Strategies Employed In Managing Inter-Ethnic Conflicts Occasioned By National Elections In Nakuru County Between 1992 And 2017

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Abstract:
Wars and conflicts decide political boundaries, move populations around the world, define political debates, and generally affect just about everything in our societies. Violence is widespread and can be tapped for a variety of reasons, including but not exclusively, election victory. Since the inception of multiparty system in 1992, there has been high volatile political environment in regions that have multiple ethnic composition. The study sought to evaluate the strategies employed in the management of inter-ethnic conflicts occasioned by national elections in Nakuru County, Kenya between 1992 and 2017. The study was anchored on Democratic theory. The study adopted a descriptive research design. This study targeted the house hold heads of Kuresoi North and Molo sub-counties. The study population included government officials, security personnel, CSOs officials, opinion leaders, religious leaders and youth group representatives. A total sample of 427 was used. Data collection tools adopted were questionnaire, FGDs and interview guides. The study employed both probability and non-probability sampling techniques. Data was analyzed using Statistical Package for Social Scientists (SPSS) and results presented in form of charts, graphs, and tables for quantitative data and in narrative reports and verbatim quotations for qualitative data, the study concluded that the state which is the lead agency in conflict management has shifted from macro-level focus to micro-level intervention through local government institutions.

Key words: National Elections, ethnic Violence, Conflict Management, Politics, Ethnicity

Introduction
Violence is pervasive and may be used for a number of purposes, including but not limited to electoral triumph. Numerous national elections, particularly those in newly formed democracies, are plagued with considerable levels of violence during the campaign season, during the voting days, and in the aftermath of the results announcement. Bangladesh and Burundi are two countries providing such examples. Conflict has erupted in Afghanistan, India, Iraq, Nigeria, Pakistan, Zimbabwe, and Kenya during electioneering seasons (Birch et.al. 2020).

With the establishment of the multiparty system in 1992, Kenya has had a very turbulent political climate in regions with diverse ethnic makeup. According to Gichuhi, (2020), Kenya's history of violence (1992- 2017), particularly along inter-ethnic lines, revealed a consistent pattern of causes and triggers, all of which are the result of unsolved concerns despite succeeding governments. Ethnic violence is a symptom of unsolved conflicts resulting from years of discriminatory policies (Laibuta, 2014). Over time, politicians' purposeful use of violence to achieve power, combined with their refusal to prosecute abusers, has resulted in a culture of impunity and a steady escalation of violence. According to Muema (2017), the country has seen inter-ethnic violence and tensions during electioneering seasons since the early 1990s. From 1991 to 2017, Nakuru County has had a history of escalating inter-ethnic strife. The politicisation of views of economic exploitation, exclusion, and uneven access to resources and opportunity is considered to be the root of long-standing conflicts. The Kalenjin, the Rift Valley's biggest ethnic group, believes that the migrations of other groups, most notably the Gikuyu, are a result of "historical
in justices" (Nderitu, 2020). Attempts have been
taken to prevent conflict from reoccurring
throughout national election seasons. For example,
Kenya's 2008 coalition government was charged
with pursuing four objectives based on the country's
socio-economic requirements, including poverty
eradication and tackling disparities and
marginalisation. There were also District Peace
Committees formed by the NSC, which were given a
broader responsibility to help develop inter-ethnic
relations by facilitating negotiations between elders
from various ethnic groups and clans with a history
of hostilities. With the passage of the 2010
Constitution and a variety of alterations made by the
government, a civil oversight board (the Independent
Policing Oversight Authority) and a national police
training council have been established as additional
safeguards. Other national efforts include the
Commission of Inquiry into the Post-Election Violence
(CIEPV); the Commission Investigating the
2007 General Elections; the Committee of
Experts on Constitutional Review (CoE); the Interim
Independent Electoral Commission (IEIC); the
Truth, Justice and Reconciliation Commission
(TJR); the Interim Independent Boundaries Review
Commission (IIBRC); the Interim Independent
Constitutional Dispute Resolution Court (IICDRC);
and the National Cohesion and Integration
Commission (NCIC). By adopting a comprehensive
range of transitional justice systems and other
changes, it was believed that all of these would
contribute to a national reconciliation process
(Gutiérrez-R, 2014). The Nakuru Peace Accord,
which was concluded in 2012 after a 16-month peace
process headed by the NCIC to address ethnic
conflict origins, is noteworthy. The agreement
defined a code of behaviour for the communities and
stressed the importance of urgent follow-up
activities, with a focus on outreach and publicizing
the agreement (Nderitu, 2020). Following the
agreement, successive elections were deemed to be
quite peaceful. The agreement also emphasized
cohesiveness as a cross-cutting issue that
necessitated the participation of a variety of players,
including civil society and government agencies.
However, it is claimed that programming attempts
have failed to adapt to conflict dynamics, making
long-term peace in Nakuru County hard.
Despite the efforts, it is worth noting that the
recurrence of ethnic conflict in every election period,
including the 2017 national elections remains a
concern on the contribution of national elections to
inter-ethnic conflict in Nakuru County. For instance,
the 2007 elections led to deaths of hundreds of
people and destruction of property worth millions of
shillings as reported by various news sources, the
2013 and 2017 elections were not marred by a lot of
violence but there was a lot of tension with people
who are deemed to be non-locals migrating to their
perceived ancestral homes for fear of being attacked.
This study, therefore, strategies employed in
managing conflicts between communities in Nakuru
County.

