Transmission expansion simulation for the European Northern Seas offshore grid

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A B S T R A C T

HVDC innovations and the integration of power markets and renewables drive the development of a European Northern Seas offshore grid. This power transmission system performs two functions: interconnecting Northern European onshore power systems, and connecting offshore wind farms. Despite its benefits, the development of an integrated offshore grid combining the two functions is slow. The main reasons are the lack of cooperation and governance frameworks to overcome regional differences and path dependence on the grid expansion, a factor which previous studies did not address. However, our model does not recommend a particular expansion plan, which would require a more detailed modelling of the system. In the introduction we present the offshore grid, its relation to the European power system and policies, and the current state of research, governance initiatives and development projects on the grid. We then argue for our simulation approach.

An offshore grid has two functions: the interconnection of onshore power systems through interconnectors, and the connection of offshore power generation technologies, usually wind power [1]. An integrated grid has transmission links that combine these functions to some degree, instead of each link performing only one. In early 2016 members of the European Parliament made an appeal to “realise the full potential of the Northern Seas energy system” through increased cooperation of countries in the region. Their manifesto emphasized the benefits of an integrated offshore power grid to the European energy system [2].

The Energy Union is the main strategy of the European Commission to address European energy challenges. The integration of the internal energy market is one of the five priority dimensions of the Union, and offshore electricity interconnectors and the (possibly integrated) Northern Seas grid are important elements to this dimension [2,3]. Other drivers for the grid comprise innovation in high-voltage direct current (HVDC) transmission, offshore wind

1. Introduction

Our aim is to study the Northern Seas offshore grid, in order to understand which factors affect its expansion and make recommendations for expansion planning governance in Europe. We develop a transmission investment simulation model using myopic optimization, while previously quantitative studies on the offshore grid have applied mainly perfect foresight optimization. Our simulation approach demonstrates the strong influence of path dependence on the grid expansion, a factor which previous studies did not address. However, our model does not recommend a particular expansion plan, which would require a more detailed modelling of the system. In the introduction we present the

Abbreviations: AC/DC, alternating-current/direct-current; BI, British Isles; CE, Continental Europe; IC, interconnector; HVAC, high-voltage alternating-current; HVDC, high-voltage direct-current; NPV, absolute net present value; NPVr, net present value ratio; PV, photovoltaic; SC, Scandinavia; TEP, transmission expansion planning.

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provide investment and operational savings and lower environmental impacts, contribute to security of supply, and advance European marine governance [1,8].

Despite these advances, the Northern Seas offshore grid still faces barriers as mentioned, especially for typologies which integrate the two grid functions of connection and interconnection. The fundamental reasons indicated in the literature are the lack of cooperation and governance frameworks to overcome regional differences and the distribution of costs and benefits at the national and actor levels. To Jay and Toonen [8] collaboration has progressed but is still slow and limited, both among member states and of these with industry. It is hampered by regulatory complexity and misalignment, project difficulties, soft legal approaches at the European level, and the lack of involvement of civil society. Fitch-Roy [6] on its turn sees an increased convergence among countries in models for developing offshore wind farms, with a mixed contribution of the European Union to this convergence process. Nonetheless, this convergence is not necessarily reflected in an effective cooperation for grid development. Flynn [7] highlights the weight of the national level and national differences in the development of renewables, as opposed to the European level. The author sees a stark contrast between ambitious visions for an integrated grid and the reality of interconnection and offshore wind being a national or bilateral matter. Hence, the development of interconnection in Europe is challenged by factors that go beyond interconnection economics, and involve governance, preferences and cost and benefit perceptions of actors, and politics. This agrees with Puka and Szulecki [22], who highlight the current primacy of governance and political issues over finance and economics in the development of European interconnectors.

In summary, although an integrated grid provides significant benefits to countries and actors, its development is delayed by various barriers. Given its importance, it has received the attention of numerous research projects using mostly qualitative or perfect foresight optimization approaches, which contributed to understanding the benefits of an optimal grid design [1]. But despite the consensus that the actual grid development will combine both separate and integrated characteristics gradually, there is little research on how such a grid development could be [1]. Moreover, the existing planning governance frameworks do not mandate an integrated planning of the offshore grid, meaning neither do the network planning practices of ENTSO-E.

By conducting TEP with simulation we provide researchers with an alternative methodology to the ones frequently applied to study grid pathways. By studying transmission expansion pathways for the offshore grid this article demonstrates factors that affect the pathways and their path dependence, and elaborates on the consequences to planning of the grid. Also, a future application of the methodology with a more detailed modelling of the European power system can support the development of specific expansion plans of the offshore grid, complementing conventional TEP approaches.

This article is organized as follows. Section 2 presents the simulation approach to energy systems modelling, with a theory on the change of transmission infrastructures through investment, and then Section 3 presents the offshore grid model. The case studies, results and discussion are presented in Section 4, and finally Section 5 concludes with the consequences to the expansion planning governance of the Northern Seas offshore grid within the Energy Union.

2. Transmission expansion planning and pathways

Here we introduce simulation within the context of energy systems modelling and present the framework to model transmission investments, arguing that investments determine the
expansions pathways of the offshore grid.

2.1. Energy systems simulation

Energy system models can be classified as top-down or bottom-up [23]. The macroeconomic, sector-aggregated top-down approach opposes the technological, sector-specific bottom-up models. Thus, bottom-up models capture technological and other details of specific sectors, but may not represent feedbacks among sectors [24].

Bottom-up models can be further sub-divided in optimization and simulation. Simulation models do not strive for optimality, focusing on modelling the decisions of actors or groups of actors [23]. A particular approach is myopic optimization, where the optimization horizon considers only part of the whole problem (e.g. a limited area or time period). In this way myopic models do not guarantee global optima as perfect foresight optimization does, and can be classified as simulation models.

Both optimization and simulation are relevant to the study of energy systems. On the one hand, optimization provides an ideal, normative system state. On the other hand, simulation represents complex system features (including policy) whose formulation may be unpractical with optimization [24]. The representation of individual actors and their preferences, perceptions and decisions is more tractable with simulation than with optimization. These capabilities allow simulation to explore non-optimal system pathways and the effect of policies in a fast, exploratory manner [25]. However, verification and validation of simulation can be challenging, for these complex features may not be comparable to those of the real world. Also, being a bottom-up approach, simulation does not model feedbacks with other sectors and policies [24,25]. However, these disadvantages also apply to optimization approaches.

