Implementation of evidence-informed practice through central network actors; a case study of three public health units in Canada

Reza Yousefi Nooraie, Alexandra Marin, Robert Hanneman, Lynne Lohfeld and Maureen Dobbins

Abstract

Background: Workforce development is an important aspect of evidence-informed decision making (EIDM) interventions. The social position of individuals in formal and informal social networks, and the relevance of formal roles in relation to EIDM are important factors identifying key EIDM players in public health organizations. We assessed the role of central actors in information sharing networks in promoting the adoption of EIDM by the staff of three public health units in Canada, over a two-year period during which an organization-wide intervention was implemented.

Methods: A multi-faceted and tailored intervention to train select staff applying research evidence in practice was implemented in three public health units in Canada from 2011 to 2013. Staff (n = 572) were asked to identify those in the health unit whom they turned to get help using research in practice, whom they considered as experts in EIDM, and friends. We developed multi-level linear regression models to predict the change in EIDM behavior scores predicted by being connected to peers who were central in networks and were engaged in the intervention.

Results: Only the group of highly engaged central actors who were connected to each other, and the staff who were not engaged in the intervention but were connected to highly engaged central actors significantly improved their EIDM behavior scores. Among the latter group, the staff who were also friends with their information sources showed a larger improvement in EIDM behavior.

Conclusions: If engaged, central network actors use their formal and informal connections to promote EIDM. Central actors themselves are more likely to adopt EIDM if they communicate with each other. These social communications should be reinforced and supported through the implementation of training interventions as a means to promoting EIDM.

Keywords: Evidence-informed decision-making, Social network analysis, Centrality, Local opinion leaders
Background

A crucial yet less developed aspect of evidence-informed decision making (EIDM) in public health is workforce development [1]. Training EIDM experts is an important consideration in administrative EIDM, since the majority of public health workers lack formal training and expertise to deal with the research evidence [2, 3]. EIDM is relevant to a broad spectrum of organizational roles ranging from front-line service providers to senior management, and a single level competency in EIDM does not reflect the diversity of public health decisions [4]. Consequently, a crucial step in designing interventions to promote EIDM is engaging the appropriate target players [5–8].

Individuals live in social networks in which they constantly interact with other members. 'Centrality' of individuals is one of the basic structural measures of social networks to identify prominent actors who are involved in many network relations [9]. Central actors have better access to resources and support as a result of their advantageous position in the communication network [10]. They also exert stronger influence on their environment due to their multitude of ties and the position of trust and power they may have as a result of their network position [11]. Consequently, identifying central actors in social networks is a valid and reliable technique to finding “opinion leaders” (OL) [12], who are individuals nominated by their peers as being influential [13] and able to informally affect others’ attitudes and behaviours in a desired way [14]. This position is not part of the formal role of people in an organization, but is ascribed to people as a result of their competence, accessibility, trustworthiness, and conformity to social norms [12].

Several studies in various disciplines have used network analysis approaches to identify OLs and train them to promote behavior change, including smoking cessation and HIV prevention [15, 16]. Flodgren et al. conducted a systematic review on the effect of OLs, and found that OLs, alone or in combination with other interventions, might successfully promote evidence-based practice, which was comparable to other known interventions, but effectiveness varied between and within studies [17]. However, due to the heterogeneous nature of the studies, the authors were not able to suggest the best way to identify OLs, involve them in the intervention, or what the optimal contextual environment was for OLs to have an impact. There is little agreement among various methods of identifying OLs [18, 19], due to the fact that different methods emphasize different aspects of opinion leadership. In addition, randomized controlled trial designs can only assess the average effect of OLs on the study sample, and generally neglect the fact that the social influence happens through social networks and its effects are not randomly distributed in the population. It is important to learn more about the attributes of central actors in information sharing networks, and the usefulness of their engagement in EIDM interventions, and the mechanism by which they influence the behavior of their peers.

We studied the association between network structure and adoption of EIDM in three public health units in Ontario, Canada, where an organization-wide intervention was implemented to promote EIDM. We tested the effect of seeking information from knowledgeable and central peers in changing the staff’s behavior towards EIDM. We also assessed the additional role of friendship in the social influence of central actors.

Theoretical framework

Socially powerful and effective individuals can modify the beliefs and behaviors of people through the process of social influence. Referent and expert power are two main presentations of social power [20], which are characterized in local OLs. In ambiguous situations individuals compare themselves with socially powerful individuals, in order to reduce mental conflicts [21]. So the ambiguity of the decisions is a critical factor that determines the role of social influence. Given the ambiguous nature of public health decisions and barriers to adoption of EIDM by health practitioners [22], we expected that the social influence would affect the adoption of EIDM by staff in public health departments.

