Healthcare resource utilisation and cost analysis associated with opioid analgesic use for non-cancer pain: A case-control, retrospective study between 2005 and 2015

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Abstract

Objective: To examine differences in healthcare utilisation and costs associated with opioid prescriptions for non-cancer pain issued in primary care.

Method: A longitudinal, case-control study retrospectively examined Welsh healthcare data for the period 1 January 2005–31 December 2015. Data were extracted from the Secure Anonymised Information Linkage (SAIL) databank. Subjects, aged 18 years and over, were included if their primary care record contained at least one of six overarching pain diagnoses during the study period. Subjects were excluded if their record also contained a cancer diagnosis in that time or the year prior to the study period. Case subjects also received at least one prescription for an opioid analgesic. Controls were matched by gender, age, pain-diagnosis and socioeconomic deprivation. Healthcare use included primary care visits, emergency department (ED) and outpatient (OPD) attendances, inpatient (IP) admissions and length of stay. Cost analysis for healthcare utilisation used nationally derived unit costs for 2015. Differences between case and control subjects for resource use and costs were analysed and further stratified by gender, prescribing persistence (PP) and deprivation.

Results: Data from 3,286,215 individuals were examined with 657,243 receiving opioids. Case subjects averaged 5 times more primary care visits, 2.8 times more OPD attendances, 3 times more ED visits and twice as many IN admissions as controls. Prescription persistence over 6 months and greater deprivation were associated with significantly greater utilisation of healthcare resources. Opioid prescribing was associated with 69% greater average healthcare costs than in control subjects. National Health Service (NHS) healthcare service costs for people with common, pain-associated diagnoses, receiving opioid analgesics were estimated to be £0.9billion per year between 2005 and 2015.

Conclusion: Receipt of opioid prescriptions was associated with significantly greater healthcare utilisation and accompanying costs in all sectors. Extended prescribing durations are particularly important to address and should be considered at the point of initiation.

Keywords

Opioid analgesics, non-cancer pain, resource utilisation, healthcare costs, cost analysis

How this fits in

It is known that opioid analgesics can have long-term, harmful effects other than misuse and dependence. Previous studies examined the association between healthcare utilisation and the presence of opioid-induced adverse effects or misuse. This study examined the relationship between opioid prescribing for a range of pain-
associated conditions and all-cause healthcare utilisation. Receipt of opioid prescriptions, particularly for durations of more than 6 months, were associated with a significant increase in healthcare utilisation and associated costs, when compared to a similar population who did not use opioid analgesics.

**Introduction**

Opioid prescribing has markedly increased in the United Kingdom (UK) since the early 2000s. In Wales, opioid prescribing rates rose 44% (from 692 to 994 prescriptions per 1000 population) between 2005 and 2015. Reasons for the widespread use of opioids are manifold but rising prevalence of chronic non-cancer pain is often cited. A major contributor to continued opioid prescribing may be the paucity of non-pharmacological support to live more effectively with painful conditions. Socioeconomic costs of pain are substantial, with back pain estimated to cost the UK economy £10 billion per year.

The focus of discussion around opioid prescribing is commonly the risk of dependence and misuse. Studies examining healthcare utilisation and costs associated with opioid misuse disorders found that incremental healthcare costs associated with prescription opioid misuse in Europe were estimated between €900 to €2551 per person per year, with annual healthcare costs up to €279,927 per 100,000 population.

Other harms of opioids especially when used at high dose and for longer durations have been acknowledged. Adverse effects such as constipation, nausea, vomiting and sedation are well known, identified and managed routinely, whatever the underlying pain-related diagnosis. Other harms of opioid analgesics include endocrine disorders, depression, respiratory depression, sleep impairment, falls and fractures, which, whether or not recognised as related to opioid use, will require additional healthcare intervention and support.

Our study is the first to compare healthcare resource utilisation and associated costs, in a large cohort of people with recorded pain-related diagnoses where case subjects were receiving opioid prescriptions and control subjects were not, in Wales between 2005 and 2015. The findings of our study highlight a potential consequence of opioid analgesic prescribing which is not often discussed. It provides a baseline on which to develop further research to examine how opioid-related healthcare utilisation and costs may be mitigated within a system of scant resource.

**Method**

**Study design and data source**

A retrospective, longitudinal case-control study design was used. Individual’s anonymised data were extracted from the Secure Anonymised Information Linkage (SAIL) databank, part of the national e-health records research infrastructure for Wales. Each individual with records in the SAIL databank was allocated a unique anonymised linkage field (ALF) number allowing cross-linking between different datasets. Data from all individuals aged 18 years and over, without a recorded diagnosis of cancer between 2004 and 2015 on their primary care medical record was included in the primary data extraction.

