Evaluating a training intervention for improving alignment between emergency medical telephone operators and callers: a pilot study of communication behaviours

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Abstract

Background: Calls to emergency medical lines are an essential component in the chain of survival. Operators make critical decisions based on information they elicit from callers. Although smooth cooperation is necessary, the field lacks evidence-based guidelines for how to achieve it while adhering to strict parameters of index-driven questioning. We aimed to evaluate the effect of a training intervention for emergency medical operators at a call centre in Tønsberg, Norway. The course was designed to enhance operators’ communication skills for smoothing cooperation with callers.

Methods: Calls were analyzed using inductively developed coding based on the course rationale and content. To evaluate whether the course generated consolidated behavioral change in everyday practice, the independent analyst evaluated 32 calls, selected randomly from eight operators, two calls before and two after course completion. To measure whether skill attainment delayed decision making, we compared the time to the first decision logged by intervention operators to eight control operators. Analysis included 3034 calls: 1375 to intervention operators (T1 = 815; T2 = 560) and 1659 to control operators (T1 = 683; T2 = 976).

Results: Operators demonstrated improved behaviours on how they greeted the caller (p < .001), acknowledged the caller (p < .001), and displayed empathy (p = 0.015). No change was found in the use of open-ended questions and agreeing with the caller. Contrary to expectations, operators who took the course logged first decisions more quickly than the control group (p < .001).

Conclusions: This pilot study demonstrated that the training intervention generated behavioural change in these operators, providing justification for scaling up the intervention.

Keywords: Emergency medical services dispatch, Emergency medical communication Centre, Emergency calls, Communication, Communication training, Empathy, Norway
Introduction
The dispatch of prehospital emergency medical resources is organized differently worldwide. In Scandinavia, Denmark and Norway have dedicated Emergency Medical Communication Centers (EMCC - phone 113/112), which are hospital organized, an integrated part of the health care system, and staffed with health care professionals. Norway is unique in that health care professionals answer calls to 113 directly, whereas in Denmark, police officers answer calls to 112 and then forward them to the EMCC after a decision-making process. Since EMCCs were established across Norway in the early 1990s, the main focus in operator training has been the national interrogation algorithms and flow charts for telephone triage, dispatch, and telephone instruction in life-saving first aid (Norsk indeks for medisinsk nødhjelp, trans. Norwegian Index for Emergency Medical Assistance) [1], which has been shown to aid EMCC operators distinguish between patients of high vs. low acuity [2]. This “Index-type” interrogation and commanding style may constitute more of an obstacle than an aid to the person in need of emergency medical interventions; adhering to the algorithm while displaying empathy to the caller constitutes a central challenge to practice.

Background
Calls to medical emergency lines constitute an essential component in the chain of survival, yet they have been characterized as a ‘black box’ in research on prehospital care [3]. In these calls, operators rely on what they can elicit from callers to visualize the current and evolving situation [4], which they combine with professional guidelines and available resources to make critical decisions [5]. While operators achieve high levels of accuracy with the most urgent cases, their decision accuracy falters when the patient’s situation appears ambiguous or vague [5, 6]. In this dynamic, interactional arena, operators acknowledge the essential role of smooth cooperation with the caller [7]. However, the lack of common ground between caller and operator challenges such cooperation. Operators and callers are in different worlds [7], in terms of their roles, responsibilities, knowledge, emotions, and familiarity with the situation (see Table 1).