In this study, a subgroup of the staff of three public health units participated in trainings and work groups to promote EIDM. We hypothesized that the Staff who were engaged in the EIDM intervention would influence the adoption of EIDM by their peers (Hypothesis H1), as a result of the expert power they gained through the trainings.

However, not all engaged staff were expected to have similar social influence power. We hypothesized that the social influence of engaged staff would be higher if they were central in information-seeking networks. In other words, central actors who were engaged in the intervention would influence the adoption of EIDM by their peers (Hypothesis H2).

The other important foundation of social influence is the solidarity of relationships, and the role of trust and similarity [23]. According to social learning theory, people learn by observing the behavior of and non-verbal communication of their trusted peers [24]. The role of informal routes of connection sometimes is even more important than formal connections in changing behavior [25]. In order to assess the role of informal connections, and the extent to which central actors use their friendship ties to promote EIDM, we hypothesized that central actors who were engaged in the intervention...
would influence the adoption of EIDM by their friends to a larger extent than other peers (Hypothesis H3).

Methods

Study context

The health units varied in size, complexity, and commitment to EIDM. Units A and B mainly served large urban populations (>1.5 million population), and unit C served a smaller mixed urban–rural community (~600,000 population).

At the start of the study in 2011, A had a 10-year strategic plan to achieve EIDM and a specific budget line for individual capacity development activities to meet this goal, and assigned project specialists to practice-based teams, who were Masters level trained staff experienced in finding and interpreting research evidence, with responsibility for conducting literature reviews to address practice issues. Leadership at unit A strongly advocated EIDM, and was directly involved in the implementation of the intervention, monitored its progress, and promoted staff participation throughout the study. In units B and C engagement in the study was more division-based and less widespread. Unit B also identified EIDM as a strategic priority and attached health promotion consultants to specific teams to conduct literature reviews to address practice issues. At unit C responsibility for synthesizing evidence for practice issues rested with program managers and key front line staff. However this health unit did not have a strategic plan in place specifically for EIDM although it had dedicated some resources for capacity development.

The intervention

The intervention was multi-faceted and tailored to meet the needs and characteristics of each health unit [26]. It was implemented during a 22 month period, with the aim of facilitating EIDM in the public health units. It included knowledge broker (KB) mentoring of small groups through the EIDM process to answer practice-relevant questions; one-day educational workshops; and one-to-one consultation and support by the KB [27]. The KB provided support on various steps of EIDM: formulating the questions, searching for evidence, appraising the scientific quality of the evidence, synthesizing the evidence, appraising the applicability and transferability of the findings, and applying it to local practice. The research group worked with the decision makers of three health units to tailor the content and organization of the intervention to the needs and priorities of each health unit.

We classified a group of staff as highly engaged in the intervention, based on information obtained from the KB's journals where she tracked the teams she worked with, attendance lists from the large-group training sessions, and data exported from the online survey implemented at baseline and follow-up. In total, 84/1907 (4.4%) staff members were highly engaged in the intervention. In unit A, 53 staff members (8% of 638 total workforce) were identified as highly engaged in the intervention, and were involved in developing a total of 18 rapid evidence reviews [25]. In unit B, thirteen staff (1% of 1068 total workforce) were highly engaged in the intervention, and developed 5 rapid evidence reviews. At unit C, the number of highly engaged staff was 18 (9% of 201 total workforce), who developed 5 rapid evidence reviews.

Data collection

Senior management of the three health units invited staff to participate in a confidential online survey at baseline and after the intervention (in 2011 and 2013). The invitation letters provided information on the purpose and methods of the study, the importance of their contribution, and the link to the online survey. However, the management was not aware of the identity of participating staff. The study was approved by the Institutional Review Board of McMaster University and ethics boards in each health unit. A written informed consent was obtained from the participants.

The online survey included demographic questions, EBP Implementation scale (comprised of 18 questions), and questions corresponding to the respondent's social network. Respondents answered four randomly ordered name generator questions about their social relations. Respondents named staff members in the unit whose input they regularly sought to help them integrate research evidence into practice-based decisions (information seeking), who were experienced and knowledgeable in finding and applying research evidence (expertise recognition), and who they considered friends (friendship).

In order to assess the extent to which respondents implemented EIDM in their practice, the Evidence Based Practice (EBP) Implementation scale of Melnyk and colleagues [28] was administered. Respondents were asked to provide the frequency of their involvement in 18 evidence-based practice activities during the 8 weeks prior to the assessment, using a 5-point frequency scale. The EBP activities included different aspects of using and appraising evidence to inform public health practice, and sharing the evidence with colleagues and clients. This tool has good internal consistency (Chronbach's alpha > 0.9), and showed a significant association with educational level and prior contact with EBP in other studies [28]. The scale was administered at baseline and follow up. Participants received two reminder emails one week apart to encourage higher response rates [29].
Analysis
For each respondent we calculated the in-degrees (number of peers who identified that member as the information source or expert) and his/her number of friends.

