Under-five mortality in the Democratic Republic of the Congo: secondary analyses of survey and conflict data by province

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Objective To compare coverage of key child health policy indicators across provinces and to explore their association with under-five mortality and level of conflict in the Democratic Republic of the Congo.

Methods We made a secondary analysis of nationally representative data from 1380 health facilities and 20,792 households in 2017–2018. We analysed provincial-level data on coverage of 23 different indicators for improving common causes of childhood mortality, combined into mean scores for: newborn health, pneumonia, diarrhoea, malaria and safe environment. Using negative binomial regression we compared the scores with provincial-level under-five mortality. With binary logistic regression at the individual level we compared indicators (outcome) with living in a conflict-affected province (exposure).

Findings All grouped coverage scores demonstrated large ranges across the 26 provinces: newborn health: 20% to 61%; pneumonia: 26% to 86%; diarrhoea: 25% to 63%; malaria: 22% to 53%; and safe environment: 4% to 53%. The diarrhoea score demonstrated the strongest association with under-five mortality (adjusted coefficient: −0.026; 95% confidence interval: −0.045 to −0.007). Conflict-affected provinces had both the highest as well as the lowest mortality rates and indicator coverages. The odds of coverage were higher in conflict-affected provinces for 13 out of 23 indicators, whereas in provinces unaffected by conflict only one indicator had higher odds of coverage.

Conclusion Conflict alone is a poor predictor for child health. Ensuring that children in unaffected provinces are not neglected while addressing the needs of the most vulnerable in conflict settings is important. Prevent, protect and treat strategies for diarrhoeal disease could help improve equity in child survival.

Introduction

The main contributors to mortality in children younger than 5 years in sub-Saharan Africa are lower respiratory infections, diarrhoea, malaria and neonatal conditions, all of which are targeted by evidence-based global action plans. However, the indicators proposed to track progress by these action plans are commonly only reported on a national level, despite over three quarters of variation in under-five mortality in sub-Saharan Africa being explained by subnational factors.

The Democratic Republic of the Congo accounts for 291,000 (11%) of the 2,766,000 estimated annual deaths in children younger than 5 years in sub-Saharan Africa. Provincial disparities in under-five mortality have previously been demonstrated, and still persist. Previous studies have shown provincial differences in the prevalence of acute respiratory infections, diarrhoea, fever, malnutrition, vaccination coverage and availability of high-quality obstetric care. However, several of these studies are almost a decade old and only one used the new provincial divisions, as the country transitioned from 11 to 26 provinces in 2015.

Armed conflicts have generally been associated with a high burden of child mortality and morbidity. During the Congolese wars, however, post-neonatal mortality increased but neonatal mortality did not. Additionally, this increased mortality was not found in the post-war period despite the continuing state of conflict. A recent study demonstrated higher odds of delivery in a health facility but lower access to antenatal services for women in high-intensity conflict areas compared with moderate-intensity conflict areas. Several studies have acknowledged higher coverage of health services in the eastern provinces, where the conflict is concentrated, hypothesizing that this is due to support from nongovernmental organizations (NGOs) and the United Nations, with donor funding.

We aimed to compare the coverage of key policy indicators for better child health across provinces in the Democratic Republic of the Congo and to explore their association with under-five mortality and level of conflict. A subnational perspective should allow for more targeted roll-out of interventions and health-systems planning to support the country in achieving sustainable development goal (SDG) target 3.2 (to end preventable deaths of newborns and children younger than 5 years) in an equitable way.

Methods

Study design

We performed a secondary analysis of data from nationally representative, cross-sectional surveys of health facilities and households in the Democratic Republic of the Congo in 2017–2018. The framework for the study was based on a

Abstracts: العربية, 中文, Français, Русский and Español at the end of each article.
| Indicator and data source | Type of intervention | Action plan definition | Study definition |
|--------------------------|----------------------|------------------------|-----------------|
| Lower newborn deaths to 12 or fewer per 1000 live births by 2030 | Protect | Percentage of infants aged 0–5 months who are exclusively breastfed | Numerator: No. of children younger than 6 months at the time of the study who were only breastfed in the previous 24 hours<br>Denominator: No. of children below 6 months of age surveyed |
| Exclusive breastfeeding for 6 months | Protect | No. of women aged 15–49 years who were attended by skilled health personnel during their most recent live birth in the 2 years before the survey<br>Denominator: No. of women aged 15–49 years who were pregnant during the 2 years before the survey | Numerator: No. of women aged 15–49 years who were attended by skilled health personnel (doctor, nurse, midwife) during their most recent live birth in the 2 years before the survey<br>Denominator: No. of most recent live births among women aged 15–49 in the 2 years before the survey |
| Skilled birth attendance | Prevent | No. of live births with a postnatal health check in the first 2 days after birth<br>Denominator: Total no. of live births in the past 2 years | Numerator: No. of live births in the 2 years before the survey with a postnatal health check in the first 2 days after birth<br>Denominator: No. of live births in the past 2 years |
| Early postnatal care contact for infants | Prevent | (process indicator) No. of facilities in which a space is identified for kangaroo mother care and where staff have received training in the previous 2 years<br>Denominator: Total no. of facilities with inpatient maternity services that are assessed | Numerator: No. of health facilities offering childbirth services in which a space was identified for kangaroo mother care and where at least one interviewed health-care worker had received training in the previous 2 years<br>Denominator: No. of health facilities offering childbirth services surveyed |
| Kangaroo mother care | Prevent | (process indicator) No. of facilities in which a space is identified for kangaroo mother care and where staff have received training in the previous 2 years<br>Denominator: Total no. of facilities with inpatient maternity services that are assessed | Numerator: No. of facilities in which a space is identified for kangaroo mother care and where at least one interviewed health-care worker had received training in the previous 2 years<br>Denominator: No. of health facilities offering childbirth services surveyed |
| Essential newborn care with early initiation of breastfeeding as tracer indicator | Treat | No. of live born infants (in the 2 years before the survey) who are breastfed within 1 hour of birth<br>Denominator: Total no. of live born infants in the 2 years preceding the survey | Numerator: No. of live born infants (in the 2 years before the survey) who were breastfed within 1 hour of birth<br>Denominator: Total no. of live born infants in the 2 years preceding the survey |
| Newborn resuscitation | Treat | (process indicator) No. of facilities with a functional neonatal bag and two masks (sizes 0 and 1) in the labour and delivery service area<br>Denominator: Total no. of facilities with inpatient maternity services that are assessed | Numerator: No. of health facilities that offer childbirth services that had a functioning bag valve mask for neonatal resuscitation<br>Denominator: No. of health facilities surveyed offering childbirth services |
| Treatment of severe neonatal infection | Treat | (process indicator) No. of facilities in which gentamicin is available at a suitable peripheral level for treatment of severe neonatal infection<br>Denominator: Total no. of facilities with inpatient maternity services that are assessed | Numerator: No. of health facilities offering childbirth services where at least one valid injection bottle of the antibiotic gentamicin was observed the day of the survey<br>Denominator: No. of health facilities offering childbirth services surveyed |
| Chlorhexidine cord-cleansing | Treat | (process indicator) No. of countries with chlorhexidine on the essential drug list for the purpose of cord-cleansing<br>Denominator: Countries with data from essential medicines list policy | Numerator: No. of health facilities offering childbirth services where chlorhexidine was observed<br>Denominator: No. of health facilities offering childbirth services surveyed |
| Caesarean section rate | Treat | No. of women aged 15–49 years with a live birth in the X years before the survey delivered by caesarean section<br>Denominator: Total no. of live births in the 2 years preceding the survey | Numerator: No. of women aged 15–49 years with a live birth in the X years before the survey delivered by caesarean section<br>Denominator: Total no. of live births in the 2 years preceding the survey |
| Emergency obstetric care | Treat | (process indicator) No. of facilities in the area providing basic or comprehensive emergency obstetric care<br>Denominator: Population of the area (expressed per 500 000 people; note a recent recommendation to use a denominator based on births, not population) | Numerator: No. of health facilities offering childbirth services where all of the following have been performed in the previous 3 months: (i) parenteral administration of antibiotics; (ii) parenteral administration of oxytocic; (iii) parenteral administration of anticonvulsants; (iv) assisted vaginal delivery; (v) manual removal of placenta; (vi) removal of retained products of conception; (vii) neonatal resuscitation<br>Denominator: No. of health facilities offering childbirth services surveyed |

