Commentary

Issues, Impacts, and Mitigations of Carbon Dioxide Emissions in the Building Sector

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Abstract: Climate change has become a considerable concern for humanity during this anthropocentric era. Scientists believe that the rate of global warming and climate change varies directly with the increase in the concentration of greenhouse gases, particularly carbon dioxide. Urbanization is happening at a higher rate in this era than in any other generation. It was reported that the building sector plays a critical role in the emission of carbon dioxide (CO₂) into the atmosphere. Construction of buildings, operation, and utilization of the built environment has led to emissions of a large number of CO₂ into the ambient air. Various issues and challenges arise from the building sector in reducing CO₂ emissions. The exploitation of non-renewable energy resources, poor building design, and lack of sustainability consideration in urbanization has been holding back CO₂ emission mitigation measures in the building sector. Therefore, CO₂ emission mitigation plans and schemes are necessary alongside standardized frameworks and guidelines. The strategies to reduce CO₂ in the building sector are enforcing standards and policy, conducting impact assessment, adopting low carbon technology, and restricting energy utilization. All stakeholders must play their roles efficiently to reduce CO₂ emissions and aid in the fight against climate change.

Keywords: CO₂ emissions; building sector; impacts; mitigations

1. Introduction

The increasing average atmospheric temperature has led to global warming, which drives a set of changes to the Earth’s climate and weather systems. These swift changes are happening as humans continue to emit heat-trapping greenhouse gases (GHG) to the atmosphere [1]. Among these emissions, carbon dioxide (CO₂) is the critical anthropogenic greenhouse gas due to its abundance and its ability to remain in the atmosphere for thousands of years [2].

CO₂ emissions can be from natural and human sources. One of these sources originates from the urbanization process. Urbanization is a dynamic process that changes rural areas into urban areas with an increasing number of people and the expansion of the built environment horizontally and vertically. The built environment is the anthropogenic surroundings that provide infrastructure and facilities for human activities, and they are the fundamental components of the economy and social development of a nation. Thus, the acceleration of urbanization played a considerable role in rising CO₂ emissions in the building sector.

In general, the building sector ranges from construction to operation, which can be further divided into residential and non-residential buildings. These include the processes of adding structures to areas of land and the operation, service, and maintenance of the building. With the building sector facing a resurgence in growth, a massive direct and indirect impact on the environment has been reported. It is considered as one of the significantly consuming and waste generating sectors of the economy [3]. The environmental impact of this sector can be categorized into ecosystem impacts, natural resource
impacts, and public impacts [4]. This sector is also responsible for significant energy consumption and emission production, such as GHG emissions, particulate matter, sulfur dioxide, carbon monoxide, and nitrogen oxide [5]. As a result of the energy consumption from this sector, the ambient CO₂ level has increased, which generates enormous proportions of CO₂ emissions [6,7]. Sources of CO₂ emissions in this sector can be from the energy utilization required for the manufacturing and transportation of the building materials to the processing of resources, construction waste disposal, and the demands of construction equipment [8].

The building sector consumes a substantial portion of non-renewable energy and prompts the emission of a significant amount of CO₂ [9]. Building contributes approximately 39% of the annual global CO₂ [10] (Figure 1). It has been reported that more than a third of the usage of total energy and CO₂ emissions is a result of the building sector in the developed and developing nations [11]. Therefore, CO₂ emission mitigation measures are crucial [12]. To promote CO₂ emission mitigation, planning on conservation of energy, and implementation of strategies to reduce potential emission mitigation should be prioritized [13]. This paper aims to provide an overview of the issues, impacts, and mitigation strategies in the building sector to reduce and control CO₂ emissions.

![Figure 1. Global CO₂ emission by sectors.](image_url)

2. Issues and Challenges

The challenge in sustainably advancing the building sector is the increasingly large outflows of CO₂ due to the utilization of non-sustainable energy sources in the planning, construction, and operations of buildings [9]. CO₂ is also emitted from the broad utilization of land in the urbanization process [11]. The energy sourced from fossil fuels is non-sustainable, and yet it accounts for a large percentage of the energy used in the construction and operation processes. Sustainable or renewable energy sources only account for 6% of the total energy used in the sector, while fossil fuel used in construction activities accounts for 40% of worldwide greenhouse gas emissions. Although numerous novel methods have been proposed to lessen the CO₂ footprint of buildings, particularly in high-density urban communities, the challenge has yet to be solved appreciably [14].

