Economic Valuation of Lead Impact to Human Health in Yogyakarta Urban Area, Indonesia*

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The urban economic development needs transportation facilities. People move from one location to the other rapidly. The amount of vehicle increases, it also increases lead content in the air. As a research topic is the human health cost increases as lead content in the air increases. Lead impacts increase public health cost. This research identifies the determinant of public health cost and estimates the respondent’s willingness to pay (WTP). The respondents are 146 people in three areas of study, Yogyakarta City, Sleman Regency, and Bantul Regency. Dose response method determines the valuation of lead impact caused by emission to human health. Contingent valuation method estimates the respondents’ WTP to take care human health by keeping the environmental condition. It is analyzed by ordered probit model. By increasing lead pollutant, the health impacts are 123,647 cases of incremental child IQ, 15,783 cases of hypertension, 17 cases of coroner core, and 127 cases of premature mortality. Total health compensation cost because of lead impact is 1,469,594,723,409 (US $ 122,466,226.95). The increasing of the probability of respondent’s WTP is only 0.00000233 percent, if the dependent variables increase one percent. It indicates that people’s awareness to keep their environment and to decrease lead content is not good enough, despite the fact that there is some increase of awareness for example.

Keywords: air pollution, lead, human health, willingness to pay

Introduction

The growth of economy along with technological development and industrial activities gives negative impacts to environment, especially in urban area. The economic and physical development must be followed by environmental management to reduce their impacts and to create sustainable development.

The urban transportation facilities are important for economic activity. The growth of economy is signed by the increase of income per-capita, which subsequently will increase the public purchasing power to purchase vehicles. The increasing number of vehicles will make the traffic on central business district more crowded.

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According to Dixon (1996), the negative impacts of pollution in urban area are:

1. Impacts on public health, they can be calculated with economic valuation;
2. Impacts on productivity, they also can be calculated with economic valuation;
3. Impacts on environment, these are difficult to calculate because they occur during a long period of time;
4. Pollution impacts on urban area, these influence public health. Everybody has the willingness to pay, in order to get a clean environment. The rich has more ability to pay than the poor in getting a clean environment.

The most dangerous air pollutant for public health is lead from emission.

The content of lead in the air of Yogyakarta City is under the environment standards, 2 \( \mu g/ m^3 \) per day. But this condition must be controlled, the content will increase because of the increasing of economic activity. The content of lead in the air is shown in Table 1.

| Location                        | Lead content (\( \mu g/ m^3 \)) |
|---------------------------------|-----------------------------------|
|                                 | 2003     | 2006     | 2009     |
| Wirobrajan intersection         | 0.062    | 0.144    | 1.706    |
| Pojok Beteng Kulon intersection | 0.059    | 0.394    | 0.453    |
| Umbulharjo bus station          | 0.051    | 0.103    | 0.840    |
| Galeria intersection            | -        | -        | 1.175    |
| Pingit intersection             | -        | -        | 1.925    |
| Tugu intersection               | 0.057    | 0.414    | 0.433    |
| Malioboro street                | 0.069    | 0.133    | 1.033    |

Note. Source: Health Dept., and Environmental Control Bureau, DIY Province, 2010.

Research Problems

The research questions are as follows:

1. The increase of lead from emission in urban area gives negative impacts on human health. Lead impacts increase public health cost, how much is it?
2. How much the willingness to pay to take care human health by keeping the environmental condition?

Literature Review

Air Pollution

Air is non-economic goods. It is atmosphere around the earth and has important function to mortal. Air has ability to absorb pollutant in certain level, but if pollutant over limit, there is air pollution. Environment change in air pollution is because of nature process and human activities, so the air quality decreases. Sources of air pollution are moving source from vehicle, and non-moving source from industry and household. Emission occurs atmosphere diffusion and chemical reaction which are decrease air quality. It happen because the increase of lead content. Traffic density in urban area causes high lead content in the air. Lead from emission stains environment 88 percent from total lead in the air.

The definition of air pollution (Government Regulation Indonesia No. 41/1999: Air Pollution Controlling) is human activities are caused the pollutant go into air ambient and decrease the air quality at a certain level.
Sources of air pollution are divided into two moving sources, e.g., industrial and household activities, and non-moving source, says emission. Pollutants are solid and liquid.

