Analysis of factors associated with waiting times for GP appointments in Finnish health centres: a QUALICOPC study

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Abstract
Objective: Access to care is a multidimensional concept, considered as a structural aspect of health care quality; it reflects the functioning of a health care organization. The aim of this study was to investigate patients’ experiences of access to care and to analyse factors associated with waiting times to GP appointments at Finnish health centres. A questionnaire survey was addressed to Finnish GPs within the Quality and Costs of Primary Care in Europe study framework. Two to nine patients per GP completed the questionnaire, altogether 1196. Main outcome measures were waiting times for appointments with GPs and factors associated with waiting times. In addition, patients’ opinions of access to appointments were analysed.

Results: Of the 988 patients who had made their appointment in advance, 84.9% considered it easy to secure an appointment, with 51.9% obtaining an appointment within 1 week. Age and reason for contact were the most significant factors affecting the waiting time. Elderly patients tended to have longer waiting times than younger ones, even when reporting illness as their reason for contact. Thus, waiting times for appointments tend to be prolonged in particular for the elderly and there is room for improvement in the future.

Keywords: Access to health care, Waiting times, GP appointments at health centres, General practitioners, Finland, Primary health care

Introduction
Access to care is considered one of the key elements of primary health care (PHC) [1, 2]. Better access to PHC services is associated with higher patient satisfaction and quality of care [3–5], even if some controversial results have been reported [6]. Access to care is a complex and multidimensional concept including aspects from affordability to availability [7, 8]. According to Donabedian’s framework, access to care is considered as a structural component of health care quality [9, 10]. Among different aspects of access to PHC, geographical access, the waiting time for a doctor’s appointment, the ease of contacting the clinic by phone and the clinic’s opening hours are considered important [1, 11–13].

In Finland, the PHC system is universal and taxation-based, mainly provided by municipality-arranged, multidisciplinary health care centres. Regulated by the Finnish Health Care Act, a patient’s need for non-emergency treatment in PHC must be evaluated by health care professionals within 3 days of initial contact [14]. This is usually made by nurses.

Access to health care centres in Finland have deteriorated in past decades, despite several government acts aiming to develop Finnish health care. In 2007, 72% of the Finnish study population estimated that an appointment could be obtained within 3 days [15]. In 2015, the percentage of patients reporting easy access to primary health care had decreased from 38 to 18% over the 15-year study period [16]. Official statistics [17] and recent telephone survey results [18] support these findings.

There is only limited information available about the variation of access in different patient groups or the
factors associated with long waiting times. Previous studies have shown that patient’s age [4, 15, 19, 20] or working status [4, 15, 21] are associated with access to PHC services, but the findings are inconsistent among studies. Furthermore, having a chronic illness [15] and lower income [22, 23] have been associated with poorer accessibility. However, when regarding factors related to access to care, the access of a single patient is probably more dependent on how well the health care system is functioning than on the individual characteristics of the patient or the GP. This effect may be stronger in Finland, where GPs are employed mainly by public, municipal organisations compared to countries where GPs work mainly as independent practitioners.

The goal of the present study was to assess waiting times for GP appointments at health centres in Finland using the Quality and Costs of Primary Care in Europe (QUALICOPC) study data. We analysed factors associated with waiting times to GP appointments and studied patients’ experiences of access to care.

Main text
Materials and methods
We used the Finnish data collected for the international QUALICOPC study, which is aimed to evaluate PHC systems in 31 European countries along with Australia, Canada and New Zealand. The QUALICOPC study design and the international process of developing the study questionnaires are described elsewhere [11, 13]. In the study framework, there are questionnaires for GPs, their patients (PE = Patient Experience and PV = Patient Values) and fieldworkers “to evaluate the system, the practice and the patient” [11]. The original questionnaires were translated from English to Finnish with a formal forward-back translation process.

According to the QUALICOPC study design, the goal was to reach 220 GPs in each country and nine patients for each GP to fill out the Patient Experience questionnaire. The Finnish data were collected in 2012. The purpose was to get a random sample of Finnish GPs, but unfortunately the response rates were so low that completing recruitments were needed. The process of gathering the study sample of GPs is presented in Fig. 1.

