DEVELOPMENT, PILOTING AND EVALUATION OF A FRAMEWORK FOR INCREASING UTILIZATION OF SKILLED MATERNAL HEALTHCARE SERVICES: STUDY IN SIAYA COUNTY

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Abstract

Utilization of skilled maternal healthcare services during pregnancy, delivery and post delivery can reduce maternal deaths from preventable conditions. However, despite the usefulness of utilizing the skilled maternal healthcare services, utilization has remained low in Siaya County while women continue to die from preventable conditions. The aim of this study was to identify the correlates of utilization of skilled maternal healthcare services in Siaya County and consequently develop, pilot and evaluate a context specific framework for increasing utilization of skilled maternal healthcare services in Siaya County.

Method: The study followed a three (3) phased approach, whereby baseline data was first collected from the study participants to ascertain their past maternal health services utilization experience (antenatal, delivery and postnatal care services), followed by development and piloting of the framework which was informed by the findings of the baseline, and finally evaluation of the effectiveness of the framework. The framework was piloted through a longitudinal study involving 517 pregnant mothers with previous delivery experience from selected community health units in Siaya County. Statistical package for social sciences (SPSS) version 22 was used to analyze both descriptive and inferential statistics.

Result: Indicate that both community and health facility factors affect utilization of skilled maternal healthcare services. Compared to the baseline, 4\textsuperscript{th} Antenatal visits increased from 58.7\% to 63.9\%, skilled deliveries from 55.7\% to 64.6\% and postnatal care services from 23.6\% to 47.4\%. Knowledge on available maternal healthcare services and danger signs also increased by 28.6\% and 26.4\% respectively. Of note is that compared to the baseline, continuum of care was also enhanced as the number of households visited by community health volunteers (CHVs) increased from 83.7\% to 93.5\%. an indication that there was increase in uptake of skilled maternal healthcare services.

Conclusion: The framework was effective in increasing utilization of skilled maternal healthcare services in Siaya County and will be useful in providing guidance on designing and integrating context specific
Introduction:

Globally, a woman dies every two minutes from complications related to childbirth (WHO, 2012). Of note, approximately 800 women die from preventable causes related to pregnancy and childbirth every day, with most of the deaths and disability occurring among women of reproductive age in the developing countries of the world (U. WHO, UNFPA, The World Bank and the United Nations Population Division, 2014). Previous studies have shown that a woman’s lifetime risk of dying in pregnancy or childbirth is 1 in 150 in developing countries compared to 1 in 3800 in developed countries (WHO, 2012). This is partly due to inadequate utilization and poor quality maternal health care, antenatal care, skilled attendance at birth and postnatal care (W. Wang, Hong, Rathavuth, 2015; Zohra et al., 2015). Hence there is a need for women to maximize utilization of skilled maternal healthcare services (antenatal care, skilled attendance at birth and postnatal care) in order to prepare physically, mentally and even logistically for childbirth. Studies have shown that antenatal care is critical in improving maternal and neonatal health outcomes (W. Wang, Hong, Rathavuth, 2015; Zohra et al., 2015) through delivery of targeted interventions and use of emergency obstetric care services at the health facilities (W. Wang, Hong, Rathavuth, 2015).

The World Health Organization (WHO) recommends a minimum of four antenatal care visits, based on reviewing the effectiveness of different models of service delivery (Villar et al., 2001). WHO guidelines also specify the content of antenatal care visits, which should include blood pressure measurement, urine testing for bacteriuria and proteinuria, and blood testing to detect syphilis and severe anemia (WHO, UNFPA, The World Bank and the United Nations Population Division, 2014). Some other services, including giving tetanus immunization, providing iron and folate tablets and teaching women about danger signs of pregnancy complications, are also important to improve both maternal and newborn health (Wang et al., 2010). Access to skilled delivery care is key to reducing maternal mortality, particularly in sub-Saharan Africa, where 99% of maternal deaths occur (WHO, UNFPA, WORLD BANK, 2012). Evidence suggests that skilled attendance at birth, access to emergency obstetric care and postnatal care are key factors in reducing the risk of maternal death, in both industrialized and developing countries (Graham, Moodley, & Selipsky, 2012; Wang et al., 2010; WHO, ICM, & FIGO, 2004). However, utilization of skilled attendance at birth in developing countries low with only 34% in the least developed countries delivering in a health facility providing skilled care (WHO, 2012). Compared to antenatal care and skilled attendance at birth, postnatal care has been largely neglected in safe motherhood programs in developing countries (Wang et al., 2010). Postnatal care, especially within the first 48 hours after birth, is critical to the management of postpartum hemorrhage, an important cause of maternal deaths in developing countries (Wang et al., 2010). Postnatal care is an important opportunity to assess the physical and psychosocial health of the mother and baby and has been shown to be a key strategy for reducing maternal mortality although the majority of women in developing countries do not receive it (Simkhada B, 2008;WHO, 2014).

