Respiratory tract infections in Norwegian primary care 2006–2015: a registry-based study

Leo Larsen, Knut-Arne Wensaas, Knut Erik Emberland, and Guri Rortveit

OBJECTIVE: Examine characteristics and time trends of respiratory tract infection (RTI) consultations in Norwegian primary care and compare consultations in daytime general practice and out-of-hours (OOH) services.

DESIGN: Registry-based study using reimbursement claims data.

SETTING: All in-person primary care consultations during 2006–2015.

PATIENTS: All patients visiting primary care during the study period.

MAIN OUTCOME MEASURES: The main outcome variable was RTI consultations. Differences regarding service type (general practice or OOH services) and changes over time were investigated. We report associations with patient age and sex, season, point-of-care C-reactive protein (CRP) test use, and sickness certificate issuing.

RESULTS: RTI consultations (n = 16,304,777) represented 11.6% of all consultations (N = 140,199,637) in primary care over the ten-year period. The annual number of RTI consultations per 1000 inhabitants decreased from 335 to 314, while the number of consultations for any reason increased. Of RTI consultations, 83.2% occurred in general practice. OOH services had a higher proportion of RTI consultations (21.4%) compared with general practice (10.6%). Young children (0–4 years) represented 18.9% of all patients in RTI consultations. CRP testing was used in 56.2% of RTI consultations, and use increased over time. Sickness certificates were issued in 31.9% of RTI consultations with patients of working age (20–67 years).

CONCLUSION: Most RTI consultations occurred in general practice, although the proportion was higher in OOH services. Laboratory testing and/or issuing of sickness certificates were part of most consultations. This could be an important reason for seeking health care.

KEY POINTS

- Patients with a respiratory tract infection (RTI) are mostly managed in primary care, where they represent much of the workload.
- Most consultations for RTIs took place in daytime general practice, but out-of-hours services had a higher proportion of RTI consultations.
- RTIs were the dominating reason for encounter among young children both in out-of-hours services and daytime general practice.
- CRP tests were used in over half of RTI consultations, and their use expanded over time.

Introduction

Respiratory tract infections (RTIs) affect a great number of patients every year. RTIs account for a large proportion of short-term absence from work and has a significant impact on sickness related societal costs [1]. In all Nordic countries, RTIs have historically been reported as one of the most common reason for consultations in primary care [2,3]. Also, in the Netherlands, a country with a similar health care system to Norway, a study from 2017 reported acute upper RTIs to be the most common reason for children to visit primary care [4]. A recent study of visits due to infections in Swedish primary care found that RTIs were the most common reason during the study period 2006–2014 [5].

Most patients seeking health care for acute RTIs are treated in primary care without further referral. Norway has a universal health care system, and general practitioners (GPs) act as gatekeepers to
secondary care. Outside regular office hours emergency medical inquiries are managed by the out-of-hours (OOH) services, mainly staffed by GPs on duty. The impact of the differences between daytime general practice and OOH services on the management of RTIs has not been thoroughly investigated.

Workload is increasing in general practice, and both increase in consultation rates and time constraint during the consultations are risk factors for unnecessary antimicrobial prescription [6,7]. In Norway, more than 80% of antimicrobials are prescribed in primary care, with RTIs as the main reason for prescription [8]. Documenting the incidence of RTIs in primary care in Norway will provide a necessary overview for planning and improving quality of health services, as well as addressing inappropriate use of antibiotics.

With these factors in mind, studies that chart the use of primary health care for RTIs are of importance. The aims of this study were to determine characteristics and time trends of consultations for RTIs in Norwegian primary care, and to compare RTI consultations in general practice and OOH services.

Methods
All citizens in Norway are entitled to a GP through a registered list system, and 99.8% of the population is registered to this service [9].

The municipalities are responsible for primary health care services, which also includes OOH services. The OOH services are normally provided by municipal emergency rooms staffed by local GPs in rotation.

Study design
We obtained reimbursement claims data from the National registry for control and reimbursements of health care interventions in primary care (KUHR). The current study uses data from all consultations by encounter in the period 2006–2015, and variables in the data set include diagnostic codes according to the International Classification of Primary Care version 2 (ICPC-2), age and sex of patients, quarter and year of consultation, as well as codes for the reimbursed procedures C-reactive protein (CRP) point-of-care tests and issuing of sickness certificates.

