TRENDS AND DETERMINANTS OF
THE GEOGRAPHICAL DISTRIBUTION OF ECONOMIC ACTIVITIES:
EVIDENCE FROM INDONESIAN MANUFACTURING

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ABSTRACT
This study analyzes the trends and determinant factors of vis-à-vis spatial distribution in Indonesian manufacturing during the period of 1990–2010. There is a long-term increasing trend of regional specialization driven by core regions in Java Island and by affluent regions outside of Java Island. Among resource-based and labor-intensive industries, there is a smooth declining trend of geographical concentration. An increasing trend in regional specialization and geographical concentration during the economic crisis is identified turns into a decreasing trend at the onset of setting up a decentralization policy and then pushed upward again. Finally, by applying spatially weighted Ellison-Glaeser (EG) Index, it is found that labor skills, export activities, and wage rates strongly determine the degree of agglomeration among Indonesian manufacturing industries.

Keywords: agglomeration, decentralization, regional specialization, geographical concentration, global economy.

JEL Classification: R11, R12

INTRODUCTION
As the world’s biggest archipelago and the fourth most heavily populated country in the world, Indonesia—with a population exceeding 237 million across 33 provinces—has experienced a developmental divide due to inequality among its regions.1 The fact is the population and economic activities are concentrated in Java Island and the surrounding areas, even after establishing a decentralization policy. For instance, the manufacturing sector has traditionally been concentrated in West Indonesia, particularly in Java Island. As a result, manufacturing firms tend to be located in Java Island. As part of strengthen the democratization, a policy was introduced in 2001 that sought to boost the

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1These data are from 2010 and are taken from Indonesia’s Central Bureau of Statistics http://webbeta.bps.go.id/tab_sub/view.php?kat=1&tabel=1&daftar=1&id_subyek=12&notab=1 (accessed July 3, 2014).
attractiveness of local government, build a new economic center, and invite new firms and new workers to agglomerate in those other regions.

Since in the middle of 1960s, Indonesia has adopted an industrialization policy and positioned the manufacturing industry as being the most important sector for the Indonesian economics (Aswicahyono et al., 2010). However, the high concentration of manufacturing firms in Java Island characterized Java Island as a dominant province, and they remain a concern with regard to economic disparity. Accordingly, external shock that relates to economic distribution is decentralization policy which seeks to foster regional competition and determine geographical concentration.

The decentralization policy is one way to promote long-term economic growth, based on the view that leads to better resources allocation and more productive and possibly smaller public sector (Oates, 1993). It is thought that an increase in transfers of economic activities from the center of Java Island to other regions tends to increase the ability of those regions to improve the public goods provision locally, and this thinking affects firms’ decisions on siting new facilities. Theoretically, fiscal decentralization as part of a decentralization policy can induce agglomeration economics both directly to lower tax competition as suggested by Tiebout (1956) and indirectly through public goods provision. Therefore, it is also important to examine the effect of a decentralization policy on the geographical concentration of economic activities.

To the best of our knowledge, study on regional specialization patterns and industrial concentration in the context of developing countries is scarce, except in China.² Studies on industrial concentrations in Indonesia tend to focus on concentration trends and fail to consider the locations of plants (e.g., Bird, 1999). Sjöberg and Sjöholm (2004) examined that the spatial concentration of the manufacturing sector in Indonesia between 1986 and 1996, and they underlined its relationship to trade liberalization policy. However, the time has been passed, and their findings may not reflect the current conditions: there have been marked changes since then, particularly after the 1997–1998 period, the economic crisis and the implementation of regional autonomy since 2001.

The objectives of this study are to describe the distribution of economic activities by looking at the trends in regional specialization and geographical concentration, 

²See, for instance, Ge (2009), He et al. (2008), and Lu and Tao (2009).
emphasizing how the economic crisis and decentralization policy changed the pattern and to examine the determinant factors of the industry's spatial concentration. This study contributes to the literature by documenting the long-term regional specialization and concentration trends of the Indonesian manufacturing industry from 1990 to 2010. We also introduce the use of weighted Ellison-Glaeser (EG) Index proposed by Guimarães et al. (2011) in an empirical modeling of geographical concentration to account for neighboring agglomeration effects. In particular, we evaluate the changes that occurred in tandem with the external shocks of the 1997–1998 Asian financial crisis and the implementation of decentralization policy.

This study determines the spatial distribution of the economic activities of the Indonesian manufacturing industry by measuring the regional specialization index (RSI), as originally proposed by Krugman (1991b), and the spatial Ellison-Glaeser index is originally developed by Ellison and Glaeser (1997) and extended by Guimarães et al. (2011)—to account for neighboring effects. With spatial trends in hand, then we investigate whether economies of scale, resources, international trade activities, labor skills and wage rate can show the changes in geographical concentration.

We identified an increasing trend in regional specialization and geographical concentration during the economic crisis, which became a decreasing trend at the onset of setting up a decentralization policy and then pushed upward again. On the other hand, we also identified a declining long-term trend in geographical concentration, albeit a very slow-moving one. We found that the higher regional specialization on Java Island and most of affluent provinces outside Java Island mark the economic center of the country. Moreover, resource-based and labor-intensive industries saw a declining trend in concentration over the period under study. This study also provided empirical evidence that supports the assertion that there are relationships among economics scale, resources, skills, wage rates, and the global economics and industrial location. Our estimations showed that the influence of economics scale and resource increase the geographical concentration, but the latter is weaker. Our results also suggested a strong and positive relationship between export activities when there is a high concentration of firms. Furthermore, we found that a high skill rate and high wage rate among industries were associated with greater dispersal in the economic distribution of industries. Moreover, the empirical evidence confirmed that the crisis and decentralization policy influence the rise of geographical concentration.
This study is done by several sections. The first section provides a brief overview of the importance and unique nature of this study. The second section surveys the related literature. In the third section, the empirical model used is presented, including information on the data and variable construction. Analyses and the results are presented in the fourth section and the final section provides the concluding remarks.

LITERATURE REVIEW

The importance of geographical and location characteristics as a key determinants of production structure and trade is pinpointed by Fujita et al. (1999) and Krugman (1991a, 1991b). They attribute the spatial concentration of economic activity to natural advantages and spillover. Krugman (1991b) developed a model to explain how firms concentrate in a specific location.

To study the spatial distribution of economic activities, we start by distinguishing the specialization from the concentration. We define the specialization in this study as the relative position of each city over the rest of the country. On the other hand, we define concentration as the distribution of a particular sector of the two-digit SICs across cities within the country. In a broader view, we see that agglomeration as a group of many industrial clusters or spatial concentration of many sectors in a particular city.  

By understanding the distinction, these three definitions will help us to look at how economic activities are spatially distributed. Brakman et al. (2009) illustrated and explained in detail the differences among concentration, specialization, and agglomeration. They suggested that concentration and agglomeration are similar and distinct from specialization. They argued that concentration and agglomeration are similar in that they both related to how a specific economic activity takes place across locations. However, while agglomeration captures a broader set of aspects across industries within a sector, concentration tends to relate to a particular industry type. On the other hand, they assert that specialization focuses on how one can study countries or a regional economic structure by looking at a particular spatial unit across industries or sectors.

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3Brülhart(2001) speaks of specialization in terms of the distribution of a single country across several sectors and concentration in terms of the distribution of a single industry across several countries.
The first study to discuss long-term trends in regional specialization and the economics location within the context of manufacturing is explained by Kim (1995), for the case of the United States. He distinguished between specialization and localization/concentration as follows: specialization is important when one looks at the development of the regional manufacturing structure across industries, while localization or concentration is important when one looks at the development of each industry across region. Kim (1995) argued that regional specialization can bestow comparative advantages on a particular region. Furthermore, he noted that a higher level of regional specialization implies the region that has greater advantages in terms of economics scale in production. He used Krugman’s (1991) RSI to compare relative regional specialization among nine census regions. He concluded that the degree of regional specialization among U.S. manufacturing industries increased until World War I, but then slightly declined thereafter, until the end of the study period.

