Integrated Methodology for Urban Flood Risk Mapping at the Microscale in Ungauged Regions: A Case Study of Hurghada, Egypt

Karim I. Abdrabo 1,2,*  , Sameh A. Kantoush 3 , Mohamed Saber 3 , Tetsuya Sumi 3 , Omar M. Habiba 3, Dina Elleithy 1,4 and Bahaa Elboshy 5

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Abstract: Flood risk mapping forms the basis for disaster risk management and the associated decision-making systems. The effectiveness of this process is highly dependent on the quality of the input data of both hazard and vulnerability maps and the method utilized. On the one hand, for higher-quality hazard maps, the use of 2D models is generally suggested. However, in ungauged regions, such usage becomes a difficult task, especially at the microscale. On the other hand, vulnerability mapping at the microscale suffers limitations as a result of the failure to consider vulnerability components, the low spatial resolution of the input data, and the omission of urban planning aspects that have crucial impacts on the resulting quality. This paper aims to enhance the quality of both hazard and vulnerability maps at the urban microscale in ungauged regions. The proposed methodology integrates remote sensing data and high-quality city strategic plans (CSPs) using geographic information systems (GISs), a 2D rainfall-runoff-inundation (RRI) simulation model, and multicriteria decision-making analysis (MCDA, i.e., the analytic hierarchy process (AHP)). This method was implemented in Hurghada, Egypt, which from 1996 to 2019 was prone to several urban flood events. Current and future physical, social, and economic vulnerability maps were produced based on seven indicators (land use, building height, building conditions, building materials, total population, population density, and land value). The total vulnerability maps were combined with the hazard maps based on the Kron equation for three different return periods (REPs) 50, 10, and 5 years to create the corresponding flood risk maps. In general, this integrated methodology proved to be an economical tool to overcome the scarcity of data, to fill the gap between urban planning and flood risk management (FRM), and to produce comprehensive and high-quality flood risk maps that aid decision-making systems.

Keywords: flood risk mapping; city strategic plans; microscale; GIS; spatial planning; ungauged regions; satellite remote sensing; AHP; 2D hydrological model; RRI; Egypt
1. Introduction

Over recent decades, urban flood risk has significantly increased in Egypt due to extensive urbanization and climate change (Table A1 in the Appendix A). From 1975 to 2014, flash floods from upstream wadi subbasins and pluvial urban floods were responsible for the loss of thousands of lives and economic damage estimated at approximately 1.2 billion USD/year [1]. In most developing countries, various drivers have pushed urban extensions across large lowland areas prone to flood risk associated with the absence of both flood risk management (FRM) and effective spatial planning [2–4]. The main challenges of FRM are the deficiency of flood risk assessments and mapping, the lack of preparedness, and outdated information needed for sufficient response and recovery. Especially in Egypt, funding constraints, the ineffectiveness of mitigation measures, and the lack of adequate coordination between the entities responsible for FRM are considered vital challenges. In addition to the increased frequency and intensity of extreme rainfall events, infrastructure aging, the deterioration of building conditions, and the mismanagement of urban land, especially for urban growth in flood-prone areas, are crucial drivers that contribute to increasing urban flood risk [2–5]. Therefore, integrated flood risk mapping that utilizes spatial data is essential for identifying risk-prone areas in urban environments [6–8]. Detailed urban flood risk maps are required to propose efficient mitigation measures for existing urban areas and future expansions that will assist in better decision-making [9]. In this regard, flood risk mapping is expected to boost the efficiency of disaster management, reduce the devastating social and economic impacts of floods, and direct urban growth to safe areas [10].

Flood risk mapping is based on integrating hazard and vulnerability maps. For hazard mapping, many researchers use geographic information system (GIS)-based, lumped, and semi-distributed models with very few applications based on distributed models such as the HAZUS M-H, HISS-SSM, FLEMO, and LATIS models, as these models are data-driven [11–15]. However, the selection of these models can be misguided, leading to erroneous outcomes when applied in areas with a composite topography [16]. Therefore, the use of a 2D model, such as the Mike21, Hydrologic Engineering Center’s - River Analysis System (HEC-RAS), and rainfall-runoff-inundation (RRI) models, is generally suggested due to the provision of distributed and accurate results [17–27]. Many studies have simulated the inundation depth in a floodplain without the spatial and temporal distributions of rainfall or suitable infiltration parameters [11,19–22,28,29]. Moreover, to validate and calibrate the developed model in arid regions, to improve the reliability of the results, and to conduct a sensitivity analysis of the model parameters, various challenges remain. However, the RRI model is capable of simultaneously predicting distributed runoff and flood inundation depths [30,31]. This model has been successfully implemented and modified to simulate single and long-term flooding events with excellent performance both worldwide [31–33] and in arid regions [5,34]. Moreover, the RRI model incorporates three different surface-subsurface interactions: (A) only overland flow (no infiltration loss, no subsurface flow), (B) vertical infiltration and infiltration excess overland flow, and (C) saturated subsurface and saturation excess overland flow. The quality of the simulated outputs is highly dependent on the quality of the input data [22,35]. On the other hand, under limited data, the applicability of these models becomes a difficult task, especially in urban and suburban areas [17,18]. In such cases, remote sensing data could play a key role in overcoming this deficiency by providing topographical, metrological, and land cover (LC) data [25,27].

