Tracking the emergence of disparities in the subnational spread of COVID-19 in Brazil using an online application for real-time data visualisation: A longitudinal analysis

Paul Mee, Neal Alexander, Philippe Mayaud, Felipe de Jesus Colón González, Sam Abbott, Andreza Aruska de Souza Santos, André Luís Acosta, Kris V. Parag, Rafael H. M. Pereira, Carlos A. Prete Jr, Ester C. Sabino, Nuno R. Faria, LSHTM Centre for Mathematical Modelling of Infectious Disease COVID-19 working group, and Oliver J Brady

Faculty of Epidemiology and Public Health, London School of Hygiene and Tropical Medicine, London, United Kingdom.

Centre for Mathematical Modelling of Infectious Diseases, London School of Hygiene and Tropical Medicine, London, United Kingdom.

International Statistics and Epidemiology Group, London School of Hygiene and Tropical Medicine, London, United Kingdom.

Faculty of Infectious and Tropical Diseases, London School of Hygiene and Tropical Medicine, London, United Kingdom.

Oxford School of Global and Area Studies, University of Oxford, Oxford, United Kingdom.

Instituto de Biociências, Universidade de São Paulo, São Paulo, Brazil.

MRC Centre for Global Infectious Disease Analysis, J-IDEA, Imperial College London, London, United Kingdom.

Instituto de Pesquisa Econômica Aplicada (Ipea), Brasília, Brazil.

Department of Electronic Systems Engineering, University of São Paulo, São Paulo, Brazil.

Departamento de Doenças Infecciosas e Parasitárias e Instituto de Medicina Tropical da Faculdade de Medicina da Universidade de São Paulo (FMUSP), São Paulo, Brazil.

Department of Zoology, University of Oxford, Oxford, United Kingdom.

Summary

Background Brazil is one of the countries worst affected by the COVID-19 pandemic with over 20 million cases and 557,000 deaths reported by August 2021. Comparison of real-time local COVID-19 data between areas is essential for understanding transmission, measuring the effects of interventions, and predicting the course of the epidemic, but are often challenging due to different population sizes and structures.

Methods We describe the development of a new app for the real-time visualisation of COVID-19 data in Brazil at the municipality level. In the CLIC-Brazil app, daily updates of case and death data are downloaded, age standardised and used to estimate the effective reproduction number ($R_t$). We show how such platforms can perform real-time regression analyses to identify factors associated with the rate of initial spread and early reproduction number. We also use survival methods to predict the likelihood of occurrence of a new peak of COVID-19 incidence.

Findings After an initial introduction in São Paulo and Rio de Janeiro states in early March 2020, the epidemic spread to northern states and then to highly populated coastal regions and the Central-West. Municipalities with higher metrics of social development experienced earlier arrival of COVID-19 (decrease of $11.1$ days [95% CI: $8.9$, $13.2$] in the time to arrival for each 10% increase in the social development index). Differences in the initial epidemic intensity (mean $R_t$) were largely driven by geographic location and the date of local onset.

Interpretation This study demonstrates that platforms that monitor, standardise and analyse the epidemiological data at a local level can give useful real-time insights into outbreak dynamics that can be used to better adapt responses to the current and future pandemics.

*Corresponding author at: Lincoln International Institute for Rural Health, College of Social Science, University of Lincoln. Brayford Pool, Lincoln, Lincolnshire, LN6 7TS

E-mail address: pmee@lincoln.ac.uk (P. Mee).

# See Supplementary Materials for the list of CMMID COVID-19 working group members at the time of publication
Articles

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Research in context

Evidence before this study

Brazil is one of the countries worst affected by the COVID-19 epidemic. The spread of the epidemic across the country has been highly heterogeneous and this unfolding pattern can potentially reveal important real-time information about epidemiological risk factors and the effectiveness of non-pharmaceutical interventions. A variety of COVID-19 data dashboards provide real time insights, but few present data down to local levels or perform the data standardisation procedures necessary to reveal the true patterns of spread and the factors driving the differences in severity between places. Several retrospective analyses using reported case and population-based serological datasets have been performed, but only for specific areas of Brazil and only at particular times in the epidemic. As a result, such studies have, unsurprisingly, found conflicting risk factors e.g. socio-economic status has gone from a risk to a protective factor.

Added value of this study

This study describes the development of the COVID-19 Local Information Comparison (CLIC Brazil) app (https://cmmid.github.io/visualisations/lacpt) and demonstrates the scientific insights possible with such local, standardised, real-time platforms. The app provides access to standardised case and death time-series of epidemic data for each of the 5570 municipalities in Brazil and is updated daily.

