Glycemic Control and Prevention of Diabetic Complications in Low- and Middle-Income Countries: An Expert Opinion

Pablo Aschner · Gagik Galstyan · Dilek G. Yavuz · Leon Litwak · Guillermo Gonzalez-Galvez · Freddy Goldberg-Eliaschewitz · Khadija Hafidh · Khier Djaballah · Shih-Te Tu · Ambika G. Unnikrishnan · Kamlesh Khunti

ABSTRACT

Introduction: Trends on glycemic control and diabetes complications are known for high-income countries, but comprehensive data from low- and middle-income countries (LMIC) are lacking.

Methods: This is an expert opinion based on two retrospective studies. Here we examine the recent subset analysis of relevant data from the IDMPS Wave 7 (International Diabetes Management-Practices Study, 2015–2016) and the GOAL study conducted in multiple LMICs.

Results: Wave 7 sub-analysis was performed in 6113 people with type 2 diabetes from 24 LMIC. Poorly controlled diabetes (hemogloblin A1c [HbA1c] ≥ 7%) was found in 58.6, 73.0 and 78.3% of participants with diabetes duration of < 5, 5–12 and ≥ 12 years, respectively (in association with a high prevalence of macro- and microvascular complications). Moreover, 37.7% of participants with diabetes duration of 5–12 years were treated only with oral antihyperglycemic drugs. The GOAL study...
investigated the efficacy of insulin in 2704 poorly controlled participants (mean HbA1c 9.7%; diabetes duration 10.1 ± 6.7 years; 10 LMIC). A significant 2% reduction in mean HbA1c levels was observed after 12 months of treatment. Only 7.2% of participants experienced a symptomatic episode of hypoglycemia (nocturnal or severe hypoglycemia events were infrequent).

**Conclusion:** The rate of well-controlled participants (HbA1c < 7.0%) in the Wave 7 sub-analysis was lower than that observed in the USA (NHANES survey) or in European countries (GUIDANCE study), and the incidence of microvascular complications was higher. The GOAL study showed that insulin treatment improves glycemic control and reduces this gap. The Expert Panel recommends intensifying diabetes treatment as soon as possible, as well as patients’ education and other preventive measures, initiatives which require modest costs compared to hospitalization and treatment of diabetes complications.

**Keywords:** Diabetes complications; Diabetes mellitus; Glycemic control; Health policy; Health promotion; Health services development; Human resources; Low- and middle-income countries; Nutrition; Obesity

**Key Summary Points**

**Why carry out this study?**

Trends on glycemic control are known for high-income countries, but comprehensive data from low- and middle-income countries (LMIC) are lacking.

We evaluated data from Wave 7, the most recent survey (2015–2016) of the IDMPS (International Diabetes Management-Practices Study) and the GOAL study of insulin treatment initiation or intensification in poorly controlled people with type 2 diabetes.

**What was learned from the study?**

A Wave 7 sub-analysis found a 32–36% lower rate of well-controlled diabetes (hemoglobin A1c [HbA1c] < 7.0%) compared to the USA or European countries, and the rate of microvascular complications was almost double. The GOAL study showed that insulin initiation or intensification reduces mean HbA1c levels by 2% after 12 months of treatment.

We recommend intensifying diabetes treatment as soon as possible, as well as patients’ education and other preventive measures, initiatives which require modest costs compared to hospitalization and treatment of diabetes complications.

**DIGITAL FEATURES**

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**INTRODUCTION**

Worldwide, the number of people with diabetes mellitus increased from 108 million in 1980 to 422 million in 2014, and about 79% of these people are living in low- and middle-income countries (LMIC) [1–3]. As of 2019, LMIC were defined by the World Bank criteria based on the Gross National Income (GNI) per capita in 2018, as (1) low-income economies (≤ US$1025); lower middle-income economies (US$1026–3995) and upper middle-income economies (US$3996–12,375). Between 2010 and 2030, the number of adults with type 2 diabetes (T2D) is expected to increase faster in LMIC (69% increase) than in high-income countries (20%) [3].

Trends on diabetes care are known for high-income countries [4], but data from LMICs are
currently limited. Indeed, public health measures to reduce diabetes-related morbidity and mortality in those countries are hampered by the poor understanding of the local resources to implement healthcare intervention programs and improve diabetes care [5, 6].