Unlike Kim’s (1995) study which makes use of Hoover’s localization index, the current study employs the geographical concentration index proposed by Ellison and Glaeser (1997; hereafter, EG index) and an extension of the spatially weighted EG index developed by Guimarães et al. (2011; hereafter, EGS index) to measure localization or concentration. The EG index first proposed is the measurement of the geographical concentration of economic activity; it distinguishes between two agglomerative forces namely, natural advantage and spillover while controlling for industrial location. By providing empirical evidence that differentiates pure geographical forces and economic determinants, Ellison and Glaeser argued that geographical concentration stems not only from industrial concentration, but also from natural advantages inherent to area characteristics (e.g., natural resources and closeness to market) and locational spillover (e.g., input sharing, labor pooling, and knowledge sharing). They also asserted that the index can control the effects of internal economics scale or large plant size. They demonstrated evidence of the industrial localization of U.S. manufacturing industries at the four-digit SIC level and also demonstrate that in industries with strong upstream-downstream linkages, localization stems from natural advantages and co-agglomeration.

Since then, many empirical studies examined geographical concentration by using both the EG and MS indices. Rosenthal and Strange (2001) first used the EG index to empirically examine the micro determinants of agglomeration using U.S. manufacturing
employment data from 2000. They found a positive and statistically significant relationship between industrial agglomeration and those micro determinants. Furthermore, Devereux et al. (2004) found geographical concentration mostly among low-tech industries in the United Kingdom, while Braunerhjelm and Borgman’s (2004) study identified high geographical concentrations among Swedish industries, which they attribute to knowledge-intensive manufacturing industries and the intensive use of raw materials.

In the context of developing countries, a large body of study on geographical concentration relates in China (e.g., Ge, 2009; He et al., 2008; Lu and Tao, 2009). He et al. (2008) found that during 1980–2003, Chinese industries were geographically more heavily concentrated; this was particularly the case for the least-protected industries (e.g., rubber, chemical, education, and sporting goods). They also asserted that industries with stronger connections in foreign markets as part of the globalization process were more heavily concentrated, particularly in coastal regions. These findings agreed with those of Ge (2009), who asserted that export-oriented and foreign-invested industries have a higher degree of agglomeration than others and tend to cluster in regions accessible to foreign markets (e.g., close to airports). Furthermore, local protections related to the decentralization policy stymied geographical concentration or industrial specialization (He et al., 2008; Lu and Tao, 2009).

Despite being well known, the EG index has some drawbacks in terms of aligning the criteria of localization measures as outlined by Combes and Overman (2004) and Duranton and Overman (2005). Guimarães et al. (2011) highlighted the crucial drawbacks of the EG index: it suffers from the modifiable areal unit problem (MAUP) and the checkerboard problem. They argued that the first issue relates to a possible aggregation bias within administrative boundaries or spatial units, while the second arises when ignoring the neighboring effects and treat economic activity in adjacent spatial units in a manner similar to that of activity in the regional center. The EG index does not treat the geographical location of a plant as a particular point on a map, but rather as a simple aggregation of geographical areas, such as a city or province. Consequently, we treat plants similarly across regions and in neighboring regions and ignore any possible spatial dependence among plants along a border between regions. Marcon and Puech (2003) and Duranton and Overman (2005), each proposed distance-based methods by which to measure geographical concentration. This approach is
thanked to be the best choice in examining the geographical location of plants, as it precludes the need for data that pertains to the specific location of a plant. The data that are generally not available in most countries (including Indonesia). Therefore, to account for economic activity in neighboring regions, we adopt the spatially weighted EGS index. This index precludes MAUP and deals with economic clustering that occurs across borders (Guimarães et al., 2011).

**EMPIRICAL METHODS**

**Data and Measurement**

This study analyzed data from the *Statistik Industri*, an unpublished electronic dataset captured through an annual survey of large and medium sized firms conducted by Indonesia’s Central Bureau of Statistics (BPS) between 1990 and 2010; the firms were classified in terms of two or three digit SIC codes. All values in this study were expressed in 2000 real values. We used the WPI published monthly in the BPS bulletin *Statistik Bulanan Indikator Ekonomi*. This study covered 66 industries at the three-digit SIC level and 23 sectors at the two digits SIC level.

We defined the term “city” as the third administrative level of the Indonesian government, originally known as a district or municipality. Therefore, for the sake of simplicity, the term “city” in this study refers to a district or municipality. Since the

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4The study referred to the individual observations, which could be either a firm or an establishments (or plant), as the information did not distinguish between a standalone establishment and a firm with many establishments. In the analysis, we referred to both the term “firm” and “establishment” interchangeably, but one should consider it as the latter concept primarily.

5All values in a given year were expressed in 2000 constant prices. We used wholesale price indices (WPIs) published monthly in BPS’s bulletin, *Statistik Bulanan Indikator Ekonomi*. We compiled these data from the CEIC database and annual publication of *Statistik Indonesia* from BPS. We deflated output, value added, intermediate input, and materials using the manufacturing WPI in five-digit ISIC. Meanwhile, wage was deflated using a GDP deflator and a weighted price of oil for the industry sector was used to deflate the values of energy and electricity.

6The span of this study was from 1990 to 2010 and included the three periods of ISIC from 1990 to 1997 where the data used were ISIC revision 2 (ISICrev2), while from 1998 to 2009, the data used were ISIC revision 3 (ISICrev3); however, since 2010, the office adopted UN standards to publish ISIC revision 4 (ISICrev4). Fortunately, we have a table of concordance of ISICrev2 and ISICrev3 codes and concordance of ISICrev3 and ISICrev4 codes that were provided by BPS. To obtain strongly consistent codes, we used both tables in the five-digit SIC industries to assign an industrial code for a complete time series by bridging the data from 1990 to 2010.
number of cities in Indonesia changed over the time, we referred to the 1990 configuration of 284 cities and 26 provinces (excluding Timor Leste) and considered any newly created districts as belonging to their original districts (cities).

The document regional specialization and concentration trends within the Indonesian manufacturing industry from 1990 to 2010, we first measured specialization as per Kim (1995) to examined the pattern of local economic structure, by calculating Krugman’s RSI. Next, we measured geographical concentration in line with the work of Ellison and Glaeser (1997) and Guimarães et al. (2011) to calculate the EG index and EGS index, respectively. We followed Sjöberg and Sjöholm (2004) to measure those indices by using employment and value-added data. This approach was important as it provided a better perspective in analyzing and comparing a variety of industries that might be influenced by input factors. Sjöberg and Sjöholm (2004) argued that employment data tend to bias toward labor intensive industries, while value-added data tend to bias toward capital intensive industries.

We measured the regional specialization index to compare each city’s industrial structure with the rest of the country. From the Krugman Specialization Index, we obtained the RSI for each city by calculating the share of industry in the city’s total employment or value added. Then we calculated the same industry in other cities and took the difference between share of city with other cities’ share. After taking the absolute values of these differences, we summed over all industries to get the RSI for each city. The RSI is formulated as follows:

$$ RSI_{jk} = \sum_{i=1}^{N} \left| \frac{E_{ij}}{E_j} - \frac{E_{ik}}{E_k} \right|, $$

Where $E_{ij}$ is the level of employment in industry $i = 1, ..., N$ for region $j$, and $E_j$ is the total industry employment in region $j$ (and similarly for region $k$). If the index value equals to 0, then the two regions $j$ and $k$ are completely de-specialized. If the index value equals to 2, the regions are completely specialized (Combes and Overman, 2004; Kim, 1995).

