Public Energy Management and Decision-Making Model: A Proposal based on Energy Sustainability Indicators

By Fabrício Quadros Borges, Fabrini Quadros Borges & Mario Rocha de Vasconcelos

Universidade do Estado do Pará

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Keywords: electric energy, investments, economic sectors.

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Public Energy Management and Decision-Making Model: A Proposal based on Energy Sustainability Indicators

Fabricio Quadros Borges *, Fabrini Quadros Borges * & Mario Rocha de Vasconcelos *

Abstract The objective of this study is to develop a decision-making model for the Brazilian electricity sector, based on sectoral indicators of energy sustainability. The methodology of this investigation constructed sectoral indicators of energy sustainability, from linear correlations verified between variables of the energy input and development variables, whose results fed a decision-making structure supported by technology, norms and rules and in the decision style. The place of study was the State of Pará and the time span between 2010 and 2019. The investigation concluded the need to re-read the decision-making process in the Brazilian electricity sector, through the essential use of a sectorial system of indicators, which demonstrates strategic respect for the specificities the economic sectors and to guide, through a decision-making model, how electricity can be translated into development based on the productive processes of these sectors. This study, which presents a suggestion for this system of indicators and can be applied to any Brazilian state, points out that public actions in Pará should promote an increase in energy autonomy, redirection of the industrial profile, inclusion of compensatory devices for environmental costs and targeting from strategic investments to the increase of Gross Intensive Product.

Keywords: electric energy, investments, economic sectors.

I. Introduction

Electricity public management and decision-making aspects in the electricity sector have always been prominent in the social debate. Modern society uses increasing amounts of electricity (Narayan, Doytch, 2017). Electric energy has always been a fundamental bias in the development process of societies (Collaco et al., 2019). According to Schultz (2016) and Pereira (2018), public management encompasses intricacies linked to the territory and the needs of populations, in order to also involve connections between economic, social and political powers, through decision-making.

The electricity sector is a social organization formed by systemic relationships that involve the process of transforming primary energy to its final use by type of consumer. These relationships are established between the components of the electricity sector, such as: generation, transmission and distribution of electricity. Electric energy is a secondary energy that can be acquired through primary energy sources transformed from converters; however, depending on the nature of these converters, the generation of electricity can direct economic, social, technological and environmental impacts, to a greater or lesser extent, from all sectors of economic activity (Reis, Fadigas, Carvalho, 2012). The quantitative and qualitative profile of the availability of the energy input establishes bases for the conditions of the populations to guarantee a certain quality of life through. It is in this sense that the construction of electricity sustainability indicators represents relevant tools in view of the possibility of unraveling the existing intricacies between electricity and quality of life.

According to Borges (2012), in public electricity management, indicators favor the decision-making process through guidelines, which tend to articulate with greater precision the strategic mission of energy with the development of regions and countries. In each economic segment, electricity reflects in order to generate jobs, levels of income concentration, consumption flow, volumes of polluting gases emitted, from different quantities. (Amaral, 2017). In this perspective, this study asks: how could decision-making in the electricity sector in Brazil be supported by sectorial indicators of energy sustainability? The purpose of this investigation is to build a decision model for the electric energy sector in the country, supported by sectorial indicators of electric energy sustainability.

II. Theoretical Framework

The discussion environment about public management has raised numerous relevant aspects for examining the capacity of public managers to achieve efficient goals in dealing with public resources invested in regions or countries; among these aspects, it is cited the interference of the ideological field of people who influence more decisively with the decision-making power, through relations in segments, such as electricity among them, the influence of ideologies of groups that interfere with more power of decision, through correlations of forces along various branches, such as energy (Schultz, 2016).

The public energy management environment is developed through public policies in the electricity

Author a p: Instituto Federal do Pará, Brasil. e-mail: posdoctorborges@gmail.com
Author d: Universidade do Estado do Pará, Brasil.

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sector, which generally aim to demonstrate that investments aim at economic growth and improving the population's living conditions. In this process, strategic aspects are verified, from the choice of electricity generation sources to the effects of the use of this energy in the different sectors of a country's economy (Bermann, 2003; Borges 2012; Cornescu, Adam, 2014).

As for decision-making in the public environment, according to Silva (2013), there are three elements that make up a decision-making process within public management. They are: technology; rules and norms; and decision-making style. With regard to technology, it is observed that the administrative and organizational structure must be improved from instruments relevant to information technology to support decision-making, as a way of reducing risks, that is, without using aspects of a subjective nature; as for the rules and norms, it is highlighted that the obedience to these norms and rules makes it possible to achieve optimization in decision making; and finally, with regard to the decision-making style, it is highlighted that it refers to the common standards that decision makers tend to use when facing a decision-making panorama (Silva, 2013).

