2)                 | (29.3 to 85.2) | (35.1 to 96.7) | (37.2 to 100.8) | (46.4 to 119.7) | (105.4 to 250.3) | |
| Bus and walking trips → car trips (reference) | 55.1     | 55.1             | 62.1   | 65.1    | 77.6           | 174.6   |
| (31.1 to 90.3)                 | (31.1 to 90.3) | (35.7 to 99.4) | (37.6 to 103.5) | (46.1 to 121.3) | (110.5 to 262.2) | |
| Long trips by car or taxi → bus trips | 51.2     | 51.2             | 59.1   | 62.0    | 74.4           | 165.6   |
| (28.8 to 83.8)                 | (28.8 to 83.8) | (34.3 to 94.5) | (36.1 to 98.7) | (44.5 to 116.6) | (105.1 to 247.8) | |
| Car trips → motorcycle trips   | 54.5     | 54.5             | 61.6   | 64.6    | 77.1           | 173.4   |
| (30.6 to 89.4)                 | (30.6 to 89.4) | (35.5 to 98.7) | (37.4 to 102.7) | (45.8 to 120.0) | (109.4 to 259.9) | |
| Short trips by car, taxi, or motorcycle → cycling trips | 55.0     | 55.0             | 62.2   | 65.3    | 78.2           | 175.1   |
| (31.0 to 90.2)                 | (31.0 to 90.2) | (35.8 to 99.5) | (37.7 to 103.8) | (46.5 to 122.3) | (110.4 to 263.6) | |
| Short trips by car or taxi → walking trips | 55.0     | 55.0             | 63.0   | 66.5    | 80.9           | 174.4   |
| (31.0 to 90.2)                 | (31.0 to 90.2) | (36.3 to 100.7) | (38.5 to 105.6) | (47.8 to 126.2) | (110.3 to 262.0) | |

Short trips = 0 to 6 km. Long trips = 10 km or more.

Uncertainty intervals include uncertainty around 2009 mode share estimates as well as uncertainty in our scenario estimates.

3.3. Uncertainty analysis

Through value-of-information analysis we found out that two parameters related to road traffic burden calculation drive a large portion of outcomes’ variance in all scenarios. The “injury reporting rate” scalar represents the rate at which road-traffic fatalities were reported to the police, that is, how well our dataset captures the true burden of road-traffic fatalities. As we allowed for the parameter for the number of injuries to be a non-linear function of the distances travelled by each mode involved in the collision, the “fraction of safety-in-numbers exponents due to casualty mode” relates to the non-linearity of the injuries with respect to distance travelled by the mode of travel of the casualty. The third most influential parameter was the scalar for non-communicable disease under or overestimation. Other sources of input uncertainty had no or very small impact on outcomes’ variance (Fig. 4).

3.4. Sensitivity analysis

Sensitivity analysis results and comparisons between different background conditions are available at https://shiny.mrc-epid.cam.ac.uk/ithim/.

Overall, the direction (i.e., benefit or harm) of the total health impact across scenarios was not significantly affected after considering changes in the city’s wider background context, with the magnitude of total and pathway-specific health impact affected only in few cases. When background road traffic fatalities halved, the scenarios with reduction of short motorised trips in favour of cycling and walking change from a non-significant harm to a close to zero net effect. When the background rate of non-communicable diseases doubled, we observed an approximately 50% increment in averted deaths and YLL due to non-communicable diseases in all scenarios when compared with the reference scenario, with noticeable effects on total deaths and YLL averted in the scenarios with increases in long trips by bus, short cycling trips, and short walking trips. No relevant changes in averted total and pathway-specific deaths and YLL were observed when non-transport air pollution or levels of non-travel physical activity halved.

3.5. Interactive results visualisation tool

An interactive tool to navigate all the results, also stratified by sex and age bands, is available at https://shiny.mrc-epid.cam.ac.uk/ithim/.

4. Discussion

Swapping bus and walking trips for car trips might have led to a significantly worse health situation than the travel patterns observed in Greater Accra Metropolitan Area in 2009, with more than 400 extra deaths and 20,500 YLL per year. This can worsen still if part of the rise in motorisation is from motorbikes, with additional nearly 370 deaths and 20,500 YLL per year. Mitigating the rise in motorisation by swapping long trips by car or taxi to bus trips is estimated to be the most beneficial in terms of health, potentially averting more than 600 premature deaths and over 31,500 YLL per year, mostly due to reductions in road fatalities. Our sensitivity analysis indicated that our results are robust even after considering changes in the city’s background context.

Our work is pioneering in assessing the health impacts of alternative transport patterns in an African setting making the best use of local knowledge, data, and expertise. Similar assessments were mostly conducted for high-income settings (Mueller et al., 2015), in which availability and quality of primary data tend to be higher than in LMIC. However, 71% of the urban population live in LMIC (United Nations, 2018), where they are exposed to the highest annual road traffic fatality rates (World Health Organization, 2016) and levels of ambient air pollution (World Health Organization. Modelled global ambient air pollution estimates, 2020) and suffer from rises in health burden due to cardiovascular diseases and neoplasms (Both et al., 2018). Given the prominent role of transport and urban planning in shaping the rapid transitions expected in cities in LMIC in the next decades, more must be done to overcome the methodological challenges and data gaps to
understand the ways transport policies can affect the health of billions worldwide.

