Impact of the Provision of Safe Drinking Water on School Absence Rates in Cambodia: A Quasi-Experimental Study

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Abstract
Background: Education is one of the most important drivers for helping people in developing countries lift themselves out of poverty. However, even when schooling is available absenteeism rates can be high. Recently, focus is being given on whether or not WASH interventions can help reduce absenteeism in developing countries. However, none has focused exclusively on the role of drinking water provision. We report a study on the association between absenteeism and provision of treated water in containers maintained in schools. Methods and Findings: We undertook a quasi-experimental longitudinal study of absenteeism rates in 8 schools, 4 of which received one 20 l container of treated drinking water per day. The water had been treated by filtration and ultraviolet disinfection. Weekly absenteeism rates were compared across all schools using the negative binomial model in generalized estimating equations. There was a strong association between the provision of free water and reduced absenteeism (Incidence rate ratio = 0.39 (95% confidence intervals 0.27–0.56)). However, there was also a strong association with season (wet versus dry) and a significant interaction between receiving free water and season. In one of the intervention schools, it was discovered that the water supplier was not fulfilling his contract and was not delivering sufficient water each week. In this school, we showed a significant association between the number of water containers delivered each week and absenteeism (IRR = 0.98 95% CI 0.96–1.00). Conclusion: There appears to be a strong association between providing free and safe drinking water and reduced absenteeism, although only in the dry season. The mechanism for this association is not clear but may be in part due to improved hydration leading to improved school experience for the children.

Introduction
Receiving good quality education is one of the most important factors in enabling children to fulfil their potential in later life and reduce poverty [1]. Attaining great
heights in education is also associated with substantial health gains especially with regard to child health in future generations, including reduction in child mortality [2, 3]. Important gains in child health may be associated even with future mothers’ improved access to primary education [3]. The importance of access to education is reflected within the Millennium Development Goals of the commitment to ensure that all children can complete a course of primary education [4]. In an earlier review of studies from developing countries, the author pointed out that the time spent on learning being linked to educational achievement is one of the most consistent findings [5]. However, as pointed out by Abadzi [1], instructional time available to children in many developing countries is often markedly reduced. Indeed Abadzi concluded that ‘assumptions about the pro-poor poverty alleviation effect of education may be unrealistic’, and that additional public investment may fail to mitigate poverty, unless it improves instructional delivery [1]. There are many reasons for this reduced educational contact time in low-income countries, some of which are institutional such as teacher absenteeism, frequent school closures, etc [1]. However, even when schools are open, pupil absenteeism can be high [1]. Clearly, reducing student absenteeism is important to improving educational attainment and consequent poverty alleviation.

Recent interest has turned toward the potential role of improving water and sanitation provision in schools as a tool toward improving children’s health and educational achievements. In a recent systematic review, the authors identified 41 studies that reported on the impact of water, hygiene and sanitation interventions on health and educational outcomes of which 8 were linked to absenteeism [6]. Most of these studies were from developed nations. Although there was some indication of links between water and sanitation provision and absenteeism, this was the strongest around sanitation provision and absenteeism in menstruating girls. No strong conclusions could be made on the importance of drinking water. In probably the largest study of its type, Freeman et al. reported on a large cluster randomised trial in Kenya on the impact of water, sanitation and hygiene interventions on absenteeism [7]. This study included over 6,000 pupils from 135 schools in three study arms: a control with no intervention, a second study arm with hygiene promotion and chlorine for drinking water treatment and a third study arm with sanitation improvement in addition to the hygiene promotion and water treatment. The authors found no significant difference between any of the study arms, unless they did further subgroup analysis. Furthermore, by restricting their drinking water intervention to provision of near-to-use chlorination, Freeman et al. only tested the impact of drinking water disinfection and did not undertake an adequate assessment of the value of provision of drinking water per se in schools on educational outcomes [7]. Furthermore, serious doubts have been raised about the health value of household chlorination of drinking water as blinded studies have repeatedly found no benefit [8, 9]. The available evidence of the benefits or otherwise of drinking water interventions targeted at the level of the school in developing countries is, therefore, weak. We report a quasi-experimental study of the impact of provision of treated water in containers to schools on recorded absenteeism.

**Methods**

This study was approved by the University of East Anglia Faculty of Health Ethical Committee and the Cambodian National Ethics Committee for Health Research. Given that we did not introduce any intervention, only summaries of routinely collected data were obtained and no person-specific data was collected, there was no requirement for informed consent to be obtained.

The intervention being investigated was delivery of treated water in containers to schools. These water containers were provided free of charge to schools and funded by ‘1001 fontaines pour demain’ (1001F), a nongovernmental and not-for-profit organisation based in Caluire, France. 1001F has been working in Cambodia since 2005. The basic model is to identify local entrepreneurs and financially support them to build a local plant to bottle filtered and ultraviolet disinfected water in cleaned and disinfected 20 l containers. Most of these containers are then sold to local customers. During and after start-up, 1001F technical staff provide training and an ongoing quality assurance scheme. Funding for 1001F is mainly from private donors, though it has also received financial support from French Embassies in the countries where it works. A video highlighting 1001F’s work can be seen at the following link: http://fr.youtube.com/watch?v=8ykbVECVrE. In some of the villages, 1001F paid the entrepreneur to provide free water to the village school. Each participating school was provided with 1001F water in containers to be placed in the classroom so that each child could take water whenever they wished. For those schools participating in the scheme, one 20 l bottle of water was delivered to each class each day. Given that the average class size was 38 children, this equates to approximately 0.53 l per child per day. The overall cost of the scheme was US$1.4 per child per year.