Previous research has revealed conversational effects and negative outcomes related to misalignment in expectations [8], knowledge about the emergency system [9], and medical matters [10]. For example, operators recognize cardiac arrest later when they pursue a line of questioning based on callers’ presumptive diagnostic reports (e.g., heart attack, stroke) rather than obtaining descriptions of symptoms (consciousness and breathing) [10]. Callers may not recognize diagnostically important symptoms (e.g., agonal breathing) and may consequently produce unintentionally misleading answers to questions (e.g., “is he breathing?”) [3]. Unintentionally misleading answers are not limited to medical knowledge; for example, one study showed that callers reported that the patient was sitting, when CCTV footage clearly revealed that bystanders were holding the unconscious patient in a seated position [11]. Mismatches in emotional states present a particular challenge. Operators who address callers’ emotional clues and displays of urgency maintain effective communication, thereby obtaining the information they need [12]. In contrast, not aligning with a caller’s emotional state can generate conflict that delays critical care [13]. Operators report finding callers’ levels of distress a particular obstacle for their efforts to triage [5]; indeed, callers with high levels of emotional distress obstruct recognition of cardiac arrest [7].

Despite the need for cooperation, operators have few evidence-based guidelines on how to achieve it while following the strict parameters of index-driven questioning. Analysis of communication and intervention studies have existed in separate silos, with linguistically-oriented studies revealing important concrete effects of subtle differences in communication behavior in actual calls without any training interventions (e.g., [3, 14, 15]), and intervention studies focusing on formal verbatim scripts applied in simulations (e.g., [16]). The field lacks a description and evaluation of a comprehensive, trainable suite of communication strategies for increasing alignment between caller and operator, measured in routinely recorded calls.

This study aimed to evaluate a training intervention designed to enhance EMCC operators’ functional communication skills for aligning with callers regarding their

| Table 1 | Areas of common ground lacking between citizen callers and EMCC operators |
|---------|--------------------------------------------------------------------------|
| **Role** | Lay person caller | EMCC Operator |
|         | Someone who needs help | A health care professional who provides help |
| **Epistemic domain** | Immediate access to self (or other person), unfolding situation, history | Medical, triage routine, health care system, potential patient records |
| **Responsibility** | Moral (whether calling for self or other) | Professional |
| **Emotional proximity** | Potentially distressing, frightening | Distant, professional |
| **Familiarity with situation** | Likely low, extraordinary situation | High, everyday, routine work |
different roles, knowledge, responsibility, and emotional involvement. A further aim was to check whether the attainment of skills increased operators’ decision-making time.

**Method**

**Research design**
This is a pilot study of an evaluation of a training course for EMCC operators. To evaluate whether the course resulted in sustained and consolidated behavioral change in everyday practice, an independent analyst (JG) evaluated a random selection of calls before and after the course. To discern whether taking the course increased decision-making time, we measured how long it took for operators to log their first decision (i.e., take their first “action”, such as dispatching Emergency Ambulance, Emergency vehicle with anesthetist, Emergency vehicle with GP, Air Ambulance, Police, Fire brigade, transferring the call to emergency primary health care, GP’s office, providing telephone advice when triage indicates that the patient does not need medical treatment in the next 24 h).

**Participants**
The pilot study was conducted at EMCC in Tønsberg, situated at Vestfold Hospital Trust (Norway), covering a population of approximately 420,000 people. The intervention group included 8 EMCC operators who were recruited from the approximately 30 operators working at the centre. The call takers are usually registered nurses, trained for the role as an EMCC operator through a program consisting of 140 h of theory and 280 h of practical training. After being guided by an experienced colleague for some time, call takers begin increasingly independent work. After passing an approval test, they are allowed to work fully independently. Operators who applied to take the course completed a competency and motivational interview, those who scored highest were accepted. A control group of 8 operators were included in the time-to-action analysis. These operators had expressed interest in training, which they had not yet received, although they had completed a one-day orientation of the basic principles in communication psychology. The characteristics of the two groups were the same: Both acted as medical operators (i.e., 113 call takers), as opposed to resource coordinators (who assign and manage resources to events decided by the medical operator), and all were employed at the EMCC throughout the period from February 2019 through September 2019. Additional File 1 provides supplementary data on the emergency call operators.

**Intervention**
The duration of the course was open-ended, with training continuing until the teachers (TM and BF) evaluated the operators’ attainment of skills sufficient for mastering in practice without assistance. The course included 3 days of group education and hours individually working with logged (i.e., recorded) calls. To measure the level of skill attainment and the theoretical understanding of the psychological mechanisms, operators completed a written and oral test. All operators passed. Details regarding all aspects of the training are available upon request.