The International Diabetes Management Practice Survey (IDPMS) is a global observational study conducted in real-world settings aimed at exploring patient profiles, management practices, and patterns of care across time in adult patients with type 1 diabetes mellitus (T1D) or T2D predominantly from LMIC [5–10]. GOAL is another international, multicenter, observational study that evaluated clinical and non-clinical predictive factors for achieving glycemic control in people with T2D in ten LMICs [11]. Recently, a group of diabetes experts began evaluating: (1) a sub-analysis of Wave 7, the most recent survey (2015–2016) of the IDMPS [12] and (2) the GOAL study of insulin treatment initiation or intensification in poorly controlled people with T2D [11]. The aim of this evaluation was to assess therapeutic inertia and highlight the need for generating more data to better understand the reasons for therapeutic inertia and how to address this issue. Herein, we present the opinion of a group of experts on therapeutic inertia and an update of the ‘real life’ situation in the LMICs evaluated.

**METHODS**

**Sub-Analysis of The IDMPS Wave 7 Survey**

The IDMPS program has been conducted in a series of waves since 2005 [5–10], each wave including a cross-sectional survey of participants’ profiles and trends of care management in persons with T1D and T2D in LMIC. Relevant information on these IDMPS waves has been already published [5–10].

Wave 7 is the most recent survey (2015–2016) from the IDMPS study program. It was conducted in 24 countries across South Asia (Bangladesh, India), Eurasia (Russia, Ukraine), the Middle East (Iran, Iraq, Jordan, Kuwait, Lebanon, Pakistan, Saudi Arabia, United Arab Emirates) and Africa (Algeria, Cameroon, Democratic Republic of Congo, Egypt, Ivory Coast, Kenya, Madagascar, Morocco, Nigeria, Senegal, South Africa, Tunisia). The investigating physicians were asked to enroll the first ten adult subjects with T2D and the first five adult subjects with T1D who attended their office over a 2-week recruitment period.

Duration of diabetes (time since diagnosis) plays a major role in both glycemic control and diabetic complications [13, 14]. A complementary analysis of Wave 7 data was performed to investigate the impact of diabetes duration on patient’s outcomes in LMIC. Participants were stratified to three groups according to time since diabetes diagnosis: ≤ 5 years (group 1), between 5–12 years (group 2) and > 12 years (group 3). Glycemic control and diabetic complications were investigated in each group as a function of the diabetes treatment regimen.

**GOAL Study**

A prospective, real-world practice study (GOAL) was previously conducted in 2704 participants from South Asia (Bangladesh, India, Pakistan), Middle East (Israel, Saudi Arabia, United Arab Emirates, Iran, Lebanon) and Africa (Egypt and South Africa) to evaluate the efficacy of insulin therapy patients with poorly controlled T2D [11].

**Compliance with Ethics Guidelines**

This article is based on previously conducted studies and does not contain any studies with human participants or animals performed by any of the authors.

**RESULTS**

**Impact of Diabetes Duration on Glycemic Control And Diabetic Complications (IDMPS Wave 7 Survey)**

A total of 6113 participants with T2D had completed relevant data and were included in the analysis. The mean age was 58.1 years,
47.7% were males and mean hemoglobin A1c (HbA1c) was 8.2%. The distribution of participants by region was: South Asia (n = 660, 10.8%), Eurasia (n = 1296, 21.2%), Middle East (n = 1838, 30.1%) and Africa (n = 2319, 37.9%).

Of the 6113 participants, based on duration of diabetes 2092 belonged to group 1, 2147 to group 2 and 1874 to group 3 (Table 1), with 58.6, 73.0 and 78.3% in each group, respectively, having poorly controlled diabetes (HbA1c ≥ 7%). These differences were associated with the prevalence of macro- and microvascular complications (Table 1). In all groups, a high proportion of participants were treated with oral antihyperglycemic drugs (OADs) alone (80.1% in group 1, 58.4% in group 2 and 37.4% in group 3) despite poorly controlled diabetes in most participants.

**Therapeutic Inertia**

A large proportion of participants with long diabetes duration (≥ 5 years) had an insufficient glycemic control (HbA1c ≥ 7.0%), but were treated with OADs alone (Fig. 1). This was the case for 64.5% of participants with 5–12 years of diabetes duration and 67.1% of participants with more than 12 years of diabetes duration (Fig. 1).

**GOAL Study**

**Demographic and Clinical Aspects**

Participants included in the GOAL study had a mean (± standard deviation) age of 54.6 ± 10.6 years, long mean diabetes duration (10.1 ± 6.7 years), poorly controlled diabetes (mean HbA1c 9.7%; mean fasting blood glucose 196.8 mg/dL) and they required insulin initiation/up-titration, or insulin intensification.
Therapeutic Inertia
At the time of inclusion, 63.3% of participants were treated with OADs alone, 8.8% with insulin alone and 27.9% with OADs + insulin. Among insulin-treated participants, 38.8, 35.6 and 17.1% were given basal insulin alone, premix insulin and basal + prandial insulin, respectively.

