“Next, it will be you”: Women’s Fear of Victimization and Precautionary Safety Behaviors in Informal Settlement Communities in Nairobi, Kenya

Samantha C. Winter¹, Nathan J. Aguilar¹, Lena M. Obara², and Laura Johnson³

Abstract
Around one billion people live in informal settlements globally, including over half of Nairobi, Kenya’s 3 million residents. The purpose of this study was to explore women’s fear of victimization within Mathare, an informal settlement in Nairobi, Kenya and how fear of victimization influences women’s behaviors. Fifty-five in-depth interviews were conducted with women in 2015–2016. A modified grounded theory approach guided data collection and analysis. Findings suggest fear of victimization is a serious concern in informal settlements, but women have found ways to adapt their behaviors to cope and to continue to function and protect their children despite fearing victimization.

Keywords
fear of victimization, informal settlements, slums, Kenya, violence and crime

¹School of Social Work, Columbia University, New York, NY, USA
²School of Social Work, Rutgers, The State University of New Jersey, New Brunswick, NJ, USA
³School of Social Work, Temple University, Philadelphia, USA

Corresponding Author:
Samantha C. Winter, School of Social Work, Columbia University, 1255 Amsterdam Avenue, New York, NY 10027, USA.
Email: scw2154@columbia.edu
Introduction

Globally, over one billion people live in informal settlements (UN-Habitat, 2015b). In Africa, close to 60% of the urban population lives in these settlements (UN-Habitat, 2015b)—defined as residential areas lacking durable housing, sufficient living and public spaces, access to basic infrastructure and services, and secure tenancy (UN-Habitat, 2016). By 2050, the urban population in Africa is expected to triple, and UN-Habitat (2015a) estimates that two-thirds of the people who move to cities each year end up living in informal settlements.

Cities are often characterized as areas of higher violence and crime. Some research, for example, has found that 60%–70% of urban residents have been victims of crime in lower- and middle-income countries where urban population growth rates are the highest (UN-Habitat, 2016). Urban informal settlements, in particular, are often characterized as violent spaces with poor security (Izugbara & Egesa, 2019; Ruteere et al., 2013; UN-Habitat, 2015b; Ziraba et al., 2011); yet, there is a paucity of research investigating residents’ perceptions of these characterizations, particularly their fear of violence and crime, and the effect these perceptions have on their behaviors and experiences within their communities. Thus, the primary purpose of this study was to explore women’s fear of victimization in informal settlements in Nairobi, Kenya; the types of crime and violence and the environmental factors that contribute to this fear; and how fear of victimization influences women’s behavior as they navigate their daily lives.

Violence in Informal Settlements in Nairobi, Kenya

Over 60% of the 3 million residents of Nairobi live in informal settlements (APHRC, 2014). There is limited research documenting actual violence or crime rates in these communities; however, findings from a study focused on injury deaths in two informal settlements in Nairobi found that 49% of injury deaths were intentional and 47% resulted from homicide (Ziraba et al., 2011). Findings from another study examining crime in Kibera, the largest informal settlement in Nairobi, suggested that 54% of respondents had experienced a crime in the year leading up to the study (Kubende, 2018). The most common types of crime reported were robbery (28.7%) and pickpocketing (23.1%). In another study conducted in four large informal settlements in four cities across Kenya, 98.8% of respondents reported witnessing a crime being committed in the previous 3 months, and the crimes individuals reported experiencing or being exposed to most frequently were theft (37.2%), mugging (23.3%), and robbery (16.2%) (Musoi et al., 2014). Only 5% of residents in the study mentioned gender-based violence or murder. However, estimates from a 2002 survey in the greater Nairobi area suggest that, annually, one in four women may be a victim of physical, economic or emotional abuse or sexual harassment, and over one in 10 women may be sexually abused (Stavrou, 2002). These rates are expected to be higher in informal settlements.

One study that focused specifically on interpersonal violence in one large informal settlement in Nairobi, for example, reported that up to 85% of women may experience
intimate partner violence (IPV) in their lifetime (Swart, 2012). Winter and colleagues (2020) found that about two-thirds of participants in a random sample of women from another large informal settlement in Nairobi experienced IPV in the last year. Although research suggests that young men, especially those 15–25 years, are the most likely to die as a result of violent crime, to be victimized, and to be perpetrators of homicide in informal settlements (Ziraba et al., 2011), women may be affected more by fear of violence or suffer under less visible forms of violence and crime (Doran & Burgess, 2011).

**Perceptions of Safety and Fear of Crime and Violence**

Safety is a serious concern for residents of informal settlements in Nairobi (APHRC, 2014). Data from a 2009 report suggest that up to two-thirds of residents in these settlements do not feel safe (Oxfam, 2009). Research and theory suggest a variety of factors influence perceptions, especially fear, of crime and violence. Demographic theories examine the extent to which fear of victimization is associated with individuals’ demographic characteristics (e.g., age or gender), experiences of crime or violence, or feelings of vulnerability (Doran & Burgess, 2011). The victimization hypothesis, for example, posits that one’s personal experiences of crime and violence increase their sensitivity to risk or fear of victimization. Indirect victimization hypotheses, on the other hand, recognize that people can develop a fear of victimization through vicarious victimization, including hearing about or witnessing violence through media that exacerbates perceptions of risk of victimization; through interpersonal communication about violence; and through one’s social network or community (Clark, 2003; Intravia et al., 2017). Additionally, vulnerabilities theories claim that different sociodemographic groups, such as women, non-whites, members of the lower class, and the elderly, experience higher levels of fear of victimization than other groups; women’s fear of sexual assault is especially pronounced (Rader, 2004).

Social theories explaining fear of victimization, namely social disorganization theory and related models such as subcultural diversity, social integration, community concern, and social change theory, posit that people’s perceptions of crime and violence, especially their fear, reflect general societal- or community-level beliefs about crime, violence, insecurity, and risk caused by a change or breakdown in societal factors (Doran & Burgess, 2011). Social disorganization theory is one of the most influential theories for understanding the spatial aspect of crime and violence and fear of victimization. Shaw and McKay (1942) developed social disorganization theory after discovering that crime rates were not evenly distributed across space. Rather, crime and disorder tend to be concentrated in certain areas and remain relatively stable in specific locations despite population changes (Parks, 2014). Social disorganization theory has been revised but, generally, suggests that when people live in areas with high rates of poverty, unemployment, economic insecurity, exclusion, and racial or ethnic heterogeneity, they tend to be less trusting of others and experience a strain on community collective efficacy (Sampson, 2012). These burdens, coupled with a lack of resources, hinder one’s ability to provide assistance to fellow residents in need.
or to come together for the common good of the neighborhood, for example, for crime and violence reduction (Sampson, 2012).