**Call selection**
The EMCC receives enquiries through several channels from professionals and lay people on a variety of events. This project was focused on communication in calls to 113, from the general public about an emergency situation. Thus, calls were screened for relevance using variables that are automatically registered by the system (e.g., type of line, name of calling organization) or manually routinely registered by the operators (e.g., type of enquiry, caller, event). The Medical Director (JESH) screened all calls to these 16 operators, applying inclusion and exclusion criteria (listed in Table 2) from two relevant time periods before (T1) and after (T2) the course, which spanned mid-March 2019 to the end of June 2019. Taking into account large seasonal variations that influence the number and nature of enquiries, T1 was defined as the “last normal month” before training (February 2019) and T2 as the “first normal month after training” (September 2019).

For the communication analysis, we used only calls to the 8 intervention operators. Data were 32 calls randomly selected from the above, 4 per operator, 2 from T1 and 2 from T2. This additional random selection procedure is described in detail in Additional File 1.

For the time-to-action analysis, the data were all calls screened for relevancy to the 8 intervention and 8 control operators from the two time periods. This selection process yielded 3034 calls: 1375 to the intervention operators (T1 = 815; T2 = 560) and 1659 to the control operators (T1 = 683; T2 = 976). Figure 1 provides the distribution of all inquiries to all call-takers (the study group, the control group and the remaining call-taker operators) of the EMCC in the two time periods, and Additional File 1 provides a detailed account of the 8 intervention and 8 control operators, including their experience and activities in the two time periods.

**Analysis**

**Communication analysis: definitions and procedures**
The communication analyst (JG) was blind as to which calls were T1 or T2. The method of analysis was micro-analysis of face-to-face dialogue [17], adapted to the telephone setting. JG used transcripts with audio files (to hear tone of voice, pauses, overlapping speech), using...
ELAN [18, 19] to annotate selections for repeated listening when required. JG developed the analysis inductively, based on (1) the trainers’ descriptions of their rationale and overarching teaching aims, (2) specific course content and examples, and (3) linguistic background knowledge. The behaviours of interest are presented briefly in Table 3 and in more detail in Additional File 2.

JG used ten of the 32 calls to develop a detailed coding manual (which includes all operational definitions, procedures, and multiple examples) and then applied the coding to the remaining 22 calls. She entered all analytical decisions for each transcript into excel (one worksheet per call, one utterance per row), noting analytical decisions for each utterance, checking for consistent decision making, and discussing difficult coding decisions with PG and interaction analysts from our research group. (The coding manual is available by request from JG.) During coding, no contact was made with the course instructors (BFJ and TM).

### Table 2 Inclusion and exclusion criteria for selection of calls

| Variable     | Included                                                                 | Excluded                                                                 |
|--------------|---------------------------------------------------------------------------|---------------------------------------------------------------------------|
| Enquiry      | Calls to 113                                                              | “Calls” from other lines as Ambulance booking, Web booking, Emergency room, lines from Fire, Police, Radio and administrative telephone lines. |
| Caller       | The general public (Patient, Relatives, Children under the age of 16, Neighbor, Bystander) | Doctor, Health Professionals, Emergency primary health care central, Other EMCC Central, Fire Department, Police, Airline, Paramedics. |
| Event        | Somatic disease, Obstetrics/Maternity Care, Psychiatry/psychosocial, Overdose addict, Intoxication Traffic accident, Fire, Other type of accident, Violence - exposed to, Violence - self-inflicted, Medical emergency – other, Obvious signs of death, Search and rescue Preparedness v/dangerous situation Harassment, Emergency telephone for the Police, Emergency telephone for the fire brigade | Transfer, Homerun, To doctor/outpatient clinic, Other booking Other inquiry – no need, Hospital internal emergency, Other internal incident, Emergency response moved (tactical displacement of empty ambulance to maintain dispersed emergency response), False message, error ring, Technical error ring Shredded. |

**Time to action analysis: definition and procedure**

In the case of all answered enquiries where contact with a caller to EMCC is established, the EMCC operator always logs at least one decision on “Action”. Often there are several actions, automatically recorded in chronological order. The first action, therefore, is defined as a registration of the first decision that an EMCC operator logs. The selected indicator for time-to-action in this study is: the interval, in seconds, from when the caller makes contact with the operator until the operator logs the first action.

