EDITORIAL

Urban Sustainability Directors Network, Sustainable Consumption Research and Action Initiative, & One Earth

Eugene Memorandum: The role of cities in advancing sustainable consumption

Cities in North America have an important role to play in building prosperity and well-being while promoting lifestyles compatible with the limits of natural systems. The consumption of materials and energy in high-income cities is a significant factor in driving climate change and resource depletion. Increasingly, government agencies, industry organizations, and experts in the research community are calling attention to the need both to consume less and consume differently. Cities can and should take action to make this possible.

In October 2014, members of the Urban Sustainability Directors Network (USDN), the Sustainable Consumption Research and Action Initiative (SCORAI), and other policy experts met in Eugene (Oregon, USA) to review relevant research and explore the actions that cities could take to promote sustainable consumption and well-being at the municipal scale.

A clear consensus emerged from this dialogue: to facilitate human and ecological well-being, we must transform the economy so that it serves what we value. This objective is ultimately less about increasing material wealth and more about enhancing the hallmarks of the good life to which everyone aspires: time with family and friends; strong community ties; a sense of belonging; personal growth through new skills and knowledge; meaningful livelihoods, good health, and other life qualities that transcend mere income and material consumption.

Such a transformation requires a shift in cultural values and a redesign of urban economies and communities to reduce material and energy throughput while simultaneously improving the quality of life for all people. Advancing sustainable consumption in cities also entails supportive systemic change at the national and global levels: these multi-level changes enable the fundamental shifts in culture and markets that make the transition possible.

We need such powerful ideas to open a new way of advancing urban sustainability. Participants in the workshop came away committed to delving more deeply into potential municipal government strategies and to building a policy framework for new research and local action.

Why?

Urban sustainability initiatives are typically grounded in the principles of resource efficiency, conservation, and stewardship, and we have all benefited from their successes. However, with the compounding social and ecological problems we face, we must reassess conventional solutions and identify those promising innovations that can foster more fundamental change.

To begin, we acknowledge that an economic system dependent on continuous growth in material and energy consumption is fundamentally at odds with the very real limits of the natural systems available to support it.

There is solid scientific evidence that the world is in ecological overshoot. Estimates suggest that we are currently consuming the equivalent of 1.5 times the resources and energy our planet can sustainably produce. Our expanding global economy brings with it a growing ecological deficit as the market fails to capture the true cost of such growth. Climate change, environmental degradation, and resource depletion are symptoms of an economic system living beyond its means; we may already have entered an era of uneconomic growth in which the (largely unaccounted) costs exceed the readily measured benefits.

We cannot look to technology advances alone to solve our problems.

In a world with a growing population and expanding consumption aspirations, sustainable or “green” technologies are not sufficient to “decouple” the economy from our supporting ecosystems. Efficiency gains cannot offset growing demand and in-
stead lead to further expansion in production and consumption, creating a vicious cycle. The International Energy Agency concludes that efficiency gains in isolation will not sufficiently reduce resource-depletion rates. The transition toward a renewable economy requires absolute reductions in demand.

Rising expectations worldwide create an additional challenge: *current North American consumption levels cannot be replicated on a global scale or even maintained in North America.* Any meaningful discussion of changing consumption has to address fair sharing of the world’s ecological and economic output and advance solutions that reverse growing inequality. There is widespread recognition that the relatively wealthy are consuming far more than their share, while others are left without even the basics.

There are indications that new ways of understanding prosperity are emerging. Public opinion in the United States supports the notion that we would be better off if there were less overall consumption and greater equality. There is increasing evidence that more material wealth over a certain threshold adds little to happiness, and may actually undermine well-being. Some young people are rejecting high-impact suburban lifestyles to adopt lower impact ways of living. New forms of ownership and exchange, often aided by technology, are appearing in cities across the world with growing interest in sharing, borrowing, renting, and repairing. New business models and enterprises are developing to reflect longer-term social interests. The continuous economic growth paradigm itself is increasingly being challenged; other social and ecological indicators that are superior to per capita gross domestic product (GDP) as measures of general well-being are being proposed.