We found that the COVID-19 epidemic established earliest in municipalities with higher population density, higher social development index (SDI) and greater percentage of residences with piped sanitation, and latest in areas geographically distant from the main population centres. By looking at local early epidemic progression rates ($R_t$) we were able to map heterogeneity in transmission intensity across Brazil and show its correlation with socioeconomic and connectivity measures.

Implications of all the available evidence

The app provides a useful tool for comparing epidemic severity between places and over time at a finer grained spatial resolution. It shows how rapid insights can be gained into the unfolding risk factors of epidemics. This is increasingly important when such risk factors rapidly evolve due to non-pharmaceutical interventions, emergence of new variants and vaccination.

Brazil has experienced a second wave of the epidemic, driven by the emergence of a more transmissible variant (Gamma (P1)). Continual tracking of this phase of the epidemic using methods demonstrated in our analyses will be important to assess similarities and differences in the spatial spread of different COVID-19 epidemic waves.

Introduction

COVID-19 is a new respiratory and multi-organ illness caused by infection with the severe acute respiratory syndrome coronavirus type-2 (SARS-CoV-2) which emerged in December 2019 in Wuhan, China. As of 4th August 2021 over 200 million COVID-19 cases and over 4.2 million deaths had been reported worldwide. Brazil is one of the worst affected countries with over 20 million cases and 557,000 deaths reported by that date.4 Heterogenous patterns of propagation of the virus across the country have been driven by a complex intersection of causative factors including; continued movements of people between urban centres throughout the epidemic, differential imposition of interventions designed to reduce transmission and relative isolation of municipalities from the major population centres. The country has experienced a second wave of the epidemic driven by a viral variant which arose in the Amazonas region and has quickly spread throughout the country.1 Comparisons of incidence between different local areas can give important insights into the patterns of spread and the burden of an epidemic and help to separate generalisable from context-specific transmission trends. Such comparisons are complicated by differences in the characteristics of local populations that affect the risk of disease even if levels of infection are equal. In particular, age is a major risk factor for infection with SARS-CoV-2 and subsequent COVID-19 disease. Consequently, differences in the age distribution need to be taken into account when comparing local areas.4–6 The differences in epidemic severity between places could also be driven by sociodemographic factors, ethnicity, the relative isolation of different regions and the levels of implementation and effectiveness of non-
pharmaceutical interventions. A serosurvey conducted in May and June of 2020 in cities across Brazil found evidence that prevalence of SARS-CoV-2 antibodies, an indicator of prior infection, was higher for those; living in crowded conditions, of non-white ethnicity and those in the lowest socio-economic groups. In contrast a study of data from the early stages of the epidemic in Brazil, up to May 2020, found that those in higher socio-economic groups were more likely to have a positive test for COVID-19. This may imply a changing risk profile over time or may reflect differential access to testing among socio-economic groups.

With the increased roll-out of vaccinations, local differences in vaccine uptake also need to be considered. All of these aspects could impact on the rate of spread and onset time of the epidemic in a given locality. Quantifying the role of these components, and the interplay between them, is important for understanding patterns of past infection and the likely severity of future waves of infection.

The field of real-time analysis of infectious disease data is rapidly expanding, in part due to greater automation, digitisation and online sharing of data. Projects such as the Johns Hopkins University COVID-19 Dashboard aim to provide a global overview of cases and deaths with the goal of making international comparisons and a number of sub-national-level real-time data dashboards have also been established for finer scale domestic comparisons such as that for Italy. Such dashboards are useful for rapid situation reports, yet direct comparison between regions with differing age distributions and onset times offers limited epidemiological insight into the rate of spread and local burden of the epidemic.

Websites such as EpiForecasts, the CDC Covid-19 Forecasting Hub and ‘Short-term forecasts for multiple countries’ aim to make and compare short-term projections of disease incidence using mathematical and statistical models. As part of this process, some models aim to estimate the effective reproduction number $R_t$, an estimate of the average number of new infections that will occur from each infected person. Real-time estimates of $R_t$ over time are useful for planning interventions to mitigate the impact of the epidemic. Accurate estimation of $R_t$ is complicated by the need to correct for the delays between infection and reporting of cases of disease and under-ascertainment of cases. Due to the computational resources required to run these forecasting models, most existing analysis dashboards only give predictions at the national or first administrative level (e.g. State in Brazil) and are not updated daily to reflect the latest situation.