Continuum of care throughout pregnancy, childbirth and postnatal period is also considered key in improving maternal and newborn health in order to reduce maternal and child morbidity and mortality (Siddharudha Shivalli, 2015; WHO, 2011). According to partnership for maternal, newborn and child health, 2011; Community Health Volunteers are important in identification of pregnant mothers and referrals, follow up and provision of community maternal health care services(WHO, 2011). Previous studies and reviews have showed that that community health workers are important in provision of a continuum of care for maternal and child health services(Gilmore B, 2013; Glenton C, 2013; Lewin S, 2010; Yeboah-Antwi et al., 2014). An effective continuum of maternal health care services that includes intervention packages from pre-pregnancy through to delivery and post delivery and from health facility to household has also been proven to be effective in improving the life of the mother and the baby (PMNCH, 2010; Annie and Carlo, 2003). Other studies have also shown that strengthened linkage between health facility and community enhances care continuum thus reducing morbidity and mortality (WHO, 2013). In limited resource settings, community-level interventions are also potentially effective to address the problem at its roots, as decisions to seek and access health care are strongly influenced by the socio cultural environment (John, Guadalupe and Stewart, 1999). Engagement of community health volunteers (CHWs) has proven to be effective in improving health status of the community (Beam & Tessaro, 1994; Bhutta, Lassi, Pariyo, & Huicho, 2010; Haines et al., 2007).
Kenya is one of the Countries with high maternal mortality levels approximated at 495 per 100,000 live births (Kenya National Bureau of Statistics et al., 2015b), well above the MDG target of 147 per 100,000 by 2015 (Statistics, 2013). Kenya was rated among the top ten countries that contributed to 58% of the global maternal deaths reported in 2013 (U. WHO, UNFPA, The World Bank and the United Nations Population Division., 2014), with over 6,000 women dying every year due to pregnancy related conditions despite the launch of Safe Motherhood campaigns twenty years ago (Macro, 2010; Starrs, 2006). In addition, it is estimated that another 20-30 women suffer serious injury or disability due to complications during pregnancy or delivery in Kenya (Human Rights., 2012). These high rates have persisted despite improvements in other health indicators over the past decades (Health, 2014). This problem is partly due to lack of access to skilled maternal health services, including ante-natal care, skilled delivery, and post-natal services (Health, 2014). Although there has been increased growth of health sector infrastructure, many women still face various barriers to accessing skilled maternal health services(Bourbonnais, 2013; Health, 2014; M. A. Pell C, Were F, Afrah NA, Chatio S, Manda-Taylor L, et al. (2013) 2013), This is attributed to supply-side and demand-side factors including individual and household factors, socio-cultural factors and health facility factors(Health, 2014; M. G. Kenya, 2010; M. o. H.- Kenya, 2012). In Kenya there are major gaps and challenges associated with supply-side and demand-side factors leading to geographical disparities in coverage of health services between counties, urban and rural residents and different population groups(Kenya National Bureau of Statistics et al., 2015a). In attempt to address the identified challenges affecting uptake of skilled maternal healthcare services, the government of Kenya introduced community health strategy to empower individual and families to take responsibility for their health(Health, 2006) and also introduced a policy of free maternity services in all public facilities(Bourbonnais, 2013). As recommended by Kerber et al., 2007; the continuum of care for maternal, neonatal, and child health requires access to care provided by families and communities, by outpatient and outreach services, and by clinical services throughout the lifecycle, including adolescence, pregnancy, childbirth, the postnatal period, and childhood. Saving lives depends on high coverage and quality of integrated service-delivery packages throughout the continuum, with functional linkages between levels of care in the health system and between service-delivery packages, so that the care provided at each time and place contributes to the effectiveness of all the linked packages (Kerber et al., 2007).

While it is acknowledged that most causes of maternal deaths could be prevented through utilization of skilled maternal healthcare services (Graham et al., 2012; Wang et al., 2010; WHO et al., 2004); utilization of skilled maternal healthcare services have remained low in Kenya especially in counties like Siaya County despite massive investments on interventions to increase uptake of these services while mothers continue to die from preventable causes (DHIS 2014). Siaya County in Kenya is one of the counties with high MMR of 691 deaths for every 100,000 live births that is above the national average of 495 deaths for every 100,000 live births with most of these deaths occurring at home (MICS4 2011). Previous studies and reports in Siaya County associated the low uptake of skilled maternal healthcare services to poor communication between health workers and women, socio cultural beliefs, distance to health facilities and quality of ANC services (Pell et al., 2011; Bottleneck analysis 2012; Siaya investment case for MNCH 2013). However despite attempts to address the identified barriers, uptake of skilled maternal healthcare services has remained low (DHIS, 2014). The high maternal mortality ratio in Siaya County has been mainly attributed to low utilization of skilled maternal healthcare services (DHIS, 2014). Data indicate that the proportion of women attending at least one ANC visit are 85%, those attending four ANC visits are 45%, 52% receive skilled care during delivery while only 30% receive postnatal care within two days after delivery (DHIS, 2014).

Different policies, frameworks and strategies have emerged to respond to the growing concerns on low utilization of skilled maternal healthcare services coupled with high maternal mortality levels in developing countries (Aday, 1974; Andersen, 1995; MOH, 2006; MOH, 2007: KNHSSP 11, 2005: WHO, 2006; MOH, 2014; WHO and PNMCH, 2011). However, despite massive investments in strategies to increase utilization of skilled maternal healthcare services and reduce maternal mortality, the gains have been very minimal (Siaya Health Department Performance Report 2013/14; Siaya County Integrated Development Plan, 2013 – 2017).

