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Return to work and occupational physicians’ management of common mental health problems - process evaluation of a randomized controlled trial
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Return to work and occupational physicians’ management of common mental health problems – process evaluation of a randomized controlled trial

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Objective The aim of this study was to examine the adherence of occupational physicians (OP) to the Dutch guideline on the management of common mental health problems and its effect on return to work as part of the process evaluation of a trial comparing adherence to the guideline to care as usual. The first hypothesis was that guideline adherence among the “guideline group” will be higher compared to the “usual care group”. The second hypothesis was that better guideline adherence by the occupational physician will be associated with earlier return to work.

Methods In a randomized controlled trial, five participating OP had to provide care based on the Dutch guideline to 240 police workers with common mental health problems (the “guideline group”). The same OP had to provide usual care to the participants in the control group (the “usual care” group), including minimal involvement and easy access to a psychologist. In evaluating the process, we assessed guideline adherence via an audit of medical files, using 20 guideline-based performance indicators. Mean rates of guideline adherence were related to the duration until first and full return to work, using a Cox proportional hazards model.

Results The mean rate of the sum score of guideline adherence was 10 in a range of 0–20 [standard deviation (SD) 1.8] and did not significantly differ between the intervention and control group. Mean better guideline adherence showed a statistically significant association with a shorter time to first and full return to work [hazard ratio 1.1; 95% confidence interval (95% CI) 1.0–1.2], which was explained by keeping more regular contact with the worker and the work system and better monitoring of stagnation or return to work.

Conclusions No contrast in guideline adherence was found between guideline-based versus usual care. This can be explained by contamination between the guideline and usual care group. Even though guideline adherence was only average, better adherence predicted earlier return to work. Guidelines for management of common mental health problems and return to work should focus on regular contact with the worker and the work organisation.

Key terms evidence-based guideline; guideline adherence; mental disorder; occupational health care.

Common mental health problems among workers (eg, adjustment disorders, depression, and anxiety) increasingly affect functioning to such an extent that they lead to sick leave, early retirement, and productivity loss (1, 2). Primary and occupational healthcare of workers with common mental health problems usually focus on recovery of symptoms instead of return to work (3). In the Netherlands, workers have to visit an occupational physician (OP) for return-to-work purposes when they are on sick leave (4). Therefore, OP play a central role in the treatment of workers with common mental health problems.

In 2000, the Netherlands Society of Occupational Medicine (NVAB) published a guideline entitled “Management of common mental health problems by occupational physicians” (4, 5). This guideline promotes a more active role of the OP as a counselor facilitating a worker’s return to work compared to usual care, in which the OP usually has a minimal role. In this minimal role, the OP often refers the worker to a psychologist.
if complaints persist (6). This may lead to a “referral delay”, which is often associated with a delayed return to work (7–9). Consequently, workers may not get the optimal care they need.

We conducted a randomized controlled trial (RCT) with a 12-month follow-up to evaluate the effectiveness of the OP guideline compared to usual care (10). The use of the guideline did not result in better return-to-work outcomes (11). However, the use of the guideline appeared to be more cost-effective, as healthcare costs were lower in the “guideline group” compared to the relatively higher costs of psychological treatment in the “usual care group” (12). To determine the actual use of the guideline, we performed a process evaluation in which OP adherence to the guideline was assessed and related to return to work (13–15). Although other studies have presented data on the relationship between guideline adherence and return to work, no firm relation has been established (3, 9, 16–20) These studies used a set of performance indicators (PI) to measure guideline adherence, interpreted as markers of quality of care.

The aim of this study was to examine the adherence of Dutch OP to the guideline and its effect on return to work as part of the process evaluation of a trial comparing adherence to the guideline to care as usual. The first hypothesis was that guideline adherence among the guideline group will be higher compared to the usual care group. The second hypothesis was that better guideline adherence by the occupational physician will be associated with earlier return to work.

