Existence and Complexity of Approximate Equilibria in Weighted Congestion Games

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Abstract
We study the existence of approximate pure Nash equilibria ($\alpha$-PNE) in weighted atomic congestion games with polynomial cost functions of maximum degree $d$. Previously it was known that $d$-approximate equilibria always exist, while nonexistence was established only for small constants, namely for $1.153$-PNE. We improve significantly upon this gap, proving that such games in general do not have $\tilde{\Theta}(\sqrt{d})$-approximate PNE, which provides the first super-constant lower bound.

Furthermore, we provide a black-box gap-introducing method of combining such nonexistence results with a specific circuit gadget, in order to derive NP-completeness of the decision version of the problem. In particular, deploying this technique we are able to show that deciding whether a weighted congestion game has an $\tilde{O}(\sqrt{d})$-PNE is NP-complete. Previous hardness results were known only for the special case of exact equilibria and arbitrary cost functions.

The circuit gadget is of independent interest and it allows us to also prove hardness for a variety of problems related to the complexity of PNE in congestion games. For example, we demonstrate that the question of existence of $\alpha$-PNE in which a certain set of players plays a specific strategy profile is NP-hard for any $\alpha < \frac{3}{\sqrt{2}}$, even for unweighted congestion games.

Finally, we study the existence of approximate equilibria in weighted congestion games with general (nondecreasing) costs, as a function of the number of players $n$. We show that $n$-PNE always exist, matched by an almost tight nonexistence bound of $\tilde{O}(n)$ which we can again transform into an NP-completeness proof for the decision problem.

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1 Introduction

Congestion games constitute the standard framework to study settings where selfish players compete over common resources. They are one of the most well-studied classes of games within the field of algorithmic game theory [32, 27], covering a wide range of applications, including, e.g., traffic routing and load balancing. In their most general form, each player has her own weight and the latency on each resource is a nondecreasing function of the total weight of players that occupy it. The cost of a player on a given outcome is just the total latency that she is experiencing, summed over all the resources she is using.

The canonical approach to analysing such systems and predicting the behaviour of the participants is the ubiquitous game-theoretic tool of equilibrium analysis. More specifically, we are interested in the pure Nash equilibria (PNE) of those games; these are stable configurations from which no player would benefit from unilaterally deviating. However, it is a well-known fact that such desirable outcomes might not always exist, even in very simple weighted congestion games. A natural response, especially from a computer science perspective, is to relax the solution notion itself by considering approximate pure Nash equilibria ($\alpha$-PNE); these are states from which, even if a player could improve her cost by deviating, this improvement could not be by more than a (multiplicative) factor of $\alpha \geq 1$. Allowing the parameter $\alpha$ to grow sufficiently large, existence of $\alpha$-PNE is restored. But how large does $\alpha$ really need to be? And, perhaps more importantly from a computational perspective, how hard is it to check whether a specific game has indeed an $\alpha$-PNE?

1.1 Related Work

The origins of the systematic study of (atomic) congestion games can be traced back to the influential work of Rosenthal [30, 31]. Although Rosenthal showed the existence of congestion games without PNE, he also proved that unweighted congestion games always possess such equilibria. His proof is based on a simple but ingenious potential function argument, which up to this day is essentially still the only general tool for establishing existence of pure equilibria.

In follow-up work [20, 26, 17], the nonexistence of PNE was demonstrated even for special simple classes of (weighted) games, including network congestion games with quadratic cost functions and games where the player weights are either 1 or 2. On the other hand, we know that equilibria do exist for affine or exponential latencies [17, 28, 22], as well as for the class of singleton games [16, 23]. Dunkel and Schulz [13] were able to extend the nonexistence instance of Fotakis et al. [17] to a gadget in order to show that deciding whether a congestion game with step cost functions has a PNE is a (strongly) NP-hard problem, via a reduction from 3-Partition.

Regarding approximate equilibria, Hansknecht et al. [21] gave instances of very simple, two-player polynomial congestion games that do not have $\alpha$-PNE, for $\alpha \approx 1.153$. This

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1 These are congestion games where the players can only occupy single resources.
lower bound is achieved by numerically solving an optimization program, using polynomial
latencies of maximum degree \( d = 4 \). On the positive side, Caragiannis et al. [4] proved that
\( d! \)-PNE always exist; this upper bound on the existence of \( \alpha \)-PNE was later improved to
\( \alpha = d + 1 \) [21, 9] and \( \alpha = d \) [3].

1.2 Our Results and Techniques
After formalizing our model in Section 2, in Section 3 we show the nonexistence of \( \Theta(\sqrt{\frac{d}{\ln d}}) \)-
approximate equilibria for polynomial congestion games of degree \( d \). This is the first
super-constant lower bound on the nonexistence of \( \alpha \)-PNE, significantly improving upon the
previous constant of \( \alpha \approx 1.153 \) and reducing the gap with the currently best upper bound
of \( d \). More specifically (Theorem 1), for any integer \( d \) we construct congestion games with
polynomial cost functions of maximum degree \( d \) (and nonnegative coefficients) that do not
have \( \alpha \)-PNE, for any \( \alpha < \alpha(d) \) where \( \alpha(d) \) is a function that grows as \( \alpha(d) = \Omega(\sqrt{\frac{d}{\ln d}}) \). To
derive this bound, we had to use a novel construction with a number of players growing
unboundedly as a function of \( d \).

Next, in Section 4 we turn our attention to computational hardness constructions.
Starting from a Boolean circuit, we create a gadget that transfers hard instances of the
classic \textsc{Circuit Satisfiability} problem to (even unweighted) polynomial congestion games.
Our construction is inspired by the work of Skopalik and Vöcking [34], who used a similar
family of lockable circuit games in their \textsc{PLS}-hardness result. Using this gadget we can
immediately establish computational hardness for various computational questions of interest
involving congestion games (Theorem 3). For example, we show that deciding whether a
\( d \)-degree polynomial congestion game has an \( \alpha \)-PNE in which a specific set of players play a
specific strategy profile is NP-hard, even up to exponentially-approximate equilibria; more
specifically, the hardness holds for any \( \alpha < 3^{d/2} \). Our investigation of the hardness questions
presented in Theorem 3 (and later on in Corollary 7 as well) was inspired by some similar
results presented before by Conitzer and Sandholm [11] (and even earlier in [19]) for \textit{mixed}
Nash equilibria in general (normal-form) games. To the best of our knowledge, our paper is
the first to study these questions for \textit{pure} equilibria in the context of congestion games. It is
of interest to also note here that our hardness gadget is \textit{gap-introducing}, in the sense that
the \( \alpha \)-PNE and exact PNE of the game coincide.