Vulnerability can be defined as susceptibility and fragility with respect to an expected hazard resulting from physical features or operational attributes [30]. The components of vulnerability can be divided into five major categories: the physical, social, economic, environmental, and institutional dimensions [36,37]. Many studies have addressed vulnerability mapping from the last century to the present for different areas with multiple tools and approaches. An approach integrating GISs and multicriteria decision-making analysis (MCDA) is the most common recommended approach [5,38–55]. However, flood vulnerability mapping suffers from some limitations in ungauged microscale urban and suburban areas [56,57]. These limitations manifest in the inadequate level of vulnerability analysis based on two main aspects [10]: (1) some vulnerability components are often neglected,
and there is a limitation with regard to the number of indicators representing such components at the microscale [57–60]. As demonstrated in the literature, although 40 possible indicators have been identified, only 11 are commonly used [61]. (2) The indicators used are of low quality and vary from 100 m × 100 m to 300 m × 300 m [62,63], and they are mostly not relevant to urban planning aspects, which are considered the cornerstone of vulnerability mapping in urban areas [11,64]. The data that determine vulnerability represent vital inputs for risk mapping and are usually well provided with high quality with regard to sectoral planning through high-quality city strategic plan (CSP) data sets [65,66]. Although these kinds of data are freely available from urban planning agencies, such data are not utilized in risk mapping because of the separation between FRM and urban planning entities. Therefore, data integration between these entities for effective spatial planning and enhanced flood risk mapping does not occur. Thus, utilizing CSP data will considerably improve vulnerability mapping and make it more reliable, comprehensive, and helpful to decision-makers [65,66].

Many methods for flood risk mapping have been introduced, and the integration of remote sensing data, GISs, and the analytic hierarchy process (AHP) is considered one of the most common methods [23–27]. Furthermore, flood risk mapping in ungauged basins using remote sensing data with hydrological models has been applied in many studies [67–73]. However, most of these studies conducted their investigations at the regional or basin scale. There is a notable limitation in flood risk mapping studies at the local scale, particularly in studies that combine inundation modeling, the AHP, and urban vulnerability indices in ungauged regions [63,74].

Accordingly, an integrated methodological approach for urban flood risk mapping at the microscale in ungauged regions is proposed and implemented in Hurghada, Egypt, where frequent flood episodes are observed due to intense storms. This study aims to (1) enhance the quality of hazard and vulnerability mapping at the urban microscale in ungauged regions and (2) to produce flood risk maps to support decision-makers in (A) determining the impact of urban development planned for 2027 on the existing urban area in Hurghada, (B) evaluating the 2027 CSP from a flood risk perspective, and (C) prioritizing intervention points. The proposed methodology utilizes a noncommercial 2D RRI simulation model with remote-sensing data to produce high-quality inundation maps and exploit the limited available data. Moreover, high-quality CSP data sets (land use, building height, building condition, building material, total population, population density, and land value) are used to enhance the vulnerability mapping. These parameters have been used by the official authorities responsible for urban planning in Egypt and by several studies as urban vulnerability mapping indicators [37,75–79]. This study targets the generation of the first flood risk maps for Hurghada, covering extreme events with different return periods (REPs; 5, 10, and 50 years) in both current and future situations. Furthermore, the detailed risk maps developed can support decision-making on the design of mitigation measures and policies for the protection of human life, property, and economic activities.

2. Study Area

Hurghada is an important center for tourist and mining activities: it lies directly on the Red Sea coast, and it is bounded by latitudes 27°10’ and 27°30’ N and longitudes 33°30’ and 33°52’ E (Figure 1). The city consists of ten urbanized districts with a dense population distribution. The desert lands flanking the Red Sea are drained by wadis (Figure 1). A wadi can be defined as a dry river that flows infrequently in direct response to heavy rainfall and usually with sudden, potentially destructive urban flash floods. In the last century, enough rainfall to produce wadi flooding occurred in this region an average of only once per decade.

Recently, urban flash floods have occurred more frequently in Hurghada almost every year, causing loss of life and significant damage. Accordingly, the city has become one of the most vulnerable areas to such events near the Red Sea [1]. Satellite rainfall data show that this trend increased in Hurghada from 1983 to 2019. Additionally, the city has the highest mean annual maximum daily precipitation in Egypt [80]. Since 2000, numerous urban flash flood events have occurred along the Egyptian Red Sea coast, which has experienced 30 medium and large events this century [80]. There has
been an increase in the exposure of the city to flood risk during winter (rainy season) from October to February due to convective rainfall (Table 1). Additionally, since 1996, several urban flash flood events have been recorded in the city and its vicinity. Inhabited areas, main roads, military campuses, and tourist buildings have been severely affected. Moreover, environmental contamination due to water flooding, especially in the inhabited lowland areas, has occurred [1].

