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**Industrial Biotechnology—An Industry at an Inflection Point**

Nathan Danielson  
*BioCognito*

Sarah McKay  
*National Corn Growers Association*

Paul Bloom  
*Archer Daniels Midland Co.*

*See next page for additional authors*

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Abstract
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Keywords
biomaterials, policy, feedstocks

Disciplines
Biotechnology | Oil, Gas, and Energy | Public Policy | Sustainability

Comments
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Authors
Nathan Danielson, Sarah McKay, Paul Bloom, Jennifer Dunn, Neal Jakel, Timothy Bauer, John Hannon, Michael C. Jewett, and Brent H. Shanks

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Industrial Biotechnology—An Industry at an Inflection Point

Nathan Danielson,1 Sarah McKay,2 Paul Bloom,3 Jennifer Dunn,4,5 Neal Jakel,6 Timothy Bauer,6 John Hannon,7 Michael C. Jewett,4,5 and Brent Shanks8

1BioCognito, Pleasanton, CA, USA
2National Corn Growers Association, St. Charles, MO, USA
3Archer Daniels Midland Co., Decatur, IL, USA
4Northwestern University, Evanston, IL, USA
5Northwestern Argonne Institute of Science and Engineering, Evanston, IL, USA
6Fluid Quip Technologies, Cedar Rapids, IA, USA
7Vertimass, Irvine, CA, USA
8Iowa State University, Ames, IA, USA

Abstract

Industrial biotechnology is poised for dramatic growth. A confluence of consumer demand; attractive feedstock quantity, quality, and price; and technical innovation has created a perfect situation for the industry to significantly expand. Since the 2004 Werpy and Peterson paper, “Top Value Added Chemicals from Biomass,” the biobased manufacturing industry and the technologies that make these processes and products possible has evolved significantly.1 New technology continues to advance, and there is increasing consumer and industry demand for biobased materials. Paired with increasing on-farm efficiency and sustainability considerations, these are all factors that are driving the bioeconomy forward. This paper reviews these factors and illustrates where the technology can head, identifying opportunities for utilizing corn-based sugars as a feedstock for near-term, high-impact products in the biorenewable space. Furthermore, this paper suggests what policies should be considered to move the industry towards the future.

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Introduction

In 2004, Werpy and Petersen published “Top Value Added Chemicals from Biomass,”1 which described biological and chemical conversion processes utilizing sugars from biomass that could produce twelve building block chemicals. This paper spurred much interest and development in research, technology, and infrastructure in the biorenewables space.

One learning from the past 16 years is that renewable materials can and must compete on price and out-compete on performance and sustainability.2 We intend for this paper to provide an overview of where we are at today in this effort to develop products that meet these criteria and what is on the horizon. As the goal of this paper is to present products with near-term impact, we intend to focus on commercially available feedstocks and technologies that could reach the market within five to seven years. Finally, we recommend research priorities, innovations, and policy directions that should drive new products to market and increase interest in this sector.

We are witnessing an important alignment of factors that will support additional biorenewables reaching the market. These include continued growth in sustainable feedstock production efficiencies, increasing feedstock production and sustainability, consumer interest, and technological advances which continue to drive progress in the renewable products space.

Globally, farmers continue to adopt innovative production practices, improving sustainability and economic efficiency. These practices include improved genetics, reduced and no-till practices, cover crops, precision agriculture, and integration of technologies that optimize nutrient management. This is particularly true of US farmers.3 As a result, US production continues to improve year-over-year, producing more crops with fewer inputs and creating opportunities beyond food, feed, and fuel products.

At the same time, consumers worldwide continue to demand additional biobased products. In a recent Kearney study, 78% of consumers believe companies could be doing more to improve environmental outcomes, and since 2019, 11% more consumers reported shifting their purchases of core products based on environmental claims.4 This confluence of commercially sustainable renewable feedstocks and consumer demand represents an extremely exciting opportunity for all stakeholders in the biomaterials industry. As agencies, innovators, and companies all look toward more sustainable solutions and applications relevant to their industry, this paper identifies opportunities for utilizing corn-based sugars in the biorenewables space.

While many of the compounds described in this paper can be produced from a variety of feedstocks, there is tremendous opportunity to meet society’s needs on an accelerated timeline.
when we separate product development from feedstock development risk. To this end, we will consider corn-derived sugars a representative feedstock throughout this paper.

As we look to the future, it is worth revisiting the “Top Value” molecules. There has been good progress on many of these molecules, as shown in Table 1.

### Technology Changes

Over the past two decades, technology to bring industrial biotechnology products to market has advanced dramatically. For example, the cost to sequence a human genome in 2004 was between $20–25 million, compared to less than $1,000 today, according to the National Human Genome Research Institute. Newly developed techniques, such as CRISPR, allow for rapid and exquisite precision in genetic engineering. Metabolic pathways continue to be elucidated and enzyme engineering is now common practice. Robotics and microfluidics allow us to exponentially increase the number of experiments we can conduct while simultaneously reducing the cost per experiment. These new technologies generate unprecedented amounts of data that can now be processed and understood using artificial intelligence.

