Association Between Trust in Government and Practice of Preventive Measures During the COVID-19 Pandemic in Japan

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BACKGROUND: Research suggests that preventive measures are critical to reducing the spread of coronavirus disease 2019 (COVID-19), but evidence regarding the association between trust in government and the practice of preventive measures is limited.

OBJECTIVE: To examine whether the practice of preventive measures against COVID-19 differs by one’s level of trust in government.

DESIGN: A cross-sectional analysis using the Japan COVID-19 and Society Internet Survey (JACSIS) conducted in August and September 2020.

PARTICIPANTS: A nationally representative sample of Japanese individuals aged 15 through 79 years.

MAIN MEASURES: The primary outcome was the composite score for COVID-19 preventive measures, defined as the percentage of preventive measures an individual reported to be practicing (out of nine measures: social distancing, wearing masks, avoiding closed spaces, avoiding crowded spaces, avoiding close contact settings, hand washing, avoiding touching one’s face, respiratory hygiene, and surface disinfection). The secondary outcomes were (1) support for stay-at-home requests, (2) use of a contact-tracing app, and (3) receipt of the influenza vaccine in the previous season.

KEY RESULTS: Our analysis included a total of 25,482 individuals. After adjusting for potential confounders, we found that individuals with high trust in government were likely to practice preventive measures more frequently compared to those with low trust (adjusted composite scores, 83.8% for high- vs. 79.5% for low-trust individuals; adjusted difference, +4.3 percentage points [pp]; 95% CI, +2.4 to +6.2pp; P<0.001). We also found that high trust in government was associated with higher likelihood of support for stay-at-home requests, use of a contact-tracing app, and receipt of the influenza vaccine in the previous season.

CONCLUSIONS: High trust in government was associated with a higher intensity of practicing COVID-19 preventive measures among Japanese individuals at the national level. Our findings may provide useful information to develop and design effective public health interventions.

KEY WORDS: pandemic; coronavirus; COVID-19; trust in government.

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INTRODUCTION

The outbreak of coronavirus disease 2019 (COVID-19) has led to a global public health emergency affecting tens of millions of people worldwide. Research has found that preventive measures—such as social distancing and mask-wearing as recommended by the Centers for Disease Control and Prevention (CDC) and other health agencies—are critical to reducing the spread of COVID-19.1–5 While vaccines against COVID-19 are being developed and deployed at an unprecedented speed, non-pharmacological preventive measures will likely remain essential given the challenges to acquiring herd immunity including logistics and vaccine hesitancy.6 However, existing literature suggests that the adoption of such preventive measures is generally low, and there exist substantial variations across countries and regions.7–9 The underlying reasons why people do or do not choose to practice recommended preventive measures have not been well-characterized. This knowledge gap has hindered efforts to effectively control the transmission of COVID-19.

Studies of previous infection outbreaks suggest that trust in government is positively associated with preventive behaviors,10–12 but evidence is limited as to whether trust in government is an important contributing factor affecting the practice of preventive measures against COVID-19. A recent study conducted in China during the COVID-19 pandemic found that individuals with high trust in government were more likely to wear masks and wash their hands.13 Another study in Brazil using an online survey found that students with confidence in government were more likely to adopt preventive behaviors against COVID-19.14 An ecological study showed that among European countries, trust in politicians...
was associated with fewer non-essential activities. While informative, these studies are limited due to their small sample sizes and focus on a limited number of preventive measures. It is also unclear whether these findings were generalizable to other countries with different political and economic systems.

Understanding the association between trust in government and the practice of preventive measures is critical for policymakers in many countries because recent work suggests a decline in trust in government after the outbreak of COVID-19. This issue is particularly relevant in Japan as it does not have a national public health agency equivalent to the CDC in the USA, and many Japanese rely on the government as their main source of information about COVID-19. In addition, legal challenges make it difficult for the Japanese government to take strong executive actions including mask mandates and stay-at-home orders (a stay-at-home “request” was made on April 7, 2020, but violators faced no penalties).

In this context, we examined the association between trust in government and the practice of preventive measures against COVID-19 using a large online survey conducted in August and September 2020 in Japan. We used preventive measures recommended by the Japanese government (that are very similar to the recommendations by the CDC), including social distancing, wearing masks, avoiding closed spaces, avoiding crowded spaces, avoiding close contact settings, hand washing, avoiding touching one’s face, respiratory hygiene, and surface disinfection.