In Section 5 we demonstrate how one can combine the hardness gadget of Section 4, in a
black-box way, with any nonexistence instance for \( \alpha \)-PNE, in order to derive hardness for the
decision version of the existence of \( \alpha \)-PNE (Lemma 4, Theorem 5). As a consequence, using the
previous \( \Omega(\sqrt{\frac{d}{\ln d}}) \) lower bound construction of Section 3, we can show that deciding whether
a (weighted) polynomial congestion game has an \( \alpha \)-PNE is NP-hard, for any \( \alpha < \alpha(d) \), where
\( \alpha(d) = \Omega\left(\sqrt{\frac{d}{\ln d}}\right) \) (Corollary 6). Since our hardness is established via a rather transparent,
“master” reduction from \textsc{Circuit Satisfiability}, which in particular is parsimonious, one
can derive hardness for a family of related computation problems; for example, we show
that computing the number of \( \alpha \)-approximate equilibria of a weighted polynomial congestion
game is \#P-hard (Corollary 7).

In Section 6 we drop the assumption on polynomial cost functions, and study the existence
of approximate equilibria under arbitrary (nondecreasing) latencies as a function of the
number of players \( n \). We prove that \( n \)-player congestion games always have \( n \)-approximate
PNE (Theorem 8). As a consequence, one cannot hope to derive super-constant nonexistence
lower bounds by using just simple instances with a fixed number of players (similar to, e.g.,
Hansknecht et al. [21]). In particular, this shows that the super-constant number of players
in our construction in Theorem 1 is necessary. Furthermore, we pair this positive result with an almost matching lower bound (Theorem 9): we give examples of $n$-player congestion games (where latencies are simple step functions with a single breakpoint) that do not have $\alpha$-PNE for all $\alpha < \alpha(n)$, where $\alpha(n)$ grows according to $\alpha(n) = \Omega \left( \frac{n}{\ln n} \right)$. Finally, inspired by our hardness construction for the polynomial case, we also give a new reduction that establishes NP-hardness for deciding whether an $\alpha$-PNE exists, for any $\alpha < \alpha(n) = \Omega \left( \frac{n}{\ln n} \right)$.

Notice that now the number of players $n$ is part of the description of the game (i.e., part of the input) as opposed to the maximum degree $d$ for the polynomial case (which was assumed to be fixed). On the other hand though, we have more flexibility on designing our gadget latencies, since they can be arbitrary functions.

Concluding, we would like to elaborate on a couple of points. First, the reader would have already noticed that in all our hardness results the (in)approximability parameter $\alpha$ ranges freely within an entire interval of the form $[1, \tilde{\alpha})$, where $\tilde{\alpha}$ is a function of the degree $d$ (for polynomial congestion games) or of the number of players $n$; and that $\alpha$, $\tilde{\alpha}$ are not part of the problem’s input. It is easy to see that these features only make our results stronger, with respect to computational hardness, but also more robust. Secondly, although in this introductory section all our hardness results were presented in terms of NP-hardness, they immediately translate to NP-completeness under standard assumptions on the parameter $\alpha$; e.g., if $\alpha$ is rational (for a more detailed discussion of this, see also the end of Section 2).

Due to space constraints we had to either fully omit, or just give very short sketches of, the proofs of our results. All proofs can be found in the full version of this paper [8].

## 2 Model and Notation

A (weighted, atomic) congestion game is defined by: a finite (nonempty) set of resources $E$, each $e \in E$ having a nondecreasing cost (or latency) function $c_e : \mathbb{R}_{\geq 0} \rightarrow \mathbb{R}_{\geq 0}$; and a finite (nonempty) set of players $N$, $|N| = n$, each $i \in N$ having a weight $w_i > 0$ and a set of strategies $S_i \subseteq 2^E$. If all players have the same weight, $w_i = 1$ for all $i \in N$, the game is called unweighted. A polynomial congestion game of degree $d$, for $d$ a nonnegative integer, is a congestion game such that all its cost functions are polynomials of degree at most $d$ with nonnegative coefficients.

A strategy profile (or outcome) $s = (s_1, s_2, \ldots, s_n)$ is a collection of strategies, one for each player, i.e. $s \in S = S_1 \times S_2 \times \cdots \times S_n$. Each strategy profile $s$ induces a cost of $C_i(s) = \sum_{e \in E_i} c_e(x_e(s))$ to every player $i \in N$, where $x_e(s) = \sum_{i \in E_i} w_i$ is the induced load on resource $e$. An outcome $s$ will be called $\alpha$-approximate (pure Nash) equilibrium (PNE), where $\alpha \geq 1$, if no player can unilaterally improve her cost by more than a factor of $\alpha$. Formally:

$$C_i(s) \leq \alpha \cdot C_i(s'_i, s_{-i}) \quad \text{for all } i \in N \text{ and all } s'_i \in S_i. \quad (1)$$

Here we have used the standard game-theoretic notation of $s_{-i}$ to denote the vector of strategies resulting from $s$ if we remove its $i$-th coordinate; in that way, one can write $s = (s_i, s_{-i})$. Notice that for the special case of $\alpha = 1$, (1) is equivalent to the classical definition of pure Nash equilibria; for emphasis, we will sometimes refer to such 1-PNE as exact equilibria.

If (1) does not hold, it means that player $i$ could improve her cost by more than $\alpha$ by moving from $s_i$ to some other strategy $s'_i$. We call such a move $\alpha$-improving. Finally, strategy $s_i$ is said to be $\alpha$-dominating for player $i$ (with respect to a fixed profile $s_{-i}$) if

$$C_i(s'_i, s_{-i}) > \alpha \cdot C_i(s) \quad \text{for all } s'_i \neq s_i. \quad (2)$$
In other words, if a strategy \( s_i \) is \( \alpha \)-dominating, every move from some other strategy \( s'_i \) to \( s_i \) is \( \alpha \)-improving. Notice that each player \( i \) can have at most one \( \alpha \)-dominating strategy (for \( s_{-i} \) fixed). In our proofs, we will employ a gap-introducing technique by constructing games with the property that, for any player \( i \) and any strategy profile \( s_{-i} \), there is always a (unique) \( \alpha \)-dominating strategy for player \( i \). As a consequence, the sets of \( \alpha \)-PNE and exact PNE coincide.

Finally, for a positive integer \( n \), we will use \( \Phi_n \) to denote the unique positive solution of equation \( (x + 1)^n = x^{n+1} \). Then, \( \Phi_n \) is strictly increasing with respect to \( n \), with \( \Phi_1 = \phi \approx 1.618 \) (golden ratio) and asymptotically \( \Phi_n \sim \frac{\phi}{\ln n} \) (see [9, Lemma A.3]).

### Computational Complexity

Most of the results in this paper involve complexity questions, regarding the existence of (approximate) equilibria. Whenever we deal with such statements, we will implicitly assume that the congestion game instances given as inputs to our problems can be succinctly represented in the following way:

- all player have rational weights;
- the resource cost functions are “efficiently computable”; for polynomial latencies in particular, we will assume that the coefficients are rationals; and for step functions we assume that their values and breakpoints are rationals;
- the strategy sets are given explicitly.\(^2\)

There are also computational considerations to be made about the number \( \alpha \) appearing in the definition of \( \alpha \)-PNE. For simplicity, throughout this paper we will assume that \( \alpha \) is a rational number. However, all our hardness results are still valid for any real \( \alpha \), while for our completeness results one needs to assume that \( \alpha \) is actually a polynomial-time computable real. For more details we refer to the full version of our paper [8].

