Temporal trends and geographic differences of insurance coverage for cancer drug trials in mainland China

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Abstract

Background: To analyze the time trend and regional difference of insurance coverage of cancer drug trials in mainland China for the past decade, thus to provide data support for the improvement and implementation of related policies, such as clinical trial insurance and ethical review in China.

Methods: Based on the national authoritative database, “Drug Clinical Trial Registration and Information Disclosure Platform”, the time trend analysis of insurance coverage of cancer drug trials was conducted, from both the perspectives of trials and participants. Meanwhile, the group comparisons between seven regions, as well as different drug types and study phases, were also performed. Data processing and analysis were carried out using SAS 9.4. Mann-Kendall test was used for trend analysis, and chi-square test was used to conduct group comparisons.

Results: A total of 1433 clinical trials were finally included, with 1153 (80.5%) trials being international. In average, the insurance rate of trials was 75.9%, and it was steadily increased by 7.8% annually. While the insurance coverage of Chinese participants was 58.8%, and it showed a wavy upward trend. Compared with international trials (90.0%), insurance rate of domestic trials (72.4%) was significantly lower (P < 0.001), but the rate gap decreased gradually. The comparisons by region showed that, the insurance rate for clinical trials in Northeast China (83.3%) was the highest, followed by South area (80.7%), North area (78.1%), and that for Northwest China (37.5%) was lowest. Compared with chemicals (74.8%) and biological products (79.9%), trials on traditional Chinese medicine had significantly lower rate of insurance (30.4%). For different study phase, insurance coverage in BE studies was the lowest (57.1%), followed by phase II trials, while it achieved the highest in phase III trials (85.1%).

Conclusions: The insurance coverage of cancer drug trials in mainland China has been increasing steadily over the past decade. However, the regional differences are significant. To promote insurance coverage emphatically in underdeveloped areas could be our work emphasis in the near future. Although this study specially included cancer drug trials, the results could also provide reference for trials in all other fields.

Background

Rapid advancements in cancer treatment have critically put forward higher and faster requirements for clinical trial process, which is a series of mandatory and rigorous testing on investigational product, to evaluate its efficacy and safety before granting approval to the market [1]. With the great support from the national government, dramatic increasing trend regarding to clinical trials in China has been observed in mainland China [2], and China has become the world's second largest pharmaceutical consumer market [3]. According to the Statistics Report on National Adverse Drug Reactions, for the past decade, adverse drug reactions were increasing year by year in China, with the annual number of 1.4 million in 2017 [4].

Figure 1. Annual adverse drug reactions in mainland China from 2008 to 2017.
Insurance is a key safeguard measure for the rights and interests of participants, as well as an important risk sharing mechanism for the sponsor. Meanwhile, it helps to avoid unnecessary disputes between participants with hospitals and ethics committees through by purchasing insurance. Since 2003, insurance for participants of clinical trials has been included in the national regulation in China, but it has not been protected by legislation [1, 5-6]. Clinical trial claim disputes due to the absence of insurances happened sometimes in China. However, comprehensive analysis on insurance rate of clinical trials in China is of paucity. The few studies found related were mostly case studies, perspectives or original studies with small sample size [7-14].

Based on the national authoritative database, “Platform for Registry and Publicity of Drug Clinical Trials” [15], this study was to analyze the time changes and regional differences of insurance rates for cancer clinical drug trials in China, so as to provide data support and advices for the improvement and implementation of relevant laws and regulations of clinical trial insurance and ethical review in mainland China.

Methods

Data source: Platform for Registry and Publicity of Drug Clinical Trials

In 2013, the China Food and Drug Administration (CFDA) issued the notice that all the drug clinical trials approved by CFDA and conducted in China must be registered on the Platform for Registry and Publicity of Drug Clinical Trials (http://www.chinadrugtrials.org.cn/) before the first participant was enrolled, including bioequivalence (BE) studies, pharmacokinetics studies, phase I-IV drug trials [15].

Included public information can be divided into three parts, a) sponsor and registration items, such as sponsor and contact, date of first issue, etc.; b) basic management items of clinical trials, such as funding, leading unit, date of first ethical review, date of first enrollment, insurance, Data Monitoring Committee, etc.; c) scientific information on study design, such as indication, drug type (chemicals, biologic agent and others), inclusion and exclusion criteria, study phase, study scope, sample size, primary and secondary endpoints, etc.

Data processing and key indicators

From Jan. 2013 to Dec. 2018, a total of 7356 drug trials were registered on the “Platform for Registry and Publicity of Drug Clinical Trials”. Data processing was mainly divided into the following three steps, screening for cancer clinical trials, followed by excluding trials initiated before Jan. 2009 according to date of first ethical review, and data reassignment. For detailed process, refer to figure 2.