Outcome
The main outcome in this study was face-to-face consultations with RTI diagnoses. Included ICPC-2 codes were chosen based on previous literature in the field and clinical experience of the research group [10–12]. We based our definition of RTIs on the one used by Statistics Norway [13] but altered the inclusion slightly by adding codes for acute otitis externa and abnormal sputum/phlegm. We defined ‘RTI consultation’ as a consultation with one or more of the following codes (grouped by anatomical region): Ears (H70, H71, H72, H74), sinuses (R09, R75), throat (R21, R72, R76), upper respiratory tract (R05, R71, R74, R77, R80, R83), lower respiratory tract (R25, R78, R81, R82).

Differentiating consultations in general practice from OOH services was done based on predefined categories in the registry. We categorized age into 10-year groups, except for the youngest (0–4 years) and oldest (≥85 years). We defined the first (January–March) and fourth quarter (October–December) of the year as the winter season, and the second (April–June) and third (July–September) quarters as the summer season. Only patients aged 20–67 years were included in the analyses of sickness certificates.

Analysis
Data analyses were conducted in Stata/SE 16.0 for Windows 10 and Microsoft Office 365 Excel Version 2001. Descriptive analyses included frequency distributions and contingency tables analyses. We investigated possible associations between RTI consultations and patient age, sex, quarter and year of consultation, CRP test use, and issuing of sickness certificates, respectively, by using contingency tables analysis. Missing values were omitted from analyses by listwise deletion. Data presented as annual numbers of consultations per 1000 inhabitants were based on the Norwegian population as of January 1 each year (available from Statistics Norway’s online Statbank) [14].

The study was approved by the Regional Committee for Medical and Health Research Ethics, approval ID 2018/1541.

Results
Study population and administrative characteristics
During the ten-year study period, there were a total of 140,199,637 consultations in Norwegian primary care, of which 16,304,777 (11.6%) were for RTIs (Table 1). The number of RTI consultations per 1000 inhabitants decreased from 335 in 2006 to 314 in 2015, whereas consultations for any reason increased from 2650 to 2940 per 1000 inhabitants (Table 2). Correspondingly,
the proportion of consultations for RTIs decreased from 12.6% to 10.7%.

The vast majority of consultations took place in general practice compared to OOH services: 90.9% of consultations for any reason and 83.2% for RTIs (Table 1). In general practice, 277 of 2,603 consultations per 1000 inhabitants (10.6%) were for RTIs. In OOH services, 56 of 262 consultations per 1000 inhabitants (21.4%) were for RTIs (Table 2).

More than one RTI diagnosis code was registered in 464/169 (2.8%) of the RTI consultations. The most frequent RTI diagnosis code was ‘R74 acute upper respiratory infection’, accounting for 27% of consultations for RTIs. There were no major differences between the sexes in the distribution of the RTI diagnoses (data not shown).

### Seasonal variation

In the ten-year period, 61% of all RTI consultations took place during the winter months, compared to 52% of consultations for any reason. This trend of seasonal variation was observed every year, but the absolute number of RTI consultations changed more between winter seasons than it did between summers (Figure 1). The difference between the number of RTI consultation in the winter and summer seasons was greatest for patients aged 0–14, where 67% of all RTI consultations took place in the winter season. For
patients aged 15–24, there was almost no seasonal difference for RTI consultations (53% in winter).

Associations with patient sex and age

There was an overall majority of female patients in consultations both for any reason and for RTIs (Table 1), and this difference was larger in general practice than in OOH services. In the lowest age group (0–4 years), there was a majority of male patients in consultations for any reason (54.2%) and for RTIs (54.8%). In the age group 5–14, there was essentially no difference between sexes (data not shown). For all other age groups, there was a majority of female patients in consultations for any reason (59.2%) and for RTIs (60.0%).

Age was strongly associated with the number of RTI consultations (Table 1). In the lowest age group, RTIs accounted for 41.3% of all consultations, with little difference between general practice (42.7%) and OOH services (40.9%). This proportion dropped consistently with age to 4.3% of RTI consultations in the highest age group, albeit with greater differences between general practice (3.8%) and OOH services (10.5%) in this age group. The lowest age group including only five birth cohorts (0–4 years) also had the highest total number of RTI consultations, followed by patients aged 35–44 (Table 1).