Ultimately, a total of 139 GPs agreed to participate in the study according to the protocol. The patients were recruited by a trained fieldworker and asked to fill out the questionnaire at the health centre immediately after the appointment with the GP. Two to nine patients per GP were recruited, altogether 1196, with a median of nine patients and a mean of 8.6 patients.

All patients who filled out the PE questionnaire were included in the analyses considering geographical access and ease of contacting the clinic. When considering waiting times for GP appointments, patients who had not
booked their appointment in advance \((n=143)\) were excluded; thus, 988 patients were included in these analyses. Furthermore, we separated the subgroup of patients who reported illness as the reason for contact \((n=415)\).

The waiting time was asked by a question “how many days did you wait for the appointment” with answer alternatives of zero, one, two to seven or more than 7 days. The cut off points were 7 or 2 days, depending on the group. The setting is presented in Fig. 1.

All background factors were included as covariates in final models. For the main reason for GP appointments, different options in the QUALICOPC questionnaire were categorised as following: “illness”, “non-urgent check-up” (a medical check-up or second opinion), “need for a medical document” (to get a prescription and/or a referral and/or a medical certificate) and “other or several”.

In the statistical analysis (IBM SPSS, version 21), descriptive statistics, cross-tabulation and bivariate logistic regression analysis were used to examine the background factors and to find variables exerting the strongest effect on waiting times. Secondly, multivariable logistic regression models were created. Due to the collecting method, the data could be clustered, meaning that the waiting time of the patient could depend on which health centre or GP the patient was visiting. Thus, multi-level modelling, i.e. generalized linear mixed-effect models were fitted using function glmer in R Software environment for statistical computing and graphics, version 2.13.0. Random intercept was used to account variation in number of patients per GP.

Results
A total of 1196 patients completed the QUALICOPC Patient Experience questionnaire. The distributions of the background factors are presented in Additional file 1. The mean age of the patients was 59 years (range 18–97 years), and 51.5% were women over 65 years old.

The patients rated geographical access to care fairly positively (data not shown). The majority (82.8%) could reach a health care centre within 20 min and almost all (97.9%) within 40 min. Altogether, 91.4% felt that the practice was not too far away from their home or workplace. One fifth (22.2%, \(n=266\)) of the patients reported having to wait too long on the telephone when calling the practice. Similarly, 20.0% \((n=239)\) felt that the opening hours of the practice were too limited.

Of the 988 patients who had booked their appointment in advance, the majority \((84.9%, n=894)\) agreed that it was easy to make an appointment. The waiting times for consultations distributed by background factors are presented in Table 1. Altogether, 51.9% of the patients reported a waiting time of 1 week or less. Of the 415 patients who reported illness as the reason for contact, 185 \((44.6\%)\) reported a waiting time of 2 days or less.

The results of bivariate analyses of all patients who had made their appointment in advance as well as the subgroup of patients who reported an illness as their reason for contact are presented in Additional file 2. In the bivariate analyses, it appeared that younger age, more urgent reason for contact, more active working status, higher income and absence of a chronic disease had associations on shorter waiting times.

The results of the multivariable analyses of both groups are presented in Table 2. In multivariable analyses, patients reporting an illness obtained their appointments evidently faster than patients with other reasons (e.g. OR for the non-urgent check-up group was 4.6 (95% CI 3.2–6.5, \(p<0.001\)). Elderly patients had longer waiting times more often than the younger \((OR 1.02 per year, 95% CI 1.003–1.03, p<0.001)\), even if reporting an illness as the reason for contact. In addition, in cases of illness, actively working patients succeeded to have shorter waiting times \((OR for retired patients was 2.4 (95% CI 1.2–4.7, p<0.001)\). The interpretation of the results did not change after taking into account the clustered nature of the data by multi-level modelling.

Discussion
According to the results of the present questionnaire survey, approximately half of the patients had obtained an appointment with a GP within a week. Younger age and more urgent reason for contact were the most significant factors associated with faster access to GP appointments. In the subgroup who reported illness as the reason for seeking an appointment, younger age and active working status were associated with shorter waiting times.

