Exploring the Sensitivity of Coastal Inundation Modelling to DEM Vertical Error

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Abstract
As sea level is projected to rise throughout the 21st century due to climate change, there is a need to ensure that sea level rise (SLR) models accurately and defensibly represent future flood inundation levels to allow for effective coastal zone management. Digital Elevation Models (DEMs) are integral to SLR modelling, but are subject to error, including in their vertical resolution. Error in DEMs leads to uncertainty in the output of SLR inundation models, which if not considered, may result in poor coastal management decisions. However, DEM error is not usually described in detail by DEM suppliers; commonly only the RMSE is reported. This research explores the impact of stated vertical error in delineating zones of inundation in two locations along the Devon, United Kingdom, coastline (Exe and Otter Estuaries). We explore the consequences of needing to make assumptions about the distribution of error in the absence of detailed error data using a 1m, publically available composite DEM with a maximum RMSE of 0.15m, typical of recent LiDAR-derived DEMs. We compare uncertainty using two methods (i) the NOAA inundation uncertainty mapping method which assumes a normal distribution of error, and (ii) a hydrologically correct bathtub method where the DEM is uniformly perturbed between the upper and lower bounds of a 95% linear error in 500 Monte Carlo Simulations (HBM+MCS). The NOAA method produced a broader zone of uncertainty (an increase of 134.9% on the HBM+MCS method), which is particularly evident in the flatter topography of the upper estuaries. The HBM+MCS method generates a narrower band of uncertainty for these flatter areas, but very similar extents where shorelines are steeper. The differences in inundation extents produced by the methods relates to a number of underpinning assumptions, and particularly, how the stated RMSE is interpreted and used to represent error in a practical sense. Unlike the NOAA method, the HBM+MCS model is computationally intensive, depending on the areas under consideration and the number of iterations. We therefore used the HBM+MCS method to derive a regression relationship between elevation and inundation probability for the Exe Estuary. We then apply this to the adjacent Otter Estuary and show that it can defensibly reproduce zones of inundation uncertainty, avoiding the
computationally intensive step of the HBM+MCS. The equation-derived zone of uncertainty was 112.1% larger than the HBM+MCS method, compared to the NOAA method which produced an uncertain area 423.9% larger. Each approach has advantages and disadvantages and requires value judgements to be made. Their use underscores the need for transparency in assumptions and communications of outputs. We urge DEM publishers to move beyond provision of a generalised RMSE and provide more detailed estimates of spatial error and complete metadata, including locations of ground control points and associated land cover.

Keywords: Sea Level Rise; DEM Error; Uncertainty; Digital Elevation or Terrain Models; Coastal Applications

Introduction

Climate change induced sea level rise (SLR) is one of the most significant challenges facing the world’s coastal zone. An estimated 270 million people are at risk of a 1 in 100-year coastal flood event, a figure which is set to rise to 350 million by 2050 (Jongman et al., 2012). Sea level has been rising throughout the 20th century and between 1870 and 2004 global mean sea level rose 0.2m (Church and White, 2006). Under all SLR scenarios the frequency and magnitude of coastal flooding is likely to increase. In the UK, the 2009 UK Climate Projections (UKCP09) scenarios forecast a maximum SLR of 1.45m, and a minimum of 0.21m by 2100 (Sayers et al., 2015). For effective coastal zone management, it is important to identify the areas at risk of flooding from future SLR.

Geographic Information Systems (GIS) have been used successfully to analyse the impact of SLR at a range of spatial scales (Hennecke, 2004; Li et al., 2009; Chang, 2014), and have become an established method of assessing coastal flood risk (Gesch, 2009). Although SLR must be considered in relation to all underlying coastal dynamics
(French & Burningham, 2013), topography is a principal driver in many coastal change processes (Zhang, 2010).

Digital Elevation Models (DEMs), which represent topography, store elevation data on a cell-by-cell basis. However, all spatial datasets, including DEMs, have inherent inaccuracies introduced by errors from several sources, which propagate into uncertainty when used as data products (Fisher & Tate, 2006; Wechsler, 2007; Cooper & Chen, 2013). Understanding error and associated uncertainty, and how to communicate and analyse these concerns, has been a significant challenge for the research community (Goodchild, 2010; Wallentin & Car, 2013). Discussions of uncertainty have moved from a simple acknowledgement, to being a key factor in GIS based decision-making (Couclelis, 2003; Tucci & Giordano, 2011). Decisions made using GIS data without consideration of uncertainty, may well be based on inaccurate and misleading understandings of spatial processes. This has the potential to affect the appropriateness of management and policy (Boin & Hunter, 2007). This is particularly problematic when mapping SLR (Rahmstorf, 2007), as although it is relatively simple to raise the water level on a DEM (Gesch, 2013), the accuracy and resolution with which the topography was originally mapped will affect the reliability of the results and model outputs (Coveney & Fotheringham, 2011; van de Sande et al., 2012).

Knowing the error in model inputs, such as DEMs, can help ensure that more representative SLR inundation predictions are produced (Chu-Agor et al., 2011). Sources of error in DEMs can be identified as being those arising from variation in the accuracy of the data collection; those derived from the processing of the LiDAR data; and those resulting from the characteristics of the physical environment (Shearer, 1990; Li, 1998; Fisher & Tate, 2006). Errors from all sources are often collectively, but incompletely, expressed as root mean square errors (RMSE) (Maune et al., 2007),
both the vertical (RMSE$_z$) and horizontal dimensions (RMSE$_{xy}$). Both represent the deviation of a modelled value from the true ground elevation/location (Gesch, 2013).