**Statistical procedures**

For the trained communicative behaviours, the statistical task was to compare various behavioural features of operators of emergency calls before and after training, with a view to understanding whether the training had any effect on the behaviour. Each operator was analysed twice before the training and twice after, suggesting that a
multi-level analysis would be appropriate. The statistical task was performed using the lmer package for linear mixed models in R [20], using the function “glmer,” allowing for the use of different likelihoods for each type of data. The binary variable indicating whether training had occurred or not was used as a covariate, and the label associated with each operator was used to define the multilevel structure, assigning each operator their own intercept value in the linear model. The model coefficient associated with the training was used to evaluate the influence of the intervention: a value of zero would correspond with no effect, and high likelihood of coefficient values away from zero is evidence for the intervention influencing the outcome. For open questions, a generalised linear mixed model with a binomial likelihood was used to model the proportion of open questions, with each proportion weighted by the number of total questions used to calculate the proportion. For measuring acknowledging and empathic behaviours, we use an integer count, so a Poisson likelihood was used for the general linear model with mixed effects.

For time to action we used a hierarchical generalized linear model with a Gamma likelihood, using the operator IDs to define the random effects and the intervention status as the fixed effect. This statistic uses all of the data, including the control group, to determine the effect of the intervention.

**Results**

Additional File 1 includes a description of the 32 sampled calls.

**Trained communication behaviours**

Table 4 presents the scoring and descriptive statistics for each variable and the results of significance testing.

**Greeting the caller**

The training had a very strong effect on caller greeting, with none of the operators using the correct greeting before the training and all but one of the data points after the training (in which the operator’s greeting was not applicable) featuring the correct greeting. A Fisher’s exact test on a contingency table of the intervention and

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**Table 3** Communication behaviours analyzed, rationale, and definition

| Derived from course description | Product of analysis of calls |
|-------------------------------|-----------------------------|
| **Behavior**                  |                             |
| Greeting                      |                             |
| Decreases uncertainty at the outset of the call and defines the operator’s role | Brief definition for positive evaluation |
| Open-ended questions          |                             |
| Gives caller maximum autonomy, accountability, and opportunity to describe what is within their epistemic domain (i.e., their situation) | Request for information that requires a substantive answer from the caller (i.e., more than yes, no, or choice from a closed list of options) |
| Acknowledging the caller      |                             |
| Signals that the caller’s actions reflect fulfilled moral or ethical responsibility | Statements that thank or compliment the caller’s contributions and actions |
| Expressing empathy            |                             |
| Bridges emotional distance, allowing the caller to feel the operator’s compassion | Expressions or utterances that share, match, or directly address the caller’s observable positive or negative state |
| Agreeing with the caller (avoiding disagreements) |                             |
| Offers callers the sense that the operator has confidence in their ability to observe and evaluate the situation | The lack of a negative response to caller’s opinions/evaluations that would normally be within the operator’s epistemic domain |

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**Table 4** Scoring and descriptive statistics for analysis of communication behaviours