Synthetic biology is increasing the range of products that whole cells can economically produce. Also, novel materials are being developed to generate chemical catalysts having improved performance in biomass reactions. Importantly, significant advancements are being made in blending the best of biology and chemistry to create new opportunities for renewables. A good example of this is the conversion of bio-based 3-hydroxypropionic acid to carbon fiber using chemical catalysis. These new conversion techniques have the potential to be more environmentally sustainable and economically advantaged.

New crop production technologies continue to drive efficiency. Between 2004 and 2018, corn yields increased by 10% per hectare. This yield increase occurred while simultaneously decreasing inputs of nitrogen by 13%, phosphorus by 14%, and potassium by 20% for each metric ton of corn produced. These improvements are driven by better management practices, precision agriculture and improved genetics. Going forward, further reductions may be achieved by improving the microbiome as indicated by work done by new and innovative companies such as Pivot Bio, which has a microbe that is able to fix nitrogen for non-legumes. These technologies are both accelerating and tend to be cumulative, so we anticipate a continued improvement and optimization of crop production sustainability.

Significant new manufacturing infrastructure exists. Since 2004, global production of biobased ethanol has increased from 40 to 109 billion liters. This represents an important evolution in rural economies, from producing mostly food to production of fuels, industrial chemicals, and high-value feed products. Production of biofuels has resulted in the construction of entirely new infrastructure and supply chains for fuels. While biorefineries existed in 2004, there were far fewer than now. Today there are 210 ethanol plants in 27 states in the US alone, many of which are expanding their product lines.

Biorefineries are evolving. New processes are being implemented that allow diversification of revenue streams. This is not dissimilar to the evolution of the petrochemical industry, which started with just a few products and now produces thousands. New technologies, currently being deployed in biorefineries, allow the separation of high-purity feedstock streams—oils,
proteins, starch/sugar, and fiber. This will enable additional high-value products. Just as a clean stream of ethylene allows polyethylene production in refineries, so too will clean sugars, proteins, lipids and fiber allow for the production of a wide range of food, feed, fuel and chemicals from biorefineries.

**Advantaged Molecules We Can Make Today**

A strength of industrial biotechnology is the broad array of chemical products that could in principle be synthesized. Due to the functionality present in biomass-derived feedstocks, the breadth of these potential products is more extensive than can be synthesized from hydrocarbon feedstocks. However, the chemical industry has been primarily developed from hydrocarbon feedstocks and as such the commercial products are known and their manufacturing technology mature. A challenge for industrial biotechnology is to determine the most promising chemical products to pursue for commercialization. In the absence of public policy or consumer preference to incentivize biobased chemicals, chemical products utilizing industrial biotechnology must generate known chemicals at lower cost than petrochemicals or create new chemicals that can provide unique performance in end use applications.

Table 2 shows biobased chemicals currently manufactured in significant quantities either directly or as further derivatives.11 These molecules compete on both pricing and sustainability, therefore the selection of new biobased chemical targets would be expected to need similar advantages. The first category will likely require the introduction of novel chemicals uniquely enabled by biomass feedstocks and will need to be coupled with validation of their enhanced performance properties. The second type of biobased chemical will need to have their environmental footprint validated through life cycle analysis or through at least perceived benefit by the customer. Of these two categories, several of the emerging biobased chemicals, such as succinic acid and 2,5-furandicarboxylic acid, are examples of molecules uniquely accessible from biomass that can provide enhanced performance in end use applications.

Historically, the choice of target biobased molecules for development has been opportunistic rather than systematic, which was in contrast to the development of the petrochemical industry. More recently, strategies have begun to emerge for target selection that is more methodical. The idea of promising building block chemicals from carbohydrates was introduced in 2004, when a list of 12 possible intermediates was selected from 300 potential molecules.2 (Table 1). The concept of building block molecules has been extended into a computational framework for exploring new intermediates.12 Utilizing a “constraint-based metabolic modeling” approach and three criteria (profit margin, market volume, and market size), a set of promising fermentations has been postulated.13

**Where the Technology Can Go**

There are currently vast numbers of biologically produced products. These include pharmaceuticals, enzymes, biofuels and solvents, nutrients including vitamins and supplements, and novel polymers. As new technologies are employed, they increase the diversity of products that can be produced through industrial biotechnology. Underpinning these technological innovations are systems biology tools, machine learning, and cell-free systems—each of which is set to help in rationally and predictably designing cellular functions for bioenergy applications. First, new omics technologies are increasing the tools available for industrial biotechnology. This has resulted in the identification of improved enzymes for conversion, an ongoing elucidation of metabolic pathways and the genetic engineering of production hosts which were heretofore impossible for industrial use. Second, machine learning is becoming more prevalent and will have an increasing impact.14 Third, data-driven, multiplexed cell-free systems are also accelerating biodesign and discovery and design.15,16 Beyond systems biodesign tools, traditional catalysts continue to improve, further expanding the opportunities for bioconversion. All of these improvements tend to work together to both increase product range while simultaneously driving down cost.

