Global “flu-ization” of COVID-19: A perspective from Vietnam

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Field statement

The widespread Omicron variant of SARS-CoV-2 causes mild to asymptomatic manifestations. Immunity is increasing among populations thanks to both vaccination and natural infection. A more relaxed attitude toward COVID-19 preventive behaviors that is becoming prevalent globally is driven by “pandemic fatigue”, a normal and expected reaction to a prolonged public health crisis. Moreover, there is a growing societal belief that as of mid-2022, SARS-CoV-2 is no more infectious than the common cold and no more virulent than influenza and should be considered like seasonal viral outbreaks. During the first 18 months of the COVID-19 pandemic, Vietnam was one of very few countries to successfully control community transmission, achieved by rigorous adherence to contact tracing, isolation, testing, and physical distancing. In this Opinion article, we contend that — at least in a Vietnamese context — it is too soon to consider COVID-19 as an endemic disease. Instead, we urge national and local measures to rekindle public support for continued, modified, implementation of recommended protective intervention as a “future-proofing” response strategy. In the short- to medium-term, this provides best practice preparedness for the possible emergence of SARS-CoV-2 variants that are more infectious and pathogenic than the currently globally predominant Omicron. This would help to control not only COVID-19 but safeguard against other infectious diseases with a similar transmission route that could pose a threat to global public health in future.

Introduction

First authoritatively identified in Southern Africa in November 2021 (1), later substantiated by genomic surveillance data of its probable circulation as early as the previous July (2), the Omicron variant of severe acute respiratory syndrome coronavirus 2 (SARS-CoV-2) has now been established for several months as the globally predominant causative agent of coronavirus disease (2, 3). At a population level, immunity sufficient to prevent severe clinical manifestations is increasing due to the
tandem effect of 70% or greater rates of second or more vaccination in most nations, excluding sub-Saharan Africa (4), and exposure to successive, distinct waves of the pandemic since the first reported outbreak in China in December 2019 (5).

In Vietnam, as with many countries that have experienced significant societally restrictive measures during the 2 previous years, the population is becoming exhausted by extended strict control policies. Mental resilience is waning rapidly, creating a profound psychological burden, particularly among individuals who were already more fragile (6). So-called “pandemic fatigue” is an expected and natural response to a prolonged public health crisis, leading to an increasingly relaxed attitude to personal preventive behaviors (7). Such demotivation in the face of currently low national COVID-19 case numbers is perhaps why public perception is growing that in the late summer of 2022 SARS-CoV-2 is no more pathogenic than the common cold and is becoming epidemiologically seasonal like influenza (8–11). There is a sense of diminished risk to health of the Omicron variant, especially to those who have received at least two vaccine doses. Hence, the opinion is frequently voiced internationally that by now we should adopt the same attitude to COVID-19 as we do for flu — by offering an optional annual vaccination and without adherence to self-protective practices (8, 9). This is the “flu-ization” of COVID-19.

Here, we argue that it is premature to regard COVID-19 as an endemic illness (12, 13). Rather, we advocate national and sub-national strategies to reinvigorate public support for continued, if modified, implementation of recommended protective behaviors. This would provide best practice preparedness for the possible emergence of a more infectious and pathogenic SARS-CoV-2 variant in the short- to medium-term. This “future proofing” response initiative is critical to prevent a surge in cases that would otherwise arise.