Table 1. Historical records of devasting urban flash floods in Hurghada, Egypt [1].

| DATE                  | AFFECTED AREA                  | RECORDED DAMAGES                                      | RAINFALL (MM/EVENT) | RETURN PERIOD |
|-----------------------|--------------------------------|-------------------------------------------------------|---------------------|---------------|
| 15–16 October 2019   | Hurghada, Ras Gharib           | Road damage                                           | 6.8                 | 1 year        |
| 27–28 October 2016   | Ras Sedr, Sharm El Sheikh,     | Road damage, water pipe damage, demolished houses,     | 47.9                | 10 years      |
|                       | Hurghada and Qena              | damaged vehicles                                      |                     |               |
| 9–10 March 2014      | Hurghada                       | Road and water pipe damage                            | 37.8                | 5 years       |
| 16–18 November 1996  | Hurghada, Marsa Alam           | 200 deaths, damaged roads, houses, and vehicles       | 110                 | 50 years      |

Over the last 25 years, the region has undergone rapid tourism development and massive increases in urban and population growth. During this period, urban LC increased from 10 km² to 65.5 km² in 2017, and it is expected to reach 212 km² in 2027. Additionally, the population increased by almost 3.5 times (Figure 2).
3. Materials and Methods

3.1. Data Availability

Many types of data sets were collected and analyzed in this study (Table 2). Census, demographic, and current urban databases from the city from the 2027 approved plan for Hurghada were collected. The derived data were on the total population, population density, and administrative boundaries as well as all the data needed for the seven indicators used in vulnerability mapping. Additionally, topographic features, spatial-temporal rainfall and runoff analysis, land use, LC types, geospatial data, and risk maps informed by the RRI model at scales appropriate to guide future development were obtained.

Table 2. Material descriptions.

| Data Type                                      | Date       | Format          | Data Source                                      | Derived Data                                                                 |
|------------------------------------------------|------------|-----------------|-------------------------------------------------|-----------------------------------------------------------------------------|
| Census and demographic data                    | 2017       | ASCII, JPEG     | [83]                                            | Total Population, Population Density, Administrative Boundaries               |
| ASTER-ALSO-PALSAR (12.5 m spatial resolution)  | 2020       | Geotiff         | [84]                                            | Topographic and Hydrological Parameters                                      |
| Rainfall (scale 0.04° × 0.04°) (hourly based)  | 2020       | PERSIANN-CCS    | [85]                                            | Rainfall Distribution during the 2014 and 2016 Events                        |
| Rainfall (scale 0.25° × 0.25°) (daily based)   | 2019       | PERSIANN-CDR    | [86]                                            | Rainfall Distribution during the 1994 Event                                 |
| Sentinel (2A) (30 m resolution)                 | 2019       | Geotiff         | [87]                                            | Land Cover Types                                                            |
| Photos during the event                         | 2016-2014  | JPEG            | [81]                                            | Images Needed for Model Calibration and Validation                          |
| Current urban database of the city and the approved 2027 plan for Hurghada | 2013       | Geospatial database, JPEG, PDF | [79] | Land Use, Building Height, Building Conditions, Building Materials, Land Value, Total Population and Population Density |

The lack of hydrological and meteorological data in the Red Sea region necessitated the use of hydrological modeling to predict flood depth and the spatial extent, in addition to identifying sites with high risk. The RRI model used several remote-sensing data, including a digital elevation model (DEM) with an accuracy of 12.5 m, an LC map, and historical daily rainfall records. The resolution of the rainfall data was as follows: (0.04° × 0.04°)-hourly based data for the 2014 (5-year REP) and 2016 (10-year REP) events. The resolution of the rainfall data was (0.25° × 0.25°)-daily based data on the 1996 (50-year REP) event. LC was mapped from Sentinel (2A) with a 30 m resolution. These data sets were used to produce the inundation maps for the 5, 10, and 50 REPs in Hurghada.

Regarding model calibration and validation, photos during the event from different local newspapers were used. One of the authors (S.A.K.) conducted fact-finding and field investigations, reconnaissance-level inventories for topographic maps, and site visits to obtain the ground truth of the interpretations from imagery. From 2014 to 2015, we visited several specific urban sites, reviewed the proposed layouts of buildings and infrastructure, and provided comments to developers regarding avoiding urban flash flood risk and other environmental impacts. We have direct knowledge of the urban flash flood history of Hurghada over the past three decades from the early 1980s to 2019.
3.2. Proposed Method

An integrated method is proposed to evaluate urban flood risks in ungauged regions on the city (micro) scale following three steps of assessment (Figure 3). The proposed method consists of three methods:

1. The hazard mapping method was based on rainfall, topographic, and hydrological satellite data for Hurghada during the 1996, 2014, and 2016 events. These events were found to exhibit close to 50, 5, and 10 year REPs, respectively. The RRI model was calibrated based on georeferenced photos taken during the 2014 event. The validation of the model result was conducted using photos of the 2016 event.

2. The vulnerability mapping method was implemented through a combination of multiple physical, economic, and social vulnerability parameters for the current and future situations. The physical vulnerability parameters were land use, building height, building conditions, and building materials. Economic vulnerability had one parameter, land value. The social vulnerability parameters were the total population and population density. Vulnerability maps were generated to present the current and future situations. For the current situation, the CSP data sets obtained from detailed urban surveys were used, while for the future situation, the approved future CSP was used. Then, GIS-based MCDA using the AHP approach was applied to assign the relative weight for each vulnerability parameter and to generate urban flood vulnerability maps. The resulting vulnerability maps were ranked using five equally divided categories: very low, low, moderate, high, and very high. The classification is based on the literature.

3. The risk mapping method is based on integrating the final obtained vulnerability and hazard maps. The final risk map is ranked using five equally divided categories from the minimum to maximum risk score as in the literature: very low, low, moderate, high, and very high.

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**Figure 3.** Flowchart for data processing and methods.