End preventable childhood deaths due to pneumonia and diarrhoea by 2025
| Exclusive breastfeeding for 6 months | Protect | Percentage of infants aged 0–5 months who are exclusively breastfed | Numerator: No. of children aged 0–5 months at the time of the study who were only breastfed in the previous 24 hours<br>Denominator: No. of children aged 0–5 months surveyed |

(continues...
| Indicator and data source                        | Type of intervention | Action plan definition                                                                                                                                                                                                 | Study definition                                                                                                                                                                                                 |
|------------------------------------------------|----------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Complementary feeding                           | Protect              | Percentage of children aged 6–23 months who received a minimum acceptable diet                                                                                                                                          | Numerator: No. of children aged 6–23 months at the time of the survey who were breastfed and received any type of additional food in the previous 24 hours Denominator: No. of children aged 6–23 months surveyed |
| Access to improved drinking-water              | Protect              | Percentage of households and health-care facilities that report using an improved water source                                                                                                                     | Numerator: No. of households with access to an improved drinking-water source (piped water, boreholes, tube wells, protected dug wells, protected springs, rainwater and packaged or delivered water) within 30 minutes round trip from premises Denominator: No. of households surveyed (weighted by the no. of household members) |
| Access to improved sanitation facility       | Protect              | Percentage of households and health-care facilities with a hygienic sanitation facility                                                                                                                          | Numerator: No. of households using improved sanitation facilities (flush toilet, piped water, sewer or septic tank, pit latrine, composting toilet) Denominator: No. of households surveyed (weighted by the no. of household members) |
| Access to handwashing with soap               | Protect              | Percentage of households and health-care facilities with soap and water, and a handwashing facility                                                                                                               | Numerator: No. of households with soap and water and a handwashing facility Denominator: No. of households surveyed (weighted by the no. of household members) |
| Access to clean fuel for cooking              | Protect              | Percentage of households using clean fuels for cooking                                                                                                                                                    | Numerator: No. of households using clean fuels for cooking (electric stove, solar cooking, gas stove, alcohol or ethanol stove) Denominator: No. of households surveyed (weighted by the no. of household members) |
| Measles vaccine coverage                      | Prevent              | Percentage of children aged 12–23 months immunized with measles-containing vaccine                                                                                                                                 | Numerator: No. of children aged 12–23 months vaccinated with 1 dose of measles vaccine Denominator: No. of children aged 12–23 months surveyed |
| Pentavalent vaccine coverage                  | Prevent              | Percentage of children aged 12–23 months who received 3 doses of DTP vaccine                                                                                                                                     | Numerator: No. of children aged 12–23 months vaccinated with 3 doses of pentavalent vaccine (DTP, Hep B and Hib) Denominator: No. of children aged 12–23 months surveyed |
| Pneumococcal vaccination coverage            | Prevent              | Percentage of children aged 12–23 months who received 3 doses of pneumococcal vaccine                                                                                                                                  | Numerator: No. of children aged 12–23 months vaccinated with 3 doses of pneumococcal conjugate vaccine Denominator: No. of children aged 12–23 months surveyed |
| Oral rehydration therapy                      | Treat                | Percentage of children aged 0–59 months with diarrhoea receiving oral rehydration therapy                                                                                                                            | Numerator: Children aged 0–59 months with diarrhoea in the 2 weeks before the survey receiving oral rehydration therapy (oral rehydration salt packets) Denominator: No. of children aged 0–59 months with diarrhoea in the 2 weeks before the survey |
| Zinc for the treatment of diarrhoea          | Treat                | Percentage of children with diarrhoea who received oral rehydration solutions and an appropriate course of zinc                                                                                                   | Numerator: Children aged 0–59 months with diarrhoea receiving zinc in the 2 weeks before the survey Denominator: No. of children aged 0–59 months with diarrhoea in the 2 weeks before the survey |
| Reduce burden of malaria by 90% by 2030     |                     |                                                                                                                                                                                                                        | Numerator: No. of children younger than 5 years in household who slept under an insecticide-treated net the previous night Denominator: No. of children younger than 5 years in household who slept under an insecticide-treated net the previous night |
| Insecticide-treated net                      | Protect              | Proportion of population at risk who slept under an insecticide-treated net the previous night                                                                                                                       | Denominator: No. of children younger than 5 years in household who slept under an insecticide-treated net the previous night |
| Malaria testing                              | Treat                | Proportion of patients with suspected malaria who receive a parasitological test                                                                                                                                  | Numerator: No. of children younger than 5 years who had fever in the previous 2 weeks and who had blood taken from heel or fingerprint for testing Denominator: No. of children with fever in the previous 2 weeks |
| First-line malaria treatment                 | Treat                | Proportion of patients with confirmed malaria who receive first-line antimalarial treatment according to national policy                                                                                           | Numerator: No. of children younger than 5 years who had fever in the previous 2 weeks and received treatment for malaria (artemisinin-based combination therapy if older than 2 months and quinine if younger than 2 months) Denominator: No. of children younger than 5 years who had fever in the previous 2 weeks and received treatment for malaria who received any type of antimalarials |