Light Detection and Ranging (LiDAR) is a method of generating highly accurate DEMs. Recently large volumes of high quality LiDAR derived DEMs have become available. These are strongly suited to SLR assessments (Bales et al., 2007; Zhang, 2010) due to their low vertical error (Gesch, 2009). For example, some very high-resolution LiDAR derived DEMs (<50cm spatial resolution) have an RMSE$_z$ of 5cm. This is a significant improvement on DEMs derived using alternative methods, where the vertical error can exceed 2m (Poulter & Halpin, 2008). Earlier SLR assessments were based on such coarse scale DEMs (Poulter & Halpin, 2008; Li et al., 2009). However DEMs with high vertical errors have been found to be problematic for SLR assessment, and any results generated should be interpreted with caution (Santillan & Makinano-Santillan, 2017).

It is important to note that improvements in data quality do not necessarily remove the issue of error and associated uncertainty (Daly, 2006). Therefore as more high resolution products become freely available, exaggerated expectations of realism and accuracy need to be managed (Dottori et al., 2013) to avoid what Beven et al. (2015) refer to as ‘hyper-resolution ignorance’. Error and the resulting uncertainty of perceived higher quality products should be considered and understood for effective policy and management decision making.

Although elevation is a primary variable in many SLR studies, few have examined the impact of vertical error and the resulting inundation uncertainty (Gesch, 2013). Studies have tended to focus on the quantification of error (such as the RMSE) within a DEM, rather than the degree to which error is likely to impact the delineation of areas at risk of flood inundation (Coveney & Fotheringham, 2011). In 2015 the UK
Environment Agency released its LiDAR derived DEMs as open, freely downloadable data (at resolutions of 25cm, 50cm, 1m, and 2m). As these high resolution DEMs are more likely to be used in SLR assessments (Cooper & Chen, 2013), it is important to now consider the impact of their vertical error on the results of commonly used SLR models.

The paucity of research examining the impact of DEM vertical error on inundation extent arises for several reasons. Firstly, there is usually very limited information about error beyond the RMSE, and secondly there is little guidance as to what practitioners should assume this error measure represents, or indeed how it should be used to understand its consequence for coastal planning and decision making. Finally, this may also be a result of the computationally intensive assessment process needed to present a defensible representation of resulting uncertainty. We aim to address this by assessing, quantifying, and presenting the uncertainty that arises in inundation due to stated vertical error within a publically available LiDAR-derived DEM using two different approaches. One of which makes the assumption of vertical errors being normally distributed at a point and across the DEM surface, while the other assumes a spatially random distribution of error, but drawn uniformly from between the upper and lower bounds of the 95% linear error. We will then explore the feasibility of developing elevation/uncertainty relationships based on one of these methods, and assess whether these relationships are adequately representative to replace intensive iterative approaches as an initial tool in assessing inundation extent and uncertainty associated with SLR projections.

**Methodology**

The UK Environment Agency’s 1m resolution LiDAR derived DEM was chosen because it was the highest spatial resolution dataset available with complete coverage of
the study area. The DEM was projected according to the OSGB’36 British National Grid, with elevations recorded Above Ordnance Datum Newlyn (AODN). This DEM is a publically available composite data output. It is the product of 47 individual LiDAR surveys with varying RMSE values and systematic and random errors (available in the online supplementary material for this paper). No further data quality information was available for the either the composite data product or the individual surveys, as is the case with many similar datasets (Gesch, 2013). This includes precise details on the location of the ground control points (GCPs) and their associated landcover, or any further information regarding the spatial structure of the reported error across the composite DEM. As error will vary across the individual surveys, the quality control standards for the composite DEM will be used as model inputs in this research. The specifications for the DEM require horizontal (planar) accuracy, or absolute spatial error, of less than ±40cm (horizontal RSME\(_{xy}\)=0.40m) (Environment Agency, 2016). For the 1m resolution DEM, this horizontal error is within the cell size and will therefore not be considered further. The vertical accuracy, or absolute height error, is required to be within ±15cm (vertical RMSE\(_z\)=0.15m).

Equation 1 (Gesch, 2013) determines the minimum SLR projection that should be modelled alongside any DEM with a known vertical error. Using an increment smaller than this would invalidate the results as the projection would be within the bounds of the published error of the DEM (Gesch, 2009).

\[
SLR_{min} = RMSE_z * 3.92 \quad (1)
\]

The minimum SLR projection that should be modelled with the 1m DEM from the UK Environment Agency is 0.59m (Table 1), and using lower SLR estimates for the UK would require a more accurate DEM. The UKCP09 H++ prediction of 1.42m, a
worst case-low probability scenario for South-West England, was therefore selected (Sayers et al., 2015).

