Regulatory T-cells at the interface between human host and pathogens in infectious diseases and vaccination

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Regulatory T-cells (Tregs) act at the interface of host and pathogen interactions in human infectious diseases. Tregs are induced by a wide range of pathogens, but distinct effects of Tregs have been demonstrated for different pathogens and in different stages of infection. Moreover, Tregs that are induced by a specific pathogen may non-specifically suppress immunity against other microbes and parasites. Thus, Treg effects need to be assessed not only in homologous but also in heterologous infections and vaccinations. Though Tregs protect the human host against excessive inflammation, they probably also increase the risk of pathogen persistence and chronic disease, and the possibility of disease reactivation later in life. Mycobacterium leprae and Mycobacterium tuberculosis, causing leprosy and tuberculosis, respectively, are among the most ancient microbes known to mankind, and are master manipulators of the immune system toward tolerance and pathogen persistence. The majority of mycobacterial infections occur in settings co-endemic for viral, parasitic, and (other) bacterial coinfections. In this paper, we discuss recent insights in the activation and activity of Tregs in human infectious diseases, with emphasis on early, late, and non-specific effects in disease, coinfections, and vaccination. We highlight mycobacterial infections as important models of modulation of host responses and vaccine-induced immunity by Tregs.

Keywords: regulatory T-cells, human regulatory T-cells, infection, vaccination, pathogens, tuberculosis, leprosy, BCG

Introduction

A myriad of innate and adaptive immune regulatory cells is induced upon infection, including cells of different lineages: regulatory-like macrophages, dendritic cells (DCs), NKT-cells, T-cells, B-cells, neutrophils, and mesenchymal stem cells. During the last decade, many reports have described the role of regulatory T-cells (Tregs) in infectious diseases and following vaccination. In infectious diseases, Tregs play a dual role: they benefit the host by limiting immune-mediated pathology and also facilitate chronic pathogen persistence by reducing effector immunity and clearance of infection (1). During acute infection, the beneficial role of Tregs seems to predominate, by regulating leukocyte in- and efflux into lymph nodes (LN) and infected sites, suppression of proliferation of infected cells, and favoring memory formation by increasing the time window of antigen availability. Regulatory T-cells can be induced either in an antigen- and T-cell receptor (TCR)-dependent or in an antigen- and TCR-independent manner (2, 3). Specificity for self- or pathogen-derived
antigens (or dual-specificity) was originally used to divide Treg populations into “natural” resp. “adaptive” Tregs, but it was recently recommended to denote Treg populations by place of induction: “thymus derived” or “peripherally derived,” or when the origin is unclear “Foxp3+ Treg cell” (4). Designations of human Tregs are, however, complicated by the fact that, unlike murine Tregs, unique markers are lacking. In addition, non-Treg populations can express “Treg markers” such as Foxp3 and CD25 upon activation; therefore, human Tregs are preferably defined by multiple regulatory markers and/or by demonstrating suppressive activity (5). Human CD8+ Tregs have been studied much less than CD4+ Tregs (5), even though they were among the first described “suppressor cells,” especially in mycobacterial infections (6, 7). The relative lack in studies on human CD8+ Tregs is possibly the result of technical difficulties in isolating and assessing functions of CD8+ T-cells (8). Notwithstanding, CD8+ Tregs are re-emerging as important players in general, including in human infectious disease and following vaccination (5).

Once activated, Tregs can suppress pro-inflammatory cells through several mechanisms that are adaptable to the local environment (9). These mechanisms can mostly be divided into inhibitory cytokine production (either membrane-bound or by their release in the pericellular environment), suppression by cytolytic, metabolic disruption of pro-inflammatory cells, modulation of antigen-presenting cells (APCs), and the activity of certain Treg membrane expressed molecules (see below) (10). These mechanisms indeed support the concept that antigen specifically induced Tregs can cross-suppress other cells irrespective of the presence of their cognate antigen or specificity, e.g., through the secretion of cytokines (5). This “bystander” or heterologous suppression can compromise immunity toward unrelated pathogens, as has been described for coinfection by helminths in diseases such as malaria and tuberculosis (TB) (11). Helminth coinfections can also impair the immunogenicity of vaccines such as (oral) cholera vaccination and (intradermal) BCG (Mycobacterium bovis) bacillus Calmette–Guérin and tetanus vaccination (12). Several Treg-expressed molecular markers have now been implicated directly in mediating suppression, such as cytotoxic T-lymphocyte-associated antigen 4 (CTLA-4), which modulates APCs via its ligands CD80 and CD86. Tregs were shown to use trans-endocytosis of CD80 and CD86, followed by their intracellular degradation, thereby relatively depleting the APC’s expression of essential co-stimulatory receptors for T-cell CD28 ligation (13). In addition, the ecto-enzyme CD39 (E-NTPDase1), which is a relatively recently discovered Treg marker, exerts its suppressive effects through breakdown of adenosine triphosphate (ATP) (14).

In this paper, we will discuss the induction of Tregs (both specific and non-specific) by various pathogens as well as the functional implications of CD4+ and CD8+ Tregs in acute vs. chronic infectious diseases. We will discuss the role of Tregs in coinfections and highlight in particular infections with M. leprae and M. tuberculosis (Mtbc), which are master manipulators of the human innate and adaptive immune response through the induction of regulatory circuits. We will discuss how the balance of pro- vs. anti-inflammatory responses could ultimately regulate pathogen persistence, and impact on the development of active vs. latent or reactivation of disease. We will also discuss the impact of Tregs on diagnosis and treatment of TB, as well as their possible impact on vaccination against TB.

**Mechanisms of Treg Induction by Pathogens**

As a first line of host–defense against infection, the activation of innate immune cells through pattern recognition receptors (PRRs), such as Toll-like receptors (TLRs), lectin receptors, retinoic acid-inducible gene (RIG) receptors, scavenger, and phagocytic receptors, activates these cells to phagocytose and process the pathogen, after which they migrate to the draining lymph node (DLN) and present antigen to prime naïve T-cells. These cells then can differentiate into various classes of T-helper cells (Th), cytotoxic T-cells, or Tregs. Further activation and differentiation signals are provided to the T-cells upon migration into the infected tissue; these signals originate from other T-cells, activated tissue-resident APCs, or even directly from the pathogen (see below). Tissue-resident, circulating, and migrating APCs comprised heterogeneous populations, and the activation of APCs can lead to the induction of pro-inflammatory or regulatory, homeostatic T-cell responses (15): for example, pro-inflammatory human type-1 macrophages promote Th1-immunity and are characterized by IL-23 production and secretion of IL-12 after IFNγ stimulation, whereas type-2 macrophages poorly express co-stimulatory molecules, produce IL-10, and induce Tregs (16, 17).