In this perspective of discussion, attention is drawn to the mission of electricity sustainability indicators in line with the intricacies of the decision-making process. Indicators must be interpreted based on the definition of sustainable development. Sustainable development seeks sustainability and the difficulties in conceptualizing the terminology sustainability demonstrates the difficult task of reflecting concepts in practical terms (Sachs, 2009; Costa, Teodósio, 2011; Prado, 2015). According to Costa and Teodósio (2011), sustainability comprises the ability to maintain bases of an economic, social and environmental nature that generate the possibility of contemplating the demands of populations in a harmonious way and the organized possibility of examining sustainability is in line with the elaboration of sustainability indicators.

The effort to improve energy analysis tools along with the development process has translated since the 1990s into three important contributions. The indicators from Helio Internacional, the indicators from the National Electric Energy Agency - Aneel and the indicators from Camargo et al. (2004). The indicators of Helio International (2005) are composed of eight indicators, divided into four aspects: economic, environmental, social and technological. The indicators from Aneel (1999) punctuated the ecological, political, economic and technological aspects. And finally, the indicators by Camargo et al. (2004) were composed in economic, environmental and social indicators.

### III. Methodological Strategy

The study site was the State of Pará. Pará comprises a geographical area of 1,247,689.515 km² and an estimated population of 8,690,745 inhabitants, which gives it a density of 6.96 inhabitants/km² (Ibge, 2020). The public electricity distribution service in the State is a concession of Centrais Elétricas do Pará - Celpa, while the share in the generation market is the domain of Centrais Elétricas do Norte - Eletronorte.

The correlation sought as a result a coefficient that quantified the degree of correlation Pearson's coefficient (p) (Chen, Popovic, 2002). The linear correlations verified in each dimension, through the sectors, were described and analyzed regarding their importance, representativeness and used measurement unit. Later, the variables were organized according to the dimensions: economic, social, environmental and political, which built the energy sustainability indicators, and from each sector of activity, which made up the energy sustainability indices. In calculating the indicators, we proceeded from a weighted average composed of the result of the calculation of the composite variables. In calculating the composite variables, the calculation adopted two variables: the first referring to development, and the other referring to the energy environment.

Table 1 shows the construction structure of the index and the electricity sustainability indicators for the agricultural sector in Pará.

$$r = \frac{\sum_{i=1}^{n} (x_i - \bar{x})(y_i - \bar{y})}{\sqrt{\sum_{i=1}^{n} (x_i - \bar{x})^2} \cdot \sqrt{\sum_{i=1}^{n} (y_i - \bar{y})^2}}$$

Where: x1, x2, ..., xn and y1, y2, ..., yn comprise the measured values of both variables. And the following equations are the arithmetic means of these variables:

$$\bar{x} = \frac{1}{n} \cdot \sum_{i=1}^{n} x_i$$

$$\bar{y} = \frac{1}{n} \cdot \sum_{i=1}^{n} y_i$$

The linear correlations verified in each dimension, through the sectors, were described and analyzed regarding their importance, representativeness and used measurement unit. Later, the variables were organized according to the dimensions: economic, social, environmental and political, which built the energy sustainability indicators, and from each sector of activity, which made up the energy sustainability indices. In calculating the indicators, we proceeded from a weighted average composed of the result of the calculation of the composite variables. In calculating the composite variables, the calculation adopted two variables: the first referring to development, and the other referring to the energy environment.

Table 1 shows the construction structure of the index and the electricity sustainability indicators for the agricultural sector in Pará.
Table 1: Structure of construction of electricity sustainability indicators in the agricultural sector of Pará, Brazil.