Studies in high-income cities have typically shown that population health benefits from mode shift to active travel are dominated by increased physical activity (Mueller et al., 2015). However, works conducted in Brazil (Sá et al., 2017) and India (Woodcock et al., 2009) indicated that road traffic fatalities and air pollution have larger impacts in lower-income settings. In this first study in Africa we found that under all our scenarios, changes to road traffic fatalities contribute more to changes in population health than changes in physical activity or air pollution. These findings are due to the relatively small changes in physical activity and air pollution (given the high baseline), the relatively high injury risks, and the young demographic with a correspondingly lower burden of non-communicable disease.

Our results indicate a policy challenge. In our reference scenario, in which car use rises, traffic injuries increase, air pollution increases, and physical activity falls. If this increase instead comes from motorcycles, then the injury burden is even higher. However, small increases in walking and cycling levels would not provide net health benefits as health benefits accrued from reducing short motorised trips in favour of active travel modes were offset by the increased number of road fatalities. To avoid this picture and garner the health benefits of a more active travel pattern, further policy action is required to reduce road danger and risk of road fatality. Key strategies include changes to road user behaviour (including speeding, drink driving, and helmet and seat belt use), safer roads (including infrastructure for pedestrians and cyclists), safer vehicles, and post-crash care (World Health Organization. Global status report on road safety, 2018). These measures are needed not just to directly avoid the burden of traffic injuries but to also support active travel policies to prevent the burden of non-communicable diseases rising with urbanisation and higher incomes.

It should be noted that even in the reference scenario, the walking level is much higher (45 min per day on average) than in many high-income settings (e.g., 23 min in Switzerland, 10.7 min in England and Wales, 7.5 min in California) (Götschi et al., 2015). If it halves to the levels of high-walking Switzerland, then there would be substantial physical activity harms unless the loss is replaced by cycling trips. In settings with such high (non-choice) walking as Accra, replacing some walking with cycling, at least for longer trips, is desirable as the latter provides faster speeds while retaining physical activity benefits. Thus, the importance of promoting and sustaining high levels of active travel should be emphasised. It should also be noted that, in line with the potential impact of policies being considered for the region and informed by local expertise, we only modelled an increase in cycling from 0.5% to 3.5%, still far from what is seen in the highest cycling European or Japanese cities (around 30%) (Platform, 2020). Protecting and improving the conditions for the existing levels of walking combined with much more substantial increases in cycling levels may secure health benefits, providing that mitigation measures against potential increases in road traffic injuries are put in place, as previously
Fig. 4. Expected value of partial perfect information (EVPPI), expressed as percentage of the outcome variance explained by parameter uncertainty, by outcome (deaths and years of life lost) and scenario. CHD: chronic heart disease; COPD: chronic obstructive pulmonary disease; LRI: lower respiratory infection; mMETs: marginal metabolic equivalent of tasks; PA: physical activity; PM: particulate matter with 2.5-µm diameter (PM$_{2.5}$); RR: relative risk; SIN: safety-in-numbers; T2D: type-2 diabetes mellitus.
mentioned.

ITHIM-Global builds on and expands the strengths of previous ITHIM implementations (Sa et al., 2017; Woodcock et al., 2009, 2013, 2014; Maizlish et al., 2013). The main improvements are the ability to do calculations and scenarios development using a synthetic population instead of aggregated values, which increases flexibility in applying the model in new settings, updates on the road fatality module, expansion of the list of diseases and update of dose–response curves, and implementation of new procedures to deal with and evaluate parametric uncertainty. ITHIM-Global is implemented in R, an open source and free software, and the model code is open access, allowing anyone to check, adapt, and improve it. We also launched a web-interface to make the navigation through results easier and expand the visibility and reach of the work conducted beyond the academic circle.

It should be noted that our approach to uncertainty analysis allowed us to thoroughly test the robustness of our results to the use less-than-optimal data (e.g., dated data sources and some data from Indian cities) to inform the assumptions and inputs of our model. The value-of-information analysis showed that most of these uncertainties had very limited impact on results, reassuring the confidence in our conclusions. It is not unusual that lower-income settings have less-good data than one would feel confident to work with. Nevertheless, arguably these are the settings where this kind of study and its insights are most needed. Value-of-information analysis can allow us to work in such contexts, rigorously testing the implications to conclusions resulting from the uncertainty in parameters, and informing local partners the priorities in terms of data and research gaps to obtain more accurate estimates. For instance, local actions to minimize underreporting rates of road fatalities would greatly reduce the uncertainty in future applications of our model in Accra.

