Strategies of developers to housing supply within framework of project financing

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Abstract. The problem of providing comfortable and affordable housing for Russian citizens as a national goal has gained an impetus to solution after the introduction at the legislative level of project financing for housing construction using escrow accounts. The application of this new method of financing to the decision-making algorithm of a developer requires mathematical modeling of the economic ratios of the main indicators of the developer's activities, taking into account the interests of other subjects in the housing construction sector: banks and population. The approach proposed by the authors is aimed primarily at solving once and for all the problem of defrauded mortgage buyers, taking into account the variability of the economic parameters of all parties.

Keywords: project financing, supply in the housing market, costs, working capital requirements, escrow accounts.

1 Introduction

The milestone transition from various schemes of share participation to project financing in housing construction has been widely discussed in the scientific community, especially in the last 3 years. Nevertheless, the perspectives of the project financing have been estimated earlier for some large projects in the Russian Federation, while abroad this method of financing has a well-established long-standing practice [3, 9, 11].

The project financing itself can be impersonally characterized as a special way of financing "a large and viable project, which is financially and legally separated from the activities of a company, where a money lender considers the cash flows and economic income from this project as a source of credit repayment" [20]. In other words, the project financing features the separation of the construction object from the activities of the developer as an enterprise, the targeted use of credit under the control of the bank and its repayment from income obtained from the sale of this object.

The main declared goal of the project financing is to solve once and for all the problem of defrauded homebuyers with the help of not state, but banks. The latter are embedded in the hitherto short link "developer-housing equity holder" as a third actor, last but not least (last in number, but not in importance). The main consequence is that the role of banks is dramatically increasing many times over, driving out the functions of the state. According to the prophecy of R. Hilferding, financial capital becomes the ruler of people's lives [7]. Apparently, this goal is not declared. Banks that take on the risks of equity holders according to the previous scheme get the main benefits of the project. Hitherto free funds of equity holders are transformed into the borrowed moneys of the bank by a clever movement of escrow accounts.

The noble social purpose of providing citizens with affordable and comfortable housing casts a shadow on the super-profit of the financial sector and the further aggravates the crisis in the real sector of the housing construction industry. It should be emphasized that money on the escrow accounts is "frozen" for developers, but not for banks. "The minimum risk-free rate is equal to the key rate of the Central Bank and amounts to 7.75 %, more profitable instruments being also available. If to add 9–11 % on mortgages and credit interest of the developer, it becomes clear that the banks...
can gain about 23% from the same house under construction. According to predictions of the experts, when the entire construction sector will be completely dependent on the banks, the latter can earn about 1.5 trillion rubles annually [19]. Meanwhile, for the developer, the project financing will cost almost twice as much as the funds of equity holders [1], since “all risks are associated not with the project financing mechanism itself, but with the size of the interest rate at which banks will lend to developers” [12].

In the present paper, we do not set the goal to study in detail the monetary policy of the Central Bank of the Russian Federation. However, we agree with Ershov [2], Katasonov [10], Glazyev [4], et al. that the business loan of the state is the main factor of maximizing investment in fixed assets as well as an advantage in global competition. The developed countries, issuers of reserve currencies, successfully employed this strategy, while the Central Bank of the Russian Federation stubbornly refuses to use it. In our opinion, the under-monetization of the economy (40% of GDP compared to 100% or more in developed countries [4] and the high price of money hinders any good activity in the development of the domestic economy. The issues of the relationship between the established key rate, the lack of money in the state with ways to solve the problem of housing affordability were discussed in detail by us earlier [5, 6].

2 Problem Statement

The arrangement for using the escrow accounts established by Federal Law 214, January 1, 2019, formally prohibited construction companies to directly accept funds from equity holders. However, “from more than 4 thousand domestic construction companies 275 ones have escrow accounts” [15]. As, according to O.A. Mishchenko and V.I. Privalov, such a rate of opening accounts can lead an imbalance in the market and decrease the number of objects put into operation [15]. At the same time, the number of banks allowed to open escrow accounts and support projects amounted to 95 by June 1, 2019.