Pollutant is classified by ascendancy area, vertical and horizontal area. Horizontal area is source of local pollutant damage at emission source in spite of regional pollutant at a wider area from emission source. Vertical area is damage of pollutant concentration at surface, called “surface pollutant”, and atmosphere is “global pollutant”. Figure 1 shows vertical and horizontal pollutant area (Tietenberg, 1998).

**Lead in Human Body**

Lead is a toxin causing illness of heart, kidney, nervous system, and brain. Lead binds enzyme production and hemoglobin, so the body lacks oxygen and it will break down over a certain time. The $1 \mu g/m^3$ increase in the air causes the 4-10 $\mu g/l$ increase in lead content in the human body with 8 hours per-week exposure (Health Dept, 2007). Besides blood, lead content in the human body can be detected by urine and hair. Sunoko study (Bapedalda, 2007) said that lead content on hair is higher than on blood. Sutomo (Bapedalda, 2007) shows lead content on children’s urine is higher than normal limit, 0.1786 mg/l in average. Normal limit of lead content on urine for adults is 0.15 mg/l and for children is 0.08 mg/l (Bapedalda, 2007).

People who live in urban areas have higher lead content in their blood than in rural areas. Normal limit of lead content on blood is 0.05-0.4 ppm; 0.4-0.6 ppm is exposed due to work; 0.6-0.8 ppm is high level of lead content; and above 0.8 ppm causes lead exposure venom (Lee, 1999).

Lead enters the human body biologically in three phases:

1. Expose, un-organic lead enters through the respiratory and absorption system, and by skin contact for organic lead;
2. Toxochinetic, lead is absorbed and distributed by blood flow to the whole body. Lead enters the human body through the respiratory 20 $\mu g$ and through food and drink is 300 $\mu g$ when lead content in the air increases 1 $\mu g/m^3$ (Lee, 1999). Lead enters through food only 5 percent is absorbed and by respiratory is 40 percent. It means if lead content in the air increases 1 $\mu g/m^3$, lead absorbed by the human body increases 23 $\mu g$. Lead exposure through the respiratory system is 5-50 $\mu g$ per day and 20-50 percent of it will be absorbed by the human body;
3. Toxodynamic, 15 percent lead in the human body precipitates on soft and hard network body system.

**Economic Valuation of Air Pollution**

Economic valuation is defined as a contribution to people’s willingness. Marginal value is related with the change of uses. Based on the theory of market value, the relation between price, buyer’s marginal benefit, and seller’s marginal cost can be minutely. If price increases, quantity of goods decreases, vice versa. Non-market value theory says environmental good is non-market values. It is assumed as public goods which are consumed...
Basic technic of economic valuation is services and household relationship. Utility function is the assumption of services and environment relation, it is:

\[ U = Y^{0.5} - E^{0.5} \]  

(1)

where \( U \) is utility, \( Y \) is household income, and \( E \) is impact. The equation shows in certain level of income, utility is derivated as the decreasing of environmental quality.

Econometric model which is used to analyze WTP is ordered probit model, with multinominal-choice and ordinal for dependent variables (Common, 1996). This model is a discrete choice to analyze data from contingent valuation survey. Linear model can be used, where \( WTP^* \) is linear function of independent variables.

\[
\begin{align*}
WTP_i &= 0, \quad \text{if } WTP_i^* \leq \mu_0 \\
WTP_i &= 1, \quad \text{if } \mu_0 < WTP_i^* \leq \mu_1 \\
WTP_i &= 2, \quad \text{if } \mu_1 < WTP_i^* \leq \mu_2 \\
\vdots \\
WTP_i &= j, \quad \text{if } WTP_i^* > \mu_{j-1}
\end{align*}
\]  

(2)

where: \( WTP_i^* \) = index (unobservable) to determinate WTP max for object \( i \);
\( \beta' \) = coefficient, effect of change of \( x \) to \( WTP \)'s probability;
\( x_i \) = independent variables, characteristic of observed object;
\( \epsilon \) = error term.

**Research Method**

This study analyzes economic cost of the impacts of emission for human health, adopted from the studies of Dixon (1996), and Ostro et al. (1994, 1996, 1998). Dixon’s and Ostro et al.’s studies use dose-response relationship method. They use the basis data from United States, Canada, and England.

Contingent valuation method is also used in this study to analyze the willingness to pay to take care human health by keeping good environmental condition.