**Guiding Principles for Local Actions**

1. **Envision prosperity as a holistic, integrated concept:** Real prosperity supports individual, social, and ecological dimensions of well-being. Aggregate well-being should be the goal of progress in the pursuit of social and economic development. That means satisfying basic needs—food, shelter, mobility, security, education, and health—while also ensuring true personal and community development (“development” implies getting “better” and not just, or even, getting “bigger”). There are real biophysical limits to growth and we must advance human prosperity within these limits.

2. **Commit to equity and social inclusion:** Highly unequal societies are not sustainable. By committing to sustainability with social justice we also commit to equity in designing projects and policies and in evaluating progress. Municipalities should support alternatives that provide households of all income levels with better ways to meet their needs, freeing up time and resources for the things that really matter: connections with family and friends, access to nature and recreation, community volunteerism, building memories, and acquiring new skills.

3. **Enhance social capital and resilience:** As cities build toward more compact, cohesive, and livable communities, urban form must align with more collaborative patterns of human interaction, including consumption. People living in close proximity have more opportunities to share idle resources, to launch small-scale commercial ventures, and to build community engagement and cohesion. Sustainable urban form fosters both informal and commercial exchange, augments social capital, and builds stronger neighborhood networks and resilience in the process.

4. **Advance sustainable local economies:** A strong and diverse local economy promotes human well-being by providing a cushion against global financial shocks, responding to new business opportunities and emerging needs, strengthening local communities, and creating novel livelihoods. Consumers are becoming more interested in access to goods and services than in personal ownership. This trend opens new opportunities for locally-based, service-oriented businesses. Cities should focus on creating incentives for building thriving local economies and on removing perverse incentives that undermine them.

5. **Keep the big picture in mind and work toward the long term:** Adopting a systems approach enables us to target our efforts at the appropriate level (macro, meso, micro) and takes advantage of interactions across scales. We consider the interconnectedness and interdependence of systems, both short- and long-term effects, and the local and global consequences of our actions. Cities can focus on integrated programs and actions that lead strategically toward more sustainable consumption patterns in the short and long run.

6. **Collaborate with diverse partners to take action and leadership:** Advancing sustainable consumption requires interaction and engagement across sectors (public, private, civil society, academia, media, and communities) to co-create and take action together. Cities can facilitate connec-
tions among people, sectors, and activities to catalyze change.

7. **Experiment and learn:** Advancing sustainable consumption in cities requires a commitment to sharing lessons on effective initiatives, monitoring and evaluating approaches, learning from mistakes, and embracing emergence and the unexpected. Cities benefit from engaging and consulting with the research community to gain from its insights.

8. **Set goals and measure:** Learning and progress over time is supported by clear goals and measures that indicate whether our actions are moving us forward. GDP per capita is an inadequate measure of human well-being. New indices must be developed and deployed to evaluate progress and to choose among alternative policies and projects.

9. **Combine structural and systemic change with education:** Awareness programs on their own are limited in advancing systemic change, but are effective when cities combine structural and institutional changes with educational programs.

10. **Take action and leadership:** Cities must be opportunistic as well as strategic. They should mobilize their assets, engage local allies and partners, and embrace the need to learn by doing. Cities should be thoughtful risk-takers and openly self-reflective in assessing results. Cities can lead through convening, demonstrating, leveraging, and activating others, and by creating incentives and disincentives to move sustainable consumption, economies, and communities forward.

**Looking Forward**

The Eugene workshop highlighted several promising areas for local government action that deserve exploration and development. These include housing, mobility, economic development, procurement, infrastructure development, spatial planning, regulatory review, implementing green and smart technologies, engaging arts and culture in envisioning sustainable futures, and others. Cities can also collaborate with local business communities, neighborhood organizations, and researchers to test ideas and highlight new opportunities. But to build support for this work, cities have some immediate needs:

1. Development of clear and compelling framing and dialogue on sustainable consumption in their local context. This is essential to generate understanding and collective action among city leadership and community stakeholders and to explore how each partner can use the issue to address their priorities.