Data were taken from the Welsh longitudinal general practice (WLG) source, downloaded directly from electronic health records in GP practices around Wales; the Welsh demographic service dataset (WDSD); patient episode database Wales (PEDW) which records all inpatient (IN) and day-case hospital activity; emergency department (ED) and outpatient (OPD) data, which is collated by Digital Health and Care Wales (previously National Health Service (NHS) Wales Informatics Service, NWIS).

**Cohort identification**

Read codes, a thesaurus of clinical terms used to record interactions, diagnoses and interventions in Primary Care settings, were used to identify the case and control cohorts using the NHS Information Authority’s Clinical Terminology Browser and accessed via the SAIL secure gateway. Read codes for six commonly occurring conditions associated with persistent pain, rheumatoid and osteoarthritis, neck and back pain, fibromyalgia and neuropathic pain, were compiled (Supplementary file 1) and used to identify subjects within the WLGP datasets. Demographic data were collated for each ALF and included gender, age, and deprivation level (based on Welsh Index of Multiple Deprivation 2011, WIMD).

**Opioid prescription identification**

Read codes were compiled for all oral and transdermal opioid medicines commonly prescribed as analgesics in Wales, as previously described (Supplementary file 2). The list included combination products, for example, paracetamol and codeine (co-codamol), but excluded those licensed for the management of misuse and injectable opioids.

**Identification of case and control subjects**

During dataset preparation, searches found 657,243 subjects with the defined, non-cancer conditions listed on their primary care medical record during the study period and who had received at least one prescription...
for an opioid analgesic between 2005 and 2015. That
group was classified as case subjects. There were
101,176 who matched case subjects by pain-diagnosis,
gender, age and deprivation score but did not receive
opioid prescriptions and so were used as control
subjects. Consequently, every control subject was
matched to multiple case subjects, a method recom-
mended by SAIL and described in the literature. For
example, if a control subject had 6 years of medical
records without receiving an opioid prescription, they
could potentially be matched to case subjects who had
received opioid analgesic prescriptions for any period
up to 6 years. This effectively provided 2,628,972
control subjects.

Prescription persistence
At the time of the study, SAIL was not able to access
data on dose instructions or quantity of medicine
prescribed in Primary Care. Those variables can be
used to estimate daily dose and the likely duration of
the prescription. An estimated measure was therefore
developed, considering recommendations that the
quantity of medicine given on a controlled drug pre-
scription should not exceed more than 30 days’ sup-
ply. In the absence of prescribed quantity, it was
assumed that if prescriptions were issued to the same
individual within 31 days of each other, it was more
likely the individual was consistently using opioid an-
algescis. The duration of 31.5 days maximum between
prescriptions as a marker of continuous prescribing in
large datasets was previously described by Braden et al.
(‘Braden.2010’). The duration between each prescrip-
tion issued to any individual was calculated using the
recorded ‘event dates’ from the Primary Care General
Practice (GP) dataset. Prescribing persistence (PP) was
calculated as the number of days of consecutive pre-
scriptions, when subsequent prescriptions were issued
within 31 days of each other. If the period between
prescriptions was longer than 31 days, it was classed as a
new period of prescribing. Case subjects were stratified
by PP of less than or more than 6 months.

Statistical analysis
Case subjects’ data were collected from the first opioid
prescription until 31 days after the last recorded issue or
until death and compared to control subjects’ data for
the same duration. Healthcare attendances, tests and
investigations for the period opioid prescriptions were
received for each subject were counted, totalled and
compared.

Due to the large sample size in both arms of the study
(case and control), we determined parametric tests
could provide accurate analysis. Central limit theorem
suggests when sample size is large, distribution tends to
normal even if the population itself is not normally
distributed. Analysis was undertaken using SPSS
version 26. Descriptive statistics were used to com-
pare case and control groups. We used two-way analysis
of variance (ANOVA) to examine inter-dependence of
different variables, for example, male-female and case-
control. An interaction effect between factors was
deemed significant at 5%. Where there was significant
interaction, univariate tests (independent t-test or one-
way ANOVA) were conducted, with a significance level
of 5%. Bonferroni–Holm sequential corrections were
used to adjust for Type I error rate inflation in multiple
comparisons.