Methods

Design

The RCT evaluated the effect of the Dutch national guideline on OP management of workers with common mental health problems (10). Subjects in the intervention or guideline group were treated by OP trained to provide guideline-based care. The control or usual care group received usual care by the same OP with his or her minimal involvement and, if applicable, easy access to treatment by a psychologist. All the participating OP received the guideline training and had to provide both guideline and usual care, risking treatment contamination. Participants, employers, and OP were not blinded for treatment allocation and protocol compliance.

The Medical Ethics Review Committee of the VU University Medical Centre approved the study design, protocol, and procedures. Details of the study design and the guideline have been reported elsewhere (10). A brief summary is presented below.

Study population

This study was conducted with the cooperation of the Dutch police force, which is an organization with a relatively high incidence of stress-related sick leave (21). Two police departments, comprising a source population of 2500 police workers, were chosen because they had contracts with the same occupational health service. The study commenced in 2002, after which time police workers were included upon consultation with an OP for sick leave due to common mental disorders. Between January 2002 and January 2005, the occupational health service registered 489 workers as being absent from work due to common mental health problems (figure 1) (11). Of those, 240 workers met the inclusion criteria and signed an informed consent form. Randomization into two groups (the guideline and usual care groups) was done at the individual level of participants. Of the 240 subjects, 125 subjects were assigned to the guideline group and 115 subjects were assigned to usual care. Although not all the questionnaires were returned by the subjects, nobody was lost to follow-up regarding guideline adherence as performance rates were based on the medical files. The return-to-work data of workers who left their jobs or died (N=16), or did not return to work during the one-year follow-up (N=24), were censored.

Participating occupational physicians

Five OP participated in this study. In the case of the smallest police department (800 workers), the same OP worked continuously during the study. The largest police department (2500 workers) changed occupational health service after one year. Therefore, a new occupational health service participated in the study with two different OP, one of them being replaced by another new OP in the third year of the study. Thus, finally five OP, two men and three women, participated in the study.

Usual care

Usual care consisted of minimal involvement of the OP and easy access to a psychologist, whose treatment was mainly based on cognitive behavioral therapy principles. This psychological treatment was fully funded by the health insurance company of the Dutch police, and OP were, therefore, facilitated to refer patients in the usual care group to a psychologist. In this way, usual care was psychologist-based and enriched with respect to usual care in other countries.

Intervention

In the guideline group, the intervention consisted of treatment by an OP according to the Dutch guideline
Return to work and physician’s management of mental problems

The guideline focuses on five constructs in the management of common mental health problems. First, a problem orientation takes place, in which the OP acknowledges the interaction between the disabled worker and his surroundings (work, personal, and care). Second, a simplified classification of common mental health problems is introduced, with only four categories: (i) adjustment disorder (distress, nervous breakdown, burnout); (ii) depression; (iii) anxiety; and (iv) other psychiatric disorders. Third, the OP is encouraged to take early and activating interventions, in which time-contingent return to work is part of the recovery process, even if the common mental health problems are not related to work. The guideline provides activating homework assignments that the OP can use, for example, to initiate the worker to start, structure, and monitor their activities. The OP is encouraged to act as a counselor, applying cognitive behavioral techniques to workers with stress and/or work-related problems. Early and activating interventions could also include treatment by or referral to a company social worker and/or psychologist as these interventions could also be conducted by other professionals. Fourth, a time-contingent evaluation is done, in which the OP acts as case manager who intervenes when recovery stagnates. Finally, relapse prevention is an integral aspect of the treatment, in which the worker is encouraged to undergo a risk analysis and follow a related action plan.

Guideline adherence

To study our first hypothesis, we assessed the OP adherence to the guideline as a primary outcome using PI. These indicators were rated by means of an audit of the medical records of the occupational health service.

Smits et al (16) developed an initial set of ten guideline-based PI and corresponding criteria, which were validated by Nieuwenhuijsen et al (17). This validated set evaluated a substantial part of the guideline regarding problem orientation, diagnosis, and interventions. As the indicators and criteria did not cover the complete treatment process, we developed ten additional PI and added these to the initial set. These additional indicators also focused on the OP’s counseling role, progress evaluation, and relapse prevention. They were based on recent scientific literature (3, 9, 16–20, 24, 25). The extended set of 20 PI was categorized according to the five core

Figure 1. Flow chart of randomized controlled trial on guideline-based care by occupational physicians of workers with mental health problems.
constructs of the guideline (table 1). The initial set of ten indicators consisted of PI 1–5, 7, 9, and 15–17.