Insulin efficacy
At the end of the inclusion visit, 85.4% of participants were prescribed both OADs and insulin, and 14.6% received insulin alone (insulin glargine was the most frequently prescribed insulin treatment, 96%). Insulin initiation or intensification was associated with significant reductions in HbA1c levels (−1.7% and −2% at 6 and 12 months of follow up, respectively).

Predictive Factors of Therapeutic Efficacy with Insulin
The GOAL study investigated predictive factors for achieving glycemic control with insulin therapy [11]. At 6 and 12 months, advanced age, Caucasian ethnicity, shorter duration of diabetes and lower baseline HbA1c were statistically significant predictive factors ($P \leq 0.0001$) to achieve the glycemic goals targeted by the treating physician (HbA1c < 7%).

Hypoglycemia
Only 7.2% of participants experienced a symptomatic episode of hypoglycemia. Nocturnal or severe hypoglycemia were infrequent and only three participants suffered a serious episode of hypoglycemia.

DISCUSSION
The IDMPS Wave 7 sub-analysis showed that many people with T2D in LMIC are treated with OADs alone despite poor glycemic control. In addition, the GOAL study showed that insulin initiation or intensification significantly reduced HbA1c levels (−2%) in poorly controlled participants [11]. The panel of experts compared these results with those obtained in high-income countries in order to define plausible preventive strategies.

Therapeutic Inertia in LMIC Compared to High-Income Countries
The results of the IDMPS Wave 7 sub-analysis were compared with those obtained in Western countries, where trends on glycemic control are well known [15, 16]. The rate of insufficient
glycemic control in that sub-analysis, 63% in patients with diabetes duration between 5 and 12 years, was higher than that observed in the NHANES survey in the USA [15] and in the GUIDANCE study in European countries [16] (Fig. 2). These data, as well as the GOAL data, suggest significant opportunities for improving glycemic control in LMIC.

Barriers to Insulin Therapy

In the UK, a retrospective cohort study based on 81,573 people with T2D [17] showed that many of the patients experienced years of inadequate glycemic control due to delays in treatment intensification, especially when insulin treatment was needed. Moreover, once insulin therapy has been initiated, many patients fail to reach glycemic targets [18]. Glycemic control is suboptimal across geographic regions and in both low- and higher-income countries, and delays of 3 years or more are frequent before an initiation or intensification of diabetes treatment [19, 20].

Multiple factors related to the patient and the physician contribute to the resistance to insulin initiation, titration and/or intensification stages [21]. The reasons for this include poor access to medicines and medical care, fear of daily injections and hypoglycemia by the patient, poor communication, lack of experience in primary care by the physician and lack of time and/or resources [21].

In LMIC, Casciano et al. [9] showed that the possibility of oral administration instead of injectable therapies was a determining factor for not initiating insulin, while the risk of hypoglycemia symptoms had a much lower influence on treatment decision. Experience with insulin treatment and diabetes education significantly improved insulin use [9]. Aschner et al. [22] showed that fear of hypoglycemia, lack of insulin titration and costs were the most common reasons for not intensifying insulin therapy. Finally, patients’ education modestly, but significantly improved the number of patients achieving HbA1c target values in LMIC (38.1 vs. 35.8% without diabetes education) and increased their insulin use [10].

Diabetic Complications and Mortality in LMIC Versus High Income Countries

Diabetes is a silent disease for many patients, which increases cardiovascular mortality in the long-term and/or generating serious microvascular complications, such as kidney failure, retinopathy and severe foot infections leading to amputation [4]. Poor glycemic control is common in patients in developing countries as compared to those in developed ones. For example, the rate of insufficient glycemic control reported in this IDMPS Wave 7 sub-analysis, namely 63% in patients with diabetes duration between 5 and 12 years, was higher than that observed in the NHANES survey in the USA [15] and the GUIDANCE study in European countries [16] (Fig. 2). Similarly, in LMIC a relatively lower percentage of patients were screened for diabetes-related complications, such as retinopathy, as compared to evaluations made in the USA and Europe (Fig. 3). Additionally, the rate of microvascular diabetes complications in the Wave 7 population (50.7% for a diabetes duration between 5 and 12 years) was much higher than the rate observed for a similar diabetes duration in European countries (27.7%) [16].