Modulation of macrophages and DCs toward tolerogenic subsets has been described for various pathogens: after in vitro treatment of human DCs with Japanese encephalitis virus or Mtb, DCs upregulated the inhibitory receptor PD-L1, which induced the expansion of Tregs through PD-1 ligation (18–20). These effects were mediated by the Mtb-derived protein Acr (HspX Rv2031c), which is expressed during latency: Acr induced expression of PD-L1, TIM3, IDO, and IL-10 by murine DCs and promoted the induction of CD4+CD25+Foxp3+ T-cells (21). Furthermore, APCs can be modulated through alterations in (pericellular) purinergic pathways: extracellular ATP, a pro-inflammatory danger signal, which activates the killing of Mtb in macrophages, is rapidly hydrolyzed to AMP by CD39, which is expressed by various regulatory cells (14). The degradation of ATP to AMP in the microenvironment was accompanied by a switch in macrophage gene expression from type 1 toward type 2, and Mtb infection actively upregulated expression of the adenosine A2A receptor on macrophages (22). This receptor has been described as a major immunosuppressive immune cell adenosine receptor acting through elevation of cAMP (23), and its expression on macrophages was central to M2-like polarization after Mtb infection (22). Other cell types acting as APCs were demonstrated to contribute to Treg induction: both hepatitis C virus (HCV)-infected hepatocytes and H. pylori-infected gastric epithelial cells directly induced Tregs through production of TGF-β (24, 25). Regulatory T-cells can also be induced directly through pathogen-derived components. This has been demonstrated in several murine studies: zwitterionic capsular polysaccharides from S. pneumoniae induced CD8+CD28- Tregs that were CD122LOCTLA-4+CD39+, synthesized IL-10 and TGF-β, and exhibited suppressive activity. This induction was independent...
of APCs and involved direct crosslinking of the TCR (26). In another murine study, proteins secreted by H. polygyrus induced Foxp3+ T-cells through ligation of the TGF-β-receptor (27). The herpes virus entry mediator HVEF, a binding site for viral glycoprotein HSVgD, is upregulated on murine CD4+ Foxp3+ Tregs after HSV-1 infection, and activation of this receptor led to preferential expansion of Tregs (28). In the human situation, CD4+CD25+ Tregs exhibited extended survival and increased suppressive capacity after binding HIVgp120 (29).

The preferential expression of TLRs, such as TLR2, on Tregs as compared to “conventional” T-cells has been reviewed by Sutmuller and colleagues (2). A large variety of TLR2 ligands have been described in bacteria, including Mtba (30). Mtba-induced TLR2-signaling in APCs leads to inhibition of the MHC-II transactivator-gene CIITA, thereby decreasing expression of MHC-II and antigen presentation (30). During chronic Mtba infection, prolonged TLR2 signaling (e.g., through the 19kD lipoprotein) can lead to suppressive cytokine production (31) and recruitment of CD4+ Tregs to the lung (32). A role for TLR-mediated Treg induction has also been described in murine malaria: murine Plasmodium-activated DCs induced Tregs through TLR9, and TLR9(-/-) mice had impaired activation of Tregs, associated with a partial resistance to lethal infection (33). Other factors in the local environment vital for the expansion and function of Tregs include changes in metabolism (34), endothelial cytokine (IL-33) production and cytokine balance (IL-23:IL-33 ratio) (35), and metabolite products from commensal microbiota (36, 37). Thus, specific pathogen components can skew toward Treg phenotype or function. The significance of these Tregs for the disease process, concomitant diseases, and vaccinations will be discussed further below.

The Impact of Tregs in Infectious Diseases

Viral Infections: Acute vs. Chronic Infectious Disease

Regulatory T-cells have been found after retrovirus-, RNA virus-, and DNA virus infection in mice and humans [reviewed in Ref. (3); Figure 1A]. Various CD4+ and CD8+ Treg subsets have been identified (38), but mostly in chronic viral infection. Yet, in hepatitis A virus infection – an acute inflammatory disease, usually followed by pathogen clearance – hepatitis A virus bound to its cellular receptor (HAVCR1), which is expressed on Tregs, which resulted in inhibited Treg function and inflammation (39). By contrast, in acute dengue fever, Treg function and the suppression of vasoactive cytokine release were similar in acutely infected and recovered patients, such that in this case, the disproportionate activation of pro-inflammatory cells and cytokines often found in dengue fever was not explained by acute phase Treg malfunction (40). Thus, blockade of Tregs in acute viral infection could assist in pathogen clearance, at the cost of temporary hyper-inflammation, but not all (pathological) hyper-inflammation is associated with Treg hypo-functionalitity. On the other side, Tregs could also benefit the host during acute infection: first, Treg depletion in murine herpes simplex infection increased LN levels of IFN-α and -γ, but infection-site-associated IFNγ was decreased, and the arrival of DCs, NK cells, and T-cells at the infected lesion was delayed (41), pointing to a role for Tregs in promoting LN in- and efflux of pro-inflammatory cells (42). Second, Tregs may suppress infected cell proliferation at the mucosal point-of-entry to a level where infection cannot be established, which was suggested as a protective mechanism in early HIV infection (43, 44). Third, Tregs were vital in allowing memory formation through promoting antigen persistence, as was recently demonstrated in a murine West Nile virus infection model (45).

The role of human Tregs in chronic viral infection has been more extensively delineated. A meta-analysis of 12 studies demonstrated increased CD4+ Treg frequencies in chronic hepatitis B virus (HBV) infection compared to both acute infection and healthy controls, revealing a strong association of Tregs with disease progression, viral load, absence of therapy response, and risk of hepatocellular carcinoma (46). In chronic HCV infection, the contribution of Tregs to low inflammatory CD4+ and CD8+ T-cell responses has been described (47, 48). Tregs were recruited to the liver through the Treg-attracting chemokines CCL17 and CCL22 (49), thereby promoting pathogen persistence. It has been argued, however, that Tregs may also be functional in limiting HCV-induced liver damage (48).