For each PI, criteria were used that were based on an if–then logic. For example, _IF the treatment in curative care is not effective, THEN the OP should contact the practitioner._ If criteria of a PI were met or not applicable, the score for that indicator was 1 corresponding with maximal guideline adherence. If criteria were not met, the score was 0. In this way, an average performance rate was obtained for each PI. A higher performance rate reflects higher guideline adherence on the specific related topic.

Guideline adherence for the complete treatment process was measured with the extended set of 20 PI as the mean PI score divided by the total number of PI.

**Assessment of guideline adherence**

Two researchers independently assessed the PI using the medical records of the occupational health services. If the ratings were not congruent, a third researcher was bound to make a decision. PI were calculated using the participant’s medical records data, gathered from the databases of the participating occupational health services. To guarantee blinding of the outcome assessors, the data of the medical records were stripped of non-essential information and were transferred to a Microsoft Access database (Microsoft Corporation, Redmond, MA, USA). A digital score list was created in the program SPSS Data Entry Builder version 3.0 (SPSS Inc, Chicago, IL, USA), in which individual criteria of the PI could be scored. The criteria of the PI were converted into scores using SPSS syntaxes, enabling computerized appraisal of guideline adherence.

**Return to work**

To address the second hypothesis, first and full return to work were defined as the duration in sick leave due to common mental health problems from the moment of inclusion until first (partial or full) and full return to work, respectively. This was return to work in the same job as before the onset of the sick leave or a job with equal earnings (26, 27). Sick leave data were gathered from records of the police departments.

**Potential confounders**

Confounders were defined as variables that could potentially influence the relation between the OP’s adherence to the guideline and the worker’s return to work. The following personal, work, and treatment characteristics were measured as potential confounders: gender, age, children in family (yes/no), OP, occupational health service, contract hours per week, type of work (executive or administrative), sick leave days in the previous year, work-relatedness of the disorder, and severity of symptoms. These data were gathered from the records of the police departments and the medical files of the occupational health services. Severity of depression, anxiety and stress was measured at baseline, using the 42-item depression anxiety stress scale (DASS-42) and the hospital anxiety depression score (HADS) (28, 29).

**Statistical analysis**

Due to the nonparametric nature of the data, we calculated Spearman rank correlations to assess the interrelations between the PI. A rule of thumb was applied, stating that at least one intercorrelation of ≥0.70 would suggest colinearity and lead to the exclusion of one of these variables (17). We compared mean performance rates on guideline adherence of both groups using independent T-tests. This was done for each PI separately and for the sum score. Only those PI that showed sufficient variability (<90% of patients with the same score) were selected for further analysis.

Our second hypothesis was that better OP adherence to the guideline is associated with earlier return to work. To investigate this, we used multivariate Cox regression analyses to relate the mean sum score of the PI and the separate PI to the time to first and full return to work. All PI that showed sufficient variability (<90% of patients with the same score) were selected for these analyses (17). We added the potential confounders one by one and tested whether this led to a change in one of the estimates of the independent variables of >10%. If so, the potential confounder that generated the largest overall change in betas was added to the model, after which the other potential confounders were once again added to the model, one by one. This procedure was repeated until the addition of potential confounders caused no substantial change in any estimate of an independent variable. All variables were entered into the model in a single step (method: enter). Statistical analyses were performed using SPSS version 15.0 software package (SPSS Inc, Chicago, IL, USA).