DTP: diphtheria–tetanus–pertussis; Hep B: hepatitis B; Hib: Haemophilus influenzae type B.

1. Author’s classification.
2. Service and Provision Assessment Survey 2017–2018 does not include a question on mask size.
3. Study definition differs from action plan definition.
4. We only chose zinc, to be consistent with the international vaccine access centre definition.

Note: Data sources were the Multiple Indicator Cluster Survey, 2017–2018 and Service and Provision Assessment 2017–2018.
review of three global action plans to identify key policy indicators for action on common causes of childhood mortality, under the broad themes of prevent, protect and treat.

Setting

The Democratic Republic of the Congo has an estimated population of 85–100 million14,15 residing across 26 provinces and 516 health zones.16 Health care is offered by public and private operators including faith-based organizations.16 In addition, several NGOs and international organizations operate in the country.17 An estimated 40% of the country’s health-care spending comes from out-of-pocket expenditure, with international donors providing a similar proportion.18 Ethical approval for the study was obtained from the Swedish Ethical Review Authority (Dnr 2020–05190).

Data sources

Data collection and sampling procedures for the data sets have been described elsewhere.5,19,20 We describe here some important details about the data sets; further details are in the supplementary files in the authors’ data repository.21

We obtained data on health indicators and socioeconomic status from two national data sets. The Service and Provision Assessment 2017–201818 used stratified random probability sampling to select 1412 health facilities from a list of all 12050 operational health facilities, excluding health posts. These facilities were surveyed between October 2017 and April 2018. Of the sampled health facilities, 32 (2.3%) were not surveyed, mainly due to security problems. We extracted data from the inventory section of the data (for example, on medications and equipment), and from the service provider questionnaire (for example on receipt of training in kangaroo mother care).

The Multiple Cluster Indicator Survey 2018 household survey1 was designed to provide provincial estimates based on individual-level data using a sample frame based on the 1984 population census. A systematic random sample of 30 households was drawn from each of the 721 clusters giving an overall sample of 21 630 households, of which 20 792 (96.1%) were successfully interviewed between December 2017 and July 2018. Twelve clusters were not visited due to insecurity problems, mainly in Tanganika and Maniema provinces. We used data from the questionnaires about the household, women and children younger than 5 years. We extracted data on relative socioeconomic status (continuous variable) based on household asset ownership and urban or rural setting.

To obtain data on areas of conflict in the Democratic Republic of the Congo we used a third data set. The Uppsala Conflict Data Program Georeferenced Event Data Set contains global temporally and spatially disaggregated data of conflict events.22–25 For an event to be included it must have resulted in at least one death and the actor involved must have been involved in events that together accumulated to at least 25 deaths in one calendar year. We calculated annual levels of conflict for each province between 2013–2018 to match the time frame used to calculate the under-five mortality. We divided provinces into three different conflict categories, adapting the definition from Uppsala University regarding state-based violence: major conflict (if more than 1000 battle-related deaths had occurred in one of the calendar years), minor conflict (more than 25 battle-related deaths) and no conflict (25 deaths or fewer).26

Data collection

We compiled a list of 47 key policy indicators for action on common causes of childhood mortality from the following documents: (i) Every Newborn action plan;27,28 (ii) Global Action Plan for the Prevention and Control of Pneumonia and Diarrhoea;29 and (iii) Global Technical Strategy for Malaria 2016–2030.30 We reviewed the national health facility and household surveys for available data on the available indicators into six grouped categories. We then combined data for the same method as the International Vaccine Access Center:31 (i) newborn health (using indicators from the Every Newborn action plan); (ii) pneumonia; (iii) diarrhoea; (iv) combined pneumonia and diarrhoea (each from the Global Action Plan for the Prevention and Control of Pneumonia and Diarrhoea); (v) malaria (from the Global Technical Strategy for Malaria 2016–2030); and (vi) safe environment. We generated overall grouped scores by adding the coverage for all included indicators and dividing by the number of indicators in each group (Box 1).

Data analysis

Our primary outcome was provincial-level under-five mortality, calculated using the synthetic cohort probability method.31 We collapsed the indicator variables to provincial means and summed these into the six indicator grouped scores (Box 1) as the main exposure variables. We applied sample weights to adjust for sampling method for all data taken from the health facility and household data sets. All numerators and denominators presented here are raw data whereas some percentages are weighted. We performed negative binomial regression (due to overdispersion in the data), to estimate the associations between provincial-level under-five mortality and indicator coverage scores for both grouped and individual indicators. Due to collinearity, we analysed each indicator separately.

We adjusted the negative binomial regressions for provincial level of conflict (none, minor or major conflict) and socioeconomic status, reporting the results as an adjusted coefficient. Due to low levels of missing data, we performed a complete case analysis. Differences in mean scores were compared using two-sample t-tests.
We performed an individual-level analysis using logistic regression, to explore associations between being covered by an indicator (outcome) and living in a conflict-affected province (exposure), combining major and minor levels of conflict. We adjusted the analysis for household socioeconomic status. The analysis was performed using Stata version 16 (StataCorp, College Station, Texas, United States of America).

Results

Overall, there were 1209 under-five deaths among 21 741 reported births. Under-five mortality, socioeconomic status and level of conflict varied considerably across provinces (Fig. 1). Mean provincial socioeconomic status was not significantly associated with under-five mortality ($P = 0.132$). The highest under-five mortality was found in Kasai (169 deaths per 1000 live births; 95% confidence interval, CI: 134 to 204) and the lowest in North Kivu (26 deaths per 1000 live births; 95% CI: 10 to 42). There were 14 out of 26 provinces classified as conflict-affected, of which three were major conflicts (North Kivu, Kasai and Kasai-Central provinces). There were 696 under-five deaths out of the 11 796 reported births among women interviewed in conflict provinces compared with 513 deaths out of 9945 births in non-conflict provinces.