3.2.1. Hazard Mapping Method

- **RRI model**

The RRI model was used for simulating the inundation depth in the Hurghada catchment area. The simulation for the desert was close to saturated subsurface + saturation excess overland flow...
(case C), while for the urban area, only overland flow was chosen (case A). Additionally, urban flash flood estimation was performed based on daily time series data due to the lack of hourly observations. Rainfall and topographic data are considered the most important input parameters for the RRI model [30].

The workflow of the hazard module for floods using the RRI model is summarized in three steps. First, the daily spatial rainfall intensities for different hazard scenarios were obtained based on PERSIANN-Climate Data Record (CDR) for the 1996 event and the PERSIANN-Cloud Classification System (CCS) for the 2014 and 2016 events with their highest resolutions, i.e., 25 km and 4 km, respectively. Second, the DEM was obtained from Advanced Land Observation System-Phased Array Synthetic Aperture Radar (ALOS-PALSAR) data available from the Alaska Satellite Facility (ASF) Distributed Active Archive Center (DAAC) with a 12.5 m resolution [88]. The original DEM was processed using the Arc-hydro tool of ArcMap 10.6.1 to obtain the filled DEM, and the flow direction and flow accumulation were extracted. The Arc-hydro tool was used later to identify and extract the drainage features in the study areas, such as the flow direction, flow accumulation, stream networks, and watershed delineation required as inputs for the RRI model. Third, the LC map was created based on the Sentinel-2A satellite data from 2019, which were corrected based on Google Earth satellite images and CSP data sets (Figure 4a) [79]. For the future situation, the LC map was obtained from the approved 2027 CSP (Figure 4b) [79]. The initial parameters of the RRI model were assigned based on the validated parameters in arid regions [34]. Finally, the RRI input raster maps for rainfall, topography, and LC were converted into ASCII files with their original resolutions, while the hazard maps (inundation depths) had the same resolution as the DEM utilized (12.5 m × 12.5 m).

**Model calibration and validation**

For more comprehensive and accurate results, the RRI model was calibrated and validated. Due to the lack of observed data, the calibration and validation processes were performed based on reported images of the 2014 and 2016 events. Regarding the land use parameters in the RRI model, the model parameters for different cases must be determined in advance. The city was classified into three types of land use: desert, vegetation, and urban (Figure 4).

One point (V1) was obtained from news reports of the event on 9 March 2014 and was used to calibrate the model. The obtained points showed that the inundation levels varied between 10 and 25 cm. Moreover, another two points (V2 and V3) for the 28 October 2016 event varied between 7 and 15 cm and between 10 and 20 cm for the first and second points, respectively (Figure 1). The resulting parameters are shown in Table 3.
Table 3. Resulting parameters from the calibration process.

| Parameter                          | Range            | Desert | Urban |
|------------------------------------|------------------|--------|-------|
| River Roughness Coefficient        | 0.015–0.04       | 0.022  |       |
| Hillslope Roughness Coefficient    | 0.15–1           | 0.3    | 0.2   |
| Soil Depth                         | 0.1–2            | 1      | 1     |
| Soil Porosity                      | 0.05–0.6         | 0.3    | 0.1   |
| Vertical Sat. Hydraulic Conductivity| 6.54 × 10^{-5}–1.67 × 10^{-7} | 4 × 10^{-6} | 0     |
| Suction at the Vertical Wetting Front | 0.0495–0.3163    | 0.3163 | 0     |
| Lateral Sat. Hydraulic Conductivity | 0.01–0.3        | 0      | 0     |
| Unsaturation Eff. Porosity         | 0.02–0.4         | 0.1    | 0     |

3.2.2. Vulnerability Mapping Method

Current and Future Vulnerability Mapping

The vulnerability map data for both the current and future situations were derived from the high-resolution Hurghada CSP (Figure 5), which is a 15-year plan for the period from 2012 to 2027 [79]. These CSP data sets are GIS vector files, which are generally very detailed with higher spatial accuracy because the data are not dependent on grid size. The workflow of the vulnerability module was conducted in the ArcGIS environment, and it can be summarized in three steps. First, rank-based vulnerability score maps of each of these indicators were produced (Table 4). Second, each indicator weight was calculated by the AHP approach and multiplied based on the corresponding score map, producing indicator vulnerability maps. Third, three vulnerability component maps (physical, economic, and social) were produced by combining each component’s set of indicators. Finally, the total vulnerability map was produced by combining the three component maps. The resulting vulnerability maps have the same characteristics as the input data (GIS vector). All resulting vector maps were ranked in five vulnerability classes from very low to very high.

Figure 5. Selected vulnerability indicators from the city strategic plan (CSP) data sets (current).
(A) Land Use. (B) Building Height. (C) Building Conditions. (D) Building Materials. (E) Land Value. (F) Population Density. (G) Total Population.
Table 4. Scoring criteria for the vulnerability indicators.

| Indicators            | Vulnerability Score Criteria | High (Score = 3) |
|----------------------|------------------------------|------------------|
| Number of floors     | Low (Score = 1)              | Moderate (Score = 2) |
| Land use             | Open areas and agriculture   | Residential, commercial and services |
| Building materials   | Concrete, metal              | Clay |
| Population density   | Less than 2000 persons/km²   | 2000–2300 persons/km² |
| Total population     | Less than 25,000 inhabitants | From 25,000–50,000 inhabitants |
| Building conditions  | Excellent                     | Good |
| Land value           | Low                          | Medium |

The vulnerability maps were calculated using Equation (1), presented by Frazier et al. [89] and Aroca-Jimenez et al. [90]:

\[
\text{Vulnerability} = \sum_{f=1}^{n} w_f \cdot s_f
\]  

where “\(f\)” is the vulnerability indicator, “\(n\)” is the total number of indicators, “\(w_f\)” is the relative weight assigned to the indicators, and “\(s_f\)” represents the indicator score.