**Results**

**Guideline adherence**

Baseline data, treatment and return-to-work characteristics are shown in table 2. In the usual care group, subjects received significantly more psychological treatments; in the guideline group, there were significantly more treatments by company social workers. Although only 17% in the guideline group were immediately...
Table 1. Performance indicators (PI) for guideline adherence and their criteria. [RtW=return to work; 4DSQ=four dimensional symptom questionnaire; DASS=depression anxiety stress scale]

| Problem orientation | PI 1 | Assessment of symptoms |
|---------------------|------|------------------------|
| Criteria:           | 1. Presence or absence of essential symptoms of anxiety disorder and depressive disorder should be noted in file |
|                     | 2. Presence or absence of distress symptoms (fatigue, concentration problems, sleeping problems, and emotional reactivity) should be noted in file |
| Both criteria should be met within 2 consultations for guideline adherence |

| PI 2 | Use of four dimensional symptoms questionnaire (4DSQ) |
|------|------------------------------------------------------|
| Criterion: | The OP uses the four dimensional symptom questionnaire (4DSQ) to determine the correct diagnosis |
| Criterion should be met within 2 consultations for guideline adherence |

| PI 3 | Evaluation of curative care |
|------|-----------------------------|
| Criteria: | 1. Treatment in the curative sector, or its absence, should be noted in file |
|                     | 2. IF patient receives treatment, THEN the OP should evaluate whether this treatment is effective |
| Both criteria should be met within 2 consultations for guideline adherence |

| PI 4 | Assessment of work-related causes |
|------|----------------------------------|
| Criteria: | 1. The work-related causes, or their absence, should be stated in file |
|                     | 2. The OP should note whether colleagues have the same problems |
| Both criteria should be met within 2 consultations for guideline adherence |

| PI 5 | Evaluation of work disabilities |
|------|---------------------------------|
| Criteria: | 1. Functional limitations in home or work environment, or their absence, should be stated in file |
|                     | 2. Work activities of patient should be noted by OP |
|                     | 3. OP should assess whether patient is limited in his work functioning |
|                     | 4. IF patient has work limitations, THEN OP should assess other impediments for RtW |
| Criteria should be met within 2 consultations for guideline adherence |

| PI 6 | Patient expectations on RtW |
|------|------------------------------|
| Criterion: | The patients goals and expectations, or absence, are noted in the medical file |
| Criterion should be met within 2 consultations for guideline adherence |

| Diagnosis | PI 7 | Correct diagnosis |
|-----------|------|-------------------|
| Criteria: | 1. Diagnosis should be noted in file |
|                     | 2. Diagnosis should be correct: |
|                     | - IF adjustment disorder: at least one psychological distress symptom noted in file |
|                     | - IF depressive disorder: at least one essential symptom AND five depressive symptoms noted in file |
|                     | - IF anxiety disorder: at least one anxiety disorder noted in file |
|                     | 3. Diagnosis should not be missed if criteria above apply |
| Criteria should be met within 2 consultations for guideline adherence |

| PI 8 | Comparison of diagnosis with DASS |
|------|---------------------------------|
| Criterion: | Diagnosis OP first two consultations is congruent with diagnosis DASS |
| Criterion should be met within 2 consultations for guideline adherence |

| Interventions | PI 9 | Interventions targeted at individual |
|---------------|------|------------------------------------|
| Criterion: | Intervention aimed at the individual should be noted or referred: |
|                     | - IF adjustment disorder, THEN OP should start interventions OR should refer patient to psychologist/social worker/general practitioner (GP) OR should consult with practitioner giving current treatment |
|                     | - IF anxiety disorder OR depression OR other psychiatric disorder, THEN OP should refer patient to psychologist/social worker/GP OR should consult with practitioner giving current treatment |
| Criterion should be met within 3 consultations for guideline adherence |

| PI 10 | Counselling |
|-------|-------------|
| Criterion: | OP should start with activating counselling regarding work- or stress-related aspects |
| Criterion should be met within 3 consultations for guideline adherence |

| PI 11 | Interventions targeted at providers of care in curative sector |
|-------|------------------|
| Criterion: | 1. IF treatment in curative sector is lacking and deemed necessary, THEN OP should start interventions targeted at the individual OR refers patient to psychologist/social worker/general practitioner |
|                     | 2. IF treatment in curative sector is not effective, THEN OP should consult with practitioner giving current treatment |
| Both criteria should be met within 3 consultations for guideline adherence |

