A Constraint Programming Approach for Non-Preemptive Evacuation Scheduling

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Abstract. Large-scale controlled evacuations require emergency services to select evacuation routes, decide departure times, and mobilize resources to issue orders, all under strict time constraints. Existing algorithms almost always allow for preemptive evacuation schedules, which are less desirable in practice. This paper proposes, for the first time, a constraint-based scheduling model that optimizes the evacuation flow rate (number of vehicles sent at regular time intervals) and evacuation phasing of widely populated areas, while ensuring a non-preemptive evacuation for each residential zone. Two optimization objectives are considered: (1) to maximize the number of evacuees reaching safety and (2) to minimize the overall duration of the evacuation. Preliminary results on a set of real-world instances show that the approach can produce, within a few seconds, a non-preemptive evacuation schedule which is either optimal or at most 6\% away of the optimal preemptive solution.

Keywords: constraint-based evacuation scheduling - non-preemptive scheduling - phased evacuation - simultaneous evacuation - actionable plan - real-world operational constraints - network flow problem

1 Introduction

Evacuation planning is a critical part of the preparation and response to natural and man-made disasters. Evacuation planning assists evacuation agencies in mitigating the negative effects of a disaster, such as loss or harm to life, by providing them guidelines and operational evacuation procedures so that they can make informed decisions about whether, how and when to evacuate residents. In the case of controlled evacuations, evacuation agencies instruct each endangered resident to follow a specific evacuation route at a given departure time. To communicate this information in a timely fashion, evacuation planners must design plans which take into account operational constraints arising in actual evacuations. In particular, two critical challenges are the deployment of enough resources to give precise and timely evacuation instructions to the endangered population and the compliance of the endangered population to the evacuation orders. In practice, the control of an evacuation is achieved through a mobilization process, during

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which mobilized resources are sent to each residential area in order to give instructions to endangered people. The number of mobilized resources determines the overall rate at which evacuees leave. Finally, to maximize the chances of compliance and success of a controlled evacuation, the evacuation and mobilization plans must be easy to deploy for evacuation agencies and should not leave, to the evacuees, uncontrolled alternative routes that would affect the evacuation negatively.

Surprisingly, local authorities still primarily rely on expert knowledge and simple heuristics to design and execute evacuation plans, and rarely integrate human behavioral models in the process. This is partly explained by the limited availability of approaches producing evacuation plans that follow the current practice. Apart from a few exceptions existing evacuation approaches rely on free-flow models which assume that evacuees can be dynamically routed in the transportation network. These free-flow models however violate a desirable operational constraint in actual evacuation plans, i.e., the fact that all evacuees in a given residential zone should preferably follow the same evacuation route.

Recently, a handful of studies considered evacuation plans where each residential area is assigned a single evacuation path. These studies define both a set of evacuation routes and a departure schedule. Huibregtse et al. propose a two-stage algorithm that first generates a set of evacuation routes and feasible departure times, and then assigns a route and time to each evacuated area using an ant colony optimization algorithm. In subsequent work, the authors studied the robustness of the produced solution, and strategies to improve the compliance of evacuees. Pillac et al. first introduced the Conflict-based Path Generation (CPG) approach which was extended to contraflows by Even et al. CPG features a master problem which uses paths for each residential node to schedule the evacuation and a pricing problem which heuristically generates new paths addressing the conflicts in the evacuation schedule.

These evacuation algorithms however do not guarantee that evacuees will follow instructions. If the evacuation plan contains forks in the road, evacuees may decide to change their evacuation routes as the evacuation progresses. This issue is addressed in which propose evacuation plans without forks. The resulting evacuation plan can be thought of as a forest of evacuation trees where each tree is rooted at a safe node (representing, say, an evacuation center) and with residential areas at the leaves. By closing roads or controlling intersections, these evacuation trees ensure the compliance of the evacuees and avoid congestions induced by drivers slowing down at a fork. Even et al. produce such convergent evacuation plans by decomposing the evacuation problem in a tree-design problem and an evacuation scheduling problem. Andreas and Smith developed a Benders decomposition algorithm that selects convergent evacuation routes that are robust to a set of disaster scenarios.

All of the approaches reviewed above allow preemption: The evacuation of a residential area can be interrupted and restarted arbitrarily. This is not desirable in practice, since such schedules will confuse both evacuees and emergency services, and will be hard to enforce. Non-preemptive schedules have been considered in in rather different ways. In a phased evacuation plan evacuates each area separately, guaranteeing that no vehicles from different areas travel on a same path at the same time. By definition, phased evacuation does not merge evacuation flows, which is motivated
by empirical evidence that such merging can reduce the road network capacities. The algorithm in [12] is a column-generation approach for simultaneous evacuation, i.e., evacuations where multiple paths can share the same road segment at the same time. Each column represents the combination of a path, a departure time, and a response curve capturing the behavioral response of evacuees for each evacuation area. Here the flow rate of each evacuation area is restricted to pre-existing response curves, and columns are generated individually for each evacuation area. This column-generation approach requires a discretization of the evacuation horizon.