Enogen™ corn represents a peek into the future of bioprocessing with enhanced enzymes. This corn has a thermostable alpha amylase that is produced by the plant as it grows but is only active during the high temperatures of liquefaction—the process by which starch is broken down into its structural sugar building blocks. Having the enzyme produced endogenously not only reduces the cost of purchasing enzyme, but improves sugar yield while decreasing both water and energy usage.19 This

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**Table 2. Select Currently Produced Biobased Molecules**

| BIOBASED CHEMICAL | CAPACITY (KTA) | FERMENTATION | CATEGORY¹ |
|-------------------|----------------|--------------|-----------|
| ethanol           | 80,800         | yes          | 1         |
| citric acid       | 2000           | yes          | 1         |
| sorbitol          | 1800           | no           | 1         |
| glycerol          | 1500           | no           | 1         |
| lysine            | 1100           | yes          | 1         |
| lactic acid       | >600           | yes          | 1         |
| furfural          | 360            | no           | 1         |
| sebacic acid      | 200            | no           | 1         |
| xylitol           | 190            | no           | 1         |
| propylene glycol  | 120            | no-derivative| 2         |
| itaconic acid     | 90             | yes          | 1         |
| 1,3-propanediol   | 77             | yes          | 1         |
| epichlorohydrin   | 540            | no-derivative| 2         |
| ethylene          | 200            | no-derivative| 2         |
| ethylene glycol   | 175            | no-derivative| 2         |

¹Category 1 molecules cannot be cost-effectively produced from hydrocarbons. Category 2 molecules have lower environmental footprints from biomass compared to production from hydrocarbons and may support comparable or slightly higher pricing than the equivalent petrochemical.
Table 3. Potential for Reducing Capital and Operational Expense as Well as Expanding What Can Be Produced in Novel Production Host Types or Using Cell-Free Systems

| PRODUCTION HOST TYPE | IMPACT |
|----------------------|--------|
| Thermophilic         | Reduced cooling costs, potential for low cost separation of volatile products |
| Psychrophilic        | Production of labile products or production in labile media |
| Halophilic           | Reduced contamination, potential for sea or brackish fermentation water |
| Acidophilic or alkaliphilic | Reduced contamination, potential for low cost separation |
| Electrotrophic       | Ability to convert electricity and CO₂ to bio-materials. Additionally, may offer way to utilize stranded electricity |
| Cell-free production | Increased kinetics, ability to utilize toxic substrates, reduced reaction volumes |

Continuing further, extremophiles offer a number of potential benefits including expanded products; use of low-value feedstocks, brackish or seawater; and reduced capital and operational expenses (Table 3). A good example of the potential for extremophiles is the production of polyhydroxyalkanoates (PHA), which are naturally produced polymers that have significant potential as renewable biodegradable plastics. Chen et al. were able to produce 1.04 g/L/h and reach a final titer of 50.6 g/L in 48 hours in a non-sterile fermentation using low-cost ingredients, tap water and the halophile Halomonas blue-phagenesis TD01 as a production host. This effort demonstrates the potential to use extremophiles as production hosts in environments that inhibit contamination.

Additionally, electrotrophic bacteria, which can use free electrons to directly reduce CO₂, may offer a unique approach to convert renewable electricity to renewable fuels and chemicals. Yu and coworkers were able to demonstrate production of acetate, and both formate and acetate, at 58.2 and 63.2 mmol/m²/day on carbon nanoparticles. This shows that building block chemicals can be produced using primarily CO₂ and electricity. The US Department of Energy (DOE) is currently exploring using electrophilic bacteria to valorize CO₂ from ethanol plants by converting it into high-value renewable products such as acrylonitrile and 1,3-PDO.

Beyond living organisms, cell-free biomanufacturing systems are also emerging as a powerful opportunity to advance energy and chemical manufacturing capabilities. The key idea is that precise, complex biomolecular transformations can be conducted in crude cell lysates without intact cells, or in purified enzyme systems. This concept circumvents mechanisms that have evolved to facilitate species survival, bypasses limitations on molecular transport across the cell wall, and provides a significant departure from traditional, cell-based processes that rely on microscopic cellular “reactors.” Several recent studies have demonstrated promise in both purified and crude extract systems.