### METHODS

#### Data Source and Study Population

We analyzed the data of Japanese individuals aged 15 through 79 years from the Japan COVID-19 and Society Internet Survey (JACSIS). JACSIS is a large internet survey conducted in August and September 2020 to examine how the COVID-19 pandemic affected the daily lives of individuals in Japan. An invitation to participate in JACSIS was sent to the individuals in a large survey panel managed by a research agency with access to more than 2.3 million panelists. Individuals were invited using a stratified random sampling by age, gender, and prefecture category to reflect the national distribution of those attributes. A total of 224,389 invitations were sent based on the research agency’s prior experience in achieving target sample sizes within survey periods. The survey was closed when the target numbers were reached: 28,000 participants in total and pre-specified sample sizes for each stratum by age, gender, and prefecture category. The survey participants accessed the designated website and provided information about their socioeconomic and physical and mental health statuses in the context of the COVID-19 pandemic, as well as their practice of preventive measures against COVID-19. The participants had the option of not responding to any part of the survey questionnaire and discontinuing the survey at any point.

We excluded 9.0% (n=2518) of participants with unreliable responses based on the algorithm we developed. For example, we excluded participants who did not choose the correct answer to the following question: “Please choose the second choice from the bottom.” The characteristics of the excluded sample were similar to the study sample.

#### Exposure Variable

Our exposure variable was the participants’ level of trust in the government. Survey participants were asked to rate their agreement with the statement, “I trust the government,” on a 4-point Likert scale. We defined that participants had “high” trust in government if they responded “Strongly Agree” or “Agree,” and they had “low” trust in government if they responded “Disagree” or “Strongly Disagree” to this survey item.

#### Outcome Variables

Our primary outcome was the composite score for the practice of the nine COVID-19 preventive measures. The survey participants were asked to rate the frequency of performing nine different preventive measures (social distancing, wearing masks, avoiding closed spaces, avoiding crowded spaces, avoiding close contact settings, hand washing, avoiding touching one’s face, respiratory hygiene, and surface disinfection) on a 4-point Likert scale (Always, Sometimes, Almost Never, Never) (Table 1). We defined the composite score for the practice of preventive measures as the percentage of items to which a participant responded “Always” or “Sometimes” out of nine items (i.e., the composite score ranges from 0 to 100%). We also analyzed whether a participant responded “Always” or “Sometimes” to individual preventive measure items.

We additionally examined three preventive attitudes as secondary outcomes: (1) support for the stay-at-home request, (2) use of a contact-tracing app, and (3) receipt of the influenza vaccine in the previous season. We defined that participants supported stay-at-home requests if they responded “Strongly Agree” or “Agree” to the question asking whether the stay-at-home request was appropriate.

#### Adjustment Variables

We included the following as individual-level adjustment variables in our multivariable regression models: age (categorized as 15–19, 20–29, …, 70–79), gender, educational attainment (college or higher vs. high school or lower), income level categories using the tertiles of household equivalent income (“low” = less than 2.5 million Japanese Yen [JPY], “intermediate” = 2.5 to 4.3 million JPY, and “high” = more than 4.3 million JPY), and an indicator of refusal to provide income information, household size (one, two, three, four, and five or
Table 1 Description of the Nine COVID-19 Preventive Measures

| Preventive measure                      | Survey item (“Over the last month, how often did you...?”) |
|----------------------------------------|----------------------------------------------------------|
| Social distancing                      | Keep social distancing of 2 m (or 6 ft)                  |
| Wearing masks                          | Wear a mask when around other people                     |
| Avoiding closed spaces                 | Avoid closed spaces (e.g., by ventilating rooms)         |
| Avoiding crowded spaces                | Avoid crowded spaces                                     |
| Avoiding close contact settings        | Avoid close contact settings (e.g., talking loudly and shouting within 1m) |
| Hand washing                           | Wash your hands with soap and water for more than 15 s   |
| Avoiding touching one’s face           | Avoid touching your eyes, nose, and mouth without washing your hands |
| Respiratory hygiene                    | Follow respiratory hygiene                               |
| Surface disinfection                   | Disinfect surfaces that are regularly touched (e.g., doorknobs) |