Solution of equity holder problems with the help of the project financing resembles a guillotine in the case of a headache: the interest rates cut off most small and medium-sized enterprises from the construction industry like a knife. We are talking about a radical change in the "landscape of the construction industry", when small companies will completely leave the market that results in "freezing" of the started housing construction projects [15]. “In the country as a whole, according to experts, it takes about 1 trillion rubles to finance new construction projects that do not fall under the old scheme of financing” [8]. This increases the leverage of the construction industry almost by 3 times and enhances the financial risks of the remaining companies.

The optimists of the project financing usually make the following arguments:

- only finished apartments will be presented on the market;
- risk of an increase in construction time will be minimized (its increase is absolutely unprofitable for the developer in new conditions);
- difference in the cost of housing at the excavation stage and finished housing will be reduced to almost zero;
- all risks are distributed between the developer and the bank, while the state and buyers do not risk at all;
- speculative factor of real estate purchase is neutralized;
- and, finally, there will be no significant increase or decrease in property prices [13].

Indeed, registration of ownership and actual implementation will be carried out only after the object is put into operation. However, nothing prevents the developer to initiate the accumulation of money in escrow accounts from the start of construction, manipulating the price per square meter of future housing. Therefore, the difference in the cost of housing at different stages of construction will not be zero at all. As a result, the speculative factor in the acquisition of real estate remains challenging.

The construction time can increase up to 6 months and even longer under circumstances beyond the control of the developer. Noteworthy, potential buyers do not have any more leverage in this case. All leverages have been given to the banks: their sanctions, one way or another, will force construction organizations to take it out on the consumers. Therefore, the last argument of the optimists sounds especially naive. The reduction in the number of developers, monopolization of the housing market, a decrease in housing supply, high interest rates (the promise to reduce them to 8% by 2024 [16] is simply a mockery) inevitably increase prices per square meter of new housing. The dispute can only be about how much will raise the prices.

As for the risks, if a bank goes bankrupt, they will inevitably come upon the housing buyers and, ultimately, on the state, when the latter insures escrow accounts for up to 10 million rubles (Article 12.2 of the Federal Law of 23.12.2003 N 177-FZ, revised on 28.11.2018, "On insurance of deposits in banks of the Russian Federation" (as amended and supplemented, entered into force on 01.01.2019). "Let us note that the risks of developers are covered not by the deposit insurance system, but by escrow accounts." [18]

We are deeply convinced that banks, as intermediaries, should not make money on providing citizens with a vital benefit, a roof over their heads. The obligation to provide citizens with housing is spelled out in the Constitution of the Russian Federation.

3 Research Questions

3.1 Methods for managing the working capital of a developer company in terms of project financing

These issues and problems of the project financing are actively discussed in scientific and public circles. We
would like to pose another task that escapes everyone’s attention: how will building organizations provide the urgent need for working capital during the construction period? In the strict framework of the new legislation, is there a choice to optimize the ratio of funding sources for working capital and a classic compromise between a sufficient level of profitability and the risk of a shortage of the working capital, which entails a loss of solvency?

At first glance, there is no room for maneuver. The entire volume of working capital becomes credit for the entire construction period (minus the initial amount of the developer’s own funds). However, the regulatory framework for the project financing of housing construction in Russia links the cost of funding sources for working capital with “conditional sales”. We have proposed the term “conditional sales” to denote the accumulation of funds in escrow accounts.

In the present paper, we have analyzed the following possible approaches to crediting the need for working capital during the construction process: (i) the credit line is fully used at the beginning of the construction period; (ii) the credit line is used evenly during the construction period; (iii) the credit line is used as needed in the construction process. The first approach is strongly recommended by banks, since at the moment their software is not ready to use another credit line. Construction organizations are more accustomed to employing the working capital as production needs. The even application of the credit line during the construction period, from our point of view, is a compromise between two opposite positions (bank and construction organization). The weighted average interest rate on the credit line depends on the amounts of money on escrow accounts, for example, as presented by JSC DOM.RF, founded by the Government of the Russian Federation. In the absence of money on escrow accounts, the rate is 12%. When the escrow account reaches half of the credit line, the rate is 9%. In case of the amount of money on escrow accounts coincides with the size of the credit line, the interest rate will be 6%, and can be reduced to 3% if the amount of money in escrow accounts exceeds the amount of the credit line 1.5 times.