Purified enzyme systems allow exquisite control of reaction conditions, substrate utilization, and pathway fluxes since the concentration and activity of every component is known. Recently, strategies for supplying and balancing reducing equivalents and ATP using a molecular purge valve and molecular rheostat have been implemented. These designs have led to cell-free biosynthesis of isobutanol and terpenes at high titers, with reactions that run for multiple days. Crude extract systems offer lower catalyst costs than purified systems and embedded capabilities (e.g., cofactor regeneration systems and long-lived biocatalytic activity). Strikingly, it has been shown that native pathways in crude extracts can fuel highly active heterologous metabolic conversions. For example, glycolysis in crude E. coli lysates can power the production of 2,3-butanediol (a platform chemical) with near theoretical yields, high titers (>80 g/L), and ultrahigh productivities (>10 g/L/h). Cell-free biosynthesis of styrene has also been shown, surpassing the highest published in vivo titer without processing steps by more than an order of magnitude. Toxic pretreated biomass hydrolysates can even be used as feedstocks. Taken together, these results set the stage for new sustainable manufacturing practices, including agile domestic bio-readiness capabilities, that provide economically viable alternatives to fossil fuel-derived chemicals.

Industrial biotechnology maturation will inevitably drive towards creating the most efficient and cost-effective processing solutions, which are not siloed to specific technical subareas. As an example, conversion technology will be driven not by a priori selection of biological or chemical conversion, but by development of the best solution. This maturation process can be seen in evolving efforts to more deliberately consider effective integration of biological and chemical catalysis. Bioproduct LCAs can be quite complex, especially with detailed treatment of the feedstock development portion of the supply chain. Farmers can undertake any number of land

Life Cycle Analysis and Sustainability

Life Cycle Analysis (LCA) has been widely used to characterize the sustainability of biofuels and bioproducts. LCA integrates the material and energy flows of a bioproduct from the farm to end-of-life, enabling a technology developer, policy maker, or consumer to understand which portions of that supply chain contribute most to metrics including life-cycle greenhouse gas (GHG) emissions, energy and water consumption, and air pollutant emissions. Further, when developed with consistent methodologies, bioproduct LCA results can be compared to LCA results of peer products made from fossil fuels. Based on that comparison, stakeholders can evaluate the relative merits of bioproducts compared to today’s technologies.

Bioproduct LCAs can be quite complex, especially with detailed treatment of the feedstock development portion of the supply chain. Farmers can undertake any number of land
management practices, for example, that can contribute to or detract from a bioproduct’s sustainability as evaluated in an LCA. For example, planting of cover crops and application of manure can increase soil carbon and, in the latter case, potentially decrease N₂O emissions through displacement of conventional fertilizer.²⁷

Another element of complexity in bioproduct LCA is the treatment of co-products in a biorefinery.²⁸ If a bioproduct is produced alongside a biofuel, an LCA practitioner must decide whether to adopt a co-product handling technique based on displacement or allocation by energy content, mass, or market value. The choice of this co-product handling technique can influence results to a great extent.

Finally, end-of-life treatment is another issue in bioproduct LCA that deserves scrutiny. A long-lived product like a polymer may sequester biogenic CO₂ that the biomass it was made from contained. If this is the case, the net effect could be a zero or net negative bioproduct depending upon the supply chain steps that precede end of life. On the other hand, if the product is short-lived and degrades or is incinerated, the biogenic CO₂ is released to the atmosphere. This latter treatment, while resulting in higher GHG emissions, could reduce solid waste, another often-highlighted goal for pursuing plastics made from biomass. It should be noted, of course, that making plastics from biomass does not ensure biodegradability. The polymer itself must be designed to biodegrade. For example, polyethylene terephthalate (PET) made from biomass may offer GHG advantages but, at the end of life will be as persistent in the environment as PET made from fossil fuels.²⁹ Producing PET from biomass, therefore, is unlikely to mitigate solid waste issues associated with the polymer but may offer a way to sequester atmospheric carbon if handled appropriately.

As mentioned above, LCA can be used to explore many metrics. Water consumption is very important as water scarcity becomes a growing issue of concern. Figure 1 highlights the variation in irrigation levels by state.³⁰ Most states exhibit a high coefficient of variation in irrigation level, indicating the importance of incorporating irrigation data in LCAs to the finest spatial scale possible. The same can be said for fertilizer levels, which also are spatially dependent along with yield, soil carbon changes based on management practices, and other components of feedstock production.

Finally, the issue of land use and land-use change is a core component of biofuels and bioproducts.³¹ As demand for both rises, it is possible that international agricultural land could expand into grasslands, forests, and wetlands, all of which have inherent value and provide critical ecosystem services from carbon sequestration to mitigating the effects of climate change such as flooding. Many certification strategies for bioproducts, including the International Sustainability and Carbon Certification Program (ISCC), incorporate methods to limit the negative effects of land use change. These certification standards must be updated
as remote sensing and satellite technology continue to improve our ability to track and monitor land-use change. In the US, there are misconceptions that the use of corn for fuel impacts land use and food prices.32 Highlights from a study published in the journal Biomass and Bioenergy illustrate real-world data that show no evidence of food price increases or other lands converting to agriculture because of biofuel.33 In the US between 2000 and 2017, total field crop acres were actually down 9.5 million acres. Total crop acres have decreased while output has increased.