Why COVID-19 should not yet be considered as a common illness

Omicron is not as virulent as prior variants but should not be underestimated

SARS-CoV-2 is confirmed to have spread to all bar one of the 193 countries recognized by the World Health Organization (14). To date, the global burden of the pandemic is nearly 500 million confirmed infections and more than 6 million reported deaths (14). The Alpha variant (originally called B.1.1.7) was the first to be identified as a variant of concern, having arisen in the United Kingdom in September 2020 (2, 15). This was characterized by higher transmissibility and virulence than the wild-type single-stranded RNA virus, likely due to its numerous genetic mutations, especially in the sequence encoding the surface spike protein that binds to the host cell receptor angiotensin-converting enzyme 2, mediating viral cell entry (16, 17). For the first 1.5 years of COVID-19 — before the Delta variant was reported — the outbreak situation in Vietnam was uncomplicated and well-controlled. As of June 28, 2021, there were 15,325 confirmed cases and a week later, on 28 June, only 92 deaths were reported for the entire country (14, 18). As the virus continued to evolve, the Delta variant of concern (B.1.617.2) first circulated in India during August 2020 (2), and by July 2021 had overtaken Alpha globally in terms of transmissibility and fatalities (16, 19). Infection with those variants shared common symptoms, including headache, nausea, loss of taste and smell, fever, difficulties in breathing, and vomiting (20). In contrast, the current dominant Omicron variant (B.1.1.529) is markedly more transmissible within a community but causes milder to no symptoms in an infected healthy person. Accordingly, Omicron is associated with lower hospitalization and death rates than Delta among diverse populations (21–24). However, from available clinical and experimental data (22–24), there is no scientific rationale to make a causal link between milder manifestations and less virulent variants.

An accumulation of mild cases could overwhelm the healthcare system

Despite causing symptoms of lesser severity, the increased transmissibility of Omicron led to a dramatic rise in case numbers in Vietnam, spiking at around 100,000 new confirmed cases per day several weeks after the lunar new year celebrations in February 2022, for which travel restrictions were substantially eased (18). Consequently, the national healthcare system has been placed under enormous strain, culminating in March–April with hospital wards filled with patients in high-risk groups, including people with underlying health conditions, the immunocompromised and the elderly (18). In this regard, Vietnam is no different to any other country impacted at various times during the pandemic by the escalating incidence, and the pressing requirement for hospitalization of severe COVID-19 cases, often at the expense of patients with other medical complications (18). In addition to the death toll directly attributable to SARS-CoV-2 infection (persons dying from or with COVID-19, typically due to such severe clinical manifestations as respiratory distress, hypoxia, and septic shock), more people than immediately prior to the pandemic are dying from non-COVID causes. Infection with SARS-CoV-2 appears to exacerbate the severity of pre-existing comorbidities, which may accelerate deterioration in health status and increase the likelihood of a fatal outcome (25, 26). Moreover, the healthcare burden from COVID-19 has prompted a redirection of resources and redistribution of staff in hospitals and community clinics. The inevitable consequence has been a shortfall in the provision of healthcare services for patients...
with chronic conditions that has purportedly contributed to a reported increase in non-COVID related deaths (27, 28).

Cross-variant immunity to SARS-CoV-2 is limited but boosted by vaccination

The adaptive immune response to SARS-CoV-2 infection is not sterilizing. People can become reinfected, even after vaccination (29), usually with an isolate that is a discrete variant of the one to which they were previously exposed (30). The level and rate of attainment of herd immunity to COVID-19 achieved through natural infection are now greatly enhanced by multiple vaccination of a high proportion of a country’s residents. Nevertheless, there are growing concerns regarding how best to achieve widespread attainment of acquired immune status. For instance, vaccine equity is critically important to ensure immunity across the global community. There is a huge disparity between the abundant vaccine stockpiles in high-income countries and the strictly limited supply of in-date batches of vaccines in low-income countries, notably in Africa (31). These nations have had to rely on help from non-governmental organizations and aid programs, spearheaded by the COVAX initiative, to seek access to an adequate number of doses (32). While maintaining extended lockdown as their primary preventive strategy, low-income countries must also deal with the growing issues of income inequality, poor sanitation and hygiene, mental health, and other infectious diseases such as HIV/AIDS, tuberculosis, and malaria. Each of these may have had a detrimental impact on their population prior to COVID-19 and is now complicating vaccine distribution, thereby exacerbating international disparities in the management of the pandemic (33, 34). At a sub-national level, regional differences in supply chains, public health infrastructure, and availability of skilled medical and nursing staff to roll out vaccine delivery also generate inequality between communities (35).