We used the EG index to measure geographical concentration, given its ability to separate the sources of industrial agglomeration from natural advantages and spillover. The EG index is a function of raw geographical concentration ($G$) and the Herfindahl Index ($H$) of industry, which are defined as follows:

$$ G = \sum_{j=1}^{M} (s_j - x_j)^2, $$

$$ H = \sum_{j=1}^{M} x_j^2. $$
\[ H = \sum_{p=1}^{N} z_p^2, \quad \text{(3)} \]

\[ \text{EG} = y = \frac{c - \left(1 - \sum_{j} x_{j}^2 \right) H}{\left(1 - \sum_{j} x_{j}^2 \right)^{1-\kappa}}, \quad \text{(4)} \]

Where \( N \) is the number of plants and \( M \) is the number of regions. \( s_j \) stands for the share of an industry's total employment in region \( j \), while \( x_j \) denotes the fraction of aggregate employment in region \( j \). \( z_p \) refers to the share of plant \( p \) in industry employment. Ellison and Glaeser (1997) claimed that the use of the EG index can facilitate the comparisons across industries, across countries, or overtime. A positive or negative EG index value indicates the agglomeration or de-agglomeration process, respectively. If industry \( (i) \) is concentrated in some region, the EG index will have a positive value. However, when industry \( (i) \) is not concentrated in some region \( (j) \) and is uniformly scattered following a random location process, the EG index takes the value of 0. To overcome the limitation of the EG index as explained in the literature review above, we adopted the EGS index, which accounted for neighboring effects.

To capture regional externalities using a spatial-weights matrix, we followed Rodríguez-Pose et al. (2013) and defined the matrix of the neighboring spatial distance as follows:

\[ D(\delta) \begin{cases} 
    d_{jk}^*(\delta) = 0 & \text{if } j = k \\
    d_{jk}^*(\delta) = d_{jk} & \text{if } d_{jk} \leq \delta \\
    d_{jk}^*(\delta) = \sim & \text{if } d_{jk} > \delta,
\end{cases} \quad \text{(5)} \]

Where \( \delta \) denotes a distance threshold between the capitals of neighboring districts in which we assume regional externalities still appear. If the Euclidean distance \( d_{jk} \) from capital district \( j \) to capital district \( k \) is smaller than \( \delta \), then the spatial distance \( d_{jk}^*(\delta) \) is equal to \( d_{jk} \). Now, we have a distance matrix, we can calculate \( W_{jk} \) the weighted neighbor distance matrix for region \( j \) with respect to neighbor \( k \):

\[ W_{jk} = \frac{1}{\sum_{k}^{1} \frac{1}{d_{jk}^*(\delta)}}, \quad \text{(6)} \]

We set distance thresholds of 50 km between the capital cities, in line with Duranton and Overman (2005); we also set distance thresholds of 400 km between the
capital provinces, in line with Rodríguez-Pose et al. (2013). Thus, we define EGS as follows:

\[
EGS = \gamma_S = \frac{G_z - (1 - \sum_j W_{jk} x_j x_k) H}{(1 - \sum_j W_{jk} x_j(1 - H)}
\]  

(7)

where:

\[
G_z = G + \sum_{j = 1}^{N} [(s_j - x_j) W_{jk}(s_k - x_k)]
\]

(8)

Here, \( G_z \) stands for spatially weighted \( G \), and \( s_k \) stands for the industry's share of total employment in region \( k \), while \( x_k \) denotes the fraction of aggregate employment in region \( k \). \( W_{jk} \) is a weighted neighbor distance matrix for region \( j \) with respect to neighbor \( k \). EGS stands for spatially weighted EG.

**Empirical Model for the Determinant of Geographical Concentration**

To understand the determinants of geographical concentration, we followed Kim (1995) to estimate the impact of industrial characteristics, particularly the economics scale and resources, on geographical concentration in the following baseline equation:

\[
\ln EGS_{it} = \beta_0 + \beta_1 \ln \text{Scale}_{it} + \beta_2 \text{Raw}_{it} + \beta_3 \text{Skill}_{it} + \beta_4 \text{Export}_{it} + \beta_5 \text{Age}_{it} + \beta_6 \ln \text{Wage}_{it} + \beta_7 \text{DResource} + \beta_8 \text{DLabor} + \beta_9 \text{DCrisis} + \beta_{10} \text{DAutonomy} + \alpha_i + \varepsilon_{it},
\]

(9)

where the \( i \) subscripts \((=1,2,...,66)\) indicate 66 industries in the three-digit SIC and \( t \) \((=1990–2010)\) indicates the period of study.

\( \ln EGS \) stands for the log spatially weighted Ellison-Glaeser index, while Scale refers to the average plant size in each industry and Raw denotes the raw material intensity (cost of raw materials divided by the value added) as suggested by Kim (1995). In addition to the initial variable from Kim (1995), we included other industrial characteristics; we defined Skills the fraction of the total wage of a non-production worker in industry and Exports the percentage of exports in total output. Especially for the variable of Export, careful attention should be taken concerning the potential reversed causality between localization and export activities. Rodríguez-Pose et al. (2013) found that externalities localization contributed to export intensity in Indonesia and this implies the possible endogeneity between concentration and export activities. Furthermore, Age and Wage stand for the log of the average firm age and wage rate of production workers in each industry. Regarding the particular interest in how decentralization policy are associated with geographical concentration, we tested the
dummies, \( \text{DAutonomy} \) that referred to our years of interest \( (\text{DAutonomy} = 1 \text{ if year is equal to 2001 – 2010}) \). We also looked at specific categories of resource-based and labor-intensive industries using the dummies, \( \text{DResource} \) and \( \text{DLabor} \) as per the OECD (1987) classification. Finally, \( \alpha_i \) stands for industry characteristics \( i \), and \( \epsilon_{it} \) denotes idiosyncratic errors.

We estimated the model using the OLS, random-effects (RE), fixed-effects (FE), and Hausman-Taylor models (HT). The Hausman and Sargan-Hansen test are applied to test the equality of the coefficient estimates from RE to those from FE, or from HT to those from FE. Sargan-Hansen has an advantage in its ability to incorporate robust cluster standard errors. Moreover, the Wald test is conducted to test heteroscedasticity.

**RESULTS AND DISCUSSIONS**

**The Trend of Regional Specialization in Manufacturing**

To evaluate the development of regional manufacturing structures, we begin by briefly summarizing the evidence pertaining to the regionalization trends (see figure1). The general trend is the RSI increased during the economic crisis and following the initiation of regional autonomy, although it tended to decline after 2006. From figure 1, we can see that regional specialization among industries at the three digits SIC level was higher than that among industries at the two digits SIC level; this implies that externalities may exist in narrower industries like those with four or five digits SIC codes, as suggested by Kim (1995). The recent decline in regional specialization in Indonesian manufacturing employment was likely due to increases in oil prices and an increase in the minimum wage. These two factors potentially push firms to diversify their product offerings.

Table 1 reports the RSI values calculated for industries at the three-digit SIC level, in each province. We can compare the specialization patterns for each province in Indonesia by measuring in terms of employment [columns (1)–(5)] and value added [columns (6)–(10)]. In general, the RSI values calculated by using value added data were higher than those garnered with employment based data. Furthermore, Table 1 confirms that the domination of regions in Java Island, which had index values exceeding 1 that is DKI Jakarta, West Java, Central Java, and East Java. We can also identify from Table 1, an increasing trend toward higher specialization in Riau and East Kalimantan, which are known as the most affluent provinces in Indonesia, as they have an abundance of oil and mining resources.
Based on the value-added data, we found that the patterns of the various provinces did not run exactly parallel when we used employment data next to its larger index. The RSI values derived from value added data were higher than those that were employment based, which indicated that capital intensive industries contributed to regional specialization is more than the labor intensive ones. The use of value added measurements also made it easier to identify those provinces with index values that exceeded 1 that is North Sumatera, Riau, Jambi, Lampung, and East Kalimantan. Overall, regional specialization showed an increasing trend and was driven by provinces within Java Island and the most affluent provinces. We identified that North Sumatera, Jambi, and Lampung are provinces with an abundance of agricultural products from plantation and forestry.
Table 1. Specialization patterns in Indonesia, across provinces

