Optimal control of continuity equations

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Abstract. An optimal control problem for the continuity equation is considered. The aim of a “controller” is to maximize the total mass within a target set at a given time moment. The existence of optimal controls is established. For a particular case of the problem, where an initial distribution is absolutely continuous with smooth density and the target set has certain regularity properties, a necessary optimality condition is derived. It is shown that for the general problem one may construct a perturbed problem that satisfies all the assumptions of the necessary optimality condition, and any optimal control for the perturbed problem, is nearly optimal for the original one.

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1. Introduction

Consider a quantity distributed on $\mathbb{R}^n$. Suppose that the distribution evolves along a controlled vector field $v = v(t, x, u)$ according to the law of mass conservation; the control parameter $u$ can be chosen at every time $t$ from a compact set $U \subset \mathbb{R}^m$. Given a time moment $T > 0$ and a target set $A \subset \mathbb{R}^n$, we aim at finding a control $u = u(t)$ that maximizes the total mass within $A$ at the time moment $T$. More formally the problem can be written as follows

Maximize $\int_A \rho(T, x) \, dx$

subject to $\begin{cases} \rho_t + \text{div}_x (v(t, x, u(t)) \rho) = 0, \\ \rho(0, x) = \rho_0(x), \end{cases}$ \quad $u \in U$, \quad (P_{ac})$

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where \( \rho_0 = \rho_0(x) \) is the density function of an initial distribution and
\[
U = \{ u(\cdot) \text{ is measurable, } u(t) \in U \text{ for all } t \in [0, T] \} \quad (1.1)
\]
is the set of admissible controls.

First, let us give several motivating examples.

**Dynamical system with uncertain initial state.** Let \( x_0 \) be an initial state
of the following dynamical system
\[
\dot{x} = v(t, x, u). \quad (1.2)
\]
Assume that one wants to find a control \( u = u(t) \) that brings the state of the
system to a target set \( A \) at a given time \( T \). Now let the precise initial state \( x_0 \)
be unknown. Instead, assume that a probability distribution of \( x_0 \) on the state
space is given. In this case, one naturally looks for a control that maximizes
the probability of finding the state of the system within the target set at time
\( T \). This leads to problem \((P_{ac})\).

**Flock control.** Let \( \rho_0 \) characterize an initial distribution of sheep in a
given area. Assume that the herd drifts along a vector field \( v_s(x) \). Assume, in
addition, that there is a dog located at \( u \). In this case, a sheep located at \( x \)
obeys an additional velocity
\[
v_d(x, u) = \varphi(|x - u|) (x - u).
\]
When \( \varphi \) is positive this means that the sheep tries to escape the dog. If the
interaction between the sheep are not relevant, the motion of the whole herd
is described by the equation
\[
\rho_t + \text{div}_x ([v_s(x) + v_d(x, u)] \rho) = 0.
\]
Typically, the dog wants to steer the herd to a target set \( A \) at a given time.
In this case an optimal strategy of the dog is determined by \((P_{ac})\).

**Beam control.** The motion of a charged particle in an electromagnetic
field is described by the system
\[
\begin{align*}
\frac{dx}{dt} &= v, \\
\frac{d(mv)}{dt} &= e(E + v \times B) + G(t, x, v).
\end{align*} \quad (1.3)
\]
The particle is characterised by its charge \( e \), rest mass \( m_0 \), and the relativistic
mass \( m = m_0/\sqrt{1 - |v|^2/c^2} \). Above, \( x = (x_1, x_2, x_3) \) are the particle’s coordinates,
\( v = (v_1, v_2, v_3) \) are the velocities, \( E \) and \( B \) are the electric and magnetic
fields, \( c \) is the speed of light, and \( G(t, x, v) \) represents additional forces due to
the interaction between the particle and the environment.

Assume that the electromagnetic field depends on a parameter \( u \), which
can be chosen at every time moment \( t \), i.e.,
\[
E = E(t, x, u), \quad B = B(t, x, u).
\]
Then (1.3) can be rewritten in the form (1.2) with \( x = (x_1, x_2, x_3, v_1, v_2, v_3) \).

Producing a single particle (for example, in a particle accelerator) is
extremely difficult. Instead, a beam of particles is produced. At the initial
time moment every beam is characterized by its density function \( \rho_0 \) defined on
the state space of (1.3). Usually, one wants to focus the beams to ensure that
the particles traveling in the accelerator collide. Clearly, one can formulate this problem as \((P_{ac})\) with the target set
\[
A = \{(x, v) : |x| \leq r, \ |v| \leq c\},
\]
where \(r\) is a desired radius of the beam.

The connection between dynamical systems with uncertain initial states and continuity equations is well-known. In the context of control theory it was mentioned in [9,14,19]. A basic mathematical model for flocks controlled by a leader is presented in [10,11]. In contrast to these papers we neglect the interactions between flock’s members. Formally, a nonlocal term describing the internal dynamics of the flock is omitted. For models of the beam control we refer to [18].

Existence results for optimal control problems governed by continuity equations seem to be missing in the current literature (at least for nonlinear vector fields \(v\)). Necessary optimality conditions were derived by Ovsyannikov in [16–18] and by Propoï with his collaborators in [15,19,20]. We remark that all the papers mentioned above consider the terminal cost functional
\[
\int_{\mathbb{R}^n} \varphi(x) \rho(T, x) \, dx
\]
with smooth \(\varphi\) and/or an integral cost functional. Moreover, the initial density \(\rho_0\) is always assumed to be smooth. Finally, let us mention the paper [14] of Mazurenko, where the dynamical programming method was developed, and the papers [8,9] of R. Brockett, who discussed controllability and some connections with stochastic equations.

In this paper we first study the existence of optimal controls. Next, assuming that the initial density \(\rho_0\) is smooth and the target set \(A\) is sufficiently regular, we derive a necessary optimality condition. Finally, we discuss the case of integrable \(\rho_0\) and arbitrary \(A\). More precisely, we replace \((P_{ac})\) by a perturbed problem \((P_{\varepsilon})\) which satisfies all the assumptions of our necessary optimality condition. Then we show that every control that is optimal for \((P_{\varepsilon})\) is “nearly optimal” for \((P_{ac})\).

We believe that our choice of the cost functional is not relevant in the sense that the methods developed here should work in other cases as well. At the same time, in many situations it seems natural to maximize the total mass within a target set at a given time moment. Moreover, our choice of the cost functional allows to derive a rather simple necessary optimality condition (see Sect. 4).

As we shall see later, dealing with the continuity equation for measures is more natural than dealing with that for functions. For this reason, the main subject of our study is the following optimal control problem

\[
\text{Maximize } \mu(T)(A) \\
\text{subject to } \begin{cases} 
\mu_t + \text{div}_x (v(t, x, u(t)) \mu) = 0, \\
\mu(0) = \vartheta, \end{cases} \quad u \in U. \quad (P)
\]
Now, \((P_{ac})\) is just a particular case of \((P)\), where the initial probability measure \(\vartheta\) is absolutely continuous with density \(\rho_0\).

The paper is organized as follows. In Sect. 2 we introduce basic notations, discuss the continuity equation and generalized controls. In the next section we study the existence of optimal controls. Then, in Sect. 4, we prove a necessary optimality condition for a special case of \((P)\), where the initial distribution is absolutely continuous with smooth density and the target set has certain regularity properties. In the last section we show that the general problem \((P)\) can be replaced by a perturbed problem \((P_\varepsilon)\) such that \((P_\varepsilon)\) satisfies all the assumptions of our necessary optimality condition and every optimal control for \((P_\varepsilon)\) is “nearly optimal” for \((P)\). For the reader’s convenience, we place in Appendix a brief introduction to Young measures.

2. Preliminaries

2.1. Notation

In what follows, \(|x|\) is the Euclidean norm of \(x \in \mathbb{R}^n\) and \(x \cdot y\) is the scalar product of \(x, y \in \mathbb{R}^n\). By \(A_r\) and \(A_\circ r\) we mean the closed and the open \(r\)-neighbourhoods of \(A \subset \mathbb{R}^n\), i.e.,

\[
A_r = \{x : |x - y| \leq r \text{ for some } y \in A\}, \\
A_\circ r = \{x : |x - y| < r \text{ for some } y \in A\}.
\]

Let \(\mathcal{P}(\mathbb{R}^n)\) denote the set of all probability measures on \(\mathbb{R}^n\). We equip \(\mathcal{P}(\mathbb{R}^n)\) with the Prohorov distance:

\[
d_P(\vartheta_1, \vartheta_2) = \inf \{\varepsilon > 0 : \vartheta_1(A) \leq \vartheta_2(A_\varepsilon^\circ) + \varepsilon, \vartheta_2(A) \leq \vartheta_1(A_\varepsilon^\circ) + \varepsilon \text{ for all Borel sets } A\}.
\]

The convergence in the resulting metric space is exactly the narrow convergence of measures (see [5,6]).

Given a Borel map \(f : \mathbb{R}^n \to \mathbb{R}^n\) and a probability measure \(\vartheta\), define the pushforward (or image) measure \(\vartheta \circ f^{-1}\) by

\[(\vartheta \circ f^{-1})(A) = \vartheta(f^{-1}(A)) \text{ for all Borel sets } A \subseteq \mathbb{R}^n.
\]

Recall the change of variables formula

\[\int \varphi \, d(\vartheta \circ f^{-1}) = \int \varphi \circ f \, d\vartheta,
\]

which holds for all bounded Borel functions \(\varphi : \mathbb{R}^n \to \mathbb{R}\).

