Introduction

60 million adults in United States have been diagnosed with diabetes, are currently undiagnosed with this disease, or have pre-diabetes [1]. Pre-diabetes is a condition in which blood glucose levels are higher than normal, but not high enough for a diagnosis of diabetes. Clinically the range for a fasted blood glucose tests indicating pre-diabetes ranges from 100 mg/dL to 125 mg/dL, and may also be referred to as impaired glucose tolerance (IGT). Type II, also known as adult-onset or non-insulin dependent diabetes mellitus (NIDDM), occurs when the body’s cells fail to use insulin properly due to a defective insulin receptor, and may also be combined with a relatively reduced insulin secretion. Type II can be managed with healthy lifestyle habits and early detection of high sugar levels. Most local health departments across New York State offer hypertension screening but no pre-diabetes screening programs. The US preventive Services Task Force recommends that asymptomatic adults with sustained blood pressure greater than 135/80 mm Hg should be screened for type II diabetes. Since high blood sugar levels can be controlled, and in some cases reduced, there exist strong benefits in offering pre-diabetic screening for individuals who are hypertensive.

An opportunistic pre-diabetes screening program offered with existing hypertension screening

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Key words
Diabetes mellitus • Hyperglycemia • Screening • Prevention

Summary

Diabetes mellitus refers to a group of metabolic diseases that share the hallmark characteristic of hyperglycemia. Generally, Diabetes is categorized as type I, or type II. Type I results from the body’s failure to synthesize insulin, and requires insulin injections. Type II, also known as adult-onset or non-insulin dependent diabetes mellitus (NIDDM), occurs when the body’s cells fail to use insulin properly due to a defective insulin receptor, and may also be combined with a relatively reduced insulin secretion. Type II can be managed with healthy lifestyle habits and early detection of high sugar levels. Most local health departments across New York State offer hypertension screening but no pre-diabetes screening programs. The US preventive Services Task Force recommends that asymptomatic adults with sustained blood pressure greater than 135/80 mm Hg should be screened for type II diabetes. Since high blood sugar levels can be controlled, and in some cases reduced, there exist strong benefits in offering pre-diabetic screening for individuals who are hypertensive.

There exists a public health opportunity to promote initiatives that aim to modify eating habits, physical activity, and offer pre-diabetes screening programs to those who have one or more risk factors for diabetes. First and foremost, our aim should be to encourage healthy behavior as this is the most cost effective and sustainable method to reduce the diabetic crisis. The landmark results of the Diabetes Prevention Program, a 27 center randomized clinical trial across the United States [8], has shown that lifestyle changes have been shown to be more effective than medication [9] and extreme lifestyle interventions may reduce the risk of developing diabetes type 2 by 50% [10].

How do we change the behavior of the population as a whole? It is our duty to inform the public about the relationships between obesity, poor physical activity, smoking, hypertension, and all other risk factors that may predispose one to developing type II diabetes. Unlike other chronic diseases, type II diabetes can be managed, and nearly eliminated with proper diet, exercise, treatment, and early detection. To that end, we must include screening programs that range from targeted to opportunistic for our local population. Screening allows us to identify those who may be at risk (pre-diabetic), and those that have been living with undiagnosed diabetes, in turn providing opportunity for early interventions. The residual effect of decreasing the incidence of diabetes is astronomical. Not only would it reduce health care costs, it would dramatically reduce the prevalence of other chronic diseases. Cardiovascular disease is the leading cause of death in this country and 75% of cases have also been diagnosed with type II diabetes [11].
Opportunistic screening

Several county health departments in New York currently provide free blood pressure screenings at numerous locations throughout the county. The US preventive services task force [12] recommends that asymptomatic adults with sustained blood pressure greater than 135/80 mm Hg should be screened for type II diabetes. The American diabetic association has set forth guidelines for screening procedures; however these parameters can be adjusted for a local population and available resources within a specific health network. Medicaid and medicare cover diabetic testing, and by 2014, all insurance plans are mandated to cover preventive services, of which diabetic screening would be included [13, 14]. The test of choice is the fasting plasma glucose test, it is inexpensive, and produces quick and reproducible results. Clinical practice recommendations by the American diabetic association’s (ADA) standards for medical care [15] deem fasted sugar levels greater than or equal to 126 mg/dL as diabetic, and anything between 100 to 125 mg/dL as prediabetic. Given the uncontrolled nature of health department visits and that at the time of visit an individual will most likely not be in a fasted state; the value of concern for a random blood glucose test is anything greater than 126 mg/dL.