2.0 Theoretical Framework
The study was anchored on democratic theory. In
Fishkin's (2001) theory of democratic theory, the
tyranny of the majority is the primary focus. It is his
contention that the majority's decision may clash
with justice, or inflict unpleasant consequences on a
minority of the population, through democratic
means. According to Warrens (1989)
Multidisciplinary division between political theory
and political philosophy (ontology, epistemology,
and normativity) does not apply to democratic theory

Citizens have the right to elect, check, and replace
their leaders; they also have the right to participate
actively in politics and civic life; they have the right
to protection of their human rights; and they have the
right to the rule of law in which all citizens are
subject to the law (Maphazi, 2012). Public
involvement has always been an important feature of
democratic decision-making since it gives citizens a
voice on how their government spends public funds.
It is possible to trace the origins of citizen
engagement all the way back to the Colonial New
England and ancient Greece.

Extending the path to democracy from
authoritarianism into liberalisation and eventually
democracy is what this ideology aims to do. The
loosening of constraints and the growth of individual
and collective rights are all aspects of liberalisation,
be it economic or political (Keller, 1996). Expansion
of political rights alone does not constitute
democratisation. Most of the time, liberalisation
comes before democracy, but the two might happen
at the same time. Liberalization occurs when the
authoritarian regime falls; Transition occurs when
the first multi-party election is held; and
Consolidation occurs when democracy is reinforced
according to Maphazi (2012). Democratic elections
are distinguished by their competitiveness and
regularity; liberal democracies have a higher
threshold, while procedural democracies make it easier to monitor participation levels.

By looking at a society's technological and institutional structures, this theoretical approach proposes that democracy may be evaluated more accurately. Procedural democracy emphasises the role of elections, the executive branch, and the legislative more than direct democracy (Mangu, 2005). According to proponents of procedural democracy, the fundamental meaning of democracy is liberty, effective citizen control over government policies by citizens, excellent governance, truth and openness in politics, well-educated and spirited discussions, maximum involvement and a variety of other values. According to them, democracy implies that the people have the option of either accepting or rejecting the individuals who would rule over them.

Further explanations of substantive democracy which focus on changes in the economy are provided by the theory. Most African countries appear to have a lack of substantive democracy as a means of improving social and economic circumstances and promoting justice (Maphazi, 2012). Through employment creation and decrease in poverty, the practice of democracy should enhance the lives of its citizens, according to Mangu (2005).

It is important to understand the practice of national elections through the lens of democratic philosophy. To understand democracy, it is necessary to understand the concept of freedom. As a cornerstone of democracy, elections allow individuals to participate in exercising their civil liberties.

3.0 Research Methodology

The study adopted a descriptive research design. This study targeted the house hold heads of Kuresoi North and Molo sub-counties which are perennially hit by the conflicts. This study had a target population of 14,054. Key informants included government officials, security personnel, CSOs officials, opinion leaders, religious leaders and youth group representatives. A total sample of 427 was used. Data collection tools adopted were questionnaire, FGDs and interview guides. Sampling techniques included stratified strategic sampling and simple random sampling for household heads and purposive sampling for key informants. Data was analyzed using Statistical Package for Social Scientists (SPSS) and results presented in form of charts, graphs, and tables for quantitative data, as well as thematically for qualitative data

4.0 Findings

4.1 Participation in national elections and voting process

The respondents were asked to explain their role in election and the election process. The results are given in table 4.1

Table 4.1 Participation in national elections and voting process

| Role                  | Male | Female | Frequency (%) |
|-----------------------|------|--------|---------------|
| Aspirants             | 4    | 1      | 5 (0.5%)      |
| As Agent              | 11   | 13     | 24 (6.2%)     |
| Voter mobilization    | 21   | 19     | 40 (10.3%)    |
| As a Voter            | 119  | 108    | 227 (58.2%)   |
| I do not vote         | 50   | 46     | 96 (24.6%)    |
| None                  | 1    | 0      | 1 (0.2%)      |
| Total                 | 393  | 100%   |               |

Source: Field Data, (2020)

The study findings indicate that 293 out of 393 respondents do get involved in the national election process while the others 97 do not get involved in the electioneering period. The above results indicate that a majority of the respondents participate during the electioneering period by voting at 58.2% whereas 24.6% do not vote. 10.3% of the respondents mobilize for aspirants while 6.2% participate as agents. 0.5% participate in elections as aspirants while 0.1% reported none. This implies that majority of the respondents exercise their voting rights. The results indicate that residents in Nakuru County participate in the election process as agents, voters or mobilisers. Citizen engagement in politics and civic life is encouraged, as well as the preservation of people' human rights and a rule of law that applies to all citizens. This is according to Maphazi (2012). Those who vote equally in a democratic system have the opportunity to compete for a variety of elected positions, according to a key informant. The results are in direct opposition to what an influential person had to say about them:

As noted by one opinion leader:

A leading tribe can have all political seats from county to member of county assembly in regions that have higher number of voters from one tribe. Some handle the issue by alternating local seats to another tribe to spread out opportunity to all (Field interview with Opinion leader in
The findings suggest that elections in Kenya are defined by affiliations and identity to ethnic groups, thus prone to violence along ethnic divides. Political elites have for many years resorted to using identities for political mileage. Politics in Kenya is seemingly narrowed to deeper fragmentations that threaten the advancement of liberal democracy, institutions and stability. As such many scholars have attributed Kenya’s ethnic animosity and antagonism to the colonial masters. Violence in Kenyan elections has been on the rise ever since 1992, and Taylor (2018) agreed that there was a significant likelihood of violence in 2017. Historically violent elections have created an atmosphere of fear and trepidation in the country's political context. Affluent people who represent specific ethnic groups dominate politics, and the country continues to suffer from perceived injustices stemming from the exclusion of particular ethnic groups from political and economic power centres.

As Nyaura, 2018 notes, the colonial aim of improving the territories inhabited by settlers has led to an unequal distribution of socio-economic resources across ethnic groups in the regions they control. As a result, racial inequalities are linked to geographical differences in development. Those who live in marginalised and underdeveloped areas see political power as a gateway to development/resources, which exacerbates the conflict. As a result of such viewpoints, ethnic alliances are created in order to share resources and power. As this study demonstrated, there is still a link between politics and ethnicity in Kenya. According to Kisaka and Nyadera (2019), African states' access to power is still highly important. Ethnic communities believe that they are entitled to certain benefits because of their political status. An ethnic group or even a single person is motivated to seek power because of this. Elections in many transitional democracies can exacerbate existing socio-economic, ethnic, political, or religious cleavages (e.g., Kenya, India, Guyana and Kyrgyzstan). As in Iraq, Afghanistan, and Bangladesh, there may be militant organisations that pose a danger to the integrity of the voting process (Bardall, 2011).

We must be aware of conflict dynamics so that we can evaluate, minimise or resolve disputes while supporting the political process. The formation of county administrations in Kenya in 2013 was intended to address the issue of marginalisation and uneven access and allocation of resources that had become a national concern. County governments are
entitled to budgetary allocations from the national revenue with additional equalization fund as provided for under article 204 of the Constitution to provide basic needs to the marginalized areas (KNHRC, 2019). However, critiques to devolution and county governments have expressed concerns over the emergence of inter-county minority groups. The emergence of county majorities and minorities has revealed that ethnic cleavages are important aspects of county politics just as in the national politics.

4.3 Actors involved in conflict management in Nakuru County

The respondents were asked to identify the actors involved in the management of conflicts in Nakuru county. The results are indicated in Table 4.1.

Table 4. 2: Actors involved in conflict management in Nakuru County

| Media                               | Frequency | Percentage |
|-------------------------------------|-----------|------------|
| Media                               | 50        | 11.7       |
| Government                          | 118       | 27.6       |
| CSOs                                | 92        | 21.5       |
| Local Peace Committees              | 79        | 18.5       |
| Local Administration/Security personnel | 90       | 21.6       |
| **Total**                           | **427**   | **100.0**  |

Source: Field Data (2021)

From the results, the main actor in conflict management in Nakuru county was the government at 118 (27.6%), CSOs at 92 (21.5%), the local administration/security personnel at 90 (21.6%), peace committees 79 (18.5%), and the media at 50 (11.7%).

4.3.1 Government/ the state

Organizations at the national and subnational levels function under the rules set out by the state's institutions or regulations (which may be official or informal) to control political, social, and economic participation across a region. For instance, the executive and ministry branches, legislature and judiciary.

The immediate political crisis were ended and laws like the National Accord and Reconciliation Act (Act of 2008) and the National Cohesion and Integration Act (Act of 2009) were created paving the way for after the aftermath of the 2007/2008 PEV mediation (2008). The National Cohesion and Integration Commission (NCIC) was established by the latter Act to carry out initiatives to remove prejudice and promote equality and peaceful coexistence among Kenya's various ethnic and racial groups. (NCVR, 2019). The peace process in Nakuru County was also started as a result of utilising these national peace measures.

The NCIC intervened in Nakuru county ahead of the upcoming elections in order to end the Rift Valley's cycle of violence. In April 2011, the NCIC and NSC began formal participation in Nakuru county, driven by an approach that focused on the two primary protagonists in conflict, the Kikuyu and Kalenjin groups. The mediation team began by meeting with the elders of each village in order to secure their support for the process. Afterwards, the team met with each community individually to gather information about their issues and prepare them for bilateral conversations with the Kikuyu and the Kalenjin (NCPVR, 2019).

When the NCIC launched its mediation effort, it identified factors such as Nakuru's electoral politics, land and economic imbalances, and the interests that would bring the conflict's principal parties - the Kalenjin and the Gikuyu to the negotiating table. All of these factors contributed to the outbreak of violence and conflict and must thus be considered in any effort to resolve it. The NCIC was also cognizant of the Elders' awareness of their significance and their specific aversion to commissions. Both the Akiwumi Commission and the Kenya National Commission on Human Rights identified several of them as violence planners and instigators. As a result, the NCIC approached male Elders via the Provincial Administration.