The utilization of a non-sustainable energy source directly affects the environment, and it is directly proportional to the amount used. The construction of a building emits CO₂, both directly and indirectly. Direct CO₂ emissions originate from the burning of natural gas, diesel, light fuel oil, and other oil-based commodities, while indirect CO₂ emissions come from the application of electricity. Globally, the indirect CO₂ emission accounts for 85% of the total CO₂ emitted, while only 14% is from direct emissions.
The 2030 Climate and Energy Framework states that 27% of energy should be sourced from sustainable energy sources, while energy efficiency or productivity should increase by 27% [15]. However, there are challenges in finding sustainable solutions to low productivity and efficiency. One solution is to itemize the processes of construction and operation so that detailed evaluations can be carried out. Construction includes the assembly of the building material, the development of the structure and foundation, and the transportation and operation of machinery. The procedure comprises the maintenance aspect of the building and its infrastructure. The evaluation of the life cycle requires a detailed inventory of these processes in all phases of the building’s life. The assessment would highlight strategies that could be made more productive and efficient.

3. Impacts and Consequences

It is well-known that CO₂ emissions contribute to global warming and climate change, which can significantly cause severe impacts and consequences for humans and the environment. CO₂ emissions act like a blanket in the air, trapping heat in the atmosphere, and warming up the Earth [11]. This layer prevents the Earth from cooling, and thus raises global temperatures.

Global warming would affect environmental conditions, food and water supplies, weather pattern, and sea levels. Based on the National Oceanic and Atmospheric Administration (NOAA) Global Climate Summary, it stated that combined land and ocean temperature since 1880 has increased with an average rate of 0.07 °C per decade. The temperature continues rising since 1981, with an average rate of 0.18 °C, which is over twice as massive as previous times.

Figure 2 illustrates the impact of CO₂ emissions as a result of rising global temperatures. The release of CO₂ alters water supplies and changes harvesting seasons. For instance, climate change undermines coastal and marine regions with rising ocean levels, which triggers a rising demand for food crops. CO₂ also causes acid rain, which physically damages trees [16] and the built environment [17,18]. These impacts and consequences of CO₂ emissions can be seen now. They extend well beyond the rising global temperatures, which is affecting ecological systems and communities across the world.

![Figure 2. Impacts and consequences of CO₂ emissions on the environment.](image-url)
4. Strategies and Way Forward

Over the past two decades, governments and policymakers have been urged to take action to mitigate CO₂ emissions in various sectors [12]. This section discusses several strategies to reduce CO₂ emissions in response to concerns on the global warming challenge in the building sector (Figure 3). These strategies can be applied at various scales towards CO₂ emissions reduction.

![Figure 3. Strategies in reducing CO₂ emissions in the building sector.](image)

4.1. Standards and Policy

Many sustainable building standards, codes, policies, and guidelines packages have been introduced in many countries across the world, which aim to improve building energy performance and reduce CO₂ emissions. Under the Paris Agreement commitment and the United Nations Sustainable Development Goals, Nationally Determined Contribution (NDC) was set up in 2015 for the decarbonization of the building sector. A total of 184 countries participated in the NDC. Governments have taken initiatives in the decarbonization of the building sector through the establishment of policies and standards. Table 1 summarizes existing standards and policies committed by selected countries under this strategy, that incorporate the reduction of CO₂ emissions in their goals and objectives. These packages set minimum requirements for energy performance and efficiency in buildings towards zero or low carbon buildings. There are more than 60 countries worldwide that initiated plans to implement these either mandatorily or voluntarily [19,20].
Table 1. Existing standards associated with the reduction of CO$_2$ emissions in buildings as part of prioritizing action on the Nationally Determined Contribution (NDC), which was set up in 2015 under the Paris Agreement commitment and the United Nations Sustainable Development Goals.