We identified central actors based on their in-degree centrality, which is the frequency of nomination by other members of the community. We defined central actors as individuals whose in-degree centrality in both information-seeking and expertise recognition networks at baseline was in the highest quartile.

We developed multi-level linear regression models to predict EBP implementation scores. The random levels included individuals (in which individual assessments of EBP implementation scores at baseline and follow up were nested), and public health units in which the individuals were nested. The predictors of the EBP implementation scores were: being a central actor, being highly engaged in the intervention, being friends with at least one highly engaged peer at baseline, being friends with at least one highly engaged central peer at baseline (addressing hypothesis H1). The analysis was carried out in STATA 12.1 [30].

Results
The characteristics of central actors
In total, 611 (32% of total workforce of three health units) answered baseline and 820 (43%) answered follow up surveys. In unit A, 207 (32% of 638 total workforce) and 256 (40%) staff answered to baseline and follow up surveys. In unit B, 309 (29% of 1068 workforce of participating organizational divisions) and 404 (38%) staff answered to baseline and follow up assessments. In unit C, 95 (47% of 201 workforce) and 160 (79%) staff answered to baseline and follow up surveys. Table 1 shows the baseline characteristics of central actors at each public health unit. In all three health units the central actors had an average of 3 more years of public health experience than the rest of staff. In all three units central actors were more educated than others. The frequency of managerial and EIDM professional roles (e.g. project specialist, or health promotion consultant, as defined by the health unit) in central actors was almost three times more than other staff in all three health units. However, 43% of the central actors at unit A (n = 12), 20% at unit B (n = 6), and 67% at unit C (n = 6) were not a manager or EIDM professional. This group included mainly

Table 1 The characteristics of network actors in three public health units who responded to baseline and/or follow up surveys

|               | Unit A |                  | Unit B |                  | Unit C |                  |
|---------------|--------|------------------|--------|------------------|--------|------------------|
|               | Central | Others (n = 288) | Central | Others (n = 503) | Central | Others (n = 176) |
| Female (%)    |        |                  |        |                  |        |                  |
| 23 (82%)      | 259 (90%) | 26 (84%)        | 456 (91%) | 8 (89%)        | 142 (81%) |
| Years of public health experience; mean (SD) |        |                  |        |                  |        |                  |
| 13 (9)*       | 10 (8)  | 17 (7)          | 14 (9) | 15 (8)          | 12 (9)  |
| Educational degree |        |                  |        |                  |        |                  |
| Diploma       | 0      | 41 (14%)        | 0      | 67 (13%)        | 0      | 57 (32%)        |
| Baccalaureate | 11 (39%) | 173 (60%)     | 6 (19%) | 259 (52%)     | 3 (33%) | 104 (59%)      |
| Masters       | 16 (57%) | 68 (24%)       | 21 (68%) | 151 (30%)    | 6 (66%) | 14 (8%)        |
| Doctorate     | 1 (4%)  | 5 (1.7%)        | 4 (13%) | 16 (3%)       | 0      | 1 (0.5%)       |
| Managerial    |        |                  |        |                  |        |                  |
| Highly engaged| 4 (14%) | 10 (3%)         | 0      | 1               | 3 (33%) | 3 (2%)         |
| Not engaged   | 2 (7%)  | 12 (4%)         | 11 (35%) | 48 (10%)      | 0      | 16 (9%)        |
| EIDM professional |      |                  |        |                  |        |                  |
| Highly engaged| 8 (29%) | 5 (2%)          | 3 (10%) | 6 (1%)        | -      | -               |
| Not engaged   | 2 (7%)  | 9 (3%)          | 11 (35%) | 77 (15%)      | -      | -               |
| Other         |        |                  |        |                  |        |                  |
| Highly engaged| 5 (18%) | 21 (7%)         | 0      | 3 (0.5%)      | 2 (22%) | 10 (6%)        |
| Not engaged   | 7 (25%) | 230 (80%)       | 6 (19%) | 463 (92%)     | 4 (44%) | 144 (82%)      |
| Baseline EBP implementation score mean (SE) | 14.5 (7.4)** | 9.5 (8.5) | 13.5 (6.8)* | 9.4 (10) | 9.8 (7.3) | 7.5 (7) |
| Degree in friendship network | 3.6 (2.1)** | 1.8 (1.4) | 3 (1.7)** | 2 (1.4) | 3 (0.8)** | 1.9 (1.1) |