| INDICATOR | AGRICULTURAL SECTOR ECONOMIC INDICATOR VARIABLE | COMPOSITION | RANGE | LEVEL |
|-----------|-----------------------------------------------|-------------|-------|-------|
|           | GDP/Quantity of KW consumed                    | In addition to R$ 120 From R$ 120,00 to R$ 106,00 From R$ 105,00 to R$ 91,00 Until R$ 90,00 | 4 | High |
| Economic (E) Indicator = \( \frac{1+2+3}{3} \) | Quantity of GW consumed /amount invested in electricity | In addition to 0,75 GW From 0,75 to 0,51 GW From 0,50 to 0,26 GW Until 0,25 GW | 4 | High |
|           | Variation in electricity tariff /amount invested in electricity | In addition to 0,20 % From 0,20 % to 0,16 % From 0,15 % to 0,06 % Until 0,05 % | 4 | High |

| INDICATOR | SOCIAL INDICATOR OF THE AGRICULTURAL SECTOR VARIABLE | COMPOSITION | RANGE | LEVEL |
|-----------|-----------------------------------------------------|-------------|-------|-------|
|           | Balance of oral jobs/amount invested in electricity | In addition to 20 From 20 to 16 From 15 to 6 Until 5 | 4 | High |
| Social (S) Indicator = \( \frac{1+2}{2} \) | Average income/Quantity of GW consumed | In addition to 7,50 From 7,50 to 6,01 From 6,00 to 4,01 Until 4,00 | 4 | High |

| INDICATOR | AGRICULTURAL SECTOR ENVIRONMENTAL INDICATOR VARIABLE | COMPOSITION | RANGE | LEVEL |
|-----------|-----------------------------------------------------|-------------|-------|-------|
|           | Variation in energy efficiency in the sector/ Amount of GW consumed | In addition to 0,25% From 0,25% to 0,19% From 0,18% to 0,11% Until 0,10% | 4 | High |
| Environmental (A) Indicator = \( \frac{1+2}{2} \) | Variation in the emission of polluting gases derived from electricity generation | In addition to 30% From 30% to 21% | 3 | Good |
Table 2 shows the construction structure of the electricity sustainability index and indicators for the industrial sector in Pará.

**Table 2**: Structure of construction of electricity sustainability indicators in the industrial sector of Pará, Brazil.

| ECONOMIC INDICATOR FOR THE INDUSTRIAL SECTOR | RANGE | LEVEL |
|---------------------------------------------|-------|-------|
| GDP/Quantity of KW consumed                  | In addition to 0.25% | 4     | High |
|                                             | From R$ 1.50 to R$ 1.16 | 3     | Good |
|                                             | From R$ 1.15 to R$ 0.76 | 2     | Medium |
|                                             | Until R$ 0.75 | 1     | Low |
|                                             | In addition to 120 GW | 4     | High |
|                                            | From 120 to 81 GW | 3     | Good |
|                                            | From 80 to 31 GW | 2     | Medium |
|                                            | Until 30 GW | 1     | Low |
|                                            | In addition to 0.35% | 4     | High |
|                                            | From 0.35% to 0.21% | 3     | Good |
|                                            | From 0.20% to 0.06% | 2     | Medium |
|                                            | Until 0.05% | 1     | Low |

| SOCIAL INDICATOR OF THE INDUSTRIAL SECTOR | RANGE | LEVEL |
|------------------------------------------|-------|-------|
| Balance of formal empregos/milhao investido | In addition to 75 | 4     | High |
| jobs/amount invested in electricity       | From 75 to 46 | 3     | Good |
|                                           | From 45 to 16 | 2     | Medium |
|                                           | Until 15 | 1     | Low |
| Average income/Quantity of GW             | In addition to R$ 0.06 | 4     | High |
|                                           | From R$ 0.06 to R$ 0.05 | 3     | Good |
|                                           | From R$ 0.04 to R$ 0.03 | 2     | Medium |
Table 3 shows the construction structure of the electricity sustainability index and indicators for the industrial sector in Pará.

**Table 3**: Structure of construction of electricity sustainability indicators in the commercial sector of Pará.

| INDICATOR | COMMERCIAL SECTOR ECONOMIC INDICATOR | RANGE | LEVEL |
|-----------|--------------------------------------|-------|-------|
| Environmental (A) Indicator = \( \frac{1 + 2}{2} \) | Variation in energy efficiency in the sector/Amount of GW consumed | In addition to 0.60% | 4 | High |
| | From 0.60% to 0.31% | 3 | Good |
| | From 0.30% to 0.07% | 2 | Medium |
| | Until 0.06% | 1 | Low |
| Environmental (A) Indicator = \( \frac{1 + 2}{2} \) | Variation in the emission of polluting gases derived from electricity generation/Quant. of GW consumed | In addition to 0.20% | 4 | High |
| | From 0.20% to 0.16% | 3 | Good |
| | From 0.15% to 0.11% | 2 | Medium |
| | Until 0.10% | 1 | Low |
| Political (P) Indicator = \( \frac{1 + 2}{2} \) | Variation of the equivalent frequency of interruption per consumer unit/rate variation charged for electricity | In addition to 0.60% | 4 | High |
| | From 0.60% to 0.4% | 3 | Good |
| | From 0.3% to 0.2% | 2 | Medium |
| | Until 0.1% | 1 | Low |
| Economic (E) Indicator = \( \frac{1 + 2 + 3}{3} \) | Variation in electricity tariffs/Amount invested in electricity | In addition to R$ 0.02 | 1 | Low |