In this study, we obtained absenteeism data from the four schools where 1001F were providing free water. In addition, we obtained this same data from four schools not in receipt of free water. In a related community study of childhood diarrhoea, we were conducting a longitudinal study of childhood diarrhoea and water use in 25 villages. These villages had been chosen at random from all villages with an established 1001F presence or through a process of propensity score matching, the details of which is described elsewhere [10]. Four schools from these 25 villages were in receipt of the free school water scheme and willing and able to...
provide absenteeism data. Four control schools were chosen from the other 25 villages based on number of registered students present and the proportion of students less than 14 years closest to those values of the intervention schools. The head teacher was then approached and invited to participate.

Data collection was based on routinely collected absenteeism data provided to the study team by the head teacher. Data was provided from the week beginning 4th December 2011 to 31st May 2012. This period spread over two school terms, of which one was in the dry season and the other in the wet season.

Data analysis was done using STATA version 11. Absenteeism rates per week were calculated as the number of days absent/ (56 children registered). Random effects negative binomial regression analyses were done using a generalized linear model with a random intercept for school. The outcome variable was the number of days lost in each week from absenteeism and the number of children enrolled in the school was the exposure variable. The predictor variables were whether or not the school received water and season. Interaction terms were included for intervention and season.

In one school it was discovered that the number of water containers delivered fell short of the contracted amount. A further regression analysis was done for this school with days missed in the week being the dependent variable. The actual number of water containers delivered in the week and days missed at all the other schools combined were predictor variables. The analysis was restricted to the dry season and excluded holiday weeks.

**Results**

Table 1 shows certain key characteristics of the villages where each of the eight schools were based. It can be seen that across most characteristics, the intervention and control schools were generally very similar. The main exception is that very few people in intervention villages have access to improved water or sanitation compared to the control villages. This is not too surprising as the 1001F had primarily targeted its intervention at schools in areas where it was known that the local community had poor access to improved drinking water. Also of note was that rather more of the populations of the intervention villages were reported as being migrants. The predominant source of drinking water in the control schools was whatever the children brought in from their home. In one control school (C2), children also had access to a hand pump and jar in a pagoda about 100 m from the school and in another (C3) there was a rainwater harvesting tank for which children were reported to have some use.

Data was collected for 26 consecutive weeks. Three schools were closed during week 18 all schools were closed during week 19, and all but one in week 20. The dry season was taken to include all the weeks before the break in week 19 and the wet season in weeks subsequent to this holiday. Across all eight schools this represented 60,194 child weeks of follow-up. The overall absenteeism rate was 5.57%. Figure 1 shows the absenteeism rate for each school by week. The most obvious finding was the dramatic increase in absenteeism during the wet season, towards the end of the study period. This was not surprising, given the fact that in many villages, children would be kept off school at this time to help in the fields.

Table 2 shows the results of the negative binomial regression analysis comparing absenteeism rates using...
whether or not the school received free 1001F water and season as predictor variables. In addition, we investigated the interaction between the season and receipt of 1001F water. It can be seen that absenteeism was less than half in the intervention schools compared to those who did not receive 1001F water. Given the significant interaction term, the association between having 1001F water and reduced absenteeism was restricted to the dry season with no such association in the wet season (as was also clear in figure 1).

At the end of the study period, it became clear that one of the suppliers was not correctly fulfilling their contract, as they did not have sufficient capacity to provide water to the school and to their paying customers. Although container water was provided, this fell short of the contracted amount. The remaining three schools received all

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**Table 2. Risk factors for absenteeism rates in schools**

| Predictor                           | Incidence rate ratio | Lower 95% CI | Upper 95% CI | P   |
|-------------------------------------|----------------------|--------------|--------------|-----|
| Receives 1001F water                |                      |              |              |     |
| No                                  | 1                    |              |              |     |
| Yes                                 | 0.386                | 0.266        | 0.560        | 0.001|
| Season                              |                      |              |              |     |
| Dry                                 | 1                    |              |              |     |
| Wet                                 | 2.618                | 2.279        | 3.008        | 0.001|
| Season-1001F water interaction      |                      |              |              |     |
| Yes-Wet                             | 1.991                | 1.603        | 2.472        | 0.001|

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**Fig. 1.** Absenteeism rate by school and week. Solid line shows rates for intervention schools and broken line for control schools.
their assigned supplies. Table 3 shows the results of the regression analysis of absenteeism in the school with incomplete water delivery adjusted for within week absenteeism in other participating schools. There was a significant association between the number of containers of water delivered in the week and reported absenteeism. For every extra container delivered, there was a 2.9% reduction in absenteeism (95% confidence intervals (CI) 0.5 to 5.1%). The association was also tested between absenteeism and delivery in the previous week. Absenteeism was not associated with the number of containers delivered in the previous week.