2.2. Strategic management and expansion pathways

In the framework for our simulation model presented in Fig. 1, the grid is managed by changing its assets and operational control rules. Given a certain initial system state, a sequence of changes in time lead to a final, different state. A pathway is this sequence of system states, from the initial to the final one. The change of grid assets occurs through investments, and this change determines the expansion pathways. Given this, the simulation of investments is central for simulating expansion pathways, an argumentation that is developed in more detail here.

We are interested in how grids composed of social (actors and institutions) and technical (asset) subsystems change, and how simulation can help us explore this. Actors interact within the social and with the technical subsystem through the strategic and the operational management [26]. While the strategic management comprises the investment in transmission assets, the operational one changes the institutions governing the relations among actors and the control of the assets. Hence, the operational management includes but is not limited to the system operation, also comprising the change of the operational rules and contracting between actors. The performance of the system comes not from the individual performance of the subsystems, but from their interaction (a determinant feature for infrastructures) [27].

However, the characteristics of assets are an important limit to system-level changes, and thus the physical subsystem constrains the possible pathways more than the social subsystem. Namely, since transmission assets are large, capital intensive, durable and specific, changes though strategic management are slow [27,28]. This also leads to path dependence, where given an initial state reinforcing characteristics lock the system into a certain pathway, in the absence of external influences [29].

In contrast, the operational management for power systems is much less capital intensive than the strategic management [20]. For example, in the NorthSeaGrid project, the considered operation & management costs of offshore HVDC interconnectors do not exceed 2% of investment costs [30]. Even with a low social discount rate of 4% and an asset lifetime of 30 years these costs amount to only 26% of total costs. Confirming this, in its analysis of the characteristics of infrastructures Markard [27] indicates that the capital intensity of the power sector is very high, even when compared to other infrastructures.

Because of the lower capital requirements of operational management and the physical transmission asset characteristics, the strategic management represented by investments is thus the main determinant constraining infrastructure pathways. Therefore, the importance of the strategic management to pathways varies but is nonetheless always significant.
3. Methodology

Section 1 demonstrates that transmission expansion planning commonly uses perfect foresight optimization approaches. Moreover, Section 2 indicates simulation is an adequate alternative to model transmission expansion pathways of offshore grids which change through investment. For this, our model simulates sequential investment periods forming an expansion pathway, with three steps per period: creation of an expansions portfolio, operation of the system, and strategic management through investment in expansions, as indicated in Fig. 2. It is thus a sequential static model following Lumbreras et al. [10].

The first step develops the expansions portfolio, defining the expansions of the system to be considered in the current period, with each expansion belonging to one of six possible typologies. Typologies are grid archetypes defining allowed interconnectors and wind farm connectors, in paths that are direct or indirect. Direct paths are the shortest path to an onshore node, while indirect paths pass through offshore hubs or wind farms. On their turn, expansions are specific grid realizations belonging to a typology and combining the allowed links in different ways, so that multiple expansions exist for each typology. As an example, in Fig. 3 we present two expansions belonging to the radial split typology. The example expansions combine in different ways: a split interconnector passing through one single wind farm; a direct connector for a wind farm; and a direct interconnector. Fig. 6 indicates the allowed links that define each typology, which are discussed in detail in Section 3.2.

In the following step of system operation (Section 3.4), the system state for the base case and for each expansion is calculated individually, by finding the optimal power flow which minimizes those generation operational costs of the system. Each considered expansion may reduce these costs in relation to the period base case.

Finally, the strategic management step (Section 3.3) calculates a comparative cost and benefit indicator for each expansion, using the present-value net benefits from the base system to the expanded system. The net benefit is composed of the increase in welfare minus transmission investment costs. Then, the expansion of the portfolio with the highest cost and benefit indicator is selected and invested in, and the three simulation steps are iterated until the final period is reached.

3.1. System representation

The model nodes represent offshore wind farms, offshore hubs, and onshore power systems. In each period onshore nodes are categorized as exporter, importers or common nodes, according to their base system nodal price (respectively low, high or intermediate). Offshore hubs are nodes which do not generate or consume any power, just serve as connection points.

The expansion pathways are split into periods, and each period is composed of multiple non-sequential snapshots (Fig. 4). While periods represent the sequential expansions of the offshore grid, snapshots represent a year of operation of the power system by aggregating the hours of the year. A snapshot represents a number of hours of the year with a certain availability of renewable resources such as solar radiation and wind. Thus the generation capacities vary between periods, while the resource availability for each renewable energy technology varies by snapshot. Hence, the total system performance for an operational year is given by the weighed sum of the snapshots, with the weights being the number of hours they represent. In this study demand is inelastic and constant in all periods. In its guideline for the cost benefit analysis of transmission projects ENTSO-E uses the concept of planning case for snapshots [31].

![Fig. 2. The offshore grid simulation model.](image-url)
Two HVDC transmission technologies are considered. HVDC links can be point-to-point (i.e. with HVDC converters at each terminal of the link) or multiterminal (with HVDC converters only at locations where power is injected or withdrawn from the DC grid), as shown in Fig. 5 [5,32]. Multiterminal links are a recent technology which allows possible savings in components such as AC/DC converters and has many of the same advantages of point-to-point HVDC links over high-voltage alternating-current (HVAC). However, they currently require innovations in components (e.g. higher-rating HVDC circuit breakers) and control strategies [5]. Moreover,
if these HVDC multiterminal grids are meshed, power may flow through parallel paths, as in AC systems, which may lead to reduced transmission capacities. Hence, multiterminal links have both advantages and disadvantages.

3.2. Expansion portfolio

There are six typologies as indicated in Table 1. Fig. 6 presents one possible realization of each typology, with the allowed connectors and interconnectors. First, in the hub typology one offshore hub concentrates all interconnectors and connectors, which are thus indirect. Second, the radial typology has only direct interconnectors and connectors. Third, in the farm-to-farm typology onshore nodes are interconnected indirectly, passing through both wind farms. Fourth, the split typology is characterized by only indirect interconnectors, passing through a single wind farm each. Fifth, the IC split typology is a hybrid typology which combines an indirect split interconnector with a direct interconnector. Finally, the radial split typology adds to the IC split typology a direct connection of the remaining wind farm.