Source: Prepared by the authors (2021).
In the methodological strategy of this study, each sector of economic activity was assessed based on the components of the decision structure proposed by Silva (2013), in order to favor a decision model based on the results of the indicators (Figure 1).

![Figure 1: Structure of the decision-making process in public management.](source: Prepared by the authors (2021).)
Next, the results and discussions relevant to the calculation of energy sustainability indicators and the provision of subsidies to the decision-making process in the electricity sector will be presented, which considers the intricacies of technology, rules and standards, and decision-making style, fed by the results of the sector sustainability indicators measured for the State of Pará, between 2010 and 2019.

Below, in Tables 4 and 5, the results of the investigation on energy sustainability indicators in the agricultural sector of the State of Pará are presented.

**Table 4: Score of ranges for calculating energy sustainability indicators in the agricultural sector in Pará (2010-2019).**

| INDICATOR | VARIABLE | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
|-----------|----------|------|------|------|------|------|------|------|------|------|------|
| **ECONOMIC** | GDP/Quantity of KW consumed | 2 | 2 | 3 | 4 | 4 | 3 | 3 | 2 | 1 | 1 |
| | Quantity of GW consumed/amount invested in electricity | 4 | 4 | 3 | 3 | 4 | 4 | 4 | 2 | 2 | 2 |
| | Variation in electricity tariff/amount invested in electricity | 3 | 3 | 2 | 3 | 4 | 2 | 2 | 1 | 1 | 1 |
| | Balance of formal jobs/amount invested in electricity | | | | | | | | | | |
| | Average income/Quantity of GW consumed | 2 | 3 | 3 | 4 | 2 | 2 | 2 | 4 | 4 | 4 |
| | Variation in energy efficiency in the sector / Amount of GW consumed | 2 | 2 | 4 | 2 | 2 | 3 | 3 | 3 | 2 | 1 |
| | Variation in the emission of polluting gases derived from electricity generation / Amount of GW consumed | 4 | 4 | 4 | 4 | 3 | 2 | 2 | 1 | 1 | 1 |
| **ENVIRONMENTAL** | Variation in FEC per consumer unit / variation in the tariff charged for energy | 1 | 1 | 2 | 3 | 4 | 2 | 2 | 2 | 1 | 2 |
| | Variation of DEC per consumer unit / variation of the tariff charged for energy | 1 | 2 | 3 | 4 | 4 | 4 | 3 | 3 | 1 | 1 |

*Source: Prepared by the authors (2021). Legend: 4 = High Level; 3 = Good Level; 2 = Medium Level; 1 = Low Level.*

In the agricultural sector, the highlight was the social and environmental dimensions, with positive results, predominantly registering indicators with levels between Good and Medium.
In the agricultural sector, the highlight was the social and environmental dimensions, with positive results, predominantly registering indicators with levels between Good and Medium. In the years 2018 and 2019, the panorama changed as there were records of Low level indicators in the economic, environmental and political dimensions in the sector. The environmental dimension is a concern regarding sustainability and the possibility of measurement in this study is in line with the reality portrayed that ways to measure sustainable development are being structured and tested in various parts of the world (Lira, 2008). The political dimension was the one with the most weaknesses in the period studied. These weaknesses reveal the inadequate energy supply of a large portion of Pará society, which influences public management with lesser decision-making power. Thus, part of society ends up benefiting at the expense of others, demonstrating the influence of different ideologies of groups that interfere with more decision-making power in public management (Schultz, 2016).

Below, in Tables 6 and 7, the results of the investigation on energy sustainability indicators in the industrial sector of the State of Pará are presented.

### Table 5: Energy sustainability indicators in the agricultural sector (2010-2019).

| INDICADOR          | 2010  | 2011  | 2012  | 2013  | 2014  | 2015  | 2016  | 2017  | 2018  | 2019  |
|--------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Economic           | Good  | Good  | Good  | Good  | High  | Good  | Good  | Medium| Low   | Low   |
| Social             | Medium| Medium| Medium| Medium| Medium| Medium| Medium| Medium| Medium| Medium|
| Environmental      | Good  | Good  | High  | Good  | Medium| Medium| Medium| Medium| Medium| Low   |
| Political          | Low   | Low   | Medium| Good  | High  | Good  | Medium| Medium| Low   | Low   |

Source: Prepared by the authors (2021).