In chronic HIV infection, CD4+ Tregs were relatively increased in the mucosa and in the circulation compared to healthy controls, but the Treg-mediated effects on anti-HIV immune responses remain a matter of debate (50). CD4+ Tregs decreased HIV replication in T-cells in vitro through CD39-mediated ectonucleotide shifts and by transfer of cAMP through gap junctions formed with conventional T-cells (43). Tregs inhibited spreading of virus from DCs to T-cells through interfering with the immunological synapse (51). In another study, blocking of CD39 by monoclonal antibodies (mAbs) restored cytokine production by HIV-gag-stimulated CD8+ T-cells (52). Indeed, the relative frequency of CD4+CD39+ Tregs positively correlated with HIV viral load and disease progression in infected individuals (53). These different effects of Tregs could be explained by differentiating between acute and chronic infection, as argued in Ref. (50): control of viral replication by CD4+CD39+ Tregs may be important early after infection with a limited number of infected cells (relatively high Treg: T-effector ratio), yet during chronic infection Tregs may not be able to suppress proliferation of all infected cells, and potentially become more detrimental due to dampening anti-HIV responses. This points to the need for more detailed analyses of Treg functions in acute vs. chronic (hyper-) inflammation.

Bacterial Infections: Reservoirs for Treg Induction

Early vs. late effects of Tregs in bacterial infection were elegantly described in a mouse model of Salmonella (Salmonella enterica serotype Typhimurium): Tregs suppressed early protective immunity, thereby allowing for establishment of infection, yet clearance of infection at later time points corresponded with a decrease in Treg suppressive capacity (54). After acute infection, Treg-mediated failure to completely eradicate Salmonella may thus lead to a carrier state of persistent asymptomatic infection, resulting in a reservoir for shedding of pathogens into the environment and further infection [reviewed in Ref. (55)]. A carrier state of Streptococcus pneumoniae in the nasopharynx was associated with increased TGF-β levels from nasal washes in humans, and
TGF-β was shown to lead to Treg expansion in in vitro murine experiments (56). In Helicobacter pylori infection, a carrier state can last for life; and several studies have described the ability of Helicobacter pylori to induce Tregs. These Tregs were found in the circulation as well as in the gastric mucosa of both infected children and adults, and though Tregs initially can limit inflammation and therefore probably gastric ulceration, pathogen persistence could, on the other hand, lead to chronic inflammation and tumor induction (57) [reviewed in Ref. (58)].

Increasing attention has been drawn to the interplay of the immune system with non-pathogenic commensal microbiota in the intestine. Tregs can be induced by commensal microbiota, as has been demonstrated in multiple murine studies: butyrate, a metabolite from commensals, potently induced Tregs in the intestine (36, 37), possibly through butyrate-mediated enhanced histone H3 acetylation in the FOXP3 promoter (37). Polysaccharide A (PSA) from B. fragilis induced conversion of T-cells into Tregs, and cured experimental colitis (59). The CNRZ327-component from Lactobacillus delbrueckii induced regulatory responses in colonic tissue, but importantly also in cecal LNs and the spleen, pointing to systemic distribution of these microbiota-induced Tregs (60).

Raising mice in germ-free conditions decreased the number of Tregs in the gut, but the number of cutaneous Tregs was increased, possibly through loss of inhibition by pro-inflammatory cells (61). In any case, data on activation of Tregs by skin commensals is also emerging (61), and these Tregs induced by skin microbiota may modulate systemic inflammatory responses (61). As recently reviewed (62), increasing evidence reveals resident microbiota in the lungs. Though relatively low in bacterial biomass compared to the microbiota of the skin and the intestinal mucosa, these microorganisms are present in healthy lungs as they are
at other mucosal surfaces, and probably differ in composition between healthy individuals and individuals with (pulmonary) disease (62).

Clearly, mucosal surfaces are the primary sites both for pathogenic and commensal microbiota; and induction of Tregs – within the myriad of innate and adaptive cells – has been described for both. Further research should elucidate local and systemic effects of Tregs induced at barrier sites in human studies, and whether systemic effects of Tregs induced by (non-pathogenic) commensals are to be expected (Figure 1A).

Parasitic Infections: Suppression Across Boundaries
Murine *Leishmania* models have been pivotal in demonstrating Tregs at the site of (parasitic) infection: antigen-specific CD4+CD25+ Tregs were present at the site of chronic *Leishmania major* infection (63) and retention at the infection site was dependent on expression of CD103 by CD4+CD25+ Tregs (64). In this model, the impact of Tregs on establishment of chronic infection and reactivation of disease was elegantly demonstrated: after pathogen clearance, *Leishmania* super-infection led to reactivation of disease and increased Treg numbers at the primary site. Also, adoptive transfer of Tregs from infected mice into chronically infected mice caused reactivation of disease (65). Mechanisms of suppression included IL-10 production by Tregs as well as other mechanisms (66). In another study, Foxp3-negative cells were the major producers of IL-10, and anti-IL-10R mAb treatment decreased parasite burden to a greater extent compared to anti-CD25-mAb treatment (67). In humans, functionally suppressive CD4+CD25+ Tregs have been isolated from cutaneous leishmaniasis (skin) lesions (68); and FOXP3 mRNA levels in skin lesions were increased in chronic compared to acute *Leishmania major* infection (69). Also in *Leishmania guyanensis*-induced skin lesions, FOXP3 mRNA levels were significantly higher in chronic compared to acute *Leishmania major* infection (69). Also in *Leishmania guyanensis*-induced skin lesions, FOXP3 mRNA levels were significantly higher in chronic compared to acute *Leishmania major* infection (69). Also in *Leishmania guyanensis*-induced skin lesions, FOXP3 mRNA levels were significantly higher in chronic compared to acute *Leishmania major* infection (69). Also in *Leishmania guyanensis*-induced skin lesions, FOXP3 mRNA levels were significantly higher in chronic compared to acute *Leishmania major* infection (69).

Several studies have reported increased Treg frequencies in *Plasmodium falciparum*-infected individuals compared to asymptomatic or uninfected controls (72); furthermore in patients with clinically severe malaria, the frequency of CD4+CD25+Foxp3+CD127lo Treg cells correlated with levels of parasitemia and total parasite biomass (73). Tregs were associated with risk of malaria disease: reduced expression of CTLA-4 and FOXP3 was found in Fulani, an ethnic group in Burkina Faso relatively resistant to *P. falciparum* compared to Mossi (a different ethnic group from the same region) (74). Proliferative PBMC responses to malaria antigens from Mossi were increased following CD25+ depletion, but those from Fulani were not (74). In Kenyan adults with natural immunity to malaria, CD4+CD25+ T-cell frequency at enrollment was associated with the risk of developing clinical malaria during follow-up (75).