Finally, environmental theories suggest that perceptions of crime and violence, sense of fear, and the behaviors people adopt in response, are linked to people’s interpretation of the social and physical characteristics of the environment (Doran & Burgess, 2011). Environmental dynamics and conditions profoundly affect fear of victimization, especially for women (Hsu, 2010). Disorder/incivilities theories suggest that signs of disorder or visible cues in the environment indicate a breakdown in social norms of behavior, social controls, and support systems that trigger fear of victimization (Branas et al., 2011; Doran & Burgess, 2011). Threatening and safe environments theories associate fear of victimization with specific physical or social cues in the environment, such as limited street lighting, poor visibility, overgrown vegetation, shadows, or lack of pedestrian activity that signify a threatening environment (Branas et al., 2018). Finally, the signal crimes perspective posits that the general social character of the environment shapes the way crime and violence are interpreted. For example, different crimes or disorder may be interpreted differently in various environments and by the communities and cultures that occupy that space, which, in turn, influences individuals’ reactions or fear response (Innes, 2004).

Beyond theories that explore fear of victimization, it is essential to recognize that many of the challenges experienced in poor, often minority communities, including general perceptions and stereotypes of these communities and the residents who live there, are often the result of discriminatory laws, structures, institutions, and norms that were shaped decades if not generations ago, but still plague current residents. For example, informal settlements in Nairobi, and many of the challenges faced by residents of these communities, are, at least in part, a product of discriminatory colonial policies that have been perpetuated by persistent social and economic exclusion, stigmatization, and marginalization of these communities (Darkey & Kariuki, 2013; Wanjiru & Matsubara, 2017). In a foreword to a 2002 Nairobi crime and violence survey, Anna Tibaijuka, the executive director of UN-Habitat in Kenya at the time, summed it up well when she stated, “Urban crime and violence are not a spontaneous occurrence, but above all, the product of a society characterised by inequality and social exclusion. Measures that protect urban communities from deprivation, unemployment, homelessness, illiteracy and social disintegration will ultimately also protect them from crime” (Stavrou, 2002, p. 2).

**Fear of Victimization and Precautionary Safety Behaviors**

The early focus of fear of victimization research concentrated on the degree to which fear was seen to be irrational or rational when compared to the actual occurrence of crime and violence (Doran & Burgess, 2011). However, fear of victimization is more pervasive than crime and violence, and it is linked to a number of negative psychological and physiological outcomes (Keane, 1998; Lorenc et al., 2012; Stafford et al., 2007), suggesting that fear of victimization, itself, and the subsequent societal and health impacts, are as important to study as crime and violence (Warr, 1985,
2000). Fear of victimization manifests itself in precautionary safety behaviors that residents use to avoid or defend themselves against crime and violence (Rader, 2004; Rader et al., 2007). Avoidance behaviors resulting from fear of crime and violence might lead residents to strategically navigate through their neighborhoods, shifting their schedules and routines in order to minimize the risk of victimization (May et al., 2010). Defensive behaviors are also developed and practiced as a result of fear of victimization. For example, a person fearing crime or violence may procure or carry a weapon or enhance security systems in their homes (Keane, 1998; May et al., 2010).

Given both the perceived and actual risk of violence that women face, fear of victimization greatly influences the way in which women navigate their environments (Doran & Burgess, 2011). As such, women living in informal settlements—sites that have faced continuous social exclusion, marginalization, and persistent deprivation—may be fearful for their safety, which likely influences their everyday experiences, movements, and relationships with their environment. While some research focuses on women’s perceptions of violence and safety-planning strategies in Kenya, the focus has been within the context of intimate relationships (Gillum et al., 2018; Wood et al., 2019) as opposed to the broader community. As such, there is a paucity of research focused on women’s fear of victimization and the ways in which this fear may influence their behaviors in informal settlements. This study sought to help fill this gap by exploring women’s fear of victimization; the types of crime, violence, and environmental factors contributing to that fear; and how women’s fear of victimization influences their behaviors within Mathare, a large informal settlement in Nairobi, Kenya.

**Methods**

**Study Site**

Data for this study were collected in Mathare, one of the largest informal settlements in Nairobi, Kenya, in 2016. Although the boundaries and population of Mathare are contested, estimates suggest the settlement is home to over 200,000 residents living in just under 3 km²—making it one of the most densely populated areas in Kenya (Kenya National Bureau of Statistics, 2019a). Just as the boundaries and population of the settlement are contested, so are the boundaries and number of villages within the settlement. According to the residents of Mathare who helped collect data for this study (see Data and Sample section for more details), the informal settlement region of Mathare consists of 11 villages. Data for this study were collected from all 11 villages.

Mathare is one of the oldest informal settlements in Kenya with its earliest residents settling there in the 1920s, years before Kenya’s independence from British colonial rule (Wanjiru & Matsubara, 2017). The development of informal settlements in Nairobi is rooted in racist colonial policies of social and spatial segregation (Darkey & Kariuki, 2013). Under colonial rule, Nairobi was intended to be a European settlement where African natives were considered temporary residents of the city. Only
those who worked directly for the colonial government were considered legitimate city residents and provided housing in restricted “workers’ housing” zones (Wanjiru & Matsubara, 2017). Despite restrictions on African native migration into Nairobi, many still moved to the city in search of new economic and educational opportunities, settling on unused land in lowlands, flood plains, and waste dumps (Darkey & Kariuki, 2013). There have been several attempts to demolish these informal settlements, but after every attempt, more residents return. Today, over 60% of Nairobi residents live in informal settlements that take up less than 1% of the city’s area and less than 5% of the residential area (APHRC, 2014).