The response options included “Always,” “Sometimes,” “Almost Never,” and “Never” for each of the nine items. We defined the composite score for the preventive measure as the percentage of items to which a participant responded “Always” or “Sometimes” out of the nine items.

more), marital status (married, never married, widowed, or separated), employment status (employer, self-employed, employee, or unemployed), smoking status (never, ever, or current), dummy variables for each of the eight comorbidities (overweight [body mass index ≥ 25 kg/m²] and seven self-reported past medical histories of hypertension, diabetes, asthma, coronary artery disease, stroke, chronic obstructive pulmonary disease, and cancer), and dummy variables for 47 prefectures. We calculated the household equivalent income by dividing the gross (pre-tax) income in 2019 by the square root of the household size. We also calculated the body mass index by dividing self-reported body weight (kg) by self-reported body height squared (m²).

We included age, gender, household size, smoking status, and comorbidities as adjustment variables because participants with high risks for COVID-19 (e.g., older age, male gender, larger household size, currently smoking, more comorbidities) are expected to practice preventive measures more frequently. We also included educational attainment, income level, marital status, and employment status as these are known to be associated with health literacy, and those with high health literacy are likely to practice preventive measures.

Statistical Analysis

First, we compared the participants’ characteristics between individuals with high trust in government versus those with low trust. We then examined the association between the participants’ trust in government and their composite score for the COVID-19 preventive measures using a multivariable linear regression model, adjusting for potential confounders. We also investigated the associations between the participants’ trust in government and each of nine individual preventive measures (included in the calculation of the composite score) and three secondary outcomes. We used multivariable linear regression models, instead of logistic regression models, for binary outcomes due to the ease of interpretation (i.e., linear probability models).  

We used inverse probability weighting (IPW) to account for the potential non-response bias and calculate national estimates. While our study population has distributions of age groups, sex, and prefecture categories similar to the national ones, it may not be nationally representative because those who responded to the survey may differ systematically from those who did not (e.g., access to the internet). Therefore, we estimated the probability of participation for each individual using an external dataset and used the inverse of these probabilities as weights (IPW) in our analyses. See Appendix Methods for more details.

Sensitivity Analysis

We conducted several sensitivity analyses. First, to test the sensitivity of our findings to the model specification, we reanalyzed the data with logistic regression models for binary outcomes (i.e., nine individual preventive measures and three secondary outcomes). Second, to examine whether our findings are sensitive to the definition of variables, we conducted sensitivity analyses by (i) defining participants with high trust in government as those who responded “Strongly Agree” to the trust question (as opposed to “Strongly Agree” or “Agree” in the main analysis) and (ii) defining the composite score for preventive measures as the percentage of items to which a participant responded “Always” to the preventive measure questions (as opposed to “Always” or “Sometimes” in the main analysis). Third, to evaluate whether our findings are sensitive to the potential non-response bias, we reanalyzed the data using unweighted regressions (not using the IPW method). Lastly, to examine whether the associations between trust in government and the practice of preventive measures vary by the characteristics of participants, we conducted stratified analyses by age (15–64 years vs. 65–79 years) and the presence of comorbidities (without comorbidities vs. with at least one comorbidity). In these stratified analyses, we first repeated the analyses for the stratified groups separately using the same models as the main analyses, and then estimated P values for the interaction terms between high trust in government and age
group (or the presence of comorbidities) using the total sample to formally test the interaction terms.

All statistical analyses were performed using SAS version 9.4 (SAS Institute Inc., Cary, NC, USA). The study was reviewed and approved by the Research Ethics Committee of the Osaka International Cancer Institute (No. 20084).

RESULTS

This study included 25,482 individuals (mean [SD] age, 48.8 [17.4] years; 12,809 [50.3%] female), of whom 10,572 (41.5%) reported high trust in government and 14,910 (58.5%) reported low trust in government (Table 2). The distributions of Likert scale responses to the questions on trust in government and the practice of preventive measures are shown in Appendix Figures 1 and 2.

Primary Outcome

After adjusting for potential confounders, we found that individuals with high trust in government were likely to practice preventive measures more frequently compared to those with low trust (83.8% for high- vs. 79.5% for low-trust individuals; adjusted difference, +4.3 percentage points [pp]; 95% CI, +2.4 to +6.2pp; P<0.001) (Table 3). Similar associations were observed across individual preventive measures—except for surface disinfection, for which we did not observe a statistically significant difference (Table 3). There was no evidence of collinearity among the variables included in the regression models.

