Originally published as:

Apel, H., Thieken, A. H., Merz, B., Blöschl, G. (2004): Flood risk assessment and associated uncertainties. - Natural Hazards and Earth System Sciences, 4, 2, 295-308.

URL: http://www.copernicus.org/EGU/nhess/4/2/295.htm
Flood risk assessment and associated uncertainty

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Received: 30 September 2003 – Revised: 12 February 2004 – Accepted: 3 March 2004 – Published: 16 April 2004

Part of Special Issue “Multidisciplinary approaches in natural hazards”

Abstract. Flood disaster mitigation strategies should be based on a comprehensive assessment of the flood risk combined with a thorough investigation of the uncertainties associated with the risk assessment procedure. Within the “German Research Network of Natural Disasters” (DFNK) the working group “Flood Risk Analysis” investigated the flood process chain from precipitation, runoff generation and concentration in the catchment, flood routing in the river network, possible failure of flood protection measures, inundation to economic damage. The working group represented each of these processes by deterministic, spatially distributed models at different scales. While these models provide the necessary understanding of the flood process chain, they are not suitable for risk and uncertainty analyses due to their complex nature and high CPU-time demand. We have therefore developed a stochastic flood risk model consisting of simplified model components associated with the components of the process chain. We parameterised these model components based on the results of the complex deterministic models and used them for the risk and uncertainty analysis in a Monte Carlo framework. The Monte Carlo framework is hierarchically structured in two layers representing two different sources of uncertainty, aleatory uncertainty (due to natural and anthropogenic variability) and epistemic uncertainty (due to incomplete knowledge of the system). The model allows us to calculate probabilities of occurrence for events of different magnitudes along with the expected economic damage in a target area in the first layer of the Monte Carlo framework, i.e. to assess the economic risks, and to derive uncertainty bounds associated with these risks in the second layer. It is also possible to identify the contributions of individual sources of uncertainty to the overall uncertainty. It could be shown that the uncertainty caused by epistemic sources significantly alters the results obtained with aleatory uncertainty alone. The model was applied to reaches of the river Rhine downstream of Cologne.

1 Introduction

Flood defence systems are usually designed by specifying an exceedance probability and by demonstrating that the flood defence system prevents damage from events corresponding to this exceedance probability. This concept is limited by a number of assumptions and many researchers have called for more comprehensive design procedures (Plate, 1992; Bowles et al., 1996; Berga, 1998; Vrijling, 2001). The most complete approach is the risk-based design approach which balances benefits and costs of the design in an explicit manner (Stewart and Melchers, 1997). In the context of risk-based design, the flood risk consists of the flood hazard (i.e. extreme events and associated probability) and the consequences of flooding (i.e. property damages). Ideally, a flood risk analysis should take into account all relevant flooding scenarios, their associated probabilities and possible damages as well as a thorough investigation of the uncertainties associated with the risk analysis. Thus, a flood risk analysis should finally yield a risk curve, i.e. the full distribution function of the flood damages in the area under consideration, ideally accompanied by uncertainty bounds.

Following these concepts the working group “Flood Risk Analysis” of the German Research Network on Natural disasters (DFNK) investigated the complete flood disaster chain from the triggering event to its consequences: “hydrological load – flood routing – potential failure of flood protection structures – inundation – property damage”. For each element, complex, spatially distributed models were applied, representing the meteorological, hydrological, hydraulic, geo-technical, and socio-economic processes (Menzel et al., 2004; Disse et al., 2004; Holz and Merting, 2004; Grothmann and Reusswig, 2004). These complex models were complemented by a simple stochastic model consisting of modules each representing one process of the flood disaster chain. Each module is a simple parameterisation of the corresponding more complex deterministic model, where the parameterisations and parameters are calibrated against the data and results of the corresponding complex models.
Table 1. Sources of uncertainty in the model system separated into aleatory and epistemic uncertainty. Sources printed in plain bold face are considered in the Monte-Carlo-Framework for the risk and uncertainty analysis. Sources in italic bold face are considered in scenario calculations.

| Modules                      | Variability (aleatory uncertainty)                                                                 | Incomplete knowledge (epistemic uncertainty)                                                                 |
|------------------------------|---------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------|
| Extreme Value Statistics     | – annual maximum discharge                                                                         | – measurement errors                                                                                      |
|                              | – measurement errors                                                                                 | – Plotting Positions formulae                                                                             |
|                              | – selection of data and partial series                                                               | – selection of distribution function of annual maximum discharge                                           |
|                              | – sampling uncertainty of annual maximum discharge                                                  | – parameter estimation for distribution functions                                                           |
|                              | – parameter estimation                                                                               |                                                                                                             |
|                              | – parameter estimation                                                                               |                                                                                                             |
| Routing                      | – changes in river channel over time                                                                 | – parameter estimations                                                                                   |
|                              | – changes in river channel over time                                                                 | – error in model selection                                                                               |
| Stage-discharge-relation     | – hysteresis during a flood wave                                                                    | – measurement error                                                                                      |
|                              | – changes in river channel over time                                                                 | – parameter estimation                                                                                   |
|                              | – changes in river channel over time                                                                 | – error in model selection                                                                               |
| Levee failure                | – spatial variation of levee geometry                                                                 | – measurement errors of levee geometry                                                                     |
|                              | – substrate distribution                                                                             | – variability estimations of levee parameters (geometry, substrate, breach width, turf)                   |
|                              | – dimension of levee breaches                                                                         | – dimension of levee breaches                                                                             |
| Tributaries                  | – correlation main river – tributaries                                                                | – extent of correlation, measurement error                                                                |
| Damage estimation            | – building use and value                                                                             | – method of assessing values of buildings and contents                                                    |
|                              | – spatiotemporal course of inundation in the polder                                                   | – error in damage model selection                                                                         |
|                              | – parameter estimation (e.g. stage-damage curves)                                                    | – parameter estimation (e.g. stage-damage curves)                                                         |