To-date, many LCAs show favorable comparisons between bioproducts and their fossil fuel-derived counterparts. Adom et al. carried out LCAs of eight bioproducts, including glycerol, lactic acid, propylene glycol, and 1,3-propanediol, which are shown in Table 2. The feedstock was either corn stover or algae. Life-cycle GHG emissions of the evaluated bioproducts were between 40–86% less than emissions for peer products made from fossil fuels (Fig. 2).34

In summary, LCA is a valuable tool to evaluate bioproduct sustainability at a systems level. Given the dependence of results on data sources and methodology choices including co-product handling, system boundary, and choice of spatial and temporal scale, bioproduct LCAs must be transparently documented to aid credibility. Further, bioproduct LCAs must account for the advancements in synthetic biology and dry milling technology and co-products which this paper describes to generate accurate results for corn sugar-derived bioproducts.

Technoeconomic Models

For biobased/sustainable processes, the input cost of raw materials is the largest factor in determining if a manufacturing process has viable economics compared to the traditional petroleum-based materials. Generally, input materials (feedstocks) typically account for 70–75% of the total cost of manufacturing for ingredients and products. This generality holds true for (net) corn cost to produce corn-derived sweeteners or for the dextrose cost in fermentation-based ingredients and materials. It thus becomes crucial for developers of new biobased technologies and ingredients to fully understand the supply and demand dynamics of the key raw materials being used and potential impacts to their market prices.

DEMAND-SIDE CONSIDERATIONS

As we move towards a circular economy and realize continued momentum in the “bio-revolution,” the availability of economically advantaged carbohydrate sources will grow in importance as consumers seek products that are agriculturally based and not derived from petroleum. If we consider the total specialty chemical and materials market worth $480 billion, a 25% penetration in specialty chemicals and a 10% penetration in further commodity categories would indicate a biobased market potential of $130 billion over the next 10–20 years (Fig. 3).35 This market includes the rapidly expanding synthetic biology arena where the traditional viewpoint on how our food is made is being radically challenged. These developing opportunities are everyday consumer goods items, milk proteins, egg proteins, and non-animal-based leather being produced from fermentation processes—with sugar (glucose) being the raw material for these fermentation processes. Considering this new approach to our food supply chain of growing and pivoting away from petroleum, our calculations show the biobased market would require at a minimum an additional 14 billion pounds (315 million bushels of corn) annually of agriculturally based carbohydrates within the next 10–20 years.

SUPPLY-SIDE CONSIDERATIONS

When contemplating carbohydrate feedstock sources in the US, the major considerations are cane/beet sucrose, corn-based glucose/dextrose, and cellulosic derivatives. Due to US trade policy, market pricing of unrefined or refined sugar beet and sugar cane is elevated and the upper limit of availability is limited by quota. Thus, today and in the future, most all sucrose (table sugar) goes directly into final consumer goods and is not used in industrial or further processing applications. Cellulosic sugars (typically C5 and C6 sugars) have potential; however, large-scale production at economically viable costs has been elusive and may continue to be for at least the next decade. This brings us back to corn-based glucose, which is already the most widely used feedstock for advanced biobased processing and will continue to be expanded for the foreseeable future in the US.
Fig. 3. Impact of expanded demand for biobased materials for increased revenue to biorefineries and increased demand for feedstock sugars.
Supply Deficit Projected

Over the past 30+ years the corn wet milling industry has enabled large-scale manufacturing of glucose syrups (Fig. 4). As these facilities have reached the limits of their scale economics and the recent consolidation of manufacturing sites (Cargill closure at Memphis, TN in 2014 and Ingredion closure of Stockton, CA in 2018) the market price of glucose has trended up.

The wet mill has and will continue to play a critical role in biobased industry as they continue to diversify and divert grind capacity made available from reduced high fructose corn syrup demand into new biobased manufacturing processes. Recent examples of this include Cargill’s exclusive license of Proctor and Gamble’s bio-acrylic acid technology and subsequent investment in Eddyville, IA plant expansion. ADM’s partnership to produce Spiber’s Brewed Protein™ polymers is another example of the wet mills adjusting production. However, as we look at the total available capacity for carbohydrate feeds in the wet mill industry versus the projected demand, there is a shortage.

As shown in Fig. 5, considering a continuation of declining high fructose corn syrup demand, there is a net deficit of glucose needed to support the growing industrial and further processing demand from biobased products. The cumulative supply gap over the next decade is in excess of 12 billion commercial basis (commercial basis is equivalent to 35 lbs of starch per bushel of corn) pounds of glucose. By 2030, the deficit in that year alone is 2.3 billion c.b. (corn basis) pounds, which translates into 66 million bushels of corn base glucose annually.