The use of community health workers in creating demand for skilled maternal health care services in Siaya County began in 2006 after the launch of the second Kenya national health sector strategic plan (KNHSSP 11). However despite all the effort, Counties like Siaya County continue to have high maternal deaths (691/100,000 live births) above the national average of 495 deaths for every 100,000 live births, with most of these deaths being attributed to home deliveries and low utilization of skilled maternal healthcare services (Statistics, 2013). Previous studies done in Siaya County to establish factors affecting utilization of antenatal care services associated low uptake of antenatal
care with uncertainty about pregnancy, poor communication between health workers and women, cultural and religious beliefs, vague knowledge and quality of ANC services among others (M. A. Pell C, Were F, Afrah NA, Chatio S, et al., 2013; UNICEF, 2013). However, the researcher could not trace any study related to uptake of skilled delivery and postnatal care services in Siaya County despite the worrying trend.

In the quest to increase utilization of skilled maternal health services in Siaya County, the health department managed to scale up implementations of key interventions such as provision of free maternity services, training of healthcare providers on focused antenatal care, 100% scale up of community healthcare services and payment of monthly stipend to all community health volunteers to motivate them to further intensify demand creation (Siaya, 2013; www.hiskenya.org, 2013/14). However despite the investments, utilization of skilled maternal healthcare has remained low; 4th antenatal care- 45%, skilled delivery -52% and postnatal care- 30% (www.hiskenya.org, 2013/14) while mothers continue to die from preventable conditions. Taken together the above observation, the aim of this study was to develop and evaluate the effectiveness of context specific interventions to enhance maternal healthcare continuum and optimize utilization of skilled maternal healthcare services in Siaya County.

Methods:--

Study design:--

This was a longitudinal retrospective – prospective study conducted in 8 selected community units (CU) and their link health facilities in Siaya County. The baseline took 21/2 months, framework development 2 weeks and framework piloting/ intervention took 12 months from 27th March 2015 to 27th February 2016. The community health volunteers (CHVs) and the healthcare providers were sensitized on the study before commencement of the study and at every stage updated on the progress and their roles. The mothers were followed up by community health volunteers (CHVs) to ensure that they received all the recommended skilled maternal healthcare services which include 1st to 4th antenatal care visits, skilled delivery services and postnatal care services.

Study setting:--

Siaya County is one of the counties in Kenya located in the western region of the Country. It has six sub counties namely Ugenya, Ugumja, Gem, Siaya Alego, Rarieda and Bondo with an estimated population of 935,555 (KNBS, 2009). The county has sex-balanced ratio of female: male (52:48) with the population being predominantly youthful and 23 percent of the population is made up of women of reproductive age 205,356 (15-49). The estimated no of pregnant women is 37,592 and estimated deliveries is 37,592 (www.hiskenya.org, 2013/14). The study was conducted in selected community Units and their link health facilities. The County has a total of 156 health facilities out of which 122 are government facilities. The County has 187 community units (an equivalent of a sub location) linked to the government health facilities and 2148 Community health volunteers (CHVs) who provide community based healthcare. Each community unit has approximately 10 CHVs who manage about 100 households each. The study sites included Ndori community unit linked to Akula Health Center in Gem Sub County; Nyawita Community Unit linked to Nyawita dispensary in Bondo sub county; West Katweng’a Community Unit linked to Chianda Dispensary in Rarieda Sub County, Gongon community unit linked to Gongon Dispensary in Gem Sub county and Ulafu and Umala community unit linked to Umala dispensary in Alego Usonga sub county, Marenyo community Unit linked to Midhine dispensary and Yiro west community unit linked to Sikalame dispensary in Ugumja sub county. The term community unit referred to in this study is an equivalent of a sub location (MOH, 2010)

Study participants and recruitment:--

A total of 517 pregnant mothers living within the selected community units were purposively recruited for the study. For purposes of knowing the previous maternal health services utilization status, only pregnant mothers who had had experience of giving birth previously (Not pregnant for the first time) were given the chance to participate. The participants were recruited through a combination of random and purposive sampling methodology. Some were invited to participate in the interview after being attended to at the link health facility; others were identified through snowballing technique and others through household’s visitation.

Sampling and sample size calculation:--

The desired sample size was determined using the formula of Fisher et al 1991 as cited in Mugenda and Mugenda 2003: The target population was pregnant women in Siaya County while the accessible population was pregnant women from the selected community units. Since Siaya County has a population of 939,793(Siaya AWP3, 2014) and women of child bearing age form 23% = 216,153 (Siaya Annual Work Plan 3- 2014/15). The target population is pregnant women who account for 4% of the total population = 4% of 939,793 = 37592.
Calculation:-

\[ n = \frac{N}{1+N(e)^2} \]

\( n = \) the desired sample size (if the target population is greater than 10,000)
\( N = \) Population size
\( e = \) Accepted level of error taking alpha as 0.05

**therefore:**

\[ n = \frac{37592}{1+37592(0.05)^2} \]

\( n = 400 \)

The sample size was increased by 20% to take care on non-response and fall outs. A final minimum sample size of 480 was obtained. However since the study was longitudinal with the likelihood of having fall out, all pregnant women who were willing to participate were enrolled for the study thus bringing the number to 517.

**Study sites:**

The study sites were selected using multistage simple random sampling methodology. From a sampling frame of all community units per sub-county, one community unit was randomly picked from the list in each sub county and having calculated that each community unit would have approximately 50 pregnant mothers, for the study to achieve the recommended target of 400, an additional of 2 community units had to be selected randomly to be included. In total 517 sampled pregnant mothers who were willing to participate in the study were interviewed using structured questionnaires. All the questions were directed to the women’s maternal health utilization experience in the previous pregnancy.