The main indicators of this study were insurance rate of clinical trials and insurance coverage of participants. Both the temporal trends and subgroup analysis by study scope, drug type, study phase and region were conducted. In this study, time trend was calculated in line with the year of the first ethical review instead of the time of online submission or first enrollment, based on data availability and reliability. The geography of mainland China was divided into seven parts, including Northeast, North,
East, South, Northwest, Southwest and Central China, based on the provinces where the leading unit of the trial was located.

**Figure 2.** Flowchart of data processing and indicators.

**Statistical analysis**

SAS statistical software, version 9.4 (SAS Institute, Cary/NC, US) was used for data processing and analysis. For descriptive analysis, no. (%) was used for qualitative variables. The 10-year time trends on insurance rate of trials in total and by study scope, as well as insurance coverage of participants were done using simple regression model. The average tempo was used to calculate an annual average increasing rate of above endpoints. Chi-square test was used for subgroup comparison of insurance rate by drug type, study phase and region. A two-tailed $p<0.05$ was considered statistically significant.

**Results**

**Time trend on insurance rate of cancer drug trials**

Cumulatively, a total of 1493 cancer clinical drug trials in China were registered on the platform, with 1433 (96.0%) trials reporting insurance purchase. Among the included 1433 trials, 1153 (80.5%) were domestic while 280 (19.5%) were international. Overall, the insurance rate of all the cancer drug clinical trials in China was 75.9%, and that of international trials (90.0%) was significantly higher than that of domestic trials (72.4%) ($\chi^2 = 38.0$, $P < 0.001$). From 2009 to 2018, the insurance rate of drug trials in China has been steadily increasing, with an average annual growth rate of 7.8% ($F = 70.9$, $P < 0.001$). The average annual growth rate of insurance rate of domestic trials was 23.2% ($F = 113.0$, $P < 0.001$), while that of international trials was relatively stable, and no significant change trend was found ($F = 3.21$, $P = 0.111$), figure 3.

**Figure 3.** Trends on insurance rate of cancer drug trials by study scope in China, 2009-2018.

**Time trend on insurance coverage of participants in cancer drug trials**

Of the included 1433 trials, 1132 (79.0%) had its sample size registered. In total, 241,294 participants were involved, with 174,294 (72.2%) being Chinese. The insurance coverage of Chinese subjects was 58.8%. For the past decade, the insurance coverage of Chinese subjects showed a wavy upward trend, which hit its low point in 2011 and 2012 that the coverage was less than 10.0%. Since 2014, the growth trend has become relatively stable, and the coverage reached the highest 90.8% in 2018. For more information, refer to figure 4.
Figure 4. Trend on insurance coverage of participants in cancer drug trials in China, 2009-2018.

Insurance rates by different drug type and study phase

Drug type was classified into three kinds according to its molecular type, and there were 922 (64.3%) trials for chemicals (small molecule), 488 (34.1%) for biological agents (big molecule), and 23 (1.6%) for traditional Chinese medicine. The insurance rates of the above three kinds were 74.8%, 79.9% and 30.4%, respectively, with significant difference (= 30.8, $P < 0.001$). For different study phase, phase I trials accounted for the largest proportion (42.4%), followed by phase III trials (27.3%), phase II trials (16.1%) and BE studies (12.4%). The insurance coverage in BE studies was the lowest (57.1%), followed by phase II trials, while it achieved the highest in phase III trials (85.1%). For more information, refer to table 1.

Table 1. Insurance coverage of participants in cancer drug trials in China, by drug type and study phase.

| Variables          | No. of clinical trials | No. of trials with insurance | Insurance rate |
|--------------------|------------------------|------------------------------|----------------|
| **Total**          | 1433                   | 1087                         | 75.9%          |
| **Drug type**      |                        |                              |                |
| Chemicals          | 922                    | 690                          | 74.8%          |
| Biologic agent     | 488                    | 390                          | 79.9%          |
| Other              | 23                     | 7                            | 30.4%          |
| **Study phase**    |                        |                              |                |
| Phase I            | 605                    | 471                          | 77.9%          |
| Phase II           | 230                    | 162                          | 70.4%          |
| Phase III          | 390                    | 332                          | 85.1%          |
| Phase IV           | 26                     | 19                           | 73.1%          |
| BE                 | 177                    | 101                          | 57.1%          |

$^a$ The study phase of 5 trials were unclarified.

Geographic difference of insurance rate of cancer drug trials

The insurance rate displayed significant difference by geography (= 67.9, $P < 0.001$). Therein, the rate (involved trials) for northeast China was the highest, amounting to 83.3% (84), followed by 80.7% (171) for south China, 78.1% (566) for north China, 75.0% (444) for east China, 51.4% (37) for southwest China, 39.7% (63) for central China, and the lowest 37.5% (8) for northwest China. For the other 60 trials, they were international multicenter studies and didn't dominate leading units in China. More information was displayed in figure 5.
Conclusion

Based on national authoritative database, this longitudinal analysis pioneered to shed bright light on the overall trajectory and geographic distribution of insurance coverage for cancer drug clinical trials implemented in mainland China. The tremendous enrichment on changing law of trial insurance will provide essential support for the improvement and implementation of relevant laws and regulations in China, such as clinical trial insurance and ethical review.