Indicator coverage

Each indicator showed a considerable range in coverage, with chlorhexidine cord-cleansing having the widest range from 2% in Mongala (6/40 facilities) to 89% in South Kivu (50/59 facilities), followed by pneumococcal conjugate vaccination coverage, ranging from 9% in Sankuru (14/193 facilities) to 90% in North Kivu (129/170 facilities); full data are in the supplementary files. The target coverage was met on the national level for one indicator, exclusive breastfeeding for 6 months, skilled birth attendance, early postnatal care contact for infants, essential newborn care, newborn resuscitation, treatment of severe neonatal infection, chlorhexidine cord-cleansing, caesarean section, emergency obstetric care.

| Denominator: number of indicators (10) |
| Newborn health score |
| Numerator: exclusive breastfeeding for 6 months, skilled birth attendance, early postnatal care contact for infants, essential newborn care, newborn resuscitation, treatment of severe neonatal infection, chlorhexidine cord-cleansing, caesarean section, emergency obstetric care |
| Denominator: number of indicators (6) |
| Combined pneumonia and diarrhoea score |
| Numerator: exclusive breastfeeding for 6 months, pentavalent vaccine coverage, measles vaccine coverage, pneumococcal vaccine coverage, oral rehydration therapy, zinc for the treatment of diarrhoea |
| Denominator: number of indicators (4) |
| Pneumonia score* |
| Numerator: exclusive breastfeeding for 6 months, pentavalent vaccine coverage, measles vaccine coverage, pneumococcal vaccine coverage |
| Denominator: number of indicators (4) |
| Diarrhoea score* |
| Numerator: exclusive breastfeeding for 6 months, measles vaccine coverage, oral rehydration therapy, zinc for the treatment of diarrhoea |
| Denominator: number of indicators (4) |
| Malaria score |
| Numerator: insecticide-treated net, malaria testing, first-line malaria treatment |
| Denominator: number of indicators (3) |
| Safe environment score |
| Numerator: access to improved drinking-water, access to handwashing with soap, access to an improved sanitation facility, access to clean fuel for cooking |
| Denominator: number of indicators (4) |

*We did not include pneumonia care-seeking, pneumonia treatment and rotavirus vaccine coverage due to lack of data.

Both overall grouped scores (safety indicators, handwashing with soap showed a strong protective association with mortality and was the

**Indicator grouped scores**

The national-level overall score on coverage of the 10 indicators for newborn health was 38% (target score: 70%), combined pneumonia and diarrhoea score (6 indicators) was 38% (target score: 75%) and malaria score (3 indicators) was 34% (target score: 80%). These overall scores ranged considerably among provinces for newborn health (Mongala 20%; North Kivu 61%), combined pneumonia and diarrhoea (Kasai 24%; North Kivu 71%) and malaria (Kwango 22%; Sud-Ubangi 53%; Fig. 2, Table 3). The overall safe environment score (4 indicators) was the lowest, at 17% (target score: 80%), ranging from 4% in Maniema to 53% in Kinshasa.

**Associations with mortality**

Among the overall grouped scores, the diarrhoea score (adjusted coefficient: $-0.026$; 95% CI: $-0.045$ to $-0.007$) and the combined pneumonia and diarrhoea score (adjusted coefficient: $-0.019$; 95% CI: $-0.039$ to $-0.000$) were the only groups with a significant association with under-five mortality; a one-point increase in score resulted in 2.6% and 1.9% fewer deaths per 1000 live births, respectively (Table 4).

Among the individual indicators for newborn health, caesarean section (adjusted coefficient: $-0.083$; 95% CI: $-0.130$ to $-0.037$) and exclusive breastfeeding (adjusted coefficient: $-0.012$; 95% CI: $-0.022$ to $-0.001$) were significantly associated with decreased under-five mortality (see data repository). Newborn resuscitation was positively associated with under-five mortality (adjusted coefficient: 0.015; 95% CI: 0.002 to 0.028). Kangaroo mother care (adjusted coefficient: $-0.021$; 95% CI: $-0.043$ to 0.001) showed a strong association with mortality but did not meet the significance level. For safe environment indicators, handwashing with soap showed a strong protective association with mortality and was the

**Box 1. Definitions of grouped scores for child health indicators used in the study of under-five mortality and key child health policy indicators, Democratic Republic of the Congo**

| Newborn health score |
| Numerator: exclusive breastfeeding for 6 months, skilled birth attendance, early postnatal care contact for infants, essential newborn care, newborn resuscitation, treatment of severe neonatal infection, chlorhexidine cord-cleansing, caesarean section, emergency obstetric care |
| Denominator: number of indicators (10) |
| Combined pneumonia and diarrhoea score |
| Numerator: exclusive breastfeeding for 6 months, pentavalent vaccine coverage, measles vaccine coverage, pneumococcal vaccine coverage, oral rehydration therapy, zinc for the treatment of diarrhoea |
| Denominator: number of indicators (6) |
| Pneumonia score* |
| Numerator: exclusive breastfeeding for 6 months, pentavalent vaccine coverage, measles vaccine coverage, pneumococcal vaccine coverage |
| Denominator: number of indicators (4) |
| Diarrhoea score* |
| Numerator: exclusive breastfeeding for 6 months, measles vaccine coverage, oral rehydration therapy, zinc for the treatment of diarrhoea |
| Denominator: number of indicators (4) |
| Malaria score |
| Numerator: insecticide-treated net, malaria testing, first-line malaria treatment |
| Denominator: number of indicators (3) |
| Safe environment score |
| Numerator: access to improved drinking-water, access to handwashing with soap, access to an improved sanitation facility, access to clean fuel for cooking |
| Denominator: number of indicators (4) |

*We did not include pneumonia care-seeking, pneumonia treatment and rotavirus vaccine coverage due to lack of data.
only statistically significant indicator (adjusted coefficient: −0.016; 95% CI: −0.029 to −0.003). For the pneumonia and diarrhoea indicators, zinc treatment for diarrhoea (adjusted coefficient: −0.009; 95% CI: −0.022 to 0.004) and measles vaccination (adjusted coefficient: −0.008; 95% CI: −0.019 to 0.003) showed the strongest protective association with mortality, but none were statistically significant. No significant correlation was found for the malaria indicators.