**Data Collection:**

Data was collected using structured questionnaires focusing on the use of maternal healthcare services (antenatal care, skilled attendance at birth and postnatal care), participant’s awareness and knowledge on maternal health, and continuum of care situation.

**Informed consent process:**

Detailed information about the study was given to the participants by research assistants before being asked to decide on whether to participate or not. The consent was then read to the participant in the local language (Luo) after which those who accepted to participate were requested to sign. The study questionnaires and key informant interviews were administered thereafter.

**Data analysis:**

The quantitative data was analyzed using both descriptive and inferential statistics. The descriptive statistics was used to describe and summarize the data inform of tables, frequencies and percentages. The inferential statistics was used to help make inferences and draw conclusions. Statistical tests including chi-square test, bivariate and multivariate logistic regression analysis was carried out to identify barriers associated with utilization of maternal health care services. All tests of significance was computed at \( \alpha = 0.05 \). The Statistical Package for Social Sciences (SPSS) version 22 was used to analyze the data.

**Ethical consideration:**

The study was approved by the ethical review board of University of East Africa Baraton (REC: UEAB/05/02/2015). All the study participants parents and legal guardians gave their written informed consents.

**Results:**

**Phase 1: Baseline findings**

**Characteristics of Participants:**

As shown in table 1, most women (32.5%) were aged between 15-19 years, 72.5% were married and 39.1% were farmers. Most of the women and their partners or husbands had primary education 64% and 46% respectively while a majority (57.3%) walked to the health facility. In addition for most (38.7%) women it is their husbands who had authority over health issues.
### Table 1: Summary of Socio-demographic characteristics of respondents (n=517) and utilization of maternal healthcare services in Siaya County.

| Characteristics                          | n (%)      | P Value  |
|------------------------------------------|------------|----------|
| **Age**                                  |            |          |
| 15-19 years                              | 168 (32.5) | 0.4931   |
| 20-24 years                              | 162 (31.3) |          |
| 25-29 years                              | 82 (15.9)  |          |
| 30-34 years                              | 58 (11.2)  |          |
| >35 years                                | 47 (9.1)   |          |
| **Marital Status**                       |            | 0.0001   |
| Married                                  | 375 (72.5) |          |
| Single                                   | 115 (22.2) |          |
| Widow                                    | 22 (4.3)   |          |
| Separated                                | 5 (1.0)    |          |
| **Source of income**                     |            | 0.6321   |
| None                                     | 102 (19.7) |          |
| Farming                                  | 202 (39.1) |          |
| Trading/self employed                    | 140 (27.1) |          |
| Salaried                                 | 73 (14.1)  |          |
| **Level of education completed**         |            | 0.0023   |
| None                                     | 7 (1.4)    |          |
| Primary                                  | 331 (64.0) |          |
| Secondary                                | 166 (32.1) |          |
| Tertiary                                 | 13 (2.5)   |          |
| **Husbands / Partners Education**        |            | 0.0016   |
| None                                     | 100 (19.3) |          |
| Primary                                  | 238 (46.0) |          |
| Secondary                                | 160 (30.9) |          |
| Tertiary                                 | 19 (3.7)   |          |
| **Authority over health/Autonomy**       |            | 0.02     |
| Self                                     | 124 (24.0) |          |
| Husband                                  | 200 (38.7) |          |
| Family member                            | 92 (17.8)  |          |
| Grand parents                            | 97 (18.8)  |          |
| Significant others                       | 4 (0.8)    |          |
| **Means of transport to facility**       |            | 0.0042   |
| Walked                                   | 296 (57.3) |          |
| Bicycle                                  | 25 (4.8)   |          |
| Motorbike                                | 193 (37.3) |          |
| Private car                              | 3 (0.6)    |          |

Values in parentheses indicate % of total (n = 517). Chi-square test was used to test association between socio-demographic characteristics and utilization of maternal health services and other group. Bold font indicates “significantly associated at p < 0.05.

**History of utilization of skilled maternal health care services in the last pregnancy:-**

Out of the 517 respondents, 439 (84.9%) of the mothers received antenatal care (ANC) services, 288 (55.7%) received skilled delivery while only 122 (23.6) received post-natal care. Out of the 517 respondents, 439 (84.9%) of the mothers received Antenatal care (ANC) services while 15.1% did not receive the ANC services. Out of those who received ANC services, 53.2% received ≥4 ANC visits while their counterpart’s 46.9% received <4 ANC services. Moreover, out of the 288 (55.7%) of the mothers who had Skilled delivery services; 47.7% of them had <4ANC visits while 52.3% of the mothers had ≥4 ANC visits. Again, out of 122 (23.6%) of the mothers who managed to have Postpartum care services, 55.2% of them had <4ANC visits while 44.8% of the mothers had ≥4 ANC visits (Table 2).
Table 2: Previous skilled maternal healthcare services utilization history

| Maternal Health services | Total, n (%) | <4ANC (%) | ≥4 ANC (%) | P value |
|--------------------------|--------------|-----------|------------|---------|
| Antenatal care (ANC)     | 439 (84.9)   | 46.9      | 53.2       | 0.003   |
| Skilled delivery         | 288 (55.7)   | 47.7      | 52.3       |         |
| Postpartum care          | 122 (23.6)   | 55.2      | 44.8       |         |

Association between knowledge and utilization of skilled maternal health care services.
Knowledge plays a very important role in enhancing utilization of maternal health care services. Our data indicate that a majority of the respondents at 338 (65.4%) had *inadequate* knowledge on maternal health services. Furthermore, a majority (58.7%) of the respondents who were knowledgeable attended ≥4 ANC. The findings revealed significant (p=0.007) association knowledge and utilization of ANC services. Out of 517 mothers who participated in the study, 55.9% had adequate information on maternal health danger signs while 44.1% had inadequate. Out of the 55.9% of the mothers who had adequate information on danger signs; majority of them at 62.4% attended ≥4 ANC visits. The findings further revealed that there is association between knowledge of danger signs and utilization of maternal health care services (p = 0.001).