Linear regression
Multiple linear regression analyses were used to predict
which, if any, variables affected attendance in Primary
Care (number of appointments) as well as OPD, ED or
IP attendances. The factors used to make the predic-
tions were opioid prescription, age, gender, deprivation
status (WIMD2011), recorded diagnosis of depression and/or
anxiety and whether an opioid prescription was
issued or not, where prescriptions were issued and if
they persisted for less or more than 6 months.

Cost analysis
Cost analysis was undertaken from a UK NHS perspec-
tive. Costs included primary care GP attendances,
staff time, tests, investigations and imaging, ED and
OPD department attendances and IP admissions which
included day/night charges and excess day charges.

Weighted average costing were calculated from na-
tionally available standard NHS unit costs for 2015
taking account of the number of attendances in each
area (e.g. outpatient department, inpatient admission)
and the nature of said attendance (e.g. elective, or non-
elective admission; Supplementary files 3 & 4). General
practice attendance costs were weighted according to
published data giving standardised proportions of at-
tendances with general practitioners compared to other
professionals in Primary Care, such as nurses. Data
were not available to calculate drug costs.

Research approvals
This research was approved by the Information Gov-
ernance Review Panel (IGRP) of the Secure Anony-
mised Information Linkage databank (SAIL), based in
Swansea University (SAIL identification number:
0507).
**Patient and public involvement statement**

There was no direct patient involvement in development and design of this study. However, the SAIL databank has members of the public who provide advice and give recommendations on safeguarding and ethical approval via a Consumer Panel. Panel members also provide input to the IGRP, which approves all data applications.

**Results**

**Overall healthcare utilisation**

Records of 3,286,215 individuals aged 18 years and over were analysed (Table 1). Between 2005 and 2015, 190,984,317 GP appointments, 22,239,332 OPD appointments, 2,819,268 visits to ED and 8,698,222 hospital admissions (including day-case procedures) were recorded for the 3.2 million people included in the study.

On average, between 2005 and 2015, case subjects had nearly 5 times more GP interactions than controls (160.5 vs 32.5 visits per person (vpp) respectively, \( p < 0.001 \)) (Table 2). Outpatient appointments were almost three times more frequently recorded for case subjects (13.9 vpp) than controls (5.0 vpp, \( p < 0.001 \)).

Emergency department attendance was three times more frequent for people receiving opioid prescriptions (1.89 vpp) than controls (0.6 vpp, \( p < 0.001 \)). Case subjects had twice as many hospital admissions as controls (4.6 vs 2.2 admissions per person (app), \( p < 0.001 \)) (Table 2). Despite fewer admissions, control subjects had 6% longer length of stay per admission, compared to cases (17.3 days versus 16.4 days, respectively).

**Healthcare resource utilisation associated with PP**

Opioid PP of more than 6 months (long-term) was associated with a significant increase in healthcare utilisation, compared to durations less than 6 months (short term) or controls (Figure 1). Three times as many GP visits were recorded for long-term users (198.8 vpp), compared to short-term durations of prescribing (67.7 vpp, \( p < 0.001 \)).

Long-term use was associated with 2.8 times more OPD appointments (17.4 vs 5.6 vpp) and 2.4 times

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**Table 1. Characteristics of the two groups of study subjects.**

| Characteristic                        | Case | Controls when matched |
|---------------------------------------|------|-----------------------|
| Number of subjects                    | 657,243 | 2,628,972            |
| Gender [% of total]                   |      |                       |
| Male                                  | 273,057 (41.5) | 1,092,228 (41.5) |
| Female                                | 384,186 (58.5) | 1,536,744 (58.5) |
| Age [years], mean [SEM]               | 57.0 (0.02) | 57.1 (0.01)          |
| Age group [years], n [%]              |      |                       |
| 18–24                                 | 12,666 (1.9) | 49,028 (2.6)         |
| 25–44                                 | 166,078 (25.3) | 686,319 (26.1) |
| 45–64                                 | 240,332 (36.6) | 926,868 (35.3) |
| 65–74                                 | 112,002 (17.0) | 413,295 (15.7) |
| 75–84                                 | 80,161 (12.2) | 316,659 (12.0) |
| \( \geq 85 \)                         | 46,004 (7.0) | 216,803 (8.2)       |
| Welsh Index of Multiple Deprivation quintile*, n [%] | |                       |
| WIMD1                                 | 153,649 (23.4) | 614,596 (23.4) |
| WIMD2                                 | 136,752 (20.8) | 547,008 (20.8) |
| WIMD3                                 | 137,653 (20.9) | 550,612 (20.9) |
| WIMD4                                 | 113,083 (17.2) | 452,332 (17.2) |
| WIMD5                                 | 116,106 (17.7) | 464,424 (17.7) |
| Opioid-group prescribed at end of prescribing period** | |                       |
| Weak                                  | 594,939 (90.5) |                  |
| Strong                                | 62,304 (9.5) |                      |
| Recorded diagnoses, n [%]             |      |                       |
| Depression and/or anxiety             | 183,660 (27.9) | 241,872 (9.2) |

