A systematic review of monitoring and evaluation indicators for sexual and reproductive health in humanitarian settings

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Abstract

Objective: To conduct a comprehensive mapping of published indicators for monitoring and evaluation (M&E) of sexual and reproductive health (SRH) services and outcomes in humanitarian settings.

Methods: A systematic search of the peer-reviewed and grey literature published between January 2008 and May 2018 was conducted to identify all references describing indicator sets for M&E of SRH services and outcomes in humanitarian settings. The databases MEDLINE, Web of Science, and Global Health, as well as 85 websites of relevant organizations involved in humanitarian response were searched. Characteristics of identified indicator sets and data from individual indicators was extracted.

Findings: Of 3278 records identified, 20 met the review’s inclusion criteria and 9 existing indicator sets were identified. A total of 179 relevant indicators were included in the mapping, and removal of duplicates yielded 132 unique indicators. Twenty-seven percent fell within the maternal health domain, followed by the HIV/AIDS domain (26%) and the gender-based violence domain (23%). The distribution of indicators by type (process/output, outcome, impact) was balanced overall but varied substantially across domains. The most commonly used data collection platforms were facility-based systems or population-based surveys. Domains covered and indicator definitions were inconsistent across indicator sets.

Conclusion: Results demonstrate the need to standardize data collection efforts for M&E of SRH services and outcomes in humanitarian settings and to critically appraise the extent to which different domains should be covered. A core list of indicators is essential for assessing response status over time as well as across countries.

Keywords: Sexual and reproductive health, Monitoring and evaluation, Humanitarian response, Conflict-affected settings

Background

In line with target 3.7 of the Sustainable Development Goals (SDGs), access to sexual and reproductive health (SRH) services, including maternal health services, is crucial to ensure health and well-being of all people at all ages, and is a human right [1]. Yet ensuring access to SRH services is particularly challenging in humanitarian settings, given the collapse of health systems, limited quality of care and availability of human resources, as well as the increased vulnerabilities associated with conflict and displacement.

According to the Inter-agency Field Manual for Reproductive Health in Crisis, a humanitarian setting is “... one in which an event or series of events has resulted in a critical threat to the health, safety, security or well-being of a community or other large group of people. The coping capacity of the affected community is overwhelmed and external assistance is required. This can be the result of events such as...”
armed conflicts, natural disasters, epidemics or famine, and often involves population displacement [2]."

The Inter-Agency Working Group (IAWG) for reproductive health in crises provides guidance on six main objectives around the minimum initial service package (MISP) for reproductive health in crisis [2]. The MISP is a set of priority activities intended to be implemented immediately at the onset of crisis. The MISP also forms part of the Sphere Project’s minimum standards for humanitarian assistance [3]. Despite these established international standards for basic service provision in humanitarian settings, there remains no consensus around monitoring and evaluation (M&E) frameworks or sets of indicators to assess adequacy of SRH service provision in humanitarian settings as well their respective impacts on associated morbidity and mortality. Moreover, as time passes after the initial onset of an emergency and the setting passes into extended (or protracted) stages of crisis, service provision should move towards more comprehensive coverage of SRH needs [2]. Although M&E indicators and standards play an important role in guiding the transition to more comprehensive service provision, there are currently no widespread standards regarding core indicators that should be collected in extended stages in emergency settings versus those for acute stages.

Valid, timely, and reliable monitoring and evaluation data is essential for guiding effective humanitarian response as well as ensuring the accountability of all actors involved. Yet, often even the minimal needed data is unavailable [4]. Improving data availability and quality in humanitarian settings will require the commitment and willingness of the humanitarian actors across diverse agencies and organizations to invest in the time, effort and platforms to allow for the needed data to be collected. It will also require an openness for greater consistency in data collection, analysis, and use [4], in order to ensure comparability across settings and to demonstrate performance expectations for implementing organizations [5].

Given the need for increased focus on and consistency in the M&E of SRH services in humanitarian settings, the World Health Organization’s (WHO) Department of Reproductive Health and Research, in collaboration with the Department of Maternal, Child and Adolescent Health as well as numerous partner organizations and agencies, has committed to guide a collaborative and consultative review process. Ultimately, the goal is to propose a standardized set of core indicators for M&E of SRH services and outcomes in acute and extended humanitarian settings, and to provide guidance on their use. Initiated in April 2018 and expected to conclude in 2020, the review process consists of identifying current M&E indicators and mechanisms for SRH in humanitarian settings and convening in-depth stakeholder consultations to: assess their adequacy; standardize definitions and data collection procedures; and select and prioritize indicators for inclusion in a set of recommended indicators.

The process began with a systematic literature review conducted to identify current M&E indicators. An initial technical consultation which convened a wide variety of experts and other stakeholders was then held in December of 2018. The final step in the review process will involve field testing of standardized indicators and accompanying implementation recommendations in a variety of settings impacted by differing types and stages of humanitarian crises (April 2019–June 2020). Field testing will assess feasibility and allow for finalization of the core indicator sets across the different SRH domains, including establishing subsets specific to acute and extended stages of emergency.

Main text
This paper seeks to describe the systematic literature review, which began this multi-year process and is intended to improve quality and consistency in the M&E of SRH services in humanitarian settings. This literature review served as the first step in the broader process and was conducted to describe and assess existing indicators published in the peer-reviewed and grey literature for SRH services and outcomes in humanitarian settings. Thus, it aimed to achieve the following objectives:

1. Identify existing indicator sets described within the peer-reviewed and grey literature, which are intended for the monitoring and evaluation of SRH services and outcomes in humanitarian settings.
2. Examine all relevant individual indicators within each set in order to assess the relative coverage of different SRH domains and topics, the relative frequency of indicator types (i.e. process, output, outcome, or impact), and to identify commonly occurring indicators.

Methods
This review was conducted in accordance with the preferred reporting items for systematic review and meta-analysis protocols (PRISMA-P) guidance [6].

Eligibility criteria

References published in the peer-reviewed literature, the grey-literature, and on websites were eligible for inclusion if they

- Described indicators for monitoring and/or evaluation of SRH in humanitarian settings
- Addressed multi-domain SRH services and outcomes
were published in English
Were published after January 1st, 2008

References were excluded if any of the following criteria were relevant
• Not specific to humanitarian settings
• Not specific to SRH
• Addressed only a single SRH domain
• Did not describe specific indicators for monitoring or evaluating SRH services
• Described research other than monitoring and/or evaluation (i.e. needs assessments, retrospective analyses of DHS data)
• Described monitoring and/or evaluation of SRH-related interventions and services that were not health system-based (i.e. cash transfer program evaluations)

Humanitarian settings were defined according to the definition noted above from the Inter-agency Field Manual for Reproductive Health in Crisis. For the purposes of this review, SRH domains were defined in line with the MISP objectives from the Inter-Agency Field Manual on Reproductive Health in Humanitarian Settings, i.e.: Adolescent Reproductive Health (ARH), Family Planning (FP), Maternal Health (MH), Comprehensive Abortion Care (CAC), Gender-based Violence (GBV), Sexually Transmitted Infection (STI), and HIV/AIDS (HIV) [2]. The reason for including only references that addressed multiple (two or more) domains was due to the fact that even at the most minimal (such as the service package described in the MISP) SRH service provision in humanitarian settings must cover multiple domains. This inclusion criteria ensured that indicator sets identified in the review were those intended for assessing multi-domain SRH service packages, as opposed to siloed programs focused on a single domain. Date criteria were applied to ensure that materials retrieved reflected up-to-date practices and perspectives on monitoring and evaluation as well as of SRH.