Table 3: Knowledge and utilization of antenatal care services

| Characteristics                  | Total, n (%) | <4ANC (%) | ≥4 ANC (%) | P value |
|----------------------------------|--------------|-----------|------------|---------|
| Knowledge on importance of maternal health services |              |           |            |         |
| Adequate                         | 179 (34.6)   | 41.3      | 58.7       | 0.007   |
| Inadequate                       | 338 (65.4)   | 58.1      | 41.9       |         |
| Information on danger signs      |              |           |            |         |
| Adequate                         | 289 (55.9)   | 37.6      | 62.4       | 0.001   |
| Inadequate                       | 228 (44.1)   | 62.8      | 37.2       |         |

Participants profile and utilization of skilled maternal health services:
Multivariate regression analysis revealed that those with no source of income (aOR=0.96, 95% CI: 3.21–8.27) and those who were farmers (aOR=0.37, 95% CI: 7.32–6.74) were less likely to utilize maternal healthcare services relative to traders/self-employed and salaried. Further analysis showed that those with is secondary (aOR=2.62, 95% CI: 4.33–4.58) and tertiary (aOR=1.43, 95% CI: 2.87–4.63) education were more likely to utilize maternal healthcare services relative to those with no education and those with primary education. Similarly, the respondents’ whose husbands had no education (aOR=0.89, 95% CI: 2.07–1.60) or had primary education (aOR=0.89, 95% CI: 2.07–1.60) were less likely to utilize maternal healthcare services relative to those whose husbands had secondary or tertiary level of education. Those who walked (0.91 (1.62–2.88) or used bicycle 0.84 (1.69–2.02) were less likely to utilize skilled maternal health services compared to those who used motorbike or private car.
Table 5: Factors associated with utilization of maternal health care Services

| Variables                      | Yes, n (%) | Unadjusted odds ratio (95% CI) | Adjusted odds ratio (95% CI) |
|--------------------------------|------------|--------------------------------|----------------------------|
| **Main Source of Income**      |            |                                |                            |
| None                           | 102 (19.7) | 0.21 (3.25–5.50)              | 0.96 (3.21–8.27)           |
| Farming                        | 202 (39.1) | 0.33 (5.41–8.13)              | 0.37 (7.32–6.74)           |
| Self-employed                  | 140 (27.1) | 1.00                           | 1.00                       |
| Salaried                       | 73 (14.1)  | 1.00                           | 1.00                       |
| **Level of education completed** |             |                                |                            |
| None                           | 7 (1.4)    | 1.00                           | 1.00                       |
| Primary                        | 331 (64.0) | 1.00                           | 1.00                       |
| Secondary                      | 166 (32.1) | 3.23 (3.15–6.51)              | 2.62 (4.33–4.58)           |
| Tertiary                       | 13 (2.5)   | 2.05 (3.25–4.50)              | 1.43 (2.87–4.63)           |
| **Husbands / Partners**        |            |                                |                            |
| Education                      |            |                                |                            |
| None                           | 100 (19.3) | 0.91 (3.97–4.23)              | 0.12 (4.23–2.59)           |
| Primary                        | 238 (46.0) | 0.13 (3.84–3.62)              | 0.89 (2.07–1.60)           |
| Secondary                      | 160 (30.9) | 1.00                           | 1.00                       |
| Tertiary                       | 19 (3.7)   | 1.00                           | 1.00                       |
| **Means of transport to facility** |         |                                |                            |
| Walked                         | 296 (57.3) | 0.33 (2.94–3.41)*             | 0.91 (1.62–2.88)*          |
| Bicycle                        | 25 (4.8)   | 0.67 (1.21–2.60)*             | 0.84 (1.69–2.02)*          |
| Motorbike                      | 193 (37.3) | 1.00                           | 1.00                       |
| Private car                    | 3 (0.6)    | 1.00                           | 1.00                       |

Maternal healthcare continuum:-
On the continuum of care situation, Table 4 below shows that the majority of the mothers 438 (84.7%) had a CHV attached to their household. In addition, out of the 438 (84.7%) of the mothers who had a CHV attached to their household, only 119 (23%) of the mothers had been referred to the health facility by a CHV for pregnancy related care. In addition, all the mothers who participated in this study had no book/document in their household where health services provided by the CHVs or other providers who visit the household were recorded or referred to for continuum of care purposes. In addition, 434 (83.9%) of the mothers had the opportunity of being visited in their households by other health providers other than the CHV. However, only 6.4% received pregnancy related services from these providers.