This paper proposes, for the first time, a constraint programming approach to generate non-preemptive evacuation schedules. It takes as input a set of evacuation routes, which are either chosen by emergency services or computed by an external algorithm. The constraint-based scheduling model associates a task with each residential area, uses decision variables for modeling the number of evacuees (i.e., the flow), the number of vehicles to be evacuated per time unit (i.e., the flow rate), and the starting time of the area evacuation; It also uses cumulative constraints to model the road capacities. In addition, the paper presents a decomposition scheme and dominance relationships that decrease the computational complexity by exploiting the problem structure. Contrary to [12], the constraint-programming model uses a decision variable for the flow rate of each evacuation area (instead of a fixed set of values) and avoids discretizing time. In contrast to [4], the constraint-programming model allows for simultaneous evacuation while satisfying practice-related constraints.

The constraint-programming model was applied on a real-life evacuation case study for the Hawkesbury-Nepean region in New South Wales, Australia. This region is a massive flood plain protected from a catchment area (the blue mountains) by the Warragamba dam. A major spill would create damages that may reach billions of dollars and require the evacuation of about 80,000 people. Preliminary experimental results indicate that the constraint-programming model can be used to generate non-preemptive schedules that are almost always within 5% of the optimal preemptive schedules generated in prior work. These results hold both for maximizing the number of evacuees for a given time horizon and for minimizing the clearance time (i.e., the earliest time when everyone is evacuated). These results are particularly interesting, given that the optimal preemptive solutions produce evacuation plans which are far from practical. Indeed, Fig. 1 shows the repartition of departure times for seven residential areas in the original HN80 instance using a preemptive schedule produced by the algorithm in [6]. Observe how departure times are widely distributed within the scheduling horizon, indicating that the plan makes heavy use of preemption and is virtually impossible to implement in practice. Finally, experimental results on the phased version of the algorithm indicate that phased evacuations are much less time effective, and should not be the preferred method for short-notice or no-notice evacuation.

The rest of this paper is organized as follows. Section 2 defines the problem. Section 3 presents the constraint-programming model, including the core model, the decomposition scheme, the dominance relationships, and the search procedure. Section 4 presents the experimental results. Section 5 concludes the paper.
2 Problem Description

The Evacuation Planning Problem (EPP) was introduced by the authors in [11]. It is defined on a directed graph $G = (\mathcal{N} = \mathcal{E} \cup \mathcal{T} \cup \mathcal{S}, \mathcal{A})$, where $\mathcal{E}$, $\mathcal{T}$, and $\mathcal{S}$ are the set of evacuation, transit, and safe nodes respectively, and $\mathcal{A}$ is the set of edges. The EPP is designed to respond to a disaster scenario, such as a flood, which may determine a time at which some edges become unavailable. Each evacuation node $k \in \mathcal{E}$ is characterized by a number of evacuees $d_k$, while each arc $e$ is associated with a triple $(t_e, u_e, b_e)$, where $t_e$ is the travel time, $u_e$ is the capacity, and $b_e$ is the time at which the arc becomes unavailable. We denote by $e.\text{tail}$ (resp. $e.\text{head}$) the tail (resp. head) of an edge $e$. The problem is defined over a scheduling horizon $H$, which depends on the disaster forecast and the time to mobilize resources. The objective is either (1) to maximize the total number of evacuees reaching a safe node (for a fixed horizon) or (2) to minimize the time at which the last evacuee reaches a safe zone (for a variable horizon). In the following, we assume that the evacuation is carried out using private vehicles, but the proposed approach could be adapted to other contexts, such as building evacuation.

This paper extends the EPP to the non-preemptive (simultaneous) evacuation planning problem (NEPP) and the non-preemptive phased evacuation planning problem (NPEPP). Both are designed to assist evacuation planners with the scheduling of fully controlled evacuations. Given a set of evacuation paths, the NEPP decides the start time, flow, and flow rate at which vehicles are evacuating each individual evacuation node, ensuring that the evacuation operates without interruption. The NEPP allows several evacuation nodes to use the same road segments at the same time. In contrast, the NPEPP guarantees that no two evacuation nodes use the same road segment at the same time. The practical interest of the NPEPP is to evacuate designated priority areas quickly and efficiently, by limiting the risk of any delay caused by slowdown or traffic accidents which may result from merging traffic.

Formally, an evacuation plan associates with each evacuation area $k \in \mathcal{E}$ exactly one evacuation path $p_k$ which is used to route all residents in $k$ to a same safe node. Let $\Omega_{p_k} = \bigcup_{k \in \mathcal{E}} p_k$ the set of evacuation paths for all evacuations nodes in $\mathcal{E}$. The characteristics of a path $p_k$ are as follows. We denote by $A_{p_k}$ (resp. $N_{p_k}$) the set of edges (resp. nodes) of $p_k$ and by $E(e)$ the set of evacuation areas whose path contains $e$. 

Fig. 1: Departure times and flows of 7 residential areas of the HN80 instance with the preemptive algorithm FSP from [6].
edge $e$, i.e., $e \in A_{pk}$. The travel time $t_{k,n}$ between the evacuation area $k$ and a node $n \in N_{pk}$ is equal to the sum of the path edges travel times separating $k$ from $n$ and $t_{pk}$ is the total travel time between the start and end of $p_k$. The path capacity $u_{pk}$ is the minimum edge capacity of $p_k$. The last possible departure time $\text{LASTDEP}(p_k)$ along path $p_k$, i.e., the latest time at which a vehicle can depart on $p_k$ without being blocked, is easily derived from all $t_{k,n}(n \in N_{pk})$ and the time $b_e$ at which each path edge $e \in A_{pk}$ becomes unavailable. If none of the path edges $e \in A_{pk}$ are cut by the disaster then $\text{LASTDEP}(p_k) = \infty$; otherwise $\text{LASTDEP}(p_k) = \min_{e \in A_{pk}} (b_e - t_{k,e,\text{head}})$. Note that the latest path departure time only depends on the path characteristics and not on $H$.