Information sources
Databases searched for peer-reviewed literature included: MEDLINE/PubMed, Web of Science, and Global Health. To identify grey-literature and online resources, a manual search was conducted of the websites of organizations that work extensively in humanitarian settings and/or do extensive work in the area of SRH.

Search strategy
For the database search, search terms were selected by identifying relevant medical subject headings (MeSH) and keyword terms for the following concepts: sexual, reproductive, and maternal health; humanitarian settings; and M&E. The initial search was constructed in PubMed using “OR” to link terms for the same concept, and the term “AND” to link the groups of terms for different concepts. This was then translated into the correct syntax for the other two databases. Filters were applied to all searches to retrieve articles published in English since January 1st, 2008. The full search syntax for each database is available in the Additional file 1.

For the online search, an initial list of 60 organizations was compiled based on a list of participating agencies within the WHO Global Health Cluster. As potentially relevant web content and documents were identified while searching the websites of these organizations, the names of additional organizations mentioned (for example, collaborating partners on an initiative, or co-authors on a document) were recorded. The websites of these additional organizations were then searched as well. In total, 85 websites were searched (see Additional file 1 for complete list).

Data management and selection process
Title, abstracts and other reference information for hits identified via the database search were downloaded to EndNote, and then exported in spreadsheet format. During the online search, all potentially relevant references were either downloaded as PDFs or saved as screenshots, and the bibliographic information for each (title, date, author, etc.) was entered into a spreadsheet. Two reviewers then independently screened the titles and abstracts of all peer-reviewed references and screened online references. Discrepancies in decisions about whether to include or exclude a particular reference were resolved through discussion. Next, the full-text of all references included during the initial round of screening were retrieved and reviewed. During this round of screening, reasons for exclusion were recorded and the list of references to include in the review was finalized.

Data extraction & synthesis
First, metadata for indicator sets described was extracted from all references selected for inclusion during screening. This included: citation and name of indicator set, intended setting and stage of emergency, SRH domains examined, data sources used for indicators, and supporting resources available. Data for individual indicators were then extracted only for indicators that met the following criteria: 1) were specific to the health sector, 2) fell into one of the six SRH domains addressed by MISP objectives, and 3) could be defined in terms of specific, objective, and comparable numerators and denominators. These criteria were applied because the goal of this review was to identify indicators that would be comparable over time, across settings, and
across emergency types. Finally, detailed information was extracted for each relevant indicator within the indicator sets identified. This included: source, domain, topic, name of indicator, definition, data source, and data collection method. Additionally, indicators were compared to those included in the monitoring and evaluation frameworks for the SDGs, the Global Strategy (GS) for Women’s Children’s and Adolescents’ Health, and WHO’s 100 Core Health Indicators [7–9]. Finally, indicators were classified by type (process/output, outcome, and impact), in line with the WHO Health Emergencies Program (work stream 4 on standardized indicator sets for acute and protracted event monitoring).

**Results**

**Search results**

As shown in Fig. 1, 3,470 records were retrieved from the database search, which resulted in 3155 unique hits after duplicates were removed. An additional 123 potentially relevant records were identified through online searching, yielding a total of 3278 records for screening. Of these, 3237 were excluded during the initial round of screening, and another 21 were excluded during full text screening. In total, 20 references were included in the analysis [3, 10–28]. From these 20 references, 9 existing indicator sets were identified. Finally, 179 relevant indicators from the indicator sets identified were included in the mapping. Removal of duplicates yielded 132 unique indicators.

Table 1 describes the 9 indicators sets that were identified from references included in the review (details for each reference are available in the Additional file 1). Table 2 provides the full list of unique indicators identified, organized by domain.

**Coverage of SRH domains and topics within domains**

As shown in Table 1, all indicator sets included indicators on MH, and all but one included indicators on GBV. Domains with the least coverage were those reporting on ARH and CAC. When looking at individual indicators, a similar trend emerged. The majority (27%) of the 132 unique indicators identified fell within the MH domain, followed by the HIV domain (26%) and the GBV domain (23%). Domains with the least coverage were ARH (3%) and CAC (3%).

For all domains other than ARH and CAC, indicators were also broken down by topic. Distributions by topic are shown in Fig. 2. Topics with the greatest coverage overall were prevention of mother-to-child transmission (PMTCT) \((n = 16)\) within the HIV domain, and occurrence of violence \((n = 11)\) within the GBV domain. Within other domains topics with the most coverage were STI service availability and STI incidence and prevalence (both \(n = 4\)), MH emergency care \((n = 5)\), and use of contraception \((n = 6)\).

The domain with the greatest breadth (number of different topics) was MH which had indicators covering 11 different topics. The number of indicators per topic was low, however, with topics covered by between 2 and 5 indicators. In contrast, the domains of GBV and HIV each included fewer topics (8 and 7, respectively) but had more indicators clustered within specific topics (occurrence of violence and PMTCT). The STI and FP domains had the fewest topics—3 and 4 respectively.

**Indicator types**

Overall the distribution of indicators by type (i.e. process/output, outcome, or impact) was fairly balanced, with the majority classified as outcome (41%), followed by impact (30%), and then by process/output (30%). When disaggregated by domain, as shown in Fig. 3, distributions of indicators by type varied substantially across domains. The greatest number of Impact indicators were in the GBV domain \((n = 16)\), followed by the MH domain \((n = 12)\). Numbers of outcome indicators were greatest in the GBV domain \((n = 20)\) and in the MH domain \((n = 15)\). These two domains also included the greatest number of process/output indicators \((n = 11)\) and \(n = 9\), respectively.

**Intended context for use**

Of the 9 indicator sets identified, 6 were intended for use in all humanitarian settings, 1 was designed specifically for conflict-affected settings, 1 was designed for post-disaster settings in the United States, and 1 was intended for use with displaced populations in both camp and urban settings, with separate versions available for the two settings. Regarding stage of emergency, 6 indicator sets were intended for use during both acute and extended stages, 2 were intended specifically for the acute stage, and 1 was intended for extended or protracted stages. Interestingly, of the 6 indicator sets that indicated that they were appropriate for both acute and extended emergency stages, none specified which of the indicators included were appropriate during which stages.

**Data sources used**

The majority of indicators \((n = 65)\) used data only from facilities, meaning data obtained directly from facility records, entered into reporting systems by facility staff, or collected during facility assessments. Fifty indicators used data only from the affected population, obtained via population-based surveys. Five indicators could be calculated using data from either facilities or affected populations, depending on which definition was used for the indicator. For example, ‘complete antenatal care (ANC) coverage’ could be
obtained using facility data when defined as, “percentage of total number of live births in which the mother made at least four ANC visits during the antenatal period at the time of delivery at facility,” but would require data from a population-based survey to calculate when defined as, “percentage of all women whose most recent pregnancy ended in a live birth or stillbirth in the last two years who received at least three ANC care visits by a trained provider.”

Aside from the indicators drawing on facility or population data, three indicators used data from program records. This includes, for example, the indicator on clean delivery kit coverage—this is intended to be calculated using data from the program distributing the kits on the total number distributed. Two indicators used data obtained directly from service providers regarding their knowledge and training. For seven indicators, it was unclear what data source should be used, and the set they were included in did not specify.