Among the difficulties the NCIC encountered was the fact that the Provincial Administration and the police had displayed a lack of impartiality during the 2007-2008 unrest. However, following multiple rounds of talks and advances with the Elders, the NCIC and NSC determined that technical competence was required to develop a peace deal. On Sunday, 19 August 2012, the Nakuru County Peace Accord was ultimately signed. The accord called for a series of immediate initiatives, including meetings without the NCIC, NSC, or HD Centre, to demonstrate the Elders' commitment to the peace pact. Additionally, they were compelled to assemble both political leaders and young people, individually and collectively, to instruct them not to foment violence (Wairimu, 2019). The peace agreement's
objective was to ensure that residents of all ethnic communities in Nakuru lived in harmony. The agreement was divided into five sections: purpose, guiding principles, dialogue-related actions, conflict resolution, and links with other processes and institutions.

Institutions or regulations that govern political, social, and economic activity throughout a territorial area constitute the state. Elders from both communities came together in working groups over the course of 16 months, and a climate of understanding developed as a result of several meetings and public apologies. When it came time to create a peace accord with participation from the communities, the NCIC and NSC turned to the Centre for Humanitarian Dialogue for technical assistance.

It was organised to remember past violence, recognise elders' responsibilities, and discuss collaboration to prevent future bloodshed, especially around the 2013 elections. The pact was a political commitment by the elders of the community to cooperate to avert future violence. There were two separate commissions set up to handle issues of justice and impunity and land grievances. This was done in order to expedite the process of collaboration between these two agencies.

Communities were given a code of behaviour to follow, with emphasis on rapid follow-up activities and publicising the agreement. As part of the NCIC's encouragement, the communities collaborated with the provincial government and law enforcement authorities to organise joint media appearances and roadshows. For the 2013 presidential and senate elections, the elders interacted directly with candidates for President and Deputy President. As a result, the 2013 elections were very calm because of widespread political support for the pact.

The findings, however, are at odds with a UN (2009) assessment stating that governmental interventions have only been helpful at the surface level. State involvement focuses on top leadership and macro-level conflict transformation and connections while disregarding the bulk of the people and micro-level conflict resolution, according to this research. It is common for the leaders of the disputing parties to meet at the macro level to negotiate a ceasefire and peace accord that would then spread to the entire populace. First and foremost, state involvement is accused of ignoring local concerns and challenges. To justify this, it is necessary to show that a strong political party or governmental agency is regularly threatening or intimidating voters. In Nakuru County, however, this does not appear to be the case.

4.3.2 Civil Society Organizations

According to the findings, CSOs play a significant role in conflict management in Nakuru County before, during, and after inter-ethnic conflicts. More than a handful of non-governmental organisations (NGOs), including Mercy Corps (USAID), SCCRR (Peace Caravan), and Faith-Based Organizations (FBOs) like NCCK, have worked with Molo's community leaders to promote peace and harmony. Researchers found that small groups of twenty individuals, organised by the Catholic Church in Bondeni, to discuss peace and social cohesion were effective.

These CSOs processes have been characterized by enhanced coordination and facilitation of intervention through resource allocation. As a result, these efforts have significantly contributed to the implementation of peacebuilding activities as well as building the national and local capacities in conflict transformation. However, it was also noted that there exists inherent failure to develop an extensive list of structural and direct prevention tools. The intervention strategy is only activated during the election period and lacks strategic coordination where multiple prevention measures are not utilized.

FGDs found that ward administrators, peace committees, and religious leaders use Barazas to promote understanding and tolerance, as well as the use of civic education through Barazas. Those in rural regions are considered to be more successful than those in urban areas, and they are supposed to collaborate with CSOs and churches to identify and prepare solutions. Peace gatherings, talks, and mediation between competing towns, corporations, and families embroiled in conflict are all examples of this type of activity.

Accordingly, the context of contemporary conflict environment in Nakuru County remains complex and highly unstable. This scenario is highly correlated to the determinants that dictate the onset, duration and intensities of ethnic clashes by providing the rationale choice for the causes and reaction for conflict transformation. According to a report by the United Nations Development Program (UNDP) in 2006, depending too heavily on civil society actors might have the potential to delegitimize and substitute for state institutions, which could
undermine long-term attempts to develop them. As a result, the representation of civil society in the dispute may be weighted towards urban-based groups rather than grassroots communities, which appears to be the situation in Nakuru County. Cohesion and unity are protected at all levels of Kenyan government. Nakuru County's ethnicity may be addressed with the help of institutions like NCIC that have the mandate to remove ethnic prejudice and promote tolerance in Nakuru County by supporting them.

The Nakuru peace process was initiated by the NCIC in 2010 as an attempt to help and transform the culture of violence in the county. This was informed by the need for a holistic healing and inclusive process that would help nurture peace and address structural issues that had for many years simmered beneath the surface. This was underscored by the fact that the hitherto drivers and conditions that had allowed for deliberate political elites mobilization along ethnic lines was very much present in Nakuru County.