This ensures that the two approaches (simple probabilistic and complex deterministic) are compatible at all steps of the process chain.

The advantages of the simple approach are numerous. First, significantly less CPU time is needed which allows application of the approach in Monte Carlo simulations. Second, the simple approach involves fewer parameters, so parameter estimation is more straightforward and robust. Third, the simpler model structure makes it easier for the analyst to understand the main controls of the systems. However, these advantages come at the expense of omitting some of the subtleties of the flood disaster chain.

The simple stochastic model represents two fundamentally different types of uncertainty, aleatory and epistemic uncertainty. Aleatory uncertainty refers to quantities that are inherently variable over time, space, or populations of individuals or objects. According to Hall (2003) it can be operationally defined as being a feature of populations of measurements that conform well to a probabilistic model. Epistemic uncertainty results from incomplete knowledge of the object of investigation and is related to our ability to understand, measure, and describe the system under study. Aleatory uncertainty has also been termed variability, objective uncertainty, stochastic uncertainty, stochastic variability, inherent variability, randomness and type-A uncertainty. Terms for epistemic uncertainty are subjective uncertainty, lack-of-knowledge or limited knowledge uncertainty, ignorance, specification error and type-B uncertainty (Morgan and Henrion, 1990; Plate, 1992, 1993a; Hoffmann and Hammonds, 1994; NRC, 1995, 2000; Ferson and Ginzburg, 1996; Zio and Apostolakis, 1996; Haimes, 1998; Cullen and Frey, 1999; van Asselt and Rotmans, 2002).

The simple stochastic model allows the risk and uncertainty analysis through a Monte Carlo framework. In line with the distinction of aleatory and epistemic uncertainties, the Monte Carlo framework has been hierarchically structured, with each of the two layers representing one of the two types of uncertainties (two-dimensional or second-order Monte Carlo simulation, Cullen and Frey, 1999). The first layer represents aleatory uncertainty and assumes that the variability of the system is perfectly known and correctly quantified, e.g. by known parameter distributions. The result of this first layer of Monte Carlo simulation is a risk curve for the target area. The second layer of Monte Carlo simulations represents the uncertainty caused by our incomplete knowledge of the system. The extent of the knowledge may range from some knowledge about the type of variability where absolute figures are unknown, to a complete lack of knowledge on parts of the system.

This distinction into the two uncertainty classes has important implication for the results of the risk assessment. The uncertainty bounds derived by this method cannot be
interpreted as steady-state and may narrow down as more knowledge about the processes and parameters under of the model is obtained. This is because epistemic uncertainty can certainly be decreased by an increase in knowledge, while aleatory uncertainty is inherent to the system and cannot be reduced by more detailed information (Ferson and Ginzberg, 1996).

However, the feasibility of separating aleatory and epistemic uncertainty and the use of second-order Monte Carlo simulations are subject of an ongoing debate within the scientific community. While there are several risk analysis studies using or recommending it (Hoffmann and Helton, 1994; Cohen et al., 1996; USEPA, 1997; Cullen and Frey, 1999), others challenge the suitability of probability theory for dealing with epistemic uncertainty (Ferson and Ginzburg, 1996; Hall et al., 1998; Hall, 2003). They argue that evidence theory (Shafer, 1987) provides a more adequate approach. (A good review of these two types of uncertainty and of mathematical treatment is given in the special issue of the Journal of Reliability Engineering and Systems Safety, Helton and Burmaster, 1996).

Identifying the uncertainty sources and assigning them to the two classes may be difficult as in some cases a clear distinction between natural variability and lack-of-knowledge is unclear because of our incomplete understanding of the system. Table 1 lists the uncertainty sources we deemed relevant for our proposed risk assessment methodology. However, in this case study we incorporated only some uncertainty sources to exemplify the approach. As other studies indicate, the major uncertainty source in flood risk assessment has to be expected in the extreme value statistics (Merz et al., 2002). Consequently the uncertainty analysis has its main focus on this part of the modelling system. Further considered uncertainty sources are those associated with the levee failure module, the correlation of the main river and tributaries, the damage estimation and the stage-discharge relation (rating curve). They are printed in bold in Table 1. The other listed sources of uncertainty are excluded in this study.