**Frequently occurring indicators & overlap with priority indicators**

As shown in Tables 2 and 3, a total of 33 indicators appear in multiple sets. Of these, however, only 20 have definitions which are consistent across sets. As shown in Tables 2 and 4, 28 indicators overlapped with those included in the monitoring frameworks for the SDGs or the Global Strategy (GS), or in the WHO’s 100 Core Health Indicators (Core WHO). Less than half (only 11)
| Source, Year | Title | Intended Setting | Intended Stage of Emergency | Number Indicators Included in Mapping by SRMH Domain | Data Sources Used for Indicators | Resources Available |
|--------------|-------|-----------------|-----------------------------|------------------------------------------------------|-------------------------------|---------------------|
| IAWG, 2010  | MISP Indicators | All humanitarian settings | Acute | 0 0 2 3 1 0 ✓✓ | ✓✓ | Some data collection guidance provided in IAFM manual |
| IAWG, 2010  | Comprehensive Reproductive Health Service Indicators | All humanitarian settings | Extended | 4 4 4 6 14 4 ✓ ✓ ✓ ✓ | ✓✓ | Some data collection guidance provided in IAFM manual |
| CDC, 2013   | Indicators for Pregnant and Postpartum Women after Disaster | Post-disaster settings in the United States | Acute | 0 0 3 6 0 5 1 ✓ | ✓✓ | Extensive data collection guidance and data collection instruments available upon request |
|             | Health Information System Standards and Indicators | Camp and urban settings | Both | 1 0 2 4 22 19 4 ✓ | ✓✓ | Extensive data collection guidance, data collection instruments, and analysis guidance available online via UNHCR’s Twine system |
| CDC, 2007   | Reproductive Health Assessment Toolkit for Conflict-Affected Women Key Indicator List | Conflict-affected settings | Both | 0 0 6 13 7 8 3 ✓ | ✓✓ | Extensive data collection guidance, data collection instruments, and analysis guidance available online in Toolkit |
| Sphere Project, 2011 | Sphere Standards Indicators | All humanitarian settings | Both | 0 0 0 1 4 4 1 ✓ | ✓✓ | Some guidance on data collection provided in Sphere Handbook |
|             | Response Monitoring Indicator List for Maternal, Newborn and Child Health and Nutrition in Emergencies | All humanitarian settings | Both | 0 0 0 2 3 0 ✓ ✓ ✓ ✓ | ✓✓ | Some guidance on data collection provided in Guide to Maternal, Newborn and Child Health and Nutrition in Emergencies |
| OCHA Indicators Registry | All humanitarian settings | Both | 0 0 10 0 4 0 ✓ ✓ ✓ ✓ | ✓✓ | Guidance on data collection and suggested tools provided for some indicators but not others on registry website |
| IAWG, 2010  | MISP Process Evaluation | All | Both | – – – – – – – ✓ ✓ ✓ | ✓✓ | Extensive data collection guidance |
| Source, Year | Title | Intended Setting | Intended Stage of Emergency | Number Indicators Included in Mapping by SRMH Domain | Data Sources Used for Indicators | Resources Available |
|--------------|-------|------------------|-----------------------------|------------------------------------------------------|----------------------------------|---------------------|
| 2017 [16]    | Indicators<sup>b</sup> | humanitarian settings | data collection instruments, and analysis guidance available online in Toolkit<sup>i</sup> | data collection instruments, and analysis guidance available online in Toolkit<sup>i</sup> | data collection instruments, and analysis guidance available online in Toolkit<sup>i</sup> | data collection instruments, and analysis guidance available online in Toolkit<sup>i</sup> |

<sup>a</sup>Where health facilities are managed by UNHCR implementing partners—two different versions available.

<sup>b</sup>Not included in mapping as these indicators are intended for assessing MISP implementation, rather than monitoring SRMH services over time and across settings; however, this indicator set covers all domains.

<sup>c</sup>This indicator set is part of the Reproductive Health Assessment after Disasters (RHAD) toolkit which is being updated and is projected to be available in 2020; data collection tools are currently available upon request from the CDC’s Emergency Preparedness and Response Team in the Division of Reproductive Health.

<sup>d</sup>Available at: http://twine.unhcr.org/app/

<sup>e</sup>Available at: https://www.cdc.gov/reproductivehealth/global/tools/crisis_situations.htm

<sup>f</sup>Service Availability and Readiness Assessment: available at http://www.who.int/healthinfo/systems/sara_introduction/en/

<sup>g</sup>Health Resources Availability Monitoring System: available at http://www.who.int/hac/herams/en/

<sup>h</sup>Available at: http://iawg.net/resource/misp-process-evaluation-tools-2017/
| Domain | Indicator (Sets it Appears In) | Definition (Sets) | Type | Data Source | Overlap with Priority Indicators |
|--------|--------------------------------|-------------------|------|-------------|---------------------------------|
| ARH    | Condom use among young people (b) | Percentage of sexually active young people who reported using a condom at last intercourse | Outcome | ✓ |
| ARH    | Incidence of STDs in young people (b) | Number of reported cases of STDs among young people by the specified time period per 1000 young people | Impact | ✓ |
| ARH    | Proportion of births among those under 18 years (b) | Percentage of all live births which were deliveries among women under 18 years of age | Impact | ✓ ✓ ✓ |
| ARH    | Proportion of STIs among those under 18 years (b, d) | Percentage of total number of STIs diagnosed which were diagnosed among those under 18 years of age | Impact | ✓ |
| CAC    | Abortion services performed with appropriate technology (b) | Percentage of abortion services performed in a given period which are performed with appropriate technology (vacuum aspiration or medical methods) | Output | ✓ |
| CAC    | Awareness of legal indications for termination of pregnancy (b) | Percentage of providers involved in abortion services who are aware of the legal indications for termination of pregnancy | Output | ✓ |
| CAC    | Coverage of induced abortion (b) | Percentage of all women receiving abortion services in a given facility during a given period who receive induced procedures | Outcome | ✓ |
| CAC    | Coverage of post-abortion contraception (b) | Percentage of all women receiving abortion services in a given facility during a given period who receive modern contraceptive methods before leaving the facility | Outcome | ✓ |
| FP     | Barriers to family planning (e) | Percentage of women not currently using a family planning method who report at least one barrier to family planning (except for fertility-related reasons) | Output | ✓ |
| FP     | Difficulty accessing contraception after the disaster (c) | Proportion of PP women who have had difficulty accessing their contraceptive method since the disaster | Output | ✓ |
| FP     | Community knowledge concerning family planning (b) | Percentage of all sexually active persons targeted for family planning messages who are able to cite major messages about family planning | Output | ✓ |
| Domain | Indicator (Sets it appears in) | Definition (Sets) | Type | Data Source | Overlap with Priority Indicators |
|--------|-------------------------------|-----------------|------|-------------|---------------------------------|
| FP     | Ever heard of modern family planning methods (e) | Percentage of women of reproductive age who have ever heard of at least one modern family planning method | Output | ✓ |
| FP     | Contraceptive supply (b) | Percentage of service delivery points which maintain a minimum of 3 months’ supply of combined oral contraceptive pills, progestin-only pills, and injectables | Process | ✓ |
| FP     | Couple years protection (d) | Duration of contraceptive protection provided by all contraceptives sold or distributed free of charge to clients per 1-year period | Output | ✓ |
| FP     | Coverage of FP counselling (b) | Percentage of clients attending FP services who are offered FP counselling in addition to receiving a method of contraception | Output | ✓ |
| FP     | Unmet need for family planning (e) | Percentage of all women of reproductive age who are currently not using a family planning method and are at risk for pregnancy (not using a method, not currently pregnant or postpartum, fecund, sexually active in the last 30 days, and do not want a baby in the immediate future) | Outcome | ✓ |
| FP     | Contraceptive prevalence (b, d, c) | Percentage of women 15–49 years of age who are using (or whose partner is using) a contraceptive method (b, d); Proportion of PP women who are currently practicing family planning with their partner, including natural family planning methods (c) | Outcome | ✓ ✓ ✓ |
| FP     | Modern contraceptive prevalence (e) | Percentage of all women of reproductive age who are using any modern family planning method | Outcome | ✓ ✓ |
| FP     | Use of family planning before disaster (c) | Proportion of PP women who were using a contraceptive method just before the disaster | Outcome | ✓ |
| FP     | Ever used modern family planning methods (e) | Percentage of women of reproductive age who have ever used at least one modern family planning method | Outcome | ✓ |
| FP     | Future intent to use a | Percentage of women not | Impact | ✓ |
| Domain | Indicator (Sets it Appears In) | Definition (Sets) | Type | Data Source | Overlap with Priority Indicators |
|--------|--------------------------------|------------------|------|-------------|-------------------------------|
|        | **method in the next 12 months (e)** | currently using a family planning method who intend to use a family planning method in the next 12 months | Output | ✓ | ✓ |
| GBV    | **Availability of clinical management of rape survivors (a, h, f)** | Percentage of health facilities offering clinical management of rape survivors, including EC, PEP and presumptive STI treatment (a,h); Number of functional health facilities with clinical management of rape survivors in a defined administrative or health area at a certain time point (h); Not specified (f) | Output | ✓ | |
| GBV    | **Percentage of health workers trained on clinical management of rape (h)** | Percentage of all health workers which have been trained on Clinical Management of Rape | Output | ✓ | |
| GBV    | **Proportion of community-based workers trained in psychosocial support for GBV survivors (h)** | Percentage of all community workers that have been trained in GBV psychosocial support | Output | ✓ | |
| GBV    | **Favorable to the continuation of FGC (e)** | Percentage of women who have ever heard of FGC who think the practice should continue | Outcome | ✓ | |
| GBV    | **Future intent of FGC (e)** | Percentage of women who have at least one daughter and have heard of FGC who intend to have youngest daughter’s genitals cut in the future | Outcome | ✓ | |
| GBV    | **Prevalence of female genital cutting (e)** | Percentage of women of reproductive age who have ever had their genitals cut | Outcome | ✓ | ✓ ✓ |
| GBV    | **Prevalence of female genital cutting among youngest daughter that occurred in current setting (e)** | Percentage of women who have at least one daughter and have heard of FGC whose youngest daughter ever had their genitals cut and the cutting was done in their current location | Outcome | ✓ | |
| GBV    | **Number of reported rape cases (a, d)** | Number of rape cases reported to health facilities within a specific time period (time period for reporting to be set locally) (a); Number of rape cases reported per 10,000 population per year (d) | Impact | ✓ | |
| GBV    | **Number of reported sexual violence cases (b, h)** | Number of cases of sexual violence reported to health services per month per 10,000 population | Impact | ✓ | |
### Table 2 Unique indicators identified (n = 132) (Continued)