Secondary Outcomes

We found that high trust in government was associated with higher likelihoods of support for the stay-at-home request (adjusted proportion, 93.2% for high- vs. 66.9% for low-trust individuals; adjusted difference, +26.3 percentage points [pp]; 95% CI, +23.9 to +28.6pp; P<0.001; P<0.001 after adjustment for multiple comparisons), use of a contact-tracing app (20.4% vs. 14.6%; adjusted difference, +5.8pp; 95% CI, +2.5 to +9.1pp; P<0.001; P<0.001 after adjustment for multiple comparisons), and receipt of the influenza vaccine in the previous season (37.7% vs. 32.2%; adjusted difference, +5.4pp; 95% CI, +1.7 to +9.1pp; P = 0.005; P = 0.005 after adjustment for multiple comparisons) (Table 4).

Sensitivity Analysis

Our findings were qualitatively unaffected by using logistic regression models for binary outcomes (Appendix Tables 1 and 2). Analyses using an alternative definition of exposure and outcome variables showed results similar to the main analysis, although we observed a smaller effect size with an alternative definition of exposure variable and a larger effect size with an alternative definition of outcome variable (Appendix Tables 3 and 4). Unweighted analyses yielded very similar results to the main analysis (Appendix Table 5). A stratified analysis by age showed that individuals with high trust in government were practicing preventive measures more often than those with low trust among individuals aged 15–64 years (P < 0.001), while this association was not observed among those aged 65–79 years (P = 0.29) (P-for-interaction = 0.04) (Appendix Table 6). A stratified analysis by the presence of comorbidities showed that individuals with high trust in government were practicing preventive measures more often than those with low trust among both individuals without comorbidities (P < 0.001) and those with comorbidities (P = 0.03) (P-for-interaction = 0.08) (Appendix Table 7).

DISCUSSION

Using a large internet survey of more than 25,000 participants in Japan, we found that individuals with high trust in government practiced preventive measures against COVID-19 more often than those with low trust at the national level. We also found that trust in government was associated with broader preventive attitudes, such as support for stay-at-home requests. Our findings may be informative for policymakers in many countries who are struggling to implement preventive measures that have been recognized as cost-effective ways to mitigate the impact of the COVID-19 pandemic, given uncertainties about the COVID-19 vaccines.

The reason high trust in government is associated with practicing COVID-19 preventive measures can be extrapolated from the existing literature on public policy. Studies suggest that, when deciding whether to comply with public policies, people are equally concerned about the common good as they are about personal benefits.26,27 Individuals may be similarly more prepared to practice restrictive preventive measures when they trust the government and believe that it is working for the best interests of the population to curb the spread of COVID-19. While demographic, medical, and financial factors (e.g., age, comorbidities, income) likely play an important role in their decisions regarding the practice of preventive measures, our study indicated that the association between trust in government and the practice of preventive measures holds even after adjusting for these factors. In addition, our stratified analyses by age and comorbidities suggest that trust in government may have a stronger association with the practice of preventive measures among low-risk populations (e.g., younger individuals, those without comorbidities).

We did not observe a significant difference in the intensity of practicing surface disinfection between the two groups in the main analysis. Similarly, our stratified analysis by age suggested that older adults may be practicing surface disinfection less frequently than younger adults despite being at risk of contracting COVID-19. We hypothesize this is because the evidence of surface infection in preventing COVID-19 is weak and surface disinfection is not emphasized as strongly as other preventive measures by the Japanese government.28
We observed a substantially higher likelihood of support for stay-at-home requests among individuals with high trust in government compared to those with low trust (by 26.3 percentage points), perhaps reflecting the controversy over restricting economic activities despite the relatively low incidence of COVID-19 in Japan. While there were statistically significant differences in the use of a contact-tracing app and receipt of the influenza vaccine in the previous season by the level of trust in the government, the differences were small and may not be clinically meaningful. We found that less than 40% of individuals reported the receipt of the influenza vaccine in the previous season among both those with high and low trust in government. This vaccine hesitancy is likely derived from adverse events from vaccines in the past and the financial cost of receiving vaccines, and could be a challenge to achieving herd immunity against COVID-19 in Japan.

