Impact of the 2013 French Pill Crisis on Women’s Behaviour Regarding Contraception

Magali Lemaitre · Glenn Lastennet · David Syr · Joseph Emmerich · Mahmoud Zureik

Abstract

Context In the last decade, several epidemiological studies have shown the increased risk of venous thromboembolism associated with third- and fourth-generation oral contraceptives (C3Gs and C4Gs) versus older combined first- and second-generation oral contraceptives (C1Gs and C2Gs). In France, in December 2012, a lawsuit filed against the National Agency for the Safety of Medicines and Health Products (ANSM) by a patient who had experienced a stroke, possibly due to the use of a C3G, triggered a national ‘pill crisis’. Consequently, a ‘crisis cell’ was set up and pre-existing health recommendations were reinforced. The main aim of this study was to evaluate, in real time, the impact of the French health authorities’ recommendations and communications on French women’s behaviour regarding contraception.

Methods Real-time monthly sales data reported during 2013 were compared with monthly sales data reported in 2012. Analyses were stratified according to the type of contraceptive and age. An index corresponding to the number of months of contraception sold was developed to facilitate comparison of the different contraceptives despite their distinct features and to assess the overall trend of contraception.

Results After a 2-year analysis (2013 versus 2012), a significant 45 % decrease \( p < 0.0001 \) in C3G–4G sales was observed, compared with a significant increase of 30 % \( p < 0.0001 \) in C1G–2G sales. The sharp increase in C1G–2G sales focused specifically on C2Gs with an oestrogen concentration below 20 \( \mu g \). Moreover, a large (47 %) increase was reported in sales of intrauterine devices \( p < 0.0001 \). Finally, taking all types of contraceptive sales into account, a slight decrease (1 %) in overall sales was identified.

Conclusion Thanks to an effective national communication plan, real-time monitoring of drug sales and favourable reactions from physicians and patients, French women changed their behaviour regarding contraception. However, this study was conducted over a short period following the crisis. A longitudinal analysis is required in order to assess any real long-term changes.

Introduction

The thromboembolic risk of combined oral contraceptives (COCs) has been suspected ever since the market launch of these medicinal products in the 1960s [1, 2]. In the 1990s, several studies highlighted an additional risk of venous thromboembolism (VTE) associated with COCs containing gestodene and desogestrel (so-called third-generation pills [C3Gs]) compared with older products containing levonorgestrel (second-generation pills [C2Gs]) [3–5]. These results led to the first ‘pill crisis’, which mostly affected the UK. Women suddenly stopped taking their COC treatment in response to this crisis. A few months later, abortion rates in the UK rose by up to 10 % [6]. This crisis triggered the first European assessment of the VTE risk associated with C3Gs. In 1996, information regarding the VTE risk was
included for the first time in the Summary of Product Characteristics of each COC.

A second European assessment of the VTE risk associated with C3Gs was conducted by the European Medicines Agency (EMA) [7] in 2001, as epidemiological studies investigated and highlighted a 2-fold greater risk of VTE associated with C3Gs compared with C2Gs [3–5]. At the same time, the French health authorities carried out the first benefit/risk assessment concerning third-generation combined hormonal contraceptives (CHCs), including C3Gs, transdermal patches and vaginal rings. They concluded that, despite the continuing significant medical advantage, improvements in terms of medical benefits had not been clearly identified. With the introduction in subsequent years of hormonal contraceptives containing drospirenone (so-called fourth-generation products [C4Gs]), the third- and fourth-generation CHCs were investigated by the French health authorities because of their inherent risk of VTE. The latest epidemiological studies have corroborated the results of earlier work focusing on VTE risks associated with C3Gs [8–12].