| Domain          | Indicator (Sets it Appears In) [italics = appears in multiple sets] | Definition (Sets)                                                                 | Type     | Data Source | Overlap with Priority Indicators |
|-----------------|---------------------------------------------------------------------|--------------------------------------------------------------------------------|----------|-------------|----------------------------------|
| GBV             | Communities indicating there is a risk of physical or sexual violence (h)  | Percentage of all communities which indicate that there is a risk of physical or sexual violence | Outcome  | SDG GS Core | ✅                               |
| GBV             | Intimate partner violence (IPV) ever (e)                             | Percentage of ever-partnered women who have ever experienced IPV by a current or previous partner | Impact   | WHO         | ✅                               |
| GBV             | IPV in past year (e)                                                | Percentage of women partnered in the past 12 months who have experienced IPV in the past 12 months | Impact   | ✅          | ✅                               |
| GBV             | Outsider physical violence during conflict (e)                      | Percentage of women of reproductive age who have experienced physical violence by someone outside of their family during the conflict | Impact   | ✅          | ✅                               |
| GBV             | Outsider physical violence post-conflict (e)                        | Percentage of women of reproductive age who have experienced physical violence by someone outside of their family post-conflict | Impact   | ✅          |                                  |
| GBV             | Outsider sexual violence during conflict (e)                        | Percentage of women of reproductive age who have experienced sexual violence by someone outside of their family during the conflict | Impact   | ✅          |                                  |
| GBV             | Outsider sexual violence post-conflict (e)                          | Percentage of women of reproductive age who have experienced sexual violence by someone outside of their family post-conflict | Impact   | ✅          |                                  |
| GBV             | Physical intimate partner violence since disaster (c)              | Percentage of pregnant women reporting physical violence by husband or partner since the disaster | Impact   | ✅          |                                  |
| GBV             | Physical violence by family members in past year (e)               | Percentage of women of reproductive age who have experienced physical violence by family members in the past year | Impact   | ✅          |                                  |
| GBV             | Physical violence by persons other than intimate partners since disaster (c) | Percentage of pregnant women reporting physical violence by person other than husband or partner since the disaster | Impact   | ✅          |                                  |
| GBV             | Sexual violence by anyone, including intimate partners since disaster (c) | Percentage of pregnant women reporting sexual violence by anyone including husband or partner since the disaster | Impact   | ✅          |                                  |
| GBV             | Current needs for services for family                                | Percentage of pregnant women reporting current | Outcome  | ✅          |                                  |
| Domain | Indicator (Sets it Appears In) | Definition (Sets) | Type | Data Source | Overlap with Priority Indicators |
|--------|-------------------------------|------------------|------|-------------|----------------------------------|
| GBV    | Perceived effect of violence on physical or emotional health (c) | Percentage of pregnant women reporting perceived effects of the violence on physical or emotional health | Impact | SDG GS Core WHO | ✓ |
| GBV    | Sought treatment for effects of violence (c) | Percentage of pregnant women who have experienced violence since the disaster and sought treatment from a doctor, counsellor, or any other medical care provider for resulting physical and/or emotional problems | Impact | SDG GS Core WHO | ✓ |
| GBV    | Humanitarian organizations and service providers with codes of conduct for own staff (h) | Percentage of humanitarian organizations and service providers that have in place codes of conduct on prevention of sexual exploitation and abuse by own staff | Output | SDG GS Core WHO | ✓ |
| GBV    | Humanitarian organizations and service providers with community-based feedback and complaint mechanisms (h) | Percentage of humanitarian organizations and service providers that have in place community-based feedback and complaint mechanisms | Output | SDG GS Core WHO | ✓ |
| GBV    | Reporting IPV (e) | Percentage of women who have ever experienced IPV who told an authority (doctor/provider, police, military, NGO worker) about any incidence of IPV | Impact | SDG GS Core WHO | ✓ |
| GBV    | Reporting outsider violence (e) | Percentage of women who experienced outsider violence during and post-conflict who told an authority (doctor/provider, police, military, NGO worker) about any incident of outsider violence | Impact | SDG GS Core WHO | ✓ |
| GBV    | Timing of EC provision (b, d, h) | Percentage of all rape cases reported within 120 h where survivors receive ECP within 120 h of incident (b, d); Percentage of female rape survivors who receive ECP within 120 h of the incident (h) | Outcome | SDG GS Core WHO | ✓ |
| GBV    | Timing of PEP provision (b, d, h) | Percentage of all rape cases reported within 72 h where survivors receive PEP within 72 h of incident (b, d); Percentage of reported rape cases where survivor receives PEP for HIV within 72 h of incident (h) | Outcome | SDG GS Core WHO | ✓ |
Table 2 Unique indicators identified \((n = 132)\) (Continued)