Seeking publicly acceptable and easily actionable solutions

Considering COVID-19 as a common illness — A rationale borne of influenza endemicity

Modeling the natural history of an emerging infectious disease presupposes that transmission will eventually become endemic within affected communities. When this tipping point is reached, it would be reasonable to consider COVID-19 as a common illness, much like other viral pathogens of the upper respiratory tract. In this scenario, it is anticipated that jurisdictions in all territories would consider control and prevention measures to no longer be mandatory, whereupon the vaccination rate may be predicted to drastically decline. As has been observed repeatedly concerning the seasonal influenza vaccine, past behavior is a good predictor of future attitudes toward immunization. The comparison with influenza is particularly valid for COVID-19 since vaccination compliance for these two infections belongs to the same recurring societal behavior pattern. Annual vaccination against influenza is strongly recommended for all persons 6 months and older who do not have contraindications. Nonetheless, population data have consistently shown that most people in most countries fail to attend inoculation, even if it is offered free of charge (36). A major reason for this complacency is that influenza is not perceived by healthy individuals as a serious threat. Yet, every year influenza kills millions of people worldwide, albeit typically the immunocompromised and the elderly. Without a sustained, high level of acquired immunity to SARS-CoV-2 among the community, we should anticipate that virus mutation will inevitably lead to the emergence of new variants of concern.

It is worth noting that, when compared to influenza, SARS-CoV-2 causes more respiratory complications and seems to carry a higher mortality risk, as well as affecting vulnerable populations with greater frequency (37). The hospitalization rate in France from COVID-19 during the first wave of the pandemic was nearly double that typically seen with influenza, as was the use of invasive mechanical ventilation and length of stay in the intensive care unit (34). These comparisons reinforce the inequivalence between influenza and SARS-CoV-2. Moreover, post-acute and long-COVID-19, the manifestations of which present for longer than expected even in patients with mild symptoms, is becoming a cause for concern as these persons require more medical care attention and increase the burden on the already overwhelmed healthcare system (38).

Assessing the outbreak situation using appropriate parameters

On a positive note, two and a half years into the global battle against COVID-19 we are now equipped with accurate tools for epidemiological surveillance, improved treatments for severe disease and a deeper understanding of the pathophysiology of the virus that will enable us to combat more effectively future major outbreaks of SARS-CoV-2. In Vietnam, following the rapid surge in Omicron incidence combined with the excellent vaccination rate across all demographic groups (39), a daily case number update for each province or city is available (18). However, we contest that tracking is no longer of value as an infection control measure since it does not reflect the exact status of the pandemic in real time. The time is now ripe for the Vietnamese Ministry of Health to implement
alternative ways to assess the infectious disease burden — as well as the mental health, economic and societal impact — of the next phase of the pandemic. All too frequently the statistics for hospitalized cases and deaths have been discussed as the only parameters of the enormous toll on communities that have endured long periods of isolation, limited social interaction and restricted movement. To reduce ongoing indirect harm from COVID-19, we should also identify and focus on vulnerable people, especially those who are disadvantaged by inequalities.

**Strengthening vaccination programs against SARS-CoV-2**

Analysis of global data has consistently shown the effectiveness of high uptake vaccination programs in reducing the incidence of severe COVID-19. In general, the greater the vaccine coverage is, the more protection the population receives. The Vietnamese vaccination rate now exceeds the equivalent of 2.35 doses per eligible person (40). Furthermore, there is an abundance of different vaccine preparations, so demand can be met cost-effectively. We should therefore carefully consider the strategy to adopt for future implementation, including addressing the potential benefits and harm of vaccinating children in the hitherto unvaccinated 5–11 years age group, lowering vaccine booster hesitancy due to the growing perception of irrelevance, and the extent to which third or fourth doses are indeed needed among the healthy adult population.