| Province          | Employment-based ISIC 3 | Value-added-based ISIC 3 | Change from 1990 to 2010 | Average | Value-added-based ISIC 3 | Change from 1990 to 2010 | Average |
|-------------------|-------------------------|--------------------------|--------------------------|---------|--------------------------|--------------------------|---------|
|                  | 1990-96 (1)             | 1997-00 (2)              | 2001-05 (3)              | 2006-10 (4) | 1990-96 (5)               | 1997-00 (6)              | 2001-05 (7) | 2006-10 (8) | (10)= (9)-(6) |
| NAD Aceh          | 0.645                   | 0.662                    | 0.396                    | 0.652    | 0.007                    | 0.744                    | 0.834    | 0.532        | 0.906        | 0.162 |
| North Sumatera    | 0.889                   | 0.917                    | 0.932                    | 0.632    | -0.066                   | 1.024                    | 1.092    | 1.039        | 1.039        | 0.015 |
| West Sumatera     | 0.549                   | 0.569                    | 0.558                    | 0.264    | 0.083                    | 0.686                    | 0.756    | 0.831        | 0.831        | 0.145 |
| Riau              | 0.939                   | 1.036                    | 1.143                    | 1.203    | -0.016                   | 1.052                    | 1.064    | 1.098        | 1.098        | 0.015 |
| Jambi             | 0.981                   | 0.865                    | 0.975                    | 0.825    | 0.433                    | 0.559                    | 0.875    | 0.542        | 0.768        | 0.209 |
| Bengkulu          | 0.407                   | 0.544                    | 0.474                    | 0.840    | 0.250                    | 0.880                    | 1.120    | 1.175        | 1.175        | 0.296 |
| South Sumatera    | 0.741                   | 0.905                    | 0.861                    | 0.990    | 0.079                    | 0.889                    | 1.240    | 1.264        | 1.264        | 0.046 |
| Lampung           | 0.927                   | 0.958                    | 1.016                    | 1.036    | 0.109                    | 1.160                    | 1.261    | 1.232        | 1.232        | 0.045 |
| DKI Jakarta       | 1.041                   | 1.086                    | 1.108                    | 1.110    | 0.069                    | 1.152                    | 1.266    | 1.210        | 1.210        | 0.101 |
| West Java         | 1.099                   | 1.119                    | 1.122                    | 1.106    | 0.007                    | 1.191                    | 1.201    | 1.205        | 1.205        | 0.015 |
| Central Java      | 1.096                   | 1.162                    | 1.118                    | 1.129    | 0.033                    | 1.199                    | 1.262    | 1.226        | 1.226        | 0.035 |
| East Java         | 1.059                   | 1.091                    | 1.091                    | 1.148    | 0.089                    | 1.240                    | 1.275    | 1.264        | 1.264        | 0.046 |
| Bali              | 0.906                   | 0.875                    | 0.842                    | 0.876    | -0.030                   | 0.967                    | 0.917    | 0.869        | 0.960        | -0.007 |
| NTB               | 0.592                   | 0.666                    | 0.586                    | 0.726    | 0.133                    | 0.737                    | 0.854    | 0.812        | 0.812        | 0.063 |
| NTT               | 0.327                   | 0.448                    | 0.414                    | 0.319    | -0.008                   | 0.586                    | 0.551    | 0.552        | 0.552        | -0.159 |
| C. Sulawesi       | 0.941                   | 0.494                    | 0.524                    | 0.402    | -0.540                   | 1.018                    | 0.645    | 0.798        | 0.798        | -0.287 |
| S. Sulawesi       | 0.584                   | 0.618                    | 0.627                    | 0.661    | 0.077                    | 0.669                    | 0.844    | 0.866        | 0.866        | 0.037 |
| S.E. Sulawesi     | 0.721                   | 1.035                    | 1.007                    | 0.891    | 0.170                    | 0.893                    | 1.269    | 1.179        | 1.179        | 0.104 |
| Maluku            | 1.061                   | 1.041                    | 1.121                    | 0.594    | -0.467                   | 1.147                    | 1.104    | 1.150        | 1.150        | -0.449 |
| Papua             | 0.626                   | 0.826                    | 0.643                    | 0.628    | 0.003                    | 0.723                    | 0.829    | 0.777        | 0.777        | 0.054 |

Notes: The RSI is calculated from the average of cities' RSI within province in the respective years. The underlined font indicates provinces that became more specialized, while the bold font indicates a minimum value for each province.

From 26 provinces in Indonesia, 18 provinces had a variety of positive RSI values between 1990 and 2010, measured by using both employment and value added [columns (5) and (10), respectively]. This result implies that value added has a stronger identification with regional specialization than employment, as the value-added measurement is proportionately affected by capital intensity which is more characterized by immobile production factors than by labor. Therefore, the picture we derived from looking at added value measurements accurately reflected regional comparative advantages among regions, the advantages that could lead to regional specialization.
Despite the fact that the production structure might be different across provinces, we classified the provinces into five groups in terms of the island on which they were located. Figure 2 and 3 show the regionalization pattern of each province over the period of study, using employment and value added data. We found a similar pattern between the two figures, although they indicated different degrees of specialization. We also found that Sumatera, Java Island, and Kalimantan became more specialized, while Sulawesi and the other islands became more de-specialized.

Notes: RSI is calculated based on the cities’ RSI values in the year ranges shown, and among industries at the three-digit SIC level.
The Trend of Geographical Concentration in Manufacturing

Following Brülhart (2001), we classified the industries into five categories: resource-intensive, labor-intensive, scale-intensive, differentiated, and science-based industries (classification based on OECD, 1987). Appendix Table A.1 lists the three-digit ISIC codes for each category; the classifications were based on the factors that influenced the competitive process. Abundant natural resources constitute a primary competitiveness factor for resource-based industries, while low labor costs constitute a comparative advantage for labor-intensive industries. For scale-based industries, having a competitive edge is a matter of production length, while among product-differentiated industries, being competitive means having the ability to satisfy market demand. Finally, science-based industries rely on the application of scientific knowledge.

Figure 4 and 5 show the geographical concentration trends for all manufacturing across cities and provinces by using the EG and EGS indices. At a glance, one can see that the geographical concentration slightly increased during the economic downturn and then became less concentrated in the following the implementation of decentralization policy. As a result, the general pattern over the period of study somewhat indicated a decline in geographical concentration. We also found the geographical concentration at the province level to be higher than that at the city level; this finding suggests that externalities may flow across cities within a province and result in a higher concentration at the province level and deconcentration at the city level. These findings agree with those of (2009), that deconcentration is driven by the relocation of firms to districts near major markets and international seaports (Deichmann et al., 2008). By following this strategy, firms continue to maintain the benefits that come with agglomeration due to minimizing transportation costs. Deichmann et al. (2005) also spoke about the difficulties relatively unattractive regions in attracting firms away from the leading regions, even when it improves the infrastructure.
Figure 4. Geographical Concentration Pattern in Indonesia: EG Index, 1990–2010

Figure 5. Geographical Concentration Pattern in Indonesia: EGS Index, 1990–2010
By accounting for neighboring effects, we found that the EGS index is always greater than the EG index. Furthermore, the EGS index is more sensitive to capturing changes in the geographical concentration pattern, and this indicates that there is a strong connection among regions as externalities flow across cities and provinces. The deconcentration of economic activities seems to appear at around 2000 and become more spatially deconcentrated following the implementation of regional autonomy. The decline in concentration based on value-added data occurs at a brisker rate than based on employment data; this implies that the movement of capital for production is more sensitive to external shocks than the shifting of employment. Another interpretation is that the concentration of the labor market within the manufacturing industry is more rigid, as the mature plants are already firmly established in the core regions.