However, because of the dominance of the extreme value statistics in the uncertainty analysis the exclusion of most of these sources is justifiable, i.e. they are of low importance as opposed to the large uncertainties caused by the extreme value statistics (see Sect. 5). Also, the uncertainties that may result from the use of the simple statistical models instead of the complex models are not considered. Due to the fact that the simple models are calibrated against the complex model results the errors are minimised and hence negligible. Disse et al. (2004) illustrate the calibration and the model deviation in case of polder inundation and outflow through the levee breach.

In this paper, the feasibility of this modelling approach combined with the hierarchical uncertainty analysis is illustrated for a reach of the river Rhine in Germany.

1.1 Investigation area

As a target area, the reach of the Rhine between Cologne and Rees was selected with a focus on the polder at Mehrum (Fig. 1). The polder at Mehrum is a confined rural area of 12.5 km², which is only inundated if the protecting levee system fails.

The model considers the following elements of the flood disaster chain: hydrological load, flood routing between the gauges Cologne and Rees, tributary inflow from the rivers Ruhr and Lippe, levee performance at two locations (Krefeld, Mehrum) and damage in the flooded areas of the polder Mehrum (Fig. 1).

The two levee breach locations selected for the simulation differ significantly in their storing capacity. At Krefeld the large unbounded hinterland provides a retention basin with a practically infinite retention capacity whereas the polder at Mehrum is strictly confined to a comparatively small volume. The levees at the two breach locations are similar, but at Mehrum the levee crest is higher, i.e. larger flood waves are required to overtop the levee at Mehrum as compared to Krefeld.

2 Modules

The risk analysis for the flood disaster chain is based on the following modules:
Hydrological load

- Flood routing
- Levee failure and outflow through levee breach
- Damage estimation

Both for the risk and the uncertainty analyses, these modules are embedded in a Monte Carlo framework (MC-framework). The following sections describe the modules briefly, followed by an extensive description of the MC-framework in Sect. 3. More details are given in Apel et al. (2004).

2.1 Hydrological load

The hydrological load was derived from the flood frequency curve of the gauge Cologne/Rhine based on the annual maximum series from 1961 to 1995 (AMS 1961–1995). Four distribution functions were fitted to the AMS 1961–1995: Gumbel, Lognormal, Weibull and the Pearson-III distribution. The four distribution functions were weighted by a Maximum Likelihood method to construct a composite probability distribution function $f$ (Wood and Rodríguez-Iturbe, 1975):

$$\theta_1 = 0.0743$$  
$$\theta_2 = 0.1525$$  
$$\theta_3 = 0.3270$$  
$$\theta_4 = 0.4462$$

This method gave the following weights $\theta_i$ for the individual distributions and AMS 1961–1995:

Gumbel:  
Lognormal:  
Weibull:  
Pearson III: $\theta_4 = 0.4462$

Figure 2 shows the four individual distributions and the composite distribution as well as their agreement with the empirical exceedance probabilities of the observed data (AMS 1961–1995) which were estimated by Weibull plotting positions. For extreme discharges the composite distribution function approximates a mean function of all distributions.

In order to determine the occurrence of the levee breaches and the inundation levels of the polders it was necessary to generate flood hydrographs in addition to the maximum discharge. Hence typical flood hydrographs were generated for the gauge Cologne based on non-dimensional hydrographs in combination with cluster analysis. For each flood event of the series AMS 1961–1995 a non-dimensional hydrograph representing direct runoff was calculated as follows (Dyck and Peschke, 1995):

- Baseflow $Q_B$ was separated from total observed runoff $Q$ assuming a linear baseflow hydrograph between the beginning and the end of direct runoff.
- The direct peak flow $Q_{D_{\text{max}}}$ and the time to peak $t_{Q_{D_{\text{max}}}}$ were determined.
- The hydrograph of the direct runoff $Q_D$ was normalised by

$$Q_{D_{\text{norm}}} = Q_D/Q_{D_{\text{max}}} \quad (\text{direct runoff})$$
$$t_{\text{norm}} = t/t_{Q_{D_{\text{max}}}} \quad (\text{time})$$

so that the scaled direct peak flow is unity at time 1.

The non-dimensional hydrographs of direct runoff of the AMS 1961–1995 were finally scaled to a consistent duration of $t_{\text{norm}} = 10$ and then clustered using the “Average Linkage between Groups” algorithm and Euclidian distances.