3 The Constraint-Programming Model

The NEPP and NPEPP are two optimization problems whose objective is either to maximize the number of evacuees or to minimize the overall evacuation clearance time. The key contribution of this paper is to model them as constraint-based scheduling problems and to use CP to solve them. This modeling avoids time discretization and makes it possible to design non-preemptive plans with variable flow rates. This section presents the constraint-based scheduling models, including their decision variables, their domains, and the constraints common to both problems. This section then presents the constraint-based scheduling models for the NEPP in Sect. ?? and for the NPEPP in Sect. ??.

3.1 Decision Variables

The models associate with each evacuation area $k \in E$ the following decision variables: the total flow of vehicles evacuated $\text{FLOW}_k$ (i.e., the number of vehicles evacuated from area $k$), the flow rate $\lambda_{\text{FLOW}_k}$ representing the number of vehicles departing per unit of time, the evacuation start time $\text{START}_k$ (i.e., the time at which the first vehicle is evacuated from area $k$), the evacuation end time $\text{END}_k$, and the total evacuation duration time $\text{DUR}_k$. The last three decision variables are encapsulated into a task variable $\text{TASK}_k$ which links the evacuation start time, the evacuation end time, and the evacuation duration and ensures that $\text{START}_k + \text{DUR}_k = \text{END}_k$.

The decision variables range over natural numbers. The flow and flow rates can only be non-negative and integral since a number of vehicles is a whole entity. The models use a time step of one minute for flow rates and task variables which, from an operational standpoint, is a very fine level of granularity: Any time step of finer granularity would only be too complex to handle in practice. The domains of the decision variables are defined as follows. The flow variable is at most equal to the evacuation demand: $\text{FLOW}_k \in [0, d_k]$ where $[a, b] = \{v \in \mathbb{N} | a \leq v \leq b\}$. The flow-rate variable has an upper bound which is the minimum of the evacuation demand and the path capacity rounded down to the nearest integer, i.e., $\lambda_{\text{FLOW}_k} \in [1, \min(d_k, \lfloor u_{pk} \rfloor)]$. The upper bounds for the evacuation start time and evacuation end time are the smallest of the scheduling horizon minus the path travel time, which is rounded up to the nearest integer, and the latest path departure time, i.e., $\text{START}_k \in [0, \min(H - \lceil t_{pk} \rceil, \lfloor \text{LASTDEP}(p_k) \rfloor)]$. The evacuation of an area $k$ can last at most $d_k$ minutes assuming the flow rate is set to
one vehicle per minute: $\text{DUR}_k \in [0, d_k]$. Note that the lower bound for duration is zero in order to capture the possibility of not evacuating the area.

3.2 Constraints

The NEPP requires to schedule the flow of evacuees coming from each evacuation area $k$ on their respective path $p_k$ such that, at any instant $t$, the flow sent on all paths through the network does not exceed the network edges capacities. These flow constraints can be expressed in terms of cumulative constraints. Consider an edge $e$ and the set $\mathcal{E}(e)$ of evacuation areas whose evacuation paths use $e$. For each evacuation area $k \in \mathcal{E}(e)$, the model introduces a new task $\text{TASK}_k^e$ which is a view over task $\text{TASK}_k$ satisfying:

$$\text{START}_k^e = \text{START}_k + t_{k,e,\text{tail}}, \quad \text{DUR}_k^e = \text{DUR}_k, \quad \text{END}_k^e = \text{END}_k + t_{k,e,\text{tail}}.$$

This new task variable accounts for the number of vehicles from evacuation area $k$ traveling on edge $e$ at any time during the scheduling horizon. Note that $t_{k,e,\text{tail}}$ is computed as the sum of the travel times on each edge, each rounded up to the next integer for consistency with the domains of the decision variables. While this approximation may slightly overestimates travel times, it also counterbalances possible slowdowns in real-life traffic, which are not taken into account in this model.

The constraint-based scheduling model for the NEPP introduces the following cumulative constraint for edge $e$:

$$\text{cumulative}\left(\{(\text{TASK}_k^e, \lambda_\text{FLOW}_k) | k \in \mathcal{E}(e)\}, u_e\right).$$

The constraint-based scheduling model for the NPEPP introduces a disjunctive constraint for edge $e$ instead:

$$\text{disjunctive}\{(\text{TASK}_k^e | k \in \mathcal{E}(e))\}. \quad (1)$$

3.3 The Constraint-Based Scheduling Models

We are now in a position to present a constraint-based scheduling model for NEPP-MF:

$$\max \quad \text{OBJECTIVE} = \sum_{k \in \mathcal{E}} \text{FLOW}_k \quad (2)$$

s.t. $\text{FLOW}^\text{UB}_k = \text{DUR}_k \times \lambda_\text{FLOW}_k \quad \forall k \in \mathcal{E} \quad (3)$