Below, \(\lambda\) is the \(n\)-dimensional Lebesgue measure, \(\sigma\) is the \((n - 1)\)-dimensional Hausdorff measure, \(\rho\lambda\) is a probability measure which is absolutely continuous with respect to \(\lambda\) and whose density is \(\rho\).
2.2. Flows of vector fields

Consider a vector field \( v: [0, T] \times \mathbb{R}^n \to \mathbb{R}^n \) satisfying the assumption

\[
(A0) \begin{cases}
\text{The map } v = v(t, x) \text{ is measurable with respect to } t; \text{there are positive constants } L, C \text{ such that, for all } t \in [0, T] \text{ and } x, x' \in \mathbb{R}^n, \\
|v(t, x) - v(t, x')| \leq L|x - x'| \text{ and } |v(t, x)| \leq C(1 + |x|).
\end{cases}
\]

Then there exists a unique solution \( s \mapsto V^s_t(x) \) to the Cauchy problem

\[
\begin{cases}
\dot{y}(s) = v(s, y(s)), \\
y(t) = x.
\end{cases}
\]

The map \((s, t, x) \mapsto V^s_t(x)\) is called the flow of the vector field \( v \). Recall that the function \( x \mapsto V^s_t(x) \) is a diffeomorphism and

\[
V^s_t \circ V^\tau_s = V^s_t, \quad V^s_s = \text{Id}, \\
\text{Lip}(V^s_t) \leq e^{L|s-t|}, \quad |V^s_t(x)| \leq e^{C|s-t|}(1 + |x|),
\]

for any \( s, t, \tau \in [0, T] \). For details see, e.g., [4].

2.3. Continuity equation

Let \( \vartheta \) be a probability measure on \( \mathbb{R}^n \) and \( v \) be a vector field satisfying Assumption \( (A0) \). Consider the Cauchy problem

\[
\begin{cases}
\mu_t + \text{div}_x (v(t, x) \mu) = 0, \\
\mu(t_0) = \vartheta.
\end{cases}
\]  

**Definition 2.1.** We say that a map \( \mu \in C^0([t_0, T]; \mathcal{P}(\mathbb{R}^n)) \) is a distributional solution to \((2.1)\) if for any smooth compactly supported test function \( \varphi: [t_0, T] \times \mathbb{R}^n \to \mathbb{R} \), we have

\[
\int_{t_0}^T \int_{\mathbb{R}^n} (\varphi_t + v \cdot \nabla_x \varphi) \, d\mu(t) \, dt = 0
\]

and \( \mu(t_0) = \vartheta \).

As is known [2], under Assumption \((A0)\) there exists a unique distributional solution to \((2.1)\). Moreover, this solution can be written in the form

\[
\mu(t) = \vartheta \circ V^t_{t_0} \quad \text{for all } t \in [t_0, T],
\]

so that \( \mu(t) \) is the pushforward of \( \vartheta \) by \( V^t_{t_0} \).

If \( \vartheta \) is absolutely continuous, i.e., \( \vartheta = \rho_0 \lambda \), then \((2.2)\) implies that \( \mu(t) \) is absolutely continuous for each \( t \). More precisely, we have \( \mu(t) = \rho(t, \cdot) \lambda \), where

\[
\rho(t, x) = \frac{\rho_0 \circ V^t_{t_0}(x)}{\det DV^t_{t_0}(x)}.
\]
2.4. Generalized controls
Recall that by (usual) controls we mean the maps belonging to $U$. We shall see later that in some cases it is more convenient to deal with generalized controls. We define such controls via Young measures. A brief discussion of Young measures is given in Appendix; for a more solid introduction to the subject see, for instance, [22].

**Definition 2.2.** A generalized control is a Young measure $\nu \in \mathcal{Y}([0,T];\mathbb{R}^m)$ whose support is contained in $[0,T] \times U$. The set of all generalized controls is denoted by $\mathcal{Y}([0,T];U)$.

It is evident that a Young measure $\nu$ associated with a usual control $u \in U$ belongs to $\mathcal{Y}([0,T];U)$.

**Proposition 2.3.** The set of generalized controls $\mathcal{Y}([0,T];U)$ is compact in the space of Young measures $\mathcal{Y}([0,T];\mathbb{R}^m)$.

**Proof.** The set $\mathcal{Y}([0,T];U)$ is relatively narrowly compact by Theorem A.8. It remains to verify that it is closed. To this end, consider a converging sequence $(\nu_j) \subset \mathcal{Y}([0,T];U)$ with the narrow limit $\nu$. We only have to show that the support of $\nu$ is contained in $[0,T] \times U$. For each $j$, we have $\nu_j([0,T] \times U^c) = 0$, where $U^c$ is the complement of $U$. Since the set $]0,T[\times U^c$ is open, it follows from basic properties of the narrow convergence that

$$0 = \liminf_{j \to \infty} \nu_j([0,T] \times U^c) \geq \nu([0,T] \times U^c) = \nu([0,T] \times U^c).$$

□

**Definition 2.4.** We say that $t \mapsto \mu(t)$ is a trajectory corresponding to a generalized control $\nu$ if $t \mapsto \mu(t)$ is a distributional solution to the Cauchy problem

$$\begin{cases}
\mu_t + \text{div}_x (\bar{v}(t,x) \mu) = 0, \\
\mu(0) = \vartheta,
\end{cases} \quad (2.3)$$

where

$$\bar{v}(t,x) = \int_U v(t,x,\omega) \, d\nu_t(\omega) \quad (2.4)$$

with $(\nu_t)_{t \in [0,T]}$ being the disintegration of $\nu$.

2.5. Limit lemmas
Here we gather several useful lemmas about sequences of pushforward measures and their limits.

**Lemma 2.5.** Suppose that $\vartheta_j \in \mathcal{P}(\mathbb{R}^n)$ for $j = 0, 1, 2 \ldots$, and $f : \mathbb{R}^n \to \mathbb{R}^n$ is a continuous function. If $\vartheta_j \to \vartheta_0$ narrowly, then $\vartheta_j \circ f^{-1} \to \vartheta_0 \circ f^{-1}$ narrowly.

**Proof.** By the change of variables formula, we have

$$\int \varphi \, d(\vartheta_j \circ f^{-1}) = \int \varphi \circ f \, d\vartheta_j, \quad j = 0, 1, 2, \ldots,$$

for each bounded continuous test function $\varphi$. It remains to notice that $\varphi \circ f$ is also bounded and continuous. □
Lemma 2.6. Let $f_j : \mathbb{R}^n \to \mathbb{R}^n$, $j = 0, 1, 2, \ldots$, be continuous functions, and $\vartheta \in \mathcal{P}(\mathbb{R}^n)$. If $f_j \to f_0$ pointwise, then $\vartheta \circ f_j^{-1} \to \vartheta \circ f_0^{-1}$ narrowly.

Proof. For every bounded continuous test function $\varphi$, we can write

$$\int \varphi \, d(\vartheta \circ f_j^{-1}) = \int \varphi \circ f_j \, d\vartheta, \quad j = 0, 1, 2, \ldots$$

Clearly, $\varphi \circ f_j \to \varphi \circ f_0$ pointwise. Now to complete the proof, we apply the Lebesgue dominated convergence theorem to the right-hand side of the latter identity.

Lemma 2.7. Let $v_j : [0, T] \times \mathbb{R}^n \to \mathbb{R}^n$, $j = 0, 1, 2, \ldots$, be vector fields satisfying (A0) with common constants $L$ and $C$, and let $x_j = x_j(t)$ denote a solution to the Cauchy problem

$$\begin{cases}
\dot{y}(t) = v_j(t, y(t)), \\ y(0) = a,
\end{cases} \quad j = 0, 1, 2, \ldots$$

If $v_j(\cdot, x) \to v_0(\cdot, x)$ weakly in $L^1([0, T]; \mathbb{R}^n)$ for all $x$, then $x_j(t) \to x_0(t)$ for all $t \in [0, T]$.