Table 1: Suitability of UKCP09 SLR Scenarios for Mapping with the 1m DEM (After Sayers et al., 2015)

| Scenario | Sea Level Rise for Lyme Bay | SLR$_{\text{min}}$ for a 15cm RMSE | Suitability |
|----------|----------------------------|----------------------------------|-------------|
| 2 Degree | 0.28m                      | 0.59m                            | Not Suitable |
| 4 Degree | 0.66m                      | 0.59m                            | Suitable    |
| H++      | 1.42m                      | 0.59m                            | Suitable    |

The effects of vertical error are exaggerated along open, flat areas of coastline, such as estuaries, where even a relatively small error can lead to a significant misrepresentation of inundation (Bales et al., 2007). The Exe Estuary and adjacent Otter Estuary, South Devon, were chosen as the case study areas. Both estuaries include a variety of coastal environments (including cliffed beaches, coastal sand/gravel spits, wetlands/inner estuarine habitats) and therefore represent a range of gradients. Local highest astronomical tide (HAT) (2.8 meters above Ordnance Datum (maOD)) was used in conjunction with the SLR projection, as recommended by the US National Oceanic & Atmospheric Administration (NOAA) (NOAA, 2010).

The analysis consisted of two phases. Firstly, inundation uncertainty in both the Exe and Otter Estuaries arising from the stated vertical error was assessed using two methods (i) the NOAA z-score approach of Schmid et al. (2014) (NOAA method) and (ii) a probabilistic approach using a hydrologically correct bathtub model with Monte Carlo Simulation (HBM+MCS method). Secondly, based on the Exe Estuary, a
generalised regression relationship was derived linking elevation (relative to Ordnance Datum) and inundation uncertainty. This was then applied to the Otter Estuary and evaluated in relation to the other methods.

Phase 1: Modelling Inundation Uncertainty

This section outlines the methodology applied for Phase 1 of the analysis. Firstly, the NOAA method (after Schmid et al., 2014) is presented. Secondly, we describe the analysis undertaken to derive our probability of inundation generated using Monte Carlo simulation and a hydrologically correct bathtub model (HBM+MCS).

The NOAA Method

NOAA’s Coastal Services Centre’s Sea Level Rise and Coastal Flooding Impacts Viewer uses the RMSE$_z$ to map inundation probability using a Z-score approach (Schmid et al., 2014). For each cell within the DEM the standard (Z) score is given by Equation 2:

$$Z_{(x,y)} = \frac{(\text{water surface (inundation)} - \text{elevation } (x,y))}{\text{RMSE}_z} \quad (2)$$

The cumulative probability of inundation (PI) can then be obtained by using the Z-score to calculate the corresponding probability from the cumulative (one tail) normal distribution (Schmid et al., 2014). The resultant spatially continuous inundation measure was categorised and mapped according to descriptors adapted from the Intergovernmental Panel on Climate Change’s (IPCC) Fifth Assessment Report (Table 2). In this method, no account is taken of whether areas are hydrologically connected or not.
Table 2: Probability of Inundation Descriptors (after Mastrandrea et al., 2010)

| Descriptor                      | PI Value Range |
|---------------------------------|----------------|
| No Inundation                   | 0              |
| Exceptionally Unlikely          | 0.1-1          |
| Very Unlikely                   | 1.1-10         |
| Unlikely                        | 10.1-33        |
| About as Likely as Not          | 33.1-66        |
| Likely                          | 66.1-90        |
| Very Likely                     | 90.1-99.9      |
| Virtually Certain               | 100            |

The Hydrologically Correct Bathtub Model & Monte Carlo Simulation (HBM+MCS Method)

Monte Carlo Simulation (MCS) is a form of probabilistic analysis that has been used to model the effects of error in GIS (Fisher, 1991; Openshaw et al., 1991). MCS allows an assessment of uncertainty in inundation model outputs through the addition of probability distributions to replace single values (Fisher, 1991), giving an indication of the effect of error in the input data (Openshaw et al., 1991). Similar iterative approaches, based on MCS, have been applied to GIS error/uncertainty studies (Fisher, 1991; Lanter & Veregin, 1992; Holmes et al., 2000).

In such approaches, the original DEM is considered only one possible realisation of the true elevation. Further DEM realisations are produced by adding randomly generated error fields to the original (Rubinstein, 1982). In our case, error fields were created based on the linear error with a 95% confidence level (LE95z), calculated by Equation 3 (Gesch, 2007).
\[ LE95_z = 1.96 \times RMSE_z \] (3)

The use of the LE95 has become a commonly used representation of vertical error (Gesch, 2009, 2013), and has been applied to SLR uncertainty studies (Santillan & Makinano-Santillan, 2017) in the absence of the actual distribution of error being known. Although the LE95<sub>z</sub> is property of the normal distribution, we are using it in this context simply to attempt to account for the fact that the RMSE is not a precise quantification of error, and that the LE95<sub>z</sub> at least provides a more realistic range within which the actual (unknown) DEM error is likely to be located. The linear error at 95% confidence for the DEM in our study is 0.294m.