Houses in Mathare are located along small streets and alleys. Conventional households are constructed with concrete and cement, concrete blocks, iron sheets, or stone with iron sheets or concrete roofing (Kenya National Bureau of Statistics, 2019b). While historically there were more men than women in informal settlements (Nelson, 1978), estimates of Mathare’s population today suggest the number of males and females are almost equal (106,522 males:100,028 females) (Kenya National Bureau of Statistics, 2019a). Census estimates suggest that about 6.9% of the population of females over the age of 3 years have never attended school and about 33.8% are currently attending school. About 38.5% of these women/girls have completed their schooling and 20% attended school, but left their institution before completing their program of study (Kenya National Bureau of Statistics, 2019b). About 18% of women in Mathare are between the ages of 18 and 24 years, 24% are between 25 and 34 years, 12% are between 35 and 44 years, about 5% are between 45 and 54 years, and 4% are over the age of 55 years (Kenya National Bureau of Statistics, 2019a). Census estimates also suggest that just over 52% of women in Mathare are considered to be “in the labor force” (defined as those who are not full-time students, home-makers, retired, or incapacitated persons, and those who are not too young or too old to work), with 75% of those women “working” and 25% unemployed, but “seeking work” (Kenya National Bureau of Statistics, 2019b). Several studies suggest that the majority of residents in Mathare rely on informal economies for income, such as selling fruits and vegetables or mobile phone credit and basic household necessities, or casual labor “gigs” including short-term construction jobs or clothes-washing and housework (Corburn et al., 2012; Darkey & Kariuki, 2013; Kovacic, 2014; Lundine et al., 2012).

**Data and Sample**

Qualitative data for this study were collected as part of a study investigating factors associated with women’s access to space and services, especially water and sanitation, in Mathare, including women’s perceptions of safety in their neighborhoods. In-depth, semi-structured interviews were conducted with 55 female residents of Mathare over a period of 9 months. The lead author of this study lived and carried out this research and other projects in Nairobi over a period of 5 years with support from graduate students from the University of Nairobi with expertise in conducting mixed-methods research.
We used purposive sampling to recruit women for the study. First, the Chief of Mathare, village chairmen, and a local women’s organization helped recruit women for introductory meetings about the study in each village. Women were provided information about the study and, if interested in participating, were asked to sign up and provide basic demographic characteristics, contact, and access to water and sanitation information. In informal settlements, access to water and sanitation is both a proxy for wealth (Rheingans et al., 2014) and utilization of neighborhood environments. Women in these settlements who lack access to water or sanitation services at home often rely on shared water points and/or public toilets that require them to navigate the greater neighborhood environment on a daily basis (Winter et al., 2019).

From the list of interested participants, a maximum variation sampling strategy was used to select women who represented a broad range of socio-demographic characteristics, such as employment and household wealth (keeping in mind that while the majority of residents in informal settlements live in poverty, there is heterogeneity in access to resources and income) and had varied daily movement throughout their neighborhoods. Recognizing that women’s daily movement throughout their neighborhoods, related to access to resources (e.g., water and sanitation), varies per village, we also wanted to ensure that at least five women from each of the 11 settlement villages were interviewed, which yielded a total sample of 55 participants. Women in the study were required to be over the age of 18 years, residents of Mathare for at least 6 months (i.e., not visitors to the settlement), able to provide consent, and could speak Swahili or English. All participants provided written consent to participate.

Interviews were conducted by a team of two researchers—one foreign-born, White, and female-identified, and one Kenyan-born, Black, and female-identified. Interviews took place in each participant’s home when no one else was present. Each interview lasted approximately 60–90 min. This study used a phenomenological approach to qualitative research. Phenomenological approaches are useful for exploring the lived experiences of study participants as they relate to a particular phenomenon of interest (Creswell & Poth, 2017). During in-depth interviews, women were encouraged to speak openly and asked questions about their experiences, uses, and avoidance of places and spaces; their access to resources and services (especially water, sanitation, rubbish disposal, employment opportunities); and their reasons for choosing to use or avoid spaces, places, and services. Follow-up questions and probes were used to clarify or ask for more detail.

**Analysis Strategy**

Interviews were audio recorded and then transcribed in full. Transcripts were analyzed using NVivo qualitative analysis software version 12 (QSR International, 1999). A modified grounded theory approach was used to guide the collection and analysis of the data. Preliminary reviews of the transcripts and the researchers’ experiences conducting in-depth interviews with women, were used to develop a list of predefined codes and sensitizing concepts focused on women’s perceptions and experiences of crime, violence, and security related to accessing and utilizing different places,
spaces, and services in and around their villages. Two researchers—the first and third authors of this study—used this list to carry out cross-case, thematic analysis, adding their own codes and concepts as they reviewed and analyzed the transcripts. The two researchers reviewed each other’s codes, concepts, and themes related to women’s perceptions and fears of victimization in their villages. Regular discussions between the two researchers took place throughout and discrepancies in the researcher’s codes, and interpretations of the data were discussed until a consensus was reached according to best practices of qualitative research (Harry et al., 2005). Pseudonyms are used next to quotes presented instead of names to protect the identity of study participants. A number representing the participants’ village of residence (1 through 11) is also provided.

**Ethics Approval**

The study was conducted according to the guidelines of the Declaration of Helsinki, and approved by the Institutional Review Board at Rutgers, the State University of New Jersey, and by the National Commission for Science, Technology, and Innovation (NACOSTI) in Nairobi, Kenya (Permit No. NACOSTI/P/15/7495/7482).

**Results**

**Participants**

Participants in this study ranged from 18 to 72 years old. Almost all of the women (98%) had at least one child, and just under half were married. More than three-quarters of the women completed primary school, about one-fifth completed secondary, and only one of the women never went to school. Over half of the participants had a business, but less than a quarter reported having steady, formal employment, or odd jobs (e.g., washing clothes). Although not all women knew their monthly household income, of those who did (76%), 40% reported monthly incomes between KES5,000 and KES10,000 (about US$50–$100), and 33% reported incomes below KES5,000. Over half of the women (53%) lived in female-headed households.

