Cross-sectional study of prevalence and risk factors, and a cost-effectiveness evaluation of screening and preventive treatment strategies for latent tuberculosis among migrants in Singapore

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ABSTRACT

Objectives WHO recommends that low burden countries consider systematic screening and treatment of latent tuberculosis infection (LTBI) in migrants from high incidence countries. We aimed to determine LTBI prevalence and risk factors and evaluate cost-effectiveness of screening and treating LTBI in migrants to Singapore from a government payer perspective.

Design Cross-sectional study and cost-effectiveness analysis.

Setting Migrants in Singapore.

Participants 3618 migrants who were between 20 and 50 years old, have not worked in Singapore previously and stayed in Singapore for less than a year were recruited.

Primary and secondary outcome measures Costs, quality-adjusted life-years (QALYs), threshold length of stay, incremental cost-effectiveness ratios (ICERs), cost per active TB case averted.

Results Of 3584 migrants surveyed, 20.4% had positive interferon-gamma release assay (IGRA) results, with the highest positivity in Filipinos (33.2%). Higher LTBI prevalence was significantly associated with age, marital status and past TB exposure. The cost-effectiveness model projected an ICER of S$57 116 per QALY and S$12 422 per active TB case averted for screening and treating LTBI with 3 months once weekly isoniazid and rifapentine combination regimen treatment compared with no screening over a 50-year time horizon. ICER was most sensitive to the cohort's length of stay in Singapore, yearly disease progression rates from LTBI to active TB, followed by the cost of IGRA testing.

Conclusions For LTBI screening and treatment of migrants to be cost-effective, migrants from high burden countries would have to stay in Singapore for ~50 years. Risk-stratified approaches based on projected length of stay and country of origin and/or age group can be considered.

INTRODUCTION

WHO guidelines for the programmatic management of latent tuberculosis infection (LTBI) suggests that systematic screening of immigrants from high TB burden countries could be considered in low TB burden countries.1 Furthermore, results from cost-effectiveness studies on LTBI screening from low TB burden host countries in Europe, Canada and USA have shown that it is cost-effective but with a wide range of incremental cost-effectiveness ratios (ICERs) from being highly cost-effective in Europe2 3 and Canada4 to borderline cost-effective in USA.5 For the many medium TB burden countries that have large number of immigrants, even less evidence is readily available for decision making. Singapore is classified as a medium TB burden country,6 but migrants residing in Singapore accounted for 49% of all notified cases of active TB in 2017.7 A substantial number of these migrants are from high TB burden countries such as Philippines,
India, Myanmar and Indonesia, and these countries are also major contributors of migration to other regions in East Asia and the Middle-East. As such, the distribution and profile of migrants’ countries-of-origin in Singapore and many parts of Asia also differs significantly from low TB burden host countries in Europe, Canada and USA, where migrants are predominantly from the Indian subcontinent and sub-Saharan Africa. While overall LTBI prevalence among Singapore residents was previously estimated at 12.7%, detailed estimates are not available for migrants from key source countries who apply to work or live in Singapore.

The BCG vaccine, which is routinely administered in most countries with high TB prevalence and Singapore, confounds the interpretation of tuberculin skin test (TST) results, therefore, screening of LTBI will be done through interferon-gamma release assay (IGRA) testing and not the TST.

In this study, we aim to estimate the prevalence of LTBI in migrants from high TB burden countries to Singapore, and evaluate the cost-effectiveness of an LTBI screening and treatment programme for these migrants, stratifying by their country-of-origin and other relevant demographic variables. The results from this study will be important for medium TB burden countries, and those that have large numbers of immigrants from these source countries.

METHODS
Cross-sectional study
Study design
To investigate the prevalence of LTBI in migrants originating from different countries, we performed a cross-sectional study from May 2016 to January 2019 on workers from countries who contribute the majority of Singapore’s migrant labour, since the main immigration inflows to Singapore are currently work related.

Study sites and population
Participants were recruited from 27 locations around Singapore. This included clinics providing health screening services for migrant workers, worker dormitories and recreation centres catering to migrant workers. Individuals from Bangladesh, China, India, Indonesia, Malaysia, Myanmar, Philippines and Vietnam were eligible if they were: (1) aged between 20 and 50 years; (2) had not previously worked in Singapore; (3) had stayed in Singapore for less than 1 year to be representative of the Singapore migrant population and to reduce the likelihood of including LTBI acquired in Singapore.

Patient and public involvement
Participants of the study were not involved in the design, or conduct, or reporting, or dissemination plans of our research.
long-term outcomes related to the natural history of LTBI, including (1) LTBI progression to active TB, (2) mortality from active TB and (3) background mortality (see online supplemental material 1).