As we indicate in Section 3, for each of these typologies there are multiple possible expansions, each with specific combinations of the allowed links. In Section 4.3 we identify factors which influence expansion pathways, among which are typology characteristics. Typology characteristics affect investment costs and link congestion, comprising the factors of grid function integration (trading off cable investment costs and congestion) and of level of terminal capacities (trading off terminal investment costs and congestion of cables). However, modelling and simulation factors also influence expansion pathways. Therefore, some factors are not typology-specific, and thus expansions belonging to the same typology can affect expansion pathways differently, through the modelling and simulation factors.

For each typology, the terminal capacities along the transmission path are sequentially summed from exporter to importer nodes to determine the cable transmission capacities. For onshore exporter nodes the default terminal capacities considered are 2 and 4 GW. The offshore wind farm terminal capacity is equal to the farm capacity adjusted by a multiplier, to account for the average availability of wind in the snapshots:

wind link multiplier = \sum \text{wind availability factor} / \text{number of snapshots} \tag{1}

Table 1
Transmission typologies.

| Typology       | Color   | Description                                                                 |
|----------------|---------|-----------------------------------------------------------------------------|
| Hub            |         | Only indirect interconnectors and connectors to an offshore hub only         |
| Radial         |         | Only direct interconnectors and connectors                                  |
| Farm-to-farm   |         | One indirect interconnector passing through two wind farms                   |
| Split          |         | Only indirect interconnectors, each pair passing through a single wind farm  |
| IC split       |         | Combination of indirect split and direct interconnectors                    |
| Radial split   |         | Combination of indirect split and direct interconnectors with a direct connector |

Fig. 6. Transmission typologies.
The transmission capacities are then adjusted in two ways. First, capacities of links connected to wind farms vary by ±10% and 20% to represent the over- or underplanting of wind farms [33]. Then, for all links a further variation of ±10% of the capacity values increases the portfolio variety.

### 3.3. Costs and benefits

Our model considers two cost types: generation operational costs (Fig. 7), and transmission investment costs for cable and terminals (Appendix C). The optimal power flow calculation of the operation step of Fig. 2 minimizes generation operational costs. Then, the transmission investment costs are used in the calculation of cost and benefit indicators in the investment step.

Two cost and benefit indicators are possible, the absolute net present value \( NPV_a \), and the net present value ratio \( NPV_r \). In each period the expansion with the highest positive \( NPV \) is selected using one of the indicators:

\[
NPV_a = (B_e - C_{le}) \quad \text{(absolute net present value)} \tag{2}
\]

\[
NPV_r = (B_e - C_{le}) / C_{le} \quad \text{(net present value ratio)} \tag{3}
\]

where \( B_e \) and \( C_{le} \) are the benefits and costs of investment of expansion \( e \), respectively. The absolute and ratio \( NPV \) types reflect a preference in decision making for maximizing net welfare (the \( NPV_a \)) or for investing in an efficient plan which provides the most net welfare per investment (the \( NPV_r \)). The latter is relevant in a context of limited budgets of transmission system operators and discussions over their financeability [20].

\( NPV \) scopes define which benefits and costs to consider. Three scopes are possible in a system with \( n \) nodes and an expansion involving a subset of \( n_{ep} \) nodes: the social, the Kaldor-Hicks and the Pareto scopes. The social scope accounts for net benefits (benefits minus costs) for all \( n \) system nodes. On its turn, the Kaldor-Hicks scope considers only the subset of nodes \( n_{ep} \) involved in the expansion. In the Kaldor-Hicks scope, the \( n_{ep} \) nodes must have positive net benefit benefits as a group. Here, nodes with positive net benefits could theoretically compensate participating nodes with benefit losses, though they are not obliged to do so [34]. Lastly, in the Pareto scope the net benefits are null if any of the \( n_{ep} \) nodes is a net loser (i.e. its net benefits are negative), because a net loser node could veto an expansion. Hence, the Pareto scope is the strictest, and considers no compensation between nodes would be possible.

\[
B_e - C_{le} = \sum_{i} (\Delta CS_i + \Delta PS_i + \Delta CR_i - CI_i) \quad \text{(social scope)} \tag{4}
\]

\[
B_e - C_{le} = \sum_{i} (\Delta CS_i + \Delta PS_i + \Delta CR_i - CI_i) \quad \text{Kaldor – Hicks scope)} \tag{5}
\]

\[
B_e - C_{le} = \left\{ \begin{array}{ll}
\sum_{i} (\Delta CS_i + \Delta PS_i + \Delta CR_i - CI_i) & \text{if } \Delta CS_i + \Delta PS_i + \Delta CR_i \\
\geq 0 & \forall i, 0, \text{ otherwise} \end{array} \right. \quad \text{(Pareto scope)} \tag{6}
\]

where \( \Delta CS_i \) is the consumer surplus, \( \Delta PS_i \) is the producer surplus and \( \Delta CR_i \) is the congestion rent, all measured as changes from the base to the expanded system (presented in Equations (7)–(9)). \( CI_i \) is the allocated nodal investment cost for node \( i \). The model evaluates the present value of these costs and benefits using 25 years and a 4% discount rate.

The \( NPV \) scopes represent the actor multiplicity and the international character of the offshore grid. In Europe the most common transmission expansion regulatory design is the regulated investment and remuneration of transmission system operators [9]. For the Northern Seas grid, planning is predominantly national, and thus demands the cooperation of these operators [8]. Thus, while a European decision maker would use the social scope, actual planners could consider regional costs and benefits, ignoring positive or negative externalities to other countries (i.e. use the Kaldor-Hicks scope). Moreover, a regulator could block an expansion resulting in a net welfare loss to its country (i.e. the Pareto scope).

