Awareness and Willingness to Pay for Health Insurance: A Study on Selected Government and Non-Government Employees of Bangladesh

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Abstract

Introduction: The high cost of health services along with the unpredictability of health needs and the inadequacy of personal savings is the primary reason for the growing importance of insurance as a means of financing health services. Health insurance ensures easy access, high quality, sustainability and affordability of care. This study was undertaken in an attempt to generate some scientific data on awareness and willingness to pay (WTP) for health insurance in our country perspective.

Objective: To determine awareness and demand or willingness-to-pay for health insurance in order to ascertain the feasibility of such schemes and establishing prices.

Materials and Methods: This descriptive cross-sectional study was carried out from 1st July 2015 to 30th June 2016 in two government and two non-government organizations. Randomly 200 government and 200 non-government employees were taken in the sample. A semi-structured questionnaire designed to elicit WTP by Contingent Valuation Method (CVM) was used to collect data.

Results: Among 400 respondents, 82.8% were male and 17.2% were female. Most of them (85.5%) heard about health insurance earlier and 2.5% subscribed for health insurance. Majority (58.7%) expressed WTP Tk 100-200 (Mean Tk 261.3 ± 196.3) and by percentage of monthly income, average WTP of a formal sector employee was 1.2%. Coverage of health expenditure from employer (10.6%) or insurance (1.1%) side was less and 88.8% of employee had to spend 100% from out of pocket (OOP).

Conclusion: Introduction of health insurance, appropriately designed for each population group is imperative for achieving Universal Health Coverage.

Key-words: Willingness to pay, Awareness, Health insurance, Formal sector employees.

Introduction

Access to affordable and quality health care is a major problem in many countries like Bangladesh. Technological advancements in the health sector, along with the emergence and re-emergence of diseases caused escalation of health care costs tremendously. Health insurance is important because health status is associated with uncertainty and risk. When a serious illness or an accident occurs, health insurance can cover some of the financial losses as well as can ease the access to health care. It is a sophisticated risk management strategy, which can protect individuals or households from severe financial crisis generated by idiosyncratic shocks. Along with high cost and unpredictability of health need, people usually suffer from inadequacy of personal savings while paying for health services. Health financing in many low and middle income countries (LMICs) is characterized by high levels of out-of-pocket (OOP) expenditure for serious illnesses leading to potentially catastrophic payment for health care among its citizens. Catastrophic health expenditure is a situation where a household spends on health more than 40% of its income after paying for subsistence needs, i.e. food.

Over last two decades Bangladesh achieved a lot in the field of public health, in terms of improvement in health indicators and attainment of most of the health related global targets such as Sustainable Development Goals. But still this country is lacking behind many fast growing countries like China, Malaysia, Vietnam, or Thailand in Universal Health Coverage. Health insurance is considered by WHO as a key route to Universal Health Coverage. Less than 1% population, mainly from formal sector has got some sort of social health protection coverage in Bangladesh. Again, the limited health care coverage enjoyed by formal sector of Bangladesh seems grossly inadequate in terms of quality and financial risk protection. Since its inception in seventeenth century the concept of health Insurance evolved into modern health insurance schemes in 20th century. The first social health insurance fund was established in Germany in 1883. Over time, systems have developed to guarantee access to health care, to provide high quality and appropriate care and also to maintain the sustainability and affordability of care.

Health insurance is more complex than other forms of insurance because of its social security or safety net component, coverage levels, cost containment and technicality of quality as well as access control issues. It requires epidemiological, institutional and technical considerations along with complex demand and supply side analysis. In Bangladesh some private insurance companies offer limited health insurance coverage. Private health insurance accounts for an insignificant share (0.2%) in total health

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expenditure. Bangladesh is actively seeking to achieve Universal Health Coverage (UHC) through mandatory social health insurance (SHI) with a social safety net for below poverty line poor under social health protection scheme. Already a 20 years action plan is undertaken so that universal coverage can be attained by 2032 through extending financial risk protection and ensuring access to quality service.

