Eight years since the launch of the National Eye Institute Audacious Goals Initiative for Regenerative Medicine, real progress has been made in the effort to restore vision by replacing retinal neurons. Although challenges remain, the infrastructure, tools, and preclinical models to support clinical studies in humans are being prepared. Building on the pioneering trials that are replacing the retinal pigment epithelium, it is expected that by the end of this decade first-in-human trials for the replacement of retinal neurons will be initiated.

Introduction

TVST’s special edition on regenerative medicine presents an excellent opportunity for the National Eye Institute to provide an update on its current efforts in this area and summarize the challenges that lie ahead for the field. In 2013, under leadership of then Director, Paul Sieving, the National Eye Institute (NEI) Audacious Goals Initiative (AGI) in Regenerative Medicine set an ambitious goal to “restore vision through the regeneration of neurons and neural connections in the eye and visual system.” This goal builds on the understanding that many leading causes of blindness, like age-related macular degeneration, diabetic retinopathy, and glaucoma, result from degeneration of neuronal cell types in the eye. Attaining the AGI goal is dependent on building the infrastructure necessary to enable the development of strategies to one day replace degenerating or damaged photoreceptors and retinal ganglion cells. Photoreceptors are the cells in the retina that absorb and convert light into electrical signals. Retinal ganglion cells receive visual information from photoreceptors via two intermediate neuron types: bipolar cells and amacrine cells. In most blinding diseases, it is the degeneration of photoreceptors and retinal ganglion cells that lead to vision loss. Aside from prostheses (e.g., Argus II) and gene therapy (e.g., Luxturna) interventions, most current therapies for blinding diseases only hope to slow down the rate of vision loss through neuroprotection of remaining cells.

NEI’s regenerative medicine program represents a more nimble approach toward organizing a concerted research effort to reach a clinical translational medicine target within 15 years. This approach includes the AGI being advised by a revolving external oversight group based on programmatic expertise, which functions as a steering committee and assists in planning the AGI’s scientific trajectory. This additional oversight
allows the initiative to be responsive to rapidly evolving science opportunities directed at the target outcome. It also forces the research enterprise to work backward and deliberately think through the possible steps for clinical translation and directed research rather than the classical approach of casting a wide net with investigator-initiated studies and pursuing the most promising leads into translation. A major challenge to achieving the AGI goal is that neuronal cell replacement therapies in particular have to integrate and reestablish connections to form functional circuits that can restore vision. Current retinal pigment epithelium clinical studies and other studies using bone-marrow derived stem cells do not have to contend with this additional challenge of integration.3–5 The fact that retinal neurons have little turnover throughout life resulted in the pursuit of two distinct strategies for replacement: cell transplantation or the induction of other cell types into retinal neurons. Preclinical cell replacement studies in mice have shown visual function can be restored using embryonic and induced pluripotent stem cell-derived cells, notwithstanding the fact that cytoplasmic material exchange may be a significant factor.6–10 Recent studies have also shown promise in reprogramming cells in vivo to replace lost photoreceptors.11,12

**Building the Infrastructure**

NEI has sought to build the knowledge base and technical infrastructure needed to translate these recent preclinical advances to humans. It has focused on catalyzing translation-enabling technology, creating a culture of collaboration, and readily disseminating new information. Since 2015, NEI has launched three research consortia, comprising a total of 16 projects. The first consortium addressed the technical needs and opportunities for imaging cells of the visual system as they respond to light. The second consortium focused on identifying new factors that control cellular regeneration of the visual system. The most recent consortium is developing authentic animal models of human eye disease and using them to test cell replacement strategies. The advances from each of these consortia will provide important contributions to the overall effort.

The functional imaging technologies being developed are needed to enable the evaluation of different cell replacement strategies. NEI has posted these project videos on the NEI AGI webpage.13 In addition, a data portal (https://pecan.stjude.cloud/retinalnucleome) hosted by the St. Jude Children’s Research Hospital will enable the vision research community to search and explore newly identified regeneration factors. The expectation is that this knowledge will enable improved interventions that target the biological mechanisms needed for cellular regeneration. Lastly, having new animal models should enable the strong preliminary preclinical data needed for Investigational New Drug (IND) applications before human clinical testing.

NEI continues to encourage the research community’s efforts to exchange information via its support of scientific meetings and courses. In addition to these traditional dissemination outlets, there is an opportunity to accelerate progress by adopting open science practices and making reagents, cell lines, animal models, and raw data available through deposition into repositories and other exchange platforms to facilitate their widespread uptake and use. Such platforms are listed on the NEI ORM website.