4.3.3 Local administration/ Security Personnel

This research focused on the Chiefs, Assistant County Commissioners, and local political leaders who commonly act as third-party neutrals in local conflicts. National Government Administration (previously provincial administration) workers are responsible for enforcing the law and order in their respective communities. They are natives of the communities they serve, and hence have a deeper understanding of the conflicts identified in the research. Community problems can be resolved through increased security and the support of government peace initiatives.

As the results of interviews with local government officials revealed, they play an important role in coordinating different peace-building activities, including the local peace committees chaired by the then District Commissioners, now Deputy County Commissioners (District Peace Committee and District Development Committees). Resettlement and economic restoration of the affected communities are responsibilities of the team in charge of enforcement of peace accords. As a result, they have helped to improve the government's responsiveness to underprivileged populations and develop local peace-building blocs.

According to the findings of the study, government-sponsored seminars and workshops teach local administrators in a variety of conflict resolution skills, risk reduction techniques, resource mobilisation and utilisation, and administration and security duties. In addition to barazas and field days, the local authority teaches these skills to their citizens.

There are government police officers involved in this study's safety measures. Several police stations and patrol sites have been established in regions considered to be at risk. In addition, the government has improved a programme for open and accountable police services in the community. These officers are tasked with responding to local crime and disputes, such as land disputes in the region, as well as providing early warnings to avert problems like hate speech and mass mobilisation.

Another government project aiming at enhancing community policing is the Nyumba Kumi (10 homes) Initiative, which encourages residents to know at least 10 of their neighbours so that they may better protect themselves. The findings of the investigation show that the project is still ineffective, with a number of critical flaws uncovered.

4.3.4 Peace Committees

The study identified peace Committees as actors involved in conflict management in Nakuru County. District or Sub-County Peace Committees serve as a critical unit for National Early Warning and Early Response Centers. An interview by an elder in a Peace Committee in Molo Sub-county elaborated:

As a committee we are tasked by addressing early warning signs before conflict incidents. Some of the key areas we focus on include political incitement, mobilization of people especially the youth and other gangs/militia, hate speech as well as proliferation of Small Arms and Weapons characterized by pre-conflict contexts. (Field interview with a committee member in Molo on 28th June 2021).

The study findings highlight the role of the local peace committees in preventing conflicts in Nakuru County. The findings are in agreement with other scholarly works, for instance, Owino 2019 who notes that despite the challenges of conflict recurrence the Local peace committees have played a major role in both the national and local early warning and response. However, it is worth noting that their efforts have been dwindled by poor strategic coordination and planning, but better still they have been able to identify conflict hotspots, perpetrators among other issues within Nakuru County.

4.3.5 Media
The responses for the actors involved in conflict management in Nakuru County cited media as one of the participants. Media liberalization and the transition period in Kenya started in 1992 following the restoration of multi-party pluralism. The media is used as a tool to disseminate positive messages and promote peace education to promote unity across different ethnic groups as identified by the study findings.

From the FGDs it was illustrated as follows:

*The emergence of more radio and Television stations in the county has prompted ethnic groups and individuals to use these outlets to promote their interests-the enhancement of unity and social cohesion and a sense of belonging among groups of people* (Field interview with youth leaders at Molo Town on 21st June 2021).

The media has been used to send messages of cohesion and unity amongst the ethnic communities within the county. These findings are in agreement with a study by Howard, 2019 who confirms that the media plays a role of bringing peace and not conflict as was the case of Tanzania where the community radio was used to resolve land conflicts among the Masaai herdsmen in Arusha.

Contrary to these findings, however, responses from key informants indicated media as a source of conflict during the 2007/2008 PEV. One key informant noted:

> Vernacular radio stations participated in mass mobilization and spread of hate messages with name callings reported along ethnic divisions (Field interview with an Opinion leader at Kuresoi North on 27th June 2021).

An impartial "mirror" of society that transmits knowledge that citizens may utilise to make democratic and informed decisions is what the liberal view sees in the media. Radical views of the media are backed by Steenveld, 2004, who sees media as a means by which dominant social classes retain their grip over society. It reinforces the premise that these great forces are fighting to win the hearts and minds of people in order to exert authority. These adversaries are now using the media to battle for control, putting the media's authority and independence at risk, especially in places like Nakuru where tensions are high. The international community has given inadequate attention to the use of media and particularly community radio to incite violence, on the other side. Some media stations foment ethnic divide, hatred, violence, and bias against other groups. Kenya's community radio has been heavily criticised for its role in the escalation of the post-election instability that resulted in hundreds being killed or displaced. Media Self-Censorship can be considered a conflict management strategy to support both of these points of view. On the other side, the media may be a powerful force for peace. People are encouraged to accept each other's beliefs and perspectives by television news anchors, who use their platform as an outlet for promoting peace. When it comes to coverage of protests and demonstrations that occurred following the release of election results, the media is condemned for censoring and concealing information and skipping live news conferences on election day (Clairs, et. al., 2014).