Table 4: Continuum of care

| Characteristics                          | Yes, n (%) | No, n (%) |
|------------------------------------------|------------|-----------|
| Do you have a CHV attached to your HH?    | 438 (84.7) | 79 (15.3) |
| Were you ever referred to the health facility by a CHV in your last pregnancy? If Yes, For what purpose | 119 (23.0) | 398 (77.0) |
| Pregnancy related care                   | 14 (12.0)  | 105 (88.0) |
| Immunization services                    | 14 (12.0)  | 105 (88.0) |
| Curative services                        | 14 (12.0)  | 105 (88.0) |
| Family Planning, Eye Care, Cervical cancer screening | 77 (64.7)  | 42 (35.3)  |
| Are there any book/document in your household where services provided by the CHVs are usually recorded? | 0          | 517 (100.0) |
| Are there health providers who have visited your household in the past, other than the CHV? If Yes, For what purpose? | 434 (83.9) | 83 (16.1)  |
| Pregnancy related services               | 28 (6.4)   | 386 (93.6) |
| Health promotion                         | 59 (13.5)  | 375 (86.5) |
| HIV Counseling and testing               | 65 (15.0)  | 369 (965.0) |
| National immunization days               | 329 (75.8) | 105 (24.2) |
| Malaria testing and treatment            | 28 (6.4)   | 406 (93.6) |
| Net distribution                         | 66 (15.1)  | 368 (84.9) |
The strategies outlined in the framework below were implemented for a period of twelve months with intensive follow up after which an evaluation was carried out and results shown below.

**Phase 2:-**

**Developed context specific framework:-**

The development of the piloted integrated framework was informed by both the baseline findings and the suggestions from the users and maternal healthcare providers. The proposed strategies for increasing utilization of skilled maternal healthcare services were fed into the design of the framework. The framework took into considerations those interventions that target both the supply and demand side barriers to utilization of skilled maternal healthcare services. Included are also suggestions made by key informants and focus group discussants within the selected study sites. The framework contains six prioritized interventions which are interconnected. In line with the available structures, six strategic areas for enhancing maternal healthcare continuum and optimizing utilization of skilled maternal healthcare services were identified by the study and evaluated. They include 1) use of maternal health job aids for guidance at the health facility and community, 2) mother baby booklet, 3) use of referral tools, 4) empowering CHVs to educate the women and provide basic community maternal healthcare services 5) testing for pregnancy at the community/household level and 6) availing documentation tool at the households for reference and care continuum.

The framework explicitly defined how one intervention informs the other and the feedback mechanism. The interventions were addressing both community and facility bottlenecks which included: Increasing women’s awareness on importance of maternal health; Availing 24 skilled delivery services at the health facilities; Improving the quality of interaction between healthcare providers and community; Strengthening community – facility linkage by use of a household log book to document health services provided; Empowering community health volunteers to educate women and provide community maternal healthcare services and pregnancy testing services at the household to enhance early identification of pregnant women for early initiation of antenatal care, and use of antenatal and postnatal care job aids both the health facilities and community health workers as shown in Table below:

**Table 1:** Framework for increasing utilization of skilled maternal healthcare services

| Strategy | Justification | Key findings that support the strategy | Recommendations for service delivery (practice) |
|----------|---------------|----------------------------------------|-----------------------------------------------|
| (1) Increasing women’s awareness on available maternal health services and danger signs | i) Studies have shown that one of the major barriers to utilization of skilled maternal healthcare service is lack of awareness of the available and importance of skilled maternal health services (Mpembeni, 2007; Tsawe, 2014) | i) Baseline findings showed that only 34.6% of the women in the study had adequate knowledge on available maternal health while 55.9% had adequate information on maternal health danger signs. ii) Baseline findings also revealed that 83.9% of pregnant women had had the opportunity of being visited at their households by other health providers other than the CHVs to offer other services not pregnancy related. This is an indication that opportunities exist that could be used to disseminate maternal health information by integrating the services during the household visits. | i) Every opportunity that either a skilled provider or a community health worker interact with the women should be used for education and review of women’s understanding of maternal health. ii) Women should continuously be given information on maternal health and treated with respect so as to reduce fears and increase the uptake of skilled maternal healthcare services. (iii) Every health provider who visits a household having a woman of reproductive health is encouraged to provide information on importance of skilled maternal health services. |
| (2) Improving quality of | i) Cases of missed opportunities exist as evident | (i) Previous studies in Siaya County revealed that quality | (i) Train providers on respectful maternity care |
providers and users interaction and positive attitude change

in the DHIS, 2004 data that shows that whereas 82% of women attend first antenatal care visits, only 45% attend 4th antenatal care visits and 52% receive skilled delivery services.

of interaction between provider and pregnant women was poor as women had vague information about services offered even after interacting with skilled providers (Pell C, 2011)

(ii) Baseline findings revealed that although 84.9% of the women received antenatal care, only 55.7% and 23.6% received skilled delivery and postnatal care respectively.

(i) Reports indicate that all (100%) of households in Siaya County have a CHV who visits on monthly basis and who is paid stipend by the County government. However, baseline findings revealed that 15.3% of the households had never been visited by a CHV which is an indication that some CHVs do not carry out their mandate.

(i) Development, sensitization of providers, community and the mothers, and distribution of a household health visitors log book for documentation of all services provided at the household level and for reference. ii) Provide referral tools to all CHVs and provide space for skilled provider’s comments and assignment to CHVs in the mother baby booklet.

(i) There has not been any tool at the household level where services provided at the household are documented thus different providers who visit the household have no reference document for enhancing care continuum and also ascertaining which services have been offered at the household has been a challenge.

(i) Reports indicate that all (100%) of households in Siaya County have a CHV who visits on monthly basis and who is paid stipend by the County government. However, baseline findings revealed that 15.3% of the households had never been visited by a CHV which is an indication that some CHVs do not carry out their mandate.