2. Guidance on actionable programs and policies that have the greatest potential to advance more sustainable consumption patterns.

The partnership that made this workshop possible can provide the foundation for meaningful steps in the future. USDN, SCORAI, One Earth, and all the workshop participants are committed to continuing this work so that cities have the tools they need to fulfill their role in advancing sustainable consumption.

**Signatories**

- David Allaway, Program and Policy Analyst, Oregon Department of Environmental Quality
- Anna Awimbo, Director of Collaborative Communities Program, Center for a New American Dream
- Jeffrey Barber, Executive Director, Integrative Strategies Forum
- Tom Bowerman, Project Director, Policy Interactive
- Halina Brown, Professor of Environmental Science and Policy, Clark University
- Tiy Chung, Fulbright Scholar, Clark University
- Maurie Cohen, Associate Professor of Sustainability Studies, New Jersey Institute of Technology
- Rosemary Cooper, Senior Associate, One Earth
- Shannon Davis, Environmental Scientist, United States Environmental Protection Agency (Region 9)
- Lindsey Foltz, Equity and Human Rights Analyst, City of Eugene (Oregon)
- James Goldstein, Senior Fellow, Tellus Institute
- Neal Gorenflo, Co-founder, Shareable
- Cynthia Isenhour, Assistant Professor of Anthropology, University of Maine
- McKenzie Jones, Community Sustainability Specialist, City of Flagstaff (Arizona)
- Leslie Kochan, Waste Reduction Specialist, Oregon Department of Environmental Quality
- Dean Kubani, Director, Office of Sustainability and the Environment, City of Santa Monica (California)
- Judith Layzer, Professor of Environmental Policy, Massachusetts Institute of Technology
- Lisa Lin, Sustainability Manager, City of Houston (Texas)
- Matt McRae, Climate and Energy Analyst, City of Eugene (Oregon)

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Liza Meyer, Special Projects Manager, Office of Sustainability, City of San Antonio (Texas)
Nils Moe, Managing Director, Urban Sustainability Directors Network
Jennie Moore, Director, Sustainable Development and Environmental Stewardship, British Columbia Institute of Technology
Steven Moore, Professor of Architecture and Planning, University of Texas-Austin
Terry Moore, Planning Director, ECONorthwest
Brenda Nations, Sustainability Coordinator, Iowa City (Iowa)
Leslie Ng, Sustainability Specialist, City of Vancouver (British Columbia)
Lauren Norris, Residential Sustainability Outreach Coordinator, City of Portland (Oregon)
Babe O’Sullivan, Sustainability Liaison, City of Eugene (Oregon)
Jason Pearson, Executive Director, Sustainable Purchasing Leadership Council
Kent Portney, Professor of Public Policy, Texas A&M University

William Rees, Professor Emeritus of Community and Regional Planning, University of British Columbia
April Rinne, Advisor, Sharing Economy and Sharing Cities
Shawn Rosenmoss, Senior Environmental Specialist, City of San Francisco (California)
Christy Shelton, Principal, Cascadia Consulting Group
Eleni Sotos, Director of Operations, Garfield Foundation
Arianne Sperry, Coordinator, Portland Recycles!, City of Portland (Oregon)
John Stutz, Senior Fellow, Tellus Institute
Vanessa Timmer, Executive Director, One Earth
Philip Vergragt, Research Professor, Clark University and Fellow, Tellus Institute
Ashley Zanolli, Environmental Engineer, United States Environmental Protection Agency (Region 10)
Lei Zhang, Associate Professor of Environmental Sociology, Renmin University
Jo Zientek, Deputy Director, Integrated Waste Management, City of San Jose (California)
Esther Zipori, New Jersey Institute of Technology