### Table 6: Score of ranges for calculating energy sustainability indicators of the industrial sector in Pará, Brazil (2010-2019).

| VARIABLE                     | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
|------------------------------|------|------|------|------|------|------|------|------|------|------|
| Economic                     | 2    | 2    | 2    | 3    | 3    | 2    | 2    | 4    | 3    | 3    |
| GDP/Quantity of KW consumed  | 4    | 4    | 3    | 3    | 3    | 2    | 2    | 1    | 1    | 1    |
| Quantity of GW consumed      |      |      |      |      |      |      |      |      |      |      |
| amount invested in electricity|      |      |      |      |      |      |      |      |      |      |
| Variation in electricity     |      |      |      |      |      |      |      |      |      |      |
| tariff/amount invested in     |      |      |      |      |      |      |      |      |      |      |
| electricity from Balance of   |      |      |      |      |      |      |      |      |      |      |
| formal jobs/amount invested   |      |      |      |      |      |      |      |      |      |      |
| in electricity                |      |      |      |      |      |      |      |      |      |      |
| Social                        | 1    | 2    | 2    | 2    | 1    | 1    | 3    | 3    | 4    | 2    |
| Average income/Quantity of GW|      |      |      |      |      |      |      |      |      |      |
| consumed                      |      |      |      |      |      |      |      |      |      |      |
| Variation in energy efficiency|      |      |      |      |      |      |      |      |      |      |
| in the sector/Quantity of GW  |      |      |      |      |      |      |      |      |      |      |
| consumed                      |      |      |      |      |      |      |      |      |      |      |
| Variation in the emission     | 2    | 3    | 1    | 1    | 4    | 1    | 3    | 1    | 4    | 2    |
| of polluting gases derived    |      |      |      |      |      |      |      |      |      |      |
| from electricity generation   |      |      |      |      |      |      |      |      |      |      |
| Environmental                 | 2    | 3    | 4    | 2    | 1    | 1    | 3    | 2    | 2    | 2    |
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In the industrial sector, the positive highlight was the economic dimension, also with a predominance of Medium and Good levels. The political dimension was the one with the most weaknesses in the sector during the period analyzed.

Table 7: Energy sustainability indicators in the industrial sector (2010-2019).

| INDICATOR         | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
|-------------------|------|------|------|------|------|------|------|------|------|------|
| Economic          | Good | Good | Good | Good | Good | Good | Medium | Medium | Medium | Medium |
| Social            | Medium | Good | Good | Low | Medium | Medium | Medium | Medium | Good | Low |
| Environmental     | Medium | Good | Low | Medium | Low | Medium | Low | Good | Medium | Good |
| Political         | Low | Low | High | High | Low | Medium | Good | High | Good | Good |

Source: Prepared by the authors (2021). Legend: 4 = High Level; 3 = Good Level; 2 = Medium Level; 1 = Low Level.

The indicators measured reveal an important responsibility to the framework of environmental unsustainability insofar as they point to a profile endowed with large proportions of consumption, added to the relatively low energy yields verified in the analyzed period. The encouragement of mechanisms that strategically redirect the industrial profile of Pará to the condition of contributing to income deconcentration could be operated by increasing the state tax burden for exports of heavy industry products from Pará. The change in the industrial profile would occur through the absence of tax incentives for the segments identified by the study: ferroalloy, aluminum, steel, pulp and paper and chemical products, and the provision of these incentives to the food and beverage, textile and cement industries. The industrial profile of Pará signals the absence of priority aspects to the development process, particularly in relation to the variables that affect the sustainability of the sector, which is in line with the considerations of several authors on the association between energy use and development (Camargo, Ugaya, Agudelo, 2004; Moldan, Janousková, Hák, 2012; Cornescu, Adam, 2014; Silva et al., 2018).

Below, in Tables 8 and 9, the results of the investigation on energy sustainability indicators in the commercial sector of the State of Pará are presented.