| Country       | Standards or Policies                                                                                                                                                                                                                                                                                                                                 |
|---------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| China         | The Energy Consumption of Buildings standard was introduced by the Ministry of Housing and Urban-Rural Development in 2016. This standard covers indicators of energy use for various building types. It aims to limit the amount of building sector energy consumption of the country and simultaneously limit the total CO$_2$ emissions. |
| Australia     | The Australian Federal Government launched the National Carbon Offset Standard for Buildings in 2017. It was established in collaboration with the Green Building Council Australia. The main objective of the standard is to provide to measure, reduce, offset, report, and audit CO$_2$ emissions from building operations. |
| India         | A policy was introduced in 2016 as part of the Energy Conservation Act of 2001, which is aimed at commercial buildings under the Perform, Achieve, and Trade (PAT) program. It had saved about 9 million tons of oil equivalent (Mtoe) of final energy, thereby reducing annual CO$_2$ emissions by nearly 23 MtCO$_2$. The Energy Conservation Building Code (ECBC) was updated in 2017 for commercial buildings that recognized improvement efforts towards decarbonization. In 2018, the first national model building energy code called the Energy Conservation Building Code for Residential Buildings was introduced with simple enforcement of thermal comfort and passive system improvement. |
| European Union| As part of the Clean Energy for all European policy package set in 2016, the European Commission targets to combat climate change contributed by GHGs, including CO$_2$ emissions, through proposals on energy efficiency, energy market, and renewable energy strategies. An amendment to the Energy Performance of Buildings Directive (EPBD) was published in 2018 to achieve high-energy efficiency and be decarbonized by 2050. |
| Sweden        | In 2016, the Centre for Sustainable Construction was created under a Swedish Government policy to promote the usage of sustainable materials and energy-efficient renovations, which could also reduce CO$_2$ emissions. In 2019, a certification scheme addressing the environmental impact of a new building was introduced. |
| Japan         | In 2017, the act on the Improvement of Energy Consumption Performance of Buildings (Building Energy Efficiency Act) was introduced, which includes regulatory measures for mandatory compliance with energy efficiency standards for non-residential buildings. This act is part of the Japanese government policy on the zero-energy-building [ZEB]/zero-energy-house [ZEH] system to be achieved by 2030. |
| Canada        | In 2016, tighter energy performance standards for energy-using product categories in buildings were introduced. New building energy codes have been planned to be introduced in 2022 as part of the Pan-Canadian Framework on Clean Growth and Climate Change to increase energy efficiency in existing buildings. In 2019, the Government of Canada was working to develop a net-zero-energy-ready building code to support the aim of implementing building energy use labeling. |
| Germany       | In 2019, a package of emission mitigation measures by the German government was formed to meet the requirement of Agenda 2030 in the building sector.                                                                                                                                                                                                 |
| USA           | In 2018, the California 2019 Building Energy Efficiency Standards was introduced as the first code in the USA. The New York State Energy Research and Development Authority was established in 2018 to increase the overall efficiency and sustainability of buildings.                                                                                                                                 |
| Nigeria       | In 2017, the first building energy code was introduced with a partnership between the German Development Agency (GIZ) and the Nigerian Energy Support Program with the aim of a set of minimum standards for energy-efficient building construction in Nigeria.                                                                                                                                 |
| Singapore     | In 2016, the Code on Environmental Sustainability Measures for Existing Buildings was launched in 2016 for existing non-residential buildings within Singapore’s Building Control Regulations.                                                                                                                                                                           |
| Switzerland   | In 2018, Switzerland's new Energy Act came into force, intending to increase energy efficiency in buildings towards decarbonization. Including the use of a CO$_2$ tax on stationary fuels (heating and industry). Under the Act, CO$_2$ tax and subsidizing of geothermal energy have been introduced. A Federal Act on Reduction of CO$_2$ Emissions was revised in 2019 to implement NDC in the building sector. |
In China, the National Development and Reform Commission (NDRC) has introduced the Emission Trading Scheme (ETS) to support CO$_2$ emission mitigation. For the building sector, the Ministry of Housing and Urban-Rural Development (MOHURD) has advised the Green Building Action Plan to encourage energy-saving systems on municipal buildings, shopping malls, workplaces, etc. [21]. In 2008, the “Guidelines to Account for and Report on Greenhouse Gas Emissions and Removals for Buildings,” were published in Hong Kong, targeted to help to build owners to evaluate their GHG emission level. Since 2015, the companies, which are listed in the Stock Exchange of Hong Kong (SEHK), are obligated to reveal the annual environmental and social information according to the Companies Ordinance. Explicitly, environmental subjects cover emissions, consumptions, and environmental impacts [22]. The Building Energy Efficiency Ordinance (BEEO) was legislated in 2012, involving owners of commercial buildings to conduct an energy audit based on the Energy Audit Code for their central building services installation every ten years.