| Domain   | Indicator (Sets it Appears In) | Definition (Sets)                                                                 | Type       | Data Source | Overlap with Priority Indicators |
|----------|--------------------------------|----------------------------------------------------------------------------------|------------|-------------|---------------------------------|
| GBV      | Timing of STI prophylaxis \((b, d)\) | Percentage of all rape cases reported in which survivors receive presumptive STI treatment within 2 weeks of an incident occurring \((b)\); Percentage of all rape cases reported within 2 weeks where survivors receive presumptive STI treatment within 2 weeks \((d)\) | Outcome    | ✔           |                                 |
| HIV      | Eligibility for ART \((d)\) | Number of people enrolled in HIV care and eligible for ART but not started on ART by end of period in one camp over a one-year time period | Impact     | ✔           |                                 |
| HIV      | Number on ART \((d)\) | Number of people started on ART in one camp over a one-month time period | Outcome    | ✔           | ✔ ✔                            |
| HIV      | Coverage of HIV rapid tests for safe blood transfusion \((a)\) | Percentage of health service delivery points with sufficient HIV rapid tests to screen blood for transfusion | Output     | ✔           |                                 |
| HIV      | Quality of blood donation screening \((b, d, f)\) | Percentage of donated blood units screened for HIV in a quality assured manner \((b, d)\); Not specified \((f)\) | Outcome    | ✔           |                                 |
| HIV      | Condom distribution rate \((d, a)\) | Number of condoms distributed per person per month \((d)\); Number of male condoms distributed per total population per month \((a)\) | Output     | ✔           |                                 |
| HIV      | Condom use \((b, e)\) | Percentage of sexually active people reporting condom use at last intercourse \((b)\); Percentage of women who had sex with a casual partner in the last 12 months who did not use a condom at last intercourse \((e)\) | Outcome    | ✔           | ✔ ✔                            |
| HIV      | Accepting attitudes of people living with HIV/AIDS \((e)\) | Percentage of women who have ever heard of HIV/AIDS who indicate that they do not believe HIV positive status of family member should be kept secret, are willing to care for HIV positive family member in home, believe HIV positive teacher should be allowed to continue teaching, and would buy fresh vegetables from an HIV positive person | Outcome    | ✔           |                                 |
| HIV      | Comprehensive correct knowledge of HIV/AIDS | Percentage of women of reproductive age who | Outcome    | ✔           |                                 |
| Domain | Indicator (Sets it Appears In) [italics = appears in multiple sets] | Definition (Sets) | Type | Data Source | Overlap with Priority Indicators |
|--------|------------------------------------------------------------------|------------------|------|-------------|----------------------------------|
| HIV    | Comprehensive correct knowledge of mother-to-child transmission of HIV/AIDS (e) | Percentage of women of reproductive age who know that HIV/AIDS can be transmitted from mother to child during pregnancy or delivery, and through breastfeeding | Outcome | ✓ |
| HIV    | Perceived risk of getting HIV/AIDS (e) | Percentage of women who have ever heard of HIV/AIDS who believe they are at moderate to high risk of getting HIV/AIDS among women who have ever heard of HIV/AIDS | Outcome | ✓ |
| HIV    | Enrolled in HIV care who had TB status assessed (d) | Percentage of people enrolled in HIV care and seen for care who had TB status assessed and recorded during their last visit | Output | ✓ |
| HIV    | Targeting of people most at risk of exposure to HIV with a HIV prevention programme (f) | Not Specified | Output | ✓ |
| HIV    | Timing of PEP (f, g) | Percentage of individuals potentially exposed to HIV that receive PEP within 72 h of incident | Outcome | ✓ |
| HIV    | Infant HIV positive rate (d) | Percentage of all deliveries to HIV-positive mothers where the infant tested positive at 18 months of age | Impact | ✓ |
| HIV    | PMTCT ARV coverage (infant) (d) | Percentage of all deliveries to HIV-positive mothers where the infant swallowed ARV within 72 h of delivery | Outcome | ✓ |
| HIV    | PMTCT ARV coverage (mother) (d) | Percentage of all deliveries to HIV-positive mothers where the mother swallowed ARV during labour/delivery | Outcome | ✓ |
| HIV    | PMTCT ARV coverage (mother-infant pair) (b, d) | Percentage of all deliveries to HIV-positive mothers where the mother-infant pair swallowed ARV according to protocol | Outcome | ✓ |

*italics* indicate that they: know condoms prevent HIV, know sex with only 1 faithful uninfected partner prevents HIV, do not think mosquitoes transmit HIV, do not think sharing food transmits HIV, and know a healthy-looking person can have HIV.
| Domain | Indicator (Sets it appears in) [italics = appears in multiple sets] | Definition (Sets) | Type | Data Source | Overlap with Priority Indicators |
|--------|---------------------------------------------------------------|------------------|------|-------------|---------------------------------|
| HIV    | PMTCT ARV use for treatment (d)                              | Percentage of all eligible HIV-infected pregnant women who received antiretroviral as treatment | Outcome ✓ | WHO       |
| HIV    | Receipt of ARV drugs for PMTCT by pregnant women known to be HIV positive (f) | Not Specified | Outcome ✓ | ✓ ✓ |
| HIV    | PMTCT Co-trimoxazole prophylaxis (infant) (d)                 | Percentage of all deliveries to HIV-positive mothers where the infant was started on co-trimoxazole prophylaxis | Outcome ✓ |
| HIV    | PMTCT Co-trimoxazole prophylaxis (mother) (d)                | Percentage of all deliveries to HIV-positive mothers where the mother was started on co-trimoxazole prophylaxis | Outcome ✓ |
| HIV    | PMTCT pre-test counselling coverage (b, d)                  | Percentage of first ANC visit clients who were pre-test counselled | Output ✓ |
| HIV    | PMTCT Exclusive breastfeeding rate (d)                       | Percentage of all deliveries to HIV-positive mothers where the mother plans to exclusively breastfeed after delivery | Outcome ✓ |
| HIV    | PMTCT Family planning acceptance rate (d)                    | Percentage of all deliveries to HIV-positive mothers where the mother accepted a modern method of family planning after delivery | Outcome ✓ |
| HIV    | PMTCT HIV prevalence rate (d)                               | Percentage of all first antenatal care visits with HIV testing where the patient tested positive for HIV | Impact ✓ |
| HIV    | PMTCT Home-based counselling (d)                             | Percentage of all deliveries to HIV-positive mothers where the mother received at least one home-based counselling visit after delivery | Output ✓ |
| HIV    | PMTCT Post-test counselling and result (partners) (d)       | Percentage of all antenatal care partners, who were pre-test counselled and HIV tested, who received post-test results and counselling | Output ✓ |
| HIV    | PMTCT post-test counselling and result (b, d)               | Percentage of first ANC visit clients tested for HIV who receive post-test result and counselling | Output ✓ |
| HIV    | Proportional PMTCT service use by Nationals (d)             | Percentage of all PMTCT clients pre-test counselled who were Nationals | Outcome ✓ |
| HIV    | Coverage of supplies for standard precautions (g, a)         | Percentage of health service delivery points with adequate supplies to carry | Output ✓ |