Point-of-care CRP test use

CRP tests were used in 56.2% of the RTI consultations and in 8.9% of the non-RTI consultations, with no major seasonal variation (data not shown). From 2006 to 2015, the proportion of RTI consultations where a CRP test was used increased from 50.7% to 60.4% in general practice, and from 50.9% to 69.7% in OOH services. For consultations for other reasons, CRP test use increased only from 8.1% to 9.5% in general practice, while it increased from 18.2% to 27.6% in OOH services (Figure 2).

The use of CRP tests for RTIs did not differ between sexes. In both OOH services and in general practice, the use of CRP tests increased with increasing patient age over 45 years, whereas for younger patients there was little difference between age groups (data not shown).

Sickness certificate issuing

A sickness certificate was issued in 31.9% of the RTI consultations in the age group 20–67 years, with the proportion in general practice (34.2%) being roughly twice that of OOH services (17.4%). In daytime general practice, the proportion of consultations with sickness certificates issued did not change much over the ten-year period (34.2% to 34.9% for RTI, and 23.6% to 23.3% for non-RTI consultations) (Figure 3(A)). In contrast, the proportion of OOH consultations with sickness certificates decreased gradually, by 4.1 percentage points, in both RTI (18.8% to 14.7%) and non-RTI (9.7% to 5.6%) consultations (Figure 3(B)). The proportion of RTI consultations with a sickness certificate issued was highest among young patients. The age group 25–34 years was the one with the highest proportion of RTI consultations with sickness certificates issued in general practice (40.6%), and patients aged 20–24 years had the highest proportion in OOH services (21.9%). Older patient groups had subsequently lower proportions of RTI consultations with
sickness certificates, with the lowest among patients aged 65–67 years (10.0% in general practice and 3.9% in OOH services).

Discussion

Summary

Most consultations for RTIs took place in daytime general practice in the study period, although the proportion of RTI consultations among all consultations in OOH services was higher. RTIs were the dominating reason for encounter among young children. The number of RTI consultations was stable over the study period, while the number of consultations for other reasons increased. CRP testing was used in more than half of RTI consultations, and the use increased both in daytime general practice and in OOH services during the study period.

Strengths and limitations

To our knowledge, this is the first study of RTI consultations in Norwegian primary care with complete national data over a full 10-year period. The inclusion of all consultations in Norwegian primary care in the study period is a major strength of this study. Consequently, the external validity is high because the sample population is equal to the target population. An updated data set with more recent data would have further increased the value of this study but were not available as access to registry data in Norway requires extensive and resource-demanding procedures.

Diagnostic codes on reimbursement claims are reasonably accurate in this setting, according to studies from Norway and other countries [15–17]. Home visits and telephone consultations were not included in the
data material, implying that the current study may not give the full picture of the burden of RTIs in Norwegian primary care. However, we do not expect inclusion of telephone consultations and home visits to dramatically change the overall findings, as most RTIs traditionally have been managed by regular consultations by encounter. Also, diagnoses from other than face-to-face consultations are shown to be less accurate [17].

Drop-in GP services outside the national health system were not largely established in Norway during the study period, and as such are not expected to significantly impact the findings in the study.

The entity of this study was consultations for RTIs, rather than infection episodes. This approach provides insight about the impact on health care services but is less accurate for collecting information on the incidence or prevalence of RTIs in primary care, since patients may consult several times for the same infection. Compared to a study of individual infection episodes, issuing of sickness certificates may appear underestimated. Also, rates of CRP testing may appear differently when investigating episodes rather than stand-alone consultations.

It is important to note that the findings in our study is inextricably linked to the organization of the Norwegian health care system, and one should take care before extrapolating results from this study to countries with differing organization of health care. However, we believe that the main features are generalizable to other high-income countries with a strong primary care system.

Comparison with previous literature

Our findings that RTIs are a common reason for visiting primary care, as well as acute upper RTI being the most common RTI diagnosis, is in line with previous studies from other countries [3,18,19]. A systematic review from 2018 concluded that, globally, RTIs are the most common reason for seeking primary care [18].