Proof. For a fixed $t$ consider the obvious identity

$$x_j(t) - x_0(t) = \int_0^t [v_j(s, x_j(s)) - v_j(s, x_0(s))] \, ds + \int_0^t [v_j(s, x_0(s)) - v_0(s, x_0(s))] \, ds.$$

Observing that

$$|v_j(s, x_j(s)) - v_j(s, x_0(s))| \leq L|x_j(s) - x_0(s)| \quad \text{for all } s,$$

we obtain, by Gronwall’s inequality, the following estimate:

$$|x_j(t) - x_0(t)| \leq |\alpha_j(t)| e^{Lt},$$

where

$$\alpha_j(t) = \int_0^t [v_j(s, x_0(s)) - v_0(s, x_0(s))] \, ds.$$

To complete the proof it remains to show that $\lim_{j \to \infty} |\alpha_j(t)| = 0$. For this purpose, take a sequence $(\tau_i)_{i=0}^N$ such that

$$0 = \tau_0 < \tau_1 < \cdots < \tau_N = t \quad \text{and} \quad \tau_i - \tau_{i-1} = \frac{t}{N} \quad \text{for all } i,$$
and consider the identity

$$
\alpha_j(t) = \sum_{i=1}^{N} \int_{\tau_{i-1}}^{\tau_i} [v_j(s, x_0(s)) - v_j(s, x_0(\tau_{i-1}))] \, ds \\
+ \sum_{i=1}^{N} \int_{\tau_{i-1}}^{\tau_i} [v_j(s, x_0(\tau_{i-1})) - v_0(s, x_0(\tau_{i-1}))] \, ds \\
+ \sum_{i=1}^{N} \int_{\tau_{i-1}}^{\tau_i} [v_0(s, x_0(\tau_{i-1})) - v_0(s, x_0(s))] \, ds.
$$

By Assumption (A0), we have

$$|v_j(s, x_0(s)) - v_j(s, x_0(\tau_{i-1}))| \leq L|x_0(s) - x_0(\tau_{i-1})|
$$

for all $i$, $j$, and $s$. Moreover, by applying the standard ODE’s technique, we can easily verify that

$$|x_0(s) - x_0(\tau_{i-1})| \leq \frac{Mt}{N} \quad \text{for all } s \in [\tau_{i-1}, \tau_i],$$

where $M > 0$ depends only on $t$, $a$, and $C$. Therefore,

$$|\alpha_j(t)| \leq \frac{2LMt^2}{N} + \sum_{i=1}^{N} \left| \int_{\tau_{i-1}}^{\tau_i} [v_j(s, x_0(\tau_{i-1})) - v_0(s, x_0(\tau_{i-1}))] \, ds \right|.$$

Passing to the limit as $j \to \infty$ and then as $N \to \infty$, we get

$$\lim_{j \to \infty} |\alpha_j(t)| = 0. \quad \square$$

**Lemma 2.8.** Let $\vartheta \in \mathcal{P}(\mathbb{R}^n)$ and $\mu_j : [0, T] \to \mathcal{P}(\mathbb{R}^n)$ denote a solution to the Cauchy problem

$$
\begin{cases}
    \mu_t + \text{div}_x (v_j(t, x)\mu) = 0, \\
    \mu_j(0) = \vartheta,
\end{cases}
$$

where the vector fields $v_j$ satisfy the assumptions of Lemma 2.7. If $v_j(\cdot, x) \rightharpoonup v_0(\cdot, x)$ weakly in $L^1([0, T]; \mathbb{R}^n)$ for all $x$, then

$$\mu_j(t) \rightharpoonup \mu_0(t) \text{ narrowly for all } t \in [0, T].$$

**Proof.** Let $V_j$ denote the flow of $v_j$. In view of Lemma 2.7, the sequence $(V_j)_0^t$ converges pointwise to $(V_0)_0^t$. Since $\mu_j(t) = \vartheta \circ (V_j)_t^0$, the statement follows from Lemma 2.6. \qed

**Lemma 2.9.** Let $\varphi \in C^0(\mathbb{R}^m; \mathbb{R}^n)$ and $\vartheta \in \mathcal{P}(\mathbb{R}^m)$. If the support of $\vartheta$ is contained in a compact set $K \subset \mathbb{R}^m$, then

$$\int_K \varphi(x) \, d\vartheta(x) \in \text{co} \varphi(K),$$

where $\text{co} \varphi(K)$ is the convex hull of $\varphi(K)$. 
Proof. Choose a sequence of probability measures of the form
\[ \vartheta_k = \sum_{i=1}^k c_k^i \delta_{x^k_i}, \quad \text{with } x^k_i \in K \text{ for all } i \text{ and } k, \]
and such that \( \vartheta_k \to \vartheta \) narrowly. This can be done as in [6, Example 8.1.6].
Clearly,
\[ \int_K \varphi(x) \, d\vartheta_k(x) \to \int_K \varphi(x) \, d\vartheta(x). \]
At the same time, we have
\[ \int_K \varphi(x) \, d\vartheta_k(x) = \sum_{i=1}^k c_k^i \varphi(x^k_i) \in \text{co} \varphi(K). \]
Since \( \text{co} \varphi(K) \) is closed, the proof is complete. \( \square \)

3. Existence

In this section we study the existence of optimal controls for \((P)\). Throughout
the section, we make the following assumption
\[ (A1) \begin{cases} \text{The map } v: [0,T] \times \mathbb{R}^n \times U \to \mathbb{R}^n \text{ is continuous; there are positive} \\ \text{constants } L, C \text{ such that, for all } t \in [0,T], u \in U, \text{ and } x, x' \in \mathbb{R}^n, \\ |v(t,x,u) - v(t,x',u)| \leq L|x - x'| \quad \text{and} \quad |v(t,x,u)| \leq C(1 + |x|). \end{cases} \]

First, we prove that \((P)\) has solutions within the space of generalized controls. Then, under additional assumptions, we show that every trajectory corresponding to a generalized control can be produced by a usual one.

Theorem 3.1. If the target set \( A \) is closed, then \((P)\) has a solution within the space \( \mathcal{Y}([0,T];U) \) of generalized controls.

Proof. Let \((\nu_j)\) be a maximizing sequence of generalized controls. In view of
Proposition 2.3, we may assume, without loss of generality, that \((\nu_j)\) converges to some \( \nu_0 \).

Consider the averaged vector fields \( v_j \) defined by
\[ v_j(t,x) = \int_U v(t,x,u) \, d(\nu_j)_t(u), \quad j = 0, 1, 2, \ldots \]
It is easy to see that each \( v_j \) satisfies Assumption \((A0)\) with constants \( L \) and \( C \) as in Assumption \((A1)\). Hence, for each \( j \), there exists a unique trajectory \( \mu_j = \mu_j(t) \) corresponding to \( \nu_j \).

For a given \( x \in \mathbb{R}^n \), we denote by \( (t,u) \mapsto \tilde{v}(t,x,u) \) a continuous extension of \( (t,u) \mapsto v(t,x,u) \) to \([0,T] \times \mathbb{R}^m\) with the property that
\[ |\tilde{v}(t,x,u)| \leq C(1 + |x|) \quad \text{for all } t \in [0,T] \text{ and } u \in \mathbb{R}^m. \]
Such an extension exists by the Tietze theorem. It is clear that
\[ v_j(t,x) = \int_{\mathbb{R}^m} \tilde{v}(t,x,u) \, d(\nu_j)_t(u), \quad j = 0, 1, 2, \ldots \]
By using Proposition A.6, we get
\[ v_j(\cdot, x) \to v_0(\cdot, x) \text{ weakly in } L^1([0,T]; \mathbb{R}^m) \]
for every \( x \). Now Lemma 2.8 asserts that
\[ \mu_j(T) \to \mu_0(T) \text{ narrowly.} \]
Therefore,
\[ \sup(P) = \limsup_{j \to \infty} \mu_j(T)(A) \leq \mu_0(T)(A), \]
so that \( v_0 \) is optimal for \((P)\). This completes the proof. \( \square \)

**Corollary 3.2.** Let \( v \) have the form
\[ v(t, x, u) = v_0(t, x) + \sum_{i=1}^{l} \varphi_i(t, u) v_i(t, x) \]
for some real-valued functions \( \varphi_i \). Let the set
\[ \Phi(t, U) = \left( \begin{array}{c} \varphi_1(t, U) \\ \vdots \\ \varphi_l(t, U) \end{array} \right) \subset \mathbb{R}^l \]
be convex, and the target set \( A \) be closed. Then \((P)\) has a solution within the space \( \mathcal{U} \) of usual controls.

**Proof.** Let \( \nu \) be an optimal generalized control. The corresponding averaged vector field is given by
\[ \bar{v}(t, x) = \int_U v(t, x, \omega) d\nu_t(\omega) = v_0(t, x) + \sum_{i=1}^{l} \int_U \varphi_i(t, \omega) d\nu_t(\omega) v_i(t, x). \]
Thus to complete the proof, it suffice to show that there exists a measurable function \( u: [0,T] \to U \) such that
\[ \int_U \Phi(t, \omega) d\nu_t(\omega) = \left( \begin{array}{c} \int_U \varphi_1(t, \omega) d\nu_t(\omega) \\ \vdots \\ \int_U \varphi_l(t, \omega) d\nu_t(\omega) \end{array} \right) = \Phi(t, u(t)) \]
for almost every \( t \in [0,T] \). The latter follows from Filippov’s Lemma [12], since
\[ \int_U \Phi(t, \omega) d\nu_t(\omega) \in \Phi(t, U) \text{ for a.e. } t \in [0,T], \]
according to Lemma 2.9. \( \square \)

4. Necessary optimality condition

4.1. Statement

Throughout this section, in addition to (A1), we make the assumption

(A2) The map \( v = v(t, x, u) \) is twice continuously differentiable with respect to \( x \).
Theorem 4.1. Let $A$ be a compact set with the interior ball property\(^1\) and $\vartheta = \rho_0 \lambda$ with $\rho_0 \in C^1(\mathbb{R}^n; \mathbb{R})$. Let $\bar{u}$ be an optimal control for $(P)$ and $\bar{\mu}$ be the corresponding trajectory. Then for almost every $\tau \in [0, T]$, we have
\[
\int_{\partial A^\tau} \bar{\rho}(\tau, x) v(\tau, x, \bar{u}(\tau)) \cdot n_{A^\tau}(x) \, d\sigma(x) = \min_{\omega \in U} \int_{\partial A^\tau} \bar{\rho}(\tau, x) v(\tau, x, \omega) \cdot n_{A^\tau}(x) \, d\sigma(x). \tag{4.1}
\]
Here $A^\tau = V_T^\tau(A)$ with $V$ being the flow of the vector field $(t, x) \mapsto v(t, x, \bar{u}(t))$, $n_{A^\tau}(x)$ is the measure theoretic outer unit normal to $A^\tau$ at $x$, $\sigma$ is the $(n-1)$-dimensional Hausdorff measure, $\bar{\rho}(t, \cdot)$ is the density of $\bar{\mu}(t)$.