| Behavior                                      | Scoring for each call                      | M (SD) Range          |
|-----------------------------------------------|--------------------------------------------|-----------------------|
|                                               |                                            | Pre-training | Post-training |
| Greeting**                                    | Dichotomous: 1 = greeting fulfils criteria; 0 = greeting does not fulfill criteria | 0.00 (0.00) | 1.00 (0.00) |
|                                               |                                            | 0.00-0.00 | 1.00-1.00   |
| Open-ended questions                           | Proportion: The number of open-ended questions over all questions | 0.42 (0.21) | 0.46 (0.23) |
|                                               |                                            | 0.07-1.00 | 0.12-1.00   |
| Acknowledging the caller**                    | Frequency: The number of utterances during which the operator acknowledges the caller | 0.10 (0.30) | 1.60 (2.00) |
|                                               |                                            | 0.00-1.00 | 0.00-6.00   |
| Expressing empathy*                            | Frequency: The number of utterances during which the operator expresses empathy to the caller | 1.50 (2.06) | 2.80 (3.33) |
|                                               |                                            | 0.00-6.00 | 0.00-9.00   |
| Agreeing with the caller (avoiding disagreements) | Proportion: The number of not-negative responses over opportunities | 0.97 | 1.00 |
|                                               |                                            | 0.80-1.00 | 1.00-1.00   |

*p = 0.015; ** p < .001

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the greeting used returned a very small \( p \)-value \((p < .001)\).

**Asking open-ended questions**
The training program did not have a clear effect on the proportion of open questions asked by the operator. The generalised linear model coefficient associated with the influence of the intervention had a value of \(-0.22\) and corresponding 95% confidence interval \([-0.42, 0.39]\) and associated \( p \)-value of 0.945, suggesting little to no effect.

**Acknowledging the caller**
The effect of training was found to be highly influential on the degree of acknowledgement of the operators. The generalised linear model coefficient associated with the intervention had a value of 2.56, with an associated 95% confidence interval \([1.13, 4.00]\), and associated \( p \)-value \((p < .001)\), suggesting a very strong effect of the intervention.

**Expressing empathy to the caller**
The training intervention was found to produce a strong effect on the empathy behaviour of the operators, with the generalised linear model coefficient associated with the intervention taking a value of 0.61 and 95% confidence interval \([0.12, 1.09]\), corresponding to a \( p \)-value of 0.015.

**Agreeing with the caller**
All but one of the proportions described in the data set were either 1 or n/a, suggesting that the operators responded positively with the caller at every opportunity except one (both at T1 and T2). As such, we expected the training to have little effect on the behaviour outcome, in a nearly exact opposite situation to the greeting variable. A Fisher's exact test with no multi-level structure, performed on a contingency table defined over the intervention and the agreement data, demonstrated little to no effect of the training on the outcome \((p = 0.3333)\).

**Time to action**
The intervention operators made their first decisions more quickly after the course, compared to the control operators. For the intervention operators, the average of time-to-action at T1 was 169 s (SD = 413) and T2 was 141 s (SD = 149). For the control operators, at T1, the average was 193 s (SD = 224) and at T2 was 178 s (SD = 323). The generalised linear mixed model used a Gamma likelihood for the data, and included random effects associated with each operator, and fixed effects associated with the different time points and the effect of the intervention at the second time point. A strong effect was found associated with the coefficient describing the effect of the intervention, with a coefficient value of \(-0.22\) and corresponding 95% confidence interval of \([-0.31, -0.13]\), corresponding to a very small \( p \)-value \((p < .001)\).

**Discussion**
The training course improved EMCC operators’ greeting behaviours, the frequency with which they acknowledged and thanked callers for their cooperation, and the frequency with which they expressed empathy by briefly affiliating, accommodating, or directly addressing the caller’s emotional needs. It did not improve the extent to which the operators used open-ended questions (about half open-ended questions before and after the course). Finally, both before and after the course, the operators did not take time to disagree with callers in response to their proposals that were within the operator’s professional domain (e.g., diagnosing the patient, triaging the situation). There was a concern that training the operators to use communication behaviours focused on psychological aspects of the conversation might increase the time that the calls required. On the contrary, results demonstrated the opposite: operators logged the first decision more quickly after the course.