Many helminth parasitic infections steer immunity toward Th2 and T-regulatory responses (12); and murine data indicate that immune suppression is achieved through cross-mucosal induction of regulatory cytokines, regulatory DCs, macrophages, and CD4+ and CD8+ Tregs (76). In a recent study of murine *Trichuris muris* infection, Th2 cell proliferation was enhanced by early Treg depletion post-infection and by Treg depletion after establishment of infection (77). However, the ultimate effect of Tregs on pathogen persistence was clearly time dependent: both early and late Treg depletion enhanced Th2 responses and reduced Th1 responses, but while early Treg depletion resulted in enhanced clearance of infection, later, during infection, Treg depletion resulted in enhanced worm burden (77).

Importantly, in geohelminth-infected children *in vitro* depletion of CD4+Foxp3+CD25hi T-cells increased not only antigen-specific proliferative responses but also IFNγ-production in response to *Plasmodium*-infected red blood cells (11). The *in vivo* effect of helminth coinfection on immunity against *Plasmodium* varies between studies, but helminth coinfection may be associated with protection against cerebral malaria, a state of severe hyper-inflammation (12). Latent tuberculosis infection (LTBI) individuals with hookworm (78) and filarial coinfection (79) had decreased Th1 and Th17 responses and increased Treg frequencies compared to parasite-uninfected LTBI individuals. Whether deworming has clinical impact on the course of TB disease is not clear: in TB patients with helminth coinfection, albendazole treatment decreased IL-10 levels, but there was no clinical improvement in TB after 2 months (80). Since (helminth-induced) Tregs are capable of exerting non-specific suppressive responses, research in malaria and TB (diseases where strong Th2 and Th1 responses are vital, respectively) will hopefully clarify the effect of Tregs across the boundaries of disease (Figure 1A), especially in settings where coinfection of helminths with malaria and/or TB is endemic.

Tregs in Leprosy and Tuberculosis
Tregs in Leprosy, an Ancient Disease
Leprosy, caused by *M. leprae*, is an ancient, chronic, disabling, but curable disease affecting the skin, the peripheral nerves, the eyes, and mucosa of the respiratory tract (81). The clinical spectrum of the disease ranges from tuberculoid (TT) and borderline tuberculoid (BT) to borderline lepromatous (BL) and lepromatous leprosy (LL), where TT/BL is immunologically characterized by a strong Th1 response accompanied by limited growth of the bacillus (paucibacillary leprosy), whereas BL/LL is classically characterized by a predominant Treg/Th2 response, high antibody titers, absent granuloma formation, and thus poor containment of infection and clinical deterioration (82).

Though the exact mechanisms ruling this spectrum have not been elucidated, it is clear that Tregs play a part, and demonstration of the suppressive activity of CD4+ and CD8+ Tregs isolated from the skin and circulation of LL patients were among the first reports on “human T-suppressor cells” (6, 7). In the circulation of leprosy patients, both CD4+Foxp3+ and CD8+Foxp3+ T-cells were almost twofold increased compared to healthy contacts (83). Within the spectrum of disease, increased percentages of CD4+Foxp3+CD25+ and CD8+Foxp3+CD25+ T-cells have been demonstrated in the circulation of LL patients compared...
to BT patients or healthy contacts (82, 84). Also in lepromatous lesions, Foxp3+ T-cells were increasingly expressed in LL compared to TT/BT patients (82, 84). Suppression of the Th1 response by Tregs was demonstrated by enhanced in vitro IFNγ-production through depletion of CD25+ cells in a subset of LL patients (82). Both CD4+CD25+ derived IL-10 production and regulation through TGF-β have been described (85, 86).

A possible mechanism of Treg induction by M. leprae–infected DCs is the expression of the mycobacterial cell wall component PGL-1, that by association with the complement component C3 can steer toward Treg differentiation (87). Type 2 anti-inflammatory (CD163+) macrophages are important Treg inducers (17), possibly due to the action of ROS (88); indeed, a regulatory phenotype was described in monocytes stimulated with M. leprae (89). Recently, CD68+CD163+ cells were demonstrated in LL skin lesions with increased frequencies compared to BT/TT lesions (82). Intracellular pathways leading to enhanced Foxp3 expression in CD4+ T-cells have been described in association with progression of disease toward BL/LL, in addition to low Foxp3 ubiquitination (marked for intracellular degradation) (86). In T-cells isolated from LL patients, Foxp3 interacted with histone deacetylases and bound directly to the promoter regions of CD25 and CTLA-4 (90). The importance of this transcriptional regulation by Foxp3 within the immunological spectrum of disease is further supported by the fact that not only Treg frequencies are increased in LL compared to BT patients but also the intensity of expression (mean fluorescence intensity) of Foxp3 as determined by flow cytometry (83).

Thus, Tregs are clearly involved in the impairment of mycobacterial control. However, this does not necessarily equate to increased suppression of Th1 over Th2 responses toward the LL pole spectrum: gene expression profiling of PBMCs isolated from TT, LL, and borderline leprosy patients revealed decreased expression of both Th1 and Th2 genes in LL patients, but enhanced expression of CTLA-4 and TGFβ1 (91). The authors further found overexpression of CBL-B, an E3 ubiquitin-ligase that after encounter with antigen is crucial in modulating T-cells toward activation vs. anergy, dependent on the presence or absence of co-stimulatory signals (92). Cbl-b, TGF-β, and CTLA-4 expression were molecularly related, as demonstrated by the dependency of Cbl-b expression on TGF-β and the decreased expression of Cbl-b after treatment with CTLA-4 siRNA (91). Within the paradigm of a generalized suppressed peripheral T-cell response associated with LL development, Tregs could thus play an important role in inducing and maintaining low cellular immune responsiveness (Figure 1A), although their impact on humoral (mostly but not exclusively Th2 related) responses remains less clear. Further work would be needed to clarify causal relationships, e.g., if Tregs are a cause or consequence of bacterial burden in LL disease (93).