Table 2 Unique indicators identified (n = 132) (Continued)
| Domain | Indicator (Sets it Appears In) [italics = appears in multiple sets] | Definition (Sets) | Type | Data Source | Overlap with Priority Indicators |
|--------|---------------------------------------------------------------|------------------|------|-------------|-------------------------------|
| HIV    | Proportional VCT service use by nationals (d)                | Percentage of all VCT clients pre-test counselled who are Nationals | Outcome ✓ | | |
| HIV    | Received HIV test results in the last 12 months (e)         | Percentage of women who were tested for HIV in the last 12 months who received their HIV test results | Output ✓ | | |
| HIV    | VCT post-test counselling and result (b, d)                  | Percentage of VCT clients tested for HIV who received post-test result and counselling | Output ✓ | | |
| HIV    | Would have an HIV test in the future (e)                     | Percentage of women who have ever heard of HIV/AIDS who would go for an HIV test in the future | Outcome ✓ | | |
| MH     | Complete ANC coverage (b, d, e)                              | Percentage of total number of live births in which the mother made at least 4 ANC visits during the antenatal period at the time of delivery (b, d); Percentage of all women whose most recent pregnancy ended in a live birth or stillbirth in the last two years who received at least 3 antenatal care visits by a trained provider (e) | Outcome ✓ ✓ ✓ ✓ | | |
| MH     | Coverage of syphilis screening (b, d)                        | Percentage of total number of live births where the mother had been screened for syphilis during the antenatal period at the time of delivery | Outcome ✓ | ✓ | |
| MH     | Tetanus vaccination coverage (b, d)                          | Percentage of total number of live births where the mother had received 2 doses of tetanus toxoid vaccine (or were fully vaccinated) during the antenatal period at the time of delivery | Outcome ✓ | | |
| MH     | Timing of first antenatal visit (d)                          | Percentage of first-time antenatal visits that were made in the first trimester | Outcome ✓ | | |
| MH     | Coverage of intermittent presumptive treatment for malaria (d) | Percentage of all live births where the mother had received two doses of fansidar prophylaxis during the antenatal period at the time of delivery | Outcome ✓ | ✓ | |
| MH     | Coverage of long-lasting insecticidal nets (g)               | Number of pregnant and lactating women and children under 5 sleeping nightly under net | Outcome ✓ | | |
| MH     | Percentage of caesarean                                      | Percentage of live births | Outcome ✓ | | |
| Domain | Indicator (Sets it Appears In) | Definition (Sets) | Type | Data Source | Overlap with Priority Indicators |
|--------|-------------------------------|-----------------|------|-------------|-------------------------------|
| MH     | Coverage of clean delivery kits (a, g, l) | Number of clean delivery kits distributed per hundred pregnant women per month (a, g); Women in third trimester of pregnancy who have received clean delivery kits (l) | Output | | ✓ |
| MH     | Delivery assisted by a skilled attendant (b, d, h, e) | Percentage of all deliveries which are attended by a trained health worker (b); Percentage of all live births attended by skilled birth attendants (d, h); Percentage of all women whose most recent pregnancy ended in a live birth or stillbirth in the last two years whose delivery was attended by a trained health care provider at a health facility (e) | Outcome | ✓ | ✓ |
| MH     | BEmOC services availability (f, h) | Number of functional health facilities with BEmOC per 500,000 population | Output | ✓ | ✓ |
| MH     | CEmOC services availability (f, h) | Number of functional health facilities with CEmOC per 500,000 population | Output | ✓ | ✓ |
| MH     | EmOC needs met (b) | Percentage of all deliveries with major obstetric complications which are treated at an EmOC facility | Outcome | ✓ | |
| MH     | EmOC services availability (b) | Number of health facilities with basic and/or comprehensive obstetric care per 500,000 population by administrative unit | Output | ✓ | |
| MH     | EmOC services utilization (b, d) | Percentage of all deliveries which occur in an EmOC center | Outcome | ✓ | |
| MH     | Health problems during pregnancy (c) | Percentage of women reporting health problems that require ongoing care. This includes diabetes, vaginal bleeding, urinary tract infections, severe nausea and vomiting, hypertensive disorders, heart problems, and any other identified by the interviewee. | Outcome | ✓ | |
| MH     | Prevalence of anaemia (d) | Percentage of all antenatal mothers tested for anaemia with severe and moderate anaemia | Impact | ✓ | |
| MH     | Prevalence of syphilis (d) | Percentage of antenatal mothers tested for syphilis | Impact | ✓ | |
| Domain          | Indicator (Sets it Appears In) | Definition (Sets)                                                                                                                                                                                                 | Type        | Data Source | Overlap with Priority Indicators |
|-----------------|--------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------|-------------|---------------------------------|
| MH              | Help-seeking behavior for postpartum complications (e) | Percentage of all women who reported postpartum complications after their most recent pregnancy that ended in a live birth or stillbirth in the last two years who sought help at a health facility | Outcome     | SDG GS Core WHO                  | ✓                  |
| MH              | Help-seeking behavior for pregnancy complications (e) | Percentage of all women who reported complications before labor or delivery with their most recent pregnancy that ended in a live birth or stillbirth in the last two years who sought help at a health facility | Outcome     | SDG GS Core WHO                  | ✓                  |
| MH              | Knowledge of danger signs of pregnancy complications (e) | Percentage of all women of reproductive age who know at least two danger signs of pregnancy complications                                                                                             | Output      | Specified                           | ✓                  |
| MH              | Pregnant women aware of where to go for labour and delivery (g) | Percentage of women who receive birth kits who receive counselling on the need for skilled birth attendance for delivery and know where to go                                                                 | Output      | Specified                           | ✓                  |
| MH              | Proportion of low birth weight (c, b, d) | Proportion of postpartum women who reported their infants weighed less than 2500 g at birth (c); Percentage of total number of live births (with birth weight recorded) where the infant weighs less than 2500 g (b, d) | Impact      | Specified                           | ✓✓✓               |
| MH              | Preterm birth (c) | Proportion of PP women who reported they delivered a live singleton baby at least three weeks before their due date                                                                                          | Impact      | Specified                           | ✓                  |
| MH              | Direct obstetric case fatality rate (b) | Percentage of all women seen for a direct obstetric complication at an EmOC facility who die of a direct obstetric complication                                                                               | Impact      | Specified                           | ✓                  |
| MH              | Investigation of maternal deaths (b, d) | Percentage of total number of reported maternal deaths which are investigated                                                                                                                                | Output      | Specified                           | ✓                  |
| MH              | Maternal mortality ratio (d) | Number of pregnancy-related deaths per 100,000 live births                                                                                                                                                  | Impact      | Specified                           | ✓✓✓               |
| MH              | Number of maternal deaths reported (d) | Number of reported maternal deaths                                                                                                                                                                            | Output      | Specified                           | ✓                  |
| MH              | Abortion ratio (d) | Number of abortions                                                                                                                                                                                            | Impact      | Specified                           | ✓                  |
| Domain | Indicator (Sets it Appears In) | Definition (Sets) | Type | Data Source | Overlap with Priority Indicators |
|--------|--------------------------------|------------------|------|-------------|----------------------------------|
| MH     | Neonatal mortality rate (b, d) | Number of live born infants who die at less than 28 days of age per 1000 live births | Impact | ✓ | ✓ ✓ |
| MH     | Stillbirth rate (b, d) | Number of still births per 1000 births (still and live) per month | Impact | ✓ | ✓ ✓ |
| MH     | Access to postpartum care (c) | Not specified | Output | ✓ | |
| MH     | Postnatal care coverage (b, d, e) | Percentage of all live births where the mother received postnatal care 3 times within 6 weeks of delivery (b, d); Percentage of all women whose most recent pregnancy ended in a live birth or stillbirth in the last two years who received at least 1 postpartum care visit within six weeks after delivery (e) | Outcome | ✓ ✓ ✓ ✓ | |
| MH     | Disaster related difficulty when accessing postpartum care (c) | Percentage of women who experienced difficulty obtaining a postpartum check-up because of the disaster | Outcome | ✓ | |
| MH     | Crude birth rate (d) | Number of live births per 1000 total population | Impact | ✓ | |
| MH     | Currently pregnant (e) | Percentage of all women of reproductive age who are currently pregnant | Impact | ✓ | |
| MH     | Pregnancies in last two years (e) | Percentage of all women of reproductive age who have had one or more pregnancies in the last two years | Impact | ✓ | |
| STI    | Incidence of genital ulcer disease (b, d) | Number of cases of genital ulcer disease per 1000 population per month | Impact | ✓ | |
| STI    | Incidence of male urethral discharge (b, d) | Number of cases of male urethral discharge reported per 1000 population per month | Impact | ✓ | |
| STI    | Selected STI-associated symptoms in the past 12 months (e) | Percentage of women of reproductive age who have had unusual genital discharge and/or genital ulcers or sores in the last 12 months | Impact | ✓ | |
| STI    | Syphilis prevalence rate (OPD) (d) | Percentage of all STI patients tested who tested positive for syphilis using a | Impact | ✓ | |
had definitions which were consistent with the definition of the priority indicator.