*p < 0.05, **p < 0.01, ***p < 0.001
Central actors were defined as the staff who were at the 4th quartile of centrality in information seeking and expertise recognition networks: Unit A (in-degree of 3+ in the information-seeking network and 1+ in the expertise-recognition), Unit B (in-degree of 3+ in the information-seeking network and 2+ in the expertise-recognition), unit C (in-degree of 2+ in the information-seeking network and 2+ in the expertise-recognition)
supervisors \((n = 5)\) and nutritionists \((n = 3)\) in unit A, supervisors \((n = 3)\) and program evaluators \((n = 2)\) in unit B, and epidemiologists \((n = 4)\) in unit C. The average baseline EBP implementation score of central actors was higher than the rest of the staff, which was statistically significant at units A and B. In all three health units, the central actors in information seeking and expertise networks were also more central than the others in friendship network.

In total, 8% of respondents \((n = 84)\) were highly engaged in the intervention, and a third of whom \((n = 25)\) were central actors in social networks, with varying proportions in three health units. In unit A, 17% \((n = 53)\) of respondents were highly engaged, who comprised of 61% \((n = 17)\) of central actors. Apart from the two highly engaged central actors in one practice-based division, the majority of highly engaged central actors were in the supervisory/administrative division (Fig. 1a: circles). In unit B, only 2% \((n = 13)\) of the staff were highly engaged. The central actors in this unit were distributed in various divisions (Fig. 1b), and only three of whom were engaged in the intervention (10%). In unit C, 10% \((n = 18)\) of the staff engaged in the intervention, who comprised of 56% \((n = 5)\) of central actors. Many central actors were epidemiologists in the supervisory/administrative division (Fig. 1c: circles), who were not engaged in the intervention.

About 60% of highly engaged central actors in the three units had a Masters degree or higher, which was significantly more than other groups. In unit A, highly engaged central actors were mainly managers and project specialists, in unit B all were health promotion consultants, and in unit C mainly management staff. Appendix 1 shows the characteristics of respondents to baseline and follow-up surveys. Appendix 2 shows the average scores of the items in EBP Implementation Scale questionnaire, before and after the intervention.

### Change in EBP implementation scores over time

Table 2 shows the coefficients of the regression models to predict EBP implementation scores at follow up, pooling all the data from three health units. Model A that only included being highly engaged in the intervention as the predictor showed a significant improvement in EBP scores from baseline in the group who were engaged in the intervention (mean increase: 2.4). Model B that also included being a central actor as the predictor showed that the highly engaged central staff had higher baseline EBP scores (diff from not engaged: 5.5), and also were the only group who significantly improved their EBP scores at follow up (mean increase: 4.9). Model C that also included information seeking behavior showed that two groups of staff significantly increased their EBP implementation scores over time: a group of highly engaged central actors who sought information from each other (mean increase: 4.9); and a group of staff who were not themselves highly engaged in the intervention but sought information from a highly engaged central actors (mean increase: 2.5), confirming hypothesis H2. Engagement in the intervention and seeking information from a highly engaged peer did not necessarily have a significant effect on EBP implementation scores, not confirming hypothesis H1.

The pooled analysis of the effect of friendship network on changes in EBP implementation scores in the group of staff who sought information from highly engaged central actors (Table 3), showed that three groups of staff significantly improved their behavior: the staff who were not highly engaged but had at least one highly engaged central peer in their friends list (mean increase: 3.3), non central highly engaged group who had at least one highly engaged central peer in their friends list (mean increase: 5.7), and highly engaged central actors regardless of their friendship status. These findings confirmed hypothesis H3.

### Social influence of central actors

Individuals may influence each other through various routes, which mainly rest on hierarchy (social power) and solidarity [23]. These may establish two forms of trust: cognitive (based on the individual’s belief about peers reliability and competence) and affective (based on emotional bonds) [31], through which people influence others. Being recognized as an expert provides individuals with social power through the direct perception of expertise (expert power) and also being referred and recognized by many as experts (referent power) [20].

Social influence can also work through affective connections. Individuals are influenced by the behaviour of their friends and peers with whom they share values and interests [23]. Friendship is the result of shared
values and frequent communication, and happens in the context of mutual trust [32]. Friendship ties are more stable than formal advice-seeking connections [33], and provide a safe foundation for social influence, especially in risky situations [34]. In our study, friendship ties reinforced behavior change among not-engaged staff. This subgroup probably differed considerably from highly engaged staff in terms of the value of EIDM in their practice and their position in the organization. So we can assume that for this subgroup changing behavior towards EIDM was probably more risky and less convenient, compared to staff who were recognized and chosen by management to get engaged in the intervention.