This work has important implications for policy and practice in Ghana and other LMIC. Other cities in Ghana can replicate this model since the datasets used here are mostly subsets of national data, and most of the local stakeholders involved in the Urban Health Initiative and in this study in particular either have direct responsibilities or are linked with those who have responsibilities over multiple cities in Ghana. Because Accra is a strategic player in a number of networks of cities and initiatives targeting sustainable development (e.g., Urban Health Initiative, 100 Resilient Cities, C40 Cities, and Partnership for Healthy Cities), the city can lead and share experiences with other cities on this practical framework. The methodological advances made for Greater Accra Metropolitan Area have already helped to inform the adaptation and application of the model in ten other LMIC cities in Latin America (e.g. Sao Paulo, Bogota), India (e.g. New Delhi, Bengaluru), and Africa (e.g. Cape Town); the results will be published soon. Through the pilot project in Accra, the successful experience of applying the Urban Health Initiative model process to foster multisectoral work and make the best use of local assets (e.g. data, knowledge and expertise) will also contribute to advance World Health Organization’s work in other LMIC to improve the evidence around the population health impacts of decisions in transport.

Despite progress, our study has limitations. We used the best available data for Greater Accra Metropolitan Area to build the scenarios and to test effects of variations in key parameters. However, some data sources were dated (e.g., travel patterns are from 2009). As for the Time Use Survey and World Health Organization’s SAGE, both suffer from the usual limitations of self-reported data, the number of participants available to inform the synthetic population was too small to divide it into six age bands, and we restricted the sample to only those living in urban settings in the Greater Accra region, which overlaps with Greater Accra Metropolitan Area but not perfectly. Physical activity behaviour is socially patterned and even though both surveys collected socioeconomic factors, the variables were incompatible and, therefore, could not be used to merge the travel behaviour and non-travel physical activity datasets more accurately. The Time Use Survey recorded activities only in the preceding day, which means that differences in individuals’ travel patterns across the week (e.g., work and non-work days) were not captured. Also, the survey did not ask about motorcycle trips or short walks to/from bus trips (rails trips were asked in the survey but excluded from the analysis because they accounted for only three trips in the dataset). Nevertheless, to the best of our knowledge, this is the first time that a time use survey successfully replaces a travel survey as a source of trip sets in studies of this type, providing reliable and detailed information on travel time and mode by trip over a full 24-hour period. By scaling down the Ghana background number on deaths and YLL for the age- and sex-specific demographic profile of Greater Accra Metropolitan Area population, we may have underestimated the share of non-communicable diseases and road injuries in the target population, highlighting the need for further improvements in the background number of deaths for the area.

Our scenarios assume the trips people make remain the same even if the mode changes. However, access to more motor vehicles might increase travel distances. If this happens then higher motor vehicle scenarios are likely to lead to larger increases in air pollution and traffic injuries.

Only some health impacts were included in the model. Although we tried to include the causes responsible for largest health burden, potential total impacts may be greater than we currently estimated. Other health pathways, such as noise pollution (Mueller et al., 2017) and other forms of interpersonal violence related to travel behaviour (e.g., street harassment) (ActionAid, 2015) were also not included. Also, no lagged impacts on older age groups were modelled.

5. Conclusions

As in several urban areas in LMIC worldwide, one of the pressing challenges in the Greater Accra Metropolitan Area is how to overcome the negative consequences of an accelerated process of urbanization. Our results indicate that rise in motorisation, particularly in motorcycle trips, have the potential for large health harms, mainly due to road traffic fatalities. Limiting the growth of long trips by car or taxi by increasing bus trips can provide substantive population health benefits in Accra, mostly accrued through reductions in road traffic fatalities. Nevertheless, public transport faces new challenges to with COVID-19. Limiting growth of car, taxi, and particularly motorcycle trips by replacing them for walking and cycling is on the policy agenda for many cities across the globe. Our results show that for Accra realising substantial health benefits, significant improvements in protection of walking, promotion of cycling, and road safety is key.

Our aim was to inform future transport-based policy actions on how they can affect health. Decisions taken by transport and urban planning sectors of cities in LMIC can help to either curb or amplify the long-term health burden for millions of people. Partners and stakeholders engaged throughout the process agree that improving mobility will involve adopting approaches that also maximize the health benefits, with some transport-related policies under development already being informed by this understanding, such as the Accra Climate Action plan as well as Accra’s Resilience Strategy.

The experience also highlighted the importance of the health sector in actively engaging with other sectors within the transport community and supporting decision-making process by integrating health into transport planning. The multisectoral knowledge and data exchange resulting from this experience also highlighted opportunities for continued joint work in the region such through the incorporation of health considerations into the transport sector’s regulatory framework as well as the need for further strengthening the capacity of health authorities to perform integrated health impact assessments.

Walking, cycling and mass transit trips could be made the safest, cheapest, most pleasant, and convenient options for most everyday trips should efforts and investments be shifted towards a more sustainable transport profile that prioritise public transport and active travel.
Declaration of Competing Interest

The authors declare that they have no known competing financial interests or personal relationships that could have appeared to influence the work reported in this paper.

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