Public spending accounts for 26% of total health expenditure in Bangladesh and rest 74% is private spending, out of which 64% comes from ‘out of pocket’ (OOP). Formal sector represents 12.3% of total population of Bangladesh. It is 18.8 million people out of 152.5 million total population of Bangladesh, as per 2012 estimate. But economic unit wise, formal sector represents 56.2% of all economic units of Bangladesh. As part of the broader perspective, policymakers need to concentrate on government employees first by immediately introducing mandatory social health insurance for them. The private formal sector may be included in the next phase of the scheme. In some of the countries that have attained universal coverage through social health protection schemes, the process started with the formal sector first. Low and middle income countries are suggested to start introducing social health insurance in the formal sector where income levels are higher.

The willingness to pay (WTP) is the highest price an individual is willing to accept to pay for some good or service. Many health economists believe that eliciting willingness to pay for health insurance is needed for the development of health insurance. WTP estimates can be derived using different methods and the elicitation of WTP in a contingent valuation survey to value health outcomes, has increased significantly. Contingent valuation method (CVM) aims to obtain information on individual preferences by asking direct questions about willingness to pay for public good and services when prices are not available. This study was conducted to determine willingness to pay (WTP) for a social health insurance scheme among government and non-government sector employees of Bangladesh using contingent valuation method (CVM).

Materials and Methods
This descriptive cross-sectional study was carried out from 1st July 2015 to 30th June 2016 with the aim to determine willingness to pay (WTP) for health insurance, to assess awareness about health insurance and to find out preferences related to WTP for health insurance among formal sector employees. Two government organizations and two non-government corporate organizations were selected purposively in and around Dhaka city. All the employees working in the selected organizations during data collection period were study population. A total of 400 respondents (200 government employees and 200 non-government employees) were selected by simple random sampling. Sample size was determined by $n = \frac{Z^2pq}{d^2}$ formula and it came 358 but raised to 400 considering chances of some non-response. A pre-tested semi-structured questionnaire was used as data collection instrument. Part of the questionnaire was designed to elicit WTP for a hypothetical health insurance package by Contingent Valuation Method (CVM) using “unidirectional bidding game” technique. Bidding ranged from 100 Taka to 600 Taka with a provision for a highest bid. Respondents were invited to determine their WTP in Taka by reference to lowest opening bid; if the respondent accepted the amount the bid was raised by 50 Taka each time, until the respondent declined the amount. The highest accepted bid was recorded as the WTP level. Data were collected through face to face interview. Data obtained were entered into SPSS-21 version. The univariate and bivariate analysis were carried out. Keeping compliance with Helsinki Declaration for Medical Research Involving Human Subjects 1964, the participants were informed verbally about the study design, the purpose of the study and informed written consent was obtained. They were assured of protection of self-autonomy, privacy and confidentiality.

Results
Among 400 respondents, 82.8% were male and 17.2% were female. All the employees interviewed were within the age range of 20 to 59 years (Mean 35±9.3 years). Among all respondents, 65% were main earners in their families. Length of service ranged from 1 to 35 years (Mean 9.4 ± 5.7 years). Range of monthly income of respondents was from Tk 5000 to Tk 100000 (Mean Tk. 21089.1 ± 17525.7). Their family size ranged from 2 to 12 members (Mean 5.0 ± 2.0 members). Table-I shows that total 85.5% respondents (83%+2.5%) heard about health insurance earlier and among them 2.5% subscribed for some form of health insurance. It also shows that, more non-government employees (1.7%) subscribed for health insurance than government employees (0.8%). Total ready to join health insurance scheme either unconditionally or on condition of government or employer contribution was 83% (40.5%+42.5%) of respondents. Rest 17% (9%+8%) were actually not ready to join. Maximum (58.7%) were willing to pay Tk. 100-200 per month, followed by 20.2% respondents Tk. 250-350 per month. Overall mean WTP was Tk 261.3 ± 196.3 and on comparison it was found lower (Tk. 241.2 ± 196.5) in case of government employees than that of non-government employees (Tk. 282.4 ± 194.5).