Fig. 1 Information-seeking networks at baseline in three public health units. Grey nodes were highly engaged in the intervention. The shapes of the nodes represent organizational divisions. Node size is proportional to the in-degree centrality. Asterisks represent central network actors. a unit A, b unit B, c unit C.
likely to be aware of new opportunities (such as EIDM
work). Actors have better access to resources and are more
informal ties and significant social influence. Central net-
leadership characteristic. The significant social influence
cause it captures the group who fulfill more than one
leadership. For example, a self-identification technique
may select OLs based on their values and traits, whereas
a sociometric approach emphasizes the practical usefulness
of the OLs from the perspective of their peers [12].
Therefore it is suggested that different techniques should
be combined to identify those who meet a greater num-
ber of criteria for opinion leadership [12]. In our study
we used a combined approach, defining OLs as staff
members who were at the fourth (highest) quartile of
both the information-seeking and expertise-recognition
networks through which we selected participating OLs
based on the conceptual overlap between these two net-
works. When using sociometric techniques to identify
OLs, this combined approach seems more justifiable, be-
cause it captures the group who fulfill more than one
leadership characteristic. The significant social influence
effect of this subgroup in our quantitative analysis im-
plies that our identification technique was also empiric-
ally sensitive in identifying the channels of social
influence in public health units.

### Behavior change of central actors

We found that central actors highly engaged in the
intervention were more likely to adopt EIDM if they
were connected to other highly engaged central peers.
Although OLs are sometimes considered as innovative
and creative [37, 38], they generally tend to conform to
social norms [14] and are, in fact, more often conserva-
tive and behave within the normative bounds of their
social networks. They often monitor the climate and ad-
vocate change when the advantages of the innovations
are apparent or the change in norms is inevitable [12].
OLs may impede the dissemination and implementation
of interventions that they consider risky and radical [39].
So depending on the readiness of the organization to
adopt change and the risk of adopting innovations, OLs
may act to promote or oppose the change [14].

In addition, the association between OLs and their
peers is not a unidirectional connection between a leader
and followers. OLs are themselves influenced by their
peers and may change their behavior to conform to
group or organization-wide norms [19, 40].

| Table 2 Regression models to predict EBP behavior scores over time in different groups of respondents based on their information seeking patterns |
|---------------------------------------------------------------|
| **Regression coefficients** | **Model 1** | **Model 2** | **Model 3** |
| **Respondents** | **Seeking information from a peer who is:** | | |
| **Baseline** | | | |
| Not highly engaged | Not highly engaged | 9.1(0.7) | 9.1(0.7) | 10.5(0.5) |
| | Highly engaged, but not central | −3.2(1.4)** | | |
| | Highly engaged central | −0.7(1.1) | | |
| Highly engaged, but not central | Not highly engaged | 1.6(1.1) | −0.3(1.4) | 1.5(2.3) |
| | Highly engaged, but not central | −4.3(3.0) | | |
| | Highly engaged central | −2.1(1.9) | | |
| Highly engaged central | Not highly engaged | 5.5(1.9)** | 5.5(5.2) | | |
| | Highly engaged, but not central | 2.0(4.8) | | |
| | Highly engaged central | 4.3(2.1)* | | |
| **Change from baseline** | | | |
| Not highly engaged | Not highly engaged | 0.07(0.4) | 0.07(0.4) | −0.8(0.6) |
| | Highly engaged, but not central | −0.3(1.3) | | |
| | Highly engaged central | 2.5(1.1)* | | |
| Highly engaged, but not central | Not highly engaged | 2.4(1.0)* | 1.4(1.3) | −0.5(2.3) |
| | Highly engaged, but not central | −1.8(3.2) | | |
| | Highly engaged central | 2.9(1.7) | | |
| Highly engaged central | Not highly engaged | 4.2(1.8)** | −0.3(4.7) | | |
| | Highly engaged, but not central | 4.8(7.5) | | |
| | Highly engaged central | 4.9(1.9)** | | |
| **Random effects variance** | | | |
| Health Units | 1.03(1.1) | 1.0(1.0) | ~0 |
| Individuals | 52.5(4.3) | 51.7(4.3) | 47(4.9) |
| Residual | 36.1(2.7) | 36.0(2.7) | 33(2.9) |

1: The coefficients for all levels at baseline represent the difference from the first row.
2: The coefficients for all levels at ‘change from the baseline’ represent the difference from their baseline.

*p < 0.05, **p < 0.01
The significant behavior change in central actors in this study shows a higher motivation and readiness in this group, which is probably affected by their social position as experts in EIDM. In addition, the behavior change in a subgroup of highly engaged staff could be the result of communication and support in small groups through the course of the study. We conducted a qualitative study to understand the process of behavior change among highly engaged central network actors [41]. We learned that, if supported by the health unit leadership, highly engaged staff formed closely connected clusters through which they shared their concerns and progress stories [42]. These clusters consisting of individuals with similar expertise, interests, and challenges who help each other through communication and feedback resembles communities of practice [43, 44]. Interactions in small groups and the influence that people have on each other assist in the formation of shared understanding and agreements, and subsequently evolving social norms [45], which subsequently motivates the more conservative central actors to promote EIDM. Formation of network ties among highly engaged staff or strengthening already existing connections are network alteration techniques, which are among theoretically effective but less studied network interventions [46].