Input parameters
Input parameters on the probabilities of outcomes of screening and management of latent and active TB were obtained from published literature in PubMed/MEDLINE, Cochrane and reports and guidelines published by international health authorities (eg, WHO), where available, and inputs provided by Singapore’s Tuberculosis Control Unit (table 1).

Costs of screening and management of latent and active TB included costs of the LTBI screening test, evaluation to exclude active TB, LTBI treatment, active TB treatment, as well as the downstream cost of TB contact investigation into active TB cases. All treatment and clinical evaluation costs included consultation, medication and relevant laboratory and radiological investigations. Both costs and outcomes were discounted at an annual rate of 3%. To determine whether the screening was cost-effective, we compared the cost per QALY gained to a locally appropriate willingness to pay (WTP) threshold of S$80 000 per QALY (approximately the per capita gross domestic product in Singapore). Interventions below this threshold were considered as a possible efficient allocation of healthcare resources. Using this WTP value, we also estimated the length of stay (LOS) threshold for screen-and-treat to be cost-effective.

We also performed multiple one-way sensitivity analysis to evaluate the uncertainty around model parameters, based on reported CIs as plausible ranges for the parameters in published literature. Where CIs were unavailable, the sensitivity analysis covers a range of 0.5 times to 2 times of the base-case estimates.

Figure 1 Decision tree model for the cost-effectiveness analysis. Markov downstream states not shown follows a similar profile from the other Markov nodes. IGRA, interferon-gamma release assay; LTBI, latent tuberculosis infection.
RESULTS

Participant characteristics

We recruited 3618 migrants, of which 34 were excluded from further analysis—19 due to indeterminate IGRA results, 2 born outside the countries of interest (1 each from Singapore and Brunei) and 13 who reported symptoms that may be indicative of active TB. Of the 3584 observations analysed, 727 (20.4%) migrants had a positive IGRA result (table 2).

Risk factors associated with LTBI

On multivariable regression (table 2), migrants aged 30–39 years were significantly more likely to be LTBI positive (adjusted HR (aHR) 1.33 95% CI 1.09 to 1.62; p=0.004)
Table 2  Baseline characteristics and risk factors associated with IGRA positivity in participants of migrant worker survey (n=3584)