Tables 2 and 3 indicate the geographical concentration trends of the average of the three-digit SIC level industries classified into 23 sectors over the 1990–2010 period. There are 23 sectors, 12 sectors are experienced increases in agglomeration. This finding suggests that a general trend of agglomeration among Indonesian manufacturing industries. Across geographies and various measurements, the most five agglomerated industries in the 1990–1996 period in Indonesia were tobacco, textiles, publishing, printing and recording, other nonmetallic mineral, and chemicals and chemical products. However, the structure then changed, with the five most agglomerated industries in the 2006–2001 period becoming radio, TV and communication equipment, textiles, motor vehicles, trailers and semitrailers, tobacco, and recycling (see Table 4). This shift indicates that geographical concentration is now driven by industries with higher technological intensity such as radio, TV and communication, and motor vehicles, trailers and semitrailers. While the traditional industries such as textiles and tobacco.
Table 2. Concentration (EGS) Pattern in Indonesia across Sectors, at the City Level.

| 3-Digit ISICs EGS by Sector | Employment-based ISIC 3 | Value-added-based ISIC 3 |
|-----------------------------|-------------------------|--------------------------|
|                             | Average 1990-96  | 1997-00 | 2001-05 | 2006-10 | Change from 1990 to 2010 | Average 1990-96 | 1997-00 | 2001-05 | 2006-10 | Change from 1990 to 2010 |
|                             | (1)          | (2)    | (3)    | (4)    | (5)          | (6)          | (7)    | (8)    | (9)    | (10)          |
| Food & beverage             | 0.031        | 0.031  | 0.029  | 0.025  | -0.007       | 0.067        | 0.060  | 0.056  | 0.058  | -0.010       |
| Tobacco                     | 0.060        | 0.058  | 0.051  | 0.064  | 0.004        | 0.247        | 0.230  | 0.178  | 0.152  | -0.094       |
| Textiles                    | **0.106**    | 0.125  | 0.142  | 0.180  | **0.073**    | **0.098**    | 0.107  | 0.140  | 0.242  | **0.145**    |
| Apparel                     | 0.035        | **0.029** | 0.039  | 0.044  | **0.009**    | 0.068        | 0.070  | 0.085  | 0.034  | -0.035       |
| Tanning & leather           | 0.043        | 0.041  | 0.053  | 0.057  | **0.014**    | 0.066        | 0.071  | 0.084  | 0.061  | -0.005       |
| Wood & its products, except |             |        |        |        |              |              |        |        |        |              |
| furniture                   | 0.038        | 0.036  | 0.031  | 0.025  | -0.013       | 0.052        | 0.046  | 0.046  | 0.054  | **0.002**    |
| Paper & paper products      | 0.009        | 0.001  | **0.001** | 0.002  | -0.007       | 0.081        | 0.073  | 0.040  | 0.075  | -0.006       |
| Publishing, printing &     | 0.051        | 0.091  | 0.079  | 0.098  | **0.047**    | **0.125**    | 0.127  | 0.189  | 0.269  | **0.144**    |
| recording                   |              |        |        |        |              |              |        |        |        |              |
| Other transport equipment   | 0.056        | 0.070  | 0.133  | **-0.064** | -0.120       | 0.065        | 0.209  | 0.160  | **-0.102** | -0.168       |
| Food & beverage             | 0.031        | 0.031  | 0.029  | **0.025** | -0.007       | 0.067        | 0.060  | 0.056  | 0.058  | -0.010       |
| Tobacco                     | 0.060        | 0.058  | **0.051** | 0.064  | **0.004**    | 0.247        | 0.230  | 0.178  | **0.152** | -0.094       |
| Textiles                    | **0.106**    | 0.125  | 0.142  | 0.180  | **0.073**    | **0.098**    | 0.107  | 0.140  | 0.242  | **0.145**    |
| Apparel                     | 0.035        | **0.029** | 0.039  | 0.044  | **0.009**    | 0.068        | 0.070  | 0.085  | 0.034  | -0.035       |
| Tanning & leather           | 0.043        | 0.041  | 0.053  | 0.057  | **0.014**    | 0.066        | 0.071  | 0.084  | 0.061  | -0.005       |
| Wood & its products, except |             |        |        |        |              |              |        |        |        |              |
| furniture                   | 0.038        | 0.036  | 0.031  | 0.025  | -0.013       | 0.052        | 0.046  | 0.046  | 0.054  | **0.002**    |
| Paper & paper products      | 0.009        | 0.001  | **0.001** | 0.002  | -0.007       | 0.081        | 0.073  | 0.040  | 0.075  | -0.006       |
| Publishing, printing &     | 0.051        | 0.091  | 0.079  | 0.098  | **0.047**    | **0.125**    | 0.127  | 0.189  | 0.269  | **0.144**    |
| recording                   |              |        |        |        |              |              |        |        |        |              |
| Other transport equipment   | 0.056        | 0.070  | 0.133  | **-0.064** | -0.120       | 0.065        | 0.209  | 0.160  | **-0.102** | -0.168       |
| Food & beverage             | 0.031        | 0.031  | 0.029  | **0.025** | -0.007       | 0.067        | 0.060  | 0.056  | 0.058  | -0.010       |
| Tobacco                     | 0.060        | 0.058  | **0.051** | 0.064  | **0.004**    | 0.247        | 0.230  | 0.178  | **0.152** | -0.094       |
| Furniture; manufacturing n.e.c. | 0.028  | 0.030  | **0.026** | 0.039  | **0.012**    | 0.047        | 0.054  | 0.034  | 0.035  | -0.013       |
| Recycling                   | 0.088        | 0.116  | **0.047** | 0.202  | **0.114**    | 0.145        | 0.099  | 0.225  | 0.213  | **0.067**    |
| Indonesia                   | **0.071**    | 0.078  | 0.080  | 0.072  | **0.001**    | **0.106**    | 0.132  | 0.122  | 0.120  | **0.014**    |

Notes: The spatially weighted EGS index is calculated based on the respective years of the three-digit ISICs EGS within sector. The underlined font indicates the sectors that became more concentrated, while the bold font indicates a minimum value for each sector.
Table 3. Concentration (EGS) Pattern in Indonesia across Sectors, at Province Level.

| 3-Digit ISICs EGS by Sector | Employment-based ISIC 3 | Value-added-based ISIC 3 |
|-----------------------------|-------------------------|-------------------------|
|                             | 1990- 1997- 2001- 2006- | Change from 1990 to 2010 |
|                             | 96 00 05 10            | (5)=(4)-(1)             |
|                             | (1) (2) (3) (4)        |                         |
| Food & beverage             | 0.075 0.077 0.081     | -0.015                  |
| Tobacco                     | 0.308 0.328 0.359     | 0.024                   |
| Textiles                    | 0.141 0.154 0.132     | 0.011                   |
| Apparel                     | 0.095 0.067 0.075     | -0.160                  |
| Tanning & leather           | 0.061 0.056 0.070     | 0.017                   |
| Wood & its products,except  |                         |                         |
| furniture                   | 0.150 0.150 0.131     | -0.060                  |
| Paper & paper products      | 0.018 -0.001 0.009    | -0.017                  |
| Publishing, printing &     |                         |                         |
| recording                   | 0.099 0.059 0.005     | -0.039                  |
| Coke, refined               |                         |                         |
| petroleum & fuel            | -0.058 0.019 -0.048   | 0.077                   |
| Food & beverage             | 0.075 0.077 0.081     | -0.143                  |
| Tobacco                     | 0.308 0.328 0.359     | 0.024                   |
| Textiles                    | 0.141 0.154 0.132     | 0.011                   |
| Apparel                     | 0.095 0.067 0.075     | -0.160                  |
| Tanning & leather           | 0.061 0.056 0.070     | 0.017                   |
| Wood & its products,except  |                         |                         |
| furniture                   | 0.150 0.150 0.131     | -0.060                  |
| Paper & paper products      | 0.018 -0.001 0.009    | -0.017                  |
| Publishing, printing &     |                         |                         |
| recording                   | 0.099 0.059 0.005     | -0.039                  |
| Coke, refined               |                         |                         |
| petroleum & fuel            | -0.058 0.019 -0.048   | 0.077                   |
| Paper & paper products      | 0.018 -0.001 0.009    | -0.017                  |
| Publishing, printing &     |                         |                         |
| recording                   | 0.099 0.059 0.005     | -0.039                  |
| Coke, refined               |                         |                         |
| petroleum & fuel            | -0.058 0.019 -0.048   | 0.077                   |
| Paper & paper products      | 0.018 -0.001 0.009    | -0.017                  |
| Publishing, printing &     |                         |                         |
| recording                   | 0.099 0.059 0.005     | -0.039                  |
| Coke, refined               |                         |                         |
| petroleum & fuel            | -0.058 0.019 -0.048   | 0.077                   |
| Chemicals &                |                         |                         |
| chemical products           | 0.045 0.004 0.039     | 0.002                   |
| Rubber & plastics           | 0.032 0.017 0.014     | 0.013                   |
| Other nonmetallic mineral   | 0.042 0.042 0.038     | -0.007                  |
| Basic metals                | -0.004 -0.004 -0.013  | 0.009                   |
| Fabricated                 |                         |                         |
| metal,except machinery     | 0.015 0.010 0.019     | 0.012                   |
| Machinery & equipment n.e.c.|                         |                         |
| -0.009                      | -0.018 -0.030 -0.504  | 0.033                   |
| Electrical machinery &     |                         |                         |
| apparatus n.e.c.            | 0.014 -0.025 -0.013   | -0.042                  |