There is a need for a new class of dashboards that are able to perform basic data standardisation to account for differing population age structures and allow for regional comparisons. Additionally, such dashboards should provide local summaries of key epidemiological parameters and support rapid data analyses of outbreak dynamics whilst retaining the contemporary focus of real-time data streams. In response to this we have developed an online application for the real-time visualisation of COVID-19 cases and death data in Brazil at the municipality (second-level administrative division) level. This allows real-time comparisons of the development of the epidemic in Brazil to be made at a local level to allow local decision makers to track and compare epidemic progression rates between different areas. The COVID-19 Local Information Comparison (CLIC Brazil) app has been active since May 2020, early in the Brazilian epidemic. The data underlying the app are updated daily and relevant local data summaries and analytics recomputed. Here we describe the CLIC Brazil app and the insights about the early evolution of the COVID-19 outbreak in Brazil that it has helped reveal.

Methods

Context

Brazil is the largest and most populous country in South and Latin America, with a total population estimated at over 213 million in 2021. The country is composed of 26 states and the Federal District and 5570 municipalities.

Data Sources

The numbers of COVID-19 cases and deaths, aggregated by municipality were automatically downloaded daily from the Brasil.io COVID-19 project repository. This repository contains data extracted from the bulletins of state health secretariats. Data on the distribution of the population by age and the sociodemographic characteristics of each municipality were obtained from the most recent national demographic census, run by the Instituto Brasileiro de Geografia e Estatística (IBGE) in 2010. The socio-demographic Index (SDI) is a composite average of the rankings of the accumulated cost route finding algorithm within the MalariaAtlas R package. The socio-demographic Index (SDI) is a composite average of the rankings of the incomes per capita, average educational attainment, and

www.thelancet.com Vol 5 Month January, 2022
fertility rates scaled between 0 (lowest) and 1 (highest). The geographic region in which each place was located was assigned using a standardised designation which groups the States and the Federal District of Brasilia into five macro regions (Fig 1). Data uploaded to Brasil.io between 25th February 2020 and 14th July 2021 was used for the analyses reported here, updated data can be downloaded from the CLIC-Brazil app. Data on the types of non-pharmaceutical interventions implemented, and the dates of their announcement were extracted from data collated by the Cepal Observatory with edits and updates on timing of interventions at the municipality and state level by de Souza Santos et al. These were used to compare the dates for the implementation and arrival of the epidemic locally. Full details of the data sources and data processing are included in the Supplementary Materials.

**Features of the application**

The homepage of the app shows a map of Brazil with the number of cases in each municipality and a timeline for the development of the national epidemic. A series of tabs provide the following functionality to users: a comparison of standardised COVID-19 incidence between municipalities, trends in the association.

**Figure 1.** Spatial progression of the COVID-19 epidemic in Brazil. Standardised case incidence is a measure that allows comparison between municipalities with different population sizes and age structures. Standardised incidence for all 5570 municipalities has been aggregated to microregion (n = 558) by population-weighted averaging for visualisation purposes. The bottom right panel includes a map of the six macro regions of Brazil for reference.
Development of the application

The COVID-19 Local Information Comparison (CLIC Brazil) application was developed using the R package “shiny”, version 1.5.0.34 CLIC Brazil provides users with options for graphical display of information and all computation required is handled remotely. Plots are generated using the R package “ggplot2” version 3.3.2.35 Spatial data presented in the form of maps are portrayed using the R package “leaflet” version 2.0.3.36 Screenshots from the app are shown in Figures S3 to S5 in the Supplementary Materials. All code described in the paper can be downloaded from this github repository - https://github.com/Paul-Mee/clic_brazil.

Analytical methods

Calculating the comparable measure of standardised incidence. To enable comparison of COVID-19 case counts between municipalities with different age structures and thus different probabilities of disease given infection, we standardised each municipality’s incidence to the national-level age structure (see Supplementary Materials). When comparing the progression of the epidemic in different municipalities over time, a comparable outbreak start criterion had to be established. We defined the arrival of COVID-19 in a given municipality as the day in which cumulative disease given infection, we standardised each municipality’s incidence to the national-level age structure (see Supplementary Materials). When comparing the progression of the epidemic in different municipalities over time, a comparable outbreak start criterion had to be established. We defined the arrival of COVID-19 in a given municipality as the day in which cumulative incidence values first exceeded 1 case per 10,000 residents.