Weighting of the Vulnerability Index Using the AHP

The AHP was developed by Saaty [91] as an essential tool for decision-makers or groups of decision-makers; it enables their preferences to be analyzed and discussed [92]. The AHP is based on constructing a series of pairwise comparison matrices (PCMs) to compare criteria to each other. The AHP is used to estimate the weighting of each criterion, which describes its importance. Saaty suggests a scale of 1–9 for PCM elements, wherein the value of 1 suggests that the criteria are equally important and the value of 9 leads to the inference that the criterion under consideration is essential with regard to the other criterion with which the comparison is made. The relative weights of the parameters were computed using the AHP. The AHP was implemented using the six steps discussed below.

1. The relative importance of each parameter pair was determined based on the pairwise comparison importance scale; this step is called prioritization (Table 5).

| Scale | Description                  | Reciprocals * |
|-------|------------------------------|---------------|
| 1     | Elements i and j have equal importance | 1             |
| 3     | Element i is slightly more important than element j | 1/3           |
| 5     | Element i is more important than element j | 1/5           |
| 7     | Element i is much more important than element j | 1/7           |
| 9     | Element i is very much more important than element j | 1/9           |

* Reciprocals are used if element i has a lower value than element j.

2. Pairwise comparison for a matrix of \((7 \times 7)\) cells was created for the seven vulnerability parameters (land use, building conditions, building height, building materials, land value, total population, and population density). The elements in row i and column j of the matrix are labeled I and J. The matrix has the property of reciprocity \((a_{ij} = 1/a_{ij})\), as shown (Table A2) in the Appendix A.

3. The matrix was standardized using the following mathematical Equation (2):

\[
a_{ij} = \frac{a_{ij}}{\sum_{i,j=1}^{n} a_{ij}}
\]
4. The normalized value for each parameter from pairwise comparisons was used with the weighted values in the last column of the standardized matrix to obtain the eigenvector, representing the consistency index (CI) matrix.

5. The CI was applied to check the PCM using Equation (3):

\[
CI = \frac{\lambda_{\text{max}} - n}{n - 1}
\]  

(3)

where CI is the consistency index, \( n \) is the number of vulnerability parameters being compared, and \( \lambda_{\text{max}} \) is the largest value of the eigenvector matrix.

6. The consistency ratio (CR) is the ratio of the CI and the random index (RI) shown in Table 6 and is expressed mathematically using Equation (4):

\[
CR = \frac{CI}{RI}
\]  

(4)

| No. of Indicators | 1   | 2   | 3   | 4   | 5   | 6   | 7   | 8   | 9   | 10  |
|-------------------|-----|-----|-----|-----|-----|-----|-----|-----|-----|-----|
| RI                | 0.0 | 0.0 | 0.58| 0.9 | 1.12| 1.24| 1.32| 1.41| 1.45| 1.49|

Table 6. RI (random index) based on the order of the PCM (pairwise comparison matrices) [93].

Saaty developed the CR to check the consistency of the pairwise comparisons [72]. The CR was calculated, and the value was found to be 0.057, which is less than 10% (0.1), indicating that the PCM is consistent. The final vulnerability map was obtained by using the weighted overlay function in ArcGIS. The resulting weighted overlaid raster was ranked into five vulnerability classes from very low to very high.

3.2.3. Risk Mapping Method

Flood risk maps were generated as a spatial overlay between (1) the total current and future vulnerability maps (vector data) and (2) the flood hazard maps for the 1996, 2014, and 2016 events (raster data). The workflow of the risk module followed in ArcGIS is summarized in three steps.

First, the vulnerability and hazard map data had to be unified to perform the spatial overlaying process. Since the vector data had higher spatial accuracy than the raster data, the hazard raster data were converted into vector data using ArcGIS (Raster Zonal Statistic/Spatial Analyst) by calculating the hazard-level mean values for each pixel by the vulnerability vector layer boundary. Second, the hazard vector layer was categorized into four categories: very high, high, moderate, and low, with inundation depth ranges of 0–0.3 m, 0.3–0.75 m, 0.75–1.5 m, and >1.5 m, respectively. Third, a risk map was calculated based on Kron Equation (5) [94]:

\[
\text{Flood Risk} = \text{Hazard} \times \text{Vulnerability}
\]  

(5)

4. Results

4.1. Hazard Mapping

The current and future situation hazard maps for the three events in 1996, 2014, and 2016 are shown in Figure 6. The resulting hazard maps for the 1996 event for the current situation for the inundation depth ranges 0–0.3 m, 0.3–0.75 m, 0.75–1.5 m, and >1.5 m were found to be 31.96%, 5.95%, 9.68%, and 52.39%, respectively; for the future situation, they were found to be 4.6%, 3.32%, 8.4%, and 83.64%, respectively. Regarding the 2014 event, the four inundation depth ranges were 0.21%, 0.23%, 0.49%, and 99.05% for the current situation and 2.87%, 3.72%, 8.38%, and 85.02% for the future situation, respectively. Finally, for the 2016 event, the four inundation depth ranges were 5.07%, 3.1%,
9.06%, and 82.74% for the current situation, respectively, and 4.61%, 3.32%, 8.41%, and 83.64% for the future situation, respectively.