Critical Trigger Factors

The French pill crisis started in mid-December 2012 after a patient who had experienced a stroke, possibly due to the use of a C3G, filed a lawsuit against the National Agency for the Safety of Medicines and Health Products (ANSM). A few days later, the media exacerbated the crisis surrounding the VTE risks associated with CHCs. Following this event, a ‘crisis cell’ was set up by ANSM to manage this pill crisis. In order to boost the impact of previous measures set up to change women’s behaviour regarding contraception, and consequently reduce the risk of VTE, an European reassessment of the benefit/risk ratio was conducted to restrict the indication for C3Gs and C4Gs to second-line therapy, in contrast to first- and second-generation pills (C1Gs and C2Gs) [13]. Simultaneously, the French health authorities took the following steps to strengthen their previous recommendations: issue of communications to healthcare professionals and the public regarding VTE-related risks [14]; strengthening of recommendations by the French health authorities [15, 16]; meetings with learned societies (the Gynaecological Association, Midwives’ Association, etc.); and follow-up of CHC sales with monthly press conferences/media interviews. Furthermore, in March 2013, a study was developed to estimate the number of VTEs attributable to CHCs in France between 2000 and 2011 [17].

The main aims of this study were to analyse and assess post-crisis changes in French women’s behaviour regarding contraception.
Overall Trend

Contraceptive sales data were studied over a 2-year period in order to investigate changes in women’s behaviour regarding contraception.

More precisely, we compiled weekly contraceptive sales data, and the analysis was based on monthly sales data reported between January and December 2013 (post-French pill crisis). This information was then compared with monthly sales data reported between January and December 2012 (pre-French pill crisis). The Wilcoxon signed rank test was used to compare monthly sales data and to study changes between 2012 and 2013.

Moreover, an index was developed to facilitate comparison of the different contraceptives despite their distinct features (contraceptives requiring regular usage, contraceptives characterized by one-time administration, etc.). This index corresponds to the number of months of contraception sold over the study period. Two study periods, each of 1 year’s duration, were considered—namely, 2012 and 2013. Consequently, a 3-month pack bought in January accounted for a contraceptive period of 3 months, a 3-month pack purchased in December accounted for 1 month in that year, and an IUD purchased in January accounted for 12 months of contraception. This index allowed us to study the overall trend including all contraceptives.

Oestrogen Concentrations

The oestrogen concentrations of oral contraceptives were analysed. The C1G–2G group was divided into three categories: the first had an oestrogen concentration of 20 µg; the second had a concentration ranging from 30 to 40 µg; and the third had a concentration of 50 µg. The C3G–4G group was divided into three categories: the first had a concentration of 15–20 µg; the second had a concentration of 30–40 µg; and the third accounted for other oestrogens, called ‘natural oestrogens’.

Age Groups

Age group analyses were conducted to assess the impact of the French health authorities’ recommendations for young people—a population particularly exposed to COCs.

Four age groups were considered: 15- to 19-year-olds; 20- to 29-year-olds; 30- to 39-year-olds; and 40- to 49-year-olds.

Behaviour regarding contraception in women under 15 and over 50 years of age was not studied, since contraceptive sales in these age groups represented fewer than 0.3 and 2.5 %, respectively, of overall contraceptive sales data.

Results

Types of Contraceptive

Combined Oral Contraceptive Group

As observed in Table 2, a significant 30 % increase estimated from the index, corresponding to an increase of 7,555,406 months of contraception sold, was reported for C1G–2G sales in 2013, compared with sales reported in 2012 (p < 0.0001). Under the hypothesis of continuous use over the 12 months of a year, this increase would correspond to about 630,000 additional women using C1G–2Gs in 2013 compared with 2012.

As shown in Fig. 1, a maximum increase of 37 % was reported in November 2013 compared with November 2012.
Regardless of age group, the index showed that C1G–2G sales increased in 2013 compared with 2012, with significant increases of 45, 36, 24 and 16 % in the 15- to 19-year, 20- to 29-year, 30- to 39-year and 40- to 49-year age groups, respectively ($p < 0.0001$). Monthly changes by age group are illustrated in Fig. 2. Consequently, the age distribution for C1G–2G sales changed because of this overall rise ($p < 0.0001$). The majority of C1G–2G sales were reported in the 20- to 29-year age group, accounting for approximately 45 % of sales, followed by 30- to 39-year-olds, with around 25 % of sales, and the 15- to 19-year and 40- to 49-year age groups each representing around 14 % of sales.