*Deprivation quintile based on Welsh Index of Multiple Deprivation 2011. WIMD1 = most deprived, WIMD5 = least deprived. **Weak opioids include codeine, dihydrocodeine and tramadol; strong opioids include buprenorphine, fentanyl, morphine, oxycodone and tapentadol (Supplementary file 2).
Table 2. Comparison of healthcare utilisation between case subjects (in receipt of opioid prescriptions) and controls (no opioids) between 2005 and 2015.

|                                | Case       | Control    | Difference case-controls (95% CI) | Case versus control p-value **(dCohen) |
|--------------------------------|------------|------------|----------------------------------|----------------------------------------|
|                                | Mean (SD)  | Mean (SD)  |                                  |                                        |
| **Number of GP attendances**   |            |            |                                  |                                        |
| Total                          | 105,457,258| 85,527,059 | 127.92 (127.56–128.28)           | <0.001 (0.96)                          |
| Mean [SD]                      | 160.5 (146.3) | 32.5 (56.8) |                                  |                                        |
| **Prescribing persistence [cases only]** |            |            |                                  |                                        |
| <6 months                      | 67.7 [77.6]a |            |                                  |                                        |
| >6 months                      | 198.8 [150.8]a |            |                                  |                                        |
| **Deprivation quintile**       |            |            |                                  |                                        |
| WIMD1                          | 167.2 [149.7] | 36.2 (57.7) | 131.03 [130.27–131.79]           | <0.001 (0.96)                          |
| WIMD2                          | 164.7 [148.6] | 33.7 (58.9) | 130.95 [130.15–131.76]           | <0.001 (0.97)                          |
| WIMD3                          | 162.3 [147.5] | 31.9 (55.8) | 130.39 [129.60–131.20]           | <0.001 (0.97)                          |
| WIMD4                          | 154.9 [144.5] | 30.3 (55.5) | 124.56 [123.73–125.44]           | <0.001 (0.95)                          |
| WIMD5                          | 149.8 [137.8] | 29.2 (55.3) | 120.55 [119.75–121.36]           | <0.001 (0.96)                          |
| **Number of outpatient attendances** |            |            |                                  |                                        |
| Total                          | 9,140,922  | 13,098,410 | 8.93 [8.88–8.97]                 | <0.001 (0.50)                          |
| Mean [SD]                      | 13.9 [19.4] | 5.0 (10.0)  |                                  |                                        |
| **Prescribing persistence [cases only]** |            |            |                                  |                                        |
| <6 months                      | 5.6 [10.1]b |            |                                  |                                        |
| >6 months                      | 17.4 [21.2]b |            |                                  |                                        |
| **Deprivation quintile**       |            |            |                                  |                                        |
| WIMD1                          | 15.2 [20.7] | 5.3 (10.0)  | 9.83 [9.72–9.93]                 | <0.001 (0.52)                          |
| WIMD2                          | 14.4 [19.9] | 5.1 (10.4)  | 9.28 [9.17–9.38]                 | <0.001 (0.50)                          |
| WIMD3                          | 13.5 [19.0] | 5.0 (9.7)   | 8.52 [8.42–8.62]                 | <0.001 (0.49)                          |
| WIMD4                          | 13.0 [18.4] | 4.6 (9.3)   | 8.44 [8.33–8.55]                 | <0.001 (0.50)                          |
| WIMD5                          | 13.0 [18.4] | 4.8 (10.7)  | 8.30 [8.17–8.40]                 | <0.001 (0.48)                          |
| **Number of emergency department attendances** |            |            |                                  |                                        |
| Total                          | 1,243,641  | 1,566,627  | 1.30 [1.29–1.30]                 | <0.001 (0.42)                          |
| Mean [SD]                      | 1.89 [3.4] | 0.6 (1.8)   |                                  |                                        |
| **Prescribing persistence [cases only]** |            |            |                                  |                                        |
| <6 months                      | 0.96 [1.9]c |            |                                  |                                        |
| >6 months                      | 2.3 [3.8]c |            |                                  |                                        |
| **Deprivation quintile**       |            |            |                                  |                                        |
| WIMD1                          | 2.3 [3.9] | 0.77 (2.1)  | 1.53 [1.51–1.55]                 | <0.001 (0.42)                          |
| WIMD2                          | 2.4 [3.8] | 0.65 (1.7)  | 1.39 [1.37–1.41]                 | <0.001 (0.40)                          |
| WIMD3                          | 1.8 [3.2] | 0.55 (1.9)  | 1.24 [1.23–1.26]                 | <0.001 (0.42)                          |
| WIMD4                          | 1.64 [2.9] | 0.53 (1.4)  | 1.11 [1.09–1.13]                 | <0.001 (0.42)                          |
| WIMD5                          | 1.5 [2.6] | 0.41 (1.2)  | 1.12 [1.10–1.13]                 | <0.001 (0.46)                          |
| **Number of inpatient admissions** |            |            | 5,676,577                        |                                        |
| Total                          | 3,021,645  | 2.2 (6.3)   | 2.44 [2.42–2.46]                 | <0.001 (0.30)                          |
| Mean [SD]                      | 4.6 [8.5] |            |                                  |                                        |
| **Prescribing persistence [cases only]** |            |            |                                  |                                        |
| <6 months                      | 2.9 [6.2]d |            |                                  |                                        |
| >6 months                      | 5.3 [9.2]d |            |                                  |                                        |
| **Deprivation quintile**       |            |            |                                  |                                        |
| WIMD1                          | 4.9 [8.1] | 2.3 (4.8)  | 2.62 [2.58–2.66]                 | <0.001 (0.35)                          |
| WIMD2                          | 4.8 [8.7] | 2.2 (4.7)  | 2.60 [2.55–2.64]                 | <0.001 (0.32)                          |
| WIMD3                          | 4.5 [8.3] | 2.3 (8.3)  | 2.19 [2.14–2.24]                 | <0.001 (0.26)                          |
| WIMD4                          | 4.4 [9.0] | 2.0 (6.4)  | 2.43 [2.37–2.48]                 | <0.001 (0.29)                          |
| WIMD5                          | 4.2 [8.3] | 1.9 (6.9)  | 2.31 [2.26–2.37]                 | <0.001 (0.29)                          |
more ED. attendances (2.3 vs 0.96 vpp) than short term. Inpatient admissions were 1.8 times more frequent with long-term (5.3 app) than short-term opioid use (2.9 app).