**Tuberculosis: Early and Late Effects of Tregs**

Pathogen-specific Tregs were induced by Mtb as demonstrated in a murine Mtb aerosol infection model, and these Tregs delayed priming of CD4+ and CD8+ T-cells in the pulmonary LNs, thereby delaying migration of these cells to the lung (94). Tregs were demonstrated in the lung, including in granulomas (95), and were shown to prevent pathogen clearance (96). Interestingly, in contrast to *Listeria monocytogenes*, pathogen-specific Treg expansion could be found in LNs only after Mtb infection (97). Thus, Mtb-induced Tregs contribute to the delayed onset of adaptive immunity that is observed in TB compared to other diseases and which allows establishment of infection (98, 99). The impact of Tregs on establishment of infection was further demonstrated in a murine study, where depletion of CD25+ cells early after Mtb infection – but not during chronic infection – decreased bacterial load and granuloma formation (100). However, it might also be that (pre-existing) Tregs have a beneficial role very early in infection, but also these data are only derived from animal experiments.

In macaques, Tregs and IFNγ-producing effector T-cells expanded early after pulmonary TB infection, yet in vivo depletion of both IFNγ-producing and Tregs led to decreased resistance against granuloma progression (101). Analogous to the possibly beneficial role for Tregs in regulating LN in- and efflux during early murine HSV-infection (41, 42), it is conceivable that the presence of a very low level of (possibly pre-existing) Tregs before or in a very early state after Mtb infection might thus accommodate priming and subsequent emergence of a pro-inflammatory immune response. Clearly, further research will be needed to specify the impact of Tregs in various organs (102), early in (human) Mtb infection, and to differentiate their impact in early vs. chronic infection (Figure 1A).

Regulatory T-cells are also present in human Mtb infection as has been demonstrated extensively: Tregs could be isolated both from the circulation and from the site of infection in TB patients. In the circulation of TB patients, an increase in FOXP3 mRNA expression was found compared with healthy controls (103), and also an increase in CD4+ T-cell frequencies with regulatory phenotypes was demonstrated [defined as CD4+CD25+HI (103, 104), CD4+Foxp3+CD25HI (105, 106), or CD4+CD25HI/CD39+ (105)]. Tregs could be isolated from various Mtb-infected sites, including bronco-alveolar lavage (BAL) fluid, ascites, pericardial fluid, and pleural fluid; and FOXP3 mRNA expression levels and CD4+CD25HI T-cell frequencies were increased stronger locally than systemically (in the circulation) (103, 107). In a study comparing TB cases with infected and uninfected TB contacts (defined by positive tuberculin-skin test (TST) and ELISPOT results), PBMCs from uninfected contacts had lower FOXP3 mRNA expression levels compared to TB cases, but higher FOXP3 expression levels compared to infected TB contacts; which according to the authors could signify migration of Tregs to the lungs during early infection, with a reappearance in the circulation during latent (established) infection (108). Also CD8+Foxp3+CD25+ Tregs were demonstrated in the circulation and BAL fluid of TB patients (107); and CD8+LAG-3+CC14+ Tregs [lymphocyte activation gene-3 (LAG-3); CC chemokine ligand 4 (CCL4)] were shown by histological staining of infected LNs from TB patients (109). Furthermore, after stimulation with HLA-E restricted Mtb-derived peptides CD8+ Tregs could be isolated from PBMCs of *in vitro* mycobacterial purified protein derivative (PPD)-reactive donors (110, 111).

Elevated frequencies of circulating Tregs in TB patients declined during successful chemotherapy (106), in contrast, in patients with emerging MDR-TB circulating Treg frequencies remained persistently high (106). Other data on Tregs in MDR vs.
normally resistant (NR)-TB are scarce and conflicting: similar frequencies of circulating CD4\(^+\)Foxp3\(^+\) Tregs were found in MDR-TB patients compared to (NR-)TB patients (112); however, in another study comparing MDR-TB, NR-TB, and non-tuberculous mycobacteria (NTM) infections, increased \(ex\ vivo\) frequencies of Tregs were found in MDR-TB but also in NTM infections compared to NR-TB. This may reflect chronicity of infection in MDR-TB and NTM infection, which is often treated sub-optimally; however, the contrast reported by the authors between elevated serum IL-10 levels in MDR-TB patients vs. elevated serum TGF-\(\beta\) levels in NTM-infected patients could also suggest different subsets of Tregs or different suppressive effector pathways to be involved in MDR-TB vs. NTM (113).

**Tuberculosis: Tregs Differentiate Active from Latent Disease**

CD4\(^+\)Foxp3\(^+\)CD25\(^+\) Tregs are increased in frequency in active TB compared to LTBI (107, 114), both in the circulation and in BAL fluid (107) (Figure 1A). A report on CD4\(^+\)CD25\(^+\)CD134\(^+\) T-cells in TB demonstrated differentiation between active and latent TB solely through the presence or absence of the CD39-molecule on this subset (115). Stasis of mycobacterial growth in macrophages, both monocyte-derived and alveolar, was suppressed by CD4\(^+\) Tregs (107). Depletion of CD4\(^+\)Foxp3\(^+\)CD25\(^{HI}\) T-cells increased IFN\(\gamma\) responses to the mycobacterial antigen heparin-binding hemagglutinin (HHBA) of patients with active TB in vitro, to the level observed in LTBI individuals (116). Treg frequency in the circulation of smear-positive TB patients was increased compared to smear-negative patients; however, this did not correlate with radiologic determination of extent of disease (112).

Pro-inflammatory signatures of CD8\(^+\) T-cells differentiated between latent infection and active TB disease (117), and also in vitro an association was found between burden of infection of cells and lysis by cytotoxic CD8\(^+\) T-cells (118). The frequency of CD8\(^+\) T-cells producing IL-10 or TGF-\(\beta\) was increased in active TB patients compared to latently infected or control subjects (119). In this study, CD8\(^+\), CD8\(^+\)IFN-\(\gamma\)\(^-\), and CD8\(^+\)IL-17\(^+\) T-cell numbers were similar between groups, and were – interestingly – not dependent on sputum bacillary load, while sputum bacillary load was positively associated with specific regulatory cytokine expression in CD8\(^+\) T-cells, and negatively associated with CD8\(^+\) granzyme B expression (119). However, in another study, the frequency of CD8\(^+\)Foxp3\(^+\)CD25\(^+\) Tregs did not differ between active vs. latent TB, or between cells isolated from the circulation vs. cells isolated from BAL fluid (107). The differences between these reports may be explicated by differences in regulatory markers that were studied, or by methods that were used: in the former study, cells were stimulated with Mtb specific antigen for 96 h, while in the latter study, cells were PPD-stimulated for 12 h. CD8\(^+\) Tregs are relatively understudied compared to CD4\(^+\) Tregs in mycobacterial infection (5), and this clearly points to the need for more (uniform) research into these possibly important regulators and/or markers of activity of disease. Of note, CD8\(^+\) Tregs were found at the disease site in mice, and progression of disease correlated with accumulation of IL-10-secreting CD8\(^+\) T-cells in granulomas (120).