Our study was consistent with prior research that investigated the association between trust in government and the practice of preventive measures during the COVID-19 pandemic. A survey conducted in China (n=3000) found that individuals with higher trust in government were more willing to wear masks and wash their hands. An online survey among 7554 students in the city of Sao Paulo, Brazil, also showed that confidence in government was associated with the adoption of 18 recommended preventive behaviors similar to those in our study for COVID-19. A country-level ecological study conducted in Europe reported that non-essential activities decreased more in countries with higher trust in politicians than in those with lower trust during the COVID-19 pandemic. While informative, existing studies have been limited in that they used a small sample size or specific population and examined a limited number of preventive measures. In addition, the findings might not be generalizable to countries with different political and economic systems. To our knowledge, our study is the first to examine the association between trust in government and the practice of preventive measures using a large national-level survey dataset with information on a broad set of preventive measures.

Our study has limitations. First, although we recognize the importance of preventive measures on controlling the spread of the virus, clinical implications of our observed differences in the use of preventive measures on the number of COVID-19 cases and deaths depend on the context, including the underlying incidence of the infections and whether preventive measures are enforced by law. Second, while we adjusted for potential confounders, it is still possible that there are unobserved variables—such as historical, cultural, or political factors—that can bias our estimates. Third, our study relied on self-reported data, which is subject to biases, such as recall bias and social desirability bias. Fourth, our study used the data from an internet survey, and specific groups in the

Table 2 Characteristics of Participants According to Trust in Government

| Characteristics | Total (N = 25,482) | High trust (N = 10,572) | Low trust (N = 14,910) | P value |
|----------------|-------------------|------------------------|------------------------|---------|
| Female         | 12,809 (50.3)     | 5087 (48.1)            | 7722 (51.8)            | 0.09    |
| Age, mean (SD), year | 48.8 (17.4)      | 48.5 (17.9)            | 49.1 (17.1)            | 0.56    |
| Educational attainment | College or higher | 12,701 (49.8)     | 5383 (50.9)            | 7318 (49.1) | 0.40 |
| High school or lower | 12,781 (50.2)    | 5189 (49.1)            | 7592 (50.9)            | 4275 (28.7) | 0.10 |
| Income level | Lower | 7336 (28.8)      | 3061 (29.0)            | 4275 (28.7) | 0.40 |
| Intermediate | 6817 (26.8)      | 2716 (25.7)            | 4101 (27.5)            | 0.10    |
| Higher | 5733 (22.5)      | 2636 (24.9)            | 3097 (20.8)            | 0.21    |
| Not answered | 5595 (22.0)      | 2159 (20.4)            | 3436 (23.0)            | 0.21    |
| Household size | 1 | 4117 (16.2)      | 1543 (14.6)            | 2573 (17.3) | 0.21 |
| 2 | 8574 (33.7)      | 3488 (33.0)            | 5086 (34.1)            | 0.35    |
| 3 | 5927 (23.3)      | 2424 (22.9)            | 3503 (23.5)            | 0.35    |
| 4 | 4312 (17.1)      | 1964 (18.6)            | 2388 (16.0)            | 0.35    |
| 5+ | 2513 (9.9)       | 1154 (10.9)            | 1360 (9.1)             | 0.35    |
| Marital status | Married | 16,100 (63.2)        | 6942 (65.7)            | 9158 (61.4) | 0.37 |
| Never married | 6046 (23.7)      | 2325 (22.0)            | 3720 (24.9)            | 0.37    |
| Widowed | 1949 (7.7)       | 838 (7.9)              | 1111 (7.5)             | 0.37    |
| Separated | 1387 (5.4)       | 467 (4.4)              | 920 (6.2)              | 0.37    |
| Employment | Employer | 1007 (4.0)        | 477 (4.5)              | 531 (3.6) | 0.84 |
| Self-employed | 2008 (7.9)      | 839 (7.9)              | 1169 (7.8)             | 0.84    |
| Employee | 12,745 (50.0)    | 5275 (49.9)            | 7470 (50.1)            | 0.84    |
| Unemployed | 9722 (38.2)      | 3982 (37.7)            | 5740 (38.5)            | 0.84    |
| Smoking status | Never | 12,959 (50.9)      | 5529 (52.3)            | 7430 (49.8) | 0.35 |
| Ever | 1638 (30.0)       | 2995 (28.3)            | 4643 (31.1)            | 0.35    |
| Current | 4885 (19.2)      | 2048 (19.4)            | 2837 (19.0)            | 0.35    |
| Comorbidities | Overweight | 5185 (20.4)       | 2234 (21.1)            | 2952 (19.8) | 0.42 |
| Hypertension | 6963 (27.3)      | 2803 (26.5)            | 4159 (27.9)            | 0.56    |
| Diabetes | 2711 (10.6)      | 1222 (11.6)            | 1489 (10.0)            | 0.56    |
| Asthma | 3573 (14.0)      | 1520 (14.4)            | 2052 (13.8)            | 0.78    |
| Coronary artery disease | 1686 (6.6)      | 790 (7.5)              | 895 (6.0)              | 0.54    |
| Stroke | 1288 (5.1)       | 605 (5.7)              | 684 (4.6)              | 0.61    |
| COPD | 1103 (4.3)       | 501 (4.7)              | 603 (4.0)              | 0.77    |
| Cancer | 2185 (8.6)       | 915 (8.7)              | 1270 (8.5)             | 0.95    |