**Discussion**

Findings from this review provided a comprehensive look at the existing indicators recommended for use for the purpose of M&E of SRH in humanitarian settings. Results clearly showed substantial variations across the different indicator sets in terms of the SRH domains covered, highlighted the different approaches taken towards data collection, and demonstrated discrepancies in indicator definitions across sets. The lack of consistency of coverage and definitions across indicator sets clearly indicates the need for greater harmonization. Differences in coverage observed across indicator domains may in part be due to changing emphases within the field of SRH over time. For example, both ARH and CAC are relatively newer areas of focus within SRH and are more politically challenging in comparison to other domains; this means there has been less time for and more challenges involved in developing indicators for these...
domains [15]. Regardless, these discrepant findings in
the numbers and types of M&E indicators across the
different SRH domains suggest the need for critically
appraising the extent to which these domains should
be covered during routine monitoring and evaluation,
and whether development of additional indicators may
be needed for adequate coverage for SRH in humani-
tarian settings.

Notable in their absence from the literature were
indicator sets from many of the organizations that
commonly implement relief efforts in emergency set-
tings. Despite searching the websites of 85 organiza-
tions (many of which implement relief efforts), only
one indicator set published by an implementing
agency was identified [26]. This indicates that many
organizations that provide SRH services in humani-
tarian settings do not make their M&E frameworks
or indicator sets available in the public domain.
Consequently, it is difficult to know which indicators
are actually regularly used and reported on [4].

Broadly, our findings concur with the conclusions
of Checchi et al. [4] in their review of public health information
methods for crisis-affected populations. They assert the need for a common set of crisis-specific public
health indicators, as well as establishment of a single
health information platform for use in emergencies and
a global data repository to store and analyze the data
collected [4]. These needs underlie the consultative re-
view process led by the WHO’s Department of Repro-
ductive Health and Research (HRP) which aims to
establish a recommended core set of SRH indicators for
humanitarian settings.

Findings from this literature review have fed directly into
the WHO’s consultative review process. The identified in-
dicators, especially the 28 that overlapped with one or more
of the priority indicator sets (i.e. either the SDG, GS or
Core WHO indicators) (Table 4), served as a starting basis
for the review process during a Technical Consultation with
experts and stakeholder convened in December 2018. A re-
port describing the progress of the consultative process,
including results regarding indicator prioritization and standardization, were circulated to all partners who participated in the Technical Consultation and will be made available on the HRP website (https://www.who.int/reproductivehealth/publications/) upon incorporation of input from partners.

The prioritization process during the Technical Consultation revolved around selecting those indicators identified in this review which appeared in multiple sets and also overlapped with SDG, and/or GS, and/or WHO 100 Core Indicators. Along with prioritization, the review process focused on standardization—resolving inconsistencies across indicators sets and establishing clearly defined numerators, denominators, and data collection guidance for each indicator based on input from SRH experts and other stakeholders. Additionally, given the lack of indicator sets from implementing agencies identified in this review (as noted above), representatives from key implementing agencies participated in the Technical Consultation and contributed information about their internal M&E indicators and processes.

Ongoing areas of focus during the WHO’s consultative review process are indicator coverage and feasibility of usage. As this literature review demonstrates, coverage of existing indicators across domains varies substantially, and differs by indicator set. This raises questions regarding what the coverage of a core set of indicators should be, and what is most realistic. For example, this literature review identified few indicators in domains such as ARH and CAC—domains often associated with pertinent socio-political challenges that might prevent or hamper data collection. Another major feasibility question is not only whether the data collection for obtaining certain indicators would be logistically possible, but also whether it would be politically and bureaucratically feasible, making harmonization of indicators across settings difficult. Results from this literature review also indicate an uneven balance of indicators by data source, with the vast majority drawing on data from facilities or population-based surveys. Yet indicators drawing on other data sources, such as community-based indicators, may be more appropriate and informative for assessing services provided at levels beyond the health facility. Finally, for some SRH domains, such as HIV and GBV, crucial services are often provided by separate programs specific to these domains which are distinct from SRH services and programs. Therefore, ensuring appropriate coverage of the HIV and GBV domains within a core set of indicators will require multi-sector collaboration on the indicator selection process. These and other issues related to establishing a core SRH indicator set for humanitarian settings will continue to be explored during stakeholder consultations and via field-testing to assess indicator feasibility via collection of real-time data across varying humanitarian contexts.

In addition to the indicators identified, this review’s descriptions of the data collection tools, processes, and guidance that currently exist in association with each indicator set could be useful for identifying data collection platforms to scale up and harmonize data collection and reporting of indicators across agencies, settings, and time, as called for by Checchi et al. [4]. The extent to which supporting resources are available for data collection, analysis and reporting currently varies substantially across indicator sets. For instance, the indicator set identified to have the most extensive set of supporting resources is the UNHCR’s Health Information System Standards and Indicators, which is part of the Twine system (accessible at http://twine.unhcr.org/app/). The Twine system not only includes data collection tools and data entry templates, but also provides a mechanism for centralized reporting and automatic analysis. This is also the only set of indicators that is associated with an established system for ongoing data collection.

There is a need for greater emphasis on monitoring and evaluating SRH in humanitarian settings comprehensively, rather than taking a siloed approach. Only a few M&E studies examining a multi-domain set of

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![Fig. 3 Indicator types by SRMH domain across all unique indicators](image-url)
SRH indicators were found in the peer-reviewed or grey-literature \[14, 17, 22–25\]. Instead, many studies focused on one single domain, such as MH or GBV, which hinders a general understanding of the status of SRH services and outcomes in humanitarian settings as a whole. The exception were those studies which examined the MISP implementation \[14, 17, 23–25\]. More specifically, the MISP Process Evaluation toolkit could be considered a valuable tool, given its broad coverage of multiple SRH domains across the six main MISP objectives. It should be noted, however, that although this toolkit is valuable, the data generated is focused on assessment of implementation processes, rather than M&E of SRH services and outcomes over time, or across settings.

Several strengths can be attributed to this review. These include its rigorous adherence to the PRISMA guidelines and the in-depth mapping process undertaken to synthesize key information from the 179 indicators identified. Additionally, focusing on the indicators themselves as the unit of analysis allowed for a unique and illuminating analysis. There are several limitations that should be equally noted. First, most of the indicator sets identified were either from guidance