The results of this cluster analysis are seven types of typical, realistic hydrographs: single peaked hydrographs and various multiple peaked hydrographs (Fig. 3). Table 2 summarises the characteristics of these hydrographs, which are the mean values from the rescaled dimensional hydrographs belonging to each cluster. Within the Monte Carlo framework (see Sect. 3) the non-dimensional hydrographs were
Table 2. Mean parameters (peak flow, time to peak, baseflow) of direct runoff hydrographs for each cluster at stream gauge Cologne (Rhine).

| Hydrograph | Probability | Peak flow $Q_{D \text{max}}$ (m$^3$/s) | Time to peak $t_{Q_{D \text{max}}}$ (h) | Flood duration $t$ (h) | Initial baseflow $Q_{B_i}$ (m$^3$/s) | Final baseflow $Q_{B_f}$ (m$^3$/s) |
|------------|-------------|---------------------------------------|-------------------------------|---------------------|--------------------------------|-------------------------------|
| 1          | 0.086       | 4750.0                                | 152                           | 864                 | 1399                           | 2100                          |
| 2          | 0.057       | 5730.0                                | 324                           | 1044                | 1535                           | 2150                          |
| 3          | 0.028       | 7600.0                                | 192                           | 840                 | 1270                           | 1990                          |
| 4          | 0.028       | 7290.0                                | 144                           | 840                 | 2480                           | 2680                          |
| 5          | 0.200       | 7190.0                                | 716                           | 1145                | 1492                           | 2163                          |
| 6          | 0.086       | 7063.3                                | 512                           | 992                 | 1997                           | 2590                          |
| 7          | 0.515       | 6420.6                                | 257                           | 726                 | 1649                           | 2072                          |

rescaled using the flood frequency statistics at Cologne and the parameters in Table 2.

Since the major tributaries of the selected reach, Lippe and Ruhr, were also considered in the model, their maximum discharges and the shape of their hydrographs had to be determined, too. The peak discharges in the main river (gauge Cologne, Rhine) and the discharges of the corresponding events in the tributaries (gauge Schermbeck I (Lippe) and gauge Hattingen (Ruhr)) in the AMS 1961–1995 are correlated and their relationship is approximately linear (Fig. 4). Therefore, peak discharges at the tributaries were generated based on linear regressions and the correlations between main river and tributaries (cf. Sect. 3). The mean shapes of the hydrographs in the tributaries were determined for each cluster in Table 2, i.e. the hydrographs of the tributaries corresponding to those at the main river were identified. This means that the time lags between the peak discharges of the tributaries and the main river are fixed for each corresponding hydrographs.

2.2 Flood routing

The second module of the flood disaster chain is a routing module consisting of the Muskingum routing method for flood waves in river channels (Maidment, 1992). The required parameters, travel time $K$ and shape parameter $m$, were estimated for the defined river reaches from the 35 flood events of the years 1961–1995, which were simulated using a 1-dimensional, non-stationary hydrodynamic model SOBEK (Disse et al., 2004). The travel times for the reaches were calculated as the mean travel times $K$ of the peak discharges between the gauging stations, whereas the form parameter $m$ was estimated from the complete flood waves using the Least Squares method.

2.3 Levee failure

In this case study we defined two levee breach locations and derived probabilities of breaches for these two points. Hence the failure probabilities are estimates of levee failure at a certain point, representing the measurement error of the levee geometry. The spatial variability of the levee geometry and the length effect of different long river stretches on the failure probability are not considered in this study.

For the calculation of the (point-)failure probability of a levee, a general engineering technique was applied in which a breach condition is defined as the exceedance of a load factor over a resistance factor. This concept was applied to levee failures caused by overtopping of the levee crest which is the most common failure mechanism of modern zonated levees. The breach criterion was defined as the difference $q_D$ (m$^3$/s) between the actual overflow $q_a$ (m$^3$/s) (the load factor) and the critical overflow $q_{\text{crit}}$ (m$^3$/s) (the resistance factor):

$$\text{if } q_a > q_{\text{crit}} \rightarrow \text{breach} \quad (3)$$

or

$$\text{if } q_D > 0 \rightarrow \text{breach}$$

For the calculation of $q_a$ and $q_{\text{crit}}$ the approaches of Kortenhaus and Oumeraci (2002) and Vrijling (2000) were used, respectively. These are based on overtopping height $d h$ and overflowing time $t_e$ as independent variables and on the geometry of the levees. The only non-geometric parameter used in this formulae is the turf-quality parameter $f_g$ (Vrijling 2002), which is of subjective nature and hence was given particular attention in the uncertainty calculations (cf. Sect. 3).

From this intermediate complex deterministic model a probabilistic model representing the conditional failure probability depending on overtopping height and time was derived. In order to calculate the failure probability, the conditional levee failure curves method (USACE, 1999) was extended in this paper. Since the definition of the failure criterion in Eq. (3) contains two independent variables, $d h$ and $t_e$, it was necessary to construct a conditional failure probability surface instead of a one-dimensional failure curve. The derivation of the conditional failure surface for each breach location comprises the following steps:

- Describe the epistemic uncertainty of the parameters in the equations calculating the levee failure criterion
Fig. 4. Linear regressions between maximum discharge of the Rhine (gauge Cologne) and maximum discharge of the tributaries Ruhr (gauge Hattingen) and Lippe (gauge Schermbeck I) of the corresponding events plotted along with the 95% prediction intervals for annual maximum series AMS 1961–1995 of the Rhine at gauge Cologne.

Fig. 5. Levee failure probability surface for breach location Krefeld with turf quality parameter \( f_g = 1.05 \).