Compared to the study from Swedish primary care [5], we found slightly higher numbers of consultations for RTIs per 1000 inhabitants in Norway. This may not necessarily reflect real differences in RTI incidence, but rather differences in study designs and methods, health care seeking behavior and/or organization of health care services, between the two countries.

The annual number of RTI consultations did not change much over time, despite the 11.3% increase in the population during the study period. We cannot say whether this reflects a relative decrease in RTIs in the community or changes in health care seeking behavior. The annual number of consultations for any reason increased by 24% over the period, which indicates an increased use of primary care services for other reasons.

As expected, a higher number of RTI consultations took place during the winter seasons compared to the summer. The 2009 H1N1 influenza pandemic was included in the study, and we found that during the whole study period, the winter of 2009/2010 had the second lowest number of consultations for RTIs (Figure 1). A previous study found that the number of diagnoses for influenza-like-illness in Norway increased 3.3-fold for the 2009/2010 winter season compared to the previous winter [20]. A possible explanation is that the increased measures to limit the spread of infection had an impact on the incidence of all infections, or on health care seeking behavior for self-limiting infections. Another explanation could be that an increased awareness of the pandemic by patients and physicians shifted diagnostic focus from RTIs generally to influenza specifically. This finding should be kept in mind when trying to evaluate the workload for health care services during epidemics.

The season with the highest number of RTI consultations was the winter 2011/2012. This coincides with a large epidemic of Mycoplasma pneumoniae [21]. We did not perform any diagnosis-level analyses for this season but find it likely that the epidemic contributed to the high prevalence of RTI diagnoses.

The youngest patients dominate RTI consultations in both general practice and OOH services. This finding is in line with previous literature [4]. Furthermore, young adults also had high numbers of consultations for RTIs. One explanation for this might be that parents are infected by their children.

The proportion of RTI consultations in OOH services was higher than in general practice for all age groups, and especially so for the oldest. A plausible explanation is that RTIs when affecting the older may be more acute and severe, and therefore more often in need of emergency medical aid.

Antibiotic usage is reported to have risen from 2005 to 2012 and has fallen since [8], in contrast with stable numbers of annual RTI consultations.

CRP point-of-care tests are readily available in Norwegian primary care, and during the study period, their use increased both in daytime general practice and in OOH services, to 60 and 70% of RTI consultations, respectively. The observed increase can hardly be explained by a corresponding increase in more
severe RTIs. Evidence shows that CRP testing reduce antibiotic prescribing for patients with acute RTIs and acute exacerbations of chronic obstructive pulmonary disease in primary care [22,23]. However, there is a concern that CRP testing might also have negative effects, for instance on costs of management or re-consultation, but there is limited measurement of these outcomes [22]. A study from OOH services in Norway where children with RTIs were randomized to either mandatory CRP testing or testing at the discretion of the physician found no effect on antibiotic prescription or hospital referrals [24]. There is a risk that a too liberal use of CRP testing will reduce self-care and increase health care seeking, and secondarily lead to increased prescription of antibiotics. In a study on the consequences of a change in school absence policy in Norway in 2016 the number of consultations among 16- to 18-year-olds increased by 30%, and the use of antibiotics in this group increased by 26%. This could not be explained by more serious infections, as there was no such increase among 15-year-olds, who were not affected by the change in policy [7].

Issuing of sickness certificates decreased in OOH services over the study period. There was a notable drop in consultations with sickness certificates between 2009 and 2010 for RTI consultations, less so for non-RTIs. Although interesting, we do not have an explanation for this finding. Sickness certificates being issued in higher proportions for younger patients suggests different reasons for visiting the health care services between age groups. A hypothesis that may need further investigation is that younger patients visit health care services for sickness certificates and older patients visit for treatment. The observation that sickness certificates were issued in RTI consultations twice as often in daytime general practice than in the OOH services is in line with the GPs’ responsibility for follow-up of patients.

Implications

Our study provides important background information about RTIs in primary care between 2006–2015. The study may serve as a basis of comparison regarding RTI consultations in primary care services in Norway and other countries with a comparable primary care system.

Conclusion

We found large differences between general practice and OOH services with regards to RTI consultations. We also discovered clear time trends in CRP test use and sickness certificate issuing. While RTI consultations seemed to vary greatly with age group, we observed no major sex differences.

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Disclosure statement

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