### 4.4 Strategies employed in conflict management in Nakuru County

The respondents were further asked to explain some of the approaches used in conflict management within Nakuru County. The results are shown in Table 4.3.

| Approaches                                      | Frequency | Percentage |
|-------------------------------------------------|-----------|------------|
| Intercommunity negotiations                     | 100       | 25.4       |
| Mediation                                       | 95        | 24.2       |
| Dialogue                                        | 47        | 12.0       |
| Judicial settlements                             | 27        | 12.0       |
| Peace education/Confidence building measures     | 24        | 18.8       |
| Resettlement and re-integration                  | 11        | 2.8        |
| Empower marginalized groups                     | 25        | 3.8        |
| Use of non-judicial bodies                       | 14        | 1.0        |
| Total                                           | 393       | 100.0      |

Table 4.3: Approaches used in the management of inter-ethnic conflicts within the two sub-counties.

Source: Field Data, 2020

The results indicated that the approaches used by CSOs to attain peaceful co-existence within the
county are intercommunity negotiations (25.4%), mediation (24.2%), dialogue (12.0%), judicial settlement (12.0%), peace education and communication (18.8%), resettlement and reintegration (2.8%), empowerment programs (3.8%) and use of non-judicial bodies (1.0%). Reconciliation programs and income generating activities are the main approaches used by the CSOs and the government towards conflict management within the county.

Results from the FGDs and non-state actors officials highlighted multiple roles of CSOs including: peace processes; lobbying and advocacy for resettlement and peace for the internally displaced; psycho-social therapy; sensitization of individuals and communities on justice and peace issues; facilitation of implementation of peace building activities and innovative economic empowerment; provision of livelihood vouchers and conducting baseline surveys in target areas. From the study findings it is evident that the CSOs adopt various strategies towards building peace within the county.

The CSOs consider Integrated Holistic Conflict Strategies through their emphasis on the local context and capacities as was revealed by the study findings. More emphasis should be placed on creating capacities rather than simply constructing buildings for peace; conflict analysis and mapping should be carried out, as well as methods for phasing out the various projects, as well as an exit strategy. According to a report by Fisher (1997), CSOs strive to address the core causes of conflict and rebuild relationships between parties and actors through a balanced approach that is further reinforced through partnerships and community engagement.

"Informal" solutions include multi-stakeholder groups, mediation by community leaders, party leaders, etc. according to Bardall (2011: 11). Advocacy, nonviolence promotion, and troubleshooting methods can be formed by civil society organisations. However, it is important to build ties with the governmental, electoral, and security sectors to guarantee that the information can be used in a timely manner. A study by Owino 2019 notes that the operations of conflict transformation in Nakuru County are explicitly directed towards prevalence crises with the use of approaches such as negotiation, mediation, dialogue being applied. He further asserts that in the longterm practice, conflict managers tend to focus on adherence to human rights, economic, social and political stability as well as CSO building measures.

From the study findings it was further revealed that conflict management in Nakuru county is also exhibited through multi-actor participatory approach. There was evident cooperation and coordination noted between the NCIC, NSC and elders in formulation and implementation of peace agreements. Worth noting is The 2010 Nakuru Peace Accord. The accord was initiated by the NCIC with the aim to avert a culture of violence that was perennial during electioneering periods. As quoted by Owino 2019, the peace accord was triggered by the adverse impacts of the 2007/ 2008 Post Election Violence on Kikuyu and Kalenjin in the two sub-counties and the larger Nakuru County.

The Accord was aimed at reconciliatory programs through dialogue forums with the affected communities in established dialogue structures. For instance, activity/project involves partnering with DPC and strengthening village committees through exchange programs, economic empowerment and experience sharing. As noted by one key informant:

*The peace agreement was important as it brought forth initiatives aimed to enhance economic empowerment and ownership, as well as peace coexistence especially amongst who were greatly affected and displaced in 2007 (Field interview in Kuresoi with an elder on 25th June 2021).*

When ethnic diversity is paired with a patron-client political structure and a lengthy history of ethnic conflict, Taylor, 2018 concludes that violence is far more likely when these factors are present. People of the same ethnicity as those in authority tend to believe that gaining political power entails gaining access to patronage products and other resources. However, elections come in various types and sizes, and are held not only in democratic (or democratizing) systems, but also in autocracies. Elections can only help ensure fair competition for political power if the rule of law is guaranteed, and if not, conflict will occur as the losing parties are unable to accept their result.

Another approach used in conflict management worth noting is the role of Shalom Center for Conflict Resolution and Reconciliation (SCCRR). The center aids to empower communities with knowledge and skills in conflict prevention, management and transformation. The centre works in collaboration with the local leaders and youth.
leaders. The key areas of concern for the team include conflict prevention and adopting the formal and informal early warning structures. As noted by one of the key respondents:

*Shalom Centre has undertaken various peace drives undertaking various inter-communal cohesion activities recruiting over 500 peace ambassadors. (Field interview with key informant at Kivumbini on 23th June 2021).*

The study findings also noted that SCCRR supports communities in Kuresoi and Molo through peace building workshops. In order to identify the conflict concerns, an all-inclusive method is employed to establish the best tactics and solutions for peace. To ensure that all perspectives are heard, SCCRR uses a multi-level approach that includes county leaders, local government representatives, and grassroots community leaders. SCCRR also works with CBOs, socio-economic empowerment groups, village leaders, clusters (Nyumba Kumi) religious organizations and schools.