**Women’s Fear of Victimization**

Regardless of whether or not they had been victimized, women in this study described a common fear of victimization among women living in informal settlements. They have all heard about, thought about, or, for some, experienced violence or attacks. For example, while Jennifer, herself, has never been attacked, she fears being attacked: “I don’t know anybody [who has been attacked], we just fear it” (Jennifer, 7). Residents have learned to pay attention to their environments, listen for certain sounds, avoid certain spaces and places, and associate certain hours of the day with crime and violence. Our exploration of women’s fear of victimization within their informal settlement communities yielded the following emergent themes: (1) the
types of violence and crime women fear in informal settlements; (2) the factors, especially environmental (physical and social), that contribute to women’s fear of victimization in these communities; and (3) the behaviors women adopt to minimize risk of victimization in informal settlements.

**Types of Violence and Crime Women Fear**

Respondents in this study talked about a variety of crimes and violence they, themselves, or women, in general, fear in informal settlements. Rape was the form of violence most frequently identified as a driver of fear, but burglary, theft, general crimes, delinquency, murder, and IPV were also sources of fear for women.

**Rape**

Most women in this study did not share personal experiences of sexual assault or rape; yet, the possibility of being attacked came up as a source of underlying fear or concern for almost all the respondents. For example,

> If you are a woman, very often a thief can decide to violate you in ways other than stealing from you. You’ll run into someone who was intending to rob, but you are raped. That has never happened to me, but if you are a human being you have to fear and think through these possibilities. (Eleanor, 11)

Many women in this study related stories they heard about cases of rape in informal settlements, which contributed to their fears about their own safety in their communities; for example,

> The day before last, a person broke in, entered the house, and raped someone at night. Even the other day, another woman [was attacked]. A thief broke in while the husband was at work. He works as a security officer. He [the thief] entered, carried her to the river, and raped her there. (Susan, 10)

Several women also expressed fears that their children could be raped. For example, “A child who is in standard seven, if they meet her they will rape her. Meeting with people like that, we say, ‘If they don’t harm you, you are just lucky’” (Nancy, 1). Women’s fears were reinforced by stories of recent cases of children being raped or attacked in the settlement. For example, “The other day, there was a child who disappeared. We were looking for her. After two weeks, we found her. She had been raped and killed” (Carol, 8). For some women, the fear of rape was compounded by fears of contracting sexually transmitted infections, particularly HIV/AIDS, or a potential unwanted pregnancy; for example, “If a woman runs into those men at night they will struggle, rape her, impregnate her. She will decide to abort the pregnancy. The baby will die and she will die because it was an unwanted pregnancy” (Florence, 5).
Burglary

Respondents also reported burglary as a serious concern for women living in informal settlements. While most women did not report having personally experienced sexual violence, many did share openly about having their houses burgled, sometimes more than once. Julia, for example, recalls:

I have been robbed several times. … They broke in when I wasn’t home, took my TV and DVD twice, and then, there was a time they tried breaking in at night when we were asleep. So, it was good luck that I was awake, I screamed and they took off. And then, my neighbor has been broken into twice at night. (Julia, 10)

Burglaries, unlike other crimes participants described, seem to be carried out largely during the day when people are not at home; for example, “You find that people who live in our plot go to work, including myself. So, most people are not there during the day, by the time you come back home you find that someone broke into your house and stole your things” (Millicent, 8).

Robbery

Respondents also talked about robbery as a source of fear or concern for women living in informal settlements. For example, “There are a lot of thieves even during the day” (Anna, 5), or “I fear running into thieves” (Dorcas, 6). Many women described robbery as something violent that takes place outside the home—in the alleyways, out on the road, on the way to a toilet, coming home from work, or returning from visiting friends or family, with some suggesting thieves follow women to their homes or carry them off (e.g., to the river).

Assault With a Weapon

One of the most serious forms of victimization respondents described as a source of fear for women in informal settlements was assault with a weapon. Respondents talked about a general fear of being attacked with a weapon and, potentially, being killed. As with other forms of victimization women described, the fear of being attacked or killed is particularly pervasive at night. Elena, for example, described how a recent murder in her area reinforced her fear of going out at night:

Around here you can find a person who has been killed. Like the other day, we found a person who was dumped there [on the side of the road]. He had been killed. These are horrible stories. Another young person was strangled and dumped there at the river. If you see that, you cannot go outside. You think, next, it will be you. (Elena, 7)
**Interpersonal Violence**

Although very few women discussed IPV in the context of conversations around perceived safety, some women pointed out that this is a serious issue in informal settlements. Although no one provided a personal anecdote about their own experiences with IPV, Clarice provided a description of a woman she had assisted who had experienced recent IPV:

> Yesterday, as I was walking along doing that research, I met a young lady that was beaten, beaten, beaten and was bleeding; so, I approached her and asked her what is happening. Then she narrated the story to me that she had been beaten by the boyfriend. (Clarice, 1)

Results suggest that the majority of women living in this informal settlement likely have some fear of being attacked or victimized. Even the few women who stated they felt safe or, at the very least, were “used to” living in the settlement, recognized that women, in general, fear the possibility of being victimized in informal settlements. Respondents’ individual drivers of fear, however, differ.

**Geography of Fear—Social-Environmental Factors Influencing Women’s Fear**

Respondents’ descriptions and characterizations of their informal settlement communities suggest that, in addition to the type of crimes and violence occurring in informal settlements, space and place and the way people use those places/spaces contribute to women’s fear of victimization or their sense of safety in these communities. While some aspects of the physical environment emerged as factors associated with women’s fear, for example, bush areas or the river, women’s fear does not seem to be so much a function of those environmental factors, but with the ways in which human beings utilize, occupy, or engage with those spaces, places, or aspects of the natural/physical/geographic environment.

**Informal Settlement versus Non-Informal Settlement Communities**

Several women in the study compared their sense of safety and/or fear of victimization while living in an informal settlement community to experiences they had living in non-informal settlement communities. Carol, for example, compared her perceptions of safety in Huruma (a slightly higher-income neighborhood) with her experience in Mathare, suggesting that despite being just across the street from the informal settlement, security in Huruma was seemingly much better than in Mathare: “You know, I used to live there in Huruma in a house of iron sheets. We used to pay money for security. The youth were part of a group that were watching [the houses]. They would come and collect their money. They, even us, were the security. There is nothing like that in Mathare” (Carol, 7).
Between Village Differences

Many respondents also suggested that women’s sense of safety and fear of victimization in informal settlements are affected by the villages in which they reside; for example,

In our village it’s dangerous to step out at night. If you step out at night, you will meet with thieves, drunkards, because of that it’s not safe for to go out at night. (Susan, 5)

Other women emphasized that they fear certain types of crimes or violence in specific villages; for example, “There is a lot of raping going on in this village and they are youths. Sometimes, if you stay alone, you can’t get out of your house because they will rape you” (Mary, 10).