**Strengths and limitations**

This study is unique in its assessment of the effect of social relations in adoption of EIDM in public health. Our study explored the construct of opinion leadership beyond assessing the overall effectiveness of OL, and provided longitudinal evidence on the process of their influence.

However, the findings of this case study only provide clues to potential organizational complexities that should ideally be studied in a more systematic way. Even though we found some evidence that the behavior change in staff is beyond the effect of common context, a longitudinal network analysis that takes direct dyadic relations into account and controls for the effect of social selection and common context is a more systematic analysis approach [47, 48]. In addition, controlled studies are needed to assess the effect of engagement of OLs as a step in tailoring EIDM interventions in public health organizations. Finally, the response rate in three health units, and the number of highly engaged staff in units B and C was small. As a result, the results of the regression models are more affected by the findings at unit A.

**Conclusions**

The centrality in information and expertise networks coincided with a key position in friendship networks and also higher EIDM behavior scores. If engaged, central actors used their formal and informal connections to promote EIDM in their social networks. We recommend that identifying central actors in social networks and engaging them in workforce development interventions should be incorporated into the tailoring process when developing programs to promote EIDM in public health. In addition, forming and sustaining connections among central actors to reinforce and support each other throughout the process of behavior change should be considered as part of the implementation strategies.
## Appendix 1

**Table 4** The baseline characteristics of the respondents to baseline and follow up surveys

|                      | Unit A                          | Unit B                          | Unit C                          |
|----------------------|---------------------------------|---------------------------------|---------------------------------|
|                      | Baseline | Follow up   | Baseline | Follow up   | Baseline | Follow up   |
| Female (%)           | 186 (90%) | 226 (88%)   | 283 (92%) | 359 (89%)   | 75 (79%) | 130 (81%)   |
| Years of public health experience; mean (SD) | 12 (8)    | 10 (8)      | 16 (9)    | 14 (9)      | 13 (9)    | 12 (9)      |
| Educational degree   |                     |                       |                       |                       |                       |                       |
| Diploma              | 25 (12%)   | 34 (13%)     | 23 (8%)   | 55 (14%)     | 19 (20%) | 54 (34%)     |
| Baccalaureate        | 122 (52%)  | 149 (58%)    | 153 (50%) | 198 (49%)    | 63 (66%) | 85 (53%)     |
| Masters              | 57 (28%)   | 68 (27%)     | 122 (39%) | 125 (31%)    | 12 (12%) | 18 (11%)     |
| Doctorate            | 2 (1%)     | 5 (2%)       | 11 (4%)   | 13 (3%)      | 1 (1%)   | 1 (1%)       |
| Job titles           |                     |                       |                       |                       |                       |                       |
| Managerial           | 23 (11%)   | 25 (10%)     | 51 (17%)  | 47 (12%)     | 17 (18%) | 17 (11%)     |
| EIDM professional     | 33 (16%)   | 38 (15%)     | 76 (25%)  | 72 (18%)     | -        | -            |
| Highly engaged       | 48 (23%)   | 44 (17%)     | 13 (4%)   | 13 (3%)      | 18 (19%) | 13 (8%)      |

## Appendix 2

**Table 5** The average (SD) frequency that the items in EBP Implementation in Public Health Scale applied to the respondents in the past 8 weeks, on a 5-point scale [28]. The average scores of the items in EBP Implementation Scale questionnaire, before and after the intervention