Instead of being a steady state of infection, latent TB comprises a dynamic spectrum with supposedly increasing rates of subclinical Mtb replication and inflammation extending eventually to active TB. Serial IGRA testing has been proposed as an indicator of human host resistance in latent TB. Using serial testing, a consistently negative test in TB-exposed individuals would likely indicate strong resistance to infection, a consistently positive test (recent) active infection, and (repeated) test conversions (positive to negative, possibly followed by conversion, etc.) changing dynamics of infection and control of bacterial load. In a comparison of T-cell subsets between IGRA-consistently positive and consistently negative TB-case contacts, CD4\(^+\)Foxp3\(^+\) and CD4\(^+\)CTLA-4\(^+\) Tregs were increased in TB-case contacts with consistently positive IGRA-tests, possibly indicating Treg interference with host resistance in the development of active infection (121).

**Tuberculosis: Tregs in Extra-Pulmonary Disease**

A minority of TB cases present with extra-pulmonary disease or extra-pulmonary involvement following pulmonary infection, and it is assumed that this represents failure of the immune system to contain infection (122). Multiple studies indicate involvement of Tregs in dissemination of disease (Figure 1A). An increase in FOXP3 mRNA expression has been described in PBMCs from patients with extra-pulmonary TB (disseminated and lymphatic TB) compared to pulmonary TB (103). In a comparison of TB pleural effusion and miliary TB, representing in this case containment vs. dissemination of disease, elevated FOXP3 mRNA expression levels and frequencies of CD4\(^+\)Foxp3\(^+\)CD25\(^+\) T-cells were found in cells isolated from miliary disease sites (123). Another study confirmed an increase in CD4\(^+\) Treg frequencies in patients previously treated for extra-pulmonary TB compared to pulmonary TB, but reported an analogous increase in CD4\(^+\) activation markers (124). In TB pleurisy, CD4\(^+\)Foxp3\(^+\)CD25\(^{HI}\) Treg frequencies were increased in pleural fluid compared to the circulation (125, 126), and Tregs suppressed IFN\(\gamma\) expression in CD4\(^+\) and CD8\(^+\) T-cells (126). Pleural CD39\(^+\) Tregs inhibited generation of Th17 cells, which could be reversed in vitro by antagonizing TGF-\(\beta\) through the addition of latency-associated peptide (LAP) (127). Mtb infection of the pleura favored Treg migration into the pleural exudate when compared to other causes of pleurisy: tuberculous pleural fluid, but not effusions from other bacterial origin, or transudates, had high concentrations of the chemotactant CCL22, which is chemotactic for Treg migration in vitro, and an increase in CD4\(^+\)CD25\(^{HI}\) T-cell frequency compared to the circulation (125). Intercellular adhesion molecule-1 (ICAM-1) and vascular cell adhesion molecule-1 (VCAM-1) on pleural mesothelial cells regulated migration of leukocytes from the circulation into the pleural fluid; however, these molecules also seemed to favor (non-antigen-specific) expansion of Tregs (128).

In TB lymphadenitis in children, CD4\(^+\)Foxp3\(^+\) T-cells were demonstrated in the LNs, and quantitative mRNA analysis demonstrated induction of TGF\(\beta\) and IL13, but not of IFN\(\gamma\), TNF\(\alpha\), or IL-17 (129). Data on frequency and function of Tregs in other forms of TB disease, such as bone TB, urogenital TB, or TB of the central nervous system (CNS) are scarce. It is, however, conceivable that the interplay of Tregs and Mtb may
Tuberculosis: Tregs in the Clinic

Tregs may interfere with clinical diagnosis of TB (Figure 1A). Classically, diagnosing TB has relied for decades on the TST, testing cell-mediated immunity against intradermally injected Mtb-derived tuberculin PPD. Skin anergy is defined as the absence of dermal reactivity in otherwise confirmed Mtb infection. In vitro PPD stimulation of cells isolated from PPD-reactive TB patients induced both IL-10 and IFNγ-production; however, cells from anergic TB patients produced only IL-10 but not IFNγ (135). Reduced levels of IFNγ and IL-2, and increased levels of IL-10 in anergic compared to PPD-reactive TB patients were confirmed in another study. This anergy was found only after in vitro stimulation with PPD – but not unrelated antigens, indicating an antigen-specific anergic reaction (136). Suppression of IL-2- and TNFα-production was accompanied by CD8+ T-cell expansion and high levels of IL-10 in anergic TB patients, and CD8+ T-cell depletion and blocking of IL-10 reversed this suppression (137).

A direct effect of Treg-mediated suppression on interferon-γ release assays (IGRAs), such as the in-tube QuantiFERON Test, has so far not been established. Nevertheless, several studies have described “rescue” of mycobacterial-specific IFNγ production by Treg depletion in Mtb-infected individuals (104, 105, 114, 138). Interestingly, depletion of CD25+ T-cells increased IFNγ production by PBMCs in Mtb-infected individuals, but did not increase the production of IL-17A (114). Yet, pleural CD39+ Tregs (CD4+CD25+CD39+CD127lo) inhibited Th17 differentiation (127), and an inverse correlation between production of IL-17A and CD39-expressing Tregs has been described after vaccination (139, 140). CD39 expression on Tregs may thus be more closely linked to suppression of IL-17 production compared to cells expressing CD25, but this needs further clarification. Also the extent of TB infection as determined by chest X-ray (CXR) scoring was associated with T-cell modulation: in a study dividing patients by severity of disease by CXR, double-negative (DN, CD4−CD8−) TCRγδ T-cells from patients with severe disease displayed a modulatory profile with high IL-10 production, in contrast to patients with less severe disease, where TCRγδ DN T-cells displayed a pro-inflammatory cytokine profile with high IFNγ (141).