### 3 The Nonexistence Gadget

In this section we give examples of polynomial congestion games of degree \( d \), that do not have \( \alpha(d) \)-approximate equilibria; \( \alpha(d) \) grows as \( \Omega \left( \frac{\sqrt{d}}{\ln d} \right) \). Fixing a degree \( d \geq 2 \), we construct a family of games \( G^{n,k,w,\beta}_{(n,k,w,\beta)} \), specified by parameters \( n \in \mathbb{N} \), \( k \in \{1, \ldots, d\} \), \( w \in [0, 1] \), and \( \beta \in [0, 1] \). In \( G^{n,k,w,\beta}_{(n,k,w,\beta)} \) there are \( n + 1 \) players: a heavy player of weight 1 and \( n \) light players 1, \ldots, \( n \) of equal weights \( w \). There are \( 2(n + 1) \) resources \( a_0, a_1, \ldots, a_n, b_0, b_1, \ldots, b_n \) where \( a_0 \) and \( b_0 \) have the same cost function \( c_0 \) and all other resources \( a_1, \ldots, a_n, b_1, \ldots, b_n \) have the same cost function \( c_1 \) given by

\[
c_0(x) = x^k \quad \text{and} \quad c_1(x) = \beta x^d.
\]

Each player has exactly two strategies, and the strategy sets are given by

\[
S_0 = \{\{a_0, \ldots, a_n\}, \{b_0, \ldots, b_n\}\} \quad \text{and} \quad S_i = \{\{a_0, b_i\}, \{b_0, a_i\}\} \quad \text{for} \ i = 1, \ldots, n.
\]

The structure of the strategies is visualized in Figure 1.

\(^2\) Alternatively, we could have simply assumed succinct representability of the strategies. A prominent such case is that of network congestion games, where each player’s strategies are all feasible paths between two specific nodes of an underlying graph. Notice however that, since in this paper we are proving hardness results, insisting on explicit representation only makes our results even stronger.
Figure 1 Strategies of the game $G_{d(n,k,w,β)}$. Resources contained in the two ellipses of the same colour correspond to the two strategies of a player. The strategies of the heavy player and light players $n$ and $i$ are depicted in black, grey and light grey, respectively.

Figure 2 Nonexistence of $α(d)$-PNE for weighted polynomial congestion games of degree $d$, as given by (3) in Theorem 1, for $d = 2, 3, \ldots, 100$. In particular, for small values of $d$, $α(2) \approx 1.054$, $α(3) \approx 1.107$ and $α(4) \approx 1.153$.

In the following theorem we give a lower bound on $α$, depending on parameters $(n, k, w, β)$, such that games $G_{d(n,k,w,β)}$ do not admit an $α$-PNE. Maximizing this lower bound over all games in the family, we obtain a general lower bound $α(d)$ on the inapproximability for polynomial congestion games of degree $d$ (see (3) and its plot in Figure 2). Finally, choosing specific values for the parameters $(n, k, w, β)$, we prove that $α(d)$ is asymptotically lower bounded by $Ω(√d \ln d)$.

Theorem 1. For any integer $d \geq 2$, there exist (weighted) polynomial congestion games of degree $d$ that do not have $α$-approximate PNE for any $α < α(d)$, where

\[
α(d) = \sup_{n,k,w,β} \min \left\{ \frac{1 + nβ(1 + w)^d}{(1 + nw)^k + nβ} \cdot \frac{(1 + w)^k + βw^d}{(nw)^k + β(1 + w)^d} \right\}
\]

s.t. $n \in \mathbb{N}, k \in \{1, \ldots, d\}, w \in [0, 1], β \in [0, 1]$.

In particular, we have the asymptotics $α(d) = Ω(√d \ln d)$ and the bound $α(d) ≥ \frac{√d}{2n^3}$, valid for large enough $d$. A plot of the exact values of $α(d)$ (given by (3)) for small degrees can be found in Figure 2.

Interestingly, for the special case of $d = 2, 3, 4$, the values of $α(d)$ (see Figure 2) yield exactly the same lower bounds with Hansknecht et al. [21]. This is a direct consequence of the fact that $n = 1$ turns out to be an optimal choice in (3) for $d \leq 4$, corresponding to an
instance with only \(n + 1 = 2\) players (which is the regime of the construction in [21]); however, this is not the case for larger values of \(d\), where more players are now needed in order to derive the best possible value in (3). Furthermore, as we discussed also in Section 1.2, no construction with only 2 players can result in bounds larger than 2 (Theorem 8).

4 The Hardness Gadget

In this section we construct an unweighted polynomial congestion game from a Boolean circuit. In the \(\alpha\)-PNE of this game the players emulate the computation of the circuit. This gadget will be used in reductions from Circuit Satisfiability to show NP-hardness of several problems related to the existence of approximate equilibria with some additional properties. For example, deciding whether a congestion game has an \(\alpha\)-PNE where a certain set of players choose a specific strategy profile (Theorem 3).

Circuit Model

We consider Boolean circuits consisting of NOT gates and 2-input NAND gates only. We assume that the two inputs to every NAND gate are different. Otherwise we replace the NAND gate by a NOT gate, without changing the semantics of the circuit. We further assume that every input bit is connected to exactly one gate and this gate is a NOT gate. See Figure 3a for a valid circuit. In a valid circuit we replace every NOT gate by an equivalent NAND gate, where one of the inputs is fixed to 1. See the replacement of gates \(g_5, g_4\) and \(g_2\) in the example in Figure 3b. Thus, we look at circuits of 2-input NAND gates where both inputs to a NAND gate are different and every input bit of the circuit is connected to exactly one NAND gate where the other input is fixed to 1. A circuit of this form is said to be in canonical form. For a circuit \(C\) and a vector \(x \in \{0, 1\}^n\) we denote by \(C(x)\) the output of the circuit on input \(x\).