Meanwhile, the sales of C3G–4Gs decreased sharply (45 %), with 9,992,114 fewer months of contraception sold in 2013 compared with 2012 ($p < 0.0001$) (Table 2), and may have corresponded to 833,000 women stopping use of

Table 2 Global changes in contraceptive sales data

| Types of contraception | Number of months of contraception sold | Change: 2013 versus 2012 (minimum; maximum) | $p$ value |
|------------------------|----------------------------------------|---------------------------------------------|-----------|
| COCs                   |                                        |                                             |           |
| C1G–2Gs                | 25,204,629                             | +30 % (+18; +37)                            | <0.0001   |
| C3G–4Gs                | 22,211,840                             | −45 % (−25; −54)                            | <0.0001   |
| NOCCs                  |                                        |                                             |           |
| Patches                | 346,238                                | −16 % (−24; −9.7)                           | 0.0010    |
| Vaginal rings          | 909,493                                | −12 % (−16; −5.6)                           | 0.0010    |
| IUDs                   | 1,960,361                              | +47 % (+16; +69)                            | <0.0001   |
| OTHCs                  |                                        |                                             |           |
| LNG-IUSs               | 2,470,427                              | +15 % (+3.4; +30)                           | <0.0001   |
| Implants               | 1,363,599                              | +23 % (+1.4; +44)                           | <0.0001   |

$C1G$–$2Gs$ first- and second-generation oral contraceptives, $C3G$–$4Gs$ third- and fourth-generation oral contraceptives, COCs combined oral contraceptives, IUDs intrauterine devices, LNG-IUSs levonorgestrel-releasing intrauterine systems, NOCCs non-oral combined contraceptives, OTHCs one-time hormonal contraceptives

Fig. 1 Monthly sales data for first- and second-generation oral contraceptives (C1G–2Gs) and third- and fourth-generation oral contraceptives (C3G–4Gs) in France from January to December 2013, versus January to December 2012
C3G–4Gs in 2013. A decline of 54.5 % was reported in December 2013 compared with December 2012 (Fig. 1).

In 2013, a decrease in C3G–4G sales was observed in all age groups, compared with the previous year’s sales, with decreases of 65, 53, 48 and 41 % in the 15- to 19-year, 20- to 29-year, 30- to 39-year and 40- to 49-year age groups, respectively (p < 0.0001) (Fig. 2).

The age distribution of sales changed between 2012 and 2013 (p < 0.0001). In December 2013, this age distribution pattern was characterized by a majority of products being purchased by 20- to 29-year-olds (42 %), followed by 30- to 39-year-olds (28 %), 40- to 49-year-olds (20 %) and 15- to 19-year-olds (9 %).

Oestrogen Concentrations

Taking the oestrogen concentration into account, the changes were mainly evident in 20 µg C1G–2G sales in 2013, which were 2.1 times greater than those reported in 2012 (Fig. 3; Table 3), corresponding to a sales increase of 6,448,769 packs of 20 µg C1G–2G pills.

Conversely, sales data showed that 15–20 µg C3G–4G and 30–40 µg C3G–4G sales were 1.9 times lower in 2013 than in 2012 (Table 3).

Consequently, 20 µg C1G–2G sales represented 25.6 % of COC sales in 2013, compared with 11.7 % in 2012. Conversely, the proportions of 15–20 µg C3G–4G and 30–40 µg C3G–4G sales decreased, accounting for 28 and 15.8 % of COC sales, respectively, in 2012, compared with 15.4 and 8.5 %, respectively, in 2013.

A small difference in sales was reported for 30–40 µg C1G–2Gs; this group represented 47 % of COC sales in 2013 and 41 % in 2012. No difference was observed for 50 µg C1G–2Gs and for natural oestrogen C3G–4Gs, which accounted for 5.0 and 2.9 % of COC sales, respectively, during the 2 years.

The December 2013 sales data confirmed changes in women’s behaviour following the French pill crisis. More precisely, the proportion of C1G–2G sales versus C3G–4G sales was 78/22 % in December 2013, compared with 55/45 % in December 2012 and 52/48 % in December 2011. Taking all generations of COCs into account, we estimated a global decrease in COC sales of 5.1 % in 2013 compared with those reported in 2012, corresponding to 2,436,708 fewer months of contraception sold, involving about 200,000 women.

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In 2013, sales of NOCCs (patches and vaginal rings) decreased overall by 164,426 months of contraception sold (−13 %), compared with the 2012 figures (p = 0.001). This result could have involved approximately 14,000 women.