The numbers are no. (%), except for age. We used inverse probability weighting (IPW) for the probability of participating in our survey (see Appendix Methods for more details); therefore, the numbers of high- and low-trust individuals do not necessarily add up to the number of total participants. Income level indicates the tertiles of household equivalent income (“low” = less than 2.5 million Japanese Yen [JPY], “intermediate” = 2.5 to 4.3 million JPY, and “high” = more than 4.3 million JPY). COPD, chronic obstructive pulmonary disease; SD, standard deviation
population might be under-represented because of their limited access to the internet or other characteristics (i.e., non-response bias). To address this issue, we used stratified sampling to recruit a nationally representative sample and accounted for the probability of participating in our survey with weighted analyses. Lastly, our survey asked whether a participant trusts the government, and not the way the government handles the pandemic or the specific agency in charge of containing COVID-19. Therefore, it is possible that, while someone trusts the government in general, the person simultaneously does not trust the government’s response to the pandemic and decides not to follow its guidance.

In summary, using data from a large internet survey in Japan conducted during the COVID-19 pandemic, we found that high trust in government is associated with a higher intensity of practicing preventive measures.

### Table 3: Association Between Trust in Government and Practice of Preventive Measures

| Outcome                  | Adjusted proportion (95% CI) | Adjusted difference (95% CI) | P value | Unadjusted | Adjusted |
|--------------------------|------------------------------|------------------------------|---------|------------|----------|
| **Composite score, %**   |                              |                              |         |            |          |
| High trust (n = 10,572)  | 83.8 (82.7, 84.9)             | 4.3 (2.4, 6.2)               | < 0.001 | N/A        |          |
| Low trust (n = 14,910)   | 79.5 (78.7, 80.3)             |                              |         |            |          |
| **Individual preventive measures** |                    |                              |         |            |          |
| Social distancing, %     |                              |                              |         |            |          |
| High trust (n = 10,572)  | 87.1 (85.2, 89.0)             | 5.6 (2.4, 8.8)               | 0.001   | 0.003      |          |
| Low trust (n = 14,910)   | 81.5 (80.2, 82.8)             | Reference                     |         |            |          |
| Wearing masks, %         |                              |                              |         |            |          |
| High trust (n = 10,572)  | 96.6 (95.1, 98.2)             | 4.1 (1.4, 6.7)               | 0.003   | 0.005      |          |
| Low trust (n = 14,910)   | 92.6 (91.5, 93.7)             | Reference                     |         |            |          |
| Avoiding closed spaces, %|                              |                              |         |            |          |
| High trust (n = 10,572)  | 83.2 (81.5, 85.0)             | 3.2 (0.3, 6.2)               | 0.03    | 0.04       |          |
| Low trust (n = 14,910)   | 80.0 (78.8, 81.2)             | Reference                     |         |            |          |
| Avoiding crowded spaces, %|                              |                              |         |            |          |
| High trust (n = 10,572)  | 93.8 (92.3, 95.3)             | 6.4 (3.8, 9.0)               | < 0.001 | < 0.001    |          |
| Low trust (n = 14,910)   | 87.4 (86.3, 88.5)             | Reference                     |         |            |          |
| Avoiding close contact settings, % | | | | | |
| High trust (n = 10,572)  | 81.6 (80.1, 83.1)             | 4.3 (1.7, 6.9)               | 0.002   | 0.005      |          |
| Low trust (n = 14,910)   | 77.3 (76.2, 78.4)             | Reference                     |         |            |          |
| Hand washing, %          |                              |                              |         |            |          |
| High trust (n = 10,572)  | 89.6 (88.0, 91.2)             | 4.3 (1.6, 7.0)               | 0.003   | 0.005      |          |
| Low trust (n = 14,910)   | 85.3 (84.2, 86.4)             | Reference                     |         |            |          |
| Avoiding touching face, %|                              |                              |         |            |          |
| High trust (n = 10,572)  | 80.5 (78.8, 82.3)             | 6.4 (3.3, 9.2)               | < 0.001 | < 0.001    |          |
| Low trust (n = 14,910)   | 74.3 (73.1, 75.5)             | Reference                     |         |            |          |
| Respiratory hygiene, %   |                              |                              |         |            |          |
| High trust (n = 10,572)  | 88.6 (86.9, 90.4)             | 3.7 (0.8, 6.6)               | 0.02    | 0.02       |          |
| Low trust (n = 14,910)   | 84.9 (83.7, 86.2)             | Reference                     |         |            |          |
| Surface disinfection, %  |                              |                              |         |            |          |
| High trust (n = 10,572)  | 53.1 (51.1, 55.1)             | 1.3 (2.2, 4.8)               | 0.46    | 0.46       |          |
| Low trust (n = 14,910)   | 51.8 (50.4, 53.3)             | Reference                     |         |            |          |