Village Dynamics

While some women talked about fearing crime and violence within their own villages, several characterized other villages in the settlement as dangerous. Helen, for example, describes village 3C as a dangerous place to live, particularly for a person belonging to the Luo tribe, suggesting that the geography of women’s fear of victimization and sense of safety in informal settlements may be linked to conflict between tribes/ethnic groups, particularly when incited by politicians during election periods:

I was in 3C, but then there was a lot of chaos down there. … People were being killed, houses were being burnt; so, insecurity made me move from 3C to come to Namba 10. In Namba 10, here, we are Luos. Many people who are staying here are Luos. Down there, in 3C, we were a mixture of people and tribes. … I got attacked because of my tribe. … In Namba 10, here, only during elections is when we get worried. (Helen, 3)

Some women also talked about how security and police composition vary by village, affecting the dynamics and their sense of safety within those communities. For example, “If you go to some areas, you will find there are police and there is security in that area. Now this area, you will see, there is conflict” (Dorcas, 6). Some women also suggested that the efficacy of community-led security initiatives varies by village. All of these village dynamics seem to affect women’s fear of victimization and sense of safety in their informal settlement communities.

Dangerous Places/Spaces

In addition to village-level variations in security and violence, and in women’s fear of victimization or sense of safety, respondents labeled specific spaces and places as dangerous for crime and violence in their communities. Toilets, in particular, were characterized as places women feared to go in their communities, especially at night; for example, “Going to the toilet at night is as if you are seeking death. That place is bad” (Caroline, 7). Candice described one toilet, in particular, that was closed down
because it had a reputation of being a space where women were raped: “There was one toilet that was closed down there in Kosovo due to rape cases. When ladies enter the toilet, men are allowed to mingle around here pretending they are cleaning or mopping and that’s not the true story” (Candice, 1).

Alyways, referred to as “vichochoro” in Swahili, were another place/space women feared: “Now the problem is the alleyways, you might find someone who will attack you” (Eleanor, 11), or “Let’s say you are a young woman like this … it is at night and … she meets with the thieves between the narrow corridors where she is raped” (Faith, 1). Some women feared pathways or roads; for example, “There is this one path/ street, if you pass through there, even if you are a young girl, you will be robbed” (Catherine, 4). Christine, like many women in the study, associated violence and crime with idle youth hiding in alleyways and on the streets: “The youth hide themselves in the alley- ways, when the police leave, they return to the streets” (Christine, 6).

Women also identified specific geographic sites or businesses as dangerous, such as the river where illegal alcohol is made; for example, “Right here, where we live, there is security, but, I hear, if you go there, to Bonde, even during the day, you will be robbed” (Bendettah, 10), or “That alcohol [illicit brew], you see, it comes from here. It is made here and supplied from here. When someone comes from outside and enters here … they fear” (Mary, 6). “Bonde” means “valley” in Swahili. When the women speak of “Bonde,” they are referring to a place along the banks of the river where the illicit brew is made; for example, “If you go to Bonde, that is where they cook the illicit brew with that water. … That river is dirty, but people still cook illicit brew with it” (Esther, 2).

Finally, women talked about forested or bush areas as dangerous because robbers/ criminals could hide themselves inside and attack men and women there; for example,

Even men cannot go outside at night. There was a time, before NYS [a government-sponsored youth employment program] started, when there was a large bush here. Even around seven or eight at night, women were going there with men, and they would get problems. Then [NYS] came and cut [the bush] down. Now, at least, a man can go down there even to the river, but still, sometimes when he returns to the house, he has been beaten, had his phone stolen, and his money stolen. … Me, I fear being raped there … even men are raped. The thing is, they don’t talk about it like us women. (Julia, 10)

**Sounds in the Environment**

Women’s descriptions suggest that fear of victimization is pervasive and, for some women living in informal settlements, it is in the very atmosphere. For some, even the sounds of the neighborhood can reinforce perceptions and fear of crime, violence, and lack of safety. For example, “I hear people screaming at night. That alone will make you fear to go outside at night” (Helena, 2). Screaming, dogs barking, or even the sounds of footsteps or someone approaching, as Marta describes in the following excerpt, are often an indication to women that something “bad” might happen:
Once you hear someone else you feel like running, that’s one of the reasons to be afraid. I don’t know if those people are still outside there or maybe it is another group of people and am not sure what their intentions are, so that makes me more afraid. (Marta, 2)

**Dangerous Places Without Safety Features**

Respondents indicated that features of the built environment, specifically security lights and gates, helped a space feel safe. An absence of these features added to women’s fear of victimization: “One main thing that causes insecurity is we have no gate” (Naomi, 7) or “The plot is very dark because there are no security lights outside. … There might have been somebody just seated in the darkness … so you feel like … I cannot go to the back during the night” (Shai, 9). Some respondents implied that the way in which these features are used (or not) can also affect their fear; for example, “Now that both gates are open there is a throughway. You don’t know if that person has exited [the plot]. Maybe he has broken into your house, taken something, and gone” (Millicent, 8).

**Safe Spaces and the Role of People**

In addition to categorizing specific places as dangerous or violent, respondents also classified certain places/spaces as safe areas where they feel comfortable even late at night. Faith, for example, felt comfortable walking around late at night in her area because there are *places where people are present 24-h a day*; for example, “At least here issues of insecurity are not so rampant like in 3C where you can’t go outside your house at 8 pm. Here you can come home even at midnight. Here at the petrol station there are youth washing cars throughout [the night]; so, you can come home” (Faith, 1). Similarly, Millicent describes a time when her housing plot felt safe because of the *presence of many people*: “Back then security was good, that’s when I had just moved here and there were many people in this plot. Women were safe” (Millicent, 8).