Consumer and producer surplus and congestion rents are the usual economic benefit components [35]. For an inelastic demand, consumer surplus change is the difference in what consumers pay

![Fig. 7. Marginal generation costs.](image-url)
between two different system states. Producer surplus change is the change in the producer revenues that exceed generation costs (i.e. change in producer profits). Finally, congestion rent is value of the flow through a link: the link flow, valued by the nodal price difference at the terminals. Hence, for each node \( i \) the change in these benefit components from the state \( s-1 \) to \( s \) can be formulated as:

\[
\Delta CS_i = \lambda_{i,s-1} \cdot d_{i,s-1} - \lambda_{i,s} \cdot d_{i,s} \quad \text{(consumer surplus)}
\]

\[
\Delta PS_i = \sum_{g \in i} P_{g,s} \cdot (\lambda_{i,s} - MC_g) - \sum_{g \in i} P_{g,s-1} \cdot (\lambda_{i,s-1} - MC_g) \quad \text{(producer surplus)}
\]

\[
\Delta CR_i = \sum_{l \in i \times j} F_{i,s} \cdot (\lambda_{i,s} - \frac{Di}{C1}) - \sum_{l \in i \times j} F_{i,s-1} \cdot (\lambda_{i,s-1} - \frac{Di}{C1}) \quad \text{(congestion rent)}
\]

where \( D_i \) is the nodal demand, \( \lambda \) is the nodal price, \( P_g \) and \( MC_g \) are the production and marginal production cost of producer \( g \), and \( F_{i,s} \) is the flow of link \( l \) connecting nodes \( i \) and \( j \).

Finally, the cost of investment \( C_{le} \) of an expansion \( e \) with \( L \) links and \( T \) terminals is the sum of its total cable \( CC \) and \( CT \) terminal investment costs:

\[
C_{le} = \sum_{l=1}^{L} CC_i + \sum_{T=1}^{T} CT_j \quad \text{(total investment costs)}
\]

\[
CC_i = c_t \cdot l \cdot K_{t,i} \quad \text{(cable investment costs)}
\]

\[
CT_j = c_t \cdot K_{t,j} \quad \text{(terminal investment costs)}
\]

\( c_t \) is the cable unit cost (\( \text{M€/MW.km} \)), while \( c_t \) is the terminal unit cost (\( \text{M€/MW} \)) which varies by node type (Appendix C). \( K_t \) and \( K_c \) are the capacities of cables and terminals, and \( l \) is the cable length. Since a multiterminal HVDC grid needs converters only for points injecting or withdrawing power it reduces the requirements for converter (i.e. terminal) capacity. To model these investment savings, different rules for the terminal capacity \( K_t \) for point-to-point and multiterminal links are considered, as in Appendix D.

### 3.4. System state modelling

The system state for each period and snapshot is determined through the optimal power flow calculated with the Python for Power System Analysis (PyPSA) toolbox, version 0.4.2 [36]. The optimal power flow calculation determines the optimal dispatch of generators which minimizes generation operational costs. The dispatch cost of each generator is determined by the marginal generation costs (Fig. 7). The linearized load flow model used (DC load flow) approximates power flows but is usual in transmission expansion and adequate for exploring long-term offshore grid transmission pathways [10,37]. Welfare changes are determined as differences between the base and expanded system states using the nodal prices provided by the optimal power flow solution. The model assumes generation technologies bid their marginal cost in a competitive central market, as in Hogan [35].

### 3.5. Model verification

The model has been verified through replication and extreme input testing. The replication was conducted for the optimal power flow and welfare components (consumer payments, producer surplus and congestion rents). Optimal power flows were compared with the MATPOWER package version 6.01b [38] and welfare components with MATLAB for all systems of the three case studies.

For input testing we varied wind farm and onshore terminal unit costs, cable unit costs, the discount rate, the hydropower capacity and the carbon price, with the extreme values leading to expected model behaviors. For example, no expansion is selected for high wind farm terminal unit costs, high discount rates or excessive hydropower capacity, due to excessively high costs or low benefits. Also, null cable costs lead to the selection of longer expansions instead of shorter split ones, since cable lengths do not affect investment costs in this case. Finally, high carbon prices incentivize connecting the long-carbon hydropower capacity of Scandinavia. The optimal power flow and welfare comparison files and results for the extreme input testing are available in Dedecca et al. [39].

### 3.6. Case studies data and model

The long-run marginal generation costs of Fig. 7 and Appendix B are equal to the levelized operation, maintenance and fuel costs of the Energy Information Administration [40], converted using exchange rates and average carbon emission factors of the International Energy Agency [41,42]. Cable and terminal unit costs are obtained from E3G et al. [30]. The availability factors of the snapshots for each renewable generation technology are in Appendix A, and each of the snapshots represents 2920 hours. For comparison, according to the Department of Energy & Climate Change [43] the capacity factor for offshore wind farms in the UK in 2014 was 37.3%. The 2014 capacity factor of Danish offshore wind farms commissioned since 2009 amounted to 48% [44]. Demand and onshore generation capacities are based on the 2020 forecasts of the ten-year network development plan scenarios of the European Network of Transmission System Operators for Electricity [45]. The starting interconnector transmission capacities are based on existing interconnectors [21]. The model source code and the simulation setup and results datasets are available in persistent repositories [17,39].

### 4. Results

We first introduce the case studies, and then present reference expansion pathways for each case study. This allows us to categorize and illustrate factors we observed as affecting the expansion selection, explaining why certain expansions are selected while others are not, and why the expansion pathways deviate from the reference cases. Finally, we discuss the factors and their interaction. Although the reference pathways facilitate the comprehension of the results, it does not mean they are more probable - this depends on the actual realization of parameters in the future and on the cost and benefit indicator and scope.

#### 4.1. Case studies

We explore a system of three onshore nodes (Fig. 8). This abstract system is scaled to values comparable to the power systems of Northern Europe, with one offshore hub and two offshore wind
farms. The onshore nodes represent Scandinavia (SC), the British Isles (BI) and continental Europe (CE) with the nodal generation capacities and demand of Appendix E.

To study this system, we conduct three case studies: single period, simultaneous and sequential, with the last two being composed of two expansion periods. While in the single period case the capacities of both farms are introduced at the same time in the unique period, this introduction is split in the multi-period cases (symmetrically in the simultaneous, and asymmetrically in the sequential, Table 2). The multi-period simultaneous and sequential cases allow to study the expansion pathways from a path dependence perspective.