$\text{FLOW}_k = \min(\text{FLOW}^\text{UB}_k, d_k) \quad \forall k \in \mathcal{E} \quad (4)$

$$\text{cumulative}\left(\{(\text{TASK}_k^e, \lambda_\text{FLOW}_k) | k \in \mathcal{E}(e)\}, u_e\right) \quad \forall e \in \mathcal{A} \quad (5)$$

The objective (2) maximizes the number of evacuated vehicles. Constraints (3) and (4) link the flow, flow rate, and evacuation duration together, by ensuring that the total flow for each area $k$ is the minimum of the evacuation demand and the flow rate multiplied by the evacuation duration. They use an auxiliary variable $\text{FLOW}^\text{UB}_k$ denoting an upper bound on the number of vehicles evacuated from area $k$. Constraints (5) impose the capacity constraints.
The model NEPP-SAT is the satisfaction problem version of NEPP-MF where the objective (2) has been removed and the constraint

\[ \text{FLOW}_k = d_k \quad \forall k \in \mathcal{E} \]  

(6)

has been added to ensure that every vehicle is evacuated.

To minimize clearance time, i.e., to find the minimal scheduling horizon such that all vehicles are evacuated, it suffices to add the objective function to NEPP-SAT

\[ \min \text{ OBJECTIVE} = \max_{k \in \mathcal{E}} (\text{END}_k + t_{p_k}) \]  

(7)

and to relax the start and end time domains to \([0, \mathcal{H}^{\text{UB}}]\) where \(\mathcal{H}^{\text{UB}}\) is an upper bound on the horizon required to evacuate all vehicles to a shelter. The resulting constraint-based scheduling model is denoted by NEPP-CT.

A constraint-programming formulation NPEPP-MF of the non-preemptive phased evacuation planning problem can be obtained from NEPP-MF by replacing (5) with (1), which prevents the flows from two distinct origins to travel on the same edge at the same time. NPEPP-SAT, which is the satisfaction problem version of NPEPP-MF, is obtained by removing the objective (2) and adding the constraint (6). NPEPP-CT, which minimizes the evacuation clearance time, is obtained from NPEPP-SAT by adding the objective (7). Note that since the flow-rate bounds ensure that edges capacities are always respected in NPEPP, the flow-rate variable can be directly set to its upper bound to maximize evacuation efficiency. Hence, the following constraints are added to the NPEPP model:

\[ \lambda_{\text{FLOW},k} = \min(d_k, u_{p_k}) \quad \forall k \in \mathcal{E}. \]  

(8)

3.4 Problem Decomposition

This section shows how the NEPP and NPEPP can be decomposed by understanding which paths compete for edges and/or how they relate to each other. In the following we introduce the path dependency relationship.

**Definition 1.** Two paths \(p_x\) and \(p_y\) are directly dependent, which is denoted by \(p_x \triangle p_y\), if and only if they share at least a common edge, i.e., \(\mathcal{A}_{p_x} \cap \mathcal{A}_{p_y} \neq \emptyset\).

**Definition 2.** Two paths \(p_x\) and \(p_z\) are indirectly dependent if and only if \(\neg(p_x \triangle p_z)\) and there exists a sequence of directly dependent paths \(p_{y_1}, \ldots, p_{y_n}\) such that \(p_x \triangle p_{y_1}, p_{y_1} \triangle p_{y_2}, \ldots, p_{y_{n-1}} \triangle p_{y_n}\).

**Definition 3.** Two paths \(p_x\) and \(p_y\) are dependent, which is denoted by \(p_x \triangledown p_y\), if they are either directly dependent or indirectly dependent. Conversely, paths \(p_x\) and \(p_y\) are independent, which is denoted by \(p_x \perp p_y\), if they are neither directly dependent nor indirectly dependent.

Obviously, the path dependency \(\triangledown\) forms an equivalence relationship, i.e., \(\triangledown\) is reflexive, symmetric, and transitive.
The key idea behind the decomposition is to partition the evacuation areas $E$ into $\mathcal{T} = \{D_0, \ldots, D_n\}$ in such a way that any two paths, respectively from the set of evacuation areas $D_i$ and $D_j$ ($0 \leq i < j \leq n$), are independent. As a result, it is possible to solve the overall model by solving each subproblem $D_i$ ($0 \leq i \leq n$) independently and concurrently. Figure 2a illustrates two sets of evacuation nodes $D_0 = \{x, y\}$ and $D_1 = \{z\}$ where paths $p_x$ and $p_y$ are directly dependent and there are no indirectly dependent paths. Figure 2b illustrates a single set of evacuation nodes $D = \{x, y, z\}$ where the set of paths $\{p_x, p_y\}$ and $\{p_y, p_z\}$ are directly dependent, while the set of paths $\{p_x, p_z\}$ are indirectly dependent. We now formalize these concepts.

**Definition 4.** Let $\Omega^{D_i}_{p_k}$ denote the paths of the set of nodes $D_i$. Two sets $D_0$ and $D_1$ of evacuation areas are independent if and only if any two paths from $\Omega^{D_0}_{p_k}$ and $\Omega^{D_1}_{p_k}$ respectively are independent. They are dependent otherwise.

**Theorem 1.** Let $\mathcal{T} = \{D_0, \ldots, D_n\}$ be a partition of $E$ such that $D_i$ and $D_j$ ($0 \leq i < j \leq n$) are independent. Then the NEPP and NPEPP can be solved by concatenating the solutions of their subproblems $D_i$ ($0 \leq i \leq n$).