This formula is based on the standard weir formula of Poleni using empirical relationships between the weir coefficient and geometric and hydromechanic parameters of the levee and the river. These relationships were calibrated for the Lower Rhine at the selected breach locations, using the 2-dimensional breach outflow simulations performed by Holz and Merting (2004). From this formula it was possible to calculate the outflow through a levee breach as a function of the water levels of river and polder as well as the breach dimensions. However, for the temporal and spatial breach development at the two breach locations no functional relationship could be found due to the very complex breach mechanism and the high variability in the factors influencing the breach development (Singh, 1996). We therefore treated the breach dimension as an uncertainty source in the uncertainty analysis.

2.4 Damage estimation

The last module estimates direct monetary losses within the polder at Mehrum. Flood damage can only occur if the levee system at Mehrum fails. Since the size and location of the inundated areas are not estimated directly by the simple model presented here, a damage function that relates the damage in the inundated areas of the polder at Mehrum to the inflow of water volume after/during a levee failure had to be determined. This was done by assuming the filling of the polder in 0.5 m steps up to the levee crest and intersecting each inundation layer with the land use map. The damage of the inundated land use types was estimated by combining assessed replacement values and stage-damage curves:

\[
D_{sec} = AIN_{sec} \cdot d_{sec}(h) \cdot V
\]

where:

- \( D_{sec} \): total direct property damage per economic sector (EUR),
- \( A \): area of the economic sector,
- \( N_{sec} \): number of economic units in the sector,
- \( d_{sec}(h) \): stage-damage function for the economic sector,
- \( V \): inflow of water volume.
Table 3. Spatial extent and economic value per sector in the polder at Mehrum.

| Economic sector                        | Area in the polder at Mehrum (m²) | Replacement value 2000 (EUR/m²) |
|----------------------------------------|----------------------------------|---------------------------------|
| Private housing                        | 471 100                          | 562                             |
| Manufacturing and building industry    | 4 300                            | 245                             |
| Public infrastructure                  | 30 500                           | 467                             |
| Energy and water supply                | 19 700                           | 1 785                           |
| Traffic and communication engineering  | 400                              | 41                              |
| Buildings in agriculture and forestry  | 511 000                          | 48                              |
| Agricultural area, forest and others   | 11 653 900                       | –                               |
| Total                                  | 12 690 900                       | –                               |

$A_{IN}^{sec}$: inundated area per economic sector (m²),

$d_{sec}(h)$: average property damage per economic sector as a function of the inundation depth (–),

$v_{sec}$: sector-specific replacement value (EUR/m²)

For all sectors, with the exception of private housing, sector-specific replacement values were determined from the economic statistics of North Rhine-Westphalia from 1997 (data of the gross stock of fixed assets according to the system of national accounts from 1958 and land use information from the statistical regional authorities in North Rhine-Westphalia). The replacement values were scaled to the year 2000 by data on the development of gross stock of fixed assets in North Rhine-Westphalia (1995: 100; 1997: 102.8; 2000: 108.2) and adjusted to Mehrum by comparing the gross value added per employee in that region with that of entire North Rhine-Westphalia. Values in the sector of private housing were assessed by the number of buildings, households and cars in the target area and their respective average insured capital in 2000. Appropriate data were provided by the German Insurance Association. All replacement values for Mehrum are summarized in Table 3.

The distribution of the economic sectors (industry, private housing, infrastructure etc.) within the polder at Mehrum was given by a land register – the German official topographic-cartographic information system ATKIS (Table 3). This analysis yields a total value of $340 \times 10^6$ EUR for the assets (buildings and contents) in the polder at Mehrum.

The average property damages per economic sector $d_{sec}(h)$ depend on the inundation depth. Stage-damage functions were derived in accordance with MURL (2000). Damage was determined per inundated grid cell using Eq. (4). The total damage of a scenario amounts to the sum of the damages of all grid cells. The resulting relationship between inflow volume and property damage in the polder at Mehrum based on a step-by-step replenishment of the polder is shown in Fig. 6. With the used stage-damage curves a maximum damage of $120 \times 10^6$ EUR may occur which amounts to 35% of the estimated values.

Fig. 6. Direct property damage within the polder at Mehrum as a function of the inflow volume after/during a levee failure.

The curves so estimated were compared to damage estimates based on space-time patterns of inundation after a levee failure at Mehrum simulated by Disse et al. (2004). Figure 6 shows that our results are very similar to those of the more detailed analysis of Disse et al. (2004).