(i) Development, sensitization of providers, community and the mothers, and distribution of a household health visitors log book for documentation of all services provided at the household level and for reference. ii) Provide referral tools to all CHVs and provide space for skilled provider’s comments and assignment to CHVs in the mother baby booklet.

(i) The majority of the CHVs have not been trained on maternal healthcare and therefore they may not be confident to share the information with the mothers/women during household visits.

(i) Baseline findings revealed maternal health knowledge gap amongst the study participants which may be attributed to lack of opportunities for education on maternal health.

(i) Training of CHVs on Community maternal health. ii) Development and promotion of use of antenatal and postnatal care job aids to guide CHVs when providing maternal health education.

**Phase 3:- Evaluation of the effectiveness of the framework**

End line results have indicated that the majority of the mothers at 468 (92.3%), 328 (64.6%) and 241(47.4) received Antenatal care (ANC), Skilled delivery and postnatal care respectively compared to the baseline where mothers who received maternal healthcare services were 439 (84.9%) , 288 (55.7%) and 122 (23.6%) respectively. The findings imply that after intervention, more mothers received skilled maternal healthcare services at the various health facilities in Siaya County.
The results below indicate that the number who utilized the recommended 4 antenatal care visits or more (≥4) at end line increased by 18%, an indication that the framework was effective in increasing uptake of skilled maternal health services.

**Figure 2:** Utilization of skilled maternal healthcare services Vs Antenatal care services received at Baseline and at End line

Compared to the baseline where only 179 (34.6%) mothers had adequate knowledge on maternal health; intervention findings revealed that 321 (63.2%) had adequate knowledge on available skilled maternal health services. In addition, those who utilized ≥4 ANC visits increased from 58.7% to 63.9%. Moreover, those who had knowledge on maternal healthcare danger signs also increased from 289 (55.9) to 418 (82.3) with an increase from 62.4% to 78.8% amongst those who took up ≥4 ANC visits. The findings revealed highly significant positive relationship between knowledge on availability of skilled maternal healthcare services, knowledge on maternal danger signs and number of antenatal care services received (p < 0.04 and p < 0.002 respectively).

**Table 2:** Knowledge on maternal health services (MHS) Vs Antenatal care (ANC) services received at Baseline and at End line

| Variables                          | Baseline results | P value | End line results | P value |
|------------------------------------|------------------|---------|------------------|---------|
|                                    | Total, n (%)     | <4ANC (%) | ≥4 ANC (%)       | P value |
| Knowledge on available MHS services| Adequate         | 179 (34.6) | 41.3             | 58.7    | 0.007 | 321 (63.2) | 36.1 | 63.9 | 0.004 |
|                                    | Inadequate       | 338 (65.4) | 58.1             | 41.9    |       | 187 (36.8) | 52.8 | 47.2 |
| Knowledge of maternal danger signs  | Yes              | 289 (55.9) | 37.6             | 62.4    | 0.001 | 418 (82.3) | 21.2 | 78.8 | 0.002 |
|                                    | No               | 228 (44.1) | 62.8             | 37.2    |       | 90 (17.7)  | 49.0 | 51.0 |
The findings on the maternal healthcare continuum situation:-
On the continuum of care situation among the mothers, the researcher designed a questionnaire to collect views of the respondents on the same. The mothers’ respondents were presented with statements that had continuum of care connotations with different answering techniques. The researcher computed percentage frequencies of the responses from the mothers and was tabulated as shown in the table 3 shown.

Table 3:- Continuum of care situation

| Variables                                           | Baseline results | End line results |
|-----------------------------------------------------|------------------|-----------------|
|                                                     | Yes, N (%)       | No, N (%)       | Yes, N (%)      | No, N (%) |
| Do you have a CHV attached to your HH?             | 438 (84.7)       | 79 (15.3)       | 475 (93.5)      | 33 (6.5)  |
| Were there services (MHS) offered to you at home  | 376 (72.7)       | 141 (27.3)      | 408 (80.3)      | 100 (19.7) |
| during the time you were pregnant?                 |                  |                 |                 |           |
| Are there any book/document in your household     |                  |                 |                  |           |
| where services provided by the CHVs are usually   |                  |                 |                  |           |
| recorded?                                          |                  |                 |                  |           |

The descriptive statistics on cross tabulations indicates that the number of mothers with CHWs attached to their households in Siaya County increased from 438 (84.7%) to 475 (93.5%) during the end line. However, 33 (6.5%) of the mothers still did not have any CHV attached to their household at end line compared to 79 (15.3%) at baseline as indicated in Siaya County 2014-15 performance report. Of note, compared to baseline, the number of households with health visitor’s documentation booklets increased from 0% at baseline to 81.6% at end line.

Discussion:-
The results of this study show that the context specific framework was effective in increasing utilization of skilled maternal healthcare services in Siaya County. Whereas at baseline, those who received at least one antenatal care visit were 84.9%, skilled delivery were 55.7% while only 23.6% received post-natal care within 48 hours of delivery, at end line antenatal care (ANC) increased to 468 (92.3%), skilled delivery to 328 (64.6%) and postnatal care to 241(47.4) respectively. The baseline findings were consistent with data in DHIS which reflected low utilization of skilled maternal healthcare services in Siaya County (www.hiskenya.org). Of note was that compared to baseline where only 53.2% received the WHO recommended ≥4 ANC visits, at end line 71.2% received ≥4 antenatal care visits. The above findings are similar to findings from previous studies which revealed that knowledge on maternal health, awareness of importance of maternal healthcare services, knowledge on danger signs and enhanced continuum of care can increase utilization of skilled maternal healthcare services (Jerome, Per-Olof, Eleanor, & Karen, 2011; Mwangome, Holding, Songola, & Bomu, 2012; Pembe et al., 2009; Shahram, Hamajima, & Reyer, 2015; Stevens, 2000).