In the absence of any additional information relating to how vertical error might vary spatially in response to other factors, we assumed that error at each cell could vary up to the maximum in either direction, i.e., we have chosen to sample from the LE95<sub>z</sub> bounds uniformly. This replicates The US Nature Conservancy Method (TNC) (Gilmer and Ferdana, 2012) except that where they use the RMSE, we have used LE95<sub>z</sub>. Our rationale for selecting a uniform distribution is that Schmid et al. (2014) present evidence that error may not be normally distributed in coastal environments. Sefercik et al. (2015) similarly show for their inland site that errors were normal for shorter vegetation, but were not for taller vegetation. Since the location and land cover of ground control points has not been provided and we have no other information about error, drawing from a uniform distribution, rather than a normal distribution, is more conservative. Five hundred individual randomised error fields with uniformly distributed values between -0.294m and +0.294m were therefore created for both estuaries. The implications of the variety of assumptions about distributions of error that must necessarily be made are considered further in the discussion. Although some studies have used a 3x3 averaging window to simulate spatial autocorrelation (e.g.
Reuter et al., 2009; Leon et al., 2014), selecting this or any other averaging window would be an arbitrary decision, therefore no attempts were made to recreate the spatial structure of error. Each randomised error field was added to the original DEM creating a series of 500 new, equally valid, realisations of elevation.

The hydrologically correct bathtub model, widely used in SLR assessments (van de Sande et al., 2012; Sahin, 2014), was used to model inundation. The original bathtub model approach assumed that any areas with elevation values below the SLR projection should be classified as ‘flooded’ (Curtis & Schneider, 2011). An enhancement to this approach requires spatial continuity between the ocean and flooded areas for them to be classified. This approach is known as the hydrologically correct bathtub model and allows for a more representative model of surface flooding (Sahin, 2014). Each elevation realisation, for both estuaries, was used as the input to a hydrologically correct bathtub model as presented below.

Firstly, the local HAT ($HAT$) was added to the H++ scenario for Lyme Bay ($CC$) (1.42m) to establish the inundation surface ($S$) (Equation 4):

$$S = HAT + CC$$

$S$ was then combined with each DEM iteration to identify areas that would be inundated due to SLR. Each cell within the DEM was identified as either ‘Flooded’ or ‘Not Flooded’, based on whether it was below or above $S$. Each of the new inundation surfaces was run through a grouping function using an eight-side rule (Oswald & Treat, 2013). This rule ensures that a cell will only be coded as flooded in the resultant surface ($S_{Flood}$) if it is both below $S$ and connected to an adjacent cell that is, or is connected to, open water (Equation 5) (Poulter & Halpin, 2008). $S_{Flood}$ therefore represents the flood inundation extent for that DEM iteration.
\[ S_{\text{Flood}} = \begin{cases} E \leq S,1 & E > S,0, \\ C_i \end{cases} \]  \hspace{1cm} (5)

Where \( E \) is the elevation of a given cell, \( C \) represents connectivity (1 = connected, 0 = not connected) and \( i \) is the connectivity rule (in this case the eight-side rule). The 500 \( S_{\text{Flood}} \) surfaces were combined, and at the cell scale, the number of counts of \( S_{\text{Flood}} = 1 \) represents the frequency of inundation, which we take to be a measure of the probability of inundation (PI) (Equation 6).

\[ PI = \left[ \frac{\sum_{i=1}^{n} S_{\text{Flood}}}{n} \right] * 100 \]  \hspace{1cm} (6)

Where \( n \) is the number of DEM iterations, and PI is the probability of inundation expressed as a percentage. Areas which produced PI values of 0 represent those where no flooding occurred in any of the iterations, while a PI value of 100 represents areas which flooded in all iterations. Both areas represent certainty (either inundated or not inundated). Areas marked as flooded in some iterations, and not in others define a zone of inundation uncertainty. Low PI values represent low occurrence of inundation across the iterations and thus higher uncertainty in the flood extent and vice versa. Probability of inundation was mapped using the same class descriptors as mentioned earlier (Table 2).

**Phase 2: Developing a Predictive Relationship between Elevation & Uncertainty**

Unlike in watershed modelling, where multiple flow directions need to be considered, the flow of coastal inundation is primarily dependent on elevation (Poulter & Halpin, 2008). It stands to reason that in a situation of gradually increasing shoreline elevations, vertical error will give rise to some inundation uncertainty at the upper end of the shoreline elevations. It follows that if a site was selected that had a sufficiently representative number of elevation points and their associated inundation uncertainties,
it should be possible to define a generalised relationship between elevation and inundation, assuming a consistent local datum. Modelling inundation uncertainty using a MCS approach and a hydrologically correct bathtub model is computationally intensive, and having a generalised relationship would provide a much quicker indication of inundation uncertainty when applied to other areas. The advantage of full, iterative hydrologically correct bathtub modelling is that the protection effects of shoreline defences can be represented, which may be lost in the application of a generalized relationship. This poses questions about the trade-off between computational effort against efficiency, and reasonable representation. This was the focus of the second phase of the research.

For each elevation in the original DEM (expressed relative to Ordnance Datum), the corresponding range in probability of inundation was plotted. Ordinarily one would expect high probability for low elevations, and lower probability (higher uncertainty) for higher elevations. However, for some lower elevations a low probability of inundation is found, most likely because these elevations are located behind protective enclosures such as levees. The use of a hydrologically correct bathtub model prevents these areas from becoming flooded because although they might be at low elevation, they are not hydrologically connected and therefore cannot be flooded. The most conservative assumption therefore is to take the maximum probability of inundation associated with each elevation. These points were extracted from the Exe Estuary area and the best fit non-linear regression equation was found. This equation was then applied to the Otter Estuary to produce an equation-derived probability of inundation surface (PI$_{eqn}$). We then evaluate the output against the probability of inundation surface for the Otter Estuary derived in Phase 1, using the NOAA and HBM+MCS models.
Results