Notes: The spatially weighted EGS index is calculated based on the respective years of the three-digit ISICs EGS within sector. The underlined font indicates the sectors that became more concentrated, while the bold font indicates a minimum value for each sector.
Table 4. Ranking of agglomerated industries.

| 3 Digit ISIC's EGS by Sector | City Level |                  | Province Level |                  |                  |                  |                  | Sum of Rank |
|------------------------------|------------|------------------|----------------|------------------|------------------|------------------|----------------|-------------|
|                              |            | Employment Rank  | Value Added Rank | Employment Rank  | Value Added Rank | Employment Rank  | Value Added Rank | 1990-96     | 2006-10    |
|                              |            | 1990-96          | 2006-10        | 1990-96          | 2006-10        | 1990-96          | 2006-10        | (1+3+5+7)   | (2+4+6+8)  |
| The Five Most Agglomerated Sectors |          |                  |                |                  |                  |                  |                |             |
| Radio, TV & communication equipment | (1)       | 13               | 5              | 18               | 2                | 22               | 4              | 22           | 75          | 14          |
| Textiles                      | (2)        | 6                | 4              | 10               | 4                | 3                | 3              | 4            | 23          | 15          |
| Motor vehicles, trailers & semitrailers | (3)       | 3                | 6              | 12               | 6                | 6                | 2              | 8            | 29          | 16          |
| Tobacco                       | (4)        | 9                | 9              | 1                | 9                | 1                | 1              | 1            | 12          | 20          |
| Publishing, printing & recording | (5)       | 7                | 3              | 6                | 8                | 21               | 8              | 20           | 54          | 26          |
| Chemicals & chemical products | (1+3+5+7)  | 12               | 8              | 7                | 3                | 4                | 10             | 2            | 6           | 25          | 27          |
| Tanning & leather             | (2+4+6+8)  | 2                | 7              | 4                | 5                | 10               | 11             | 12           | 13          | 28          | 36          |
| Coke, refined petroleum & fuel | (1)        | 1                | 2              | 23               | 7                | 20               | 16             | 21           | 15          | 65          | 40          |
| Machinery & equipment n.e.c.  | (2)        | 21               | 12             | 19               | 15               | 12               | 7              | 13           | 8           | 65          | 42          |
| Other nonmetallic mineral     | (3)        | 8                | 10             | 3                | 10               | 11               | 12             | 5            | 11          | 27          | 43          |
| Wood & its products, except furniture | (4)       | 16               | 16             | 20               | 17               | 2                | 5              | 3            | 5           | 41          | 43          |
| Office, accounting & computing machinery | (5)      | 11               | 1              | 8                | 1                | 19               | 22             | 7            | 22          | 45          | 46          |
| Food & beverages              | (6)        | 18               | 17             | 15               | 16               | 7                | 9              | 10           | 9           | 49          | 52          |
| Medical, precision,optical,watches & clocks | (7)     | 4                | 13             | 2                | 13               | 9                | 15             | 14           | 18          | 29          | 59          |
| Basic metals                  | (8)        | 15               | 19             | 9                | 11               | 18               | 18             | 19           | 12          | 61          | 60          |
| Fabricated metal, except machinery | (9)      | 20               | 18             | 11               | 18               | 16               | 14             | 11           | 14          | 58          | 64          |
| Furniture; manufacturing n.e.c. | (10)      | 19               | 15             | 21               | 20               | 14               | 13             | 17           | 16          | 71          | 64          |
| The Five Least Agglomerated Sectors |         |                  |                |                  |                  |                  |                |              |             |
| Paper & paper products         | (1)        | 23               | 22             | 13               | 12               | 15               | 19             | 16           | 20          | 67          | 73          |
| Apparel                       | (2)        | 17               | 14             | 14               | 21               | 5                | 21             | 6            | 19          | 42          | 75          |
| Rubber & plastics              | (3)        | 22               | 21             | 22               | 22               | 13               | 17             | 18           | 17          | 75          | 77          |
| Electrical machinery & apparatus n.e.c. | (4)    | 5                | 20             | 5                | 19               | 17               | 20             | 10           | 21          | 37          | 80          |
| Other transport equipment      | (5)        | 10               | 23             | 17               | 23               | 23               | 23             | 23           | 73          | 92          |              |

In the individual sectors, the general trend is resource-based industries (e.g., food, tobacco, rubber, and wood) and labor-intensive industries (e.g., textiles, apparel, and tanning and leather) have become deconcentrated. On the other hand, differentiated goods (e.g., motor vehicles, radio, and TV) have become more concentrated. The pattern among individual sectors suggests that the effects of technology and intensity determine the relative strength of agglomeration and dispersion forces (Midelfart-Knarvik and Overman, 2002).
Figure 6 and 7 show that industrial concentration varies widely by industry group as per the OECD (1987) classification. In general, Figure 6 shows that the labor-intensive, differentiated goods and science-based industries are becoming more spatially concentrated. It is also clear that resource-based and scale-intensive industries have become more dispersed. However, at the province level, the geographical concentration of labor-intensive industries tends to be less concentrated (see Figure 7); indicating that industry group, in particular, the relocation of manufacturing appears within the province and concentrated in certain cities.  

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7 A similar pattern is seen with this industry group when we use value-added data in the measurements.
Determinant of Geographical Concentration

Before we discuss the determinant factor of geographical concentration, first we perform some tests to select the best model of our empirical modeling including OLS pooled estimation, fixed effect (FE) estimation, random effect (RE) estimation and Hausman-Taylor (HT) estimation. We focus on the results of statistic test at city level as reported in Table 5.\(^8\) The table indicates that the Hausman-Taylor estimation is the most efficient model. However, the Wald test of heteroscedasticity suggests applying robust standard errors. We will report the estimation results of both standard errors and robust standard errors.

### Table 5. Testing for model selection.

**Employment-Based at City Level**

| Methods       | Aim       | Statistic           | Remarks                        |
|---------------|-----------|---------------------|--------------------------------|
| Chow-test     | Pooled vs FE | \(F(63, 1263) = 25.88\) \(F(18, 1263) = 1.04\) | Industry fixed effect           |
| Bruch-Pagan LM test | Pooled vs RE | \(\text{chibar2}(01) = 3173.59\) | RE is more efficient            |
| Hausman-test  | RE vs FE  | \(\text{chi}^2(8) = 56.45\) \(\text{Sargan-Hansen statistic} = 164.075\) | RE is more efficient            |
| Overid-test   |           |                     | FE is more efficient            |
| Hausman-test  | HT vs FE  | \(\text{chi}^2(8) = 4.00\) | HT is more efficient            |
| Wald test     | To test heteroskedasticity | \(\text{chi}^2(66) = 2.9e+05\) | Robust standard error is more appropriate |

\(^8\)We also perform similar tests at the province level and find relatively similar results.
Table 6 and 7 report the regression results at the city level. The results seem to be consistent with those found in the literature—namely, increasing returns to scale have positive effects at both the city and province levels. Nonetheless, the role of raw materials is found to be limited at the city level when we use the value-added measurement. Kim (1995) found that production economies of scale supported localization in U.S. manufacturing, while He et al. (2008) concluded that internal economics scale contributed to geographical concentration. However, those variables become statistically insignificant when we impose robust standard errors (see Table 7). Meanwhile, a higher skill or knowledge intensity is associated with lower concentration, suggesting that firms with higher-skilled workers tend to be more dispersed.