4.2. Reference expansion pathways

The reference expansions of Table 3 are those which are selected in the case studies using central cost parameters (Appendix C), an NPV ratio indicator and a social NPV scope. Fig. 9 shows the reference expansion pathways for point-to-point HVDC links, presenting the NPV of alternative expansions together with the selected expansion, for both periods. In the multiterminal simulations (analyzed in Section 4.3) all links not directly interconnecting onshore nodes are multiterminal, which may lead to a multiterminal meshed grid after multiple expansion periods. Appendix F and Appendix G provide the selected expansions for all case studies, with the full results dataset available in Dedecca et al. [39].

4.2.1. First period reference expansions

In the single period case the west split expansion is selected, with an NPV of 3.3 — hence the expansion net benefits amount to 330% of the investment cost of 7.5 B€ (top left of Fig. 9). Although the west split expansion through farm 2 is not as direct as a radial typology, it combines the onshore systems interconnection and offshore wind farm connection grid functions efficiently. Through the same links it connects all wind farms and provides two export routes from Continental Europe to the most expensive onshore node, the British Isles.

The same west split expansion is selected in the 1st period in the simultaneous case — indeed, since in this case both wind farms are introduced at the same time, the difference between the single period and the simultaneous cases is the total capacity that is introduced in the first period (half, in the simultaneous case). However, costs do not decrease linearly with the offshore wind capacity, so that investment costs decrease by only 25%. Thus, the

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**Table 2**

| Case                      | Single period | Simultaneous multi-period | Sequential multi-period |
|---------------------------|---------------|---------------------------|-------------------------|
| Expansion periods         | One           | Two                       |                         |
| Wind farm capacity        |               |                           |                         |
| addition                  |               |                           |                         |
| Total capacity of farms 1 |               |                           |                         |
| and 2 on the single       |               |                           |                         |
| period                    |               |                           |                         |
| Half of total capacity of |               |                           |                         |
| farms 1 and 2 in each     |               |                           |                         |
| period                    |               |                           |                         |
| Total capacity of farm 1  |               |                           |                         |
| in period 1, and of farm 2|               |                           |                         |
| in period 2               |               |                           |                         |

---

**Table 3**

| Case     | Single-period | Sequential multi-period | Simultaneous multi-period |
|----------|---------------|-------------------------|---------------------------|
| Point-to-point | West split    | Farm 2 radial           | West split                |
| Multiterminal | Continent split | West IC split           | Hub                       |
|           |                | West IC split 2         | Nordic split              |
|           |                | West IC split           |                           |
simultaneous case $NPV_r$ is 2.4, lower than the single period value of 3.3.

The sequential case with its deferred introduction of wind farm capacity selects a different expansion, the farm 2 radial, with an $NPV_r$ of 3.2. Here, since only wind farm 2 is beneficial to connect, this expansion separating the grid functions is the preferred one. It connects the wind farm to the closest onshore node, and interconnects the importing British Isles to the other systems who have less expensive generation technologies (the Scandinavian hydropower and Continental Europe’s new wind farm 2).

4.2.2. Second period reference expansions

Only the simultaneous and the sequential cases simulate a second period expansion. In the former the farm 1 hub expansion is selected, creating a meshed grid complementary to the previous west split (center of Fig. 9). It is a particular case which connects only the wind farm closest to shore, due to the balance between central values of onshore and wind farm terminal investment costs. Generally, the simultaneous case leads to a highly meshed grid with two expansions combining the interconnection and farm connection functions (Appendix F), due to the symmetric addition of offshore wind capacity.

For the sequential case the west IC split expansion is selected, following the farm 2 radial of the 1st period. It joins the new wind farm 1 through the two closest nodes (which also have the highest power prices), and adds a direct interconnection between these nodes. The expansion pathway for the sequential case leads thus to an offshore transmission system that is less meshed than in the simultaneous case, because the asymmetric offshore wind addition favors more radial typologies.

Interestingly, while in the 2nd period the sequential expansion has an $NPV_r$ of 3.11, for the simultaneous expansion this falls to 0.2. The simultaneous expansions generally present a lower $NPV_r$ because investment costs do not decrease linearly with the reduced wind farm capacities.

4.3. Strategic management factors

After presenting the reference expansions, we now analyze which factors lead to alternative pathways and which are the mechanisms they act through (Table 4). Certain factors arise from the model, while others emerge from the actual simulation or from the characteristics of different typologies.

4.3.1. Modelling factors

Modelling factors arise from the input data and model
formulation. The first modelling factor is the cost structure: the cost parameters and the rules for determining terminal and cable capacities. It directly affects the expansion investment costs and therefore its net benefits (Appendix C and Appendix D). The second modelling factor is the link technology: point-to-point or multi-terminal (as described in section 3.1). Multiterminal links reduce the investment cost of some typologies but simultaneously may restrict flows, affecting thus both benefits and costs. The last modelling factors are the \textit{NPV} scopes and \textit{NPV} types of section 3.3, which respectively rule out some expansions and affect how net benefits are evaluated.

Table 4
Strategic management factors and their mechanisms.

| Factor          | Mechanisms                                                                 |
|-----------------|-----------------------------------------------------------------------------|
| Modelling       |                                                                            |
| Cost structure  | Higher cable costs favor shorter lengths                                   |
| Link technology | Higher terminal investment costs favor expansions with lower terminal capacities |
| NPV types       | Multiterminal links have reduced investment costs, but parallel multiterminal links may restrict flows |
| NPV scopes      | The \textit{NPV}_a favors the maximum net benefit, independently of the investment cost |
| Simulation      | The \textit{NPV}_v favors investment efficiency by maximizing net benefits over investment costs |
| Path dependence | Kaldor-Hicks and Pareto scopes rule out expansions which may have higher social net benefits |
| Wind farm installation timing | Previous investments in expansions change the system and affect the following periods |
| Candidate exhaustion | New wind farms are beneficial to connect, so the timing affects expansions |
| Expansion characteristics | Previous expansions or higher investment costs may lead to no beneficial expansions |
| Typology        | Function integration may lead to lower investment costs but also higher link congestion |
| Grid functions integration | Higher terminal capacities increase transfer capacities but require higher investments |
| Terminal capacities levels |                                                                            |

Fig. 10. Influence of comparative terminal investment costs for expansion selection. Increasing wind farm terminal costs lead to more radial typologies. This is countered by an onshore terminal cost increase in the second row.
4.3.1.1. Cost structure. The cost structure mechanisms are straightforward: higher terminal investment costs favor expansions with lower terminal capacities, and higher cable costs favor shorter typologies (such as radial ones). Nonetheless, since expansions compete for selection, the comparative values for terminal (onshore, wind farm and offshore hub) and cable costs is also relevant for the expansion pathway.