To continue to facilitate progress toward the AGI target goal, the discoveries and technologies that are developed need to be made accessible and disseminated throughout the research community. Communication of these discoveries is key, and the NEI Office of Regenerative Medicine (ORM) is actively promoting research advances through a monthly seminar series highlighting recent publications, hosting symposia to highlight the progress of AGI-funded projects, and offering a regular newsletter that highlights funding opportunities, events, and relevant news. One can sign up to receive updates from the NEI ORM at https://go.usa.gov/xdHBH.

**Remaining Challenges**

To inform the AGI program, NEI engaged with the vision community in a variety of ways over the past several years, including requests for information (RFIs), town halls, and workshops. The latest workshop was the AGI Roadmapping Meeting, which occurred in November 2020 and brought together past workshop chairs and key opinion leaders to chart out the next steps for the initiative. NEI has compiled a list of knowledge gaps and barriers to progress that have been summarized in multiple published workshop reports and perspective pieces. A few major challenges that were identified are summarized in Table.

To successfully replace retinal neurons in humans, progress is needed in a number of areas across scientific disciplines. A deeper understanding of homeostasis and how the retina develops and ages, and how different diseases disrupt cell interactions and circuitry is critical to inform how and when interventions should be applied. For exogenous cell replacement,
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Table. Gaps in Knowledge

**Retina Biology**
- Reactivating retina developmental mechanisms
- Inhibition of retinal regeneration by normal aging processes
- Biology of the healthy retinal microenvironment and how disruptions lead to disease
- The plasticity of the retina and consequences of remodeling

**Methods and Tools**
- Label and track transplanted cells longitudinally without fluorescence
- Efficiently reprogram cells to replace lost retinal neurons
- Noninvasively assess restoration of retinal circuitry

**Retinal Transplantation**
- Good manufacturing practices to produce clinical-grade differentiated or precursor cells
- Capacity for integration of cell precursors and factors that promote circuit reformation
- Surgical tools, biomaterials, and scaffolds that may aid to cell delivery
- Managing the immune response

The methods necessary to generate sufficient numbers of replacement cells and the techniques to adequately characterize them for large-scale transplantation trials are still lacking. Alternatively, for endogenous repair approaches, better tools that more effectively reprogram cells into retinal neurons and mobilize them to the sites of damage are needed. There are still technical aspects to be worked out to be able to track and monitor the integration and functional activity of the replaced cells. In addition, after treatment is delivered, proper regulation of the immune response with either immunosuppression or immunomodulatory drugs is required. This necessitates a better understanding of the immune response.

These challenges can all be addressed through multidisciplinary team-based approaches. To support the initiation of early-phase clinical trials to replace retinal neurons to treat eye diseases, NEI is supporting a new clinical trial planning grant program, which will support the development of intervention-based studies.

**Promising Advances in Regenerative Medicine**

Multiple advances have been made that have helped the vision community realize the promise of regenerative medicine therapies. Our understanding of how fish and other species regenerate their retinas has been applied so that now neurogenesis can be induced in mouse Müller glia and restore vision. Endogenous reprogramming strategies are leveraging advances in gene therapy and avoid the manufacturing challenges that face exogenous cell replacement. The discovery and characterization of additional stem cell progenitors in the retina also offers the possibility that other methods to induce and mobilize these niche areas to become active may be harnessed and lead to less-invasive treatments. Insights into how to promote regeneration of damaged retinal ganglion cell axons have made the idea of replacing RGCs closer to reality as well.

Although additional methods and techniques to support the survival and integration of cell transplants are needed, biomaterials that can aid cell delivery such as hyaluronan–methylcellulose (HAMC) have been developed and scaffolds that could support photoreceptor integration are being optimized and tested. Perhaps extracellular vesicles, which have shown promise in promoting retinal cell survival and help heal macular holes, can also be coaxed or engineered to promote retinal regeneration in combination with other strategies. Lastly, elucidation of the roles the different types of glia play in regeneration has made remarkable progress. The role of astrocytes, microglia, and oligodendrocytes in retinal degeneration as well as regeneration has elucidated key mechanisms to reduce inflammatory responses and promote myelination of regenerated axons that will likely need to be incorporated into cell replacement strategies.

Many of the elements needed to realize the promise of restoring vision are coming together, and the clinical knowledge and experience that will result from the current retinal pigment epithelium cell replacement clinical trials will inform the clinical outcome measures, inclusion/exclusion criteria for patients, and
study design of future retina neuron cell replacement trials. As immunosuppression regimens and immunomodulatory techniques are tested and refined, there is much optimism that long-term engraftment and integration of retinal neurons will be possible. Eight years since its inception, the NEI AGI has made notable strides and the NEI is committed to marshalling the resources and shepherding the processes necessary to make this ambitious endeavor a reality for patients by the end of the decade.

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