Changes in the number of intensive care unit beds in US hospitals during the early months of the coronavirus disease 2019 (COVID-19) pandemic

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Abstract

Using data from the National Healthcare Safety Network (NHSN), we assessed changes to intensive care unit (ICU) bed capacity during the early months of the COVID-19 pandemic. Changes in capacity varied by hospital type and size. ICU beds increased by 36%, highlighting the pressure placed on hospitals during the pandemic.

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The National Healthcare Safety Network (NHSN), managed by the Centers for Disease Control and Prevention (CDC), is the largest US surveillance system for healthcare-associated infections and has been in use for >15 years. In response to the coronavirus disease 2019 (COVID-19) pandemic, the NHSN developed the COVID-19 module1 to track daily hospitalizations and hospital capacity measures. As COVID-19 spread, hospitals were challenged to adjust their capacity, clinical resources, and business practices. Many hospitals decreased the number of elective procedures and average length of stay for non–COVID-19 patients while preparing for a surge in intensive care unit (ICU) patients and ventilator use.2-5 Given the nature and characteristic disease progression of COVID-19, the availability of ICU beds is critical to a hospital’s ability to respond to the outbreak and provide necessary care to patients. To assess the frequency and extent of changes that US hospitals made to their ICU capacities during 2020, we analyzed data reported to the NHSN during and prior to the pandemic.

Methods

The maximum number of ICU beds during 2019 were reported by almost all US hospitals via the NHSN 2019 Annual Facility Survey, which provides a baseline value of ICU capacity prior to the pandemic.6 The NHSN Patient Impact and Hospital Capacity (PIHC) Pathway of the COVID-19 module collected daily reports between April 13 and July 14, 2020, on the number of ICU beds, inclusive of any surge in beds. In both reporting modules, ICU beds were defined as the total number of ICU beds that were set up and staffed in the hospital.1,6 Daily ICU bed counts reported in the PIHC were compared to 2019 annual values among acute care hospitals (ACHs) and long-term acute care hospitals (LTACHs). In addition, daily reports from 2020 were assessed to determine ICU capacity changes during the COVID-19 surveillance period.

Data reported under the following implausible scenarios were excluded: 100% hospital occupancy on every daily record, 0 total inpatient beds, or, in hospitals with ≥25 ICU beds, a ≥400% increase or ≥75% decrease in ICU beds compared to 2019. Inpatient rehabilitation and psychiatric facilities, records with missing data, health systems with confirmed data inaccuracies, and hospitals without an annual survey (eg, hospitals that became newly operational in 2020), were excluded.

Percent change in ICU beds was calculated for each hospital, and each reporting day, as follows:

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\text{Percent change in ICU beds} = \frac{\text{ICU beds reported in PIHC} - \text{ICU beds reported on the 2019 survey}}{\text{ICU beds reported on the 2019 survey}} \times 100
\]

Each hospital’s largest percent increase and percent decrease in ICU beds, compared to 2019, were used to describe changes in capacity. The largest percent change value, regardless of direction, was used to describe the maximum impact of COVID-19 on each hospital’s ICU capacity.

Figure 1 is limited to consistent reporters, defined as hospitals reporting a PIHC record 5 of every 7 days. Changes in ICU capacity were evaluated by geographic region.7 Data were analyzed using SAS version 9.4 software (SAS Institute, Cary, NC).

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Results

Overall, 429 hospitals were excluded from this analysis for reasons related to data quality: 150 hospitals were missing an annual survey; 9 hospitals reported 0 total beds; 121 hospitals were from health systems with broad data quality issues; 121 hospitals had missing data; and 28 hospitals reported implausible data as defined above. After applying these exclusions, data from 3,867 hospitals remained for analysis, which represented 68% of 5,727 eligible hospitals that were active in the NHSN as of July 14, 2020. Hospitals reported changes to their ICU capacities during 2020 compared to 2019: 1,512 (39%) hospitals reported an increase and 1,358 (35%) reporting a decrease (Table 1). Overall, 30,279 ICU beds (36%) were added, and 21,507 ICU beds (25%) were removed, resulting in a net increase of 8,772 beds compared to 2019.