**Discussion**

In this study, we have shown lower absenteeism in schools receiving free containers of 1001F water. However, this association was seen only in the dry season and not in the wet season. There were also strong seasonal effects, as absenteeism in several of the schools increased dramatically during the wet season, irrespective of water delivery. We were informed that this increase in absenteeism during the early wet season was partly because children were frequently kept off school to help in the fields. We have, furthermore, shown that in one school where delivery of water containers fell short of the contracted amount, absenteeism rates were associated with the number of containers delivered in the week. As far as we are aware, this is the first study to show that provision of adequate safe drinking water in school can affect attendance in a developing country.

Clearly one has to be cautious when interpreting the results of an observational study like this. Nevertheless, considering both analyses together, this gives a fairly strong indication that provision of safe palatable drinking water is indeed associated with reduced absenteeism. First, although this study was not blinded and so potentially open to some form of reporting bias, school absenteeism rates are not subjective and so our results should not be as at risk of reporting bias that has affected many other studies of water and health in low income countries [8]. We cannot, of course, exclude bias in the way the classroom teacher records the daily attendance register or in how the school compiles absenteeism data from the class registers. However, any such bias is far less likely when based on register records than may be expected by asking children to recall their absence history during interview as was done in the only other study of school absence and WASH [7]. Second, although it is plausible that the selection of schools for the intervention may have led to a degree of bias, it is difficult to see how this would have affected the association found between the number of containers delivered and absenteeism in the school with incomplete contract fulfillment. Of particular note here was that the intervention schools were generally in areas with poor domestic access to improved drinking water supplies and sanitation. If inadequate drinking water and sanitation does impact school absenteeism, then if anything, this source of bias would be expected to increase absenteeism in the intervention schools rather than reduce it. It is not clear what effect if any the greater number of migrants in some villages would have on absenteeism in school. We would however suggest that further randomised studies are required before a more definitive conclusion can be made.

This leaves the question of what the mechanism was between water supply provision and absenteeism. In this study, we were not able to collect any data on the reasons for the absenteeism. Given the fact that the association was between absenteeism rates and water delivery in the same week and not the previous week, we are not suggesting that this association was primarily due to a reduction in waterborne infectious disease. A possible explanation in our view may be that by providing readily available palatable and safe water in the classroom, children are more likely to drink during the school day and so not become dehydrated. Even mild dehydration in vulnerable groups such as young children has been suggested as being associated with various adverse health effects [11].

### Table 3. Risk factors for absenteeism in school with incomplete delivery of water containers during the dry season

| Predictor                          | Incidence rate ratio | Lower 95% CI | Upper 95% CI | P     |
|-----------------------------------|----------------------|--------------|--------------|-------|
| Water delivered in week /container | 0.971                | 0.949        | 0.995        | 0.016 |
| Absenteeism days in other schools /days missed in week | 1.000                | 0.992        | 1.007        | 0.976 |
Furthermore, in a recent study from a hot dry region of Italy, the authors showed that supplementary drinking water was associated with improved cognition and an improved subjective sense of vigour [12]. This Italian study is in line with similar findings from several previous researchers [13, 14]. What this suggests therefore is that the provision of supplementary water sufficiently improves the child’s general well-being as well as the learning and experience of the school day as he/she is better hydrated. Consequently, they are more likely to attend school the following day if they had felt good at school the previous day.

Even if, as we suspect, the main reason for the reduced absenteeism in the intervention group is due to improved hydration rather than a reduction in waterborne disease, this should not be taken as an indication that the provision of water of any quality would be acceptable. The link between contaminated drinking water and disease risk is well accepted and it is clear that the main risk falls on young children [15]. Any scheme to increase drinking water provision in the classroom that does not ensure that that water is safe to drink is likely to put the children at risk of waterborne disease. However, providing safe water in the school environment does not necessarily mean children will drink it. Indeed, taste appears to be a major determinant affecting whether or not people continue to use safe drinking water sources [16, 17]. Chlorination of drinking water is associated with a poor taste for many people [18, 19]. On the other hand, filtration can be associated with improved taste [20]. The fact that 1001F water uses filtration and ultraviolet disinfection but not chlorination would mean that it would have better taste qualities than other safe water sources and so may be more likely to be used by children.

In conclusion, we have shown a significant association between the provision of supplementary water in the classroom and reduced absenteeism rates. With the delivery mechanism used in this study, the cost per child is modest, but the potential benefit to children’s education and subsequent life potential could be extremely large. There is a great need for further research in this area, especially randomised control trials and studies aimed at determining the biological mechanisms behind this reduction in absenteeism.

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**Author Contributions**

Conceived and designed the experiments: PRH HR FJ HL MY PH C. Longuet. Performed the experiments: MY HL C. Lo. Analyzed the data: PRH FJ. Wrote the paper: PRH HR MY HL C. Longuet PH C. Lo FJ.

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