We model a circuit \(C\) in canonical form as a directed acyclic graph. The nodes of this graph correspond to the input bits \(x_1, \ldots, x_n\), the gates \(g_1, \ldots, g_k\) and a node 1 for all fixed inputs. There is an arc from a gate \(g\) to a gate \(g'\) if the output of \(g\) is input to gate \(g'\) and there are arcs from the fixed input and all input bits to the connected gates. We index the gates in reverse topological order, so that all successors of a gate \(g_k\) have a smaller index and the output of gate \(g_1\) is the output of the circuit. Denote by \(\delta^+(v)\) the set of the direct successors of node \(v\). Then we have \(|\delta^+(x_i)| = 1\) for all input bits \(x_i\) and \(\delta^+(g_k) \subseteq \{g_{k'} | k' < k\}\) for every gate \(g_k\). See Figure 3 for an example of a valid circuit, its canonical form and the corresponding directed acyclic graph.
Translation to Congestion Game

Fix some integer \( d \geq 1 \) and a parameter \( \mu \geq 1 + 2 \cdot 3^{d+4/3} \). From a valid circuit in canonical form with input bits \( x_1, \ldots, x_n \), gates \( g_1, \ldots, g_K \) and the extra input fixed to 1, we construct a polynomial congestion game \( G^d_\mu \) of degree \( d \). There are \( n \) input players \( X_1, \ldots, X_n \) for every input bit, a static player \( P \) for the input fixed to 1, and \( K \) gate players \( G_1, \ldots, G_K \) for the output bit of every gate. \( G_1 \) is sometimes called output player as \( g_1 \) corresponds to the output \( C(x) \).

The idea is that every input and every gate player has a zero and a one strategy, corresponding to the respective bit being 0 or 1. In every \( \alpha \)-PNE we want the players to emulate the computation of the circuit, i.e. the NAND semantics of the gates should be respected. For every gate \( g_k \), we introduce two resources \( 0_k \) and \( 1_k \). The zero (one) strategy of a player consists of the \( 0_{i'} \) (\( 1_{i'} \)) resources of the direct successors in the directed acyclic graph corresponding to the circuit and its own \( 0_k \) (\( 1_k \)) resource (for gate players). The static player has only one strategy playing all \( 1_k \) resources of the gates where one input is fixed to 1: \( s_P = \{ 1_k \mid g_k \in \delta^+(1) \} \). Formally, we have

\[
s^0_{X_i} = \{ 0_k \mid g_k \in \delta^+(x_i) \} \quad \text{and} \quad s^1_{X_i} = \{ 1_k \mid g_k \in \delta^+(x_i) \}
\]

for the zero and one strategy of an input player \( X_i \). Recall that \( \delta^+(x_i) \) is the set of direct successors of \( x_i \), thus every strategy of an input player consists of exactly one resource. For a gate player \( G_k \) we have the two strategies

\[
s^0_{G_k} = \{ 0_k \} \cup \{ 0_{i'} \mid g_k \in \delta^+(g_k) \} \quad \text{and} \quad s^1_{G_k} = \{ 1_k \} \cup \{ 1_{i'} \mid g_k \in \delta^+(g_k) \}
\]

consisting of at most \( k \) resources each. Notice that all 3 players related to a gate \( g_k \) (gate player \( G_k \) and the two players corresponding to the input bits) are different and observe that every resource \( 0_k \) and \( 1_k \) can be played by exactly those 3 players.

We define the cost functions of the resources using parameter \( \mu \). The cost functions for resources \( 1_k \) are given by \( c_{1_k} \) and for resources \( 0_k \) by \( c_{0_k} \), where

\[
c_{1_k}(x) = \mu^k x^d \quad \text{and} \quad c_{0_k}(x) = \lambda \mu^k x^d, \quad \text{with} \quad \lambda = 3^{d/2}.
\]

Our construction here is inspired by the lockable circuit games of Skopalik and Vöcking [34]. The key technical differences are that our gadgets use polynomial cost functions (instead of general cost functions) and only 2 resources per gate (instead of 3). Moreover, while in [34] these games are used as part of a PLS-reduction from CIRCUIT/FLIP, we are also interested in constructing a gadget to be studied on its own, since this can give rise to additional results of independent interest (see Theorem 3).

Properties of the Gadget

For a valid circuit \( C \) in canonical form consider the game \( G^d_\mu \) as defined above. We interpret any strategy profile \( s \) of the input players as a bit vector \( x \in \{0,1\}^n \) by setting \( x_i = 0 \) if \( s_{X_i} = s^0_{X_i} \) and \( x_i = 1 \) otherwise. The gate players are said to follow the NAND semantics in a strategy profile, if for every gate \( g_k \) the following holds:

- if both players corresponding to the input bits of \( g_k \) play their one strategy, then the gate player \( G_k \) plays her zero strategy;
- if at least one of the players corresponding to the input bits of \( g_k \) plays her zero strategy, then the gate player \( G_k \) plays her one strategy.
We show that for the right choice of $\alpha$, the set of $\alpha$-PNE in $G^d_\mu$ is the same as the set of all strategy profiles where the gate players follow the NAND semantics.

Define

$$\varepsilon(\mu) = \frac{3^{d+\gamma/2}}{\mu - 1}.$$  \hspace{1cm} (5)

From our choice of $\mu$, we obtain $3^{\gamma/2} - \varepsilon(\mu) \geq 3^{\gamma/2} - \frac{1}{2} > 1$. For any valid circuit $C$ in canonical form and a valid choice of $\mu$ the following lemma holds for $G^d_\mu$.

▶ Lemma 2. Let $s_X$ be any strategy profile for the input players $X_1, \ldots, X_n$ and let $x \in \{0, 1\}^n$ be the bit vector represented by $s_X$. For any $\mu \geq 1 + 2 \cdot 3^{d+\gamma/2}$ and any $1 \leq \alpha < 3^{\gamma/2} - \varepsilon(\mu)$, there is a unique $\alpha$-approximate PNE in $G^d_\mu$ where the input players play according to $s_X$. In particular, in this $\alpha$-PNE the gate players follow the NAND semantics, and the output player $G_1$ plays according to $C(x)$.

Proof sketch. We first fix the input players to the strategies given by $s_X$ and show that then all gate players follow the NAND semantics (switching to the strategy corresponding to the NAND of their input bits is an $\alpha$-improving move). Secondly, we argue that the input players have no incentive to change their strategy in any $\alpha$-PNE where all gate players follow the NAND semantics. Hence, every strategy profile for the input players can be extended to an $\alpha$-PNE in $G^d_\mu$ that is uniquely defined by the NAND semantics.

We are now ready to show our main result of this section; using the circuit game described above, we show NP-hardness of deciding whether approximate equilibria with additional properties exist.

▶ Theorem 3. The following problems are NP-hard, even for unweighted polynomial congestion games of degree $d \geq 1$, for all $\alpha \in [1, 3^{\gamma/2})$ and all $z > 0$:

- “Does there exist an $\alpha$-approximate PNE in which a certain subset of players are playing a specific strategy profile?”
- “Does there exist an $\alpha$-approximate PNE in which a certain resource is used by at least one player?”
- “Does there exist an $\alpha$-approximate PNE in which a certain player has cost at most $z$?”

Proof sketch. We use reductions from the NP-hard problem CIRCUIT SATISFIABILITY. For a circuit $C$ we consider the game $G^d_\mu$ as described above and focus on the output player $G_1$. Using Lemma 2 we get a one-to-one correspondence between satisfying assignments for $C$ and $\alpha$-PNE in $G^d_\mu$ where $G_1$ plays her one strategy.

