Personal pack display and active smoking at outdoor café strips: assessing the impact of plain packaging 1 year postimplementation

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ABSTRACT

Aims We observed tobacco pack display and smoking at outdoor venues over three summers to assess changes in their prevalence following Australia’s introduction of plain tobacco packaging with larger pictorial health warnings.

Methods Between January and April 2012 (preplain packaging (PP)), 2013 (early post-PP) and 2014 (1 year post-PP), we counted patrons, smokers and tobacco packs at cafés, restaurants and bars with outdoor seating. Pack type (branded, plain or unknown) and orientation were noted. Rates of active smoking, pack display and pack orientation were analysed using multilevel Poisson regression.

Results Prevalence of pack display among patrons declined from pre-PP (1 pack per 8.7 patrons) to early post-PP (1 pack per 10.4), and remained low 1 year post-PP (1 pack per 10.3). This appeared to be driven by a sustained decline in active smoking post-PP (pre-PP: 8.4% of patrons were smoking; early post-PP: 6.4%; 1 year post-PP: 6.8%). Notably, active smoking declined more in venues with children present than in those without. While early post-PP, plain packs were less often displayed face-up (74.0%) and more often concealed (8.9%) than branded packs pre-PP (face-up: 85.2%; concealed: 4.0%). This was not sustained 1 year post-PP (face-up: 85.7%; concealed: 4.4%). Also, external case use increased from pre-PP (1.2%) to early post-PP (3.5%), but returned to pre-PP levels 1 year post-PP (1.9%).

Conclusions This study demonstrated a sustained decline in visibility of tobacco products and smoking in public, particularly in the presence of children, from pre-PP to 1 year post-PP. This effect is likely to reduce smoking-related social norms, thereby weakening an important influence on smoking uptake and better supporting quit attempts.

INTRODUCTION

In two recent studies, we monitored prevalence and nature of personal tobacco pack display and smoking in outdoor areas of cafés, restaurants and bars in two Australian cities (Melbourne and Adelaide) in order to evaluate whether such behaviours were more common in a branded environment than under plain packaging (PP), which was fully implemented in Australia on 1 December 2012. We found that prevalence of pack display and active smoking declined from pre-PP (October 2011 to April 2012) to early post-PP (October 2012 to April 2013), particularly in the presence of children. Packs were more likely to be concealed with an object placed on top, or in an external case. The current study extends these findings by assessing whether these changes were sustained 1 year after PP was introduced.

METHODS

Details regarding sample selection and data collection for the pre-PP and early post-PP phases have been described elsewhere, and similar methods were used for the 1 year post-PP phase. Briefly, for the pre-PP phase we selected street segments (referred to as ‘café strips’) from a range of socioeconomic areas in Melbourne and Adelaide that were known to have many popular cafés, restaurants and bars. Fieldworkers sampled every venue in their assigned café strip/s which had outdoor seating visible from the footpath. New venues were added to the sample if they had opened between phases.

Between mid-October and mid-April of 2011–2012 (pre-PP) and 2012–2013 (early post-PP), fieldworkers conducted nine waves of observations at approximately 2-week intervals, achieving high inter-rater reliability. For the 1 year post-PP phase, five waves of data were collected at approximately 2-week intervals between mid-January and mid-April 2014.

At each venue, fieldworkers counted the number of patrons, smokers smoking, holding or lighting a cigarette (‘active smokers’), and tobacco packs, noting the pack type in the pre-PP phases (branded, plain or unknown). They also recorded whether children were present, how many packs were oriented face-up with the brand name and variant visible, face-down, standing on or their side or concealed by an object like a wallet or phone (by pack type), and how many packs were in an unknown orientation due to distance or an external case (not recorded by pack type).

Statistical analysis

We used data from the five waves in each of the three phases that were conducted between January and April. Preliminary analyses confirmed that restricting the pre-PP and early post-PP periods to the five waves of data did not substantially change the results from those previously published for these periods. Multilevel Poisson models were employed in Stata 12.1 to test whether outcomes of interest 1 year post-PP were different than pre-PP and early post-PP. We report Bonferroni-adjusted p values to account for multiple comparisons. Random intercepts were included for café strip and venue in all models to adjust SEs for correlations among venues within the
same café strip and for multiple observations over time within the same venue. All models adjusted for city, area SES using an Index of Relative Disadvantage,\(^3\) presence of children, month (January, February and March/April), day and time (weekdays before 16:00, weekdays after 16:00, and weekends), temperature (<22°C, 22–27°C, ≥28°C), and wind speed (in km/h).