The partition $\mathcal{T} = \{D_0, \ldots, D_n\}$ can be generated by an algorithm computing the strongly connected components of a graph. Let $G_{\Omega_{p_k}}$ be the directed graph consisting of the edges and vertices of all paths $p_k \in \Omega_{p_k}$ and let $G'_{\Omega_{p_k}}$ be its undirected counterpart, i.e., the graph obtained after ignoring the direction of all edges in $G_{\Omega_{p_k}}$. The strongly connected components of $G'_{\Omega_{p_k}}$ define the partition $\mathcal{T}$.

### 3.5 Dominance Relationships

This section shows how to exploit dominance relationships to simplify the constraint-based scheduling models. The key idea is to recognize that the capacity constraints of some edges are always guaranteed to be satisfied after introducing constraints on other particular edges.

**Definition 5.** Let $A$ a set of edges and $e, e' \in A$, $e \neq e'$. Edge $e$ dominates $e'$, denoted by $e > e'$, if and only if
– For simultaneous evacuation, the capacity of $e$ is less than or equal to the capacity of $e'$: $u_e \leq u_{e'}$;
– The set of paths using $e'$ is a subset of the set of paths using $e$: $E(e') \subseteq E(e)$;
– For non-convergent evacuation paths, the travel times for evacuation paths in $E(e')$ between $e$ and $e'$ are the same.

Note that two edges may be dominating each other. For this reason and without loss of generality, this paper breaks ties arbitrarily (e.g., by selecting the edge closer to a safe node as the dominating edge). Note also that the capacity condition is ignored for phased evacuation.

**Theorem 2.** Let $\mathcal{A}^>$ the set of dominating edges in $\mathcal{A}$. We can safely substitute $\mathcal{A}^>$ to $\mathcal{A}$ in $\mathcal{E}$ in NEPP-MF such that the cumulative constraints are only stated for dominating edges. Similar results hold for NEPP-CT/SAT, and for the disjunctive constraints in NPEPP-MF/CT/SAT.

### 3.6 Additional Constraints to a Real-World Evacuation Scheduling Problem

The flexibility of the constraint-based evacuation scheduling approach allows to easily include many constraints appearing in real-world evacuation scheduling. For example, each flow rate variable domain may be restricted to a subset of values only, in order to account for the number of door-knocking resources available to schedule the evacuation [12]. Other real-world evacuation constraints may restrict departure times in order to wait for a more accurate prediction of an upcoming disaster or to restrict evacuation end times to ensure that the last vehicle has left a certain amount of time before the disaster strikes the evacuation area.

### 3.7 Complexity of Phased Evacuations with Convergent Paths

When using convergent paths, phased evacuations may be solved in polynomial time.

**Theorem 3.** Model NPEPP-MF can be solved in polynomial time for convergent paths if all evacuation paths share the same latest completion time at the safe node.

**Proof (Sketch).** Using the decomposition method and the dominance criterion, each subproblem with at least two evacuation paths includes exactly one dominating edge $e$ which is part of every evacuation path. An optimal schedule can then be obtained in two steps. The first step builds a preemptive schedule by a sweep over the time starting from the minimal earliest start time of the tasks on $e$ and ending before the shared completion time. For each point in time, it schedules one eligible task (if existing) with the largest flow rate (ties are broken arbitrarily) where a task is eligible if the point in time is not after its earliest start time on $e$ and it has not been fully scheduled before that time. Note if a task is almost fully scheduled except the last evacuation batch then this step considers the actual flow rate of the last batch instead, which may be smaller than the task flow rate. This preemptive schedule is optimal as for each point in time, the unscheduled eligible tasks do not have an (actual) greater flow rate than the scheduled ones. The second step converts this optimal preemptive schedule to a
non-preemptive one by postponing tasks interrupting others until after the interrupted
tasks are completed. This transformation does not change the flows and hence the non-
preemptive schedule has the same objective value as the preemptive schedule.

\[ \square \]

3.8 The Search Procedure

The search procedure considers each unassigned task in turn and assigns its under-
lying variables. A task \( \text{TASK}_k \) is unassigned if the domain of any of its variables\{\( \text{START}_k, \text{DUR}_k, \text{END}_k, \text{FLOW}_k, \lambda_{\text{FLOW}} \)\} has more than one value. The search proce-
dure selects an unassigned task \( \text{TASK}_k \) and then branch on all its underlying variables
until they all are assigned. Depending on the considered problem, the models use differ-
et heuristics to (1) find the next unassigned task and to (2) select the next task variable
to branch on and the value to assign.

For NPEPP, the flow rate is directly set to the maximal value. The search strategy is
determined by the problem objective as follows. If the objective maximizes the number
of evacuees for a given scheduling horizon \( H \), the search is divided into two steps. The
first step selects a task with an unfixed duration and the highest remaining actual flow
rate. If the lower bound on duration of the task is at least two time units less than its
maximal duration then a minimal duration of the maximal duration minus 1 is imposed
and a maximal duration of the maximal duration minus 2 on backtracking. Otherwise
the search assigns duration in decreasing order starting with the largest value in its
domain. The second step selects tasks according to their earliest start time and assigns
a start time in increasing order. If the objective is to minimize the horizon \( H \) such
that all vehicles are evacuated, then the search selects the next unassigned task with
earliest start time by increasing order among all dominating edges, selecting the one
with maximal flow rate to break ties, and to label the start time in increasing order.