Remark 4.2. 1. If $\partial A$ is an $(n-1)$-dimensional $C^2$ surface, then $A$ automatically has the interior ball property. Moreover, each $\partial A^\tau$ is also an $(n-1)$-dimensional $C^2$ surface. Consequently, in this case $n_{A^\tau}(x)$ is the usual outer unit normal to $A^\tau$ at $x$, and $\sigma$ is the usual $(n-1)$-dimensional volume form.

2. The necessary optimality condition has a visual geometrical meaning. Let $\bar{u} = \bar{u}(t)$ be optimal. Shift the target set $A$ along the vector field $(t, x) \mapsto v(t, x, \bar{u}(t))$ backwards. Denote the resulting image of $A$ at the time moment $\tau$ by $A^\tau$. Then $\bar{u}(\tau)$ minimizes the outflow through $\partial A^\tau$ at almost every time moment $\tau$.

The proof of Theorem 4.1 is based on ideas of the Pontryagin Maximum Principle (see, e.g., [7]). In addition, it relies on notions of the interior ball property of a set and the directional derivative of a real-valued function on $\mathcal{P}(\mathbb{R}^n)$. We discuss these notions below, but first let us briefly outline the proof.

Sketch of the Proof. Let $\bar{u} = \bar{u}(t)$ be an optimal control, $\bar{\mu} = \bar{\mu}(t)$ be the corresponding trajectory, and $V$ be the flow of $(t, x) \mapsto v(t, x, \bar{u}(t))$. Fix some $\tau \in [0, T]$ and consider the map $f(\vartheta) = \vartheta \circ V_T^\tau(A)$ defined for all absolutely continuous $\vartheta$ with smooth density. First, we show that $f$ is directionally differentiable with respect to any vector field $w \in C^1(\mathbb{R}^n; \mathbb{R}^n)$ and compute its derivative $\partial_w f$. Then, we construct a needle variation $u_\varepsilon$ of $\bar{u}$ and show that
\[
\frac{d}{d\varepsilon} \mu_\varepsilon(T)(A)|_{\varepsilon = 0} = \partial_w f(\bar{\mu}(\tau)) \quad \text{for almost all } \tau,
\]
where $\mu_\varepsilon = \mu_\varepsilon(t)$ is the trajectory corresponding to $u_\varepsilon = u_\varepsilon(t)$ and $\bar{w}$ is a certain vector field depending on $\tau$. Now, the necessary optimality condition is as follows:
\[
\partial_w f(\bar{\mu}(\tau)) \leq 0 \quad \text{for almost all } \tau.
\]

\(^1\) i.e., $A$ is the union of closed balls of a certain positive radius $r$. 
4.2. Interior ball property

Recall that a compact set $A$ has the interior ball property of radius $r > 0$ if it is the union of closed balls of radius $r$. Such sets have nice regularity properties; in particular, $\partial A$ is $(n-1)$-rectifiable [21] and

$$\sigma(\partial A) \leq \frac{n\alpha_n(diam A)^n}{2^{n-1}r},$$

where $\alpha_n$ is the volume of the $n$-dimensional unit ball [1]. As a consequence, the measure theoretic outer unit normal $n_A(x)$ to $A$ at $x$ exists for $\sigma$-a.e. $x \in \partial A$.

**Lemma 4.3.** Let $\varphi : \mathbb{R}^n \to \mathbb{R}^n$ be a diffeomorphism such that $\text{Lip} (\varphi^{-1}) \leq b$. Then for any $A \subseteq \mathbb{R}^n$, we have

$$(\varphi(A))_\varepsilon \subseteq \varphi (A_{b\varepsilon}) \quad \text{and} \quad (\varphi(A))_\varepsilon^\circ \subseteq \varphi (A_{b\varepsilon}^\circ).$$

**Proof.** We prove only the first inclusion, for the second one is entirely similar. Fix some $A \subseteq \mathbb{R}^n$. Since $\varphi$ is a diffeomorphism, it is enough to show that

$$\varphi^{-1}(A_\varepsilon) \subseteq [\varphi^{-1}(A)]_{b\varepsilon}.$$ 

Indeed, for any $x \in A_\varepsilon$, there exists $y \in A$ such that $|x - y| \leq \varepsilon$. By the Lipschitz condition:

$$|\varphi^{-1}(x) - \varphi^{-1}(y)| \leq b|x - y| \leq b\varepsilon.$$ 

Hence, for any $x \in A_\varepsilon$, we have $\varphi^{-1}(x) \in (\varphi^{-1}(A))_{b\varepsilon}$. \hfill \Box

**Proposition 4.4.** Let $\vartheta$ be an absolutely continuous probability measure with a continuous density $\rho$. Let $A \subseteq \mathbb{R}^n$ be a compact set with the interior ball property of radius $r$. Let $\varphi_1, \varphi_2$ be diffeomorphisms such that

$\text{Lip} (\varphi_1), \; \text{Lip} (\varphi_1^{-1}), \; \text{Lip} (\varphi_2), \; \text{Lip} (\varphi_2^{-1})$

are bounded from above by a positive constant $b$. Then,

$$|\vartheta \circ \varphi_1(A) - \vartheta \circ \varphi_2(A)| \leq M \frac{n\alpha_n(diam A)^n}{2^{n-1}r} \cdot b^{n+1} \cdot \sup_{x \in A} |\varphi_1(x) - \varphi_2(x)|,$$

where $M = \max \{\rho(x) : x \in \varphi_1(A) \triangle \varphi_2(A)\}$.

**Proof.** First, notice that

$$|\vartheta \circ \varphi_1(A) - \vartheta \circ \varphi_2(A)| \leq \vartheta \circ (\varphi_1(A) \triangle \varphi_2(A)) \leq M\lambda (\varphi_1(A) \triangle \varphi_2(A))$$

and

$$\lambda (\varphi_1(A) \triangle \varphi_2(A)) = \lambda (\varphi_1(A) \setminus \varphi_2(A)) + \lambda (\varphi_2(A) \setminus \varphi_1(A)).$$

Set $l = d_H (\varphi_1(A), \varphi_2(A))$, where $d_H$ is the Hausdorff distance between compact sets, i.e.,

$$d_H (A, A') = \inf \{\varepsilon > 0 : A \subseteq A'_{\varepsilon} \text{ and } A' \subseteq A_{\varepsilon}\}.$$

We get

$$\varphi_2(A) \subseteq [\varphi_1(A)]_l \quad \text{and} \quad \varphi_1(A) \subseteq [\varphi_2(A)]_l.$$
Lemma 4.3 yields
\[ [\varphi_1(A)]_\ell \subseteq \varphi_1(A_{lb}), \]
so that
\[ \lambda(\varphi_2(A) \setminus \varphi_1(A)) \leq \lambda(\varphi_1(A_{lb}) \setminus \varphi_1(A)) = \lambda(\varphi_1(A_{lb}) \setminus A). \]
The Lipschitz condition for \( \varphi_1 \) implies that
\[ \lambda(\varphi_1(A_{lb}) \setminus A) \leq b^n \lambda(A_{lb} \setminus A), \]
while the Reynolds transport theorem [13] yields
\[ \lambda(A_{lb} \setminus A) = \lambda(A_{lb}) - \lambda(A) = \int_0^{lb} \sigma(\partial A_t) \, dt. \]

Recalling (4.2), we get
\[ \int_0^{lb} \sigma(\partial A_t) \, dt \leq \frac{n\alpha_n(\text{diam } A)^n}{2^n} \int_0^{lb} \frac{dt}{t + r} \leq \frac{n\alpha_n(\text{diam } A)^n}{2^n r} \cdot b \cdot l. \]
Combining all the previous inequalities, we obtain the following estimate:
\[ \lambda(\varphi_2(A) \setminus \varphi_1(A)) \leq \frac{n\alpha_n(\text{diam } A)^n}{2^n r} \cdot b^{n+1} \cdot d_H(\varphi_1(A), \varphi_2(A)). \]
The similar estimate holds for \( \lambda(\varphi_1(A) \setminus \varphi_2(A)) \). In order to complete the proof, it remains to observe that
\[ d_H(\varphi_1(A), \varphi_2(A)) \leq \sup_{x \in A} |\varphi_1(x) - \varphi_2(x)|. \]

\[ \square \]

4.3. Directional derivative with respect to a vector field

The basic idea employed here is to determine directions in \( \mathcal{P}(\mathbb{R}^n) \) by \( C^1 \) vector fields. Hence the usual concept of directional derivative will be modified as follows.