**Associations with conflict**

Summing the calculated under-five mortality rates for each province divided by the number of provinces, we found that under-five mortality was higher, but not statistically different, in conflict-affected provinces (74 per 1000 live births) compared with provinces unaffected by conflict (71 per 1000 live births, \( P = 0.798 \)).

For grouped indicator scores, provinces classified as conflict-affected reported significantly higher mean indicator coverage compared with unaffected provinces for the newborn health score (41%; 95% CI: 36 to 47 versus 34%; 95% CI: 29 to 40, respectively) and for the combined pneumonia and diarrhoea score (42%; 95% CI: 34 to 50; versus 33%; 95% CI: 30 to 37, respectively; Fig. 3).

For 13 out of 23 indicators the odds of coverage of the indicator were higher in conflict-affected provinces. In contrast, only one indicator (sleeping under an insecticide-treated bed net) had higher odds of coverage in a province unaffected by conflict (Table 5). The highest odds of coverage of an indicator in a conflict zone were found for having access to improved drinking-water (adjusted odds ratio, OR: 2.68; 95% CI: 1.90 to 3.78), access to handwashing with soap (adjusted OR: 2.45; 95% CI: 1.67 to 3.60) and receiving pneumococcal vaccine (adjusted OR: 2.42; 95% CI: 1.73 to 3.36).

**Discussion**

In our analysis of nationally representative household and facility surveys, we found that target coverage for 14 out of 23 key child health indicators had not been achieved in any province of the Democratic Republic of the Congo. Several of the indicators with the lowest coverage were related to diarrhoea, which also had some of the strongest associations with under-five mortality. Overall, conflict-affected provinces had higher coverage of almost all grouped indicator scores; however, mortality was higher, but not significantly so, in these provinces.

The grouped score for diarrhoea indicators demonstrated the strongest association with under-five mortality,
| Indicator                              | Median (IQR) Coverage, % | No. of provinces on target (total: 26) | Target, % |
|---------------------------------------|--------------------------|----------------------------------------|-----------|
| **Protect indicators**                |                          |                                        |           |
| Exclusive breastfeeding for 6 months  | 54.8 (44.6 to 66.4)      | 30.1 - 83.7                            | 16 - 50   |
| Complementary feeding                 | 74.4 (67.2 to 79.0)      | 58.0 - 84.7                            | 6 - 80    |
| Insecticide-treated net               | 50.2 (40.0 to 66.0)      | 16.9 - 75.6                            | 0 - 80    |
| Access to improved drinking-water     | 22.4 (10.8 to 34.3)      | 1.8 - 74.4                             | 0 - 80    |
| Access to improved sanitation facility| 21.5 (10.4 to 41.1)      | 0.2 - 76.8                             | 0 - 80    |
| Access to handwashing with soap       | 7.3 (3.5 to 17.5)        | 0.5 - 69.9                             | 0 - 80    |
| Access to clean fuel for cooking      | 0.1 (0.0 to 0.8)         | 0 - 24.5                               | 0 - 80    |
| **Prevent indicators**                |                          |                                        |           |
| Skilled birth attendance              | 78.5 (67.9 to 91.9)      | 38.4 - 99.7                            | 12 - 80   |
| Essential newborn care                | 43.2 (36.8 to 54.3)      | 12.1 - 73.2                            | 0 - 80    |
| Kangaroo mother care                  | 8.1 (4.0 to 16.2)        | 0 - 32.7                               | 0 - 80    |
| Early postnatal care for infant       | 50.7 (39.0 to 62.6)      | 14.1 - 78.5                            | 0 - 80    |
| Measles vaccine coverage              | 44.9 (35.8 to 65.5)      | 14.8 - 80.1                            | 1 - 80    |
| Pentavalent vaccine coverage          | 34.5 (25.2 to 50.4)      | 11.1 - 89.5                            | 1 - 80    |
| Pneumococcal vaccine coverage         | 25.8 (22.7 to 51.0)      | 8.7 - 89.5                             | 1 - 80    |
| **Treat indicators**                  |                          |                                        |           |
| Emergency obstetric care              | 8.8 (4.0 to 14.7)        | 0 - 30.0                               | 0 - 80    |
| Caesarean section                     | 1.8 (0.9 to 6.0)         | 0 - 12.3                               | 3 - 10    |
| Newborn resuscitation                 | 20.6 (11.6 to 40.4)      | 1.7 - 48.2                             | 0 - 80    |
| Chlorhexidine cord-cleansing          | 41.6 (32.0 to 53.1)      | 2.0 - 89.0                             | 2 - 80    |
| Treatment for severe neonatal infection| 68.4 (46.0 to 76.8)      | 34.8 - 95.8                            | 3 - 80    |
| Oral rehydration solution             | 27.4 (21.0 to 30.9)      | 7.0 - 53.4                             | 0 - 80    |
| Zinc for the treatment of diarrhoea   | 19.7 (12.0 to 26.9)      | 4.6 - 63.2                             | 0 - 80    |
| Malaria testing                       | 18.2 (12.9 to 22.8)      | 10.0 - 45.4                            | 0 - 80    |
| First-line malaria treatment          | 37.2 (25.5 to 41.5)      | 7.5 - 54.6                             | 0 - 80    |

IQR: interquartile range.
and large disparities in this score were seen across provinces. Diarrhoeal disease remains one of the biggest contributors to under-five mortality, estimated to account for 8% (480 000 deaths) of the 5 300 000 deaths globally and reported as 9% in the Democratic Republic of the Congo. Universal coverage with oral rehydration solutions could prevent up to 93% of diarrhoea-related deaths, but global coverage has remained low at about 42%.

Major improvements can be achieved through increased knowledge about diarrhoea symptoms, availability of oral rehydration solutions and well-trained health-care workers who promote their use. For the Democratic Republic of the Congo, an important milestone in reducing diarrhoeal disease was the introduction of rotavirus vaccine in 2019, which was not included in our analysis (national coverage was 33% in 2020). Our results suggest the importance of accelerating access to safe water and sanitation if SDG targets are to be achieved. Access to handwashing with soap had a protective association with under-five mortality in our study and the widest range of coverage between provinces (from 0.5% to 70%). Focusing on relatively low-cost interventions around access to oral rehydration solutions, alongside water, sanitation and hygiene initiatives and equitable vaccine access, could be particularly effective, especially given the country’s high burden of cholera.