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\(^9\)We focus on the city-level analysis since the empirical models at the city level are far better than those at the province level to determine factors of geographical concentration.
Table 6. Determinant Geographical Concentration, at City Level

| Dependent Variables | EGS, Employment-Based | EGS, Value Added-Based |
|---------------------|-----------------------|------------------------|
|                     | OLS1 | OLS2 | RE | FE | HT | OLS1 | OLS2 | RE | FE | HT |
| Scale (Ln)          | 0.125 | 0.113 | 0.190** | 0.113 | 0.161* | 0.128 | 0.085 | 0.143** | 0.085 | 0.115 |
| [0.115]             | [0.111] | [0.089] | [0.111] | [0.092] | [0.093] | [0.091] | [0.068] | [0.091] | [0.072] |
| Raw (%)             | 0.012 | 0.019 | 0.022 | 0.019 | 0.021 | 0.047 | 0.065** | 0.059** | 0.065** | 0.059** |
| [0.037]             | [0.036] | [0.036] | [0.036] | [0.036] | [0.030] | [0.029] | [0.029] | [0.029] | [0.029] |
| Skill (%)           | -1.030** | -0.689** | 0.747** | -0.689** | 0.725** | -0.122 | -0.187 | -0.240 | -0.187 | -0.221 |
| [0.341]             | [0.241] | [0.240] | [0.241] | [0.240] | [0.277] | [0.196] | [0.195] | [0.196] | [0.194] |
| Export (%)          | 0.006** | 0.005** | 0.004** | 0.005** | 0.004** | 0.004** | 0.003** | 0.004** | 0.004** |
| [0.002]             | [0.002] | [0.002] | [0.002] | [0.002] | [0.002] | [0.002] | [0.001] | [0.001] | [0.001] |
| Age (Ln)            | 0.092 | 0.116 | 0.027 | 0.116 | 0.039 | 0.004 | 0.049 | -0.099 | 0.049 | -0.001 |
| [0.129]             | [0.121] | [0.118] | [0.121] | [0.118] | [0.105] | [0.098] | [0.095] | [0.098] | [0.095] |
| Wage rate (Ln)      | -0.106 | 0.130** | 0.129** | 0.130** | 0.127** | -0.121* | 0.161** | 0.162** | 0.161** | 0.162** |
| [0.079]             | [0.059] | [0.058] | [0.059] | [0.058] | [0.064] | [0.048] | [0.047] | [0.048] | [0.047] |
| Resource-based dummy| -0.813** | 0.826** | -1.225** | -1.225** | -1.247** | 1.347** | 1.273** | 0.965** | -0.986** |
| [0.334]             | [0.343] | [0.344] | [0.383] | [0.283] | [0.278] | [0.242] | [0.275] |
| Labor-intensive dummy| -0.978** | 0.994** | 0.545 | -0.533 | 1.413** | 1.344** | 0.040 | -0.478** |
| [0.322]             | [0.326] | [0.359] | [0.401] | [0.269] | [0.265] | [0.253] | [0.289] |
| Crisis dummy        | 0.149 | 0.096 | 0.036 | 0.036 | 0.555 | 0.086 | 0.114* | 0.128** | 0.114* | 0.127** |
| [0.167]             | [0.078] | [0.078] | [0.078] | [0.078] | [0.135] | [0.063] | [0.063] | [0.063] | [0.063] |
| Autonomy dummy      | -0.219 | 0.146 | 0.176 | 0.146 | 0.171 | -0.132 | 0.177* | 0.177* | 0.177* | 0.198** |
| [0.279]             | [0.113] | [0.112] | [0.113] | [0.112] | [0.226] | [0.092] | [0.091] | [0.092] | [0.091] |
| Constant            | -2.228** | 2.370** | 2.518** | 2.661** | 2.410** | 1.460** | 1.400** | 1.571** | 1.712** | 1.450** |
| [0.716]             | [0.625] | [0.658] | [0.736] | [0.677] | [0.580] | [0.507] | [0.513] | [0.597] | [0.533] |
| Industry dummies    | Y | Y | Y | Y | Y | Y | Y | Y | Y |
| Time dummies        | Y | N | N | N | Y | N | N | N | N |
| N                   | 1355 | 1355 | 1355 | 1355 | 1355 | 1355 | 1355 | 1355 | 1355 |
| R²                  | 0.645 | 0.639 | 0.017 | 0.586 | 0.578 | 0.025 |
Furthermore, we found that interaction with the global economy encouraged firms to become more geographically concentrated; this finding is consistent with the results of Ge (2009) and He et al. (2008), both in the case of China. In the case of Indonesia, this result aligns with that of Henderson and (1996) who found that there is to be a stronger spatial concentration of private manufacturing firms in the large metropolitan areas of Java Island following the trade liberalization policies of 1983. By calculating a geographical concentration index, Sjöberg and Sjöholm (2004) also revealed that Indonesian manufacturing firms that participated in international trade were more spatially concentrated and that their spatial concentration grew more strongly than did that of nonparticipating firms over the 1980–1996 period. A higher geographical concentration of exporting firms is likely to be associated with the sharing of experience, knowledge, and infrastructure among firms (He et al., 2008). This result also supports the findings of Hill et al. (2008) who investigated regional development