Table 3  Indicators Appearing in Multiple Sets \((n = 33)\)

| Domain | Indicator | Number of Sets it Appears In \(^1\) | Definitions Same Across Sets \(^1\) |
|--------|-----------|----------------------------------|----------------------------------|
| ARH    | Proportion of STIs among those under 18 years | 2 | Yes |
| FP     | Contraceptive prevalence | 3 | No |
| GBV    | Number of reported rape cases | 2 | No |
| GBV    | Number of reported sexual violence cases | 2 | Yes |
| GBV    | Timing of EC provision | 3 | No |
| GBV    | Timing of PEP provision | 3 | No |
| GBV    | Timing of STI prophylaxis | 2 | No |
| GBV    | Availability of clinical management of rape survivors | 4 | No |
| HIV    | Quality of blood donation screening | 3 | No |
| HIV    | Condom use | 2 | No |
| HIV    | Timing of PEP | 2 | Yes |
| HIV    | PMTCT ARV coverage (mother-infant pair) | 2 | Yes |
| HIV    | Condom distribution rate | 2 | No |
| HIV    | PMTCT pre-test counselling coverage | 2 | Yes |
| HIV    | PMTCT post-test counselling and result | 2 | Yes |
| HIV    | Coverage of supplies for standard precautions | 2 | Yes |
| HIV    | VCT post-test counselling and result | 2 | Yes |
| MH     | Proportion of low birth weight | 3 | No |
| MH     | Neonatal mortality rate | 2 | Yes |
| MH     | Stillbirth rate | 2 | Yes |
| MH     | Complete ANC coverage | 3 | No |
| MH     | Coverage of syphilis screening | 2 | Yes |
| MH     | Tetanus vaccination coverage | 2 | Yes |
| MH     | Percentage of caesarean section | 4 | Yes |
| MH     | Delivery assisted by a skilled attendant | 4 | No |
| MH     | EmOC services utilization | 2 | Yes |
| MH     | Postnatal care coverage | 3 | No |
| MH     | Coverage of clean delivery kits | 3 | No |
| MH     | BEmOC services availability | 2 | Yes |
| MH     | CEmOC services availability | 2 | Yes |
| MH     | Investigation of maternal deaths | 2 | Yes |
| STI    | Incidence of genital ulcer disease | 2 | Yes |
| STI    | Incidence of male urethral discharge | 2 | Yes |

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bodies (i.e. the Sphere Project, or the IAWG) or peer-review published literature, rather than directly reported from implementing agencies. As discussed above, this makes it difficult to accurately reflect the realities of M&E data collection efforts by the different implementing agencies from the field. Additionally, this review also does not indicate the feasibility and the practicality of collecting particular indicators in particular settings. Instead, feasibility will be assessed via field-testing at later stage in the WHO’s consultative review process. Finally, we only included English language studies. However, considering the global nature of this topic, we expect only very few eligible studies are missed by excluding non-English literature.

In addition to the consultative process currently underway, further research is needed to address these gaps, such as supplementing this information with field experience on what is being collected at the field level as well as seeking global consensus and a process of prioritization of a core list of M&E SRH indicators in humanitarian settings. Future studies should systematically examine the extent to which indicators are measuring what should be measured, vs. what can be measured, and which indicators and data collection methods are appropriate for use in which settings. Additionally, iterative participatory consultative processes, engaging a wide variety of stakeholders involved in humanitarian response—particularly those most connected to on-the-ground realities coupled with feasibility

| Domain | Indicator | Priority Indicator Sets with Overlap | Definition Same as in Priority Indicator Set |
|--------|-----------|--------------------------------------|---------------------------------------------|
| ARH    | Proportion of births among those under 18 years | SDG, GS, Core | No |
| FP     | Contraceptive prevalence | Core | No |
| FP     | Modern contraceptive prevalence | Core | No |
| GBV    | IPV in past year | SDG, GS, Core | Yes |
| GBV    | Prevalence of female genital cutting | SDG, GS | No |
| GBV    | Timing of PEP provision | GS | Yes |
| GBV    | Availability of clinical management of rape survivors | GS | Yes |
| HIV    | Number on ART | GS, Core | No |
| HIV    | Condom use | Core | No |
| HIV    | PMTCT ARV coverage (mother) | Core | No |
| HIV    | PMTCT ARV coverage (mother-infant pair) | Core | No |
| HIV    | Receipt of ARV drugs for PMTCT by pregnant women known to be HIV positive | Core | Yes |
| MH     | Proportion of low birth weight | Core | Yes |
| MH     | Maternal mortality ratio | SDG, GS, Core | Yes |
| MH     | Neonatal mortality rate | SDG, GS, Core | Yes |
| MH     | Stillbirth rate | GS, Core | Yes |
| MH     | Complete ANC coverage | GS, Core | No |
| MH     | Coverage of syphilis screening | GS | Yes |
| MH     | Coverage of intermittent presumptive treatment for malaria | Core | No |
| MH     | Delivery assisted by a skilled attendant | SDG, GS, Core | Yes |
| MH     | Postnatal care coverage | GS, Core | No |
| MH     | BEmOC services availability | GS | No |
| MH     | CEmOC services availability | GS | No |
| MH     | EmOC services availability | GS | Yes |
| MH     | Investigation of maternal deaths | Core | No |
| STI    | Incidence of genital ulcer disease | Core | No |
| STI    | Incidence of male urethral discharge | Core | No |
| STI    | Selected STI-associated symptoms in the past 12 months | Core | No |

*Priority indicator sets include: The Sustainable Development Goal Monitoring Framework Indicators (SDG); the Global Strategy for Women, Children and Adolescents Monitoring and Evaluation Framework Indicators (GS); and the WHO’s Global Reference List of 100 Core Health Indicators (Core)

*When an indicator appeared in multiple sets and had multiple definitions, this question was marked yes if any of those definitions was the same as that in the priority indicator set.
assessments—will be an essential component to culminate these efforts to standardize and harmonize indicators and to ensure scale up, accountability and commitment of partners to collecting some or all of the recommended M&E indicators.

Conclusions
The results of this review assert the need for standardizing data collection efforts for M&E of SRH services and outcomes in humanitarian settings. A core list of indicators is essential for assessing response status over time as well as across and within countries. The 28 indicators identified via this review which overlap with either the SDGs, the Global Strategy or the 100 WHO Core indicators have provided the starting basis for an extensive consultative review process which aims to establish a standardized core indicator list. Rigorous reporting on a core list of indicators is a prerequisite for making the investment case that SRH response in humanitarian settings saves lives. Efforts are underway to conceptualize a core set of SRH indicators as well as to test their measurement feasibility. A standardized definition of accountability is a crucial bi-product of these efforts. A commitment by agencies on a core set of indicators requires a more conscious effort as well as willingness to share information and coordinate efforts. This could be possible by scaling up M&E of SRH efforts within the WHO’s global health cluster, as it could ensure measurement sustainability, especially so for protracted crises.

Additional file

Additional file 1: Additional Supporting Resources and Guiding MESH terms. (DOCX 49 kb)

Abbreviations
ARH: Adolescent reproductive health; CAC: Comprehensive abortion care; FP: Family planning; GBV: Gender-based violence; GS: GLOBAL Strategy for Women’s Children’s and Adolescents’ Health; HIV: Human immunodeficiency virus; IAWG: Inter-Agency Working Group; M&E: Monitoring and evaluation; MH: Maternal and newborn health; MISP: Minimum initial service package; PRISMA-P: Preferred reporting items for systematic review and meta-analysis protocols; SDGs: Sustainable Development Goals; SRH: Sexual and reproductive health; STI: Sexually transmitted infection; WHO: World Health Organization

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Authors’ contributions
ETB-S developed the study protocol, carried out the literature search, led the screening and data extraction processes, and was a major contributor in writing the manuscript. UK conceptualized the study, oversaw study protocol development and the literature search process, and was a major contributor in writing the manuscript. OU assisted with screening and data extraction and contributed to writing the manuscript. LS contributed to study conceptualization, oversaw study protocol development, and contributed to writing the manuscript. All authors read and approved the final manuscript.

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Availability of data and materials
Not applicable, however study protocol is registered with PROSPERO (CRD42018108492).

Ethics approval and consent to participate
Not applicable.

Consent for publication
Not applicable.

Competing interests
The authors declare that they have no competing interests. The authors alone are responsible for the views expressed in this [article] and they do not necessarily represent the views, decisions or policies of the institutions with which they are affiliated.

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