| PI 12 | Referral to secondary care |
|-------|---------------------------|
| Criterion: | IF the diagnosis is adjustment disorder AND there is a stagnation AND (no) RtW in 13 weeks OR at least 80% RtW in 26 weeks after the start of sick leave, THEN the GP contacts the OP and refers the patient to secondary care |
| Criterion should be met for guideline adherence |

| PI 13 | Contact general practitioner |
|-------|-----------------------------|
| Criterion: | The OP consults with the general practitioner during treatment |
| Criterion should be met for guideline adherence |

| PI 14 | Interventions targeted at organisation |
|-------|--------------------------------------|
| Criterion: | IF work is a causal, eliciting or maintaining factor in the mental health problem, THEN OP should intervene in the work organisation |
| Criterion should be met within 3 consultations for guideline adherence |

| PI 15 | Advice on RtW |
|-------|--------------|
| Criterion: | 1. Advice on RtW should be provided by OP |
|                     | 2. IF no impediments for RtW are present, THEN OP should advise full or partial RtW |
| Both criteria should be met within each consultation for guideline adherence |

| Evaluation | PI 16 | Regular contact worker |
|------------|------|------------------------|
| Criterion: | 1. 1st consultation should be within 3 weeks from 1st day of sickness absence |
|                     | 2. IF patient has not yet completely recovered, THEN next 2nd or 3rd consultation should be within 4 weeks from previous consultation |
|                     | 3. IF patient has not yet completely recovered, THEN the OP consults with the worker during treatment within 6 weeks from previous consultation |
| Criteria should be met within each consultation for guideline adherence |

| PI 17 | Regular contact work system |
|-------|-----------------------------|
| Criterion: | The OP consults with the employer during each 6 weeks |
| Criterion should be met for guideline adherence |

| PI 18 | Evaluation of early stagnation |
|-------|-------------------------------|
| Criterion: | Evaluation of early stagnation should be noted in file in 2 months after sick leave AND/OR in 6 weeks after the consultation of inclusion |
| Criterion should be met for guideline adherence |

| PI 19 | Intervention when any kind of stagnation occurs |
|-------|------------------------------------------------|
| Criterion: | IF a stagnation during the treatment period occurs |
|                     | 1. THEN the environment which causes the stagnation should be mentioned (stagnation in organization AND/OR individual (home) situation AND/OR curative care) |
|                     | 2. THEN OP considers new problem definition or treatment policy AND |
|                     | 3. THEN OP discusses this with the patient and the environment |
| Criteria should be met for guideline adherence |

| Relapse prevention | PI 20 | Relapse prevention by the OP |
|--------------------|------|-----------------------------|
| Criterion: | After full RtW the OP has at least 1 consultation with the patient |
| Criterion should be met for guideline adherence |

a Initial ten performance indicator-set by Nieuwenhuijsen et al (17).
referred to a psychologist, 46% received psychological treatment from a psychologist and/or psychiatrist during the one-year follow-up period. In the usual care group, 82% of the participants were immediately referred to a “funded” psychologist, representing almost all of the 85% receiving treatment from a psychologist and/or psychiatrist during the one-year follow-up period.

Table 3 shows the mean performance rates for both the guideline and usual care groups. No significant differences were found between the groups on most performance rates. There was a significantly higher performance rate on the use of the 4DSQ in the guideline group to assist in the classification of the mental health problem (22% versus 10%, P=0.02). Early and activating interventions aimed at individual workers, which included referral to a psychologist or social worker differed significantly between the guideline and usual care groups (80% versus 93%, P<0.01). In the guideline group, the OP contacted the general practitioner more often (7% versus 1%, P<0.01).