Table 8: Score of ranges for calculating energy sustainability indicators of the commercial sector in Pará, Brazil (2010-2019).

| VARIABLE                                      | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
|-----------------------------------------------|------|------|------|------|------|------|------|------|------|------|
| GDP/Quantity of KW consumed                   | 1    | 1    | 2    | 2    | 2    | 3    | 3    | 3    | 4    | 3    |
| Quantity of GW consumed/amount invested in     |      |      |      |      |      |      |      |      |      |      |
| electricity                                    | 3    | 4    | 3    | 3    | 3    | 2    | 2    | 1    | 1    | 2    |
| Variation in electricity tariff/              |      |      |      |      |      |      |      |      |      |      |
|                                              | 3    | 3    | 1    | 4    | 4    | 3    | 2    | 2    | 1    | 2    |

Source: Prepared by the authors (2021).
Soci | Social Balance of formal jobs/ amount invested in electricity | 4  4  3  3  3  2  1  2  2
Social Average income/ Quantity of GW consumed | 1  1  2  2  2  3  3  4  4  4
Social Variation in energy efficiency in the sector/ Quantity of GW consumed | 2  3  1  4  2  2  2  3  2  2
Social Variation in the emission of polluting gases derived from electricity generation/ Amount of GW consumed | 3  3  4  4  3  2  3  2  2  1

Environmental Variation in the equivalent frequency of interruption per consumer unit/variation in the tariff charged for electricity | 1  1  2  4  1  1  2  3  2  2

Political Variation in the duration of interruptions per consumer unit/ variation in tariff charged for electricity | 1  2  3  4  1  4  3  2  1  1

Source: Prepared by the authors (2021). Legend: 4 = High Level; 3 = Good Level; 2 = Medium Level; 1 = Low Level.

In the commercial sector, positive attention was given to the economic and social dimensions, registering indicators of Medium and Good levels. The political dimension, like other sectors, was the one that presented the most difficulties.

Table 9: Energy sustainability indicators in the commercial sector (2010-2019).

| INDICADOR       | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
|-----------------|------|------|------|------|------|------|------|------|------|------|
| Economic Social | Good | Medium | Medium | Good | Good | Good | Medium | Medium | Medium | Medium |
| Environmental Social | Medium | Medium | Medium | High | Medium | Medium | Good | Good | Low | Low |
| Political        | Low | Low | Medium | High | Low | Medium | Medium | Low | Low | Low |

Source: Prepared by the authors (2021).

The decentralization of energy planning, through the creation of the State Energy Policy Council (CEPE), would ensure that the guidelines and strategies designed for the electricity sector in Pará were conducted not only in accordance with the federal government’s global interests, but also in a manner to ensure compliance with the demands of society in the state supplying this electricity. What meets the concerns of managers to achieve qualitative results in public management with regard to financial resources applied in the territory (Mafra; Silva, 2004).

In Table 10, below, a structure for decision-making guidance based on the results of the sectorial indicators of sustainability of electricity in Pará, measured in the period from 2010 to 2019, is presented. Suggestions for alternative actions within each of the sectors of economic activity and that considers the economic, social, environmental and political...
dimensions, have the purpose of making corrections in the efficiency of the relations between electricity and development, in order to contribute to the increase in the level of these indicators.

**Table 10:** Framework for decision-making guidance based on the results of the sectorial indicators of sustainability of electricity in Pará.