| Item                                                                 | Baseline | Follow up |
|----------------------------------------------------------------------|----------|-----------|
| Used evidence to change my public health practice                     | 1 (1.1)  | 1 (1)     |
| Critically appraised evidence from a research study                   | 0.8 (1)  | 0.7 (1)   |
| Generated a PICO question about my public health practice             | 0.2 (0.6)| 0.3 (0.6) |
| Informally discussed evidence from a research study with a colleague  | 1.4 (1.1)| 1.3 (1.2) |
| Collected data on a patient problem                                  | 0.6 (1.2)| 0.7 (1.2) |
| Shared evidence from a study or studies in the form of a report or presentation to more than 2 colleagues | 0.6 (0.9)| 0.6 (0.9)|
| Evaluated the outcomes of a practice change                          | 0.3 (0.7)| 0.3 (0.7) |
| Shared an evidence based guideline with a colleague                   | 0.7 (0.9)| 0.7 (0.9) |
| Shared evidence from research with a client                          | 0.6 (1.1)| 0.7 (1.2) |
| Shared evidence from a research study with a multi-disciplinary team member | 0.6 (0.9)| 0.6 (0.9) |
| Read and critically appraised a clinical research study              | 0.4 (0.8)| 0.5 (0.9) |
| Accessed the Cochrane database of systematic reviews                  | 0.3 (0.7)| 0.4 (0.9) |
| Accessed the National Guidelines Clearinghouse                       | 0.1 (0.4)| 0.2 (0.6) |
| Used an evidence based guideline or systematic review to change public health practice where I work | 0.4 (0.7)| 0.4 (0.7)|
| Evaluated a care initiative by collecting client outcome data        | 0.2 (0.6)| 0.3 (0.7) |
| Shared the outcome data collected with colleagues                    | 0.3 (0.7)| 0.3 (0.8) |
| Changed practice based on client outcome data                        | 0.2 (0.6)| 0.2 (0.6) |
| Promoted the use of evidence in practice to my colleagues            | 1 (1)    | 1 (1.1)   |
Abbreviations
EBP: Evidence based practice; EIDM: Evidence-informed decision making; KB: Knowledge broker; OL: Opinion leader

Acknowledgements
We thank the participants in the surveys for their valuable contribution to the formation of this study. We also thank Ms. Robyn Traynor and Ms. Kara Decorby for their support throughout the project in finalizing the data and communication with the health units.

Funding
The research was part of a larger study entitled ‘A Tailored, Collaborative Strategy to Develop Capacity and Facilitate Evidence-informed Public Health Decision Making.’ It was supported by the Canadian Institutes of Health Research Partnerships for Health System Improvement [PHE-101867], and Ontario Public Health Units. RYN held a Vanier Canada Graduate Scholarship from the CIHR.

Availability of data and materials
The anonymized network data and the position of actors could be extracted from Fig. 1. All data is available upon request.

Authors’ contributions
RYN and MD contributed to the design and conception of the study. RYN analyzed the data and drafted the manuscript. All authors contributed in interpretation of findings, reviewed and suggested changes to the manuscript. All authors read and approved the final manuscript.

Competing interests
The authors declare that they have no competing interests.

Consent for publication
A written informed consent indicating consent for publication of anonymized findings was obtained from the participants.

Ethics approval and consent to participate
The study was approved by the Institutional Review Board of McMaster University and ethics boards in each health unit. A written informed consent indicating consent to participate in the study was obtained from the participants.

Publisher’s Note
Springer Nature remains neutral with regard to jurisdictional claims in published maps and institutional affiliations.

Author details
1Institute of Health Policy, Management, and Evaluation, University of Toronto, Toronto, Canada. 2Department of Sociology, University of Toronto, Toronto, Canada. 3Department of Sociology, College of Humanities, Arts, and Social Sciences, University of California, Riverside, USA. 4Queen’s University Belfast, Centre for Public Health, Belfast, UK. 5School of Nursing and Department of Health Research Methods, Evidence and Impact, McMaster University, Hamilton, Canada. 6Institute of Health Policy, Management, and Evaluation, University of Toronto, Hamilton, Canada. 7175 Longwood Road South, Suite 210a, Hamilton, ON L8P 0A1, Canada.