One-Time Hormonal Contraceptive Group

A moderate increase of 18 %, or 674,407 more months of contraception sold, was observed in the sales of OTHCs, including LNG-IUSs and implants, in 2013 compared with 2012 (p < 0.0001) (Fig. 4; Table 2). More precisely, about 89,000 women resorted to use of an OTHC in 2012. The rise was reported in all age groups, amounting to 28 % in the 15- to 19-year age group, 19 % in the 20- to 29-year age group, 15 % in the 40- to 49-year age group and 13 % in the 30- to 39-year age group (p < 0.0001). The age distribution of OTHC sales reported in December 2013 was as follows: 40 % in the 30- to 39-year age group, 29 % in the 40- to 49-year age group, 26 % in the 20- to 29-year age group and 5 % in the 15- to 19-year age group.

Intrauterine Device Group

In 2013, the greatest relative increase in sales out of all contraceptive groups was observed in the IUD group, with a rise of 47 % (p < 0.0001) (Table 2) compared with IUD sales in 2012, corresponding to a difference of 918,602 more months of contraception sold and involving about 125,000 women. The increases ranged from 24 % (in October 2013 versus October 2012) to 69 % (in February 2013 versus February 2012). Women under 40 years of age were most affected by these increases. The reported increases were in excess of 60 % among 20- to 29-year-olds and 50 % among 30- to 39-year-olds (p < 0.0001), involving about 38,400 and 55,800 women, respectively. An increase of 22 % was recorded among women aged 40 to 49 years. These results led to a change in the age distribution of IUD sales reported in December 2013 was

### Table 3 Distribution of combined oral contraceptive (COC) sales, by generation and oestrogen concentration

| Types of COC | Number of pill packs sold | Global distribution (%) | Distribution by generation (%) |
|--------------|---------------------------|--------------------------|--------------------------------|
|              | 2012 | 2013 | 2012 | 2013 | 2012 | 2013 |
| C1G–2Gs      |      |      |      |      |      |      |
| 20 µg        | 6,019,912 | 12,468,680 | 11.7 | 25.6 | 21.9 | 34.9 |
| 30–40 µg     | 21,155,789 | 23,013,627 | 41.1 | 47.2 | 77.1 | 64.4 |
| 50 µg        | 268,417 | 238,395 | 0.5 | 0.5 | 1.0 | 0.7 |
| C3G–4Gs      |      |      |      |      |      |      |
| 15–20 µg     | 14,391,109 | 7,480,846 | 28.0 | 15.4 | 59.8 | 57.5 |
| 30–40 µg     | 8,135,890 | 4,140,929 | 15.8 | 8.5 | 33.9 | 31.8 |
| Natural oestrogens | 1,502,194 | 1,390,993 | 2.9 | 2.9 | 6.3 | 10.7 |

C1G–2Gs first- and second-generation oral contraceptives, C3G–4Gs third- and fourth-generation oral contraceptives

Non-Oral Combined Contraceptive Group

In 2013, sales of NOCCs (patches and vaginal rings) decreased overall by 164,426 months of contraception sold (−13 %), compared with the 2012 figures (p = 0.001). This result could have involved approximately 14,000 women.

One-Time Hormonal Contraceptive Group

A moderate increase of 18 %, or 674,407 more months of contraception sold, was observed in the sales of OTHCs, including LNG-IUSs and implants, in 2013 compared with 2012 (p < 0.0001) (Fig. 4; Table 2). More precisely, about 89,000 women resorted to use of an OTHC in 2012. The rise was reported in all age groups, amounting to 28 % in the 15- to 19-year age group, 19 % in the 20- to 29-year age group, 15 % in the 40- to 49-year age group and 13 % in the 30- to 39-year age group (p < 0.0001). The age distribution of OTHC sales reported in December 2013 was as follows: 40 % in the 30- to 39-year age group, 29 % in the 40- to 49-year age group, 26 % in the 20- to 29-year age group and 5 % in the 15- to 19-year age group.