**Definition 4.5.** We say that a map \( f : \mathcal{P}(\mathbb{R}^n) \to \mathbb{R} \) is directionally differentiable with respect to a vector field \( w \in C^1(\mathbb{R}^n; \mathbb{R}^n) \) at a point \( \vartheta \in \mathcal{P}(\mathbb{R}^n) \) if there exists the limit
\[ \partial_w f(\vartheta) = \lim_{\varepsilon \to 0^+} \frac{f(\vartheta \circ W^0_\varepsilon) - f(\vartheta)}{\varepsilon}, \]
where \( W \) is the flow of \( w \). In this case \( \partial_w f(\vartheta) \) is called the directional derivative of \( f \) with respect to \( w \) at \( \vartheta \).

**Proposition 4.6.** Let \( A \subset \mathbb{R}^n \) be a compact set with the interior ball property of radius \( r \). The map \( f : \mathcal{P}(\mathbb{R}^n) \to \mathbb{R} \) defined by
\[ f(\vartheta) = \vartheta \circ V^\tau_r(A), \quad \vartheta \in \mathcal{P}(\mathbb{R}^n), \tag{4.3} \]
is directionally differentiable with respect to any vector field \( w \) at every point \( \rho \lambda \in \mathcal{P}(\mathbb{R}^n) \), with \( \rho \in C^1(\mathbb{R}^n; \mathbb{R}) \), and its directional derivative is given by
\[ \partial_w f(\rho \lambda) = -\int_{\partial A^r} (w(x) \cdot n_{A^r}(x)) \rho(x) \, d\sigma(x), \]
where $A^\tau = V^\tau_f(A)$ and $n_{A^\tau}(x)$ is the measure theoretic outer unit normal to $A^\tau$ at $x$.

**Proof.** It follows from the Reynolds transport theorem that
\[
\partial_t f(\rho \lambda) = \frac{d}{d\varepsilon} \int_{W^\varepsilon_f(V^\tau_f(A))} \rho(x) \, dx \bigg|_{\varepsilon=0} = - \int_{V^\tau_f(A)} \text{div}(\rho w) \, dx.
\]
Now, by applying the Gauss-Green theorem, we complete the proof. \hfill $\Box$

### 4.4. Proof of Theorem 4.1

Let $\bar{u}$ be an optimal control and $\bar{\mu}$ be the corresponding trajectory. Given $\tau \in [0, T]$ and $\omega \in U$, we define the perturbed control $u_\varepsilon$ by the formula
\[
u_\varepsilon(t) = \begin{cases} \omega & \text{if } t \in [\tau - \varepsilon, \tau], \\
\bar{u}(t) & \text{otherwise}, \end{cases}
\]
and denote the corresponding trajectory by $\mu_\varepsilon$.

Let $\hat{V}$ and $\bar{V}$ be the flows of the vector fields $(t, x) \mapsto v(t, x, \omega)$ and $(t, x) \mapsto v(t, x, \bar{u}(t))$. Notice that
\[
u_\varepsilon(\tau) = \bar{\mu}(\tau - \varepsilon) \circ \hat{V}^{\tau - \varepsilon}_\tau = \bar{\mu}(\tau) \circ \bar{V}^{\tau - \varepsilon}_\tau \circ \hat{V}^{\tau - \varepsilon}_\tau. \tag{4.4}
\]
Finally, let $W$ denote the flow of the vector field
\[
u(x) = v(\tau, x, \omega) - v(\tau, x, \bar{u}(\tau)). \tag{4.5}
\]

**Lemma 4.7.** Under the assumptions of Theorem 4.1, we have
\[
\lim_{\varepsilon \to 0^+} \frac{f(\mu_\varepsilon(\tau)) - f(\bar{\mu}(\tau) \circ W^0_\varepsilon)}{\varepsilon} = 0 \quad \text{for a.e. } \tau \in [0, T],
\]
where $f$ is defined by (4.3).

**Proof.** 1. In view of (4.4), we have to verify that
\[
\lim_{\varepsilon \to 0^+} \frac{\bar{\mu}(\tau) \circ \hat{V}^{\tau - \varepsilon}_\tau \circ \bar{V}^{\tau - \varepsilon}_\tau(A) - \bar{\mu}(\tau) \circ W^0_\varepsilon(A)}{\varepsilon} = 0 \quad \text{for a.e. } \tau \in [0, T]. \tag{4.6}
\]
2. It follows from (4.5) that the map $W^0_\varepsilon$ is Lipschitz continuous. Now, by Proposition 4.4 and by the Lipschitz property of $\bar{V}^{\tau - \varepsilon}_\tau$, we obtain
\[
\left| \bar{\mu}(\tau) \circ \hat{V}^{\tau - \varepsilon}_\tau \circ \bar{V}^{\tau - \varepsilon}_\tau(A) - \bar{\mu}(\tau) \circ W^0_\varepsilon(A) \right| \leq M \sup_{x \in A} \left| \hat{V}^{\tau - \varepsilon}_\tau \circ \bar{V}^{\tau - \varepsilon}_\tau(x) - W^0_\varepsilon(x) \right| 
\]
\[
\leq M e^{LT} \sup_{x \in A} \left| \hat{V}^{\tau - \varepsilon}_\tau(x) - \bar{V}^{\tau - \varepsilon}_\tau \circ W^0_\varepsilon(x) \right| 
\]
for some positive $M$.
3. For each $x \in \mathbb{R}^n$, we have
\[
W^0_\varepsilon(x) - x = - \int_0^\varepsilon w(W^0_s(x)) \, ds = -w(x) \varepsilon - \int_0^\varepsilon [w(W^0_s(x)) - w(x)] \, ds 
\]
\[
= -w(x) \varepsilon - \int_0^1 Dw(\alpha W^0_s(x) + (1 - \alpha)x) \, d\alpha \cdot (W^0_s(x) - x) \, ds.
\tag{4.7}
\]
On the other hand, it follows from (A1) that
\[ |W^0_s(x) - x| \leq \int_0^s |w(W^0_t(x))| \, dt \leq \beta(x) \varepsilon \] (4.8)
for all \( s \in [0, \varepsilon] \) and \( x \in \mathbb{R}^n \), where
\[ \beta(x) = 2C \left( 1 + e^{2CT} (1 + |x|) \right). \]

4. Fix some \( x, y \in \mathbb{R}^n \). Let \( \chi_\varepsilon = \chi_\varepsilon(t) \) and \( \bar{\chi} = \bar{\chi}(t) \) denote the solutions to the Cauchy problems
\[
\begin{aligned}
\dot{z} &= v(t, z, u_\varepsilon(t)), \\
\chi_\varepsilon(\tau) &= x
\end{aligned}
\quad \text{and} \quad
\begin{aligned}
\dot{z} &= v(t, z, \bar{u}(t)), \\
\bar{\chi}(\tau) &= y,
\end{aligned}
\]
correspondingly. In particular, we have
\[ \bar{V}^s_\tau(x) = \chi_\varepsilon(s), \quad \bar{V}^s_\tau(y) = \bar{\chi}(s), \quad \text{for all } s \in [\tau - \varepsilon, \tau]. \]

Notice that
\[
\begin{aligned}
[\bar{\chi}(\tau - \varepsilon) - y] - [\chi_\varepsilon(\tau - \varepsilon) - x] \\
= & \int_{\tau - \varepsilon}^\tau [v(s, \chi_\varepsilon(s), \omega) - v(s, \bar{\chi}(s), \bar{u}(s))] \, ds \\
= & \int_{\tau - \varepsilon}^\tau [v(s, \chi_\varepsilon(s), \omega) - v(s, \bar{\chi}(s), \omega)] \, ds \\
& + \int_{\tau - \varepsilon}^\tau [v(s, \bar{\chi}(s), \omega) - v(s, \bar{\chi}(s), \bar{u}(s))] \, ds \\
= & \int_{\tau - \varepsilon}^\tau \int_0^1 D_x v(s, \alpha \chi_\varepsilon(s) + (1 - \alpha)\bar{\chi}(s), \omega) \, d\alpha \cdot (\chi_\varepsilon(s) - \bar{\chi}(s)) \, ds \\
& + \int_{\tau - \varepsilon}^\tau [v(s, \bar{\chi}(s), \omega) - v(s, \bar{\chi}(s), \bar{u}(s))] \, ds.
\end{aligned}
\]

In other words, for every \( x, y \in \mathbb{R}^n \), we get
\[
\bar{V}^s_{\tau - \varepsilon}(y) - \bar{V}^s_{\tau - \varepsilon}(x) = y - x + \int_{\tau - \varepsilon}^\tau \int_0^1 D_x v(s, \alpha \bar{V}^s_\tau(x), \omega) + (1 - \alpha)\bar{V}^s_\tau(y), \omega) \, d\alpha \cdot (\bar{V}^s_\tau(x) - \bar{V}^s_\tau(y)) \, ds.
\]

