Extent of dispensing prescription-only medications without a prescription in community drug retail outlets in Addis Ababa, Ethiopia: a simulated-patient study

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Purpose: This study was aimed at assessing the extent of dispensing prescription-only medications without a prescription in community drug retail outlets (CDROs) of Addis Ababa, Ethiopia.

Methods: A descriptive cross-sectional observational study design was used to sample 31 pharmacies, 25 drug stores, and two rural drug vendors from August 11, 2015, to October 21, 2015, through a simple random sampling method. A simulated-patient method of visit was implemented to collect data. Requests of six tracer prescription-only medicines (amoxicillin + clavulanic acid capsule, amitriptyline, captopril, glibenclamide [also known as glyburide], omeprazole capsule, and sildenafil citrate) and upper respiratory tract infection were selected as the simulated clinical scenario.

Results: Amoxicillin–clavulanic acid capsule was dispensed when requested in 87.93% of the dispensaries. All of the CDROs dispensed omeprazole upon request. Sildenafil citrate (Viagra) was in stock in 96.55% of the CDROs, all of which issued the requested number of tablets without asking why or for whom the drug was needed. Amitriptyline, captopril, and glibenclamide (glyburide) were dispensed in 84.48%, 89.65%, and 87.93% of CDROs upon the provision of an empty container. Antibiotics were obtained from 75.86% of CDROs for presentation of upper respiratory tract infection symptoms. Among the dispensed antibiotics, the most common was amoxicillin (93.18%), followed by amoxicillin–clavulanic acid capsule (72.72%), and azithromycin (50%). Only 4.5% of the dispensaries asked about drug allergies, and 15.9% of the CDROs informed the simulated patient about the possible side effects of the drugs.

Conclusion: This study revealed a very high rate of dispensing of prescription-only medicines without a prescription. Antimicrobials and drugs for chronic diseases were obtained with ease from almost all of the randomly sampled CDROs. Putting good dispensing practice into effect and adhering to the existing national laws and regulations regarding the same are necessary. It is also necessary to adopt a strong and explicit line of action, especially toward the irrational use of antibiotics.

Keywords: community pharmacy, dispensing malpractice, simulated study, Ethiopia

Introduction
Dispensing a medication is one of the long-established responsibilities carried out by pharmacists.1 Dispensing a medication includes all the activities that take place between the time the prescription or oral request of the patient is presented and the time the drug or other items are issued to them.2 For centuries, the role of dispensing a medication has been confined to provision of a medicine to the customer with appropriate
Documentation of the whole process. In many developed countries, the dispensing and prescribing roles have been well differentiated, whereby pharmacists have the exclusive right to dispense and physicians hold the prescribing role.

The dispensing service may take place in public health institutions or community drug retail outlets (CDROs). CDROs are the main source of medicines in developing countries because of ease of access, wider availability of medicines, less waiting time, and longer hours of working of CDROs. Dispensers in such settings are involved not only in filling prescription but also in self-care. Coupled with the increased restructuring of prescription-only medicines (POMs) to over-the-counter (OTC) medicines, dispensers are highly engaged in consultations in response to specific drug requests or symptoms that clients describe. The duty of the provider when responding to symptoms is to make clear the distinction between a minor illness and a more serious condition in order to recommend the appropriate action—which includes advice on nonpharmacologic treatment—and the use of a suitable OTC medicine or advice to visit a health care practitioner. However, dispensers often fail to adequately assess patients before deciding the type of measures or they recommend inappropriate treatment. Some POMs, including antimicrobials, are frequently purchased without prescription from various CDROs in many countries worldwide.

Some of the dispensing malpractices seen in developing countries are attributed to the low level of adherence to the existing laws and regulations on good dispensing practice, lack of knowledge and professionalism among pharmacists, demand from consumers, and business orientation of pharmacies. Dispensing POMs without prescription can have a serious effect on the patients’ overall health outcome, including a higher risk of resistance and occurrence of adverse drug reactions. In Ethiopia, some studies have documented dispensing of partial doses and POMs without prescription. Yet, much is not known about the overall practice of pharmacy professionals when confronted with specific drug (prescription-only) requests or on being consulted for treatment based on symptomatic complaints. This study was aimed at assessing the extent of dispensing malpractice by using selected tracer POMs for different indications and an upper respiratory tract infection (URTI) case scenario.