Thus, in the first period of the simultaneous case, increasing wind farm terminal investment costs favor increasingly radial typologies: from split to radial split to radial (first row of Fig. 10). However, this is countered by onshore terminal costs increases, as shown in the second row of Fig. 10, where even with high wind farm terminal costs only an expansion belonging to the radial split typology occurs.

4.3.1.2. Link technology. Expansions with multiterminal links benefit from reduced investment costs due to a reduced number of converters or converter capacity, but may restrict flows. Point-to-point expansions on the other hand can be more expensive but do not restrict flows (section 3.1). Ultimately the investment savings of multiterminal links outweigh the possible flow restrictions, favoring the hub and split typologies. Hence, in the simultaneous case, multiterminal links lead to the selection of the hub expansion instead of the Scandinavian radial expansion (first row of Fig. 11). For the same case, in the second period the Nordic split expansion is chosen, because it benefits from investment savings while limiting the flow restrictions to which a more logical, shorter expansion (without crossing links) would be exposed. Therefore, seemingly paradoxical expansions may actually be the most beneficial, something that can be accounted for only with load flow modelling.

4.3.1.3. NPV types. The NPV\textsubscript{a} favors expansions with higher terminal and cable capacities, which provide higher net benefits, while the NPV\textsubscript{r} weighs net benefits against investment costs. Thus the NPV\textsubscript{r} selects the west split expansion in the single period and simultaneous reference cases due to their efficient function integration. In other simulations the NPV\textsubscript{r} can also select expansions which are less congested in high wind availability, or that have lower terminal and/or cable capacities. Fig. 12 contrasts the first period selection of the sequential reference case with that of an NPV\textsubscript{a} criteria.

![Fig. 11. Link technology factor. Multiterminal links favor more integrated expansions belonging of the hub and split typologies.](image-url)
4.3.1.4. NPV scopes. As seen, the Kaldor-Hicks and Pareto scopes restrict the acceptable expansions, with the Pareto scope being the most restrictive (forbidding welfare losses for all participating nodes). Hence, in the second period of the simultaneous case, the selected reference expansion is the farm 1 hub, while the Kaldor-Hicks scope selects the east split, and the Pareto scope selects no expansion (Fig. 13).

However, the Kaldor-Hicks scope may select a different expansion by excluding (not connecting) a welfare-losing onshore node, and provide a higher NPV overall. Increasing constraints lead thus to complex changes in expansion selection – no dominance of expansions exists between scopes. Thus, for low wind farm and onshore terminal investment costs, the west radial split is selected with the social NPV scope, while the Kaldor-Hicks scope selects the north farm-to-farm which excludes Continental Europe, and the Pareto scope selects the east split which excludes the British Isles (Fig. 14).

4.3.2. Simulation factors

Simulation factors are dynamic factors that can be observed from the pathways of the offshore grid. Path dependence is one of the four simulation factors, and as described in section 2.2 the system can be locked into a certain expansion pathway in the absence of external influences. This interacts with the second simulation factor of wind farm installation timing, so that systems where the final offshore wind capacity is the same may end up with different grids depending on how this capacity is introduced. Also, no expansion may fulfill a given NPV criterion due to previous investments or to a change in cable or terminal investment costs, causing candidate exhaustion (the third factor). Finally, the
characteristics of different expansions such as link lengths and terminal capacities affect the investment, even for expansions belonging to the same typology.

4.3.2.1. Path dependence. Path dependence leads to a higher variation of selected expansions in the 2nd period. Also, path dependence leads to non-monotonic NPVs: higher cost parameters do not necessarily reduce NPVs as in single period expansions, because expansions in previous period affect the NPV of following periods.

A strong path dependence can be observed in the exploratory model — while for all runs the single period case study selects only two expansions, the sequential case selects six, and the simultaneous case fifteen different ones (Appendix G). The importance of path dependence increases due to the existence of near-optimal solutions in transmission expansion planning problems. In these problems, changes in the model can easily lead to the selection of a different expansion in the following period. Thus, in the reference expansion pathways of Fig. 9 near-optimal expansion plans have an NPV close to the selected expansion. Methods such as scenario planning, sensitivity analysis and robust optimization can address near-optimal solutions in transmission expansion planning. Our simulation approach also addresses near-optimal expansions, since we do not aim to propose a single, optimal expansion pathway, but explore the factors leading to different pathways instead.

However, the observed path dependence is strong but not absolute, so that complementarity between expansions can be observed in the simulations. Hence, for the simultaneous case with multiterminal links, the hub and Nordic split expansions are chosen in the first and second period respectively, while low wind farm terminal investment costs lead to the selection of the west split and hub expansions, respectively (Fig. 15). In this way, hub and split topologies exhibit complementary benefits and their selection is only partly affected by path dependence.

4.3.2.2. Wind farm installation timing. The wind farm installation timing directly affects the expansion selection, for generally it is most beneficial to only connect all wind farm locations whose installed capacity increases. Hence, in almost all simulations any new wind farm is immediately connected, while no expansion connects wind farms of unchanged capacity (Appendix F and Appendix G). This illustrates the importance that the timing of actual offshore wind development in the Northern Seas can have on the offshore grid expansion pathways.

4.3.2.3. Candidate exhaustion. As indicated, due to previous investments or a change in investment costs it is possible for no expansion to have a positive NPV (Fig. 13). Candidate exhaustion occurs more easily with the more restrictive Kaldor-Hicks and Pareto scopes, and is more rare with multiterminal links because investment savings usually improve the NPV of some expansions. This is illustrated in Fig. 13, where the Pareto scope leads to expansion exhaustion — though the NPV of expansions considered under the Kaldor-Hicks scope are not necessarily lower than under the social scope.