For NEPP, the different search heuristics are as follow. For the choice (1), the strat-
egy (1A) randomly selects an unassigned task, and performs geometric restarts when
the number of backtracks equal to twice the number of variables in the model, using a
growth factor of 1.5. The strategy (1B) consists in selecting the next unassigned task in
decreasing order of evacuation demand for the dominating edge with the greatest num-
ber of tasks. For the choice (2), the strategy (2A) first labels the flow rate in increasing
order, then the task start time also in increasing order and, finally, the flow in decreasing
order. The strategy (2B) first labels the flow rate in decreasing order, then the flow in
decreasing order again and, finally, the start time in increasing order.

4 Experimental Results

This section reports experiments on a set of instances used in \[6\]. These instances are
derived from a real-world case study: the evacuation of the Hawkesbury-Nepean (HN)
floodplain. The HN evacuation graph contains 80 evacuated nodes, 5 safe nodes, 184
transit nodes, 580 edges and 38343 vehicles to evacuate. The experimental results also

\[4\] Note that the search procedure does not assume convergent paths or restrictions on the latest
arrival times at the safe node.
Table 1: The strongly connected components associated with each HN80-Ix instance.

| Instance   | #vehicles | #scc | scc details                                      |
|------------|-----------|------|--------------------------------------------------|
| HN80       | 38343     | 5    | {22,9048}, {17,10169}, {14,6490}, {22,9534}, {5,3102} |
| HN80-I1.1  | 42183     | 4    | {1,751}, {2,1281}, {40,23656}, {37,16495}       |
| HN80-I1.2  | 46009     | 3    | {2,1398}, {35,18057}, {43,26554}                |
| HN80-I1.4  | 53677     | 3    | {2,1398}, {35,18057}, {43,26554}                |
| HN80-I1.7  | 65187     | 4    | {22,16992}, {2,1980}, {42,33240}, {14,12975}   |
| HN80-I2.0  | 76686     | 4    | {15,13974}, {38,40612}, {2,2330}, {25,19770}   |
| HN80-I2.5  | 95879     | 5    | {32,36260}, {6,11214}, {16,17983}, {6,9324}, {20,21098} |
| HN80-I3.0  | 115029    | 5    | {5,11574}, {12,14184}, {19,23403}, {7,13068}, {29,39651} |

consider a class of instances HN80-Ix using the HN evacuation graph but a number of evacuees scaled by a factor $x \in \{1.1, 1.2, 1.4, 1.7, 2.0, 2.5, 3.0\}$ to model population growth. For simplicity, the experiments did not consider a flood scenario and assume that network edges are always available within the scheduling horizon $H$. It is easy to generalize the results to various flood scenarios.

For each evacuation instance, a set of convergent evacuation paths was obtained from the TDFS approach [6]. The TDFS model is a MIP which is highly scalable as it aggregates edge capacities and abstracts time. The paths were obtained for the maximization of the number of evacuees within a scheduling horizon of 10 hours, allowing preemptive evacuation scheduling. Thus, for each instance, the set of evacuation paths can be thought of as forming a forest where each evacuation tree is rooted at a safe node and each leaf is an evacuated node. In this particular case, each evacuation tree is a strongly connected component. It is important to emphasize that paths are not necessarily the same for the different HN instances, nor necessarily optimal for non-preemptive scheduling, which explains some non-monotonic behavior in the results. Table 1 reports the evacuation paths, the number of vehicles to evacuate (#vehicles), the number of strongly connected components (#scc), the number of evacuated nodes, the number of vehicles per scc (scc details) for each HN80-Ix instance. Each strongly connected component is represented by a pair $\{x, y\}$ where $x$ is the number of evacuated nodes and $y$ the number of vehicles to evacuate.

The experimental results compare the flow scheduling results obtained with the NEPP and NPEPP approaches and the flow scheduling problem (FSP) formulation presented in [6]. The FSP is solved using a LP and it relaxes the non-preemptive constraints. Indeed, the flow leaving an evacuated node may be interrupted and restarted subsequently at any time $t \in H$, possibly multiple times. Moreover, the flow rates in the FSP algorithm are not necessarily constant over time, giving substantial scheduling flexibility to the FSP but making it very difficult to implement in practice. Once again, the FSP comes in two versions. The objective of the core FSP is to maximize the number of vehicles reaching safety, while the objective of FSP-CT is to minimize the evacuation clearance time. In order to compare the FSP algorithm and the constraint-programming approaches of this paper fairly, the FSP is solved with a time discretization of 1 minute. The experiments for the NEPP and NPEPP models use different search heuristics and each experimental run was given a maximal runtime of 1800 seconds per strongly con-
Table 2: Percentage of Vehicles Evacuated with FSP, NEPP-MF/SAT, NPEPP-MF/SAT.