Finally, it follows from (A1) that
\[
\begin{aligned}
|\bar{V}^s_\tau(x) - \bar{V}^s_\tau(y)| &\leq |x - y| + \int_{\tau - \varepsilon}^\tau |v(t, \bar{V}^s_\tau(t), \omega) - v(t, \bar{V}^s_\tau(t), \bar{u}(t))| \, dt \\
&\leq |x - y| + \gamma(x, y) \varepsilon
\end{aligned}
\] (4.10)
for all \( s \in [\tau - \varepsilon, \tau] \) and \( x, y \in \mathbb{R}^n \), where
\[ \gamma(x, y) = C \left( 1 + e^{CT} (2 + |x| + |y|) \right). \]
5. Set $y = W_\varepsilon^0(x)$. Now we combine (4.7)–(4.10), and then recall (4.5) together with (A1) in order to estimate the derivatives of the vector fields. In this way we find that
\[
\left| \hat{V}_\tau^{\tau-\varepsilon}(x) - \hat{V}_\tau^{\tau-\varepsilon} \circ W_\varepsilon^0(x) \right| \leq \int_{\tau-\varepsilon}^{\tau} \left| v\left(s, \hat{V}_\tau^s(x), \omega \right) - v\left(s, \hat{V}_\tau^s(x), \bar{u}(s) \right) - w(x) \right| ds + N\varepsilon^2
\]
for every $x \in A$, where
\[
N = L \cdot \max_{x \in A} \left(3\beta(x) + \gamma\left(x, W_\varepsilon^0(x)\right)\right).
\]
As a consequence, we get
\[
\left| \bar{\mu}(\tau) \circ \hat{V}_\tau^{\tau-\varepsilon} \circ \hat{V}_\tau^{\tau-\varepsilon}(A) - \bar{\mu}(\tau) \circ W_\varepsilon^0(A) \right|
\leq Me^{LT} \cdot \int_{\tau-\varepsilon}^{\tau} \sup_{x \in A} \left| v\left(s, \hat{V}_\tau^s(x), \omega \right) - v\left(s, \hat{V}_\tau^s(x), \bar{u}(s) \right) - w(x) \right| ds
\]
\[
+ Me^{LT} N\varepsilon^2.
\]
Notice that the map
\[
s \mapsto \sup_{x \in A} \left| v\left(s, \hat{V}_\tau^s(x), \omega \right) - v\left(s, \hat{V}_\tau^s(x), \bar{u}(s) \right) - w(x) \right|
\]
is integrable. Hence, applying the Lebesgue differentiation theorem and then looking at the definition of $w$, we conclude that (4.6) holds for almost every $\tau \in [0, T]$. This completes the proof of Lemma 4.7.

\[\square\]

Now in view of Proposition 4.6 and Lemma 4.7, we see that
\[
\lim_{\varepsilon \to 0+} \frac{f\left(\mu_\varepsilon(\tau)\right) - f\left(\bar{\mu}(\tau)\right)}{\varepsilon} = \lim_{\varepsilon \to 0+} \frac{\mu_\varepsilon(T)(A) - \bar{\mu}(T)(A)}{\varepsilon}
\]
\[
= - \int_{\partial A^\tau} \left( w(x) \cdot n_{A^\tau}(x) \right) \bar{\rho}(\tau, x) d\sigma(x)
\]
for almost every $\tau \in [0, T]$, where $\bar{\rho}(\tau, \cdot)$ is the density of $\bar{\mu}(\tau)$. Since $\bar{\mu}$ is an optimal trajectory, it follows that $\bar{\mu}(T)(A) \geq \mu_\varepsilon(T)(A)$ for every $\varepsilon$. Therefore,
\[
- \int_{\partial A^\tau} \left( w(x) \cdot n_{A^\tau}(x) \right) \bar{\rho}(\tau, x) d\sigma(x) \leq 0,
\]
where $A^\tau = \hat{V}_\tau^T(A)$. By the definition of $w$, we obtain
\[
\int_{\partial A^\tau} \bar{\rho}(\tau, x) u(\tau, x, \bar{u}(\tau)) \cdot n_{A^\tau}(x) d\sigma(x) \leq \int_{\partial A^\tau} \bar{\rho}(\tau, x) u(\tau, x, \omega) \cdot n_{A^\tau}(x) d\sigma(x)
\]
for all $\omega \in U$ and almost every $\tau \in [0, T]$. The latter inequality is clearly equivalent to (4.1). The proof of Theorem 4.1 is complete.
5. Variational stability

5.1. Perturbation of the problem

Our necessary optimality condition has two major drawbacks: the initial measure $\nu$ must be absolutely continuous with smooth density and the target set $A$ must have the interior ball property. In this section we show how to deal with control problems that do not satisfy the above assumptions. In what follows, we suppose that $A$ is a compact set and $\nu$ is an arbitrary probability measure; assumptions (A1) and (A2) are still valid.

Let $\eta = \eta(x)$ be the standard mollifier and $\eta_{\varepsilon}(x) = \varepsilon^{-n}\eta(x/\varepsilon)$ for any positive $\varepsilon$. Define the convolution of a probability measure $\nu$ and the map $\eta_{\varepsilon}$ by

$$\nu * \eta_{\varepsilon}(x) = \int_{\mathbb{R}^n} \eta_{\varepsilon}(x - y) \, d\nu(y).$$

The function $\nu * \eta_{\varepsilon}$ is known to be smooth [3]. By using the Fubini theorem, we easily obtain the identity

$$\int_{\mathbb{R}^n} \nu * \eta_{\varepsilon}(x) \, dx = 1,$$

so that $(\nu * \eta_{\varepsilon})\lambda$ is a well defined probability measure.

Let us perturb the initial problem $(P)$ in the following way:

Maximize $\mu(T) (A_{r\varepsilon})$

subject to $\begin{cases} \mu_t + \text{div}_x (v(t, x, u(t)) \mu) = 0, & u \in \mathcal{U}, \\ \mu(0) = (\nu * \eta_{\varepsilon})\lambda, & \end{cases}$

where $r = \max \{ 1, e^{LT} \}$.

**Theorem 5.1.** Let $\bar{\nu}_\varepsilon$ be optimal for $(P_\varepsilon)$. Then every accumulation point $\bar{\nu}$ of the family $(\bar{\nu}_\varepsilon)_{\varepsilon > 0}$ is optimal for $(P)$ and $\max(P_\varepsilon) \to \max(P)$ as $\varepsilon \to 0$. Moreover, if $\nu$ is absolutely continuous and $\lambda(\partial A) = 0$, then

$$\max(P) = \lim_{\varepsilon \to 0} \mu(T, \nu, \bar{\nu}_\varepsilon)(A), \tag{5.1}$$

where $t \mapsto \mu(t, \nu, \bar{\nu}_\varepsilon)$ denotes the trajectory corresponding to the initial distribution $\nu$ and the generalized control $\bar{\nu}_\varepsilon$.

**Remark 5.2.**

1. Notice that $(P_\varepsilon)$ satisfies all the assumptions of Theorem 4.1. Hence, instead of dealing directly with $(P)$, we may consider the perturbed problem $(P_\varepsilon)$ and try to find its solution with the aid of Theorem 4.1. Suppose that we are managed to obtain such a solution. Let us denote it by $\bar{\nu}_\varepsilon$. Then Theorem 5.1 states that $\bar{\nu}_\varepsilon$ approximates (in the narrow topology) a certain solution of the initial problem $(P)$. Moreover, if $\nu$ is absolutely continuous and $\lambda(\partial A) = 0$, then $\bar{\nu}_\varepsilon$ is nearly optimal for $(P)$ in the sense of equation (5.1).

2. In general one must perturb both the initial distribution $\nu$ and the target set $A$ even if $A$ has already the interior ball property. Indeed, consider the following control system in $\mathbb{R}^2$: 
\[ \begin{align*}
\dot{x} &= u, \\
x(0) &= x_0, |u| \leq 1.
\end{align*} \]

Assume that the target set \( A \) is the unit ball centered at 0 and \( x_0 = (-2,0) \). Our aim is to bring the state of the system to \( A \) at the time moment \( T = 1 \). Clearly, this can be done by means of the control \( \bar{u} \equiv (1,0) \). Hence \( \bar{u} \) is a solution to the maximization problem:

Maximize \( \mu(T)(A) \)

subject to

\[ \begin{align*}
\mu_t + \text{div}_x (u\mu) &= 0, \\
\mu(0) &= \delta_{x_0}, |u| \leq 1, \quad (P')
\end{align*} \]

and \( \max(P') = 1 \). Perturbing only the initial distribution, we get the following problem:

Maximize \( \int_A \rho(T,x) \, dx \)

subject to

\[ \begin{align*}
\rho_t + \text{div}_x (u\rho) &= 0, \\
\rho(0,x) &= \eta \varepsilon (x-x_0), |u| \leq 1. \quad (P'_\varepsilon)
\end{align*} \]

It is easy to see that \( \max(P'_\varepsilon) \) tends to \( \frac{1}{2} \), which is strictly less then \( \max(P') \).

### 5.2. Preliminary lemmas

**Lemma 5.3.** Let \( \vartheta \in \mathcal{P}(\mathbb{R}^n) \) and \( \vartheta_\varepsilon = (\vartheta * \eta_\varepsilon)\lambda \). Then, \( d_P(\vartheta_\varepsilon, \vartheta) \leq \varepsilon \).