In Japan, large building holders were encouraged to implement energy-saving practices and environmentally friendly designs via the Green Building Program launched by the Tokyo Metropolitan in 2002 [21]. While for offices, commercial, standard and industrial buildings, there was a Tokyo Cap-and-Trade Program of Japan presented in 2010, targeted to reduce energy consumption. In America, the concern of CO$_2$ emission has led to the implementation of policies by the local, state, and federal governments. One of the programs implemented by the U.S. Green Building Council (USGBC) is the Leadership in Energy and Environmental Design (LEED) certification [23]. The LEED certification offers many advantages in building construction and technologies practices, such as water efficiency and materials and resources [24]. Many of the U.S federal government bodies use LEED certification as the building benchmark. According to USGBC, more than 273 regulatory policies have been enacted by the city, county, and state level to encourage LEED certification of the commercial building [25]. In 2006, a memorandum of understanding (MOU) was made in the USA that provided a voluntary guideline for high-performing and sustainable buildings. Based on that, Executive order 13,423 (2007) required all construction of new federal buildings to comply with the MOU. Fund amounting to $31 billion was granted to green building and conservation under the Energy Policy Act of 2009. Most of the state and local green building policies mandate LEED certification for a specific sector. For example, government buildings in 23 countries, 30 counties, and 170 cities are required to meet the LEED certification requirement. Sixty cities, including Connecticut, require significant commercial buildings to obtain at least silver LEED certification. Policies, including incentives and symbolic gestures, are summarized by Matisoff and Noonan [24].

4.2. Adopting Low Carbon Technology

Low carbon technology is one of the technical strategies that can be adopted in buildings to reduce carbon dioxide emissions. Low carbon technology refers to the technology that has a minimal output of GHG emissions into the environment, specifically for CO$_2$ emissions [26]. Examples of renewable and sustainable energy technologies are evaporative cooling, passive ventilation and cooling, solar photovoltaic, dehumidification, and energy recovery systems. These technologies have been proven to significantly help to decrease emissions and promote energy savings in buildings. Through low carbon technology, the development of basic strategy requirements of innovation-driven development in the building can also be achieved [27]. However, the downside of the low carbon technology implementation is it might increase the operation cost of buildings. Therefore, systematic consideration should be addressed carefully to ensure the balance between the reduction of CO$_2$ emissions and investment of the technology.

4.3. Restriction Strategy

Closing down the operation in particular areas and shutting down associated devices is a straightforward approach to minimizing the CO$_2$ emissions and energy utilization in buildings. The most accessible practice is to keep the doors closed and switching off the lights and electrical
appliances of vacant rooms. It is defined as the restriction strategy when this is practiced in public buildings. Most of the public buildings, such as teaching blocks, libraries, and fitness centers, have been grouped into several sections according to the usage rate. In these public buildings, restriction strategy is achievable if unused areas are closed, and users have to gather in certain permitted areas to share the services. Hence, energy consumption is reduced. A study reported the linkage between building occupant rate and energy consumption in their study [28]. A significant decline in lighting and heating energy consumption per capita with the increase of occupant rate has been displayed.

Nevertheless, when the occupant rate increases, it might lead to the dissatisfaction of occupants. In general, high occupant rates usually reduce air quality, ultimately affecting the operational effectiveness of the occupants. Therefore, the major obstacle of the restriction strategy is energy conservation refuting the occupants’ satisfaction.