**Methods**

**Study design and area**

A descriptive cross-sectional observational study design was used from August 11, 2015, to October 21, 2015, to assess the extent of dispensing of POMs without a prescription in the CDROs of Addis Ababa, Ethiopia. Addis Ababa, the capital city of Ethiopia, is among the most populous cities, with an estimated population of 3.2 million inhabitants. Addis Ababa has >550 CDROs. Most of the importers, wholesalers, and pharmaceutical industries in the country are also found in Addis Ababa.

**Sampling and sampling procedures**

The CDROs in Ethiopia are divided into pharmacies, drug stores, and rural drug vendors based on the type of medications they are supposed to dispense and the qualification of dispensers. Pharmacies are run only by pharmacists (with qualification of a university degree or above), drug shops by druggists (with qualification of diploma in pharmacy), and rural drug vendors are run by health assistants. A sample of ~50 CDROs was analyzed for a 50% rate of dispensing POMs, a 95% confidence level, and a 5% error margin considering the results of previous studies. CDROs in the municipal areas of Addis Ababa were stratified into pharmacies, drug stores, and rural drug vendors and were assigned a random number through MS Excel random number generator, and 10% of the total CDROs were chosen using a simple random sampling method. A total of 58 CDROs (31 pharmacies, 25 drug stores, and two rural drug vendors) were included in the study.

**Scenarios and simulated patients**

A simulated-patient (SP) method of visit was implemented to collect data. Two different scenarios were developed. The first was a direct query of a specific medication through either presenting with an empty container or direct oral request by name. Six POMs that are used for different indications and considered to be commonly dispensed were selected. These include antibiotics (amoxicillin + clavulanic acid capsule), antidepressants (amitriptyline), antihypertensive agents (captopril), antidiabetic medications (glibenclamide, also known as glyburide), omeprazole capsule, and sildenafil citrate (Viagra). The second scenario was requesting a medicine after presenting with a symptom of URTI. A validated algorithm was used for the conversation between the SP and the dispenser. The researcher simulating the URTI presented with complaints of fever, cough, and nasal discharge of 3 days’ duration. Then, the SP noted whether the dispenser asked additional information about the condition. Details of all medicines dispensed, queries about possible drug allergies, and nonpharmacological advice given (including recommendations to see a medical practitioner) were all recorded. Two of the researchers were trained to simulate the scenarios. They underwent a half-day training session that covered...
many aspects of performing the SP scenarios, including communication and acting skills. The SPs were told not to give or ask further information unless asked, so as to make sure that the information provided by the SPs is consistent.

Data collection and management
All the selected CDROs received two visits from the SPs in a 4-week interval (one for direct medication query and one for the simulated clinical scenario), and all CDROs received each scenario only once. The study was conducted from August 11, 2015, to October 21, 2015 (includes the summer and autumn seasons of Ethiopia). The SPs either requested the direct purchase of POMs or asked for medication for the selected clinical scenario. The first SP was responsible for inquiring about three tracer POMs (amoxicillin + clavulanic acid capsule, glibenclamide, and sildenafil citrate), while requests for the remaining POMs (amitriptyline, captopril, and omeprazole capsule) were presented by the second SP. Both SPs shared the responsibility of asking for a medicine for the selected clinical scenario (URTI). Immediately after each visit, the SPs filled the data gathered in a fresh form containing a checklist of items that were intended to assess the dispensing-and-counseling process.

A pilot study was carried out among the five CDROs that were not included in the final study, to detect possible limitations of both the methodology and the data collection tool (algorithm). All the five CDROs were informed about the objective of the pretest, the methodology, and the time in which the sudden visits occur. All the scenarios and SPs were tested. After collecting feedback from the participating CDROs, slight modifications were instituted in the algorithm for the dialogue between the SP and the dispenser. Data are depicted as percentage of the dispensers’ responses toward the direct medication query and simulated clinical scenario. This study was approved by the ethical committee of the School of Pharmacy, Addis Ababa University. The data collected were kept anonymous.