5 Hardness of Existence

In this section we show that it is NP-hard to decide whether a polynomial congestion game has an $\alpha$-PNE. For this we use a black-box reduction: our hard instance is obtained by combining any (weighted) polynomial congestion game $G$ without $\alpha$-PNE (i.e., the game from Section 3) with the circuit gadget of the previous section. To achieve this, it would be convenient to make some assumptions on the game $G$, which however do not influence the existence or nonexistence of approximate equilibria.

3 Which, as a matter of fact, is actually also an exact PNE.
Structural Properties of $G$

Without loss of generality, we assume that a weighted polynomial congestion game of degree $d$ has the following structural properties.

- **No player has an empty strategy.** If, for some player $i$, $\emptyset \in S_i$, then this strategy would be $\alpha$-dominating for $i$. Removing $i$ from the game description would not affect the (non)existence of (approximate) equilibria$^4$.
- **No player has zero weight.** If a player $i$ had zero weight, her strategy would not influence the costs of the strategies of the other players. Again, removing $i$ from the game description would not affect the (non)existence of equilibria.
- **Each resource $e$ has a monomial cost function with a strictly positive coefficient**, i.e. $c_e(x) = a_e x^{k_e}$ where $a_e > 0$ and $k_e \in \{0, \ldots, d\}$. If a resource had a more general cost function $c_e(x) = a_e x_0 + a_e x_1 + \ldots + a_e x_d^d$, we could split it into at most $d + 1$ resources with (positive) monomial costs, $c_{e,0}(x) = a_e x_0$, $c_{e,1}(x) = a_e x_1$, $\ldots$, $c_{e,d}(x) = a_e x_d^d$. These monomial cost resources replace the original resource, appearing on every strategy that included $e$.
- **No resource $e$ has a constant cost function.** If a resource $e$ had a constant cost function $c_e(x) = a_{e,0}$, we could replace it by new resources having monomial cost. For each player $i$ of weight $w_i$, replace resource $e$ by a resource $e_i$ with monomial cost $c_{e_i}(x) = a_{e,0} x_i$, that is used exclusively by player $i$ on her strategies that originally had resource $e$. Note that $c_{e_i}(w_i) = a_{e,0}$, so that this modification does not change the player’s costs, neither has an effect on the (non)existence of approximate equilibria. If a resource has cost function constant equal to zero, we can simply remove it from the description of the game.

For a game having the above properties, we define the (strictly positive) quantities

\[
\bar{a}_e = \gamma^{d+1-k_e} a_e, \quad \bar{w}_i = \gamma w_i, \quad \bar{c}_e(x) = \bar{a}_e x^{k_e}. \tag{7}
\]

Note that $c_{\text{max}}$ is an upper bound on the cost of any player on any strategy profile.

Rescaling of $G$

In our construction of the combined game we have to make sure that the weights of the players in $G$ are smaller than the weights of the players in the circuit gadget. We introduce the following rescaling argument.

For any $\gamma \in (0, 1]$ define the game $G_\gamma$, where we rescale the player weights and resource cost coefficients in $G$ as

\[
\tilde{a}_e = \gamma^{d+1-k_e} a_e, \quad \tilde{w}_i = \gamma w_i, \quad \tilde{c}_e(x) = \gamma^{d+1} a_e x^{k_e}.
\]

This changes the quantities in (6) for $G_\gamma$ to (recall that $k_e \geq 1$)

\[
\tilde{a}_\text{min} = \min_{e \in E} \tilde{a}_e = \min_{e \in E} \gamma^{d+1-k_e} a_e \geq \gamma^{d} \min_{e \in E} a_e = \gamma^d a_{\text{min}},
\]

\[
\tilde{W} = \sum_{i \in N} \tilde{w}_i = \sum_{i \in N} \gamma w_i = \gamma W,
\]

\[
\tilde{c}_{\text{max}} = \sum_{e \in E} \tilde{c}_e(W) = \sum_{e \in E} \gamma^{d+1} a_e W^{k_e} = \gamma^{d+1} \sum_{e \in E} c_e(W) = \gamma^{d+1} c_{\text{max}}.
\]

$^4$ By this we mean, if $G$ has (resp. does not have) $\alpha$-PNE, then $\tilde{G}$, obtained by removing player $i$ from the game, still has (resp. still does not have) $\alpha$-PNE.
In $\tilde{G}_\gamma$, the player costs are all uniformly scaled as $\tilde{C}_i(s) = \gamma^{d+1}C_i(s)$, so that the Nash dynamics and the (non)existence of equilibria are preserved.

The next lemma formalizes the combination of both game gadgets and, furthermore, establishes the gap-introduction in the equilibrium factor. Using it, we will derive our key hardness tool of Theorem 5.

Lemma 4. Fix any integer $d \geq 2$ and rational $\alpha \geq 1$. Suppose there exists a weighted polynomial congestion game $G$ of degree $d$ that does not have an $\alpha$-approximate PNE. Then, for any circuit $C$ there exists a game $\tilde{G}_C$ with the following property: the sets of $\alpha$-approximate PNE and exact PNE of $\tilde{G}_C$ coincide and are in one-to-one correspondence with the set of satisfying assignments of $C$. In particular, one of the following holds: either
1. $C$ has a satisfying assignment, in which case $\tilde{G}_C$ has an exact PNE (and thus, also an $\alpha$-approximate PNE); or
2. $C$ has no satisfying assignments, in which case $\tilde{G}_C$ has no $\alpha$-approximate PNE (and thus, also no exact PNE).

Proof. Let $G$ be a congestion game as in the statement of the theorem having the above mentioned structural properties. Recalling that weighted polynomial congestion games of degree $d$ have $d$-PNE [3], this implies that $\alpha < d < 3^{d/2}$. Fix some $0 < \varepsilon < 3^{d/2} - \alpha$ and take $\mu \geq 1 + \frac{3^{d+\varepsilon/2}}{\min\{\varepsilon, 2\}}$; in this way $\alpha < 3^{d/2} - \varepsilon \leq 3^{d/2} - \varepsilon(\mu)$.