During TB therapy, circulating CD4+ Treg frequencies declined as mentioned; however, this was only noted following chemotherapy for pulmonary TB (Figure 1A) (106, 142, 143). In contrast, an increase was noted during extra-pulmonary TB treatment (143, 144). Differences between forms of disease possibly represent differences in compartmentalization of Tregs, or heterogeneous kinetics of Treg contraction following decrease of bacterial burden. TB patients in which MDR-TB emerged during therapy had persistent circulating Treg frequencies (106), which could be analogous to a phenomenon observed during IFNα therapy for chronic HBV infection: therapy non-responders were characterized by an increase in CD4+CD25+ T-cells and IL-10-producing cells (145). Thus, circulating Treg frequencies might be used as parameter of therapy response in specific states of TB disease.

Tregs in Vaccination Against Tuberculosis

Even in early life, immunoregulatory mechanisms, including Tregs, may dampen vaccine-induced immunity (146). We describe here how immunogenicity of TB vaccines may be influenced by Tregs, induced by the vaccination itself, by closely related pathogens, or induced by unrelated pathogens (Figure 1B). M. bovis BCG, the only available vaccine against TB, is a live bacterial vaccine aimed at inducing effective T-cell responses, yet BCG itself also induces Tregs (3). This ability to induce Tregs could limit its ability to induce optimal protective immunity against TB; it is, however, conceivable that future medicine may be able to tailor BCG-induced Tregs to regulate hyperinflammation.

Tregs Induced by Vaccination: M. bovis Bacillus Calmette–Guérin

Bacillus Calmette–Guérin, the only licensed vaccine against TB since 1921, was derived from virulent M. bovis by years of continuous in vitro passage. Estimates are that BCG has been given >3 billion times since its introduction, and it is part of the WHO Expanded Program for Immunization (EPI). BCG was used in one of the first experiments establishing the idea of “suppressor cells” interfering with control of infection: transfer of thymocytes from BCG-immunized rats suppressed immune responses in naive recipient rats against new BCG infection (147). Though BCG-vaccination induces CD4+ and CD8+ effector T-cell responses in newborns (148, 149) and protects them from disseminated forms of disease, it does not induce consistent protection against pulmonary TB, especially in adults (150). We have previously hypothesized that one explanation for this lack of protection is the induction of Tregs by the vaccine among various other hypotheses (5). In a large cohort of 5675 South-African infants who had been vaccinated at birth, stimulation of whole blood with mycobacterial antigens at 10 weeks of age resulted in production of IFNγ or IL-10, but not both (151). CD4+CD25+ Treg cells were demonstrated in another study in BCG-vaccinated infants, and depletion of these Treg cells resulted in lower IL-10 levels in PPD-stimulated cell cultures (152). IL-10-producing CD4+ T-cells have been demonstrated in previously BCG-vaccinated adult donors, and in vitro
suppression of target cell proliferation could be reversed by a blocking αIL-10-antibody (153).

CD8^+ Tregs are generally less studied compared to CD4^+ Tregs, especially in infectious diseases (5). We have previously studied the presence, phenotype, and suppressive activity of CD8^+ Treg cells among live BCG-stimulated PBMCs of in vitro PPD-responsive donors. Surprisingly, we found a significantly higher expression of regulatory markers on live (but not killed) BCG-activated CD8^+ T-cells compared to CD4^+ T-cells, and there was significant enrichment of CD8^+ Treg cells within the BCG-activated CD25^+ T-cell compartment (154). Also, suppressive activity was dominantly present in live BCG-activated CD8^+, but not in live BCG-activated CD4^+ T-cells (154). CD8^+ Treg cells isolated from live BCG-stimulated PBMCs were enriched for expression of LAG-3 and CCL4, co-expressed CD25 and Foxp3, and inhibited Th1 cell proliferation (109). Inhibition was partly mediated by secretion of CCL4, which reduced Ca^{2+}-influx early after TCR triggering (109). We have additionally described expression of CD39 on live BCG-activated CD8^+ Treg cells, and a direct involvement of CD39 in mediating suppression by CD8^+ Tregs, as both the chemical CD39 antagonist ARL 67156 and a blocking mAb up-regulated CD8^+ CD39^+ Tregs (155). Of note, CD8^+ Tregs could only be demonstrated in donors primed in vivo with mycobacteria, indicating a memory recall response following in vitro BCG stimulation. Taken together, our work identified at least two different mechanisms by which BCG-activated CD8^+ Tregs could inhibit Th1 responses, via CCL4 and via CD39. Despite the above findings and despite the fact that CD8 was originally identified as a marker of Treg cells, then coiled T-suppressor cells, pathogen-activated CD8^+ Tregs still remain significantly understudied compared to CD4^+ Tregs. It is important to note here that in vitro stimulation with live BCG preferentially activated CD8^+ Tregs (154), while stimulation with killed BCG (or PPD) seems to activate different populations.

**Tregs Induced by New TB-Candidate Vaccines**

Regulatory T-cell induction has been demonstrated in several TB-vaccine candidate trials. After M72/AS01-vaccination of South-African healthy adults, Tregs expanded concurrently with cytokine-producing pro-inflammatory CD4^+ T-cells (156). Circulating CD4^+ CD25^+ Foxp3^+ T-cells were demonstrated after vaccination with another TB-vaccine candidate, modified vaccinia Ankara-85A (MVA85A). Interestingly, CD4^+ CD25^+ Foxp3^+ T-cells were increased in recipients with low antigen 85A-specific IFNγ-responses compared to high IFNγ-responders (157). Also, the frequency of CD4^+ CD25^+ CD39^+ T-cells was inversely related to IL-17A production in vitro (139). IL2RA mRNA expression on the day of vaccination and CTLA-4 expression 2 days after vaccination inversely correlated with the magnitude of the IFNγ ELISpot response induced by MVA85A vaccination in healthy British adults, pointing to a possible role for Tregs very early or even before vaccination (157). In African infants vaccinated with MVA85A, an early and strong innate response was associated with enhanced IFNγ ELISpot responses; thus, the authors concluded that Treg modulation of vaccine responses could differ between populations, and that more research is needed to explain these differences and the impact on vaccine efficacy (158). Assessment should, however, include possible dissimilarities between long-term effects of Tregs and early after vaccination.