Guideline adherence and return to work

The results of the Cox’s regression analyses are shown in Table 4. As adequate guideline adherence is indicated with 1.0 and poor guideline adherence with 0, a hazard
Table 3. Adequate guideline adherence per performance indicator (PI) and sum score. [SD=standard deviation; 4DSQ= four dimensional symptom questionnaire; RtW= return to work; DASS= depression anxiety stress scale; OP=occupational physician.]

| Performance indicator                        | Guideline care (N=125) | Usual care (N=115) | P-value |
|---------------------------------------------|------------------------|--------------------|---------|
|                                             | N   | %   | Mean | SD   | N   | %   | Mean | SD   |
| Problem orientation                         |     |     |      |      |     |     |      |      |
| 1. Assessment of symptoms                   | 33  | 26  | ..   | ..   | 28  | 24  | ..   | ..   | 0.77 |
| 2. Use of questionnaire 4DSQ                | 27  | 22  | ..   | ..   | 12  | 10  | ..   | ..   | 0.02+ |
| 3. Evaluation of curative care              | 70  | 56  | ..   | ..   | 66  | 57  | ..   | ..   | 0.90 |
| 4. Assessment of work-related causes        | 62  | 50  | ..   | ..   | 56  | 49  | ..   | ..   | 0.90 |
| 5. Assessment of work disabilities         | 69  | 61  | ..   | ..   | 70  | 55  | ..   | ..   | 0.43 |
| 6. Patient expectations on RtW              | 1   | 1   | ..   | ..   | 5   | 4   | ..   | ..   | 0.11 |
| Diagnosis                                   |     |     |      |      |     |     |      |      |
| 7. Correct diagnosis                        | 77  | 62  | ..   | ..   | 77  | 67  | ..   | ..   | 0.42 |
| 8. Comparison of diagnosis with DASS        | 84  | 67  | ..   | ..   | 77  | 67  | ..   | ..   | 0.99 |
| Interventions                               |     |     |      |      |     |     |      |      |
| 9. Interventions targeted at individual     | 100 | 80  | ..   | ..   | 107 | 93  | ..   | ..   | <0.01+ |
| 10. Counseling                              | 25  | 20  | ..   | ..   | 16  | 14  | ..   | ..   | 0.23 |
| 11. Interventions targeted at curative care | 85  | 68  | ..   | ..   | 73  | 64  | ..   | ..   | 0.50 |
| 12. Referral to secondary care             | 108 | 86  | ..   | ..   | 108 | 94  | ..   | ..   | 0.06 |
| 13. Contact general practitioner            | 16  | 7   | ..   | ..   | 2   | 1   | ..   | ..   | <0.01+ |
| 14. Interventions targeted at organization  | 122 | 98  | ..   | ..   | 111 | 97  | ..   | ..   | 0.71 |
| 15. Advice on RtW                           | 110 | 88  | ..   | ..   | 105 | 91  | ..   | ..   | 0.53 |
| Evaluation                                  |     |     |      |      |     |     |      |      |
| 16. Regular contact worker                  | 48  | 38  | ..   | ..   | 45  | 39  | ..   | ..   | 0.90 |
| 17. Contact work system                     | 55  | 44  | ..   | ..   | 55  | 48  | ..   | ..   | 0.61 |
| 18. Evaluation of early stagnation          | 76  | 61  | ..   | ..   | 76  | 66  | ..   | ..   | 0.42 |
| 19. Intervention when stagnation occurs    | 78  | 62  | ..   | ..   | 68  | 59  | ..   | ..   | 0.69 |
| Relapse prevention                          |     |     |      |      |     |     |      |      |
| 20. Relapse prevention by the OP            | 16  | 13  | ..   | ..   | 14  | 12  | ..   | ..   | 0.99 |
| Sum score of all PI ²                       |     |     |      |      |     |     |      |      |
|                                            | ..  | ..  | 9.92 | 1.8  | ..  | ..  | 10.05| 1.7  | 0.55 |

a Significant result P≤0.05.

b Guideline adherence performance rate 20 PI set

**Discussion**

**Guideline adherence**

The mean performance rate did not differ significantly between the guideline and usual care groups (50% in both groups). The most reasonable explanation for the lack of contrast between the groups may be the fact that all five participating OP were trained in the guideline and had to provide both guideline and usual care to the participants. Additionally, no activities were undertaken to improve the OP’s treatment compliance with the allocated treatment.