Rt Estimation. The raw case count data was adjusted to account for differential reporting (heaping) of COVID-19 cases by day of the week (see Supplementary Materials). The EpiFilter algorithm was used to estimate Rt.37 This method uses a recursive Bayesian filter to derive estimates from a time series of all incident cases. The serial interval (SI), defined as the time between the onset of symptoms in the source of infection and in the recipient, was modelled as a gamma distribution with a mean of 6.5 days and a standard deviation of 4.03 days.38 A fixed value of 10 days was used for the delay on which the first municipality exceeded an incidence of 1 per 10,000 residents. The serial interval (SI), defined as the time between the onset of symptoms in the source of infection and in the recipient, was modelled as a gamma distribution with a mean of 6.5 days and a standard deviation of 4.03 days.38 A fixed value of 10 days was used for the delay on which the first municipality exceeded an incidence of 1 per 10,000 residents.

Regression analyses. Using data from the CLIC Brazil app, two regression models were formulated to quantify how the timing of arrival and growth rate of the COVID-19 epidemic in each municipality could be explained by sociodemographic characteristics and spatial connectivity. Initially a series of univariable regression models were developed to test whether each covariate was individually associated with the outcome. The variables included were: population density, the percentage of residences with i) piped water and ii) piped sewage, the travel time to the largest city in the state and the socio-demographic index (See Data Sources section in the Methods). Additionally, the geographic region Central-West, North, Northeast, South and Southeast in which the municipality was located was included as a fixed effect to partially control for residual confounding based on other unmeasured geographically associated characteristics. Following this, both forward and backward stepwise regression approaches were used to develop multivariable models (see Supplementary Materials).

Analysis of factors associated with time for the epidemic to arrive in a municipality. To assess which characteristics of a municipality were associated with arrival time of COVID-19 we first defined the date of epidemic outbreak (arrival) in each municipality as the date when the standardised incidence first exceeded 10 cases per 10,000 residents. These dates were then compared to the date of arrival of COVID-19 in Brazil which we defined as 31 March 2020 (the date on which the first municipality exceeded an incidence of 1 per 10,000 residents) to calculate the number of days until arrival. This formed the response variable for the Tobit regression analysis41 as implemented in the R package “VGAM”.42 A Tobit regression formulation was necessary due to censoring, i.e. unknown number of days for arrival for municipalities where incidence had not crossed the threshold level. To assess the sensitivity of these findings to our definition of COVID-19 arrival we repeated our analysis with a range of thresholds

Analysis of factors associated with the rate of growth in the early stages of the epidemic. To assess which factors were associated with the growth rate of epidemic in municipalities after COVID-19 had arrived, we calculated the mean value of Rt over the period 30-150 days after arrival in each municipality.

www.thelancet.com Vol 5 Month January, 2022

between sociodemographic variables and incidence, changes in Rt between selected municipalities over time, predictions of the likelihood that a particular municipality has reached peak incidence and the ability to download incidence estimates, Rt predictions and sociodemographic variables.
Calculating $R_t$ using data within this time window balanced the need to include enough data for accurate estimation\(^4\) with the need to estimate $R_t$ before the build-up of substantial immunity or reactive interventions (therefore approximating $R_0$ - the basic reproduction number). To test the sensitivity of our findings to the chosen width of this estimation window, we repeated the analysis with the end point for the mean $R_t$ estimation varying between (100 and 180 days). The logarithm of the estimated mean $R_t$ was then included as the response variable in a standard linear regression model using the “glm” function in base R with covariate selection as described above. We included the calendar time period in which the local epidemic commenced as an additional covariate to control for residual temporal confounding. Initial univariate analyses suggested that grouping the calendar time period into three roughly equal categories, all within 2020 (14\textsuperscript{th} March to 1\textsuperscript{st} May, 2\textsuperscript{nd} May to 21\textsuperscript{st} May and 22\textsuperscript{nd} May to 6\textsuperscript{th} November) captured variation appropriately and that an interaction between calendar time period and geographic region should be considered as a separate (selectable) covariate.

**Predicting whether a new maximum incidence will occur.** Here we used Cox regression as implemented in the “coxph” function of the R package “survival”\(^4\)\(^3\) to estimate the probability of each municipality surpassing its previous maximum weekly standardised incidence (i.e. a new “record” incidence) within the following 4 weeks. The analysis time was the number of weeks since the start of the epidemic (cumulative standardised incidence exceeded 1 case per 10,000 residents). The event of interest was the setting of a new record incidence, which in general occurred more than once (see Supplementary Materials).

The reporting guidelines in the Reporting Of studies Conducted using Observational Routinely-collected health Data (RECORD) Statement were used.\(^4\)\(^4\) The completed RECORD checklist is included in the Supplementary Materials.