Intrauterine Device Group

In 2013, the greatest relative increase in sales out of all contraceptive groups was observed in the IUD group, with a rise of 47 % (p < 0.0001) (Table 2) compared with IUD sales in 2012, corresponding to a difference of 918,602 more months of contraception sold and involving about 125,000 women. The increases ranged from 24 % (in October 2013 versus October 2012) to 69 % (in February 2013 versus February 2012). Women under 40 years of age were most affected by these increases. The reported increases were in excess of 60 % among 20- to 29-year-olds and 50 % among 30- to 39-year-olds (p < 0.0001), involving about 38,400 and 55,800 women, respectively. An increase of 22 % was recorded among women aged 40 to 49 years. These results led to a change in the age distribution of IUD sales reported in December 2013 was

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distribution pattern in 2013 compared with 2012 ($p < 0.0001$), with 48% of sales being recorded in the 30- to 39-year age group, 26% in the 20- to 29-year age group and 25% in the 40- to 49-year age group in 2013. In 2012, this distribution pattern was 46% in the 30- to 39-year age group, 30% in the 40- to 49-year age group and 23% in the 20- to 29-year age group. IUD sales recorded in the 15- to 19-year age group were 2.4 times greater in 2013 than in 2012. However IUD sales in this age group accounted for fewer than 1% of total IUD sales.

Finally, taking all types of contraceptive sales into consideration, a small overall decrease of 600,547 months of contraception sold (1%) was reported in 2013 compared with 2012. Under the hypothesis of continuous use over the 12 months of a year, this result corresponded to a decrease of 50,000 women using contraception. Conversely, sales data for emergency contraception showed that a significant, albeit slight, rise of 4.4%, involving about 66,138 women, was reported in 2013 compared with 2012.

Discussion

Despite previous warnings in 2004, when the French health authorities recommended use of C3G–4Gs as second-line therapy only [15], and epidemiological studies highlighting the risk of VTE associated with COCs [10–12, 23], C3G–4Gs were prescribed to the same extent as C1G–2Gs prior to the mid-December 2012 French pill crisis. More precisely, 48% of COC sales were attributed to C3G–4Gs in 2011. This result confirmed that the warnings from the French health authorities regarding the VTE risk and recommendations for use of C2Gs as first-line treatment were widely unknown or misunderstood. In order to manage the French pill crisis occurring in December 2012, a crisis cell was set up by the French health authorities and several health recommendations were reinforced.

The aim of this study was to evaluate the impact of the recommendations made by the French health authorities on the behaviour of French women regarding contraception. This is the first study to provide a systematic comparison of the use of contraceptives in France during the French pill crisis with data reported in 2012, based on a detailed comparison of age groups and types of contraceptive. The French pill crisis and health authority recommendations are believed to have resulted in a significant 45% decrease in sales of C3G–4Gs and, conversely, a significant 30% increase in sales of C1G–2Gs, mainly concerning C1G–2Gs with a minimal oestrogen concentration (20 μg). Under the hypothesis of continuous use over the 12 months of a year,
these results would correspond to a decrease of 833,000 women using C3G–4Gs and conversely about 690,000 additional women using C1G–2Gs in 2013 compared with 2012. In 2012, 15- to 39-year-olds were mostly affected by behavioural changes regarding contraception. Moreover, the French pill crisis impacted upon IUD sales, which increased by 47 % in 2013 compared with 2012. More precisely, nearly 125,000 additional women resorted to use of an OTHC in 2013 compared with 2012. Finally, taking all types of contraceptive sales into account, a small decrease (1 %) in overall sales, involving 50,000 women, was reported in 2013 compared with 2012. Conversely, an increase of 4.4 % in sales of emergency contraception, involving about 66,138 women, was reported in 2013 compared with 2012.

There were several limitations in our study. First, contraceptive sales data in 2013 were compared with those reported in 2012. However, the French pill crisis started in mid-December 2012, and we cannot rule out the possibility that the change in the mentality of women towards contraception began in that month. However, changes reported in December 2012 probably led to an underestimation of the overall trend. In order to investigate this possibility, we carried out a sensitivity analysis using December 2011 sales data instead of December 2012 sales data. Similar results were recorded. More precisely, the decrease in C3G–4G sales in December 2013 compared with December 2012 was 54.5 %, versus a decrease of 57.6 % between December 2013 and December 2011. Similarly, the proportions of sales of C1G–2Gs versus C3G–4Gs was 55/45 % in December 2012 and 52/48 % in December 2011.

A second limitation was that this study did not include condoms, 90 % of which are sold in supermarkets, and those data were not available. However, since the overall trend showed only a small decrease of 1 % in contraceptive sales, it can be assumed that the French pill crisis probably had little or no effect on condom sales.