| Instance | CPU (s) | Perc. Evac. | CPU (s) | Perc. Evac. | Search | CPU (s) | Perc. Evac. |
|----------|---------|-------------|---------|-------------|--------|---------|-------------|
| HN80     | 0.9     | 100.0%      | 0.2     | 100.0%      | {1B, 2B} | 3.4     | 96.9%       |
| HN80-I1.1| 1.1     | 100.0%      | 1538.9  | 99.2%       | {1A, 2B} | 1295.9  | 98.4%       |
| HN80-I1.2| 1.0     | 100.0%      | 1295.9  | 58.4%       | {1B, 2B} | 1444.4s | 57.7%       |
| HN80-I1.4| 1.3     | 100.0%      | 1374.9  | 97.8%       | {1A, 2A} | 0.3     | 59.0%       |
| HN80-I1.7| 1.8     | 97.9%       | 1770.1  | 93.1%       | {1A, 2B} | 5.9     | 52.8%       |
| HN80-I1.2| 1.5     | 92.2%       | 1664.1  | 79.2%       | {1A, 2B} | 0.1     | 51.5%       |
| HN80-I3.0| 1.4     | 69.2%       | 887.2   | 67.5%       | {1A, 2B} | 0.1     | 43.1%       |

The results were obtained on 64-bits machines with 3.1GHz AMD 6-Core Opteron 4334 and 64Gb of RAM and the scheduling algorithms were implemented using the programming language JAVA 8 and the constraint solver Choco 3.3.0, except for NPEPP-MF where the search was implemented in ObjectiveCP.

Maximizing the Flow of Evacuees. Table 2 compares, for each HN80-Ix instance and a 10-hour scheduling horizon, the percentage of vehicles evacuated (Perc. Evac.) and the solving time in seconds (CPU (s)) with FSP, NEPP-MF/SAT and NPEPP-MF/SAT. All solutions found with FSP are optimal and are thus an upper bound on the number of vehicles that can be evacuated with NEPP and NPEPP. Prior to solving NEPP-MF (resp. NPEPP-MF), the algorithm attempts to solve NEPP-SAT (resp. NPEPP-SAT) with a 60s time limit and, when this is successful, the annotation (SAT) is added next to the percentage of vehicles evacuated. As we make use of decomposition and parallel computing, the reported CPU for NEPP/NPEPP is the latest of the time at which the best solution is found among all strongly connected components. The table reports the best results across the heuristics, i.e., the run where the most vehicles are evacuated ; for the random strategy, the best result is reported across 10 runs (note that the standard deviation for the objective value ranges between 0.4% and 1.1% only across all instances). The search strategy for the best run is shown in column (Search) as a combination {TaskVar, VarOrder} where TaskVar is the heuristic for choosing the next task variable and VarOrder is the heuristic for labeling the task variables.

The results highlight the fact that the constraint-based simultaneous scheduling model finds very high-quality results. On the first five instances, with population growth up to 70%, the solutions of NEPP-MF are within 2.2% of the preemptive bound. This is also the case for the largest instance. In the worst case, the constraint-based scheduling model is about 4.9% away from the preemptive lower bound. It is thus reasonable to conclude that the constraint-based algorithms may be of significant value to emergency services as they produce realistic plans for large-scaled controlled evacuations. For NPEPP-MF, the solver found optimal solutions and proved optimality for all in-
Fig. 3: Quality of solutions over Time for NEPP-MF.

stances, except HN80-I1.1 and HN80-I1.2 for which the best found solution was within 0.1% of the optimal one. The results indicate that a phased evacuation is much less effective in practice and decreases the number of evacuees reaching safety by up to 40% in many instances. Unless phased evacuations allow an evacuation of all endangered people, they are unlikely to be applied in practice, even if they guarantee the absence of traffic merging.

Figure 3 shows how the quality of solutions improves over time for all HN-Ix instances which are not completely evacuated, for a particular run. For all instances, a high-quality solution is found within 10 seconds, which makes the algorithm applicable to a wide variety of situations. When practical, giving the algorithm more time may still produce significant benefits: For instance, on HN-I1.7 the percentage of vehicles increases from 93.0% to 97.6% when the algorithm is given 1800s. Such improvements are significant in practice since they may be the difference between life and death.

Profile of the Evacuation Schedules. To demonstrate the benefits of NEPP, it is useful to look at the evacuation profiles produced by the various algorithms. Recall that Fig. 1 displays a repartition of departure times for seven evacuated nodes in the original HN80 instance in the optimal solution produced by the FSP solver. The key observation is that, for several residential areas, the departure times are widely distributed within the scheduling horizon, indicating that the FSP solution makes heavy use of preemption. In the FSP solution, the number of vehicles departing at each time step is often equal to the path capacity. But there are also some surprising combinations \{(evacuated node, time step)\}, such as \{3, 50\}, \{3, 84\} and \{3, 85\} where the flow rate is respectively 22, 3, and 12 for evacuation area 3. In summary, the FSP solution is unlikely to be the basis of a controlled evacuation: It is just too difficult to enforce such a complicated schedule. Figure 4 shows a repartition of departure times for the same nodes in the original HN80 instance using the NEPP. The evacuation profile for the departure times is extremely simple and can easily be the basis of a controlled evacuation. Its simplicity contrasts with the complexity of the FSP solution and demonstrates the value of the constraint-programming approach promoted in this paper.

\(^5\) In our experiments, the problem NPEPP satisfies the condition for Theorem 3. Thus, these instances can be solved almost instantly using the algorithm outlined in the proof of Theorem 3.
Fig. 4: Departure times and flows of 7 evacuated nodes for the NEPP solver.