NEW SUPPLY SOURCES EMERGE

To help fill this supply gap and further enable the economics of the growing biobased industry, new sources of glucose/dextrose are emerging from the dry corn milling/ethanol industry. The dry mill industry has traditionally not been looked at as a source for carbohydrates to be supplied to the broader market. However, with 210 facilities and an annual combined corn grind capacity of more than 5.5 billion bushels, this source is being given significant new attention. However, to make this new supply source a reality, technologies are needed to unlock the dry mill sugar sources that have operating costs at or below that of the next best alternative.

When evaluating raw materials from a total operating cost perspective, one of the key drivers to having an attractive position is the net corn costs (NCC). NCC is defined as the cost of corn delivered to the processing facility less the value of all co-products produced (essentially deriving a net starch cost). For the ethanol dry corn milling industry, NCC have continued to improve as corn oil recovery has increased and investments have been made in technologies to further separate apart the highly commoditized DDGS (dry distillers grains with solubles) stream into a more valuable high protein stream (50–60% protein), with a more consistent corn fiber stream. The efforts to maximize co-product value combined with a cash corn cost advantage, driven by lower corn basis, has facilitated the dry mill industry to be a viable source of low cost carbohydrates helping to fill the glucose supply gap and stabilize market pricing.

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**Table 4** below shows the typical net corn cost for the wet mill (standard), a first-generation
ethanol dry mill compared to the existing and future biorefineries. These new integrated biorefineries focus on the full separation of the corn kernel either before ethanol fermentation or after, with the goal to maximize the individual stream components. This is no different than what the wet mills have been doing for the past 50+ years. The separation technologies have advanced to allow those same (or better) co-product product yields and hence value that ultimately drives the cost of the starch/dextrose lower than what has been traditionally possible in the corn processing industry. Additionally, the smaller size of dry mill production will allow the glucose stream produced to be customized to end-user criteria.

The co-product credit is simply a calculation that takes the yield of each co-product multiplied by its value, converted to a dollar ($) per bushel basis:

\[
\text{Base Dry Mill Plant NCC Calculation Example:}
\]

- DDGS Yield (15.0 pounds per bushel) \times DDGS Value ($126.40 per ton) / 2000 pounds per ton = $0.948 per bushel
- Oil Yield (0.7 pounds per bushel) \times Corn Oil Value ($0.26 per pound) = $0.182 per bushel
- Total Co-Product Credit = $0.948 + $0.182 = $1.13 per bushel value created

Higher efficiency yields and higher co-product values over time drive up the co-product credit and hence down the net corn cost, resulting in the lowest possible starch/sugar cost. The lower the cost of the starch, the more aggressively the bio-revolution will grow.

Additionally, as part of the cost-optimization process for industrial manufacturers, it is increasingly important to match raw material/feedstock supply quality with the minimum necessary requirements for the process. Minimal options exist today for different levels of refinement for glucose syrup supply in the marketplace. Refined glucose is the most widely marketed product with unrefined glucose having limited supply to the broad market with its supply typically limited to over-the-fence arrangements at wet mill facilities. There is an opportunity for the new dry corn milling sources of glucose to be tailored to the quality of feedstock needed for industrial processes. An example of this tailoring is production of a partially refined product that removes impurities having a negative impact on the fermentation of downstream processes while keeping desirable components (e.g., minerals, micronutrients) that enhance productivity. A further opportunity is in alignment of an industrial (non-food) process with an industrial sugar source. Today, most supply is food-grade, which can exceed the requirements of most bio-processes and inject unnecessary costs into the final product. Properly aligning these sorts of mismatches in needs to the minimum necessary requirements can be a critical enabler in pushing the biobased process to commercial viability, i.e., faster time-to-market for new products/processes.

As dry mill producers continue to grapple with over-capacity and low margins, they are looking for ways to diversify their revenue and the capacity to make glucose available to the broader market. This is a win for them, a win for the biobased industry, a win for the environment, and a win for society as a whole. New, commercially ready technologies for glucose supply need to be a part of all biobased manufacturer economic evaluation. These options will serve as the catalyst to lower the activation energy for the next generation of technologies to accelerate the bio-revolution towards a more circular economy (Table 5).

### Potential for Economic Impact

Biorenewables have a unique economic impact. They create value across geographies, employment sectors, and markets. Consider DuPont’s 1,3-PDO; research and Development of 1,3-PDO was conducted by researchers in California, Illinois, Tennessee and Delaware. Production of this molecule creates a

| Table 4. Cost Analysis of Corn-Based Starch When Co-Product Costs Are Considered |
|--------------------------------|----------------|----------------|----------------|
| NET CORN         | WET MILL | BASE ETHANOL PLANT | TRUE BIOREFINERY |
| Corn cost ($/bu) | $3.70     | $3.60           | $3.60           |
| Co-Product credit ($/#) | $1.52     | $1.13           | $1.78           |
| Cost of corn ($/bu) | $2.18     | $2.47           | $1.82           |
| Cost of Starch ($/#) | 0.066     | 0.077           | 0.056           |

In this calculation, the co-products costs are deducted from the total corn cost. This adjusted cost of corn is then divided by number of pounds of starch remaining after processing.