Healthcare resource utilisation associated with differing levels of socioeconomic deprivation

Statistically significant, albeit empirically modest differences, increases in healthcare attendance with rising deprivation (Table 2), were noted within case and control groups (Figure 2).

Case subjects had around 1.5 times more ED. visits recorded (2.3 vpp) in the most deprived quintiles compared the least deprived (1.5 vpp, p < 0.001) with similar differences noted in the control group (Table 2). Greater socioeconomic deprivation was also associated with a higher number of inpatient admissions and length of stay in case and control subjects.

Factors associated with healthcare use

Multiple linear regression results indicated that the model was a good predictor of the number of attendances in Primary Care (GP). An R² of 0.457, SE = 71.75 (R = 0.676), meant 45.7% of the variation in the original data could be explained by the model. The models for predicting factors contributing to outpatient attendance (R² = 0.134, SE = 12.08), ED attendance (R² = 0.081, SE = 2.14) and inpatient admission (R² = 0.047, SE = 5.51) were less reliable.

Based on the regression output, the strongest predictors for attendance in any healthcare sector was being in receipt of opioid analgesic prescriptions for more than 6 months (Table 3). In Primary Care, long-term prescribing increased attendance by on average 143.5 visits (SE = 0.121, p < 0.001) and receiving an opioid less than 6 months increased attendances by 143.5 visits (SE = 0.121, p < 0.001). In contrast, outpatient attendances and inpatient admissions were inversely affected by opioid prescribing (Table 3). Male gender negatively impacted GP visits (βm = −10.4 visits, SE = 0.081, p < 0.001), outpatient attendance (βm = −1.24 attendances, SE = 0.014, p < 0.001), ED visits (βm = 0.068 visits, SE = 0.002, p < 0.001) and inpatient admissions (βm = −0.227 admissions, SE = 0.006, p < 0.001). Attendance in all sectors increased in likelihood with increasing socioeconomic deprivation (Table 3). Age was associated with an increase in attendance in all healthcare settings (Table 3).