**Data and Variables**

This study is using the secondary data from Public Hospital, Department of Public Health, Statistic Bureau (2006), Environment Control Bureau of DIY Province (2007) and Regional Development Planning Board; and also other research institutions and laboratories. There are Yogyakarta population and density, lead ambient, and lead emission. Economic valuation needs data Purchasing Power Parity (PPP), the comparison of Gross National Product per capita (GNP/capita) Indonesia and America, and exchange rate US $ to Rupiah from Indonesian Bank Report. The PPP is used because there is productivity in Indonesia and America (Todaro, 2000; World Bank, 1992, 2002). The formula is:

\[
PPP = \frac{GNP/capIndones ia}{GNP/capamerika}
\]  

(3)

where: \( PPP \) = purchasing power parity;
\( GNP/cap \ Ind \) = Gross National Product per capita Indonesia;
\( GNP/cap \ US \) = Gross National Product per capita America.

Public health is approached by the impacts of air pollution that cause disease suffered by the people. The
impacts of the diseases are determined by incremental IQ of child, hypertension, heart disease, and premature mortality (Ostro, 1994).

The primary data is used survey method through direct interviews with respondent questionnaire. The primary data are income, willingness to pay the health risk cost of lead exposed to human, hospital cost, morbidity cost, self-cure, income lost, income, gender, and water source.

Population and Sample
Selected population of this study is people who have disease because they are exposed by lead. Random technic based on respondent’s acceptance and refuse are used in this study. Lead in respondent’s blood is tested by blood sample on laboratory. The sample formula is (Common, 1996):

$$n = \frac{4. Z_{\alpha/2}^2 p(1-p)}{\omega^2}$$

where:
- $n$ = sample size;
- $p$ = proportion of success from sample;
- $q$ = proportion $(1 - p)$;
- $Z_{\alpha/2}$ = coefficient of confidence;
- $\omega$ = tolerance of error from population average on left $(L)$ and right limit $(R)$, so $\omega = L + R$.

The amount of sample is 146, the assumption is $p = 85\%$ and $q = 15\%$, $\alpha = 5\%$ and $Z_{0.05} = 1.96$; $L = R = 5\%$ so $\omega = 10\%$. It is divided to three areas, Yogyakarta City is 117, Sleman Regency is 23, and Bantul Regency is five.

Methodology
Valuation on the pollution impact on health is avoided. It is because of the difficulty to conduct it (Ostro, 1994). To analyze the impacts, the researcher needs knowledge about chain form emission to the impact to human health, as shown in Figure 2.

The pollutant impacts are filtering by four steps process (Common, 1996):

(1) Is the impact internal one?

(2) Is the impact relatively small?

If the answers for the questions 1 and 2 are yes, the impacts excluded from quantitative calculation with the reasons:

(3) Is the impact sensitive if predicted objectively?
If yes, the impact is describe qualitatively and quantitatively calculated;
If no, provide the reason why the impact can’t be quantitatively.

(4) Can the impact be provided?
If yes, conduct the calculation process of the impact.

**Analysis Tools**

**Dose-response method.** Most studies using the dose response method have been done in industrial countries (Lvovsky, 1998). However, this method can be used in developing countries with extrapolation and the result is proven.

Economic valuation of the impact of air pollution caused by emission to human health is done by four factors determinant. Those are dose-response coefficient, a number of people exposed, the change of the pollutant content in the air and economic valuation toward human health.

In Harmaini's study (1996), economic valuation (Garrod, 1999) can be conducted after the filtering process of pollution impacts, with willingness to pay (WTP) and cost of illness (COI) approaches.

Monetary value per case needed from those approaches can be obtained by using purchasing power parity in the country where the study is carried out (Lvovsky, 1998). Monetary value is multiplied by the number of cases for every impact and then the result is summed up. The final result is the total of health impacts for every change of air quality.

The first step is to estimate the air pollution’s impact on human health, by calculating dose-response coefficient. It describes the estimation of change of public health cases, because of the change of air quality. The next step is multiplying dose-response coefficients with the number of people exposed. The impact of pollution can affect a number of people in certain areas or all. The third step is calculating the impact of air pollution with public health, by calculating the change of air quality. Actual change depends on air quality standard and the data which we obtain. Air quality standard depends on the local standard of a country, Environmental Protection Agency (EPA) United States, and World Health Organization (WHO).