**Other Tregs can Modulate TB-Vaccine-Induced Responses**

Regulatory T-cells induced by other microbes can likely alter immunogenicity of TB vaccines. Exposure to environmental mycobacteria may decrease TB-vaccine efficacy through cross-reaction of antigens (94). Pre-existing immune responses can either “block” or “mask” the BCG-induced immune response, possibly explaining the decreased vaccine efficacy of BCG in developing countries, where there is a higher prevalence of environmental mycobacteria (159). Another potential explanation for decreased vaccine efficacy is induction of Treg by environmental mycobacteria (160). Priming mice with M. chelonae before BCG-vaccination increased Foxp3 expression on BCG-specific CD4^+ CD25^+ T-cells compared to non-sensitized mice, and CD4^+ CD25^+ T-cells of sensitized mice decreased immune responses in vitro (161). Adoptive transfer of CD4^+ CD25^+ T-cells into naïve mice suppressed IL-2-production in the lungs, and enhanced IL-10 after BCG-vaccination (161). Suppression after murine sensitization was reversed by a blocking αCD25-mAb during challenge, indicating active involvement of cross-reactive Tregs during vaccination (162).

Modulation of DC TLRs by helminth molecules lead to increased Th2 and Treg responses, which possibly decreases vaccine efficacy in developing countries, where also the majority of the one billion helminth-infected people live (12). Tregs induced by helminths in mucosa-associated lymphoid tissue (MALT) may migrate to other sites, exerting non-specific suppressive effects and preventing clearance of Mtbb at distant sites as well (163). Although the frequency of CD4^+ Foxp3^+ CD25^HI T-cells was similar in helminth-infected and non-infected Indonesian children, BCG-specific (and as mentioned, also Plasmodium falciparum-specific) proliferative responses were increased after depletion of CD4^+ CD25^HI T-cells in helminth-infected children only, pointing to differences in suppressive capacity induced by helminth infection (11). Deworming increased BCG immunogenicity in vivo and was accompanied by changes in TGF-β, but notably not by changes in Th2 cytokines (164).

**Modulating the Modulators: Future Prospects for Tregs in TB-Vaccination**

The ability of BCG to induce Tregs may in the future be exploited to benefit the human host in the contexts of auto-immune and/or hyper-inflammation-related diseases. This has been noted in a murine model of Parkinson's disease, where protection against nerve damage was induced by BCG-vaccination through Tregs (165). Also in experimental auto-immune encephalomyelitis, myelin oligodendrocyte glycoprotein-specific IFNγ-producing CD4^+ T-cells, and both specific and non-specific CD4^+ IL-17^+ T-cells in the CNS, were suppressed by cerebral BCG infection (166). Other murine studies have demonstrated BCG-induced suppression of asthma responses and dampening of colitis (167, 168).
Further research will hopefully elucidate if and how these findings can be translated to the human situation.

Interestingly, mucosal vaccination of macaques with a vaccine consisting of inactivated simian immunodeficiency virus (SIV) and a live bacterial adjuvant (BCG or Lactobacillus) generated HLA-E restricted, non-cytolytic CD8+ Tregs (169). After challenge with SIV infection, these CD8+ Tregs suppressed proliferation of infected CD4+ T-cells, thereby protecting almost all vaccinated macaques for up to 4 years after vaccination (169). As mentioned, in acute viral infection, Tregs could have a beneficial role to play, such as in acute SIV/HIV infection where Tregs decrease proliferation of infected cells at mucosal surfaces (44).

In a TB-vaccination context, however, it may be crucial to avoid excessive Treg induction by the vaccine. Analogous to the reduced burden of TB observed in mice following treatment with chemical compounds inhibiting Treg and Th2 induction prior to infection (170), a similar approach was tested in murine BCG-vaccination: chemical inhibition of Treg induction increased BCG-mediated protection against pulmonary TB in mice and favored central-memory T-cell induction (long-lived vaccine responses) (171). Blocking the IL-10-receptor with an αIL-10-receptor antibody increased BCG-induced Th1, Th17, innate lymphoid IFNγ, and IL-17 responses in mice, leading to enhanced protection against TB (172). An additional, important role for IL-22 producing NK cells through lysing of CD4+ Tregs was described, and addition of IL-22 also increased Th1 vaccine-induced responses (173). In contrast, only moderate efficacy was described, and addition of IL-22 also increased Th1 vaccine-induced protection against TB (172). An additional, important role for IL-22 producing NK cells through lysing of CD4+ Tregs was described, and addition of IL-22 also increased Th1 vaccine-induced responses (173). In contrast, only moderate efficacy was described, and addition of IL-22 also increased Th1 vaccine-induced protection against TB (172).

Concluding Remarks and Future Directions

For many pathogens, induction, expansion, recruitment, or inhibition of Tregs has been demonstrated. Mycobacterium leprae and Mycobacterium tuberculosis are master manipulators of human immunity and are able to establish chronic infection among others by activating immune regulation. The effects of Tregs impact on clinical symptoms and performance of immunodiagnostic assays, differ in acute vs. chronic diseases and can suppress protective immunity and vaccine immunogenicity. Importantly, this can partly be the result of cross-suppression from Tregs induced by unrelated pathogens, possibly even by non-pathogenic microbes. This is particularly important in endemic settings, e.g., settings endemic for both helminths, TB, malaria, and HIV.

Through precisely (and timely) targeted Treg manipulation, vaccine-induced protective immunity may be enhanced. Most data are necessarily derived from murine studies, and need to be translated to the human situation. This should also offer opportunities for new immunotherapeutic vaccines for the treatment of inflammatory disorders, e.g., auto-immune diseases, and for the design of vaccines aimed at interfering with acute (viral) infection. Through manipulating the manipulators, increased immunity against infectious diseases may be achieved.

Author Contributions

All authors fulfill the criteria for authorship.

Acknowledgments

We acknowledge EC FP7 NEWTBVAC (contract no. HEALTH.F3.2009 241745), EC FP7 ADITEC (contract no. HEALTH.2011.1.4.4-280873), EC FP7 IDEA (Grant agreement no. 241642), and TBVAC2020 Horizon2020 (contract no. 643381) (the text represents the authors’ views and does not necessarily represent a position of the Commission who will not be liable for the use made of such information), The Netherlands Organization for Scientific Research (VENI grant 916.86.115), the Gisela Thier Foundation of the Leiden University Medical Center, and the Netherlands Leprosy Foundation. The funders had no role in study design, data collection and analysis, decision to publish, or preparation of the manuscript.

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