To analyse outcomes as rates, offset terms were used. Number of patrons was the offset term for the rates of packs to patrons and smokers to patrons; at least one patron had to be recorded for an observation to be analysed. Similarly, number of smokers was the offset for the rate of packs to smokers, and only observations with one or more smokers present were included. We compared rates of face-up orientation and pack concealment among branded packs pre-PP to rates among plain packs post-PP. As it was impossible to tell in the post-PP phases whether packs in external cases and those packs in unknown orientation (due to distance) were plain or branded, they could not be included in these analyses. Accordingly, the equivalent packs were excluded from the pre-PP data, so that denominators were comparable with the post-PP phases. Only observations for which at least one known-orientation branded (pre-PP) or plain (early or 1 year post-PP) pack was recorded were analysed. The rate of external case use was analysed out of all observed packs; accordingly, at least one pack had to be observed to be analysed. We also tested whether declines in pack display and active smoking among patrons between pre-PP and 1 year post-PP were again greater in venues with children present than in those without. Finally, we conducted sensitivity analyses to assess whether excluding venues with children present than in those without. Fewer venue observations were used in analyses of the rates of packs to active smokers (n=1195), face-up and concealed packs to known-orientation branded (pre-PP) or plain (post-PP) packs (n=1381), and external cases to all packs (n=1470).

### RESULTS

In total, 585 unique venues were observed over the course of the study, of which 519 venues had patrons present at least once. There were 6997 observations from these venues (pre-PP: n=2189; early post-PP: n=2367; 1 year post-PP: n=2441), though many (n=3050) were not included in regression analyses as no patrons were present. Patrons were present at a total of 3947 venue observations (pre-PP: n=1340; early post-PP: n=1296; 1 year post-PP: n=1311). Fewer venue observations were used in analyses of the rates of packs to active smokers (n=1195), face-up and concealed packs to known-orientation branded (pre-PP) or plain (post-PP) packs (n=1381), and external cases to all packs (n=1470).

### Prevalence of pack display and active smoking

The rate of pack display among patrons was lower in the early post-PP phase and 1 year post-PP compared with pre-PP, and there was no change between early and 1 year post-PP (table 1). While one in every 8.7 patrons displayed a pack pre-PP, this declined to one in every 10.4 patrons early post-PP and one in every 10.3 patrons 1 year post-PP. Prevalence of active smoking also declined, from 8.4% of patrons pre-PP to 6.4% early post-PP and remained lower (at 6.8%) 1 year post-PP. The rate of pack display relative to active smokers (not shown in table 1) did not change between pre-PP and early post-PP (Incident Rate Ratio (IRR)=1.03, p=1.000) or between pre-PP and 1 year post-PP (IRR=0.95, p=1.000). In each phase, there was one pack observed for every 0.7 active smokers (thus, there were more packs displayed than there were patrons actively smoking).

There was a significant interaction for the rate of active smoking among patrons between pre-PP and 1 year post-PP and the presence of children at a venue (p=0.015), with a greater decline in venues with children present (IRR=0.47, p<0.001) than in those without (IRR=0.88, p=0.058) (figure 1). A similar pattern was observed by presence of children for pack display

![Table 1](http://tobaccocontrol.bmj.com/)

| Outcome (rate of...) | Rate | Percentage of... | Versus pre-PP | p Value* | Versus early post-PP | p Value* |
|---------------------|------|------------------|--------------|---------|---------------------|---------|
| Packs to patrons    |      |                  |              |         |                     |         |
| Pre-PP              | 1:8.7| 11.5             | Ref          | <0.001  | 1.21                | <0.001  |
| Early post-PP       | 1:10.4| 9.7             | 0.83         | <0.001  | Ref                 |         |
| 1 year post-PP      | 1:10.3| 9.7             | 0.84         | 0.001   | 1.02                | 1.000   |
| Active smokers to patrons |      |                  |              |         |                     |         |
| Pre-PP              | 1:11.9| 8.4             | Ref          | <0.001  | 1.28                | <0.001  |
| Early post-PP       | 1:15.7| 6.4             | 0.78         | <0.001  | Ref                 |         |
| 1 year post-PP      | 1:14.7| 6.8             | 0.85         | 0.013   | 1.08                | 0.607   |
| Face-up packs to all packs† |      |                  |              |         |                     |         |
| Pre-PP              | 1:1.2 | 85.2             | Ref          |         | 1.15                | 0.037   |
| Early post-PP       | 1:1.4 | 74.0             | 0.87         | 0.037   | Ref                 |         |
| 1 year post-PP      | 1:1.2 | 85.7             | 0.99         | 1.000   | 1.14                | 0.087   |
| Concealed packs to all packs† |      |                  |              |         |                     |         |
| Pre-PP              | 1:25.3| 4.0             | Ref          | <0.001  | 0.40                | <0.001  |
| Early post-PP       | 1:11.3| 8.9             | 2.48         | <0.001  | Ref                 |         |
| 1 year post-PP      | 1:22.5| 4.4             | 1.22         | 1.000   | 0.49                | 0.005   |
| External cases to all packs† |      |                  |              |         |                     |         |
| Pre-PP              | 1:83.1| 1.2             | Ref          | 0.29    | 0.001               |         |
| Early post-PP       | 1:28.3| 3.5             | 3.44         | 0.001   | Ref                 |         |
| 1 year post-PP      | 1:52.2| 1.9             | 1.36         | 1.000   | 0.40                | 0.012   |

*Bonferroni-adjusted p-values are reported.
†At pre-plain packaging, ‘all packs’ for the rates of face-up orientation and pack concealment includes branded packs in known orientations (face-up, face-down, standing or concealed); at post-plain packaging, ‘all packs’ includes plain packs in known orientations (face-up, face-down, standing or concealed). PP, plain packaging.