Figure 6. Flood inundation maps (RRI model) for Hurghada for the current situation (a–c) and the future situation for the 2027 CSP (d–f) for the events in 1996, 2014 and 2016, respectively.

Regarding the RRI model calibration and validation process, for the calibration process, one point (image) during the 2014 event was used. The resulting simulated inundation level was 23 cm and varied in the range of 10–25 cm. In the validation process, two points (images) during the 2016 event were used. The resulting inundation depths from the simulation were 9 cm and 11 cm compared to the observed data, which varied from 7 to 15 cm and 10 to 20 cm for the first and second points, respectively. The RRI model showed high performance in simulating the hazard in the city despite the lack of data and proved to be valid. Furthermore, the model was used to simulate the 1996 event. There is available information regarding the maximum water level that was recorded during the event.

4.2. Current and Future Vulnerability Maps

First, vulnerability score maps for the seven indicators were calculated based on the predefined ranks (Table 4). Second, the resulting indicator weights for land use, building height, building conditions, building materials, land value, the total population, and population density using the AHP were found to be 8.1%, 12.2%, 23.8%, 43.4%, 4.2%, 2.4%, and 6%, respectively. Indicator vulnerability maps were generated accordingly. Third, the resulting current and future vulnerability component maps for the physical, economic, and social components were produced (Figure 7a,d), (Figure 7b,e), and (Figure 7c,f), respectively. Finally, the total vulnerability map was produced for the current and future situations (Figure 8a,b, respectively). The results showed that the high total vulnerability category in the current situation reached 3% of the city area, while moderate and low vulnerability covered 80% and 17% of the city area, respectively. Regarding the future approved 2027 CSP, the total vulnerability was found to be 1.8%, 41%, and 57.2% for the high, moderate, and low vulnerability categories, respectively.
Figure 7. Physical, social, and economic vulnerability in the current situation (a–c) and in the future (2027) (d–f), respectively.

Figure 8. (a) Current total vulnerability and (b) future total vulnerability in 2027.

4.3. Risk Mapping

The resulting current flood risk maps for the 1996, 2014, and 2016 flood events are shown in Figure 9a–c, respectively. The percentages of areas at very high, high, moderate, low, and very low risk were found to be 0.1%, 0.8%, 22.3%, 71.5%, and 5.4%, respectively, for the 1996 event. For the
2014 event, they were 0%, 0.3%, 7%, 10.1%, and 82.6%, respectively. Finally, for the 2016 flood event, they were 0.1%, 0.5%, 7.3%, 10.1%, and 82%, respectively.

The resulting future flood risk maps for the 1996, 2014, and 2016 flood events are shown in Figure 9d–f, respectively. Notably, no areas of very high risk existed in any resulting risk maps. The percentages of areas at high, moderate, low, and very low risk were found to be 0.2%, 6.3%, 75.1%, and 18.3% for the 1996 event, respectively. For the 2014 event, they were 0.1%, 2%, 6.9%, and 91%, respectively. Finally, for the 2016 flood event, they were 0.2%, 2.1%, 7.4%, and 90.4%, respectively.

![Figure 9](image-url)

**Figure 9.** Flood risk maps for Hurghada for the events in 1996 (50-year REP) (a), 2014 (5-year REP) (b), and 2016 (10-year REP) (c) for the current situation and (d–f) for the future situation in the 2027 CSP, respectively.

5. Discussion

5.1. Hazard Mapping Using the RRI Model

Flood inundation simulations have revealed the importance of the mainstream in flood events, which is necessary to include in flood prevention plans [62]. The RRI model, which is a 2D model, was capable of simultaneously predicting the distributed runoff and flood inundation depths considering the infiltration parameters, in contrast to previous studies [19–22,28,29]. The flood inundation maps developed by the RRI model show consistency among the three events (1996, 2014, and 2016) in the areas prone to flood risk (Figure 8). Regions with high susceptibility to floods were located at the lowest parts of the city (along the coast, especially the southern part and the city center)
and the areas surrounding streams, which is commonly noticed [63]. It was also noticed that the closer the locations were to a stream, the higher the susceptibility to flood hazards [11]. In all events, in the current situation and in the future, the most affected areas were located within the current urban areas (Figure 10), especially those located along the coast, which means that urban areas in extensions will be partially safe. In other words, most of the planned urban extensions existed in locations with less exposure to floods. However, planned development is increasing flood hazards for existing urban areas due to reduced permeability and increased runoff, as seen previously in coastal cities in Egypt [5]. The degree of severity of each of the three events is directly proportional to the quantity and intensity of rainfall. Urban extensions are expected to face low and moderate risks, while new projects along the coast are expected to be at high risk. To reduce such hazards in both existing and extension areas, sustainable urban stormwater management using best management practices (BMPs) and low impact development (LID) techniques can be implemented [95] along with traditional structural mitigation measures.

Figure 10. Flood inundation percentages for the current and future (2027) situations for the events in 1996, 2014, and 2016.