Results
Magnitude of dispensing POMs
Out of the selected 59 CDROs, one was closed, and thus, a total of 58 CDROs were included. Overall, 361 POMs were obtained from the randomly sampled CDROs. Out of this, 205 (56.78%) were dispensed by pharmacists, 151 (41.82%) by druggists, and the remaining five (1.4%) were dispensed by health assistants. Amoxicillin–clavulanic acid capsule was requested orally without prescription in all the 58 CDROs. Out of 54 dispensaries where the drug was available, the drug was dispensed when requested in 51 (87.93%) of the dispensaries. Dispensers in 23 (45.09%) of the CDROs asked for whom the drug was needed, and dispensers in 27 (52.94%) of the CDROs asked why the drug was needed. All of the CDROs dispensed omeprazole upon request. The only thing that concerned most of the dispensers when requested for omeprazole was the number of strips that clients wanted. Only 22 (37.93%) and 27 (52.94%) of CDROs ask for whom and why the drug was needed, respectively. Sildenafil citrate (Viagra) was in stock in 56 (96.55%) of the CDROs, all of which issued the requested number of tablets without asking why or for whom the drug was needed. Amitriptyline, captopril, and glibenclamide were dispensed in 49 (84.48%), 52 (89.65%), and 51 (87.93%) of CDROs, respectively, upon the provision of an empty package. All of the drugs were not available with rural drug vendors. Pharmacies and drug shops seldom asked about whom the drug was for and why the drugs were needed (Table 1).

URTI simulation
Before dispensing, pharmacy professionals in 19 (43.18%) CDROs asked clients further information, including details of symptoms and past medical history. Antibiotics were obtained from 75.86% of CDROs for presentation of URTI symptoms. Among the dispensed antibiotics, the most common was amoxicillin (93.18%), followed by amoxicillin–clavulanic acid capsule (72.72%) and azithromycin (50%). Only 4.5% of the dispensaries asked about drug allergies, and 15.9% of the CDROs informed the SP about the possible side effects of the drugs. Out of the 44 CDROs, 13 (22.41%) asked the patient to visit a doctor, while eight (18.18%) recommended nonpharmacological management (Tables 2 and 3).

Discussion
This study used an SP method to assess the extent of dispensing of POMs without a prescription. The SP method can be considered a robust methodological tool for pharmacy practice research, especially in cases wherein knowledge of being observed leads to behavioral change.22,23 The result of this study revealed that more than two-thirds of dispensers handed out medications without a valid prescription. Similarly, Hussain and Ibrahim9 found that medication was dispensed in 77.1% of the visits, and Abdulhak et al12 documented that antibiotics were dispensed 77.6% of times for visits involving different clinical scenarios; both studies indicated that only a few pharmacies chose referral of patients for medical evaluation. Requests for amoxicillin + clavulanic acid were dispensed at 87.93% of CDROs without a request
Table 1 Response to medication requests in CDROs in Addis Ababa, Ethiopia, August 2015