Cost analysis

The average cost of healthcare utilisation was estimated to be £11,096.49 per person (pp) for the study period (Figure 3). Case subject costs (£16,453.35 pp) were on average 1.7 times (68% higher) than estimated for the control group (£9757.27 pp, p < 0.001) (Table 4). Using actual subject numbers from SAIL (cases = 657,243 and controls = 101,176), total estimated healthcare costs for people with recorded diagnoses of the six pain-associated conditions was £11.8 billion over 11 years, averaging just under £1.1 billion per year. People receiving opioid

### Table 2. (continued)

| Mean (standard deviation) | Case     | Control  | Difference case-controls (95% CI) | Case versus control p-value **(dCohen) |
|---------------------------|----------|----------|----------------------------------|----------------------------------------|
| Length of stay [days]     | 10,758,522 | 45,482,557 | −0.93 (−1.09 to −0.78)           | <0.001 (−0.02)                        |
|                          | Mean (SD) |          |                                   |                                        |
|                           |          |          |                                   |                                        |
| Prescribing persistence   |          |          |                                   |                                        |
| <6 months                 | 10.4 (46.7)* |         |                                   |                                        |
| >6 months                 | 18.8 (57.5)* |         |                                   |                                        |
| Deprivation quintile*     |          |          |                                   |                                        |
| WIMD1                     | 17.6 (58.6) | 17.9 (65.8) | −0.37 (−0.71 to −0.04)           | <0.001 (−0.006)                        |
| WIMD2                     | 16.9 (56.4) | 18.0 (72.9) | −1.11 (−1.50 to −0.76)           | <0.001 (−0.02)                        |
| WIMD3                     | 16.5 (53.6) | 18.9 (62.1) | −2.41 (−2.74 to −2.08)           | <0.001 (−0.04)                        |
| WIMD4                     | 15.0 (49.6) | 15.1 (55.8) | −0.06 (−0.40 to −0.27)           | 0.710 (−0.001)                        |
| WIMD5                     | 15.3 (53.4) | 15.9 (65.4) | −0.55 (−0.91 to −0.19)           | <0.001 (−0.01)                        |

*Deprivation quintile based on Welsh Index of Multiple Deprivation 2011. WIMD1 = most deprived, WIMD5 = least deprived **p-value < 0.05 = significant ***This remained statistically significant after Bonferroni–Holm correction.

αp < .001, dCohen = 1.3, mean difference 131.10 (95% CI 130.54–131.65).

bβn = 0.068 visits, SE = 0.002, p < 0.001.

cβn = 0.047, SE = 0.014, p < 0.001.

dβn = 0.001, dCohen = 0.88, mean difference 11.76 (95% CI 11.68–11.84).

**p < .001, dCohen = 0.47, mean difference 2.44 (95% CI 2.40–2.50).

*p < .001, dCohen = 0.51, mean difference 1.32 (95% CI 1.31–1.33).

**p < .001, dCohen = 0.47, mean difference 2.44 (95% CI 2.40–2.50).

**p < .001, dCohen = −0.06, mean difference 8.41 (95% CI 8.14–8.68).
Prescriptions accounted for 82% (£0.9 billion) of the yearly costs, without factoring in medicines. The data used for this study was representative of 78% of the Welsh population, so assuming this was a representative population, and inflating this cost to account for the entire Welsh population, annual healthcare costs could be as much as £1.4 billion per year for those with the listed diagnoses and £1.2 billion allocated to those also receiving opioid medicines.

One-way sensitivity analysis confirmed an increase in healthcare utilisation and its consequent costs, of more than 1.5 times (50% increase) would be required in the control group, to become equivalent to the averages noted in case subjects (Table 4).

Discussion

Summary

We used a large dataset to examine differences in healthcare utilisation in two diagnostically matched cohorts, who either received, or did not receive, opioid analgesic prescriptions. Significantly more appointments for people prescribed opioids were noted in all healthcare sectors, when compared to people with similar medical history but not prescribed opioid analgesics. Prescribing persistence of more than 6 months was most strongly associated with increased healthcare utilisation and consequent costs. Receiving opioid prescriptions and living in areas of high socioeconomic deprivation appeared associated with greater healthcare utilisation than high levels of deprivation alone.

The cost analysis undertaken suggests that a large reduction in healthcare utilisation amongst individuals prescribed opioids would be required in order to bring costs in-line with people who are not prescribed opioid analgesics, despite similar conditions. These results are important given the high burden of opioid prescribing in Wales,3 the UK more widely,2,5,54 and the concerns expressed about opioid-induced long-term harms.32,55–57

Comparison with existing literature

Increased healthcare utilisation following the initiation of opioids has been reported across the world.55–60 Healthcare use increased following the first prescription for opioid therapy, with costs further influenced by the drug prescribed in a German cohort.55 Studies have found that whilst healthcare utilisation, and therefore costs, increase significantly following initiation, it appears to reduce with persistent prescribing, although not to pre-prescription levels.56,61 Chang and colleagues observed greater total healthcare costs for people receiving long-term opioids than people with a diagnosed opioid-use disorder {Chang:2018}.