The estimation of mortality due to diabetes in some LMIC has been problematic since no reliable data are available and also because people with diabetes are more frequently reported to die of “cardiovascular disease” or

Fig. 3 Annual screening rates for diabetic retinopathy and foot ulcer. Screening values in LMIC [28] compare well with those reported for European countries (GUIDANCE study) [16] and for the USA (NHANES survey) [15]
“kidney failure,” instead of “a diabetes complication” [23]. Roglic and Unwin [24] used a computerized disease model and estimated that approximately four million deaths related to diabetes occur each year, with 80% of them in LMIC. Global comparisons have also shown that some countries experience high rates of hypoglycemia-related mortality [25]. To our knowledge, the influence of glycemic control on diabetes mortality has not been investigated in LMIC.

Preventive Practices

With proper changes in lifestyle, as well as early diagnosis and intervention, many people with diabetes can delay the onset of complications and attenuate tissue damage [26, 27]. In particular, annual screening for chronic diabetes complications is recommended in treatment guidelines [1].

In LMIC, Gagliardino et al. [28] reported annual screening rates of 69.0% for retinopathy (retina examination), 62.5% for neuropathy (monofilament test), 83.9% for nephropathy (blood or urine test) and 73.4% for foot ulcer. It is of interest to note that while screening values for retinopathy in LMICs are lower than those reported for European countries (GUIDANCE study) [16] and for the USA (NHANES survey) [15], screening for foot ulcer compares well with those noted in the developed countries (Fig. 3). Moreover, Gagliardino et al. [10] also showed educated patients had significantly lower rates of both foot ulcer (−31%) and peripheral vascular disease (−26%), and higher insulin use.

Role of Patient and Healthcare Education for Better Glycemic Control in LMICs

Previous studies have indicated that lack of proper education related to diabetes is a predictive factor for poor glycemic control [11]. For example, in the IDMPS Wave 5 survey, although 78.3% of the patient population has received diabetes education, very few patients received a structured educational course by certified diabetes instructors; rather, the majority received it from physicians [29]. Moreover, only half of the population in these LMICs followed a healthy diet and had a regular physical exercise plan [11]. This poor awareness of diabetes disease management is clearly reflected by finding that <50% of the patients achieved the target HbA1c of <7% [29]. Similar observations have been reported from other studies, highlighting the importance of disease education as a management strategy for better glycemic outcomes. Thus, there is a need for a more structured and systematic education of patients with respect to how to manage their disease so as to avoid uncontrolled glycemic control over the long term, with the ultimate aim to prevent diabetes disease-related complications.

Strengths and Limitations

This expert opinion reflects the existing scenario of diabetes prevalence, incidence and diabetes care in LMICs, based on an analysis of the two recent and large registries performed in some of the developing countries from different regions of the world. The strength of this expert opinion is that it is based on the two studies with a large sample size and a global representation outside Europe and North America, and is instrumental in evaluating the prevailing diabetes conditions in developing countries as compared to the developed countries. However, the major limitation of this expert opinion is that it is representative in nature and allows only a summation of data rather than actual measurements.

Future Perspectives

In LMIC, many people with diabetes receive a late diagnosis, at the time when patients present with retinopathy, nephropathy, foot ulceration and other complications, with a consequent loss of treatment efficacy [30]. Most of the direct costs of T2D treatment are due to diabetes complications [8, 31–35]. This is particularly true in the case of hospitalizations due to diabetes complications, which mobilize many human resources and require expensive medical procedures (i.e. leg amputations) [5, 36]. Therefore, the burden of diabetic complications
in LMIC represents a dramatic challenge for healthcare providers and patients.

The costs of improving glycemic control and other preventive measures are less than the costs of inpatient hospital care and the treatment of diabetes complications (60% of the total medical costs) [37]. Moreover, health expenditure attributable to diabetes is much lower in LMIC than in high-income countries [38]. Improving both glycemic control and a patient’s education should be the short-term strategies of choice in LMICs.

Finally, specific clinical practice recommendations for LMIC are urgently needed. We suggest that healthcare providers focus on appropriate treatment guidelines (American Diabetes Association/European Association for the study of Diabetes and recommendations therein and on local country recommendations/consensus guidelines) which emphasize early diagnosis, systematic screening for complications and proper and timely treatment intensification.

CONCLUSIONS

The rate of well-controlled participants (HbA1c < 7.0%) in the Wave 7 sub-analysis was lower than that observed in the USA (NHANES survey) or in European countries (GUIDANCE study), and the incidence of microvascular complications was higher. The GOAL study showed that insulin treatment improves glycemic control and may reduce this gap. The Expert Panel recommends intensifying diabetes treatment as soon as possible, as well as intensifying patients’ education and other preventive measures, as these interventions require modest costs compared to the costs of hospitalization and treatment of diabetes complications.

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**Data Availability.** Data sharing is not applicable to this article as no datasets were generated or analyzed during the current study.

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