4.3.2.4. Expansion characteristics. Expansions of the same typology have different NPVs, due to characteristics of their own or of the system (such as node location or generator capacities and marginal costs). For a same typology, expansions may exclude certain nodes, and terminal capacities may change as well as link lengths and capacities. Thus, for example with low terminal onshore costs in the 2nd period of the simultaneous case, only radial split expansions are selected — but three different ones (Fig. 16).

4.3.3. Typology factors

Although expansions have individual characteristics, each typology also has distinct features. Therefore, the typology characteristics of Table 5 are the last category of factors, comprising the levels of grid functions integration and terminal capacities.

First, by allowing direct or indirect links, typologies have different levels of integration of the grid functions of offshore wind power connection and power systems interconnection. Indirect connectors and interconnectors integrate functions more and require less cabling (e.g. a split expansion has shorter lengths than a radial one) and thus lower cable investment costs. On the other hand, the grid function integration means an indirect path serves to
transmit both offshore wind power and power exports from onshore nodes, which increases the chance of congestion. Therefore, a higher grid function integration trades off cable investment costs advantages and possible operational disadvantages.

Second, terminal capacities differ for each typology and are influenced by multiterminal links. With direct connectors offshore wind power terminals need to be dimensioned only for the wind farm exports. For indirect links without multiterminal link technology, these offshore terminals need to account not only for the wind farm exports but also for any incoming interconnectors from exporter onshore nodes. Moreover, importing onshore terminals must always be dimensioned for the capacity of incoming links. Thus typologies with lower terminal capacities and/or benefiting from multiterminal link technology (following Appendix D) have advantages in terminal investment costs.

An example is the split typology, which highly integrates the grid functions and has high onshore and wind farm terminal capacities. It shortens cable lengths and thus may allow for lower investment costs for long distances, at the expense of possible congestion of transmission and susceptibility to high terminal investment costs. As such, it could be adequate for long interconnections with high complementarity between offshore wind power generation and power exchanges, being chosen much more often in the simultaneous than the sequential case (Appendix F and Appendix G). Also, it benefits from multiterminal investment savings, possibly avoiding the occurrence of candidate exhaustion, though it has high terminal capacities.

4.4. Pathways of the offshore grid

We presented multiple factors that affect the expansion pathways, but path dependence is especially important for the grid development over time. We demonstrate how expansion pathways exhibit strong but not absolute path dependence, that is, expansion selection is strongly influenced by previous expansions but other factors also play a role. Hence, on the one hand, Fig. 9 illustrates how the grid pathways vary significantly, even for the reference case studies. On the other hand, hub and split expansions may complement each other for multiterminal links, so that after two periods both typologies are built, but in different order (Fig. 15). This is in accordance with the path dependence characteristic of infrastructures indicated in section 2.2.

Also, factors do not affect pathways equally for all expansions, not even those belonging to the same typology. Some factors affect homogeneously expansions of the same typology (the NPV types, terminal investment costs, and the link technology). Other factors
interact more with specific expansions, regardless of their typology (e.g. the NPV scopes, cable investment costs).

As seen, studies indicate the Northern Seas grid will develop gradually [1]. Since the grid exhibits strong path dependence, advocates call for anticipatory investments to avoid lock-in and keep more expansion options open [2,46,47]. However, innovations in HVDC technology will affect the factors and therefore the typologies and expansions differently - we show that high investment costs lead to less integrated typologies (such as the radial) or point-to-point links being preferred. Additionally, it is not only the absolute value of investment costs that matters, but also their relation. The need for DC breakers, DC/DC converters and multiterminal control strategies will not be the same for all typologies, for they have different levels of grid functions integration and terminal capacities. Thus different innovation rates for the components of multiterminal HVDC transmission will affect the comparative performance of expansions.

The combination of path dependence with the unequal effect of HVDC innovations highlights the importance of anticipatory investments, cost reductions and the interoperability for HVDC technology. These are required for developing an integrated grid sooner than later and not locking out beneficial expansion pathways.

5. Conclusions

Our aim was to explore transmission expansion pathways for the offshore grid and the factors which affect them under path dependence, to which we used a simulation model with myopic optimization. Our model does not recommend a particular expansion or even typology, but analyzes the factors and pathways, and how we can influence those pathways. The planning of specific expansions requires a case study with a greater system representation detail than here, but we do demonstrate the value of a simulation approach to transmission expansion planning considering path dependence.

Typologies perform the grid functions of connection and interconnection with different levels of integration and terminal capacities, with also modelling and simulation factors affecting the transmission expansion pathways. Results indicate that planning of the offshore grid will need to consider these factors when choosing the preferred expansion. Previous models of the Northern Seas offshore grid applying perfect foresight optimization did consider the link technology, costs and benefits types and scopes, and factors such as the expansion characteristics and the timing of offshore development. However, they did not simultaneously address all the factors we identify. Our simulation model considers the typologies and factors to create expansion pathways and understand the grid path dependence, which we show to be strong but not absolute. The existence of near-optimal expansion plans reinforces the usefulness of this simulation approach.

Cooperation is a central component both of Energy Union proposals and of calls for the development of an integrated offshore grid in the Northern Seas. However, the literature indicates that despite ambitious visions, cooperation and governance are major barriers to a more integrated development, and as a consequence grid development has been conducted nationally or bilaterally. A long time has passed since the first calls for an offshore grid in the end of the last decade, and since then many interconnectors and wind farms were developed, already taking the grid to certain

| Typology         | Grid functions integration | Onshore terminal capacity | Wind farm terminal capacity |
|------------------|-----------------------------|---------------------------|-----------------------------|
| Radial           | Low                         | Medium                    | Low                         |
| Hub              | High                        | Low                       | High                        |
| Split            | High                        | Medium                    | Medium                      |
| Radial split     | Medium                      | Medium                    | Medium                      |
| IC split         | Medium                      | High                      | High                        |
| Farm-to-farm     | High                        |                          |                             |

Table 5
Function integration and terminal capacities for typologies.

Fig. 16. Different characteristics for expansions of the same typology.
pathways. The lack of adequate governance frameworks and not evaluating the impact of HVDC innovations will continue to lock-out possibly beneficial pathways using integrated expansions.