Similar to previous studies that showed that utilization of skilled maternal healthcare services is influenced by a multiplicity of factors including economic status of the mother, mothers education, husbands income, husbands education and distance to health facility/ transport costs (Deo KK, 2015; Doku, Neupane, & Doku, 2012; Idris, Sambo, & Ibrahim, 2013; KC et al., 2011; Malhotra, 2014; Siddharudha Shivalli, 2015; Titaley, Dibley, & Roberts, 2009), the findings of this study showed that participants with no source of income (aOR=0.96, 95% CI: 3.21–8.27) and those who were farmers (aOR=0.37, 95% CI: 7.32–6.74) were less likely to utilize maternal healthcare services relative to traders/self-employed and salaried. Women with secondary (aOR=2.62, 95% CI: 4.33–4.58) and tertiary (aOR=1.43, 95% CI: 2.87–4.63) education were more likely to utilize maternal healthcare services relative to those with no education and those with primary education. Similarly, women whose husbands had no education (aOR=0.89, 95% CI: 2.07–1.60) or had primary education (aOR=0.89, 95% CI: 2.07–1.60) were less likely to utilize maternal healthcare services relative to those whose husbands had secondary or tertiary level of education. In consistent with other studies, the findings of this study also revealed that means of transport/ means of reaching the facility had effect on utilization of skilled maternal healthcare services (Kawakatsu. et al, 2012; Worku et al, 2013; Ayele et al, 2014). Those who walked (aOR= 0.91 (1.62-2.88) or used bicycle (aOR=0.84 (1.69-2.02) were also less likely to utilize skilled maternal health services compared to those who used motorbike or private car.

The findings corroborate with previous studies, that knowledge on available skilled maternal health services and knowledge on maternal health danger signs is associated with utilization of skilled maternal healthcare services ((Jerome et al., 2011; Mwangome et al., 2012; Pembe et al., 2009; Shahram et al., 2015; Stevens, 2000), this study...
showed that at baseline when only 36.4% had adequate knowledge on importance of skilled maternal healthcare while 55.9% adequately knew the maternal danger signs; utilization of skilled maternal healthcare services was also low. Whereas at end line where 63.2% of participants had adequate knowledge on importance of skilled maternal healthcare; utilization of skilled maternal healthcare services increased.

Although it is acknowledged that community-level interventions are potentially effective ways to address the problem at its roots, as decisions to seek and access health care are strongly influenced by the socio-cultural environment (Lawn et al., 2005; John et al., 1998) and that Saving lives depends not only on high coverage but also on the quality of care delivered through the continuum (PNMCH, 2010; Portela et al., 2003), the baseline findings showed that contrary to reports in Siaya County which shows that all households receive CHV services in Siaya County (Siaya County health department performance review report (2014/15), some households (15.3%) had never been visited by a community health volunteer at all. This is an indication of disconnect in the continuum of care (Siaya County health department performance review report (2014/15). However, at end line, the results showed some improvement although 6.5% still did not have an opportunity to be visited by a CHV despite the emphasis that all be followed up. More puzzling was the finding at baseline that, there was no (0%) book/document/evidence in all the households where services provided by the CHVs and other health providers were recorded or could be referred to for continuum of care purposes. However, at end line after intervening, the majority (81.6%) had the household booklets for documentation of all health services provided at the households. The context specific framework was found to be suitable for increasing utilization of skilled maternal healthcare services. However there is still room to further refine it to include other strategies proposed by previous scholars.

The implications of these findings are that each strategy contributes some percentage increase in utilization of skilled, maternal health care services. Therefore integration of several strategies brings synergy and yields better results. The context specific framework should be considered for programming towards increasing utilization of skilled maternal healthcare services.

**Conclusion:**

Based on the findings of the longitudinal study carried out between March 2015 and December 2015, it is evident that no single intervention is by itself sufficient to increase utilization of skilled maternal healthcare services. Context specific, evidence based framework maximizes the benefits of a range of interventions which complement each other resulting in enhanced continuum of care and increased utilization of skilled maternal healthcare services.

**Declarations**

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**Ethical considerations:**

Ethical clearance was obtained from Research Ethics Committee of University of Eastern Africa, Baraton, Eldoret (REC: UEAB /05/02/2015). The research assistants were trained on research ethics. Informed written consent from the study participants was obtained and the objective of the study was explained to them. Privacy and confidentiality of collected information was ensured at all levels.

**Consent to publish:**

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**Competing interests:**

The authors declare that there are no competing interests.

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**Author Contributions:**

OEO conceptualized the paper, searched literature, and wrote the manuscript draft. ASO contributed to the design of the study and provided advice regarding data interpretation. FAA helped develop the data analysis framework and
also helped train field researchers for data collection. OEO and ASO analyzed the qualitative data. AK made critical revisions to the paper and provided advice regarding data interpretation. OSO participated in data collection and helped write the results and discussion sections. All authors read and approved the final manuscript.

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