About 61% of large hospitals (ie, ≥221 beds) and 16% of small hospitals (ie, ≤25 beds) increased their ICU capacities between April and July 2020. Compared to other hospital types, general ACHs were most likely to increase their ICUs; 48% of general ACHs reported an increase in ICU beds. The volume of ICU beds added during the pandemic varied by hospital type, with LTACHs reporting the largest surge in capacity (156%). Conversely, surgical and orthopedic hospitals reported a 53% decrease in ICU beds. Almost half of general ACHs, children’s hospitals, and some specialty hospitals reported a decrease in ICU capacity at least once during this period.

The Upper and Middle Northeast region saw the greatest surge in ICU beds, with each region reporting a 76% increase from 2019. The median percentage change in ICU beds in region 2 (eg, New York) was a 64% increase. Although 72% of hospitals in the Middle Plains never reported an increase in ICU capacity, the remaining 28% (n = 110) expanded their ICUs by 53%.

The timing of peak ICU capacity varied by region (Fig. 1). The Northeast, Great Lakes, and Middle Plains regions reported ICU bed counts above 2019 levels almost daily between April and July 2020. The highest peak in ICU capacity represented a 59% increase above the 2019 value and occurred in the Upper Northeast on May 8. The Southeast, South Central, Northern Plains, and West regions reported decreased ICU capacities between April and May 2020 and increased capacities between June and July 2020, compared to 2019. The greatest daily decrease in ICU beds (32%) was reported by the Northern Plains region on April 15; this region later reported an 11% surge on July 11. Similarly, ICU capacity in the Northwest region ranged from a 19% decrease on April 14 to a 12% increase on July 13.

Discussion

Critical care capacity is a significant factor in the resilience of a healthcare delivery system during catastrophic public health events. This descriptive analysis is the first to address national changes in ICU capacity from hospitals across the country.

ICU capacity generally peaked when local COVID-19 hospitalizations were also increasing. New York had their largest volume of COVID-19 inpatients and ventilators in use on April 24, 2020.8 ICU capacity in Region 2 peaked during that same week. As the pandemic shifted to other parts of the country in June and July, surges in ICU capacity were seen in the same regions that reported increases in ventilated COVID-19 patients (ie, regions encompassing Texas, California, and Florida).8

More than half of hospitals with >100 beds reported an increase in ICU capacity at least once during this surveillance period, compared to 32% of hospitals with ≤100 beds. This finding is consistent with the NHSN COVID-19 hospitalization data, which show that most ventilated COVID-19 patients were cared for in ACHs with ≥100 beds.8 LTACHs reported a substantial increase in their ICU size, likely in preparation for long-term ventilation of COVID-19 patients.8,10