| Questions                        | Medications | Pharmacy (n=31) | Drug store (n=25) | Rural drug vendor (n=2) | Total (N=58) |
|----------------------------------|-------------|----------------|-------------------|-------------------------|-------------|
| Dispensed medication without prescription | Amox–clav   | 29 (93.5%)     | 21 (84%)          | 1 (50%)                 | 51 (87.9%)  |
|                                  | Amitriptyline | 30 (96.8%)     | 19 (76%)          | 0                       | 49 (84.5%)  |
|                                  | Captopril    | 29 (93.5%)     | 23 (92%)          | 0                       | 52 (89.6%)  |
|                                  | Glibenclamide| 31 (100%)      | 20 (80%)          | 0                       | 51 (87.9%)  |
|                                  | Omeprazole   | 31 (100%)      | 25 (100%)         | 2 (100%)                | 58 (100%)   |
| Sildenafil citrate                | 31 (100%)   | 24 (96%)       | 1 (50%)           |                         | 36 (61.7%)  |
| Dispenser asked for whom the drug is needed | Amox–clav   | 14 (48.3%)     | 9 (42.8%)         | 0                       | 23 (41.5%)  |
|                                  | Amitriptyline| 17 (56.7%)     | 4 (21%)           | 0                       | 21 (42.9%)  |
|                                  | Captopril    | 8 (27.6%)      | 3 (13%)           | 0                       | 11 (21.1%)  |
|                                  | Glibenclamide| 8 (25.8%)      | 1 (5%)            | 0                       | 9 (17.6%)   |
|                                  | Omeprazole   | 13 (41.9%)     | 7 (28%)           | 2 (100%)                | 22 (37.9%)  |
| Sildenafil citrate                | 4 (12.9%)   | 1 (4.2%)       | 0                 |                         | 0           |
| Dispenser asked why the drug is needed | Amox–clav   | 18 (62.1%)     | 9 (42.8%)         | 0                       | 27 (52.9%)  |
|                                  | Amitriptyline| 13 (43.3%)     | 5 (23.3%)         | 0                       | 18 (36.7%)  |
|                                  | Captopril    | 8 (27.6%)      | 2 (8.7%)          | 0                       | 10 (19.2%)  |
|                                  | Glibenclamide| 5 (16.1%)      | 0                 | 0                       | 5 (9.80%)   |
| Omeprazole                       | 6 (19.3%)   | 2 (8%)         | 1 (50%)           |                         | 9 (15.5%)   |
| Sildenafil citrate                | 0           | 0              | 0                 |                         | 0           |

Abbreviations: Amox–clav, amoxicillin + clavulanic acid capsule; CDROs, community drug retail outlets.

Table 2 Actions and advice from CDROs in Addis Ababa, Ethiopia, August 2015, in response to upper respiratory tract infection simulation

| Type of action and advice | Proportion of CDROs | Total (N=58) |
|---------------------------|---------------------|--------------|
|                           | Pharmacies (n=31)   | Drug stores (n=25) | Rural drug vendors (n=2) |
| Dispensing of antibiotics without prescription | 24 (77.4%) | 19 (76%) | 1 (50%) | 44 (75.9%) |
| Queries regarding drug allergies | 2 | 0 | 0 | 2 (4.5%) |
| Instruction on dose of dispensed antibiotic(s) | 24 (77.4%) | 17 (68%) | 1 (50%) | 42 (71.4%) |
| Instruction on duration of dispensed antibiotic(s) | 24 (77.4%) | 15 (60%) | 1 (50%) | 40 (69.0%) |
| Instruction on side effects of dispensed antibiotic(s) | 6 (19.3%) | 1 (4%) | 0 | 7 (12.1%) |
| Need for prescription | 4 (12.9%) | 1 (4%) | 1 (50%) | 6 (10.3%) |
| Instruction on need to visit doctor | 6 (19.3%) | 7 (28%) | 0 | 13 (22.4%) |
| Nonpharmacological advice | 5 (16.1%) | 3 (12%) | 0 | 8 (14.0%) |

Abbreviation: CDROs, community drug retail outlets.

Table 3 Antibiotics dispensed for URTI case scenario in CDROs (N=44) in Addis Ababa, Ethiopia, August 2015

| Medication dispensed | Category of CDRO | Total (N=44) |
|----------------------|------------------|--------------|
|                      | Pharmacy (n=24)  | Drug store (n=19) | Rural drug vendor (n=1) |
| Amoxicillin          | 22 (91.7%)      | 18 (94.7%)    | 1 (100%) | 41 (93.2%) |
| Amox–clav            | 21 (87.5%)      | 11 (57.9%)    | 0 | 32 (72.7%) |
| Azithromycin         | 14 (58.3%)      | 8 (42.1%)     | 0 | 22 (50%) |
| Cephalexin           | 5 (20.8%)       | 0             | 0 | 5 (11.4%) |
| Cefixime             | 3 (12.5%)       | 1 (5.3%)      | 0 | 4 (9.1%) |
| Ciprofloxacin        | 11 (48.8%)      | 8 (42.1%)     | 0 | 19 (43.2%) |
| Levofloxacin         | 5 (20.8%)       | 3 (15.8%)     | 0 | 8 (18.2%) |