The study found that both insurance rate and coverage of cancer drug trials in China showed increasing trends, especially for domestic clinical trials with an average growth rate of 23.2%, which was consistent with the results of previous small-scale studies [7,11]. There are several reasons, including the gradual improvement of the awareness of the public, sponsors and researchers to protect rights and interests, the concomitant appearance of clinical trial related insurance, as well as guidance of medical regulatory policies and implementation of ethical review. Since 2003, a series of regulations and guidance were issued to impose requirements on sponsors to provide coverage for individuals participating in clinical trials, and to explicitly require ethic committee to review insurance documents, such as “Good Clinical Practice”, “Guidelines for the Ethical Review of Drug Clinical Trials” and “Methods for Ethical Review of Biomedical Research Involving People” [1, 5-6].

Geographic differences of insurance rate for cancer drug trials implemented in mainland China were observed. On the one hand, compared with international trials, the overall insurance rate of domestic trials is relatively low, especially for trials initiated before 2016 that the gap of insurance rate between international and domestic trials was more than 20%. This is largely correlated with the lack of legislative protection, the consciousness deficiency of rights safeguarding, as well as the inadequate development of commercial insurance. President Obama implemented the Affordable Care Act (ACA) of 2010, which resulted dramatic changes for health care system in United States, and the increase of insurance coverage was gradually displayed. Worth noting, 71% of the participants was insured by commercial insurance [16].

On the other hand, the insurance rate among the seven regions in mainland China was also uneven, that the insurance rates in northwest, central and southwest China were significantly lower, which is consistent with the unbalanced distribution of medical resources and developmental level in China. This could be also related to the unbalanced development of ethics committees and insurance companies. Therefore, to improve the insurance rate for trial participants in underdeveloped regions could be one emphasis and direction for ethics committee and related stakeholders in the future.

Meanwhile, the insurance rate of traditional Chinese medicine is significantly lower than that of chemicals and biological products. As indeed, the incidence of adverse reactions in clinical trials on traditional Chinese medicine is relatively low, and the awareness of related trial stakeholders could be
therefore weaker. In addition, from the perspective of governmental regulation, in order to promote the
development of traditional Chinese medicine, the supervision of clinical trials on traditional Chinese
medicine was postponed [17]. Even, it’s suggested that traditional Chinese medicine that meet relevant
requirements can be exempted from application for efficacy study and clinical trial study [18]. With the
overall improvement of the rights protection awareness, security risks and medical disputes caused by
direct use of drugs without clinical trials proven should be paid more and more attention.

Our study also has some limitations. The database may not cover registered clinical trials completed
before 2013, though the registration is mandatory and supplementary registration was required for
ongoing clinical trials in 2013. To keep consistent with previous published article, the initial year of
clinical trials in this study are marked by the time of first ethic committee approval instead of the time of
online submission or first enrollment [2]. In addition, this study had special focus on the insurance of
registered clinical trials, further evidence on non-registered clinical trials was still needed, including trials
initiated by researchers on new technologies, new methods or expanded indications.

Over the last decade, the insurance rate and coverage of cancer drug trials in mainland China has been
increasing steadily year by year, reaching 87% in 2018. To pertinently improve the insurance rate for trial
participants in underdeveloped regions could be one emphasis and direction for ethics committee and
related stakeholders in the future. Meanwhile, to establish multi-center cooperation platform and to
conduct comprehensive survey on the insurance situation of non-registered clinical trial initiated by
researchers could also be an important direction of future efforts.

Declarations

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Not applicable.

Authors’ contributions

HYH contributed to framework planning and draft writing, as well as data quality control, analysis and
interpretation. NL led the overall framework planning and data interpretation. DWW, QF and JW
participated in data quality control and data interpretation. SHW, HF, YY, YF, CS and DDC provided
administrative, technical and material support. ZY, YC, MJ, YFL and KYL participated in framework
planning and contributed to data interpretation. All the authors reviewed and revised the manuscript.

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**Availability of data and materials**

Datasets used in the current study are available from the corresponding authors on reasonable request.

**Ethics approval and consent to participate**

Not applicable.

**Consent for publication**

Not applicable.

**Competing interests**

The authors declare that they have no competing interests.

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**Figures**
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Annual adverse drug reactions in mainland China from 2008 to 2017
Figure 2

Flowchart of data processing and indicators
Figure 3

Trends on insurance rate of cancer drug trials by study scope in China, 2009-2018
Figure 4

Trend on insurance coverage of participants in cancer drug trials in China, 2009-2018
Figure 5

Insurance rate of cancer drug trials in China, by geography Note: The designations employed and the presentation of the material on this map do not imply the expression of any opinion whatsoever on the part of Research Square concerning the legal status of any country, territory, city or area or of its authorities, or concerning the delimitation of its frontiers or boundaries. This map has been provided by the authors