**Long-term practice and planning for future emergencies**

For long-term practice, retaining well-assimilated measures such as the Ministry of Health’s established “5K policy” (including social distancing, face masks, disinfection, no gatherings, and health declarations) (19), is sustainable without exerting socioeconomic pressure or escalating mental health concerns. Of these practices, wearing a face mask and disinfecting were the easiest to accomplish but have proved efficient at blocking the transmission chain at, or close to, its source. The sustained compliance and enduring fortitude of the public has seemingly helped to control not only COVID-19 but also to reduce incidence of other infectious diseases that pose potential risks to public health. While epidemiological data are not available for Vietnam, support for this notion comes from developed countries. For instance, during the first wave of COVID-19, a marked downward trend in gastrointestinal infections was reported by the UK Health Security Agency (41). Although the drivers for this observation are multifactorial, decreased incidence of some pathogens likely resulted from the control measures and restrictions implemented in England in 2020, notably hand washing, disinfection, and physical distancing. A similar downward trend in the incidence of several major infectious illnesses, including cholera, typhoid and dysentery, was observed in China, which has implemented COVID-19 management policies similar to those in Vietnam (42). Public health approaches to outbreaks of past respiratory viral diseases such as the 2009 swine flu pandemic, where the effectiveness of identical procedures was shown in a number of countries, including China, Mexico and the USA, provide additional support for this argument (43). As Vietnam has a history and culture of public surveillance backed by military force and the population readily complies with official regulations and guidance, continuing at least some elements of the 5K non-pharmaceutical intervention policy would be tolerated in a way that is unattainable in Western societies (44). Here, in a one-party socialist state, widespread acceptance of inclusive and equitable public health policies was reinforced by initial success in controlling COVID-19 (45).

It is understandable that people the world over are becoming complacent about the COVID-19 pandemic (46). This apparent habituation of attitudes is due to a combination of factors, including: the weariness of communities to endure further restrictive measures such as extended lockdowns; the now ready access to an efficacious vaccine in most territories; and the fact that Omicron is appreciably less virulent than its predecessors as the predominant variant of SARS-CoV-2. So, it is argued, the risk to a healthy person is lowered since they will either have been vaccinated multiple times, have had a clinical episode of infection, or both. Hence, attained artificially and/or naturally, their immunity will be sufficient to combat the currently circulating pathogen in the same way that it might the common cold or influenza viruses. The perception is that COVID-19 is becoming a common illness. This is based on the frequent misperception that as Omicron is less pathogenic than Delta, if and when it is replaced by another predominant variant this will be less virulent still (47). Yet, the premise for this relaxation is not well-informed since virus mutations are random events and so are difficult to predict. If a variant of concern should arise it may be more transmissible, cause more severe disease, evade natural immunity or even be resistant to existing vaccines (48).

**Conclusion**

At the end of June 2022, Vietnam detected the emergence of Omicron subvariant BA.5 (49), which is thought to be the fastest spreading subvariant recorded so far, but for which evidence of its severity is awaited. Now is not the time to declare the end of the COVID-19 pandemic, a “new normal” of predictable and mild seasonal outbreaks of SARS-CoV-2. It was only at the start of March 2022 that Vietnam was on
the verge of announcing a change to endemic status (30). Within days, the country was experiencing its greatest recorded surge in COVID-19 case numbers and the enduringly resilient people were subjected to localized lockdown regulations. The pandemic remains a serious public health problem and should be considered as such — not just by epidemiologists, virologists, and clinicians — but, critically, also by those in authority. Vietnam is opening again, tourists are returning, and the economy is growing once more. However, until such time as immunity to SARS-CoV-2 is firmly established within the community the healthcare system could yet be overwhelmed when challenged by an emerging virulent strain. In order to safeguard against such a scenario, effective epidemiological surveillance and infection control measures should be emphasized. Predictive analytics should be used to forecast virus variant spread and to estimate new case numbers, associated hospitalizations and deaths with an acceptable degree of uncertainty. Immunization with a third vaccine dose, or even a fourth for vulnerable persons, should be mandatory, while local health authorities should be watchful to reinstate 5K regulations, either in full or a modified version. As the evolution of SARS-CoV-2 is uncertain, by not easing control measures entirely Vietnam can regain its position held during the first 18 months of COVID-19 as a global leader in pandemic control (45).

Author contributions

Article conception: NKQ and AWT-R. Literature search and data collection: NKQ and NLMA. Interpretation of information: all authors. Writing — original draft preparation: NKQ. Writing — manuscript preparation: NLMA. Writing — editing critically for important intellectual content: AWT-R. All authors read and approved the final version of the manuscript.

Conflict of interest

The authors declare that the research was conducted in the absence of any commercial or financial relationships that could be construed as a potential conflict of interest.

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