| Table 5. Analysis of Key Drivers That Will Impact the Type and Production of Sugars for Conversion into Biobased Chemicals |
|---------------------------------------------------|---------------------------------------------------|
| **DEMAND-SIDE CONSIDERATIONS** | **SUPPLY SIDE CONSIDERATIONS** |
| Move toward circular economy | Major carbohydrate sources: cane/beet sugar, corn-based glucose/dextrose, and cellulosic derivatives |
| Consumer movement toward biobased products | Quota restrictions, market pricing and US trade policy availability of cane/beet sugar is limited. |
| Total specialty chemicals and materials market worth $450 billion; 25% penetration in specialty chemicals and 10% penetration in further commodity categories | Cellulosic sugars not yet economically viable at large-scale production |
| Rapidly expanding synthetic biology arena | Corn-based glucose is most widely used feedstock for advanced bio-based processing and will continue to be expanded for the foreseeable future in the US |
| Biobased market over next 10–20 years will require at least 14 billion pounds (315 million bushels of corn) | Deficit of 2.3 billion pounds of glucose expected in 2030 |
| | New sources of glucose/dextrose emerging from dry mill industry as plants diversify |
new market for Midwestern corn that is shipped to Louden, TN where it is converted into 1,3-PDO and feed products. PDO is then shipped globally, where it is used in several different markets from humectants to heat transfer fluid. Its largest market, however, is in high-value fiber. For this application, PDO is shipped to Kinston, NC where it is converted to Sorona® pellets to be transformed into fibers globally.

Not only do biorenewables create a myriad of jobs across a wide range of geographies, these jobs also tend to pay significantly more than the US national average (Table 6). The 2016 study “Investment, Innovation, and Job Creation in a Growing U.S. Bioscience Industry” found that the average salary in industrial biosciences was 62% higher than the overall US average for salaries.36

Further, jobs within the biotech sector are growing quickly. The 2016 study also indicated that US job growth in the biosciences grew by 18.6%, compared to 9.8% for total private sector jobs during 2001–16. Finally, many of these jobs are in rural areas, addressing these region’s challenges in job creation. So, industrial biotech is not only a rapidly growing sector, it also offers high-paying jobs for a range of geographies including rural economies. The findings of this study are comparable those of a 2016 Europa Bio analysis that estimates up to 8.4% increase annually in jobs in the industrial biotechnology sector through 2030.37

The biobased products sector has a national impact. A report from USDA’s Biopreferred Program indicates biobased products contributed $459 billion to the US economy in 2015–2016 (USDA-RDS).38 Growth in the bioproducts sector led to a total of 4.65 million jobs in 2016 while the growing bioeconomy led to an estimated reduction of GHG emissions by 60% with “analyses indicating that up to 12 million metric tons of CO2 equivalents may have been reduced in 2016.”

The industrial biotech sector has significant collateral benefits. The Europa Bio study finds that more than one third or €38.6 billion of the €92.8 billion in revenue generated by industrial biotech is captured in the production of feedstock. Given the distributed nature of renewable feedstock, this means a large number of feedstock producers are able to participate in the value created.

What Is Needed to Drive Industry Forward

While the technology is developing at a rapid pace, sustainable, biobased materials still face challenges to unlock their economic power to create jobs, open sizable new markets for agricultural feedstocks and grow the circular economy. The biggest enabler of these products and technologies will be customer and consumer pull created in the marketplace. Recent studies find an increasing number of consumers are demanding more sustainable solutions post COVID-19, making a connection between personal and environmental health. These products need to offer equal or better performance and sustainability versus an incumbent product. Furthermore, 78% of consumers thought companies should be doing more to help them make

| EMPLOYMENT SECTOR      | AVERAGE ANNUAL SALARY |
|------------------------|-----------------------|
| Industrial Biosciences | $80,961               |
| Manufacturing          | $64,860               |
| Construction           | $58,643               |
| Real Estate            | $54,959               |
| Average All Jobs       | $50,001               |

Table 7. Needs Across the Stages of Research, Development and Commercialization for Industrial Biotechnology and Suggestions on Specific and General Policies to Address These Needs