United States Institute of Peace book discusses several techniques to back up these conclusions. Preventative measures have been shown to reduce violence, according to the book's findings. Moreover, the research found that "despite theoretically convincing reasoning, the quantitative impact of citizen- or community-oriented instruments such as peace messages, voter consultations, and even youth programming remains minimal and uncertain." State-led measures such as security sector participation and strengthening election administration and management may be the most successful methods of reducing violence, according to case studies. Nakuru County can benefit from this strategy.

**4.5 National and County governments Programs**

More than three quarters of the respondents have experienced the impact of both governments' programs in their areas of residence. 118 did not feel any impact. This is explained in figure 4.1;

![Figure 4.1: Impact of national and county governments' programs](image1.png)

Source: Research Data (2021)

130 of the respondents receive bursary from either of the governments, 101 do not feel any impact from both governments, and 72 of the respondents admit to have improved roads within areas of residence while 56 have participated in kazi mtaani or felt its impact. The rest 31 have access to clean water.

The state officials as noted from the findings indicated using diverse integrated conflict strategies towards conflict transformation. Results from the FGDs highlighted multiple roles of government to include: peace processes; lobbying and advocacy for resettlement and peace for the internally displaced; psycho-social therapy; sensitization of individuals and communities on justice and peace issues; facilitation of implementation of peace building activities and innovative economic empowerment; provision of livelihood vouchers and conducting baseline survey in target areas and more so in Molo and Kuresoi North Sub-counties. The study findings indicated the efforts made by the government to manage conflicts at the grass root level within the county. This is in disagreement with UN report (2009) indicating that state intervention has only been successful at the formal and superficial levels.

The study also revealed through household respondents as well as FGDs and key informants’ feedback, that support by the government to the facilities includes funding and technical support of inter-ethnic community projects (mainly through C.B.O.s) and community connector initiatives. Income generating activities which include farming and trading activities facilitated by County and national governments as well as CSOs as noted by...
this study aimed at reducing vulnerability among communities through poverty alleviation. This has brought about increased levels of confidence in the settings such as markets, empowerment of marginalized groups, associations between groups motivated by the incentives to interact and cooperate. However, most respondents indicated experiencing challenges including market fluctuations for the products, inadequate funding and poor infrastructure which remain to be a hindrance to marginalization and poverty alleviation which cause conflict in the area.

The Community Policing Associations (CPAs), led by governors or their representatives, have an important role in securing Kenya's counties, as stated in the country's constitution. Another six appointees are picked from a variety of stakeholders in the county, including business leaders, women and people with special needs; religious groups; community-based organisations; and the county assembly. As a result, CPAs are tasked with keeping tabs on crime trends and patterns, drafting proposals for specific goals and objectives for police performance, keeping tabs on those goals and objectives’ progress and accomplishments, and overseeing and promoting community policing initiatives while also facilitating public participation and overseeing the policing budget. Legal snags have prevented the formation of CPAs. Civilians are represented in security decision-making through the CPA, which also serves as a tool for holding police officers accountable to the public (NCVPR, 2019).

In this study's FGDs, school projects, road newtworks, water projects, and bridges were found to be some of the peace-building projects highlighted. People-to-people project connectors include Koiluget Secondary School and Burnt Forest. Kikuyus and Kalenjins built the school. Furthermore, the secondary school intends to assist the education and employment of young people, which not only helps to reduce poverty but also makes them less subject to political influence. There's also the Kipkalel Bridge Project, which aims to improve relations between the Kikuyu and Kalenjin residents of the Rurigi and Olave farms by linking their two communities (respectively valley). Kalenjins regarded the Kipkalel bridge as an excellent chance to provide transportation linkages between the Rurigi farm and the Burnt Forest Trading Centre, which the PEV considered as a threat. In addition, programmes aimed at developing the ability of individuals and groups to participate in governance, advocacy, and peacebuilding activities are employed. These programmes also aim to improve already existent efforts. This programme aims to increase individuals' understanding of and involvement in the devolved system of government under the county structure, as well as to coach, design, and produce strategic plans for local communities to modify and implement.

Other government support initiatives identified were: The Government's National Reconciliation Fund for Mitigation and Resettlement; The Government’s National Reconciliation and Emergency Initiative; and The Social and Economic Recovery Strategy which provide financial and logistical support to the community. The Community Development Funds were also revealed to be common government sources with the affected social amenities having been beneficiaries. Reports from the CSOs officials indicated having received grants as well as loans from the government through the Ministry of Social Services, Ministry of Special Programs and District Development Department, to enhance their projects especially health facilities and farm projects aimed at improving community livelihoods. Government technical advisers and staff have been sent to help improve the operations of the government sponsored projects and initiatives. The study findings are in agreement with other studies which recognize the government as the lead agency towards conflict management (Pkalya & Mohammud, 2006).