**Phase 1: Modelled Inundation Uncertainty**

Figures 1 and 2 show the uncertainty surface arising from the respective modelling approaches in two contrasting topographies of the Exe Estuary (Figure 1 - flatter, Figure 2 - steeper). In all instances, the minimum extent of the waterbody of each estuary under climate change is clearly defined by the ‘virtually certain’ class. Depicted beyond this flood extent are zones of inundation uncertainty, which vary in extent depending on the method used. In the case of the hydrologically correct bathtub method (Figures 1A and 2A) the zone of uncertainty is smaller than that produced by the NOAA method (Figures 1B and 2B). However, it is evident in both locations that increases in inundation uncertainty generally conform to increases in elevation. Local slope is also important, for example the zone of uncertainty is narrow where shoreline slopes are steep (Figure 2), but broadens where shoreline profiles are flatter, for example location B at the head of the estuary.

Table 3 shows the extents and proportional areas as derived using the respective methods and the same inundation probability classes (Table 2) for entire study area. Also shown is the relative increase/decrease in areas identified by the NOAA method relative to the HBM+MCS method. Note that as both the upper (extremely unlikely) and lower (very likely) classes are reached, the relative increase predicted by the NOAA method over the HBM+MCS method also increases. Table 3 also shows the area of virtually certain inundation (the area of the estuary at HAT under climate change). Although the area derived by the NOAA method is 1% less than that derived from the HBM+MCS method (Table 3), in Figure 1 this difference appears greater due to the flat local topography of the mapped area.
Figure 1: Probability of Inundation for the upper Exe Estuary arising from (A) HBM+MCS method assuming a 95% confidence error and (B) the NOAA method.
Figure 2: Probability of Inundation for an area of steeper topography in the Exe Estuary arising from (A) HBM+MCS method assuming a 95% confidence vertical error and (B) the NOAA method.
Table 3: Comparison of PI Likelihood Classification between the NOAA Method and the MCS Method for the whole study area (Otter and Exe Estuaries)

| Inundation Probability | HBM+MCS Method | NOAA Method | Difference between Approaches |
|------------------------|----------------|-------------|------------------------------|
|                        | m² Proportion of Zone of Uncertainty | m² Proportion of Zone of Uncertainty | m² Percentage Change |
| Exceptionally Unlikely | 27,282 4.3% | 766,624 51.7% | 739,342 2709.1 |
| Very Unlikely          | 66,970 10.7% | 439,315 29.6% | 372,345 555.9 |
| Unlikely               | 113,381 18.1% | 31,140 2.1% | -82,241 -72.5 |
| About as Likely as Not | 187,449 30.0% | 19,814 1.3% | -167,635 -89.4 |
| Likely                 | 161,331 25.7% | 151,000 10.1% | -10,331 -6.4 |
| Very Likely            | 69,511 11.1% | 74,018 5.2% | 4,507 6.5 |
| Total area of ‘Zone of Uncertainty’ | 625,924 | 1,470,579 | 844,655 134.9 |
| Full extent at HAT under climate change (m²) | 71,533,781 | 70,790,456 | -743,325 -1 |
Figure 3 shows the relationship between local slope, inundation probability and associated inundated area. Each inundation class is comprised of almost a full range of slopes, but it is clear that most of the inundation is co-located with low slopes. This is especially the case for the class of greatest uncertainty (exceptionally unlikely), where approximately 75% of the total area of the class is co-located with slopes of 4.9 degrees or less.

Figure 3: Cumulative area occupied by different slopes at each inundation probability class for the whole study area.

Phase 2: Developing a Predictive Relationship between Elevation & Uncertainty

In this section we consider the utility of a generalised relationship between elevation and probability of inundation. Figure 4 shows a plot of elevation against probability of inundation (PI) for the Exe Estuary. Each point represents a cell within the zone of uncertainty, with the colours representing the probability of inundation according to the classes in Table 2.
Figure 4 Elevation (maOD) versus probability of inundation (PI) for the Exe Estuary.

The general relationship between increasing elevation and decreasing probability of inundation is evident. There is a clustering of points towards the right of the plot that defines a boundary curve showing the maximum probability of inundation for a given elevation. However, the plot also shows that there are areas with lower elevation that have a low probability of inundation. As mentioned earlier, these are areas which benefit from being located behind a protective structure (e.g. levee, bridge) and therefore only flood when the DEM error lowers the elevation (including the level of the structure) in an iteration, creating hydrological connectivity. Figure 5 shows an example of this situation, where the probability of inundation is ‘exceptionally unlikely’ to the east of a structure. Almost all of the points of the lowest probability class in Figure 4 come from this location. This is what would be expected from a hydrologically
correct bathtub model; the distribution of uncertainty in this location reflects the distribution of potential elevations in relation to the height of the controlling structure.

Figure 5: Impact of a protective structure, cell connectivity and DEM error in modelling probability of inundation.

Figure 6 presents the maximum probability of inundation for any given elevation (the boundary curve of points on the right of Figure 4) which were extracted and plotted. A non-linear regression analysis found the best fitting equation between the two variables was a Ratkowsky Model ($r^2 = 0.99$) (Equation 7).
Figure 6: Maximum probability of inundation (PI) for each elevation (maOD) derived from the Exe Estuary.

\[ PI_{eqn} = \frac{a}{(1 + e^{b-\text{DEM}})} \]  (Equation 7)

Where \( PI_{eqn} \) is the generalised probability of inundation, x is the DEM-derived elevation and coefficients as defined in Figure 6.