Several Ostro’s studies (1996) used this method to estimate the air pollutant impact to health. This method is also called dose-response relationship because it describes relationship between the pollutant concentration (dose) and the physical impact (response) toward human health. The formula is (Ostro, 1994):

$$dH_i = b_i \cdot POP_i \cdot dA$$ (5)

where: $dH_i$ = the risk change of human health in region $i$;
$b_i$ = dose-response coefficient;
$POP_i$ = the number of people exposed;
$dA$ = the change of air ambient pollutant under consideration.

The last step is economic valuation by calculating the benefit estimation of human health. The economic valuation depends on willingness to pay estimation to decrease the risk of premature mortality. The cost of illness approach is used to estimate the change of morbidity. This study is focused on the air pollution impact on health. The impacts of non-health, such as the building damage, vegetation damage, and the environment degradation are not discussed (Cesar, 2002; Gallasi, 2000; Salt Lake, 1998).

The health impacts triggered by lead are mortality and morbidity. Middle estimation for the change of impact
of 10 μg/m³ lead is 0.96 percent. The average of estimation variations is, between 0.31 percent and 1.49 present.

The lead pollution impacts on health are premature mortality, hypertension, coroner core, and the incremental intelligentsia question (IQ) of children. Central estimation coefficients dose-response function for lead are used to calculate the impact estimation.

**Contingent valuation method (CVM).** It is the direct survey method on certain population of their willingness to pay (WTP) and willingness to acceptt (WTA). CVM is used to use alternative path in peak hours, to analyze how much money that their willing to pay to reduce lead content in the air and to keep the environment, in order that impact can be minimized. CVM has two benefits comparing with indirect method. First, CVM can get two values, use value and non-use value. Second, the answer of WTP or WTP question can be corrected directly by monetary in the change.

This study is used ordered probit model that dependent variables has two or more options and there are quantitative variables. The model is:

\[
WTP_{i0} = f(HC, MbC, SC, IL, Inc, DJK, Dair)
\]

where:
- \(WTP_{i0}\) = willingness to pay the health risk cost of lead exposed to human;
- \(HC\) = hospital cost;
- \(MbC\) = morbidity cost;
- \(SC\) = self-curation;
- \(IL\) = income lost;
- \(Inc\) = income;
- \(DJK\) = gender, dummy variable, 1 = man, 0 = woman;
- \(Dair\) = water source, dummy variable, 1 = PDAM, 0 = others.

**Conclusion**

**Health Compensation Cost**

The calculation of health impacts by using dose response method caused by of lead is 123,647 cases incremental child IQ, 15,783 cases of hypertension, 17 cases of coroner core, and 127 cases of premature mortality. Economic valuation because of lead pollution for incremental IQ cases is Rp 751,667,409 (US $ 62,638.95), hypertension is Rp 962,115,007,412 (US $ 80,176,250.62); coroner core is Rp 5,046,370 (US $ 20.53), and premature mortality is Rp 506,723,002,218 (US $ 42,226,916.85). Total health compensation cost because of lead is Rp 1,469,594,723,409 (US $ 122,466,226.95). It shows in Table 2.

| Impacts           | Health cost per-case | Health compensation cost | Rp     | US $   |
|-------------------|----------------------|--------------------------|--------|--------|
| Incremental IQ    | 123,647              | 751,667,409              | 62,638.95 |        |
| Hypertention      | 15,783               | 962,115,007,412          | 80,176,250.62 |        |
| Coroner core      | 17                   | 5,046,370                | 20.53  |        |
| Premature mortality| 127                  | 506,723,002,218          | 42,226,916.85 |        |
| Total             | 1,469,594,723,409    | 122,466,226.95           |        |        |

*Note. Source: Analysis data, 2010.*
Willingness to Pay

Variables of hospital cost, morbidity cost, self-cure, income lost, income, gender, and water source influence the probability of respondent’s willingness to pay the health risk cost of lead exposure. WTPmax is maximum willingness of respondent to pay the health cost. Respondent who has WTPmax less than Rp 50,000 (WTP = 0) is 88.36 percent; 8.22 percent has WTPmax Rp 50,000, until less than Rp 100,000 (WTP = 1). Respondent who has WTPmax Rp 100,000, until less than Rp 150,000 (WTP = 2) is 0 percent; 0.68 percent has WTPmax Rp 150,000, until less than Rp 200,000 (WTP = 3); and 2.74 percent has WTPmax more than Rp 200,000, (WTP = 4).