Furthermore, it would have been interesting to include an analysis of the abortion trend between 2012 and 2013. However, French hospital data were not available. We nevertheless conducted a sensitivity analysis incorporating emergency contraceptive sales data into this study. A significant, albeit slight, rise of 4.4 % was reported between 2013 and 2012.

A third limitation was that the number of women exposed to each type of contraceptive could not be clearly determined in this study. More precisely, we could not consider the total number of women who resorted to long-term usage of IUDs, LNG-IUSs and implants (the effects of which generally last for more than 1 year). However, an index was developed, which took the type of contraceptive into account. This index corresponded to the number of months of contraception sold and allowed comparison of sales of contraceptives characterized by regular usage (COCs, NOCCs) with those involving one-time administration (IUDs, OTHCs). This also helped to highlight the overall trend.

Moreover, the use of sales data is essential, since it considers all contraceptives, including those for which the cost is never reimbursed (e.g. C4Gs) and those with minimal reimbursement, such as C3Gs. To strengthen our results, we carried out a sensitivity analysis based on a representative cross-sectional sample of the population covered by the French National Healthcare Insurance Database [24, 25]. This database yielded results similar to our findings, with a 32 % increase in the use of C1G–2Gs in 2013 compared with 2012, and the amount of 20 µg C1G–2G use reimbursed in 2013 was 1.9 times greater than that reported in 2012. The corresponding increases observed in our study, based on sales data, were 30 % and 2.1, respectively (see the “Results” section).

A critical element in the management of the French pill crisis concerns NOCCs, including patches and vaginal rings. These contraceptives are similar in composition to C3G–4Gs. This investigation identified a large 45 % decrease in C3G–4G sales but only a moderate 13 % decrease in NOCC sales in 2013 compared with 2012, corresponding to a decrease of only 14,000 women. However, few studies have focused on the risks associated with NOCCs [26, 27]. Supplementary studies would help to clearly evaluate the risks of NOCCs and would allow the French health authorities to compile new guidelines.

Finally, to strengthen their measures concerning C3G–4Gs, the ANSM decided to carry out a European reassessment of the benefits and risks associated with these products in order to restrict the indications for C3G–4Gs. However, this reassessment did not lead to any change in the marketing authorization for C3G–4Gs. These results confirm the importance of a well-structured communication plan, including press conferences to present sales data relating to changes in women’s behaviour regarding contraception.

One important outcome of this study focused on IUDs. Very popular in some countries, IUDs were used by fewer than 20 % of French women of childbearing age, despite the fact that this method is widely available and its cost is reimbursed by the national health system [28]. In France, gynaecologists are reluctant to prescribe IUDs for nulliparous women (only 1 % of young women between 15 and 19 years of age use this type of contraceptive). The French pill crisis led to a large increase of 47 % in IUD sales between 2012 and 2013, mostly among women under 40 years of age. More precisely, 61 and 50 % increases in IUD sales were recorded in the 20- to 29-year and 30- to 39-year age groups, respectively.
These results suggest that the French pill crisis was managed effectively, thanks to a major national communication plan conducted by the French health authorities and real-time monitoring of drug sales. The proportion of C1G–2G/C3G–4G sales was 78/22 % in December 2013. The distribution of COC sales, classified by oestrogen concentration, changed over the study period (2013 versus 2012). Sales of 20 μg C1G–2Gs represented 26 % of COC sales in 2013, compared with 12 % in 2012. Finally, the proportion of women using IUDs and not exposed to hormonal contraceptives increased considerably.

Conclusion

This study highlights the fact that an effective national communication plan and data on drug sales and reactions from physicians and patients are essential to manage a health crisis and to allow changes in health habits in a society. However, this study was conducted over a short period after the crisis and should be extended over a longer period to confirm this trend reversal regarding contraception. The updated sales data are rather encouraging, as they show that the proportion of C1G–2Gs compared with C3G–4Gs was 79/21 % in April 2014. It would also be interesting to evaluate the impact of the French pill crisis on thromboembolic events, and such a study will be conducted when the relevant hospitalization data are available (at the end of the 2014 year).

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22 M. Lemaitre et al.

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