Received: 22 March 2016 Accepted: 8 March 2017
Published online: 15 March 2017

References
1. Brownson R, Reis R, Allen P, Duggan K, Fields R, Stamatakis K, Erwin P. Understanding administrative evidence-based practices: findings from a survey of local health department leaders. Am J Prev Med. 2014;46:49–57.
2. Brownson R, Allen P, Duggan K, Stamatakis K, Erwin P. Fostering more-effective public health by identifying administrative evidence-based practices: a review of the literature. Am J Prev Med. 2012;43:309–19.
3. Orton L, Lloyd-Williams F, Taylor-Robinson D, O’Flaherty M, Capewell S. The use of research evidence in public health decision making processes: systematic review. PLoS One. 2011;6:e21704.
4. Maxwell M, Adily A, Ward J. Promoting evidence-based practice in population health at the local level: a case study in workforce capacity development. Aust Heal Rev. 2007;31:422–9.
5. Légaré F, Ratté S, Gravel K, Graham ID. Barriers and facilitators to implementing shared decision-making in clinical practice: update of a systematic review of health professionals’ perceptions. Patient Educ Couns. 2008;73:526–35.
6. Oxman A, Thomson M, Davis D, Hayes J. No magic bullets: a systematic review of 102 trials of interventions to improve professional practice. CMAJ. 1995;153:1423–31.
7. Dobkins M, Davies B, Dansereau E, Edwards N, Virani T. Changing nursing practice: evaluating the usefulness of a best-practice guideline implementation toolkit. Nurs Leadersh (Tor Ont). 2005;18:34–45.
8. Baker R, Camosso-Stefanovic J, Gilles C, Shaw E, Cheater F, Flottorp S, Robertson N. Tailored interventions to overcome identified barriers to change: Effects on professional practice and health care outcomes. Cochrane Database Syst Rev. 2010;3:CD005470.
9. Wasserman S, Faust K. Notation for social network data. 1994.
10. Mehra A, Dixon AL, Robertson B. The social network ties of group leaders: implications for group performance and leader reputation. Organ Sci. 2006;17:64–79.
11. Ibara H, Andrews S. Power, social influence, and sense making: effects of network centrality and proximity on employee perceptions. Adm Sci Q. 1993;38:277–303.
12. Valente T, Pumpuang P. Identifying opinion leaders to promote behavior change. Heal Educ Behav. 2007;34:881–96.
13. Majumdar S, Tsuyuki R, McAlister F. Impact of opinion leader? endorsed evidence summaries on the quality of prescribing for patients with cardiovascular disease: a randomized controlled trial. Ann Heal J. 2007;15:222. e1222.e8.
14. Rogers E. Diffusion of innovations. 4th ed. New York: The Free Press; 2003.
15. Kelly J, Amirkhanian Y, Kabakchieva E, Vassileva S, McAuliffe T, DiFrancesco W. Prevention of HIV and sexually transmitted diseases in high risk social networks of young Roma (Gypsy) men in Bulgaria: randomised controlled trial. BMJ. 2006;333:1098–101.
16. Valente T, Gallaher P, Moutapta M. Using social networks to understand and prevent substance use: a translational perspective. Subst Use Misuse. 2004;39:1685–712.
17. Flodgren G, Parmelli E, Doumit G, Gattellari M, O’Brien M, Grimshaw J, Eccles M. Local opinion leaders: effects on professional practice and health care outcomes. Cochrane Database Syst Rev. 2011;8:CD000125.
18. Grimshaw JM, Eccles MP, Greener J, Macleannan G, Ilbottson T, Kahan JP, Sullivan F. Is the involvement of opinion leaders in the implementation of research findings a feasible strategy? Implement Sci. 2006;1:3.
19. Iyengar R, Van den Bulte C, Valente TW. Opinion leadership and social contagion in new product diffusion. Mark Sci. 2011;30:195–212.
20. French J, Raven B. The bases of social power. In: Cartwright D, editor. Studies in social power. Ann Arbor: Institute for Social Research; 1959. p. 150–67.
21. Erickson B. The relational basis of attitudes. In: Social structures: A network approach. Edited by Wellman B, Berkowitz S. New York: Cambridge University Press; 1988:99–121.
22. Graham I, Logan J, Harrison M, Straus S, Tetroe J, Craswell W, Robinson N. Loss in knowledge translation: time for a map? J Contin Educ Health Prof. 2006;26:13–24.
23. Marsden PV, Friedkin NE. Network studies of social influence. Social Networks. 1995;17:212–37.
24. Bandura A. Social learning theory. Englewood Cliffs: Prentice-Hall; 1977.
25. Yost J, Dobkins M, Traynor R, DeCorby K, Workentine S, Greco L. Tools to support evidence-informed public health decision making. BMC Public Health. 2014;14:728.
26. Dobkins M, Traynor R, Greco L. Building capacity for evidence-informed decision making in Canadian public health. Implement Sci. 2015;10 Suppl 1:A21.
27. Cilia F, Thomas H, Buffet C. An introduction to evidence-based public health and a compendium of critical appraisal tools for public health decision making in Canadian public health. Implement Sci. 2015;10 Suppl 1:A21.
28. Yost J, Dobkins M, Traynor R, DeCorby K, Workentine S, Greco L. Tools to support evidence-informed public health decision making. BMC Public Health. 2014;14:728.
29. Dobkins M, Traynor R, Greco L. Building capacity for evidence-informed decision making in Canadian public health. Implement Sci. 2015;10 Suppl 1:A21.
30. Cilia F, Thomas H, Buffet C. An introduction to evidence-based public health and a compendium of critical appraisal tools for public health decision making in Canadian public health. Implement Sci. 2015;10 Suppl 1:A21.
Submit your next manuscript to BioMed Central and we will help you at every step:

- We accept pre-submission inquiries
- Our selector tool helps you to find the most relevant journal
- We provide round the clock customer support
- Convenient online submission
- Thorough peer review
- Inclusion in PubMed and all major indexing services
- Maximum visibility for your research

Submit your manuscript at www.biomedcentral.com/submit