The first step to analyze using ordered probit model is estimating all independent variables in model with ordinary least square to indicate the variables are significant or not. The un-significant variables are tested by redundant variables and the result is in Table 3.

Table 3

Redundant Variables

| Redundant variables: DJK DAIR | F-statistic | Probability | Log likelihood ratio | Probability |
|-----------------------------|-------------|-------------|---------------------|-------------|
|                            | 1.257968    | 0.287566    | 2.641422            | 0.266945    |

The ratio log likelihood is 2.641422 with probability 0.266945 or 26.6945 percent, bigger than F-statistic value, so the variables is out from model.

Second step is ordered probit model regression. There are four variables that influence the rank order probability of WTP, i.e., hospital cost, morbidity cost, self-cure, income lost, and income, is shown in Table 3. Interpretation of this model is used marginal effect, and it need previous calculation of predicted value by retires average value of each independent variable to latent indeks ($\beta'x$). This value is used to estimate predicted probability for each group of WTP by count probability of normal standart cumulative density function (CDF). Estimation of group WTP’s is shown in Table 4.

Table 4

Estimation of Group WTP’s Probability of Respondent

| WTP | Group WTP | Probability |
|-----|-----------|-------------|
| 1   | Prob (WTP = 0) = Prob (WTP < Rp 50,000) | 0.6997 |
| 2   | Prob (WTP = 1) = Prob (Rp 50,000 ≤ WTP < Rp 100,000) | 0.0767 |
| 3   | Prob (WTP = 2) = Prob (Rp 100,000 ≤ WTP < Rp 150,000) | 0.209 |
| 4   | Prob (WTP = 3) = Prob (Rp 150,000 ≤ WTP < Rp 200,000) | 0.0143 |
| 5   | Prob (WTP = 4) = Prob (WTP ≥ Rp 200,000) | 0.0003 |

Note: Source: Analysis result, 2008.

Marginal effect is estimated after counting the probability of each variable with the formula that illustrates the influence of independent variables to respondent WTP:

$$\frac{\partial \Pr[WTP=1]}{\partial x} = [\Phi(\beta'x) - \Phi(\beta'x - \mu)]\beta$$  \hspace{1cm} (7)

$$\frac{\partial \Pr[WTP=2]}{\partial x} = [\Phi(\beta'x - \mu) - \Phi(\beta'x - \mu_2)]\beta$$  \hspace{1cm} (8)
Marginal effect the influence of independent variables to probability of respondent’s WTP is shown in Table 5.

| Independent variables | Probability of respondent WTP |
|-----------------------|-------------------------------|
|                       | (WTP = 0)                     | (WTP = 1)                     | (WTP = 2)                     | (WTP = 3)                     | (WTP = 4)                     |
| HC                    | 1.379E-07                     | 1.5118E-08                    | 4.11939E-08                   | 2.819E-09                     | 5.913E-11                     |
| MbC                   | 1.052E-06                     | 1.1528E-07                    | 3.14127E-07                   | 2.149E-08                     | 4.509E-10                     |
| SC                    | 1.113E-06                     | 1.2195E-07                    | 3.3231E-07                    | 2.274E-08                     | 4.77E-10                      |
| IL                    | 4.655E-06                     | 5.1029E-07                    | 1.39048E-06                   | 9.514E-08                     | 1.9959E-09                    |
| Inc                   | 3.093E-07                     | 3.3909E-07                    | 9.23989E-08                   | 6.322E-09                     | 1.3263E-10                    |

Note: Source: Analysis result, 2010.

Multicollinearity is detected by software Eviews 5.0, autocorrelation by correlogram and heteroscedasticity by generalized residual method and Park test. The results of all the tests indicate that there is not classical assumption problems on the model.

**Discussion**

Variables of hospital cost, morbidity cost, self-curation, income lost, and income influence the rank order probability of respondent WTP to keep the environmental condition. If they increase one percent, it will increase the probability of respondent’s WTP 0.00000233 percent. It indicates the increasing of people’s awareness to keep the environmental condition, despite the awareness is still low.

Government role is necessary to reduce lead content in the Yogyakarta air, for example lead reduction integrated system that involves community active participation. The system is arranged by several variables, such as transportation management, public transportation mode, and lead absorbance tree planting.

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