![Figure 1. Comparison of healthcare utilisation stratified by PP of greater or less than 6 months and compared to control subjects [not prescribed opioid analgesics]. Insert: detail of resource utilisation comparison for outpatient, ED attendances, inpatient admissions and length of stay (given in days). Note: PP: prescribing persistence; ED: emergency department;](image-url)
2 US study reported twice as many healthcare interactions for chronic opioid use (>180 days) compared to acute use (less than 10 days),\textsuperscript{62} which compares to our study, where long-term users had 3 times as many GP and OPD visits and twice as many visits to ED compared to short-term users. Thornton et al. (2018) showed similar increases in inpatient in the first 120 days after initiation for individuals who received at least 90 consecutive days of opioid analgesics (from 1.5\% to 10.9\% of those prescribed chronic opioids compared to 1.1\%–5.4\% of non-chronic prescribing).\textsuperscript{58}

Comparing costs between the United Kingdom and other countries can be hampered by differences in healthcare systems and the manner by which tariffs are determined. The increased healthcare utilisation and associated costs demonstrated in our study are, however, consistent with other studies’ findings among people prescribed opioid analgesics.\textsuperscript{59,61,62}

Strengths and limitations

Our study is the first to examine the association of opioid analgesic prescribing and overall healthcare utilisation in Wales. The SAIL databank allows access to data for 78\% of the Welsh population and our study included more than two million subjects, so is highly likely to be representative of the population.

Limitations were in part, due to restrictions in data availability and extraction. Matching of case and control subjects used a method advocated by SAIL\textsuperscript{63} but was hampered by the disproportionate number of individuals with the diagnoses of interest also receiving opioid analgesic prescriptions. Further research is needed in Wales, to provide more detailed analysis, controlling for non-pain co-morbidities, to accurately determine the impact of prescribed opioid use on the type of health care accessed.

Lists of read codes had to be scaled down to meet the workload capacity of the databank employees who undertake the data extraction and this likely led to underestimation of healthcare utilisation. For example, it was not possible to differentiate between the type of admission (e.g. elective, or non-elective) or the admission diagnosis recorded. Further research is needed to determine more accurate associations between

\textbf{Figure 2.} Comparison of healthcare utilisation by socioeconomic deprivation using Welsh Index of Multiple Deprivation 2011 (WIMD2011). WIMD1 = most socioeconomically deprived, WIMD5 = least socioeconomically deprived.
opioid prescribing, investigations and all-cause healthcare utilisation.

The SAIL databank did not have access to community pharmacy dispensing data, which precluded medication costs in the analysis. Whilst we used a measure of prescription persistence described in other studies, we acknowledge timings of prescriptions do not confirm continued use by the individual and so are an estimate. Improved access to information on dose and quantity of opioid analgesics prescribed would be useful.

Figure 3. Comparison of healthcare costs in all sectors between 2005 and 2015 in Wales. Stratified by case subjects (in receipt of opioid analgesics) and control subjects (not receiving opioid analgesics). Average costs per subject given in GBP (£) using unit costs from 2015.\(^{44,45,67}\)

Table 3. Output from multiple linear regressions to predict number of healthcare attendances.