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among patrons, but the interaction was not significant (p=0.211; figure 1).

**Pack orientation**
The percentage of packs oriented face-up declined from pre-PP (branded packs: 85.2%) to early post-PP (plain packs: 74.0%), but returned to the baseline level 1 year post-PP (plain packs: 85.7%; tables 1 and 2). Similarly, while pack concealment increased between the pre-PP (branded packs: 4.0%) and early post-PP (plain packs: 8.9%) phases, concealment resumed its baseline level by 1 year post-PP (plain packs: 4.4%). Finally, though prevalence of use of external cigarette cases increased between pre-PP (1.2%) and early post-PP (3.5%), at 1 year post-PP (1.9%) it was no different to pre-PP.

**Sensitivity analyses**
Of the 519 venues observed that had patrons present at least once, 10 were not observed in one or both of the post-PP phases. Sensitivity analyses excluding all observations from venues which banned smoking outdoors or which were not open for business in all three phases. This means that the three phases have equivalent denominators.

The results of this study extend previous findings\(^2\) by confirming that declines in personal pack display and active smoking at outdoor public venues were maintained 1 year after the introduction of plain tobacco packaging with refreshed and enlarged graphic health warnings (GHWs). While in every 8.7 patrons displayed a tobacco pack pre-PP, this declined to 1 in 10.4 patrons early post-PP and 1 in 10.3 patrons 1 year post-PP. Prevalence of active smoking declined from 8.4% of patrons pre-PP to 6.4% early post-PP and 6.8% 1 year post-PP. These findings are consistent with naturalistic studies which have found that, when told to carry mocked-up plain packs with large GHWs, smokers smoked less around others and were more likely to forgo cigarettes than when carrying their regular branded packs.\(^6\) It is also notable that, consistent with effects observed between pre-PP and early post-PP\(^2\) there were greater declines pre-PP to 1 year post-PP in active smoking at venues where children were present. This suggests an enhancement of social pressure to forego smoking when children are present.

Findings reported here are consistent with those of experimental and descriptive research which has shown that plain packs are less appealing and convey more negative characteristics of smokers than traditional branded packs.\(^8\) Smokers may have chosen to light up less often in public after plain packs were introduced to elude being judged by passers-by or to avoid feelings of shame or embarrassment. Observed declines in pack display and active smoking could also reflect the reduced prevalence of population smoking over time, evident from recently released national survey data showing a reduction in 14+ years daily smoking from 15.1% in 2010 to 12.8% in 2013.\(^9\)

Changes in pack orientation that were observed early post-PP were not sustained 1 year post-PP. These findings may indicate that the use of external cases became more of a nuisance over time and/or that the salience of the larger front-of-pack GHWs and impact of the removal of reassuring brand imagery decreased over time (reducing smokers’ motivation to conceal the packs); a wear-out effect that would be expected.\(^1\) However, a positive consequence of these findings is that less pack concealment 1 year post-PP means that the owner of the pack, other smokers, and non-smokers are more frequently exposed in an incidental manner to the large graphic warning images.

One limitation of the study is that there was a substantial increase in tobacco excise and customs duties on 1 December 2013, which could have independently resulted in smokers...
decreasing their consumption or trying to quit in the early months of 2014.12 13 Similarly, the decline in pack display might also reflect lower willingness to risk being asked to share a cigarette as the price of tobacco increases, although the lower display rates when children are present tends to support more of a social pressure interpretation. Another limitation is that we only observed behaviours in two metropolitan areas, and so cannot generalise our results nationally. However, a strength of our study is that outcomes are not subject to social desirability bias or misreporting, and reflect behaviours and the visibility of tobacco products and smoking in real-world scenarios.

The visibility of tobacco use in public places is increasingly receiving research attention as an indicator of de-normalisation.14–16 Lower rates of exposure (particularly among children) to smoking in public is likely to influence social norms for tobacco use.17 Also, the reduction in visible smoking-related cues may aid quit attempts.18 19 Our finding of a sustained reduction 1 year after PP implementation in the frequency of pack display and active smoking in public venues may therefore have positive impacts both for those trying to quit and ultimately, for reducing smoking uptake.

**What this paper adds**

- Rates of personal tobacco pack display and active smoking among patrons in outdoor areas of cafes, restaurants and bars remained lower 1 year after the implementation of plain packaging in Australia compared to the summer before implementation.
- Though packs were less likely to be face-up and more likely to be concealed or in external cases immediately following implementation, these orientations returned to baseline levels 1 year post-implementation.

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**Contributors** MW and MS conceived the study; MZ, MB, EB and SD improved its design; MZ, MB, JD and CM coordinated aspects of data collection; MZ undertook data analysis; MW and MZ drafted the manuscript; all authors revised the manuscript and have read and approved the final version.

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**Ethics approval** This was an unobtrusive observational study counting café patrons and cigarette packs and was conducted in a public setting.

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