**Fear of Crime Shapes Behavior**

Although very few participants in this study reported having actually been the victims of crime or violence, particularly the more severe forms of assault and rape, the fear of victimization alone seems to be one of the most prominent factors in women’s decisions about how to manage their daily tasks, how and when to use or avoid certain spaces and places, where to live and when to leave, and how they perceive the environment around them. In fact, results from this study suggest women may adopt a number of avoidance and/or defensive behaviors to minimize their exposure to risk in informal settlements.
Avoid Going Outside at Night

Almost all study participants stated that they do not go outside at night, a common avoidance behavior for women who fear victimization; for example, “Like at night it is hard to go out for fear of being attacked” (Rose, 11).

Avoid Certain Places/Spaces

According to women in this study, accessing a toilet outside the home at night can be especially challenging, with some women staying inside at night and utilizing alternative methods of managing urination and defecation within the home to avoid being attacked; for example, “We are not used to going to the toilet at night because there is no security around here. … They are outside there, by the road. So, it is a must you use ‘the inside method’ [a bucket inside the house], then you pour it outside” (Pauline, 8).

Hypervigilance and Mistrust

While many women said they simply avoid going outside at night most of the time, several have adopted other strategies for trying to avoid being attacked when outside their homes. For some, going outside requires a heightened awareness and quick reflexes, that is,

Maybe you wake up like 5 am in the morning and you go to the toilets. … A few days ago, two girls reported that they met with some of those criminals somewhere, they had to hide until they passed. (Nancy, 1)

Some women suggested that the atmosphere of insecurity in Mathare creates not only a hypervigilance, but a sense of mistrust among residents that adds to their fear; for example, “If they find us sitting in the house at around 7 in the evening, maybe we had opened the house to let fresh air in, or maybe you are having supper or maybe cooking, they just come direct. I wonder sometimes if someone directs them where exactly to go. They come and take anything they want and leave” (Catherine, 4). Even small acts of delinquency serve to reinforce the mistrust; for example, “Even if you hang your clothes out on the line [to dry] someone will steal them. You are shocked they stole those things. That is what makes me feel there is no security in this place” (Priscilla, 8).

Defensive Communication

For other women, the strategies are more direct or defensive. Marta, for example, describes an experience she had in which she was able to adapt her language and way of speaking to talk her way out of a potential robbery:
I was going to search for water because there was a severe water scarcity, and because I did not want to deal with the chaos and fighting with other women and girls during the day, I decided to go at night. That’s when those three young men found me. They were asking me for my phone, cash, or anything else. I sweet talked them so they left me alone. I just told them that I am their mother … if I was harsh to them, they could have harmed me, but I did what I did to get out of that situation. (Marta, 2)

Defensive Actions

Several women in this study pointed out additional strategies they have adopted to minimize being assaulted, attacked, or burgled. For some, this is a matter of ensuring the doors of the house are locked at all times. For other women, strategies involved enhanced fortification of their homes. For example, Julia suggests adding chairs to block the door to prevent thieves from entering: “It’s not just a padlock. They use a special kind of metal bar, they push the door then they enter; so, when you close the door then add chairs on top of that” (Julia, 10).

Teaching the Next Generation How to Protect Themselves

Respondents discussed how fear of certain spaces and places in settlements influence women’s decisions about when and how to move through them. Even children are taught how to navigate their communities: “There is a high possibility of children getting into problems. As parents, we advise the children on which streets to follow and also tell them to make sure they walk home with friends after school” (Millicent, 8). Despite women’s careful analysis of their environments and their precautionary safety behaviors for moving through those spaces, women are constantly reanalyzing and reformulating strategies to move through their communities safely and to teach their children how to do so.

Discussion

In this study, we sought to explore women’s fear of victimization through the narratives of women who live in informal settlement communities in Nairobi, Kenya. We investigated how women’s perceptions of crime and violence influence fear of victimization and everyday experiences of, relationships to, and behaviors in the settlement environment. Violence and crime are serious fears for women in these communities. Rape emerged as the most common fear among women, which is consistent with both fear of victimization literature that suggests that women’s fear of rape “shadows” their fear of other crimes (Rader et al., 2007), and with literature that suggests prevalence of rape may be higher in informal settlements than in other communities (Oduro et al., 2012). Fear of burglary, theft, general crimes, delinquency, murder, and IPV also emerged. These fears have very real implications for women’s experiences and perceptions of their communities, and their ability to function within and
navigate informal settlements. Indirect communication or the narratives that residents share with each other about violence and crime and cues in the environment, both physical and social, emerged as important factors that influence women’s fear of victimization, giving us clues about how fear of victimization may be better understood in informal settlements and providing key points for intervention. In addition, findings suggest women’s fear of victimization may have serious implications for their behavior, health, and well-being.

When talking about women’s fear of victimization and crime and violence in informal settlements more broadly, we think it is critically important to first acknowledge the role marginalization, exclusion, oppression and disinvestment in these communities may play in creating fear of crime and violence within informal settlements; so, we begin there. Because of the high rates of poverty, lack of policing, and unfavorable living conditions in informal settlements—conditions some scholars, for example, Fox (2014), argue, and we agree, is a result of colonial era patterns of disinvestment and persistent government failure to cultivate effective institutions in informal settlements—these communities are often characterized as or presumed to be unsafe (Izugbara & Egesa, 2019; Muggah, 2014; UN-Habitat, 2007). This perception of informal settlements as communities of violence and crime has led to harmful assumptions about the residents living there (Izugbara & Egesa, 2019; Muggah, 2014). We hope that focusing on residents’ descriptions of safety and fear of victimization within informal settlements will provide an opportunity to not only explore the nature and relevance of these characterizations from the perspectives of women who actually live there, but to also interrogate sweeping generalizations and assumptions about crime and violence in these communities and to demonstrate women’s resilience in adopting strategies to keep themselves and their families safe despite persistent political and institutional disinvestment in or undermining of the safety and protection of residents of these settlements.