| Table 7. Determinant Geographical Concentration, at City Level Using Robust SE |
|---------------------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|
| Dependent Variables             | EGS, Employment-Based | EGS, Value Added-Based |                   |                   |                   |                   |                   |                   |                   |                   |
|                                 | OLS1  | OLS2  | RE   | FE   | HT   | OLS1  | OLS2  | RE   | FE   | HT   |
| Scale (Ln)                      | 0.125 | 0.113 | 0.19 | 0.113 | 0.161 | 0.128 | 0.085 | 0.143 | 0.085 | 0.115 |
|                                 | [0.121] | [0.118] | [0.170] | [0.218] | [0.164] | [0.108] | [0.104] | [0.118] | [0.165] | [0.124] |
| Raw (%)                         | 0.012 | 0.019 | 0.022 | 0.019 | 0.021 | 0.047 | 0.065* | 0.059 | 0.065* | 0.059 |
|                                 | [0.053] | [0.054] | [0.062] | [0.063] | [0.059] | [0.034] | [0.034] | [0.036] | [0.036] | [0.043] |
| Skill (%)                       | -1.030** | 0.689** | 0.747** | 0.689** | 0.725** | -0.122 | -0.187 | -0.24 | -0.187 | -0.221 |
|                                 | [0.403] | [0.262] | [0.254] | [0.256] | [0.219] | [0.295] | [0.201] | [0.187] | [0.186] | [0.195] |
| Export (%)                      | 0.006** | 0.005** | 0.004* | 0.005** | 0.005** | 0.004** | 0.004** | 0.004* | 0.004* | 0.004* |
|                                 | [0.002] | [0.002] | [0.002] | [0.002] | [0.002] | [0.002] | [0.002] | [0.002] | [0.002] | [0.002] |
| Age (Ln)                        | 0.092 | 0.116 | 0.027 | 0.116 | 0.039 | 0.116 | 0.049 | -0.009 | 0.049 | -0.001 |
|                                 | [0.161] | [0.153] | [0.136] | [0.149] | [0.160] | [0.129] | [0.127] | [0.135] | [0.140] | [0.135] |
| Wage rate (Ln)                  | -0.106 | -0.130** | -0.129** | -0.130** | -0.127* | -0.121* | 0.161** | 0.162** | 0.162** | 0.162** |
|                                 | [0.074] | [0.057] | [0.060] | [0.061] | [0.066] | [0.068] | [0.054] | [0.053] | [0.052] | [0.058] |
| Resource-based dummy            | -     | 0.813** | 0.826** | 1.225** | 1.247** | 1.347** | 1.273** | 0.965** | 0.986** | *     |
|                                 | [0.310] | [0.297] | [0.307] | [0.321] | [0.224] | [0.212] | [0.231] | [0.210] | *     | *     |
| Labor-intensive dummy           | -0.978** | -0.994** | -0.454 | -0.533 | 1.413** | 1.344** | -0.404 | -0.478 | *     | *     |
|                                 | [0.289] | [0.277] | [0.506] | [0.546] | [0.257] | [0.256] | [0.262] | [0.297] | *     | *     |
| Crisis dummy                    | 0.149 | 0.036 | 0.058 | 0.036 | 0.055 | 0.086 | 0.114* | 0.126** | 0.114* | 0.127** |
|                                 | [0.133] | [0.076] | [0.087] | [0.085] | [0.085] | [0.133] | [0.065] | [0.060] | [0.058] | [0.053] |
| Autonomy dummy                  | -0.219 | 0.146 | 0.176* | 0.146 | 0.171* | -0.132 | 0.177* | 0.197** | 0.177** | 0.198** |
|                                 | [0.278] | [0.113] | [0.098] | [0.095] | [0.102] | [0.231] | [0.092] | [0.085] | [0.080] | [0.078] |
| Constant                        | -2.226** | -2.370** | -2.518** | -2.661** | -2.410** | -1.460** | -1.400** | -1.571** | -1.712* | -1.450** |
|                                 | [0.771] | [0.700] | [0.922] | [1.167] | [0.913] | [0.645] | [0.580] | [0.688] | [0.896] | [0.707] |
| Industry dummies                | Y     | Y     | Y     | Y     | Y     | Y     | Y     | Y     | Y     | Y     |
| Time dummies                    | N     | N     | N     | N     | N     | N     | N     | N     | N     | N     |
| N                               | 1355  | 1355  | 1355  | 1355  | 1355  | 1355  | 1355  | 1355  | 1355  | 1355  |
| R²                              | 0.645 | 0.639 | 0.017 | 0.586 | 0.578 | 0.025 | 0.509 | 0.509 | 0.509 | 0.509 |
dynamics in Indonesia and found superior performance among the regions most connected to the global economy.

We found also that wage negatively affects concentration, which suggests that higher wage rates break down the concentration and push firms to attempt to relocate to other regions with lower wage rates. This finding is consistent with that of Henderson and (1996) and with the arguments of Deichmann et al. (2008) pertaining to the factor price of industrial location. In general, we identified that the effect of export activities on EGS is stronger in employment based and the effect of wage on EGS is larger in value-added based. It is suggesting the relative importance of input factors between labor and capital. Finally, there is evidence that geographical concentration stemmed from economic crisis and decentralization policy in the long term, suggesting that both external shocks changed the pattern of geographical concentration to one that is more spatially concentrated. We also found evidence that resource-based and labor-intensive industries experienced de-agglomeration.

CONCLUSIONS
This study presented a general picture of the distribution of economic activities among manufacturing industries in Indonesia. We found that the provinces and cities became more specialized and experienced a greater degree of movement when they faced external shocks. The distribution of manufacturing activity overall slightly changed due to the 1997–98 economic crisis and the enactment of decentralization policy; evidence of this change was particularly compelling at the province and city levels, where firms were currently undergoing a “deconcentration” of sorts.

From the regional specialization data at the city level, we identified that spillover occurs among industries at the three-digit SIC level, rather than at the two-digit SIC level. Furthermore, we found evidence vis-à-vis industrial concentration and economic activity distribution that there are externalities across cities within provinces but not across the provinces themselves. This suggests that firms merely relocate their activities from core cities to periphery ones in the surrounding area so as to maintain benefit externalities, lower transportation costs, and retain market access to core regions. In the industry-group analysis, we found that resource-based industries had the highest level of geographical concentration but that it tended to decrease over time. Deconcentration is also experienced by scale-intensive industries, while differentiated
goods and science-based industries became more dispersed. Especially among labor-intensive industries, there is more concentration at the city level but greater dispersal at the province level. These findings confirmed that agglomeration has shifted across cities within each province.

The empirical results supported theory regarding economics scale and resource endowment in determining agglomeration and concentration. Furthermore, a firm’s interaction with the global economy does influence the local pattern of that firm’s location; it also has a positive effect on geographical concentration. Meanwhile, the market factor of labor price pushed industries to relocate to areas with cheaper labor cost. Concerning external shocks, there was evidence that either the economic crisis or decentralization policy had a positive relationship with geographical concentration.

Finally, the findings in third study gave some policy implications. Policymakers would be well advised to harness an increase in regional specialization to improve economic distribution across the country. Furthermore, the governments of the periphery cities near the core cities should work as “buffer zones” and anticipate the relocation of firms. Finally, the strong connection between the global economy and geographical concentration points to the importance of having special economic zones that have good access to the international economy.

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## Appendix: Table A.1 List of Three-Digit ISIC Codes based on OECD (1987) Classification

| SIC3 | OECD Classification | SIC3 | OECD Classification |
|------|---------------------|------|---------------------|
| 151  | Meat, fish, fruit, vegetables, oils | 291  | General purpose machinery |
| 152  | Dairy products | 292  | Special purpose machinery |
| 153  | Grain mill products, animal feeds | 293  | Domestic appliances n.e.c. |
| 154  | Other foods | 311  | Electrical motors, generators, etc |
| 155  | Beverages | 312  | Electrical distribution equipment |
| 160  | Tobacco products | 313  | Insulated wire, cable |
| 201  | Wood saw milling and planning | 314  | Batteries and cells |
| 202  | Wood products | 315  | Lamps and equipment |
| 210  | Paper and products | 319  | Other electrical equipment n.e.c. |
| 251  | Rubber products | 322  | TV and radio transmitters |
| 252  | Plastic products | 323  | TV, radio, video equipment |
|      | **Labor-intensive industries** |      | Watches, clocks |
| 171  | Spinning, weaving & textile finish | 333  | TV color vehicle assembly |
| 172  | Other textiles | 341  | Motor vehicle bodies |
| 173  | Knitted, crocheted fab., articles | 342  | Motor vehicle components |
| 174  | Kapok | 343  | Motor vehicle components |
| 181  | Apparel | 351  | Ship building, repair |
| 182  | Fur articles | 352  | Railway equipment |
| 191  | Leather tanning and products | 359  | Motorcycle, bicycle, other |
| 192  | Footwear |      | **Scale-intensive industries** |
| 281  | Structural metal products |      | Publishing |
| 289  | Other fabricated metal products |      | Printing |
| 242  | Industries other chemical products | 221  | Media recording reproduction |
| 300  | Office, accounting, computing | 222  | Coke oven products |
| 321  | Electronic components | 223  | Refined petroleum products |
| 331  | Medical, measuring equipment | 231  | Basic chemicals |
| 332  | Optical, photographic equipment | 232  | Manmade fibers |
| 353  | Aircraft, spacecraft | 241  | Glass products |
|      | **Science-based industries** |      | Porcelain products |
|      |          |      | Clay products |
|      |          |      | Cement and lime products |
|      |          |      | Marble and granite product |
|      |          |      | Asbestos products |
|      |          |      | Other nonmetallic products |
|      |          |      | Basic iron and steel |
|      |          |      | Basic precious, nonferrous |
|      |          |      | Iron and steel smelting product |
|      |          |      | Furniture |
|      |          |      | Jewelry, sports goods, games |
|      |          |      | Metal waste and scrap recycling product |
|      |          |      | Nonmetal waste and scrap recycling product |