| SETOR DIMENSION | TECHNOLOGY (Result of indicators) | COMPONENTS DECISION PROCESS RULES AND RULES (Legal Limits) | DECISION-MAKING STYLE (Concentration of power) | SUGGESTION OF ALTERNATIVES |
|-----------------|-----------------------------------|----------------------------------------------------------|-----------------------------------------------|----------------------------|
| ECONOMIC        | Predominance in GOOD and LOW levels in the period analyzed. | 1. Law no. 10,438, of 2002, provides a resource fund for energy development controlled by Eletrobras. 2. Lack of integration between energy policy and public development policies 3. Law no. 9,991, of 2000, assigned the electric energy distributor the obligation to collect resources from consumers and invest 0.5% of its revenue in energy efficiency projects (Aneel, 2018). | 1. Absence of a council at the state level to establish local guidelines for energy policy. 2. The nature of the federal government's investments in electricity does not consider the local agricultural profile. | 1. Increased investments in electricity associated with GDP expansion in the sector, through incentives to new agricultural enterprises. 2. Installation of electricity consuming units in rural settlements integrated to the production segment of the main local production chains. 3. Promotion of energy efficiency incentives seeking to reduce dependence on energy imports |
| AGRICULTURAL    | Predominance in GOOD and MEDIUM levels in the period analyzed. | 1. Lack of autonomy in energy policy associated with development. 2. Lack of integration between energy policy and public development policies. | 1. The autocratic profile of federal government investments does not consider the generation of jobs through energy production chains. | 1. The expansion of the use of alternative generation sources to water sources as catalysts for direct and indirect jobs. 2. Favouring incentives for energy efficiency in order to create jobs in the sector. |
| SOCIAL          | Predominance in GOOD and MEDIUM levels in the period analyzed. | 1. Lack of autonomy in energy and environment policy. 2. Lack of integration between energy policy and public development policies. | 1. Absence of a council at the state level to create local guidelines that reconcile energy policy and the agricultural sector. | 1. Implement investments in energy efficiency with the purpose of reducing pollution levels. 2. Subsidies of 10 million reais for the start of operations to generate alternative energy sources in the sector, notably solar and biomass. |
| POLÍTICA | Predominance in MEDIUM and LOW levels in the period analyzed. | 1. Absence of state autonomy in energy policy.  
2. Lack of integration between energy policy and effective citizen participation. | 1. Lack of a state council to create mechanisms for associating the quality of electricity services and the tariff charged. | 1. Creation of the State Energy Policy Council (CEPE).  
2. Regulation, by Aneel, of tariffs based on the quality of supply.  
3. Quality could be verified by the number of interruptions in the supply of electricity and the duration of these interruptions. |
| --- | --- | --- | --- | --- |
| ECONÔMICA | Predominance at GOOD level. MEDIUM level in recent years of the period analyzed. | 1. Law no. 10,438, of 2002, provides a resource fund for energy development controlled by Eletrobras.  
2. Lack of integration between energy policy and public development policies  
3. Law No. 9,991, of 2000, assigned the energy distributor the obligation to collect resources from users and invest 0.5% of its revenue in efficiency projects (Aneel, 2018). | 1. Absence of a council at the state level to establish association between energy policy and the local industrial profile. | 1. I encourage mechanisms that direct the industrial profile of Pará to the condition of contributing to the deconcentration of income, that is, promoting changes in the composition of exports in the heavy industry.  
2. Promotion of energy efficiency incentives seeking to reduce dependence on energy imports |
| INDUSTRIAL | Predominance at MEDIUM level in the period analyzed. | 1. Lack of autonomy in energy policy associated with development.  
2. Lack of integration between energy policy and public development policies | 1. The autocratic profile of federal government investments does not consider the generation of jobs through energy production chains. | |
| SOCIAL | Predominance in MEDIUM and LOW levels in the period analyzed. | 1. Lack of autonomy in energy and environment policy.  
2. Lack of integration between energy policy and public development policies | 1. Absence of a council at the state level to establish local guidelines that reconcile energy policy and the sector. | 1. Expansion of the use of alternative generation sources to water sources as catalysts for direct and indirect jobs.  
2. Reduced working hours in energy-intensive industries to generate new jobs.  
3. Favoring incentives for energy efficiency in order to create jobs in the sector. |
| ENVIRONMENTAL | Predominance in MEDIUM and LOW levels in the period analyzed. | 1. Lack of autonomy in energy and environment policy.  
2. Lack of integration between energy policy and public development policies | 1. Incorporation of compensatory devices for environmental costs in the sector based on accounting mechanisms for price formation.  
2. Implement investments in energy efficiency with the purpose of reducing pollution levels.  
3. Subsidies of 10 million reais for the start of operations to generate alternative energy sources in the sector, notably solar and biomass. | |
| Area       | Predominance in levels | Actions or Measures                                                                 |
|------------|------------------------|-------------------------------------------------------------------------------------|
| Political  | from HIGH to LOW       | 1. Lack of integration between energy policy and effective citizen participation. |
|            | in the period analyzed | 2. Absence of state autonomy in energy policy.                                       |
|            |                        | 1. Law no. 10,438, of 2002, provides a resource fund for energy development controlled by Eletrobras. |
|            |                        | 2. Absence of a state council to establish mechanisms for associating the quality of electricity services and the tariff charged in the sector. |
|            |                        | 1. Creation of the State Energy Policy Council (CEPE).                                |
|            |                        | 2. Regulation, by Aneel, of tariffs based on the quality of supply, where the referred quality can be verified through the number of interruptions in the supply of electricity and the duration of these interruptions. |
| Commercial | in GOOD and MEDIUM     | 1. Increased investments in electricity associated with GDP expansion in the sector, in order to promote programs for the use of alternative energy to offset existing electricity bills. |
|            | levels in the period   | 2. Promotion of energy efficiency incentives seeking to reduce dependence on energy imports |
|            | analyzed.              |                                                                                      |
| Economic   |                        | 1. Linking of special reduced tariff bands for companies in the sector with a large number of jobs. |
|            | in GOOD and MEDIUM     | 2. Favoring incentives for energy efficiency in order to create jobs in the sector. |
|            | levels in the period   |                                                                                      |
|            | analyzed.              |                                                                                      |
| Social     |                        | 1. Absence of a state council at the state level to establish an association between energy policy and the profile of local commerce. |
|            | in GOOD and MEDIUM     | 2. Lack of integration between energy policy and public development policies           |
|            | levels in the period   |                                                                                      |
|            | analyzed.              |                                                                                      |
| Environmental |                        | 1. Absence of a council at the state level to establish local guidelines that reconcile energy policy and the sector. |
|            | at MEDIUM level in the  | 2. Lack of integration between energy policy and public development policies         |
|            | period analyzed.       |                                                                                      |
|            |                        | 1. Lack of autonomy in energy and environment policy.                                |
|            |                        | 2. Lack of integration between energy policy and public development policies         |
|            |                        | 1. Subsidies of 10 million reais for the start of operations to generate alternative energy sources in the sector, notably solar and biomass. |
|            |                        | 2. Implement investments in energy efficiency with the purpose of reducing pollution levels. |
The actions based on the results of the sectorial indicators of electricity sustainability for the State of Pará were divided into three stages: short, medium and long term. In the short term, the study recommends: a) decentralization of energy planning through the creation of the State Energy Policy Council (CEPE); b) establishment of a local integrated strategic planning model that uses as an instrument the methodological framework for the construction of energy sustainability indicators and indices, proposed in this article; c) maintain the flow of investments in electricity to maintain Gross Domestic Product - GDP expansion in all sectors; and d) regulation of tariffs based on the quality of supply.