Figure 7a shows the probability of inundation (PI) determined by the HBM+MCS method for the Otter Estuary. Figure 7b shows inundation probability as determined by the generalised equation (\( PI_{eqn} \)) developed from the Exe Estuary analysis. Figure 7c shows the extent of inundation defined by the NOAA method. As was the case with the Exe, the NOAA method identifies a considerably larger upper area of high uncertainty relative to the HBM+MCS method. The equation approach yields an area of uncertainty intermediate between these methods. Note the area of uncertainty in the
upper centre of Figure 7b that is not shown as inundated in Figure 7a. This is an area of low topography behind a protective structure which does not appear in Figure 7a because although it is at low elevation, it is not hydrologically connected until the height of the protective structure is exceeded.

Figure 7. (A) Probability of inundation as determined by the HBM+MCS method. (B) Equation derived probability of inundation overlain with the outline of the HBM+MCS modelled zone of uncertainty. (C) Uncertainty derived by the NOAA method, overlain with the zone of uncertainty derived from the HBM+MCS method.
Table 4 compares the area of inundation ($m^2$) for each probability class and according to each of the three methods.

### Table 4: Comparison of Uncertain Area in Modelled and Predicted Surfaces for the Otter Estuary

| Probability of Inundation | HBM+MCS Method ($m^2$) | Equation Method ($m^2$) | NOAA Method ($m^2$) |
|---------------------------|-------------------------|-------------------------|---------------------|
|                           |                         | $m^2$                   | % Change to MCS     | $m^2$                   | % Change to MCS     |
| Exceptionally Unlikely    | 1282                    | 22,678                  | 1668.9              | 53,993                 | 4111.6               |
| Very Unlikely             | 3970                    | 14,406                  | 262.8               | 25,307                 | 537.5                |
| Unlikely                  | 7381                    | 13,200                  | 78.8                | 18,428                 | 149.7                |
| About as Likely as Not    | 12,449                  | 13,422                  | 7.8                 | 18,657                 | 49.8                 |
| Likely                    | 10,331                  | 16,126                  | 56.1                | 23,352                 | 126.1                |
| Very Likely               | 4511                    | 4890                    | 8.4                 | 69,509                 | 1440.9               |
| Total Inundation Uncertainty | 39,942               | 84,722                  | 112.1               | 209,246                | 423.9                |
| Minimum Inundated Area - Virtually Certain | 2,147,456          | 1,776,019               | -17.3               | 1,735,671              | -19.17               |

**Discussion**

We have used three approaches to represent coastal inundation which also incorporate representation of uncertainty arising from vertical error in the DEM. The most straightforward to apply is the NOAA method (Schmid et al., 2014), as all that is
required is an inundation surface, a DEM and the RMSE. From this a corresponding inundation uncertainty surface can be visualised according to user defined classes. When applied to the Exe and Otter Estuaries, this method delineates the widest extents of uncertainty. Unlike the HBM+MCS method, the NOAA method does not inherently accommodate the problem of mapping non-hydrologically connected areas, but avoids the computational time associated with the iterative HBM+MCS method (which includes connectivity assessment). In an attempt avoid the computationally intensive HBM+MCS method we test a regression approach which is straightforward to apply, but has limitations in that it identifies low elevation areas behind protective structures as areas of inundation uncertainty. Our regression approach identifies areas of inundation uncertainty intermediate between those of the NOAA and HBM+MCS methods, but is reliant on the HBM+MCS approach having been undertaken for a representative area with a similar HAT and SLR projection.

While superficially the choice between these approaches might rest on decisions about time and computational resources, we suggest that the differences between them are much more strongly related to their underpinning assumptions and associated value judgements. In particular, (i) how DEM error is measured and reported when published, (ii) the extent to which assumptions are made about the distribution of error, both at a point and across a surface, and (iii) how the resultant inundation probability surface is classified, and where one defines flood extent for practical purposes.

We will now consider the first of these issues. There is evidence that in LiDAR derived DEMs, vertical error varies with landcover (Hodgson and Bresnahan, 2004; Hodgson et al., 2005) and terrain complexity, but also with data acquisition factors and selected processing methods (e.g. GPS signal, flight conditions, data cleaning) (Fowler et al., 2007; White et al., 2011). As mentioned earlier, in most instances all errors are
intended to be represented in the RMSE. In practice, this is calculated by selecting a number of ground control points (GCPs) and then comparing the DEM cell values at these locations to those surveyed (Wechsler, 2007). The errors encapsulated in the RMSE\textsubscript{z} and RMSE\textsubscript{xy} scores thus represent deviation from the true measured values. This raises the question of the choice of GCPs, their coverage and suitability for all coastal areas.