**Role of the Funding Source**

The funder of the study had no role in study design, data collection, data analysis, data interpretation, or writing of the report.

**Results**

To compare the spatial progression of the COVID-19 epidemic in Brazil, we mapped cumulative standardised disease incidence in Fig. 1.

Despite the first introductions and local SARS-CoV-2 transmission events occurring in São Paulo and Rio de Janeiro states in early March 2020,\(^4\)\(^5\) the focus of the outbreak quickly shifted to the North region of the country where the first big outbreaks occurred in late May/early June, particularly in the border states of Amazonas, Roraima and Amapá (Fig. 1). By August 2020, COVID-19 transmission was widespread across the North region and began to spread to major coastal cities, particularly in the Northeast. By October, transmission had spread along the highly populated coastal areas and into the Central-West region. Between August and October, SARS-CoV-2 spread to the final transmission-free areas in sparsely populated inland regions and in the far South. By December 1\textsuperscript{st}, transmission was widespread throughout the whole country. During November to December 2020 the re-emergence of large outbreaks occurred throughout the Central-West region alongside renewed growth in coastal cities of the Southeast and South. From February to July 2021, incidence remained high in the North and increased elsewhere, such that as of July 2021, most areas had cumulative standardised incidence rates comparable to some of the worst affected areas in the North.

To compare the trajectory of COVID-19 outbreaks in local areas once the first wave of epidemic had begun, we plotted cumulative standardised case counts per municipality in different states and regions in Brazil (Fig. 2). This revealed that the outbreak was comparatively faster growing and reached higher cumulative incidence in the North region of Brazil (Fig. 2A and F). Within this region, the most northerly states of Amazonas, Amapá and Roraima were the most severely affected with some municipalities experiencing cumulative case prevalence as high as 45%. Areas in the Southeast and, until recently, South regions had slower growing outbreaks in the earlier stages of epidemic (Fig. 2D-F). Outbreak trajectories in the Central-West and Northeast regions were between the high rates observed in the North and low rates observed in the South in the first wave, but have since increased to the high levels seen elsewhere (Fig. 2F). Despite these trends, there was considerable within-region and within-state heterogeneity in outbreak trajectories, suggesting factors other than just geographical location were important in shaping the trajectory of the epidemic. Plots for specific municipalities can be viewed in the CLIC Brazil app [https://cmmid.github.io/visualisations/lacpt].

Between 28\textsuperscript{th} February and 27\textsuperscript{th} March 2020, a range of state-level restrictions were announced to limit the spread of SARS-CoV-2 including declaring an emergency, industry, retail, service and transport restrictions and school closures. At the time these interventions were announced, only a very small number of municipalities had reported a single COVID-19 case (51 of 5,570 municipalities). This indicates that the announcement of interventions in Brazil occurred before the first COVID-19 cases appeared in the majority of municipalities (mean of 54.8 days before the first case was reported in preemptive municipalities). Even in municipalities where interventions were announced reactively there
was only a mean 2-2 days between reporting the first case and their announcement (red area in Fig. 3).

**Analysis of factors associated with time for the epidemic to arrive in a municipality**

Our “outbreak” threshold (standardised incidence of 10 cases per 10,000 residents) was first exceeded on April 12th 2020. By the censoring date of July 14th 2021, all municipalities had exceeded the threshold incidence.

Consistent with the patterns of observed spread in Figures 1 and 2, the univariable analyses suggested that municipalities in the North region exceeded the outbreak threshold earlier, followed by those in the Northeast and Central-West regions and finally those in the South and Southeast regions (Table 1). After adjusting for geographic region, the epidemic can be seen to have arrived earliest in those municipalities with higher population density, higher social development index (SDI) and greater percentage of residences with piped sanitation. There was evidence that municipalities further
from the main population centres in the state had a later arrival of the epidemic.

Considering the magnitudes of the effect estimates, a 10% increase in the population density shortened the arrival time by 0.9 days [95% CI: 0.8, 0.9]. An increase of 10% in the travel time to the largest city in the State was associated with a delay in arrival of 0.4 days [95% CI: 0.2, 0.5]. An increase of 10% in the SDI was associated with a decrease of 11.1 days [95% CI: 8.9, 13.2] in the time to arrival.

Sensitivity analyses were carried out to investigate the effect of changing the threshold incidence for epidemic arrival from 5 to 15 cases per 10,000 residents (Tables S1 and S2 Supplementary Materials). The interpretation of the direction of the effect of the included covariates remained the same within this range, whilst there were variations in the magnitude of the effect (Table S3 Supplementary Materials).