Given a circuit $C$ we construct the game $\tilde{G}_C$ as follows. We combine the game $G_d^\mu$ whose Nash dynamics model the NAND semantics of $C$, as described in Section 4, with the game $\tilde{G}_\gamma$ obtained from $G$ via the aforementioned rescaling. We choose $\gamma \in (0, 1]$ sufficiently small such that the following three inequalities hold for the quantities in (6) for $G$:

$$\gamma W < 1, \quad \sum_{e \in E} a_e < \frac{\mu}{\mu - 1} \left( \frac{3}{2} \right)^d, \quad \gamma \alpha^2 < \frac{a_{\text{min}}}{c_{\text{max}}}.$$  \(8\)

Thus, the set of players in $\tilde{G}_C$ corresponds to the (disjoint) union of the static, input and gate players in $G_d^\mu$ (which all have weights 1) and the players in $\tilde{G}_\gamma$ (with weights $\tilde{w}_i$). We also consider a new dummy resource with constant cost $c_{\text{dummy}}(x) = \frac{a_{\text{min}}}{\mu}$. Thus, the set of resources corresponds to the (disjoint) union of the gate resources $0_k, 1_k$ in $G_d^\mu$, the resources in $\tilde{G}_\gamma$, and the dummy resource. We augment the strategy space of the players as follows:
each input or player or gate player of $\mathcal{G}_C^d$ that is not the output player $G_1$ has the same strategies as in $\mathcal{G}_C^d$ (i.e., either the zero or the one strategy);

- the zero strategy of the output player $G_1$ is the same as in $\mathcal{G}_C^d$, but her one strategy is augmented with every resource in $\mathcal{G}_\gamma$; that is, $s_{i,G_1} = \{1\} \cup E(\mathcal{G}_\gamma)$;

- each player $i$ in $\mathcal{G}_\gamma$ keeps her original strategies as in $\mathcal{G}_\gamma$, and gets a new dummy strategy $s_{i,dummy} = \{\text{dummy}\}$.

A graphical representation of the game $\mathcal{G}_C$ can be seen in Figure 4.

To finish the proof, we need to show that every $\alpha$-PNE of $\mathcal{G}_C$ is an exact PNE and corresponds to a satisfying assignment of $C$; and, conversely, that every satisfying assignment of $C$ gives rise to an exact PNE of $\mathcal{G}_C$ (and thus, an $\alpha$-PNE as well).

Suppose that $s$ is an $\alpha$-PNE of $\mathcal{G}_C$, and let $s_X$ denote the strategy profile restricted to the input players of $\mathcal{G}_C^d$. Then, as in the proof of Lemma 2, every gate player that is not the output player must respect the NAND semantics, and this is an $\alpha$-dominating strategy. For the output player, either $s_X$ is a non-satisfying assignment, in which case the zero strategy of $G_1$ was $\alpha$-dominating, and this remains $\alpha$-dominating in the game $\mathcal{G}_C$ (since only the cost of the one strategy increased for the output player); or $s_X$ is a satisfying assignment. In the second case, we now argue that the one strategy of $G_1$ remains $\alpha$-dominating. The cost of the output player on the zero strategy is at least $c_{\alpha}(2) = \lambda \mu 2^d$, and the cost on the one strategy is at most

$$c_{\alpha}(2) + \sum_{e \in E} \tilde{c}_e (1 + \gamma W) = \mu 2^d + \sum_{e \in E} \gamma^{d+1-k_e} a_e (1 + \gamma W)^{k_e} < \mu 2^d + \gamma \sum_{e \in E} a_e 2^d < \mu 2^d + \frac{\mu}{\mu - 1} \gamma^3,$$

where we used the first and second bounds from (8). Thus, the ratio between the costs is at least

$$\frac{\lambda \mu 2^d}{\mu 2^d + \frac{\mu}{\mu - 1} \gamma^3} = \lambda \left( \frac{1}{1 + \frac{1}{\mu - 1} \left( \frac{3}{2} \right)^2} \right) > 3^{d/2} \left( \frac{1}{1 + \frac{3}{\mu - 1}} \right) > 3^{d/2} - \varepsilon(\mu) > \alpha.$$

Given that the gate players must follow the NAND semantics, the input players are also locked to their strategies (i.e., they have no incentive to change) due to the proof of Lemma 2.

The only players left to consider are the players from $\mathcal{G}_\gamma$. First we show that, since $s$ is an $\alpha$-PNE, the output player must be playing her one strategy. If this was not the case, then each dummy strategy of a player in $\mathcal{G}_\gamma$ is $\alpha$-dominated by any other strategy: the dummy strategy incurs a cost of $\frac{\gamma^{d+1} a_{\text{max}}}{\alpha}$, whereas any other strategy would give a cost of at most $\tilde{c}_e \gamma^{d+1} a_{\text{max}}$ (this is because the output player is not playing any of the resources in $\mathcal{G}_\gamma$). The ratio between the costs is thus at least

$$\frac{\gamma^{d+1} a_{\text{min}}}{\gamma^{d+1} a_{\text{max}} \alpha} = \frac{a_{\text{min}}}{a_{\text{max}} \alpha} > \alpha.$$ 

Since the dummy strategies are $\alpha$-dominated, the players in $\mathcal{G}_\gamma$ must be playing on their original sets of strategies. The only way for $s$ to be an $\alpha$-PNE would be if $\mathcal{G}$ had an $\alpha$-PNE to begin with, which yields a contradiction. Thus, the output player is playing the one strategy (and hence, is present in every resource in $\mathcal{G}_\gamma$). In such a case, we can conclude that each dummy strategy is now $\alpha$-dominating. If a player $i$ in $\mathcal{G}_\gamma$ is not playing a dummy strategy, she is playing at least one resource in $\mathcal{G}_\gamma$, say resource $e$. Her cost is at least $\tilde{c}_e (1 + \tilde{w}_i) = \tilde{a}_e (1 + \tilde{w}_i)^{k_e} > \tilde{a}_e \geq a_{\text{min}}$ (the strict inequality holds since, by the structural properties of our game, all of $\tilde{a}_e$, $\tilde{w}_i$ and $k_e$ are strictly positive quantities). On the other hand, the cost of playing the dummy strategy is $\frac{\gamma^{d+1} a_{\text{min}}}{\alpha}$. Thus, the ratio between the costs is greater than $\alpha$. 
We have concluded that, if $s$ is an $\alpha$-PNE of $\tilde{G}_C$, then $s_X$ corresponds to a satisfying assignment of $C$, all the gate players are playing according to the NAND semantics, the output player is playing the one strategy, and all players of $\tilde{G}_\alpha$ are playing the dummy strategies. In this case, we also have observed that each player’s current strategy is $\alpha$-dominating, so the strategy profile is an exact PNE. To finish the proof, we need to argue that every satisfying assignment gives rise to a unique $\alpha$-PNE. Let $s_X$ be the strategy profile corresponding to this assignment for the input players in $\tilde{G}_\mu$. Then, as before, there is one and exactly one $\alpha$-PNE $s$ in $\tilde{G}_C$ that agrees with $s_X$; namely, each gate player follows the NAND semantics, the output player plays the one strategy, and the players in $\tilde{G}_\gamma$ play the dummy strategies. ▲

By approximating all numbers occurring in the construction of Lemma 4 (weights, coefficients, approximation factor) by rationals, we obtain a polynomial-time reduction from Circuit Satisfiability, and thus the following theorem.

**Theorem 5.** For any integer $d \geq 2$ and rational $\alpha \geq 1$, suppose there exists a weighted polynomial congestion game which does not have an $\alpha$-approximate PNE. Then it is NP-complete to decide whether (weighted) polynomial congestion games of degree $d$ have an $\alpha$-approximate PNE.