3 Risk and uncertainty calculation

For the risk and uncertainty analysis a hierarchical Monte Carlo framework was developed. In the first level of the analysis the Monte Carlo simulations represent the variability of the system, i.e. the aleatory uncertainty. This results in frequency distributions of floods at the outlet of the investigation area and risk curves for the target area, the polder at Mehrum. We randomised the following variables in the first level:

- the annual maximum discharge of the Rhine,
- the correlation of the maximum discharge of the Rhine with the tributaries Ruhr and Lippe and

The second level of Monte Carlo simulations represents the uncertainty associated with the results of the first level. In
Ruhr and Lippe, which were calculated on the basis of the main river – tributary regressions shown in Fig. 5. In order to simulate the correlations between the main and tributary discharges, the tributary discharge was randomised for any given main river discharge assuming a normal distribution with mean values calculated from the regression equations and standard deviations calculated from Eq. (5):

$$\sigma_{\text{trib, cor}} = \sigma_{\text{trib}} \sqrt{1 - \rho_i^2} \quad \text{(Cullen and Frey, 1999)} \quad (5)$$

where $\rho_i$ denotes the correlation coefficients. The randomised tributary discharges were adjusted to base flow in case the randomised discharges were smaller than base flow. Using this procedure it was possible to represent both the functional relationships between main and tributary discharges as expressed in the regression equation and the variability in the relationship as expressed in the correlation coefficients. By this procedure the exposure of the polder Mehrum to flooding was quantified.

In a next step the vulnerability of the target area as expressed by the damage curve (Fig. 6) was combined with the exposure in order to assess the flood risk. By this procedure floods with an associated probability of occurrence were transformed into direct property damage. By repeating this procedure $10^5$ times, the distribution function of input discharge at Cologne was transformed into a distribution function of property damage at the polder at Mehrum. This distribution was plotted as a risk curve which represents the exceedance probability of events expressed in return intervals associated with a damage exceeding a given level. Figure 7 gives a schematic of the procedure.

3.2 Uncertainty analysis

To account for the uncertainties of the spatial breach development (Sect. 2.3), the procedure described above was performed for four different breach width scenarios termed K100, K200, K300 and K400 with breach widths of 100 to 400 m at Krefeld, combined with three scenarios setting the turf quality parameter $fg$ to 0.7, 1.05 and 1.4, respectively. The breach width scenarios are defined in accordance of expert knowledge of the governmental authorities responsible for the construction and care of the levee systems. According to their assessment 100 to 400 m is the range of widths to be expected in case of levee breaches at the lower Rhine. The range of $fg$ is consistent with that given in Vrijling (2000), who quantified “poor” turf quality with 0.7 and “good” with 1.4. The quantification is based on studies of Hewlett et al. (1987). In addition to the breach scenarios, a scenario without a breach at Krefeld, K0, was defined in order to fully assess the effect of upstream breaches on the risk at Mehrum. For all scenarios, the same set of randomised maximum discharges and flood types for the main river Rhine and the tributaries was used in order to isolate the effect of breach widths at Krefeld on the failure probabilities at Mehrum.

In each scenario we estimated uncertainty distributions for selected return intervals by a 2nd level of Monte Carlo
simulations, randomising the discharge given by the four distribution functions for the defined return intervals, the stage discharge relationship at the potential levee failure sites and using the conditional levee failure probabilities derived in Sect. 2.3 (cf. Table 1). For randomising the discharge given by the four distributions the following procedure was used:

1. First, confidence intervals for each of the distribution functions were calculated from which standard deviations were derived for each selected return interval (Maidment, 1992; Plate, 1993b).

2. A set of $10^4$ discharge values were randomly chosen from the distributions for every selected return interval $T$ assuming a standard distribution with values of the composite distribution as mean and standard deviations as calculated in point 1. The number of samples per distribution were set according to the distribution weights (cf. Sect. 2.1).

3. From this set of discharges empirical cumulated probabilities were calculated.

4. Based on the empirical cumulated probabilities of discharges for each return interval $T$ the samples for the uncertainty distributions were drawn.

Figure 8 shows the empirical distributions derived by this method for different return intervals $T$. The figure clearly shows that at large return intervals the spread of the uncertainty distribution is large indicating that the four distribution functions of the AMS give markedly different values (cf. Fig. 2).

The procedure for the stage-discharge-relationship was similar. First, confidence intervals for the three parameter estimates of the polynomial function representing the stage-discharge-relationship were calculated. For the randomisation a normal distribution was assumed with the mean equal to that of the parameter estimates and the variance taken from the confidence intervals.

In order to reduce CPU-time, a Latin Hypercube sampling scheme with 40 equally spaced intervals and median interval selection was applied for every selected return interval $T$ in this calculation. From the uncertainty distributions, a 95% confidence interval was calculated for every $T$.

4 Results

4.1 Risk analysis

The results of the 1st level of Monte Carlo simulations for the 12 scenarios are summarised in Table 4. Without any upstream breaches ($K_0$), the levee at Mehrum failed up to 99 times (failure rate 0.99‰) in the Monte Carlo simulations. When breaches at Krefeld were allowed, this figure was significantly reduced to only one failure of the levee at Mehrum in the case of a breach width of 400 m at Krefeld irrespective of the value of the turf parameter $fg$ (Table 4).

In addition to the breach width at Krefeld, the turf quality has an important effect on the number of breaches. The lower is the turf quality the higher is the number of breaches at both locations.