Despite the national 36% increase in ICU beds during this time, hospitals in all regions reported declines in ICU capacity compared to 2019. For example, surgical and orthopedic hospitals closed more than half of their ICU beds. As the demand for elective services decreased, some hospitals may have
| Characteristic | Hospitals Reporting into NHSN’s COVID-19 Module | Changes in ICU Beds During COVID-19, Compared to the 2019 Annual Survey | Hospital-Level Distribution of Maximum Impact: % Change in ICU Capacity¹ |
|---------------|-----------------------------------------------|-------------------------------------------------------------------------------------------------|----------------------------------------------------------|
|               | Reporting Hospitals² | Hospitals that Increased ICU Capacity³ No. (%) | Hospitals that Decreased ICU Capacity³ No. (%) | No. ICU Beds in 2019 | ICU Beds Added³ No. (%) | ICU Beds Removed³ No. (%) | 5% | 10% | 25% | 50% | 75% | 90% | 95% |
| All hospitals | 3,867             | 1,512 (39.1)                         | 1,358 (35.1)                         | 84,631         | 30,279 (35.8)         | 21,507 (25.4)         | −74.5 | −60.0 | −18.8 | 0.0 | 37.9 | 100.0 | 175.0 |
| Hospital type | General acute care | 2,575                                | 1,246 (48.4)                         | 76,577         | 27,581 (36.0)         | 19,268 (25.2)         | −73.4 | −62.5 | −33.3 | 0.0 | 53.8 | 125.0 | 213.0 |
|               | Critical access   | 905                                  | 142 (15.7)                           | 104 (11.5)     | 579 (58.5)            | 320 (32.3)            | −100.0 | −16.7 | 0.0   | 0.0 | 100.0 | 100.0 | 100.0 |
|               | Long-term acute care | 195                                | 75 (38.5)                             | 13 (6.7)       | 910 (156.4)           | 56 (9.6)              | −6.3  | 0.0   | 0.0   | 0.0 | 100.0 | 100.0 | 166.7 |
|               | Surgical          | 74                                   | 10 (13.5)                             | 351            | 273 (77.8)            | 178 (50.7)            | −93.3 | −50.0 | 0.0   | 0.0 | 0.0   | 50.0  | 100.0 |
|               | Children’s        | 65                                   | 24 (36.9)                             | 4,731          | 774 (16.4)            | 1,361 (28.8)          | −69.4 | −60.1 | −47.5 | 0.0 | 45.1  | 100.0 | 100.0 |
|               | Orthopedic        | 18                                   | 1 (5.6)                               | 50             | 11 (22.0)             | 36 (72.0)             | −100.0 | −100.0 | 0.0   | 0.0 | 0.0   | 0.0   | 100.0 |
|               | Other⁵            | 35                                   | 14 (40.0)                             | 1,350          | 151 (11.2)            | 288 (21.3)            | −100.0 | −100.0 | −58.7 | 0.0 | 0.0   | 100.0 | 112.0 |
| Hospital size in 2019⁶ | ≤25 beds        | 1,045                                | 163 (15.6)                            | 99 (9.5)       | 808 (89.2)            | 323 (35.7)            | −100.0 | 0.0   | 0.0   | 0.0 | 0.0   | 100.0 | 100.0 |
|               | 26–100 beds       | 1,068                                | 360 (33.7)                            | 312 (29.2)     | 3,736 (57.9)          | 1,501 (23.3)          | −100.0 | −66.7 | 0.0   | 0.0 | 50.0  | 100.0 | 212.5 |
|               | 101–220 beds      | 836                                  | 433 (51.8)                            | 387 (46.3)     | 7,090 (43.8)          | 3,862 (23.9)          | −71.4 | −61.9 | −34.7 | 0.0 | 63.4  | 141.7 | 250.0 |
|               | ≥221 beds         | 918                                  | 556 (60.6)                            | 560 (61.0)     | 18,645 (30.5)         | 15,821 (25.9)         | −69.7 | −61.7 | −42.5 | 0.0 | 53.1  | 123.1 | 178.6 |
| HHS region    | 1 - Upper Northeast | 145                                 | 75 (51.7)                             | 42 (29.0)      | 1,930 (76.5)          | 422 (16.7)            | −64.3 | −50.0 | 0.0   | 0.0 | 100.0 | 181.3 | 275.0 |
|               | 2 - Middle Northeast | 173                                 | 118 (68.2)                            | 59 (34.1)      | 3,917 (76.4)          | 991 (19.3)            | −71.4 | −55.6 | 0.0   | 36.9| 116.1 | 221.4 | 286.4 |
|               | 3 - Lower Northeast | 280                                 | 123 (43.9)                            | 110 (39.3)     | 1,914 (25.8)          | 1,718 (23.2)          | −77.2 | −60.2 | −30.0 | 0.0 | 39.1  | 111.1 | 200.0 |