In our study, patients with non-urgent matters waited longer than those with illness, which seems quite reasonable. However, in cases of illness, younger and actively working patients obtained their appointments more quickly. In the broad context of access to care, the waiting time for an appointment may reflect not only the individual characteristics of the patient but also how the health care organisation functions. Thus, according to this study, our health care system seems to favour younger and working people in terms of access to care.

The majority of respondents evaluated access to GP appointments positively either in terms of securing an appointment or contacting the clinic by telephone. For the sake of comparison, in a survey for Finnish Medical Association, 27% of respondents reported some or major problems regarding waiting times for GP appointments in health centres [18]. On the other hand, in a Finnish study conducted 20 years ago, 44% of patients having a non-acute problem had to wait more than a week for
In the QUALICOPC study, the response rate among GPs varied a lot between countries. The goal of 220 GPs was not reached in all the countries [26], which occurred also in this study. Nevertheless, there are several strengths with the current sample. It includes a large number of patients from both urban and rural areas, the patients represent different age groups and the age distribution correlates well with the national register profile of all the patients who used Finnish

| Background Factor                  | Appointment in advance (n = 988) | Illness as reason for contact (n = 415) |
|-----------------------------------|----------------------------------|---------------------------------------|
|                                   | Within 7 days, n (%)             | More than 7 days, n (%)               | Within 2 days, n (%) | More than 2 days, n (%) |
| Age (years)                       |                                 |                                       |                       |                         |
| < 30                              | 57 (11.3)                        | 22 (4.7)                              | 20 (10.8)             | 15 (6.6)                |
| 30–49                             | 108 (21.4)                       | 74 (15.7)                             | 53 (28.6)             | 42 (18.6)               |
| 50–69                             | 200 (39.6)                       | 191 (40.6)                            | 78 (42.2)             | 76 (33.6)               |
| ≥ 70                              | 140 (27.7)                       | 183 (38.9)                            | 34 (18.4)             | 93 (41.2)               |
| Sex                               |                                 |                                       |                       |                         |
| Male                              | 175 (34.2)                       | 172 (36.3)                            | 62 (33.5)             | 69 (30.0)               |
| Female                            | 337 (65.8)                       | 302 (63.7)                            | 123 (66.5)            | 161 (70.0)              |
| Type of residence                 |                                 |                                       |                       |                         |
| Urban                             | 234 (46.2)                       | 225 (48.2)                            | 81 (44.8)             | 106 (46.7)              |
| Rural                             | 273 (53.8)                       | 242 (51.8)                            | 100 (55.2)            | 121 (53.3)              |
| Working status                    |                                 |                                       |                       |                         |
| Working                           | 152 (29.7)                       | 88 (18.6)                             | 76 (41.3)             | 37 (16.1)               |
| Retired                           | 261 (51.1)                       | 311 (65.8)                            | 76 (41.3)             | 147 (63.9)              |
| Other or several                  | 98 (19.2)                        | 74 (15.6)                             | 32 (17.4)             | 46 (20)                 |
| Education                         |                                 |                                       |                       |                         |
| Lower-level                       | 314 (62.1)                       | 314 (67.1)                            | 109 (59.6)            | 157 (68.9)              |
| Middle-level                      | 145 (28.7)                       | 111 (23.7)                            | 52 (28.4)             | 49 (21.5)               |
| Higher-level                      | 47 (9.3)                         | 43 (9.2)                              | 22 (12.0)             | 22 (9.6)                |
| Income (own estimate)             |                                 |                                       |                       |                         |
| Below average                     | 187 (36.7)                       | 195 (41.3)                            | 61 (33.2)             | 109 (47.8)              |
| Around average                    | 283 (55.6)                       | 247 (52.3)                            | 109 (59.2)            | 109 (47.8)              |
| Above average                     | 39 (7.7)                         | 30 (6.4)                              | 14 (7.6)              | 10 (4.4)                |
| Chronic disease<sup>a</sup>       |                                 |                                       |                       |                         |
| No                                | 178 (35.0)                       | 120 (25.4)                            | 68 (37.0)             | 62 (27.3)               |
| Yes                               | 331 (65.0)                       | 353 (74.6)                            | 116 (63.0)            | 165 (72.7)              |
| Health status (own estimate)      |                                 |                                       |                       |                         |
| Very good/good                    | 212 (41.5)                       | 178 (37.6)                            | 78 (42.6)             | 69 (30.0)               |
| Fair/poor                         | 299 (58.5)                       | 296 (62.4)                            | 105 (57.4)            | 161 (70.0)              |
| Has an assigned GP                |                                 |                                       |                       |                         |
| No                                | 156 (30.6)                       | 148 (31.7)                            | 62 (33.5)             | 76 (33.3)               |
| Yes                               | 354 (69.4)                       | 319 (68.3)                            | 123 (66.5)            | 152 (66.7)              |
| Reason for appointment            |                                 |                                       |                       |                         |
| Illness                           | 284 (55.6)                       | 131 (27.6)                            | 185 (44.6)            | 230 (55.4)              |
| Non-urgent check-up               | 71 (13.9)                        | 162 (34.1)                            |                       |                         |
| Need for a medical document       | 53 (10.4)                        | 88 (18.5)                             |                       |                         |
| Other or several                  | 103 (20.2)                       | 94 (19.8)                             |                       |                         |