Analysis of factors associated with the rate of growth in the early stages of the epidemic
To measure the intensity of the epidemic in each municipality after arrival we calculated the mean reproduction number ($R_t$) over the early phase of the epidemic. A total of 2,757 municipalities contained sufficient data for $R_t$ calculation (i.e. at least 30 days of data from the first case report and more than 200 cumulative cases) with the inter-quartile range for the estimated values ranging from 0.542 to 1.094.

From the unadjusted analyses (Table 2), it can be observed that the early epidemic was least intense in the Central-West region, with the $R_t$ of other regions being higher by factors which ranged from an increase by a factor of 1.30 in the Southern region to 1.46 in the Northern region. Epidemic intensity decreased over time, though the effect was significantly smaller than that for geographic region; in the latter two time periods, $R_t$ was decreased by factors of 0.86 and 0.68 respectively compared to the first. In the multivariable model, a high degree of heterogeneity across space and time in mean $R_t$ was seen (Fig 4). In the Central-West region, mean $R_t$ decreased from 1.02 to 0.61, over the three time periods. In the North, the corresponding decrease was from 1.13 to 0.72 and in the Southeast from 0.77 to 0.54. There was no statistical evidence for a change in the Northeast or South regions.

The effects on mean $R_t$ of covariates other than geographic region and time period were relatively small, indicating that a large amount of the variation was not
explained by these factors. From the univariable analysis it was seen that municipalities that were more densely populated, with higher levels of provision of piped water and sanitation or a higher SDI had higher mean Rt values (Table 2), whilst those further from the main population centre in the state had lower values. In the adjusted multivariable analysis these associations were retained with marginally lower effect estimates. There was no evidence that mean $R_t$ was associated with the travel time to the most populous municipality in the state (adjusted coefficient = 1.02 [95% CI: 0.966, 1.062]).

Table 1: Tobit regression analysis of time to outbreak for each municipality (days since 31st March 2020). Starting incidence 1 case per 10,000 residents - epidemic onset incidence = 10 cases per 10,000 residents.

| Characteristic of the municipality | Frequency | Median value (Interquartile range) | Unadjusted (univariable) model estimates [95% CI] | Adjusted (multivariable) model estimates [95% CI] |
|------------------------------------|-----------|-----------------------------------|-----------------------------------------------|-----------------------------------------------|
| **Geographic region**              |           |                                   |                                               |                                               |
| Central-West                       | 444       | -                                 | -                              | -                                              |
| North                              | 449       | -32.1 [-36.7, -27.5]              | -34.0 [-38.6, -29.5]               |                                               |
| Northeast                          | 1775      | -15.7 [-19.4, -12.1]              | -3.6 [-7.3, 0.2]                  |                                               |
| South                              | 1157      | 3.7 [0.1, 6]                      | 20.8 [16.9, 24.6]                 |                                               |
| Southeast                          | 1653      | 4.4 [0.7, 8]                      | 26.9 [23.1, 30.8]                 |                                               |
| **Population density (log$_n$) (population/km$^2$)** | | 3.20 [2.45, 3.96] | -5.8 [-6.5, -5.2] | -8.5 [-9.2, -7.7] |
| Percentage of residences with piped water | | 72.30 [56.29, 84.59] | 0.0 [0.0, 0.0] | 0.0 [-0.1, 0.0] |
| Percentage of residences with piped sewage or septic tanks | | 37.70 [12.75, 70.25] | 0.0 [0.0, 0.0] | -0.2 [-0.2, -0.1] |
| Travel time (log$_n$) by road to most populous municipality in the state (hours) | | 2.96 [2.34, 3.44] | -1.0 [-2.5, 0.5] | 3.6 [2.2, 5.1] |
| Social Development Index (SDI) | | 0.25 [0.22, 0.27] | -140.1 [-163.4, -116.7] | -111.1 [-132.8, -89.3] |

Table 2: Summary of unadjusted and adjusted multivariable mean $R_t$ linear regression models. Mean $R_t$ is calculated over a window from 30 to 150 days since the arrival (standardised incidence > 1 case per 10,000 residents) of COVID-19 in the respective municipality.

As model contains an interaction between geographic region and start day the effect estimates for the interaction terms are shown in Figure 4.
A sensitivity analysis was carried out in which the end date for the calculation of mean $R_t$ was adjusted over a range from 100 to 180 days. The unadjusted and adjusted models for the extreme values are presented in Tables S4 and S5 in the Supplementary Materials. Whilst there were small changes for the effect estimates the trends in the associations seen for the 30 to 150-day range remained unchanged, increasing the strength of evidence for the findings reported.