Table-II shows average WTP as percentage of monthly income of respondents. It was found overall 1.2% of monthly income and in government employees it was found higher (1.7%) than that of non-government employees (1.0%). Figure-1 shows majority 67.8% respondents preferred monthly premium payment, followed by 15.4% quarterly, 9.0% half yearly and 7.8% yearly. Table-III shows that total 73.7% of respondents or their family members suffered from at least one episode of illness. Among those who suffered from illness, 70.7% seek treatment. Table-IV shows that all of the respondents who seek treatment had to spend from their own pocket. Only 1.1% got health insurance coverage, 4.2% government employees got partial coverage from government and
18 (6.4%) non-government employees got partial coverage from their employer. Figure-2 shows that those who had to spend on health care, majority (43.1%+45.7%) 88.8% incurred 100% of their health care expenditure out of pocket (OOP).

**Table-I: Distribution of respondents by awareness, willingness to join the scheme and Willingness to Pay for health insurance (n=400)**

| Variables                                      | Type of employee | Total n (%) |
|------------------------------------------------|------------------|-------------|
|                                                | Government       | Non-government |       |
| Hearing about health insurance and subscribed  | 3 (0.8)          | 7 (1.7)      | 10 (2.5) |
| Hearing about health insurance but did not subscribe | 169 (42.2)      | 163 (40.8)   | 332 (83.0) |
| Never heard about health insurance             | 28 (7.0)         | 30 (7.5)     | 58 (14.5) |
| Still need some time                           | 14 (3.5)         | 18 (4.5)     | 32 (8.0)  |
| Ready to join                                  | 82 (20.5)        | 80 (20.0)    | 162 (40.5) |
| Ready to join if government/ employer makes contribution | 88 (22.0)       | 82 (20.5)    | 170 (42.5) |
| Willingness to Pay for health insurance (Taka) |                  |              |          |
| 100-200                                       | 114 (24.3%)      | 81 (21.4%)   | 195 (58.7%) |
| 250-500                                       | 25 (5.1%)        | 42 (12.7%)   | 67 (20.2%) |
| 400-500                                       | 21 (4.4%)        | 29 (8.7%)    | 50 (15.1%) |
| ≥500                                          | 10 (2.0%)        | 10 (3.0%)    | 20 (6.0%)  |
| Mean ± SD                                     | 241.2 ± 196.5    | 282.4 ± 194.5| 261.3 ± 196.3|

**Table-II: Distribution of mean WTP and WTP as percentage of monthly income by types of employees (n=332)**

| Type of job (a) | Mean monthly income (Tk) (b) | Mean Willingness to pay (Tk) (c) | WTP as percentage of income (%) (d = c / b × 100) |
|-----------------|-------------------------------|----------------------------------|-----------------------------------------------|
| Government      | 14459.8                       | 241.2                            | 1.7                                           |
| Non-government  | 27718.5                       | 282.4                            | 1.0                                           |
| Overall         | 21089.1                       | 261.3                            | 1.2                                           |

**Figure-1: Distribution of respondents by preference for mode of premium payment (n=332)**

**Table-III: Distribution of respondents by illness of family members during last three months (n=400)**

| Illness of family members | Treatment seeking | Total |
|---------------------------|-------------------|-------|
|                           | Yes | No |       |
| Acute or chronic illness during last 3 months | 283 (70.7%) | 12 (3%) | 295 (73.7%) |
| No illness during last 3 months | - | 105 (26.3%) | 105 (26.3%) |
| Total                      | 283 (70.7%) | 117 (29.3%) | 400 (100.0%) |

**Table-IV: Distribution of respondents by sources of health care expenditure coverage (n=283)**

| Health care cost covered by | Type of employee | Total |
|-----------------------------|------------------|-------|
|                            | Government       | Non-Government |       |
| Own                         | 134 (47.3%)      | 149 (52.7%)    | 283 (100.0%) |
| Government/ Employer        | 12 (4.2%)        | 18 (6.4%)      | 30 (10.6%)  |
| Insurance company           | 0 (0.0%)         | 3 (1.1%)       | 3 (1.1%)   |
| Others                      | 1 (0.4%)         | 0 (0.0%)       | 1 (0.4%)   |