| Variable \([\beta_n]\) | General practice | Outpatient | Emergency department | Inpatient admission |
|-------------------------|------------------|------------|----------------------|---------------------|
| \(R^2\)                | 0.676            | 0.134 (0.023) | 0.081 (2.14) | 0.047 (5.510) |
| \(R\)                  | 0.676            | 0.366 | 0.284 | 0.217 |
| \(\beta_0\) equation constant | -26.24 (0.138) | 1.193 (0.023) | 0.680 (0.004) |
| Opioid prescription   |                  |            |                      |                     |
| Under 6 months        | 34.329 (0.171), <0.001 | 0.777 (0.029), <0.001 | -0.392 (0.013), <0.001 | -0.392 (0.013), <0.001 |
| Over 6 months         | 143.501 (0.121), <0.001 | 11.649 (0.020), <0.001 | 1.540 (0.004), <0.001 | 1.614 (0.009), <0.001 |
| Male                  | -10.419 (0.081), <0.001 | -1.240 (0.014), <0.001 | 0.068 (0.002), <0.001 | -0.227 (0.006), <0.001 |
| Deprivation quintile* |                  |            |                      |                     |
| WIMD2                 | -2.122 (0.119), <0.001 | -0.342 (0.020), <0.001 | -0.173 (0.009), <0.001 | -0.173 (0.009), <0.001 |
| WIMD3                 | -3.780 (0.119), <0.001 | -0.717 (0.020), <0.001 | -0.156 (0.009), <0.001 | -0.156 (0.009), <0.001 |
| WIMD4                 | -5.845 (0.126), <0.001 | -1.087 (0.021), <0.001 | -0.394 (0.010), <0.001 | -0.394 (0.010), <0.001 |
| WIMD5                 | -7.180 (0.126), <0.001 | -0.974 (0.021), <0.001 | -0.530 (0.010), <0.001 | -0.530 (0.010), <0.001 |
| Diagnosis of depression/ anxiety | 22.979 (0.123), <0.001 | 2.430 (0.021), >0.100 | 0.633 (0.004), <0.001 | 0.737 (0.009), <0.001 |
| Age                   | 17.698 (0.031), <0.001 | 1.399 (0.005), <0.001 | 0.007 (0.001), <0.001 | 786 (0.002), <0.001 |
| Attendance at Emergency Department | 9.282 (0.018), <0.001 | — | — | — |

*Deprivation quintile based on Welsh Index of Multiple Deprivation 2011. WIMD1 = most deprived, WIMD5 = least deprived **p-value < 0.05 = significant.
provide a more accurate assessment of PP. Prescribing
data suggests intention to treat but does not identify the
dose or quantity of medicine prescribed nor confirms
consumption. Quality of life measurements are not
routinely recorded in practice, so further research is
needed to develop cost-utility analyses.

Future research to examine the relationship between
the duration of opioid use and the timing of changes in
healthcare utilisation could provide insight into safe
durations of opioid use, which would positively impact
clinical guidance. In addition, it would be useful to
identify if people who have stopped using opioid anal-
gesics see a corresponding reduction in their use of
healthcare services.

**Conclusions**

Our results show a likely association between the re-
ceipt of opioid analgesic prescriptions and increased
healthcare utilisation and costs for people living with
commonly occurring conditions such as back pain,
osteoarthritis and fibromyalgia. Some individuals pre-
scribed opioids may be more unwell than those who do
not receive them, so further investigation of whether the
use of opioid analgesics is potentiating underlying
health conditions would be beneficial. Long-term and
high-dose opioid analgesic use has been associated with
higher levels of pain reporting and worse outcomes60,64,62
including self-reported poor general health,60 depression35,65
and polypharmacy.66 This is especially pertinent in Wales,
a country where an estimated 23% of the population live in
poverty,67 61% are overweight or obese68 and an average 26
prescriptions for any medicines are issued annually, per
head of population compared to 19.9 prescriptions per
head in England.69

Given concerns about high levels of opioid use in the
United Kingdom and internationally,
consideration of the wider impact on people’s health that opioids may have is possibly as important as the well-publicised concerns about misuse and dependence. This could be especially pertinent in the wake of the COVID-19 pandemic, when people living with long-term, painful conditions might expect delays to treatment or intervention. Practitioners in all sectors of healthcare provision may find themselves under greater pressure to provide analgesic medicines, whilst individuals wait to be seen elsewhere. Additionally, some reported symptoms of long-COVID\textsuperscript{68} are very similar to widespread pain conditions like fibromyalgia, which is known not to respond well to opioids in most cases\textsuperscript{69,70} but where opioids are often still given, perhaps due to the paucity of timely alternatives.\textsuperscript{10} The decision to initiate opioid analgesics must be carefully weighed with potential risks of increasing healthcare need, rather than reducing it, unless regular review and limiting duration of use can be supported.

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Ethical approval

Ethical approval (include full name of committee approving the research and if available mention reference number of that approval): Ethical approval was not sought for the present study because the SAIL databank provides anonymised person level data with means of identification removed prior to submission to the databank. The Information Governance Review Panel (IGRP) of SAIL quality assures all applications for access and considers ethical implications prior to study approval. This study was completed in accordance with the Helsinki Declaration as revised in 2013.

Guarantor

E.D

Contributorship

ED. conceived of and designed the study, collated the read codes used for data extraction, coded the extracted data, undertook the data analysis, drafted and revised the article. MJ, CP and BS oversaw the study design and data analysis and critically revised the article. All authors read and approved the final article.

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Supplementary material

Supplementary Material is available for the article.

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