The flood frequency curve at Rees, the most downstream gauging station of the reach examined here (Fig. 1), is also influenced by the number of upstream levee breaches and the breach width at Krefeld. Figure 9 shows the flood frequency curves at Rees derived from the output of the routing module for a fixed turf quality and varying breach widths at Krefeld. The return intervals associated with discharges larger than the critical discharge required for levee breaches change as a function of the breach width. Overall, the exceedance probabilities of extreme events are reduced by upstream levee breaches while the exceedance probabilities of...
Table 4. Number of levee breaches in $10^5$ simulations for the 12 breach width – turf quality scenario combinations. The left value for each scenario gives the number of model runs with breaches, the right values give the breaches at Krefeld (top) and Mehrum (bottom), respectively.

| Scenario | K0 | K100 | K200 | K300 | K400 |
|----------|----|------|------|------|------|
| Breach width at Krefeld (m) | No breach | 100 | 200 | 300 | 400 |
| Turf parameter | 0.7 | 99 | — | 173 | 173 | 174 | 174 | 174 | 174 |
| $fg$ | 1.05 | 92 | — | 160 | 160 | 160 | 160 | 161 | 161 |
| 1.4 | 87 | — | 151 | 151 | 150 | 150 | 152 | 152 | 151 |
| 87 | 35 | 15 | 6 | 1 |

Fig. 10. Effect of varying the turf parameter, $fg$, on the flood frequency curve at Rees for the 4 breach scenarios. From top to bottom $fg$ was set to 0.7, 1.05 and 1.4.

discharges at the critical levels are increased. This effect is caused by the reduction of the peak flows of a number of floods that overtop the levee to discharges below the critical overflowing discharge. The effect is more pronounced the wider the breach at Krefeld is assumed.

The variation of the turf quality changes the shape of the frequency curves in a different way. Varying the turf parameters changes the critical discharge required for levee breaches which in turn changes the return intervals for discharges larger than the critical discharge. The effect is apparent in Fig. 10. This figure indicates that the return interval of the critical discharge for levee breaches at Krefeld varies between $T=550$ years to $T=650$ years within the turf quality scenarios.

The risk curve for Mehrum was constructed from the calculated inflow volume of the polder for the different scenarios. The expected damage for each breach event was calculated from the damage curve (Fig. 6) and the maximum inflow volume of the breach events. By this procedure, the risk curves for the polder at Mehrum shown in Fig. 11 were derived. The step-like trajectories of the risk curves are a result of the presence of the flood protection system as the damages only occur for discharges equal to or in excess of discharges causing levee failure. For breach widths at Krefeld larger than 300 m, the risk of damage at Mehrum is zero up to a return interval of $10^4$ years which is a result of the high retention capacity of the upstream polder. This, again, emphasises the key role of upstream levee failures for the flood risk downstream.

4.2 Uncertainty analysis

The uncertainty analysis performed by the 2nd level of Monte Carlo simulations yielded confidence bounds for each scenario. As an example, the annual maximum discharge frequency curve at Rees for the breach scenarios with $fg$ set to 1.05 are shown in Fig. 12. All sources of epistemic uncertainty as shown in bold in Table 1 are included, the type...
of the extreme value distribution functions, the parameter estimates for the stage-discharge-relationship and the levee geometry error. Figure 12 suggests that, for large events, the uncertainty decreases with the width of the breach at Krefeld. This is due to the large breach outflow combined with the almost infinite retention capacity of the polder at Krefeld. Most of the randomised discharges of the uncertainty distributions that produce a levee breach are reduced to the level of the levee base in the case of a 400 m breach, resulting in the upper confidence bound approaching the frequency curve (Fig. 12) at the level of the critical breach discharge.

The risk curves associated with the flood frequency curves in Fig. 12 are shown in Fig. 13. It shows that the uncertainty in damage is hardly reduced by the breach width which is in contrast to the results of the flood frequency curve. The uncertainty bounds (dashed lines in Fig. 13) cover a wide range from zero damage to almost maximum damage above return intervals larger than about 200 years.

In Fig. 14 two epistemic uncertainty sources are examined independently. It shows that the uncertainty introduced by the parameter estimation of the stage-discharge-relationship is rather small in comparison with as compared to the overall uncertainty. The uncertainty caused by the type of the distribution function alone is almost identical to the overall uncertainty. If the two sources are combined, the uncertainty caused by the stage-discharge-relationship is completely clouded by the uncertainty caused by the distribution function type. In line with this result, the uncertainty in the stage-discharge-relationship has almost no effect on the risk curves at Mehrum (not shown here).

The presented results indicate that the uncertainty of the risk assessment is enormous. This is caused by two facts:

1. the large magnitude and duration of floods required to cause levee failures,
2. the comparatively large uncertainty in the extreme value statistics for the annual maximum discharges with return intervals > 200 years (cf. Fig. 2).