Figure 4. Estimated marginal values of mean $R_t$ in the final adjusted multivariate linear regression model. Error bars show the 95% confidence intervals around the mean value.

Figure 5. Area under the curve (AUC) for prediction of a new maximum incidence in the following 4 weeks (left vertical axis, blue line) against calendar time (horizontal axis). The daily number of incident cases (rolling fortnightly average) is shown in the green line, right axis. The dashed line shows the lower end of the range 0-70-0-90. There is one panel for each region (Central-West, North, Northeast, South and Southeast), with the "BR" panel showing all Brazil.
Predicting new maximum values of incidence

Figure 5 shows the values of the area (AUC) under the receiver operating characteristic (ROC) curve for the ability to predict a new maximum incidence in the following 4 weeks. The values are generally between 0.70 and 0.90, corresponding to accuracy described previously as “useful for some purposes”.

For the Central-West region, AUCs are high (between 0.8 and 0.9) after a spike in incidence in late 2020, indicating that the lack of subsequent peaks was predictable. Overall, the AUC values are associated with incidence, suggesting that the method is better able to learn across municipalities when higher or lower rates are propagating across the country, i.e. that increases elsewhere helped predict peaks in each index municipality. From each ROC curve, values of sensitivity and specificity were chosen to maximize the sum of these two parameters. For sensitivity, averaging over time, the regions had similar values, between 70% and 73%. For specificity, the average values ranged from 63% for the Southeast region to 74% in the North.

Discussion

We describe the development of an online application, CLIC Brazil, that allows comparison of the spread and impact of the COVID-19 epidemic in Brazil between local areas (municipalities). We show how basic analyses, largely available through the application, can be used to identify pathways and determinants of spread. Further we identify and explain heterogeneities in burden and assess the relative timeliness of reactive interventions. Underlying the application is a portable data processing and analysis pipeline which enables real-time comparisons of spatially disaggregated COVID-19 epidemic trajectories over time. The technical framework described is modular and generalisable and could be used for monitoring future disease epidemics, provided that real-time geographically located surveillance data is available.

Our analyses show that despite an initial identifica-
tion of SARS CoV-2 in the large Southeastern cities of São Paulo and Rio de Janeiro the early focus of the epidemic quickly shifted to the Northern region before spreading to Northeastern coastal cities and then to the Southern and Southeastern region of the country. This was then followed by a resurgence of transmission and higher levels of incidence in the Northern region linked temporally to the emergence of the Gamma (P1) variant in the same area. Subsequently, these higher rates of infection have been seen in most areas of the country and remained high by August 2021.

It might have been expected that individuals living in wealthier areas would have experienced a less serious impact of the epidemic due to those with serious illness having better access to healthcare and being more likely to be able to adopt social distancing measures designed to mitigate infection. Our findings were in contrast to this and suggest that in general, places with a higher social development index experienced an earlier arrival and more rapid early propagation of the epidemic. This finding may be due in part to greater provision of and access to testing in areas with higher SDI, particularly given the greater role private sector testing played in the earlier stages of the epidemic. Also, the covariates used in the derivation of the social development index may not fully reflect the impact of wealth and employment type or the ability of individuals in different areas to adopt social distancing and lessen their risk of infection.

A study using data aggregated at the country level from the five BRICS countries (Brazil, Russia, India, China, and South Africa) showed that COVID-19 case numbers were associated with increasing levels of poverty. Other studies have shown that COVID-19 mortality rates were greater in areas of Brazil with lower levels of various socio-economic indicators. Possible explanations for the differences with our findings are that these associations changed with time and also that we were comparing trends between municipalities within one country. Also as we used COVID-19 case incidence rather than mortality as our outcome, it would be expected that those in areas with higher levels of poverty experience greater barriers to accessing adequate healthcare and hence be less likely to experience more severe COVID-19 disease outcomes.

Places that were more distant from major population centres experienced later onset though there was no evidence that the propagation was slower once the infection became established locally. The delayed arrival may be related to transport connectivity, however poorer availability of testing, leading to delayed recognition, may also be a factor.

There were large differences in the mean $R_t$ between local areas and over time that could not be explained by the covariates included in our analysis. This may be related to differences in patterns of social mixing or the imposition of, and the level of adherence to non-pharmaceutical interventions (NPIs), and the extent to which the roll-out of public health measures designed to curb the spread of the epidemic was devolved to a local level by national and State authorities.