For each outcome, we constructed a weighted multivariable linear regression model, adjusting for individual-level characteristics (age, gender, educational attainment, income level categories, household size, marital status, employment status, smoking status, comorbidities, and prefectures). We used inverse probability weighting to account for the probability of participating in our survey (see Appendix Methods for more details). Adjusted proportions were calculated using marginal standardization. We used the Benjamini-Hochberg method to account for the multiple comparisons across nine outcomes (individual preventive measures). An adjusted P value of less than 0.05 was considered statistically significant.

### Table 4: Association Between Trust in Government and Preventive Attitudes

| Outcome                          | Adjusted proportion (95% CI) | Adjusted difference (95% CI) | P value | Unadjusted | Adjusted |
|----------------------------------|------------------------------|------------------------------|---------|------------|----------|
| **Support for stay-at-home requests, %** | | | | | |
| High trust (n = 10,572)          | 93.2 (91.8, 94.5)            | 26.3 (23.9, 28.6)            | < 0.001 | < 0.001    |          |
| Low trust (n = 14,910)           | 66.9 (65.9, 67.9)            | Reference                     |         |            |          |
| Use of contact-tracing app, %    |                              |                              |         |            |          |
| High trust (n = 10,572)          | 20.4 (18.5, 22.3)            | 5.8 (2.5, 9.1)               | < 0.001 | < 0.001    |          |
| Low trust (n = 14,910)           | 14.6 (13.2, 16.0)            | Reference                     |         |            |          |
| Receipt of influenza vaccine in the previous season, % | | | | | |
| High trust (n = 10,572)          | 37.7 (35.5, 39.8)            | 5.4 (1.7, 9.1)               | 0.005   | 0.005      |          |
| Low trust (n = 14,910)           | 32.2 (30.7, 33.8)            | Reference                     |         |            |          |

For each outcome, we constructed a weighted multivariable linear regression model, adjusting for individual-level characteristics (age, gender, educational attainment, income level categories, household size, marital status, employment status, smoking status, comorbidities, and prefectures). We used inverse probability weighting to account for the probability of participating in our survey (see Appendix Methods for more details). Adjusted proportions were calculated using marginal standardization. We used the Benjamini-Hochberg method to account for the multiple comparisons across nine outcomes (individual preventive measures). An adjusted P value of less than 0.05 was considered statistically significant.
against COVID-19 at the national level. Our findings may provide useful information to policymakers who are struggling to control the spread of COVID-19 infections.

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Data Availability The JACBSIS study dataset is available upon request to the corresponding author.

Declarations:

Conflict of Interest: The authors declare that they do not have a conflict of interest.

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