| RESEARCH NEEDS                                      | HOW TO ACHIEVE                                                                 |
|-----------------------------------------------------|-------------------------------------------------------------------------------|
| Expand and increase speed of technology innovation  | ● Expand DOE BETO Funding of research using commercially available feedstocks  |
|                                                     | ● Increase USDA extramural funding                                           |
| DEVELOPMENT NEEDS                                   |                                                                              |
| Access to scale up facilities                       | ● Leverage first generation bioethanol production facilities                  |
| Decrease time to market for innovation              | ● Facilitate increased technology transfer from government labs               |
|                                                     | ● Increased access to government research labs and pilot facilities           |
| Support for entrepreneur and startups                | ● Ongoing funding for USDA Rural Development of the Intermediary Relending Program |
| Address circular economy                            | ● Section 9003 Biorefinery, Renewable Chemical, and Biobased Product Manufacturing Assistance Program |
| Standardized life cycle assessment                   | ● Developed closed loop processes                                            |
|                                                     | ● Expand material collection, reuse, recycling and composting infrastructure  |
| Capital for new processes or new plants              | ● Bring stakeholders together to agree on common format, definitions, metrics and scope |
|                                                     | ● Increase EB-5 loan opportunities for rural production facilities           |
|                                                     | ● Support for USDA Rural Development Business & Industry Program             |
|                                                     | ● Expand 9007 (REAP) Program                                                |
| Human capital development                           | ● Support for training of employees                                         |
| Increase market pull                                 | ● Plant-based product labeling initiative                                    |
sustainable decisions and 65% of this group wanted a clear explanation of the benefits.\textsuperscript{4}

To address these needs and help develop consumer pull, a plant-based product labeling initiatives like the EnergyStar program should be developed. EnergyStar has demonstrated how a government-backed program on energy efficiency has enabled consumers to make better choices to save over $35 billion in energy while helping to develop and support a competitive manufacturing ecosystem supporting hundreds of thousands of jobs.\textsuperscript{39} A similar approach for plant-based products could be very impactful for a more rapid, fact-based consumer adoption and long-term demand creation.

To this end, the BioPreferred program is a valuable program that should continue to be fully funded. The Rural Development 9007 Rural Energy for America Program is another program for commercial renewable energy systems and energy-efficiency improvement projects that should be continued as well as the Business & Industry Program for larger business loan guarantees. Furthermore, there is opportunity for industry and organizations to push for a national incentive program that would prove valuable when layered on top of state incentives for biobased production. These incentives are crucial for commercialization of biobased products in a time when oil prices are low and capital expenditure is risky.

In addition to consumer pull, development programs, and incentives, biobased manufacturing and technology sectors need assistance to help prioritize and align technology readiness throughout the value chain. A stronger connection between feedstock, conversion technology and end applications are needed to help enable sustainable platform technologies. Creation of new public-private partnerships could help accelerate and de-risk initiatives to the benefit of taxpayers and the bioeconomy. For example, the European Union and the Bio-Based Industries Consortium (BIC) created the Biobased Industries Joint Undertaking (BBI-JU). They have funded 123 biobased innovation projects with 924 beneficiaries with €3.7 billion (€1 billion public, €2.8 billion private) from 2014–2020. These projects are focused on three main areas: feedstock, biorefineries, and markets; products; and policies.\textsuperscript{40} Connecting value chain partners and leveraging investment through public-private consortiums can help de-risk and accelerate commercialization, stimulate job creation and generate demand pull from end markets for plant-based products.

On the research side, support of initiatives on broad technology platforms can benefit a range of technologies. Ongoing funding of DOE programs, including BioFoundries, Carbon Dioxide Utilization and Biochemical Conversion Programs, will benefit a wide range of industries. When leveraging first-generation bioethanol production facilities, federal agencies should decouple feedstock development from product development risk. Utilizing commercially available feedstocks, such as corn starch and fiber, is a step in the right direction. Two areas of additional research for consideration are:

1. Better enzymes to degrade corn fiber
2. Separation of pentose sugars from hexose sugars, which may allow access to higher value markets like xylitol and furan derivatives.

The United States Department of Agriculture (USDA) is also an important research partner and many of the USDA Agricultural Research Service (ARS) National Laboratories have opportunities to utilize extramural funding for research and capabilities to outreach to innovative companies. On the development side, ongoing USDA ARS technology transfer efforts are necessary. Furthermore, USDA Rural Development has various program offerings including Section 9003 Biorefinery and Renewable Chemical Loan Program for new, innovative and first of their kind biofuels, renewable chemicals, and biobased product manufacturing projects. In addition, the Intermediary Relending Program is a tool for entrepreneurs and startups to utilize for smaller projects.

Finally, as biobased, circular solutions are developed, more support and investments are needed for collection, reuse, recycling and or composting of these materials. While this issue is important to the entire circular economy, the need for appropriate collection, recycling and composting systems is paramount to unlock the benefits for both plant-based direct replacements of petrochemicals and new bio-advantaged and biodegradable offerings. This is also a new growth area for the economy that can generate new jobs and investment at the local, state and national level.\textsuperscript{41} Composting will not only benefit biodegradable packaging materials, but is a key pillar of the EPA to help reduce impact of wasted food to improve soil health.\textsuperscript{42} A systems approach to collecting and composting food waste and biodegradable packaging together offers a substantial opportunity to avoid landfills, improve soil health and lower greenhouse gas emissions.

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Nathan Danielson is principal at BioCognito, a Pleasanton, California-based firm assisting companies in the agricultural and industrial biotechnology spaces bring their technology successfully to market. He is also a former program manager at DuPont Applied Sciences. Phone: (925) 523 3751. E-mail: nathan.danielson@gmail.com.

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