**Proof.** By [5, page72] it is enough to show that

\[ \vartheta_\varepsilon(A) \leq \vartheta(A_\varepsilon^\circ) + \varepsilon \]

for any Borel set \( A \). But this follows from the computations:

\[ \int_A \int_{\mathbb{R}^n} \rho_\varepsilon(x-y) \, d\vartheta(y) \, dx = \int_A \int_{A_\varepsilon^\circ} \rho_\varepsilon(x-y) \, d\vartheta(y) \, dx \]

\[ = \int_{A_\varepsilon^\circ} \int_A \rho_\varepsilon(x-y) \, dx \, d\vartheta(y) \]

\[ \leq \int_{A_\varepsilon^\circ} \int_{\mathbb{R}^n} \rho_\varepsilon(x-y) \, dx \, d\vartheta(y) \]

\[ = \vartheta(A_\varepsilon^\circ). \]

\[ \square \]

**Lemma 5.4.** Let \( \vartheta \in \mathcal{P}(\mathbb{R}^n) \), \( (\vartheta_\varepsilon) \subset \mathcal{P}(\mathbb{R}^n) \), \( \varepsilon > 0 \), \( r > 0 \), and \( A \) be a closed set.

(i) If \( d_P(\vartheta_\varepsilon, \vartheta) \leq r \varepsilon \) for all \( \varepsilon \), then \( \lim_{\varepsilon \to 0} \vartheta_\varepsilon(A r \varepsilon) = \vartheta(A) \).

(ii) If \( \vartheta_\varepsilon \to \vartheta \) narrowly as \( \varepsilon \to 0 \), then \( \liminf_{\varepsilon \to 0} \vartheta_\varepsilon(A r \varepsilon) \leq \vartheta(A) \).

**Proof.** The inequality \( d_P(\vartheta_\varepsilon, \vartheta) \leq r \varepsilon \) implies that

\[ \vartheta(A) \leq \vartheta_\varepsilon(A r \varepsilon) + r \varepsilon \quad \text{and} \quad \vartheta_\varepsilon(A r \varepsilon) \leq \vartheta(A_{2r \varepsilon}) + r \varepsilon. \]
Therefore,
\[
\limsup_{\varepsilon \to 0} \vartheta_{\varepsilon}(A_{r\varepsilon}) \leq \vartheta(A) \leq \liminf_{\varepsilon \to 0} \vartheta_{\varepsilon}(A_{r\varepsilon}),
\]
and (i) is established.

Since \( \vartheta_{\varepsilon} \to \vartheta \) narrowly as \( \varepsilon \to 0 \), there exists a subsequence \( (\vartheta_{\varepsilon_j}) \) with
\[
\varepsilon_j < \frac{1}{j} \quad \text{and} \quad d_P(\vartheta_{\varepsilon_j}, \vartheta) < \frac{1}{j} \quad \text{for all} \quad j.
\]
As a consequence, we have
\[
\vartheta_{\varepsilon_j}(A_{r\varepsilon_j}) \leq \vartheta(A_{r\varepsilon_j+1/j}) + \frac{1}{j} \leq \vartheta(A_{(r+1)/j}) + \frac{1}{j}.
\]
Passing to the limit as \( j \to \infty \) yields
\[
\limsup_{j \to \infty} \vartheta_{\varepsilon_j}(A_{r\varepsilon_j}) \leq \vartheta(A),
\]
which proves (ii).

\[ \square \]

**Lemma 5.5.** Let \( \vartheta_1, \vartheta_2 \) be probability measures on \( \mathbb{R}^n \) and \( \nu \) be a generalized control. Then,
\[
d_P(\vartheta_1, \vartheta_2) \leq \varepsilon \quad \Rightarrow \quad d_P(\mu(T, \vartheta_1, \nu), \mu(T, \vartheta_2, \nu)) \leq r\varepsilon,
\]
where \( t \mapsto \mu(t, \vartheta, \nu) \) is the trajectory corresponding to the initial distribution \( \vartheta \) and the generalized control \( \nu \) and \( r = \max\{1, e^{LT}\} \).

**Proof.** Let \( \varphi = V^0_T \), where \( V \) is the flow of the vector field
\[
(t, x) \mapsto \int_{\mathbb{R}^m} v(t, x, \omega) \, d\nu_t(\omega).
\]
Clearly, \( \varphi \) is a diffeomorphism, \( \text{Lip}(\varphi^{-1}) \leq r \), and
\[
\mu(T, \vartheta_1, \nu) = \vartheta_1 \circ \varphi, \quad \mu(T, \vartheta_2, \nu) = \vartheta_2 \circ \varphi.
\]
The inequality \( d_P(\vartheta_1, \vartheta_2) \leq \varepsilon \) means that
\[
\begin{cases}
\vartheta_1(\varphi(E)) \leq \vartheta_2((\varphi(E))_{\varepsilon+\delta}^\circ) + (\varepsilon + \delta), \\
\vartheta_2(\varphi(E)) \leq \vartheta_1((\varphi(E))_{\varepsilon+\delta}^\circ) + (\varepsilon + \delta).
\end{cases}
\]
for any \( \delta > 0 \) and any Borel set \( E \). It follows from Lemma 4.3 that
\[
(\varphi(E))_{\varepsilon+\delta}^\circ \subseteq \varphi\left(E_{r(\varepsilon+\delta)}^\circ\right).
\]
Therefore, for any \( \delta > 0 \) and any Borel set \( E \), we have
\[
\begin{cases}
\vartheta_1 \circ \varphi(E) \leq \vartheta_2 \circ \varphi\left(E_{r(\varepsilon+\delta)}^\circ\right) + r(\varepsilon + \delta), \\
\vartheta_2 \circ \varphi(E) \leq \vartheta_1 \circ \varphi\left(E_{r(\varepsilon+\delta)}^\circ\right) + r(\varepsilon + \delta).
\end{cases}
\]
That is, \( d_P(\mu(T, \vartheta_1, \nu), \mu(T, \vartheta_2, \nu)) \leq r\varepsilon \) as desired.  
\[ \square \]
5.3. Proof of Theorem 5.1

1. Let us show that

\[ \nu_\varepsilon \to \nu \text{ narrowly } \Rightarrow \mu(T, \vartheta_\varepsilon, \nu_\varepsilon) \to \mu(T, \vartheta, \nu) \text{ narrowly.} \quad (5.2) \]

It follows from Lemma 5.3 that \( d_P(\vartheta_\varepsilon, \vartheta) \leq \varepsilon \). Now Lemma 5.5 yields

\[ d_P(\mu(T, \vartheta_\varepsilon, \nu_\varepsilon), \mu(T, \vartheta, \nu)) \leq \varepsilon. \quad (5.3) \]

Hence we can write

\[ d_P(\mu(T, \vartheta_\varepsilon, \nu_\varepsilon), \mu(T, \vartheta, \nu)) \leq d_P(\mu(T, \vartheta, \nu_\varepsilon), \mu(T, \vartheta, \nu)) + d_P(\mu(T, \vartheta_\varepsilon), \mu(T, \vartheta)). \]

Passing to the limit as \( \varepsilon \to 0 \) and taking into account Lemma 2.8, we obtain (5.2).

2. Since \( \bar{\nu}_\varepsilon \) is optimal for \((P_\varepsilon)\), we have

\[ \mu(T, \vartheta_\varepsilon, \nu)(A_{r\varepsilon}) \leq \mu(T, \vartheta_\varepsilon, \bar{\nu}_\varepsilon)(A_{r\varepsilon}) \quad \text{for all } \nu. \quad (5.4) \]

On the other hand, Lemma 5.4(i), together with (5.3), implies that

\[ \lim_{\varepsilon \to 0} \mu(T, \vartheta_\varepsilon, \nu)(A_{r\varepsilon}) = \mu(T, \vartheta, \nu)(A) \quad \text{for all } \nu. \]

Hence passing to the limit in (5.4) yields

\[ \mu(T, \vartheta, \nu)(A) \leq \liminf_{\varepsilon \to 0} \mu(T, \vartheta_\varepsilon, \bar{\nu}_\varepsilon)(A_{r\varepsilon}) \quad \text{for all } \nu, \]

so that

\[ \max(P) \leq \liminf_{\varepsilon \to 0} \mu(T, \vartheta_\varepsilon, \bar{\nu}_\varepsilon)(A_{r\varepsilon}) = \liminf_{\varepsilon \to 0} (\max(P_\varepsilon)). \quad (5.5) \]

3. Assume that a subsequence \((\bar{\nu}_{\varepsilon_j})\) converges narrowly to some \( \bar{\nu} \). Then, by (5.2), we have

\[ \mu(T, \vartheta_{\varepsilon_j}, \bar{\nu}_{\varepsilon_j}) \to \mu(T, \vartheta, \bar{\nu}) \text{ narrowly.} \]

Now Lemma 5.4(ii) implies that

\[ \liminf_{\varepsilon \to 0} \mu(T, \vartheta_\varepsilon, \bar{\nu}_\varepsilon)(A_{r\varepsilon}) \leq \mu(T, \vartheta, \bar{\nu})(A). \]

Comparing this inequality with (5.5), we conclude that \( \bar{\nu} \) is optimal for \((P)\).