Among the neonatal indicators, caesarean section and kangaroo mother care coverage showed the strongest association with under-five mortality. Caesarean section likely reflects the availability of higher-level functional care, but this result should also be interpreted with caution since there are no suggested positive effects on health outcomes with caesarean section rates above 10%. Kangaroo mother care on the other hand is low-cost and one of the most effective interventions to prevent deaths in low-birth-weight infants. However, the indicator used in this study showed a low coverage (median 8%, range 0–32%) leaving much room for improvement. Interestingly, researchers found that the quality of maternal and newborn care in North Kivu was low. In our analysis, however, it was one of the best-performing provinces suggesting that quality improvements are still needed, even when indicator coverage targets are met. Globally, low quality of care is a bigger contributor to mortality than access. The Democratic Republic of the Congo struggles with medical educational institutions of inadequate quality, a lack of qualified health personnel in general, and a concentration of trained health personnel in the major cities, making high-quality health care challenging. Poverty and inadequate funding of the health-care sector further complicates accessibility and quality.

Our individual-level analysis showed higher odds of being covered by a policy indicator if the child lived in a conflict-affected province than a province unaffected by conflict. Children in conflict-affected provinces had around double the odds of being covered by several of the water, sanitation and

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**Fig. 2. Coverage of grouped indicators for child health by province, Democratic Republic of the Congo, 2017–2018**

| Newborn health | Pneumonia and diarrhoea | Pneumonia |
|----------------|-------------------------|-----------|
| Score          | 0-20%                   | 20-40%    |
|                | 20-40%                  | 60-80%    |

| Diarrhoea | Malaria | Safe environment |
|-----------|---------|------------------|
| Score     | 0-20%   | 20-40%           |
|           | 20-40%  | 60-80%           |

Note: We calculated grouped indicator scores by summing the coverage for each indicator divided by the total number of indicators in the group.
As an example, South Kivu had the best-funded health system in the Democratic Republic of the Congo in 2012, when taking humanitarian aid into account. In contrast, mortality was marginally higher in the conflict-affected provinces, although large disparities in mortality were found between conflict-affected provinces. North Kivu had the lowest under-five mortality, highest indicator coverage, and belonged to the highest quartile for socioeconomic status. However, the complete opposite was observed for Kasaï, suggesting that conflict might not be a good predictor of child health or health needs. North Kivu has been affected by conflict since the 1990s, and has a large humanitarian presence, as compared with Kasaï, which experienced an intense but relatively short conflict episode in the years before data collection. Eastern Democratic Republic of the Congo is also rich in natural resources and has access to cross-border trade, providing the prerequisites for a larger economy that could be a contributor to the higher coverage observed. If targets are to be reached equitably, it is necessary to ensure that well-established patterns of delivering aid do not get in the way of reaching the most vulnerable people.

Table 3. Coverage of grouped scores for child health indicators by province, Democratic Republic of the Congo, 2017–2018

| Province | Under-five mortality, per 1000 live births | Conflict level¹ | Socioeconomic status, wealth quartile² | Newborn health (n = 10) | Combined and diarrhoea (n = 6) | Pneumonia (n = 4) | Diarrhoea (n = 4) | Malaria (n = 3) | Safe environment (n = 4) |
|----------|------------------------------------------|----------------|---------------------------------------|--------------------------|-------------------------------|-----------------|-----------------|-----------------|---------------------|
| North Kivu | 26 Major | Q4 | 61 | 71 | 86 | 62 | 41 | 31 |
| Kwango | 30 No | Q3 | 34 | 34 | 37 | 36 | 22 | 8 |
| Mongala | 36 No | Q2 | 20 | 26 | 30 | 31 | 38 | 17 |
| South Kivu | 38 Minor | Q4 | 51 | 51 | 62 | 44 | 23 | 23 |
| Bas-Uele | 42 No | Q1 | 40 | 37 | 44 | 41 | 36 | 18 |
| Equateur | 43 No | Q2 | 36 | 39 | 51 | 39 | 33 | 16 |
| Ituri | 44 Minor | Q3 | 42 | 59 | 59 | 63 | 26 | 33 |
| Lualaba | 48 Minor | Q4 | 40 | 34 | 38 | 35 | 29 | 15 |
| Nord-Ubangi | 53 No | Q1 | 31 | 30 | 39 | 32 | 40 | 11 |
| Haut-Uele | 54 No | Q1 | 49 | 40 | 48 | 44 | 44 | 19 |
| Tshopo | 60 No | Q3 | 35 | 32 | 34 | 33 | 36 | 18 |
| Kinshasa | 60 Minor | Q4 | 45 | 46 | 57 | 39 | 41 | 53 |
| Mai-Ndombe | 66 Minor | Q3 | 37 | 32 | 30 | 38 | 38 | 10 |
| Tanganyika | 66 Minor | Q3 | 26 | 29 | 35 | 31 | 35 | 19 |
| Kwilu | 71 No | Q3 | 30 | 29 | 33 | 32 | 35 | 7 |
| Kongo-Central | 77 Minor | Q4 | 46 | 54 | 67 | 46 | 38 | 16 |
| Lomami | 78 Minor | Q1 | 41 | 37 | 45 | 37 | 29 | 10 |
| Kasai-Oriental | 82 Minor | Q2 | 40 | 39 | 45 | 37 | 25 | 24 |
| Maniema | 91 Minor | Q2 | 34 | 29 | 27 | 39 | 35 | 10 |
| Haut-Katanga | 98 Minor | Q4 | 47 | 42 | 60 | 33 | 43 | 28 |
| Kasai-Central | 100 Major | Q2 | 43 | 44 | 59 | 38 | 34 | 6 |
| Sud-Ubangi | 101 No | Q2 | 43 | 40 | 48 | 42 | 53 | 24 |
| Tshuapa | 101 No | Q1 | 22 | 28 | 33 | 30 | 32 | 6 |
| Sankuru | 127 No | Q1 | 36 | 25 | 27 | 33 | 24 | 6 |
| Haut Lomami | 131 No | Q3 | 38 | 42 | 46 | 38 | 41 | 19 |
| Kasai | 169 Major | Q1 | 29 | 24 | 26 | 25 | 23 | 4 |
| Overall | 70 NA | NA | 38 | 38 | 45 | 38 | 35 | 17 |

NA: not applicable.