Because of this risk of treatment contamination, we tried to maximize the contrast between guideline and usual care by creating a situation in which referral to a psychologist in usual care was always granted by the Dutch police force’s health insurance company. The intention was that this would address a common obstacle (ie, the time it takes to refer the worker to another a professional) and encourage the OP to play...
Guideline adherence and return to work

Better guideline adherence showed a statistically significant association with a shorter time to first and full return to work. Workers whose OP had regular consultations with the worker and the work context and intervened on stagnation of the worker returned to work earlier. The results of adequate guideline adherence indicate that the OP treatment should focus on these elements to shorten the work absence of workers with common mental health problems. Due to a lack of variability, potential important indicators were not taken into account into the model or only with a weak contribution. Among these elements were: (i) the assessment of symptoms, (ii) the use of the 4DSQ, (iii) inquiring about the expectations of patients on return to work, (iv) OP counseling of patients, (v) OP contact with the general practitioner, and (vi) OP effort to prevent relapse after return to work. The infrequent use of these essential elements of the guideline may be the result of difficulties faced by the OP in implementing this guideline. Consequently, the relationship between these guideline adherence indicators and return to work could not be analyzed.

Strengths and limitations of this study

In this study, guideline adherence was assessed by an audit of medical files, which is an indirect method to measure clinical performance (30). This has the advantage that the OP were unaware that their notes would be used for research purposes. However, an audit of medical records is, as any observational study, susceptible to bias (31).

A first possible source of bias is that the OP did not register all their findings systematically for use in research. Exceptions were the frequency of the OP consultations with both the worker and the employer, as the occupational health service routinely listed these data, ruling out the possibility of inaccurate registration. A second source of bias is related to this last notion, as the two participating occupational health services used different registration systems, which may have influenced performance rates. A third specific source of bias in this study may have been the circumstance that the largest participating police department changed occupational health service during the course of our study. The adaptation to this new situation may have influenced performance rates. A third specific source of bias in this study may have been the circumstance that the largest participating police department changed occupational health service during the course of our study. The adaptation to this new situation may have had a negative influence on treatment in the guideline group. In usual care, these circumstances may have had less impact since workers had a greater chance to have a consistent therapy by a psychologist. Thus, use of an audit of medical files may have caused some bias in measuring guideline adherence.

Table 4. Cox’s regression of relation between performance indicators (PI) and time to return to work (RtW). [HR=hazard ratio; 95% CI=95% confidence interval; 4DSQ=four dimensional symptom questionnaire; DASS=depression anxiety stress scale.]

| PI                                                                 | First RtW | Full RtW |
|-------------------------------------------------------------------|-----------|----------|
|                                                                   | HR 95% CI | HR 95% CI|
| 1. Assessment of symptoms                                          | 0.7 0.4-1.0 | 0.7 0.4-1.0 |
| 2. Use of questionnaire 4DSQ                                         | 1.3 0.9-2.1 | 1.4 0.6-2.2 |
| 3. Evaluation curative care                                        | 0.8 0.5-1.1 | 0.8 0.6-1.1 |
| 4. Assessment of work-related causes                               | 1.1 0.8-1.5 | 1.1 0.8-1.5 |
| 5. Assessment of work disabilities                                 | 1.1 0.8-1.5 | 1.0 0.8-1.4 |
| 6. Patient expectations on RtW a                                    | 1.2 0.8-1.7 | 1.1 0.8-1.6 |
| 7. Correct Diagnosis                                               | 1.1 0.8-1.6 | 1.1 0.8-1.7 |
| 8. Comparison of diagnosis with DASS                                | 1.1 0.8-1.6 | 1.1 0.9-1.7 |
| 9. Interventions targeted at individual                            | 0.8 0.5-1.3 | 0.7 0.4-1.0 |
| 10. Counseling                                                     | 1.1 0.7-1.7 | 1.3 0.9-2.0 |
| 11. Interventions targeted at curative care                        | 0.9 0.7-1.3 | 1.0 0.7-1.4 |
| 12. Referral to secondary care a                                    |           | 1.1     |
| 13. Contact general practitioner a                                  |           | 1.1     |
| 14. Interventions targeted at organization a                        |           | 1.1     |
| 15. Advice on RtW a                                                |           | 1.1     |
| 16. Regular contact worker                                         | 2.9 b     | 2.0–4.3  |
| 17. Regular contact work system                                    | 1.3 b     | 1.0–1.8  |
| 18. Evaluation of early stagnation                                 | 1.0       | 0.7–1.5  |
| 19. Intervention when any kind of stagnation occurs                | 2.8 b     | 2.0–4.0  |
| 20. Relapse prevention                                             | 0.8       | 0.5–1.3  |
| Sum score of all PI                                                 | 1.1 b     | 1.0–1.2  |