Consequently, the availability of working capital and, first of all, the costs of servicing the source of their financing (credits from banks holding escrow accounts) will depend on the rate of money accumulation by future home buyers, that is, on the choice of a sales strategy. Both this choice and its marketing support completely depend on the developer.

As a result, 4 possible strategies for “conditional sales” of future apartments can be proposed.

Strategy I comprises active sales of apartments at the beginning of construction. Due to the accumulation of money on escrow accounts, the interest rate may decrease.

Strategy II consists of active sales of apartments in the middle of construction. In the initial period, money on escrow accounts are close to zero and the interest rate may decrease only at the end of the construction period.

Strategy III involves active sales of apartments at the end of construction. In the initial and middle periods, money on escrow accounts are close to zero and the interest rate does not change during the entire construction period.

Strategy IV is based on active sales during the entire construction period. It is possible to reduce the credit interest rate by several times due to the accumulation of money on escrow accounts.

3.2 Model for assessing the effect of the housing “conditional sales” strategy on the key subjects of the construction project financing

The interests of the economic subjects of housing construction are different. When modeling, we considered the interest of the major actors: construction organization (developer), bank, population (consumers).

Table 1 summarizes the key indicators that are relevant to the application of project financing methods and depend on the choice of a sales strategy and accumulation on escrow accounts.

Legend:
- $S$ is the area of the construction object;
- $n$ is the number of periods (quarters);
- $Q_t$ is the quantity of conditionally sold square meters in n-period (quarter) $t = 1, n$;
- $P_t$ is the price in period (quarter) $t$;
- $C_t$ is the sum of costs for construction of the object in t-period;
- ROE is Return on Equity, %;
- $K$ is the credit line (total amount of credits);
- $Z_t$ is the credit for interest charge in n-period;
- $r_t$ is the bank’s interest rate in the n-period;
- $E$ is the average of owned capital, rubles;
- $L$ is the borrowed capital, rubles;
- $C$ is the construction cost
- $\Pi_B$ is the interest payment to the bank for the i type of crediting and j sales strategy.

The main interests of the population in the framework of housing construction are:

1) a reasonable ratio between the cost and quality of housing;
2) the ability to purchase housing in accordance with income;
3) minimal risks related to purchasing a new housing. Most of the above interests have not been satisfied at the moment, since other economic actors involved in the housing construction process do not fully take into account the interests of the population.
Table 1. Formalization of key indicators of the subjects of the project financing

| Subjects and indicators | Formula |
|-------------------------|---------|
| Developer:              | $\Pi_{H_{ij}} = B_j - C - \Pi B_{ij}$, |
|                         | $i = 1, m, \ j = 1, l$, |
|                         | $B_j = \sum_{t=1}^{n} P_t \cdot Q_t; \ C = \sum_{t=1}^{n} C_t$; |
| Effect of financial leverage | $EFL = (1 - T) \cdot (R_a - K_d) \cdot \frac{1}{E}$. |
| Return on equity       | $ROE = (1 - T)R_a + EFL$. |
| Interest income from crediting the developer | $\Pi B_{ij} = \sum_{t=1}^{n} 3_t \cdot r_t$.
| The bank sets the interest rate depending on the amount of money in escrow accounts: |
|                         | $r_t =$ |
|                         | $\begin{cases} |
|                         | r_{t_1} & \text{at } 3_t < \alpha_1 K, |
|                         | r_{t_2} & \text{at } \alpha_1 K \leq 3_t < \alpha_2 K, |
|                         | r_{t_3} & \text{at } \alpha_2 K \leq 3_t < \alpha_3 K, |
|                         | r_{t_4} & \text{at } 3_t \geq \alpha_3 K. |
| Increase of cost of 1 m² | $\gamma C_{ij} = \frac{MB_{ij}}{\pi}$.