| Characteristics                        | Total respondents | No (%) positive for LTBI | No (%) negative for LTBI | P value | Univariable analysis | Multivariable analysis |
|----------------------------------------|-------------------|--------------------------|--------------------------|---------|----------------------|------------------------|
|                                        |                   |                          |                          |         | Crude HR (95% CI)    | Adjusted HR (95% CI)   | P value |
|                                        |                   |                          |                          |         | P value          | P value               |         |
|                                        |                   |                          |                          |         | Ref                | Ref                   |         |
| **Age group to years**                 |                   |                          |                          |         |                    |                       |         |
| 20–29                                  | 2–658             | 480 (18.06)               | 2178 (81.94)              | <0.001* | Ref                | Ref                   |         |
| 30–39                                  | 820               | 218 (26.59)               | 602 (73.41)               | 1.47 (1.25 to 1.73) | <0.001* | 1.33 (1.09 to 1.62) | 0.004* |
| 40–62                                  | 106               | 29 (27.36)                | 77 (72.64)                | 1.51 (1.04 to 2.20) | 0.003* | 1.38 (0.90 to 2.12) | 0.142  |
| **Sex**                                |                   |                          |                          |         |                    |                       |         |
| Female                                 | 1–229             | 278 (22.6)                | 951 (77.4)                | 0.012*  | Ref                | Ref                   |         |
| Male                                   | 2–355             | 449 (19.1)                | 1–906 (80.9)              | 0.83 (0.72 to 1.0) | 0.017* | 0.89 (0.59 to 1.35) | 0.588  |
| **Country of birth**                   |                   |                          |                          |         |                    |                       |         |
| Malaysia                               | 202               | 23 (11.4)                 | 179 (88.6)                | <0.001* | Ref                | Ref                   |         |
| Bangladesh                             | 369               | 53 (14.4)                 | 316 (85.6)                | 1.26 (0.77 to 2.06) | 0.352 | 1.27 (0.77 to 2.08) | 0.354  |
| China                                  | 267               | 36 (13.5)                 | 231 (86.5)                | 1.18 (0.70 to 2.00) | 0.527 | 0.84 (0.48 to 1.47) | 0.546  |
| India                                  | 1–486             | 329 (22.1)                | 1157 (77.9)               | 1.94 (1.27 to 2.97) | 0.002* | 2.24 (1.44 to 3.50) | <0.001* |
| Indonesia                              | 641               | 126 (19.7)                | 515 (80.3)                | 1.73 (1.11 to 2.69) | 0.016* | 1.33 (0.74 to 2.40) | 0.338  |
| Myanmar                                | 343               | 73 (21.3)                 | 270 (78.7)                | 1.87 (1.17 to 2.99) | 0.009* | 1.99 (1.13. 3.51)  | 0.018* |
| Philippines                            | 253               | 84 (33.2)                 | 169 (66.8)                | 2.92 (1.84 to 4.62) | <0.001* | 2.55 (1.41 to 4.60) | 0.002* |
| Vietnam                                | 23                | 3 (13.0)                  | 20 (87.0)                 | 1.15 (0.34 to 3.82) | 0.825 | 1.54 (0.45 to 5.24) | 0.489  |
| **BMI**                                |                   |                          |                          |         |                    |                       |         |
| 18.5–22                                | 1–778             | 358 (20.1)                | 1–420 (79.9)              | 0.025*  | Ref                | Ref                   |         |
| <18.5                                  | 489               | 78 (16.0)                 | 411 (84.0)                | 0.79 (0.62 to 1.01) | 0.062 | 0.81 (0.63 to 1.05) | 0.110  |
| 23–24.9                                | 587               | 137 (23.3)                | 450 (76.7)                | 1.16 (0.95 to 1.41) | 0.142 | 1.12 (0.92 to 1.38) | 0.263  |
| >25                                    | 730               | 154 (21.1)                | 576 (78.9)                | 1.05 (0.87 to 1.27) | 0.629 | 1.00 (0.82 to 1.21) | 0.966  |
| **Marital status**                     |                   |                          |                          |         |                    |                       |         |
| Single                                 | 2–296             | 409 (17.8)                | 1–887 (82.2)              | <0.001* | Ref                | Ref                   |         |
| Currently married/domestic partnership | 1–203             | 294 (24.4)                | 909 (75.6)                | 1.37 (1.18 to 1.59) | <0.001* | 1.36 (1.11 to 1.66) | 0.003* |
| Divorced/separated                     | 47                | 16 (34.0)                 | 31 (66.0)                 | 1.9 (1.16 to 3.15) | 0.011* | 2.36 (1.38 to 4.02) | 0.002* |
| Widowed                                | 38                | 8 (21.1)                  | 30 (78.9)                 | 1.18 (0.59 to 2.38) | 0.64  | 1.26 (0.61 to 2.62) | 0.403  |
| **Exposed to TB in household**         |                   |                          |                          |         |                    |                       |         |
| No                                     | 3–494             | 702 (20.1)                | 2–792 (79.9)              | 0.036*  | Ref                | Ref                   |         |
| Yes                                    | 56                | 19 (33.9)                 | 37 (66.1)                 | 1.69 (1.07 to 2.66) | 0.024* | 1.87 (1.18 to 2.96) | 0.007* |
| **Smoking status**                     |                   |                          |                          |         |                    |                       |         |

Continued
than those aged 20–29 years, and currently married (aHR 1.36 95% CI 1.11 to 1.66; p=0.003) and divorced/separated (aHR 2.36 95% CI 1.38 to 4.02; p=0.002) individuals were more likely to be LTBI positive than single individuals. Self-reported past exposure to active TB in the household was significantly associated with LTBI (aHR 1.87, 95% CI 1.18 to 2.96; p=0.007). Migrants from India, Myanmar and Philippines were significantly (p<0.05) more likely to be LTBI positive compared with Malaysians.

Base-case analysis: cost-effectiveness of screening and treating migrants coming to Singapore

With the current practice (no interventions), for a hypothetical cohort of 10,000 new migrants coming to Singapore, the model predicted 234 cases of active TB disease, which cost S$1 563 135 for treatment and public health interventions (table 3). The most cost-effective LTBI treatment regimens would be 3 months once weekly isoniazid (INH) and rifapentine combination regimen, which would prevent 156 active TB cases per 10,000 migrants over a 50-year time horizon, followed closely by 4 months rifampicin, then 6 months INH and 9 months INH. We further evaluated the most cost-effective regimen in the rest of our analysis.

Screen-and-treat could therefore be cost-effective for migrants with IGRA positivity ~20% entering Singapore at age 25 years old who stayed for a period of 50 years, with threshold LOS for cost-effectiveness being 44 years and a ICER of S$57 116QALY. Country specific cost-effectiveness analysis with different IGRA positivity is shown in online supplemental table 1.