<sup>a</sup> Having a long-standing disease or condition such as diabetes, high blood pressure etc

an appointment, while 19% waited over 2 weeks [24]. In Finland, people seem to accept longer waiting times for non-urgent matters [25]. This should be taken into consideration when comparing these results with those from other countries.
Table 2 Results of multivariable analyses for (A) patients who booked their appointments in advance (n = 988) and (B) the subgroup of patients who reported illness as their reason for contact (n = 415)

| Category (RC = reference) | (A) Patients who booked their appointment in advance (n = 988) | (B) Patients who reported illness as their reason for contact (n = 415) |
|--------------------------|---------------------------------------------------------------|---------------------------------------------------------------|
|                          | n   | Odds ratio (OR) | 95% CI for OR | p value | n   | Odds ratio (OR) | 95% CI for OR | p value |
| Age                      | 975 | 1.02           | 1.003–1.03    | 0.02    | 411 | 1.02           | 1.001–1.04    | 0.04 |
| Data missing/NA          | 13  |                |               |         | 4   |                |               |       |
| Sex                      |     |                |               |         |     |                |               |       |
| Male (RC)                | 347 | 1.0            |               |         | 131 | 1.0            |               |       |
| Female                   | 639 | 1.0            | 0.8–1.4       | 0.81    | 284 | 1.1            | 0.7–1.8       | 0.72 |
| Data missing/NA          | 2   |                |               |         | 0   |                |               |       |
| Type of residence        |     |                |               |         |     |                |               |       |
| Urban (RC)               | 459 | 1.0            |               |         | 187 | 1.0            |               |       |
| Rural                    | 515 | 0.9            | 0.7–1.2       | 0.55    | 221 | 1.0            | 1.6–1.5       | 0.96 |
| Data missing/NA          | 14  |                |               |         | 7   |                |               |       |
| Working status           |     |                |               |         |     |                |               |       |
| Working (RC)             | 240 | 1.0            |               |         | 113 | 1.0            |               |       |
| Retired                  | 172 | 1.3            | 0.8–2.0       | 0.28    | 223 | 2.4            | 1.2–4.7       | 0.01 |
| Other or several         | 572 | 1.3            | 0.8–2.1       | 0.27    | 78  | 2.2            | 1.0–4.7       | 0.04 |
| Data missing/NA          | 4   |                |               |         | 1   |                |               |       |
| Education                |     |                |               |         |     |                |               |       |
| Lower-level (RC)         | 628 | 1.0            |               |         | 266 | 1.0            |               |       |
| Middle-level             | 256 | 1.0            | 0.7–1.4       | 0.96    | 101 | 1.0            | 0.6–1.8       | 0.90 |
| Upper-level              | 90  | 1.5            | 0.9–2.6       | 0.11    | 44  | 1.4            | 0.6–3.0       | 0.38 |
| Data missing/NA          | 14  |                |               |         | 4   |                |               |       |
| Income (own estimate)    |     |                |               |         |     |                |               |       |
| Below average (RC)       | 382 | 1.0            |               |         | 170 | 1.0            |               |       |
| Around average           | 530 | 0.8            | 0.6–1.1       | 0.18    | 218 | 0.8            | 0.5–1.2       | 0.16 |
| Above average            | 69  | 0.6            | 0.3–1.2       | 0.14    | 24  | 0.5            | 0.2–1.4       | 0.20 |
| Data missing/NA          | 7   |                |               |         | 3   |                |               |       |
| Chronic diseasea         |     |                |               |         |     |                |               |       |
| No (RC)                  | 298 | 1.0            |               |         | 130 | 1.0            |               |       |
| Yes                      | 694 | 1.2            | 0.9–1.7       | 0.21    | 281 | 1.0            | 0.6–1.7       | 0.92 |
| Data missing/NA          | 9   |                |               |         | 4   |                |               |       |
| Health status (own estimate) |     |                |               |         |     |                |               |       |
| Very good/good (RC)      | 390 | 1.0            |               |         | 147 | 1.0            |               |       |
| Fair/poor                | 595 | 0.9            | 0.7–1.3       | 0.60    | 266 | 1.0            | 0.6–1.6       | 0.91 |
| Data missing/NA          | 9   |                |               |         | 2   |                |               |       |
| Has an assigned GP       |     |                |               |         |     |                |               |       |
| No (RC)                  | 304 | 1.0            |               |         | 138 | 1.0            |               |       |
| Yes                      | 673 | 0.8            | 0.6–1.0       | 0.10    | 275 | 0.9            | 0.6–1.5       | 0.72 |
| Data missing/NA          | 11  |                |               |         | 2   |                |               |       |
| Reason for appointment   |     |                |               |         |     |                |               |       |
| Illness (RC)             | 415 | 1.0            |               |         |     |                |               |       |
| Non-urgent check-up      | 233 | 4.5            | 3.2–6.5       | < 0.001 |     |                |               |       |
| Need for a medical document | 141 | 4.0            | 2.6–6.2       | < 0.001 |     |                |               |       |
| Other or several         | 197 | 2.0            | 1.4–2.9       | < 0.001 |     |                |               |       |
| Data missing/NA          | 2   |                |               |         |     |                |               |       |