Compiled by the authors

4 Purpose of the Study

The purpose of this work is to offer tools that allow construction companies to expand their supply on the housing market through the rational use of their own and borrowed resources via the project financing with the escrow accounts.

5 Research Methods

The study is based on the method of economic and mathematical modeling, which includes several stages. The first stage comprises formulation of the economic problem and its qualitative analysis through understanding the available information on the topic under consideration.

The second stage involves the construction of a mathematical model via formalization of the economic relations of the problem in the form of specific mathematical dependencies and relationships.

The next stages relate to the mathematical analysis of the model and the preparation of the initial information to clarify generality of the model and to process information obtained from management accounting data of the developer.

At the stage of numerical solution, we have proposed an algorithm for the numerical solution of the problem, developed a software product, and calculated significant amounts of information.

The final stage includes the analysis of the numerical results and their application to reveal specific quantitative factors that influence economic processes. Also, the consequences of changes in the conditions of the development of economic subjects have been evaluated.

6 Findings

The proposed model has been tested by the example of activity of "Instrroytech" company. The project envisages the construction of four residential buildings, including three 13-storey houses and one 10-storey house with 368 apartments of a total area of more than 24 thousand m². The options of the strategy for selling apartments have been calculated assuming that a non-revolving credit line is used. We have assessed the amount of funds on escrow accounts on a quarterly basis for four sales strategies:

I – at the beginning of construction,
II – in the middle of construction,
III – at the end of construction,
IV – uniform sales throughout the construction period.

The average cost of construction of 1 m² in the Irkutsk region is 51,900 rubles. In the initial period of construction, the selling price of 1 m² is 54,000 rubles. This price increases quarterly by 2%. The construction is carried out at the expense of own and borrowed funds. The need for working capital in each quarter is calculated by the authors as a percentage of the expenditures for the implementation of the project according to the data "UniverStroy" company (Table 2).

As seen from Table 2, that the greatest need for financing falls on the middle of construction.

Table 2. The quarterly need for funds of the construction company, expressed as a percentage of the project cost.

| Quarter | 1      | 2      | 3      | 4      | 5      | 6      | 7      | 8      | 9      |
|---------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Percentage of the project cost | 9.69   | 11.57  | 14.95  | 11.07  | 13.38  | 13.01  | 13.33  | 3.32   | 3.94   |

Source: calculated by the authors using the data of "UniverStroy" company

The amount of the developer's own funds should be at least 10% of the project cost, as stated in Federal Law 214 "On shared construction ...". When calculating, we used the size of the own funds at the level of 10% of the project cost (90% of borrowed funds), since in the case of shared construction, construction organizations have borrowed this sum from the population [15]. In our calculations, we employed the values $\alpha_1 = 1/2$, $\alpha_2 = 3/4$, $\alpha_3 = 1$, $\alpha_4 = 1/2$, $r_1 = 12$, $r_2 = 9$, $r_3 = 6$, $r_4 = 3$.

6.1 From the perspective of a construction organization

Profit of a construction company before taxes for various sale strategies is presented in Table 3 (the value that is best for a construction company is highlighted in bold).

For a developer, the highest profit is provided with equal crediting during construction and active sales of
apartments at the end of construction. With the same type of crediting and various strategies for sales of apartments, the difference between the highest and the lowest profit before taxes reaches 127.451.400 rubles. If to compare the best strategy of the project financing with a similar strategy in shared construction, the construction organization loses up to 41 % of profit.

Table 3. Profit of a construction company before taxes for various sale strategies using borrowed funds in the amount of 90 % of the project cost

| Type of crediting                  | Sale strategy | I       | II      | III     | IV       |
|------------------------------------|---------------|---------|---------|---------|----------|
| At the beginning of construction   | -41 183 327   | -39 120 666 | -21 541 367 | -63 307 916 |
| Evenly during the construction period | 29 689 799     | 88 509 739  | 157 141 199  | 79 638 137 |
| As production needs                | 29 184 520     | 91 842 385  | 125 102 807  | 72 290 865 |

Source: calculated by the authors

6.2 From the perspective of the bank

The interest that the bank will receive from crediting in the amount of 90 % of the project cost for the entire construction period is presented in Table 4 (the value that is the best for the bank is given in bold).