Figure 2 uses age-specific values for IGRA positivity from the different countries (including Singapore-born residents from,3 but excluding Vietnam due to insufficient sample size for age-stratified analyses). Although Malaysia has an LTBI prevalence similar to Singapore, migrants aged 30–39 years old had high LTBI prevalence and consequently an LOS threshold below 40 years. Indonesia, India, Myanmar and Philippines had LOS thresholds less than the imposed LE cap (75 years) across all age groups, with older age groups generally having a higher IGRA positivity and lower LOS threshold.

Sensitivity analysis

In multiple one-way sensitivity analysis (figure 3), ICER was most sensitive to the cohort’s LOS in Singapore, yearly disease progression rate from LTBI to active TB disease followed by the cost of IGRA testing. Increases in mortality due to active TB, IGRA positivity and progression rates to active TB were associated with decreases in ICER values. Conversely, greater effectiveness of preventive treatment (ie, lower risk ratios) and lower utility associated with
active TB treatment and lower cost of IGRA testing was associated with decrease in ICER values. Other parameters that influenced ICER values included cost of LTBI treatment regimen, mean number of secondary active TB cases and the specificity of the IGRA test.

We also modelled how results may be affected by multidrug resistant (MDR) LTBI, based on WHO’s estimates on the country specific proportions of MDR-TB among active TB cases (online supplemental figure 4). Results differed substantially based on our assumptions on whether preventive treatment would be effective or ineffective in reducing the progression to MDR-TB in LTBI due to MDR strains (online supplemental figure 5). For instance, migrants from China had a relatively low IGRA positivity of 13.5%, but a high proportion of MDR-TB (7.1%). The LOS threshold decreases from 49 years when ignoring the effect of MDR-TB to 39 years when preventive treatment is assumed to be equally effective for MDR LTBI as for non-MDR LTBI, with a corresponding change in ICER values from S$77 396 to S$48 990 per QALY. When more than 5% of TB is MDR, screen-and-treat is cost-effective even for IGRA positivity of 10% if preventive treatment is effective (online supplemental figure 6A), but cost-effective only if IGRA positivity is greater than 20% if ineffective for MDR TB (online supplemental figure 6B).

**DISCUSSION**

In this study, we determined a much higher IGRA positivity in migrants (20.4%) as compared with Singapore residents (12.7%). The wide variation of LTBI prevalence by country of birth, which likely reflected longitudinal TB incidence rates in those countries, had a substantial impact in determining if a screen-and-treat strategy would be cost-effective in different groups of migrants.

The significant associations of age, country of birth, past exposure to TB, marital status with increased IGRA positivity were not unexpected. IGRA positivity increased with age, and while the oldest age group did not have the highest IGRA positivity in some countries (figure 2), this could be due to the small number observations in that age group. Past household exposures to TB is a well-known risk factor for LTBI, and may also be a proxy for factors facilitating TB acquisition like lower socioeconomic status and overcrowding; the convergence of these factors may also be behind observed associations with marital status.

Universal screen-and-treat for migrants to Singapore with once weekly INH and Rifapentine combination regimen had an ICER of S$57 116 per QALY compared with the current practice of no interventions, and could reduce the number of active TB cases by at least 50% for base case parameters with migrants staying 50 years in Singapore when they enter at age 25 years old.

This is comparable to results from a study from the United States which estimated US$83 000 per QALY per lifetime of each migrant entering USA at 35 years old. Another study from Canada reported that IGRA

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**Table 3**

Projected cases of active tuberculosis, associated costs and length of stay threshold with screening migrants with different LTBI treatment regimens

| Treatment regimen | No of TB cases over 50 years per 10,000 screened | Cost over 50 years (SGD) | InCREMENTAL COST over 50 years (SGD) | ICER (SGD/TB case averted) QALYs | Incremental QALYs | ICER (SGD/QALY) | Threshold for Length of Stay (years) |
|-------------------|---------------------------------|-----------------|--------------------------------|-------------------------------|-----------------|----------------|-----------------------------------|
| No screen and treat | 234.42 | 1563135 | 2260254.18 | 260254.18 | 234.26 | 1563135 | 2260254.18 | 260254.18 |
| 3 Months INH+RIF | 78.54 | 2051055.29 | 2601000.00 | 2601000.00 | 2051055.29 | 2601000.00 | 2601000.00 | 2601000.00 |
| 4 months RIF | 155.88 | 260249.44 | 260249.44 | 260249.44 | 155.88 | 260249.44 | 260249.44 | 260249.44 |
| 6 months INH | 3614640 | 3614640 | 3614640 | 3614640 | 3614640 | 3614640 | 3614640 | 3614640 |
| 9 months INH | 31328 | 31328 | 31328 | 31328 | 31328 | 31328 | 31328 | 31328 |

**ICER (SGD/TB case averted)**: Incremental cost over 50 years divided by the number of TB cases averted over 50 years.

**ICER (SGD/QALY)**: Incremental cost over 50 years divided by the incremental QALYs.

**Threshold for Length of Stay (years)**: The number of years a patient must stay in Singapore to justify the cost of preventive treatment.