An individual that has a random blood glucose test result greater than 126 mg/dL should be scheduled for a fasted test, and proper action will be taken depending on the results of the second test. If the individual is found to be pre-diabetic upon subsequent testing they will be assigned to counseling to reduce their risk of developing diabetes. In addition, the ADA [15] recommends follow-up periods every three years for those who are pre-diabetic and over the age of 45. The time of onset of type II diabetes is not confirmed, but studies show that it is around ten years [16]. Therefore an individual who is pre-diabetic should be followed up, at minimum, for three to four screening periods (9-12 years). In most cases, those who are concerned enough about their lifestyles will learn to test their blood sugar a few times a month on their own. Medicaid and Medicare will cover the cost for home testing kits. Kits should also be available for purchase from the local health department at a subsidized cost for those who are uninsured or financially troubled. In the case that someone that is at risk has a negative result; an attempt should be made to re-screen them within six months.

The assumption is that if one is warned of their risk of developing a disease that can be extremely debilitating the longer one has it; one will make changes in their lifestyle and behavior to avoid progression toward a clinically diagnosed state. Numerous programs and campaigns exist to promote these changes, such as healthy new york, healthy people 2020, and various programs at local YMCA’s. The first step, however, is to identify those who are at risk of having diabetes, those who are pre-diabetic. Since it is not feasible to screen the entire population, the ADA recommends opportunistic screening to those who have one or more risk factors (Tab. I) [17]. In addition, a diabetes questionnaire should be completed by those who will be screened, with the assistance of a health care provider if needed, to supplement the test results [18]. To date, no trail has been done to determine if systematic screening and early treatment of pre-diabetes leads to improved health outcomes compared with clinical diagnosis. To conduct a randomized cohort clinical study would provide useful evidence to evaluate this proposal for diabetes screening. However, major hurdles exist. To provide diabetes screening to one group continuously for up to twelve years, and not to another, brings up ethical concerns that cannot be avoided [17]. In the case that many in the screened group are found to have diabetes, or pre-diabetes, these individuals may seek proper treatment or change lifestyle behaviors to prevent or extend their onset of clinical type II diabetes. Those in the non-screened group may continue to live with undiagnosed treatment, or would not be informed of their pre-diabetic state, and might continue to practice lifestyle habits which are detrimental to the avoidance of type II diabetes.

Several state pilot projects that provide diabetes screening are underway across the country; and the results of a few studies have been published with remarkable results. The diabetes prevention program that provides screening for people covered by medicare and medicare in Minnesota showed an overall reduction of 58% from pre-diabetes to diabetes type II. The state of Minnesota reported that they were able to deliver the diabetes prevention program curriculum, for less than $300 per participant. This included screening, and 16 lifestyle and health structured education sessions to those who were pre-diabetic [19]. The medicare diabetes screening project [20] in Georgia and New Hampshire has also reported great success by implementation of their own diabetes prevention programs. Outside of the United States, the ADDITION (Anglo-Danish-Dutch study of intensive treatment in people with screened detected diabetes in primary care), was a population based study that managed to achieve high levels of participant retention and follow up for over 200,000 people between the ages of 40-69. The find-

| Age ≥ 45 years |
| Overweight (BMI ≥ kg/m²) |
| Family history of diabetes (i.e., parents or siblings with diabetes) |
| Habitual physical inactivity |
| Race/ethnicity (e.g., African-Americans, Hispanic-Americans, Native Americans, Asian-Americans, and Pacific islanders) |
| Previously identified IFT or IGT |
| History of GDM or delivery of a baby weighing > 9 lbs |
| Hypertension (≥ 140/90 mmHg in adults) |
| HDL cholesterol ≤ 35 mg/dl (0.90 mmol/l) and/or a triglyceride level ≥ 250mg/dl (2.82 mmol/l) |
| Polycystic ovary syndrome |
| History of vascular disease |

* May not correct for all ethnic groups. BMI- Body mass index; GDM- Gestational diabetes mellitus;
ings of the study were that “stepwise screening for type 2 diabetes in primary care is feasible and acceptable [and] identifies individuals with high levels of modifiable risk factors [21].

Conclusions

The aim of this screening program is to identify those with undiagnosed diabetes and those who show signs of a pre-diabetic state. This will allow the health department to refer for early treatment or prevention to delay the onset of diabetes and the various other long-term complications that are related with it. It is obvious that the economic costs of high blood sugar and its consequences are substantial. Although no real world studies have been done on the cost savings of screening versus no screening, several simulations have been run to determine if screening would be economically efficient. It has been shown that screening appears to be cost-saving and cost-neutral from a societal perspective. It has been shown that screening will be opportunistic, and only offered to people who fulfill one or more of the risk factors, resources will be well spent in this effort.

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