Table 3: Evacuation clearance time (CT) with FSP-CT, NEPP-CT, and NPEPP-CT.

| Instance   | FSP-CT | NEPP-CT | NPEPP-CT |
|------------|--------|---------|----------|
|            | CPU (s) | CT (min) | CPU (s) | CT (min) | Search | CPU (s) | CT (min) |
| HN80       | 4.3    | 398     | 1370.9  | 409      | {1B, 2A} | 0.2     | 680      |
| HN80-11.1  | 7.5    | 582     | 280.3   | 616      | {1A, 2A} | 0.3     | 1716     |
| HN80-11.2  | 5.0    | 577     | 6.2     | 590      | {1A, 2B} | 0.3     | 1866     |
| HN80-11.4  | 6.1    | 587     | 1386.0  | 614      | {1A, 2A} | 0.4     | 1226     |
| HN80-11.7  | 7.3    | 583     | 1298.6  | 610      | {1A, 2A} | 0.3     | 2307     |
| HN80-12.0  | 4.0    | 625     | 1713.7  | 657      | {1A, 2B} | 0.4     | 2909     |
| HN80-12.5  | 8.4    | 1092    | 110.6   | 1133     | {1A, 2B} | 0.4     | 1884     |
| HN80-13.0  | 9.4    | 1232    | 212.6   | 1235     | {1A, 2B} | 0.3     | 2467     |

Minimizing the Clearance Time. Table 3 compares, for each HN80-Ix instance, the minimal clearance time in minutes (CT (min)) found with FSP-CT, NEPP-CT and NPEPP-CT. All solutions found with FSP-CT and NPEPP-CT are optimal for the given set of paths. Once again, solutions found by NEPP-CT are of high-quality and reasonably close to the preemptive lower bound produced by FSP-CT. In the worst case, the results are within 5.1% of the preemptive lower bound. The clearance times of the phased evacuations, which are optimal, are significantly larger than for the NEPP. Note again that paths are different between instances and are not necessarily optimal with respect to different scheduling horizons, which explain inconsistencies such as the horizon found for HN80-11.4 being shorter than the horizon found for HN80-11.2 with NPEPP-CT.

The Impact of the Flow Rates. The constraint-based scheduling models have the flow rates as decision variables, which increases the flexibility of the solutions. Table 4 studies the benefits of this flexibility and compares the general results with the case where the flow rates must be selected from a specific set, here \{2, 6, 10, 15, 20\}. This is similar to the approach proposed in [12], which uses a fixed set of response curves and their associated mobilization resources. Note that the column-generation algorithm in [12] does not produce convergent plans and discretizes time. The results seem to indicate that flexible flow rates sometimes bring benefits, especially for the larger instances where the benefits can reach 3.0%; nonetheless the possible loss when using fixed rates is not substantial and may capture some practical situations.
Table 4: Vehicles Evacuated with NEPP-MF with Flow Rates in \{2, 6, 10, 15, 20\}.

| Instance     | CPU (s) | Perc. Evac.          | Search |
|--------------|---------|----------------------|--------|
| HN80         | 0.4     | 100.0% (SAT)         | {1B, 2B} |
| HN80-I1.1    | 1538.9  | 99.2%                | {1A, 2B} |
| HN80-I1.2    | 0.9     | 100.0% (SAT)         | {1B, 2B} |
| HN80-I1.4    | 986.0   | 99.5%                | {1A, 2B} |
| HN80-I1.7    | 1289.5  | 97.1%                | {1A, 2A} |
| HN80-I2.0    | 1614.3  | 91.0%                | {1A, 2B} |
| HN80-I2.5    | 1784.9  | 77.0%                | {1A, 2B} |
| HN80-I3.0    | 1558.7  | 65.6%                | {1A, 2B} |

Table 5: Comparison of FSP and NEPP problem sizes.

|       | FSP-10 | FSP-15 | NEPP-MF |
|-------|--------|--------|---------|
| Instance | #cols | #rows | #cols | #rows | #vars | #ctrs |
| HN80   | 44651  | 145880 | 68651  | 218780 | 1958   | 2288  |

Comparison of Model Sizes. One of the benefits of the constraint-based scheduling models is that they do not discretize time and hence are highly scalable in memory requirements. This is important for large-scale evacuations which may be scheduled over multiple days. Table 5 compares the FSP problem size for a scheduling horizon of 10 hours (FSP-10) and 15 hours (FSP-15) with the NEPP-MF problem size for the HN80 instance, when using 1 minute time steps. It reports the number of columns (#cols) and the number of rows (#rows) of the FSP model, as well as the number of variables (#vars) and the number of constraints (#ctrs) of the NEPP model. As can be seen, the number of variables and constraints grow quickly for the FSP model and are about 2 orders of magnitude larger than those in the NEPP-MF model which is time-independent.

5 Conclusion

This paper proposes, for the first time, several constraint-based models for controlled evacuations that produce practical and actionable evacuation schedules. These models address several limitations of existing methods, by ensuring non-preemptive scheduling and satisfying operational evacuation constraints over mobilization resources. The algorithms are scalable, involve no time discretization, and are capable of accommodating side constraints for specific disaster scenarios or operational evacuation modes. Moreover, the models have no restriction on the input set of evacuation paths, which can be convergent or not. Preliminary experiments show that high-quality solutions, with an objective value close to optimal preemptive solutions objectives, can be obtained within a few seconds, and improve over time. Future work will focus on improving the propagation strength of the cumulative constraint for variable durations, flows, and flow rates, and on generalizing the algorithm for the joint evacuation planning and scheduling.
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