5.2. Vulnerability Maps

The vulnerability component that most influenced the resulting maps was found to be the physical component, since all of its indicators were found to have the highest weights in the AHP results. The concentration of physical vulnerability resulted from the existing slum areas in the city center of Hurghada (Figure 6a,d)). This result can be attributed to the characteristics of the buildings in these slums, where the buildings have 1–2 floors, mostly residential uses without any open spaces, and poor construction conditions, there is a high population density, the building materials are clay and wood, and houses are constructed in mountainous areas, making them highly vulnerable to flood hazards. Highly economically vulnerable areas were found along the coast and near the main roads routing the concentration of tourism activities. Finally, social vulnerability increases in the old part of the city to the east along the coast. The reason is the decrease in residential rent rates and the increase in the accessibility of services and activities, which increase the residential demand for such areas. The increase in residential demand and limited lands available led to urban densification.

From the total vulnerability results (Figure 11), we found that more than 83% of the city does not have sufficient resistance against flood hazards in the current situation. This value is predicted to decrease to 42.8% in the future. This decrease stems from the approved characteristics of new urban developments, which do not have the same issues as the current developments in terms of physical, social, and economic vulnerabilities. The resulting vulnerability maps are of high quality with a spatial resolution reaching 1 m × 1 m when converted from vector format, while for many studies, the output resolution has been approximately 100 m × 100 m to 300 m × 300 m at the microscale [62,63].
5.3. Risk Mapping

In all the resulting risk maps, the common areas at risk were spatially concentrated along the coast, especially in the southern part and the city center. It was also evident that the areas at risk increase along with the increase in the REP's of the flood events. Accordingly, the most hazardous event hit Hurghada in 1996 (50-year REP), followed by the 2016 event (10-year REP) and then the 2014 event (5-year REP) (Figure 12). Therefore, the most influential parameters affecting the resulting flood risk maps were mainly physical vulnerability and the hydrological hazard parameters.

Regarding the 5 and 10 year REP events, most of the city lies under moderate to low risk in the current urban area, while the risk ranges from low to very low in the extension zone. Additionally, crucial infrastructure, such as the Hurghada airport, lies under moderate risk. There is a decrease in the areas exposed to very high risk and high risk in the future situation because (1) most of the added areas in the future extension are located relatively far from hazardous urban flash flood locations towards higher elevations; and (2) there is decreasing total vulnerability (especially physical vulnerability) due to the assumption that these new extensions will not suffer from existing issues. However, there is a significant increase in the total area exposed to urban flood risk disasters, resulting in a large increase in urbanized area by approximately 21 times compared with the original built area, from 10 km$^2$ to 212 km$^2$. Therefore, any increase in hazard hydrological parameters in the future will further affect the existing area more than the extension areas. Experience shows that flood risk reduction must avoid single sectoral solutions. A comprehensive integrated strategy should be linked to existing urban planning practices and land management policy, combining both structural and nonstructural flood mitigation measures [96].
6. Conclusions

In this study, an integrated methodology for flood risk mapping of ungauged urban areas at the microscale was proposed. This methodology integrates CSPs and remote sensing data using the AHP approach, a 2D hydrological RRI model, and GIS techniques and was implemented in Hurghada, Egypt. This study was able to achieve the targeted aims, as the following conclusions are drawn:

- Hazard maps were produced using remote sensing data combined with a suitable and efficient 2D hydrological RRI simulation model for flood inundation depth calculation. A model was used to simulate flash floods for three extreme events with different REPs (5, 10, and 50 years) in both current and future situations. The model was successfully calibrated and validated, although there were limited rainfall and runoff observational data. The model was capable of simultaneously predicting the distributed runoff and flood inundation depths considering infiltration parameters that enhance the quality of the hazard maps produced. The model showed that high water levels occur along the coast and the city center because they are the lowest parts of the city. With the increase in the intensity and frequency of flash flood events, the existing areas along the coast and in the city center will be at more risk than the other areas in the extension. These areas have most tourism activities, which increases the socioeconomic risks incurred by the city.

- The vulnerability maps produced are of higher quality than those produced by previous studies based on two main aspects: (1) spatial resolution and (2) considering urban planning aspects with seven indicators at the urban microscale in ungauged regions. The vulnerability maps show that physical vulnerability has a higher impact on total vulnerability. Slums are among the areas most affected by floods in Hurghada, since these areas are highly vulnerable to destruction and loss of life. High economic vulnerability is concentrated along the coast and parts of the city center since these areas have the highest land value.

- The urban extension is in the range of low and moderate risk, except for new projects along the coast, which are expected to be at high risk. Therefore, Hurghada’s 2027 CSP needs to be revised based on the risk maps produced, especially for the new projects along the coast.

- The main two intervention points in Hurghada can be highlighted as follows: (1) the coastal areas, which have the most tourism activities, increasing the socioeconomic risks incurred by the city, and (2) slums areas.

The proposed methodology proved to be (1) applicable for generating vulnerability, hazard, and risk maps at the microscale, (2) a valuable tool for highlighting the risk-prone areas in regions that suffer from lack of information, (3) a supportive tool that can aid decision-making and policymakers in assessing and managing flood risk, and (4) economical, as it reduces the resource requirements because it is based on CSP data, which are freely available from urban planning agencies. In addition, it uses open remote sensing data, which provide a scientific basis for flood mapping in this data-poor region, as well as a noncommercial 2D hydrological simulation model.