¹ Major conflict: more than 1000 battle-related deaths occurring in one of the calendar years; minor conflict: more than 25 battle-related deaths; no conflict: 25 deaths or fewer.³²

² The wealth index is a composite indicator, ranking all included households, using information on ownership of consumer goods and rural/urban status. The wealth index has here been divided into the following wealth quartiles, Q1: 0–25%, Q2: 25–50%, Q3: 50–75%, Q4: 75–100%.

Note: We calculated grouped indicator scores by summing the coverage for each indicator divided by the total number of indicators in the group. n is the number of indicators in the group. See Box1 for the included indicators. Provinces are sorted from low to high under-five mortality. Data for each individual indicator are in the supplementary files.²¹
The study had some limitations. First, the ecological approach used for this study only allows for crude analysis and may be limited due to the low number of observations; however, our aim was to give a broad overview of coverage and importance for key child health indicators. The indicators are global targets and, in many ways, act as proxies for a functioning society, infrastructure, health-care systems and political systems. Nonetheless, the strongest associations should be interpreted as potential best-buy interventions to target nationally with a particular focus on the provinces with the lowest coverage. Increasing coverage requires efforts across many sectors, targeting determinants outside the health sector such as poverty, education, food security and good governance, besides well-trained health-care workers, and increased access to equipment, medication and vaccination, which are all challenges for the Democratic Republic of the Congo today.

Second, even though Multiple Cluster Indicator Survey data completion rates for major-conflict provinces were high, and the report does not mention any purposeful exclusions due to insecurity, households and facilities in the most insecure areas are likely to have been excluded. The same is likely for households far away from the main roads in the poorest provinces with limited infrastructure. We tried to account for these effects by adjusting for provincial socioeconomic status and conflict level. Additionally, the data do not include children in camps for internally displaced persons or refugees, who constitute a considerable number of children in the Democratic Republic of the Congo.

Third, the sample size did not allow for provincial analysis of all variables, such as care-seeking and treatment for pneumonia. This issue highlights the need for more robust provincial monitoring and evaluation data systems, to improve tracking and data quality. We should also stress that we used multiple hypothesis testing which increases the risk of finding significance by chance.

Finally, categorizing provinces by conflict intensity level comes with many challenges and, as with any classification approach, important nuances will be missed. Furthermore, the Uppsala University conflict intensity level is intended for state-based violence, whereas we...
Our findings suggest that reaching SDG 3.2 is far away for the Democratic Republic of the Congo, and current data indicates that it will not be obtained equitably. Increased efforts are needed in all provinces, and future needs assessments should be based on indicators other than conflict if the equity gap is to be closed.

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Table 5. Logistic regression comparing coverage of child health indicators (outcome) and living in a conflict-affected province (exposure), Democratic Republic of the Congo, 2017–2018

| Indicator | Odds of coverage of indicator in a conflict-affected province |
|-----------|-------------------------------------------------------------|
|           | Unadjusted OR (95% CI) | Adjusted OR (95% CI)* |
| Protect indicators |                               |                         |
| Exclusive breastfeeding for 6 months | 1.07 (0.80 to 1.43) | 1.04 (0.77 to 1.39) |
| Complementary feeding | 0.84 (0.69 to 1.02) | 0.88 (0.72 to 1.07) |
| Access to insecticide-treated net | 0.62 (0.51 to 0.76) | 0.50 (0.41 to 0.61) |
| Access to improved drinking-water facility | 3.21 (2.30 to 4.49) | 2.68 (1.90 to 3.78) |
| Access to improved sanitation | 1.56 (1.18 to 2.08) | 1.15 (0.87 to 1.53) |
| Access to handwashing with soap | 3.19 (2.23 to 4.58) | 2.45 (1.67 to 3.60) |
| Access to clean fuel for cooking | 2.98 (1.86 to 4.94) | 2.14 (0.83 to 5.50) |
| Prevent indicators |                               |                         |
| Skilled birth attendance | 2.41 (1.67 to 3.46) | 1.99 (1.35 to 2.93) |
| Essential newborn care | 1.43 (1.12 to 1.82) | 1.42 (1.12 to 1.81) |
| Kangaroo mother care | 2.57 (1.59 to 4.18) | 1.71 (1.02 to 2.85) |
| Early postnatal care for infant | 1.52 (1.23 to 1.88) | 1.33 (1.08 to 1.65) |
| Measles vaccine coverage | 1.95 (1.46 to 2.62) | 1.64 (1.02 to 2.62) |
| Pentavalent vaccine coverage | 2.60 (1.92 to 3.51) | 2.23 (1.60 to 3.10) |
| Pneumococcal vaccine coverage | 2.81 (2.07 to 3.80) | 2.42 (1.73 to 3.36) |
| Treat indicators |                               |                         |
| Emergency obstetric care | 2.34 (1.42 to 3.88) | 1.71 (0.98 to 2.98) |
| Caesarean section rate | 2.21 (1.36 to 3.58) | 2.02 (1.24 to 3.28) |
| Newborn resuscitation | 2.53 (1.78 to 3.66) | 1.76 (1.17 to 2.65) |
| Chlorhexidine cord-cleansing | 1.78 (1.31 to 2.42) | 1.60 (1.13 to 2.27) |
| Treatment for severe neonatal infection | 1.39 (1.00 to 1.94) | 1.17 (0.80 to 1.70) |
| Oral rehydration solution | 0.75 (0.54 to 1.03) | 0.72 (0.50 to 1.04) |
| Zinc for the treatment of diarrhoea | 1.39 (0.90 to 2.15) | 1.28 (0.79 to 2.07) |
| Malaria testing | 1.65 (1.25 to 2.16) | 1.51 (1.13 to 2.01) |
| First-line malaria treatment | 0.95 (0.62 to 1.46) | 1.02 (0.64 to 1.62) |

CI: confidence interval; OR: odds ratio.
* Adjusted for socioeconomic status.
摘要
刚果民主共和国五岁以下幼儿死亡率：对省级调查与冲突数据的次级分析