Findings from the FGDs and key informants also revealed that the government and CSOs coordinate with the community as well as their local government leaders in their peace initiatives and through local peace building blocs to understand well the problems and desired mechanisms to be implemented. Conception of a holistic, multi-actor, participatory programs is sought to ensure that processes, mechanisms and structures are put in place to generate and sustain a common strategic objective among the political, security, development and human rights interventions. This helps overcome arising challenges, reduce duplication and provide a means to identify ways in which different processes link together towards achieving sustainable peace. Peacekeeping operations in the Democratic Republic of Congo are connected to the findings. UN Security Council resolutions 1279, 1291, 1493, 1565, and 1592 mandated the creation of MONUC as a special mission to address the political issues in the Democratic Republic of Congo. The UN Charter's Chapter VI offers MONUC a range of options for
assisting conflict resolution in the Democratic Republic of Congo through collaboration. Cooperation includes monitoring ceasefires, delivering humanitarian supplies and facilitating the transition to democracy, as well as supporting the national electoral framework and supporting the establishment of national human rights and rule of law standards set by the United Nations with regard to democracy and human rights.

4.6 How to achieve Social Interests and Inclusivity
The study sought to establish ways in which citizens are assisted by the leaders to achieve inclusivity along ethnic lines. The study findings are shown in Table 5.4. The study reported that 78 of the respondents socialize well with members from other communities while 102 feel segregated. 35.5% of the respondents reported roads to be the common provision for use developed, 21.5% indicated they hardly know when public participation is done to enable them participate in the affairs of the county meant for them. 13.5% acknowledge receiving bursaries from national and local leaders. 11.5% indicate favoritism of only people close to their leaders get to enjoy services meant for the public. 7.9% reported none. 6.7% of the respondents have participated in kazi mtaani through the National Youth Service program while 3.3% are happy to have piped water around their residence as shown below.

Table 4.4: Social interests and inclusivity

| Project          | Male | Female | Frequency (%) |
|------------------|------|--------|---------------|
| Bursary          | 23   | 30     | 53 (13.6%)    |
| Favoritism       | 23   | 22     | 45 (11.5%)    |
| **Kazi Mtaani**  | 12   | 14     | 26 (6.7%)     |
| No Public        | 40   | 44     | 84 (21.5%)    |
| **Participation**|      |        |               |
| Water            | 9    | 4      | 13 (7.9%)     |
| Roads            | 67   | 71     | 158 (35.5%)   |
| None             | 13   | 18     | 31 (7.9%)     |
| **Total**        |      |        | **410 (100%)**|

Source: Research Data (2021)

From the household respondents, road projects were identified as a major approach that can be used to promote inter-ethnic cohesions. Additionally, respondents from the FGDs discussion highlighted the use of sports such as football through Football Kenya Federation (FKF) that have had an increase in registration in the past few years.

One opinion leader shared that:

*The communities have to interact, intermarry and share cultures to increase integration. Most of the civic institutions are spread out for all members from different communities to share. Nyumba Kumi initiative does not limit sharing and visiting other members from different communities* (Field interview in Kivumbini, 23rd June 2021).

From the study findings it is apparent that businesses are not limited to specific people from one community, priority is on the availability of space that will enable one operate from an area of wish.

It is imperative to note that in Kenya, measures have been put in place to address the issue of inter-ethnic conflicts occasioned by national elections. Contrary to the study findings, Taylor, 2018 asserts that Peace campaigns and training have been applied in various cycles of election prompted violence. However, peace campaigns failed to reach potential victims or perpetrators of electoral violence in rural areas. Too often, training was targeting the informed rather than the uninformed, which resulted in limited trickle-down effects for the community and the repetition of training. Intentionally supported peace initiatives in the pre-election period are inadequate and communities are left vulnerable to sporadic violence in the post-election period. Additionally, there is lack of sustained engagement and sufficient funding to the peace-building efforts in the months preceding the national elections (Taylor, 2018).

Coordination among the core actors involved in conflict management cannot be fully realized without constructing effective strategies that give birth to sustainable peace. The actors involved in conflict management are the media, the government (county and national), CSOs, LPCs, and the local administration/security personnel.

The strategies employed in conflict management and peace building include facilitation of peace programs, livelihood restoration and empowerment programs with the emphasis on an all-inclusive participatory approach involving community members and other co-actors. Inter community negotiations, mediation, dialogue, judicial settlements, resettlement and reintegration as well as non-judicial approaches are used to address inter-
ethnic conflicts in the county. Additionally, the government uses bursaries, *kazi mtaani*, schools, bridges, water and road projects to promote unity and social harmony among the warring communities.

### 5.0 Conclusion

The study concludes that the state which is the lead agency in conflict management has shifted from macro-level focus to micro-level intervention through local government institutions. The state and non-state actors coordinate with each other through local peace-building blocs. All-inclusive approaches to peace building are key in addressing the inter-ethnic conflict in Nakuru County which remains volatile and multi-faceted in nature. Projects designed to promote cohesion and unity like schools, bridges and dispensaries are developed between the Kalenjin and Kikuyu and have been used to prevent inter-ethnic conflicts.

### 6.0 Recommendations

The study recommends improved coordination and integration through enhanced inter-ethnic forums, strengthening of local peace-building blocs, which may help eliminate stereotypes and negative ethnicity. The existing peace agreement such as the Nakuru Peace Accord be strengthened and enhanced to enable stakeholders involved have coherent platforms for effective intervention efforts and coordination between and amongst the national and local peace-building blocks.

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