There was evidence, at least for the Central-West, North and Southeast regions, that the reproduction number was lower in places where the epidemic arrived later. Studies have shown that in general individuals are more likely to change their health behaviour if they perceive they are at a heightened level of risk, hence it may be hypothesised that individuals were more likely to adhere to social distancing and other NPIs as their awareness of the severity of COVID-19 infection grew.

A recent worldwide assessment of changes in adherence to NPIs to mitigate COVID-19 indicated that whilst this may be true for interventions with a low economic cost,
such as mask wearing, it was not the case for adherence to social isolation which had a higher economic cost. More work on adherence to NPIs in Brazil is urgently needed given the unique socio-political approach the country took to COVID-19 control, particularly in the early stages of the epidemic.

The algorithm developed to predict the likelihood of a place experiencing a new record level of incidence in the following 4 weeks showed reasonably good predictive values once the epidemic had become established in each region and nationally. This suggests that the approach would be useful for assessing the immediate local impact of measures taken to mitigate the COVID-19 epidemic.

Limitations
There are several limitations of this study that should be acknowledged. It is likely that the consistency of reporting of COVID-19 cases and COVID-19 related deaths by state health departments differed both between places and over time. In this study we used case counts as the data source for the analyses rather than death counts. We chose to use cases because they estimate changing transmission dynamics with a shorter lag time and allow more accurate small-scale short-term comparisons in low population areas because the event is less rare. We also prioritised analytical methods that measure relative, not absolute, changes over time to minimise the effects of, for example, differential availability of COVID-19 testing.

Also, the travel time covariate, a measure of geographical isolation, estimates the time for within-state journeys to the most populous city in the state. Those living on the border region of a state may be distant from the most populous city in that state but closer to a large city in a neighbouring state, however, given the small effect sizes for the association with travel time the effect on the outcome would be small. The stratification of municipalities into five broad regions whilst providing a reasonable number of strata for the analyses was not able to account for within-region variation in geographically associated characteristics. Additionally we recognise that as a clearer understanding of the determinants of COVID-19 infection in the Brazilian population becomes available, future studies comparing disease incidence between different areas should include standardisation by a wider range of risk factors possibly including gender, co-morbidities and race.

In December 2020 cases began to increase again, initially focussed on cities such as Manaus in Amazonas state. There is evidence this was driven by the local emergence of a variant of concern, Gamma (P1), which has higher transmissibility and can exhibit the ability to evade the neutralising effect of antibodies to previous infection. The Gamma (P1) variant rapidly spread to become the dominant strain in Amazonas state and throughout the country. Analyses of factors associated with early development of the epidemic may be useful in predicting the spread of this new variant. Continual tracking of this next phase of the epidemic using methods demonstrated in our analyses will be important to assess similarities and differences in the spatial spread of different COVID-19 epidemic waves. These analyses should include spatially disaggregated data on vaccine coverage to assess the impact of vaccination on the development of the epidemic. Pairing these outputs with phylogenetic analyses of SARS-CoV-2 virus samples would enable a more detailed picture of past and present subnational spread of the epidemic.

Conclusion
This study demonstrates that by monitoring, standardising, and analysing the development of an epidemic at a local level, insights can be gained into spatial and temporal heterogeneities. Such insights are often impossible to achieve using raw case counts or when data are aggregated over larger areas. We show the utility of using age-standardised incidence as a comparable epidemiological metric for a variety of analyses and have developed an on-line application that allows a range of stakeholders to simply compare and contrast the evolution of the COVID-19 epidemic in different areas. This approach could prove useful for real-time local monitoring and analysis of a range of other emerging infectious disease outbreaks.

Contributors
PMe, NA, PMa & OJB conceptualised the project and agreed the overall design for the app. PMe, NA & OJB carried out the formal statistical analysis. PMe, NA, OJB & FdJCG developed the software for the app. PMe, NA, OJB, FdJCG & PMa wrote the first draft of the manuscript. AAdeSS developed data-sets used in the analysis. SA, KP & CAPJ provided technical support in the development of the app and for the analyses. ES & NF provided strategic leadership for the CADDE project, within which this work was embedded. All authors reviewed and revised the manuscript and approved the final version.

Declaration of interests
The authors have no conflicts of interest to disclose.

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Data sharing statement
All municipality level unprocessed and standardised incidence data and covariate data can be downloaded from the CLIC-Brazil app (https://cmmid.github.io/visualisations/lacpt).

Editor note: The Lancet Group takes a neutral position with respect to territorial claims in published maps and institutional affiliations.

Supplementary material
Supplementary material associated with this article can be found in the online version at doi:10.1016/j.lana.2021.100119.

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