4.4. Impact Assessment of Building Process and Materials

Understanding the entire building process is very important in mitigating CO$_2$ emissions. These processes include extraction, manufacturing, transportation, construction, maintenance, and disposal. Wide ranges of material are utilized in buildings that use energy and release CO$_2$ through its life cycle, which is regarded as embodied energy and embodied carbon. As part of mitigation measures, assessment of embodied carbon of building materials is one of the fundamental approaches that can have a positive impact on carbon footprint. The selection of appropriate sustainable building materials can reduce about 30% of embodied CO$_2$ emissions over a lifespan of the building [29,30]. Through this assessment, it has been reported that reinforced concrete and clay bricks are the most carbon-emitting materials leading to approximately 60% to 70% of the total embodied carbon [31,32]. Detailed inventories on building materials and embodied carbon are presented in Hammond and Jones [33,34]. Besides, to reduce CO$_2$ emissions or meet the emissions targets, sustainable or low carbon materials can be considered in the manufacturing process. Low carbon cement, timber, straw, and compressed Earth, which has lower carbon footprints are some excellent alternatives.

Therefore, it is necessary to discover the primary building materials that have an apparent influence on the environment and include them in the sustainability assessment scope. This discovery could simplify the evaluation method and attain quick environmental impact assessment. Analysis of CO$_2$ emissions, weight, cost, and energy consumption of building materials is shown in Table 2 [35]. The (kg CO$_2$ e/m$^2$) is a functional unit used for the carbon emission of building material in the embodied stage. This functional unit provides a benchmark value so that the carbon emission values for buildings of different sizes are consistent and could be compared [36]. The calculation for CO$_2$ emissions was conducted by the quota method using this formula (Equation (1)):

$$QC_{Mg} = \sum_{i=1}^{n} CM_{ri} \times m_i$$  

where,

*QC$_{Mg}$* is the CO$_2$ emission equivalent released in the building material production process.

*CM$_{ri}$* is the carbon emission factor in the production process of the building material without considering recycling.

*m$_i$* is the amount of building material.

As for energy consumption, the formula (Equation (2)) used to calculate the value is:

$$QE_{Me} = \sum_{i=1}^{n} EM_{ri} \times m_i$$  

where,

*QE$_{Me}$* is the energy consumption for the building material in the production process.
EM_{ri} is the energy factor of the building material during the production process without considering recycling.

Finally, the cost of the building material in the embodied stage is calculated using this formula (Equation (3)):

\[ QTC_{Mc} = \sum_{i=1}^{n} UCM_{ri} \times m_i \]  

(3)

where,

- \( QTC_{Mc} \) is the total cost of building material in the embodied stage.
- \( UCM_{ri} \) is the unit cost of a building material without considering recycling.

The carbon emission factors, the energy factors, and the unit cost of the building materials are reported in the previous studies [37–40]. From this study, mortar, commercial concrete, wall materials, steel and doors, and windows contribute to about 80% of carbon emission. Thus, CO\(_2\) emissions of buildings should be identified and analyzed from the necessary structural forms. Hence mortar, commercial concrete, wall materials, and steel should be given more attention when implementing CO\(_2\) emission mitigation measures.

**Table 2. CO\(_2\) emissions, weight, cost, and the energy consumption of building materials [35].**

| Materials                        | CO\(_2\) Emissions (kgCO\(_2\) e/m\(^2\)) | Weight (kg/m\(^2\)) | Cost (RMB/m\(^2\); USD/m\(^2\); EUR/m\(^2\)) | Energy Consumption (MJ/m\(^2\)) |
|----------------------------------|---------------------------------------------|----------------------|-----------------------------------------------|---------------------------------|
| Steel                            | 142.23                                      | 64.86                | 279.54; 40.72; 34.20                         | 1415.80                         |
| Commercial concrete              | 123.94                                      | 905.3                | 440.06; 64.10; 53.84                         | 209.37                          |
| Wall materials                   | 68.19                                       | 334.13               | 37.88; 5.52; 4.63                            | 209.37                          |
| Mortar                           | 58.1                                        | 372.76               | 29.61; 4.31; 3.62                            | 260.29                          |
| PVC pipes                        | 33.44                                       | 5.89                 | 7.56; 1.10; 0.92                             | 16.96                           |
| Polystyrene extrusion board      | 21.25                                       | 1.08                 | 15.06; 2.19; 1.84                            | 15.81                           |
| Architectural ceramics           | 12.12                                       | 3.13                 | 3.19; 0.46; 0.39                             | 22.91                           |
| Doors and windows                | 9.54                                        | 5.41                 | 70.5; 10.27; 8.63                            | 112.12                          |
| Water paints                     | 5.03                                        | 0.68                 | 7.76; 1.13; 0.95                            | 19.82                           |
| Copper core conductor cables     | 2.58                                        | 0.27                 | 14.07; 2.05; 1.72                            | 12.21                           |
| Wood                             | 1.40                                        | 5.03                 | 6.61; 0.96; 0.81                             | 5.88                            |
| Waterproof roll                  | 0.62                                        | 0.51                 | 4.25; 0.62; 0.52                             | 0.02                            |
| Stone                            | 0.47                                        | 17.12                | 5.43; 0.79; 0.66                             | 3.63                            |
| Total                            | 478.91                                      | 1716.16              | 921.51; 134.23; 112.75                        | 2318.50                         |