4. To complete the first part of the proof, it remains to show that

\[ \limsup_{\varepsilon \to 0} (\max(P_\varepsilon)) \leq \max(P), \]

or, equivalently,

\[ \limsup_{\varepsilon \to 0} \mu(T, \vartheta_\varepsilon, \bar{\nu}_\varepsilon)(A_{r\varepsilon}) \leq \mu(T, \vartheta, \bar{\nu})(A), \quad (5.6) \]

where \( \bar{\nu} \) is an accumulation point of \((\bar{\nu}_\varepsilon)\). To this end, take any converging sequence \( (\mu(T, \vartheta_{\varepsilon_j}, \bar{\nu}_{\varepsilon_j})A_{r\varepsilon_j})_j \) (we may always find one, since every \( \mu(T, \vartheta_\varepsilon, \bar{\nu}_\varepsilon)(A_{r\varepsilon}) \) belongs to the compact segment \([0, 1]\)). Extract from it a subsequence \( (\mu(T, \vartheta_{\varepsilon_{j(k)}}, \bar{\nu}_{\varepsilon_{j(k)}})(A_{r\varepsilon_{j(k)}}))_k \) such that \( \bar{\nu}_{\varepsilon_{j(k)}} \) converges narrowly to some \( \bar{\nu} \). Then, by (5.2), we obtain

\[ \mu(T, \vartheta_{\varepsilon_{j(k)}}, \bar{\nu}_{\varepsilon_{j(k)}}) \to \mu(T, \vartheta, \bar{\nu}). \]
Now it follows from Lemma 5.4(ii) that
\[
\lim_{j \to \infty} \mu(T, \partial \epsilon_j, \nu_{\epsilon_j})(A_{r \epsilon_j}) = \lim_{k \to \infty} \mu(T, \partial \epsilon_j(k), \nu_{\epsilon_j(k)})(A_{r \epsilon_j(k)}) \leq \mu(T, \partial, \bar{\nu})(A). \tag{5.7}
\]
Thus, every converging subsequence of \((\mu(T, \partial \epsilon, \nu_{\epsilon})(A_{r \epsilon}))\) satisfies (5.7). This proves (5.6).

5. Let us prove the second part of the theorem. Again, take any converging sequence \((\mu(T, \partial, \nu_{\epsilon_j})(A))_j\). Extract a subsequence \((\mu(T, \partial, \nu_{\epsilon_j(k)})(A))_k\) such that \(\nu_{\epsilon_j(k)}\) converges narrowly to some \(\bar{\nu}\) as \(k \to \infty\). In this case, by Lemma 2.8, we have
\[
\mu(T, \partial, \nu_{\epsilon_j(k)}) \to \mu(T, \partial, \bar{\nu}) \tag{5.8}
\]
Since \(\partial\) is absolutely continuous, we conclude that \(\mu(T, \partial, \bar{\nu})\) is absolutely continuous as well. Now the identity \(\lambda(\partial A) = 0\) implies that \(A\) is a continuity set of \(\mu(T, \partial, \bar{\nu})\). Thus, it follows from (5.8) that
\[
\lim_{j \to \infty} \mu(T, \partial, \nu_{\epsilon_j})(A) = \lim_{k \to \infty} \mu(T, \partial, \nu_{\epsilon_j(k)})(A) = \mu(T, \partial, \bar{\nu})(A) = \max(P).
\]
In other words, every converging subsequence of \((\mu(T, \partial, \nu_{\epsilon}))_\epsilon\) has \(\max(P)\) as its limit. This proves (5.1) and completes the proof of Theorem 5.1.

Appendix A. Young measures

Below, \(\lambda\) is the Lebesgue measure on \(\mathbb{R}^N\), \(\Omega \subset \mathbb{R}^N\) is a Borel set with \(\lambda(\Omega) < \infty\), and \(\mathcal{B}(\Omega)\) is the \(\sigma\)-algebra of all Borel measurable subsets of \(\Omega\).

**Definition A.1.** A Young measure is a positive Borel measure \(\nu\) on \(\Omega \times \mathbb{R}^d\) such that \(\nu(A \times \mathbb{R}^d) = \lambda(A)\) for any Borel set \(A \subseteq \Omega\). The space of all Young measures is denoted by \(\mathcal{Y}(\Omega; \mathbb{R}^d)\).

**Definition A.2.** The narrow topology on \(\mathcal{Y}(\Omega; \mathbb{R}^d)\) is the weakest topology for which the maps \(\nu \mapsto \int_{\Omega \times \mathbb{R}^d} \varphi \, d\nu\) are continuous, where \(\varphi\) runs through the set of all bounded Charatédory integrands\(^2\) \(\varphi\) on \(\Omega \times \mathbb{R}^d\).

We always assume that \(\mathcal{Y}(\Omega; \mathbb{R}^d)\) is equipped with the narrow topology.

**Remark A.3.** 1. In the above definition one may replace Charatédory integrands by continuous ones. This fact follows easily from the Scorza-Dragoni theorem. As a consequence, the narrow convergence of Young measures enjoys all the properties of the narrow convergence of probability measures.

\(^2\)A Charatédory integrand is a \(\mathcal{B}(\Omega) \otimes \mathcal{B}(\mathbb{R}^d)\)-measurable map which is continuous w.r.t. the second variable.
2. In the definition one may also take test functions of the form
\[ \varphi(x, \xi) = 1_A(x) f(\xi), \]
where \( A \) is a Borel subset of \( \Omega \) and \( f \) is a bounded continuous function on \( \mathbb{R}^d \). Bearing that in mind, one may easily show that the narrow limit of a sequence of Young measures is a Young measure. Indeed, taking \( \varphi = 1_A \cdot 1_{\mathbb{R}^d} \), we get
\[ \lambda(A) = \lim_{j \to \infty} \nu_j(A \times \mathbb{R}^d) = \nu(A \times \mathbb{R}^d). \]

**Definition A.4.** For a measurable function \( u: \Omega \to \mathbb{R}^d \) the associated Young measure is the pushforward of \( \lambda \) by the map \( x \mapsto (x, u(x)) \).

The set of Young measures associated with functions is dense in the set of all Young measures \( \mathcal{Y}(\Omega; \mathbb{R}^d) \).

Every Young measure \( \nu \) can be described by its disintegration, which is a family \( (\nu_x)_{x \in \Omega} \) of probability measures on \( \mathbb{R}^d \) characterized by
\[ \nu(E) = \int_{\Omega} \nu_x(E_x) \, dx, \quad E \in \mathcal{B}(\Omega \times \mathbb{R}^d), \]
where \( E_x = \{ \xi : (x, \xi) \in E \} \). One may show that for any \( \nu \)-integrable \( \psi \)
\[ \int_{\Omega \times \mathbb{R}^d} \psi \, d\nu = \int_{\Omega} \left[ \int_{\mathbb{R}^d} \psi(x, \xi) \, d\nu_x(\xi) \right] \, dx. \]
Consider, for instance, the Young measure \( \nu \) associated with a measurable function \( u: \Omega \to \mathbb{R}^d \). Its disintegration is \( \nu_x = \delta_{u(x)} \).

**Remark A.5.** The notion of disintegration explains why we think of Young measures as generalized controls. Indeed, a map \( u: \Omega \to \mathbb{R}^d \) is a usual control: at every \( x \) the value of the control parameter is prescribed and equal to \( u(x) \). A Young measure \( \nu \) is a generalized control: at every \( x \) the control parameter is taken randomly according to the probability distribution \( \nu_x \). Therefore Young measures are analogous to mixed strategies in Game Theory, where players choose their strategies randomly according to a probability distribution.

**Proposition A.6.** Let \( (\nu_j) \) be a sequence of Young measures. Let \( \psi: \Omega \times \mathbb{R}^d \to \mathbb{R}^m \) be a bounded continuous map. If \( (\nu_j) \) converges narrowly to a Young measure \( \nu \), then the sequence of maps \( x \mapsto \int_{\mathbb{R}^d} \psi(x, \xi) \, d(\nu_j)_x(\xi) \) converges to the map \( x \mapsto \int_{\mathbb{R}^d} \psi(x, \xi) \, d\nu_x(\xi) \) weakly in \( L^1(\Omega; \mathbb{R}^m) \).

**Proof.** Take a bounded measurable function \( \varphi: \Omega \to \mathbb{R}^m \). The map \( (x, \xi) \mapsto \varphi(x) \cdot \psi(x, \xi) \) is a bounded Carathéodory integrand. Therefore,
\[ \lim_{j \to \infty} \int_{\Omega \times \mathbb{R}^d} \varphi(x) \cdot \psi(x, \xi) \, d\nu_j(x, \xi) = \int_{\Omega \times \mathbb{R}^d} \varphi(x) \cdot \psi(x, \xi) \, d\nu(x, \xi). \]
We may equivalently write
\[ \lim_{j \to \infty} \int_{\Omega} \varphi(x) \cdot \int_{\mathbb{R}^d} \psi(x, \xi) \, d(\nu_j)_x(\xi) \, dx = \int_{\Omega} \varphi(x) \cdot \int_{\mathbb{R}^d} \psi(x, \xi) \, d\nu_x(\xi) \, dx. \]
Changing \( \varphi \) on a \( \lambda \)-negligible set does not affect both sides of the equality. Therefore, it holds for any \( \varphi \in L^\infty(\Omega; \mathbb{R}^m) \). \( \square \)
Definition A.7. A subset $\mathcal{H}$ of $\mathcal{Y}(\Omega; \mathbb{R}^d)$ is tight if for every $\varepsilon > 0$ there exists a compact set $K \subset \mathbb{R}^d$ such that $\nu(\Omega \times K^c) < \varepsilon$ for all $\nu \in \mathcal{H}$, where $K^c$ is the complement of $K$.

Theorem A.8. (Prohorov) Every tight subset of $\mathcal{Y}(\Omega; \mathbb{R}^d)$ is relatively narrowly compact.

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