**INH, isoniazid; LTBI, latent tuberculosis infection; QALYs, quality-adjusted life-years; RIF, rifampicin; RPT, rifapentine; SGD, Singapore dollars.**
screening coupled with rifampicin treatment for migrants from high incidence countries (LTBI prevalence about 20%) gave a much lower ICER of S$27 200 per QALY over a 25-year time horizon. Our assumption that mortality rates for active TB are low in younger individuals but increases with age accounts for some of these differences; had we assumed that ~5% of TB cases will die regardless of age, then our ICER would be S$45 231 per QALY over a 25-year time horizon. As for the cost per TB case averted, we estimated an ICER of about S$12 421 per active TB case averted over 50 years, and S$37 288 per active TB case for a 20-year time horizon, with the latter similar to the cost from a UK study for the same time horizon (20 819 GBP, equivalent to S$36 712 per TB case averted).

However, given the variation in LTBI prevalence by country of origin and age, we also investigated the cost-effectiveness of more targeted approaches. Screen-and-treat is cost-effective for migrants aged 25 years old from Indonesia, Myanmar, India and Philippines with a 50-year LOS in Singapore. However, the critical factor here was how long these migrants might stay. Notably, many migrants from the countries with higher LTBI prevalence

Figure 2  Country-specific length of stay thresholds for different LTBI prevalence in different age groups. LOS, length of stay; LTBI, latent tuberculosis infection.
been in Singapore for 5 or more years,16 which is substantiated by a study that found 39% had stayed 2 or less years in Singapore, 17% had stayed 3–4 years, while 44% had stayed 5 or more years.20

In a sectional study of male foreign migrant workers from India, Myanmar and Bangladesh living in a dormitory, Lim V W,11 2021; :e050629. doi:10.1136/bmjopen-2021-050629

Los in Singapore as guided by the country of origin, with certain assumptions to facilitate the implementation of our model. For instance, sensitivity analyses found that the ICER was sensitive to the rate of disease progression to active TB. While internationally cited figures indicate progression rates of 5%–10% over the course of a migrant’s lifetime, half occurring in the first 2 years after infection, it is unknown when individuals were infected, and the rate of disease progression in migrants after entry into Singapore is also unknown. If some of these individuals with LTBI acquired TB infection just prior to entering Singapore, then the risks of disease progression would be higher than assumed and make screening and treatment more cost-effective. Additionally, while certain assumptions such as maximising the proportion tested by IGRA who actually proceed to preventive treatment in such individuals remain unclear.

In conclusion, we estimated LTBI prevalence for new migrants aged 16–35 years from sub-Saharan Africa or from countries with a TB incidence of 150 cases per 100,000 or higher.18 Another alternative to targeting all migrants on entry would be to screen- and-treat migrants from high TB incidence countries only when they apply for permanent residency or citizenship, as this would be accompanied with some certainty of a long LOS. These individuals may also be older, which would make the intervention more cost-effective. However, this would miss the opportunity of preventing active TB cases arising in the earlier years of their stay.

Despite the limitations, our model has identified some key factors that determine the cost-effectiveness of LTBI screening in migrants to Singapore. Any decision to implement universal LTBI screening for migrants must account for profiles of the cohort such as comorbidities, drug resistance but most importantly projected LOS. Additionally, policymakers should consider the impact on health budgets and the health system’s capacity to support such an intervention.

In conclusion, we estimated LTBI prevalence for new migrants to Singapore from key countries, and showed that the cost of preventing an active TB case or cost per QALY was high. Universal LTBI screening and treatment is not cost-effective at the average LOS for migrants. A risk-stratified approach by projected LOS, age and LTBI prevalence in country of origin would be a more cost-effective measure than universal screening and treatment of LTBI in all migrants at point of entry to Singapore.
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Contributors VWL, HLW, PL, LWL, CEB, RT-HO, VL and MC did the cost-effectiveness analysis. VL and VWL did the prevalence and risk factor analysis. CEB and VL, provided access to the data for cost-effectiveness analysis. YRT, MXT, PY, TB and MC were in charge of the study design and data collection of the cross-sectional study. TB did the laboratory assays. All authors read and approved the final manuscript.

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