One of the leading theories in fear of victimization literature, called indirect victimization, hypothesizes that people can experience vicarious victimization when they observe or hear about another person’s experience of violence or crime, which can enhance their fear of being victimized, personally (Doran & Burgess, 2011). Research suggests, in particular, that recent and repeated indirect victimization is associated with fear of victimization (Russo & Roccato, 2010). Findings from this study seem to corroborate this hypothesis, suggesting that the role of stories or interpersonal communication of crime and victimization may play a key role in women’s fear of victimization and perceptions of crime and violence within informal settlements. Only a few women in this study, for example, reported having been the victim of a crime such as burglary or theft; yet, nearly every woman in this study had heard stories about someone else’s victimization or about violence and crime in their communities. According to almost all of the respondents, these anecdotes contributed to their own fears about victimization in their communities.

Interestingly, interpersonal communication also emerged as an important strategy some women adopt to protect themselves and/or their children from victimization. For example, Marta, a respondent in this study, suggested that she was able to use
“sweet talking” to coax some attackers into letting her go, and several women talked about using story or interpersonal communication to teach their children about how to avoid victimization. These findings suggest that while interpersonal communication or story may play a key role in exacerbating fear of victimization, they may also play an important role in women protecting themselves and their children from victimization in informal settlements.

Another category of theories explaining fear of crime and violence in the literature, called threatening and safe environment theories, focus on associations between characteristics or cues in the social and physical environment that trigger fear of crime (Doran & Burgess, 2011). While there is a growing body of literature exploring these threatening and safe environments theories, few studies have explored environmental cues that trigger fear of crime in different environments, specifically informal settlements (Doran & Burgess, 2011). Findings from this study suggest that there are a number of characteristics of the physical environment, and places and spaces within informal settlements, that seem to trigger women’s fear of crime and violence. While some women talked about specific aspects of the natural environment (e.g., a bush or riverbank) that exacerbate their fear of victimization, most of the fear seems to be associated with how these aspects of the natural and physical environment or geographic places/spaces are used by human beings. For example, the river itself is not something women fear, but women fear the illegal alcohol business that takes place on the river banks because water from the river is needed to make the brew. Similarly, a bush can function as a place where criminals can hide themselves/perpetrate crimes and not be seen. Importantly, descriptions of these characteristics, places, spaces, and cues help pinpoint possible areas or strategies for intervention.

Women’s comparisons of their experiences living in non-informal settlements with their experiences living in an informal settlement or in comparing their own villages to other villages within Mathare also helped to identify some potential cues associated with women’s fears of victimization in informal settlements. The absence of community-led security and formal security (e.g., policing) and higher levels of drunkards, thieves, and idle youth, in particular, seemed to emerge as important factors associated with higher levels of fear of victimization in some communities compared to others, or in informal settlement communities compared to non-informal settlement communities. Women may prefer living outside of Mathare settlement because security is easier to organize and maintain because social networks, governmental support, or resources or finances to pay for security may be more readily available or stable in those contexts. These findings may suggest that interventions that focus on strengthening social networks, expanding employment opportunities, and engaging local government might help expand possibilities for community security in informal settlements. Ethnic heterogeneity within villages, particularly during presidential elections when political tribalism has been incited by politicians to canvass for support in informal settlements (Shilaho, 2018), also emerged as an important socio-environmental cue triggering women’s fear of victimization. While tribalism, particularly incitement of tribalism for political gain, is a complex issue in Kenya (Shilaho, 2018), the timing of this trigger is predictable and, therefore, a targeted moment for intervention.
Several women in the study also identified man-made places/spaces that were considered sites of high risk for crime and violence, including public toilets, alleyways, and alcohol distribution centers. These findings suggest that improved access to services like water, sanitation, and electricity within women’s homes or plots, and additional security in toilets or alleyways might help women to feel more comfortable and reduce crime and violence in these spaces (Brown-Luthango et al., 2017; Dalu & Manyani, 2020). Based on findings from this study, the addition of security lights and installation and consistent use of gates might also help women feel safer in these communities. Finally, the presence of people, including informal security guards and workers, may also enhance women’s sense of safety and reduce their fear of victimization in informal settlement communities. This finding aligns with theories that suggest that the fear invoked by aspects of the physical environment, spaces, and places may be a function of the ways in which human beings interact with and utilize (or don’t) these features, spaces, and places. “Eyes on the street” theory, for example, posits that the presence of people and, relatedly, the design of spaces/places that bring in people like vendors and pedestrians, will help reduce people’s fears of a space/place and, in doing so, encourage utilization of spaces/places including parks and green and open spaces (Jacobs, 1961). In contrast, spaces/places that are associated with underutilization invoke fear and, in doing so, drive underutilization of these spaces/places by pedestrians, families, vendors, and service providers (e.g., restaurants) or overutilization by criminals for illegal activities. According to this theory, police presence may not be the key to securing spaces/places, but that security may be a function of community members’ utilization of or engagement with a space/place. However, this theory has its limitations. Studies have shown, for example, that pedestrian density, especially overcrowding of public spaces, may actually contribute to an increase in fear of crime and, relatedly, spaces in which these population density thresholds are exceeded (Tchinda & Kim, 2020). Efforts to support businesses like petrol stations that provide employment and, if operating during evening and night hours, a sense of safety and protection for women moving through these spaces, might help to reduce fear of victimization in informal settlement communities in interesting ways. However, more research is also needed to understand the thresholds of population density and the types of human activity that occur in specific spaces/places that reduce or exacerbate women’s fear and their use of space/place.

While women did not talk specifically about how personal experiences and/or hearing about others’ experiences of crime and violence affected their mental health or well-being, fear of victimization is its own form of psychological violence and has a number of consequences for women’s health and well-being and their ability to manage their daily tasks (Doran & Burgess, 2011; Nussbaum, 2005). Research has identified several responses to fear of victimization which include an emotive response, a cognitive response, and a behavioral response (Rader, 2004)—all of which influence women’s daily lived experiences. In a review of theoretical and empirical literature linking crime, fear of victimization, the social and built environment, and health and well-being, Lorenc et al. (2012) proposed that fear of victimization affects health and well-being in four ways: (1) anxieties induced by fear of victimization...
affect mental health; (2) poor health and mental health exacerbate fear of victimization; (3) fear of victimization can result in avoidance behaviors that can affect social interaction and physical health and activity; and (4) fear of victimization affects social wellbeing.