**Note: 34 respondents had multiple responses**

**Figure-2: Distribution of respondents by percentage of health care cost shared as out of pocket (n=283)**

**Discussion**

This descriptive cross-sectional study was undertaken in an attempt to generate some scientific data on awareness and WTP for health insurance in the context of lack of such data in our country perspective. The study was conducted in real working environment of concerned organizations. The extent of awareness found in present study was better than other similar studies like study done in Ethiopia where more than half (55.2 %) had never heard of the health insurance scheme and the study conducted in Kampala district of Uganda, where 57.3% had never heard about health insurance. Another study done in Kinshasa, found that separately only 44.5% of government employees and 70% of private sector employees knew about health insurance which was also lower than the result of the present study. Again, that study revealed that government employees were much more ignorant
about health insurance than their private sector counterparts as only 44.5% of them knew it against 70% of private sector. One study conducted in Punjab, India16 on common people showed better extent of awareness than that of present study where, 8.7% were not aware, 19.4% were aware and subscribed and 71.9% were aware but did not subscribe for health insurance.

The proportion of employees with willingness to join was found less than the present study in the study conducted in Uganda11, where it was 77.5%; in the study conducted in Ethiopia11, that was 71.3% and in the study conducted in Kampala12 that was 41.2%. Among slightly different group of population such as informal workers, willingness to join was found as; in a study done in Tamil Nadu, India16 that was 63%; in another study done in Hanoi, Vietnam17 that was 48.4% and both were lower than that found in present study. Another study conducted in Wuhan, China18 found willingness to join among 87.7% informal workers which was higher than that of present study. Present study revealed that though non-government employees' WTP (Tk 282.4 ± 194.5) is higher than that of government employees (Tk 241.2 ± 196.5); by percentage of monthly income, the government employees were willing to pay on average more (1.7%) than that (1%) of non-government employees.

The WTP revealed by present study (Mean Tk 261.3 ± 196.3, approximately USD 3.4) was lower than that found in few other studies. In the study carried out in Zambia19, the mean WTP was USD 6.7 per month and as a percentage of monthly salary in the public and private sectors was 5.9% and 4.6% respectively. In another study conducted in Uganda11, mean WTP of government and private sector formal employees was found USD 11.00 per month. In the study conducted in Wolaita Sodo Town of Ethiopia20, the majority of government teachers (47.1%) expressed their WTP as 4% or more of their monthly salary. In the study done in Kampala district of Uganda12, among government teachers, 38.8% expressed WTP less than 4% of salary, 16.3% expressed WTP 4% and 12% expressed WTP more than 4%. This variation in WTP with present study might be due to difference in health insurance package or due to different level of awareness prevailing in those areas.

In current study, most of the employees (67.8%) wanted to pay premium monthly. Different results were observed in other studies such as; in the study conducted in Kampala12, 39.5% preferred to pay annually, while only 20% were willing to contribute monthly; in a study in Pakistan21, 46% were in favor of yearly installment and only 15% monthly. The study done in Kinshasa13, exhibited a bit different result than present study regarding OOP expenditure where separately, greater percentage (83.4%) in the public sector used out-of-pocket financing in comparison to their counterpart (71.2%) in the private sector.

**Conclusion**

Health insurance is a priority issue in the strategic agenda of Bangladesh, as it is the key to achieve Universal Health Coverage (UHC). UHC is one of the major targets set for Sustainable Development Goal (SDG)-3 to be achieved by 2030. While Bangladesh exhibits substantial improvements in different fields towards achievement of SDG, UHC still remains a challenge. Introduction of health insurance, appropriately designed for each population group with the provision of contribution from people, government and employers can ease the access to health care by removing barrier of OOP payment at the point of service. Awareness in this regard at all levels and undertaking appropriate action plan with no loss of time at policy level is imperative for achieving UHC within stipulated time.

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