Abbreviations: Amox–clav, amoxicillin + clavulanic acid capsule; CDROs, community drug retail outlets; URTIs, upper respiratory tract infections.

This could be related to the increased competition and business orientation of dispensers in recent times because of the increase in number of CDROs.

In this study, medications for chronic diseases (captopril, glibenclamide [also known as glyburide], and amitriptyline) were easily obtained from most of the CDROs. Surprisingly, most of the dispensers handed over the requested medications without asking for any justification. In contrast, a study in Gaza strip reported that most dispensers were reluctant to dispense drugs for cardiovascular diseases and diabetes mellitus, as evidenced by the reported high percentage (64.2%) of respondents who never dispensed glibenclamide without prescription. Dispensing medications such as glibenclamide without any refill instruction may encourage patients to simply collect medications and not go to health facilities to closely monitor their disease status. Community pharmacists have considerable training in chronic disease management and can help patients regarding their disease...
state and medications. In addition, patients with chronic diseases visit their pharmacist more frequently than their physician. However, the role of community pharmacies in Ethiopia is largely confined to the dispensing of medications with very limited advice and counseling on disease state management. While some CDROS offer pharmaceutical care to chronically ill patients, the role is still in its infant stage. Their responsibilities in chronic disease management should be further developed to successfully tap their invaluable contribution to patient care. Sildenafil citrate is not included in the list of drugs for drug shops and rural drug vendors in Ethiopia. However, it was stocked in 96% of drug stores. Use of sildenafil citrate can cause cardiovascular side effects, and its indiscriminate use in contraindicated users may result even in death.

The second part of the study comprised assessment of dispensing practice using a URTI simulated clinical scenario. Antimicrobial drugs without prescription were obtained with ease from almost all of the randomly sampled CDROS in the study area. In Ethiopia, the pharmacists’ role is restricted to providing only OTC medications and recommending patients to visit a medical practitioner if symptoms persist. Yet, this study revealed a high rate of dispensing of antibiotics, with negligible queries about possible drug allergies and without proper instruction on possible side effects. In addition, the dispensed antibiotics were inappropriate because the simulated scenario used was most likely caused by a virus. Antibiotics are among the most highly and inappropriately dispensed medications worldwide. Many studies conducted elsewhere in the globe have shown that antibiotics are dispensed without a prescription and below the recommended dose and duration. Simulated studies conducted in Greece, Spain, Brazil, and Tanzania have also shown that antibiotics could be simply purchased from pharmacies regardless of laws prohibiting such kind of malpractice. Frequent and inappropriate use of antibiotics is cited as the main reason for development of antimicrobial resistance, which adds an extra cost burden to the patient owing to the need for broader-spectrum antibiotics, further prescriptions, and hospitalizations for antibiotic failures. Minimizing inappropriate use of antibiotics can reduce the incidence of drug resistance and extend the life of older and inexpensive antibiotics.

Conclusion

This study revealed a very high rate of dispensing of POMs without a prescription. Antimicrobials and drugs for chronic diseases were obtained with ease from almost all of the randomly sampled CDROS. We also observed that some medications that are supposed to be handled by pharmacies were stocked in drug shops and by rural drug vendors. Hence, putting good dispensing practice into effect and adhering to existing national laws and regulations regarding the same are necessary. It is also essential to adopt a strong and explicit line of action, especially toward the irrational use of antibiotics. Further studies on inappropriate dispensing of medicines are recommended to determine the magnitude of the problem and to identify the triggering factors at a national level.

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Disclosure

The authors report no conflicts of interest in this work.

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