In the US, The Federal Emergency Management Agency (FEMA) data quality assurance specifications (2003) require assessment of error across several classes [(a) open terrain, (b) urban or built-up infrastructure, (c) forest, (d) scrub-shrub, (d) weeds, tall grass and crops]. In practice, and even for coastal data, few ground control points are selected within coastal marsh environments, and it is assumed that category (d) would reasonably account for salt marsh (Schmid et al., 2011). Although one might intuitively anticipate higher errors for complex vegetation such as forests, Schmid et al. (2011) show that errors in salt marsh vegetation can be considerable. The structure of salt-marsh vegetation makes differentiation between ground and vegetation surface challenging, leading to vertical errors in the form of a positive bias (Schmid et al. 2011). Publishers of DEM products will usually provide a RMSE, and increasingly RMSE\textsubscript{z} and RMSE\textsubscript{xy}. However, further details such as the number, location and landcover in which the CGPs are located are usually not provided, as is the case with the composite DEM used for this analysis. A first question for any users of these datasets for coastal applications needs to be whether the stated RMSE adequately represents the specific errors associated with various coastal landcovers. It should be noted that some of these errors can be overcome by more judicious choices in LiDAR data observation processing methods. For example, Schmid et al. (2011) suggest analytical techniques
that for their study resulted in a reduction in bias of 12cm and an improvement in vertical accuracy of 8cm in saltmarsh vegetation.

The second major consideration is concerned with assumptions about the distribution of errors. Spatial accuracy data standards (e.g. the US National Standard for Spatial Data Accuracy (NSSDA)) have traditionally assumed that the errors in spatial data are normally distributed (Zandbergen, 2008). This presumption has been extended to LiDAR-derived DEMs, where some have suggested that in open terrain (as opposed to forests and difficult to penetrate areas), the data ‘have normally distributed errors’ (NOAA 2012:7), although it is not clear from this source whether this is in reference to horizontal errors, vertical errors, or both. Zandberg’s evaluation of the assumption of normality in several spatial datasets found strong evidence for non-normal distributions (Zandberg, 2008), and further suggested that, as a single statistic, the RMSE insufficiently characterises the nature of positional error in some geographic data sets. In the specific case of positional error in LiDAR-derived DEMs, he suggested that these could be ‘approximated with a normal distribution of the original (positive and negative) vertical errors after removal of a small number of outliers’ (Zandberg, 2008:126). Blak (2006) suggests that assumptions of normality would overstate vertical errors when they are not normal.

The NOAA method acknowledges that ‘while there is an understanding that LiDAR errors may not always follow a normal distribution, the use of the normal assumption is in many cases acceptable and also the more conservative approach’ (Schmid et al., 2014: 553). The Z-score transformation underpinning the NOAA method, therefore assumes errors are normally distributed. The consequence of the lower tail of the distribution is that locations at the higher end of the elevation distribution will be classed as uncertain, but with very low probabilities. This is the
reason why this method generates the largest areas of inundation in Figures 1, 2 and 7. This is likely to be an overestimation of inundation, but consistent with a conservative approach.

The HBM+MCS method makes a different set of assumptions relating to the practical implementation of the RMSE. One option, as implemented by Gilmer and Ferdana (2012), would be to constrain the elevation at any cell to be between \((\text{elevation} + \text{RMSE}_z)\) on the upper limit and \((\text{elevation} - \text{RMSE}_z)\) on the lower limit. In other words the ‘DEM estimated’ elevation surface can only vary from the true elevation by + or – the RMSE. Given that there is inevitably always some uncertainty with the validity of RMSE as a measure, we feel that a slightly more conservative approach is warranted. We therefore adopted the Gesch (2009) LE95 approach, where errors at 95% confidence are estimated (Equation 3). We recognise that in calculating these errors we are assuming the errors are normally distributed and not biased (Schmid et al. 2014). However this assumption is only being made in the HBM+MCS method to constrain the errors realistically between the narrower range of just +/- RMSE (i.e. Gilmer and Ferdana, 2012), and the unconstrained NOAA method, which uses the full distribution and therefore over-estimates inundation in very low probability areas.

Once we had determined the upper and lower bound of the error, and in the absence of any additional knowledge about the spatial distribution of vertical errors, we considered that the safest assumption would be to allow the error to vary randomly between the bounds defined by the LE95. The consequence of this assumption is that a more constrained zone of uncertainty is defined which is less than the NOAA method, but is more than that derived by just using +/- RMSE. This is shown clearly in the cumulative frequency plot for the Exe Estuary (Figure 8). The NOAA method generates values on the tails of the distribution, whereas in the HBM+MCS method the error is
generated randomly and uniformly but constrained within the assumed bounds of +/- LE95. There is of course no independent, objective, or ‘true’ estimate of inundation probability by which we can evaluate these methods. Furthermore, the point of this paper is not to recommend specific choices of distribution, but to rather highlight the consequences of necessarily having to make these choices. Choice of method must therefore be made on the basis how appropriate we feel the necessary associated assumptions are. A further advantage of the HBM+MCS over the NOAA method is that it incorporates hydrologically correct inundation, but at computational cost.