**Proof.** Let $d \geq 2$ and $\alpha \geq 1$. Let $G$ be a weighted polynomial congestion game of degree $d$ that has no $\alpha$-PNE; this means that for every strategy profile $s$ there exists a player $i$ and a strategy $s'_i \neq s_i$ such that $C_i(s_i, s_{-i}) > \alpha \cdot C_i(s'_i, s_{-i})$. Note that the functions $C_i$ are polynomials of degree $d$ and hence they are continuous on the weights $w_i$ and the coefficients $a_e$ appearing on the cost functions. Hence, any arbitrarily small perturbation of the $w_i, a_e$ does not change the sign of the above inequality. Thus, without loss of generality, we can assume that all $w_i, a_e$ are rational numbers.

Next, we consider the game $\tilde{G}_\gamma$ obtained from $G$ by rescaling, as in the proof of Lemma 4. Notice that the rescaling is done via the choice of a sufficiently small $\gamma$, according to (8), and hence in particular we can take $\gamma$ to be a sufficiently small rational. In this way, all the player weights and coefficients in the cost of resources are rational numbers scaled by a rational number and hence rationals.

Finally, we are able to provide the desired NP reduction from Circuit Satisfiability. Given a Boolean circuit $C'$ built with 2-input NAND gates, transform it into a valid circuit $C$ in canonical form. From $C$ we can construct in polynomial time the game $\tilde{G}_C$ as described in the proof of Lemma 4. The ‘circuit part’, i.e. the game $\tilde{G}_\mu^d$, is obtained in polynomial time from $C$, as in the proof of Theorem 3; the description of the game $\tilde{G}_\gamma$ involves only rational numbers, and hence the game can be represented by a constant number of bits (i.e. independent of the circuit $C$). Similarly, the additional dummy strategy has a constant delay of $\frac{a_{\text{min}}}{\alpha}$, and can be represented with a single rational number. Merging both $\tilde{G}_\mu^d$ and $\tilde{G}_\gamma$ into a single game $\tilde{G}_C$ can be done in linear time. Since $C$ has a satisfying assignment iff $\tilde{G}_C$ has an $\alpha$-PNE (or $\alpha$-PNE), this concludes that the problem described is NP-hard.

The problem is clearly in NP: given a weighted polynomial congestion game of degree $d$ and a strategy profile $s$, one can check if $s$ is an $\alpha$-PNE by computing the ratios between the cost of each player in $s$ and their cost for each possible deviation, and comparing these ratios with $\alpha$. ▲

Combining the hardness result of Theorem 5 together with the nonexistence result of Theorem 1 we get the following corollary, which is the main result of this section.
Corollary 6. For any integer \( d \geq 2 \) and rational \( \alpha \in [1, \alpha(d)) \), it is NP-complete to decide whether (weighted) polynomial congestion games of degree \( d \) have an \( \alpha \)-approximate PNE, where \( \alpha(d) = \Omega(\sqrt{d}) \) is the same as in Theorem 1.

Notice that, in the proof of Lemma 4 and Theorem 5, we constructed a polynomial-time reduction from Circuit Satisfiability to the problem of determining whether a given congestion game has an \( \alpha \)-PNE. Not only does this reduction map YES-instances of one problem to YES-instances of the other, but it also induces a bijection between the sets of satisfying assignments of a circuit \( C \) and \( \alpha \)-PNE of the corresponding game \( \tilde{G}_C \). That is, this reduction is parsimonious. As a consequence, we can directly lift hardness of problems associated with counting satisfying assignments to Circuit Satisfiability into problems associated with counting equilibria in congestion games:

Corollary 7. Let \( k \geq 1 \) and \( d \geq 2 \) be integers and \( \alpha \in [1, \alpha(d)) \) where \( \alpha(d) = \tilde{\Omega}(\sqrt{d}) \) is the same as in Theorem 1. Then

- it is \#P-hard to count the number of \( \alpha \)-approximate PNE of (weighted) polynomial congestion games of degree \( d \);
- it is NP-hard to decide whether a (weighted) polynomial congestion game of degree \( d \) has at least \( k \) distinct \( \alpha \)-approximate PNE.

Proof. The hardness of the first problem comes from the \#P-hardness of the counting version of Circuit Satisfiability (see, e.g., [29, Ch. 18]). For the hardness of the second problem, it is immediate to see that the following problem is NP-complete, for any fixed integer \( k \geq 1 \): given a circuit \( C \), decide whether there are at least \( k \) distinct satisfying assignments for \( C \) (simply add “dummy” variables to the description of the circuit).

6 General Cost Functions

In this final section we leave the domain of polynomial latencies and study the existence of approximate equilibria in general congestion games having arbitrary (nondecreasing) cost functions. Our parameter of interest, with respect to which both our positive and negative results are going to be stated, is the number of players \( n \). We start by showing that \( n \)-PNE always exist:

Theorem 8. Every weighted congestion game with \( n \) players and arbitrary (nondecreasing) cost functions has an \( n \)-approximate PNE.

Proof. Fix a weighted congestion game with \( n \geq 2 \) players, some strategy profile \( s \), and a possible deviation \( s'_i \) of player \( i \). First notice that we can write the change in the cost of any other player \( j \neq i \) as

\[
C_j(s'_i, s_{-i}) - C_j(s) = \sum_{e \in A_j} c_e(x_e(s'_i, s_{-i})) - \sum_{e \in A_j} c_e(x_e(s))
\]

\[= \sum_{e \in A_j \cap (S_i \setminus s_i)} [c_e(x_e(s'_i, s_{-i})) - c_e(x_e(s))] + \sum_{e \in A_j \cap (S_i \setminus s'_i)} [c_e(x_e(s'_i, s_{-i})) - c_e(x_e(s))] \quad (9)
\]
Furthermore, we can upper bound this by
\[
C_j(s'_i, s_{-i}) - C_j(s) \leq \sum_{c \in S_j \cap (s'_i \setminus s_i)} [c_e(x_c(s'_i, s_{-i})) - c_e(x_c(s))]
\]
\[
\leq \sum_{c \in S_j'} c_e(x_c(s'_i, s_{-i})) = C_i(s'_i, s_{-i}),
\]
the first inequality holding due to the fact that the second sum in (9) contains only nonpositive terms (since the latency functions are nondecreasing).

Next, define the social cost \( C(s) = \sum_{i \in N} C_i(s) \). Adding the above inequality over all players \( j \neq i \) (of which there are \( n - 1 \)) and rearranging, we successively derive:
\[
\sum_{j \neq i} C_j(s'_i, s_{-i}) - \sum_{j \neq i} C_j(s) \leq (n - 1)C_i(s'_i, s_{-i})
\]
\[
(C(s'_i, s_{-i}) - C_i(s'_i, s_{-i})) - (C(s) - C_i(s)) \leq (n - 1)C_i(s'_i, s_{-i})
\]
\[
C(s'_i, s_{-i}) - C(s) \leq nC_i(s'_i, s_{-i}) - C_i(s).
\] (11)

We conclude that, if \( s'_i \) is an \( n \)-improving deviation for player \( i \) (i.e., \( nC_i(s'_i, s_{-i}) < C_i(s) \)), then the social cost must strictly decrease after this move. Thus, any (global or local) minimizer of the social cost must be an \( n \)-PNE (the existence of such a minimizer is guaranteed by the fact that the strategy spaces are finite).