The combination of these two facts results in uncertainty distributions that are almost binary. For floods associated with return intervals > 200 years either levee failures producing very high damages can occur, or if the levees happen to resist the flood, the polder is protected from any damage (see plot of uncertainty distribution points in Fig. 13). The confidence intervals calculated from these uncertainty distributions are consequently enormous. For return intervals as high as $10^4$ years it is possible that the levee resists the flood and protects the polder or it fails and causes disastrous damages. This enormous uncertainty is only attributed to the uncertainty in the annual maximum discharge.
The results obtained here suggest that, in the study reach, upstream levee failures significantly affect the failure probability downstream and, hence the risk curve of the target area. The simulations also illustrate the effect of the retention volume of a polder. Because of the very large retention capacity of the hinterland at Krefeld, the levee failure probability at Mehrum is significantly reduced and the flood frequency curve at Rees is attenuated if levee failures at Krefeld are allowed. The size of the polder at Mehrum controls the shape of the flood risk curve. The step-like shape of the risk curve results from the small volume of the polder at Mehrum and the high magnitude of the events overtopping the levee. However, in case of upstream breach widths larger than 300 m at Krefeld the risk equals zero for return intervals up to $10^4$ years. Taking the zero breach scenario at Krefeld as the worst case scenario for the target area, the results indicate that the flood protection structures at Mehrum are sufficient to resist floods up to return intervals of $>1000$ years, if the uncertainty of the results is neglected.

Uncertainty analysis (epistemic uncertainty)

The model also allows the analysis of various sources of epistemic uncertainty including the flood frequency statistics (annual maximum series) and the spatial breach development. By applying 2nd-order Monte Carlo simulations, confidence bounds were derived for the flood frequency curves at the outlet of the study reach as well as for the risk curves of the polder at Mehrum. Due to the large uncertainty caused by the epistemic uncertainty sources the statement that the flood protection structures at Mehrum are sufficient to protect the area from a 1000-year flood has to be corrected. From the uncertainty bounds of the zero breach scenario, being he worst case for the polder Mehrum, and the 100 and 200 m breach width scenarios shown in Fig. 13 it can be concluded that the flood protection structures are likely to protect from floods with return intervals of less than 200 years. For larger floods, the uncertainty is mainly attributed to the extreme value statistics of the annual maximum discharge and yields that both complete failure and no failure may occur producing a range of possible damage from zero to maximum damage.

We also examined the sources of epistemic uncertainty individually. The results suggest that a more reliable extreme value statistics is crucially important for reducing the uncertainty of the risk assessment. A major prerequisite for that are longer time series of annual maximum discharges. The used series of 35 years is clearly too short to obtain reliable risk assessments of events with associated return intervals of more the 200 years. In contrast to the extreme value statistics the stage-discharge-relationships proved to be relatively less important in the uncertainty analysis. From this finding it can be reasoned that the neglected uncertainty sources of Table 1 have also little influence on the uncertainty analysis as long as the uncertainty caused by the extreme value statistics cannot be reduced significantly. Uncertainties of the routing module or the $HQ$-relation simply cannot cause such a variation in the modelling results, especially not at a rather uniform low-land stream the the Lower Rhine. Solely the uncertainties in the damage estimation are expected to cause a significant change in the risk curve. However, being the last module of the modelling system, which doesn’t influence the probability of flooding, it would only alter the maximum damage caused by floods. The characteristic shape of the risk curves and the associated return intervals remain unchanged.

In contrast to this the uncertainties associated with the breach module still remain large. Better knowledge about the breach development and the distribution of the turf quality on natural levee systems would most likely reduce this unknown component of uncertainty in the risk assessment. A study investigating the levee breaches during the August 2002 flood of the Elbe addressing this issue has been started. With these data we hope to extend the levee failure module from recently built levees to older flood defence structures and to get more information of spatial breach development. The uncertainty of damage estimation will also be refined by using

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Fig. 14. Flood frequency curve for Rees showing the effect of the two epistemic uncertainty sources extreme value statistics distribution type and stage-discharge-relation ($HQ$-relation) for scenario K300. $fg$ was set to 1.05.
data gathered in the aftermath of the August 2002 flood. Additionally, a continuous test for levee breaches along the river course should be incorporated in the system in order to generate more realistic estimates of the influence of levee breaches on flood risks.

Due to its modular structure and the universal nature of the methods used here, the proposed model system should be transferable to other river systems provided the required data sets are available. In addition, single parts of the model system may be applied independently, e.g. to investigate the probability of levee failure at a given location. It is therefore believed that the system may be profitably used for a number of additional purposes, e.g. as a tool for cost-benefit analysis of flood protection measures, and as a decision support system for operational flood control. Another possible application is the flood management and control during a severe flood for which estimates of the effects of upstream levee breaches on the shape and propagation of the flood wave and thus on inundation risks at the reaches downstream may be useful. Real time simulations of such scenarios could facilitate the emergency management and enhance the efficiency of planned levee failures or weir openings. However, a prerequisite for these applications is an accurate calibration of the model system to a given reach. Clearly, this needs to be done prior to a severe flood event. This implies that, ideally, the flood management system should be applicable to both long-term planning tasks and operational decision support.

Acknowledgements. This study was prepared in the frame of the research project German Research Network Natural Disasters (DFNK) funded by the German Ministry for Education and Research (project number 01SF99695). Data provision from the German Federal Institute of Hydrology, Koblenz, the German Insurance Association (GDV), Berlin and ProAquA, Aachen are gratefully acknowledged.

Edited by: T. Glade
Reviewed by: J. Hall and another referee

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