This is unwelcome, given that innovation and the integration of energy markets are two of the dimensions of the Energy Union. Given the potential of the offshore grid to be a major contributor to this Energy Union, HVDC technology innovation must be a part of the Union’s strategy. Also, our model indicates the importance of considering multiple expansions plans with different typologies, but also that these plans have individual advantages and drawbacks. Moreover, recommendations on specific transmission expansion plans require modelling the European power system in greater detail, as indicated in these conclusions. ENTSO-E is currently the organization which has both the mandate and the resources and data necessary to conduct such an exercise. Academia has researched the transmission expansion planning of the Northern Seas offshore grid, even recommending specific plans — it can continue to support planners and policy makers in such a manner, with simulation complementing the usual optimization approaches.

Hence, planning of the Northern Seas offshore grid in the frame-

work of the Energy Union should be done regionally through ENTSO-E, considering multiple typologies and the factors of our study. Planning should choose between benefit maximization or efficiency (i.e. different NPV types), and consider transmission technologies and their innovation rates, expansion and system, and the interests of countries and actors. After this regional planning, individual projects can then be evaluated and implemented.

The limitations of the simulation model and the need to support to governance frameworks guide further research needs. Regarding the model, further refinement of the expansion portfolio heuristics can be considered, with a deeper analysis of the characteristics of typologies and expansions. Concerning governance frameworks for the offshore grid, analyzing different allocation mechanisms for costs and benefits would uphold recommendations concerning their adequacy to develop an integrated grid. Finally, simulation could implement co-investment in offshore generation and transmission more easily than perfect foresight optimization approaches, and hence support the joint planning of offshore transmission and generation expansion.

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Appendices

Appendix A. Availability factors for renewable energy technologies (% of installed capacity).

| Scenario | Solar PV | Onshore Wind | Offshore Wind | British and continental hydropower | Scandinavian hydropower |
|----------|----------|--------------|--------------|-----------------------------------|------------------------|
| Snapshot | 1        | 2            | 3            |                                   |                        |
| 1        | 0.40     | 0.62         | 0.70         | 0.24                              | 0.42                   |
| 2        | 0.25     | 0.36         | 0.40         | 0.24                              | 0.42                   |
| 3        | 0.10     | 0.10         | 0.10         | 0.24                              | 0.42                   |

Appendix B. Long-run marginal cost of generation technologies

| Technology                  | Gas (€/MWh) | Coal (€/MWh) | Lignite (€/MWh) | Nuclear (€/MWh) | Offshore Wind (€/MWh) | Onshore Wind (€/MWh) | PV (€/MWh) | Hydropower (€/MWh) |
|-----------------------------|-------------|--------------|----------------|----------------|-----------------------|----------------------|-----------|---------------------|
| Gas marginal cost          | 52.63       | 43.70        | 42.70          | 18.00          | 16.88                 | 9.60                 | 8.55      | 8.18                |
| Equivalent O&M cost        | 44.63       | 25.20        | 25.20          | 18.00          | 16.88                 | 9.60                 | 8.55      | 8.18                |
| CO2 cost @ 20 €/tCO2       | 8.00        | 18.50        | 17.50          | 0.00           | 0.00                  | 0.00                 | 0.00      | 0.00                |
| Emission Factor (tCO2/MWh) | 0.40        | 0.925        | 0.875          | 0.00           | 0.00                  | 0.00                 | 0.00      | 0.00                |

Appendix C. Cable and terminal investment costs

| Parameter | Cable Cost $c_c$ | Terminal Investment Cost $c_t$ |
|-----------|------------------|-------------------------------|
|           | M€/MW km         | Offshore $c_{on}$ Wind Farm $c_{conf}$ Offshore Hub $c_{hub}$ |
| Low       | 0.05             | 0.10                          |
| Central   | 0.0004           | 0.30                          |
| High      | 0.15             | 0.50                          |

Appendix D. $K_t$ rules according to terminal and link technology

| Point-to-point links | Radial | Farm-to-farm | Hub | Split | IC split | Radial split |
|---------------------|--------|--------------|-----|-------|----------|--------------|
| Onshore             | Sum    |              |     |       |          |              |
| Offshore hub        |        |              |     |       |          |              |
| Offshore wind farm  |        |              |     |       |          |              |
| Multiterminal links |        |              |     |       |          |              |
| Onshore             | Sum    |              |     |       |          |              |
| Offshore hub        | Null   |              |     |       |          |              |
| Offshore wind farm  | Sum    | Max          |     |       |          |              |

Sum: $K_t$ is equal to the total transmission capacity sum of all links connected to the node; Max: $K_t$ equals the maximum transmission capacity among links connected to the node; Null: $K_t$ is equal to zero.
Appendix E. Total nodal generation capacities adjusted for availability and demand

Appendix F. First period expansion maximum $NPV_a$ and selected typology
Appendix G. Second period expansion maximum NPV and selected typology

| Scenario | Terminal Costs | NPV | Technology | Expansions |
|----------|----------------|-----|------------|------------|
|          | Low            | Medium | High        |            |
|          | Wind Farm      | Low    | Medium | High      |            |
|          | Terminal Costs |         |         |           |            |
|          |                | Low    | Medium | High      |            |
| Multi-period |                |         |         |           |            |
|          |                | Low    | Medium | High      |            |
|          |                | Regional | Regional | Regional |            |
|          |                | Social | Regional | Social |            |
|          |                |        |        |        |            |
|          |                | Low    | Medium | High      |            |
|          |                | Regional | Regional | Regional |            |
|          |                | Social | Regional | Social |            |
|          |                |        |        |        |            |
|          |                | Low    | Medium | High      |            |
|          |                | Regional | Regional | Regional |            |
|          |                | Social | Regional | Social |            |
|          |                |        |        |        |            |
|          |                | Low    | Medium | High      |            |
|          |                | Regional | Regional | Regional |            |
|          |                | Social | Regional | Social |            |
|          |                |        |        |        |            |
|          |                | Low    | Medium | High      |            |
|          |                | Regional | Regional | Regional |            |
|          |                | Social | Regional | Social |            |
|          |                |        |        |        |            |
|          |                | Low    | Medium | High      |            |
|          |                | Regional | Regional | Regional |            |
|          |                | Social | Regional | Social |            |
|          |                |        |        |        |            |

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