Not included in the final model due to lack of variance.

Adjusted for occupational physician, hospital anxiety depression scale (HADS)-total score, children, number sick leave periods previous year, work relatedness, and function.

a P<0.05.

a A first possible source of bias is that the OP did not register all their findings systematically for use in research. Exceptions were the frequency of the OP consultations with both the worker and the employer, as the occupational health service routinely listed these data, ruling out the possibility of inaccurate registration. A second source of bias is related to this last notion, as the two participating occupational health services used different registration systems, which may have influenced performance rates. A third specific source of bias in this study may have been the circumstance that the largest participating police department changed occupational health service during the course of our study. The adaptation to this new situation may have had a negative influence on treatment in the guideline group. In usual care, these circumstances may have had less impact since workers had a greater chance to have a consistent therapy by a psychologist. Thus, use of an audit of medical files may have caused some bias in measuring guideline adherence.
A strength of this study is that a new set of PI has been developed and rated in a new study population by independent researchers. In addition to ten existing and validated PI (9, 13, 17), this extended set of 20 PI has been systematically developed and validated to cover the whole treatment process, incorporating recent findings. This may have resulted in a lack of variability of the performance rates as some indicators appeared to be non-applicable for many patients. Although performance rates in this study were based on a profound, consistent, and democratic way of scoring by a multidisciplinary team of three researchers (OP, psychologist, and health scientist), we must conclude that validity of the 20 PI remains insecure.

The OP lack of guideline adherence in this study might be attributed to insufficient training in treatment according to the guideline or a possible inapplicability of the trained skills. Multifaceted interventions have proven to be most effective in implementation of evidence-based guidelines (32–35) The 3-day training course on the use of the guideline might have been too minimal for the OP to actually learn the necessary skills. However, Smits et al (16) showed that a comparable course in the guideline for OP-in-training resulted in improved guideline adherence. The same training course resulted in an effective intervention in an earlier trial, but this was in an in-company setting and with a population of workers with adjustment disorders (22).

Optimal implementation of the guideline in occupational healthcare seems unrealistic. The changing work environment in the last decades has created a difficult position for OP, as the varying interests of patients, employers, and the management of occupational health services put pressure on the OP. The training’s lack of effect on guideline adherence compared to usual care may be due to these work conditions and perceived behavioral control (19, 30). The guideline promotes an intensive form of treatment, for instance in prescribing regular consultation with the general practitioner, which is not applicable in current Dutch practice (3, 18, 20). Although the (training in the) guideline considers the time constraints under which OP work, OP may have been too busy to carry out the full intervention.

Recently, the OP guideline has been revised (36). Future research should investigate how guideline adherence can be improved (37, 38). Answering the question of why guideline adherence is low and acting on this answer could be a greater influence on the effectiveness of the guideline than changing its contents alone (39). Additionally, measurement of guideline adherence needs to be further developed and complete reporting of information relevant to process evaluation should be enforced and facilitated (40).

Concluding remarks

In this study, we assessed OP adherence to the guideline for the management of workers with common mental health problems and compared this to usual care. Guideline adherence was 50% in both the intervention and control group but appeared to predict return to work especially regarding (new) indicators of progress evaluation. These results indicate that the guideline should focus on these elements to shorten the work absence of workers with common mental health problems.

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