Figure 8: Cumulative frequency plot for the Exe Estuary showing the effect of an assumption of a normal distribution of RMSE (grey line) versus a uniform distribution constrained in the upper and lower bounds by the LE95 (black line).
Given the resource-intensive nature of HBM+MCS method, we considered whether it might be possible to generalise the relationship between elevation and inundation probability. This could then be used in nearby areas with similar conditions of HAT and future SLR, potentially limiting the extent of coastline for which full HBM+MCS would need to be undertaken. The fundamental assumption here is that the maximum probability of inundation at each elevation defines the generalised relationship between elevation and inundation probability. This necessarily means that some low elevation areas which benefit from protective structures will be shown as inundated, when in relation to the hydrologically correct modelling, they would only flood if levels exceeded the height of the structure. This leads to the over-estimation in inundation probability behind levees as evident when comparing Figure 7a and Figure 7b for the Otter. Apart from over-estimation in these areas, inundation probability is mapped relatively well in comparison with the HBM+MCS method. One could also argue that as these areas are depressions, they are at risk from local surface water and would be the first places for groundwater egress to manifest. The equation approach correctly identifies these as areas of risk, but incorrectly as areas of sea level related inundation. Some users might see value in these areas of risk also being mapped. In the case of the Otter, these areas of over estimation are still considerably less than the areas of inundation as depicted by the NOAA method. We therefore suggest that as long as the equation method is correctly applied (i.e. areas of the same local HAT and SLR projection) and that users exercise judgement and make allowances for local structures (which can be determined by authoritative maps or the directly comparable Digital Surface Model to the Elevation Model used in the assessment), a ‘reasonable’ estimate of uncertainties due to DEM vertical error can be made.
The reference to ‘reasonable’ above brings into focus the final of the three major observations we would like to make; namely around classification, representation and selection of inundation extents for practical use and decision making. Although we have applied the same classification and associated descriptors across all methods, this is nevertheless a value judgement. Figure 9 shows the Otter Estuary with inundation probability reclassified into a binary ‘certain’ and ‘uncertain’ classification. This form of binary classification has been used in previous SLR uncertainty studies (NOAA, 2010).

Figure 9: The three uncertainty representation methods for the Otter Estuary with a binary ‘certain’ and ‘uncertain’ classification.
With the NOAA method it is recommended that each study ‘should chose the percentile ranks (e.g. 75%, 80% or 95%) that make sense to differentiate between areas that have high uncertainty and those that seem well represented by the mapped output’ (Schmid et al., 2014: 559). In effect, and particularly given the conservative ‘over-estimation’ arising from the assumption of normality, this equates to a reasonable value-judgement being made as to how much of the mapped uncertainty we should take seriously for practical purposes. In the HBM+MCS method we embed a value judgment by constraining possible error to the LE95. Value judgements, particularly in the absence of more detailed information relating to the distribution of error in DEM products, are therefore necessary, regardless of what method is used. The important consideration therefore, is that all assumptions and value judgements are considered explicitly during the analytical process, and communicated clearly on resulting maps and other outputs.

**Conclusion**

This study set out to explore how the stated vertical error of a publically available LiDAR-derived DEM might impact on defining estuary extents at HAT under future climate change. Relatively few studies have addressed this need, which is becoming increasingly urgent as publically available DEMs become more widespread and better integrated into longer term coastal zone planning. For our study, stated RMSE$_z$ was low and although this does translate into a zone of inundation uncertainty, these are not large areas. For this location therefore, DEMs of this stated quality are appropriate to inform coastal decision-making. However, additional uncertainty analysis by the methods proposed provides a basis for relatively more informed decisions.

In this study we only considered DEM vertical error; inaccuracy of inundation...
identification arises from compound errors linked to tidal gauges, methods of interpolation, modelling assumptions and the confidence associated with climate change related sea level projections. Additionally, storm surges and the uncertainty associated with estimating these magnitudes, can significantly increase inundation levels. Coastal managers should therefore be mindful of all these sources of error. A broader consideration of all sources of error as recommended by Schmid et al. (2014) would likely significantly increase the zone of inundation uncertainty, so research to examine the compound effects of these errors is important. We evaluated a method currently used to visualise inundation uncertainty nationally in the US (NOAA method, Schmid et al., 2014), against a method, based on hydrologically correct bathtub modelling and perturbation of the DEM constrained by the stated error in a Monte Carlo simulation. The two methods produced similar coverage in the ‘virtually certain’ classification (with a difference of -1%). However, the NOAA method produced a much larger zone of uncertainty compared to our HBM+MCS method (with an increase of 134.9%). We also expressed the outcome of this modelling as a regression equation and explored the utility of this as a quick approach to map inundation uncertainty in adjacent areas.

The different methods identify varying zones of uncertainty, especially in flatter topography (slopes of <5 degrees), but produce near identical inundation extents for steeper topography. These relative differences are exaggerated in flatter areas because the same change in the vertical dimension has greater impact on extent in areas of low slope. Compared to the original HBM+MCS methods the equation-derived area of uncertainty was 112.1% larger, while the NOAA method 423.9% larger. The extents of the zones of inundation uncertainty so defined, relate strongly to the underpinning assumptions about the distribution of error and methodological judgements about how, or whether, stated RMSE errors should be used in a practical sense. Ultimately the
decision to represent inundation uncertainty is too, a value judgment. Considerations of DEM error and associated metadata in published DEMs, is still an area of concern. We reiterate the call by Wechsler a decade ago, and more recently Gesch, that DEM vendors should be urged to provide information on DEM error beyond just the RMSE (Wechsler, 2007; Gesch, 2013). This would include metadata regarding location of ground control points and associated land cover, estimates of consolidated vertical error (CVA) for each land cover and ideally, more advanced error assessment approaches (e.g. Sefercik et al. 2015).

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