Waiting time more than 7 days (A) or more than 2 days (B) as a dependent variable
CI confidence interval, NA non-applicable
Italic values indicate significance of p value (p < 0.05)

* Having a long-standing disease or condition such as diabetes, high blood pressure, etc
health centres in year 2013 [27]. Furthermore, the results regarding waiting time lengths in this study are in line with the nationally registered information [17]. We therefore regard that the sample represents the overall situation in Finland fairly well. In addition, the questionnaires were completed thoroughly and there were few missing responses, suggesting good quality data.

According to the design of the QUALICOPC study framework, the participating patients where those who had eventually obtained an GP appointment. Thus, with this kind of setting, the whole complexity of access to care could not be reached. However, with multivariable and multi-level analyses we were able to take several patient and organisational features into consideration, which is a strength of this study.

Conclusions
In the present study, older age was associated with longer waiting times for GP appointments in Finnish health care centres. The results suggest that somehow our health care system favours younger and working patients. Improving access to care, especially in terms of equality, has to be one of the main goals in the future health care reforms.

Limitations
- The study sample was not a random sample of Finnish population or patients but it was, according the international QUALICOPC framework, based on the patients of GPs who voluntarily participated in this study.
- Due to the completing data collection methods needed, the geographical representativeness may have suffered with emphasis placed on the situation in western Finland.
- The waiting time and reason for contact were based on patient’s own reporting, not an objective evaluation or measurement.
- The opinion about the waiting times were not included in the QUALICOPC questionnaire, so that aspect could not be taken into account in this study.

Additional files

Additional file 1. The description of the participants. This file contains a table considering the background factors of the current sample of patients.

Additional file 2. Results of bivariate analyses. This file contains a table considering bivariate analyses. In the analyses, we have used waiting time more than 7 days or more than 2 days as a dependent variable.
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