In the medium term, the following are indicated: a) the implementation of social sustainability programs with the energy environment of the agricultural sector, including production chains, and of the industrial sector, reducing the workload in energy-intensive industries; b) incorporation of compensatory devices for environmental costs in the industrial sectors.

In the long term, it is recommended: a) the encouragement of mechanisms that strategically direct the industrial profile of Pará, promoting changes in the composition of heavy industry exports (from the increase in the state tax burden for exports of heavy industry products from Pará) and changing the industrial profile, in order to withdraw tax incentives to the segments identified by the study: ferroalloy, aluminum, steel, pulp and paper and chemical products, and the provision of these incentives to the food and beverage, textile and cement industries, sectors these indicated by the results of the analyzes carried out); and b) increase in the energy efficiency of electricity through credit lines to agricultural enterprises that intend to exchange equipment with high electricity consumption.

V. Final Considerations

The study elaborated an original decision planning model based on sectorial indicators of electricity sustainability in the state of Pará, capable of contributing to the planning of public actions for sustainable development in Pará, according to the results of these indicators measured by sector of economic activity.

The indicators calculated in this investigation revealed a particular reality in each sector of economic activity in the State of Pará. In the agricultural sector, the highlight was the social and environmental dimensions, with positive results, registering levels between Good and Medium. In the industrial sector, the positive highlight was the economic dimension, also with a predominance of Medium and Good levels. In the commercial sector, the positive highlight was the economic and social dimensions, recording, in the same way, Medium and Good levels. The political dimension was the one that showed the most weaknesses in the period surveyed, in all sectors of economic activity in Pará.

The study also presented a decision-making model that suggested actions linked to increasing energy autonomy in Pará, redirecting the industrial profile, including compensatory devices for environmental costs, directing investments to increase GDP in the reality of each sector of economic activity, among other recommendations. The article contributed through: an originality of analysis that reveals the strategic usefulness of knowing the energy specificities of each economic sector and how electricity reflects on the productive processes of each sector; a reinterpretation of the Brazilian energy plan from a decision analysis dynamic that considers the regional specificities for the strategic use of the energy input; and the possibility of using a decision-making model in the electricity sector applicable to any state in Brazil.

New investigations can follow the methodological dynamics presented in this study and the residential sector would be the one that would most add to the deepening of the understanding of this theme. The residential sector comprises a relevant environment for examining the reality of meeting basic energy needs, as it identifies the socioeconomic profile of households in a given population and their conditions of access to energy input.

Source: Prepared by the authors (2021).
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