(Continued)
| Characteristic          | Reporting Hospitals | Hospitals that Increased ICU Capacity | Hospitals that Decreased ICU Capacity | No. ICU Beds in 2019 | ICU Beds Added | ICU Beds Removed | % Change in ICU Capacity |
|------------------------|--------------------|---------------------------------------|--------------------------------------|----------------------|----------------|-------------------|--------------------------|
| 4 - Southeast          | 708                | 259 (36.6)                            | 247 (34.9)                           | 18,957               | 5,927 (31.3)  | 3,825 (20.2)     | -66.7 -50.0 -16.0 0.0 17.1 100.0 166.7 |
| 5 - Great Lakes        | 715                | 317 (44.3)                            | 234 (32.7)                           | 13,617               | 6,012 (44.2)  | 3,464 (25.4)     | -100 -60.3 0.0 0.0 64.3 116.7 200.0 |
| 6 - South Central      | 606                | 203 (33.5)                            | 207 (34.2)                           | 13,057               | 3,795 (29.1)  | 3,665 (28.1)     | -72.4 -59.5 -21.1 0.0 17.2 100.0 127.3 |
| 7 - Middle Plains      | 390                | 110 (28.2)                            | 87 (22.3)                            | 4,847                | 2,550 (52.6)  | 1,052 (21.7)     | -90.0 -48.7 0.0 0.0 100.0 111.5 |
| 8 - Northern Plains    | 208                | 55 (26.4)                             | 59 (28.4)                            | 2,310                | 409 (17.7)    | 1,078 (46.7)     | -100 -66.7 -18.0 0.0 100.0 121.4 |
| 9 - West               | 475                | 191 (40.2)                            | 259 (54.5)                           | 14,051               | 3,186 (22.7)  | 4,506 (32.1)     | -75.0 -66.7 -50.0 0.0 12.5 100.0 129.6 |
| 10 - Northwest         | 167                | 61 (36.5)                             | 54 (32.3)                            | 2,724                | 639 (23.5)    | 786 (28.9)       | -73.6 -52.5 0.0 0.0 35.7 100.0 150.0 |

Note. ICU, intensive care unit; HHS, Department of Health and Human Services; NHSN, National Healthcare Safety Network.

*Percent change in ICU capacity was calculated as: ([ICU beds reported on COVID-19 record – ICU beds reported on 2019 annual survey]/ICU beds reported on 2019 annual survey) x 100. Each hospital’s largest percent change value for ICU bed size, regardless of direction, was used to describe the maximum impact of COVID-19.

*The number of hospitals that reported ICU capacity data to the NHSN COVID-19 module.

*Hospitals that reported a larger number of ICU beds on at least 1 COVID-19 record, compared to the value reported on the 2019 annual survey.

*Hospitals that reported a smaller number of ICU beds on at least 1 COVID-19 record, compared to the value reported on the 2019 annual survey.

*Each hospital’s largest increase and largest decrease in ICU beds, compared to 2019, was used to populate these columns. These data are interpreted to represent temporary increases and decreases in the number of staffed ICU beds.

*Consists of military, oncology, women’s, and women’s/children’s hospitals.

*Based on the total number of inpatient beds (inclusive of ICU beds) reported on the 2019 annual survey, interpreted as each facility’s total bed size prior to the COVID-19 pandemic.
significantly reduced their ICU bed counts to align with a lower patient census.

This analysis has several limitations. Data were self-reported to the NHSN and do not reflect recent COVID-19 surges. Different personnel may have completed the NHSN annual survey and PHIC Pathway, resulting in differences in the interpretation of data elements. Temporary hospitals created during the pandemic were not included, and not all NHSN-enrolled hospitals chose to report data to the NHSN COVID-19 module; thus, our results may underestimate the number of and changes to ICU beds in the country.

Our findings highlight one way that hospitals responded to changes in the type of, and demand for, healthcare services during the early months of a global pandemic. As large ACHs and LTACHs increased their ICU capacity, smaller hospitals and those that provide primarily elective services may have experienced declines in patient visits, resulting in the same or fewer ICU beds maintained by these hospitals.

These results can be used to inform future emergency planning initiatives and resource allocation. Given the likely increase in the volume of ICU patients seen during a large-scale public health emergency, large ACHs and LTACHs may require additional human resources, supplies (eg, medical devices, ventilators), and logistical support as they expand the size of their ICUs to meet the increasing demand for services. Infection prevention and control practitioners in these types of facilities should be aware of the potential for a surge in ICU capacity and should be prepared to emphasize appropriate infection control measures; just-in-time training may be necessary for ICU staff in these scenarios.

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