Table 4. Profit of a construction company before taxes for various sale strategies using borrowed funds in the amount of 90 % of the project cost

| Filling escrow accounts | Type of crediting                  | I       | II      | III     | IV       |
|-------------------------|------------------------------------|---------|---------|---------|----------|
| At the beginning of construction | 119 121 710                     | 212 717 340 | 297 804 276 | 238 243 421 |
| Evenly during the construction period | 47 648 684                      | 85 086 936  | 119 121 710  | 95 297 368 |
| As production needs      | 50 282 269                       | 86 010 902  | 155 416 715  | 106 901 253 |

Source: calculated by the authors

6.3 From the perspective of the consumer

The construction company will include the interest for the use of borrowed funds in the cost of each square meter that will effect on the cost of housing for the consumers. The increase in the cost of 1m² for various types of crediting and the time of money transfer to the escrow account (“conditional purchase”) are presented in Table 5.

Table 5. Increase in the cost of 1m² with various types of crediting and the time to transfer money to escrow accounts, %

| Filling escrow accounts | Type of crediting                  | I       | II      | III     | IV       |
|-------------------------|------------------------------------|---------|---------|---------|----------|
| At the beginning of construction | 9.5                               | 16.9    | 23.6    | 18.9    |
| Evenly during the construction period | 3.8                               | 6.7     | 9.5     | 7.6     |
| As production needs      | 4.0                               | 6.8     | 12.3    | 8.5     |

Source: calculated by the authors

Our calculations prove that in case of project financing of housing construction, the credit load for a construction organization significantly affects the increase in the cost of 1m² for the consumer, on average. In all options, this increase is about 10 %, but banks will certainly seek the most profitable options for themselves that leads to the rise in housing prices by 16–23 %.

7 Conclusion

With the help of the project financing in housing construction, our state intends to solve the problem of providing the population with housing [17]. The interaction of subjects of the project financing is full of contradictions. Risks of the developer risks are covered by filling escrow accounts. It is beneficial for the bank to
cover the need for the developer's working capital in full at the initial stage, thus deforming the developer's balance sheets, threading its financial stability, and increasing the financial expenses. As in the case of shared construction, the consumer should immobilize money on escrow accounts at the excavation stage, losing the profit from the possible use of the accumulated financial resources in order to reduce the price per square meter. It would be preferable for the developer to sell all apartments after the completion of the project at the maximum price, but in order to reduce interest rates on the credit the developer should replenish escrow accounts with the only available way, i.e. to raise the price of housing. If not to employ the administrative resource to oblige the bank to credit the developer depending on the production need, lowering the interest with the replenishment of escrow accounts, then no compromise will be reached. Consequently, the project financing will trigger a pathological process: massive bankruptcy of developers, freezing of numerous housing projects, decrease in supply volumes, and the growth of in prices for the ready objects in 2–3 years due to developer credits. Ultimately, this growth will be attributed to the cost of construction and will significantly increase the selling prices of the "new housing" [14], according to our calculations, at least by 15–22 %.

The estimations of the effects of project financing of housing construction on the interests of its subjects (developer, bank and consumer) differ significantly. Despite the fact that economic actors interact with the aim of providing the population with affordable and high-quality housing, their positions are not equal. Consumers are the most deprived of rights. They cannot influence the price per square meter of housing under construction and bank credit rates. Meanwhile, the bank can agree with the developer to the prejudice of the consumer. Apparently, the problem can be solved via drastic changes in the monetary policy of the Central Bank of the Russian Federation and through state regulation of interest rates on mortgage and the developer credits within the framework of project financing to overcome lifelong financial slavery of most of the population in order to fulfill the basic living need, a need for a roof over the head.

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