目的 旨在比较刚果民主共和国不同省份关键儿童健康政策指标的覆盖率，并探讨其与五岁以下幼儿死亡率及冲突水平之间的联系。

方法 我们对2017至2018年间来自1380个卫生机构和20792个家庭的全国代表性数据进行了次级分析。我们分析了23个指标覆盖率的省级数据。这些指标用于改善儿童健康、肺炎、腹泻、疟疾和安全环境的平均得分。通过从个体层面进行二项逻辑回归分析，我们比较了省级五岁以下幼儿死亡率数。肺炎、腹泻、疟疾和安全环境的平均得分。我们使用用于改善儿童常见的死亡原因，并计算了新生儿健康、肺炎、腹泻、疟疾和安全环境的平均得分。我们通过负二项回归模型比较了省级五岁以下幼儿死亡率数。我们使用了多个指标的覆盖率得分均显示

结果 全部分组覆盖率得分均显示26个省份间存在较大差距：新生儿健康：20%至61%；肺炎：26%至86%；腹泻：25%至63%；疟疾：22%至53%；及安全环境：4%至53%。腹泻得分显示与五岁以下幼儿死亡率的关联性最大（调整系数：-0.026；95% CI：-0.045至-0.007）。最高和最低死亡率及指标覆盖率均来自于受冲突影响的省份。在受冲突影响省份，23个指标中13个指标的覆盖率均比较高，而在未受到冲突影响的省份，仅有一个指标的覆盖率比较高。

结论 仅冲突这一个因素并不能很好地预测儿童健康。重要的是确保未受冲突影响省份的儿童不会受到忽视并解决冲突地区弱势群体的需求。腹泻疾病的预防、保护和治疗策略有助于提高儿童生存率方面的公平性。

Research
Child health indicators and conflict, Democratic Republic of the Congo
Mattias Schedvin et al.

Résumé
Mortalité chez les moins de cinq ans en République démocratique du Congo: analyses secondaires des données sur les enquêtes et conflits par province

Objectif Comparer le degré de couverture des principaux indicateurs propres à la politique de santé infantile dans les provinces, puis examiner leurs liens avec la mortalité chez les moins de cinq ans et le niveau de conflit en République démocratique du Congo.

Méthodes Nous avons effectué une analyse secondaire des données représentatives à l'échelle nationale provenant de 1380 établissements de santé et 20 792 ménages dans le cadre de deux enquêtes menées en 2017–2018. Cette analyse portait sur 23 indicateurs relatifs à l'amélioration de la santé infantile, combinés sous forme de scores moyens en matière de santé des nouveau-nés, pneumonie, diarrhée, malaria et environnement sûr. À l'aide d'une régression binomiale négative, nous avons comparé les scores avec la mortalité chez les moins de cinq ans observée à l'échelle provinciale. Enfin, nous avons utilisé une régression logistique binaire à l'échelle individuelle pour comparer les indicateurs (résultats) avec le fait de vivre dans une province en conflit (exposition).

Résultats Tous les scores ont montré de grandes disparités entre les 26 provinces: santé des nouveau-nés: 20% à 61%; pneumonie: 26% à 86%; diarrhée: 25% à 63%; malaria: 22% à 53%; et environnement sûr: 4% à 53%. Le score le plus souvent associé à la mortalité chez les moins de cinq ans était celui de la diarrhée (coefficient ajusté: -0.026; IC de 95%: -0.045 à -0.007). Les provinces touchées par des conflits possédaient à la fois les taux les plus bas et les plus élevés en matière de mortalité et de couverture des indicateurs. Les probabilités de couverture étaient plus élevées dans les provinces en conflit pour 13 indicateurs sur 23, tandis que, dans les provinces épargnées, seul un indicateur affichait de meilleures probabilités de couverture.

Conclusion La santé infantile ne dépend pas uniquement de la présence ou non d’un conflit. Il faut donc impérativement veiller à ce que les enfants des provinces épargnées ne soient pas négligés au moment de répondre aux besoins des plus vulnérables dans les régions en conflit. Des stratégies de prévention, de protection et de traitement contre les maladies diarrhéiques pourraient contribuer à renforcer l'équité dans la survie infantile.
Resumen

Mortalidad de menores de cinco años en la República Democrática del Congo: análisis secundarios de datos de encuestas y conflictos por provincias

Objetivo
Comparar la cobertura de los indicadores clave de la política de salud infantil entre las provincias y explorar su asociación con la mortalidad de menores de cinco años y el nivel de conflicto en la República Democrática del Congo.

Métodos
Se realizó un análisis secundario de los datos representativos a nivel nacional de 1380 centros de salud y 20 792 hogares entre 2017 y 2018. Se analizaron los datos a nivel provincial sobre la cobertura de 23 indicadores para mejorar las causas comunes de mortalidad infantil, combinados en puntuaciones medias para: la salud del recién nacido, la neumonía, la diarrea, la malaria (o paludismo) y el entorno seguro. Mediante una regresión binomial negativa, se compararon las puntuaciones con la mortalidad de menores de cinco años a nivel provincial. A través de una regresión logística binaria a nivel individual, se compararon los indicadores (desenlace) con el hecho de vivir en una provincia afectada por el conflicto (exposición).

Resultados
Todas las puntuaciones de cobertura agrupadas mostraron grandes rangos en las 26 provincias: salud del recién nacido: 20 % a 61 %; neumonía: 26 % a 86 %; diarrea: 25 % a 63 %; malaria: 22 % a 53 %; y entorno seguro: 4 % a 53 %. La puntuación de la diarrea demostró la mayor asociación con la mortalidad de menores de cinco años (coeficiente ajustado: -0,026; IC del 95 %: -0,045 a -0,007). Las provincias afectadas por el conflicto tenían tanto las tasas de mortalidad como las coberturas de los indicadores más altas y más bajas. Las probabilidades de cobertura eran mayores en las provincias afectadas por el conflicto para 13 de los 23 indicadores, mientras que en las provincias no afectadas por el conflicto solo un indicador tenía mayores probabilidades de cobertura.

Conclusión
El conflicto por sí solo no es un buen factor de predicción de la salud infantil. Es importante asegurar que los niños de las provincias no afectadas no sean desatendidos mientras se atienden las necesidades de los más vulnerables en las situaciones de conflicto. Las estrategias de prevención, protección y tratamiento de las enfermedades diarreicas podrían contribuir a mejorar la equidad en la supervivencia infantil.
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