The proof not only establishes the existence of \( n \)-approximate equilibria in general congestion games, but also highlights a few additional interesting features. First, due to the key inequality (11), \( n \)-PNE are reachable via sequences of \( n \)-improving moves, in addition to arising also as minimizers of the social cost function. These attributes give a nice “constructive” flavour to Theorem 8. Secondly, exactly because social cost optima are \( n \)-PNE, the Price of Stability\(^5\) of \( n \)-PNE is optimal (i.e., equal to 1) as well. Another, more succinct way, to interpret these observations is within the context of approximate potentials (see, e.g., \([6, 10, 9]\)); (11) establishes that the social cost itself is always an \( n \)-approximate potential of any congestion game.

Next, we design a family of games \( \mathcal{G}_n \) that do not admit \( \Theta \left( \frac{n}{m} \right) \)-PNE, thus nearly matching the upper bound Theorem 8. In the game \( \mathcal{G}_n \) there are \( n = m + 1 \) players \( 0, 1, \ldots, m \), where player \( i \) has weight \( w_i = \frac{1}{i^2} \). In particular, this means that for any \( i \in \{1, \ldots, m\} \), \( \sum_{k=1}^{m} w_k < w_{i-1} \leq w_0 \). Furthermore, there are \( 2(m + 1) \) resources \( a_0, a_1, \ldots, a_m, b_0, b_1, \ldots, b_m \), where resources \( a_i \) and \( b_i \) have the same cost function \( c_i \) given by
\[
c_{a_i}(x) = c_{b_i}(x) = c_i(x) = \begin{cases} 
1, & \text{if } x \geq w_0, \\
0, & \text{otherwise};
\end{cases}
\]
and for all \( i \in \{1, \ldots, m\} \),
\[
c_{a_i}(x) = c_{b_i}(x) = c_i(x) = \left( 1 + \frac{1}{x} \right)^{i-1}, \quad \text{if } x \geq w_0 + w_i,
\]
\[
c_{a_i}(x) = c_{b_i}(x) = c_i(x) = 0, \quad \text{otherwise}.
\]

---

\(^5\) The Price of Stability (PoS) is a well-established and extensively studied notion in algorithmic game theory, originally studied in \([2, 12]\). It captures the minimum approximation ratio of the social cost between equilibria and the optimal solution (see, e.g., \([7, 9]\)); in other words, it is the best-case analogue of the the Price of Anarchy (PoA) notion of Koutsoupias and Papadimitriou \([25]\).
Where $\xi = \Phi_{n-1}$ is the positive solution of $(x + 1)^{n-1} = x^n$.

The strategy set of player $0$ and of all players $i \in \{1, \ldots, m\}$ are, respectively,

$$S_0 = \{\{a_0, \ldots, a_m\}, \{b_0, \ldots, b_m\}\}, \quad \text{and} \quad S_i = \{\{a_0, \ldots, a_{i-1}, b_i\}, \{b_0, \ldots, b_{i-1}, a_i\}\}.$$

Analysing the costs of strategy profiles in $G_n$ (see [8]) we get the following theorem.

**Theorem 9.** For any integer $n \geq 2$, there exist weighted congestion games with $n$ players and general cost functions that do not have $\alpha$-approximate PNE for any $\alpha < \Phi_{n-1}$, where $\Phi_m \sim \frac{m}{\ln m}$ is the unique positive solution of $(x + 1)^m = x^{m+1}$.

Similar to the spirit of the rest of our paper so far, we’d like to show an NP-hardness result for deciding existence of $\alpha$-PNE for general games as well. We do exactly that in the following theorem, where now $\alpha$ grows as $\Theta(n)$. Again, we use the circuit gadget and combine it with the game from the previous nonexistence Theorem 9. The main difference to the previous reductions is that now $n$ is part of the input. On the other hand we are not restricted to polynomial latencies, so we use step functions having a single breakpoint.

**Theorem 10.** Let $\varepsilon > 0$, and let $\tilde{\alpha} : \mathbb{N}_{\geq 2} \rightarrow \mathbb{Q}$ be any (polynomial-time computable) sequence such that $1 \leq \tilde{\alpha}(n) < \frac{\Phi_{n-1}}{1+\varepsilon} = \Theta(n)$, where $\Phi_m \sim \frac{m}{\ln m}$ is the unique positive solution of $(x + 1)^m = x^{m+1}$. Then, it is NP-complete to decide whether a (weighted) congestion game with $n$ players has an $\tilde{\alpha}(n)$-approximate PNE.

### 7 Discussion and Future Directions

In this paper we showed that weighted congestion games with polynomial latencies of degree $d$ do not have $\alpha$-PNE for $\alpha < \alpha(d) = \Omega\left(\frac{\sqrt{d}}{\ln d}\right)$. For general cost functions, we proved that $n$-PNE always exist whereas $\alpha$-PNE in general do not, where $n$ is the number of players and $\alpha < \Phi_{n-1} = \Theta\left(\frac{n}{\ln n}\right)$. We also transformed the nonexistence results into complexity-theoretic results, establishing that deciding whether such $\alpha$-PNE exist is itself an NP-hard problem.

We now identify two possible directions for follow-up work. A first obvious question would be to reduce the nonexistence gap between $\Omega\left(\frac{\sqrt{d}}{\ln d}\right)$ (derived in Theorem 1 of this paper) and $d$ (shown in [3]) for polynomials of degree $d$; similarly for the gap between $\Theta\left(\frac{\sqrt{d}}{\ln d}\right)$ (Theorem 9) and $n$ (Theorem 8) for general cost functions and $n$ players. Notice that all current methods for proving upper bounds (i.e., existence) are essentially based on potential function arguments; thus it might be necessary to come up with novel ideas and techniques to overcome the current gaps.

A second direction would be to study the complexity of finding $\alpha$-PNE, when they are guaranteed to exist. For example, for polynomials of degree $d$, we know that $d$-improving dynamics eventually reach a $d$-PNE [3], and so finding such an approximate equilibrium lies in the complexity class PLS of local search problems (see, e.g., [24, 33]). However, from a complexity theory perspective the only known lower bound is the PLS-completeness of finding an *exact* equilibrium for *unweighted* congestion games [14] (and this is true even for $d = 1$, i.e., affine cost functions; see [1]). On the other hand, we know that $d^{O(d)}$-PNE can be computed in polynomial time (see, e.g., [5, 18, 15]). It would be then very interesting to establish a “gradation” in complexity (e.g., from NP-hardness to PLS-hardness to P) as the parameter $\alpha$ increases from 1 to $d^{O(d)}$. 
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