This study recommends improving the AHP approach for weighting the vulnerability indicators by including statistical weighting techniques (e.g., principal component analysis (PCA) and fuzzy logic). This study also recommends that CSPs should be included in developing flood risk maps. Furthermore, these flood risk maps should be included in urban planning projects to avoid unnecessary losses and to prioritize interventions at hot spots. Additionally, flood risk maps should be validated in the future using georeferenced photos during flood events, additional remote sensing data of flooded areas, flood damage data if available, and the support of experts with diverse backgrounds. More case studies should be conducted in microscale urban areas to determine the reliability of the proposed flood risk mapping methodology. To reduce flood risk and its adverse consequences, a comprehensive integrated strategy combining urban planning, urban hydrology, and flood risk management (FRM) is essential.

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resources, K.I.A. and O.M.H.; data curation, K.I.A., M.S., O.M.H., and B.E.; writing—original draft preparation, K.I.A.; writing—review and editing, K.I.A. and D.E.; visualization, K.I.A., D.E., B.E. and O.M.H.; supervision, M.S., S.A.K., and T.S.; project administration, S.A.K. and T.S.; All authors have read and agreed to the published version of the manuscript.

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**Appendix A**

**Table A1.** Historical records of the hazardous flash floods in Egypt [1].

| Affected Area Recorded Damages |
|-------------------------------|
| Oct. 2019 Cairo, Alexandria, meet Ghamr and new Cairo | 12 deaths, road damages |
| Apr. 2018 Al ain Alshokna, Fifth settlement “New Cairo” | Road damage, damaged vehicles, 10 million EGP loss |
| Oct. 2016 Ras Sedr, Sharm El Sheikh, Hurghada and Qena | Road damage, water pipe damage |
| 2015 Assuit, Sohag, Qena, Luxor and Aswan | Destroyed houses |
| 2015 Alexandria, Al-bhera and Matrouh Governarates | 35 deaths, 180 destroyed houses, dozen injured, thousands of acres drowned |
| Feb., Oct. 2015 North and south of Sinai, Red Sea region | Road damages, the loading and unloading area of Hurghada International Airport drowned |
| Mar., May 2014 Tabia, Sohag, Aswan, Kom Ombo | Dam failure at Sohag, road damages |
| 2013 South Sanai & Sohag and Assuit | 2 deaths, road damage, 750 million EGP loss |
| 2012 W. Dahab, Catherine area | Dam failure, destroyed houses |
| Jan. 2010 Aswan, Sinai, and Al Arish | 8 deaths, 1381 damaged houses, roads, and infrastructure |
| 2009 Along the Red Sea coast, Arwana, Sinai | 12 deaths, damaged houses & roads and 37 injuries |
| Oct. 2004 W. Watar | Road damage |
| May 1997 Safaga, El-Qusier | 200 deaths, destroyed roads, demolished houses and damaged vehicles |
| Nov. 1996 Hurghada, Marsa Alam | |
| Sep. Nov. 1994 Dhab, Sohage, Qena, Safaga, El-Qusier, Hurghada | |
| Mar. Aug. 1991 Marsa Alam, W. Aawag | |
| Oct. 1990 W. El-Gemal, Marsa Alam | |
| Jan. 1988 W. Sadr | 5 deaths |
| Oct. 1987 South Sanai | 1 death, road damage, 27 injuries |
| 1985 Qena Governorate | 32 deaths, dam failure |
| Feb. 1982 South Giza | Demolished 180 houses |
| Apr. 1981 Aswan Governorate | Road damage and demolished houses |
| Feb., Nov., and Dec. 1980 Aswan Governorate, W. Elarish, Qena And Sohag | Road damage, demolished houses and farms |
| May, Oct. 1979 Aswan, Kom Ombo, Idfu, Assuit, Marsa Alam, El-Qusier | 5619 deaths, demolished houses |
| 1975 Minia, Assuit and Sohag | Drowning of 10 villages, 180 houses destroyed, and 1500 citizens displaced |
| Feb. 1975 W. El-Arish | 17 deaths, road problems and 200 houses destroyed |
| 1972 Giza | Destroyed houses, roads, and farms |
| 1954 Qena Governorate | Destroyed 500 houses |
| 1947 W. Al Arish | Demolished houses, destroyed roads and dam failure |

**Table A2.** Pairwise comparisons [91].

| Description | 1 Land Use | 2 Building Height | 3 Building Condition | 4 Building Materials | 5 Land Value | 6 Total Pop. | 7 Pop. Density |
|-------------|------------|-------------------|---------------------|---------------------|--------------|-------------|---------------|
| land use    | 1.00       | 0.50              | 0.20                | 0.14                | 3.00         | 4.00        | 2.00          |
| building height | 2.00       | 1.00              | 0.33                | 0.20                | 4.00         | 7.00        | 2.00          |
| building condition | 5.00       | 3.00              | 1.00                | 0.25                | 7.00         | 9.00        | 4.00          |
| building materials | 7.00       | 5.00              | 4.00                | 1.00                | 7.00         | 9.00        | 7.00          |
| land value  | 0.33       | 0.25              | 0.14                | 0.14                | 1.00         | 3.00        | 0.50          |
| total pop.  | 0.25       | 0.14              | 0.11                | 0.11                | 0.33         | 1.00        | 0.33          |
| pop. density | 0.50       | 0.50              | 0.25                | 0.14                | 2.00         | 3.00        | 1.00          |
| Sum        | 16.08      | 10.39             | 6.04                | 1.99                | 24.33        | 36.00       | 16.83         |
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