In EMCC’s in general, the availability of automatically recorded calls provides a rare opportunity to peer into the ‘black box’ of pre-hospital care. Retrospective access allowed us to compare EMCC operators’ communication skills before the course was announced to 2 months after course completion. Producing robust and sustained behavioural change is a challenge for clinical communication training interventions: In a so-called “skills to performance gap”, practitioners tend to demonstrate better skills during (or immediately following) an intervention compared during the demands of unobserved everyday practice (e.g., [21, 22] p. 134-135). The skills to performance gap was not apparent with these operators, as shown by the randomly selected calls chosen from operators’ daily work after course completion (i.e., not calls when they were aware that their performance was being evaluated).

The training intervention had qualities consistent with a recent systematic review, which reported that the most effective methods for training about empathy and compassion involve a didactic approach in combination with multiple practice opportunities and tailored feedback [23]. This review also supported teaching skills specifically focused on responding to opportunities for compassion and acknowledgement, although there is no agreed-upon method for measuring whether practitioners have attained these skills. The coding developed here constitutes a step in that direction, as it is a precise, quantifiable method with results that represent aggregated scores, traceable to precise moments in each call.
Strengths
This study took a unique approach, measuring communication behaviours in parallel with indexed evaluation protocols. It was a pilot test intended to indicate whether the course was effective under the best conditions (e.g., a small set of highly-motivated operators). As such, the study constitutes an essential first step for scaling up to a randomized controlled trial. A study of interviews with medical dispatchers in Denmark indicated that one of the most “potent” modifiable factors in handling emergency calls was continuous professional development, including feedback on recordings of calls for reflection on competence [24]; the behaviours taught and operationalized here provide indicators for what could be the focus of feedback and considered competent regarding how to align expectations, knowledge, and emotions.

Limitations
Whether the intervention would be as effective with less motivated operators is an open question. The course required extensive time and multiple training methods, and some efforts could be taken to test which aspects of the course are essential for producing robust behavioural change. Numerous studies have pointed to specific difficulties in calls that involve linguistic misalignment (e.g., [13, 25–27]), which this study did not address. How operators can display empathy, acknowledgement, and agreement when there is a language barrier is worthy of further investigation.

Conclusions
When EMCC operators and callers struggle to cooperate (due to emotions, confusion, and conflict), operators’ critical decision-making abilities are disrupted, which can lead to pre-hospital delays or over- or under-use of resources. Operators can learn techniques for reducing uncertainty, showing appreciation (e.g., for good information), and offering signs of understanding. Index-driven questioning need not be abandoned, as these techniques were easily integrated into routines, demonstrating that EMCC operators can balance strict guidelines with signs of compassion. In this pilot study, such psychological techniques reduced rather than increased decision-making time.

Supplementary Information
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Additional file 1.
Additional file 2.

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Authors’ contributions
JG: conceptualization, methodology, formal analysis (of audio-recordings), validation (ensuring reproducibility), writing original draft. JESH: conceptualization, formal analysis (of decision time), resources, investigation, data curation, writing (review and editing). TM: conceptualization, writing (reviewing and editing). BFI: conceptualization, funding acquisition, writing (reviewing and editing); OE: conceptualization, writing (original draft of time to analysis section), writing, (review and editing). OMTT: methodology, formal analysis (statistical), writing (original draft of statistical results), writing (reviewing and editing). PG: conceptualization, writing (review and editing), supervision. All authors read and approved final manuscript.

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Availability of data and materials
The datasets generated and/or analysed during the current study are not publicly available due to confidentiality and anonymity for both callers and operators, who could be identifiable from voice recordings or details available in transcripts. Anonymized transcripts could be available from the corresponding author on reasonable request.

Declarations
Ethics approval and consent to participate
The Regional Medical Ethics Committee of South-East Norway deemed the project as exempt from review (Ref. S7925). A Data Protection Impact Assessment at the institution handling the data (Akershus University Hospital) concluded that the study satisfied data privacy regulations (Ref. 2020_43, 20/03191).

Consent for publication
Not applicable.

Competing interests
Authors BFI and TM provided training of health care personnel in the communication skills analyzed in this manuscript. The findings might have an effect on future assignments. None of the other authors have a potential conflict of interest.

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