Findings from this study corroborate these theories of fear of victimization that suggest, for example, that women who fear being victimized adopt precautionary safety behaviors, such as adding locks to doors and avoidance behaviors such as staying home at night or avoiding certain places and spaces (e.g., alleyways or public toilets) (Rader et al., 2007). Findings from this study and others (Winter et al., 2018) also indicate that women, fearing victimization, may avoid going outside at night, even to access toilets. Instead women rely on buckets or plastic bags that are emptied into nearby open drains in the morning, which has serious implications for women’s health and the environment. Avoiding going outside at night to use a toilet can cause physical health issues, including urinary tract infections and/or constipation associated with withholding food or water and/or retaining urine and feces to minimize the need to go to the toilet (Fisher, 2006; O’Reilly, 2010; Sahoo et al., 2015). Furthermore, anxiety and psychological distress associated with the constant fear of victimization also affects women’s overall mental health and well-being, which, in turn, may augment their fears. In addition to the negative emotional and health consequences of fear of victimization, adoption of avoidance and defensive behaviors reduce women’s participation in social activities, depriving them of social and personal rewards (Rader et al., 2007). And while findings from this study show how resilient women in these settlements are, they also raise questions about the systems that have failed, leaving women to have to develop strategies on their own to protect themselves and feel safe. Lastly, as findings from this study suggest, women may also bear the responsibility for instilling a fear of victimization and strategies to avoid victimization in their children, a heavy responsibility for both mothers and children to bear.

Limitations

Although the findings from this study provide important information about women’s fears and perceptions of crime and violence in informal settlements, the study has limitations. The data collected are cross-sectional, so we cannot make any claims about measurable fluctuations in crime, violence, or women’s perceptions across time. Data for this study were collected during 2016, a little more than one year prior to the scheduled Kenyan presidential elections and during a time when corruption had been discovered in the NYS program; thus, women’s perceptions of safety may have been affected by these circumstances. Furthermore, we used maximum variation sampling in this qualitative study to try to capture a variety of women’s perceptions and experiences; thus, the findings cannot be used to quantify phenomena being discussed in the study and may not be generalizable to all women in Mathare. Additionally, we collected data only in Mathare informal settlement; thus, findings may not be generalizable to all informal settlements. Findings from this study, however, could help future quantitative studies narrow and test the significance and generalizability of specific
drivers/types of crime that contribute to women’s fear and different pathways and mechanisms through which these drivers influence women’s behaviors in these communities.

This study focused on challenging topics including crime, violence, victimization, and safety. Very few women disclosed personal or direct experiences of crime, violence, and victimization, particularly related to the more sensitive crimes such as assault and sexual violence. This finding may simply reflect women’s experiences, or lack of experiences. It may also reflect, however, a lack of disclosure connected to the “outsider” status of the researchers on this study. Interviews were conducted by a team of two women—one, foreign-born and White, and the other, Kenyan-born and Black. Both researchers lived in Nairobi before, during, and after data collection for this study (2015–2017) and could speak both Swahili and English, but were nonetheless outsiders to the community. The White researcher, especially, was visibly a foreigner. Thus, even though participants stated they were comfortable talking openly about sensitive topics, some may not have been comfortable sharing openly about crime, violence, and direct victimization with outsiders, particularly a foreigner. Some women, however, also expressed they were more comfortable sharing with researchers from outside the community, who would be unlikely to disclose to others within the community.

Despite this limitation, a number of steps were taken to try to ensure that participants in the study were informed about the researchers’ dedication to protecting the confidentiality of participants’ identities and data. For example, interviews took place in women’s homes when no one else was present. A protocol was in place to reschedule interviews when privacy was not possible or was interrupted. Interviewees were also always given the option of participating from a private room outside of their home, but few participants chose this option. The informed consent process was also thorough, involving not only a review of the informed consent document, but a question and answer period between the interviewees and researchers and honesty about the sensitive nature of some questions. Researchers made it clear that there were no right or wrong answers to interview questions, that they were interested only in the truth. Researchers let participants know that thorough and honest responses were more helpful because findings would be used to make recommendations about policy and intervention. Careful attention was paid to ensuring the confidentiality of data collected during this study, including separate informed consents for participation in interviews and audio recordings of interviews with detailed protocols for how all types of data would be collected, stored in secure offices and on encrypted servers/hard-drives, de-identified, and disposed of after the period recommended by the ethics review committees.

**Conclusion**

The purpose of this study was to explore women’s fear of victimization within Mathare, an informal settlement in Nairobi, Kenya; the crimes and factors that contribute to this fear; and how fear of victimization influences women’s behaviors in these
settlements. Findings from this study revealed certain types of crime and violence, environmental cues, and interpersonal communication factors that contribute to women’s fear of victimization. The findings also highlight ways women in Mathare have found to cope and to adapt their behaviors that allow them to continue to function and protect their children within their informal settlement communities despite fearing victimization, but likely at a cost to their health and well-being. There is a critical need for more research focused on social, economic, structural, community, infrastructure, technological, and individual strategies to prevent violence, enhance residents’ sense of safety, and, subsequently, minimize women’s fear of victimization in informal settlements.

**Declaration of Conflicting Interests**

The authors declared no potential conflicts of interest with respect to the research, authorship and/or publication of this article.

**Funding**

The authors received no financial support for the research, authorship and/or publication of this article.

**ORCID iDs**

Samantha C. Winter https://orcid.org/0000-0001-6629-7642
Laura Johnson https://orcid.org/0000-0002-1882-8186

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Author Biographies
Samantha C. Winter, PhD, is an assistant professor at the Columbia School of Social Work. Her research focuses on violence against women, women’s health and well-being, access to health- and violence-related services, and the role of the physical and social environment in women’s health and experiences of violence in informal settlements.
Nathan J. Aguilar is a PhD student at the Columbia School of Social Work. His research interests are situated in the fields of gun violence prevention, social cohesion and technology.

Lena M. Obara is a doctoral student in the School of Social Work at Rutgers, the State University of New Jersey. Her research interests focus on the role of the environment in women’s and girls’ physical and mental health, violence against women and children, and access to and distribution of health services for women who have experienced abuse in informal settings, for example, internally displaced persons (IDP) and refugee camps, in East Africa.

Laura Johnson, PhD, is an assistant professor at the School of Social Work at Temple University. Her research is focused on the prevention of and intervention in violence against women issues, particularly intimate partner violence.