In mitigating CO\(_2\), proposed solutions should also combine sustainable energy sources, such as solar and wind energy and biofuels, in the operations of buildings through life cycle assessment. The building sector has great potential to lessen CO\(_2\) emissions during its operational stage by using less energy at the planning, building, and operation steps by increasing efficiency and enhancing construction standards. The goal of the life cycle assessment is to reduce environmental effects and costs. With this regard, a global assessment methodology was developed in 2011 called EN 15978:2011, which provides the calculation steps and analysis rules for the environmental performance assessment of new and existing buildings [41]. This strategy can incorporate all periods of the building’s life cycle. For example, Hong Kong has analyzed the life cycle of buildings under its jurisdiction. Their focus is to decrease energy usage by 25% from the 2005 level by 2030 [14]. The life cycle assessment can distinguish the life cycles of the structure from the operation of the building [15]. The operation and embedded carbon footprint of the building is considered in the construction and maintenance of the building. The construction process includes CO\(_2\) emissions from the creation, development, maintenance, and substitution of building materials and services of the building [15]. The energy used in maintenance corresponds to the operation carbon footprint for a given fuel blend. Steps used in limiting the operation carbon footprint can adversely affect the embedded carbon footprint.

On the other hand, aside from new buildings, impact assessment of historical or old buildings should also be considered, which can be an appropriate solution to reduce CO\(_2\) emissions. As reported
in the literature, on average, buildings have an exceptionally long lifespan between 60 to 120 years. Based on this lifespan, historical or old buildings are still in use, and it is expected that 80% of existing buildings will continue to be occupied in 2050 [42]. Understanding of principles, materials, methods, risks, and technologies is essential towards decarbonization in these buildings by analyzing their building materials and elements. A detailed life cycle assessment can be carried out by taking into account several factors towards CO$_2$ mitigations such as operational energy performance, reuse, and sustainable refurbishment, retrofitting solutions, building envelope thermal performance improvements, heating, cooling, ventilation and lighting systems, and adaptation of passive measures [43,44].

5. Conclusions

The building sector plays a significant part in the emissions of CO$_2$ globally. The tremendous production and release of CO$_2$ have led to severe consequences and repercussions contributing to climate change. The adverse effects of the non-sustainable built environment have not only put a strain on the environment but also have affected humanity. This paper provided an overview of the issues, impacts, and mitigation strategies in the building sector to reduce and control CO$_2$ emissions. The energy sourced from fossil fuels is non-sustainable, and yet it accounts for a large percentage of the energy used in the construction and operation processes. The strategies to reduce CO$_2$ in the building sector are enforcing standards and policy, conducting impact assessment, adopting low carbon technology, and restricting energy utilization. If we continue with the current approach for the building sector, it will be too late to rectify the mistakes of our predecessors. The future of sustainable cities and communities will remain uncertain, and we might fail to achieve global sustainable development goals. The building sector must be given enough attention and care to reduce the rate of CO$_2$ emissions. A comprehensive and thorough analysis is necessary to study the CO$_2$ emission mitigation measures in the building sector, and global organizations must come up with a holistic framework to tackle the issue. For a more sustainable future, it is crucial to implement drastic actions and measures to reduce CO$_2$ emissions to aid the fight in combating climate change.

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